

BILLS 1981 - 1982  
CSHB 194 cont.

FINANCE

1477

1977

of such a Commission, a carefully balanced correctional industries program can be developed.

The marketing of products and services of correctional industries programs to private industry has the potential for contributing to the economy of the State and actively developing Alaska's resources. State capital invested in correctional industries can maintain a dual purpose of providing meaningful work for prison inmates with some real linkage to post release employment and also improve the position of industry in the State with the net result of increasing the gross product of the State.

Possibilities of promising industries include the establishment of an agricultural processing plant to process crops not presently cultivated but have had success in previous years. A netmaking operation for the developing bottomfish industry may be economically feasible and provide valuable training for the inmates. A data input service could be established to satisfy increasing state needs while providing inmates with marketable skills. Another possibility could be the establishment of a highway sign shop with decal-making capabilities for state markings on vehicles and property. The production of hardwood office furniture is another industry which has had much success in other state programs. A laundry operation may be considered for the State Ferry system. The Marine Highway system has considered establishing its own laundry and might therefore welcome a correctional industry as a regular supplier. Tire recycling within our facilities could produce crumb rubber for use as an asphalt mix aggregate for roadbed construction and joint crack fillers. Correctional Industries could develop an upholstering shop, a welding metal shop, the production of janitorial supplies, small engine repairs and numerous other successful ventures currently in operation within other states' correctional industry programs.

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Recommended by: Robert S. Hatrak  
for Robert S. Hatrak  
Director, Division of Adult  
Corrections

Date: April 13, 1982

Approved by: Helen D. Beirne  
Helen D. Beirne  
Commissioner

Date: April 14, 1982

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SCS for CS HB 194 (Judiciary)

Title "An Act relating to prisoner employment and correctional industries..."

Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Health & Social Services

Program Category Affected Offender Confinement, Reformation, & Supervision

BRU, Program, Or Subprogram(s) Affected Adult Confinement, Prison Industries

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       | 30.8  | 127.3 | 334.8 | 364.9 | 397.7 |
| 200 TRAVEL               |       | 21.8  | 23.8  | 19.7  | 21.5  | 23.4  |
| 300 CONTRACTUAL          |       | 10.9  | 11.9  | 13.0  | 14.1  | 15.5  |
| 400 COMMODITIES          |       | 100.0 | 150.0 | 163.5 | 178.2 | 194.3 |
| 500 EQUIPMENT            |       | 150.0 | 200.0 | 100.0 | 25.0  | 25.0  |
| 600 LAND & STRUCTURES    |       | -     | -     | -     | -     | -     |
| 700 GRANTS, CLAIMS, ETC. |       | 33.0  | 67.5  | 97.5  | 105.0 | 114.4 |
| TOTAL                    | -0-   | 355.5 | 580.5 | 728.5 | 708.7 | 770.3 |

FUNDING (Thousands of Dollars)

| GENERAL FUND           |  | * | * | * | * | * |
|------------------------|--|---|---|---|---|---|
| FEDERAL FUNDS          |  |   |   |   |   |   |
| OTHER (Specify Source) |  |   |   |   |   |   |
|                        |  |   |   |   |   |   |

\* See Analysis, Paragraph I

POSITIONS

|           |  | 1 | 2 | 4 | -0- | -0- |
|-----------|--|---|---|---|-----|-----|
| FULL TIME |  |   |   |   |     |     |
| PART TIME |  |   |   |   |     |     |
| TEMPORARY |  |   |   |   |     |     |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Assumptions:

a. Staff

1. It is anticipated that seven additional shop supervisors will be needed to fully implement the Prison Industries Program. The seven shop supervisors would be hired during the next three fiscal years on the following schedule:

*Roger C. Lange*

IV. DATE April 13, 1982

PREPARED BY Roger C. Lange

AGENCY Division of Adult Corrections

Original: Legislative Finance

PHONE 465-3376

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

| <u>DATE</u> | <u>LOCATION</u> | <u># OF POSITIONS</u> |
|-------------|-----------------|-----------------------|
| July, 1982  | Palmer          | 1                     |
| July, 1983  | Juneau          | 2                     |
| Oct., 1984  | Eagle River     | 2                     |
| Oct., 1984  | Fairbanks       | 2                     |

A. The positions will all be Range 16 - Shop Supervisors; FY 1983 cost is computed as follows:

Monthly Salary \$2556

|                       |                 |
|-----------------------|-----------------|
| Annual Salary         | \$30,672        |
| Variable Benefits     | 5,101           |
| Supplemental Benefits | 1,880           |
| Health Benefits       | 2,196           |
| <u>Total</u>          | <u>\$39,849</u> |

B. Travel

- Board travel consists of 4 board meetings to be held at institutions with industries programs. It is assumed an average of 6 board members will attend each meeting, with 4 requiring air travel. It is assumed each meeting will be of a three day duration. \$10,560
- Public Hearings will be conducted at @ Board meeting whenever possible. However two meetings a year in addition may be needed in FY 83 and FY 84 for start up of industries. \$5,280
- Staff travel of \$6,000 is included for supervision of the program.

C. Contractual funds are included for specialized services not available from state agencies plus long distance telephone and postage costs. It is assumed that the cost for additional heat and electricity will be absorbed by the institutions conducting the industries programs.

D. Commodities funds are to purchase raw materials needed in the manufacturing of products.

E. Funds to purchase equipment will be needed in significant amounts for the first three years for the new product/service lines, as they are developed.

F. Funds requested in Grants and Claims is for the payment to inmates of wages earned. The following table represents the estimates of persons in the program, average wages, etc.

| <u>FISCAL YEAR</u> | <u>FULL TIME INMATES</u> | <u>DAYS PER YEAR WORKED</u> | <u>HOURS PER DAY WORKED</u> | <u>AVE. HOURLY WAGE</u> | <u>TOTAL WAGES</u> |
|--------------------|--------------------------|-----------------------------|-----------------------------|-------------------------|--------------------|
| 1983               | 40                       | 250                         | 7.5                         | \$.44                   | \$33,000           |
| 1984               | 75                       | 250                         | 7.5                         | .48                     | 67,500             |
| 1985               | 100                      | 250                         | 7.5                         | .52                     | 97,500             |
| 1986               | 100                      | 250                         | 7.5                         | .56                     | 105,000            |
| 1987               | 100                      | 250                         | 7.5                         | .61                     | 114,375            |

G. Capital expenditures are addressed in the Governor's Capital budget, as follows:

|         |                                   |             |
|---------|-----------------------------------|-------------|
| FY 1983 | Juneau Prison Industries Building | \$1,248,500 |
| FY 1983 | Eagle River Prison Industries     | 1,306,200   |
| FY 1983 | Fairbanks Prison Industries       | 1,542,000   |
| FY 1985 | Palmer Prison Industries Remodel  | 200,000     |

The above costs are, therefore, not included in the fiscal note.

H. Inflation

It is assumed that there will be a uniform 9% inflation rate through

- I. Funding identification has not been made as the proposed legislation is not specific as to the manner program receipts are to be handled. Funding could be identified as all general funds or a combination of general funds and program receipts.

Without knowing what specific industries are to be developed or the time frame in which goods or services are available to the specified consumers, no estimate of program receipts can be made at this time. It is assumed, however, that all program receipts will either be identified as part of the funding or deposited directly into the state treasury.

POSITION PAPER

CS FOR HOUSE BILL NO. 194 (HESS)

"An Act relating to prisoner employment and correctional industries; and providing for an effective date."

The Division of Adult Corrections proposes establishment of a correctional industries program as one of the measures needed to overcome idleness in the Alaskan prisons. The lack of opportunities for meaningful work is one of the most destructive aspects of confinement. The public is not served well when prisoners are released to the community after many months, sometimes years, of having been able to do little or no useful work. Pervasive idleness in prisons has contributed to the personal deterioration of inmates and the volatile instability of many prisons. The elimination of idleness within a correctional institution is one subject of great concern to facility administrators.

A primary advantage of a good industries program is that it can eventually become partially, if not fully, self-supporting. Of greater significance, it can provide prisoners with valuable training; especially in terms of basic work habits; the ability to work well with others, to follow instructions, to adhere to schedules and to have an interest in the product or service being produced. While these factors may be taken for granted by mainstream citizens accustomed to the world of work, they are foreign to many of those who tend chronically to get into trouble with the law. The point to be made here is that a good correctional industries program can be a tremendously important aspect of an effective correctional system.

Today, forty-seven states and the District of Columbia now have correctional industry enabling statutes written into law. The three states remaining without legislation are Delaware, Nevada, and Alaska. Of these three states, Delaware and Nevada are involved in correctional industries without enabling legislation. The State of Alaska is the last state to become actively involved in correctional industries activities. (Attached is a comparison study of Correctional Industry Programs operating in other state systems.)

The Division of Adult Corrections anticipates initiating a correctional industries program on a modest scale with an emphasis during the first year on market research and the development of potential industries. While we would want to establish certain correctional industries activities based on those which have proven successful in other states, our long-range interest lies in identifying approaches which will best serve the unique needs of the Alaskan prison population and will become compatible with the best interest of the people of the State. The proposed bill would establish a Correctional Industries Commission which would address the problems of idleness and lack of training in the prisons and would also have close ties to business, agriculture, organized labor and to the public as a whole. With the guidance

of such a Commission, a carefully balanced correctional industries program can be developed.

The marketing of products and services of correctional industries programs to private industry has the potential for contributing to the economy of the State and actively developing Alaska's resources. State capital invested in correctional industries can maintain a dual purpose of providing meaningful work for prison inmates with some real linkage to post release employment and also improve the position of industry in the State with the net result of increasing the gross product of the State.

Possibilities of promising industries include the establishment of an agricultural processing plant to process crops not presently cultivated but have had success in previous years. A netmaking operation for the developing bottomfish industry may be economically feasible and provide valuable training for the inmates. A data input service could be established to satisfy increasing state needs while providing inmates with marketable skills. Another possibility could be the establishment of a highway sign shop with decal-making capabilities for state markings on vehicles and property. The production of hardwood office furniture is another industry which has had much success in other state programs. A laundry operation may be considered for the State Ferry system. The Marine Highway system has considered establishing its own laundry and might therefore welcome a correctional industry as a regular supplier. Tire recycling within our facilities could produce crumb rubber for use as an asphalt mix aggregate for roadbed construction and joint crack fillers. Correctional Industries could develop an upholstering shop, a welding metal shop, the production of janitorial supplies, small engine repairs and numerous other successful ventures currently in operation within other state's correctional industry programs.

Recently, Chief Justice Warren Burger urged a revised approach to the rehabilitation of prisoners to bring crime under control. In remarks prepared for delivery at the University of Nebraska on December 16, the Chief Justice said, "The current human warehouse system should be changed to factories with fences around them, with inmates paid to produce goods."

The Division of Corrections endorses CS for House Bill 194 (HESS) but requests one technical amendment that would align the proposed legislation more distinctly with existing administrative procedures. The suggestion is to amend page 3, lines 1,2,3 and 4 as follows:

- 1.) Subject to the Fiscal Procedures Act (AS 37.05), use, purchase, lease, equip, and maintain buildings, machinery, and other equipment, and may purchase materials and enter into contracts, which may be necessary for the correctional industries program;

**POSITION PAPER/Department of Health & Social Services**

Recommended by:

Walter B Jones  
Walter B. Jones  
Acting Director, Division of  
Corrections

Date:

2/26/82

Approved by:

Helen D. Beirne  
Helen D. Beirne  
Commissioner

Date:

2.26.82

CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

- I. INTRODUCTION
- II. CORRECTIONAL INDUSTRY PROGRAMS/STANDARD INDUSTRIAL CLASSIFICATIONS (SIC)
- III. CHART - COMPARISON BY STATES
- IV. CORRECTIONAL INDUSTRY PROGRAMS BY STATES



*John R. Wald Company*  
INCORPORATED

HUNTINGDON, PENNSYLVANIA 16652  
814 643-3908

- INTRODUCTION -

In an effort to more completely list the variety of Correctional Industry Programs operating in corrections today and relate these to comparable industries prevalent in the private sector, we have prepared the attached Comparison by States using the Standard Industrial Classification (SIC) system, as outlined by the U. S. Department of Commerce.

Under the Standard Industrial Classification (SIC) system, an industry is generally defined as a group of establishments producing a single product or a, more or less, closely related group of products. The product groupings from which industry classifications are derived are based on such considerations as whether they are typically produced by the same establishment, similarity of manufacturing processes, types of materials used, types of customers, and the like. The system operates in such a way that the definitions become progressively narrower with successive additions of specific classifications. There are 20 very broad 2-digit groups. The products of the manufacturing industries have been assigned codes based on the industry from which they originate. An establishment is classified in a particular industry if its production of the primary products of that industry exceeds its production of products of any other single industry. In a few instances, however, the industry classification of an establishment is determined not only by the products it makes, but also by the processes employed in making those products.

In earlier censuses, a number of small establishments may have been misclassified as to industry. The industry classifications for these establishments were assigned on the basis of brief descriptions of the general activity of the establishment. Where the description is incomplete or there are relatively fine lines of demarcation between industries or between manufacturing and nonmanufacturing activity, the code assigned to an establishment could differ from that which would have been assigned on the basis of more complete product information.

While some establishments produce only the primary products of the industry in which they are classified, it rarely happens that all the establishments in an industry specialize to this extent.

CORRECTIONAL INDUSTRY PROGRAMS/STANDARD INDUSTRIALCLASSIFICATIONS (SIC)

In our effort to relate Correctional Industry Programs to Standard Industrial Classifications we prepared the attached outline, listing every known Correctional Industry Program under each of the Code 20 thru Code 40 Standard Industry Classification (SIC). Industrial Code efforts were made to (identify), first, the so-called traditional correctional industries and, secondly, the variety of new ventures and/or satellite type programs with the Standard Industrial Classifications.

CORRECTIONAL INDUSTRY PROGRAMS

STANDARD INDUSTRIAL CLASSIFICATION (SIC) INDUSTRIAL CODE

20 FOOD & KINDRED PRODUCTS

Abattoir/Meat Processing  
Cannery  
Coffee & Tea  
Dairy Products  
Farming  
Feed/Flour/Grain  
Orchard

24 LUMBER AND WOOD PRODUCTS

Carpentry  
Containers  
Forest Mgmt./Timber  
Furniture  
Park Equipment  
Pressure Creosote Treatment  
Saw Mill & Lumber Products  
Snow Fence Mfg.  
Misc. Wood Products

27 PRINTING AND PUBLISHING

Bookbinding/Repair  
Decals  
Engraving (Name Plates,  
Plaques)  
Printing  
Rubber Stamps  
Silkscreening  
Validation Stickers

21 TOBACCO PRODUCTS

25 FURNITURE & FIXTURES

Furniture  
Wood (new)  
Metal (new)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Office Partitions  
Venetian Blinds

28 CHEMICALS AND ALLIED PRODUCTS

Janitorial Products  
Paint  
Soap Products

22 TEXTILE MILL PRODUCTS

Cordage/Twine/Rope  
Knitting  
Spin/Weave

29 PETROLEUM & COAL PRODUCTS

Oil Recycling

23 APPAREL, OTHER TEXTILE PRODUCTS

Canvas Specialty Products  
Drapery  
Flags  
Garment  
Glove  
Hosiery (see Knitting)  
Linens  
Rugs  
Tailor

26 PAPER AND ALLIED PRODUCTS

Bags  
Boxes (cardboard)

30 RUBBER & PLASTICS PRODUCTS

Plastic Bags  
Plastic Products  
Tire Recapping

- CORRECTIONAL INDUSTRY PROGRAMS -  
(SIC)

31 LEATHER & LEATHER PRODUCTS

Belts  
Leather Bags  
Shoes (New & Repair)

32 STONE, CLAY, AND GLASS PRODUCTS

Masonry Products  
Concrete  
Brick

33 PRIMARY METAL INDUSTRIES

Foundry

34 FABRICATED METAL PRODUCTS

Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products

35 MACHINERY EXCEPT ELECTRICAL

Business & Office Machine Repair  
Farm Machinery

36 ELECTRICAL EQUIPMENT & SUPPLIES

Electronics  
Maintenance (Electric)

37 TRANSPORTATION EQUIPMENT

Auto Repair  
Bus Repair  
Truck Repair

38 INSTRUMENTS RELATED PRODUCTS

Dental (Prosthetics/Lab)  
Optical Lab

39 MISCELLANEOUS MANUFACTURING INDS.

Brooms/Brushes/Mops  
Educational Toys

40 SERVICE INDUSTRIES (MISCELLANEOUS)

Freight Service  
Laundry/Dry Cleaning  
Nursery  
Records Conversion  
Outside Labor Services

III

CHART

CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

The attached chart was prepared indicating those Industrial Programs (indicated by dots "•") active in each state.

As with any survey it is difficult to assure 100% validity to the programs by state. The results of our research and survey, as indicated on the chart, were arrived at by consensus thru the following sources of information:

1. John R. Wald Company chart titled "State Use Correctional Industries Comparison by States" dated 1-1-74.
2. Correctional Industries Association's 1978-79 Directory.
3. Industry Survey by State of Michigan conducted March 1977.
4. John R. Wald Company publication "Correctional Industries - State Use Sales" 11-1-77.
5. State Correctional Industry Catalogues.
6. Spot calls to Industry Directors, picked at random.
7. Spot reviews in-person with Correctional Industry personnel.







CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

ALABAMA

Cannery  
Knitting  
Garment  
Saw Mill & Lumber Products  
Printing  
Validation Stickers  
Auto Tags  
Records Conversion

ARKANSAS

Garment  
Mattress/Pillow  
Printing  
Plastic Products  
Records Conversion

CALIFORNIA (Cont'd)

Educational Toys  
Laundry/Dry Cleaning

COLORADO

Abattoir/Meat Processing  
Cannery  
Dairy Products  
Farming  
Flags  
Garment  
Linens  
Tailor  
Furniture  
Park Equipment  
Saw Mill & Lumber Products  
Wood (New)  
Upholstering  
Office Partition  
Printing  
Validation Stickers  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Electronics  
Auto Repair  
Freight Service  
Nursery

CALIFORNIA

Dairy Products  
Farming  
Orchard  
Knitting  
Flags  
Garment  
Glove  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Mattress/Pillow  
Bookbinding/Repair  
Printing  
Validation Stickers  
Janitorial Products  
Shoes (New & Repair)  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products  
Optical Lab

ALASKA

NO INDUSTRIES

ARIZONA

Abattoir/Meat Processing  
Dairy Products  
Farming  
Carpentry  
Furniture  
Wood (New)  
Mattress/Pillow  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Validation Stickers  
Auto Tags  
Metal Working  
Signs (Metal)  
Dental (Prosthetics/Lab)  
Freight Service  
Records Conversion

CONNECTICUT

Dairy Products  
 Farming  
 Garment  
 Furniture  
 Park Equipment  
 Misc. Wood Products  
 Wood (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Office Partition  
 Engraving (Name Plates; Plaques)  
 Printing  
 Rubber Stamps  
 Validation Stickers  
 Tire Recapping  
 Auto Tags  
 Machine Shop  
 Signs (Metal)  
 Business & Office Machine Repair  
 Auto Repair  
 Dental (Prosthetics/Lab)  
 Optical Lab  
 Laundry/Dry Cleaning  
 Records Conversion

DELAWARE

Repair/Refinishing

DISTRICT OF COLUMBIA

Garment  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Printing  
 Silkscreening

DISTRICT OF COLUMBIA (Cont'd)

Validation Stickers  
 Auto Tags  
 Machine Shop  
 Metal Working  
 Tubular  
 Signs (Metal)  
 Laundry/Dry Cleaning

FLORIDA

Abattoir/Meat Processing  
 Cannery  
 Dairy Products  
 Farming  
 Garment  
 Glove  
 Hosiery  
 Linens  
 Forest Mgmt./Timber  
 Furniture  
 Park Equipment  
 Pressure Creosote Treatment  
 Saw Mill & Lumber Products  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Mattress/Pillow  
 Boxes (Cardboard)  
 Bookbinding/Repair  
 Decals  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Shoes (New & Repair)  
 Concrete  
 Brick

FLORIDA (Cont'd)

Auto Tags  
 Metal Working  
 Sheet Metal  
 Misc. Metal Products  
 Auto Repair  
 Truck Repair  
 Dental (Prosthetics/Lab)  
 Optical Lab  
 Nursery  
 Records Conversion  
 Outside Labor Services

GEORGIA

Garment  
 Furniture  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Printing  
 Silkscreening  
 Validation Stickers  
 Janitorial Products  
 Concrete  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Signs (Metal)  
 Misc. Metal Products

HAWAII

Printing

IDAHO

Carpentry  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Auto Repair  
 Records Conversion

ILLINOIS

Abattoir/Meat Processing  
 Dairy Products  
 Farming  
 Tobacco Products  
 Knitting  
 Drapery  
 Garment  
 Linens  
 Furniture  
 Saw Mill & Lumber Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Janitorial Products  
 Soap Products  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Dental (Prosthetics/Lab)  
 Brooms/Brushes/Mops

INDIANA

Flags  
 Garment  
 Tailor  
 Furniture  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Mattress/Pillow  
 Engraving (Name Plates, Plaques)  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Auto Tags  
 Machine Shop  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Brooms/Brushes/Mops

IOWA

Garment  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Office Partitions  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular

IOWA (Cont'd)

Signs (Metal)  
 Auto Repair  
 Laundry/Dry Cleaning  
 Records Conversion  
 Outside Labor Service

KANSAS

Garment  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Silkscreening  
 Janitorial Products  
 Paint  
 Soap Products  
 Metal Working  
 Tubular  
 Signs (Metal)

KENTUCKY

Garment  
 Linens  
 Furniture  
 Wood (New)  
 Metal (New)  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)

LOUISIANA

Abattoir/Meat Processing  
Cannery  
Garment  
Linens  
Mattress/Pillow  
Decals  
Janitorial Products  
Soap Products  
Auto Tags  
Signs (Metal)  
Dental (Prosthetics/Lab)  
Brooms/Brushes/Mops

MAINE

Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Printing  
Concrete  
Auto Tags  
Signs (Metal)

MARYLAND

Cannery  
Garment  
Furniture  
Wood (New)  
Metal (New)  
Mattress/Pillow  
Boxes (Cardboard)  
Printing  
Paint  
Auto Tags  
Metal Working  
Sheet Metal

MARYLAND (Cont'd)

Tubular  
Signs (Metal)  
Misc. Metal Products  
Brooms/Brushes/Mops

MASSACHUSETTS

Canvas Specialty Products  
Flags  
Garments  
Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Boxes (Cardboard)  
Silkscreening  
Shoes (New & Repair)  
Foundry  
Auto Tags  
Metal Working  
Signs (Metal)  
Misc. Metal Products  
Auto Repair  
Brooms/Brushes/Mops

MICHIGAN

Spin/Weave  
Canvas Specialty Products  
Flags  
Garments  
Hosiery  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)

MICHIGAN (Cont'd)

Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Office Partition  
Boxes (Cardboard)  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Silkscreening  
Validation Stickers  
Belts  
Shoes (New & Repair)  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal & Wood)  
Maintenance (Electric)  
Brooms/Brushes/Mops  
Laundry/Dry Cleaning

MINNESOTA

Cordage/Twine/Rope  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Printing  
Validation Stickers  
Plastic Products  
Foundry  
Auto Tags  
Machine Shop  
Metal Working

MINNESOTA (Cont'd)

Sheet Metal  
Tubular  
Farm Machinery  
Bus Repair  
Records Conversion  
Outside Labor Services

MISSISSIPPI

Bookbinding/Repair  
Janitorial Products

MISSOURI

Garment  
Glove  
Furniture  
Park Equipment  
Wood (New)  
Metal (New)  
Upholstering  
Boxes (Cardboard)  
Bookbinding/Repair  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Shoes (New & Repair)  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Freight Service  
Laundry/Dry Cleaning  
Records Conversion

MONTANA

Abattoir/Meat Processing  
Dairy Products  
Farming  
Mattress/Pillow  
Printing  
Auto Tags  
Signs (Metal)

NEBRASKA

Flags  
Garment  
Furniture  
Park Equipment  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Engraving (Name plates, Plaques)  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products

NEVADA

Bookbinding/Repair  
Auto Tags

NEW HAMPSHIRE

Dairy Products  
Farming  
Furniture  
Wood (New)  
Repair/Refinishing  
Printing  
Auto Tags  
Auto Repair

NEW JERSEY

Knitting  
Garment  
Metal (New)  
Mattress/Pillow  
Printing  
Validation Sticker  
Janitorial Products  
Soap Products  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Brooms/Brushes/Mops

NEW MEXICO

Furniture  
 Misc. Wood Products  
 Wood (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Decals  
 Engraving (Name Plates, Plaques)  
 Printing  
 Silkscreening  
 Validation Stickers  
 Auto Tags  
 Signs (Metal)  
 Auto Repair

NEW YORK

Canvas Specialty Products  
 Flags  
 Garment  
 Linens  
 Tailor  
 Furniture  
 Saw Mill & Lumber Products  
 Snow Fence Mfg.  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Upholstering  
 Mattress/Pillow  
 Boxes (Cardboard)  
 Engraving (Name Plates, Plaques)  
 Printing  
 Silkscreening  
 Janitorial Products  
 Soap Products  
 Plastic Bags  
 Foundry

NEW YORK (Cont'd)

Auto Tags  
 Machine Shop  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Electronics  
 Auto Repair  
 Bus Repair  
 Truck Repair  
 Optical Lab  
 Brooms/Brushes/Mops

NORTH CAROLINA

Meat Processing  
 Cannery  
 Farming  
 Garment  
 Tailor  
 Forest Mgmt./Timber  
 Furniture  
 Wood (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Printing  
 Janitorial Products  
 Paint  
 Soap Products  
 Oil Recycling  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Signs (Metal)  
 Misc. Metal Products  
 Laundry  
 Outside Labor Services

NORTH DAKOTA

Furniture  
 Wood (New)  
 Repair/Refinishing  
 Upholstering  
 Janitorial Products  
 Metal Working  
 Tubular  
 Signs (Metal)

OHIO

Tobacco Products  
 Garment  
 Linens  
 Furniture  
 Wood (New)  
 Metal (New)  
 Mattress/Pillow  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Shoes (New & Repair)  
 Auto Tags  
 Machine Shop  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Bus Repair  
 Truck Repair  
 Dental (Prosthetics/Lab)  
 Brooms/Brushes/Mops  
 Records Conversion

OKLAHOMA

Abattoir/Meat Processing  
Cannery  
Garment  
Mattress/Pillow  
Boxes (Cardboard)  
Printing  
Auto Tags  
Signs (Metal)  
Records Conversion

OREGON

Furniture  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Shoes (New & Repair)  
Metal Working  
Sheet Metal  
Tubular  
Auto Repair  
Laundry/Dry Cleaning

PENNSYLVANIA

Abattoir/Meat Processing  
Cannery  
Coffee & Tea  
Dairy Products  
Farming  
Knitting  
Spin/Weave  
Drapery  
Garment  
Linens  
Furniture  
Saw Mill & Lumber Products

PENNSYLVANIA (Cont'd)

Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Boxes (Cardboard)  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Shoes (New & Repair)  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Auto Repair  
Dental (Prosthetics/Lab)  
Educational Toys  
Freight Service  
Nursery  
Records Conversion

RHODE ISLAND

Flags  
Printing  
Auto Tags  
Signs (Metal)

SOUTH CAROLINA

Abattoir/Meat Processing  
Dairy Products  
Farming  
Garment  
Furniture  
Wood (New)  
Metal (New)

SOUTH CAROLINA (Cont'd)

Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Venetian Blinds  
Bookbinding/Repair  
Decals  
Silkscreening  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products  
Laundry/Dry Cleaning  
Janitorial Products

SOUTH DAKOTA

Farming  
Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Bookbinding/Repair  
Printing  
Auto Tags  
Signs (Metal)

TENNESSEE

Garment  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Upholstering  
Printing  
Janitorial Products  
Paint

TENNESSEE (Cont'd)

Soap Products  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)

TEXAS

Abattoir/Meat Processing  
Coffee  
Spin/Weave  
Canvas Specialty Products  
Drapery  
Flags  
Garment  
Linens  
Furniture  
Saw Mill & Lumber Products  
Misc. Wood Products  
Wood (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Boxes (Cardboard)  
Engraving (Name Plates, Plaques)  
Validation Stickers  
Janitorial Products  
Soap Products  
Plastic Products  
Tire Recapping  
Belts  
Shoes (New & Repair)  
Auto Tags  
Sheet Metal  
Signs (Metal)  
Misc. Metal Products  
Bus Repair  
Truck Repair

TEXAS (Cont'd)

Dental (Prosthetics/Lab)  
Brooms/Brushes/Mops  
Educational Toys  
Freight Service  
Records Conversion

UTAH

Abattoir/Meat Processing  
Dairy Products  
Metal (New)  
Printing  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)

VERMONT

Coffee & Tea  
Farming  
Saw Mill & Lumber Products  
Misc. Wood Products  
Printing  
Validation Stickers  
Auto Tags  
Signs (Metal)

VIRGINIA

Garment  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Upholstering  
Office Partitions  
Boxes (Cardboard)  
Bookbinding/Repair  
Engraving (Name Plates, Plaques)  
Printing  
Tire Recapping  
Shoes (New & Repair)  
Concrete  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Signs (Metal)  
Dental (Prosthetics/Lab)  
Laundry/Dry Cleaning  
Records Conversion

WASHINGTON

Dairy Products  
Farming  
Metal (New)  
Upholstering  
Printing  
Validation Stickers  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Business & Office Machine  
Repair  
Auto Repair  
Records Conversion

WEST VIRGINIA

Garment  
Linens  
Printing  
Auto Tags  
Signs (Metal)

WISCONSIN

Farming  
Furniture  
Wood (New)  
Metal (New)  
Upholstering  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Silkscreening  
Validation Stickers  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Business & Office Machine Repair  
Records Conversion

WYOMING

Garment  
Upholstering  
Mattress/Pillow  
Printing  
Shoes (New & Repair)  
Auto Tags  
Signs (Metal)

FEDERAL

Spin/Weave  
Canvas Specialty Products  
Drapery  
Garment  
Glove  
Linens  
Rugs  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Printing  
Plastic Products  
Tire Recapping  
Shoes (New & Repair)  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products  
Electronics  
Auto Repair  
Brooms/Brushes/Mops  
Records Conversion

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 194 (HESS)

Title An Act Relating to prisoner employment and correctional industries

Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Health & Social Services

Program Category Affected Offender Confinement, Reformation & Supervision

BRU-Program, Or Subprogram(s) Affected Adult Confinement, Prison Industries

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 82      | FY 83        | FY 84        | FY 85        | FY 86        | FY 87        |
|--------------------------|------------|--------------|--------------|--------------|--------------|--------------|
| 100 PERSONAL SERVICES    |            | 39.8         | 127.3        | 334.8        | 364.9        | 397.7        |
| 200 TRAVEL               |            | 21.8         | 23.8         | 19.7         | 21.5         | 23.4         |
| 300 CONTRACTUAL          |            | 10.9         | 11.9         | 13.0         | 14.1         | 15.5         |
| 400 COMMODITIES          |            | 100.0        | 150.0        | 163.5        | 178.2        | 194.3        |
| 500 EQUIPMENT            |            | 150.0        | 200.0        | 100.0        | 25.0         | 25.0         |
| 600 LAND & STRUCTURES    |            | -            | -            | -            | -            | -            |
| 700 GRANTS, CLAIMS, ETC. |            | 33.0         | 67.5         | 97.5         | 105.0        | 114.4        |
| <b>TOTAL</b>             | <b>-0-</b> | <b>355.5</b> | <b>580.5</b> | <b>728.5</b> | <b>708.7</b> | <b>770.3</b> |

FUNDING (Thousands of Dollars)

| GENERAL FUND           |  | * | * | * | * | * |
|------------------------|--|---|---|---|---|---|
| FEDERAL FUNDS          |  |   |   |   |   |   |
| OTHER (Specify Source) |  |   |   |   |   |   |

\* See Analysis, Paragraph I

POSITIONS

|           |  | 1 | 2 | 4 | -0- | -0- |
|-----------|--|---|---|---|-----|-----|
| FULL TIME |  |   |   |   |     |     |
| PART TIME |  |   |   |   |     |     |
| TEMPORARY |  |   |   |   |     |     |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Assumptions:

A. Staff

- It is anticipated that seven additional shop supervisors will be needed to fully implement the Prison Industries Program. The seven shop supervisors would be hired during the next three fiscal years, on the following schedule:

*Roger C. Lange*

IV. DATE February 4, 1982

PREPARED BY Roger C. Lange

AGENCY Division of Adult Corrections

Original: Legislative Finance  
cc: Budget and Management

PHONE 465-3376

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

*Jeanne C. Clark, Acting Director*  
*Division of Management & Budget*

| <u>DATE</u> | <u>LOCATION</u> | <u># OF POSITIONS</u> |
|-------------|-----------------|-----------------------|
| July, 1982  | Palmer          | 1                     |
| July, 1983  | Juneau          | 2                     |
| Oct., 1984  | Eagle River     | 2                     |
| Oct., 1984  | Fairbanks       | 2                     |

A. The positions will all be Range 16. - Shop Supervisors; FY 1983 cost is computed as follows:

Monthly Salary \$2556

|                       |                 |
|-----------------------|-----------------|
| Annual Salary         | \$30,672        |
| Variable Benefits     | 5,101           |
| Supplemental Benefits | 1,880           |
| Health Benefits       | 2,196           |
| <b>Total:</b>         | <b>\$39,849</b> |

B. Travel

1. Board travel consists of 4 board meetings to be held at institutions with industries programs. It is assumed an average of 6 board members will attend each meeting, with 4 requiring air travel. It is assumed each meeting will be of a three day duration. \$10,560
2. Public Hearings will be conducted at @ Board meeting whenever possible. However two meetings a year in addition may be needed in FY 83 and FY 84 for start up of industries. \$5,280
3. Staff travel of \$6,000 is included for supervision of the program.

C. Contractual funds are included for specialized services not available from state agencies plus long distance telephone and postage costs. It is assumed that the cost for additional heat and electricity will be absorbed by the institutions conducting the industries programs.

D. Commodities funds are to purchase raw materials needed in the manufacturing of products.

E. Funds to purchase equipment will be needed in significant amounts for the first three years for the new product/service lines, as they are developed.

F. Funds requested in Grants and Claims is for the payment to inmates of wages earned. The following table represents the estimates of persons in the program, average wages, etc.

| <u>FISCAL YEAR</u> | <u>FULL TIME INMATES</u> | <u>DAYS PER YEAR WORKED</u> | <u>HOURS PER DAY WORKED</u> | <u>AVE. HOURLY WAGE</u> | <u>TOTAL WAGES</u> |
|--------------------|--------------------------|-----------------------------|-----------------------------|-------------------------|--------------------|
| 1983               | 40                       | 250                         | 7.5                         | \$.44                   | \$33,000           |
| 1984               | 75                       | 250                         | 7.5                         | .48                     | 67,500             |
| 1985               | 100                      | 250                         | 7.5                         | .52                     | 97,500             |
| 1986               | 100                      | 250                         | 7.5                         | .56                     | 105,000            |
| 1987               | 100                      | 250                         | 7.5                         | .61                     | 114,375            |

G. Capital expenditures are addressed in the Governor's Capital budget, as follows:

|         |                                   |             |
|---------|-----------------------------------|-------------|
| FY 1983 | Juneau Prison Industries Building | \$1,248,500 |
| FY 1983 | Eagle River Prison Industries     | 1,306,200   |
| FY 1983 | Fairbanks Prison Industries       | 1,542,000   |
| FY 1985 | Palmer Prison Industries Remodel  | 200,000     |

The above costs are, therefore, not included in the fiscal note.

H. Inflation

It is assumed that there will be a uniform 9% inflation rate through FY 1986.

- I. Funding identification has not been made as the proposed legislation is not specific as to the manner program receipts are to be handled. Funding could be identified as all general funds or a combination of general funds and program receipts.

Without knowing what specific industries are to be developed or the time frame in which goods or services are available to the specified consumers, no estimate of program receipts can be made at this time. It is assumed, however, that all program receipts will either be identified as part of the funding or deposited directly into the state treasury.

I. REQUEST

Bill/Resolution No. CSHB 194 (HESS)

Title An Act Relating to prisoner employment and correctional industries

Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Health & Social Services

Program Category Affected Offender Confinement, Reformation & Supervision

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| 600 LAND & STRUCTURES    |            | -            | -            | -            | -            | -            |
| 700 GRANTS, CLAIMS, ETC. |            | 33.0         | 67.5         | 97.5         | 105.0        | 114.4        |
| <b>TOTAL</b>             | <b>-0-</b> | <b>355.5</b> | <b>580.5</b> | <b>728.5</b> | <b>708.7</b> | <b>770.3</b> |

FUNDING (Thousands of Dollars)

|                        |  | * | * | * | * | * |
|------------------------|--|---|---|---|---|---|
| GENERAL FUND           |  |   |   |   |   |   |
| FEDERAL FUNDS          |  |   |   |   |   |   |
| OTHER (Specify Source) |  |   |   |   |   |   |

\* See Analysis, Paragraph I

POSITIONS

|           |  | 1 | 2 | 4 | -0- | -0- |
|-----------|--|---|---|---|-----|-----|
| FULL TIME |  |   |   |   |     |     |
| PART TIME |  |   |   |   |     |     |
| TEMPORARY |  |   |   |   |     |     |

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1. It is anticipated that seven additional shop supervisors will be needed to fully implement the Prison Industries Program. The seven shop supervisors would be hired during the next three fiscal years, on the following schedule:

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IV. DATE February 4, 1982

PREPARED BY Roger C. Lange

AGENCY Division of Adult Corrections

Original: Legislative Finance

PHONE 465-3376

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

*Jeanne C. Clark, Acting Director*  
*Division of Management & Budget*

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|-----------------------|-----------------------|----------|
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|                       | Total                 | \$39,849 |

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|--------------------|--------------------------|-----------------------------|-----------------------------|-------------------------|-------------------|
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| 1985               | 100                      | 250                         | 7.5                         | .52                     | 97,5              |
| 1986               | 100                      | 250                         | 7.5                         | .56                     | 105,0             |
| 1987               | 100                      | 250                         | 7.5                         | .61                     | 114,3             |

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|         |                                   |             |
|---------|-----------------------------------|-------------|
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The above costs are, therefore, not included in the fiscal note.

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It is assumed that there will be a uniform 9% inflation rate through FY 1986.

- I. Funding identification has not been made as the proposed legislation is not specific as to the manner program receipts are to be handled. Funding could be identified as all general funds or a combination of general funds and program receipts.

Without knowing what specific industries are to be developed or the time frame in which goods or services are available to the specified consumers, no estimate of program receipts can be made at this time. It is assumed, however, that all program receipts will either be identified as part of the funding or deposited directly into the state treasury.

February 18, 1981

The Honorable Jim Duncan  
Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill which would provide for the creation of certain industries within our present correctional system. The purpose of the bill is to provide appropriate employment for prisoners, consistent with proper penal administration, and to direct prisoner effort toward self-betterment, financial responsibility, and the creation or improvement of job skills that can be used upon release.

The commissioner of health and social services would be empowered to establish the necessary mechanisms for correctional industries and would be responsible for marketing the products and services. Sales would be made to governmental agencies and to private non-profit organizations. Prices to be charged for the products and services provided would be determined by the commissioner, and the program would be exempt from collective bargaining and the provisions of AS 23.

Wages for work done by prisoners would be determined by the commissioner and would be credited to the individual prisoners. Disbursement of a portion of these wages would be made so as to allow the state to recover any related violent crime compensation award made and to pay any restitution order or court award against the prisoner for damages arising out of the criminal conduct. The prisoner could also be made to pay for care of his dependents. The prisoner may then opt to buy personal items, retain the balance of earnings until his release, or for another proper purpose.

A correctional industries commission would be established to hold public hearings to provide an opportunity for persons or organizations who may be affected by the

program to contribute ideas. The commission would then make recommendations to the commissioner regarding the industries program. The commission would have representatives from private industry, labor, agriculture, the public, the state government, and one ex-offender.

This bill also includes provisions dealing with institutional employment of prisoners in general. They declare a policy of the state that prisoners be productively employed while imprisoned; list the types of employment, one of which is the correctional industries program; provide for earnings as determined appropriate by the commissioner; and provide for the forfeiture of all or a portion of earnings of prisoners who escape as determined appropriate by the commissioner. Section 4 of the bill would repeal three provisions which would be inconsistent with and superseded by the statutes in this bill. (However, existing AS 41.20.110(b), on trail and campsite work by prisoners, is left intact.)

It is suggested that, if this bill passes, the revisor of statutes should relocate the "general provisions" article of AS 33.30 to the end of the chapter.

Sincerely,

S/SSH

Jay S. Hammond  
Governor

Original sponsor: Rules/Governor

Offered: 2/3/82  
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

2

CS FOR HOUSE BILL NO. 194 (HESS) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act relating to prisoner employment and correc-  
7 tional industries; and providing for an effective  
8 date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

\* Section 1. AS 33.30.225 is repealed and reenacted to read:

11

Sec. 33.30.225. INSTITUTIONAL EMPLOYMENT. (a) It is the policy

12

of the state that prisoners be productively employed for as many hours

13

each day as feasible, not to exceed 40 hours per week unless overtime

14

has been specifically approved by the commissioner. The term "pro-

15

ductively employed" includes the following kinds of employment:

16

(1) routine maintenance and support services essential to the

17

operation of the prison;

18

(2) education including both academic and vocational;

19

(3) industrial, agricultural, and service activities con-

20

ducted in accordance with AS 33.30.400 - 33.30.490; and

21

(4) public conservation projects including but not limited to

22

forest fire prevention and control, forest and watershed management,

23

recreational area development, fish and game management, soil conserva-

24

tion, and forest watershed revegetation.

25

(b) The commissioner may enter into contracts or cooperative

26

agreements with any public agency for the performance of conservation

27

projects.

28

\* Sec. 2. AS 33.30 is amended by adding a new section to read:

29

Sec. 33.30.227. WAGE PAY. (a) Each prisoner who is productively

1 employed, as defined in AS 33.30.225(a)(1), (3) or (4), may receive for  
2 that work compensation at a rate determined by the commissioner under  
3 AS 33.30.450 and which is available from legislative appropriations.  
4 The provisions of AS 33.30.450 apply to prisoners productively employed  
5 in activities other than in the correctional industries program as well  
6 as in those activities that are a part of that program.

7 (b) Nothing in this chapter prohibits the commissioner from estab-  
8 lishing a wage comparable to the prevailing wage rate.

9 \* Sec. 3. AS 33.30 is amended by adding new sections to read:

10 ARTICLE 4. CORRECTIONAL INDUSTRIES.

11 Sec. 33.30.400. PURPOSE. It is the purpose of AS 33.30.400 -  
12 33.30.490 to:

13 (1) develop and operate agricultural, industrial, and service  
14 enterprises employing prisoners under the jurisdiction of the commis-  
15 sioner;

16 (2) provide realistic work experience for prisoners under  
17 conditions as much like those that prevail in private industry as  
18 possible, consistent with proper penal administration, and to direct  
19 their efforts toward financial responsibility, acquiring or improving  
20 effective work habits and occupational skills, and increasing the  
21 probability of opportunities for employment after release; and

22 (3) operate a work program for prisoners that will be as  
23 nearly self-supporting as possible by generating a sufficient amount of  
24 money from the sale of products and services to pay all or most of the  
25 expenses of the program.

26 Sec. 33.30.410. POWERS AND DUTIES OF THE COMMISSIONER. (a) The  
27 commissioner may establish and administer a correctional industries  
28 program that is based on voluntary prisoner participation.

29 (b) The commissioner may

1           (1) subject to the Fiscal Procedures Act (AS 37.05), use,  
2 purchase, lease, equip, and maintain buildings, machinery, and other  
3 equipment, and may purchase materials and enter into contracts, which  
4 may be necessary for the correctional industries program;

5           (2) provide for prisoners to be employed in rendering ser-  
6 vices and producing articles, materials, and supplies needed by a state  
7 agency, a political subdivision of the state, an agency of the federal  
8 government, other states or their political subdivisions, or for use by  
9 nonprofit organizations;

10           (3) if the commission established in AS 33.30.470 approves,  
11 the commissioner may employ prisoners to provide services or products as  
12 needed by private industry if the services or products have potential  
13 for contributing to the economy of the state and will have minimal  
14 negative impact on existing private industry in the state.

15           Sec. 33.30.420. CORRECTIONAL INDUSTRIES FUND. (a) There is  
16 established in the department a fund to be known as the correctional  
17 industries fund. All expenses of the correctional industries program,  
18 except salaries and benefits of state employees, are to be financed from  
19 the correctional industries fund and budgeted in accordance with the  
20 Executive Budget Act (AS 37.07). The commissioner shall report annually  
21 to the legislature all activities and balances of the fund.

22           (b) The legislature may appropriate to the correctional industries  
23 fund any amounts necessary to implement AS 33.30.400 - 33.30.490, which  
24 may equal or exceed the amounts received by the state for services  
25 rendered or products sold by the correctional industries program.

26           (c) Unless otherwise expressly provided, money appropriated to the  
27 correctional industries fund is not a one-year appropriation under  
28 AS 37.25.010. Any amount that is appropriated but that is not required  
29 for the purposes of the fund in that fiscal year remains available for

1 spending in succeeding fiscal years.

2 Sec. 33.30.430. MARKETING OF CORRECTIONAL INDUSTRIES PRODUCTS.

3 (a) The commissioner shall market correctional industries products to  
4 appropriate entities as provided for in AS 33.30.410(b)(2). Because of  
5 the potential for contributing to the economy of the state, agricultural  
6 produce may be sold to commercial processors, wholesalers, or distri-  
7 butors, in addition to the entities provided for in AS 33.30.410(b)(2).

8 (b) The commissioner may sell a product or service of a correc-  
9 tional industries program to a private industry, subject to the approval  
10 of the commission established in AS 33.30.470. Before giving its ap-  
11 proval, the commission must determine that the product or service has  
12 potential for contributing to the economy of the state and will have  
13 minimal negative impact on existing private industry in the state.

14 (c) A product or service provided by correctional industries that  
15 meets marketable standards of quality and that meets the needs of state  
16 agencies at reasonable cost, as determined by the commissioner of  
17 administration, shall be purchased by state agencies through procedures  
18 established by the Department of Administration in such a manner as to  
19 facilitate the purchase. A product or service of the type and quality  
20 of that supplied by the correctional industries may not be obtained from  
21 a source outside correctional industries unless the commissioner certi-  
22 fies to the Department of Administration that correctional industries is  
23 not able to provide the product or service. State agencies shall make  
24 maximum use of the resources of the correctional industries program both  
25 in the purchase of existing products and by assisting in the development  
26 of new products or adaptation of existing products to meet future needs.

27 (d) The commissioner shall periodically determine the prices at  
28 which products and services will be sold. Prices must approximate the  
29 fair market value of products and services of comparable quality offered

1 by commercial sources.

2 (e) The commissioner of administration shall establish suitable  
3 methods of accounting and purchasing to facilitate the production and  
4 marketing of correctional industries products and to assure accurate  
5 cost data.

6 Sec. 33.30.440. LEGAL RIGHTS OF PRISONER WORKERS. (a) In ad-  
7 ministering the correctional industries program, the department shall  
8 comply with federal and state health and safety regulations, except for  
9 the provision of workers' compensation under AS 23.30.

10 (b) The provisions of AS 23 do not apply to correctional indus-  
11 tries nor to prisoners who work in correctional industries.

12 (c) Prisoners working in correctional industries are not state  
13 employees nor do they have the rights or privileges accorded to state  
14 employees, including the right to participate in collective bargaining.

15 Sec. 33.30.450. PRISONER PAYMENT; FORFEITURE. (a) The commis-  
16 sioner shall establish a pay plan for prisoners working in correctional  
17 industries based on the quantity and quality of work performed and skill  
18 required. Wage incentive plans to increase productivity may be included  
19 in the pay plan. The commissioner shall determine the amount to be  
20 credited to the prisoner after disbursements made under (b) of this  
21 section.

22 (b) The commissioner shall disburse prisoners' payments in amounts  
23 determined to be appropriate under procedures adopted by the commis-  
24 sioner based on the following order of priority:

- 25 (1) for support of the prisoner's dependents, if any;  
26 (2) to reimburse the state for compensation awarded under  
27 AS 18.67 resulting from the prisoner's criminal conduct;  
28 (3) to pay a civil judgment resulting from the prisoner's  
29 criminal conduct;

1 (4) for the purchase of clothing and commissary items for the  
2 prisoner's personal use;

3 (5) to pay a restitution or fine of the prisoner ordered by a  
4 sentencing court.

5 (c) Money credited to a prisoner must be retained by the com-  
6 missioner for the primary purpose of being available to the prisoner at  
7 the time of his release. The commissioner may, however, permit the  
8 prisoner to draw upon a portion of the money for other purposes that the  
9 commissioner considers appropriate.

10 (d) If a prisoner escapes, a portion of his earnings, as deter-  
11 mined by the commissioner, is to be forfeited. The commissioner shall  
12 deposit any forfeited earnings in the general fund.

13 Sec. 33.30.460. ATTACHMENT OF PRISONER PAYMENTS. Only the prisoner  
14 payments retained by the commissioner under AS 33.30.450(c) are subject  
15 to lien, attachment, garnishment, execution, or similar procedures to  
16 encumber funds or property.

17 Sec. 33.30.470. CORRECTIONAL INDUSTRIES COMMISSION. (a) The  
18 Correctional Industries Commission is established to provide general  
19 policy direction to the correctional industries program through the  
20 commissioner of health and social services. The commission consists of  
21 seven members, five of whom are to be appointed by the governor to serve  
22 staggered terms of four years. The appointed members must include a  
23 representative of private industry, organized labor, agriculture, and  
24 the general public, and one ex-offender. The commissioner of admini-  
25 stration is also a member, as is the commissioner of health and social  
26 services who is to serve as chairperson.

27 (b) The commission shall meet at least four times during each  
28 fiscal year and may hold additional meetings at the call of the chair-  
29 person. Four members of the commission constitute a quorum and a vote

1 of a majority of the quorum is necessary for the transaction of the  
2 business of the commission.

3 (c) Members of the commission serve without compensation, but are  
4 entitled to receive the per diem and travel allowance provided in  
5 AS 39.20.180 for attending meetings of the commission and making investi-  
6 gations either as a commission or individually as members of the commis-  
7 sion at the request of the chairperson.

8 Sec. 33.30.480. POWERS AND DUTIES OF THE COMMISSION. (a) The  
9 Correctional Industries Commission shall monitor the correctional  
10 industries program, annually review the proposed budget of the program,  
11 and make appropriate recommendations to the commissioner. This budget  
12 must be transmitted in the normal budgetary process to the legislature  
13 as part of the governor's budget.

14 (b) The commission shall hold public hearings to provide an op-  
15 portunity for persons or organizations who may be affected by the plans  
16 of the correctional industries program to appear and present testimony  
17 concerning those plans. The commission shall adopt rules governing the  
18 conduct of those hearings, including provisions to assure that adequate  
19 public notice of the hearing is given before the hearing. The commis-  
20 sion may also hold public hearings under these rules on any matter  
21 within its jurisdiction. Rules adopted under this subsection are not  
22 subject to the Administrative Procedure Act (AS 44.62).

23 (c) The commission shall recommend to the commissioner the ad-  
24 visability of establishing, expanding, diminishing, or discontinuing  
25 industrial, agricultural, or service activities to enable the program to  
26 operate as nearly as possible in a self-supporting manner, to provide as  
27 much employment for prisoners as is feasible, to provide diversified  
28 work activities with minimal negative impact on existing private  
29 industry in the state, and contribute to the economy of the state. In

1 making recommendations, the commission shall consider testimony received  
2 at public hearings.

3 Sec. 33.30.490. COOPERATION WITH STATE AGENCIES. With the ap-  
4 proval of the commissioner, a state agency may, without charge, transfer  
5 to the department for the correctional industries program any property  
6 or equipment suitable for the purposes of that program.

7 \* Sec. 4. AS 37.05.230 is amended by adding a new paragraph to read:

8 (9) the provisions of this section relative to competitive  
9 bids do not apply to the purchase of products or services provided by  
10 the correctional industries program established under AS 33.30.400 -  
11 33.30.490.

12 \* Sec. 5. AS 33.30.270, 33.30.280, and AS 36.10.060 are repealed.

13 \* Sec. 6. AS 33.30.400 - 33.30.490 are repealed July 1, 1987.

14 \* Sec. 7. This Act takes effect July 1, 1982.  
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**COMMITTEE REPORT**  
**SENATE**

FURTHER: None

6/9/81

Date: 6/11/81

Mr. President:

The Committee on FINANCE has had HB 196 am(title)  
establishment of the Alaska State Climate Center and a state weather and  
climate program

under consideration and (a majority of the committee) (the committee)  
reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached <sup>amendments</sup> amendments(s)  same title
- replace with CS for \_\_\_\_\_  new title  
and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

[Signature]  
[Signature]  
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**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

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\_\_\_\_\_  
CHAIRMAN

AMENDMENT

OFFERED IN THE SENATE:

By: Senate Resources

To: \_\_\_\_\_ SENATE BILL No. \_\_\_\_\_

HOUSE BILL No. HB 196

PAGE: 3

LINE: 2

(technical error)

After "climate-" delete "re" and add "related"

Introduced: 2/19/81  
Referred: Health, Education &  
Social Services and Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 HOUSE BILL 196 am(title)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to establishment of the Alaska State  
7 Climate Center and a state weather and climate  
8 program."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. LEGISLATIVE FINDINGS. The legislature finds that:

11 (1) weather and climate changes affect all human activities and  
12 general welfare;

13 (2) an understanding of weather and climate patterns is essential  
14 to food and energy production; construction; natural resource development  
15 and management; determinations of land use; community development; improve-  
16 ment of transportation, communications, and use of water resources; and the  
17 well-being of the people of Alaska;

18 (3) programs of basic and applied climatic research are important  
19 functions of several University of Alaska institutes and centers, including  
20 the Agricultural Experiment Station; the Arctic Environmental Information  
21 and Data Center; the Geophysical Institute; the Institutes of Arctic Bio-  
22 logy, Marine Science, and Water Resources; and the Alaska Sea Grant Program;

23 (4) weather and climate information is essential to the programs  
24 of several agencies, especially the Departments of Commerce and Economic  
25 Development, Environmental Conservation, Fish and Game, Natural Resources,  
26 Public Safety, and Transportation and Public Facilities;

27 (5) the National Climate Program Act, 15 U.S.C. 2901-2908, pro-  
28 vides for the establishment of a program for federal and state cooperative  
29 activities in climate studies and advisory services, and for annual grants

1 to states for these activities if the state has adopted a state climate  
2 program in accordance with the provisions of the National Climate Program  
3 Act;

4 (6) the Arctic Environmental Information and Data Center present-  
5 ly provides climatological services for the state under agreement between  
6 the University of Alaska and the National Oceanic and Atmospheric Adminis-  
7 tration; and

8 (7) by virtue of the National Climate Program Act, it would be  
9 highly beneficial for the State of Alaska to establish a state weather and  
10 climate program to recognize and improve the existing program, and to de-  
11 velop additional programs as required.

12 \* Sec. 2. AS 14.40 is amended by adding a new section to read:

13 Sec. 14.40.085. ESTABLISHMENT OF ALASKA STATE CLIMATE CENTER.

14 (a) The university shall establish an Alaska State Climate Center  
15 within an appropriate unit of the university. The administration and  
16 management of the center is under the direction of a university em-  
17 ployee designated the "state climatologist."

18 (b) The Alaska State Climate Center shall:

19 (1) prepare and update on a biennial basis a plan for the  
20 systematic acquisition and dissemination of climate-related informa-  
21 tion; the plan must include:

22 (A) an assessment of weather and climate information  
23 needs in Alaska;

24 (B) a reasonable basis for setting priorities among  
25 these needs; and

26 (C) a program for coordinating the activities of all  
27 available sources of weather- and climate-related information  
28 sources in order to meet the highest priority needs and to carry  
29 out the provisions of this section;

1 (2) establish a state climate planning advisory group com-  
2 posed of at least three members from organizations which provide climate ~~information~~ <sup>delite</sup>  
3 information, and at least three members from organizations which use ~~information~~ <sup>add</sup>  
4 climate-related information on a regular basis or from the general <sup>related</sup>  
5 public;

6 (3) solicit and consider the advice and recommendations of  
7 the state climate planning advisory group in preparing and updating the  
8 biennial plan for acquisition and dissemination of climate-related  
9 information;

10 (4) operate and maintain a central repository and archive  
11 for reports, books, maps and other records, and publications relating  
12 to weather and climatological information;

13 (5) provide for public access to weather and climatological  
14 information and technical advisory services; and

15 (6) enter into cooperative agreements, on behalf of the  
16 state and the university, in order to achieve intergovernmental climate  
17 program participation by the United States and the state; these agree-  
18 ments must be consistent with the provisions of the National Climate  
19 Program Act, 15 U.S.C. 2901 -- 2908.

20 (c) The Alaska State Climate Center may:

21 (1) investigate, describe, and interpret the characteristics  
22 of the weather and climate of the state, including its hazards and  
23 limitations;

24 (2) coordinate with state and federal agencies in matters  
25 concerning weather data acquisition, collection, integration and stor-  
26 age;

27 (3) monitor federal weather-related activities to assure  
28 that the interests of the state are being served;

29 (4) conduct research activities on the availability of

1 solar, wind, and water resources which assess the impact of climate  
2 fluctuations on these resources;

3 (5) publish bulletins, circulars, maps, or reports of the  
4 results of all research and investigations undertaken by the climate  
5 center, and distribute them to state agencies, government officials,  
6 industry, and the public;

7 (6) provide lectures, talks, displays, and exhibits on the  
8 climate of the state for the general education of the public; and

9 (7) enter into cooperative arrangements with local, state,  
10 and federal government agencies; foundations; universities; businesses;  
11 and other organizations engaged in climate-related research and ser-  
12 vices.

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THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. HB 196 am(title)  
 Title An Act relating to establishment of the Alaska State Weather and Climate  
 Requested by Program and Alaska State Climate Center Date 6/18/81

II. FISCAL DETAIL  
 Agency Affected University of Alaska  
 Program Category Affected Public Information Service  
 BRU, Program, or Subprogram(s) Affected Org. Research, Arctic Environmental Info. Data Center  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 80 | FY 81 | FY 82        | FY 83 | FY 84 | FY 85 |
|--------------------------|-------|-------|--------------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       |       | 77.7         |       |       |       |
| 200 TRAVEL               |       |       | 6.8          |       |       |       |
| 300 CONTRACTUAL          |       |       | 16.4         |       |       |       |
| 400 COMMODITIES          |       |       | 4.6          |       |       |       |
| 500 EQUIPMENT            |       |       | 8.5          |       |       |       |
| 600 LAND & STRUCTURES    |       |       |              |       |       |       |
| 700 GRANTS, CLAIMS, ETC. |       |       |              |       |       |       |
| <b>TOTAL</b>             |       |       | <b>114.0</b> |       |       |       |

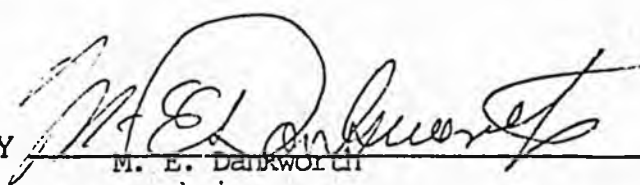
FUNDING (Thousands of Dollars)

|                             |  |  |       |  |  |  |
|-----------------------------|--|--|-------|--|--|--|
| GENERAL FUND                |  |  | 114.0 |  |  |  |
| FEDERAL FUNDS               |  |  |       |  |  |  |
| OTHER (Specify Fund Source) |  |  |       |  |  |  |
|                             |  |  |       |  |  |  |

POSITIONS

|           |  |  |   |  |  |  |
|-----------|--|--|---|--|--|--|
| FULL TIME |  |  | 3 |  |  |  |
| PART TIME |  |  | 1 |  |  |  |
| TEMPORARY |  |  |   |  |  |  |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE June 18, 1981 PREPARED BY   
 AGENCY M. E. Darkworth  
 PHONE Co-chairman  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) Senate Finance Committee  
3753

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HOUSE BILL NO. 196 (Page 1 of 3)  
 Title An Act relating to establishment of the Alaska State weather and Climate Program and Alaska State Climate Center  
 Requested by the Rules Committee by Request of the Governor Date: \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected University of Alaska  
 Program Category Affected Public Information Service  
 BRU, Program, or Subprogram(s) Affected Org. Research, Arctic Environmental Info & Data Cnt  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

|                          | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       | 77.7  | 83.2  | 89.0  | 95.2  | 101.9 |
| 200 TRAVEL               |       | 6.8   | 7.7   | 8.8   | 10.0  | 11.4  |
| 300 CONTRACTUAL          |       | 16.4  | 18.7  | 21.3  | 24.3  | 27.7  |
| 400 COMMODITIES          |       | 4.6   | 5.2   | 5.9   | 6.7   | 7.6   |
| 500 EQUIPMENT            |       | 8.5   | 2.9   | 1.6   | 1.6   | 1.6   |
| 600 LAND & STRUCTURES    |       |       |       |       |       |       |
| 700 GRANTS, CLAIMS, ETC. |       |       |       |       |       |       |
| TOTAL                    |       | 114.0 | 117.7 | 126.6 | 137.8 | 150.2 |

FUNDING (Thousands of Dollars)

|                             |  |       |       |       |       |       |
|-----------------------------|--|-------|-------|-------|-------|-------|
| GENERAL FUND                |  | 114.0 | 117.7 | 126.6 | 137.8 | 150.2 |
| FEDERAL FUNDS               |  |       |       |       |       |       |
| OTHER (Specify Fund Source) |  |       |       |       |       |       |

POSITIONS

|             |  |   |   |   |   |   |
|-------------|--|---|---|---|---|---|
| FULL TIME * |  | 3 | 3 | 3 | 3 | 3 |
| PART TIME   |  | 1 | 1 | 1 | 1 | 1 |
| TEMPORARY   |  |   |   |   |   |   |

\*Of these, one position is new

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill establishes formally a state weather and climate program to recognize and improve the existing program and develop additional program elements.

Since July of 1973 the University of Alaska's Arctic Environmental Information and Data Center has absorbed the costs of public climate information services previously furnished by the National Weather Service's regional/state climatology program. During FY81 the center dedicated 7 man months to this effort. Due to increasing demand for such services caused by both government and private interest in alternative energies, resource development and transportation, etc., the need arises for an increase in the level of effort by 21 man months,

(see attached page 2)

IV. DATE February 4, 1981 PREPARED BY Willy E. Rensenbrink  
 AGENCY Arctic Environmental Information and Data Center, University of Alaska  
 Original: Legislative Finance  
 cc: Budget and Management PHONE: 279-4523  
 Prime Sponsor (First Legislator Named)

HOUSE BILL NO. 196 (Page 2 of 3)

making for a total dedicated 28 man months. The above personal service dollar figure is based on 6 additional man months for a combination of 2 atmospheric scientists, 8 additional man months of a science technician, and 6 man months for a new position of data control clerk.

This will also provide for increased user oriented services through: design of wind data summaries for wind power; environmental data information specifically for solar energy; climatic data information for construction design planning, etc.; initiation of summaries and the extension of record periods of existing summaries by computer processing of voluminous raw data.

Years subsequent to FY82 have been estimated by using a 7% increment factor in personal services and a 14% inflationary factor in travel, contractual, and commodities. These factors will be subject to changes in the actual price structures.

- 2 -

PREPARED BY Williy E. Kensenbrink  
AGENCY Arctic Environmental Information and Data  
Center, University of Alaska

Original: Legislative Finance  
cc: Budget and Management      PHONE: 279-4523  
Prime Sponsor (First Legislator Named)

BUDGETARY BACK-UP FOR

- FY82 PROJECTED

## PERSONAL SERVICES:

(incl. Staff Benefits)

|                            | MAN MONTHS TOTAL |    |    | This budget GF          |    |    | Amount    |
|----------------------------|------------------|----|----|-------------------------|----|----|-----------|
|                            | FY81             | GF | RF | FY82                    | GF | RF |           |
| J. Wise, Atmosph.Sci.      | 4                |    | 8  | 9                       | 3  |    | \$ 29,070 |
| A. Comiskey, Atmosph.Sci.  | 1                |    | 5  | 3                       | 3  |    | 10,712    |
| R. Becker, Sci. Technician | 2                |    | 10 | 10                      | 2  |    | 22,504    |
| Data Control Clerk Gr. 12  | -                |    | -  | 6                       | 6  |    | 15,438    |
|                            |                  |    |    | Total Personal Services |    |    | 77,724    |

## TRAVEL:

|                                  |              |       |
|----------------------------------|--------------|-------|
| In-State Meetings & Conferences  | 2,800        |       |
| Out-of-State Meetings and Confs. | <u>4,000</u> |       |
| Total Travel                     |              | 6,800 |

## CONTRACTUAL:

|                                 |              |        |
|---------------------------------|--------------|--------|
| Programming Consultant          | 5,700        |        |
| Duplicator rental               | 2,050        |        |
| Microfilm services              | 1,900        |        |
| Computer charges/time sharing   | 2,300        |        |
| Communications                  | 3,250        |        |
| Equipment maintenance and misc. | <u>1,200</u> |        |
| Total Contractual Services      |              | 16,400 |

## COMMODITIES:

|                              |            |       |
|------------------------------|------------|-------|
| Climate data acquisition     | 1,220      |       |
| Office and computer supplies | 2,800      |       |
| Storage boxes and misc.      | <u>580</u> |       |
| Total Commodities            |            | 4,600 |

## EQUIPMENT:

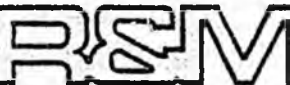
|                                 |            |       |
|---------------------------------|------------|-------|
| Computer I/O equipment          | 6,800      |       |
| Microfiche & tape storage cabs. | 1,150      |       |
| Calculator                      | <u>550</u> |       |
| Total Equipment                 |            | 8,500 |

TOTAL PROJECTED FY82 EXPENDITURES

\$114,024

PREPARED BY Willy E. Rensenbrink  
 AGENCY Arctic Environmental Information and Data  
Center, University of Alaska  
 PHONE: 279-4523

Original: Legislative Finance  
 Budget and Management  
 Prime Sponsor (First Legislator Named)



R&amp;M CONSULTANTS, INC. 5024 CORDOVA • BOX 6087 • ANCHORAGE, ALASKA 99502 • PH. 907-279-0483 • TLX 090-25290

ENGINEERS  
GEOLOGISTS  
PLANNERS  
SURVEYORS

June 2, 1981

R&amp;M No. 150001

Senator Arliss Sturgulewski  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Re: House Bill 196, Funding for State Climatologist

Dear Senator Sturgulewski:

It has been brought to my attention that HB 196 considers funding for the state climatologist. I would like to express the importance of this service to the engineering and scientific community in hopes that the funding will be passed and consideration given to expanding the program.

Currently, we are relying quite heavily on this service for the following projects:

- Susitna Hydroelectric Feasibility Study
- Kuparuk Development Area, Prudhoe Bay
- Village of Emmonak, Erosion Control Project
- Aleutian Villages, HUD Housing Project

The problem that we are faced with in the private sector is that decisions have to be made in the timely and professional manner. A basis for many decisions, is the extent and quality of existing data. Since the climatological data base in Alaska is relatively sparse, convenient access to data for performing analyses in preparation for deriving decisions can be critical. Reliance on the Federal Government (NOAA) has proved to be inefficient and time consuming, simply because their data center exists on the east coast.

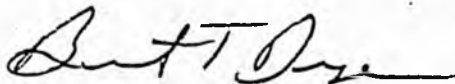
Mr. Jim Wise, State Climatologist, has been responsive to our requests, however it is becoming evident that the demand for this service is growing. Expansion of his department to allow for efficient data dissemination and climatological analyses will definitely aid and assist the professional community in developing Alaska.

June 2, 1981  
Senator Arliss Sturgulewski  
Page 2

Your attention to this matter will be greatly appreciated. If I can assist further in clarifying our position, please do not hesitate to call me.

Very truly yours,

R&M CONSULTANTS, INC.



Brent T. Drage, P.E.  
Senior Engineer

BTD/jxz

cc: Jim Wise, AEIDC

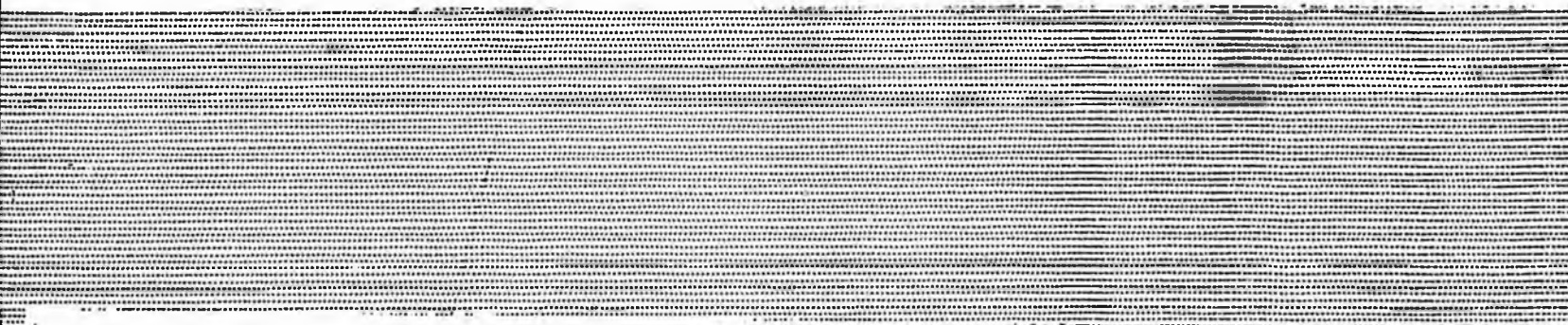
4

HB 196

MSG 81-00020541 PRTY 1 06/10/81 12:50:16 ORIG: LA00 IN= 0004 OUT= 0051  
FROM: MARCIE, ANC INFO TO: POM, JUNEAU INFO  
TARGET: LJH2 SUBJ: POMS PAGE 0004

TO: SENATORS BENNETT, DANKWORTH, ELIASON, FERGUSON, SACKETT,  
STIMSON, AND STURGULEWSKI  
FROM: G. C. CONTRACTORS, CLIFTON TWEEDY, PRESIDENT  
P. O. BOX 2281, ANCHORAGE 99510 (277-8014)  
RE: HOUSE BILL 196

WE URGE PASSAGE OF THIS BILL AS A GENERAL CONTRACTOR WHO NEEDS THIS  
CLIMATE INFORMATION IN ORDER TO INTELLIGENTLY BID PROJECTS THROUGH OUT THE  
STATE.

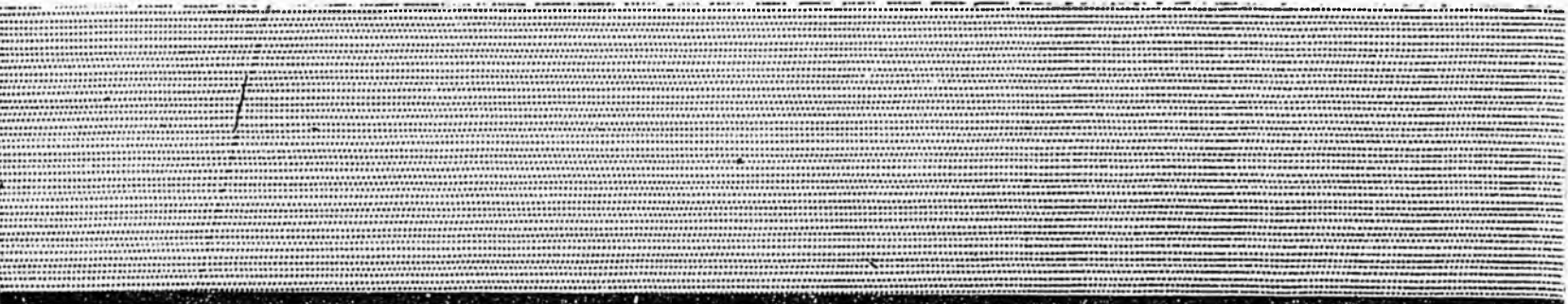


4

MSG 81-00020541 PRTY 1 06/10/81 12:50:16 ORIG: LA00 IN= 0004 OUT= 0051  
FROM: MARCIE, ANC INFO TO: POM, JUNEAU INFO  
TARGET: LJH2 SUBJ: POMS PAGE 0001

TO: SENATORS BENNETT AND DANKWORTH, CO-CHAIRMEN, SENATE FINANCE  
AND SENATORS ELIASON, FERGUSON, SACKETT, STIMSON,  
STURGULEWSKI  
FROM: RICHARD BECKER, 2021 FARMER PLACE, ANC 99504 (333-4501)  
RE: HOUSE BILL 196

THIS BILL SHOULD BE BROUGHT UP IN SENATE FINANCE THIS SESSION. IT SHOULD  
BE PASSED FOR MANY STATE, FEDERAL AND PRIVATE PROJECTS NEED CLIMATE INFO AT  
DIFFERENT STAGES OF COMPLETION. THANK YOU.



HB 196

TELEGRAM

ALASKA  
PHONE 58-5848  
JUN 20, 1967

92438 NL ANCHORAGE AK 81 06-09 2046 ADT

PMS SEN APLISS STUPGULEWSKI

1907

JUNEAU

CLIMATE INFORMATION AND SERVICES IN THIS STATE ARE NOT ADEQUATE. THE ARCTIC ENVIRONMENTAL INFORMATION AND DATA CENTER DOES PRETTY GOOD WITH WHAT THEY HAVE. THE PROBLEM IS THEY DONT HAVE ANYTHING. IT APPEARS TO BE A HAND TO MOUTH OPERATION. I UNDERSTAND THEIR IS A BILL IN THE SENATE THAT MAY HELP THE SITUATION. IF THIS IS THE CASE, LETS GET IT MOVING. IT CERTAINLY CANT COST THAT MUCH. MANY THANKS.

ROY MUSGROVE, PRESIDENT, ALASKA EXPRESS

4601 AIRCRAFT DRIVE, INTERNATIONAL AIRPORT

ANCHORAGE AK 99503



UNIVERSITY OF ALASKA

June 12, 1981

Ms. Alison Elgee  
Legislative Finance  
Pouch WF  
Juneau, Alaska 99811

Dear Ms. Elgee:

This follows up our telephone conversation of the afternoon of June 11.

In FY 81 General Fund appropriation monies for four employees working in the Climate Center here at AEIDC were budgeted for only seven man months total. In addition the Restricted Fund budget was for 37 man months support from expected contracts.

In actuality two things happened. Public service requests for climatic data soared and contractual revenues dropped sharply, in the latter half of the fiscal year. In order to provide a minimal, but hopefully satisfactory, level of service some General Fund salary monies were reallocated to the Climate Center group.

The result is shown in the following table:

| Employee                              | General Fund<br>(months) |        | Restricted Fund<br>(months) |        | Leave<br>without pay<br>(months) |
|---------------------------------------|--------------------------|--------|-----------------------------|--------|----------------------------------|
|                                       | Budgeted                 | Actual | Budgeted                    | Actual |                                  |
| James Wise, State<br>Climatologist    | 4                        | 8      | 8                           | 4      | -                                |
| Al Comiskey, Atmospheric<br>Sciences  | 1                        | 3.25   | 7                           | 3      | 1.75                             |
| Richard Becker, Science<br>Technician | 2                        | 6      | 10                          | 6      | -                                |
| Bonnie McGraw, Data Clerk             | 0                        | 6      | 12                          | 6      | -                                |
| TOTALS                                | 7                        | 23.25  | 32                          | 19     | 1.75                             |

As a result of this shift and the general lack of contracts during this last half of FY 81, several other employees at AEIDC were placed on leave without pay.

For Fiscal Year 1982 we foresee a continued increase in requests for climate data. In fact it may be greater than earlier expected due to legislation on new hydroelectric and agriculture projects, etc. plus a large number of construction projects all demanding climate data preparation for feasibility studies and/or design.

UNIVERSITY OF ALASKA

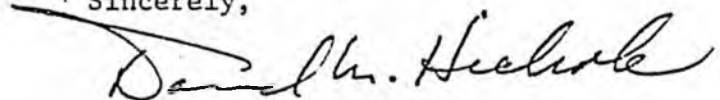
Ms. Alison Elgee  
Page 2  
June 12, 1981

The fiscal note on HB 196 calls for an increase in budgeted salary months of General Fund support from the FY 81 level of seven man months to a total FY 82 level of 28 man months or an increase of 21 months of general fund support. This should allow us to keep up with public service demands. We still anticipate the receipt of contracts for additional support, but candidly I am quite worried about this due to the large federal cutbacks. Hopefully, some contracts from state programs will come along. In any event the Restricted Fund budget dollars are already contained within AEIDC's portion of the Organized Research BRU in the University budget.

If HB 196 passes, the General Fund appropriation will just reduce the amount of AEIDC's Restricted Fund budget by the amount of the fiscal note, \$114,024. In other words, the aggregate of General Fund and Restricted Fund monies for AEIDC within the University budget is not affected.

I hope this answers your questions, if not I will be glad to work further with you to clarify matters.

Sincerely,



David M. Hickok  
Director

DMH/pp

cc: Senator Arliss Sturgulewski  
Keith Specking, Office of the Governor

HB 196

February 18, 1981

The Honorable Jim Duncan  
Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to the establishment of a state climate and weather program and a state climate center. This bill was originally introduced in the last legislature as HB 413. This version is virtually identical to the House Resources Committee's CSHB 413.

The program would begin with the preparation of a plan, updated on a biennial basis, for the acquisition and dissemination of climate related data and information. The plan would include an assessment of the state's climate data and information needs, a basis for establishing priorities among these needs, and a program for orchestrating activities directed toward meeting these needs. A State Climate Planning Advisory Group, composed of members from organizations which provide climate related information and data and from the public sector and organizations which use this information, would participate in preparing and updating the plan.

In order to implement the plan, the bill would provide that the state climate center be established within the University of Alaska. The center would operate and maintain a central repository for information and data relating to the weather and climate of Alaska, provide weather and climatological information and technical advisory services to climate information users, and cooperate with other state and federal agencies in order to satisfy the intergovernmental climate program participation requirements of the National Climate Program Act.

In addition, the center would be authorized to investigate the characteristics of Alaska's climate;

research and assess the impact of climate fluctuations on the availability of solar, wind, and water resources; make available the results of all research undertaken by the center; contribute to the general education of the public on the climate of the state; and enter into cooperative arrangements with other organizations engaged in climate-related research.

This bill is consistent with the provisions of the National Climate Program Act, Public Law 95-367, under which the state may be eligible to receive up to a 50 percent grant to cover the costs of conducting climate-related studies and providing climate-related services.

Sincerely,

S/JS H

Jay S. Hammond  
Governor



UNIVERSITY OF ALASKA

April 28, 1981

Honorable Jay Kerttula  
President of the Senate  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Mr. President:

Pending in the House Finance Committee is HB 196, "An Act relating to the establishment of the Alaska State Climate Center and a state weather and climate program."

I am exceedingly concerned that unless this bill moves out of committee and passes the House and Senate that AEIDC will be forced, for lack of funds, to cut back the level of climate information services we have historically offered. For several years we have maintained these services at a minimal level by funding six man months of staff time from our general fund appropriation and otherwise supporting the climatological staff by work on weather and climate applied problem contracts. As indicated in the materials given the committee, both last session and this, we cannot meet informational demands in this manner any longer due to the increase in information requests and the time necessary to keep data summaries current for some 200 weather stations throughout the State. In addition this year the prospect of climate and atmospheric problem contracts appears rather grim, to say the least, so we cannot rely on this source of funds.

As I see it without the passage of HB 196 we will have to do one the following:

- a) Cut staff and have files available to users only two days each week; or
- b) Charge a minimum fee of \$50.00 per information request for any time less than one hour and an additional \$50.00 for each part of further hours in order to defray the costs of personnel services and files maintenance; or
- c) Some combination of a) and b) above; or
- d) Shut down entirely and return the files to the National Weather Service, National Climatic Center, Asheville, North Carolina.

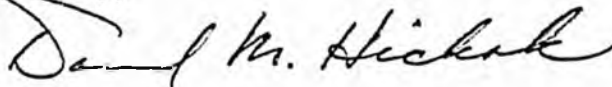
UNIVERSITY OF ALASKA

President Kerttula  
Page 2  
April 28, 1981

It seems ludicrous to have to do this at a time when these files (the only historic climate/weather data in Alaska) are being increasingly demanded by contractors, lawyers, police, insurance companies, state agencies, etc. for purposes ranging from hydro project and agricultural developments to school building design and construction and court cases. Nevertheless, something along these lines will have to take place and I cannot accept the responsibility for the impacts and effects such cutbacks will have upon activities throughout the state.

I urge you to please expedite the passage of this legislation.

Sincerely,



David M. Hickok  
Director

DMH/pp

cc: all Alaska Senators  
all Alaska Representatives  
Keith Speckling, Office of the Governor  
President Jay Barton, University of Alaska

Rec'd 3/15/82.  
After bill R10 HFC

POSITION PAPER

CS FOR HOUSE BILL NO. 194 (HESS)

"An Act relating to prisoner employment and correctional industries; and providing for an effective date."

The Division of Adult Corrections proposes establishment of a correctional industries program as one of the measures needed to overcome idleness in the Alaskan prisons. The lack of opportunities for meaningful work is one of the most destructive aspects of confinement. The public is not served well when prisoners are released to the community after many months, sometimes years, of having been able to do little or no useful work. Pervasive idleness in prisons has contributed to the personal deterioration of inmates and the volatile instability of many prisons. The elimination of idleness within a correctional institution is one subject of great concern to facility administrators.

A primary advantage of a good industries program is that it can eventually become partially, if not fully, self-supporting. Of greater significance, it can provide prisoners with valuable training; especially in terms of basic work habits; the ability to work well with others, to follow instructions, to adhere to schedules and to have an interest in the product or service being produced. While these factors may be taken for granted by mainstream citizens accustomed to the world of work, they are foreign to many of those who tend chronically to get into trouble with the law. The point to be made here is that a good correctional industries program can be a tremendously important aspect of an effective correctional system.

Today, forty-seven states and the District of Columbia now have correctional industry enabling statutes written into law. The three states remaining without legislation are Delaware, Nevada, and Alaska. Of these three states, Delaware and Nevada are involved in correctional industries without enabling legislation. The State of Alaska is the last state to become actively involved in correctional industries activities. (Attached is a comparison study of Correctional Industry Programs operating in other state systems.)

The Division of Adult Corrections anticipates initiating a correctional industries program on a modest scale with an emphasis during the first year on market research and the development of potential industries. While we would want to establish certain correctional industries activities based on those which have proven successful in other states, our long-range interest lies in identifying approaches which will best serve the unique needs of the Alaskan prison population and will become compatible with the best interest of the people of the State. The proposed bill would establish a Correctional Industries Commission which would address the problems of idleness and lack of training in the prisons and would also have close ties to business, agriculture, organized labor and to the public as a whole. With the guidance

of such a Commission, a carefully balanced correctional industries program can be developed.

The marketing of products and services of correctional industries programs to private industry has the potential for contributing to the economy of the State and actively developing Alaska's resources. State capital invested in correctional industries can maintain a dual purpose of providing meaningful work for prison inmates with some real linkage to post release employment and also improve the position of industry in the State with the net result of increasing the gross product of the State.

Possibilities of promising industries include the establishment of an agricultural processing plant to process crops not presently cultivated but have had success in previous years. A netmaking operation for the developing bottomfish industry may be economically feasible and provide valuable training for the inmates. A data input service could be established to satisfy increasing state needs while providing inmates with marketable skills. Another possibility could be the establishment of a highway sign shop with decal-making capabilities for state markings on vehicles and property. The production of hardwood office furniture is another industry which has had much success in other state programs. A laundry operation may be considered for the State Ferry system. The Marine Highway system has considered establishing its own laundry and might therefore welcome a correctional industry as a regular supplier. Tire recycling within our facilities could produce crumb rubber for use as an asphalt mix aggregate for roadbed construction and joint crack fillers. Correctional Industries could develop an upholstering shop, a welding metal shop, the production of janitorial supplies, small engine repairs and numerous other successful ventures currently in operation within other state's correctional industry programs.

Recently, Chief Justice Warren Burger urged a revised approach to the rehabilitation of prisoners to bring crime under control. In remarks prepared for delivery at the University of Nebraska on December 16, the Chief Justice said, "The current human warehouse system should be changed to factories with fences around them, with inmates paid to produce goods."

The Division of Corrections endorses CS for House Bill 194 (HESS) but requests one technical amendment that would align the proposed legislation more distinctly with existing administrative procedures. The suggestion is to amend page 3, lines 1,2,3 and 4 as follows:

- 1.) Subject to the Fiscal Procedures Act (AS 37.05), use, purchase, lease, equip, and maintain buildings, machinery, and other equipment, and may purchase materials and enter into contracts, which may be necessary for the correctional industries program;

**POSITION PAPER / Department of Health & Social Services**

Recommended by:

Walter B Jones  
Walter B. Jones  
Acting Director, Division of  
Corrections

Date:

2/26/82

Approved by:

Helen D. Beirne  
Helen D. Beirne  
Commissioner

Date:

2. 26. 82

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 194 (HESS)  
Title An Act Relating to prisoner employment and correctional industries  
Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Health & Social Services  
Program Category Affected Offender Confinement, Reformation & Supervision  
BRU, Program, Or Subprogram(s) Affected Adult Confinement, Prison Industries  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       | 39.8  | 127.3 | 334.8 | 364.9 | 397.7 |
| 200 TRAVEL               |       | 21.8  | 23.8  | 19.7  | 21.5  | 23.4  |
| 300 CONTRACTUAL          |       | 10.9  | 11.9  | 13.0  | 14.1  | 15.5  |
| 400 COMMODITIES          |       | 100.0 | 150.0 | 163.5 | 178.2 | 194.3 |
| 500 EQUIPMENT            |       | 150.0 | 200.0 | 100.0 | 25.0  | 25.0  |
| 600 LAND & STRUCTURES    |       | -     | -     | -     | -     | -     |
| 700 GRANTS, CLAIMS, ETC. |       | 33.0  | 67.5  | 97.5  | 105.0 | 114.4 |
| TOTAL                    | -0-   | 355.5 | 580.5 | 728.5 | 708.7 | 770.3 |

FUNDING (Thousands of Dollars)

|                        |  | * | * | * | * | * |
|------------------------|--|---|---|---|---|---|
| GENERAL FUND           |  |   |   |   |   |   |
| FEDERAL FUNDS          |  |   |   |   |   |   |
| OTHER (Specify Source) |  |   |   |   |   |   |

\* See Analysis, Paragraph I

POSITIONS

|           |  | 1 | 2 | 4 | -0- | -0- |
|-----------|--|---|---|---|-----|-----|
| FULL TIME |  |   |   |   |     |     |
| PART TIME |  |   |   |   |     |     |
| TEMPORARY |  |   |   |   |     |     |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Assumptions:

A. Staff

- It is anticipated that seven additional shop supervisors will be needed to fully implement the Prison Industries Program. The seven shop supervisors would be hired during the next three fiscal years, on the following schedule:

IV. DATE February 4, 1982

PREPARED BY Roger C. Lange

AGENCY Division of Adult Corrections

Original: Legislative Finance

PHONE 465-3376

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

*Joanne C. Clark, Acting Director*  
Division of Management & Budget

| <u>DATE</u> | <u>LOCATION</u> | <u># OF POSITIONS</u> |
|-------------|-----------------|-----------------------|
| July, 1982  | Palmer          | 1                     |
| July, 1983  | Juneau          | 2                     |
| Oct., 1984  | Eagle River     | 2                     |
| Oct., 1984  | Fairbanks       | 2                     |

- A. The positions will all be Range 16 - Shop Supervisors; FY 1983 cost is computed as follows:

Monthly Salary \$2556

|                       |                 |
|-----------------------|-----------------|
| Annual Salary         | \$30,672        |
| Variable Benefits     | 5,101           |
| Supplemental Benefits | 1,880           |
| Health Benefits       | 2,196           |
| <b>Total</b>          | <b>\$39,849</b> |

B. Travel

- Board travel consists of 4 board meetings to be held at institutions with industries programs. It is assumed an average of 6 board members will attend each meeting, with 4 requiring air travel. It is assumed each meeting will be of a three day duration. \$10,560
- Public Hearings will be conducted at @ Board meeting whenever possible. However two meetings a year in addition may be needed in FY 83 and FY 84 for start up of industries. \$5,280
- Staff travel of \$6,000 is included for supervision of the program.

- C. Contractual funds are included for specialized services not available from state agencies plus long distance telephone and postage costs. It is assumed that the cost for additional heat and electricity will be absorbed by the institutions conducting the industries programs.

- D. Commodities funds are to purchase raw materials needed in the manufacturing of products.

- E. Funds to purchase equipment will be needed in significant amounts for the first three years for the new product/service lines, as they are developed.

- F. Funds requested in Grants and Claims is for the payment to inmates of wages earned. The following table represents the estimates of persons in the program, average wages, etc.

| <u>FISCAL YEAR</u> | <u>FULL TIME<br/>INMATES</u> | <u>DAYS PER YEAR<br/>WORKED</u> | <u>HOURS PER<br/>DAY WORKED</u> | <u>AVE. HOURLY<br/>WAGE</u> | <u>TOTAL<br/>WAGES</u> |
|--------------------|------------------------------|---------------------------------|---------------------------------|-----------------------------|------------------------|
| 1983               | 40                           | 250                             | 7.5                             | \$.44                       | \$33,000               |
| 1984               | 75                           | 250                             | 7.5                             | .48                         | 67,500                 |
| 1985               | 100                          | 250                             | 7.5                             | .52                         | 97,500                 |
| 1986               | 100                          | 250                             | 7.5                             | .56                         | 105,000                |
| 1987               | 100                          | 250                             | 7.5                             | .61                         | 114,375                |

- G. Capital expenditures are addressed in the Governor's Capital budget, as follows:

|         |                                   |             |
|---------|-----------------------------------|-------------|
| FY 1983 | Juneau Prison Industries Building | \$1,248,500 |
| FY 1983 | Eagle River Prison Industries     | 1,306,200   |
| FY 1983 | Fairbanks Prison Industries       | 1,542,000   |
| FY 1985 | Palmer Prison Industries Remodel  | 200,000     |

The above costs are, therefore, not included in the fiscal note.

H. Inflation

It is assumed that there will be a uniform 9% inflation rate through FY 1986.

- I. Funding identification has not been made as the proposed legislation is not specific as to the manner program receipts are to be handled. Funding could be identified as all general funds or a combination of general funds and program receipts.

Without knowing what specific industries are to be developed or the time frame in which goods or services are available to the specified consumers, no estimate of program receipts can be made at this time. It is assumed, however, that all program receipts will either be identified as part of the funding or deposited directly into the state treasury.

CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

- I. INTRODUCTION
- II. CORRECTIONAL INDUSTRY PROGRAMS/STANDARD INDUSTRIAL CLASSIFICATIONS (SIC)
- III. CHART - COMPARISON BY STATES
- IV. CORRECTIONAL INDUSTRY PROGRAMS BY STATES



*John R. Wald Company*  
INCORPORATED

HUNTINGDON, PENNSYLVANIA 16652

814 643-3908

11-1-79

- INTRODUCTION -

In an effort to more completely list the variety of Correctional Industry Programs operating in corrections today and relate these to comparable industries prevalent in the private sector, we have prepared the attached Comparison by States using the Standard Industrial Classification (SIC) system, as outlined by the U. S. Department of Commerce.

Under the Standard Industrial Classification (SIC) system, an industry is generally defined as a group of establishments producing a single product or a, more or less, closely related group of products. The product groupings from which industry classifications are derived are based on such considerations as whether they are typically produced by the same establishment, similarity of manufacturing processes, types of materials used, types of customers, and the like. The system operates in such a way that the definitions become progressively narrower with successive additions of specific classifications. There are 20 very broad 2-digit groups. The products of the manufacturing industries have been assigned codes based on the industry from which they originate. An establishment is classified in a particular industry if its production of the primary products of that industry exceeds its production of products of any other single industry. In a few instances, however, the industry classification of an establishment is determined not only by the products it makes, but also by the processes employed in making those products.

In earlier censuses, a number of small establishments may have been misclassified as to industry. The industry classifications for these establishments were assigned on the basis of brief descriptions of the general activity of the establishment. Where the description is incomplete or there are relatively fine lines of demarcation between industries or between manufacturing and nonmanufacturing activity, the code assigned to an establishment could differ from that which would have been assigned on the basis of more complete product information.

While some establishments produce only the primary products of the industry in which they are classified, it rarely happens that all the establishments in an industry specialize to this extent.

II

CORRECTIONAL INDUSTRY PROGRAMS/STANDARD INDUSTRIAL  
CLASSIFICATIONS (SIC)

In our effort to relate Correctional Industry Programs to Standard Industrial Classifications we prepared the attached outline, listing every known Correctional Industry Program under each of the Code 20 thru Code 40 Standard Industry Classification (SIC). Industrial Code efforts were made to (identify), first, the so-called traditional correctional industries and, secondly, the variety of new ventures and/or satellite type programs with the Standard Industrial Classifications.

CORRECTIONAL INDUSTRY PROGRAMS

STANDARD INDUSTRIAL CLASSIFICATION (SIC) INDUSTRIAL CODE

20 FOOD & KINDRED PRODUCTS

Abattoir/Meat Processing  
Cannery  
Coffee & Tea  
Dairy Products  
Farming  
Feed/Flour/Grain  
Orchard

21 TOBACCO PRODUCTS

22 TEXTILE MILL PRODUCTS

Cordage/Twine/Rope  
Knitting  
Spin/Weave

23 APPAREL, OTHER TEXTILE PRODUCTS

Canvas Specialty Products  
Drapery  
Flags  
Garment  
Glove  
Hosiery (see Knitting)  
Linens  
Rugs  
Tailor

24 LUMBER AND WOOD PRODUCTS

Carpentry  
Containers  
Forest Mgmt./Timber  
Furniture  
Park Equipment  
Pressure Creosote Treatment  
Saw Mill & Lumber Products  
Snow Fence Mfg.  
Misc. Wood Products

25 FURNITURE & FIXTURES

Furniture  
Wood (new)  
Metal (new)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Office Partitions  
Venetian Blinds

26 PAPER AND ALLIED PRODUCTS

Bags  
Boxes (cardboard)

27 PRINTING AND PUBLISHING

Bookbinding/Repair  
Decals  
Engraving (Name Plates,  
Plaques)  
Printing  
Rubber Stamps  
Silkscreening  
Validation Stickers

28 CHEMICALS AND ALLIED PRODUCTS

Janitorial Products  
Paint  
Soap Products

29 PETROLEUM & COAL PRODUCTS

Oil Recycling

30 RUBBER & PLASTICS PRODUCTS

Plastic Bags  
Plastic Products  
Tire Recapping

- CORRECTIONAL INDUSTRY PROGRAMS -  
(SIC)

31 LEATHER & LEATHER PRODUCTS

Belts  
Leather Bags  
Shoes (New & Repair)

32 STONE, CLAY, AND GLASS PRODUCTS

Masonry Products  
Concrete  
Brick

33 PRIMARY METAL INDUSTRIES

Foundry

34 FABRICATED METAL PRODUCTS

Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products

35 MACHINERY EXCEPT ELECTRICAL

Business & Office Machine Repair  
Farm Machinery

36 ELECTRICAL EQUIPMENT & SUPPLIES

Electronics  
Maintenance (Electric)

37 TRANSPORTATION EQUIPMENT

Auto Repair  
Bus Repair  
Truck Repair

38 INSTRUMENTS RELATED PRODUCTS

Dental (Prosthetics/Lab)  
Optical Lab

39 MISCELLANEOUS MANUFACTURING INDS.

Brooms/Brushes/Mops  
Educational Toys

40 SERVICE INDUSTRIES (MISCELLANEOUS)

Freight Service  
Laundry/Dry Cleaning  
Nursery  
Records Conversion  
Outside Labor Services

III

CHART

CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

The attached chart was prepared indicating those Industrial Programs (indicated by dots "•") active in each state.

As with any survey it is difficult to assure 100% validity to the programs by state. The results of our research and survey, as indicated on the chart, were arrived at by consensus thru the following sources of information:

1. John R. Wald Company chart titled "State Use Correctional Industries Comparison by States" dated 1-1-74.
2. Correctional Industries Association's 1978-79 Directory.
3. Industry Survey by State of Michigan conducted March 1977.
4. John R. Wald Company publication "Correctional Industries - State Use Sales" 11-1-77.
5. State Correctional Industry Catalogues.
6. Spot calls to Industry Directors, picked at random.
7. Spot reviews in-person with Correctional Industry personnel.







IV

CORRECTIONAL INDUSTRY PROGRAMS

COMPARISON BY STATES

ALABAMA

Cannery  
Knitting  
Garment  
Saw Mill & Lumber Products  
Printing  
Validation Stickers  
Auto Tags  
Records Conversion

ALASKA

NO INDUSTRIES

ARIZONA

Abattoir/Meat Processing  
Dairy Products  
Farming  
Carpentry  
Furniture  
Wood (New)  
Mattress/Pillow  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Validation Stickers  
Auto Tags  
Metal Working  
Signs (Metal)  
Dental (Prosthetics/Lab)  
Freight Service  
Records Conversion

ARKANSAS

Garment  
Mattress/Pillow  
Printing  
Plastic Products  
Records Conversion

CALIFORNIA

Dairy Products  
Farming  
Orchard  
Knitting  
Flags  
Garment  
Glove  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Mattress/Pillow  
Bookbinding/Repair  
Printing  
Validation Stickers  
Janitorial Products  
Shoes (New & Repair)  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products  
Optical Lab

CALIFORNIA (Cont'd)

Educational Toys  
Laundry/Dry Cleaning

COLORADO

Abattoir/Meat Processing  
Cannery  
Dairy Products  
Farming  
Flags  
Garment  
Linens  
Tailor  
Furniture  
Park Equipment  
Saw Mill & Lumber Products  
Wood (New)  
Upholstering  
Office Partition  
Printing  
Validation Stickers  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Electronics  
Auto Repair  
Freight Service  
Nursery

CONNECTICUT

Dairy Products  
 Farming  
 Garment  
 Furniture  
 Park Equipment  
 Misc. Wood Products  
 Wood (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Office Partition  
 Engraving (Name Plates, Plaques)  
 Printing  
 Rubber Stamps  
 Validation Stickers  
 Tire Recapping  
 Auto Tags  
 Machine Shop  
 Signs (Metal)  
 Business & Office Machine Repair  
 Auto Repair  
 Dental (Prosthetics/Lab)  
 Optical Lab  
 Laundry/Dry Cleaning  
 Records Conversion

DELAWARE

Repair/Refinishing

DISTRICT OF COLUMBIA

Garment  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Printing  
 Silkscreening

DISTRICT OF COLUMBIA (Cont'd)

Validation Stickers  
 Auto Tags  
 Machine Shop  
 Metal Working  
 Tubular  
 Signs (Metal)  
 Laundry/Dry Cleaning

FLORIDA

Abattoir/Meat Processing  
 Cannery  
 Dairy Products  
 Farming  
 Garment  
 Glove  
 Hosiery  
 Linens  
 Forest Mgmt./Timber  
 Furniture  
 Park Equipment  
 Pressure Creosote Treatment  
 Saw Mill & Lumber Products  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Mattress/Pillow  
 Boxes (Cardboard)  
 Bookbinding/Repair  
 Decals  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Shoes (New & Repair)  
 Concrete  
 Brick

FLORIDA (Cont'd)

Auto Tags  
 Metal Working  
 Sheet Metal  
 Misc. Metal Products  
 Auto Repair  
 Truck Repair  
 Dental (Prosthetics/Lab)  
 Optical Lab  
 Nursery  
 Records Conversion  
 Outside Labor Services

GEORGIA

Garment  
 Furniture  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Printing  
 Silkscreening  
 Validation Stickers  
 Janitorial Products  
 Concrete  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Signs (Metal)  
 Misc. Metal Products

HAWAII

Printing

IDAHO

Carpentry  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Auto Repair  
 Records Conversion

ILLINOIS

Abattoir/Meat Processing  
 Dairy Products  
 Farming  
 Tobacco Products  
 Knitting  
 Drapery  
 Garment  
 Linens  
 Furniture  
 Saw Mill & Lumber Products  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Janitorial Products  
 Soap Products  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Dental (Prosthetics/Lab)  
 Brooms/Brushes/Mops

INDIANA

Flags  
 Garment  
 Tailor  
 Furniture  
 Misc. Wood Products  
 Wood (New)  
 Metal (New)  
 Mattress/Pillow  
 Engraving (Name Plates, Plaques)  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Auto Tags  
 Machine Shop  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)  
 Misc. Metal Products  
 Brooms/Brushes/Mops

IOWA

Garment  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Office Partitions  
 Printing  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular

IOWA (Cont'd)

Signs (Metal)  
 Auto Repair  
 Laundry/Dry Cleaning  
 Records Conversion  
 Outside Labor Service

KANSAS

Garment  
 Furniture  
 Wood (New)  
 Metal (New)  
 Repair/Refinishing  
 Upholstering  
 Mattress/Pillow  
 Silkscreening  
 Janitorial Products  
 Paint  
 Soap Products  
 Metal Working  
 Tubular  
 Signs (Metal)

KENTUCKY

Garment  
 Linens  
 Furniture  
 Wood (New)  
 Metal (New)  
 Validation Stickers  
 Janitorial Products  
 Soap Products  
 Tire Recapping  
 Auto Tags  
 Metal Working  
 Sheet Metal  
 Tubular  
 Signs (Metal)

LOUISIANA

Abattoir/Meat Processing  
Cannery  
Garment  
Linens  
Mattress/Pillow  
Decals  
Janitorial Products  
Soap Products  
Auto Tags  
Signs (Metal)  
Dental (Prosthetics/Lab)  
Brooms/Brushes/Mops

MAINE

Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Printing  
Concrete  
Auto Tags  
Signs (Metal)

MARYLAND

Cannery  
Garment  
Furniture  
Wood (New)  
Metal (New)  
Mattress/Pillow  
Boxes (Cardboard)  
Printing  
Paint  
Auto Tags  
Metal Working  
Sheet Metal

MARYLAND (Cont'd)

Tubular  
Signs (Metal)  
Misc. Metal Products  
Brooms/Brushes/Mops

MASSACHUSETTS

Canvas Specialty Products  
Flags  
Garments  
Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Boxes (Cardboard)  
Silkscreening  
Shoes (New & Repair)  
Foundry  
Auto Tags  
Metal Working  
Signs (Metal)  
Misc. Metal Products  
Auto Repair  
Brooms/Brushes/Mops

MICHIGAN

Spin/Weave  
Canvas Specialty Products  
Flags  
Garments  
Hosiery  
Linens  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)

MICHIGAN (Cont'd)

Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Office Partition  
Boxes (Cardboard)  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Silkscreening  
Validation Stickers  
Belts  
Shoes (New & Repair)  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal & Wood)  
Maintenance (Electric)  
Brooms/Brushes/Mops  
Laundry/Dry Cleaning

MINNESOTA

Cordage/Twine/Rope  
Furniture  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Printing  
Validation Stickers  
Plastic Products  
Foundry  
Auto Tags  
Machine Shop  
Metal Working

MINNESOTA (Cont'd)

Sheet Metal  
Tubular  
Farm Machinery  
Bus Repair  
Records Conversion  
Outside Labor Services

MONTANA

Abattoir/Meat Processing  
Dairy Products  
Farming  
Mattress/Pillow  
Printing  
Auto Tags  
Signs (Metal)

NEW HAMPSHIRE

Dairy Products  
Farming  
Furniture  
Wood (New)  
Repair/Refinishing  
Printing  
Auto Tags  
Auto Repair

MISSISSIPPI

Bookbinding/Repair  
Janitorial Products

NEBRASKA

Flags  
Garment  
Furniture  
Park Equipment  
Wood (New)  
Metal (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Engraving (Name plates, Plaques)  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Auto Tags  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products

NEW JERSEY

Knitting  
Garment  
Metal (New)  
Mattress/Pillow  
Printing  
Validation Sticker  
Janitorial Products  
Soap Products  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Brooms/Brushes/Mops

MISSOURI

Garment  
Glove  
Furniture  
Park Equipment  
Wood (New)  
Metal (New)  
Upholstering  
Boxes (Cardboard)  
Bookbinding/Repair  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Shoes (New & Repair)  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Freight Service  
Laundry/Dry Cleaning  
Records Conversion

NEVADA

Bookbinding/Repair  
Auto Tags

NEW MEXICO

Furniture  
Misc. Wood Products  
Wood (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Decals  
Engraving (Name Plates, Plaques)  
Printing  
Silkscreening  
Validation Stickers  
Auto Tags  
Signs (Metal)  
Auto Repair

NEW YORK

Canvas Specialty Products  
Flags  
Garment  
Linens  
Tailor  
Furniture  
Saw Mill & Lumber Products  
Snow Fence Mfg.  
Misc. Wood Products  
Wood (New)  
Metal (New)  
Upholstering  
Mattress/Pillow  
Boxes (Cardboard)  
Engraving (Name Plates, Plaques)  
Printing  
Silkscreening  
Janitorial Products  
Soap Products  
Plastic Bags  
Foundry

NEW YORK (Cont'd)

Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Misc. Metal Products  
Electronics  
Auto Repair  
Bus Repair  
Truck Repair  
Optical Lab  
Brooms/Brushes/Mops

NORTH CAROLINA

Meat Processing  
Cannery  
Farming  
Garment  
Tailor  
Forest Mgmt./Timber  
Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Mattress/Pillow  
Printing  
Janitorial Products  
Paint  
Soap Products  
Oil Recycling  
Auto Tags  
Metal Working  
Sheet Metal  
Signs (Metal)  
Misc. Metal Products  
Laundry  
Outside Labor Services

NORTH DAKOTA

Furniture  
Wood (New)  
Repair/Refinishing  
Upholstering  
Janitorial Products  
Metal Working  
Tubular  
Signs (Metal)

OHIO

Tobacco Products  
Garment  
Linens  
Furniture  
Wood (New)  
Metal (New)  
Mattress/Pillow  
Printing  
Validation Stickers  
Janitorial Products  
Soap Products  
Shoes (New & Repair)  
Auto Tags  
Machine Shop  
Metal Working  
Sheet Metal  
Tubular  
Signs (Metal)  
Bus Repair  
Truck Repair  
Dental (Prosthetics/Lab)  
Brooms/Brushes/Mops  
Records Conversion