

BILLS 1981 - 1982

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Jay

Alaska State Legislature

House of Representatives

RECEIVED
MAR 10 '81

Committee on Resources

GOVERNORS OFFICE
State Capitol
Juneau, Alaska 99811



Terry Gardiner, Co-Chairman
Fred F. Zharoff, Co-Chairman
465-3715

March 6, 1981

The Honorable Jay Hammond
State of Alaska
Juneau, Alaska 99811

Dear Governor Hammond:

We, as many Alaskans, are concerned about the utilization of timber resources on agricultural lands. Since the time schedule precludes any legislative action at this time, we are sending you our concerns in letter form.

It would seem wisest for Alaska to guarantee that we fully utilize timber resources on agricultural land developments. The Pt. McKenzie area, according to your Department figures, contains 9 million board feet of commercial timber and 40 million board feet of firewood. This timber has the value of \$1-2 million, depending on your choice of estimates. While we desire agriculture development, we should not proceed such that wasteful uses are forced or utilized.

We would request that you insure that all timber in the Pt. McKenzie area is actually utilized rather than burned or put to any other such wasteful purpose. This will satisfy many concerns.

Terry Gardiner *Joseph Chuckwuk*
Fred F. Zharoff *Vernon Hurlbert*
Ben Grussendorf *Eric G. Sutcliffe*
Anthony Vaska *Sally Smith*
Ramona Barnes

RECEIVED MAR 23 1981

Jay

Terry Gardiner	Joseph Chuckwuk
Fred F. Zharoff	Vernon Hurlbert
Ben Grussendorf	Eric Sutcliffe
Anthony Vaska	Sally Smith
Ramona Barnes	

MEMORANDUM

To: Barbara Miracle
Assistant Attorney General
Department of Law

Date: March 10, 1981

From: Glen Franklin
Contracts Administrator
Special Projects Office
Office of the Governor

Re: Surplus Wood Disposal
on Point MacKenzie
Agricultural Project:
Your Request for Comments
3/6/81

As the person responsible for the administration of clearing contracts on the Delta project and for our test clearing effort on Point MacKenzie, I can write from substantial experience on the question of wood and timber values within these projects.

The claims by Mr. Lowe of the Sierra Club and some members of the Alaska Association of Independent Loggers concerning timber values on the Point MacKenzie Project are spurious. One may guess, without having been privy to their respective calculations, that the ADL Forestry stem-counts for one or two of the most heavily timbered tracts were used, then generalized for the entire project acreage. Our test clearing effort, which covered three large tracts, plus a small parcel of university land, showed fewer than 50 white spruce (*Picea glauca*) stems of harvestable size and totaling less than 2,000 board feet. To be sure, these particular tracts were chosen for our test on that criterion (i.e., no timber).

Colleagues and I have cruised every tract within this project and have concluded that no more than eight of these 31 tracts show even marginal quantities of white spruce. As for firewood, one should dismiss without discussion the argument chained-down deciduous stems are rendered unusable. We heard this assertion prior to start-up in Delta and heard nothing more of it after woodcutters had experienced salvage after chaining. An excellent demonstration is also available on Point MacKenzie, Tract 11, where we left one mile-long strip by 300 feet chained down for salvage in December. By January 20, when I again looked at this test strip, virtually all birch and perhaps 50 percent of the aspen/poplar had been removed by woodcutters. This is the program and schedule which I would recommend:

Chain down of each tract this spring, then idle equipment through summer and fall, while log and wood salvagers are encouraged to work the entire project, now made accessible by the windbreak and chaining trails. Stacking of remaining debris would follow the succeeding winter.

Four tracts of our Delta I project were judged by ADL Forestry to contain marketable timber and assessed stumpage. Of these four, one owner was successful in selling the stumpage to a (an) (amateur) salvager, but for considerably less than his own assessment

Memorandum to
Barbara Miracle

-2-

March 11, 1981

by the State. The salvager worked for one season with free labor and a sawmill, but has "folded" before removing all the purchased stems. The other three tract owners who purchased "commercial timber" have all tried to sell stumpage without success. One has purchased and used a sawmill. Each now concludes that he cannot compete with current prices for commercial timber. Not one of these four would now, after the fact, agree to pay anything for the "commercial timber" on his property.

Again concerning chaining, please understand that root systems must be removed from soil intended for agricultural use. Salvagers who cut standing material leave a stump which cannot be lifted by the chain. Chaining, on the other hand, leaves a tree stem which IS available for salvage. Thus, if the landowner is permitted to chain his material down, it is both available for salvage and ready for subsequent consolidation.

In summary, I urge that we leave the wood disposal to the discretion of each tract owner and charge him/her no stumpage for any alleged "commercial timber". I also recommend that he/she be required jto make the chained-down material available to the public.

REC'D FROM D.N.R.

Pt. MacKenzie Ag. Sale

White Spruce Data

<u>Tract No.</u>	<u>Parcel No.</u>	<u>White Spruce MBF (9" DBH)</u>	<u>Estimated Value *</u>
1	1	80	\$ 2,800.00
2	20	Ø	Ø
3	21	40	1,400.00
4	2	10	350.00
5	3	30	1,050.00
6	22	168	5,880.00
7	23	100	3,500.00
8	4	200	7,000.00
9	5	400	14,000.00
10	6	125	4,375.00
11	24	40 (½ chained)	1,400.00
12	7	110	3,850.00
13	8	109	3,815.00
14	9	370	12,950.00
15	10	80	2,800.00
16	11	75	2,625.00
17	12	80	2,800.00
18	25	125	4,375.00
19	26	175	6,125.00
20	Not For Sale		
21	27	80	2,800.00
22a	28	30	1,050.00
22b	29	50	1,750.00
23a&b	13	70	2,450.00
24	14	Ø	Ø
25	30	Ø (chained)	Ø
26	31	120	4,200.00
27	15	Ø (½ chained)	Ø
28	16	Ø	Ø
29	17	21	735.00
		<u>2,688 MBF</u>	<u>\$94,360.00</u>

*Estimated value @ \$35.00/MBF (Sale data from Trail Ridge Sales)

TED SMITH STATES THAT ³20/MBF IS A MUCH
MORE REALISTIC FIGURE. W.I.P.

UNITED STATES DEPARTMENT OF AGRICULTURE - SOIL CONSERVATION SERVICE

March 23, 1981

Honorable Terry Gardiner, Chairman
House Resources Committee
Mail Station 3100
Pouch V
Juneau, Alaska 99811

Dear Representative Gardiner:

One very important stage in an economical clearing process is the knockdown of the trees. This can be accomplished in several ways. The old standard was to simply push over the trees with a bulldozer. This method tends to skin up the trees and break and crush them severely. It is also a very expensive first step, due to the fact that the cat has to essentially walk over every inch of the land before it can start to push up the trees into piles.

In recent years chaining has been used very efficiently for knock-down. This process is much faster, since the cats can be spaced out, not needing to walk over the entire land area. Additionally, the chaining process is much less destructive to the trees being knocked down. Most trees are not rooted very well and are easily tipped over by the chaining without having to apply the heavier weight of the cat. Thus fewer trees are damaged. Chaining also tends to leave the trees in a much "neater" and more easily accessible condition. Cat knock-down tends to leave the trees in a very tangled mess.

It has been stated that chaining damages the trees so that they are not fit for logs or firewood. That is definitely not true. I have personally seen many hundreds of logs salvaged from chained woodland on the Delta Ag Project and numerous other clearing done in the Delta area. I also have cut in excess of 50 cords of firewood during the past several years. Perhaps as much as 50 percent has come from chained woodland.

Additional facts should also be considered. If the wood on a parcel of land is to be harvested, access is needed. Most amateur timber cutters do not have the equipment nor time to create access. But after a chaining operation is completed, the access is then available, thus saving the amateur considerable time and effort.

In summary, chaining is an efficient and economical process used to help develop agricultural land, plus it is not severely destructive to the wood resource, which we all want to be utilized.

Sincerely,

Roger Doyer
District Conservationist
Fairbanks

COOPERATIVE EXTENSION SERVICE - UNIVERSITY OF ALASKA, FAIRBANKS
=====

Tanana District
P. O. Box 349
Delta Junction, Alaska 99737
Phone: (907) 895-4215

March 23, 1981

Honorable Terry Gardiner, Chairman
House Resources Committee
Mail Station 3100
Pouch V
Juneau, Alaska 99811

Dear Representative Gardiner:

The following comments are offered in rebuttal to allegations, by special interest groups, that the primary phase of land clearing (i.e. chaining) renders timber unsalvageable for lumber, logs, or firewood.

As an advisor to the State of Alaska during the 2,000 acre agricultural land clearing trial conducted in Delta Junction in 1977 and 1978 I personally witnessed the effect of chaining on a variety of vegetative types. In addition, nearly all the vegetation on the 60,000 acre Delta Agricultural Project has been chained since 1978.

Chaining simply pulls the trees down to a nearly horizontal position and tends to dislodge the root structure from the soil. Chaining does not destroy the trees. Occasionally, trees will snap off or shatter at the base, but this is rare. The bark is usually marred, however this is an unimportant consideration in any of the previously stated uses. Also, chaining does not result in significant amount of timber being pulled through the soil and thereby becoming encased in silt.

In many instances chaining has improved public access to the timber by providing trails. This has resulted in large quantities of firewood, house logs, lumber, posts and rails being salvaged on the Ag Project here in Delta. I cannot imagine the situation being significantly different in other areas.

Sincerely,

Don Quarberg
Ag Agent

DO/pd/mr

I. The present clearing process.

Land at Delta Junction, the state's most recent agricultural project, has been cleared with primary regard to quickly allowing grain planting on large parcels of land. For any project like Delta, virtually simultaneous clearing throughout the area is required. To get started, only immediate large-scale production can economically support the roads, equipment sales outlets, grain processing and marketing facilities modern agriculture needs.

A good team of two bulldozers can clear two acres an hour. They start by dragging a heavy chain between them, both ways through a stand of trees. The uprooted stumps, as well as trunks, roots, soil and moss are then pushed into berm rows at an edge of the field.

To cover costs of clearing Delta, the state has loaned farmers \$165 per acre for 50,000 acres leveled in the past two years.

Haste, however, has made waste. Salvage, left to the individual farmer, is haphazard: some of the bigger trees are cut down ahead of the bulldozers and used in portable sawmills. A small portion of the berm piles are sources for hand-cut firewood. But huge amounts of biomass remain, posing a fire hazard.

Seven uncontrolled forest fires within the project have cost the state more than \$5 million to fight during the past two years. It is not known to what extent these fires could have been limited had the berm rows been removed.

A \$35,000 study conducted in 1979 by Battelle Laboratories for the State Division of Energy concluded that as a first option, the remaining Delta biomass could economically be chipped and used as a supplement to coal in existing electrical boilers in the Fairbanks area. Other options requiring greater capital investment included using the wood for small-scale power generation or for methanol or ammonia production. No action has been taken as a result of this study, which received but limited circulation.

The Battelle Study also recommended that an \$800,000 Mobile Harvester and Chip Forwarder be considered for future clearing. Built by Nicholson Manufacturing, the machines can cut and chip standing timber at one acre per hour. The system is expected to provide chips at \$4 to \$12 a ton from standing timber, reducing the clearing cost by about \$100 an acre. Stump removal costs are excluded from these savings. The state Agricultural Action Council is considering asking the legislature to purchase the machine for the Pt. MacKenzie Project, since conventional clearing costs there have risen to an estimated \$185-200 an acre. Farmers will be loaned \$200-240 per acre for land preparation.

Use of trees to be cleared from Alaska agricultural lands to develop a new wood-fiber industry: a proposal for state policy.

Mead Treadwell
Comex Alaska
December 20, 1980

1131 West Fifth Avenue
Anchorage, AK 99501
907/276-7763
617/498-5317

Presented to the Alaska State Senate under work conducted in conjunction with Sen. Mike Colletta, Majority Leader

Abstract:

Alaska, which plans to dedicate up to two million acres to agriculture during the rest of this century, should not continue to allow cleared trees to rot as waste. This paper proposes whole-tree, in-the-field chipping as an alternative system of land clearing for future agricultural projects. Wood chips can help cover the cost of clearing when sold to supplement coal in utility boilers. New systems have been developed by the U.S. Forest Service to segregate bark from clean chips. Segregating the chips before burning them as fuel creates higher profits since the clean chips can be sold for pulp on the world market. Finally, given the quantity of chips available with Interior Alaska's agriculture potential, there is little more government's agricultural planners may need to do to create an interior Alaska structural particleboard industry than to simply guarantee a long-term supply of the timber resource. A land clearing process which now costs the state and its farmers more than \$200 an acre could be not only self-liquidating, it could also provide new permanent jobs and lower construction costs.

before or after chipping, depending on the end use of the product. Capital cost of this system, which includes a feller-buncher, two grapple-skidders, a delimeter/debarker, a front end loader and two chipvans is estimated at \$850,000.

III. Economic constraints of a change.

Better use of agricultural land timber will require tremendous investment and a certain risk on the part of private industry. New harvesting equipment to clear land without destroying the value of the trees will cost approximately \$1 million for development with the projected size of Tokchaket. A 20 ton-per-hour bark segregator system is estimated to cost \$200,000 with operating costs of less than one dollar per input ton. Going the full step, with construction of a structural particleboard plant, is estimated to cost between \$12 and \$20 million.

Payback, on the other hand, remains an open question. Markets, small now, can be expected to grow for instate fiberboard. Construction at Susitna, for instance, will have a significant impact on the demand for plywood or a substitute. Demand already exists for wood-chips as fuel and pulp.

At present, the largest constraint on the development of a wood fiber industry is not money, it is supply. Government, as a prudent landowner, must recognize that if it wants to see development of a new industry concurrent with agriculture it must make a commitment large enough to ensure financing of plant and equipment. Such a guarantee is no different from the sales made to stimulate instate processing of petroleum resources. As well, a commitment now would help ensure the continued expansion of agriculture in years to come.

As a next step for government, it is important to balance the high costs to the state of clearing and firefighting attributable in part to the current technique of felling trees with whatever aid might be considered for a new harvest and processing method. Industrial development using a new process entails certain risks; government may decide to share in those risks for the greater good.

Industry's role must be to seek out the opportunities for wood product development with agricultural clearing. There will come a time when huge parcels of timber will only be available with large regeneration costs; the presence of agriculture is in effect a subsidy for this new industry.

IV. Conclusion

The references cited at the end of this paper are meant to be consulted. Compiled predominantly at a cost to the taxpayers, they contain the economic facts which back up the ideas contained here. Hardly another study is needed. We already know the value to utilities of burning

II. The Tokchaket Proposal.

The land at Tokchaket, the state's third major agricultural project, will be cleared near Nenana, beginning late in 1981. The project planners intend to make land clearing costs as self-liquidating as possible. Furthermore, the City of Nenana is seeking the development of a diversified wood products industry to use the wood cleared from the Tokchaket lands.

Depending upon the amount of capital invested, three graduated steps are possible to add value to a supply of wood which would otherwise be wasted:

1. Wood chips for fuel in electric boilers. Municipal and military boilers in both the Fairbanks and Anchorage areas have the ability to supplement their use of coal with wood chips with only minor additions to their loading capacity.

2. Pulp chips for export from the State. Currently, pulp chips exported from Alaska are produced after debarking larger logs brought to a stationary mill. Newly developed processes for removing bark from the clean whole-tree chips have been projected to pay for themselves in fuel sales alone. Thus a chip fuel operation which adds a "sifter" can obtain clean, marketable pulp grade chips.

3. Use of clean wood fiber for particleboard manufacture. A world-scale structural particleboard plant requires an approximate annual green wood supply of 100,000 tons. Using a conservative estimate of ten tons per cleared acre, only 10,000 acres per year of trees would be needed to support a particleboard plant. Out-of-state markets, given that Alaska's current use of structural boards and plywood is much less than the output of an optimally sized plant, are yet undetermined.

The planners of the Tokchaket agricultural project will seek proposals from companies interested in clearing and making use of the timber on two contiguous townships comprising 46,080 acres. These two townships are the first stage of an agricultural development which will eventually cover 175,000 acres or more.

A first step toward saving the trees from waste is a decision on the harvesting method. Besides the two machine system mentioned above, a more traditional means of whole-tree chipping is to fell trees with a feller-buncher and "skid" them to a stationary chipper. Debarking can occur



WASHINGTON IRON WORKS

DIVISION of FORMAC INTERNATIONAL, INC.

1500 Sixth Ave. South • Seattle, Wa. 98134 • Phone (206) 823-1292 • Cable Address "FRINK"

August 22, 1980

Mr. Mead Treadwell
1131 West 5th Avenue
Anchorage, Alaska 99501

Dear Mr. Treadwell:

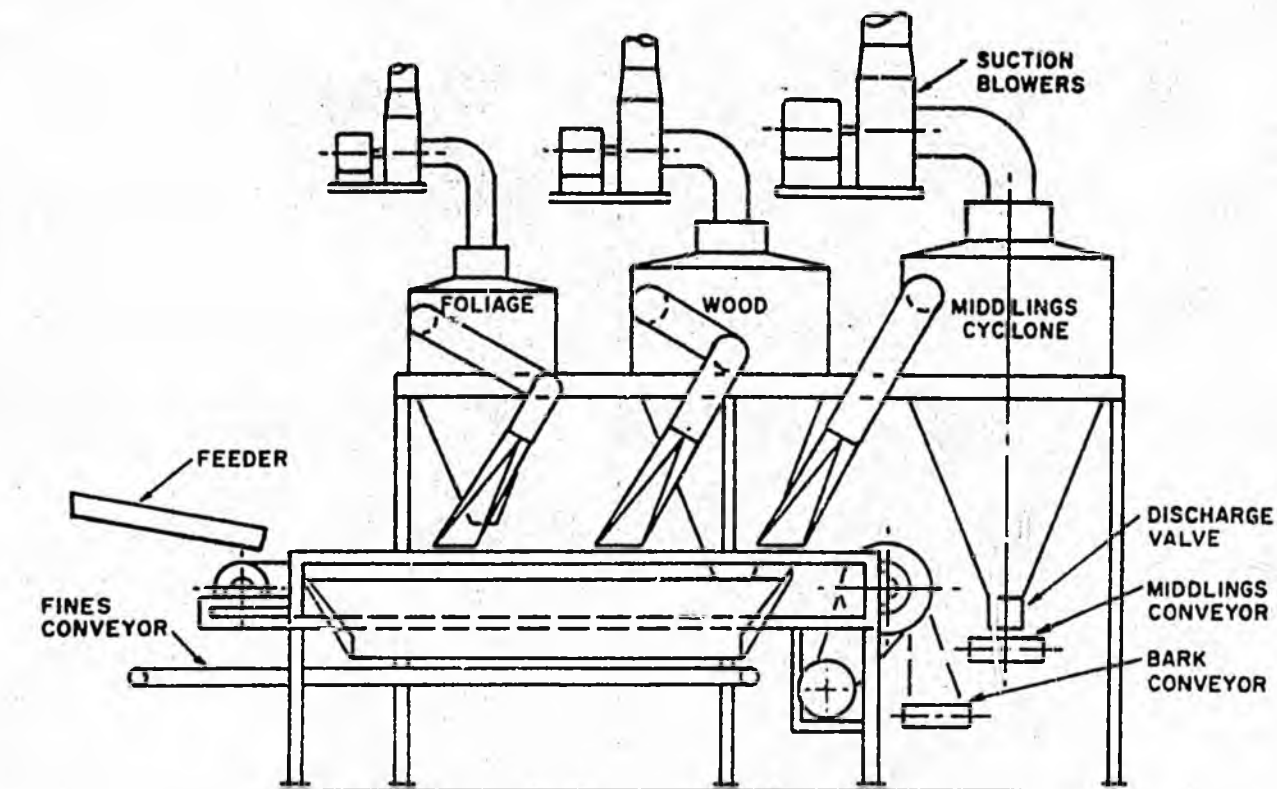
I enjoyed our conversation concerning ways to make use of the wood resource becoming available as a result of Alaska's agricultural expansion program. To slash and burn two million acres of spruce, aspen and birch would certainly be a terrible waste. The manufacture of one or more of the reconstituted wood panel products is one of the more promising approaches for making use of this valuable resource.

Waferboard or Oriented Strand Boards (OSB) would make excellent use of the aspen and birch and could use some of the spruce. These boards could replace some of the 30 million square feet of plywood now imported into Alaska.

There should also be a market for these boards along the west coast of the United States and, perhaps, elsewhere around the Pacific Rim. I'm a bit skeptical of the ability of Alaskan produced board to compete in these markets because of the high labor and material costs in Alaska. You may have a special situation, however, where normal market economics do not apply.

Fiberboard is another reconstituted wood panel product that could be produced. This category of products includes the hardboards ("Masonite"), hardboard exterior siding, and medium density fiberboard (MDF). Some of your production of these boards could probably be used locally, but most of it would have to be exported from Alaska. There is a growing market for these boards all around the Pacific Rim. The Alaskan product in these categories would also suffer from high costs just as would the structural boards

The optimum plant size for Alaska is still open to a lot of questions. We spoke of small plants, but I wonder if a large plant, centrally located at a water, rail and road junction would not turn out to be the most efficient approach. This plant would operate year round, would be large enough to efficiently use the latest technology and would benefit from the usual economies of size, i.e., efficient use of manpower, energy and capital. The biggest unanswered question is one of raw material availability and cost delivered at the plant site. Can you assure an



Multiple-stage vacuum airlift segregator. Developed by U.S. Forest Service. (Sturos-i)

wood chips. We already know that a system to segregate bark from whole-tree chips is feasible technically and profitable economically. We already know the costs of building a particleboard plant in Anchorage or Fairbanks and the potential markets to take up our capacity. The questions to ask now center on commitment and specifics: how many trees do we have, how do we want to harvest them, who do we want to be involved, how are we going to pay for it? Time, as well as wood, is a wastin'.

August 22, 1980

annual supply of say 100,000 tons of green wood (150 TPD plant) at a reasonable cost, for a reasonably long plant lifespan (say 10 years)?

I spoke of a 75 TPD plant size as about the smallest we would get involved with. This is true when we are dealing in remote, foreign corners of the world, but Alaska doesn't fall in this category. Your plant site is not really that remote from Seattle, your people and customs are ours, and our commercial practices are identical. I would not want to shut off our involvement just because the optimum plant size turns out to be less than 75 TPD. (I don't think it will).

Without giving any serious thought to plant costs, I can tell you that the capital equipment and process engineering for a 75 TPD MDF plant will cost about \$6,500,000.00. That for a 150 TPD plant will run about \$11,000,000.00. The complete, installed cost of these plants normally would be about twice the cost of the equipment and engineering. I suspect building, utility, installation and erection costs will be higher than "normal" in Alaska, so this 2x multiplier is probably on the low side. For ballpark estimating, you can use the same approximate costs for structural board plants.

I've enclosed our normal selection of sales literature, reprints, etc., which will give you a good picture of Washington Iron Works and what we do. We also work closely with Columbia Engineering International, Ltd., in Vancouver, B.C., who are one of the foremost engineering firms in the reconstituted wood panel field. With them, we offer the full range of services in this field, from early engineering and feasibility studies, through plant and process design to and including the direct manufacture and supply of the major process equipment. Our forte is in fiberboard but we have supplied a number of waferboard plants and are well-qualified in this field also.

Mead, you are involved on a very fascinating program that has elements reaching to all levels of community and industrial planning, involving a wide range of interests and skills. I hope we can be a party in this. Please let me know if we can help in any way.

Sincerely yours,

WASHINGTON IRON WORKS
Division of Formac International, Inc.



David Rudman
General Manager
Miller Hoff Division

Enclosures
cc: J. Chryst
DR/jvn

REFERENCES

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tree Chips," USDA Forest Service, North Central Forest Experiment
Station, Houghton, Michigan.

KANDIK CONSTRUCTION, INC.
P.O. Box 60583
Fairbanks, Alaska 99706

March 14, 1981

TO: Mr. Bill Ward
RE: Bid Proposal on Tract 23
LOCATION: Point MacKenzie Agricultural Project

This quote pertains to logged off areas where stumps will be encountered. The stacking price will be \$450.00 per acre. This quote represents a \$258.00 increase due to the excessive time involved in stump removal.

These figures were obtained by actual work performed in the logged off areas.

If any information other than the above is needed, please feel free to contact us at your convenience.

Sincerely,

Bud LaFon

GDL:jdy/mn

1 DURWOOD J. ZAEIKE
2 Sierra Club Legal Defense Fund, Inc.
3 419 6th Street, Suite 321
4 Juneau, Alaska 99801
5 (907) 586-2751

6 IN THE SUPERIOR COURT FOR THE STATE OF ALASKA

7 THIRD JUDICIAL DISTRICT AT ANCHORAGE

8 Harley Brotherton, et. al.,)
9 Plaintiffs,)
10 v.)
11 Department of Natural Resources) No. 3AN-81-1541 Civil
12 et. al.,)
13 Defendants)

14 STIPULATION AND ORDER FOR DISMISSAL

15 WHEREAS, timber resources are among the state's most
16 valuable resources;

17 WHEREAS agricultural projects sometimes require the
18 clearing of valuable timber from state lands; and

19 WHEREAS clearing for agricultural projects involves
20 the potential for wasting valuable timber resources:

21 NOW THEREFORE, The Department of Natural Resources of
22 the State of Alaska, the Agricultural Action Council of the
23 State of Alaska, and the plaintiffs in Brotherton, et. al.,
24 v. Department of Natural Resources, Civil No. 3AN-81-1541,
25 by and through their attorney Durwood J. Zaelke, do hereby
26 stipulate as follows:

27 (i) Any and all loans of state money for clearing the
28 Pt. MacKenzie agricultural project shall include a condition
29 requiring the winners of the Pt. MacKenzie land lottery to
30 offer the marketable, commercial timber resources on their
31 lands to the highest bidder at a public auction duly noticed,
32 and either to accept such bid or to reject it and purchase
the timber themselves at the value established by the highest
bid; if the highest bid is accepted, the lottery winners

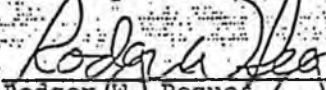
1 shall provide the longest practical time for removing the
2 timber resources, consistent with the schedule required by
3 each farmer's approved development plan;

4 (ii) the value of marketable; commercial timber resources
5 shall be included in all future disposals of state agricultural
6 lands, except those lands which are not suitable for timber
7 harvesting;


8 (iii) the costs of suit, including attorneys' fees in the
9 amount of \$2,720 (68 hours x \$40/hour), in Brotherton,
10 et. al., v. Department of Natural Resources, Civil No. 3AN-
11 81-1541, shall be paid by defendants;

12 (iv) The action entitled Brotherton, et. al., v. Depart-
13 ment of Natural Resources, Civil No. 3AN-81-1541, shall be
14 dismissed with prejudice, said dismissal to be lodged by
15 defendants.

16 
17 Durwood J. Zaelke DATED: 3/10/81
18 Attorney for Plaintiffs

19 
20 Rodger W. Pegues DATED: 3/10/81
21 (for Barbara Mirable)
22 Attorney for Defendants

23 
24 Geoffrey Haynes DATED: 3/10/81
25 Deputy Commissioner
26 Department of Natural Resources

27 
28 Bob Palmer DATED: 2/11/81
29 Agricultural Action Council
30
31
32

Introduced: 3/20/81
Referred: Finance

1 IN THE SENATE

BY RODEY AND KERTTULA

2 SENATE CONCURRENT RESOLUTION NO. 18

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Requesting the Governor to propose
6 social services programs and submit
7 recommended budgets which exclude
8 receipt of money under Title XX of
9 the Social Security Act.

10 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 WHEREAS Title XX of the Social Security Act is a program by which, in
12 return for grants to a state for the support of services to low-income
13 individuals, federal law imposes complicated planning, needs assessment,
14 monitoring, and specific service reporting requirements on social services
15 programs administered by the state; and

16 WHEREAS the delivery of effective social services programs in the state
17 is handicapped by a large land mass, a sparse population, and the absence of
18 regional governments to share administrative costs and responsibility for
19 providing services; and

20 WHEREAS Title XX regulations are generally predicated on social service
21 delivery plans of more densely populated states which, typically, are
22 characterized by decentralized delivery of services and the purchase of
23 needed services from local providers without centralized oversight; and

24 WHEREAS Title XX regulations have the effect of limiting those who may
25 be served by state programs because of income, eligibility, and service
26 restrictions based on national needs and income standards; and

27 WHEREAS federal regulation under Title XX results in added difficulty
28 in developing programs appropriate to the social services needs of Alaskans;
29 and

1 WHEREAS the amount of federal support received by the state under
2 Title XX provides less than one-third of the financing for all Title XX
3 programs, while program regulations prepared by the United States Department
4 of Health and Human Services impose virtually all program requirements; and

5 WHEREAS acceptance of Title XX support restricts rather than enhances
6 the ability of the state to plan and deliver efficient and effective social
7 services;

8 BE IT RESOLVED by the Alaska State Legislature that the Governor is
9 respectfully requested to prepare and submit a budget for social services
10 programs of the Department of Health and Social Services for fiscal year
11 1983 that excludes federal support under Title XX of the Social Security
12 Act.

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COMMITTEE COPY

ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST... Session

SENATE CONCL. RESOL. NO. 18.....

By RODEY AND KERTTULA.....

Requesting the Governor to propose social services programs and submit recommended budgets which exclude receipt of money under Title XX of the Social Security Act.

Introduced in the Senate 3/20, 19... 81

HISTORY IN THE SENATE

19	81	Read first time and referred to Committee on Finance										
3	20	Reported back with recommendation that										
		Read second time and										
		Read third time and										
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Excused	Excused											
		Reported correctly engrossed										
		Signed by President										
		Sent to House										
SECRETARY OF THE SENATE												

HISTORY IN THE HOUSE

19		Read first time and referred to Committee on										
		Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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Excused	Excused											
		Reported correctly engrossed										
		Signed by Speaker										
		Returned to Senate										
CHIEF CLERK OF THE HOUSE												

HISTORY IN THE SENATE

19		Received from House
		To enrolling
		Reported correctly enrolled
		Sent to Governor
	 by Governor
		Filed with Lt. Governor
		Chapter No.

SENATE CONCURRENT RESOLUTION NO. 18

"Requesting the Governor to propose social services programs and submit recommended budgets which exclude receipt of money under Title XX of the Social Security Act."

This Resolution calls for the development and proposal of social service programs and concomitant budgets which exclude Federal financial participation under Title XX and which consequently are not limited or directed by Federal regulatory constraints.

Senate Concurrent Resolution No. 18 is predicated upon several assumptions. These are: that Title XX and its attendant regulations impose complicated planning, needs assessment, monitoring, reporting, and administrative requirements upon the Department; that these requirements are designed for appropriate application to more densely populated states and are consequently not sensitive to the unique qualitative and quantitative characteristics of Alaska's geography, environment, and society; and that Title XX law and regulations result in limitations in social service program development and delivery in Alaska, while Title XX funds provide a much smaller portion of the total social service budget than do State funds. These assumptions are valid and are the basis for the Department's support of the intent of Senate Concurrent Resolution No. 18.

Acceptance of Title XX funds requires that social service programs in which these funds are utilized conform to Federal regulatory requirements in administration, design, and delivery. The ultimate result is de facto Federal domination of the planning, administration, and provision of social services. This domination is briefly characterized in the following.

1. Federal regulations require the single State agency designated by the Governor with authority to administer and supervise programs utilizing Title XX programs to:
 - a. maintain an approved State administrative plan;
 - b. produce each year or program period a Comprehensive Social Service Plan in proposed and final forms;
 - c. produce quarterly and annually fiscal and social service reports;
 - d. operate the programs statewide "in every part of every political subdivision of the state;" and
 - e. maintain overall supervision, control, and oversight of Title XX activities utilizing approved methods.

Extensive regulations govern each of the above activities delineating further detailed requirements for each and restricting flexibility of design, administration, and methods of delivery of social service programs.

2. Title XX regulations require that at least three services be offered to recipients of SSI on a statewide basis.

Again, this regulation restricts of program design by limiting the types of services offered to those which can be provided effectively on a statewide basis to serve SSI clients. The fact that the greatest portion of social service program funds must be expended in meeting these requirements prohibits the development of more flexible programs or those which meet localized needs. This is of particular importance when consideration is given to the vast differences in the social needs of Alaska's widely dispersed citizenry which are the result of tremendous variance in environmental, economic, and social conditions and the great disparity in available local resources to meet those needs.

- 3. Regulations require that one-half of Title XX monies utilized by the State be expended in providing services to clients who meet the eligibility requirements for Medicaid, AFDC, or SSI.

This regulation restricts program design by requiring that programs be designed to serve the Federal target population - Medicaid, AFDC, SSI eligible clients. This criteria, known as the "Fifty Percent Rule," has been particularly difficult to meet in Alaska due to Alaska's high cost of living. Many individuals with income low by Alaskan standards do not meet eligibility requirements for the Federal categorical programs mentioned.

- 4. Federal regulations establish income eligibility criteria for services other than certain specified services which may be offered without regard to income.

In order to utilize Federal funds to provide services other than those few which may be offered without regard to income, it would be necessary to establish income eligibility criteria and fee schedules which are expensive and cumbersome to administer and which are governed by further detailed Federal regulations. This is in conflict with the Department's policy of providing services to Alaskans without regard to income. Provision of programs utilizing Title XX funds has thus been restricted to Information and Referral Services, Child Protective Services, Adult Protective Service, and Family Planning.

It is particularly important to understand that the regulations illustrated above are not isolated from each other in their effects upon program planning, administration, or delivery. Rather, the regulations overlap and interact in complex ways so that the cumulative effect of the regulations is far more severely restrictive than would be apparent when the regulations are analyzed individually.

The Department presently anticipates the receipt of approximately \$4.1 million in Title XX funds in FY 1982. This is a 25% reduction from the Department's initial estimate of \$5.5 million due to President Reagan's proposed budget cuts. Although these funds constitute only one-fourth (1/4) of the Department's total social services budget, they comprise approximately one-half (1/2) of expenditures for the direct provision of social services, such as adult and child protective and information and referral services.

Senate Concurrent Resolution No. 18 requests the exclusion of Title XX funds from future budgets and would result in a reduction in Federal receipts of \$5.4 million. Attendant to this would be the elimination of Federal regulatory control and a reduction in costs associated with regulatory compliance. However, the continuing need for the services for which Federal funds are utilized would preclude a substantial reduction in social service costs and would require a State appropriation comparable to the lost Title XX funds. Rather than a major cost reduction, the benefit which might be expected to result from Senate Concurrent Resolution No. 18 would be the increased effectiveness of revised social service programs in meeting the needs of Alaskans.

While the Department supports the intent of Senate Concurrent Resolution No. 18, the increased costs are significant and should be considered in light of recent Presidential proposals which are consistent with the intent of the Resolution and the objectives of the Department. President Reagan has proposed combining approximately 40 categorical programs into several block grants to states. Included in one such proposed block grant are funds currently designated for Title XX programs and funds from other entitlement programs which are sources of the Department's Federal receipts for social service programs. An integral part of these proposals is the reduction of Federal regulations governing receipt of such funds and a consequent reduction in Federal direction of the State programs for which the monies are expended. In conjunction with these proposals for reduced Federal regulatory control, the President has proposed a 25% reduction in funding from FY 1981 levels for the combined programs. This level of funding is proposed to continue through FY 1986.

The degree to which these proposals will be enacted by Congress cannot be judged at this time and their ultimate effect in reducing Federal control in the management of social service programs cannot be predicted. However, the intent of the proposals - the reduction in Federal control of State program design, administration, and delivery, and increased State responsibility for program results - is substantially in accord with the intent of Senate Concurrent Resolution No. 18 and the objectives of the Department. The fiscal implications for the State of President Reagan's proposals contrast significantly from those of this Resolution. President Reagan's proposal, if enacted by Congress, would result in increased costs to the State of approximately \$1.4 million. Increased costs which might be expected to result from Senate Concurrent Resolution No. 18 would approximate \$5.5 million.

The Department supports the intent of Senate Concurrent Resolution No. 18 and the concepts it embodies, but suggests inaction on the Resolution pending an analysis of Congressional action on the President's block grant proposals. These proposals could result in substantial achievement of the Resolution's intent with a significantly smaller increase in costs to the State.

RECOMMENDED BY: John R. Pugh
John R. Pugh, Director
Division of Family and
Youth Services

DATE: 4/6/81

APPROVED BY: Helen D. Beirne
Helen D. Beirne
Commissioner

DATE: 5/3/81

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 18
 Title "requesting Gov. to propose \$\$ programs & recommend exclusion of Title XX monies...."
 Requested by Rodev and Kertulla Date 3/20/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Title XX Offset BRU
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	5,289.4	5,289.4	5,289.4	5,289.4	5,289.4	5,289.4
FEDERAL FUNDS	(5,289.4)	(5,289.4)	(5,289.4)	(5,289.4)	(5,289.4)	(5,289.4)
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Title XX Offset BRU: Implementation of SCR 18 would result in the reduction of \$5,289.4 of Federal Title XX ceiling funds currently contained in the Governor's budget. An increase in SGF of \$5,289.4 is necessary to zero this BRU out. SGF of \$5,289.4 are included in other BRU's where the expenditures will be made. (Since submittal of the Governor's budget, a tentative allotment of \$5,250.3 has been made for FY 82).

IV. DATE 4/27/81 PREPARED BY John R. Pugh John R. Pugh, Director
 AGENCY Division of Family and Youth Services
 PHONE 465-3170
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) M&B Approval W. H. ... Date 4/27/81

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE CONCURRENT RESOLUTION NO. 18
 Title "requesting Gov. to propose SS programs & recommend exclusion of Title XX monies..."
 Requested by Rodey and Kertulla Date 3/20/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Social Services Admin. BRU
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	110.7	110.7	110.7	110.7	110.7	110.7
FEDERAL FUNDS	(110.7)	(110.7)	(110.7)	(110.7)	(110.7)	(110.7)
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Social Services Administration BRU, Staff Development Component: \$110.7 of Title XX training funds are included in the Governor's budget. It will be necessary to appropriate SGF of \$110.7 to replace the loss in order to continue training for staff and providers, if SCR 18 is implemented.

IV. DATE 4/24/81 PREPARED BY John R. Pugh, Director
 AGENCY Division of Family and Youth Services
 PHONE 465-3170
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) M&B Approval [Signature] Date 4/23/81

Introduced: 3/20/81
Referred: Finance

1 IN THE SENATE

BY RODEY AND KERTTULA

2 SENATE CONCURRENT RESOLUTION NO. 18

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Requesting the Governor to propose
6 social services programs and submit
7 recommended budgets which exclude
8 receipt of money under Title XX of
9 the Social Security Act.

10 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 WHEREAS Title XX of the Social Security Act is a program by which, in
12 return for grants to a state for the support of services to low-income
13 individuals, federal law imposes complicated planning, needs assessment,
14 monitoring, and specific service reporting requirements on social services
15 programs administered by the state; and

16 WHEREAS the delivery of effective social services programs in the state
17 is handicapped by a large land mass, a sparse population, and the absence of
18 regional governments to share administrative costs and responsibility for
19 providing services; and

20 WHEREAS Title XX regulations are generally predicated on social service
21 delivery plans of more densely populated states which, typically, are
22 characterized by decentralized delivery of services and the purchase of
23 needed services from local providers without centralized oversight; and

24 WHEREAS Title XX regulations have the effect of limiting those who may
25 be served by state programs because of income, eligibility, and service
26 restrictions based on national needs and income standards; and

27 WHEREAS federal regulation under Title XX results in added difficulty
28 in developing programs appropriate to the social services needs of Alaskans;
29 and

1 WHEREAS the amount of federal support received by the state under
2 Title XX provides less than one-third of the financing for all Title XX
3 programs, while program regulations prepared by the United States Department
4 of Health and Human Services impose virtually all program requirements; and

5 WHEREAS acceptance of Title XX support restricts rather than enhances
6 the ability of the state to plan and deliver efficient and effective social
7 services;

8 BE IT RESOLVED by the Alaska State Legislature that the Governor is
9 respectfully requested to prepare and submit a budget for social services
10 programs of the Department of Health and Social Services for fiscal year
11 1983 that excludes federal support under Title XX of the Social Security
12 Act.

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COMMITTEE REPORT
SENATE

3/12/82

FURTHER: None

Date: _____

Mr. President:

The Committee on FINANCE has had SR 20

Requesting installation of teleconference facilities at the Alaska
Pioneers' Homes

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

COMMITTEE REPORT
SENATE

FURTHER: Finance

1/14/82

Date: 3/11/82

Mr. President:

The Committee on STATE AFFAIRS has had SR 20

Requesting installation of teleconference facilities at the Alaska
Pioneers' Homes

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SR 20(SA) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Tom Stinson
Ernest Bradley
W. Fischer

MEMBERS HAVING
OTHER RECOMMENDATIONS:

W. Fischer
CHAIRMAN

Original sponsor: Fischer

Offered: 3/12/82
Referred: Finance

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR SENATE RESOLUTION NO. 20 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - SECOND SESSION
5 Requesting the installation of tele-
6 conference facilities at the Anchorage
7 Pioneers' Home.

8 BE IT RESOLVED BY THE SENATE:

9 WHEREAS the operation of teleconference facilities greatly enhances the
10 opportunity for the people of Alaska to participate in the processes of state
11 government; and

12 WHEREAS the persons living in the Pioneers' Homes have been residents of
13 the state for many years and have unique and valuable perspectives and con-
14 tributions to make to Alaska; and

15 WHEREAS many of the persons who reside in the Alaska Pioneers' Homes are
16 among those least able to actively participate in state government; and

17 WHEREAS the installation of teleconference facilities at the Anchorage
18 Pioneers' Home will provide many of our most experienced Alaskans an op-
19 portunity to participate in many aspects of state government otherwise not
20 available to them;

21 BE IT RESOLVED that the Alaska Senate requests the Alaska Legislative
22 Council to direct the Legislative Affairs Agency to provide teleconference
23 facilities at the Anchorage Pioneers' Home.

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29 COMMITTEE COPY

Introduced: 1/14/82
Referred: State Affairs and
Finance

1 IN THE SENATE

BY FISCHER

2 SENATE RESOLUTION NO. 20

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Requesting the installation of tele-
6 conference facilities at the Alaska
7 Pioneers' Homes.

8 BE IT RESOLVED BY THE SENATE:

9 WHEREAS the operation of teleconference facilities greatly enhances the
10 opportunity for the people of Alaska to participate in the processes of state
11 government; and

12 WHEREAS the persons living in the Pioneers' Homes have been residents of
13 the state for many years and have unique and valuable perspectives and con-
14 tributions to make to Alaska; and

15 WHEREAS many of the persons who reside in the Alaska Pioneers' Homes are
16 among those least able to actively participate in state government; and

17 WHEREAS the installation of teleconference facilities in each Pioneers'
18 Home will provide many of our most experienced Alaskans an opportunity to
19 participate in many aspects of state government otherwise not available to
20 them;

21 BE IT RESOLVED that the Alaska Senate requests the Alaska Legislative
22 Council to direct the Legislative Affairs Agency to provide teleconference
23 facilities at each Pioneers' Home site.

ALASKA STATE LEGISLATURE

..... Legislature Session
 SENATE .. RESOL..... NO. ...20...
 By .. FISCHER.....

Requesting the installation of teleconference facilities at the Alaska Pioneers' Homes.

Introduced in the Senate ..1/14/.., 19...62

HISTORY IN THE SENATE

19	62	Read first time and referred to Committee on												
1	14	State Affairs and Finance												
3	12	Reported back with <i>St. Off.</i> recommendation that <i>replace w/c 3 do pass to Fin new bill</i>												
		Read second time and												
		Read third time and												
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
PASS	Effective Date													
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PASS	Effective Date													
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Absent	Absent													
Excused	Excused													
		Reported correctly engrossed Signed by President Sent to House												
SECRETARY OF THE SENATE														

HISTORY IN THE HOUSE

19		Read first time and referred to Committee on												
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Reconsideration														
PASS	Effective Date													
Yeas	Yeas													
Nays	Nays													
Absent	Absent													
Excused	Excused													
		Reported correctly engrossed Signed by Speaker Returned to Senate												
CHIEF CLERK OF THE HOUSE														

HISTORY IN THE SENATE

19		Received from House
		To enrolling
		Reported correctly enrolled
		Sent to Governor
	 by Governor
		Filed with Lt. Governor
		Chapter No.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS SR20

Title Requesting The Installation of Teleconference Facilities*

Requested by Senator Vic Fischer Date 3/10/82

*At The Anchorage Pioneers' Home

II. FISCAL DETAIL

Agency Affected Division of Pioneers' Benefits

Program Category Affected Social Services

BRU, Program, Or Subprogram(s) Affected Pioneers' Homes

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES	0					
200 TRAVEL	0					
300 CONTRACTUAL	.6	.65	.7	.75	.8	.85
400 COMMODITIES	0					
500 EQUIPMENT	.9					
600 LAND & STRUCTURES	0					
700 GRANTS, CLAIMS, ETC.	0					
TOTAL	\$1.5	.65	.7	.75	.8	.85

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	\$1.5	.65	.7	.75	.8	.85
FEDERAL FUNDS	0					
OTHER (Specify Source)	0					
	\$1.5	.65	.7	.75	.8	.85

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME	0					
PART TIME	0					
TEMPORARY	0					

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

This fiscal note is for the purchase, installation and operation of teleconference equipment in the Anchorage Pioneers' Home. Contractual monies are for long distant toll charges at \$51 per hour (Anchorage to Juneau).

IV. DATE 3/11/82 PREPARED BY Alex Hills
 AGENCY Administration
 Original: Legislative Finance PHONE 465-2041
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Original sponsor: Fischer

Offered: 3/12/82
Referred: Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE RESOLUTION NO. 20 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Requesting the installation of tele-
6 conference facilities at the Anchorage
7 Pioneers' Home.

8 BE IT RESOLVED BY THE SENATE:

9 WHEREAS the operation of teleconference facilities greatly enhances the
10 opportunity for the people of Alaska to participate in the processes of state
11 government; and

12 WHEREAS the persons living in the Pioneers' Homes have been residents of
13 the state for many years and have unique and valuable perspectives and con-
14 tributions to make to Alaska; and

15 WHEREAS many of the persons who reside in the Alaska Pioneers' Homes are
16 among those least able to actively participate in state government; and

17 WHEREAS the installation of teleconference facilities at the Anchorage
18 Pioneers' Home will provide many of our most experienced Alaskans an op-
19 portunity to participate in many aspects of state government otherwise not
20 available to them;

21 BE IT RESOLVED that the Alaska Senate requests the Alaska Legislative
22 Council to direct the Legislative Affairs Agency to provide teleconference
23 facilities at the Anchorage Pioneers' Home.

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Introduced: 1/14/82
Referred: State Affairs and
Finance

1 IN THE SENATE

BY FISCHER

2 SENATE RESOLUTION NO. 20

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Requesting the installation of tele-
6 conference facilities at the Alaska
7 Pioneers' Homes.

8 BE IT RESOLVED BY THE SENATE:

9 WHEREAS the operation of teleconference facilities greatly enhances the
10 opportunity for the people of Alaska to participate in the processes of state
11 government; and

12 WHEREAS the persons living in the Pioneers' Homes have been residents of
13 the state for many years and have unique and valuable perspectives and con-
14 tributions to make to Alaska; and

15 WHEREAS many of the persons who reside in the Alaska Pioneers' Homes are
16 among those least able to actively participate in state government; and

17 WHEREAS the installation of teleconference facilities in each Pioneers'
18 Home will provide many of our most experienced Alaskans an opportunity to
19 participate in many aspects of state government otherwise not available to
20 them;

21 BE IT RESOLVED that the Alaska Senate requests the Alaska Legislative
22 Council to direct the Legislative Affairs Agency to provide teleconference
23 facilities at each Pioneers' Home site.

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COMMITTEE REPORT

SENATE

FURTHER: Finance

3/2/81

Date: MAY 15, 1981

Mr. President:

The Committee on JUDICIARY has had SJR 20

Proposing an amendment to the Constitution of the State of Alaska relating to appropriations

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

[] do pass [] do not pass

[] do pass with attached amendments(s)

[] replace with CS for [] same title [] new title

and recommends

[] AND attaches a "Letter of Intent" [] New Fiscal Note

[X] reports it back without recommendation

[] referred to the Committee

MEMBERS SIGNING DO PASS

[Blank lines for signing]

MEMBERS HAVING OTHER RECOMMENDATIONS:

1 Charles Star No Rec
1 Bill Ray No REC
1 Robinson NO REC.

[Signature]
CHAIRMAN
[Signature]
no. rec.

Introduced: 3/2/81
Referred: Judiciary and
Finance

BY KELLY, STIMSON, DANKWORTH, BRADLEY,
RODEY, FISCHER, STURGULEWSKI AND
FERGUSON

1 IN THE SENATE

2 SENATE JOINT RESOLUTION NO. 20

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Proposing an amendment to the Consti-
6 tution of the State of Alaska relat-
7 ing to appropriations.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. Article II, sec. 13, Constitution of the State of Alaska is
10 amended to read:

11 SECTION 13. FORM OF BILL. Every bill shall be confined to one
12 subject unless it is an appropriation bill or one codifying, revising,
13 or rearranging existing laws. Bills for appropriations shall be con-
14 fined to appropriations. An appropriation bill shall not include an
15 item which was not included in a version of that appropriation bill
16 adopted in third reading by a house and the amount appropriated by an
17 item shall be equal to the amount of that item as adopted in third
18 reading by a house or between the amounts adopted in third reading by
19 each house. The subject of each bill shall be expressed in the title.
20 The enacting clause shall be: "Be it enacted by the Legislature of the
21 State of Alaska."

22 * Sec. 2. The amendment proposed by this resolution shall be placed
23 before the voters of the state at the next general election in conformity
24 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
25 laws of the state

ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST Session

SENATE JOINT RESOL. NO. 20

By KELLY, DANKWORTH

HISTORY IN THE SENATE

19 81

Read first time and referred to Committee on

3 2

JUDICIARY and Finance

5 18

Reported back with recommendation that *Judiciary to Finance*

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by President
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by Speaker
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Received from House

To enrolling

Reported correctly enrolled

Sent to Governor

..... by Governor

Filed with Lt. Governor

Chapter No.

Proposing an amendment to the Constitution of the State of Alaska relating to appropriations.

Introduced in the Senate 3/2/ 19 81

Introduced: 3/2/81
Referred: Judiciary and
Finance

BY KELLY, STIMSON, DANKWORTH,
BRADLEY, RODEY, FISCHER,
STURGULEWSKI AND FERGUSON

1 IN THE SENATE

2 SENATE JOINT RESOLUTION NO. 20

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Proposing an amendment to the Consti-
6 tution of the State of Alaska relat-
7 ing to appropriations.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. Article II, sec. 13, Constitution of the State of Alaska is
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15 item which was not included in a version of that appropriation bill
16 adopted in third reading by a house and the amount appropriated by an
17 item shall be equal to the amount of that item as adopted in third
18 reading by a house or between the amounts adopted in third reading by
19 each house. The subject of each bill shall be expressed in the title.
20 The enacting clause shall be: "Be it enacted by the Legislature of the
21 State of Alaska."

22 * Sec. 2. The amendment proposed by this resolution shall be placed
23 before the voters of the state at the next general election in conformity
24 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
25 laws of the state.

COMMITTEE REPORT
SENATE

3/27/81

FURTHER: Finance

Date: _____

Mr. President:

The Committee on RESOURCES has had SCR 21
research relating to proposed state and federal oil and gas lease sales.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass w/ INO Rec do not pass
 do pass with attached amendments(s) same title
 replace with CS for _____ new title
and recommends _____
 AND attaches a "Letter of Intent" New Fiscal Note
 reports it back without recommendation
 referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]
Andis Stungulovich

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Alan Gilman (no Rec)
[Signature]

[Signature]
CHAIRMAN

Introduced: 3/27/81
Referred: Resources and
Finance

1 IN THE SENATE

BY PARR

2 SENATE CONCURRENT RESOLUTION NO. 21

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Relating to research relating to
6 proposed state and federal oil and
7 gas lease sales.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS a large number of oil and gas lease sales will be held by the
10 state and federal governments for tracts located in the state and in adjacent
11 waters of the outer continental shelf during the next five years; and

12 WHEREAS the areas to be leased by the state and federal governments
13 during the next five years include Cook Inlet, the Beaufort Sea and Prudhoe
14 Bay uplands, areas adjacent to Kodiak, the North Aleutian Shelf, the Chukchi
15 Sea, the southwest Bristol Bay uplands, and the Copper River, Holitna, Hope,
16 Minchumina, Navarin, Norton Sound, St. George, and Tanana Basins; and

17 WHEREAS the federal government is reducing the money appropriated for
18 oil and gas leasing related research while simultaneously increasing the
19 number and frequency of its oil and gas lease sales in Alaska; and

20 WHEREAS oil and gas related research is vital to the development of
21 lease stipulations and efficient mitigating measures to reduce costs to the
22 oil industry of developing leases and also increasing income to the state;
23 and

24 WHEREAS certain types of applied oil and gas related research are
25 necessary if adverse social, environmental, and economic effects of proposed
26 oil and gas leases are to be diminished;

27 BE IT RESOLVED by the Alaska State Legislature that the governor is
28 respectfully requested to include as part of his budget submission for the
29 fiscal year ending June 30, 1983 a proposed program of applied research

1 relating to selection of oil and gas lease tracts, social, environmental and
2 economic considerations, monitoring, mitigating measures, and other appro-
3 priate subjects, and proposed nonlapsing appropriations to cover the expenses
4 of the applied research program which he recommends; and be it

5 FURTHER RESOLVED that in the preparation of the proposed applied re-
6 search program the governor consult with federal agencies concerned with oil
7 and gas leasing and with the University of Alaska.

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ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST... Session

SENATE CONC. RESOL. NO. ...21...

By PARR.....

Relating to research relating to proposed state and federal oil and gas lease sales.

Introduced in the Senate 3/27/19.... 81

HISTORY IN THE SENATE

19	81	Read first time and referred to Committee on										
3	27	Resources and Finance										
5-18		Reported back with <i>Resource</i> recommendation that <i>3 depend. In order to fix</i>										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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Excused	Excused											
		Reported correctly engrossed										
		Signed by President										
		Sent to House										

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19		Read first time and referred to Committee on										
		Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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Absent	Absent											
Excused	Excused											
		Reported correctly engrossed										
		Signed by Speaker										
		Returned to Senate										

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19		Received from House
		To enrolling
		Reported correctly enrolled
		Sent to Governor
	 by Governor
		Filed with Lt. Governor
		Chapter No.

Introduced: 3/27/81
Referred: Resources and
Finance

1 IN THE SENATE

BY PARR

2 SENATE CONCURRENT RESOLUTION NO. 21

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Relating to research relating to
6 proposed state and federal oil and
7 gas lease sales.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS a large number of oil and gas lease sales will be held by the
10 state and federal governments for tracts located in the state and in adjacent
11 waters of the outer continental shelf during the next five years; and

12 WHEREAS the areas to be leased by the state and federal governments
13 during the next five years include Cook Inlet, the Beaufort Sea and Prudhoe
14 Bay uplands, areas adjacent to Kodiak, the North Aleutian Shelf, the Chukchi
15 Sea, the southwest Bristol Bay uplands, and the Copper River, Holitna, Hope,
16 Minchumina, Navarin, Norton Sound, St. George, and Tanana Basins; and

17 WHEREAS the federal government is reducing the money appropriated for
18 oil and gas leasing related research while simultaneously increasing the
19 number and frequency of its oil and gas lease sales in Alaska; and

20 WHEREAS oil and gas related research is vital to the development of
21 lease stipulations and efficient mitigating measures to reduce costs to the
22 oil industry of developing leases and also increasing income to the state;
23 and

24 WHEREAS certain types of applied oil and gas related research are
25 necessary if adverse social, environmental, and economic effects of proposed
26 oil and gas leases are to be diminished;

27 BE IT RESOLVED by the Alaska State Legislature that the governor is
28 respectfully requested to include as part of his budget submission for the
29 fiscal year ending June 30, 1983 a proposed program of applied research

1 relating to selection of oil and gas lease tracts, social, environmental and
2 economic considerations, monitoring, mitigating measures, and other appro-
3 priate subjects, and proposed nonlapsing appropriations to cover the expenses
4 of the applied research program which he recommends; and be it

5 FURTHER RESOLVED that in the preparation of the proposed applied re-
6 search program the governor consult with federal agencies concerned with oil
7 and gas leasing and with the University of Alaska.

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COMMITTEE REPORT
SENATE

3/18/82

FURTHER: Finance

Date: 3-25-82

Mr. President:

The Committee on STATE AFFAIRS has had SR 23
Providing for a study of contracting for state services

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SR 23(SA) same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

2 [Signature] No Rec.

2 [Signature] No Rec.

[Signature]

CHAIRMAN

Original sponsor: State Affairs Committee

Offered: 3/29/82
Referred: Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE RESOLUTION NO. 23 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Providing for study of contracting
6 for state services.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS growth in the number of state employees and increases in the
9 size and complexity of the state bureaucracy can be curtailed by contracting
10 for services that are now provided directly by state departments and agencies;
11 and

12 WHEREAS contracting for state services, if undertaken to control growth
13 of state government, should be based on sound management principles and an
14 accurate assessment of services that could be more efficiently delivered
15 through contracts rather than by state departments and agencies; and

16 WHEREAS it is necessary to conduct an independent study in order to
17 develop an efficient and cost-effective plan for contracting for state ser-
18 vices;

19 BE IT RESOLVED by the Senate that the Senate State Affairs Committee
20 examine the potential for contracting for state services and that the commit-
21 tee be authorized to contract for a study or studies of the advantages and
22 disadvantages of contracting for state services in place of provision of
23 those services by state departments and agencies; and be it

24 FURTHER RESOLVED that the study include, but is not limited to,

25 (1) examination of the provision of state services, including
26 design, engineering, construction, supervisory, maintenance and social
27 services, by local governments, by nonprofit corporations and organizations,
28 and by privately owned businesses;

29 (2) analysis of the feasibility of developing uniform contracting

1 standards for all state departments and agencies;

2 (3) analysis of the comparative cost and merit of providing ser-
3 vices through local governments, nonprofit corporations and organizations,
4 and privately owned businesses instead of provision of those services by
5 state departments and agencies;

6 (4) recommendations for provision of state services in the future;
7 and be it

8 FURTHER RESOLVED that the Senate State Affairs Committee shall report to
9 the legislature its findings, based on the study or studies it authorizes,
10 concerning the provision of state services within 30 days after the convening
11 of the First Session of the Thirteenth Legislature.

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Original sponsor: State Affairs Committee

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE RESOLUTION NO. 23 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Providing for study of contracting
6 for state services.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS growth in the number of state employees and increases in the
9 size and complexity of the state bureaucracy can be curtailed by contracting
10 for services that are now provided directly by state departments and agencies;
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12 WHEREAS contracting for state services, if undertaken to control growth
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17 develop an efficient and cost-effective plan for contracting for state ser-
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21 tee be authorized to contract for a study or studies of the advantages and
22 disadvantages of contracting for state services in place of provision of
23 those services by state departments and agencies; and be it

24 FURTHER RESOLVED that the study include, but is not limited to,

25 (1) examination of the provision of state services, including
26 design, engineering, construction, supervisory, maintenance and social
27 services, by local governments, by nonprofit corporations and organizations,
28 and by privately owned businesses;

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1 standards for all state departments and agencies;

2 (3) analysis of the comparative cost and merit of providing ser-
3 vices through local governments, nonprofit corporations and organizations,
4 and privately owned businesses instead of provision of those services by
5 state departments and agencies;

6 (4) recommendations for provision of state services in the future;
7 and be it

8 FURTHER RESOLVED that the Senate State Affairs Com ttee shall report to
9 the legislature its findings, based on the study or studies it authorizes,
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11 of the First Session of the Thirteenth Legislature.

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Introduced: 3/18/82
Referred: State Affairs and
Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 SENATE RESOLUTION NO. 23

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Providing for a study of contracting
6 for state services.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS growth in the number of state employees and increases in the
9 size and complexity of the state bureaucracy can be curtailed by contracting
10 for services that are now provided directly by state departments and agencies;
11 and

12 WHEREAS contracting for state services, if undertaken to control growth
13 of state government, should be based on sound management principles and an
14 accurate assessment of services that could be more efficiently delivered
15 through contracts rather than by state departments and agencies; and

16 WHEREAS it is necessary to conduct an independent study in order to
17 develop an efficient and cost-effective plan for contracting for state ser-
18 vices;

19 BE IT RESOLVED by the Senate that the Senate State Affairs Committee
20 examine the potential for contracting for state services and that the commit-
21 tee be authorized to contract with a qualified person, for an amount not to
22 exceed \$125,000, to conduct a study of the advantages and disadvantages of
23 contracting for state services in place of provision of those services by
24 state departments and agencies; and be it

25 FURTHER RESOLVED that the study include, but is not limited to,

26 (1) examination of the provision of design and engineering ser-
27 vices for capital improvements by privately owned businesses;

28 (2) examination of the provision of social services by local
29 governments and nonprofit corporations and organizations;

SR 23

COMMITTEE COPY

1 (3) analysis of the comparative cost and merit of providing ser-
2 vices through privately owned businesses, local governments, and nonprofit
3 corporations and organizations instead of provision of those services by
4 state departments and agencies;

5 (4) recommendations for provision of state services in the future;
6 and be it

7 FURTHER RESOLVED that the Senate State Affairs Committee shall report to
8 the legislature its findings, based on the study it authorizes, concerning
9 the provision of state services within 30 days after the convening of the
10 First Session of the Thirteenth Legislature.

ALASKA STATE LEGISLATURE

TWELFTH.. Legislature SECOND.. Session

SENATE ..RESOLUTION.. NO. ..23....

By THE STATE AFFAIRS COMMITTEE

Providing for a study of contracting for state services.

Introduced in the Senate .3/18/.., 19..82

HISTORY IN THE SENATE

19	82	Read first time and referred to Committee on												
3	18	St. Affairs and Finance												
3	27	Reported back with <i>St. Aff.</i> recommendation that <i>replace</i> <i>CS SR 23, 2 do pass,</i> <i>2 no rec. to Sen</i>												
		Read second time and												
		Read third time and												
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
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PASS	Effective Date													
Yeas	Yeas													
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		Reported correctly engrossed Signed by President Sent to House												

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19		Read first time and referred to Committee on												
		Reported back with recommendation that												
		Read second time and												
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		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
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Absent	Absent													
Excused	Excused													
		Reported correctly engrossed Signed by Speaker Returned to Senate												

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19		Received from House
		To enrolling
		Reported correctly enrolled
		Sent to Governor
	 by Governor
		Filed with Lt. Governor
		Chapter No.

Introduced: 3/18/82
Referred: State Affairs and
Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 SENATE RESOLUTION NO. 23

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Providing for a study of contracting
6 for state services.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS growth in the number of state employees and increases in the
9 size and complexity of the state bureaucracy can be curtailed by contracting
10 for services that are now provided directly by state departments and agencies;
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14 accurate assessment of services that could be more efficiently delivered
15 through contracts rather than by state departments and agencies; and

16 WHEREAS it is necessary to conduct an independent study in order to
17 develop an efficient and cost-effective plan for contracting for state ser-
18 vices;

19 BE IT RESOLVED by the Senate that the Senate State Affairs Committee
20 examine the potential for contracting for state services and that the commit-
21 tee be authorized to contract with a qualified person, for an amount not to
22 exceed \$125,000, to conduct a study of the advantages and disadvantages of
23 contracting for state services in place of provision of those services by
24 state departments and agencies; and be it

25 FURTHER RESOLVED that the study include, but is not limited to,

26 (1) examination of the provision of design and engineering ser-
27 vices for capital improvements by privately owned businesses;

28 (2) examination of the provision of social services by local
29 governments and nonprofit corporations and organizations;

1 (3) analysis of the comparative cost and merit of providing ser-
2 vices through privately owned businesses, local governments, and nonprofit
3 corporations and organizations instead of provision of those services by
4 state departments and agencies;

5 (4) recommendations for provision of state services in the future;
6 and be it

7 FURTHER RESOLVED that the Senate State Affairs Committee shall report to
8 the legislature its findings, based on the study it authorizes, concerning
9 the provision of state services within 30 days after the convening of the
10 First Session of the Thirteenth Legislature.

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Original sponsor: State Affairs Committee

Offered: 3/29/82
Referred: Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE RESOLUTION NO. 23 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Providing for study of contracting
6 for state services.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS growth in the number of state employees and increases in the
9 size and complexity of the state bureaucracy can be curtailed by contracting
10 for services that are now provided directly by state departments and agencies;
11 and

12 WHEREAS contracting for state services, if undertaken to control growth
13 of state government, should be based on sound management principles and an
14 accurate assessment of services that could be more efficiently delivered
15 through contracts rather than by state departments and agencies; and

16 WHEREAS it is necessary to conduct an independent study in order to
17 develop an efficient and cost-effective plan for contracting for state ser-
18 vices;

19 BE IT RESOLVED by the Senate that the Senate State Affairs Committee
20 examine the potential for contracting for state services and that the commit-
21 tee be authorized to contract for a study or studies of the advantages and
22 disadvantages of contracting for state services in place of provision of
23 those services by state departments and agencies; and be it

24 FURTHER RESOLVED that the study include, but is not limited to,

25 (1) examination of the provision of state services, including
26 design, engineering, construction, supervisory, maintenance and social
27 services, by local governments, by nonprofit corporations and organizations,
28 and by privately owned businesses;

29 (2) analysis of the feasibility of developing uniform contracting

1 standards for all state departments and agencies;

2 (3) analysis of the comparative cost and merit of providing ser-
3 vices through local governments, nonprofit corporations and organizations,
4 and privately owned businesses instead of provision of those services by
5 state departments and agencies;

6 (4) recommendations for provision of state services in the future;
7 and be it

8 FURTHER RESOLVED that the Senate State Affairs Committee shall report to
9 the legislature its findings, based on the study or studies it authorizes,
10 concerning the provision of state services within 30 days after the convening
11 of the First Session of the Thirteenth Legislature.

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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE - REVISED

I. REQUEST
 Bill/Resolution No. SENATE RESOLUTION NO. 25
 Title Establishing a Senate Special Committee on Alaska Fisheries
 Requested by Senator Eliason Date 4-21-82

II. FISCAL DETAIL
 Agency Affected Legislative Affairs Agency
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected 09-90-01-02
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES		20.7				
200 TRAVEL		30.0				
300 CONTRACTUAL		6.0				
400 COMMODITIES		.5				
500 EQUIPMENT		3.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		60.2				

FUNDING (Thousands of Dollars)

GENERAL FUND		60.2				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Personal Services ----- 20.7
 Equivalent of 1/2 time person - Prof Asst for 7 mos @\$1737/mo
 Equivalent of 1/2 time person - Secretary for 7 mos @\$575/mo
 Plus benefits @28%
 Travel ----- 30.0
 Three (3) committee members + one (1) staff
 Travel and Per diem
 Contractual ----- 6.0
 Phone service, long distance, postage, space rent, & misc.
 Commodities ----- .5
 Office supplies, etc.
 Equipment ----- 3.0
 Displaywriters, etc.

IV. DATE 4/21/82 PREPARED BY Wally Harrison, Director
 AGENCY Legislative Affairs Agency
 PHONE 465-3850
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

Alaska State Legislature

NELS A. ANDERSON, JR.
P.O. BOX 234
DILLINGHAM, ALASKA 99576



WHILE II' JUNEAU
POUCH V
JUNEAU, ALASKA 99811
PHONE (907) 465-4550 OR 4551

State Senate

April 28, 1982

MEMORANDUM

TO : Senator Richard Eliason
FROM : Senator Nels A. Anderson, Jr.
SUBJECT : Senate Special Committee on Fisheries - SR 25

With the recent conditions the salmon industry faces due to the botulism incident, I think the Special Senate Committee on Fisheries is needed and can address the following issues statewide:

1. Quality Control - Look at industry, fisherman and Alaska Seafood Marketing Institute.
2. Pack Loans to the industry.
3. Because of adverse market conditions facing the salmon industry there should be an avenue for fishermen to work out a loan deferment plan with the Department of Commerce. This committee could address the problem if fishermen are having trouble convincing the department their situation is caused by market problems.
4. Foreign Processors - Again, due to the market conditions for salmon no domestic processor will buy pinks. We have to come up with some suggestions or answers on what to do with our pink salmon.
5. Many regions are putting together Fisheries Development plans - I believe the Special Committee on Fisheries could help to give some direction to these plans.

There are many organizations/agencies involved in the fishing community in Alaska, but no one entity in the legislature that people can go to. I think the idea for a Special Committee on fisheries is a good one.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE - REVISED

I. REQUEST

Bill/Resolution No. SENATE RESOLUTION NO. 25
 Title Establishing a Senate Special Committee on Alaska Fisheries
 Requested by Senator Eliason Date 4-21-82

II. FISCAL DETAIL

Agency Affected Legislative Affairs Agency
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected 09-90-01-02
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES		20.7				
200 TRAVEL		30.0				
300 CONTRACTUAL		6.0				
400 COMMODITIES		.5				
500 EQUIPMENT		3.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		60.2				

FUNDING (Thousands of Dollars)

GENERAL FUND		60.2				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Personal Services ----- 20.7
 Equivalent of 1/2 time person - Prof Asst for 7 mos @\$1737/mo
 Equivalent of 1/4 time person - Secretary for 7 mos @\$575/mo
 Plus benefits @28%
 Travel ----- 30.0
 Three (3) committee members + one (1) staff
 Travel and Per diem
 Contractual ----- 6.0
 Phone service, long distance, postage, space rent, & misc.
 Commodities ----- .5
 Office supplies, etc.
 Equipment ----- 3.0
 Displaywriters, etc.

IV. DATE 4/21/82

PREPARED BY Wally Harrison, Director
 AGENCY Legislative Affairs Agency
 PHONE 465-3850

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE RESOLUTION NO. 25
 Title Establishing a Senate Special Committee on Alaska Fisheries
 Requested by Senator Nels A. Anderson, Jr. Date 4-12-82

II. FISCAL DETAIL

Agency Affected Legislative Affairs Agency
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected 09-90-01-02
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES		48.4				
200 TRAVEL		15.9				
300 CONTRACTUAL		9.0				
400 COMMODITIES		.5				
500 EQUIPMENT		5.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		78.8				

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND		78.8				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME		2				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Personal Services ----- 48.8
 1 Prof. Asst. - Range 21A - for 6.5 months @\$3,475 per mo.
 1 Secretary - Range 15A - for 6.5 months @\$2,295 per mo.
 Plus benefits @28%

Travel ----- 15.9
 4 trips in-State; 1 trip out-of-State + per diem
 for three people

Contractual ----- 9.0
 Phone service, long distance, postage, space rent and
 miscellaneous

Commodities ----- .5
 Office Supplies, etc.

Equipment ----- 5.0
 Displaywriters, etc.

TOTAL 78.8

IV. DATE 4-12-82 PREPARED BY Wally Harrison, Director
 AGENCY Legislative Affairs Agency
 PHONE 465-3850

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

Introduced: 4/7/82
Referred: Resources and
Finance

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2 SENATE RESOLUTION NO. 25

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Establishing a Senate Special Commit-
6 tee on Alaska Fisheries.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS the commercial fishing industry is of great importance to the
9 economy of the state; and

10 WHEREAS the salmon industry in the state is in a crisis because of the
11 federally required recall of canned salmon; and

12 WHEREAS there is a critical need to develop markets and improve the
13 quality control procedures for the commercial harvesting and processing of
14 Alaska salmon; and

15 WHEREAS the instability of the commercial fishing industry in the state
16 presents critical problems for the financing of ventures of fishermen, fish
17 processors, and many fisheries-related businesses; and

18 WHEREAS the commercial fishing industry and the economy of the state
19 would benefit by taking full advantage of a predicted record run of salmon in
20 1982 in Western Alaska; and

21 WHEREAS there is an urgent need for the Twelfth Legislature to remain
22 informed of and be able to respond promptly to problems in the commercial
23 fishing industry during the remainder of 1982 while the legislature is not in
24 session; and

25 WHEREAS there is a need during the remainder of 1982 for the legislature
26 to continue to study the role of Alaska state government in relation to the
27 commercial fishing industry in the state;

28 BE IT RESOLVED by the Senate that the president of the senate appoint a
29 Senate Special Committee on Alaska Fisheries to work with members of the

1 commercial fishing industry in the state to improve quality control and
2 marketing of Alaska salmon and other species of fish, and to study the
3 problems of fisheries and the commercial fishing industry in the state; and
4 be it

5 FURTHER RESOLVED that the Senate Special Committee on Alaska Fisheries
6 is created on adjournment sine die of the Second Session of the Twelfth
7 Legislature, and is terminated on the convening of the First Session of the
8 Thirteenth Legislature.

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Introduced: 4/26/82
Referred: State Affairs and
Finance

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 SENATE RESOLUTION NO. 27
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to determinations of the New
6 Capital Site Planning Commission.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS by passage of a bill relating to relocation of the state capital
9 (CSHB 603(Fin); ch. 54, SLA 1981), the legislature intended to provide the
10 voters of the state with a fair and reasonable estimate of the cost of re-
11 locating the state capital from Juneau to Willow and a basis for comparing
12 the cost of relocating the state capital at a new site to the cost of leaving
13 the state capital at its present site; and

14 WHEREAS at a joint hearing on April 15, 1982, the Senate and House State
15 Affairs Committees received an interim report from the New Capital Site
16 Planning Commission; and

17 WHEREAS at this joint hearing a number of issues and questions were
18 raised regarding the assumptions, criteria, and guidelines being used by the
19 commission in the conduct of its work; and

20 WHEREAS the issues and questions raised at the hearing were meritorious
21 and deserve due consideration;

22 BE IT RESOLVED that the Alaska Senate respectfully requests the Governor
23 to direct the New Capital Site Planning Commission to reexamine its assump-
24 tions and determinations regarding construction inflation rates, time of
25 completion of relocation, calculation of "no-move" costs, rate of growth in
26 central state employment, decentralization of state government and in parti-
27 cular movement of employees from Anchorage, along with other decisions and
28 judgments required by law, taking into account existing and projected economic
29 conditions and public policies.

ALASKA STATE LEGISLATURE

TWELFTH Legislature SECOND Session

SENATE RESOLUTION NO. 27
By THE STATE AFFAIRS COMMITTEE

Relating to determinations of the New Capital Site Planning Commission.

Introduced in the Senate 4/26, 1982

HISTORY IN THE SENATE

19 82	Read first time and referred to Committee on												
4 26	State Affairs and Finance Reported back with recommendation that												
4 27	<i>La Guardia - 10 Jan</i>												
	Read second time and												
	Read third time and												
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
PASS	Effective Date												
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by President Sent to House												

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on												
	Reported back with recommendation that												
	Read second time and												
	Read third time and												
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by Speaker Returned to Senate												

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
 by Governor
	Filed with Lt. Governor
	Chapter No.

Introduced: 4/26/82
Referred: State Affairs and
Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 SENATE RESOLUTION NO. 27

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to determinations of the New
6 Capital Site Planning Commission.

7 BE IT RESOLVED BY THE SENATE:

8 WHEREAS by passage of a bill relating to relocation of the state capital
9 (CSHB 603(Fin); ch. 54, SLA 1981), the legislature intended to provide the
10 voters of the state with a fair and reasonable estimate of the cost of re-
11 locating the state capital from Juneau to Willow and a basis for comparing
12 the cost of relocating the state capital at a new site to the cost of leaving
13 the state capital at its present site; and

14 WHEREAS at a joint hearing on April 15, 1982, the Senate and House State
15 Affairs Committees received an interim report from the New Capital Site
16 Planning Commission; and

17 WHEREAS at this joint hearing a number of issues and questions were
18 raised regarding the assumptions, criteria, and guidelines being used by the
19 commission in the conduct of its work; and

20 WHEREAS the issues and questions raised at the hearing were meritorious
21 and deserve due consideration;

22 BE IT RESOLVED that the Alaska Senate respectfully requests the Governor
23 to direct the New Capital Site Planning Commission to reexamine its assump-
24 tions and determinations regarding construction inflation rates, time of
25 completion of relocation, calculation of "no-move" costs, rate of growth in
26 central state employment, decentralization of state government and in parti-
27 cular movement of employees from Anchorage, along with other decisions and
28 judgments required by law, taking into account existing and projected economic
29 conditions and public policies.