

BILLS 1981 - 1982

CSHB 321 cont. - CSHB 330

LAN. Finance 1500

Original sponsor: Carney

Offered: 5/7/81  
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2

CS FOR HOUSE BILL NO. 321 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to food service programs for children."  
7

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

\* Section 1. AS 14.52 is amended by adding a new section to read:

10

Sec. 14.52.045. SPECIAL STATE ASSISTANCE. In addition to other

11

aid under this chapter the state shall reimburse school districts and

12

service institutions for the difference between the cost of meals

13

served to a student and the money received from the federal government

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for those meals, or 50 cents per meal served, whichever is less.

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\* Sec. 2. AS 14.52.050(b) is amended to read:

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(b) Food service programs operated under this chapter and ap-

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plicable federal legislation shall be operated on a nonprofit basis

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under the supervision of the governing bodies of participating schools

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or service institutions. Participating schools and service institu-

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tions shall offer at least one meal a day, served at noontime, [WITHOUT

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CHARGE] to all children in attendance. Meals shall be offered on a

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free, partially subsidized, or unsubsidized cost basis depending on

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the child's economic circumstances. The meal shall consist of a com-

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combination of foods meeting a minimum of one-third of the child's daily

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nutritional requirements. Additional meals or supplemental food ser-

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vices before, during or after the school day shall [MAY] be offered to

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all children in attendance if warranted by their [BASED ON] economic or

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nutritional needs.

29

\* Sec. 3. AS 14.52.180(7) is amended to read:

1                   (7) "service institution" means private, nonprofit insti-  
2                   tutions or public institutions which provide day care or other child  
3                   care services for children or handicapped children, including day care  
4                   centers and day care homes;  
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Introduced: 3/11/81  
Referred: Health, Education &  
Social Services and Finance

1 IN THE HOUSE

BY CARNEY

2 HOUSE BILL NO. 321

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act providing state aid for meals for students."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 \* Section 1. AS 14.52 is amended by adding a new section to read:

9 Sec. 14.52.045. SPECIAL STATE ASSISTANCE. In addition to other  
10 aid under this chapter the state shall reimburse school districts and  
11 service institutions for the difference between the cost of each meal  
12 served to a student and the money received from the federal government  
13 for that meal, or 50 cents per meal served, whichever is less.  
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THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

HB 321

I. REQUEST

Bill/Resolution No. House Bill 321  
Title An Act providing state aid for meals for students.  
Requested by Carney Date 4/8/81

II. FISCAL DETAIL

Agency Affected Department of Education  
Program Category Affected Elementary and Secondary Education  
BRU, Program, or Subprogram(s) Affected Financial Support Districts/Student Lunch Program  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		10.9	12.0	13.2	14.5	16.0
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		3,027.1	3,329.8	3,662.8	4,029.1	4,432.0

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND		3,038.0	3,341.8	3,676.0	4,043.6	4,448.0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		.5	.5	.5	.5	.5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This cost is based upon adjusted FY 80 information at 50 cents per student lunch and:

- 42 public and private school programs: \$2,341,186
  - 213 child and day care food service programs: \$ 297,257
  - Program expansion of 5% over FY 81: \$ 113,417
- Total FY 81 cost: \$2,751,860

Post FY 81 costs inflated 10% per year.

Personal Services increase is the cost of increasing an Accounting Clerk position from half time to full time.

IV. DATE 4/8/81 PREPARED BY Steve Hole  
AGENCY Department of Education  
PHONE 465-2800

Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)

COMMITTEE REPORT  
SENATE

FURTHER: None

6/1/81

Date: 6/10/81

Mr. President:

The Committee on FINANCE has had CSHB 325(L&C)

Alaska Securities Act of 1959

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note 6/5/81
- reports it back without recommendation Ferguson
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

\_\_\_\_\_

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CHAIRMAN

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill 325

Title An Act Relating to Orders Under the Alaska Securities Act of 1959

Requested by Senate Finance Committee Date 6/5/81

II. FISCAL DETAIL

Agency Affected Commerce and Economic Development

Program Category Affected Consumer Protection

BRU, Program, or Subprogram(s) Affected Banking and Securities

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		-0-				
200 TRAVEL		-0-				
300 CONTRACTUAL		-0-				
400 COMMODITIES		-0-				
500 EQUIPMENT		-0-				
600 LAND & STRUCTURES		-0-				
700 GRANTS, CLAIMS, ETC.		-0-				
TOTAL		-0-				

FUNDING (Thousands of Dollars)

GENERAL FUND		-0-				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		0				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Division of Banking and Securities will not be fiscally impacted to any significant degree. There exist no reason to have the Division to track the prior history of the impact of administering the proxy laws because this legislation provides only clarification of the existing statutes.

IV. DATE 6/5/81

PREPARED BY

*Frank B. Ferguson*  
Senator Frank B. Ferguson

AGENCY

Legislature

PHONE

465-4923

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Original Sponsor: Adams.

Offered: 4/6/81  
Referred: Rules

1 IN THE HOUSE

BY THE LABOR AND  
COMMERCE COMMITTEE

2 CS FOR HOUSE BILL NO. 325 (L&C)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to orders under the Alaska Securities  
7 Act of 1959."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 45.55.200 is amended to read:

10 Sec. 45.55.200. ORDERS AND INJUNCTIONS. (a) Whenever it appears  
11 to the administrator that a person has engaged or is about to engage in  
12 an act or practice in violation of any provision of this chapter or  
13 rule or order under this chapter, he may

14 (1) if he considers it in the public interest or for the  
15 protection of investors, issue an order (A) directing the person to  
16 cease and desist from continuing the act or practice, (B) directing the  
17 person, for a period not to exceed three years, to file the annual  
18 reports, proxies, consents or authorizations, proxy statements, or  
19 other materials relating to proxy solicitations required under AS 45.-  
20 55.139 with the administrator for examination and review 10 working  
21 days before a distribution to shareholders, and (C) voiding any prox-  
22 ies obtained by a person required to file under AS 45.55.139, including  
23 their future exercise or actions resulting from their past exercise, if  
24 the proxies were solicited by means of an untrue or misleading state-  
25 ment prohibited under AS 45.55.160 [; PROVIDED THAT REASONABLE NOTICE  
26 OF AND AN OPPORTUNITY FOR A HEARING SHALL FIRST BE GIVEN, EXCEPT THAT  
27 THE ADMINISTRATOR MAY ISSUE A TEMPORARY ORDER PENDING THE HEARING WHICH  
28 SHALL REMAIN IN EFFECT UNTIL 10 DAYS AFTER THE HEARING IS HELD AND  
29 WHICH SHALL BECOME FINAL IF THE PERSON TO WHOM NOTICE IS ADDRESSED DOES

1 NOT REQUEST A HEARING WITHIN 15 DAYS AFTER THE RECEIPT OF NOTICE]; or

2 (2) bring an action in the superior court to enjoin the acts  
3 or practices and to enforce compliance with this chapter or rule or  
4 order under this chapter, and upon a proper showing, the appropriate  
5 remedy shall be granted and a receiver or conservator may be appointed  
6 for the defendant or the defendant's assets; the court may not require  
7 the administrator to post a bond.

8 (b) Before issuing an order under (a)(1) of this section the  
9 administrator shall give reasonable notice of and an opportunity for a  
10 hearing. However, the administrator may issue a temporary order pend-  
11 ing the hearing which order shall remain in effect until 10 days after  
12 the hearing is held and which shall become final if the person to whom  
13 notice is addressed does not request a hearing within 15 days after the  
14 receipt of notice.

HB  
325

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill 325

Title An Act Relating to Orders Under the Alaska Securities Act of 1959

Requested by Adams

Date 3/21/81

II. FISCAL DETAIL

Agency Affected Commerce and Economic Development

Program Category Affected Consumer Protection

BRU, Program, or Subprogram(s) Affected Banking and Securities

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		22.1	23.4	24.8	26.3	27.9
200 TRAVEL		10.0	10.5	11.0	11.5	12.0
300 CONTRACTUAL		2.7	2.7	2.7	2.7	2.7
400 COMMODITIES		1.0	1.0	0	0	0
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	<b>0</b>	<b>35.8</b>	<b>37.6</b>	<b>38.5</b>	<b>40.5</b>	<b>42.6</b>

FUNDING (Thousands of Dollars)

GENERAL FUND	0	35.8	37.6	38.5	40.5	42.6
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		1	1	1	1	1
PART TIME		0	0	0	0	0
TEMPORARY		0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached.

IV. DATE 3/16/81

PREPARED BY J.P. Samuel

AGENCY Department of Commerce & Economic Development

PHONE 465-25210

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

When AS 45.55.139 was enacted in 1977, the Division of Banking and Securities had no prior history or other documentation to show the potential impact of administering proxy laws and regulations relative to the Alaska Native Claims Settlement Act. Based on investigative time and costs incurred in this area since 1977 and on the fact that 31 regional and village corporations currently come under the provisions of AS 45.55.139 and this proposed legislation, the projected costs are reasonable.

Travel costs include investigative travel of securities staff for hearings and witness travel costs. Contractual cost is for additional persons as required by the Department of Administration pursuant to the memorandum of February 5, 1981.

1	POSITION TITLE Administrative Support Tech II			RANGE/STEP 8A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV	DISAPP
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No. 1186	PRIORITY	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT	JUSTIFICATION:  See Bill Analysis and Fiscal Note to House Bill 325.				
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	\$1,393/month	16.7						
5	BENEFITS		2.6						
6	FICA		1.0						
7	HEALTH INS.		1.8						
8	TOTAL PERSONAL SERVICES	01							
9	TRAVEL	02	22.1						
10	CONTRACTUAL	03	0						
11	COMMODITIES	04	1.0						
12	EQUIPMENT	05	0						
13	OTHER	space costs	2.7						
14	TOTAL COST		25.8						
	CODE	FUNDING SOURCE							
15		FED RCPTS. 1002							
16		GF MATCH. 1003							
17		GEN. FUND 1004		25.8					
18		I-A RCPTS. 1005							
19		PGM RCPTS 1028							
20		OTHER							
21	CONTINUATION		FOR B&M USE ONLY						
22	ADDITION	X							
4A KEY NUMBER _____ COLUMN NO. _____									

AGENCY Commerce and Economic Development PROGRAM Consumer Protection

BRU Banking and Securities

COMPONENT Financial Institutions

**13 REQUEST FOR NEW POSITION.**

**FY 82**

Page \_\_\_\_\_ of \_\_\_\_\_

REVISED DATE \_\_\_\_\_

COMMITTEE REPORT  
SENATE

FURTHER: None

5/27/81

Date: 5/15/82

Mr. President:

The Committee on FINANCE has had CSHB 350 (Fin) am  
payment of costs of services for pregnant women

under consideration and (a majority of the committee) (the committee)  
reports it back with the following recommendations:

- do pass  do not pass  
 do pass with attached amendments(s)  
 replace with CS for CSHB 2-21-82  same title  
 new title  
and recommends 1-1-82  
 AND attaches a "Letter of Intent"  New Fiscal Note  
 reports it back without recommendation  
 referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

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CHAIRMAN

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 2/10/82  
Referred: Finance

IN THE SENATE

BY THE FINANCE COMMITTEE

SENATE CS FOR CS FOR HOUSE BILL NO. 330 (FINANCE)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWELFTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to medical and social services; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds that there are insufficient maternal and infant care services available to women experiencing social and economic difficulties associated with childbearing. As a result of these inadequate services, some children may develop health conditions that require state-supported services throughout their lives. In order to promote healthier generations of Alaskans, the legislature wishes to invest in the state's future by providing prenatal care and social services to pregnant women.

\* Sec. 2. AS 47.07.020 (b) is amended by adding a new paragraph to read:  
(8) women who are medically confirmed to be pregnant.

\* Sec. 3. AS 47 is amended by adding a new chapter to read:

CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The Department of Health and Social Services shall pay the cost of prenatal services other than medical services for a pregnant woman experiencing

social and economic difficulties, including transportation to and from a maternity home or a foster home, counseling, adoption assistance, maternity home and foster home care, postnatal care, and parenting skills.

Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing services purchased by the Department of Health and Social Services under this chapter shall be licensed and supervised in the same manner as foster homes, boarding homes, maternity homes, and other agencies and institutions under AS 47.35.010 - 47.35.100.

\* Sec. 4. AS 47.07.080 (4) is amended to read:

(4) "clinic services" means services which are restricted to state-approved outpatient community mental health services which receive grants under AS 47.30.520 - 47.30.620, birth centers, and state-operated mental health clinics.

\* Sec. 5. This Act takes effect immediately in accordance with AS 01.10-070(c).

**Health, Education and  
Social Services Committee**

Charlie Parr, Chairman  
Terry Stimson, Vice-Chairman  
Vic Fischer  
Tim Kelly  
Mike Colletta



Official Business

**Alaska State Legislature**  
**Senate**

Pouch V  
State Capitol  
Juneau, Alaska 99811  
465-4907  
465-4908

May 20, 1981

LETTER OF INTENT  
ON  
SCS FOR CS FOR HOUSE BILL NO. 330 (HESS)

It is the intent of the Health, Education and Social Services Committee, in passing out SCS for CS for House Bill No. 330 (HESS), that the Department of Health and Social Services:

- 1 - explore a greater use of foster care versus large institution care in an attempt to reduce the cost to the state; and
- 2 - revise the fiscal note downward.

A handwritten signature in cursive script, appearing to read "Charles H. Parr".

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Senator Charles H. Parr  
Chairman

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. CS for HOUSE BILL NO. 330 (Finance) am  
 Title Act relating to payment of the cost of care for pregnant women  
 Requested by \_\_\_\_\_ Date April 6, 1982

II. FISCAL DETAIL  
 Agency Affected Department of Health & Social Services  
 Program Category Affected Health & Social Services  
 BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		100.0				
TOTAL		100.0				

FUNDING (Thousands of Dollars)

GENERAL FUND		100.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

IV. DATE April 6, 1982 PREPARED BY Senator Don Bennett, Co-Chairman  
 AGENCY Senate Finance Committee  
 Original: Legislative Finance PHONE: \_\_\_\_\_  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-001 (Rev. 12/81)

HB 330  
(file)

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 2/10/82  
Referred: Finance

IN THE SENATE

BY THE FINANCE COMMITTEE

SENATE CS FOR CS FOR HOUSE BILL NO. 330 (FINANCE)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWELFTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to medical and social services; and  
providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds that there are insufficient maternal and infant care services available to women experiencing social and economic difficulties associated with childbearing. As a result of these inadequate services, some children may develop health conditions that require state-supported services throughout their lives. In order to promote healthier generations of Alaskans, the legislature wishes to invest in the state's future by providing prenatal care and social services to pregnant women.

\* Sec. 2. AS 47.07.020 (b) is amended by adding a new paragraph to read:  
(8) women who are medically confirmed to be pregnant.

\* Sec. 3. AS 47 is amended by adding a new chapter to read:

CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The Department of Health and Social Services shall pay the cost of prenatal services other than medical services for a pregnant woman experiencing

social and economic difficulties, including transportation to and from a maternity home or a foster home, counseling, adoption assistance, maternity home and foster home care, postnatal care, and parenting skills.

Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing services purchased by the Department of Health and Social Services under this chapter shall be licensed and supervised in the same manner as foster homes, boarding homes, maternity homes, and other agencies and institutions under AS 47.35.010 - 47.35.100.

\* Sec. 4. AS 47.07.080 (4) is amended to read:

(4) "clinic services" means services which are restricted to state-approved outpatient community mental health services which receive grants under AS 47.30.520 - 47.30.620, birth centers, and state-operated mental health clinics.

\* Sec. 5. This Act takes effect immediately in accordance with AS 01.10-070(c).

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. CS for HOUSE BILL NO. 330 (Finance) am  
 Title Act relating to payment of the cost of care for pregnant women  
 Requested by \_\_\_\_\_ Date April 6, 1982

II. FISCAL DETAIL  
 Agency Affected Department of Health & Social Services  
 Program Category Affected Health & Social Services  
 BRU, Program, Or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		100.0				
TOTAL		100.0				

FUNDING (Thousands of Dollars)

GENERAL FUND		100.0				
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

IV. DATE April 6, 1982 PREPARED BY Senator Don Bennett, Co-Chairman  
 AGENCY Senate Finance Committee  
 Original: Legislative Finance PHONE \_\_\_\_\_  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-001 (Rev. 12/81)

**Health, Education and  
Social Services Committee**

Charlie Parr, Chairman  
Terry Stimson, Vice-Chairman  
Vic Fischer  
Tim Kelly  
Mike Colletta



Official Business

**Alaska State Legislature**  
**Senate**

Pouch V  
State Capitol  
Juneau, Alaska 99811  
465-4907  
465-4908

May 20, 1981

LETTER OF INTENT

ON

SCS FOR CS FOR HOUSE BILL NO. 330 (HESS)

It is the intent of the Health, Education and Social Services Committee, in passing out SCS for CS for House Bill No. 330 (HESS), that the Department of Health and Social Services:

- 1 - explore a greater use of foster care versus large institution care in an attempt to reduce the cost to the state; and
- 2 - revise the fiscal note downward.

A handwritten signature in cursive script, appearing to read "Charles H. Parr".

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Senator Charles H. Parr  
Chairman

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE CS FOR CS FOR HOUSE BILL NO. 330 (HESS)

Title "An Act relating to medical and social service..."

Requested by House HESS Committee

Date December 21, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Health and Social

BRU, Program, or Subprogram(s) Affected various - see attached fiscal notes

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars) assuming effective April 1, and July 1, 1982;

Total for Section 2,3,4,5,6,7: MEDICAID, SOCIAL SERVICE AND MERCHANT SEAMEN

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		6.3	41.2	48.4		
200 TRAVEL			5.0	5.5		
300 CONTRACTUAL		1.0	2.6	2.8		
400 COMMODITIES		.2	.4	.4		
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		75.0	1,855.6	2,022.6	2,204.7	2,403.1
<b>TOTAL</b>		<b>82.5</b>	<b>1,904.8</b>	<b>2,079.7</b>	<b>2,204.7</b>	<b>2,403.1</b>

FUNDING (Thousands of Dollars)

GENERAL FUND		82.5	1,689.8	1,845.2	1,949.1	3,124.5
FEDERAL FUNDS			215.0	234.5	255.6	278.6
OTHER (Specify Fund Source)						

*Merchant Seamen only*

POSITIONS

FULL TIME		1.0	1.0	1.0		
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This fiscal note is a summary of total general and Federal funding identified in the attached Medicaid, Social Service and Merchant Seamen fiscal notes.

IV. DATE December 21, 1981

PREPARED BY Dwayne Peoples

AGENCY Division of Public Health

PHONE 465-3105

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

*Joanne C. Clark, Acting Director  
Div. of Hpt. + Budget*

POSITION PAPER

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 330 (Finance) am

For an Act entitled: "An Act relating to payment of the cost of care of pregnant women; and providing an effective date".

CSHB No. 330 provides for the expansion of pregnancy-related health and social services.

a) Section 2 expands the Medicaid Program coverage of medical care services to certain women, who have countable incomes of less than \$457 a month; are single, or separated from their spouses; and have no other dependent children living in the home. The provision of the medical services will be financed on a 50/50 matching basis with state and federal revenues.

b) Section 3 of this Act authorizes state funding of the cost of non-medical services for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include the cost of birthing centers and midwife services, adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills.

DISCUSSION

Current Services

The Department of Health and Social Services is one of multiple private and public resources providing pregnancy-related services to Alaskan women. The Department takes an active role in assuring that public health nursing and social services are available throughout the State.

1) The Division of Family and Youth Services provides adoption placement and family counseling for Alaskans.

2) The Division of Public Assistance provides financial, food and medical assistance for low income women through the Aid to Families with Dependent Children, Food Stamp, Medicaid, General Relief Medical and Adult Public Assistance programs.

3) The Division of Public Health provides health care screening, including pregnancy testing and prenatal counseling, education, referral and follow-up through the activities of Public Health Nurses. Nutrition supplement and education is offered to low income pregnant women and their children in 26 communities by the Women, Infant and Children Program. In addition, the Division also sponsors medical care financing for low income and medically high risk women through demonstration projects in Juneau and Fairbanks.

### Gaps in Services

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate pregnancy care. These difficulties are associated with economic barriers to private care and the unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as:

(1) Financial inability of many low income and adolescent women to purchase medical care from private providers, and to pay for travel outside of their communities for medically necessary care.

(2) Fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical and follow-up services required by many women.

(3) Unavailability of many pregnancy-related services in rural communities.

(4) Lack of appropriate housing near major medical centers, where women from rural communities may stay while obtaining outpatient maternal care services.

(5) Insufficient adoption counseling and placement services.

CSHB No. 330 addresses some of the gaps that occur in the delivery of prenatal care. Section 2 offers medical care coverage to single or separated, low income women who have no dependents living in the home. This Act will effectively provide medical care to certain women (approximately 286), who have not been Medicaid eligible. The state previously had this unborn child coverage in the Medicaid Program, but the legislature eliminated it in 1976 for budgetary reasons.

Section 3 of this Act will expand the types of social and other non-medical services available to maternal clients beyond the present scope of State sponsored activities. The services offered will include birthing center and midwife services, counseling, round trip transportation between a client's residence and maternity or foster home, adoption assistance and training parenting skills to potentially all women experiencing social and economic difficulties associated with childbearing. It is anticipated that provision of maternity and foster home care will be administered through contract arrangements with community based services by the Division of Family and Youth Services.

While Section 3 offers fairly comprehensive social and other non-medical support services, there will continue to be gaps in the medical care services. Many women with countable annual incomes exceeding approximately \$5,500 do not qualify for medical assistance. These women often experience more difficulties in purchasing medical care than those who are eligible for public assistance.

In some cases women who are receiving the social and other non-medical services provided by this Act, will continue to be ineligible for medical care assistance that is necessary for a successful pregnancy outcome.

RECOMMENDATIONS

Recommendation A:

This Act offers transportation, counseling, adoption assistance and maternity or foster home care to women experiencing economic and social difficulties associated with childbearing. The Bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing", but allows the department to adopt regulations to define those terms. As part of the adoption of regulations process, we intend to conduct public hearings to assist us in formulating appropriate standards on which to determine eligibility for such aid. At this point, it is perceived that we would draft proposed regulations which would define (1) economic need to be up to 200% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and (2) social need to include pregnant women who are at risk of being unemployed or under employed, dependent upon welfare, inadequately educated, unable to function socially or having psychiatric problems.

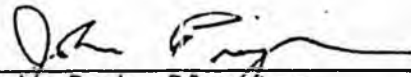
Recommendation B:

Section 3 provides for social and other non-medical services associated with the prenatal and postpartum periods of pregnancy. The House in passing CSHB 330 added a floor amendment to this Section which would cover the cost of midwife and birthing center care. Since these services are primarily associated with medical care, we recommend that CSHB 330 be amended to reflect the medical care status of these services. These amendments would add medicaid coverage for certain needy women for care received from a birthing center or a nurse midwife. By adding these services to medicaid, the state would realize additional federal funds for covering medical care services. To incorporate nurse midwife and birthing center services into the medicaid, the Department recommends the attached amendments.

POSITION

The Department recognizes the value of the needed services that will become available to certain women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy related services throughout Alaska.

Recommended by:

  
John Pugh, Director  
Division of Family and Youth  
Services

Date:

5/18/81

Rod Betit

Rod Betit, Director  
Division of Public Assistance

Date:

May 18, 1981

David Bruce

David Bruce, Deputy Director  
Division of Public Health

Date:

May 15, 1981

Approved by:

Helen D. Beirne

Helen D. Beirne, Commissioner  
Department of Health and  
Social Services

Date:

5/18/81

Community Services Administration  
Non-Farm Poverty Income Levels for Alaska

March 5, 1981

<u>Size of Family</u>	<u>Poverty Income</u>	<u>200% Poverty Income</u>
1	\$5,410	\$10,810
2	7,130	14,260
3	8,850	17,700
4	10,570	21,140
5	12,290	24,580
6	14,010	28,020

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
Title "An Act relating to payment of the cost of care for pregnant women"  
Requested by House HESS Committee Date May 7, 1981

II. FISCAL DETAIL  
Agency Affected Department of Health and Social Services  
Program Category Affected Health & Social Services  
BRU, Program, or Subprogram(s) Affected Various - See separate fiscal notes attached.  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		584.1	2,816.6	3,070.2	3,346.5	3,647.7
TOTAL		2,632.9	2,868.5	3,126.8	3,408.1	3,714.9

FUNDING (Thousands of Dollars)

GENERAL FUND	2,418.4	3,034.7	2,872.0	3,130.3	3,412.1
FEDERAL FUNDS	214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)					

POSITIONS

FULL TIME	1	1	1	1	1
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Attached Social and Health Service Analysis.

IV. DATE May 7, 1981 PREPARED BY Dwayne Peeples  
AGENCY Department of Health and Social Services  
PHONE 465-3100  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named) M. Hubbard M&B Approval M. Hubbard Date 5/8/81

BUDGET

I. REQUEST  
 Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
 Title "An Act relating to payment of the costs of care for pregnant women...."  
 Requested by House HESS Committee Date May 18, 1981

II. FISCAL DETAIL  
 Agency Affected Department of Health and Social Services  
 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,155.1	2,349.0	2,560.5	2,790.9	3,042.1
<b>TOTAL</b>		<b>2,203.9</b>	<b>2,400.9</b>	<b>2,617.1</b>	<b>2,852.5</b>	<b>3,109.3</b>

FUNDING (Thousands of Dollars)

GENERAL FUND		2,203.9	2,400.9	2,617.1	2,852.5	3,109.3
FEDERAL FUNDS		0	0	0	0	0
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		1	1	1	1	1
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

In 1979 there were 9,129 births to Alaskan residents. 1,273 or 14% were births to unmarried women.

Age of Mother	Number of Births
Under 15	9
15-19	440
20-24	504
25-29	224
30-34	76
35-39	16
40-44	4
	<u>1,273</u>

IV. DATE 5/18/81 PREPARED BY John R. Pugh John R. Pugh, Director  
 AGENCY Division of Family and Youth Services  
 PHONE 465-3170  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) \_\_\_\_\_ M&B Approval [Signature] Date 5/18/81

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group the Department would further assume that the more youthful unmarried women (under 25-24) would be more likely to utilize maternity and foster home care; whereas the older group (25-44) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 953 women. The Department estimates that approximately 200 of this group would avail themselves of the services of a maternity home or foster home (75 maternity and 125 foster), another 250 would utilize available counseling and adoption assistance, and 30 would use birthing centers and midwife services.

The older age group consists of 320 women. The Department estimates that approximately 50 women would utilize maternity homes or foster home care (15 maternity and 35 foster homes). An additional 100 would utilize counseling and adoption assistance. The Department estimates 20 would use birthing centers and midwife services.

The Department recommends that the entire range of services be contracted out to local community providers. This would reduce the amount of administrative costs. However, it is recommended that an Associate Coordinator (Range 18) be established to coordinate the program on a statewide basis. This individual would be responsible for planning, program development, preparation of requests for proposals and contracts, and contract monitoring and program evaluation.

Estimated costs are as follows:

Foster Home Care

160 persons x \$422/mo. x 6 mos. = \$ 405,120

Maternity Home Care

90 persons x \$2,250 (\$75.00 per day) x 6 mos. = \$1,215,000

Counseling/Adoption Assistance

350 persons x \$1,000 = \$ 350,000

Transportation To and From Placement

250 persons x \$500 average/trip = \$ 125,000

Birthing Centers and Midwife Services

50 persons x \$1,200 = \$ 60,000

Subtotal \$2,155,120

Associate Coordinator, Range 18

Personal Services	\$40,665	
Travel	1,728	
Contractual	4,798	
Commodities	400	
Equipment	1,230	\$ 48,821

TOTAL \$2,203,941

The costs for Associate Coordinator position includes: Travel - two trips of three day each to perform program reviews; Contractual - telephone rental and long distance of \$678, postage of \$300, copier usage of \$120, printing and advertising of \$1,000, and office space rent of \$2,700; Commodities - \$400 for general office supplies; and Equipment - \$1,230.

A 9% inflation rate has been added to future years' estimated costs.

Medical costs will be borne by the Division of Public Assistance.

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill Resolution No. CS FOR HOUSE BILL NO. 330 (Finance)am.  
 Title "An Act relating to payment of the costs of care of preonant women..."  
 Requested by House HESS Committee Date 5/7/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected Medicaid  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		429.0	467.6	509.7	555.6	605.6
<b>TOTAL</b>		429.0	467.6	509.7	555.6	605.6

FUNDING (Thousands of Dollars)

GENERAL FUND		214.5	233.8	254.9	277.8	302.8
FEDERAL FUNDS		214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Approximately 286 pregnant women would be added to the Medicaid program. The addition of this coverage under Medicaid would reduce participation under the General Relief Medical program by approximately 95 women, who would become eligible for Medicaid. The remaining 191 women would be new eligibles who do not receive coverage under the General Relief Medical program because of the method used in counting available income.

The average cost per case is approximately \$1500 for FY 82. Because of the reduction in General Relief Medical participation, the cost of the program will also be reduced, making funds available to become the state General Fund matching portion of the Medicaid program coverage. Therefore, new state General Fund matching is 72.0 (214.5 - 142.5 = 72.0).

IV. DATE 5/7/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 Original: Legislative Finance PHONE 465-3347  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval [Signature] Date 5/7/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
 Title "An Act relating to payment of the costs of care of pregnant women..."  
 Requested by House HESS Committee Date 5/7/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected General Relief Medical  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
TOTAL		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE 5/7/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 PHONE 465-3347  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval Atensho Hubbard Date 5/7/81

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirments	Services	Population Served	Service Gaps
<p>Maternal &amp; Infant Care Project - Juneau</p>	<p>pregnant women who resides in the Juneau City and Borough</p> <p>high risk conditions of pregnancy and low income (up to \$12,500 for a family of 2) in the city care</p>	<p>a. education, and counseling available to all</p> <p>b. medical care assistance provided according to a family's ability to pay based on a sliding fee scale</p>	<p>approx. 125 per year</p> <p>approx. 70 per year</p>	<p>Limitation of financial assistance to only those women in target area. All other low income women experience difficulties in obtaining care.</p>
<p>Improved Pregnancy Outcome Project - Fairbanks</p>	<p>pregnant women who reside in the Fairbanks Borough</p> <p>pregnant and low income women (up to \$12,500 for a family of 2)</p> <p>high risk medical conditions of pregnancy and low income (up to \$12,500 for a family of 2)</p>	<p>a. education counseling, and patient follow-up to all</p> <p>b. Medical care assistance for initial prenatal physician visit. The amount of assistance is provided according to a family's ability to pay based on a sliding fee scale.</p> <p>c. Medical care assistance for all outpatient prenatal medical care. The amount of assistance provided according to a family's ability to pay based on a sliding fee scale.</p>	<p>approx. 250 per year</p> <p>projected 70 per year</p>	<p>Prenatal medical care assistance not available to low income women who are not medically high risk. No inpatient medical care assistance is provided.</p>

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
4. General Relief Medical	low income (Adult 1 child \$4,000 per year) who are not eligible for Medicaid coverage	medical care assistance	approx. 7,000 per month	Those who fall marginally above the income guidelines are not eligible for assistance
5. Catastrophic Illness	those who have suffered a catastrophic illness/injury and who do not have the resources to meet the expenses	medical assistance as determined by a three member committee	approx. 300 per year	Doesn't cover normal pregnancies and limited to "catastrophic illness"
6. Medicaid	must be covered by State and categorical programs such as AFDC or Adult Public Assistance	medical care assistance to those individuals eligible for categorical programs	approx. 18000 per month	Low income people not eligible for categorical programs experience difficulties in obtaining medical care.
<u>iv. of Public Health</u>				
1. Public Health Nursing	None	health screening, including pregnancy testing, prenatal education and counseling, post-partum follow-up home visiting and well child clinics	approx. 4,000 visits per month	Lack of unified counseling, education and referral services. The unavailability of some services on full-time basis in rural communities.
2. Women Infant Children (WIC)	low income (family of 2, up to \$12,500) pregnant women and children up to age 5	nutrition supplement coupons and nutrition education and counseling	approx. 1600 per month in 26 communities	Estimated 38000 potentially eligible statewide not being served
3. Early, Periodic, Screening, Diagnosis and Treatment (EPSDT)	under 21 years of age, Medicaid eligible	preventive health screening services for children and adolescents, referral to treatment and medical care assistance through Medicaid	approx. 7,000 per year	Low income families who are not qualified for Medicaid do not receive medical treatment services.
4. Handicapped Childrens Program	children with physical and handicapping conditions	Medical diagnostic assistance provided to all - medical treatment based upon a sliding fee scale - of a family's ability to pay. Transportation and per diem are also included.	approx. 1800 per year	Premature newborns are not covered by this program.

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
<u>iv. of Family &amp; Youth Svs.</u>				
1. Family Counseling	None	marriage, parenting, family adolescent, and crisis intervention counseling	approx. 1000 per year	Staff time available is limited.
2. Foster Home Care	State must have legal custody of client.	counseling, foster care placement, financial assistance, medical care through Medicaid	approx. 1040 per year	Insufficient foster homes.
3. Adoption Counseling & Placement	State must have legal custody of client to provide adoption placement services. Adoption counseling is available to anyone on request.	counseling, screening and placement	approx. 40 adoption placements per year	Additional counseling services needed.
<u>iv. of Public Assistance</u>				
1. Food Stamps	low income (\$6,300 for a family of 2)	Food supplement coupons	approx. 38000 per month	There are no regional adjustment cost of living. One income and benefits standard is used state wide which results in inequities of purchasing power.
2. Aid to Families with Dependent Children (AFDC)	low income women(\$5,500 per year for a family of 2) who are single or separated with dependent children living in the home	income maintenance and medical care assistance through Medicaid	approx. 13000 per month	Women who meet the income and single/separated status but are pregnant with no dependents living in the home are ineligible.  Low income women who are married with the spouse living at home are ineligible.
3. Adult Public Assistance	blind, disabled and aged, with income of \$5,700 per year for single adults	income maintenance, and medical assistance through Medicaid	approx. 5000 per month	Those blind, disabled and aged that are above the income guidelines

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 4/30/81  
Referred: Rules

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 330 (Finance) am  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of services  
7 for pregnant women; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
11 that there are insufficient maternal and infant care services available to  
12 women experiencing social and economic difficulties associated with child-  
13 bearing. As a result of these inadequate services, some children may  
14 develop health conditions that require state-supported services throughout  
15 their lives. In order to promote healthier generations of Alaskans, the  
16 legislature wishes to invest in the state's future by providing prenatal  
17 care and social services to pregnant women.

18 \* Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:

19 (8) women who are medically confirmed to be pregnant.

20 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

21 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

22 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
23 Department of Health and Social Services shall pay the cost of prenatal  
24 services other than medical services for a pregnant woman experiencing  
25 social and economic difficulties, including the costs of birthing  
26 centers, midwife services, and transportation to and from a maternity  
27 home or a foster home, counseling, adoption assistance, maternity home  
28 and foster home care, postnatal care, and parenting skills.

29 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-

1 ing services purchased by the Department of Health and Social Services  
2 under this chapter shall be licensed and supervised in the same manner  
3 as foster homes, boarding homes, maternity homes, and other agencies  
4 and institutions under AS 47.35.010 - 47.35.100.

5 (b) Nothing in this section requires the licensing of midwife and  
6 transportation services provided to a pregnant woman under this  
7 chapter.

8 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-  
9 070(c).

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 5/27/81  
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 330 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to medical and social services; and  
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. (a) The legislature  
10 finds that there are insufficient maternal and infant care services avail-  
11 able to women experiencing social and economic difficulties associated with  
12 childbearing. As a result of these inadequate services, some children may  
13 develop health conditions that require state-supported services throughout  
14 their lives. In order to promote healthier generations of Alaskans, the  
15 legislature wishes to invest in the state's future by providing prenatal  
16 care and social services to pregnant women.

17 (b) The legislature further finds that the abrupt termination of  
18 federal contract health services to Alaskans who are dependent on merchant  
19 seamen's health entitlement contract services has left many Alaskans without  
20 adequate health insurance through no fault of their own.

21 \* Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:

22 (8) women who are medically confirmed to be pregnant.

23 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

24 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

25 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
26 Department of Health and Social Services shall pay the cost of prenatal  
27 services other than medical services for a pregnant woman experiencing  
28 social and economic difficulties, including transportation to and from a  
29 maternity home or a foster home, counseling, adoption assistance, mater-

1 nity home and foster home care, postnatal care, and parenting skills.

2 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-  
3 ing services purchased by the Department of Health and Social Services  
4 under this chapter shall be licensed and supervised in the same manner  
5 as foster homes, boarding homes, maternity homes, and other agencies  
6 and institutions under AS 47.35.010 - 47.35.100.

7 (b) Nothing in this section requires the licensing of midwife and  
8 transportation services provided to a pregnant woman under this chapter.

9 \* Sec. 4. AS 47.07.030 is amended to read:

10 Sec. 47.07.030. MEDICAL SERVICES TO BE PROVIDED. Medical services  
11 to be offered to eligible persons include inpatient hospital, outpatient  
12 hospital, rural health clinic, outpatient surgical care centers, labora-  
13 tory and x-ray, refractions and eye examinations by ophthalmologists or  
14 optometrists, eyeglasses prescribed by a physician skilled in diseases  
15 of the eye or by an optometrist, inpatient psychiatric hospital for  
16 persons age 65 or older and persons under age 21, skilled and inter-  
17 mediate nursing home, physician, home health care services, early  
18 periodic screening diagnosis and treatment of persons under 21 years of  
19 age, clinic services, nurse midwife, treatment of speech, hearing and  
20 language disorders, and reasonable transportation to and from the point  
21 of medical care. No additional services may be provided unless approved  
22 by the legislature.

23 \* Sec. 5. AS 47.07.080(4) is amended to read:

24 (4) "clinic services" means services which are restricted to  
25 state-approved outpatient community mental health services which receive  
26 grants under AS 47.30.520 - 47.30.620, birth centers, and state-operated  
27 mental health clinics.

28 \* Sec. 6. AS 47.07.080 is amended by adding a new paragraph to read:

29 (5) "nurse midwife" means a registered professional nurse

1 who is certified as an advanced nurse practitioner under AS 08.68.410(a)  
2 and authorized to practice as a nurse midwife under regulations adopted  
3 in accordance with AS 06.68.410(5).

4 \* Sec. 7. PURCHASE OF SERVICES FOR CERTAIN SEAMEN. The Department of  
5 Health and Social Services may pay medical costs incurred by a person who  
6 was entitled to contract care from the United States Public Health Service  
7 under 42 U.S.C. sec. 249(e) and who, because of a medical condition existing  
8 before the termination of contract care on May 8, 1981, is unable to secure  
9 health insurance coverage for that condition. Payment under this section is  
10 limited to services associated with the medical condition that are not  
11 reasonably available from a Public Health Service facility and for which  
12 payment is not available from a source other than the applicant. Payment  
13 shall be made on applications submitted to the Department of Health and  
14 Social Services on or before June 30, 1982, under procedures established  
15 under AS 47.08, in an aggregate amount not to exceed \$300,000.

16 \* Sec. 8. This Act takes effect immediately in accordance with AS 01.10.-  
17 070(c).



**Representative Mike Miller**

March 31, 1982

To: Senator Don Bennett

From: Representative Mike Miller

Re: HB 330

Don -

This is a follow-up to our conversation earlier today in which I requested a hearing on HB 330 - the bill which would fund (to the amount we appropriate, of course) prenatal, delivery and postnatal care for low income, pregnant women.

As I mentioned earlier, the state will fund an abortion for such women, however, the state does not provide an alternative to state-funded abortions. This bill would provide such an alternative.

At present, this bill carries a fiscal note of about one million dollars. However, the nature of the bill is that we could appropriate whatever amount we feel is available for this purpose. Only to the extent of the funding would the program be carried out.

If you have any questions, I will, of course, be happy to answer them.

cc. Senator John Sackett

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 4/30/81  
Referred: Rules

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 330 (Finance) am  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of services  
7 for pregnant women; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
11 that there are insufficient maternal and infant care services available to  
12 women experiencing social and economic difficulties associated with child-  
13 bearing. As a result of these inadequate services, some children may  
14 develop health conditions that require state-supported services throughout  
15 their lives. In order to promote healthier generations of Alaskans, the  
16 legislature wishes to invest in the state's future by providing prenatal  
17 care and social services to pregnant women.

18 \* Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:

19 (8) women who are medically confirmed to be pregnant.

20 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

21 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

22 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
23 Department of Health and Social Services shall pay the cost of prenatal  
24 services other than medical services for a pregnant woman experiencing  
25 social and economic difficulties, including the costs of birthing  
26 centers, midwife services, and transportation to and from a maternity  
27 home or a foster home, counseling, adoption assistance, maternity home  
28 and foster home care, postnatal care, and parenting skills.

29 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-

1 ing services purchased by the Department of Health and Social Services  
2 under this chapter shall be licensed and supervised in the same manner  
3 as foster homes, boarding homes, maternity homes, and other agencies  
4 and institutions under AS 47.35.010 - 47.35.100.

5 (b) Nothing in this section requires the licensing of midwife and  
6 transportation services provided to a pregnant woman under this  
7 chapter.

8 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-  
9 070(c).

POSITION PAPER

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 330 (Finance) am

For an Act entitled: "An Act relating to payment of the cost of care of pregnant women; and providing an effective date".

CSHB No. 330 provides for the expansion of pregnancy-related health and social services.

a) Section 2 expands the Medicaid Program coverage of medical care services to certain women, who have countable incomes of less than \$457 a month; are single, or separated from their spouses; and have no other dependent children living in the home. The provision of the medical services will be financed on a 50/50 matching basis with state and federal revenues.

b) Section 3 of this Act authorizes state funding of the cost of non-medical services for pregnant women experiencing social and economic difficulties during the prenatal and postpartum periods. These services are to include the cost of birthing centers and midwife services, adoption assistance, counseling, transportation, care received in maternity and foster homes, and training in parenting skills.

DISCUSSION

Current Services

The Department of Health and Social Services is one of multiple private and public resources providing pregnancy-related services to Alaskan women. The Department takes an active role in assuring that public health nursing and social services are available throughout the State.

1) The Division of Family and Youth Services provides adoption placement and family counseling for Alaskans.

2) The Division of Public Assistance provides financial, food and medical assistance for low income women through the Aid to Families with Dependent Children, Food Stamp, Medicaid, General Relief Medical and Adult Public Assistance programs.

3) The Division of Public Health provides health care screening, including pregnancy testing and prenatal counseling, education, referral and follow-up through the activities of Public Health Nurses. Nutrition supplement and education is offered to low income pregnant women and their children in 26 communities by the Women, Infant and Children Program. In addition, the Division also sponsors medical care financing for low income and medically high risk women through demonstration projects in Juneau and Fairbanks.

Rec'd 5/12/81  
after bill  
was reported  
out of HFC

## Gaps in Services

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate pregnancy care. These difficulties are associated with economic barriers to private care and the unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as:

(1) Financial inability of many low income and adolescent women to purchase medical care from private providers, and to pay for travel outside of their communities for medically necessary care.

(2) Fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical and follow-up services required by many women.

(3) Unavailability of many pregnancy-related services in rural communities.

(4) Lack of appropriate housing near major medical centers, where women from rural communities may stay while obtaining outpatient maternal care services.

(5) Insufficient adoption counseling and placement services.

CSHB No. 330 addresses some of the gaps that occur in the delivery of prenatal care. Section 2 offers medical care coverage to single or separated, low income women who have no dependents living in the home. This Act will effectively provide medical care to certain women (approximately 286), who have not been Medicaid eligible. The state previously had this unborn child coverage in the Medicaid Program, but the legislature eliminated it in 1976 for budgetary reasons.

Section 3 of this Act will expand the types of social and other non-medical services available to maternal clients beyond the present scope of State sponsored activities. The services offered will include birthing center and midwife services, counseling, round trip transportation between a client's residence and maternity or foster home, adoption assistance and training parenting skills to potentially all women experiencing social and economic difficulties associated with childbearing. It is anticipated that provision of maternity and foster home care will be administered through contract arrangements with community based services by the Division of Family and Youth Services.

While Section 3 offers fairly comprehensive social and other non-medical support services, there will continue to be gaps in the medical care services. Many women with countable annual incomes exceeding approximately \$5,500 do not qualify for medical assistance. These women often experience more difficulties in purchasing medical care than those who are eligible for public assistance.

In some cases women who are receiving the social and other non-medical services provided by this Act, will continue to be ineligible for medical care assistance that is necessary for a successful pregnancy outcome.

RECOMMENDATIONS

Recommendation A:

This Act offers transportation, counseling, adoption assistance and maternity or foster home care to women experiencing economic and social difficulties associated with childbearing. The Bill at the present time does not include specific definitions of "economic and social difficulties associated with childbearing", but allows the department to adopt regulations to define those terms. As part of the adoption of regulations process, we intend to conduct public hearings to assist us in formulating appropriate standards on which to determine eligibility for such aid. At this point, it is perceived that we would draft proposed regulations which would define (1) economic need to be up to 200% of the Federal Community Services Administration's Alaska Non-Farm Poverty Guideline (attached), and (2) social need to include pregnant women who are at risk of being unemployed or under employed, dependent upon welfare, inadequately educated, unable to function socially or having psychiatric problems.


Recommendation B:

Section 3 provides for social and other non-medical services associated with the prenatal and postpartum periods of pregnancy. The House in passing CSHB 330 added a floor amendment to this Section which would cover the cost of midwife and birthing center care. Since these services are primarily associated with medical care, we recommend that CSHB 330 be amended to reflect the medical care status of these services. These amendments would add medicaid coverage for certain needy women for care received from a birthing center or a nurse midwife. By adding these services to medicaid, the state would realize additional federal funds for covering medical care services. To incorporate nurse midwife and birthing center services into the medicaid, the Department recommends the attached amendments.

POSITION

The Department recognizes the value of the needed services that will become available to certain women. We endorse the health promotion concepts of this Bill and feel that it will contribute to the comprehensiveness of pregnancy related services throughout Alaska.

Recommended by:

  
 \_\_\_\_\_  
 John Pugh, Director  
 Division of Family and Youth  
 Services

Date:

5/18/81

Rod Betit

Rod Betit, Director  
Division of Public Assistance

Date:

May 18, 1981

David Bruce

David Bruce, Deputy Director  
Division of Public Health

Date:

May 15, 1981

Approved by:

Helen D. Beirne

Helen D. Beirne, Commissioner  
Department of Health and  
Social Services

Date:

5/18/81

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 4/30/81  
Referred: Rules

IN THE HOUSE

BY THE FINANCE COMMITTEE

CS FOR HOUSE BILL NO. 330 (Finance) am  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE - FIRST SESSION  
A BILL

For an Act entitled: "An Act relating to payment of the costs of services for pregnant women; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\*Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds that there are insufficient maternal and infant care services available to women experiencing social and economic difficulties associated with child-bearing. As a result of these inadequate services, some children may develop health conditions that require state-supported services throughout their lives. In order to promote healthier generations of Alaskan, the legislature wishes to invest in the state's future by providing prenatal care and social services to pregnant women.

\*Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:  
(8) women who are medically confirmed to be pregnant.

\*Sec. 3. AS 47.07.030 is amended to read:

Sec. 47.07.030. MEDICAL SERVICES TO BE PROVIDED. Medical services to be offered to eligible persons include inpatient hospital, outpatient hospital, rural health clinic, outpatient surgical care centers, laboratory and X-ray, refractions and eye examinations by ophthalmologists or optometrists, eyeglasses prescribed by a physician skilled in diseases of the eye or by an optometrist, inpatient psychiatric hospital for persons age 65 or older and persons under age 21, skilled and intermediate nursing home, physician, home health care services early periodic screening and diagnosis and treatment of persons under 21 years of age, clinic services, nurse midwife, treatment of speech, hearing and language disorders, and reasonable transportation to and from the point of medical care. No additional services may be provided unless approved by the legislature.

\*Sec. 4. AS 47.07.080(4) is amended to read:

(4) "Clinic services" means services which are restricted state-approved outpatient community mental health services which receive grants under AS 47.30.520 - 47.30.620 and state-operated mental health clinics and birth centers licensed by the state under AS 18.20.010 - 18.20.130

\*Sec. 5. AS 47.07.080 is amended by adding a new subsection to read:

(5) "Nurse midwife" means a registered professional nurse who is certified as an advanced nurse practitioner under AS 08.68.410 (a) and authorized to practice as a nurse midwife under regulations adopted in accordance with AS 06.68.410(5).

\*Sec. 6. AS 47 is amended by adding a new chapter to read:

CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The Department of Health and Social Services shall pay the cost of prenatal services other than medical services for a pregnant woman experiencing social and economic difficulties, [INCLUDING THE COSTS OF BIRTHING CENTERS, MIDWIFE SERVICES] and transportation to and from a maternity home or a foster home, counseling, adoption assistance, maternity home and foster home care, postnatal care, and parenting skills.

Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person providing services purchased by the Department of Health and Social Services under this chapter shall be licensed and supervised in the same manner as foster homes, boarding homes, maternity homes, and other agencies and institutions under AS 47.35.010 - 47.35.100.

(b) Nothing in this section requires the licensing of [MIDWIFE AND] transportation services provided to a pregnant woman under this chapter.

\*Sec. 7. This Act takes effect immediately in accordance with AS 01.10.070(c).

Community Services Administration  
Non-Farm Poverty Income Levels for Alaska

March 5, 1981

<u>Size of Family</u>	<u>Poverty Income</u>	<u>200% Poverty Income</u>
1	\$5,410	\$10,810
2	7,130	14,260
3	8,850	17,700
4	10,570	21,140
5	12,290	24,580
6	14,010	28,020

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group the Department would further assume that the more youthful unmarried women (under 15-24) would be more likely to utilize maternity and foster home care; whereas the older group (25-44) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 953 women. The Department estimates that approximately 200 of this group would avail themselves of the services of a maternity home or foster home (75 maternity and 125 foster), another 250 would utilize available counseling and adoption assistance, and 30 would use birthing centers and midwife services.

The older age group consists of 320 women. The Department estimates that approximately 50 women would utilize maternity homes or foster home care (15 maternity and 35 foster homes). An additional 100 would utilize counseling and adoption assistance. The Department estimates 20 would use birthing centers and midwife services.

The Department recommends that the entire range of services be contracted out to local community providers. This would reduce the amount of administrative costs. However, it is recommended that an Associate Coordinator (Range 18) be established to coordinate the program on a statewide basis. This individual would be responsible for planning, program development, preparation of requests for proposals and contracts, and contract monitoring and program evaluation.

Estimated costs are as follows:

Foster Home Care

160 persons x \$422/mo. x 6 mos. = \$ 405,120

Maternity Home Care

90 persons x \$2,250 (\$75.00 per day) x 6 mos. = \$1,215,000

Counseling/Adoption Assistance

350 persons x \$1,000 = \$ 350,000

Transportation To and From Placement

250 persons x \$500 average/trip = \$ 125,000

Birthing Centers and Midwife Services

50 persons x \$1,200 = \$ 60,000

Subtotal \$2,155,120

Associate Coordinator, Range 18

Personal Services	\$40,665	
Travel	1,728	
Contractual	4,798	
Commodities	400	
Equipment	<u>1,230</u>	\$ 48,821

TOTAL \$2,203,941

The costs for Associate Coordinator position includes: Travel - two trips of three day each to perform program reviews; Contractual - telephone rental and long distance of \$678, postage of \$300, copier usage of \$120, printing and advertising of \$1,000, and office space rent of \$2,700; Commodities - \$400 for general office supplies; and Equipment - \$1,230.

A 9% inflation rate has been added to future years' estimated costs.

Medical costs will be borne by the Division of Public Assistance.

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance)am  
 Title "An Act relating to payment of the costs of care of pregnant women..."  
 Requested by House HESS Committee Date 5/7/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected Medicaid  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		429.0	467.6	509.7	555.6	605.6
<b>TOTAL</b>		<b>429.0</b>	<b>467.6</b>	<b>509.7</b>	<b>555.6</b>	<b>605.6</b>

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		214.5	233.8	254.9	277.8	302.8
FEDERAL FUNDS		214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Approximately 286 pregnant women would be added to the Medicaid program. The addition of this coverage under Medicaid would reduce participation under the General Relief Medical program by approximately 95 women, who would become eligible for Medicaid. The remaining 191 women would be new eligibles who do not receive coverage under the General Relief Medical program because of the method used in counting available income.

The average cost per case is approximately \$1500 for FY 82. Because of the reduction in General Relief Medical participation, the cost of the program will also be reduced, making funds available to become the state General Fund matching portion of the Medicaid program coverage. Therefore, new state General Fund matching is 72.0 (214.5 - 142.5 = 72.0).

IV. DATE 5/7/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 Original: Legislative Finance PHONE 465-3347  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval W. Hubbard Date 5/7/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
 Title "An Act relating to payment of the costs of care of pregnant women..."  
 Requested by House HESS Committee Date 5/7/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected General Relief Medical  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
<b>TOTAL</b>		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)

FUNDING (Thousands of Dollars)

GENERAL FUND		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE 5/7/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 Original: Legislative Finance PHONE 465-3347  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval Atersha Hubbard Date 5/7/81

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirments	Services	Population Served	Service Gaps
5. Maternal & Infant Care Project - Juneau	<p>pregnant women who resides in the Juneau City and Borough</p> <p>high risk conditions of pregnancy and low income (up to \$12,500 for a family of 2) in the city care</p>	<p>a. education, and counseling available to all</p> <p>b. medical care assistance provided according to a family's ability to pay based on a sliding fee scale</p>	<p>approx. 125 per year</p> <p>approx. 70 per year</p>	<p>Limitation of financial assistance to only those women in target area. All other low income women experience difficulties in obtaining care.</p>
6. Improved Pregnancy Outcome Project - Fairbanks	<p>pregnant women who reside in the Fairbanks Borough</p> <p>pregnant and low income women (up to \$12,500 for a family of 2)</p> <p>high risk medical conditions of pregnancy and low income (up to \$12,500 for a family of 2)</p>	<p>a. education counseling, and patient follow-up to all</p> <p>b. Medical care assistance for initial prenatal physician visit. The amount of assistance is provided according to a family's ability to pay based on a sliding fee scale.</p> <p>c. Medical care assistance for all outpatient prenatal medical care. The amount of assistance provided according to a family's ability to pay based on a sliding fee scale.</p>	<p>approx. 250 per year</p> <p>projected 70 per year</p>	<p>Prenatal medical care assistance not available to low income women who are not medically high risk. No inpatient medical care assistance is provided.</p>

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
4. General Relief Medical	low income (Adult 1 child \$4,000 per year) who are not eligible for Medicaid coverage	medical care assistance	approx. 7,000 per month	Those who fall marginally above the income guidelines are not eligible for assistance.
5. Catastrophic Illness	those who have suffered a catastrophic illness/injury and who do not have the resources to meet the expenses	medical assistance as determined by a three member committee	approx. 300 per year	Doesn't cover normal pregnancies and limited to "catastrophic illness"
6. Medicaid	must be covered by State and categorical programs such as AFDC or Adult Public Assistance	medical care assistance to those individuals eligible for categorical programs	approx. 18000 per month	Low income people not eligible for categorical programs experience difficulties in obtaining medical care.
<u>Div. of Public Health</u>				
1. Public Health Nursing	None	health screening, including pregnancy testing, prenatal education and counseling, post-partum follow-up home visiting and well child clinics	approx. 4,000 visits per month	Lack of unified counseling education and referral services. The unavailability of some services on full-time basis in rural communities.
2. Women Infant Children (WIC)	low income (family of 2, up to \$12,500) pregnant women and children up to age 5	nutrition supplement coupons and nutrition education and counseling	approx. 1600 per month in 26 communities	Estimated 38000 potentially eligible statewide not being served
3. Early, Periodic, Screening, Diagnosis and Treatment (EPSDT)	under 21 years of age, Medicaid eligible	preventive health screening services for children and adolescents, referral to treatment and medical care assistance through Medicaid	approx. 7,000 per year	Low income families who are not qualified for Medicaid do not receive medical treatment services.
4. Handicapped Childrens Program	children with physical and handicapping conditions	Medical diagnostic assistance provided to all - medical treatment based upon a sliding fee scale - of a family's ability to pay. Transportation and per diem are also included.	approx. 1800 per year	Premature newborns are not covered by this program.

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
<u>Div. of Family &amp; Youth Svs.</u>				
1. Family Counseling	None	marriage, parenting, family adolescent, and crisis intervention counseling	approx. 1000 per year	Staff time available is limited.
2. Foster Home Care	State must have legal custody of client.	counseling, foster care placement, financial assistance, medical care through Medicaid	approx. 1040 per year	Insufficient foster homes.
3. Adoption Counseling & Placement	State must have legal custody of client to provide adoption placement services. Adoption counseling is available to anyone on request.	counseling, screening and placement	approx. 40 adoption placements per year	Additional counseling services needed.
<u>Div. of Public Assistance</u>				
1. Food Stamps	low income (\$6,300 for a family of 2)	Food supplement coupons	approx. 38000 per month	There are no regional adjustments for cost of living. One income and benefits standard is used state-wide which results in inequities of purchasing power.
2. Aid to Families with Dependent Children (AFDC)	low income women (\$5,500 per year for a family of 2) who are single or separated with dependent children living in the home	income maintenance and medical care assistance through Medicaid	approx. 13000 per month	Women who meet the income and single/separated status but are pregnant with no dependents living in the home are ineligible.  Low income women who are married with the spouse living at home are ineligible.
3. Adult Public Assistance	blind, disabled and aged, with income of \$5,700 per year for single adults	income maintenance, and medical assistance through Medicaid	approx. 5000 per month	Those blind, disabled and aged persons that are above the income guidelines

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
Title "An Act relating to payment of the cost of care for pregnant women"  
Requested by House HESS Committee Date May 18, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
Program Category Affected Health & Social Services  
BRU, Program, or Subprogram(s) Affected Various - See separate fiscal notes attached.  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,584.1	2,816.6	3,070.2	3,346.5	3,647.7
<b>TOTAL</b>		<b>2,632.9</b>	<b>2,868.5</b>	<b>3,126.8</b>	<b>3,408.1</b>	<b>3,714.9</b>

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		2,418.4	3,634.7	2,872.0	3,130.3	3,412.1
FEDERAL FUNDS		214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		1	1	1	1	1
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Attached Social and Health Service Analysis.

IV. DATE May 7, 1981

PREPARED BY Dwayne Peeples  
AGENCY Department of Health and Social Services  
PHONE 465-3100

Original: Legislative Finance  
cc: Budget and Management

Prime Sponsor (First Legislator Named) M. Hubbard M&B Approval M. Hubbard Date 5/8/81

010198

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (Finance) am  
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II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,155.1	2,349.0	2,560.5	2,790.9	3,042.1
TOTAL		2,203.9	2,400.9	2,617.1	2,852.5	3,109.3

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		2,203.9	2,400.9	2,617.1	2,852.5	3,109.3
FEDERAL FUNDS		0	0	0	0	0
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		1	1	1	1	1
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section II)

In 1979 there were 9,129 births to Alaskan residents. 1,273 or 14% were births to unmarried women.

Age of Mother	Number of Births
Under 15	9
15-19	440
20-24	504
25-29	224
30-34	76
35-39	16
40-44	4
	<u>1,273</u>

IV. DATE 5/18/81 PREPARED BY John R. Pugh John R. Pugh, Director  
 AGENCY Division of Family and Youth Services  
 PHONE 465-3170

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) \_\_\_\_\_ M&B Approval [Signature] Date 5/18/81

# COMMITTEE REPORT

## HOUSE

4/9/81

FURTHER:

(11)

Date: April 30 1981

Mr. Speaker:

The Committee on FINANCE has had HB 330

"An Act relating to payment of the costs of care of pregnant women; and providing for an effective date."

under consideration and reports it back as follows:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HB 330 (Finance)  same title  
 new title
- and recommends do pass
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

[Signature]  
[Signature]  
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[Signature]

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

[Signature]  
[Signature]  
[Signature]  
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[Signature]  
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[Signature]  
[Signature]  
[Signature]

CHAIRMAN

Original sponsors: Miller, Martin,  
Carney, et al

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 330 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of services  
7 for pregnant women; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
11 that there are insufficient maternal and infant care services available to  
12 women experiencing social and economic difficulties associated with child-  
13 bearing. As a result of these inadequate services, some children may develop  
14 health conditions that require state-supported services throughout their  
15 lives. In order to promote healthier generations of Alaskans, the legisla-  
16 ture wishes to invest in the state's future by providing prenatal care and  
17 social services to pregnant women.

18 \* Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:  
19 (8) pregnant women if the pregnancy is medically confirmed.

20 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

21 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

22 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
23 Department of Health and Social Services shall pay the cost of prenatal  
24 services other than medical services for a pregnant woman experiencing  
25 social and economic difficulties, including the costs of transportation  
26 to and from a maternity home or a foster home, counseling, adoption  
27 assistance, maternity home and foster home care, postnatal care, and  
28 parenting skills.

29 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-

1 ing services purchased by the Department of Health and Social Services  
2 under this chapter shall be licensed and supervised in the same manner  
3 as foster homes, boarding homes, maternity homes, and other agencies  
4 and institutions under AS 47.35.010 - 47.35.100.

5 (b) Nothing in this section requires the licensing of transporta-  
6 tion services provided to a pregnant woman under this chapter.

7 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-  
8 070(c).

**POSITION PAPER**

**COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 330 (HESS)**

For an Act entitled: "An Act relating to payment of the cost of care of pregnant women; and providing an effective date".

CSHB No. 330 provides for the expansion of pregnancy-related health and social services.

a) Section 2 expands the Medicaid Program coverage of medical care services to certain women, who have countable incomes of less than \$457 a month; are single, or separated from their spouses; and have no other dependent children living in the home. The provision of the medical services will be financed on a 50/50 matching basis with state and federal revenues.

b) Section 3 of this Act authorizes state funding of the cost of social services for a pregnant women during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, and the care of maternity, foster and boarding homes.

Discussion

Current Services

The Department of Health and Social Services is one of multiple private and public resources providing pregnancy-related services to Alaskan women. The Department takes an active role in assuring that public health nursing and social services are available throughout the State.

1) The Division of Family and Youth Services provides adoption placement and family counseling for Alaskans.

2) The Division of Public Assistance provides financial, food and medical assistance for low income women through the Aid to Families with Dependent Children, Food Stamp, Medicaid, General Relief Medical and Adult Public Assistance programs.

3) The Division of Public Health provides health care screening, including pregnancy testing and prenatal counseling, education, referral and follow-up through the activities of Public Health Nurses. Nutrition supplement and education is offered to low income pregnant women and their children in 26 communities by the Women, Infant and Children Program. In addition, the Division also sponsors medical care financing for low income and medically high risk women through demonstration projects in Juneau and Fairbanks.

Gaps in Services:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate pregnancy care. These difficulties are associated with economic barriers to private care and the unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as:

- (1) Financial inability of many low income and adolescent women to purchase medical care from private providers, and to pay for travel outside of their communities for medically necessary care.
- (2) Fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical and follow-up services required by many women.
- (3) Unavailability of many pregnancy-related services in rural communities.
- (4) Lack of appropriate housing near major medical centers, where women from rural communities may stay while obtaining outpatient maternal care services.
- (5) Insufficient adoption counseling and placement services.

CSHB No. 330 addresses some of the gaps that occur in the delivery of prenatal care. Section 2 offers medical care coverage to single or separated, low income women who have no dependents living in the home. This Act will effectively provide medical care to certain women (approximately 286), who have not been Medicaid eligible. The state previously had this unborn child coverage in the Medicaid Program, but the legislature eliminated it in 1976 for budgetary reasons.

Section 3 of this Bill will expand the types of social services available to maternal clients beyond the present scope of State sponsored activities. The service provisions of this section will be administered through contract arrangements with community based maternity and foster care homes by the Division of Family and Youth Services. As presently interpreted, this section would offer counseling, round trip transportation between a client's residence and maternity or foster care home, and adoption assistance to potentially all pregnant women in the state regardless of income. It is assumed that pregnant women lacking adequate social support during the prenatal and postpartum periods, all pregnant women residing in rural communities that lack a full range of obstetrical care, and all medically high risk women who must travel to other communities for obstetrical care, will most likely be utilizing these services.

While Section 3 offers a fairly comprehensive social support services, there will continue to be gaps in the medical care services. Many women with countable annual incomes exceeding approximately \$5,500 do not qualify for medical assistance. These women often experience more difficulties in purchasing medical care than those who are eligible for public assistance.

In some cases women who are receiving the social services provided by this Act, will continue to be ineligible for medical care assistance that is necessary for a successful pregnancy outcome.

Recommendations

The Department recognizes the value and welcomes the needed services that will become available to certain women. We endorse the preventive health concepts of this Act and feel that it will contribute to the comprehensiveness of pregnancy related service throughout Alaska.

Recommended by: *John M. Lorechick* *actg Dik.*  
John Pugh, Director  
Division of Family and  
Youth Services

Date: *April 15, 1981*

*Rod Betit*  
Rod Betit, Director  
Division of  
Public Assistance

Date: *April 13, 1981*

*David Bruce*  
David Bruce, Deputy  
Director  
Division of  
Public Health

Date: *April 15, 1981*

Approved by: *Helen D. Beirne*  
Helen D. Beirne  
Commissioner  
Department of Health  
and Social Services

Date: *4/15/81*

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (HESS)

Title "An Act relating to payment of the cost of care for pregnant women"...

Requested by House HESS Committee Date April 15, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Health & Social Services

BRU, Program, or Subprogram(s) Affected Various - See separate fiscal notes attached.

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2524.1	2751.3	2998.9	3268.8	2563.0
<b>TOTAL</b>		<b>2572.9</b>	<b>2803.2</b>	<b>3055.5</b>	<b>3330.4</b>	<b>2630.2</b>

FUNDING (Thousands of Dollars)

		2358.4	2569.4	2800.7	3052.6	3327.4
GENERAL FUND						
FEDERAL FUNDS		214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)						

POSITIONS

		1	1	1	1	1
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Attached Social and Health Service Analysis.

IV. DATE April 15, 1981

PREPARED BY Dwayne Peoples *D.P.*

AGENCY Department of Health and Social Services

PHONE 465-3100

Original: Legislative Finance  
cc: Budget and Management

Prime Sponsor (First Legislator Named) M. Hubbard M&B Approval

Date 4/15/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (HESS)  
 Title "An Act relating to payment of the costs of care of pregnant women..."  
 Requested by House HESS Committee Date April 15, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected Medicaid

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		429.0	467.6	509.7	555.6	605.6
<b>TOTAL</b>		429.0	467.6	509.7	555.6	605.6

FUNDING (Thousands of Dollars)

GENERAL FUND		214.5	233.8	254.9	277.8	302.8
FEDERAL FUNDS		214.5	233.8	254.8	277.8	302.8
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Approximately 286 pregnant women would be added to the Medicaid program. The addition of this coverage under Medicaid would reduce participation under the General Relief Medical program by approximately 95 women, who would become eligible for Medicaid. The remaining 191 women would be new eligibles who do not receive coverage under the General Relief Medical program because of the method used in counting available income.

The average cost per case is approximately \$1500 for FY 82. Because of the reduction in General Relief Medical participation, the cost of the program will also be reduced, making funds available to become the state General Fund matching portion of the Medicaid program coverage. Therefore, new state General Fund matching is 72.0 (214.5 - 142.5 = 72.0).

IV. DATE 4/15/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 PHONE 465-3347  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval Marsha Hubbard Date 4/15/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (HESS)  
 Title "An Act relating to payment of the costs of care of pregnant women..."  
 Requested by House HESS Committee Date April 15, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Health  
 BRU, Program, or Subprogram(s) Affected General Relief Medical  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
<b>TOTAL</b>		(142.5)	(155.3)	(169.3)	(184.5)	(201.1)

FUNDING (Thousands of Dollars)

GENERAL FUND	(142.5)	(155.3)	(169.3)	(184.5)	(201.1)
FEDERAL FUNDS					
OTHER (Specify Fund Source)					

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE 4/15/81 PREPARED BY David M. Davidson  
 AGENCY Division of Public Assistance  
 PHONE 465-3347  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) M&B Approval Arthur Hubbard Date 4/15/81

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS FOR HOUSE BILL NO. 330 (HESS)

Title "An Act relating to payment of the costs of care for pregnant women...."

Requested by House HESS Committee

Date April 15, 1981

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected \_\_\_\_\_

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		40.7	44.4	48.4	52.7	57.4
200 TRAVEL		1.7	1.9	2.0	2.2	2.4
300 CONTRACTUAL		4.8	5.2	5.7	6.2	6.8
400 COMMODITIES		.4	.4	.5	.5	.6
500 EQUIPMENT		1.2				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,095.1	2,283.7	2,489.2	2,713.2	1,957.4
<b>TOTAL</b>		<b>2,143.9</b>	<b>2,335.6</b>	<b>2,545.8</b>	<b>2,774.8</b>	<b>3,024.6</b>

FUNDING (Thousands of Dollars)

	2,143.9	2,335.6	2,545.8	2,774.8	3,024.6
GENERAL FUND					
FEDERAL FUNDS	0	0	0	0	0
OTHER (Specify Fund Source)					

POSITIONS

FULL TIME		1	1	1	1	1
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

In 1979 there were 9,129 births to Alaskan residents. 1,273 or 14% were births to unmarried women.

1979 Births to Unmarried Women	
<u>Age of Mother</u>	<u>Number of Births</u>
Under 15	9
15-19	440
20-24	504
25-29	224
30-34	76
35-39	16
40-44	4
	1,273

IV. DATE 4/15/81

PREPARED BY John R. Pugh John R. Pugh, Director

AGENCY Division of Family and Youth Services

PHONE 465-3170

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named) M&B Approval Marsha Hubbard Date 4/15/81

The Department assumes that the services delineated in this Bill would be utilized mostly by unmarried women. Using this pool as the target group the Department would further assume that the more youthful unmarried women (under 15-24) would be more likely to utilize maternity and foster home care; whereas the older group (25-44) would utilize the community services, such as counseling and adoption assistance.

The younger age group consists of 953 women. The Department estimates that approximately 200 of this group would avail themselves of the services of a maternity home or foster home (75 maternity and 125 foster), and another 250 would utilize available counseling and adoption assistance.

The older age group consists of 320 women. The Department estimates that approximately 50 women would utilize maternity homes or foster home care (15 maternity and 35 foster homes). An additional 100 would utilize the other services.

The Department recommends that the entire range of services be contracted out to local community providers. This would reduce the amount of administrative costs. However, it is recommended that an Associate Coordinator (Range 18) be established to coordinate the program on a statewide basis. This individual would be responsible for planning, program development, preparation of requests for proposals and contracts, and contract monitoring and program evaluation.

Estimated costs are as follows:

Foster Home Care

160 persons x \$422/mo. x 6 mos. = \$ 405,120

Maternity Home Care

90 persons x \$2,250 (\$75.00 per day) x 6 mos. = \$1,215,000

Counseling/Adoption Assistance

350 persons x \$1,000 = \$ 350,000

Transportation To and From Placement

250 persons x \$500 average/trip = \$ 125,000

Subtotal \$2,095,120

Associate Coordinator, Range 18

Personal Services	\$40,665	
Travel	1,728	
Contractual	4,798	
Commodities	400	
Equipment	<u>1,230</u>	\$ 48,821

TOTAL \$2,143,941

The costs for Associate Coordinator position includes: Travel - two trips of three day each to perform program reviews; Contractual - telephone rental and long distance of \$678, postage of \$300, copier usage of \$120, printing and advertising of \$1,000, and office space rent of \$2,700; Commodities - \$400 for general office supplies; and Equipment - \$1,230.

A 9% inflation rate has been added to future years' estimated costs.

Medical costs will be borne by the Division of Public Assistance.

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
<u>Div. of Family &amp; Youth Svs.</u>				
1. Family Counseling	None	marriage, parenting, family adolescent, and crisis intervention counseling	approx. 1000 per year	Staff time available is limited.
2. Foster Home Care	State must have legal custody of client.	counseling, foster care placement, financial assistance, medical care through Medicaid	approx. 1040 per year	Insufficient foster homes.
3. Adoption Counseling & Placement	State must have legal custody of client to provide adoption placement services. Adoption counseling is available to anyone on request.	counseling, screening and placement	approx. 40 adoption placements per year	Additional counseling services needed.
<u>Div. of Public Assistance</u>				
1. Food Stamps	low income (\$6,300 for a family of 2)	Food supplement coupons	approx. 38000 per month	There are no regional adjustments for cost of living. One income and benefits standard is used state-wide which results in inequities of purchasing power.
2. Aid to Families with Dependent Children (AFDC)	low income women(\$5,500 per year for a family of 2) who are single or separated with dependent children living in the home	income maintenance and medical care assistance through Medicaid	approx. 13000 per month	Women who meet the income and single/separated status but are pregnant with no dependents living in the home are ineligible.  Low income women who are married with the spouse living at home are ineligible.
3. Adult Public Assistance	blind, disabled and aged, with income of \$5,700 per year for single adults	income maintenance, and medical assistance through Medicaid	approx. 5000 per month	Those blind, disabled and aged persons that are above the income guidelines

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
4. General Relief Medical	low income (Adult 1 child \$4,000 per year) who are not eligible for Medicaid coverage	medical care assistance	approx. 7,000 per month	Those who fall marginally above the income guidelines are not eligible for assistance.
5. Catastrophic Illness	those who have suffered a catastrophic illness/injury and who do not have the resources to meet the expenses	medical assistance as determined by a three member committee	approx. 300 per year	Doesn't cover normal pregnancies and limited to "catastrophic illness"
6. Medicaid	must be covered by State and categorical programs such as AFDC or Adult Public Assistance	medical care assistance to those individuals eligible for categorical programs	approx. 18000 per month	Low income people not eligible for categorical programs experience difficulties in obtaining medical care.
<u>Div. of Public Health</u>				
1. Public Health Nursing	None	health screening, including pregnancy testing, prenatal education and counseling, post-partum follow-up home visiting and well child clinics	approx. 4,000 visits per month	Lack of unified counseling education and referral services. The unavailability of some services on full-time basis in rural communities.
2. Women Infant Children (WIC)	low income (family of 2, up to \$12,500) pregnant women and children up to age 5	nutrition supplement coupons and nutrition education and counseling	approx. 1600 per month in 26 communities	Estimated 38000 potentially eligible statewide not being served
3. Early, Periodic, Screening, Diagnosis and Treatment (EPSDT)	under 21 years of age, Medicaid eligible	preventive health screening services for children and adolescents, referral to treatment and medical care assistance through Medicaid	approx. 7,000 per year	Low income families who are not qualified for Medicaid do not receive medical treatment services.
4. Handicapped Childrens Program	children with physical and handicapping conditions	Medical diagnostic assistance provided to all - medical treatment based upon a sliding fee scale - of a family's ability to pay. Transportation and per diem are also included.	approx. 1800 per year	Premature newborns are not covered by this program.

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirments	Services	Population Served	Service Gaps
5. Maternal & Infant Care Project - Juneau	<p>pregnant women who resides in the Juneau City and Borough</p> <p>high risk conditions of pregnancy and low income (up to \$12,500 for a family of 2) in the city care</p>	<p>a. education, and counseling available to all</p> <p>b. medical care assistance provided according to a family's ability to pay based on a sliding fee scale</p>	<p>approx. 125 per year</p> <p>approx. 70 per year</p>	<p>Limitation of financial assistance to only those women in target area. All other low income women experience difficulties in obtaining care.</p>
6. Improved Pregnancy Outcome Project - Fairbanks	<p>pregnant women who reside in the Fairbanks Borough</p> <p>pregnant and low income women (up to \$12,500 for a family of 2)</p> <p>high risk medical conditions of pregnancy and low income (up to \$12,500 for a family of 2)</p>	<p>a. education counseling, and patient follow-up to all</p> <p>b. Medical care assistance for initial prenatal physician visit. The amount of assistance is provided according to a family's ability to pay based on a sliding fee scale.</p> <p>c. Medical care assistance for all outpatient prenatal medical care. The amount of assistance provided according to a family's ability to pay based on a sliding fee scale.</p>	<p>approx. 250 per year</p> <p>projected 70 per year</p>	<p>Prenatal medical care assistance not available to low income women who are not medically high risk. No inpatient medical care assistance is provided.</p>

Original sponsors: Miller, Martin,  
Carney, et al

Offered: 4/9/81  
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 330 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of services  
7 for pregnant women; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. LEGISLATIVE FINDINGS AND PURPOSE. The legislature finds  
11 that there are insufficient maternal and infant care services available to  
12 women experiencing social, economic, and medical difficulties associated  
13 with childbearing. As a result of these inadequate services, some children  
14 may develop health conditions that require state-supported services through-  
15 out their lives. In order to promote healthier generations of Alaskans, the  
16 legislature wishes to invest in the state's future by providing prenatal  
17 care and social services to pregnant women.

18 \* Sec. 2. AS 47.07.020(b) is amended by adding a new paragraph to read:  
19 (8) pregnant women if the pregnancy is medically confirmed.

20 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

21 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

22 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
23 Department of Health and Social Services shall pay the cost of prenatal  
24 services other than medical services for a pregnant woman, including  
25 the costs of transportation to and from a maternity home or a foster  
26 home, counseling, adoption assistance, maternity home and foster home  
27 care, and postnatal care.

28 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-  
29 ing services purchased by the Department of Health and Social Services

1 under this chapter shall be licensed and supervised in the same manner  
2 as foster homes, boarding homes, maternity homes, and other agencies  
3 and institutions under AS 47.35.010 - 47.35.100.

4 (b) Nothing in this section requires the licensing of transporta-  
5 tion services provided to a pregnant woman under this chapter.

6 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-

7 070(c).  
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Original sponsors: Miller, Martin,  
Carney, et al

Offered: 4/9/81  
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 330 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of services  
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19 (8) pregnant women if the pregnancy is medically confirmed.

20 \* Sec. 3. AS 47 is amended by adding a new chapter to read:

21 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

22 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
23 Department of Health and Social Services shall pay the cost of prenatal  
24 services other than medical services for a pregnant woman, including  
25 the costs of transportation to and from a maternity home or a foster  
26 home, counseling, <sup>including \*</sup> adoption assistance, maternity home and foster home  
27 care, and postnatal care.

28 Sec. 47.42.020. LICENSING AND SUPERVISION. (a) A person provid-  
29 ing services purchased by the Department of Health and Social Services

1 under this chapter shall be licensed and supervised in the same manner  
2 as foster homes, boarding homes, maternity homes, and other agencies  
3 and institutions under AS 47.35.010 - 47.35.100.

4 (b) Nothing in this section requires the licensing of transporta-  
5 tion services provided to a pregnant woman under this chapter.

6 \* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-  
7 070(c).

Introduced: 3/13/81  
Referred: Health, Education &  
Social Services and Finance

BY MILLER, MARTIN, CARNEY,  
CATO, CLOCKSIN, FULLER,  
MEEKINS, METCALFE, ROGERS  
VASKA AND DUNCAN

1 IN THE HOUSE

2 HOUSE BILL NO. 330

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to payment of the costs of care of  
7 pregnant women; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 47.07.020(b) is amended by adding a new paragraph to  
10 read:

11 (8) pregnant women if the pregnancy is confirmed by a phy-  
12 sician.

13 \* Sec. 2. AS 47 is amended by adding a new chapter to read:

14 CHAPTER 42. PURCHASE OF SERVICES FOR PREGNANT WOMEN.

15 Sec. 47.42.010. PURCHASE OF SERVICES FOR PREGNANT WOMEN. The  
16 Department of Health and Social Services shall pay the cost of services  
17 for a pregnant woman, including the costs of transportation, counseling,  
18 adoption assistance, maternity home and foster home care, and postnatal  
19 care.

20 Sec. 47.42.020. LICENSING AND SUPERVISION. A person providing  
21 services which are purchased by the Department of Health and Social  
22 Services under this chapter shall be licensed and supervised in the  
23 same manner as foster homes, boarding homes, maternity homes, and other  
24 agencies and institutions under AS 47.35.010 - 47.35.100.

25 \* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-  
26 070(c).

27

28

29

POSITION PAPER

House Bill No. 330

For an Act entitled: "An Act relating to payment of the cost of care of pregnant women; and providing an effective date".

House Bill No. 330 provides for the expansion of pregnancy-related health and social services.

a) Section 1 expands the Medicaid Program coverage of medical care services to certain women, who have countable incomes of less than \$457 a month; are single, or separated from their spouses; and have no other dependent children living in the home. The provision of the medical services will be financed on a 50/50 matching basis with state and federal revenues.

b) Section 2 of this Act authorizes state funding of the cost of social services for a pregnant women during the prenatal and postpartum periods. These services are to include adoption assistance, counseling, transportation, and the care of maternity, foster and boarding homes.

Discussion

Current Services:

The Department of Health and Social Services is one of multiple private and public resources providing pregnancy-related services to Alaskan women. The Department takes an active role in assuring that public health nursing and social services are available throughout the State.

1) The Division of Family and Youth Services provides adoption placement and family counseling for Alaskans.

2) The Division of Public Assistance provides financial, food and medical assistance for low income women through the Aid to Families with Dependent Children, Food Stamp, Medicaid, General Relief Medical and Adult Public Assistance programs.

3) The Division of Public Health provides health care screening, including pregnancy testing and prenatal counseling, education, referral and follow-up through the activities of Public Health Nurses. Nutrition supplement and education is offered to low income pregnant women and their children in 26 communities by the Women, Infant and Children Program. In addition, the Division also sponsors medical care financing for low income and medically high risk women through demonstration projects in Juneau and Fairbanks.

Gaps in Services:

Although the Department offers a wide range of public services, many women experience difficulties and hardships in obtaining timely and adequate pregnancy care. These difficulties are associated with economic barriers to private care and the unavailability of many services in rural communities. These gaps in pregnancy related services may be summarized as:

(1) Financial inability of many low income and adolescent women to purchase medical care from private providers, and to pay for travel outside of their communities for medically necessary care.

(2) Fragmentation of the pregnancy care delivery system, that inhibits provision of education, counseling, referral, medical and follow-up services required by many women.

(3) Unavailability of many pregnancy-related services in rural communities.

(4) Lack of appropriate housing near major medical centers, where women from rural communities may stay while obtaining outpatient maternal care services.

(5) Insufficient adoption counseling and placement services

House Bill 330 addresses some of the gaps that occur in the delivery of prenatal care. Section 1 offers medical care coverage to single or separated, low income women who have no dependents living in the home. This Act will effectively provide medical care to certain women (approximately 286), who have not been Medicaid eligible. The state previously had this unborn child coverage in the Medicaid Program, but the legislature eliminated it in 1976 for budgetary reasons.

Section 2 of this Bill will expand the types of social services available to maternal clients beyond the present scope of State sponsored activities. The service provisions of this section will be administered through contract arrangements with community based maternity and foster care homes by the Division of Family and Youth Services. As presently interpreted, this section would offer counseling, round trip transportation between a client's residence and maternity or foster care home, and adoption assistance to potentially all pregnant women in the state regardless of income. It is assumed that pregnant women lacking adequate social support during the prenatal and postpartum periods, all pregnant women residing in rural communities that lack a full range of obstetrical care, and all medically high risk women who must travel to other communities for obstetrical care, will most likely be utilizing these services.

While Section 2 offers a fairly comprehensive social support services, there will continue to be gaps in the medical care services. Many women with countable annual incomes exceeding approximately \$5,500 do not qualify for medical assistance. These women often experience more difficulties in purchasing medical care than those who are eligible for public assistance.

In some cases women who are receiving the social services provided by this Act, will continue to be ineligible for medical care assistance that is necessary for a successful pregnancy outcome.

Recommendations

The Department recognizes the value of these needed services that will become available to certain women. We endorse the preventive health concepts of this Act and feel that it will contribute to the comprehensiveness of pregnancy related service throughout Alaska.

This Bill offers transportation, counseling, adoption assistance and housing to all pregnant women regardless of income. While the expansion of counseling and adoption assistance will result in minimal cost to the state, financing of the other social services will have a significant budgetary impact. To assist the Department in administering the provisions of this Bill, clarification of legislative intent would be most helpful.

It is the impression of Departmental staff that the sponsors of this legislation intended to focus the service provisions to those who are experiencing social or economic conditions that would adversely affect the pregnancy outcome. A proposed legislative intent, as interpreted by the Department, is attached for consideration.

Recommended by:

John Pugh  
John Pugh, Director  
Division of Family and  
Youth Services

Date:

3/23/81

Date:

Rod Betit by RSD  
Rod Betit, Director  
Division of  
Public Assistance

Approved by:

3/23/81

David Bruce  
David Bruce, Deputy  
Director 3/23/81  
Division of  
Public Health

Helen D. Beirne  
Helen D. Beirne  
Commissioner

Date:

3/24/81

Legislative Findings and Purpose: The legislature finds that there are inconsistencies and gaps in the provision of pregnancy related services throughout Alaska, which inhibits some women from obtaining timely and comprehensive care. In keeping with the responsibilities of the state and assuring that its citizens are not excluded by individual circumstances from receiving necessary care, the legislature wishes to avail state sponsored services to pregnant women who are experiencing social, economic or medical difficulties that threaten the well-being of the mother and a successful outcome of the pregnancy.

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
<u>Div. of Family &amp; Youth Svs.</u>				
1. Family Counseling	None	marriage, parenting, family adolescent, and crisis intervention counseling	approx. 1000 per year	Staff time available is limited.
2. Foster Home Care	State must have legal custody of client.	counseling, foster care placement, financial assistance, medical care through Medicaid	approx. 1040 per year	Insufficient foster homes.
3. Adoption Counseling & Placement	State must have legal custody of client to provide adoption placement services. Adoption counseling is available to anyone on request.	counseling, screening and placement	approx. 40 adoption placements per year	Additional counseling services needed.
<u>Div. of Public Assistance</u>				
1. Food Stamps	low income (\$6,300 for a family of 2)	Food supplement coupons	approx. 38000 per month	There are no regional adjustments for cost of living. One income and benefits standard is used state-wide which results in inequities of purchasing power.
2. Aid to Families with Dependent Children (AFDC)	low income women(\$5,500 per year for a family of 2) who are single or separated with dependent children living in the home	income maintenance and medical care assistance through Medicaid	approx. 13000 per month	Women who meet the income and single/separated status but are pregnant with no dependents living in the home are ineligible.  Low income women who are married with the spouse living at home are ineligible.
3. Adult Public Assistance	blind, disabled and aged, with income of \$5,700 per year for single adults	income maintenance, and medical assistance through Medicaid	approx. 5000 per month	Those blind, disabled and aged persons that are above the income guidelines

Pregnancy Related Health and Social Services

Service Agencies	Eligibility Requirements	Services	Population Served	Service Gaps
4. General Relief Medical	low income (Adult 1 child \$4,000 per year) who are not eligible for Medicaid coverage	medical care assistance	approx. 7,000 per month	Those who fall marginally above the income guidelines are not eligible for assistance.
5. Catastrophic Illness	those who have suffered a catastrophic illness/injury and who do not have the resources to meet the expenses	medical assistance as determined by a three member committee	approx. 300 per year	Doesn't cover normal pregnancies and limited to "catastrophic illness"
6. Medicaid	must be covered by State and categorical programs such as AFDC or Adult Public Assistance	medical care assistance to those individuals eligible for categorical programs	approx. 18000 per month	Low income people not eligible for categorical programs experience difficulties in obtaining medical care.
<u>Div. of Public Health</u>				
1. Public Health Nursing	None	health screening, including pregnancy testing, prenatal education and counseling, post-partum follow-up home visiting and well child clinics	approx. 4,000 visits per month	Lack of unified counseling education and referral services. The unavailability of some services on full-time basis in rural communities.
2. Women Infant Children (WIC)	low income (family of 2, up to \$12,500) pregnant women and children up to age 5	nutrition supplement coupons and nutrition education and counseling	approx. 1600 per month in 26 communities	Estimated 38000 potentially eligible statewide not being served
3. Early, Periodic, Screening, Diagnosis and Treatment (EPSDT)	under 21 years of age, Medicaid eligible	preventive health screening services for children and adolescents, referral to treatment and medical care assistance through Medicaid	approx. 7,000 per year	Low income families who are not qualified for Medicaid do not receive medical treatment services.
4. Handicapped Childrens Program	children with physical and handicapping conditions	Medical diagnostic assistance provided to all - medical treatment based upon a sliding fee scale - of a family's ability to pay. Transportation and per diem are also included.	approx. 1800 per year	Premature newborns are not covered by this program.