

BILLS 1981 - 1982

CSHB 509 cont. - HB 509

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1 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
2 070(e).

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1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 509 (Finance) (efd failed)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a local employment and training
7 program; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. INTENT. It is the intent of the legislature to encourage
10 the development of local employment and training programs that coordinate
11 local efforts and ensures that vocational education is an integral program
12 component to meet the needs of employers for skilled workers and that assist
13 in the continuation of the economic growth in the state while providing an
14 incentive to employers to hire state residents for new jobs created by that
15 economic growth.

16 * Sec. 2. AS 44.47 is amended by adding new sections to read:

17 ARTICLE 11. LOCAL EMPLOYMENT AND TRAINING PROGRAM.

18 Sec. 44.47.700. LOCAL EMPLOYMENT AND TRAINING PROGRAM. (a) A
19 corporation may establish a local employment and training program unless
20 a local employment and training program has already been established by
21 a municipality:

22 (1) with a population of 50,000 or more;

23 (2) located within the operating area of the corporation.

24 (b) A local employment and training program consists of:

25 (1) classroom training designed to provide participants with
26 skills needed for occupations in which jobs are expected to be available
27 on completion of the training;

28 (2) no more than six months of on-the-job training to provide
29 work experience to participants in need of job readiness training;

1 (3) career advancement training for an employee who is unable
2 to obtain the training without special assistance if an employer agrees
3 to promote the employee and to fill a vacancy created by the promotion
4 with a person who has participated in the program;

5 (4) classroom and on-the-job training for young people that
6 is designed to provide the opportunity to sample a variety of occupa-
7 tions and to develop attitudes necessary for successful employment;

8 (5) job search seminars designed to emphasize resources,
9 skills, and techniques that are helpful in seeking employment;

10 (6) job-keeping seminars for employees experiencing problems
11 with work habits and interpersonal skills at work;

12 (7) special services including recruitment of persons to
13 participate in the program, vocational counseling, aptitude and interest
14 testing, employment planning, job development, referrals to other
15 programs or organizations, and follow-up activities.

16 Sec. 44.47.710. LOCAL EMPLOYMENT AND TRAINING COUNCIL. (a) A
17 municipality or board of directors of a corporation that establishes a
18 program under AS 44.47.700 shall establish a local employment and
19 training council consisting of five members. Representatives of
20 employers in the private sector, organized labor, and other employment
21 and training programs (if there are other employment and training pro-
22 grams in the municipality) shall be equally appointed to the council. If
23 there is a local job service office, one member shall be appointed from
24 the office. A member may not be an employee of the municipality or of
25 the state, except for a member appointed from a local job service
26 office.

27 (b) The local employment and training council shall make
28 determinations for the program established under AS 44.47.700. The
29 municipality or non-profit corporation shall be the custodian of funds

1 and shall disburse funds according to award determinations made by the
2 council. If a majority of the members of a council established by a
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4 issue to the governing body of the municipality for a decision and shall
5 implement the decision of the governing body.

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17 a resident of the municipality who receives on-the-job training if:

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19 will not be displaced by the resident;

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22 employment of over 10 percent of his current employees, or, if he
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5 Sec. 44.47.730. EVALUATION. (a) The local employment and train-
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8 (1) consideration of the quality of benefits provided to
9 participants together with the long-term benefits provided to partici-
10 pants, employers, and the area being served by the program;

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15 the senate and speaker of the house of representatives within the first
16 90 days of a regular session. The municipality or corporation may
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18 Sec. 44.47.740. FUNDING. Funding means funds appropriated to the
19 Department of Community and Regional Affairs for programs established by
20 corporations under AS 44.47.700 - 44.47.730 shall be administered
21 according to AS 37.05.316.

22 Sec. 44.47.750. DEFINITIONS. In AS 44.47.700 - 44.47.740:

23 (1) "corporation" means a nonprofit corporation incorporated
24 under the laws of the State providing human services on a regional basis
25 in areas of the State where no municipality exists which is eligible to
26 establish a local employment and training program as defined in (2) of
27 this section.

28 (2) "municipality" means a home rule or general law city or
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CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Original sponsors: Rogers, Gardiner,
Meekins, et al

Offered: 5/15/81
Referred: Rules

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4 TWELFTH LEGISLATURE - FIRST SESSION

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7 employment in the state."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 23.15 is amended by adding a new section to read:

10 ARTICLE 6. ALASKA JOBS INFORMATION BANK.

11 Sec. 23.15.710. ALASKA JOBS INFORMATION BANK. (a) The Alaska
12 jobs information bank is established in the Department of Labor to
13 provide information on employment and unemployment in the state.

14 (b) The jobs information bank is a computer model of predicted
15 employment and unemployment in the state categorized by

- 16 (1) job class;
17 (2) region; and
18 (3) calendar year quarter.

19 (c) The jobs information bank computer model data base includes:

- 20 (1) base level private sector employment;
21 (2) base level public sector employment;
22 (3) approved but uncompleted state capital construction;
23 (4) planned private sector capital construction; and
24 (5) other relevant employment information.

25 (d) The Department of Labor shall annually evaluate jobs informa-
26 tion bank predictions of unemployment and employment and shall verify
27 and correct the computer model in response to the results of the evalua-
28 tion.

29 (e) To the extent practicable jobs information bank predictions

1 shall be prepared using professionally accepted methodology and quanti-
2 fication of data.

3 * Sec. 2. AS 23.05.110 is amended to read:

4 Sec. 23.05.110. REPORTS [ANNUAL REPORT]. (a) The department
5 shall submit a report to the governor for transmittal to the legis-
6 lature, concerning its activities during the preceding two years.

7 (b) By December 31 of each year the department shall publish a
8 report describing work force migration, employment, and unemployment
9 in each industry and region of the state.

10 (c) By January 10 of each year the department shall submit a
11 report to the governor on the operations of the Alaska jobs information
12 bank including the matters reported under (b) of this section and rec-
13 ommendations for improvement in the operation of the jobs information
14 bank.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 509 (Page 1 of 3)
 Title "An Act relating to analysis of employment and unemployment in the state...."
 Requested by Rogers, Gardiner, Meekins, Buchholdt. Date 5/8/81
Duncan, Fuller, Zharoff and Grussendorf

II. FISCAL DETAIL

Agency Affected Labor
 Program Category Affected Employment Stabilization
 BRU, Program, or Subprogram(s) Affected Administrative Services, LMI
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		219.8	228.0	246.2	265.9	287.2
200 TRAVEL		13.2	13.0	14.0	15.1	16.3
300 CONTRACTUAL		190.9	203.1	219.3	236.8	255.7
400 COMMODITIES		6.5	6.5	7.0	7.6	8.2
500 EQUIPMENT		12.4	13.4	14.5	15.7	17.0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	442.8	464.0	501.0	541.1	584.4

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	442.8	464.0	501.0	541.1	584.4
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	-0-	6.5	6.0	6.0	6.0	6.0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- Assumes an effective date of July 1, 1981.
- Personal Services based on current salary schedule, with allowance of vacancy factor in FY '82.
- Travel, Contractual Services, Commodities and Equipment are based on cost per position with the exception of Data Processing cost of \$120,000 which is based on an estimate for a Time Sharing operation.
- Assumes an annual inflation factor of 8% for all line items.
- To meet the requirements of this legislation, funding for the following information components is requested:

REGIONAL ECONOMIC FORECAST BY INDUSTRY \$230,998 (FY '82)

The large geographic size of Alaska makes it probable that some regions could have severe shortages of workers while other areas lack economic activity. For the past three years the Research and Analysis Section has developed and improved the employment data base for

IV. DATE May 8, 1981 PREPARED BY Nico Bus, Finance Officer
 AGENCY Labor
 PHONE 465-2720

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

six regions of the state. This permitted more accurate sub-state regional estimates of employment by industry, labor force and unemployment. Both published and nondisclosable (due to confidentiality restrictions of Alaska's Unemployment Insurance Law) data are contained in this data base.

This component would provide staff to analyze and forecast employment, labor force, and unemployment information for the six regions of the State. With computer assistance, staff would determine the trend and level of economic activity by industry and enable the operation of an industry/occupation matrix to provide occupational forecasts by industry for the six regions.

Purchases: Labor Economist III, 2 Labor Economists II's, Clerical & Data Processing Services

EXPANDED OCCUPATIONAL EMPLOYMENT STATISTICS \$91,809 (FY '82)

For much of the past decade Research and Analysis has estimated and projected employment (staffing levels) by occupation. Occupational data from an employer survey is merged with the employment forecast by industry to prepare forecasts of occupational employment.

This component would provide staff to provide occupational forecasts by industry for the six regions of Alaska. Industrial detail used would be expanded to provide for more accurate estimates. For example, more detail in the mining industry, would isolate coal and hard rock mining from oil and gas extraction. This would permit more accurate forecasts of the occupations involved if those sub-industries grew at different rates.

Purchases: 1 Labor Economist II, Data Processing and Clerical Services

ANALYSIS OF UI AND ES DATA BASES \$41,637 (FY '82)

In the first year of the legislation only, the agency proposes a small increment to analyze how best to utilize the Unemployment Insurance (UI) and Employment Service (ES) data bases for dynamic indicators of unemployment and employee turnover. Potentially, these two data bases could give insight into the mobility and labor force attachment of Alaska's population. Both cross sectional (one point in time) and longitudinal (between different time periods) analysis is feasible. However, some of this analysis has only been done in a few states and the uniqueness of each state's unemployment insurance data base makes it appropriate to limit the study to determining feasible methodologies in the first year.

Purchases: 0.5 Labor Economist III, Clerical and Data Processing Support

MIGRATION STUDY \$78,312 (FY '82)

Any analysis of Alaska's labor force supply would be inadequate without considering the impact of migration (both immigration and outmigration). Migration flows are triggered both by push (lack of available opportunities in the area from which migration emanates) and pull (more lucrative opportunities in the area which receives the migration) factors. Interstate analysis of the factors which correlate with migration would be necessary (for example, construction employment in other western states). Modeling the migration component would give insight into the appropriate timing of large capital projects.

Purchases: 1 Labor Economist II and Clerical and Data Processing Support

These components are interrelated with each other and with other information systems within our Research and Analysis unit. Integration of this complete information system would provide an excellent framework for Alaska's policymakers to determine both the needs of their constituents and the impact of proposed solutions. The output from these components would be prepared annually to meet the continuing information needs of legislative and other governmental officials at local and state levels and for Alaska's businesses and industries both existing and those starting again or expanding in Alaska.

1.	Position Title Labor Economist III			Range/Step 18B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 12	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1	2	3						
4.	Personal Services:								
	Salary	2,736 per month	32,832						
5.	Benefits		5,211						
6.	FICA		2,004						
7.	Health Ins.		1,800						
8.	Total Personal Services 01		41,847						
9.	Travel 02		2,400						
10.	Contractual 03		11,941						
11.	Commodities 04		1,000						
12.	Equipment 05		3,084						
13.	Other								
14.	Total Cost		60,272						
	CODE	FUNDING SOURCE							
15.		FED RECPT. 1002							
16.		GF MATCH. 1003							
17.	100	GEN. FUND 1004		60,272					
18.		I-A RCPTS. 1005							
19.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION								
22.	ADDITION		X						

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

This position is responsible for overseeing the development maintenance and utilization of econometric modeling systems and techniques used in production of employment projections by industry and region. This position will hire, train and direct the work of two to three professional staff members. In conjunction with subordinate staff, this position will provide for collection and analysis of current economic development information and maintenance of a data base used in the production of statewide and regional employment forecasts. These forecasts are a prerequisite to development of regional occupational forecasts. Thus, analysis of the effect various policy options would have on the state's labor force is contingent and successful development of this informational component.

The average non-personal services costs for the Labor Market Information Program are included. The major costs in the contractual area are rent, indirect, and printing.

AGENCY Labor

PROGRAM Employment Stabilization

REVISED DATE _____

BRU Administrative Services

PAGE 1 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW POSITION.

Book up material



Component: Regional Forecast HB 509 Fiscal Note

1.	Position Title Labor Economist II			Range/Step 16B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 12	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1		2		3				
4.	Personal Services:								
	Salary	2,378 per month	28,536						
5.	Benefits		4,529						
6.	FICA		1,749						
7.	Health Ins.		1,800						
8.	Total Personal Services 01			36,614					
9.	Travel		02		2,400				
10.	Contractual		03		11,134				
11.	Commodities		04		1,000				
12.	Equipment		05		1,940				
13.	Other								
14.	Total Cost			53,088					
15.	CODE	FUNDING SOURCE							
		FED RECPT. 1002							
16.		GF MATCH. 1003							
17.	100	GEN. FUND 1004		53,088					
18.		I-A RCPTS. 1005							
19.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION								
22.	ADDITION			X					

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

This position is required for the preparation of regional employment forecasts consistent with the needs of the occupational employment estimates program structure. These forecasts must be by detailed industry category information for an occupational matrix used to generate detailed estimates of occupational demand. This Labor Economist must regionalize the employment estimates so that detailed occupational demand figures for six regions are available for the matrix. The estimates of regional employment growth must be consistent with statewide totals of industry growth which will require that the development of closely coordinated employment projections.

In order to produce detailed and reliable forecasts extensive and continuing analyses of the labor market areas will be required. Research into historical data, current trends and econometric techniques will be an integral part of the positions work.

This position will be stationed in Juneau and will be responsible for forecasts of the Alaska Southeast region.

The average non-personal services costs for the Labor Market Information Program are included. The major costs in the contractual area are rent, indirect, and printing.

AGENCY Labor

PROGRAM Employment Stabilization

REVISED
DATE _____

BRII Administrative Services

PAGE 2 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW
POSITION.



1.	Position Title Labor Economist II			Range/Step 16B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 11	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1			2		3			
4.	Personal Services:								
	Salary	2,378 per month		26,158					
5.	Benefits	15.87		4,151					
6.	FICA	.0613		1,603					
7.	Health Ins.	150		1,650					
8.	Total Personal Services 01			33,562					
9.	Travel		02	2,400					
10.	Contractual		03	10,687					
11.	Commodities		04	1,000					
12.	Equipment		05	1,940					
13.	Other								
14.	Total Cost			49,589					
	CODE	FUNDING SOURCE							
15.		FED RCPT. 1002							
16.		GF MATCH. 1003							
17.	100	GEN. FUND 1004		49,589					
18.		I-A RCPTS. 1005							
19.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION								
22.	ADDITION								
		X							
FOR B&M USE ONLY									
4A KEY NUMBER _____ COLUMN NO. _____									

This position's primary function is to develop occupational demand estimates for sub-state regions. The existing occupational information program (which has been in place and operating for almost a decade) provides detailed occupational estimates for the state as a whole and the Anchorage and Fairbanks labor market areas. The services of a Labor Economist II is required in order to develop occupational estimates and projections for additional geographic areas. These smaller regions (in terms of employment) present major problems and work elements with regard to methodology development, production of estimates, continual monitoring and measuring of estimating accuracy and development of revised estimating procedures. This information and services provided through the efforts of this position is crucial to effective regional manpower planning.

The average non-personal services costs for the Labor Market Information Program are included. The major costs in the contractual area are rent, indirect and printing.

AGENCY Labor

PROGRAM Employment Stabilization

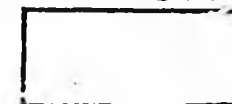
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BRI Administrative Services

PAGE 3 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW POSITION.



1.	Position Title Labor Economist II			Range/Step 16B	Barg. Unit GGU	Location Anchorage	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 11	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1	2	3						
4.	Personal Services:								
5.	Salary	2,378 per month	26,158						
6.	Benefits		4,151						
7.	FICA		1,603						
8.	Health Ins.		1,650						
9.	Total Personal Services	01	33,562						
10.	Travel	02	2,400						
11.	Contractual	03	10,687						
12.	Commodities	04	1,000						
13.	Equipment	05	1,940						
14.	Other								
15.	Total Cost		49,589						
15.	CODE	FUNDING SOURCE							
16.		FED RECPT. 1002							
17.	100	GF MATCH. 1003							
18.		GEN. FUND 1004		49,589					
19.		I-A RCPTS. 1005							
20.		PGM RCPTS 1028							
21.		OTHER							
21.	CONTINUATION								
22.	ADDITION	X							

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

This position is required for the preparation of regional employment forecasts consistent with the needs of the occupational employment estimates program structure. These forecasts must be by detailed industry category information for an occupational matrix used to generate detailed estimates of occupational demand. This Labor Economist must regionalize the employment estimates so that detailed occupational demand figures for six regions are available for the matrix. The estimates of regional employment growth must be consistent with statewide totals of industry growth which will require that the development of closely coordinated employment projections.

In order to produce detailed and reliable forecasts extensive and continuing analyses of the labor market areas will be required. Research into historical data, current trends and econometric techniques will be an integral part of the positions work.

This position will be stationed in Juneau and will be responsible for forecasts of the Alaska Southeast region.

The average non-personal services costs for the Labor Market Information program are indicated the major costs, in the contractual area are rent, indirect, and printing.

AGENCY Labor

PROGRAM Employment Stabilization

REVISED DATE _____

BRU Administrative Services

PAGE 4 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW POSITION.



1.	Position Title Labor Economist II			Range/Step 16B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 10	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1	2	3						
4.	Personal Services:								
4.	Salary	2,378 per month	23,780						
5.	Benefits		3,774						
6.	FICA		1,458						
7.	Health Ins.		1,500						
8.	Total Personal Services	01	30,512						
9.	Travel	02	2,400						
10.	Contractual	03	10,240						
11.	Commodities	04	1,000						
12.	Equipment	05	1,940						
13.	Other								
14.	Total Cost		46,092						
15.	CODE	FUNDING SOURCE							
15.		FED RECPT. 1002							
16.		GF MATCH. 1003							
17.	100	GEN. FUND 1004							46,092
18.		I-A RCPTS. 1005							
19.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION								
22.	ADDITION X								

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

This position will work under the supervision of the state demographer (PCN 1717) to produce and maintain a complete model of migration. This model would require interstate analysis of occupational demand, and demographic analysis of population cohorts.

Migration flows will be estimated and forecast by this position.

These forecasts will be an important component of the Alaska Jobs Information Bank, which will provide information necessary for policy making.

The average non-personal services costs for the Labor Market Information Program are included. The major costs in the contractual area are rent, indirect and printing.

AGENCY Labor

PROGRAM Employment Stabilization

REVISED DATE _____

BRU Administrative Services

PAGE 5 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW POSITION.



Components: 0.5 Regional Forecast, 0.2 Expanded OES, 0.2 Migration Study, 0.1 Analysis UI & ES Data Base.

1.	Position Title Clerk Typist III			Range/Step 8B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 12	RP No.	PCN No.	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure		Amount		<p>This position will provide clerical support to the regional forecasting, occupational employment estimates and migration analysis programs. Typing of reports, correspondence and survey analysis will be the position's primary responsibility. Entering employment data into the computer data base will also be required. Mailing and processing of forms necessary for the expanded occupational supply and demand information system will be an additional responsibility.</p> <p>The average non-personal services costs for the Labor Market Information Program are included. The major costs in the contractual area are rent, indirect and lease of a 1202 Lexitron editor.</p>				
	1	2	3						
4.	Personal Services:								
	Salary	1,433 per month	17,196						
5.	Benefits		2,729						
6.	FICA		1,054						
7.	Health Ins.		1,800						
8.	Total Personal Services 01		22,779						
9.	Travel 02		-0-						
10.	Contractual 03		10,807						
11.	Commodities 04		1,000						
12.	Equipment 05		1,513						
13.	Other								
14.	Total Cost		36,099						
	CODE	FUNDING SOURCE							
15.		FED RECPT. 1002							
16.		GF MATCH. 1003							
17.	100	GEN. FUND 1004		36,099					
18.		I-A RCPTS. 1005							
19.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION								
22.	ADDITION		X						

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor

PROGRAM Employment Stabilization

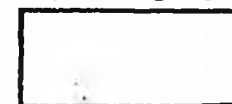
REVISED
DATE _____

BRU Administrative Services

PAGE 6 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW
POSITION.



1.	Position Title Labor Economist III			Range/Step 18 B	Barg. Unit GGU	Location Juneau	Gov.	Approv.	Disapp.
2.	Type of Position PFT	Staff Months 6	RP No.	PCN No. 5305	Priority	Form 12 page/line	Leg.		
3.	Type of Expenditure			Amount					
	1	2	3						
4.	Personal Services:			Six Months					
5.	Salary	2736 x 6	16,416	Travel \$1,200					
6.	Benefits	15.87%	2,605	Prem. Rent \$ 1,350					
7.	FICA	.0613	1,006	Printing 500					
8.	Health Ins.	.150 x 6	900	Communications 500					
9.	Total Personal Services	01	20,927	Indirect Support 3,050					
10.	Travel	02	1,200	[18.79% of PS] \$5,400					
11.	Contractual	03	5,400	Commodities \$ 500					
12.	Commodities	04	500	NOTE: FY '82 only!					
13.	Equipment	05							
14.	Other								
14.	Total Cost		28,027						
15.	CODE	FUNDING SOURCE							
16.		FED RECPT. 1002							
17.		GF MATCH. 1003		28,027					
18.		GEN. FUND 1004							
19.		I-A RCPTS. 1005							
20.		PGM RCPTS 1028							
20.		OTHER							
21.	CONTINUATION	X							
22.	ADDITION								

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor

PROGRAM Employment Stabilization

REVISED
DATE _____

BRU Administrative Services

PAGE 7 OF 7 **FY 82**

COMPONENT Labor Market Information

13 REQUEST FOR NEW
POSITION.



ALASKA STATE LEGISLATURE

TWELFTH Legislature FIRST... Session

HOUSE ..BILL..... NO.509

By .ROGERS., GARDINER., MEEKINS,
BUCHHOLDT, DUNCAN, FULLER,
ZHAROFF AND GRUSSENDORF

"An Act relating to analysis of
employment and unemployment in
the state; and providing for an
effective date."

Analysis of employment and
unemployment in the state

Introduced in the House ...4/16..., 19...81

HISTORY IN THE HOUSE

19	81	Read first time and referred to Committee on
Apr	16	Labor & Commerce and Finance
May	7	Reported back with recommendation that <i>2 re. replace w/CS(LIC) 2 do pass 1 do pass if principal note scaled down considerably 3 do not pass - do Finance Finance replace w/CS(Fin) 4 do pass, 1 do not pass</i>
May	15	Read second time and <i>unless AB 5080 minded 4 no rec. do Rule</i>
May	19	READ SECOND TIME 2ND CSHB 509(Fin) adopted + adv
May	19	Read third time and
May	19	<i>failed</i> PASS ed Effective Date Yeas 21 Yeas 23 Nays 16 Nays 14 Absent 3 not Absent 3 not Excused voting Excused voting
May	19	Reconsideration PASS Effective Date Yeas Yeas Nays Nays Absent Absent Excused Excused
5/19	19	Reported correctly engrossed
5/19	19	Signed by Speaker
5/19	19	Sent to Senate
		<i>Xene Pastern</i> CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19	81	Read first time and referred to Committee on
5/20		<i>JA</i>
		Reported back with recommendation that
		Read second time and
		Read third time and
		PASS Effective Date Yeas Yeas Nays Nays Absent Absent Excused Excused
		Reconsideration PASS Effective Date Yeas Yeas Nays Nays Absent Absent Excused Excused
		Reported correctly engrossed
		Signed by President
		Returned to House
		SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19		Received from Senate
		Concurred in Senate amendment thus adopting: VOTE
		Failed to concur in Senate amendment; asked Senate to recede VOTE
		Senate receded from amendment VOTE
		Senate failed to recede from amendment VOTE
		CC appointed by House
		CC appointed by Senate
		CC adopted by House VOTE
		CC adopted by Senate VOTE
		To enrolling Reported correctly enrolled Sent to Governor by Governor
		Filed with Lt. Governor
		Chapter No.

5/12/82

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SCS CSHB 509 (Fin)

Title Employment and Training Program

Requested by Ferguson

Date 5-11-82

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs

Program Category Affected CETA

BRU, Program, Or Subprogram(s) Affected Employment Training

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,500.0				
TOTAL		4,500.0				

FUNDING (Thousands of Dollars)

GENERAL FUND		4,500.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The funding allocation is described below:

Anchorage	2,500.0	Bristol Bay Native Corp.	500.0
Fairbanks	1,000.0		
Maniilaq	500.0		
Kawerak	500.0		
Tanana Chiefs Conference	500.0		

The funding total for the five recipients listed above is \$5,500.0 rather than the \$4,500.0 listed under grants, claims and etc., because the Fiscal Year 1983 operating budget contains an additional \$1,000.0 that will be applied towards this program.

The funds will be disbursed as direct grants to Anchorage and Fairbanks while the non-profits recipients will be required to submit to a request for proposals.

IV. DATE 5-11-82 PREPARED BY Senator Frank R. Ferguson
AGENCY Legislature

Original: Legislative Finance PHONE 465-4923

cc: Budget and Management
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SCS CSHB 509(Fin)
Title Employment and Training
Requested by Ferguson Date 5-27-82

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs
Program Category Affected CETA
BRU, Program, Or Subprogram(s) Affected Employment and Training
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,500.0				
TOTAL		4,500.0				

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND		4,500.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The funding allocation is as follows:

Anchorage	2,500.0	Bristol Bay Native Association	291.6
Fairbanks	1,000.0	AVCP	291.6
Maniilaq	291.6	Tlingit-Haida Central Council	291.6
Kawerak	291.6	Aleutian-Pribilof Island Assn.	250.0
Tanana Chiefs	291.6		

The total allocation listed above is for \$5,500.0 rather than \$4,500.0 which is listed under grants and claims line item because the Fiscal Year 1983 budget proposed by the Governor includes \$1,000.0 for employment and training.

The funds for Anchorage and Fairbanks will be disbursed as direct grants while the funds for the non-profit corporations will be disbursed through competitive bid procedures.

IV. DATE _____ PREPARED BY Senator Frank R. Ferguson
AGENCY Legislature

Original: Legislative Finance PHONE 465-4923

cc: Budget and Management
Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

Handwritten notes:
Fund
Fund

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Alaska State Legislature

SENATOR
ARLISS STURGULEWSKI

COMMITTEES
CHAIRMAN
Legislative Budget & Audit
Community & Regional Affairs
Finance
Resources



Senate


2957 SHELDON JACKSON
ANCHORAGE, ALASKA 99504
DISTRICT 10-H

While in Juneau
POUCH V
JUNEAU, ALASKA 99811
(907) 466-3818

MEMORANDUM

May 14, 1982

TO: Senator Don Bennett, Co-Chair
Senate Finance Committee

FROM: Senator Arliss Sturgulewski 
Senate Finance Committee

RE: HB 509 Comparison

This memo compares two versions of HB 509 in order to identify the effect of amendments that I offered before the Finance Committee. The two bills compared are the Finance Committee CS submitted on May 12, 1982 and a redrafted CS dated May 13, 1982 that includes my proposed amendments. Although minor technical changes are found throughout the draft bill, this analysis will focus on the major differences between the two proposals.

On page 1 of my bill, lines 20-22 and 25-27, language is added to clarify that this program is created within the Department of Community and Regional Affairs. This would make it clear that the Department could continue to exercise, on a state-funded basis, activities that it presently carries out under the federally-funded CETA program. This language also clarifies that the local employment and training grant program is to be administered by the Department on the same basis as other departmental grant programs, such as the Rural Development program. Finally, the proposed language in this section does not include a definition of "municipality" as in the previous committee substitute, as the definition of "municipality" appears in the definitions section.

In addition, the wording of the original bill on page 1, line 23, prevents a corporation from offering a program if a municipal program is offered anywhere within its service area. This could be interpreted to mean that both CINA and Tanana Chiefs, which include eligible municipalities within their service areas, could not sponsor a program for their remaining regions.

On page 2, lines 23-24, language is added that requires a state program, if offered, to use the same type of local council required of municipalities or non-profit corporations sponsoring programs. Line 25 includes language which would allow local councils to have more than 5

members, but retains the current language restricting council membership to representatives of organized labor, the private business sector, and other local employment programs or job service offices, if applicable.

Language is added on page 4, lines 7-14, to make sure that Native village governments are eligible to receive state funds under this program. I was concerned that this language conform to the requirements of the attorney general's opinion on the use of state funds by those organizations; this language has been included as well in bills that deal with the state revenue sharing program and SB 168.

The reporting requirement in the original bill is amended on page 4, lines 25-28 to require that evaluations by regional councils are submitted to the Department, who in turn report to the Legislature. Legislative review will be much easier if one report is submitted for review, rather than a number of reports on individual programs.

Section 44.47.740 entitled "Funding" has been rewritten. Beginning on page 4, line 29 and extending to page 5, line 5, this revision clarifies the Department's ability to review proposals, establish procedures for application for funding, and for the evaluations required under both versions of the bill.

The "Definitions" section, page 5, lines 6-11, is amended to make sure that there is no ambiguity that a non-profit corporation can serve any area of the state that is not covered by a municipal program, even if a municipal program is offered within a portion of their service area. The definition of municipality deletes cities, and eliminates the population requirement for home-rule and general law boroughs and unified municipalities.

Finally, new Sections 3, 4 and 5 are added on page 5 to amend the municipal powers sections of Title 29 and SB 180 to allow local governments to provide this service. This addition was recommended by the Department, the Legal Services Division and the Attorney General's Office to remove any doubt as to the ability of a 2nd class borough, such as the Fairbanks North Star Borough, to actually expend money for the purposes of this program without a public vote granting that authority.

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

May 13, 1982

SUBJECT: Local employment and training programs
(SCS CSHB 509 (Finance))

TO: Senator Arliss Sturgulewski

FROM: Edward H. Hein
Legislative Counsel

Enclosed is the Finance committee substitute you requested. There are several ambiguities created by the language of this bill draft, but due to the short amount of time which we have had to review the bill, I have not clarified the language. Rather, I will list my questions about the bill below.

In proposed sec. 44.47.700(a) the second sentence refers to "the corporation's service area". It is not clear to me what this means.

In sec. 44.47.700(b)(1), the phrase "occupations in which jobs are expected to be available" is used. Expected by whom?

In sec. 44.47.700(b)(4), classroom and on the job training is to be provided for "young people". It is not clear what age groups this encompasses. The training also is to provide "the opportunity to sample a variety of occupations". It is not clear what the word "sample" means in this context.

In sec. 44.47.710(b), the local employment and training council is to make "determinations". It is not clear what is meant by "determinations". This subsection also provides that if a majority of the members of a council established by a municipality do not agree on an issue, the council shall present the issue to the governing body of the municipality for a decision. Is it intended that a similar provision should be made for councils that are established by corporations or by the department?

Senator Arliss Sturgulewski

Page 2

May 13, 1982

Sec. 44.47.720(a) refers to the employment training of "underskilled" residents. It is not clear what is meant by "underskilled".

In sec. 44.47.720(b)(3) and (c) the phrase "current employees" is used three times. It is not clear to me what "current" means in this context.

In Sec. 44.47.720(c) a reference is made to training for "new employment". It is not clear to me what "new employment" means.

In Sec. 44.47.720(d) the third sentence made reference to "immunity from suit for contract claims arising out of activities of the council related to the entitlement". That was the only reference in the bill to an "entitlement". I have changed the word to "employment grant", on the presumption that this is what was intended.

In sec. 44.47.730(a)(3) provides that an evaluation of a local employment and training program shall include "administrative information". It is not clear to me what "administrative information" means.

I hope these comments are helpful to the committee in considering this bill. If you have any further questions, I will be happy to work with you or your staff in attempting to make improvements on this draft.

EHH:ljb

Enclosure

*Includes Amendments by
Senator Sturgulowski*

Hein ✓
5/13/82

Original sponsors: Rogers, Gardiner,
Meekins, et al

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 509 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a local employment and training
7 program; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. INTENT. It is the intent of the legislature to encourage
10 the development of local employment and training programs that

11 (1) coordinate local efforts;

12 (2) ensure that vocational education is an integral program compo-
13 nent to meet the needs of employers for skilled workers;

14 (3) assist in the continuation of the growth of the economy of the
15 state; and

16 (4) provide an incentive to employers to hire state residents for
17 new jobs resulting from the growth of the economy of the state.

18 * Sec. 2. AS 44.47 is amended by adding new sections to read:

19 ARTICLE 11. LOCAL EMPLOYMENT AND TRAINING PROGRAM.

20 Sec. 44.47.700. LOCAL EMPLOYMENT AND TRAINING PROGRAMS. (a) The
21 Department of Community and Regional Affairs may assist municipalities
22 and corporations to establish local employment and training programs. A
23 corporation may establish a local employment and training program unless
24 such a program has been established by a municipality encompassing the
25 corporation's service area. The department may establish a local employ-
26 ment and training program in a region in which a municipality or corpora-
27 tion does not offer a local employment and training program.

28 (b) A local employment and training program consists of

29 (1) classroom training designed to provide participants with

1 skills needed for occupations in which jobs are expected to be available
2 on completion of the training;

3 (2) not more than six months of on-the-job training to provide
4 work experience to participants who are in need of job-readiness train-
5 ing;

6 (3) career advancement training for an employee who is unable
7 to obtain the training without special assistance, if an employer agrees
8 to promote the employee and to fill a vacancy created by the promotion
9 with a person who has participated in the program;

10 (4) classroom and on-the-job training for young people that
11 is designed to provide the opportunity to sample a variety of occupations
12 and to develop attitudes necessary for successful employment;

13 (5) seminars designed to emphasize resources, skills, and
14 techniques that are helpful in seeking employment;

15 (6) seminars for employees experiencing problems with work
16 habits and interpersonal skills at work;

17 (7) special services including recruitment of persons to
18 participate in the program, vocational counseling, aptitude and interest
19 testing; employment planning, job development, referrals to other pro-
20 grams or organizations, and follow-up activities.

21 Sec. 44.47.710. LOCAL EMPLOYMENT AND TRAINING COUNCIL. (a) A
22 municipality or corporation that establishes a program under AS 44.47.-
23 700, or the department if it administers a program established under
24 AS 44.47.700, shall establish a local employment and training council
25 consisting of at least five members. Representatives of employers in
26 the private sector, organized labor, and other employment and training
27 programs in the municipality shall be appointed to the council by the
28 governing body of the municipality or of the corporation, or by the
29 commissioner, as appropriate. If there is a local job service office,

1 one member shall be appointed from the office. A member may not be an
2 employee of the municipality or of the state, except for a member ap-
3 pointed from a local job service office.

4 (b) The local employment and training council shall make determina-
5 tions for the program established under AS 44.47.700. The municipality
6 or corporation shall be the custodian of funds and shall disburse funds
7 according to award determinations made by the council. If a majority of
8 the members of a council established by a municipality do not agree on
9 an issue, the council shall present the issue to the governing body of
10 the municipality for a decision and shall implement the decision of the
11 governing body.

12 (c) The local employment and training council shall review propo-
13 sals for the provision of services under AS 44.47.700(b).

14 Sec. 44.47.720. EMPLOYMENT GRANTS. (a) The local employment and
15 training council shall review applications for and award employment
16 grants to be used by employers to employ and train underskilled or
17 unskilled residents of the area served by the local employment and
18 training program.

19 (b) An employment grant under a local employment and training
20 program established by a municipality may be awarded for the employment
21 of a resident of the municipality who receives on-the-job training if

22 (1) the training is for new employment and a current employee
23 will not be displaced by the resident;

24 (2) the training is not in a seasonal occupation; and

25 (3) the employer has not previously received grants under
26 this section for the employment of more than 10 percent of his current
27 employees, or, if he employs fewer than 10 persons, the employer has not
28 previously received a grant for any of his current employees.

29 (c) An employment grant under a local employment and training

1 program established by a corporation may be awarded for the employment
2 of a resident of the operating area of the corporation who receives
3 on-the-job training if the training is for new employment and a current
4 employee will not be displaced by the resident.

5 (d) An employment grant may not be awarded to the federal govern-
6 ment, an agency of the federal government, the state, or an agency of
7 the state. An employment grant may be awarded to a municipality or a
8 Native village council. An employment grant may not be made to a Native
9 village council unless the council waives immunity from suit for contract
10 claims arising out of activities of the council related to the employment
11 grant. A waiver of immunity from suit under this subsection shall be on
12 a form provided by the Department of Law. Neither this subsection nor
13 any action taken under it enlarges or diminishes the governmental author-
14 ity or jurisdiction of a Native village council.

15 Sec. 44.47.730. EVALUATION. (a) Each local employment and train-
16 ing council shall annually evaluate a program established under AS 44.-
17 47.700. The evaluation shall include

18 (1) consideration of the quality of benefits provided to
19 participants, employers, and residents of the area being served by the
20 program;

21 (2) an analysis of activities of the program during the year;

22 (3) financial and administrative information on the program.

23 (b) Each municipality or corporation that has established a local
24 employment and training program under AS 44.47.700 shall submit an
25 evaluation of the program to the department by March 1 of each year. By
26 the 90th day of each regular legislative session, the department shall
27 submit to the legislature a summary of annual evaluations and an evalua-
28 tion of any programs administered by the department.

29 Sec. 44.47.740. FUNDING. The department shall establish procedures

1 for application for funding under AS 44.47.700 and the evaluation re-
2 quired under AS 44.47.730. The evaluation required in AS 44.47.730(b)
3 may include a request for funds for the program. The department may
4 separately provide funds for a program plan and require approval of that
5 plan before authorizing the expenditure of additional program funds.

6 Sec. 44.47.750. DEFINITIONS. In AS 44.47.700 - 44.47.740

7 (1) "corporation" means a nonprofit corporation incorporated
8 under the laws of the state that provides human services on a regional
9 basis;

10 (2) "municipality" means a home rule or general law borough
11 or a unified municipality.

12 * Sec. 3. AS 29.35.200(b) is amended by adding a new paragraph to read:

13 (6) establish a local employment and training program in
14 accordance with AS 44.47.700 - 44.47.750.

15 * Sec. 4. AS 29.35.210(b) is amended by adding a new paragraph to read:

16 (6) establish a local employment and training program in
17 accordance with AS 44.47.700 - 44.47.750.

18 * Sec. 5. AS 29.48.010 is amended by adding a new subsection to read:

19 (b) In addition to the powers granted in (a) of this section, a
20 unified home rule municipality or organized borough may establish a
21 local employment and training program in accordance with AS 44.47.700 -
22 44.47.750.

23 * Sec. 6. AS 44.47.050 is amended by adding a new paragraph to read:

24 (19) establish a local employment and training program under
25 AS 44.47.700 - 44.47.750.

26 * Sec. 7. Sections 1, 2, 5, and 6 of this Act take effect immediately in
27 accordance with AS 01.10.070(c).

28 * Sec. 8. Sections 3 and 4 of this Act take effect on the effective date
29 of the section enacting AS 29.35 in a version of Senate Bill No. 180 revising

1 AS 29.

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Alaska State Legislature

SENATOR
ARLISS STURGULEWSKI

COMMITTEES
CHAIRMAN

Legislative Budget & Audit

Community & Regional Affairs
Finance
Resources



Senate

2957 SHELDON JACKSON
ANCHORAGE, ALASKA 99504
DISTRICT 10-H

While in Juneau
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JUNEAU, ALASKA 99811
(907) 465-3818

MEMORANDUM

May 12, 1982

TO: All Members
Senate Finance Committee

FROM: Senator Arliss Sturgulewski *AS*
Senate Finance Committee

RE. HB 509

During this morning's Finance Committee meeting, I promised to make available background material on the existing state-sponsored CETA program and the Department of Community and Regional Affairs memorandums reviewing the proposed substitutes to HB 509. The May 10, 1982 memo compares the areas served under the existing CETA programs, and details the vocational education, on-the-job training and employment experience programs presently offered through the state-sponsored program.

I will forward a copy of my proposed amendments for your consideration once they have been drafted in bill form by Legal Services.

Enclosures

MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS

TO: Richard Aks
Deputy Commissioner

DATE: May 10, 1982

FILE NO:

TELEPHONE NO: 465-4890

FROM: Linda Luther *LL*
Director
CETA Division

SUBJECT: Information for
Senator Sturgulewski

The question raised by Senator Sturgulewski at this morning's Finance Committee hearing is difficult to answer because of differing geographical boundaries and program limitations. Perhaps the attached maps most graphically depict the status and distribution of employment and training funds around the State. These maps show 1) federal CETA allocations to Native American Grantees for FY82, 2) CETA allocations to Prime Sponsors for FY82 with Balance of State allocations distributed by our five regions, and 3) allocations per HB 509. These are total allocations and do not indicate vendors who actually receive funds from any of the federal grant recipients.

Also attached is a list of service vendors used by Balance of State so far in federal fiscal year 82. Amount of money by vendor or by city is not readily available and would take quite a bit of time to compile. However, I think the information we were able to pull together gives a pretty good picture of the distribution patterns.

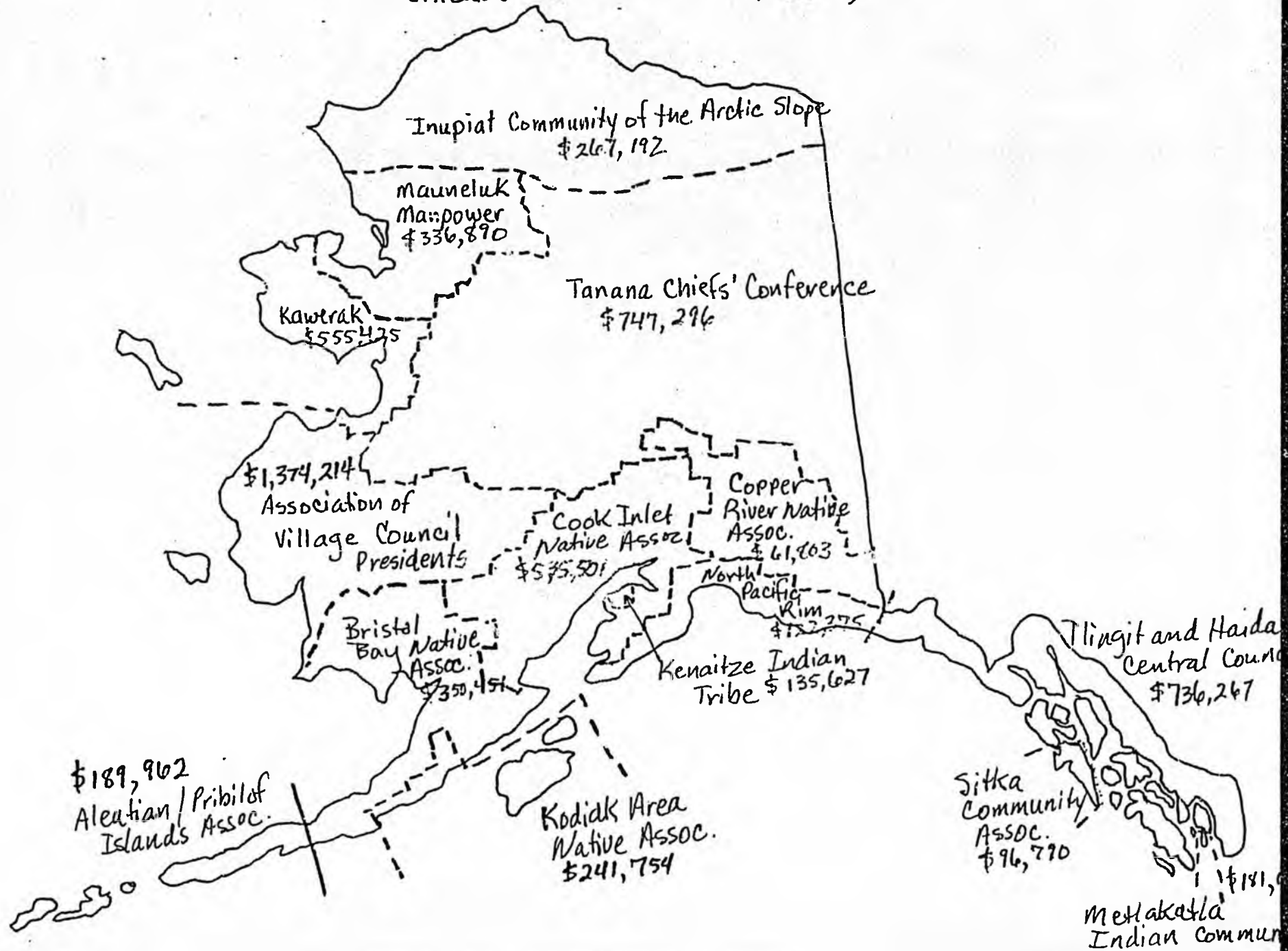
In examining the fund distributions depicted on the attached maps, there are some limiting factors to keep in mind. Federal CETA funds awarded to Native American Grantees may be used for the same types of programs as CETA funds awarded to Prime Sponsors. Native American Grantees, however, are limited to serving only Native American participants, while Prime Sponsors must assure that programs will be operated on a non-discriminatory basis. We are assuming that funds provided through HB 509, since they are State funds, would carry the same non-discrimination proviso as Prime Sponsor CETA funds even though Native American Grantee organizations are the named recipients.

If you can think of more information or another way of presenting it, please let me know.

Attachments

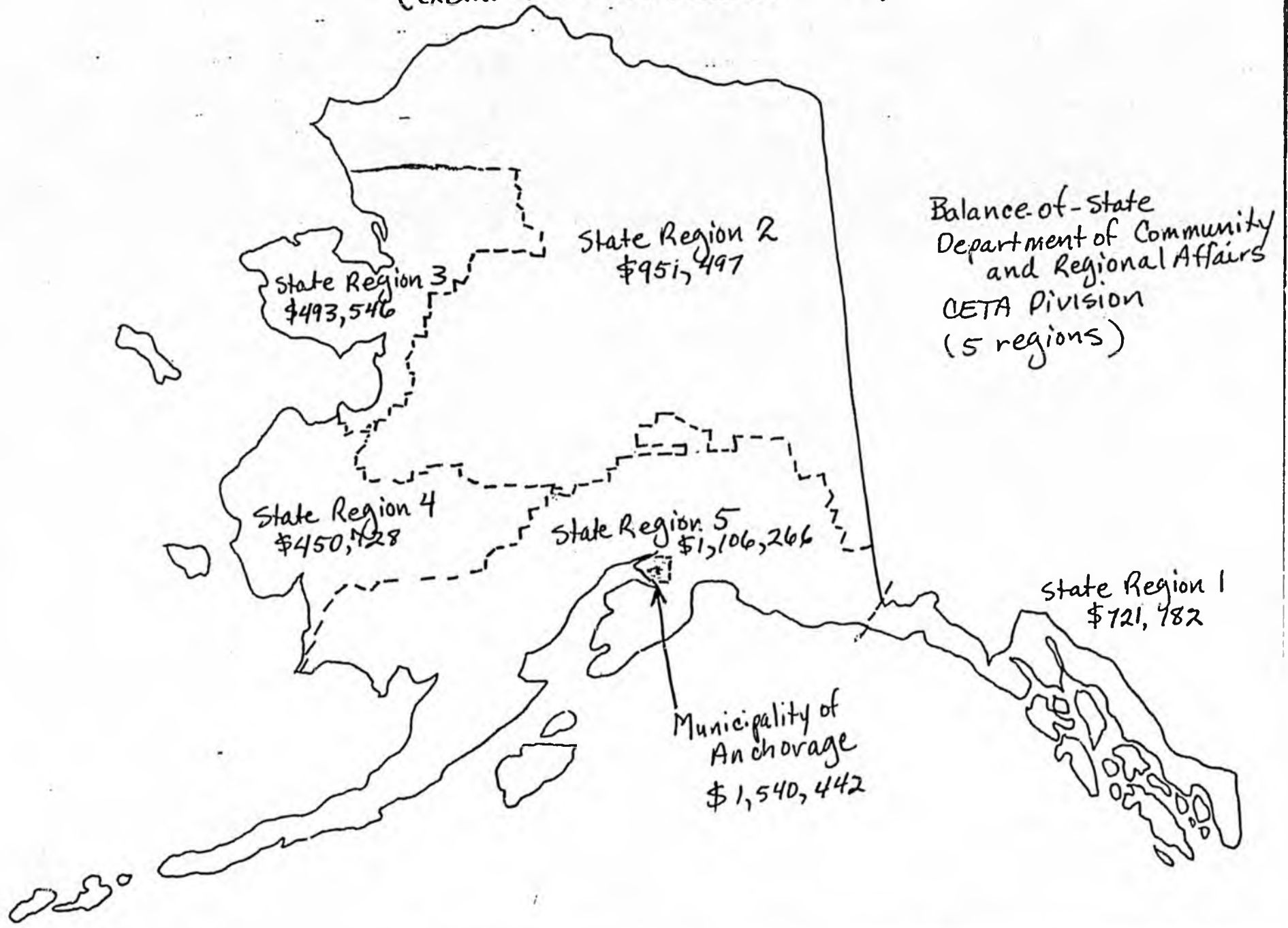
CETA Native American Grantees

FY82 Funding - U.S. Department of Labor
(includes administrative funds)



CETA Prime Sponsors

FY82 Funding - U.S. Department of Labor
(excludes administrative funds)



Proposed State Funding, FY83
SCS CSHB 509



REGION I - SOUTHEAST

<u>CITY</u>	<u>VENDOR</u>	<u>PROGRAM</u>
Juneau	University of Alaska, Juneau	Classroom Training
Seward	Alaska Vocational Technical Center	Classroom Training
Juneau	Reliable Floors	On-the-Job Training
Ketchikan	Little Dipper	On-the-Job Training
Petersburg	Mitkof Marine	On-the-Job Training
Ketchikan	West End Rentals	On-the-Job Training
Juneau	Alaska Music Supply	On-the-Job Training
Juneau	Southeast Skyways	On-the-Job Training
Ketchikan	Helen's Ketchikan Florist	On-the-Job Training
Juneau	Juneau Receiving Home	On-the-Job Training
Juneau	Southeast Regional Resources Center	On-the-Job Training
Juneau	Juneau Women's Resource Center	On-the-Job Training
Ketchikan	The Wizard	On-the-Job Training
Juneau	Brown & Oliver	On-the-Job Training
Ketchikan	Schenk Electric, Inc.	On-the-Job Training
Ketchikan	Tatouda's Supermarket	On-the-Job Training
Juneau	Yukon Office Supply	On-the-Job Training
Ketchikan	Leisure Corp.	On-the-Job Training
Ketchikan	Eye Clinic of Ketchikan	On-the-Job Training
Petersburg	Petersburg Day Care	Work Experience
Juneau	City & Borough of Juneau School District	Work Experience
Juneau	Juneau Receiving Home	Work Experience
Ketchikan	Ketchikan Visitors Center	Work Experience

REGION II - INTERIOR

<u>CITY</u>	<u>VENDOR</u>	<u>PROGRAM</u>
Fairbanks	Tanana Valley Community College	Classroom Training
Fairbanks	Headquarter Beauty Academy	Classroom Training
Fairbanks	University of Alaska, Fairbanks	Classroom Training
Seward	Alaska Vocational Technical Center	Classroom Training
North Pole	Million Auto	On-the-Job Training
Fairbanks	Swenson Trucking	On-the-Job Training
College	Plywood Supply	On-the-Job Training
Fairbanks	L. Irving-U.S. Mineral Survey	On-the-Job Training
Fairbanks	Ward Sales	On-the-Job Training
Fairbanks	Hair & You	On-the-Job Training
Fairbanks	Eneput Childrens Center	On-the-Job Training
Fairbanks	APEX Control System, Inc.	On-the-Job Training
Fairbanks	United Parts International	On-the-Job Training
Fairbanks	Graphic North	On-the-Job Training
Ruby	Dineege Corp.	On-the-Job Training
Fairbanks	United Service Organizations	On-the-Job Training
Fairbanks	A & B Construction	On-the-Job Training
Fairbanks	Sizzler Family	On-the-Job Training
Delta Junction	Junction Automotive	On-the-Job Training
McGrath	City of McGrath	On-the-Job Training
Fairbanks	Building Management	On-the-Job Training
Fairbanks	Arctic Resources Drilling, Inc.	On-the-Job Training
Fairbanks	Orca Services	On-the-Job Training
Fairbanks	Fairbanks North Star Borough	Work Experience
Fairbanks	University of Alaska, Fairbanks	Work Experience

REGION III - NORTHWEST

<u>CITY</u>	<u>VENDOR</u>	<u>PROGRAM</u>
Nome	Northwest Community College	Classroom Training
Seward	Alaska Vocational Technical Center	Classroom Training
Nome	Kewarek, Inc.	On-the-Job Training
Nome	Nome Youth Facility	On-the-Job Training
Nome	Dept. of Health & Social Services, Family & Youth Division	On-the-Job Training
Nome	City of Nome	Work Experience
Nome	Kawerak, Inc.	Work Experience
Nome	Northwest School District	Work Experience
Kotzebue	Northwest Artic School District	Work Experience
Unalakleet	Covenant High School	Work Experience

REGION IV - WESTERN

<u>CITY</u>	<u>VENDOR</u>	<u>PROGRAM</u>
Bethel	Kuskokwim Community College	Classroom Training
Bethel	Nunam Kitlutsisti	Classroom Training
Seward	Alaska Vocational Technical Center	Classroom Training
Bethel	Kuskokwim Janitorial	On-the-Job Training
Bethel	Yukon Kuskokwim	On-the-Job Training

REGION V - SOUTHCENTRAL

<u>CITY</u>	<u>VENDOR</u>	<u>PROGRAM</u>
Anchorage	Trend Setter Beauty Salon	Classroom Training
Soldotna	Peninsula Hair Styling	Classroom Training
Seward	Alaska Vocational Technical Center	Classroom Training
Valdez	Prince William Sound Community College	Classroom Training
Kodiak	Kodiak Community College	Classroom Training
Kenai	Kenai Community College	Classroom Training
Kodiak	Bill's Automotive	On-the-Job Training
Willow	Willow Hardware	On-the-Job Training
Wasilla	Alert Cont. Services	On-the-Job Training
Kodiak	Sheffield Hotels	On-the-Job Training
Soldotna	Roger's Cycle	On-the-Job Training
Kenai	Kenai Native Assn. Town Square Restaurant	On-the-Job Training On-the-Job Training
Palmer	Balanced Books	On-the-Job Training
Kodiak	Shelikof Net Co.	On-the-Job Training
Homer	Homer Society S K I A P	On-the-Job Training On-the-Job Training
Kodiak	All Alaska Services	On-the-Job Training
Kenai	AA Alaskan Realty	On-the-Job Training
Kenai	Malton's Men's & Boy's Wear	On-the-Job Training
Kodiak	Alaska Business Management	On-the-Job Training
Wasilla	Susitna Studio	On-the-Job Training
Soldotna	Peninsula Hair Academy	On-the-Job Training
Kodiak	Stephen Quarcia Construction	On-the-Job Training
Wasilla	A & B Tool Rentals	On-the-Job Training
Kodiak	Harbor Machine Wheeler's Store John's Heating	On-the-Job Training On-the-Job Training On-the-Job Training
Palmer	Matanuska Susitna Borough	Work Experience
Anchorage	Governor's Grant Voc. Ed. Contract	Work Experience
Anchorage	Cook Inlet Native Assn.	Work Experience

REGION I WORK EXPERIENCE VENDORS

<u>CITY</u>	<u>VENDOR</u>
Juneau	A.W.A.R.E.
Juneau	City & Borough of Juneau
Juneau	Juneau Receiving Home
Juneau	Juneau Women's Resource Center
Juneau	R.E.A.C.H., Inc.
Juneau	S.E.R.R.C.
Juneau	Women in Safe Homes
Sitka	Sitka Fire Dept.

REGION II WORK EXPERIENCE VENDORS

<u>CITY</u>	<u>VENDOR</u>
Fairbanks	Fairbanks Native Assn.
Fairbanks	City of Fairbanks
Fairbanks	Play & Learn
Fairbanks	United Service Organizations
Fairbanks	Alaska Native Health Center
Ft. Wainwright	Morale Support Office
Fairbanks	Fairbanks North Star Borough Library
Fairbanks	Eneput Children's Center
Fairbanks	GSA Motor Pool
Fairbanks	U of A - Fairbanks - Geophysical Institute
Fairbanks	U of A Fairbanks

REGION IV WORK EXPERIENCE VENDORS

<u>CITY</u>	<u>VENDOR</u>
Bethel	KCC - Kuskokwim Community College
Bethel	Public Health Services Hospital
Bethel	PHS Pharmacy
Bethel	Yukon Kuskokwim Health Corporation
Bethel	KNA Pre-school

REGION X WORK EXPERIENCE VENDORS

<u>CITY</u>	<u>VENDOR</u>
Homer	Paul Banks Elementary School
Kenai	Cook Inlet Council on Alcohol

English Bay
English Bay
Seldovia
Homer
Homer
Homer
Homer
Kenai
Soldotna
Soldotna

Palmer and Wasilla
Valdez
Seldovia

Home:

Wasilla

English Bay School
English Bay Village Council
Susan B. English High School
City of Homer
Homer High School
Dept of Labor-Job Service
Katchemah Bay Broadcasting
Kenai Central High School
Kenai Peninsula Borough
Kenai - Soldotna Women's Resource
and Crisis Center
Mat-Su Borough School District
Prince William Sound CC
South Katchemah, Inc. Alcoholism
Program
South Peninsula Women's Services,
Inc.
Veterans Center

MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS

TO: Richard Aks
Deputy Commissioner

DATE: April 19, 1982

FILE NO:

TELEPHONE NO: 465-4890

FROM: Linda Luther *LL*
Director
CETA Division

SUBJECT: Review of Proposed
Legislation Senate
Finance CS for CSHB509

The draft Senate Finance Committee substitute for CSHB509 would establish local employment and training programs to be operated either by municipalities or by nonprofit native regional corporations.

This draft identifies some technical problem areas which should be clarified before the bill is finalized. There are a few examples of ambiguity in the language which, if uncorrected, could cause interpretation problems for writers of regulations and for program administrators.

Statutory References

After limited research, I question the Statutory references cited in the bill. The first reference is to AS 29.48.010 which details General Powers of all Municipalities. This bill would amend that section to add the power to "establish a local employment and training program under AS 23.15.670 - 23.15.710". The second reference is to AS 23.15 which is amended to add "Article 6 Local Employment and Training Program." AS 23.15 is the chapter entitled "Employment Services" and includes several employment-related programs located in the Department of Labor, the Department of Education, and the Department of Community and Regional Affairs, and the Department of Health and Social Services.

The section of AS 23.15 entitled "Manpower Development and Training" is difficult to follow because of adjustments made through a variety of repealers and Administrative/Executive Orders. If the intent of this bill is to establish an employment and training program in the Department of Community and Regional Affairs, it might be handled more cleanly by using AS 44.47 as the starting point rather than using AS 23.15. If the intent is to establish the program in the Department of Labor, AS 23.15 is probably the most appropriate place for the bill.

Administrative Designation

The bill itself does not designate a department of State government to administer funds appropriated pursuant to the bill. The intent of the bill is undoubtedly to establish locally administered programs as free of governmental "strings" as possible. State funds, however, must pass through State agencies for disbursement, and administrative oversight is necessary to insure that State funds are not misused or misdirected. Failure to designate an agency for this purpose will cause administrative and political problems if the bill is passed. This could be corrected by changing page 1, line 2ff to read, "Sec. 23.15.670. (or 44.47-if that change is made) LOCAL EMPLOYMENT AND TRAINING PROGRAM. (a) The Local Employment and Training Program is establish in the Department of Community and Regional Affairs to enable municipalities and corporations to establish local employment and training programs." Lines 21-26 could then follow as written in the draft. (See also related comment below under "technical ambiguity.")

Technical Ambiguity

On page 1, lines 20-26, municipalities and corporations are both given authority to establish local employment and training programs. As written, there would be a conflict in Anchorage between the municipality, which currently has an established program, and the Cook Inlet Native Association which also has one. (If the program remained in effect in future years, there could be conflict in other places as well.) A mechanism should be included to determine which entity takes priority in this instance. A possibility for achieving this is to delete from lines 22-23, "...unless a corporation operating within the area of the municipality has already established a local employment and training program." The effect of this change would be to give a municipality the first chance at operating a program while also authorizing a corporation to do so if the municipality doesn't have a program already in operation. The order and changes could be reversed if the intent is to give priority to corporations.

In addition, by authorizing only municipalities or corporations to operate programs, it is possible that some areas of the State will not be served if there is no qualifying municipality or corporation with both the desire and ability to operate a program. If the intent is to make programs available to the entire State, line 19 of page 1 could read, "the State may establish a local employment and training program for an area only if there is no municipality or corporation willing and able to operate a program." (A new problem then arises in determining criteria to measure "ability".)

Page 2, line 21ff establishes a Local Employment and Training Council for programs operated by a municipality. Membership of this Council includes "...representatives of other employment and training programs..." (lines 24-25) but precludes employees of the State. If the State were either operating or administering an employment training program in the area, such as the federally-funded CETA program, coordination would be enhanced by representation, at least ex-officio membership, on such a Council.

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Page 3, lines 2-4, establishes the Board of Directors of a corporation as the Local Employment and Training Council for programs operated by corporations. In some cases, the composition of the board of directors may not be broadly representative of the interests and areas to be addressed by the Employment and Training Council. The purpose of the program might be better served if corporations formed Employment and Training Councils with the same or similar make-up as prescribed for municipal councils perhaps including a designee from the corporate board of directors.

Page 3, lines 11-16, prohibits a council member who is a representative of another employment and training program from voting "on a motion to include a proposal in the program..." yet allows the council itself to include such proposals. If the intent here is to allow a nonprofit corporation to submit proposals under the program, there exists another reason to have the Local Employment and Training Council be a body other than the board of directors of the corporation.

Page 3, lines 5-6, states that the local employment and training council will administer the local employment and training program. There are several decisions that should be made about councils before this bill is finalized. Are the the Councils to be advisory or policy-making bodies? Are the Councils or the municipalities/corporations going to administer programs? In the case of the municipal program, are staff going to be employees of the council or of the municipality? Clarification of these questions in the beginning will prevent tension and friction later.

Clarity would be served by changing lines 5-6 of page 3 to read, "(c) The local employment and training council shall advise (direct) staff of the municipality or corporation on the administration of the program established under..." The choice between the words "advise" and "direct" would depend on whether the council is advisory or policy-making.

One other legal issue pervades this entire bill. The bill authorizes the corporation to operate programs funded by State General Fund monies. "Corporation" is defined as "...a nonprofit corporation formed by a regional corporation established under the Alaska Native Claims Settlement Act."

Since State money cannot be used in a discriminatory manner, the designation of ANCSA nonprofit corporations could cause serious problems unless there is a way to ensure that programs operated with these funds are nondiscriminatory.

Also, State policy requires that non-formula funds be awarded through a competitive bid process and this is not referenced in the bill. If it is the intent of the bill to establish a formula funding mechanism, for allocation of funds, at least the rudiments of this mechanism should be included in the bill. For example, funds could be made available on the basis of population, of unemployed people, of disadvantaged people, or some other basis or combination. Whatever the intent for the distribution of funds, it should be clarified in the bill and not left for later interpretation.

Page 4 lines 25-28 requires each municipality and corporation to submit an annual program evaluation to the legislature. This could prove very cumbersome and a standardized format which could be consolidated into a single report might be a more useful tool.

Programmatic Concerns

This bill includes all of the most successful program components available under traditional employment and training programs. The bill specifies the mechanism for awarding grants to employers for on-the-job training and specifies some innovative mechanisms to ensure that on-the-job training is not abused. Within the section describing procedures for awarding employment grants for on-the-job training, however, clarification is needed. If this section is intended as an on-going program, the 10 percent requirement (page 3 line 29 and page 4 lines 1-3 and lines 10-13) should be clarified. Is it 10 percent per year, 10 percent at any given time, or something else? The concept is a very good control mechanism but should not be left open to broad interpretation.

Page 4 lines 14-16 prohibits the awarding of employment grants to governmental agencies except municipalities. A concern here is that, in some parts of the state, government is the largest employer. While I am sure the intent is to avoid supplementing government coffers, the effect is to deprive participants of a large share of employment opportunities.

In general, my comments on this draft bill are based on my experience with the federal CETA program. That program is a prime example of relatively simple legislation being made continuously more complex through regulations addressing interpretable parts of the bill. Through this experience I have gained great appreciation for legislation which is as specific as possible and not subject to regulatory interpretation.

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 509 (Finance) (efd failed)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a local employment and training
7 program; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. INTENT. It is the intent of the legislature to encourage
10 the development of local employment and training programs that coordinate
11 local efforts to meet the needs of employers for skilled workers and that
12 assist in the continuation of the economic growth in the state while provid-
13 ing an incentive to employers to hire state residents for new jobs created by
14 that economic growth.

15 * Sec. 2. AS 29.48.010 is amended by adding a new paragraph to read:

16 (13) to establish a local employment and training program under AS
17 23.15.670 - 23.15.710.

18 * Sec. 3. AS 23.15 is amended by adding new sections to read:

19 ARTICLE 6. LOCAL EMPLOYMENT AND TRAINING PROGRAM.

20 Sec. 23.15.670. LOCAL EMPLOYMENT AND TRAINING PROGRAM. (a) A
21 municipality may establish a local employment and training program un-
22 less a corporation operating within the area of the municipality has
23 already established a local employment and training program. A corpor-
24 ation may establish a local employment and training program unless a
25 local employment and training program has already been established by a
26 municipality:

27 (1) with a population of 50,000 or more;

28 (2) located within the operating area of the corporation.

29 (b) A local employment and training program consists of:

1 (1) classroom training designed to provide participants with
2 skills needed for occupations in which jobs are expected to be available
3 on completion of the training;

4 (2) no more than six months of on-the-job training to provide
5 work experience to participants in need of job readiness training;

6 (3) career advancement training for an employee who is unable
7 to obtain the training without special assistance if an employer agrees
8 to promote the employee and to fill a vacancy created by the promotion
9 with a person who has participated in the program;

10 (4) classroom and on-the-job training for young people that
11 is designed to provide the opportunity to sample a variety of occupa-
12 tions and to develop attitudes necessary for successful employment;

13 (5) job search seminars designed to emphasize resources,
14 skills, and techniques that are helpful in seeking employment;

15 (6) job-keeping seminars for employees experiencing problems
16 with work habits and interpersonal skills at work;

17 (7) special services including recruitment of persons to
18 participate in the program, vocational counseling, aptitude and interest
19 testing, employment planning, job development, referrals to other
20 programs or organizations, and follow-up activities.

21 Sec. 23.15.680. LOCAL EMPLOYMENT AND TRAINING COUNCIL. (a) A
22 municipality that establishes a program under AS 23.15.670 shall estab-
23 lish a local employment and training council. Representatives of
24 employers in the private sector, organized labor, and other employment
25 and training programs (if there are other employment and training pro-
26 grams in the municipality) shall be equally appointed to the council. If
27 there is a local job service office, one member shall be appointed from
28 the office. A member may not be an employee of the municipality or of
29 the state, except for a member appointed from a local job service

1 office.

2 (b) The board of directors of a corporation that establishes a
3 program under AS 23.15.670 shall serve as the local employment and
4 training council.

5 (c) The local employment and training council shall administer the
6 program established under AS 23.15.670. If a majority of the members of
7 a council established by a municipality do not agree on an issue, the
8 council shall present the issue to the governing body of the munici-
9 pality for a decision and shall implement the decision of the governing
10 body.

11 (d) The local employment and training council shall review propo-
12 sals for the program established under AS 23.15.670 and may include a
13 proposal in the program. A member of the local employment and training
14 council who represents another employment and training program may not
15 vote on a motion to include a proposal in the program established under
16 AS 23.15.670.

17 Sec. 23.15.690. EMPLOYMENT GRANTS. (a) Employment grants to be
18 used by employers to employ and train underskilled or unskilled resi-
19 dents of the area served by the local employment and training program
20 shall be made available under the program. The local employment and
21 training council shall review applications for employment grants and
22 award employment grants.

23 (b) An employment grant under a local employment and training pro-
24 gram established by a municipality may be awarded for the employment of
25 a resident of the municipality who receives on-the-job training if:

26 (1) the training is for new employment and a current employee
27 will not be displaced by the resident;

28 (2) the training is not in a seasonal occupation; and

29 (3) the employer has not previously received grants for the

1 employment of over 10 percent of his current employees, or, if he
2 employs fewer than 10 persons, the employer has not previously received
3 a grant for one of his current employees.

4 (c) An employment grant under a local employment and training
5 program established by a corporation may be awarded for the employment
6 of a resident of the operating area of the corporation who receives
7 on-the-job training if:

8 (1) the training is for new employment and a current employee
9 will not be displaced by the resident; and

10 (2) the employer has not previously received grants for the
11 employment of over 10 percent of his current employees, or if he employs
12 fewer than 10 persons, the employer has not previously received a grant
13 for one of his current employees.

14 (d) An employment grant may not be awarded to the federal govern-
15 ment, an agency of the federal government, the state, or an agency of
16 the state. An employment grant may be awarded to a municipality.

17 Sec. 23.15.700. EVALUATION. (a) The local employment and train-
18 ing council shall annually evaluate a program established under AS 23.-
19 15.670. The evaluation shall include:

20 (1) consideration of the quality of benefits provided to
21 participants together with the long-term benefits provided to partici-
22 pants, employers, and the area being served by the program;

23 (2) an analysis of activities of the program during the year;

24 (3) financial and administrative information on the program.

25 (b) The municipality or corporation shall submit the annual eval-
26 uation of the local employment and training program to the president of
27 the senate and speaker of the house of representatives within the first
28 90 days of a regular session. The municipality or corporation may
29 include a request for an appropriation for the program.

1 Sec. 23.15.710. DEFINITIONS. In AS 23.15.670 - 23.15.710;

2 (1) "corporation" means a nonprofit corporation formed by a
3 regional corporation established under the Alaska Native Claims Settle-
4 ment Act (43 U.S.C. Secs. 1601 - 1628);

5 (2) "municipality" means a home rule or general law city or
6 borough, or a unified municipality.

7 * Sec. 4. AS 29.35.010 is amended by adding a new paragraph to read:

8 (15) to establish a local employment and training program
9 under AS 23.15.670 - 23.15.710.

10 * Sec. 5. Section 2 of this Act is repealed.

11 * Sec. 6. Sections 4 and 5 of this Act take effect on the effective date
12 of a version of House Bill No. 170 or Senate Bill No. 180 that revises AS 29.

13 * Sec. 7. Sections 1 - 3 of this Act take effect immediately in accor-
14 dance with AS 01.10.070(c).

MEMORANDUM

State of Alaska

DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS

TO: Richard Aks
Deputy Commissioner

DATE: May 4, 1982

FILE NO:

TELEPHONE NO: 465-4890

FROM: Linda Luther *LL*
Director
CETA Division

SUBJECT: Second Review: Proposal
Senate Finance CS for
CSHB509

The most recent draft of this committee substitute eliminates several problem areas referenced in my April 19, 1982 memo to you concerning an earlier version of the bill. Some critical areas are still not addressed, however. Areas that I believe still need attention are as follows:

1. Designation of a department of State government to administer funds;
2. Specification of mechanism for awarding funds, i.e. competitive bid, formula; other;
3. Mechanism to insure that State funds are used in a nondiscriminatory manner.

In addition to the general concerns listed above, there are some specifics that I would still hope might be addressed in the bill:

1. Section 23.15.680 (a) prohibits municipal and state employees from serving on Local Employment and Training Councils. I still believe that coordination would be enhanced if State program administration were designated ex-officio membership on Local Councils.
2. Section 23.15.680 (b) establishes the Board of Directors of a corporation as the Local Employment and Training Council for programs operated by corporations. Is there a rationale for this of which I am not aware? I see three advantages in the appointment of a Local Council other than the Corporate Board for this program. First, such a Council would have the Local Employment and Training Program as its primary concern and would thus be able to give employment and training needs priority attention. Second, appointment of a Local Council in addition to the Board of Directors would provide a broader base of participation in decision-making for local residents. Third, application for program funds by the Corporation would have significantly less an appearance of conflict of interest.

One final question occurs to me which I did not raise in my earlier memo. Is there an intent to establish eligibility criteria for participation in this program? In other bills of this nature, eligibility has been a very touchy issue and I don't see it addressed in this draft.

overhead?

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 509 (Finance) (old failed)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a local employment and training
7 program; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. INTENT. It is the intent of the legislature to encourage
10 the development of local employment and training programs that coordinate
11 local efforts to meet the needs of employers for skilled workers and that
12 assist in the continuation of the economic growth in the state while provid-
13 ing an incentive to employers to hire state residents for new jobs created by
14 that economic growth.

15 * * Sec. 2. AS 23.15 is amended by adding new sections to read:

16 ARTICLE 6. LOCAL EMPLOYMENT AND TRAINING PROGRAM.

17 Sec. 23.15.570. LOCAL EMPLOYMENT AND TRAINING PROGRAM. (a) A
18 corporation may establish a local employment and training program unless
19 a local employment and training program has already been established by
20 a municipality:

21 (1) with a population of 50,000 or more;

22 (2) located within the operating area of the corporation.

23 (b) A local employment and training program consists of:

24 (1) classroom training designed to provide participants with
25 skills needed for occupations in which jobs are expected to be available
26 on completion of the training;

27 (2) no more than six months of on-the-job training to provide
28 work experience to participants in need of job readiness training;

29 (3) career advancement training for an employee who is unable

1 to obtain the training without special assistance if an employer agrees
2 to promote the employee and to fill a vacancy created by the promotion
3 with a person who has participated in the program;

4 (4) classroom and on-the-job training for young people that
5 is designed to provide the opportunity to sample a variety of occupa-
6 tions and to develop attitudes necessary for successful employment;

7 (5) job search seminars designed to emphasize resources,
8 skills, and techniques that are helpful in seeking employment;

9 (6) job-keeping seminars for employees experiencing problems
10 with work habits and interpersonal skills at work;

11 (7) special services including recruitment of persons to
12 participate in the program, vocational counseling, aptitude and interest
13 testing, employment planning, job development, referrals to other
14 programs or organizations, and follow-up activities.

15 Sec. 23.15.680. LOCAL EMPLOYMENT AND TRAINING COUNCIL. (a) A
16 municipality that establishes a program under AS 23.15.670 shall estab-
17 lish a local employment and training council consisting of five members.
18 Representatives of employers in the private sector, organized labor, and
19 other employment and training programs (if there are other employment
20 and training programs in the municipality) shall be equally appointed to
21 the council. If there is a local job service office, one member shall be
22 appointed from the office. A member may not be an employee of the
23 municipality or of the state, except for a member appointed from a local
24 job service office.

25 (b) The board of directors of a corporation that establishes a
26 program under AS 23.15.670 shall serve as the local employment and
27 training council.

28 (c) The municipal local employment and training council shall make
29 determinations for the program established under AS 23.15.670. The

1 municipality shall be the custodian of funds and shall disburse funds
2 according to award determinations made by the council. If a majority of
3 the members of a council established by a municipality do not agree on
4 an issue, the council shall present the issue to the governing body of
5 the municipality for a decision and shall implement the decision of the
6 governing body.

7 (d) The local employment and training council shall review propo-
8 sals for the program established under AS 23.15.670 and may include a
9 proposal in the program.

10 Sec. 23.15.700. EMPLOYMENT GRANTS. (a) Employment grants to be
11 used by employers to employ and train underskilled or unskilled resi-
12 dents of the area served by the local employment and training program
13 shall be made available under the program. The local employment and
14 training council shall review applications for employment grants and
15 award employment grants.

16 (b) An employment grant under a local employment and training pro-
17 gram established by a municipality may be awarded for the employment of
18 a resident of the municipality who receives on-the-job training if:

19 (1) the training is for new employment and a current employee
20 will not be displaced by the resident;

21 (2) the training is not in a seasonal occupation; and

22 (3) the employer has not previously received grants for the
23 employment of over 10 percent of his current employees, or, if he
24 employs fewer than 10 persons, the employer has not previously received
25 a grant for one of his current employees.

26 (c) An employment grant under a local employment and training
27 program established by a corporation may be awarded for the employment
28 of a resident of the operating area of the corporation who receives
29 on-the-job training if:

1 (1) the training is for new employment and a current employee
2 will not be displaced by the resident; and

3 (2) the employer has not previously received grants for the
4 employment of over 10 percent of his current employees, or if he employs
5 fewer than 10 persons, the employer has not previously received a grant
6 for one of his current employees.

7 (d) An employment grant may not be awarded to the federal govern-
8 ment, an agency of the federal government, the state, or an agency of
9 the state. An employment grant may be awarded to a municipality or
10 unincorporated community.

11 Sec. 23.15.710. EVALUATION. (a) The local employment and train-
12 ing council shall annually evaluate a program established under AS 23.-
13 15.670. The evaluation shall include:

14 (1) consideration of the quality of benefits provided to
15 participants together with the long-term benefits provided to partici-
16 pants, employers, and the area being served by the program;

17 (2) an analysis of activities of the program during the year;

18 (3) financial and administrative information on the program.

19 (b) The municipality or corporation shall submit the annual eval-
20 uation of the local employment and training program to the president of
21 the senate and speaker of the house of representatives within the first
22 90 days of a regular session. The municipality or corporation may
23 include a request for an appropriation for the program.

24 Sec. 23.15.720. DEFINITIONS. In AS 23.15.670 - 23.15.710:

25 (1) "corporation" means a nonprofit corporation incorporated
26 under the laws of the State and identified under the Alaska Native
27 Claims Settlement Act (43 U.S.C. Secs. 1601 - 1628);

28 (2) "municipality" means a home rule or general law city or
29 borough, or a unified municipality with a population exceeding 50,000.

1 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
2 070(c).
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5/12/82

Amendments to SB 509

Senator Arliss Sturgulewski

Amend Sec. 2 AS 29.48.010 by adding a new subsection (b) to read:

"(b) In addition to the powers granted in (a) of this section, a unified home rule municipality or organized borough may establish a local employment and training program pursuant to AS 44.47.700."

Amend SB 180, Sec. 29.35.200(b) and Sec. 29.35.210(b) by adding new paragraphs "(6) establish a local employment and training program pursuant to AS 44.47.700."

New Sec. 2 to read as follows and renumber sections accordingly.

AS 44.47.050 add a new paragraph and renumber remaining paragraph "(19) to establish a local employment and training program under AS 44.47.700-750."

Amend current Section 2, page 1, lines 18-23, to read "ARTICLE II LOCAL EMPLOYMENT AND TRAINING PROGRAM

Section 44.47.700 LOCAL EMPLOYMENT AND TRAINING PROGRAM. (a) The Local Employment and Training Program is created in the Department of Community and Regional Affairs to enable municipalities and corporations to establish local employment and training programs. A corporation may establish a local employment and training program unless such a program has been established by a municipality encompassing the corporations

service area. The Department may establish a local employment and training program in a region not served by a program offered by a municipality or corporation."

Amend page 2, line 17-19 to read: "municipality, [or board of directors of] a corporation that establishes a program under AS 44.47.700, or the Department, for a program administered by the Department, shall establish a local employment and training council consisting of five members." The remainder of the section remains unchanged.

Amend page 14, lines 3-4 to read: "An employment grant may be awarded to a municipality or a Native village council. An employment grant may not be made to a Native village council unless the council waives immunity from suit for contract claims arising out of activities of the council related to the entitlement. A waiver of immunity from suit under this subsection must be on a form provided by the Department of Law. Neither this subsection nor any action taken under it enlarges or diminishes the governmental authority or jurisdiction of a Native village council."

Amend page 4, lines 13-17 to read: "(b) The municipality or corporation shall submit the annual evaluation of the local employment and training program to the Department by March 1 of each year. The Department shall submit a summary of these evaluations along with an evaluation of any programs administered by the Department to the legislature within the

first 90 days of a regular session. The municipality or corporation may include a request to the Department for an appropriation for the program with the evaluation."

Amend page 4, lines 18-21 to read: "Sec. 44.47.740 FUNDING. The Department shall establish procedures for application for funding under AS 44.47.700 and the evaluation required under AS 44.47.730. The Department may separately provide funds for a program plan and require approval of that plan prior to authorizing expenditure of additional program funds."

Delete page 4, lines 25-27.

Delete page 4, line 28 [city or].

Delete page 4, line 29 [with a population exceeding 50,000].

Original sponsors: Rogers, Gardiner,
Meekins, et al

Offered: 5/15/81
Referred: Rules

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 509 (Finance) (efd failed)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to analysis of employment and un-
7 employment in the state."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 23.15 is amended by adding a new section to read:

10 ARTICLE 6. ALASKA JOBS INFORMATION BANK.

11 Sec. 23.15.710. ALASKA JOBS INFORMATION BANK. (a) The Alaska
12 jobs information bank is established in the Department of Labor to
13 provide information on employment and unemployment in the state.

14 (b) The jobs information bank is a computer model of predicted
15 employment and unemployment in the state categorized by

- 16 (1) job class;
17 (2) region; and
18 (3) calendar year quarter.

19 (c) The jobs information bank computer model data base includes:

- 20 (1) base level private sector employment;
21 (2) base level public sector employment;
22 (3) approved but uncompleted state capital construction;
23 (4) planned private sector capital construction; and
24 (5) other relevant employment information.

25 (d) The Department of Labor shall annually evaluate jobs informa-
26 tion bank predictions of unemployment and employment and shall verify
27 and correct the computer model in response to the results of the evalua-
28 tion.

29 (e) To the extent practicable jobs information bank predictions

1 shall be prepared using professionally accepted methodology and quanti-
2 fication of data.

3 * Sec. 2. AS 23.05.110 is amended to read:

4 Sec. 23.05.110. REPORTS [ANNUAL REPORT]. (a) The department
5 shall submit a report to the governor for transmittal to the legis-
6 lature, concerning its activities during the preceding two years.

7 (b) By December 31 of each year the department shall publish a
8 report describing work force migration, employment, and unemployment
9 in each industry and region of the state.

10 (c) By January 10 of each year the department shall submit a
11 report to the governor on the operations of the Alaska jobs information
12 bank including the matters reported under (b) of this section and rec-
13 ommendations for improvement in the operation of the jobs information
14 bank.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 509 (Page 1 of 3)
 Title "An Act relating to analysis of employment and unemployment in the state...."
 Requested by Rogers, Gardiner, Meekins, Buchholdt, Duncan, Fuller, Zharoff and Grusseendorf Date 5/5/81

II. FISCAL DETAIL

Agency Affected Labor
 Program Category Affected Employment Stabilization
 BRU, Program, or Subprogram(s) Affected Administrative Services, IMI

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		219.8	228.0	246.2	265.9	287.2
200 TRAVEL		13.2	13.0	14.0	15.1	16.3
300 CONTRACTUAL		190.9	203.1	219.3	236.8	255.7
400 COMMODITIES		6.5	6.5	7.0	7.6	8.2
500 EQUIPMENT		12.4	13.4	14.5	15.7	17.0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	442.8	464.0	501.0	541.1	584.4

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	442.8	464.0	501.0	541.1	584.4
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	-0-	6.5	6.0	6.0	6.0	6.0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- Assumes an effective date of July 1, 1981.
- Personal Services based on current salary schedule, with allowance of vacancy factor in FY '82.
- Travel, Contractual Services, Commodities and Equipment are based on cost per position with the exception of Data Processing cost of \$120,000 which is based on an estimate for a Time Sharing operation.
- Assumes an annual inflation factor of 8% for all line items.
- To meet the requirements of this legislation, funding for the following information components is requested:

REGIONAL ECONOMIC FORECAST BY INDUSTRY \$230,998 (FY '82)

The large geographic size of Alaska makes it probable that some regions could have severe shortages of workers while other areas lack economic activity. For the past three years the Research and Analysis Section has developed and improved the employment data base for

IV. DATE May 3, 1981 PREPARED BY Nico Bus, Finance Officer
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Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

six regions of the state. This permitted more accurate sub-state regional estimates of employment by industry, labor force and unemployment. Both published and nondisclosable (due to confidentiality restrictions of Alaska's Unemployment Insurance Law) data are contained in this data base.

This component would provide staff to analyze and forecast employment, labor force, and unemployment information for the six regions of the State. With computer assistance, staff would determine the trend and level of economic activity by industry and enable the operation of an industry/occupation matrix to provide occupational forecasts by industry for the six regions.

Purchases: Labor Economist III, 2 Labor Economists II's, Clerical & Data Processing Services

EXPANDED OCCUPATIONAL EMPLOYMENT STATISTICS \$91,809 (FY '82)

For much of the past decade Research and Analysis has estimated and projected employment (staffing levels) by occupation. Occupational data from an employer survey is merged with the employment forecast by industry to prepare forecasts of occupational employment.

This component would provide staff to provide occupational forecasts by industry for the six regions of Alaska. Industrial detail used would be expanded to provide for more accurate estimates. For example, more detail in the mining industry, would isolate coal and hard rock mining from oil and gas extraction. This would permit more accurate forecasts of the occupations involved if those sub-industries grew at different rates.

Purchases: 1 Labor Economist II, Data Processing and Clerical Services

ANALYSIS OF UI AND ES DATA BASES \$41,637 (FY '82)

In the first year of the legislation only, the agency proposes a small increment to analyze how best to utilize the Unemployment Insurance (UI) and Employment Service (ES) data bases for dynamic indicators of unemployment and employee turnover. Potentially, these two data bases could give insight into the mobility and labor force attachment of Alaska's population. Both cross sectional (one point in time) and longitudinal (between different time periods) analysis is feasible. However, some of this analysis has only been done in a few states and the uniqueness of each state's unemployment insurance data base makes it appropriate to limit the study to determining feasible methodologies in the first year.

Purchases: 0.5 Labor Economist III, Clerical and Data Processing Support

MIGRATION STUDY \$78,312 (FY '82)

Any analysis of Alaska's labor force supply would be inadequate without considering the impact of migration (both immigration and outmigration). Migration flows are triggered both by push (lack of available opportunities in the area from which migration emanates) and pull (more lucrative opportunities in the area which receives the migration) factors. Interstate analysis of the factors which correlate with migration would be necessary (for example, construction employment in other western states). Modeling the migration component would give insight into the appropriate timing of large capital projects.