

BILLS 1981 - 1982

HCR 48 - CSHJR 71

La. Finance 1587

1587

Introduced: 1/12/82
Referred: Transportation and
Finance

1 IN THE HOUSE

BY GRUSSENDORF

2 HOUSE CONCURRENT RESOLUTION NO. 48

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to the shuttle ferry service
6 provided by the Alaska marine highway
7 system.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS the State of Alaska added the shuttle ferry service to the
10 Alaska marine highway system to meet the needs of residents of less populated
11 communities in the state and the Alaskan public; and

12 WHEREAS the shuttle ferry service is the main mode of transportation to
13 many communities in the state; and

14 WHEREAS the shuttle ferries serve as year-round "work horses" in the
15 Alaska marine highway system; and

16 WHEREAS the proportion of residents of Alaska using the shuttle ferry
17 service is higher than the proportion of residents using the larger ferries;
18 and

19 WHEREAS many of the passengers using the shuttle ferry service who are
20 less resilient because of age or infirmities find their sojourn aboard a
21 shuttle ferry a tiring ordeal because of inadequate rest facilities;

22 BE IT RESOLVED by the Alaska State Legislature that the Governor is
23 urgently requested to direct the Department of Transportation and Public
24 Facilities to make every effort to improve the seating and rest facilities on
25 the shuttle ferries by such additions as wall-supported bunks and other
26 appropriate improvements to meet the needs of the traveling Alaskan public.

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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. HCR 48
 Title Relating to the shuttle ferry service
 Requested by Jay Hogan Date 1/29

II. FISCAL DETAIL
 Agency Affected _____
 Program Category Affected _____
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES		20.0				
200 TRAVEL		1.5				
300 CONTRACTUAL		278.5				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		300.0				

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND		300.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)
 The installation of adequate recliner seats to replace the current seating is the method preferred by the Division of Marine Transportation to provide rest facilities. The Governor's 1983 voter approval budget contains a project "Southeast Feeder Vessel Improvements \$650,000". A portion of these funds are targeted to provide the improved seating.

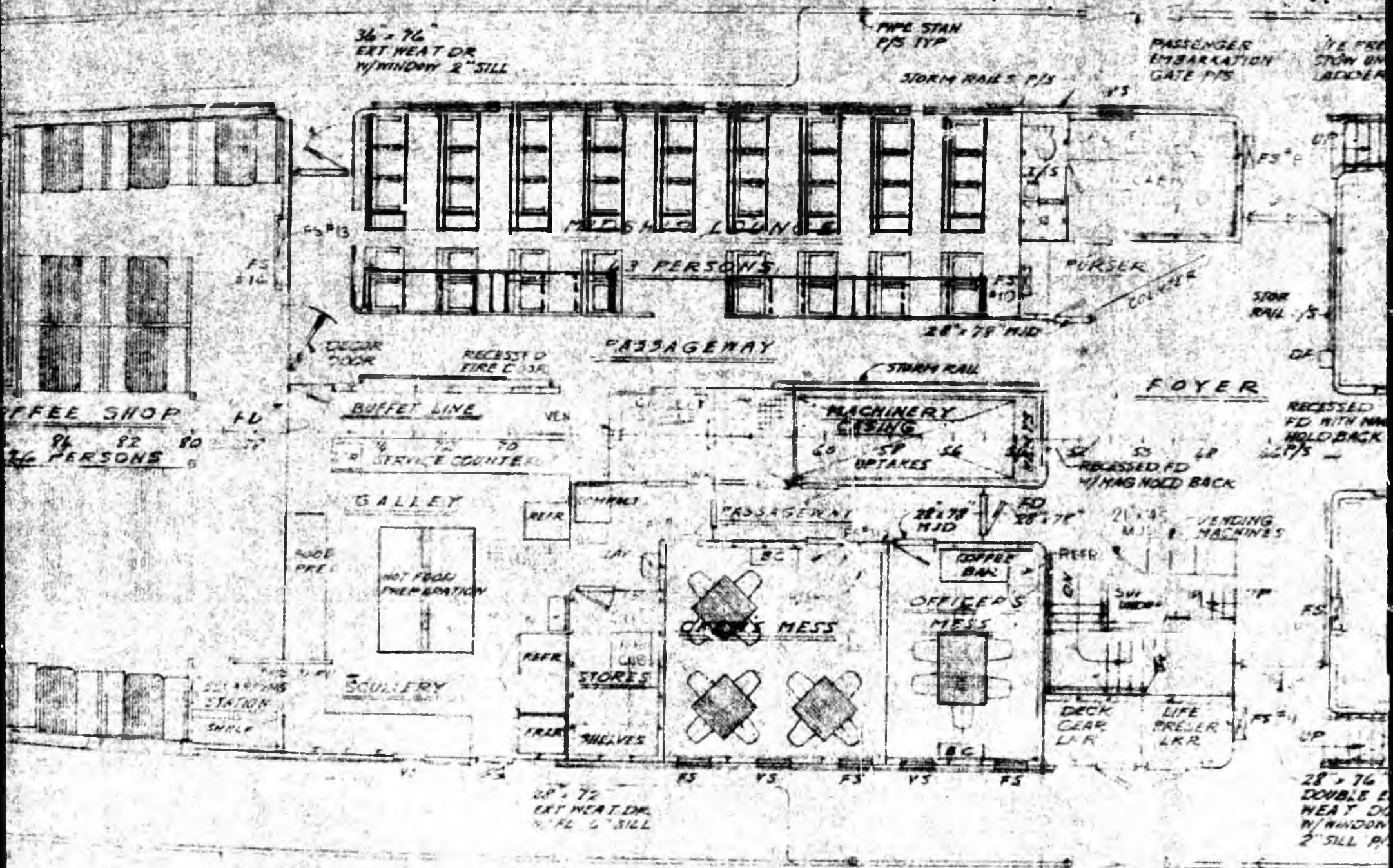
A preliminary review of a possible solution incorporating the installation of Pullman type double berths has been made (see attached layout). Thirteen such units could be installed in the midship lounge on both the LeConte and Aurora. The sacrifice of day seating on each vessel would be 4 seats, and 26 berths for resting would be gained. Cost would be approximately \$150,000 per vessel. Existing Design and Construction personnel would be utilized for monitoring design and construction.

(continued on attached)

IV. DATE 2/9/82 PREPARED BY RON LIND
 AGENCY DOT/PF
 Original: Legislative Finance PHONE 465-3900
 cc: Budget and Management
 Prim Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

The use of berth type facilities would need to be limited to those for which the passengers provided their own bedding--which would therefore not require additional crewing. The vessels do not have facilities available to house more crew members.

We would expect that considerable problems would be encountered by having berths that could be used by anyone without reservations since the tendency would be for the first people onboard to attempt to "save" the spaces.



MVZ

UPPER DECK ARRANGEMENT.

SCALE 1" = 1'-0"

12-2008
Leav

Introduced: 1/12/82
Referred: Transportation and
Finance

1 IN THE HOUSE

BY GRUSSENDORF

2 HOUSE CONCURRENT RESOLUTION NO. 48

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

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25 the shuttle ferries by such additions as wall-supported bunks and other
26 appropriate improvements to meet the needs of the traveling Alaskan public.

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COMMITTEE COPY

ALASKA STATE LEGISLATURE

TWELFTH Legislature SECOND Session
 RES.
 HOUSE CONCURRENT NO. 48...
 By GRUSSENDORF.....

Relating to the shuttle ferry service provided by the Alaska marine highway system.

Shuttle ferry service

Introduced in the House ..1/12..., 19..82

HISTORY IN THE HOUSE

19 82	Read first time and referred to Committee on										
Jan 12	Transportation and Finance Reported back with recommendation that										
	Read second time and										
	Read third time and										
	<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date										
Yeas	Yeas										
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Excused	Excused										
	Reconsideration										
	<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date										
Yeas	Yeas										
Nays	Nays										
Absent	Absent										
Excused	Excused										
	Reported correctly engrossed Signed by Speaker Sent to Senate										
CHIEF CLERK OF THE HOUSE											

HISTORY IN THE SENATE

19	Read first time and referred to Committee on										
	Reported back with recommendation that										
	Read second time and										
	Read third time and										
	<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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PASS	Effective Date										
Yeas	Yeas										
Nays	Nays										
Absent	Absent										
Excused	Excused										
	Reported correctly engrossed Signed by President Returned to House										
SECRETARY OF THE SENATE											

HISTORY IN THE HOUSE

19	Received from Senate
	Concurred in Senate amendment thus adopting: VOTE
	Failed to concur in Senate amendment; asked Senate to recede VOTE
	Senate receded from amendment VOTE
	Senate failed to recede from amendment VOTE
	CC appointed by House
	CC appointed by Senate
	CC adopted by House VOTE
	CC adopted by Senate VOTE
	To enrolling Reported correctly enrolled Sent to Governor by Governor
	Filed with Lt. Governor
	Chapter No.

COMMITTEE REPORT

HOUSE

5/1/81

FURTHER:

(11)

Date: 5/14/81

Mr. Speaker:

The Committee on FINANCE has had HJR 50

Expressing the sense of the Alaska Legislature that the state's coal resources be developed for sale and export to the Republic of Korea.

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HJR 50 (COAL) same title new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]
CHAIRMAN

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

HSR 50

FISCAL NOTE -- Corrected 5/14/81

I. REQUEST
Bill/Resolution No. HOUSE JOINT RESOLUTION NO. 50
Title Expressing the sense of the Alaska Legislature that the state's coal resources
~~resources~~ be developed for sale and export to the Date 5/1/81
republic of Korea
Requested by: Brian Rogers, Special Committee on Coal

II. FISCAL DETAIL
Agency Affected General Government
Program Category Affected Legislative Council
BRU, Program, or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 82	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL			200.0			
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			200.0			

FUNDING (Thousands of Dollars)

GENERAL FUND			200.0			
FEDERAL FUNDS			-			
OTHER (Specify Fund Source)			-			

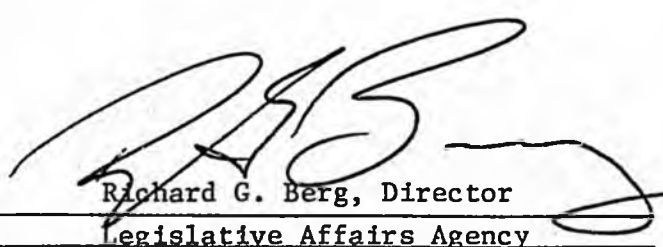
POSITIONS

None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Consultants studies in four areas:
State Policy on Taxation \$30,000
State Policy on Coal Regulation \$50,000
Feasibility of Marketing Alaskan Coal in Pacific Rim \$50,000
Infrastructure Requirements for Coal Exports \$70,000



IV. DATE 5/1/81 PREPARED BY Richard G. Berg, Director
AGENCY Legislative Affairs Agency
PHONE 465-3850
Original: / Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

Original sponsor: Special Committee on Coal

Offered: 5/1/81
Referred: Finance

1 IN THE HOUSE

BY THE SPECIAL COMMITTEE ON COAL

2 CS FOR HOUSE JOINT RESOLUTION NO. 50 (Coal)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Expressing the sense of the Alaska
6 Legislature that the state's coal
7 resources be developed for sale and
8 export.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 WHEREAS there are vast reserves of coal in Alaska, much of which is
11 located in close proximity to, or could be readily delivered to, Alaska
12 ports for export; and

13 WHEREAS the economic possibilities of mining coal in commercial quanti-
14 ties for export has only recently been brought to the attention of state
15 officials and interested private parties; and

16 WHEREAS Alaskans understand that, if the state's coal is to find a
17 market in the nation. of the Pacific Rim, the state should begin a program
18 of determining the size of reserves, constructing the transportation facili-
19 ties to move coal to deepwater ports, providing financial assistance to
20 parties proposing to mine coal reserves, and scheduling lease sales of
21 state-owned reserves; and

22 WHEREAS, as a necessary adjunct to encouraging the commercial develop-
23 ment of coal reserves, the legislature must examine state taxation and
24 regulatory policies affecting coal mining; and

25 WHEREAS officials and businesses of the Republic of Korea have ex-
26 pressed interest in Alaska's coal and have counseled state officials to plan
27 now for the development of coal reserves in the state for export to that
28 East Asian nation and to Pacific Rim markets generally; and

29 WHEREAS the Alaska Legislature can play a significant role in providing

1 for the diversification of the state's economy, and is interested in giving
2 special attention to the development of the state's coal reserves;

3 BE IT RESOLVED by the Alaska State Legislature that it

4 (1) is interested in the development and export of Alaska's coal
5 reserves;

6 (2) intends to take action which will commit the resources of the
7 state to the location of markets for those reserves and to construction of
8 the facilities that will permit the coal to be transported for export to
9 those markets;

10 (3) will review the taxation and regulatory burdens imposed on
11 those who plan to develop those reserves; and

12 (4) looks with great anticipation at the sale of quantities of
13 coal to the people of the Republic of Korea and the Nations of the Pacific
14 Rim.

15 COPIES of this resolution shall be sent to Yong Shik Kim, Ambassador of
16 the Republic of Korea to the United States, for transmittal to the Honorable
17 Chun Doo Hwan, President of the Republic of Korea, and to the Consul of the
18 Republic of Korea in Anchorage, Yong Kwon Kim.

Introduced: 4/24/81
Referred: Special Committee on
Coal and Finance

1 IN THE HOUSE BY THE SPECIAL COMMITTEE ON COAL
2 HOUSE JOINT RESOLUTION NO. 50
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 Expressing the sense of the Alaska
6 Legislature that the state's coal
7 resources be developed for sale and
8 export to the Republic of Korea.

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2 special attention to the development of the state's coal reserves;

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5 reserves;

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7 state to the location of markets for those reserves and to construction of
8 the facilities that will permit the coal to be transported for export to
9 those markets;

10 (3) will review the taxation and regulatory burdens imposed on
11 those who plan to develop those reserves; and

12 (4) looks with great anticipation at the sale of quantities of
13 coal to the people of the Republic of Korea.

14 COPIES of this resolution shall be sent to Yong Shik Kim, Ambassador of
15 the Republic of Korea to the United States, for transmittal to the Honorable
16 Chun Doo Hwan, President of the Republic of Korea, and to the Consul of the
17 Republic of Korea in Anchorage, Yong Kwon Kim.

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POSITION PAPER

CS FOR HOUSE CONCURRENT RESOLUTION NO. 55 (JUDICIARY)

"Relating to creation of a joint committee on crime."

This Resolution calls for the creation of a joint committee on crime consisting of three members of the House of Representatives and three members of the Senate for the purpose of examining deficiencies in the criminal justice system. The Resolution requests the Governor to designate three ex-officio members of the committee to represent the Departments of Law, Public Safety, and Health and Social Services respectively and also requests the chief justice of the Supreme Court to designate an ex-officio member to represent the judiciary.

The committee is charged with submitting a written report of its conclusions and findings to the first session of the Thirteenth Legislature, and with making recommendations to the Rules Committee of either or both bodies of the Legislature that legislation be introduced to address problems in the criminal justice system.

The Committee Substitute for House Concurrent Resolution No. 55 incorporates changes recommended by the Department in a Position Paper concerning the original Resolution, specifically the request that the chief justice appoint an ex-officio member of the committee to represent the judiciary and that the language of the Resolution reflect an effort on the part of the committee to utilize the knowledge and expertise of Department personnel in conducting its research.

The Department supports this Resolution as it addresses the goal of eliminating deficiencies or problems in the criminal justice system by thorough examination of all aspects of the system utilizing the knowledge and expertise of personnel in the various disciplines of the criminal justice system.

RECOMMENDED BY:

John R. Pugh
John R. Pugh, Director
Division of Family and
Youth Services

DATE:

3/2/82

APPROVED BY:

Helen D. Beirne
Helen D. Beirne
Commissioner

DATE:

3-5-82

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
Bill/Resolution No. CS for House Concurrent Resolution No. 55 (Judiciary)
Title "Relating to creation of a joint committee on crime."
Requested by The Judiciary Committee Date _____

II. FISCAL DETAIL
Agency Affected Department of Health and Social Services
Program Category Affected _____
BRU, Program, Or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

CS for House Concurrent Resolution No. 55 (Judiciary) has no fiscal impact on the Department of Health and Social Services.

IV. DATE 2/23/82 PREPARED BY *John R. Pugh* John R. Pugh, Director *JCC*
AGENCY Division of Family & Youth Services
Original: Legislative Finance PHONE 465-3170
cc: Budget and Management
Prime Sponsor (First Legislator Named)
33-001 (Rev. 12/81)

John Pugh
P+P

Original sponsor: Anderson

Offered: 2/12/82
Referred: Rules

1 IN THE HOUSE BY THE JUDICIARY COMMITTEE

2 CS FOR HOUSE CONCURRENT RESOLUTION NO. 55 (Judiciary)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to creation of a Joint
6 Committee on Crime.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS growth in the rate of crime has reached alarming levels in
9 Alaska; and

10 WHEREAS this growth in the rate of crime seriously threatens Alaska's
11 ability to maintain elementary security and protection for individuals and
12 society as a whole; and

13 WHEREAS some work has been done on this problem, including study and
14 recommendations by a previous legislative task force, but many important
15 topics remain to be studied by the legislature; and

16 WHEREAS deficiencies in the criminal justice system tend to negate the
17 best efforts of police, prosecutors, judges, and correctional officers to
18 ensure basic protection and security for society; and

19 WHEREAS issues such as procedures leading to indictment, pre-trial
20 release, crime prevention, and rehabilitation of offenders are in need of
21 close legislative study;

22 BE IT RESOLVED by the Alaska State Legislature that three members of the
23 house of representatives, appointed by the speaker of the house, and three
24 members of the senate, appointed by the president of the senate, comprise a
25 Joint Committee on Crime, to examine deficiencies in the criminal justice
26 system, including but not limited to procedures leading to indictment, pre-
27 trial release, crime prevention, and rehabilitation of offenders; and be it

28 FURTHER RESOLVED that the legislature respectfully requests the governor
29 to designate three ex-officio members of the Joint Committee on Crime, one to

1 represent the Department of Law, one to represent the Department of Public
2 Safety, and one to represent the Department of Health and Social Services;
3 and be it

4 FURTHER RESOLVED that the legislature respectfully requests the chief
5 justice of the supreme court to designate an ex-officio member of the Joint
6 Committee on Crime to represent the judicial branch; and be it

7 FURTHER RESOLVED that the joint committee shall make every effort to use
8 the knowledge and skills of all members of the criminal justice system in
9 conducting its research; and be it

10 FURTHER RESOLVED that the joint committee may recommend to the Rules
11 Committee of either or both bodies that legislation be introduced to correct
12 problems in the criminal justice system; and be it

13 FURTHER RESOLVED that the joint committee shall prepare a written report
14 of its conclusions and recommendations, if any, and submit this report to the
15 First Session of the Thirteenth Legislature on or before January 17, 1983;
16 and be it

17 FURTHER RESOLVED that the joint committee is authorized to meet during
18 and between sessions of the legislature and terminates on January 17, 1983.

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COMMITTEE REPORT
HOUSE

FURTHER:

(11)

2/15/82

Date:

2/16/82

Mr. Speaker: (Taken from Rules 2/15/82)

The Committee on FINANCE has had HCR 55

Relating to creation of a Joint Committee on Crime.

under consideration and ~~(a majority of the committee)~~ ~~(the committee)~~ reports it back with the following recommendations:

do pass do not pass

do pass with attached amendments(s)

replace with CS for HCR 55 (Jud) same title
 new title

and recommends DO PASS

AND attaches a "Letter of Intent" New Fiscal Note (2)

reports it back without recommendation

referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature] Do not pass
[Signature] DO NOT PASS
[Signature] Do not pass

CHAIRMAN

Original sponsor: Anderson

Offered: 2/12/82
Referred: Rules

1 IN THE HOUSE BY THE JUDICIARY COMMITTEE

2 CS FOR HOUSE CONCURRENT RESOLUTION NO. 55 (Judiciary)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to creation of a Joint
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7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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25 Joint Committee on Crime, to examine deficiencies in the criminal justice
26 system, including but not limited to procedures leading to indictment, pre-
27 trial release, crime prevention, and rehabilitation of offenders; and be it

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1 represent the Department of Law, one to represent the Department of Public
2 Safety, and one to represent the Department of Health and Social Services;
3 and be it

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5 justice of the supreme court to designate an ex-officio member of the Joint
6 Committee on Crime to represent the judicial branch; and be it

7 FURTHER RESOLVED that the joint committee shall make every effort to use
8 the knowledge and skills of all members of the criminal justice system in
9 conducting its research; and be it

10 FURTHER RESOLVED that the joint committee may recommend to the Rules
11 Committee of either or both bodies that legislation be introduced to correct
12 problems in the criminal justice system; and be it

13 FURTHER RESOLVED that the joint committee shall prepare a written report
14 of its conclusions and recommendations, if any, and submit this report to the
15 First Session of the Thirteenth Legislature on or before January 17, 1983;
16 and be it

17 FURTHER RESOLVED that the joint committee is authorized to meet during
18 and between sessions of the legislature and terminates on January 17, 1983.

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2255

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Concurrent Resolution No. 55
 Title Relating to creation of a Joint Committee on Crime
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Public Safety
 Program Category Affected Administration of Justice
 BRU, Program, Or Subprogram(s) Affected DPS Admin., Commissioner's Office
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL		1.6				
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND		1.6				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The Commissioner of Public Safety will be an ex officio member of the Committee on Crime which will report to the Thirteenth Legislature on or before January 17, 1983. Participation will entail travel for meetings (2 days each):

	Airfare	Per Diem	Car Rental & Misc.	Total
2 Trips - Anchorage	650	560	200	1410
1 Trip - Fairbanks	300	315	100	715
1 Trip - Bethel	550	298	50	898
Totals	1,500	1,173	350	3,023

FY 82 costs include one trip each to Anchorage and Fairbanks.
 FY 83 costs include one trip each to Anchorage and Bethel.

Airfare costs include estimated inflationary increases over the coming year. No costs are shown beyond FY 83, as the Commission is dissolved on January 17, 1983. (See below)

IV. DATE February 4, 1982 PREPARED BY Marcia Lynn McKenzie, Budget Analyst

AGENCY Department of Public Safety

Original: Legislative Finance PHONE 465-4349

cc: Budget and Management
 Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

Special note: Because the meetings are not yet scheduled, funding for this travel should be appropriated in one lump sum lapsing on June 30, 1983.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Concurrent Resolution 55
 Title Relating to creation of a joint committee on crime.
 Requested by Rep. Barnes, House Judiciary Date 2/3/82

II. FISCAL DETAIL

Agency Affected Department of Law
 Program Category Affected Administration of Justice
 BRU, Program, Or Subprogram(s) Affected Prosecution
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL		2.5				
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	2.5	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	0	2.5	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Projected costs for travel of the Chief Prosecutor, or other representative of the Attorney General, to attend committee meetings are as follows:

Trips	Travel Cost	Per Diem	Cost
Juneau/Anchorage	\$292 x 2 = \$584	\$80 x 2 x 2 =	\$320
Juneau/Fairbanks	\$354 x 1 = \$354	\$90 x 2 x 1 =	\$180
Juneau/Bethel	\$562 x 1 = \$562	\$35 x 2 x 1 =	\$170

Richard I. Pegues

IV. DATE February 4, 1982

PREPARED BY Richard I. Pegues, Director, Admin. Svcs
 AGENCY Department of Law

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

PHONE 465-3672

Original sponsor: Anderson

Offered: 2/12 2
Referred: Rule.

1 IN THE HOUSE

BY THE JUDICIARY COMMITTEE

2 CS FOR HOUSE CONCURRENT RESOLUTION NO. 55 (Judiciary)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to creation of a Joint
6 Committee on Crime.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS growth in the rate of crime has reached alarming levels in
9 Alaska; and

10 WHEREAS this growth in the rate of crime seriously threatens Alaska's
11 ability to maintain elementary security and protection for individuals and
12 society as a whole; and

13 WHEREAS some work has been done on this problem, including study and
14 recommendations by a previous legislative task force, but many important
15 topics remain to be studied by the legislature; and

16 WHEREAS deficiencies in the criminal justice system tend to negate the
17 best efforts of police, prosecutors, judges, and correctional officers to
18 ensure basic protection and security for society; and

19 WHEREAS issues such as procedures leading to indictment, pre-trial
20 release, crime prevention, and rehabilitation of offenders are in need of
21 close legislative study;

22 BE IT RESOLVED by the Alaska State Legislature that three members of the
23 house of representatives, appointed by the speaker of the house, and three
24 members of the senate, appointed by the president of the senate, comprise a
25 Joint Committee on Crime, to examine deficiencies in the criminal justice
26 system, including but not limited to procedures leading to indictment, pre-
27 trial release, crime prevention, and rehabilitation of offenders; and be it

28 FURTHER RESOLVED that the legislature respectfully requests the governor
29 to designate three ex-officio members of the Joint Committee on Crime, one to

1 represent the Department of Law, one to represent the Department of Public
2 Safety, and one to represent the Department of Health and Social Services;
3 and be it

4 FURTHER RESOLVED that the legislature respectfully requests the chief
5 justice of the supreme court to designate an ex-officio member of the Joint
6 Committee on Crime to represent the judicial branch; and be it

7 FURTHER RESOLVED that the joint committee shall make every effort to use
8 the knowledge and skills of all members of the criminal justice system in
9 conducting its research; and be it

10 FURTHER RESOLVED that the joint committee may recommend to the Rules
11 Committee of either or both bodies that legislation be introduced to correct
12 problems in the criminal justice system; and be it

13 FURTHER RESOLVED that the joint committee shall prepare a written report
14 of its conclusions and recommendations, if any, and submit this report to the
15 First Session of the Thirteenth Legislature on or before January 17, 1983;
16 and be it

17 FURTHER RESOLVED that the joint committee is authorized to meet during
18 and between sessions of the legislature and terminates on January 17, 1983.

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Introduced: 1/25/82
Referred: Judiciary

1 IN THE HOUSE

BY ANDERSON

2 HOUSE CONCURRENT RESOLUTION NO. 55
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to creation of a Joint
6 Committee on Crime.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS growth in the rate of crime has reached alarming levels in
9 Alaska; and

10 WHEREAS this growth in the rate of crime seriously threatens Alaska's
11 ability to maintain elementary security and protection for individuals and
12 society as a whole; and

13 WHEREAS some work has been done on this problem, including study and
14 recommendations by a previous legislative task force, but many important
15 topics remain to be studied by the legislature; and

16 WHEREAS deficiencies in the criminal justice system tend to negate the
17 best efforts of police, prosecutors, judges, and correctional officers to
18 ensure basic protection and security for society; and

19 WHEREAS issues such as procedures leading to indictment, pre-trial
20 release, crime prevention, and rehabilitation of offenders are in need of
21 close legislative study;

22 BE IT RESOLVED by the Alaska State Legislature that three members of the
23 house of representatives, appointed by the speaker of the house, and three
24 members of the senate, appointed by the president of the senate, comprise a
25 Joint Committee on Crime, to examine deficiencies in the criminal justice
26 system, including but not limited to procedures leading to indictment, pre-
27 trial release, crime prevention, and rehabilitation of offenders; and be it

28 FURTHER RESOLVED that the legislature respectfully requests the governor
29 to designate three ex-officio members of the Joint Committee on Crime, one to

1 represent the Department of Law, one to represent the Department of Public
2 Safety, and one to represent the Department of Health and Social Services;
3 and be it

4 FURTHER RESOLVED that the joint committee shall make every effort to use
5 the knowledge and skills of law enforcement personnel and legal and judicial
6 officials in the state in conducting its research; and be it

7 FURTHER RESOLVED that the joint committee may recommend to the Rules
8 Committee of either or both bodies that legislation be introduced to correct
9 problems in the criminal justice system; and be it

10 FURTHER RESOLVED that the joint committee shall prepare a written report
11 of its conclusions and recommendations, if any, and submit this report to the
12 First Session of the Thirteenth Legislature on or before January 17, 1983;
13 and be it

14 FURTHER RESOLVED that the joint committee is authorized to meet during
15 and between sessions of the legislature and terminates on January 17, 1983.
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Alaska State Legislature

Official Business



POUCH V
JUNEAU, ALASKA 99811

House of Representatives

Committee on Judiciary

Members

Rep. Barnes, Chairman
Rep. Anderson, Vice-Chairman
Rep. Phillips
Rep. O'Connell
Rep. Freeman
Rep. Meekins
Rep. Buchholdt

Pouch V
State Capitol
Juneau, Alaska 99811

(907) 465-4766
(907) 465-4767
(907) 465-3718
(session only)

P.O. Box 3382
Anchorage, AK 99510
(907) 274-1432
(907) 274-1441
POUCH V
JUNEAU, ALASKA 99811

February 9, 1982

Representative Joe Hayes, Speaker
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

Re: HCR55

Dear Mr. Speaker:

The House Judiciary Committee has voted to pass out HCR55. Fiscal notes are attached from the Court System, Department of Law, Department of Admin., Public Safety and Department of Health and Social Services. There is no fiscal note from the Legislative Branch.

I assume that, once the resolution is enacted and the chairman of the committee is appointed, a budget will be submitted for your approval.

Sincerely,

A handwritten signature in cursive script, appearing to read "Ramona L. Barnes".

Ramona L. Barnes
Chairman, House Judiciary

RLB:jl

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. HCR 55
 Title Relating to the Creation of a Joint Committee on Crime
 Requested by House Judiciary Committee Date 2/5/82

II. FISCAL DETAIL
 Agency Affected Alaska Court System
 Program Category Affected Administration of Justice
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The establishment of a Joint Committee on Crime will not have a direct fiscal impact on the Alaska Court System. The Court System can respond to general requests from the Committee for statistics and other information with the existing court personnel. Any major research project, however, would need separate funding by the Committee.

IV. DATE 2/9/82 PREPARED BY Richard P. Barrier
 AGENCY Alaska Court System
 PHONE 264-0545
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Concurrent Resolution 55
 Title Relating to creation of a joint committee on crime.
 Requested by Rep. Barnes, House Judiciary Date 2/3/82

II. FISCAL DETAIL

Agency Affected Department of Law
 Program Category Affected Administration of Justice
 BRU, Program, Or Subprogram(s) Affected Prosecution
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL		2.5				
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	2.5	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	0	2.5	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Projected costs for travel of the Chief Prosecutor, or other representative of the Attorney General, to attend committee meetings are as follows:

<u>Trips</u>	<u>Travel Cost</u>	<u>Per Diem</u>	<u>Cost</u>
Juneau/Anchorage	\$292 x 2 = \$584	\$80 x 2 x 2 =	\$320
Juneau/Fairbanks	\$354 x 1 = \$354	\$90 x 2 x 1 =	\$180
Juneau/Bethel	\$562 x 1 = \$562	\$85 x 2 x 1 =	\$170

Richard I. Pegues

IV. DATE February 4, 1982

PREPARED BY Richard I. Pegues, Director, Admin. Svcs
 AGENCY Department of Law

Original: Legislative Finance PHONE 465-3672
 cc: Budget and Management
Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HOUSE CONCURRENT RESOLUTION NO. 55
 Title "Relating to creation of a Joint Committee on Crime."
 Requested by Anderson Date _____

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected _____
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
200 TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
300 CONTRACTUAL	-0-	-0-	-0-	-0-	-0-	-0-
400 COMMODITIES	-0-	-0-	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.	-0-	-0-	-0-	-0-	-0-	-0-
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

House Concurrent Resolution No. 55 has no fiscal impact on the Department of Health and Social Services.

IV. DATE 1/27/82 PREPARED BY John R. Pugh John R. Pugh, Director
 AGENCY Division of Family and Youth Services
 Original: Legislative Finance PHONE 465-6170
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

JCC

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

HCR 55

FISCAL NOTE

I. REQUEST HCR 55
 Bill/Resolution No. HCR 55
 Title Relating to creation of joint committee on crime
 Requested by House Judiciary Committee Date February 2, 1982

II. FISCAL DETAIL Administration
 Agency Affected Administration
 Program Category Affected _____
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

HCR 55 will have no fiscal impact on the Department of Administration

IV. DATE February 2, 1982 PREPARED BY Robert L. Rehfeld
 AGENCY Administration
 PHONE 465-2200
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Anderson
 33-001 (Rev. 10/81) of the Governor: Keith Specking

CP 55

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Concurrent Resolution No. 55
 Title Relating to creation of a Joint Committee on Crime
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Public Safety
 Program Category Affected Administration of Justice
 BRU, Program, Or Subprogram(s) Affected NPS Admin., Commissioner's Office
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL	1.4	1.6				
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	1.4	1.6				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The Commissioner of Public Safety will be an ex officio member of the Committee on Crime which will report to the Thirteenth Legislature on or before January 17, 1983. Participation will entail travel for meetings (2 days each):

	Airfare	Per Diem	Car Rental & Misc.	Total
2 Trips - Anchorage	650	560	200	1410
1 Trip - Fairbanks	300	315	100	715
1 Trip - Bethel	550	298	50	898
Totals	1,500	1,173	350	3,023

FY 82 costs include one trip each to Anchorage and Fairbanks.
 FY 83 costs include one trip each to Anchorage and Bethel.

Airfare costs include estimated inflationary increases over the coming year. No costs are shown beyond FY 83, as the Commission is dissolved on January 17, 1983. (See below)

IV. DATE February 4, 1982 PREPARED BY Marcia Lynn McKenzie, Budget Analyst

AGENCY Department of Public Safety

Original: Legislative Finance PHONE 465-4349

cc: Budget and Management
 Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

Special note: Because the meetings are not yet scheduled, funding for this travel should be appropriated in one lump sum lapsing on June 30, 1983.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

HCR 55

FISCAL NOTE

I. REQUEST HCR 55
 Bill/Resolution No. _____
 Title Relating to creation of joint committee on crime
 Requested by House Judiciary Committee Date February 2, 1982

II. FISCAL DETAIL Administration
 Agency Affected _____
 Program Category Affected _____
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

HCR 55 will have no fiscal impact on the Department of Administration

IV. DATE February 2, 1982 PREPARED BY Robert L. Rehfeld *RLR*
 AGENCY Administration
 PHONE 465-2200
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Anderson
 33-001 (Rev. 12/81) of the Governor: Keith Specking

COMMITTEE REPORT

HOUSE

(11)

FURTHER:

2/15/82

Date: 3-18-82

Mr. Speaker:

The Committee on FINANCE has had HCR 56

Relating to the policy of the legislature concerning telecommunications.

under consideration and ~~(a majority of the committee)~~ ~~(the committee)~~ reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HCR 56 (FINANCE) same title new title
- and recommends INDIVIDUAL RECOMMENDATION
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

[Signature]
CHAIRMAN

Original sponsor: Labor & Commerce
Committee

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE CONCURRENT RESOLUTION NO. 56 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to the policy of the legis-
6 lature concerning telecommunications.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS a significant amount of public money is being invested in tele-
9 communications systems; and

10 WHEREAS the private sector that deals in Alaska telecommunications has
11 faced increasing competition from government as a result of state wealth and
12 expenditures for telecommunications; and

13 WHEREAS the private sector is the foundation and vitality of the American
14 economic system; and

15 WHEREAS the Alaska State Legislature has not adopted a policy regarding
16 the burgeoning telecommunications system;

17 BE IT RESOLVED that the Alaska State Legislature shall consider the
18 following guidelines when considering telecommunications legislation:

19 (1) to the extent possible, the divisions of telecommunications
20 should procure cost-effective services from private enterprise or certified
21 and franchised utilities and contract for the construction, management,
22 operation, and maintenance of telecommunications systems;

23 (2) to the extent possible, telecommunications services made
24 available to consumers by the private sector as a result of a project or
25 program financed with state money should be provided at no cost to the con-
26 sumers;

27 (3) unnecessary regulatory and government barriers that impede
28 growth and development of new and innovative services by the private sector
29 should be removed;

1 (4) companies owned or operated by residents of Alaska and based
2 in Alaska should be considered before companies from other states when tele-
3 communications goods or services are needed from the private sector;

4 (5) Alaska's villages should have the opportunity to own, operate,
5 and maintain their own satellite earth stations or to contract with the
6 private sector for operation and maintenance of the stations;

7 (6) in-state programming beneficial to both urban and rural resi-
8 dents should be cost effective and the production of these programs should be
9 available to the private sector on a contract or bid basis; and be it

10 FURTHER RESOLVED that the legislature encourages public and commercial
11 radio and television news coverage of the legislative sessions by making
12 equipment and satellite time that have already been purchased by the state
13 available to all members of the private sector.
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HCR 56

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. HCR 56
 Title Relating to Policy of the Legislature concerning Telecommunications
 Requested by House Labor and Commerce Committee Date February 3, 1982

II. FISCAL DETAIL
 Agency Affected Administration
 Program Category Affected Telecommunications
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)


	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

HCR 56 would have no fiscal impact on the Department of Administration


 Alex Hills

IV. DATE February 3, 1982 PREPARED BY _____
 AGENCY Administration
 Original: Legislative Finance PHONE 465-2200
 cc: Budget and Management Labor and Commerce Committee
 Prime Sponsor (First Legislator Named) _____
 Office of the Governor: Keith Specking
 33-001 (Rev. 12/81)

Original sponsor: Labor & Commerce Committee

Offered: 2/15/82
Referred: Finance

1 IN THE HOUSE

BY THE LABOR AND
COMMERCE COMMITTEE

2 CS FOR HOUSE CONCURRENT RESOLUTION NO. 56 (L&C)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to the policy of the legis-
6 lature concerning telecommunications.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS a significant amount of public money is being invested in tele-
9 communications systems; and

10 WHEREAS the private sector that deals in Alaska telecommunications has
11 faced increasing competition from government as a result of state wealth and
12 expenditures for telecommunications; and

13 WHEREAS the private sector is the foundation and vitality of the American
14 economic system; and

15 WHEREAS the Alaska State Legislature has not adopted a policy regarding
16 the burgeoning telecommunications system;

17 BE IT RESOLVED that the Alaska State Legislature shall consider the
18 following guidelines when considering telecommunications legislation:

19 (1) to the extent possible, the divisions of telecommunications
20 should procure cost-effective services from private enterprise or certified
21 and franchised utilities and contract for the construction, management,
22 operation, and maintenance of telecommunications systems;

23 (2) to the extent possible, the divisions of telecommunications
24 should eliminate airwave interference of state-owned or financed stations
25 with privately owned and operated cable television stations;

26 (3) unnecessary regulatory and government barriers which impede
27 growth and development of new and innovative services by the private sector
28 should be removed;

29 (4) companies owned or operated by residents of Alaska and based

1 in Alaska should be considered before companies from other states when tele-
2 communications goods or services are needed from the private sector;

3 (5) Alaska's villages should have the opportunity to own, operate,
4 and maintain their own satellite earth stations or to contract with the
5 private sector for operation and maintenance of the stations;

6 (6) in-state programming beneficial to both urban and rural resi-
7 dents should be cost effective and the production of these programs should be
8 available to the private sector on a contract or bid basis; and be it

9 FURTHER RESOLVED that the legislature encourages public and commercial
10 radio and television news coverage of the legislative sessions by making
11 equipment and satellite time, which has already been purchased by the state,
12 available to all members of the private sector.

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Introduced: 1/29/82
Referred: Labor & Commerce and
Finance

BY THE LABOR AND
COMMERCE COMMITTEE

1 IN THE HOUSE

2 HOUSE CONCURRENT RESOLUTION NO. 56

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Relating to the policy of the legis-
6 lature concerning telecommunications.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS a significant and increasing amount of public money is being
9 invested in telecommunications systems; and

10 WHEREAS the private sector that deals in Alaska telecommunications has
11 faced increasing competition from government as a result of increasing state
12 wealth and expenditures for telecommunications; and

13 WHEREAS the private sector is the foundation and vitality of the American
14 economic system; and

15 WHEREAS state government should encourage private enterprise and incen-
16 tive; and

17 WHEREAS the Alaska State Legislature has not adopted a policy regarding
18 the burgeoning telecommunications system;

19 BE IT RESOLVED that the Alaska State Legislature shall consider the
20 following guidelines when considering telecommunications appropriations:

21 (1) to the extent possible, the divisions of telecommunications
22 should procure services from private enterprise or certified and franchised
23 utilities and contract for the construction, management, operation, and
24 maintenance of telecommunications systems;

25 (2) to the extent possible, the divisions of telecommunications
26 should reduce or eliminate airwave interference of state-owned or financed
27 stations with privately owned and operated cable television stations;

28 (3) unnecessary regulatory and government barriers which impede
29 growth and development of new and innovative services by the private sector

1 should be removed;

2 (4) companies owned and operated by residents of Alaska and based
3 in Alaska should be considered before companies from other states when tele-
4 communications goods or services are needed from the private sector;

5 (5) Alaska's villages should have the opportunity to own, operate,
6 and maintain their own satellite earth stations;

7 (6) in-state programming beneficial to both urban and rural resi-
8 dents should be cost effective and the production of these programs should be
9 available to the private sector on a contract or bid basis; and be it

10 FURTHER RESOLVED that the legislature encourages commercial radio and
11 television news coverage of the legislative sessions by making equipment,
12 space, and satellite time available to the private sector.

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Introduced: 5/19/81
Referred: Finance and
Judiciary

1 IN THE HOUSE

BY MALONE AND BEIRNE

2 HOUSE JOINT RESOLUTION NO. 57

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Proposing an amendment to the Con-
6 stitution of the State of Alaska
7 relating to limitations on appropri-
8 ations of state money.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. Article IX of the Constitution of the State of Alaska is
11 amended by adding a new section to read:

12 SECTION 16. APPROPRIATION LIMITATIONS. Except for appropriations
13 to the permanent fund and appropriations required to pay the principal
14 and interest on general obligation bonds, the amount of money appro-
15 priated during a fiscal year, from whatever source and for whatever
16 purpose, shall not exceed the amount appropriated in the base fiscal
17 year by more than the cumulative increase in the federal consumer price
18 index for the State for the calendar years preceding the governor's
19 submission of the budget under Section 12 of this article plus or minus
20 a percentage equal to the cumulative average yearly growth or loss in
21 the State's population as shown by the last two federal censuses or
22 renumerations. The legislature may, by affirmative vote of two-thirds
23 of the membership of each house, make appropriations in excess of this
24 limit by enactment of appropriation bills limited to a single item of
25 appropriation for a single purpose but the excess appropriations, if
26 any, shall not be included in calculating the limit for the next fiscal
27 year. The governor shall cause any unappropriated balance to be
28 invested at market rates. The base fiscal year for purposes of this
29 section is the period from July 1, 1980 to June 30, 1981.

1 * Sec. 2. The amendment proposed by this resolution shall be placed
2 before the voters of the state at the next general election in conformity
3 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
4 laws of the state,
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Berrier
12-0954

Introduced: 5/19/81
Referred: Finance and
Judiciary

1 IN THE HOUSE

BY MALONE AND BEIRNE

2 HOUSE JOINT RESOLUTION NO. 57

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 Proposing an amendment to the Con-
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7 relating to limitations on appropri-
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21 the State's population as shown by the last two federal censuses or
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25 appropriation for a single purpose but the excess appropriations, if
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27 year. The governor shall cause any unappropriated balance to be
28 invested at market rates. The base fiscal year for purposes of this
29 section is the period from July 1, 1980 to June 30, 1981.

COMMITTEE COPY

1 * Sec. 2. The amendment proposed by this resolution shall be placed
2 before the voters of the state at the next general election in conformity
3 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
4 laws of the state.

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ALASKA STATE LEGISLATURE

TWELFTH. Legislature .. FIRST Session

HOUSE ... JOINT RES. NO. 57.

By MALONE AND BEIRNE.....

"Proposing an amendment to the Constitution of the State of Alaska relating to limitations on appropriations of state money.

Amend. Ak Const./limitations on appro. of state money

Introduced in the House 5/19., 19.... 81

HISTORY IN THE HOUSE

19	81	Read first time and referred to Committee on Finance and Judiciary																												
May	19	Reported back with recommendation that																												
		Read second time and																												
		Read third time and																												
		<table style="width: 100%; border: none;"> <tr> <td style="text-align: center;">PASS</td> <td style="text-align: center;">Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> <tr> <td colspan="2" style="text-align: center;">Reconsideration</td> </tr> <tr> <td style="text-align: center;">PASS</td> <td style="text-align: center;">Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> <tr> <td colspan="2">Reported correctly engrossed</td> </tr> <tr> <td colspan="2">Signed by Speaker</td> </tr> <tr> <td colspan="2">Sent to Senate</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused	Reconsideration		PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused	Reported correctly engrossed		Signed by Speaker		Sent to Senate	
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CHIEF CLERK OF THE HOUSE																														

HISTORY IN THE SENATE

19		Read first time and referred to Committee on																												
		Reported back with recommendation that																												
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Signed by President																														
Returned to House																														
SECRETARY OF THE SENATE																														

HISTORY IN THE HOUSE

19		Received from Senate
		Concurred in Senate amendment thus adopting: VOTE
		Failed to concur in Senate amendment; asked Senate to recede VOTE
		Senate receded from amendment VOTE
		Senate failed to recede from amendment VOTE
		CC appointed by House
		CC appointed by Senate
		CC adopted by House VOTE
		CC adopted by Senate VOTE
		To enrolling Reported correctly enrolled Sent to Governor by Governor
		Filed with Lt. Governor
		Chapter No.

COMMITTEE REPORT

HOUSE

FURTHER:

(11)

3/17/82

Date: 4-1-82

Mr. Speaker:

The Committee on FINANCE has had HJR 71

Proposing an amendment to the Constitution of the State of Alaska relating to incurring general obligation indebtedness for veterans housing.

under consideration and ~~(a majority of the committee)~~ ~~(the committee)~~ reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HJR 71 (SA) same title
 new title
- and recommends DO PASS
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

David Luddy

Michael

John Tall

Allyson

Harold

W. B. Stewart

Jim T.

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Robert? ... - NS Rec

Robert? ...
CHAIRMAN

Original sponsor: Cotten

Offered: 2/3/82
Referred: Judiciary

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR HOUSE JOINT RESOLUTION NO. 71 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Consti-
6 tution of the State of Alaska relating
7 to incurring general obligation
8 indebtedness for veterans housing.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. Article IX, sec. 8, Constitution of the State of Alaska, is
11 amended to read:

12 SECTION 8. STATE DEBT. No state debt shall be contracted unless
13 authorized by law for capital improvements or unless authorized by law
14 for housing loans for veterans and ratified by a majority of the quali-
15 fied voters of the State who vote on the question. The State may, as
16 provided by law and without ratification, contract debt for the purpose
17 of repelling invasion, suppressing insurrection, defending the State in
18 war, meeting natural disasters, or redeeming indebtedness outstanding at
19 the time this constitution becomes effective.

20 * Sec. 2. The amendment proposed by this resolution shall be placed
21 before the voters of the state at the next general election in conformity
22 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
23 laws of the state.

Introduced: 1/12/82
Referred: State Affairs, Judiciary
and Finance

1 IN THE HOUSE

BY COTTEN

2 HOUSE JOINT RESOLUTION NO. 71
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 Proposing an amendment to the Consti-
6 tution of the State of Alaska relating
7 to incurring general obligation
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23 laws of the state.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

CS HJR 71

I. REQUEST
 Bill/Resolution No. CS for HJR 71
 Title Amending the Constitution for G.O. Bonds for Veterans' Mortgages
 Requested by _____ Date _____

II. FISCAL DETAIL
 Agency Affected State Bond Committee
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	None	Unknown	Unknown	Unknown	Unknown	Unknown

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Until legislation is enacted to implement this constitutional amendment, the fiscal effects cannot be estimated. However, if such implementing legislation provides for the issuance of bonds by an instrumentality like AHFC with the State's pledge of its full faith and credit as a guarantee of those bonds, the State's own bonding capacity and credit rating will be better preserved than if such bonds were to be issued directly in the State's own name.

IV. DATE February 8, 1982 PREPARED BY *James F. Williams*

AGENCY Revenue

Original: Legislative Finance PHONE 465-2300

cc: Budget and Management
Prime Sponsor (First Legislator Named)

STATE OF ALASKA

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH 5
JUNEAU, ALASKA 99811
PHONE: (907) 465-2300

HSR 71

January 26, 1982

The Honorable Ray Metcalfe, Chairman
House State Affairs Committee
Pouch V
Juneau, AK 99811

Re: HJR 71

Dear Mr. Chairman:

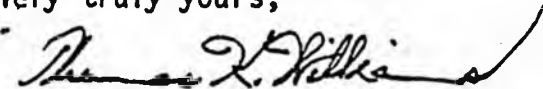
I have received and reviewed copies of Alternatives 1 and 2 for a Committee Substitute for HJR 71. Alternative 1 incorporates the language which I recommended both in my analysis in the Fiscal Note for this Resolution and in my personal testimony before your Committee.

After discussion of both alternatives with legislative counsel and with the State Bond Committee's bond counsel, I am persuaded that Alternative 2 is superior to Alternative 1. One of my concerns was that the phrase "state debt" might not allow bonds to be issued by an instrumentality of the State that were guaranteed by a pledge of the State's full faith and credit. As I pointed out, we would not want to limit ourselves to the case where the State alone would be able to issue such bonds, as Oregon did. However, bond counsel has reassured me that such a guarantee by the State would be "state debt" as that phrase is used in the Constitution.

In addition, legislative counsel explained to me the superiority of having the phrase "unless authorized by law" where it is in Alternative 2, instead of where it would have been in my proposal (Alternative 1).

Therefore, I have no further drafting problems or suggestions with respect to Alternative 2, and I further recommend that if your Committee wishes to act favorably on HJR 71, Alternative 2 should be used as the basis for a Committee Substitute.

Very truly yours,



Thomas K. Williams
Commissioner of Revenue

TKW

cc: Representative Cotten

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HJR 71
Title Constitutional Amendment for G.O. bonds for veterans housing
Requested by House State Affairs Committee Date _____

II. FISCAL DETAIL

Agency Affected Revenue/State Bond Committee
Program Category Affected General Government
BRU, Program, Or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	None	Unknown	Unknown	Unknown	Unknown	Unknown

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

This proposed amendment to the State Constitution seeks to take advantage of existing provisions in the Internal Revenue Code which allow tax-exempt bonds to be issued to finance housing for veterans, provided those bonds are either general obligation bonds of a state or are guaranteed by the general obligation (or full faith and credit) of a state. Unlike tax-exempt bonds which AHFC may currently issue (which don't have the guarantee of the State's full faith and credit), the bonds under the proposed amendment would not be subject to the same strict eligibility requirements that are imposed under the federal tax law for the AHFC tax-exempt bonds. In addition, the authority for AHFC to issue tax-exempt bonds at all will expire after 1983 unless Congress acts to extend this deadline; there would be no such expiration problem for the veterans bonds under the proposed amendment.

Continued on next page

IV. DATE January 26, 1982 PREPARED BY *Thomas L. Williams*
AGENCY Revenue
Original: Legislative Finance PHONE 465-2300
cc: Budget and Management
Prime Sponsor (First Legislator Named)
33-001 (Rev. 12/81)

The reason for this provision in the Internal Revenue Code favoring veterans housing when financed by bonds secured by the full faith and credit of a state is that the author of the 1980 legislation which so curtailed AHFC's tax-exempt program was Representative Al Ullman of Oregon. Oregon's constitution specifically authorized the State of Oregon to issue its general obligation bonds to finance veterans housing. As one can see from my description of the difference between AHFC-type programs and Oregon's veterans program, Mr. Ullman was quite successful in protecting the special interests of his home constituency.

Unfortunately for the security of Oregon's veterans program, Mr. Ullman was not re-elected to Congress in 1980, and consequently a representative from another state (Mr. Rostenkowski of Illinois) is Chairman of the House Ways and Means Committee (where all tax legislation would originate). With Mr. Ullman gone, there is much less assurance that the federal tax laws won't be changed to limit or cut off the tax-exempt status of state general obligation bonds for veterans housing, especially as the Reagan Administration is looking at cutting off certain tax-exempt bond programs as a means of gaining additional income taxes and reducing the projected federal deficits.

Despite these uncertainties over its future, the federal tax law currently allows state general obligation bonds for veterans housing to be tax-exempt. Assuming that this law is not changed, an amendment to the Constitution of the State of Alaska authorizing the issuance of such bonds would allow veterans to get mortgages financed based on tax-exempt rates and thereby reduce the amount of State subsidies needed for housing statewide through AHFC.

There are two ways to go in amending the State Constitution to set up a veterans housing bond program. One is to have the State itself issue general obligation bonds. The other is to have a different entity like AHFC actually issue the bonds, which would then be guaranteed by a pledge of the full faith and credit of the State of Alaska. Under this second approach the voters would have to ratify and approve a specified amount of bonds to be so guaranteed, just as (under the first alternative) they would have to ratify and approve the amount of general obligation bonds that the State would directly issue for veterans housing. In other words, from the perspective of having the people vote on the amount to which the full faith and credit of the State would be pledged in support of the financing of veterans housing, both approaches are essentially the same.

From the perspective of the State's continued credit rating, however, the difference between the two approaches would be significant. Under the first approach the bonds that are issued are direct obligations

of the State, while under the second they would be contingent obligations -- that is, AHFC would first have to be unable to meet the debt service of the bonds on its own before there would be a call placed against the resources of the State (of course, if such a call were made, it would be a paramount demand upon the State's resources, the same as with the State's own general obligation bonds). The difference boils down to this -- under the first approach the payment of the debt service on the veterans housing bonds is a paramount demand on the State's resources each and every time an installment of the debt service comes due, and the State would have to come up with the money to meet that debt service payment regardless of any cash flow problems it might temporarily be experiencing at the due date; whereas, under the second approach, AHFC would first have to be unable to meet the debt service on the veterans housing bonds before the State would be subject to the paramount demand upon its resources. With AHFC acting as a buffer between the bondholders and the State under the second approach, it provides an additional measure of assurance that the debt service on the veterans housing bonds will be paid in full and on time. This assurance becomes greater, the more AHFC's own programs and financial strength remain sound.

The disadvantage of the first approach (which is to have the State issue general obligation bonds directly) is best illustrated by the example of Oregon. Oregon financed veterans housing through general obligation bonds issued in its own name. As the program continued over the years, Oregon issued millions and millions of dollars of its own general obligation bonds for veterans housing and millions more for regular capital projects. Eventually its credit rating started to slip, making it more and more expensive for Oregon to finance either the veterans mortgages or its capital projects. Today both Oregon's credit rating and its capacity to borrow are materially impaired as the result of its veterans housing bond program.

The constitutional amendment as proposed in HJR 71 would follow the same approach as Oregon used. I believe (as does the State Bond Committee's Financial Advisor) that if the State of Alaska is going to pledge its full faith and credit for bonds issued to finance veterans housing and thereby take advantage of a present feature of the Internal Revenue Code, the better way to do this is with an instrumentality of the State like AHFC serving as the actual issuer of the bonds and with the State pledging its full faith and credit to guarantee those bonds. Ultimately, we should be able to issue more bonds with a better credit rating and at lower interest rates.

I would therefore recommend for the Committee's consideration the following change to HJR 71 -- delete lines 12 - 19 and substitute the following:

SECTION 8. STATE DEBT. No state debt shall be contracted [UNLESS AUTHORIZED BY LAW] for capital improvements nor shall the full faith and credit of the State be pledged to guarantee bonds issued by the State or an instrumentality of the State to finance housing for veterans, unless authorized by law and ratified by a majority of the qualified voters of the State who vote on the question. The State may, as provided by law and without ratification, contract debt for the purpose of repelling invasion, suppressing insurrection, defending the State in war, meeting natural disasters, or redeeming indebtedness outstanding at the time this constitution becomes effective.

This language would allow the second approach to be taken instead of going the way Oregon did, but at the same time it would allow the State to issue general obligation bonds in its own name, without having to re-amend the State Constitution to do so, in the event AHFC (or whatever instrumentality is set up to issue the veterans housing bonds) for some reason proves to be unsatisfactory.

Original sponsor: Cotten

Offered: 2/3/82
Referred: Judiciary

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE JOINT RESOLUTION NO. 71 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Consti-
6 tution of the State of Alaska relating
7 to incurring general obligation
8 indebtedness for veterans housing.

9 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. Article IX, sec. 8, Constitution of the State of Alaska, is
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16 provided by law and without ratification, contract debt for the purpose
17 of repelling invasion, suppressing insurrection, defending the State in
18 war, meeting natural disasters, or redeeming indebtedness outstanding at
19 the time this constitution becomes effective.

20 * Sec. 2. The amendment proposed by this resolution shall be placed
21 before the voters of the state at the next general election in conformity
22 with art. XIII, sec. 1, Constitution of the State of Alaska, and the election
23 laws of the state.

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Introduced: 1/12/82
Referred: State Affairs, Judiciary
and Finance

1 IN THE HOUSE

BY COTTEN

2 HOUSE JOINT RESOLUTION NO. 71
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

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6 tution of the State of Alaska relating
7 to incurring general obligation
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23 laws of the state.

Original sponsor: Cotten

Offered: 2/3/82
Referred: Judiciary

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE JOINT RESOLUTION NO. 71 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

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STATE OF ALASKA

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH 5
JUNEAU, ALASKA 99811
PHONE: (907) 465-2300

January 26, 1982

HJR 71

The Honorable Ray Metcalfe, Chairman
House State Affairs Committee
Pouch V
Juneau, AK 99811

Re: HJR 71

Dear Mr. Chairman:

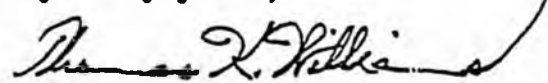
I have received and reviewed copies of Alternatives 1 and 2 for a Committee Substitute for HJR 71. Alternative 1 incorporates the language which I recommended both in my analysis in the Fiscal Note for this Resolution and in my personal testimony before your Committee.

After discussion of both alternatives with legislative counsel and with the State Bond Committee's bond counsel, I am persuaded that Alternative 2 is superior to Alternative 1. One of my concerns was that the phrase "state debt" might not allow bonds to be issued by an instrumentality of the State that were guaranteed by a pledge of the State's full faith and credit. As I pointed out, we would not want to limit ourselves to the case where the State alone would be able to issue such bonds, as Oregon did. However, bond counsel has reassured me that such a guarantee by the State would be "state debt" as that phrase is used in the Constitution.

In addition, legislative counsel explained to me the superiority of having the phrase "unless authorized by law" where it is in Alternative 2, instead of where it would have been in my proposal (Alternative 1).

Therefore, I have no further drafting problems or suggestions with respect to Alternative 2, and I further recommend that if your Committee wishes to act favorably on HJR 71, Alternative 2 should be used as the basis for a Committee Substitute.

Very truly yours,



Thomas K. Williams
Commissioner of Revenue

TKW

cc: Representative Cotten

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

- I. REQUEST
 Bill/Resolution No. HJR 71
 Title Constitutional Amendment for G.O. bonds for veterans housing
 Requested by House State Affairs Committee Date _____
- II. FISCAL DETAIL
 Agency Affected Revenue/State Bond Committee
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	None	Unknown	Unknown	Unknown	Unknown	Unknown

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

This proposed amendment to the State Constitution seeks to take advantage of existing provisions in the Internal Revenue Code which allow tax-exempt bonds to be issued to finance housing for veterans, provided those bonds are either general obligation bonds of a state or are guaranteed by the general obligation (or full faith and credit) of a state. Unlike tax-exempt bonds which AHFC may currently issue (which don't have the guarantee of the State's full faith and credit), the bonds under the proposed amendment would not be subject to the same strict eligibility requirements that are imposed under the federal tax law for the AHFC tax-exempt bonds. In addition, the authority for AHFC to issue tax-exempt bonds at all will expire after 1983 unless Congress acts to extend this deadline; there would be no such expiration problem for the veterans bonds under the proposed amendment.

Continued on next page

IV. DATE January 26, 1982 PREPARED BY *Thomas L. Kellie*
 AGENCY Revenue
 Original: Legislative Finance PHONE 465-2300
 cc: Budget and Management
Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

The reason for this provision in the Internal Revenue Code favoring veterans housing when financed by bonds secured by the full faith and credit of a state is that the author of the 1980 legislation which so curtailed AHFC's tax-exempt program was Representative Al Ullman of Oregon. Oregon's constitution specifically authorized the State of Oregon to issue its general obligation bonds to finance veterans housing. As one can see from my description of the difference between AHFC-type programs and Oregon's veterans program, Mr. Ullman was quite successful in protecting the special interests of his home constituency.

Unfortunately for the security of Oregon's veterans program, Mr. Ullman was not re-elected to Congress in 1980, and consequently a representative from another state (Mr. Rostenkowski of Illinois) is Chairman of the House Ways and Means Committee (where all tax legislation would originate). With Mr. Ullman gone, there is much less assurance that the federal tax laws won't be changed to limit or cut off the tax-exempt status of state general obligation bonds for veterans housing, especially as the Reagan Administration is looking at cutting off certain tax-exempt bond programs as a means of gaining additional income taxes and reducing the projected federal deficits.

Despite these uncertainties over its future, the federal tax law currently allows state general obligation bonds for veterans housing to be tax-exempt. Assuming that this law is not changed, an amendment to the Constitution of the State of Alaska authorizing the issuance of such bonds would allow veterans to get mortgages financed based on tax-exempt rates and thereby reduce the amount of State subsidies needed for housing statewide through AHFC.

There are two ways to go in amending the State Constitution to set up a veterans housing bond program. One is to have the State itself issue general obligation bonds. The other is to have a different entity like AHFC actually issue the bonds, which would then be guaranteed by a pledge of the full faith and credit of the State of Alaska. Under this second approach the voters would have to ratify and approve a specified amount of bonds to be so guaranteed, just as (under the first alternative) they would have to ratify and approve the amount of general obligation bonds that the State would directly issue for veterans housing. In other words, from the perspective of having the people vote on the amount to which the full faith and credit of the State would be pledged in support of the financing of veterans housing, both approaches are essentially the same.

From the perspective of the State's continued credit rating, however, the difference between the two approaches would be significant. Under the first approach the bonds that are issued are direct obligations

of the State, while under the second they would be contingent obligations -- that is, AHFC would first have to be unable to meet the debt service of the bonds on its own before there would be a call placed against the resources of the State (of course, if such a call were made, it would be a paramount demand upon the State's resources, the same as with the State's own general obligation bonds). The difference boils down to this -- under the first approach the payment of the debt service on the veterans housing bonds is a paramount demand on the State's resources each and every time an installment of the debt service comes due, and the State would have to come up with the money to meet that debt service payment regardless of any cash flow problems it might temporarily be experiencing at the due date; whereas, under the second approach, AHFC would first have to be unable to meet the debt service on the veterans housing bonds before the State would be subject to the paramount demand upon its resources. With AHFC acting as a buffer between the bondholders and the State under the second approach, it provides an additional measure of assurance that the debt service on the veterans housing bonds will be paid in full and on time. This assurance becomes greater, the more AHFC's own programs and financial strength remain sound.

The disadvantage of the first approach (which is to have the State issue general obligation bonds directly) is best illustrated by the example of Oregon. Oregon financed veterans housing through general obligation bonds issued in its own name. As the program continued over the years, Oregon issued millions and millions of dollars of its own general obligation bonds for veterans housing and millions more for regular capital projects. Eventually its credit rating started to slip, making it more and more expensive for Oregon to finance either the veterans mortgages or its capital projects. Today both Oregon's credit rating and its capacity to borrow are materially impaired as the result of its veterans housing bond program.

The constitutional amendment as proposed in HJR 71 would follow the same approach as Oregon used. I believe (as does the State Bond Committee's Financial Advisor) that if the State of Alaska is going to pledge its full faith and credit for bonds issued to finance veterans housing and thereby take advantage of a present feature of the Internal Revenue Code, the better way to do this is with an instrumentality of the State like AHFC serving as the actual issuer of the bonds and with the State pledging its full faith and credit to guarantee those bonds. Ultimately, we should be able to issue more bonds with a better credit rating and at lower interest rates.

I would therefore recommend for the Committee's consideration the following change to HJR 71 -- delete lines 12 - 19 and substitute the following:

SECTION 8. STATE DEBT. No state debt shall be contracted [UNLESS AUTHORIZED BY LAW] for capital improvements nor shall the full faith and credit of the State be pledged to guarantee bonds issued by the State or an instrumentality of the State to finance housing for veterans, unless authorized by law and ratified by a majority of the qualified voters of the State who vote on the question. The State may, as provided by law and without ratification, contract debt for the purpose of repelling invasion, suppressing insurrection, defending the State in war, meeting natural disasters, or redeeming indebtedness outstanding at the time this constitution becomes effective.

This language would allow the second approach to be taken instead of going the way Oregon did, but at the same time it would allow the State to issue general obligation bonds in its own name, without having to re-amend the State Constitution to do so, in the event AHFC (or whatever instrumentality is set up to issue the veterans housing bonds) for some reason proves to be unsatisfactory.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

CS HJR 71

I. REQUEST
 Bill/Resolution No. CS for HJR 71
 Title Amending the Constitution for G.O. Bonds for Veterans' Mortgages
 Requested by _____ Date _____

II. FISCAL DETAIL
 Agency Affected State Bond Committee
 Program Category Affected General Government
 BRU, Program, Or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

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OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Until legislation is enacted to implement this constitutional amendment, the fiscal effects cannot be estimated. However, if such implementing legislation provides for the issuance of bonds by an instrumentality like AHFC with the State's pledge of its full faith and credit as a guarantee of those bonds, the State's own bonding capacity and credit rating will be better preserved than if such bonds were to be issued directly in the State's own name.

IV. DATE February 8, 1982 PREPARED BY *R. X. [Signature]*
 AGENCY Revenue
 Original: Legislative Finance PHONE 465-2300
 cc: Budget and Management
Prime Sponsor (First Legislator Named)
 33-001 (Rev. 12/81)

Original sponsor: Cotten

Offered: 2/3/82
Referred: Judiciary

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE JOINT RESOLUTION NO. 71 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Proposing an amendment to the Consti-
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