

BILLS 1981 - 1982

HB 501 cont. - CSHB 507

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comparative literature, and Native American literature. He has served for several years on the faculty of Alaska Pacific University. Ms Forche is a well known poet, former Guggenheim fellow, with a strong interest in imprisoned people as evidenced by her work in El Salvador. She has worked as a Poet in the Prisons and is on the faculty of the University of Arkansas. Professor McCord is a widely published writer (about twenty books) and teacher. He is a Professor of English at Bowling Green State University and is exceptionally well-read and a brilliant teacher.

Dr Ackley is an Associate Professor of Humanities and the program director. He has twenty years experience teaching literature and has worked in prisons for four years. The faculty member would be selected on the basis of availability, level of funding, and the total program.

Other key faculty are Jane Linden, Artist-in-Residence, Molly Smith, Artist-in-Residence, Sheila Nickerson, Writer-in-Residence, Sue Koester, Instructor/Administration-Evaluation Specialist, Joan Wauters, Instructor/Learning Center Specialist, Bev Grogan, Support Services Specialist.

Several staff will be added over the three year period including the following:

Tutor/Counselors, Alaska Native Artist-in-Residence, Vocational Education Coordinator, Community Programs Specialist, and various adjunct faculty.

The larger correctional centers also have staff members directly involved in the program as Educational Associates (Ardell Filip-Fairbanks, Stan Reed-Eagle River, Kathy Boyd-Ridgeview, Maryjo Welch-Juneau, Dave Johnson-Palmer).

H. PARTICIPANTS affected have been participating as feasible with a prison program. Advisory groups have considered all major planning and we have added an ex-offender who is a graduate of the program as an intern. There have been planning workshops involving all affected faculty and staff with

a preliminary meeting at the invitation of the Director of Corrections in March, 1980, an orientation meeting in May, 1980, and planning sessions in August and November, 1980. The final meeting produced a working plan for 1981-86 which was the program proposed in this narrative. All networking groups have been involved as feasible (see November workshop list of participants).

III. STATEMENT OF OUTCOMES:

We can only provide intermediate outcomes rather than final ones because of the nature of the problem. Many of our students will still be in prison when the Fund project is completed; most will not have been out of prison long enough to make conclusions. However, we do have several indicators that will provide intermediate indications of the results of the program:

1. Participation:

a. All institutions participating with full-service programs.

Three 1981-82, eight 1982-83.

b. Participation increased from 15% to 30% by 1981-82.

Increased from 30% to 50% by 1983.

c. Participation by Alaska Natives at same level as population.

d. Success rate of participants 60% 1981-82, 70% 1982-83.

2. Attitudes as measured by Kohlberg tests indicating significant change in 50+% of participants with two terms and 65% with four terms.

3. Skills, cognitive and moral, increased to Kohlberg level 4 for all participants with four terms in program.

4. Job placement at 100% for all program graduates leaving prison.

We will also utilize a form of the University of Victoria evaluation tool (see appendix for report).

Long-range outcomes desired and expected are to prove improved quality/standard of living for 75% of successful participants, reduced recidivism of 10% after three years.

IV. APPLICANT'S CAPACITY & COMMITMENT:

- A. The proposed project staff (see II and Vitae) are unusually well qualified and would provide the best correctional education staff in the nation. Dr Ackley, Director; Dr Duguid, Assoc. Prof. History; Ms Dauenhauer, Asst. Prof. Native Studies; Dr Dauenhauer, Prof. McCord, Ms Forche, or Dr Ackley, Literature; and other staff specialists all have unique credentials and will serve the program well.
- B. Record of the institution has been remarkable. Initially, Juneau-Douglas Community College, since 1973, strongly supported education at the State Correctional Center/Juneau, which led into the "Up 'N' Out with the Arts program of 1978-80 and the University Within Walls project of 1980-81. Substantial contribution of time of regular faculty and the appointment of a senior administrator to provide direction to the project indicate strong support for the program.
- C. Funding provided by the state has been slow in coming but has increased substantially in the last three years. The Division of Corrections has moved from zero support except for GED tutors to \$280,000 in 1980-81. The University of Alaska has provided a \$110,000 line item to fund the new Center for Educational Rehabilitation Studies. The State Department of Education has provided a Governor's Grant for model programs for \$113,000 and \$45,000 for the initiation of a Food Service Training Program. While funding remains minimal, there are strong indications of support from all parties, Department of Education/Adult Education, the University of Alaska, and the Division of Adult Corrections. Because funding levels are primarily two years in the making, developmental funding is not available at this time. Additional funding will be for program extension throughout the state; and initial developmental funding to provide room for staff training, hiring of a Core Faculty, and time,

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as well as to demonstrate that it is possible to break the cycle of incarceration, is an absolute necessity unless we are to sit on "hold" for another program year. It is almost positive that the state will increase funding to pick up the costs as we demonstrate our ability to meet the problem. We have moved from \$35,000 in 1977 from CETA to \$390,000 in state funds in 1980, with a total funding through direct state funds and state administered federal funds of \$519,000 in the current year.

V. PLANS FOR WIDER IMPACT.

The preliminary proposal reviewers expressed some questions concerning the "unique" quality of Alaskan prisons and prisoners. We can demonstrate that Alaskan prisons are smaller than most prisons but that they have the same characteristics as other larger institutions. Through dialogue with correctional educators at regional and national meetings and through extensive readings in the literature, it is clear that prisons are basically the same. Variations are in the minimum security and special prisons with your "basic" prison or jail being an American model. Prisoners in Alaska are younger and slightly better educated than prisoners in the "lower 48". This is a reflection of Alaskan general population demographics but is not significant in program development. It reduces the need for Adult Basic Education programs and increases the demand for postsecondary education; however, the differences are merely in numbers. The Alaskan population would seem easier to work with in an educational program; however, the almost identical percentage of minority prisoners makes it just as difficult as in the "lower 48". The atmosphere in Alaskan prisons is much like that in medium or minimum security prisons down "South". There are few long-term or "lifer" prisoners in Alaska, since the state still sends 200+ prisoners to prisons in the "lower 48" as part of an interstate contract.

university within walls-alaska p19

These prisoners are those serving the longest sentences and the most violent who required special security conditions not readily available in Alaska. This means that there is no long-term, maximum security prison in Alaska, at present. The atmosphere of that kind of prison is lacking in our nine correctional centers. But two of our prisons are maximum security and many of the prisoners are doing up to ten years. The differences are not significant except in comparison with the major penitentiaries. Our model program would be replicable in any prison or jail; however, it would have problems in a heavy security penitentiary, just as all programs have major problems in that kind of institution. It would be replicable in that kind of institution but with warnings that the success would depend upon minimizing the harshest conditions of that kind of institution.

A brief review of demographics for comparative purposes:

<u>National</u>	<u>Alaskan</u>	<u>Characteristic</u>
97%	94%	male
51%	50%	white
49%	50%	minority
7%	20%	age under 20
30%	34%	age 20-25
37%	53%	high school graduate or higher including GED
60% income - \$6000	60%	unemployed at time of incarceration

The age differences are indications of the future in all states, as are the educational differences. Decreasing age of offenders and with parallel increases in educational levels are national characteristics, making Alaska an excellent working model for future program development nationally.

(see appendix for further information on demographics)

Further dissemination and impact will be produced by publications.

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Nickerson. He and Dr Duguid are collaborating on a book on correctional education with the programs at both institutions providing the material for the book (Dr Duguid will be the major author). Dr Ackley has been invited to deliver papers at the University of Victoria, the University of Quebec, the American Association of Community and Junior Colleges national conference, the national meeting of the Correctional Education Association, and the conference of the National Council of Instructional Administrators. Some of these papers will be published and disseminated to both correctional professionals and educators nationally. The participation of Dr Elsa Wasserman of the Center for Moral Development will provide some national interest. The Alaskan program and the Canadian program should provide major research materials for the substantiation of Dr Kohlberg's theories with prisoners. Evaluation reports will form the basis for future articles and papers. These will be published in the journal of the Correctional Education Association and other professional journals. It would seem impossible if the presence of a working model with publication of successful results would not bring about change in correctional institutions nation-wide. I would predict that the Alaskan and Canadian programs will serve as national models for the remainder of the century.

POST SCRIPT: 1. The cost of incarceration has not been mentioned in this proposal and it should be. A "career criminal", who never commits a serious crime, will cost the state \$1,000,000 during his/her lifetime in direct incarceration costs alone. This would pay for a state-wide program for a year for 400 full-time students. This does not include costs of courts, police, family welfare, victims, and the loss of a person. Each prisoner in Alaska costs \$23,000 per year for direct costs. Each new bedspace in Alaska costs \$125,000. Breaking one person out of this cycle for only one year would pay for the cost of rehabilitation for

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four men for a year. If the program could reduce the need for building one additional bedspace, it would pay for thirty men to participate full-time for a year. A single ex-offender who returns to society as a fully employed taxpayer will repay the total cost of his/her education in six months. This is in simple terms and excludes the costs in property, the costs in victims, the costs for broken families, the costs of courts, lawyers, police, social agencies. Rehabilitation is one of the most cost-effective activities that can be entered into. It does not take 100% success to pay for itself, it takes only 10% or less. Reducing recidivism by extending the time a person stays out of prison by one year, or reducing recidivism by keeping 10% of the repeaters out of prison by the time they reach thirty-five, would be major successes. We strive for those small successes.

2. The United States is the most violent nation in the world, excluding wars perhaps (and we participate in our share of those). This violence is the result of psychological aberrations, demoralization resulting from social conditions, human diversity, cultures and sub-cultures. The first should be responded to by mental institutions not prisons. The others can be responded to, once the offenders have entered the cycle of incarceration, by major and innovative habilitation programs. Education has always been our major socialization device; it can work under these conditions if we can improve its efficiency, develop it as a broad spectrum activity rather than a screening activity, and take advantage of both research and technology. Our proposed program is built upon three major successful programs and the successes and mistakes of decades of educational experimentation. We are building a good school where it may be needed most and where it can be tried the hardest. It may provide an example of what the public schools could do.

university within walls-alaska p21

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Funding Information
General Fund \$1,330,000
Other Funds -0-
\$1,330,000

Introduced: 4/14/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

BY FULLER, DUNCAN AND MILLER

2 HOUSE BILL NO. 501

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Education for the university within walls
8 program; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$1,330,000 is appropriated from the general fund
11 to the Department of Education, office of adult and continuing education,
12 for the university within walls program.

13 * Sec. 2. The unexpended and unobligated portion of the appropriation
14 made by this Act lapses into the general fund June 30, 1982.

15 * Sec. 3. This Act takes effect July 1, 1981.

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I. NARRATIVE

This state-wide activity is provided by UAJ in partnership with the Alaska Division of Adult Corrections and provides a capability for applied research, planning, networking, monitoring, evaluation, and staffing in the areas of habilitation/rehabilitation through education, training, and recreation.

Actual program delivery is accomplished through the "UNIVERSITY WITHIN WALLS-ALASKA School for Social Education & the World of Work" in partnership with the DAC and cooperating local institutions.

II. GOALS (1981-87)

A. Planning, Networking, and Evaluation: The Center will coordinate a planning council for long and short range planning, will develop support networks for correctional education as required and will develop and implement an evaluation program in cooperation with DAC.

B. Program Delivery:

1. The Center will staff the UWW-AK School as required to develop and maintain a cost-effective and quality state-wide program of holistic habilitation/rehabilitation through social education, career education and training for the world of work, and recreation and special projects as are necessary for habilitation support.

2. Consortium for Delivery: The Center will develop a cost-effective, quality consortium for program delivery working with local institutions as is appropriate.

3. Program & Staff Development: The Center will develop a model for program and staff development as required for effective program delivery. Implementation will be provided through the UWW-Ak School.

C. Applied Research and Alternative Funding:

1. The Center will conduct applied research as is necessary for the development of an effective, cost-efficient state-wide program of holistic habilitation/rehabilitation through education, training, and recreation.
2. The Center will seek alternative funding as required for program development and applied research and evaluation.

III. OBJECTIVES (1982-83)

A. Planning, Networking, and Evaluation:

1. The Center will coordinate the UWW-Ak planning council and ensure the development of detailed "Goals & Objectives" for the entire program and for each of the participating institutions.
2. The Center will ensure that support networks are developed and/or continued with DOE, school districts, Native corporations, BIA, Job Service, participating schools and colleges, and such other organizations, institutions and agencies as are required.
3. The Center will work closely with DAC and will develop and implement evaluation programs for staff, program, ex-offenders, and such other areas as may be required.

B. Program Delivery:

- 1a. The Center will provide a dean/director for the UWW-Ak School and such other staff as are required and requested by the contracting agency.
- 1b. The University Within Walls-Alaska School for Social Education & the World of Work will provide an holistic program of habilitation/rehabilitation through components for social education, preparation for the world of work, recreation, and support services and special projects as required.
 - (1) Social Education: UWW-Ak will provide a Core Program and Alaska Arts in Prison program for all state, adult institutions:

VISITING ARTISTS: (6 "outside" & 10 "state" Visiting Artists,
100 Participants)

Bringing both local and visiting distinguished artists into the prisons will enrich the program. Currently, the program has a grant from the National Endowment for the Arts to bring writers into the state and into the prisons.

(2) World of Work Preparation: The UWW-AK School will provide preparation for the World of Work in cooperation with DAC and in complete coordination with existing and potential job market requirements.

(a) College Training & Education: (6 adjunct, 25 part-time faculty)

ER: 1 Univ Stds AA, 15 part, 5 grad/1 Cert, 15 part, 12 grads

F: 1 Univ Stds AA, 10 part, 3 grads/1 Cert, 10 part, 7 grads

J: 1 Univ Stds AA, 20 part, 5 grads/1 Cert, 20 part, 15 grads

P: 1 Univ Stds AA, 5 part, 0 grads/1 Cert, 5 part, 3 grads

Other: 1 Univ Stds AA, 15 part, 0 grads/1 Cert, 15 part, 4 grads

(b) Career Training & Education: (1Coord, 10 adjunct)

ER: 2 Cert, 20 part, 15 grads (CIS, FS)

F: 2 Cert, 20 part, 15 grads (FS, VRE)

J: 3 Cert, 20 part, 15 grads (FS, HORT, AUTO)

P: 4 Cert, 40 part, 35 grads (HORT, AUTO,.....)

Other: none

(c) OJT/Coop Ed: (10 supervisors)

ER: 20 OTHER: 10

F: 10

J: 10

P: 50

(d) GED/ABE (1 Coord, 6 part-time, 100 participants, 40 cert.)

(3) Recreation, Quality of Life, and Holistic Health:

The UWW-Ak School will develop, in cooperation with DAC, support

for an rehabilitative quality of life in all institutions including recreation, nutrition, physical education, and required support.

- (4) Support Services and Special Projects: The UWW-Ak School will provide support services and special projects as are necessary to meet the needs of the incarcerated offender population:

(a) Student Services:

Advising & Counseling, Job Development & Placement, Testing & Placement, Library Services, Assessment & Re-entry, Records, Financial Aid, & such other services as needed, in cooperation with Student Services, UAJ.

(b) Special Projects:

Village Re-entry. F: 10, J: 10, other: 10.

Alcohol I&E: 200+

Other: 100

1c. Learning Center: 9 centers, 400 headcount.

- (a) Learning Center will supply the following services:

Library services, classroom space, study areas, computers and terminals, teleconferencing facilities, instructional television facilities, videocassette and audiocassette facilities, typewriters, carrels, and tutors and counselors for program support & delivery.

- (b) Full services will be available at ER, P, J, F, and limited services at Anchorage, Anx, P, K, with tutors at all centers.

1d. Ex-offenders and Community-based programs:

- (a) Provide support for selected ex-offenders who have been successful participants in the program and need assistance to continue/complete programs, 10 financial assistance, 30 advising.

(b) Provide for student-release programs, 15 students.

(c) Develop a UWW-Ak House for furlough, parole and probation students, 10 students.

2. Consortium for Delivery: The Center will develop a consortium with UAJ, UAJ, TVCC, MatsuCC, KCC, ACC, UAA, and local school districts as adjunct instructional services providers for 300 students.

3. Program & Staff Development: Staff development, 30 permanent staff for 20 hours, 600+ student hours. Program development, continued development of "working model" as required to increase success ratio, cost-effectiveness, participation, quality.

C. Applied Research & Alternative Funding:

1. Applied Research: 6 faculty part in Corr. Ed. applied research and publication.

2. Alternative Funding: Alternative funding to equal 10% of total budget and not less than \$90,000 exclusive of financial aid.

University of Alaska, Juneau

CENTER FOR EDUCATIONAL REHABILITATION STUDIES/"UNIVERSITY WITHIN WALLS-ALASKA"

POSITION PAPER, March 1981

The CENTER FOR EDUCATIONAL REHABILITATION STUDIES was created in July 1980 at the University of Alaska, Juneau. This was in response to a statement of legislative intent, by request of the Division of Corrections, and was approved by the University of Alaska Board of Regents. This gave the Center the primary responsibility for correctional education in Alaska.

In August 1980, the Division of Corrections contracted with the University of Alaska, Juneau to provide a program of educational, vocational, and recreational rehabilitation, "University Within Walls".

There have been four meeting/workshops to discuss and plan for the correctional education program. The first was a preliminary meeting in Anchorage at a superintendents meeting, the second in Anchorage in Spring of 1980, then the first formal workshop in Juneau in August 1980 and finally a planning/staff development workshop in Anchorage in November 1980. Through these meetings the staff have been oriented to the evolving program and to the pilot model program at SCC/Juneau, there have been opportunities for staff development, and there have been planning sessions.

The CENTER has four responsibilities:

1. Plan, monitor, evaluate correctional education in Alaska.
2. Coordinate and manage correctional education in Alaska.
3. Seek out and secure alternative funding for program development.
4. Practical research as required for quality and cost effective program development.

The UNIVERSITY WITHIN WALLS has only been able to maintain a pilot model program at SCC/Juneau with basic funding; however, it has also been able to begin the establishment of a state-wide network and to initiate programs through alternate funding. The UWW Program will have, when fully developed, four components:

1. Learning Centers at all state correctional centers with capability for offering a full-range of educational, vocational, and recreational opportunities through electronic instructional means. This will include teleconferencing, videotaped courses, computer assisted instruction, computer classes, audiotaped courses, and individualized multi-media packages. The centers will be staffed by tutor/counselors working closely with DAC educational staff.
2. Core Program of Social Education available at selected institutions at first and state-wide when funds are available, a program of basic studies designed for rehabilitation, including Arts in Prison, Reading-Writing-Arithmetic, and support workshops.
3. Vocational Education at all major centers with programs based upon the job market, availability of space and equipment, compatibility with Prison Industries, and capabilities of offenders.
4. Special Programs including support programs as needed for the total program and special programs for village people, Natives, students with alcohol and drug problems, and entry assessment and job development and placement for program graduates.

There will be a pilot "Learning Center" at SCC/Juneau this Spring, hopefully. Vocational Programs are being initiated at Juneau, Fairbanks, Ridgeview, Eagle River through grant funds this year; some pilot program will be initiated at Palmer also in cooperation with Matsu Community College. Funding for 1981-82 remains uncertain in this area.

"University Within Walls"

The "University Within Walls" program has one major goal, to bring the University of Alaska within the Walls of the state's adult correctional centers. It is being developed as a joint University/Department of Adult Corrections project and is unique in that it is being developed as a contemporary school realizing the potential of contemporary technology and research while losing nothing of the individual and human quality of traditional education.

The program has many ancestors, short-lived grant projects; but its most immediate model is the "Up 'N' Out" programs initiated by Juneau-Douglas Community College with the support of its Campus President, Dr Vern Oremus, and the former Director of Corrections, Mr William Huston. We founded this program in 1978 as an attempt at making the program in place at the State Correctional Center/Juneau a more effective school. It was managed by Ms Sue Koester and provided a model that came to the attention of the new Director of Corrections, Mr Charles Campbell, and the "Rural Caucus" of the Legislature in 1980 when CETA legislation was modified so that offenders at the state prison were no longer eligible for training assistance. The 1980-81 "UWW" program was simply an extension of the Juneau program to the other state correctional centers as funding would allow.

However, as the need to extend the program state-wide became clear, it also became evident that the extension of the program, as is, would be neither cost-effective nor practical. The prison population was too small and diverse. In searching for answers to the problems of cost-effectiveness and efficiency, several answers were found. The Canadian federal system in British Columbia had been developing a highly successful program over the past twelve years. It had not been done on a regional or province-wide basis, and it had not been successful with Native offenders.

Also, at this time, the new University of Alaska Instructional Telecommunications Consortium began its development and offered assistance to our new state-wide program.

Special programs in ALCOHOLISM IN ALASKA: AN INSIDE VIEW are being prepared in Juneau as a series of videotapes with instructor's manual, assessment and re-entry are also priority packages for 1980.

The ARTS IN PRISONS program has been in place in one form or another for several years both in Anchorage and Juneau. Major projects for 1980 are the community theatre projects at Eagle River and Palmer, the state-wide Arts Show to be displayed at the Alaska State Museum in Juneau, and the literary magazine, LEMON CREEK GOLD. There is a major effort being made to establish an Alaska Native Arts in Prisons program through outside funding.

The priorities that were established at the August Juneau workshop are being met (see report) and the plan for 1981-86 prepared at the November Anchorage workshop are being implemented as funds allow (see plan attached).

The NATIONAL EVALUATION PROGRAM Phase I Report "Correctional Education Programs for Inmates" prepared by the U.S. Department of Justice, National Institute of Law Enforcement and Criminal Justice, June 1979, indicated that the correctional education in 163 institutions was not truly adequate; however, the average is far higher than it is in Alaska:

Type of Program	% offering program	% inmates enrolled	Part-time averages	Full-time averages
ABE/GED	96%	23%	123.34	47.66
PSE	83%	10%	49.20	25.50
VOC	89%	19%	41.00	57.51
SOC	44%	15%	58.90	11.50
TOTALS		67%		

The Alaska programs have an average of 10% in ABE/GED, about 7% in PSE, and no VOC at present at significant levels. Funding nationally has been at \$905.59 per enrolled student. These figures are difficult to compare with Alaskan costs. Funding for model programs nationally during the period 1970-76 were between \$900 and \$4000, in "lower 48" dollars of the 70's.

Our existing programs have averaged at \$4500-5000 per full-time students. This is the cost in the SCC/Juneau model program, the Food Service program, and the Computer Operator program. We believe we can lower this cost to \$4000 per enrolled student through the establishment and development of Learning Centers.

Melding the Canadian program of social education and the Juneau program and seizing upon the potential of the Telecommunications Consortium and the many advantages of highly developed technology, the "UWW" program adopted a plan for a third phase Alaskan program including the five major components:

1. Social Education for the World of Work (a meld of the Canadian and Juneau programs).
2. World of Work Program (a pragmatic vocational training program utilizing the prisons' jobs and the prison itself as a vocational training laboratory wherever possible and matching with the job market as a "needs assessment".)
3. Special Projects (responding to special needs, or small pilot projects, such as Alcohol Information & Education, Village Re-entry, Alaska Native Studies/Students, etc.)
4. Learning Centers/Support Services (alternative delivery systems, tutoring, and student support services).
5. Center for Educational Rehabilitation Studies (established at UAJ to provide planning, management, and evaluation services and a program cadre).

The Social Education program is a standard, university, classroom program with a pedagogy designed to accelerate both moral and cognitive development. It is based upon the theories and programs of Dr Lawrence Kohlberg of Harvard and upon the British Columbia programs.

The World of Work Program, as mentioned, utilizes the prison kitchens, greenhouses, gardens, shops as training laboratories for the training of cooks, bakers, gardeners, auto mechanics, and bodymen. It also responds to the demands of the job market and trains office workers, computer operators, and alcohol counselors.

The Special Projects component responds to the needs of special groups

or special needs of incarcerated adults. We provide the special support that can make our program work for a broader spectrum of prisoners than any other program in the nation.

The Learning Centers/Support Services component is a result of our understanding of the potential of technology and the need to provide more than a teacher if the program is to work with 80-90% efficiency. It is recognized, and usually accepted, that our schools "screen out" a percentage of students at each level of public education. Since our offender students are those who are the problems of society, we cannot afford to "screen out" too many students. We need to be successful if we are to protect people, property, and the ex-offenders themselves. The "UWW" program can be a last chance program for prisoners, their families, and for future potential victims of crime in America. It must be better than a screening device.

The Learning Centers are based upon both the "open university" and "extended classroom" models. The Centers will be staffed by generalists who will serve as instructional resource managers, tutors, discussion group leaders, and academic counselors. They will be able to direct students to an array of educational resources. These will include live classroom and laboratory instruction, videotaped or audiotaped records of the live instruction (both for review and for use in distant locations), videopackages, instructional television, multi-media packages, and teleconferenced classes taught at one location but available state-wide. Much of this electronic instruction would not be economically feasible without the UAITC. No single user could make the system cost-effective; however, by uniting as a multi-user consortium, delivery becomes possible and cost-effective. The "UWW" Learning Centers will make instruction accessible to all incarcerated offenders, both geographically and in time. Prisoners entering the prisons or being moved from one institution to another will not encounter delays which may exceed two or three months because of an academic calendar allowing entry and

p4 "UWW"

exit two or three times a year. Prisoners will be able to enter and exit at almost any time with delays of less than a month at any institution in the state. With easy entry and exit, prisoner students will also have a broad array of educational opportunities; and the Learning Center program will reduce the cost per student by 20%.

The other aspect of this component is Student Support Services. It is rare in prison programs that anything more than instruction is provided, and that is usually by a temporary, part-time teacher. Programs of that kind have a high failure rate and high drop-out rates, or must resort to very narrow entrance screening. The "UWW" program will include all required support services. Prospective students will receive a battery of assessment tests which will produce an Educational Development/Job Placement Plan. The plan will include any developmental or special education, required training, and final job placement. Counselors will seek out students whenever a "red flag" goes up from a teacher, the student him/herself, or from any fellow students. Poor attendance, low grades, changes in attitude, all will produce an interview with a counselor. Tutoring may be provided, support education may be added. As students advance in the program, they will be given opportunities to learn about problem-solving, alcoholism and drug abuse, job interviews, keeping jobs, problems of violence, family & parenting, re-entry into society, re-entry into village life. The component is designed to recognize and respond to human individuality and the problems of prison life, and it will make the program 75-85% successful with a broad spectrum of offenders.

The Center was initiated at UAJ, in July 1980, to meet the needs of adult, incarcerated offenders, and in response to concerns of legislators and a need to increase access to education, as well as a request from the Director of Corrections. It is adding applied research to its work as part of evaluation. It is developing a staff development program to increase the efficiency of all faculty and staff. It is also developing as a broker and networker. The most efficient delivery system

p5 "UWW"

for much of the live instruction is through cooperative arrangements with community college and university campuses located near the correctional center. These local campuses cannot provide the specialized management, support services, and evaluation required for a cost-effective and efficient correctional education program, but they can provide effective classroom instruction and technical support. This system of networking and brokering is proving a most productive component of the "UWW" program. It has increased the ability of the program to respond quickly to needs and to take advantage of newly available resources, reducing the development and administrative costs of the total program.

The networking, University of Alaska Instructional Telecommunications Consortium, "partnership" relationship with the Division of Adult Corrections, and the opportunities available through contemporary technology, all are making the University Within Walls program a unique and successful service component of the University of Alaska.

Randall Ackley
Center for Educational Rehabilitation Studies
"University Within Walls-Alaska"

BUDGET PRIORITIES FOR UNIVERSITY WITHIN WALLS, CENTER FOR EDUCATIONAL REHABILITATION STUDIES, UNIVERSITY OF ALASKA, JUNEAU

PERSONNEL:

1. Upgrade existing faculty, promotions	\$20,000
2. Increase part-time instructor to 100% as Counselor/Support Services Coord.	20,000
3. Increase part-time secretary to 100%	15,000
4. Assoc Prof-Voc Ed Coord. (Palmer)	47,000
5. Instructor (Tutor/Counselor)(Fbx)	29,000
6. Asst Prof-Ak Native Studies (Anch)	37,000
7. Secretary/Support Svcs (Anch)	25,000
8. Asst Prof-Learning Ctrs (Jno)	37,000
9. Asst Prof-Native Arts (Fbx)	37,000
10. Instr-Voc Ed (Eagle River)	29,000
11. Instr-Voc Ed (Fbx)	29,000
12. Instr-Community Programs (Anch)	29,000
13. Instr-(Tutor/Counselor) (Eagle River)	29,000
14. Instr-(Tutor/Counselor) (Downtown Anch)	29,000
15. Instr-Voc Ed (Jno)	29,000
16. Media Specialist	29,000
17. Assoc Prof-Hist (Anch)	45,000
18. Assoc Prof-Lit (Jno)	45,000
** Interns (ex-offenders)(2) (special program)	40,000
Fringe @ 25%	150,000

NON-PERSONNEL:

Staff & Program Development	35,000
Media Development	15,000
Supplies	70,000
Tuition Assistance	35,000
Services	30,000
Travel	25,000
Space	30,000
Special Projects/Evaluation	15,000
Incentives	25,000

OVERHEAD UAJ @10% 100,000

EQUIPMENT:

for start-up for Learning Centers and Voc Ed programs 200,000

The attached budget would provide a basic program of training and education in the state's jails and prisons with populations of 100 or more incarcerated offenders.

The program would include:

Program of Social Education for the World of Work.

World of Work Program (Voc Ed)

Special Programs

Learning Centers and Student Support Services

Estimated number of participants	300+	1981-82.
	500	1982-83

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 502

Title An Act relating to supplemental housing development grants

Requested by _____ Date May 11, 1981

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs

Program Category Affected Economic Development

BRU, Program, or Subprogram(s) Affected Nonconforming Housing Loans

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	-0-	11.0	12.1	-0-	-0-	-0-
200 TRAVEL	-0-	5.0	4.0	-0-	-0-	-0-
300 CONTRACTUAL	-0-	3.0	3.0	-0-	-0-	-0-
400 COMMODITIES	-0-	-0-	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.	-0-	-0-	-0-	-0-	-0-	-0-

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	19.0	19.1	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	1	1	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This grant program would be administered through the existing Senior Citizen Housing Program which has adopted a similar concept of utilizing state grant funds to supplement federal housing money for development of new rental housing. By piggybacking this new program with the existing program, additional staff requirements would be kept to a minimal level and require only a part-time clerical position (which would compliment the existing half-time clerk typist position in the Senior Citizen Housing Program).

IV. DATE May 11, 1981

PREPARED BY Jack Smodev

AGENCY Dept. Community & Regional Affairs, Div. Housing Assi

PHONE Zenith 4585

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Original sponsor: Duncan

Offered: 5/6/81
Referred: Rules

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 502 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to supplemental housing development
7 grants; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 18.55 is amended by adding a new section to read:

10 Sec. 18.55.998. SUPPLEMENTAL HOUSING DEVELOPMENT GRANTS. (a)

11 There is created in the Department of Community and Regional Affairs a
12 supplemental housing development grant fund. Subject to the avail-
13 ability of appropriations for the purpose, the department shall make
14 grants to regional housing authorities established under AS 18.55.996
15 for the cost of on-site sewer and water facilities, road construction
16 to project sites, and extension of electrical distribution facilities
17 to individual residences.

18 (b) A grant may be made only for residential housing for which
19 federal loan or grant approval has been obtained from the United States
20 Department of Housing and Urban Development and which will be made
21 available to the public on a nondiscriminatory basis. A grant may not
22 be used to retire or repay obligations or debts of the grant recipient.
23 A grant may only be for the difference between the maximum amount
24 available under federal law or regulation for construction of the
25 residential housing for which the grant is made and the actual costs of
26 the construction. A grant may not exceed 20 percent of the United
27 States Department of Housing and Urban Development total development
28 cost per unit in effect at the time the grant is made.

29 (c) Grant money may be used only for the purposes specified in

1 (a) of this section. No part of the grant money may be used for
2 administrative or other costs of a regional housing authority whether
3 the costs are directly associated with the construction or are general
4 costs of the authority.

5 (d) The department shall adopt regulations to carry out the
6 purposes of this section. The provisions of the Administrative Pro-
7 cedure Act (AS 44.62) apply to regulations adopted under this section.

8 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
9 070(c).

COMMITTEE REPORT

SENATE

FURTHER: None

5/20/81

Date: _____

Mr. President:

The Committee on FINANCE has had CSHB 502 (Fin)

supplemental housing development grants

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with SCS for CSHB 502 (Fin) same title
 new title
- and recommends Do Pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation 5/11/81
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

Original sponsor: Duncan

1 IN THE SENATE BY THE FINANCE COMMITTEE
2 SENATE CS FOR CS FOR HOUSE BILL NO. 502 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION
5 A BILL

6 For an Act entitled: "An Act relating to regional housing authorities;
7 supplemental housing development grants; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 18.55.996 is amended to read:

11 Sec. 18.55.996. (h) Before a contract for the construction, alter-
12 ation or repair of a housing unit constructed under a federal or state
13 funded housing program is awarded, the regional housing authority shall
14 require the contractors to comply with the bond provisions specified in
15 AS 36.25.010(a) and (b).

16 (i) A housing authority created under the section shall have its
17 financial records audited annually by an independent certified public
18 accountant. The Legislative Auditor, may prescribe the form and content
19 of the financial records of the housing authority and shall have access
20 to these records at any time.

21 * Sec. 2. AS 18.55 is amended by adding a new section to read:

22 Sec. 18.55.998. SUPPLEMENTAL HOUSING DEVELOPMENT GRANTS. (a)
23 There is created in the Department of Community and Regional Affairs a
24 supplemental housing development grant fund. Subject to the availa-
25 bility of appropriations for this purpose, the department shall make
26 grants to the regional housing authorities established under AS 18.55.-
27 996 for the cost of on-site sewer and water facilities, road construc-
28 tion to project sites, and extension of electrical distribution facili-
29 ties to individual residences.

1 (b) A grant may be made only for residential housing for which
2 federal loan or grant approval has been obtained from the United States
3 Department of Housing and Urban Development and which will be made
4 available to the public on a nondiscriminatory basis. A grant may not
5 be used to retire or repay obligations or debts of the grant recipient.
6 A grant may only be for the difference between the maximum amount a-
7 vailable under federal law or regulation for construction of the
8 residential housing for which the grant is made and the actual costs
9 of the construction. A grant may not exceed 20 percent of the United
10 States Department of Housing and Urban Development total development
11 cost per unit in effect at the time the grant is made.

12 (c) Grant money may be used only for the purposes specified in
13 (a) of this section. No part of the grant money may be used for ad-
14 ministrative or other costs of a regional housing authority whether
15 the costs are directly associated with the construction or are general
16 costs of the authority.

17 (d) The department shall adopt regulations to carry out the pur-
18 poses of this section. The provisions of the Administrative Procedure
19 Act (AS 44.62) apply to regulations adopted under this section.

20 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
21 070(c).

COMMITTEE REPORT

HOUSE

4/14/81

FURTHER:

(11)

Date: 5-4-81

Mr. Speaker:

The Committee on FINANCE has had HB 502

"An Act relating to supplemental housing development grants; and providing for an effective date."

under consideration and reports it back as follows:

- do pass do not pass
 do pass with attached amendments(s)
 replace with CS for HB 502 (FINANCE) same title
 new title
and recommends do pass
 AND attaches a "Letter of Intent" New Fiscal Note
 reports it back without recommendation
 referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Freeman
M. K. ...
B. ...
M. ...
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...

MEMBERS HAVING
OTHER RECOMMENDATIONS:

M. ...
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Freeman
CHAIRMAN

Original sponsor: Duncan

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 502 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA :

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to supplemental housing development
7 grants; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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12 supplemental housing development grant fund. Subject to the avail-
13 ability of appropriations for the purpose, the department shall make
14 grants to regional housing authorities established under AS 18.55.996
15 for the cost of on-site sewer and water facilities, road construction
16 to project sites, and extension of electrical distribution facilities
17 to individual residences.

18 (b) A grant may be made only for residential housing for which
19 federal loan or grant approval has been obtained from the United States
20 Department of Housing and Urban Development and which will be made
21 available to the public on a nondiscriminatory basis. A grant may not
22 be used to retire or repay obligations or debts of the grant recipient.
23 A grant may only be for the difference between the maximum amount
24 available under federal law or regulation for construction of the
25 residential housing for which the grant is made and the actual costs of
26 the construction. A grant may not exceed 20 percent of the United
27 States Department of Housing and Urban Development total development
28 cost per unit in effect at the time the grant is made.

29 (c) Grant money may be used only for the purposes specified in

1 (a) of this section. No part of the grant money may be used for
2 administrative or other costs of a regional housing authority whether
3 the costs are directly associated with the construction or are general
4 costs of the authority.

5 (d) The department shall adopt regulations to carry out the
6 purposes of this section. The provisions of the Administrative Pro-
7 cedure Act (AS 44.62) apply to regulations adopted under this section.

8 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
9 070(c).

5/4/81

Incorporating the attached amendments

Introduced: 4/14/81
Referred: Finance

BY THE FINANCE COMMITTEE
~~BY DUNCAN~~

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 502 (FINANCE)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to supplemental housing development
7 grants; and providing for an effective date."

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9 * Section 1. AS 18.55 is amended by adding a new section to read:

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11 There is created in the Department of Community and Regional Affairs a
12 supplemental housing development grant fund. Subject to the avail-
13 ability of appropriations for the purpose, the department shall make
14 grants to regional housing authorities established under AS 18.55.996
15 for cost of construction of residential housing which exceed the maximum
16 amount available under federal law or regulation for the residential
17 housing.

18 (b) A grant may be made only for residential housing for which
19 federal loan or grant approval has been obtained from the United States
20 Department of Housing and Urban Development. A grant may only be for
21 the difference between the maximum amount available under federal law
22 or regulation for construction of the residential housing for which the
23 grant is made and the actual costs of the construction. A grant may
24 not exceed 20 percent of the total cost of the residential housing.

25 (c) Grant money may be used only for direct construction costs.
26 No part of the grant money may be used for administrative or other
27 costs of a regional housing authority whether the costs are directly
28 associated with the construction or are general costs of the authority.

29 (d) The department shall adopt regulations to carry out the

1 purposes of this section. The provisions of the Administrative Pro-
2 cedure Act (AS 44.62) apply to regulations adopted under this section.
3 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
4 070(c).

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Alaska State Legislature



Official Business

Speaker of the House of Representatives

Pouch V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

TO: House Finance Committee

FROM: Representative Jim Duncan
Speaker of the House

DATE: May 4, 1981

SUBJECT: FINANCE COMMITTEE SUBSTITUTE
FOR HOUSE BILLS 502 and 503

HB 502, Amendment #1, Lines 15 - 17:

". . . for the cost of on-site sewer and water facilities, road construction to project sites and extension of electrical distribution systems to individual residences (construction of residential housing which exceed the maximum amount available under federal law or regulation for the residential housing.)

HB 502, Amendment #2, Lines 23 and 24:

A grant may not exceed 20% of the Department of Housing and Urban Development total development cost per unit which is in effect at the time the grant is made. (A grant may not exceed 20% of the total cost of the residential housing.)

HB 502, Amendment #3, Line 25:

Grant money may be used only as specified under (a) of this section. (Grant money may be used only for direct construction costs.)

HB 503, Amendment #1:

The general fund appropriation should be \$12,500,000., not \$20,000,000.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

POUCH K-STATE CAPITOL
JUNEAU, ALASKA 99811

May 1, 1981
465-3600 x 32

The Honorable Jim Duncan
House of Representatives
Pouch V, State Capitol
Juneau, AK 99811

Re: H.B. 502, relating to supplemental housing
development grants

Dear Representative Duncan:

This responds to your request for language to ensure that facilities constructed with supplemental leasing grants are made available on a non-discriminatory basis.

In our view, under AS 18.80.240, the regional housing authorities are already under a duty to make housing available on a non-discriminatory basis, unless - and only unless - it was constructed under a federal program for American Indians. Accordingly, it was not essential to add language to your bill. However, to avoid any misunderstanding, clarifying language could be added.

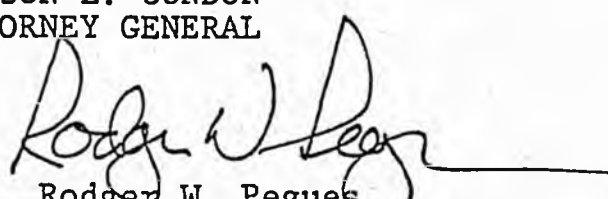
The clarifying language could take any number of forms. We suggest that, on page 1, line 20, after the word "Development", the following be inserted:

and which will be made available to the
public on a non-discriminatory basis

We appreciate this opportunity to comment on this bill.

Sincerely,

WILSON L. CONDON
ATTORNEY GENERAL

By: 
Roger W. Pegues
Assistant Attorney General

RWP/jb

AMENDMENT TO HB 502

By Costen

P. 1, 1. 20

After "Development" delete the period and add the following:

, and may not be used to retire or remove any obligations or debt of the grant recipient.

Introduced: 4/14/81
Referred: Finance

1 IN THE HOUSE

BY DUNCAN

2 HOUSE BILL NO. 502

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to supplemental housing development
7 grants; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 18.55 is amended by adding a new section to read:

10 Sec. 18.55.998. SUPPLEMENTAL HOUSING DEVELOPMENT GRANTS. (a)
11 There is created in the Department of Community and Regional Affairs a
12 supplemental housing development grant fund. Subject to the avail-
13 ability of appropriations for the purpose, the department shall make
14 grants to regional housing authorities established under AS 18.55.996
15 for cost of construction of residential housing which exceed the maximum
16 amount available under federal law or regulation for the residential
17 housing.

18 (b) A grant may be made only for residential housing for which
19 federal loan or grant approval has been obtained from the United States
20 Department of Housing and Urban Development. A grant may only be for
21 the difference between the maximum amount available under federal law
22 or regulation for construction of the residential housing for which the
23 grant is made and the actual costs of the construction. A grant may
24 not exceed 20 percent of the total cost of the residential housing.

25 (c) Grant money may be used only for direct construction costs.
26 No part of the grant money may be used for administrative or other
27 costs of a regional housing authority whether the costs are directly
28 associated with the construction or are general costs of the authority.

29 (d) The department shall adopt regulations to carry out the

1 purposes of this section. The provisions of the Administrative Pro-
2 cedure Act (AS 44.62) apply to regulations adopted under this section.

3 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-

4 070(c).

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STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: May 7, 1984

Page 1 of 2

REQUEST
S CSSH B 503
Bill/Resolution No.: (State Affairs) am
Title: Alaska Pioneers' Homes

FISCAL DETAIL
Agency Affected: Administration
Program Category Affected: Social Services

Sponsor: Uehling
Requestor:
Date of Request:

BUJ, Program or Subprogram(s) Affected:
Pioneers' Homes

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		133.0	133.0	133.0	133.0	133.0
800 MISCELLANEOUS						
TOTAL OPERATING	0	133.0	133.0	133.0	133.0	133.0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	133.0	133.0	133.0	133.0	133.0
FEDERAL FUNDS						
OTHER						
TOTAL	0	133.0	133.0	133.0	133.0	133.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not indicated by sponsor.

ANALYSIS: Attach a separate page for analysis

Prepared By: E. Louis Kelly, Director
Division: Pioneers' Benefits

Phone: 465-4400

Date: May 7, 1984

Approved by Commissioner: Lisa Rudd
Agency: DEPARTMENT OF ADMINISTRATION

Date: 5-11-84

Distribution (by Agency preparing fiscal note):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

S CSSH B 503 (State Affairs) am
Fiscal Note Analysis
Prepared by Division of Pioneers' Benefits
Department of Administration
May 7, 1984

ASSUMPTIONS

1. The bill would become effective on July 1, 1984.
2. The Pioneers' Home populations would remain stable, but the total number of residents receiving the stipend would increase from 154 to 165 due to inclusion of the persons who have less than \$100 monthly income.
3. The stipend payments would continue to be paid from the General Fund.
4. The rates for cost of care would remain at the present level of \$425 per month for residential care and \$525 per month for skilled nursing care.

Stipend (FY 85)

	FY 85 Budget (Gov's. Allowance)		CSSSHB 503 SA(am) @ \$100/mo.		Amount of Increase
	No. Persons	Amount	No. Persons	Amount	
Anchorage	56	\$23,700	60	\$72,000	\$48,300
Fairbanks	25	10,500	27	32,400	21,900
Ketchikan	8	3,500	9	10,800	7,300
Palmer	40	16,800	42	50,400	33,600
Sitka	<u>25</u>	<u>10,500</u>	<u>27</u>	<u>32,400</u>	<u>21,900</u>
Totals	154	\$65,000	165	\$198,000	\$133,000

Offered: 5/24/84
Referred: Finance

Original sponsors: Uehling, Furnace,
Ringstad, et al

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE
2 SENATE CS FOR CS FOR SS FOR HOUSE BILL NO. 503 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL

6 For an Act entitled: "An Act relating to income, allowances and debts of
7 and rates charged to residents of the Alaska
8 Pioneers' Home; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 47.25.020(b) is amended to read:

11 (b) Every person admitted to the Pioneers' Home, except a person
12 admitted under AS 47.25.030, who receives income from any source in
13 excess of \$100 per [\$35 A] month may be required by the Department of
14 Administration to pay the excess to the Department of Administration
15 immediately upon receipt of the money in payment, or part payment, of
16 the cost of the person's [HIS] maintenance.

17 * Sec. 2. AS 47.25.020(c) is amended to read:

18 (c) At the end of each month the payments made under (b) of this
19 section shall be transmitted to the commissioner of revenue together
20 with the names of the persons making them and the amount paid by each.
21 The Department of Administration may pay [THE SUM OF \$35 A MONTH] to a
22 resident without funds the sum of \$100 per month.

23 * Sec. 3. AS 47.25.030 is amended by adding new subsections to read:

24 (b) The Department of Administration shall adopt regulations
25 establishing a daily or monthly rate for the compensation a resident
26 is to be charged under (a) of this section. The rate charged need not
27 fully compensate the state for the cost of care and support. The
28 commissioner of administration shall review this rate not less than
29 once every two years.

1 (c) The Department of Administration shall provide to all resi-
2 dents of the Pioneers' Home written notice of any proposed change in
3 the rate charged for care and support of persons at the home. Notice
4 under this section shall be given not less than 60 days before a
5 change is adopted.

6 * Sec. 4. AS 47.25.070 is repealed and reenacted to read:

7 Sec. 47.25.070. INDEBTEDNESS OF PIONEERS' HOME RESIDENT TO
8 STATE. (a) The following expenses incurred for a pioneers' home
9 resident under AS 47.25.010 - 47.25.110 are an indebtedness of the
10 resident to the state and may be recovered during the life of the
11 resident:

12 (1) costs of standard or nursing care and support provided
13 in the Pioneers' Home each month to the resident not exceeding the
14 rate established by the Department of Administration under
15 AS 47.25.030, with credit given for any amounts paid by or collected
16 from the resident;

17 (2) allowances paid under AS 47.25.020(c);

18 (3) arrearages in fees for ancillary charges in the Pio-
19 neers' Home;

20 (4) prescription medicine; and

21 (5) burial and related expenses.

22 (b) The indebtedness is a first, prior and preferred claim
23 against the estate of the Pioneers' Home resident after the resident's
24 death, and after all claims for food, clothing, fuel, shelter, medical
25 aid, or burial expenses are paid. Heirlooms without regard to value
26 are exempt from a claim by the state under this section.

27 (c) Money left in the charge of the Department of Administration
28 by a deceased resident of the Pioneers' Home may be used for the
29 burial and funeral expenses of the resident and for the improvement of

1 the burial plot of the Pioneers' Home.

2 (d) If the clothing and other personal effects of a deceased
3 Pioneers' Home resident are not claimed by a person previously
4 designated by the resident, or by a relative of the resident if no
5 designee survives, within 60 days after the home notifies the person
6 or relative of the death of the resident, then the clothing and
7 effects may be used for the benefit of other residents, or they may be
8 sold and the proceeds applied in the manner provided for money left by
9 a deceased resident.

10 (e) For the purposes of this section, "heirloom" means personal
11 property of sentimental value to a Pioneers' Home resident that has
12 been in the possession of the resident's family or was a gift from the
13 resident to the resident's family.

14 * Sec. 5. This Act takes effect immediately in accordance with AS 01.-
15 10.070(c).

CHAIRMAN
HOUSE SPECIAL COMMITTEE
ON STATE LOANS

VICE-CHAIRMAN
HOUSE RESOURCES COMMITTEE
HOUSE LABOR AND COMMERCE COMMITTEE

MEMBER
JOINT OIL & GAS COMMITTEE
HOUSE FINANCE SUBCOMMITTEE ON
ADMINISTRATION, REVENUE
AND THE GOVERNOR'S OFFICE

Alaska State Legislature



House of Representatives

Representative
RICK UEHLING

ANCHORAGE
DISTRICT 12-SEAT A
1634 JUNEAU DRIVE
ANCHORAGE, ALASKA 99501
(907) 274-4256
POUCH V
JUNEAU, ALASKA 99811
(907) 465-4821

Date: February 10, 1984

To: Rep. Mitch Abood
Chair, State Affairs Committee

From: Rep. Rick Uehling *[Signature]*

Subject: CS HB503 (State Affairs)

The Committee Substitute addresses the two major concerns of the original bill:

1. Raising the monthly allowance from \$35.00 to \$100.00.
2. Allows personal property of the resident to be passed on to the family in the event the resident incurs a debt to the state. The Committee Substitute deletes the \$10,000 exemption and replaces it with an exemption for heirlooms without regard to value, and defines heirlooms as personal property of sentimental value to a Pioneer resident that has been in the family for ten years or more, or was a gift to the resident.

Additionally, the Committee Substitute addresses several concerns of the Pioneer Home residents and attempts to clarify in statute, procedures for establishing and raising of rates, and specifies which expenses the state is allowed to recover as debts to the state. Furthermore, the Committee Substitute makes technical changes to clarify whom the statute pertains to. The Committee Substitute also addresses a request by the residents to allow them to designate a person, other than a relative, to handle their clothing and other personal effects after they are deceased.

Alaska State Legislature

CHAIRMAN
HOUSE SPECIAL COMMITTEE
ON STATE LOANS

VICE-CHAIRMAN
HOUSE RESOURCES COMMITTEE
HOUSE LABOR AND COMMERCE COMMITTEE

MEMBER
JOINT OIL & GAS COMMITTEE
HOUSE FINANCE SUBCOMMITTEE ON
ADMINISTRATION, REVENUE
AND THE GOVERNOR'S OFFICE

House of Representatives

Representative
RICK UEHLING

ANCHORAGE
DISTRICT 12-SEAT A
1634 JUNEAU DRIVE
ANCHORAGE, ALASKA 99501
(907) 274-4256

POUCH V
JUNEAU, ALASKA 99811
(907) 465-4821

Date: January 17, 1984

To: Representative Mitch Abood
Chairman, State Affairs Committee

From: Representative Rick Uehling *R. Uehling*

Subject: HB503 - An Act relating to income, allowances
and debts of residents of the Alaska
Pioneers' Home.

FILE COPY

The purposes of HB503 are twofold:

During the last session the Legislature, in a letter of intent to last years' budget, required that the Department of Administration raise the fees charged to the residents of the Pioneer Home.

These rent increases were from \$225.00 to \$425.00 for regular residents and from \$275.00 to \$525.00 for residents who receive skilled nursing care.

At the time of the rent increase the residents met with members of the Legislature and representatives of the Department of Administration to request, first, that the increase be delayed, and secondly, that the amount of the monthly stipend (discretionary income) allowed residents be increased from \$35.00 to \$100.00.

Needless to say the rent increase was not delayed. However, the increase in rent, from \$225.00 to \$425.00, took up what additional money many of the residents had left each month leaving them to receive only the \$35.00 monthly allowance.

There had not been an increase in the stipend in thirteen years. I do not believe that \$35.00 a month is sufficient for the residents of the Pioneer Home to purchase necessities such as prescription drugs, clothing, and personal items like shampoo, and toothpaste as well as an occasional splurge for a trip to the barber or beauty shop. Therefore, this legislation increases the allowance amount from \$35.00 to \$100.00 a month.

Memo of 1-17-84 (Continued)

Page 2

The second portion of the bill addresses a large concern of many of the elderly at the Pioneer Home.

When a person cannot afford to pay the full amount of their rent to the Pioneer Home and also receives a stipend, they incur a debt to the State, which accrues six percent interest. This debt is then recovered by the State from the estate of the individual.

The residents of the Pioneer Home worry that they will be unable to pass on to their children personal possessions, such as wedding rings, coin collections, and other heirlooms which might have special meaning to the family.

In reality, this clause is seldom if ever used, because when a resident dies and owes a debt to the State, he rarely has an estate from which the debt may be recovered.

However, with the large increase in rents, many residents are concerned that they will in the future incur a debt to the State and therefore be unable to pass to their families personal possessions.

This legislation deletes the interest charge from the debt owed to the State, and allows for up to \$10,000 worth of personal possessions to be passed on to the family.

It is important to remember that this section is currently almost never used, and that the changes are primarily for the peace of mind of the residents of the Pioneer Home.

3/10/84 S.S.H.
Jin Riv.

POSITION PAPER

SCSSSHB 503 (State Affairs) am

This bill increases the monthly stipend paid to certain qualified residents (who are otherwise without funds) of Alaska's Pioneers' Homes from the current \$35 to \$100. The current \$35 stipend is clearly too little and therefore, an increase is indicated.

AS 47.25.020(b)(c)

Sixty-one residents, or just under 10% of all residents of the Pioneers' Home system presently receive the \$35 stipend. However, the full effect of the recent monthly rate increase to residents is only now being felt, and it is anticipated that the estimates of stipend costs for FY 85 are more accurately reflected in the operating budget which includes funds for 154 persons (\$63,000). The Division of Pioneers' Benefits estimates that, should this bill become law, the number of residents who would qualify for the monthly stipend would be increased to as many as 165 residents, due to more people having less than \$100 in monthly income. \$100 is a 286% increase over the current \$35.

AS 47.25.030(b)(c)(d)

This bill also amends the statutes by requiring the Department of Administration to "adopt regulations establishing a daily or monthly rate for compensation a resident is to be charged." The Commissioner of the Department of Administration is not allowed to change the rate more than once in a fiscal year.

AS 47.25.030(c)(d)

This bill would require all residents of the Pioneers' Homes to be notified in writing of any proposed increase in the rate charged not less than sixty days before the increase is adopted. This bill would allow rate increases only following public hearings. The Department supports a sixty-day notification period. We know the actual costs of care in Pioneers' Homes increase over time. We are not confident that in public hearings residents would encourage rate increases. Regular public forums on costs of care could also raise the question of relative costs compared to care in private settings.

AS 47.25.070(a)

This bill contains the following language, "INDEBTEDNESS OF PIONEERS' HOME RESIDENT TO STATE. The following expenses incurred for a Pioneers' Home resident under AS 47.25.010 - 47.25.110 and not recoverable from a collateral source are a debt of the resident. . . ."

It should be understood that Medicaid and Medicare will not pay for services provided residents because Pioneers' Homes are State institutions. It is unlikely that any "third party payer" (insurance company) would pay the State for the same reason. Nonetheless, the language of this section of the bill may cause a billing process to be put in place, even though there would be no recovery.

If the State were to bill "third party payers" for services provided residents of Pioneers' Homes, it would create a need for increased office staff at the five (5) Pioneers' Home sites, to accomplish such billings. The cost of such additional personnel is not known at this time. The Department cannot support that language.

This bill further reforms the language of the statute. Whereas the Department in general supports such reforms, we suggest the use of the words "ancillary charges" in lieu of the following language:

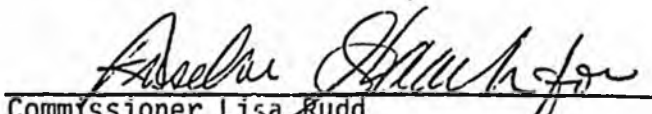
- (2) allowances paid under AS 47.25.020(c);
- (3) costs of hospitalization and medical treatment provided outside the Pioneers' Home;
- (4) arrearages in fees for television and telephone services provided in the Pioneers' Home;
- (5) prescription medicine; and
- (6) burial and related expenses.

AS 47.25.070(b)

This bill would also amend the statute by removing an existing six percent (6%) interest penalty on unpaid expenses incurred at a Pioneers' Home by a resident, and collectible from the beneficiary(s) of a resident's estate. This bill would moreover establish an exemption for "heirlooms without regard to value." The word "heirloom" is also defined.


E. Louis Keller, Director
Division of Pioneers' Benefits

5/9/84
Date


Commissioner Lisa Rudd
Department of Administration

5-11-84
Date

POSITION PAPER

H.B. 503

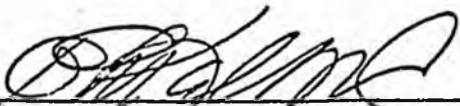
This bill increases the monthly stipend paid to certain qualified residents (who are otherwise without funds) of Alaska's Pioneers' Homes from the current \$35 to \$100. The current \$35 stipend is clearly too little and therefore, an increase is indicated.

This bill would also amend the statutes by removing an existing six percent (6%) interest penalty on unpaid expenses incurred, at a Pioneers' Home by a resident, and collectable from the beneficiary(s) of a resident's estate. This bill would moreover establish an exemption for personal property of a value of not more than \$10,000 from any claim, by the State, against a resident's estate for unpaid expenses incurred at a Pioneers' Home.

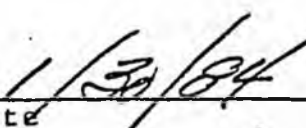
Sixty-one residents, or just under 10% of all residents of the Pioneers' Home system presently receive the \$35 stipend. However, the full effect of the recent monthly rate increase to residents has not yet been felt, and it is anticipated that the estimates of stipend costs for FY 85 are more accurately reflected in the operating budget which includes funds for 154 persons (\$63,000). The Division of Pioneers' Benefits estimates that, should this bill become law, the number of residents who would qualify for the monthly stipends would be increased to as many as 165 residents, due to more people having less than \$100 in monthly income. \$100 is a 286% increase over the current \$35.

The Department of Administration is opposed to the language eliminating the six percent (6%) interest against unpaid expense incurred at Pioneers' Homes and is also opposed to a \$10,000 exemption to personal property. The department would prefer language expressly exempting certain types of personal property without regard to value. Such personal property may have a value beyond any monetary consideration to the beneficiary(s) of the resident.

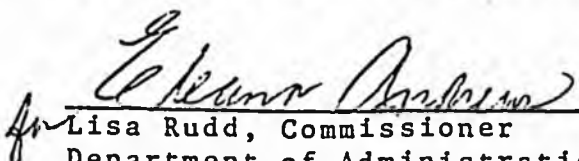
The department supports increasing the monthly stipend to somewhere between \$75 to \$100.



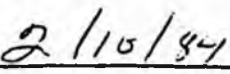
E. Louis Keller, Director
Division of Pioneers' Benefits



Date



for Lisa Rudd, Commissioner
Department of Administration



Date

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Accompanied bill into Committee

CC

Revision Date: February 15, 1984

Page 1 of 2

REQUEST

Bill/Resolution No.: CSSSHB 503 (State Affairs)
Title: Residents of the Alaska Pioneers' Homes

FISCAL DETAIL

Agency Affected: Administration
Program Category Affected: Social Servcs

Sponsor: Uehling
Requestor: _____
Date of Request: _____

BRU, Program of Subprogram(s) Affected:
Pioneers' Homes

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		133.0	133.0	133.0	133.0	133.0
800 MISCELLANEOUS						
TOTAL OPERATING	0	133.0	133.0	133.0	133.0	133.0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	133.0	133.0	133.0	133.0	133.0
FEDERAL FUNDS						
OTHER (Specify Source)						
TOTAL	0	133.0	133.0	133.0	133.0	133.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not indicated by sponsor.

ANALYSIS: Attach a separate page for any analysis

Prepared By: E. Louis Keller, Director
Division: Pioneers' Benefits

Phone: 465-4400
Date: February 15, 1984

Approved by Commissioner: Lisa Rudd
Department: ADMINISTRATION

Date: 2/16/84

FISCAL NOTE/BDGSF2

Distribution:
Legislative Finance
Legislative Sponsor
Registrar
Office of Management and Budget
Impacted Agency(ies)

12/1/83

CSSSHB 503 (State Affairs)
Fiscal Note Analysis
Prepared by Division of Pioneers' Benefits
Department of Administration
February 15, 1984

ASSUMPTIONS

1. The bill will become effective on July 1, 1984.
2. The Pioneers' Home populations will remain stable, but the total number of residents receiving the stipend will increase from 154 to 165 due to inclusion of the persons who have less than \$100 monthly income.
3. The stipend payments will continue to be paid from the General Fund.
4. The rates for cost of care will remain at the present level of \$425 per month for residential care and \$525 per month for skilled nursing care.

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: February 15, 1984
Page 1 of 2

REQUEST

Bill/Resolution No.: CSSH 503 (State Affairs)
Title: Residents of the Alaska Pioneers' Homes

Sponsor: Uehling
Requestor:
Date of Request:

FISCAL DETAIL

Agency Affected: Administration
Program Category Affected: Social Servcs

BRU, Program of Subprogram(s) Affected:
Pioneers' Homes

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 84	FY 85	FY 86	FY 87	FY 88	FY 89
OPERATING						
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 SUPPLIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS		133.0	133.0	133.0	133.0	133.0
800 MISCELLANEOUS						
TOTAL OPERATING	0	133.0	133.0	133.0	133.0	133.0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	133.0	133.0	133.0	133.0	133.0
FEDERAL FUNDS						
OTHER (Specify Source)						
TOTAL	0	133.0	133.0	133.0	133.0	133.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL:

Not indicated by sponsor.

ANALYSIS: Attach a separate page for any analysis

Prepared By: E. Louis Keller, Director
Division: Pioneers' Benefits

Phone: 465-4400
Date: February 15, 1984

Approved by Commissioner: Lisa Rude
Department: ADMINISTRATION

Date: 2/16/84

FISCAL NOTE/BDGSF2

Distribution:

Legislative Finance
Legislative Sponsor
Registrar
Office of Management and Budget
Impacted Agency(ies)

12/1/83

CSSSHB 503 (State Affairs)
Fiscal Note Analysis
Prepared by Division of Pioneers' Benefits
Department of Administration
February 15, 1984

ASSUMPTIONS

1. The bill will become effective on July 1, 1984.
2. The Pioneers' Home populations will remain stable, but the total number of residents receiving the stipend will increase from 154 to 165 due to inclusion of the persons who have less than \$100 monthly income.
3. The stipend payments will continue to be paid from the General Fund.
4. The rates for cost of care will remain at the present level of \$425 per month for residential care and \$525 per month for skilled nursing care.

COMMITTEE REPORT
SENATE

FURTHER:

FINANCE

2/28/84

Date May 23, 1984

Mr. President

The Committee on STATE AFFAIRS considered CSSSHB 503(SA)am relating to the Alaska Pioneers' Home.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt SCS for CSSHB 503 (SA)
- new title
- same title and recommends I do pass
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

Kelly

Arline Stumpelink

Robert K... ..

Bill Raly

MEMBERS HAVING
OTHER RECOMMENDATIONS

V. Fischer

Chairman

do pass

Chairman recommendation

Offered: 2/20/84
Referred: Finance

Original sponsors: Uehling, Furnace,
Ringstad, et al

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 503 (State Affairs) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 THIRTEENTH LEGISLATURE - SECOND SESSION
5 A BILL

6 For an Act entitled: "An Act relating to income, allowances, debts of and
7 rates charged to residents of the Alaska Pioneers'
8 Home; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 47.25.020(b) is amended to read:

11 (b) Every person admitted to the Pioneers' Home, except a person
12 admitted under AS 47.25.030, who receives income from any source in
13 excess of \$100 per [\$35 A] month may be required by the Department of
14 Administration to pay the excess to the Department of Administration
15 immediately upon receipt of the money in payment, or part payment, of
16 the cost of the person's [HIS] maintenance.

17 * Sec. 2. AS 47.25.020(c) is amended to read:

18 (c) At the end of each month the payments made under (b) of this
19 section shall be transmitted to the commissioner of revenue together
20 with the names of the persons making them and the amount paid by each.
21 The Department of Administration may pay [THE SUM OF \$35 A MONTH] to a
22 resident without funds the sum of \$100 per month.

23 * Sec. 3. AS 47.25.030 is amended by adding new subsections to read:

24 (b) The Department of Administration shall adopt regulations
25 establishing a daily or monthly rate for the compensation a resident
26 is to be charged under (a) of this section. The rate charged need not
27 fully compensate the state for the cost of care and support. The
28 commissioner of administration shall review the rate each year.

29 (c) The Department of Administration shall provide to all

1 residents of the Pioneers' Home written notice of any proposed change
2 in the rate charged for care and support of persons at the home.
3 Notice under this section shall be given not less than 60 days before
4 a change is adopted. The notice shall include the time, date, and
5 place of a hearing to be held by the Department of Administration
6 under (d) of this section. The department may not change the rate
7 charged more than once in a fiscal year.

8 (d) Not less than 30 days before a proposed rate change is
9 adopted, the Department of Administration shall conduct a hearing at
10 which interested persons shall be given the opportunity to submit
11 written or oral testimony, statements, arguments or contentions relat-
12 ing to the proposed rate change. The department shall consider all
13 relevant matter presented to it before adopting a rate change.

14 * Sec. 4. AS 47.25.070 is repealed and reenacted to read:

15 Sec. 47.25.070. INDEBTEDNESS OF PIONEERS' HOME RESIDENT TO
16 STATE. (a) The following expenses incurred for a pioneers' home
17 resident under AS 47.25.010 - 47.25.110 and not recoverable from a
18 collateral source are a debt of the resident to the state and may be
19 recovered during the life of the resident:

20 (1) costs of standard or nursing care provided in the
21 Pioneers' Home each month to the resident not exceeding the rate
22 established by the Department of Administration under AS 47.25.030,
23 with credit given for any amounts paid by or collected from the resi-
24 dent;

25 (2) allowances paid under AS 47.25.020(c);

26 (3) costs of hospitalization and medical treatment provided
27 outside the Pioneers' Home;

28 (4) arrearages in fees for television and telephone ser-
29 vices provided in the Pioneers' Home;

1 (5) prescription medicine; and

2 (6) burial and related expenses.

3 (b) The debt is a first, prior and preferred claim against the
4 estate of the Pioneers' Home resident after the resident's death, and
5 after all claims for food, clothing, fuel, shelter, medical aid, or
6 burial expenses are paid. Heirlooms without regard to value are
7 exempt from a claim by the state under this section.

8 (c) Money left in charge of the Department of Administration by
9 a deceased resident of the Pioneers' Home may be used for the burial
10 and funeral expenses of the resident and for the improvement of the
11 burial plot of the Pioneers' Home.

12 (d) The clothing and other personal effects left by a deceased
13 Pioneers' Home resident may be used for the benefit of other resi-
14 dents, or may be given to relatives or to persons designated by the
15 resident, or sold and the proceeds applied in the manner provided for
16 money left by a deceased resident.

17 (e) In this section, "heirloom" means personal property of
18 sentimental value to a Pioneers' Home resident that has been in the
19 possession of the resident's family or was a gift to the resident.

20 * Sec. 5. This Act takes effect immediately in accordance with AS 01.-

21 10.070(c).

Original sponsor: Duncan

Offered: 5/5/81
Referred: Rules

Funding Information

General Fund	\$12,351,400
Other Funds	-0-
	<u>\$12,351,400</u>

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 503 (Finance)(efd am)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
7 ment of Community and Regional Affairs for the supple-
8 mental housing development grant fund; and providing
9 for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$12,351,400 is appropriated from the general
12 fund to the Department of Community and Regional Affairs for the supplemen-
13 tal housing development grant fund created in AS 18.55.998.

14 * Sec. 2. This Act takes effect on the effective date of an Act creating
15 a supplemental housing development grant fund.

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COMMITTEE REPORT
HOUSE

4/14/81

FURTHER:

(11)

Date: 5-11-81

Mr. Speaker:

The Committee on FINANCE has had HB 503

"An Act making a special appropriation to the Department of Community and Regional Affairs; and providing for an effective date."

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 503 (FINANCE) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]
CHAIRMAN

Revised

Orig

<u>Funding Information</u>	
General Fund	\$12,351,400
Other Funds	<u>-0-</u>
	\$12,351,400

1 IN THE HOUSE BY THE FINANCE COMMITTEE
 2 CS FOR HOUSE BILL NO. 503 (Finance)
 3 IN THE LEGISLATURE OF THE STATE OF ALASKA
 4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-
 7 ment of Community and Regional Affairs for the supple-
 8 mental housing development grant fund; and providing
 9 for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$12,351,400 is appropriated from the general
 12 fund to the Department of Community and Regional Affairs for the supplemen-
 13 tal housing development grant fund created in AS 18.55.998.

14 * Sec. 2. This Act takes effect on the effective date of an Act creating
 15 a supplemental housing development grant fund to provide grants for costs of
 16 residential housing construction in excess of federal limits.

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5/4/81

Funding Information

General Fund	\$20,000,000	12,351,100
Other Funds	-0-	
	<u>\$20,000,000</u>	12,351,100

Introduced: 4/14/81
Referred: Finance

1 IN THE HOUSE

TH ~~XXXXXXXXXXXX~~ BY DUNCAN TEE

2

~~XXXXXXXXXXXX~~ HOUSE BILL NO. 503

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act making a special appropriation to the Department of Community and Regional Affairs; and providing for an effective date."

7

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9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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* Section 1. The sum of ~~\$20,000,000~~ ^{12,351,100} is appropriated from the general fund to the Department of Community and Regional Affairs for the supplemental housing development grant fund created in AS 18.55.998.

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* Sec. 2. This Act takes effect on the effective date of an Act creating a supplemental housing development grant fund to provide grants for costs of residential housing construction in excess of federal limits.

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Funding Information

General Fund \$20,000,000
Other Funds -0-
\$20,000,000

Introduced: 4/14/81
Referred: Finance

1 IN THE HOUSE

BY DUNCAN

2 HOUSE BILL NO. 503

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

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11 fund to the Department of Community and Regional Affairs for the supplemental
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14 a supplemental housing development grant fund to provide grants for costs of
15 residential housing construction in excess of federal limits.

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COMMITTEE REPORT
SENATE

FURTHER: None

6/9/81

Date: 6/9/81

Mr. President:

The Committee on FINANCE has had CSHB 507 (Res) am
relating to the fishermen's mortgage and note program

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note 5/20/81
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]
CHAIRMAN

[Signature]

Original sponsor: Resources Committee

Offered: 5/1/81
Referred: Finance

1 IN THE HOUSE

BY THE RESOURCES COMMITTEE

2 CS FOR HOUSE BILL NO. 507 (Resources) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the fishermen's mortgage and note
7 program under AS 16.10.650 - 16.10.720; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 16.10.660(a) is amended by adding a new paragraph to
11 read:

12 (7) develop procedures for precommitting to the purchase of
13 notes and mortgages securing loans under (b) of this section;

14 * Sec. 2. AS 16.10.680(a)(2) is amended to read:

15 (2) does not qualify for a loan for the purposes described
16 in AS 16.10.670 under a state [OR FEDERAL] loan program;

17 * Sec. 3. AS 16.10.680(a)(3) is amended to read:

18 (3) has not previously participated in the loan program
19 established in AS 16.10.650 - 16.10.720 or in any other state [OR
20 FEDERAL] loan program for the purposes described in AS 16.10.670; and

21 * Sec. 4. AS 16,10.680(a)(4) is amended to read:

22 (4) meets the guidelines established by the commissioner to
23 determine whether the applicant [DEMONSTRATES TO THE SATISFACTION OF THE
24 PRIVATE FINANCIAL INSTITUTION WHICH MADE THE LOAN THAT HE] is reasonably
25 likely to succeed as a commercial fisherman and [TO] be able to repay
26 the loan.

27 * Sec. 5. AS 16.10.680(b) is amended to read:

28 (b) In addition to the requirements of (a)(1) - (4) of this sec-
29 tion, the commissioner may purchase a mortgage or note under AS 16.10.-

1 660(b) only if it secures a loan to an individual who demonstrates
2 under guidelines established by the commissioner [DEMONSTRATED TO THE
3 SATISFACTION OF THE PRIVATE FINANCIAL INSTITUTION WHICH MADE THE LOAN]
4 that

5 (1) because of his lack of training or the lack of employ-
6 ment opportunities in the area in which he resides, he does not have
7 occupational opportunities available to him other than commercial
8 fishing; or

9 (2) he is economically dependent on commercial fishing for a
10 livelihood and commercial fishing has been [IS] a [CULTURAL AND]
11 traditional way of life for him in Alaska.

12 * Sec. 6. AS 16.10.690(a)(1) is amended to read:

13 (1) exceeds \$100,000 [\$200,000];

14 * Sec. 7. AS 16.10.690(b) is amended to read:

15 (b) The commissioner may not purchase a mortgage or note under
16 AS 16.10.660(b) if it secures a loan which results in an outstanding
17 debt of the borrower in excess of \$100,000 [\$200,000]. For purposes of
18 this subsection a loan to an associate of the borrower is considered to
19 be a loan to the borrower. For the purposes of this subsection, "asso-
20 ciate of the borrower" means

21 (1) a corporation or other organization of which the bor-
22 rower is an officer, director or partner, or is, directly or indirectly,
23 the beneficial owner of 10 percent or more of any class of equity
24 securities;

25 (2) a person who is, directly or indirectly, the beneficial
26 owner of 10 percent or more of any class of equity securities of the
27 borrower;

28 (3) a trust or other estate in which the borrower has a
29 substantial beneficial interest or as to which the borrower serves as

1 trustee or in a similar fiduciary capacity.

2 * Sec. 8. AS 16.10.710 is repealed and reenacted to read:

3 Sec. 16.10.710. PREQUALIFICATION FOR LOANS. The commissioner may
4 not purchase mortgages and notes under AS 16.10.660(b) unless the
5 private financial institution agrees to make preliminary determinations
6 of applicant eligibility for loans under AS 16.10.650 - 16.10.720. The
7 commissioner shall develop, in cooperation with private financial
8 institutions, guidelines and procedures for making preliminary deter-
9 minations of eligibility.

10 * Sec. 9. This Act takes effect immediately in accordance with AS 01.10.-
11 070(c).

FISCAL NOTE

(Revised)

I. REQUEST

Bill/Resolution No. CSHB 507 (Res) am
 Title An Act Relating to the Fishermen's Mortgage and Note Program
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
 Program Category Affected Development
 BRU, Program, or Subprogram(s) Affected Division of Business Loans
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		67.8	74.6	82.0	90.2	99.3
200 TRAVEL		-0-	-0-	-0-	-0-	-0-
300 CONTRACTUAL		8.8	9.7	10.6	11.7	12.9
400 COMMODITIES		.1	.1	.1	.1	.1
500 EQUIPMENT		4.0	4.4	4.8	5.3	5.9
600 LAND & STRUCTURES		-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.		-0-	-0-	-0-	-0-	-0-
TOTAL		80.7	88.8	97.5	107.3	118.2

FUNDING (Thousands of Dollars)

GENERAL FUND		80.7	88.8	97.5	107.3	118.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2	2	2	2	2
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Staffing required to process loans based on the \$1,800,000 funding level of the Governor's budget request.

Fiscal Note Detail is attached.

IV. DATE May 20, 1981 PREPARED BY *D. A. Hostak* D. A. Hostak, Acting Director
 AGENCY Division of Business Loans, Department of Commerce
 Original: Legislative Finance PHONE 465-2510 Economic Development
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

FISCAL NOTE DETAIL
(Revised)

100	1 Loan Examiner III @\$2,837/mo.	34.0	
	1 Documents Processing Clerk III @\$1,564/mo.	<u>18.8</u>	
	Total Wages	52.8	
	Standard Benefits (Wages x .1555)	8.2	
	Supplemental Benefits (Wages x .0613)	3.2	
	Health Insurance (Man Months x \$150)	<u>3.6</u>	
	Total Benefits	15.0	
	TOTAL PERSONAL SERVICES		67.8
200	Travel		-0-
300	Telephone & Postage	6.6	
	Printing of Applications & Advertising	<u>2.2</u>	
	TOTAL CONTRACTUAL		8.8
400	Office Supplies	.1	
	TOTAL COMMODITIES		.1
500	Equipment		
	2 Desks @\$330	.6	
	1 Credenza @\$470	.5	
	1 Typist Extension @\$455	.5	
	1 Executive Chair @\$190	.2	
	1 Secretarial Chair @\$150	.2	
	2 Side Chairs @\$100	.2	
	2 Filing Cabinets @\$200	.4	
	2 Calculators @\$200	.4	
	1 Typewriter @\$1,000	1.0	
	2 Waste Baskets @\$25	<u>.0</u>	
	TOTAL EQUIPMENT		<u>4.0</u>
			<u>80.7</u>

10% inflation for succeeding years

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
Bill/Resolution No. CSHB 507 (Res)
Title An Act Relating to the Fishermen's Mortgage and Note Program
Requested by _____ Date _____

II. FISCAL DETAIL
Agency Affected Department of Commerce & Economic Development
Program Category Affected Development
BRU, Program, or Subprogram(s) Affected Division of Business Loans
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		253.0	278.3	306.1	336.7	370.4
200 TRAVEL		15.8	17.4	19.1	21.0	23.1
300 CONTRACTUAL		42.3	46.5	51.2	56.3	61.9
400 COMMODITIES		2.1	2.3	2.5	2.8	3.1
500 EQUIPMENT		13.6	15.0	16.5	18.1	19.9
600 LAND & STRUCTURES		-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.		-0-	-0-	-0-	-0-	-0-
TOTAL	-0-	326.8	359.5	404.3	434.9	478.4

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	326.8	359.5	404.3	434.9	478.4
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	-0-	7	7	7	7	7
PART TIME		-0-	-0-	-0-	-0-	-0-
TEMPORARY		-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Staff required to process loans. Fiscal note detail attached.

IV. DATE May 7, 1981 PREPARED BY David Massey, Deputy Director
AGENCY Division of Business Loans, Dept. of Commerce
PHONE 465-2510 and Economic Develop.
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

HB 507

FISCAL NOTE DETAIL

CSHB 507 -- An Act Relating to the Fishermen's Mortgage and Note Program

100 -	2 Loan Examiner III's @\$2,837/mo. each (Anchorage)	68.0	
	1 Loan Examiner III @ \$3,260/mo. (Fairbanks)	39.1	
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	1 Loan Closer I @ \$1,564/mo. (Anchorage)	18.8	
	1 Documents Processing Clerk III @ \$1,761/mo. (Fairbanks)	21.1	
	1 Accounting Technician I @ \$1,761/mo. (Juneau)	<u>21.1</u>	
	Total Wages	197.6	
	Standard Benefits (Wages x .1555)	30.7	
	Supplemental Benefits (Wages x .0513)	12.1	
	Health Insurance (Man Months x \$150)	<u>12.6</u>	
	TOTAL PERSONAL SERVICES		<u>253.0</u>
200 -	Travel to Close Loans:		
	36 Trips @ \$300	10.8	
	72 Days @ \$70/day	5.0	
			<u>15.8</u>
300 -	Telephone and Postage	23.1	
	Printing of Applications and Advertising	7.7	
	Office Space, Anchorage (2 x \$2,700)	5.4	
	Office Space, Fairbanks (2 x \$3,067)	<u>6.1</u>	
			<u>42.3</u>
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	7 Side chairs @ \$100	.7	
	7 File Cabinets @ \$325	2.3	
	7 Calculators @ \$200	1.4	
	2 Typewriters @ \$1,000	2.0	
	7 Wastebaskets @ \$25	.2	
	1 Coat Rack @ \$70	<u>.1</u>	
			<u>13.6</u>
			<u>\$326.8</u>

10% inflation for Succeeding Years

STATE OF ALASKA

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

DIVISION OF BUSINESS LOANS

JAY S. HAMMOND, GOVERNOR

POUCH D
JUNEAU, ALASKA 99811
PHONE: 465-2510

June 12, 1981

Honorable Arliss Sturgulewski
Alaska State Senate
Pouch V
Juneau, Alaska 99811

Dear Senator Sturgulewski:

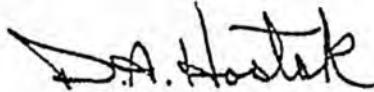
RE: CSHB 507 am

The Fishermen's Mortgage and Note Program has been law for approximately one year. The program utilizes private financial institutions to make the original loans with the Department of Commerce and Economic Development purchasing the loan from these financial institutions.

The program has not purchased a loan. The State's financial institutions could not work within the statute and stated changes must be made. United Bank Alaska and the Alaska Commercial Fishing and Agriculture Bank have stated with the amendments in HB 507 they can make this program work.

The Department of Commerce and Economic Development can only make these loans through financial institutions. With the bank's support of this bill, the department can work within the established guidelines.

Sincerely,



D. A. Hostak
Acting Director

DAH/kkk5/4

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

(Revised)

I. REQUEST

Bill/Resolution No. CSHB 507 (Res) am

Title An Act Relating to the Fishermen's Mortgage and Note Program

Requested by _____ Date _____

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Program Category Affected Development

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400 COMMODITIES		.1	.1	.1	.1	.1
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600 LAND & STRUCTURES		-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.		-0-	-0-	-0-	-0-	-0-
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FUNDING (Thousands of Dollars)

GENERAL FUND		80.7	88.8	97.5	107.3	118.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

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FULL TIME		2	2	2	2	2
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Staffing required to process loans based on the \$1,800,000 funding level of the Governor's budget request.

Fiscal Note Detail is attached.

Referral on bill waived 5/8/81

D. A. Hostak

IV. DATE May 20, 1981

PREPARED BY D. A. Hostak, Acting Director

AGENCY Division of Business Loans, Department of Commerce &

Original: Legislative Finance

PHONE 465-2510

Economic Development

cc: Budget and Management

Prime Sponsor (First Legislator Named)

FISCAL NOTE DETAIL
(Revised)

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			<u><u>80.7</u></u>

10% inflation for succeeding years

STATE OF ALASKA

Interdepartmental Route Slip

TO: Mail Station 5100	Department Legislature
Attention House Finance	
<input type="checkbox"/> Approval <input type="checkbox"/> Signature <input type="checkbox"/> Comment <input type="checkbox"/> Contact Me <input type="checkbox"/> Prepare Reply <input type="checkbox"/> For Your File	
<input type="checkbox"/> Note & Return <input type="checkbox"/> Initial & Return <input type="checkbox"/> Return as Requested <input type="checkbox"/> Return for Approval <input type="checkbox"/> Necessary Action <input type="checkbox"/> For Your Information	
Remarks Rec'd 5/13/81 Finance Referral on HB 507 waived 5/8/81	
FROM: Mail Station 1800	Department Commerce
By Walker	Date 5/11

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST CSHB 507 (Res)
 Bill/Resolution No. _____
 Title An Act Relating to the Fishermen's Mortgage and Note Program
 Requested by _____ Date _____

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	2 Typewriters @ \$1,000	2.0	
	7 Wastebaskets @ \$25	.2	
	1 Coat Rack @ \$70	<u>.1</u>	
			<u>13.6</u>
			<u>\$326.8</u>

10% inflation for Succeeding Years

Original sponsor: Resources Committee

Offered: 5/1/81
Referred: Finance

1 IN THE HOUSE

BY THE RESOURCES COMMITTEE

2

CS FOR HOUSE BILL NO. 507 (Resources)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to the fishermen's mortgage and note

7

program under AS 16.10.650 - 16.10.720; and providing

8

for an effective date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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notes and mortgages securing loans under (b) of this section;

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16

in AS 16.10.670 under a state [OR FEDERAL] loan program;

17

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established in AS 16.10.650 - 16.10.720 or in any other state [OR

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21

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22

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determine whether the applicant [DEMONSTRATES TO THE SATISFACTION OF THE

24

PRIVATE FINANCIAL INSTITUTION WHICH MADE THE LOAN THAT HE] is reasonably

25

likely to succeed as a commercial fisherman and [TO] be able to repay

26

the loan.

27

* Sec. 5. AS 16.10.680(b) is amended to read:

28

(b) In addition to the requirements of (a)(1) - (4) of this sec-

29

tion, the commissioner may purchase a mortgage or note under AS 16.10.-