

BILLS 1981 - 1982
HB 128 - CSHB 130

1447

1447

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 128 (SA)
Title An act authorizing a Vietnam veterans' bonus; and providing
for an effective date.

Requested by Moss and Cato Date 2/6/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development
BRU, Program, Or Subprogram(s) Affected Division of Loans & Veterans Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES	43.8	14.8			
200 TRAVEL	0	0			
300 CONTRACTUAL	9.2	4.8			
400 COMMODITIES	5	2			
500 EQUIPMENT	0	0			
600 LAND & STRUCTURES	5.4	2.7			
700 GRANTS, CLAIMS, ETC.					
TOTAL	58.9	22.5	0	0	0

FUNDING (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND					
FEDERAL FUNDS					
OTHER (Specify Source)					
Veterans Loan Fund	58.9	22.5	0	0	0

POSITIONS

	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME	2	1			
PART TIME	0	0			
TEMPORARY	0	0			

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

All figures and time estimates were based on the estimate used in ^{CS} HB 129 ^(SA) which is the grant appropriation bill supporting HB 128. HB 129 would appropriate \$7,500,000 to fund bonuses to an estimated 15,000 Vietnam veterans.

The time required to process each application is approximately 15 minutes each. This would require 2.5 positions to process 15,000 applications. Because it might take more than a year to set up, advertise and process applications, two positions were budgeted for FY 1983 (the Accounting Clerk II for only eight months), and one position for six (6) months in FY 1984.

SEE ATTACHMENT FOR ADDITIONAL DETAILS

IV. DATE 1/27/82

PREPARED BY Don Hostak, Director

AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Loans and Veterans Affairs

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

HB 128 - An Act authorizing a Vietnam veterans' bonus

<u>PERSONAL SERVICES</u>	Document Processing Clerk IV (18) Months)	Accounting Clerk II (8 Months)	Total
<u>Calculations - FY 1983</u>			
Yearly full time salary (as of 1/1/81)	\$ 21,132	\$ 11,800	\$ 32,932
Benefits: SBP Benefits			2,019
Variable Benefits			5,163
Health Benefits			3,660
Total FY 1982 Personal Services			<u>\$ 43,774</u>
<u>Calculations - FY 1984</u>			
Yearly part time salary (plus 6% for inflation)	\$ 11,200	-----	\$ 11,200
Benefits: SBP Benefits			686
Variable Benefits			1,756
Health Benefits			1,158
Total FY 1983 Personal Services			<u>\$ 14,800</u>
	FY 1982 Costs	FY 1983 Costs	
<u>PERSONNEL SERVICES</u>	<u>\$ 43,774</u>	<u>\$ 14,800</u>	
<u>TRAVEL</u>			
None Anticipated	-0-	-0-	
<u>CONTRACTUAL</u>			
Postage (77¢ times 15,000 veterans total)	\$ 7,500	\$ 4,100	
Printing	800	300	
Advertising	900	400	
Total Contractual	<u>\$ 9,200</u>	<u>\$ 4,800</u>	
<u>COMMODITIES</u>			
Supplies	\$ 500	\$ 200	
<u>ASH: Payment</u>	\$ 5,400	\$ 2,700	
Total cost of administering Veterans' bonuses	<u>\$ 58,874</u>	<u>\$ 22,500</u>	

1	POSITION TITLE Document Processing Clerk IV				RANGE/STEP 12 A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	BICAPP.
2	TYPE OF POSITION Perm Full Time	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 1 of 2		FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE				AMOUNT		JUSTIFICATION: HB 128 would authorize a bonus for approximately 15,000 Vietnam veterans. This would require one full time position to mail out forms, log applications for reporting purposes, review returned forms for completeness, and answer phone calls. Another position would be required to handle all accounting functions during the peak of the bonus processing. Some accounting could be absorbed either by this position or other positions within the division after the end of FY 1983.			
	1	2	3							
4	PERSONAL SERVICES:									
	SALARY		21,132							
5	BENEFITS		3,313							
6	SBS		1,296							
7	FIXED BENEFITS		2,196							
8	TOTAL PERSONAL SERVICES		01	27,937						
9	TRAVEL		02	0						
10	CONTRACTUAL		03	0						
11	COMMODITIES		04	0						
12	EQUIPMENT		05	0						
13	OTHER			27,937						
14	TOTAL COST									
	RECEIPT CODE	FUNDING SOURCE								
15		FED RCPTS. 1002								
16		GF MATCH. 1003								
17		GEN. FUND 1004								
18		I-A RCPTS. 1005								
19		PGM RCPTS 1028								
20		OTHER		27,937						
21	CONTINUATION									
22	ADDITION									
FOR B&M USE ONLY										
4A KEY NUMBER				COLUMN NO.						

AGENCY Commerce and Economic Development PROGRAM Economic Development

BRU Loan Administration

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 1 of 2 REVISED DATE _____

FY 83

1	POSITION TITLE Accounting Clerk II			RANGE/STEP 9 A	BARG. UNIT. GGU	LOCATION Juneau	APPROV. LEG	DISAPP.				
2	TYPE OF POSITION Full Time	STAFF MONTHS 8	RP No.	PCN No.	PRIORITY 2 of 2	FORM 12 PAGE/LINE	LEG					
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:						
	1	2	3									
4	PERSONAL SERVICES: SALARY		11,800		<p>HB 128 would authorize a bonus for approximately 15,000 Vietnam veterans. This would require one full time position to mail out forms, log applications for reporting purposes, review returned forms for completeness and answer phone calls. This position would be required to handle all accounting functions such as ordering and logging warrants and keeping up-to-date information on the status of the program. This position would only be necessary during the peak of the bonus processing. Some accounting could be absorbed either by the Document Processing Clerk IV or other positions within the division after the end of FY 1983.</p>							
5	BENEFITS		1,850									
6	SBS		723									
7	FIXED BENEFITS		1,464									
8	TOTAL PERSONAL SERVICES		01	15,837								
9	TRAVEL		02									
10	CONTRACTUAL		03									
11	COMMODITIES		04									
12	EQUIPMENT		05									
13	OTHER											
14	TOTAL COST			15,837								
	RECEIPT CODE	FUNDING SOURCE										
15		FED RCPTS. 1002										
16		GF MATCH. 1003										
17		GEN. FUND 1004										
18		I-A RCPTS. 1005										
19		PGM RCPTS 1028										
20		OTHER Veterans Loan Fund		15,837								
21	CONTINUATION											
22	ADDITION				FOR B&M USE ONLY							
4A	KEY NUMBER		COLUMN NO.									

AGENCY Commerce and Economic Development PROGRAM Economic Development

BRU Loan Administration

13 REQUEST FOR NEW POSITION.

COMPONENT _____

FY 83

Page 2 of 2 REVISED DATE _____

COMMITTEE REPORT

HOUSE

3/19

2/6/81

FURTHER: FINANCE

(5)

Date: 3-13-81

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 128

"An Act authorizing a Vietnam veterans' bonus; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 128 (S.A.) same title
 new title
- and recommends CS HB 128 (S.A.) DO PASS
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

CHAIRMAN

asper
12-0483

Original sponsors: Moss and Cato

Offered: 3/19/81
Referred: Finance

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 128 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing a Korea and Vietnam veterans'
7 bonus; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. KOREA AND VIETNAM VETERANS' BONUS. A person who served in
10 the armed forces of the United States in the Korean theater between June 25,
11 1950, and January 31, 1955, or in the Southeast Asian theater between
12 August 4, 1964, and November 7, 1975, and who is eligible under AS 26.15.160,
13 is eligible to receive a \$500 bonus payment. A person who is eligible under
14 AS 26.15.160(2) as a dependent of a person who would have been eligible for
15 a bonus under this Act if he had not died is eligible to receive a \$500
16 bonus payment, but only one bonus may be paid to a household having more
17 than one eligible dependent. The Department of Commerce and Economic
18 Development shall administer the payment of bonuses under this section.

19 * Sec. 2. This Act takes effect July 1, 1981.
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29 COMMITTEE COPY

Final Note

Introduced: 2/6/81
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY MOSS AND CATO

2 HOUSE BILL NO. 128

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing a Vietnam veterans' bonus; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. VIETNAM VETERANS' BONUS. A person who served in the armed
10 forces of the United States in the Southeast Asian theater between August 4,
11 1964, and November 7, 1975, and who is eligible under AS 26.15.160, is
12 eligible to receive a \$500 bonus payment. The Department of Commerce and
13 Economic Development shall administer the payment of bonuses under this
14 section.

15 * Sec. 2. This Act takes effect July 1, 1981.
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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 128 and HB 129 (Page 1 of 2)
Title An Act authorizing a Vietnam veterans' bonus; and providing for an effective date.

Requested By: Moss and Cat Date 2/6/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development
BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	43.1	16.6				
200 TRAVEL	-0-	-0-				
300 CONTRACTUAL	8.0	4.7				
400 COMMODITIES	.4	.2				
500 EQUIPMENT	-0-	-0-				
600 LAND & STRUCTURES	2.7	-0-				
700 GRANTS, CLAIMS, ETC.	-0-	-0-				
TOTAL	54.2	21.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	54.2	21.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	2	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	1	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All figures and time estimates were based on the estimate used in HB 129 which is the grant appropriation bill supporting HB 128. HB 129 would appropriate \$7,500,000 to fund bonuses to an estimated 15,000 Vietnam veterans.

The time required to process each application is approximately 20 minutes each. This would require 2.5 positions to process 15,000 applications. Because it might take more than a year to set up, advertise and process applications, two positions were budgeted for FY 1982 (the Accounting Clerk II for only eight months), and one position on a part-time basis for FY 1983.

SEE ATTACHMENT FOR ADDITIONAL DETAILS

IV. DATE 2/9/81

PREPARED BY Don Hostak
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

HB 128 - An Act authorizing a Vietnam veterans' bonus

PERSONAL SERVICES

Page 2 of 2

	Document Processing Clerk IV (12 Months)	Accounting Clerk II (8 Months)	Total
<u>Calculations - FY 1982</u>			
Yearly full time salary (as of 1/1/81)	\$ 21,132	\$ 11,800	\$ 32,932
Benefits: SBP Benefits			2,019
Variable Benefits			5,121
Health Benefits			3,000
Total FY 1982 Personal Services			<u>\$ 43,072</u>

Calculations - FY 1983

Yearly part time salary (plus 8% for inflation)	\$ 12,172	-----	\$12,172
Benefits: SBP Benefits			746
Variable Benefits			1,893
Health Benefits			1,800
Total FY 1983 Personal Services			<u>\$16,611</u>

FY 1982
Costs

FY 1983
Costs

TRAVEL

None Anticipated

-0-

-0-

CONTRACTUAL

Postage (70¢ time; 15,000 veterans total)	\$ 6,500	\$ 4,000
Printing	700	300
Advertising	800	400
Total Contractual	<u>\$ 8,000</u>	<u>\$ 4,700</u>

COMMODITIES

Supplies	\$ 400	\$ 200
<u>ASHA Payment</u>	<u>\$ 2,700</u>	<u>\$ -0-</u>
Total cost of administering Veterans bonuses	<u>\$ 54,172</u>	<u>\$ 21,511</u>

ALASKA STATE LEGISLATURE

TWELFTH. Legislature FIRST.. Session

HOUSE BILL NO. 128

By ...MOSS AND CATO.....

"An Act authorizing a Vietnam veterans' bonus; and providing for an effective date."

Vietnam veterans' bonus

Introduced in the House ..2/6....., 19...81

HISTORY IN THE HOUSE

19 81		Read first time and referred to Committee on State Affairs and Finance										
Feb.	6	Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		<p>Reconsideration</p> <table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reported correctly engrossed Signed by Speaker Sent to Senate										
CHIEF CLERK OF THE HOUSE												

HISTORY IN THE SENATE

19		Read first time and referred to Committee on										
		Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
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Nays	Nays											
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PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reported correctly engrossed Signed by President Returned to House										
SECRETARY OF THE SENATE												

HISTORY IN THE HOUSE

19		Received from Senate
		Concurred in Senate amendment thus adopting: VOTE
		Failed to concur in Senate amendment; asked Senate to recede VOTE
		Senate receded from amendment VOTE
		Senate failed to recede from amendment VOTE
		CC appointed by House
		CC appointed by Senate
		CC adopted by House VOTE
		CC adopted by Senate VOTE
		To enrolling Reported correctly enrolled Sent to Governor by Governor
		Filed with Lt. Governor
		Chapter No.

Introduced: 2/6/81
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY MOSS AND CATO

2 HOUSE BILL NO. 128

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing a Vietnam veterans' bonus; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. VIETNAM VETERANS' BONUS. A person who served in the armed
10 forces of the United States in the Southeast Asian theater between August 4,
11 1964, and November 7, 1975, and who is eligible under AS 26.15.160, is
12 eligible to receive a \$500 bonus payment. The Department of Commerce and
13 Economic Development shall administer the payment of bonuses under this
14 section.

15 * Sec. 2. This Act takes effect July 1, 1981.
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Original sponsors: Moss and Cato

Offered: 3/19/81
Referred: Finance

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE
2 CS FOR HOUSE BILL NO. 128 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act authorizing a Korea and Vietnam veterans'
7 bonus; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. KOREA AND VIETNAM VETERANS' BONUS. A person who served in
10 the armed forces of the United States in the Korean theater between June 25,
11 1950, and January 31, 1955, or in the Southeast Asian theater between
12 August 4, 1964, and November 7, 1975, and who is eligible under AS 26.15.160,
13 is eligible to receive a \$500 bonus payment. A person who is eligible under
14 AS 26.15.160(2) as a dependent of a person who would have been eligible for
15 a bonus under this Act if he had not died is eligible to receive a \$500
16 bonus payment, but only one bonus may be paid to a household having more
17 than one eligible dependent. The Department of Commerce and Economic
18 Development shall administer the payment of bonuses under this section.

19 * Sec. 2. This Act takes effect July 1, 1981.
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Orig

HB 128

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 128
Title An Act authorizing a Vietnam veterans' bonus: and providing for an effective date.
Requested By: Moss and Cato Date 2/6/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development
BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	43.1	16.6				
200 TRAVEL	-0-	-0-				
300 CONTRACTUAL	8.0	4.7				
400 COMMODITIES	.4	.2				
500 EQUIPMENT	-0-	-0-				
600 LAND & STRUCTURES	2.7	-0-				
700 GRANTS, CLAIMS, ETC.						
TOTAL	54.2	21.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	54.2	21.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	2	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	1	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All figures and time estimates were based on the estimate used in the grant appropriation bill supporting HB 128. HB 129 would appropriate \$7,500,000 to fund bonuses to an estimated 15,000 Vietnam veterans.

The time required to process each application is approximately 20 minutes each. This would require 2.5 positions to process 15,000 applications. Because it might take more than a year to set up, advertise and process applications, two positions were budgeted for FY 1982 (the Accounting Clerk II for only eight months), and one position on a part-time basis for FY 1983.

SEE ATTACHMENT FOR ADDITIONAL DETAILS

IV. DATE 2/9/81 PREPARED BY Don Hostak, Director
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

HB 128 - An Act authorizing a Vietnam veterans' bonus

PERSONAL SERVICES

	Document Processing Clerk IV (12 Months)	Accounting Clerk II (8 Months)	Total
<u>Calculations - FY 1982</u>			
Yearly full time salary (as of 1/1/81)	\$ 21,132	\$ 11,800	\$ 32,932
Benefits: SBP Benefits			2,019
Variable Benefits			5,121
Health Benefits			3,000
Total FY 1982 Personal Services			<u>\$ 43,072</u>

Calculations - FY 1983

Yearly part time salary (plus 8% for inflation)	\$ 12,172	-----	\$12,172
Benefits: SBP Benefits			746
Variable Benefits			1,893
Health Benefits			1,800
Total FY 1983 Personal Services			<u>\$16,611</u>

FY 1982 Costs	FY 1983 Costs
------------------	------------------

TRAVEL

None Anticipated	-0-	-0-
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CONTRACTUAL

Postage (70¢ times 15,000 veterans total)	\$ 6,500	\$ 4,000
Printing	700	300
Advertising	800	400
Total Contractual	<u>\$ 8,000</u>	<u>\$ 4,700</u>

COMMODITIES

Supplies	\$ 400	\$ 200
----------	--------	--------

<u>ASHA Payment</u>	\$ 2,700	\$ -0-
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Total cost of administering Veterans bonuses	<u>\$ 54,172</u>	<u>\$ 21,511</u>
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orig

CSHB 129

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 129 (SA)
Title An Act making an appropriation for the payment of bonuses for Korea and Vietnam veterans; and providing for an effective date.
Requested By: Moss and Cato (original sponsors) Date 3/19/81

II. FISCAL DETAIL

Agency Affected Department of Commerce and Economic Development
Program Category Affected Economic Development
BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL	SEE THE FISCAL NOTE PREPARED FOR COMPANION BILL - CSHB 128 (SA)					
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

SEE THE FISCAL NOTE PREPARED FOR COMPANION BILL - CSHB 128 (SA)

IV. DATE 3/20/81 PREPARED BY Don Hostak, Director
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

COMMITTEE REPORT

HOUSE

3/19

2/6/81

FURTHER: FINANCE

(5)

Date: 3-13-81

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 129

"An Act making an appropriation for the payment of bonuses for Vietnam veterans; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for ~~HB 129~~ HB 129 (S.A.) same title new title
and recommends CS HB 129 (S.A.)
- AND attaches a "Letter of Intent" ^{Max}Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]
CHAIRMAN

asper
12-0471

Original sponsors: Moss and Cato

Offered: 3/19/81
Referred: Finance

<u>Funding Information</u>	
General Fund	\$10,000,000
Other Funds	-0-
	<u>\$10,000,000</u>

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 129 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making an appropriation for the payment of
7 bonuses for Korea and Vietnam veterans; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$10,000,000 is appropriated from the general
11 fund to the Alaska veterans' revolving fund in the Department of Commerce
12 and Economic Development for the payment of bonuses for Korea and Vietnam
13 veterans.

14 * Sec. 2. This Act takes effect on the effective date of an Act autho-
15 rizing a Korea and Vietnam veterans' bonus.

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Z. Note

Journal

3/19
Finance

Funding Information

General Fund \$7,500,000
Other Funds -0-
\$7,500,000

Introduced: 2/6/81
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY MOSS AND CATO

2 HOUSE BILL NO. 129

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making an appropriation for the payment of
7 bonuses for Vietnam veterans; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$7,500,000 is appropriated from the general fund
11 to the Alaska veterans' revolving fund in the Department of Commerce and
12 Economic Development for the payment of bonuses to Vietnam veterans.

13 * Sec. 2. This Act takes effect on the effective date of an Act autho-
14 rizing a Vietnam veterans' bonus.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 128 and HB 129 (Page 1 of 2)
Title An Act authorizing a Vietnam veterans' bonus; and providing for an effective date.

Requested By: Moss and Cato Date 2/6/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development

BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	43.1	16.6				
200 TRAVEL	-0-	-0-				
300 CONTRACTUAL	8.0	4.7				
400 COMMODITIES	.4	.2				
500 EQUIPMENT	-0-	-0-				
600 LAND & STRUCTURES	2.7	-0-				
700 GRANTS, CLAIMS, ETC.	-0-	-0-				
TOTAL	54.2	21.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	54.2	21.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	2	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	1	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All figures and time estimates were based on the estimate used in HB 129 which is the grant appropriation bill supporting HB 128. HB 129 would appropriate \$7,500,000 to fund bonuses to an estimated 15,000 Vietnam veterans.

The time required to process each application is approximately 20 minutes each. This would require 2.5 positions to process 15,000 applications. Because it might take more than a year to set up, advertise and process applications, two positions were budgeted for FY 1982 (the Accounting Clerk II for only eight months), and one position on a part-time basis for FY 1983.

SEE ATTACHMENT FOR ADDITIONAL DETAILS

IV. DATE 2/9/81 PREPARED BY Don Hostak
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

HB 128 - An Act authorizing a Vietnam veterans' bonus

PERSONAL SERVICES

Calculations - FY 1982

	<u>Document Processing Clerk IV (12 Months)</u>	<u>Accounting Clerk II (8 Months)</u>	<u>Total</u>
Yearly full time salary (as of 1/1/81)	\$ 21,132	\$ 11,800	\$ 32,932
Benefits: SBP Benefits			2,019
Variable Benefits			5,121
Health Benefits			3,000
Total FY 1982 Personal Services			<u>\$ 43,072</u>

Calculations - FY 1983

Yearly part time salary (plus 8% for inflation)	\$ 12,172	-----	\$12,172
Benefits: SBP Benefits			746
Variable Benefits			1,893
Health Benefits			1,800
Total FY 1983 Personal Services			<u>\$16,611</u>

<u>FY 1982 Costs</u>	<u>FY 1983 Costs</u>
--------------------------	--------------------------

TRAVEL

None. Anticipated	-0-	-0-
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CONTRACTUAL

Postage (70¢ times 15,000 veterans total)	\$ 6,500	\$ 4,000
Printing	700	300
Advertising	800	400
Total Contractual	<u>\$ 8,000</u>	<u>\$ 4,700</u>

COMMODITIES

Supplies	\$ 400	\$ 200
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<u>ASHA Payment</u>	\$ 2,700	\$ -0-
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Total cost of administering Veterans bonuses	<u>\$ 54,172</u>	<u>\$ 21,511</u>
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ALASKA STATE LEGISLATURE

TWELFTH Legislature . . . FIRST Session

HOUSE . . . BILL NO. . . 129.

By . MOSS AND GATO

"An Act making an appropriation for the payment of bonuses for Vietnam veterans; and providing for an effective date."

Bonuses, Vietnam veterans

Introduced in the House . . . 2/6 . . . , 19 . 81

HISTORY IN THE HOUSE

19 81	Read first time and referred to Committee on												
Feb 6	State Affairs and Finance Reported back with recommendation that												
	Read second time and												
	Read third time and												
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
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	<table border="0"> <tr><td colspan="2">Reconsideration</td></tr> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	Reconsideration		PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by Speaker Sent to Senate												
CHIEF CLERK OF THE HOUSE													

HISTORY IN THE SENATE

19	Read first time and referred to Committee on												
	Reported back with recommendation that												
	Read second time and												
	Read third time and												
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
PASS	Effective Date												
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
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Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by President Returned to House												
SECRETARY OF THE SENATE													

HISTORY IN THE HOUSE

19	Received from Senate
	Concurred in Senate amendment thus adopting: VOTE
	Failed to concur in Senate amendment; asked Senate to recede VOTE
	Senate receded from amendment VOTE
	Senate failed to recede from amendment VOTE
	CC appointed by House
	CC appointed by Senate
	CC adopted by House VOTE
	CC adopted by Senate VOTE
	To enrolling Reported correctly enrolled Sent to Governor by Governor
	Filed with Lt. Governor
	Chapter No.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 128 (SA)
Title An Act authorizing a Korea and Vietnam veterans' bonus; and providing for an effective date
Requested By: Moss and Cato (original sponsors) Date 3/19/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development
BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES	50.6	30.1				
200 TRAVEL	-0-	-0-				
300 CONTRACTUAL	15.9	10.6				
400 COMMODITIES	.6	.3				
500 EQUIPMENT	-0-	-0-				
600 LAND & STRUCTURES	2.7	2.7				
700 GRANTS, CLAIMS, ETC.						
TOTAL	69.8	43.7				

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND	69.8	43.7	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME	2	1	0	0	0	0
PART TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All figures and time estimates were based on the estimate used in CSHB 129(SA) which is the grant appropriation bill supporting CSHB 128 (SA). CSHB 128(SA) would appropriate \$10,000,000 to fund bonuses to an estimated 20,000 Vietnam and Korea veterans.

The time required to process each application is approximately 20 minutes each. This would require 3-3.5 manyears to process 20,000 applications. Because it might take more than a year to set up, advertise and process applications, two positions were budgeted for FY 1982 and one position for FY 1983.

The cost of writing two computer programs and processing cost were budgeted to; set up a monitoring system on bonuses issued and; provide a listing and mailing labels on all current Korea and Vietnam veterans.

SEE ATTACHMENT FOR ADDITIONAL DETAILS

IV. DATE 3/20/81 PREPARED BY Don Hostak, Director
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legisla or Named)

CSHB 128(SA) An Act authorizing a Korea and Vietnam veterans' bonus

<u>PERSONAL SERVICES</u>	Document Processing Clerk IV (12 months)	Accounting Clerk II (8 Months)	<u>Total</u>
<u>Calculations - FY 1982</u>			
Yearly full time salary (as of 1/1/81)	\$ 21,132	\$ 17,700	\$ 38,832
Benefits: SBP Benefits			2,380
Variable Benefits			6,038
Health Benefits			3,400
Total FY 1982 Personal Services			<u>\$ 50,650</u>
<u>Calculations - FY 1983</u>			
Yearly full time salary (plus 8% inflation)	\$ 22,823	\$ -0-	\$ 22,823
Benefits: SBP Benefits			1,399
Variable Benefits			3,550
Health Benefits			2,280
Total FY 1983 Personal Services			<u>\$ 30,052</u>
	<u>FY 1982 Costs</u>	<u>FY 1983 Costs</u>	
<u>TRAVEL</u>			
None Anticipated	-0-	-0-	
<u>CONTRACTUAL</u>			
Computer Programming/Processing	\$ 5,700	\$ 4,200	
Postage (70¢ X 20,000 veterans)	8,400	5,600	
Printing	1,000	400	
Advertising	800	400	
Total Contractual	<u>\$ 15,900</u>	<u>\$ 10,600</u>	
<u>COMMODITIES</u>			
Supplies	\$ 600	\$ 300	
<u>ASHA Payment</u>	<u>\$ 2,700</u>	<u>\$ 2,700</u>	
Total Cost of administering Veterans' bonuses	<u>\$ 69,850</u>	<u>\$ 43,652</u>	

Funding Information

General Fund \$7,500,000
Other Funds -0-
\$7,500,000

Introduced: 2/6/81
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY MOSS AND CATO

2 HOUSE BILL NO. 129

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making an appropriation for the payment of
7 bonuses for Vietnam veterans; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$7,500,000 is appropriated from the general fund
11 to the Alaska veterans' revolving fund in the Department of Commerce and
12 Economic Development for the payment of bonuses to Vietnam veterans.

13 * Sec. 2. This Act takes effect on the effective date of an Act autho-
14 rizing a Vietnam veterans' bonus.

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Original sponsors: Moss and Cato

Offered: 3/19/81
Referred: Finance

Funding Information

General Fund	\$10,000,000
Other Funds	-0-
	<u>\$10,000,000</u>

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 129 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making an appropriation for the payment of
7 bonuses for Korea and Vietnam veterans; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$10,000,000 is appropriated from the general
11 fund to the Alaska veterans' revolving fund in the Department of Commerce
12 and Economic Development for the payment of bonuses for Korea and Vietnam
13 veterans.

14 * Sec. 2. This Act takes effect on the effective date of an Act autho-
15 rizing a Korea and Vietnam veterans' bonus.

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HB 129

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 129
Title An Act making an appropriation for the payment of bonuses for Vietnam veterans and providing for an effective date.
Requested By: Moss, Cato Date 2/6/81

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Economic Development
BRU, Program, or Subprogram(s) Affected Division of Veterans' Affairs
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL	SEE THE FISCAL NOTE PREPARED FOR COMPANION BILL - HB 128					
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

SEE THE FISCAL NOTE PREPARED FOR THE BOMPANION BILL - HB 128

IV. DATE 2/9/81 PREPARED BY Don Hostak, Director
AGENCY Department of Commerce & Economic Development
PHONE 465-2555 Division of Veterans' Affairs
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY

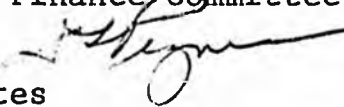
POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

MEMORANDUM

June 18, 1981

SUBJECT: Senate CS for CSHB 130 (Fin)

TO: Senator Don Bennett
Senator M. E. Dankworth
Co-Chairmen, Senate Finance Committee

FROM: Donna Spragg Pegues 
Co-Revisor of Statutes

I have placed this bill in final at your request. However, I note that your new Sec. 2 presents problems.

First, the last sentence of the section imposes what seems to be an improper condition on the appropriation. The Constitution of the State of Alaska requires that "appropriation bills be confined to appropriations". The second sentence does not appear to be a proper condition on the appropriation.

Second, I had some trouble ascertaining the object of the appropriation. A "request"? A "proposal"? Consequently, I changed the appropriation language somewhat in the first part of Sec. 2. Please review the change.

DSP:ljb

Enclosure

Original sponsor: Moss

Funding Information

General Fund	\$315,000
Other Funds	-0-
	<u>\$315,000</u>

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 130 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to establish
7 programs to deal with post-traumatic stress disorder;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$165,000 is appropriated from the general fund
11 to the Department of Health and Social Services, division of mental health
12 and developmental disabilities, to establish a training and technical assis-
13 tance account in the division to assist mental health, crisis, drug and
14 alcohol programs to identify post-traumatic stress disorder in Vietnam
15 veterans, and to identify and treat veterans and their families affected by
16 the disorder.

17 * Sec. 2. The sum of \$100,000 is appropriated from the general fund to
18 the Department of Health and Social Services, division of mental health and
19 developmental disabilities, to contract by competitive bid with a nonprofit
20 veterans service organization to provide a Vietnam veterans post-traumatic
21 stress disorder outreach program modeled on the United States Veterans'
22 Administration outreach program. A condition of the contract award shall be
23 that the contract recipient shall hire Vietnam veterans for the principal
24 management and for all counseling positions.

25 * Sec. 3. The sum of \$50,000 is appropriated from the general fund to
26 the Department of Health and Social Services, office of the commissioner,
27 office of information systems, to develop, in conjunction with other state
28 agencies, a needs assessment of Alaska Vietnam veterans, and to gather data
29 on the capability of state information systems to identify and monitor these

1 veterans.

2 * Sec. 4. The unexpended and unobligated portions of the appropriations
3 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,
4 1982.

5 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
6 070(c).

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Original sponsor: Moss

Offered: 5/18/81
Referred: Rules

Funding Information
General Fund \$315,000
Other Funds -0-
\$315,000

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SCS FOR HOUSE BILL NO. 130 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to establish
7 programs to deal with post-traumatic stress disorder;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$165,000 is appropriated from the general fund
11 to the Department of Health and Social Services, division of mental health
12 and developmental disabilities, to establish a training and technical assis-
13 tance account in the division to assist mental health, crisis, drug and
14 alcohol programs to identify post-traumatic stress disorder in Vietnam
15 veterans, and to identify and treat veterans and their families affected by
16 the disorder.

17 ~~* Sec. 2. The sum of \$100,000 is appropriated from the general fund to~~
18 ~~the Department of Health and Social Services, division of mental health and~~
19 ~~developmental disabilities, for payment as a grant to the Vietnam Veterans/~~
20 ~~Alaska, Inc. for a Vietnam veterans post-traumatic stress disorder outreach~~
21 ~~program based on the United States Veterans Administration outreach program.~~

22 * Sec. 3. The sum of \$50,000 is appropriated from the general fund to
23 the Department of Health and Social Services, office of the commissioner,
24 office of information systems, to develop, in conjunction with other state
25 agencies, a needs assessment of Alaska Vietnam veterans, and to gather data
26 on the capability of state information systems to identify and monitor these
27 veterans.

28 * Sec. 4. The unexpended and unobligated portions of the appropriations
29 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,

Insert

1 1982.

2 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
3 070(c).

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A M E N D M E N T

OFFERED IN THE SENATE:

BY: Senate HESS

TO: CSHB 130(Fin) am SENATE BILL No. _____

HOUSE BILL No. _____

PAGE: ¹ _____

LINE: 17 - 21

Insert

Delete section 2 and replace with the following:

* Sec. 2. The sum of \$100,000 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities, for payment on a competitively bid request for proposal to a non-profit veterans service organization for a Vietnam veterans post traumatic stress disorder outreach program for ~~Southeast~~ Alaska, modeled on the United States Veterans Administration outreach program. A condition of the contract award shall be that the contract recipient shall hire ^{Viet Nam} ~~Vietnam~~ veterans for principle management and all counseling positions.

Old fiscal note

file in orig.

bill file only

POSITION PAPER

HOUSE BILL NO. 130

"An act making special appropriations to establish programs to deal with post-traumatic stress disorder; and providing for an effective data".

House Bill 130 appropriates from the general fund 165.0 to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for training and technical assistance to mental health, crises, drug and alcohol programs to Vietnam era veterans and families experiencing post-traumatic stress disorders. The sum of 100.0 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for payment as a grant to Vietnam Veterans/Alaska Inc., for a Vietnam Veteran post-traumatic stress disorder outreach program based on the United States Veterans Administration model. The sum of 50.0 is appropriated from the general fund to the Department of Health and Social Services for work in cooperation with the Department of Labor, the Department of Community and Regional Affairs, the Alaska Court System, and the Department of Education, Division of Vocational Rehabilitation to gather data for the identification of Vietnam era veterans receiving state services relating to post-traumatic stress disorder.

It is estimated that Alaska has over 20,000 Vietnam era veterans. During the month of January 1980, approximately 56 Vietnam veterans were served in Alaska community mental health clinic. Research studies conducted on Vietnam era veterans find that 40-60% of these veterans experience some form of acute, chronic, or cyclical form of POST TRAUMATIC STRESS DISORDER (PTSD). The 1980 Diagnostic and Statistical Manual of Mental Disorders includes for the first time the Post-Traumatic Stress Disorder. It is defined as a group of symptoms following a psychological traumatic event that is generally outside of the range of usual human experience (military combat, rape or assault, floods and earthquakes). Characteristic symptoms involve re-experiencing the traumatic event (dreams, recollections), numbing of responsiveness, reduced involvement with the external world, sleep disturbances, guilt about survival, and memory impairment.

One of the current successful recovery process methods for the PTSD is the veteran and a mental health professional preferably with Vietnam war experience. The methods employed in these rap groups vary from the traditional individual and group psychotherapy since the focus is not on individual pathology but on a process of recovery of shared meaning.

The recent acknowledgement of the existence of the PTSD and the young age of the Vietnam veteran make this group excellent candidates for preventive interventions. However, before such interventions take place mental health, drug abuse, and alcohol programs have to be aware of this new syndrome. The identification and proper management of crisis and preventive interventions require training and technical assistance to the existing mental health and alcohol/drug treatment delivery system.

The Division of Mental Health and Developmental Disabilities endorses the provisions of HB 130 that attempt to provide training and technical assistance, data collection, and support programs based on the United States Veterans Administration outreach programs to Alaska's Vietnam era veterans.

Recommended by:

Verner Stillner, M.D., M.P.H.

Verner Stillner, M.D., M.P.H.
Director, Division of Mental
Health and Developmental
Disabilities

Date:

2/17/81

Approved by:

Heien D. Beirne

Heien D. Beirne, Commissioner
Department of Health & Social
Services

Date:

2/24/81

POSITION PAPER/Department of Health & Social Services

POSITION PAPER

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 130

Rec'd 5/12/81
After bill was
reported out
of HFC

"An Act making special appropriations to establish and co Vietnam veterans; and providing for an effective date."

CS for House Bill 130 appropriates from the general fund 165.0 to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for training and technical assistance to mental health, crises, drug and alcohol programs to Vietnam era veterans and families experiencing post-traumatic stress disorders. The sum of 100.0 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for payment as a grant to Vietnam Veterans/Alaska Inc., for a Vietnam-Veteran post-traumatic stress disorder outreach program based on the United States Veterans Administration model. The sum of 50.0 is appropriated from the general fund to the Department of Health and Social Services for work in assessing needs and determining what services are delivered to Vietnam era veterans.

It is estimated that Alaska has over 20,000 Vietnam era veterans. During the month of January 1980, approximately 56 Vietnam veterans were served in Alaska community mental health clinics. Research studies conducted on Vietnam era veterans find that 40-60% of these veterans experience some form of acute, chronic, or cyclical form of POST TRAUMATIC STRESS DISORDER (PTSD). The 1980 Diagnostic and Statistical Manual of Mental Disorders includes for the first time the Post-Traumatic Stress Disorder. It is defined as a group of symptoms following a psychological traumatic event that is generally outside of the range of usual human experience (military combat, rape or assault, floods and earthquakes). Characteristic symptoms involve re-experiencing the traumatic event (dreams, recollections), numbing of responsiveness, reduced involvement with the external world, sleep disturbances, guilt about survival, and memory impairment.

One of the current successful recovery process methods for the PTSD is the rap group run by a mental health professional and a veteran preferably with Vietnam war experience. The methods employed in these rap groups vary from the traditional individual and group psychotherapy since the focus is not on individual pathology but on a process of recovery of shared meaning.

The recent acknowledgement of the existence of the PTSD and the young age of the Vietnam veteran make this group excellent candidates for preventive interventions. However, before such interventions take place, mental health, drug abuse, and alcohol programs have to be aware of this new syndrome. The identification and proper management of crisis and preventive interventions require training and technical assistance to the existing mental health and alcohol/drug treatment delivery system.

The Committee Substitute for House Bill 130 differs from the original bill in two areas. The role of the Department of Health and Social Services, Office of Information Systems is more clearly defined as conducting a needs assessment and research project regarding collection of data that identifies services to Vietnam veterans. We see this as an appropriate role of the Office of Information Systems to take and support the Committee Substitute. One amendment is recommended to further clarify responsibilities for this task:

p. 1, line 23, sec. 3

Delete: "...Health and Social Services, [Office of the Commissioner,] Office of Information Systems..."

Rationale: This further clarifies responsibility for this task by making one rather than two offices responsible for its completion.

The second area of difference from the original bill is in section 4. The Committee Substitute allocates \$600,000 from the general fund for operation of the United States Veterans Administration outreach centers. As stated above, we see services for Vietnam veterans as very important and support the concept of continuing services that have been begun by the United States Veterans Administration. We propose that these services be contracted through the existing mental health centers in these four communities, with the mental health centers handling professional support and administrative activities while the existing veteranscenters continue to deliver services. The advantages of this are:

- 1) Reduced administrative costs.
- 2) Availability of more comprehensive services.
- 3) Elimination of overlap in service delivery.
- 4) Insurance that the services will continue in some form even if the funding ceases.

With these provisions, the Division of Mental Health and Developmental Disabilities and Office of Information Systems endorses CS for House Bill 130 as a way to provide services to Vietnam veterans.

Recommended by: *Verner Stillner*
 Verner Stillner, M.D., M.P.H.
 Director, Division of Mental Health & Developmental Disabilities

Date: 4/29/81

Recommended by: *Lee Hendrickson* for Lee Hendrickson
 Lee Hendrickson, Coordinator
 Office of Information Systems

Date: 4/29/81

Approved by: *Helen D. Beirne*
 Helen D. Beirne, Commissioner
 Department of Health and Social Services

Date: 5-12-81

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No: Committee Substitute for House Bill 130
 Title: An Act making special appropriations to establish programs...post-traumatic stress dis-
 Requested by Commissioner's Office Date 4/29/81 order

II. FISCAL DETAIL

Agency Affected Dept. of Health & Social Services
 Program Category Affected Mental Health and Developmental Disabilities
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS. CLAIMS. ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No cost impact is foreseen of the Department of Health & Social Services as a result of this legislation.

IV. DATE Apr 29, 1981 PREPARED BY Verner Stillner, M.D., M.P.H., Director
 AGENCY Division of Mental Health & Dev. Disabilities
 PHONE 465-3370
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) M&B Approval M. Hubbard Date 5/5/81

from HFC file
HB 130

Vietnam Veterans/Alaska, Inc.

Working Budget: FY 82

Personnel:

1 Executive Director/Counsellor:	\$25,000/yr
2 Paraprofessional co-therapists:	17,000/yr. each
1 Secretary/Researcher:	12,500
Personnel benefits:	<u>17,875</u>
TOTAL	\$89,375

Equipment:

1500 sq. ft. (store front) office x \$1.25/sq. ft.	18,000
Office operations/equipment:	<u>2,500</u>
TOTAL	\$20,500

Travel:

Haines, Skagway, Sitka, Wrangell, Petersburg, Ketchikan	<u>\$10,000</u>
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Operations Total: \$129,875

from HFC file

NATIONAL AFFAIRS

and spilled over into the media. Last week, under thinly veiled pressure, it scrubbed its TV show, released its donors from their pledges and went out of business. "I hope they'll stay involved," a relieved Reagan man said—but not too closely or aggressively next time.

Reagan and his recovery program, as it happens, have found allies aplenty in corporate America prepared to help without being prompted or pushed. John Swearingen, chairman of Standard Oil of Indiana, sent a letter to his stockholders endorsing the package in passionate tones—"The future of the nation is at stake"—and urging them to write their congressmen in its support. Boston's First National Bank dropped a plug into its newsletter, between some tips on spring house painting and a promo for the New England Aquarium, and will mail it to 300,000 depositors with their next statements. Dow Chemical urged its 22,000 employees in a mailer to "make your views known" to the Hill. W.R. Grace & Co. bought full-page ads in three newspapers defending Reagan's tax proposals. Eddie Chile, a septuagenarian Ft. Worth oil millionaire who has done more than 200 "I'm mad" radio commercials attacking Washington liberals, changed his run for Reagan and Reaganomics. "I'm not mad," his latest spots proclaim. "I'm glad."

More Than Sizzle: But the most imposing lobby of all may be the Budget Coalition, a germinating ad hoc alliance of hundreds of businesses and business associations including the U.S. Chamber of Commerce, the National Association of Manufacturers, the National Federation of Independent Business and the blue-chip Business Roundtable. They tested power together shellacking Big Labor in a series of lobbying wars three years ago and are regrouping now in Reagan's service, with high-tech computer and telecommunications capabilities that make his now defunct coalition of friends look like a cottage industry by comparison. "They were the sizzle," said an operative in the new group. "We are the steak."

There was a measure of political risk for Reagan in the enthusiasm of Big Business for a program he has doggedly advertised as equitable to everybody. The embattled Democratic left has already seized on it as an attack issue and fired some opening rounds against what Edward Kennedy called an effort by the privileged to "sell the Reagan plan like soap." But the President showed little inclination to turn away support, from the boardrooms or anywhere else. He is fighting to keep his honeymoon alive at least long enough to see his programs safely through to passage—a struggle in which he will need all the help he can get.

PETER GOLDMAN with ELEANOR CLIFT, THOMAS M. DeFRANK, JAMES DOYLE and RICH THOMAS in Washington and bureau reports

The Troubled Vietnam Vet

There are nights even now when Dan Spranger dreams of Vietnam. It is 1969 again: he is back with his buddies at Tiger Lair, a Ninth Infantry Division firebase in the Mekong Delta. They are laughing as they load the mortars, fire and load again. Spranger watches the mortar rounds arc upward, sees them fall and explode in a nearby hamlet. The villagers run screaming from their hootches, but they are not Viet Cong: they are women and children, Americans—and there, trapped in the barrage, are his wife and baby daughter. Like many dreams, it is a mixture of fantasy and reality, a metaphor for Spranger's fear that his family is among the casualties of the war. They

Its symptoms, ten and even fifteen years after the vet's return, are rage, guilt, flashbacks, nightmares, panic, depression and emotional numbing. Although it is more prevalent among black combat veterans, the researchers showed that Vietnam syndrome can afflict all races, all income groups and all personality types—even those who, because of their stable family backgrounds, were once thought unlikely to develop chronic stress.

Prodded by veterans' complaints and mounting evidence that such delayed reactions to the war were indeed common, Congress two years ago appropriated \$20 million to finance 91 storefront counseling

centers nationwide. This year, funding for the centers is on the hit list proposed by budget director David Stockman. The cutback, and Stockman's deferment from the draft in 1968-69, provoke many veterans to fury. "This is the one meaningful program for Vietnam veterans," says John Terzano of the Vietnam Veterans of America. "We're being slapped in the face by a guy who was hiding out in divinity school" during the war: The vets' allies in Congress are fighting to preserve the funds—and last week, the veterans' affairs committees in both houses agreed to restore funds for the centers.

Cook: The Vietnam veterans' special burden, as angry returnees have insisted for years, was the nation's wholesale refusal to welcome—much less honor—those who served in the only war America has lost. Veterans were treated as "baby killers or drug freaks," says Dr. Jack Ewalt, a psychiatrist who is assistant chief of

mental-health services for the Veterans Administration, and the public's hostile indifference gave the vets little support for purging especially brutal memories. Spranger, proudly returning to his home in Detroit in the months before Kent State, was stunned by the hostility he encountered. He clammed up, telling acquaintances he had served his hitch as a cook. "At least," he says, "no one could ask me if I had killed any kids or women." Others complained of being rushed home without any time to decompress. "On Thursday I was in Vietnam," says Angel Almedina, a vet who runs a counseling center in New York City. "On Friday I was drinking beer on 109th Street."

The VA, backed by studies showing that 80 per cent of the war's veterans had made successful transitions to civilian life, was



James D. Wilson—Newswatch

Storefront help in San Francisco: 'I wake up screaming'

are: Spranger, 32, has lost his job, he and his wife are divorcing, and his daughter has congenital deformities he thinks may be the result of his battlefield exposure to Agent Orange.

Spranger is one of thousands of Vietnam veterans still haunted by the nation's longest and least-wanted war—and his dark dreams, like the slow disintegration of his life, bespeak his continuing inability to make a separate peace. According to a disturbing new study* by the Center for Policy Research in New York City, more than a third of those who saw heavy combat in Vietnam suffer from what is now recognized as "post-traumatic stress disorder," a slow-fuse emotional reaction that is often known as the "Vietnam syndrome."

*Legacies of Vietnam: Comparative Adjustment of Veterans and Their Peers

NATIONAL AFFAIRS

slow to provide special programs for the troubled minority, and some of its officials still question the need. "There is a great deal of feeling that this program has performed its function," says a VA spokesman in New York, referring to the imperiled counseling centers. And some VA doctors, convinced that most vets traumatized in the war were predisposed to stress reactions by unstable family life during childhood, refused to concede the very existence of a Vietnam syndrome. "You'd be amazed at the number of guys who have been counseling at the VA and the subject of combat was never brought up," says Reggie McCaw, a former 101st Airborne medic who works in a San Francisco counseling center. "When a vet brings it up, the psychiatrist says, 'That's all very interesting—now let's get back to your childhood'."

Stable: The notion of a lasting stress reaction is now accepted by leading psychiatrists—and the new five-volume study, based on 1,380 interviews across the nation shows the Vietnam syndrome is more prevalent than previously believed. A crucial finding: the persistence of stress depends much more on the veteran's exposure to combat than on the emotional stability of his childhood. In light combat, soldiers from disadvantaged backgrounds did develop more psychological problems than their buddies who had more stable upbringings. But in heavy combat all such differences disappeared: soldiers from stable backgrounds were just as likely to report delayed stress symptoms as veterans from the least

stable homes. The study also found that combat-related stress is largely concentrated among veterans who served after 1968, when American involvement intensified and dissent became a powerful force at home.

To the VA's Ewalt, the Vietnam syndrome is much the same as "shell shock" among World War I doughboys or "combat fatigue" among veterans of World War II. But this time, he says, "it has a tendency to come on later, and as far as we can tell, there have never been so many cases"—up to 700,000 of the nation's nearly 3 million Vietnam veterans, by his estimate. Still, Ewalt says, "the idea that every Vietnam vet is a ticking time bomb or a druggie is simply not true."

But for those vets still suffering from the trauma of Vietnam combat, the problems are often acute. Arlen Tibbetts, an ex-marine who counsels vets in San Francisco, recently found one vet, an alcoholic, living in the weeds below San Francisco's Bay Bridge. "He said he felt more comfortable in the bush," Tibbetts said. "In his mind, he never left Vietnam." Brooklyn vet Steven Cytryzewski, 32, is also still fighting the war. He has flashbacks, nightmares and bouts of panic. "I smell the sulfur from the ammunition and I feel the heat from the sun," he says. "Sometimes I wake up screaming 'Incoming rounds!' When I drive along a road with trees on both sides, I don't look at the road, I look at the trees. I'm looking for snipers."

Like many veterans, Cytryzewski is critical of the VA's regular programs and enthusiastic about the counseling centers the vets run themselves. "Nobody laughs

at me," he says. "If I tell them I hit the ground when I hear sudden noises, they say they do, too." The centers' simple premise is that talk is the first step to exorcising the past. One anguished vet told Dr. John Caknipe, chief counselor at Detroit's Flight of the Phoenix center, about a hand-to-hand night battle that wiped out his unit. When dawn came, he found himself surrounded by the grotesquely mutilated bodies of his men and 36 wounded Vietnamese, all without hope of medical aid. In despair, he shot and killed all 36; his superiors ordered him never to tell what he had done. "When he finally broke," Caknipe says, "he cried for three hours. Then he stood up and said, 'I feel light . . . I feel light.' And he left."

Betrayal: Despite their support in Congress, the veterans have little assurance that their funding will survive the labyrinthine budget process—and the prospect of closing the storefront centers has already revived their sense of betrayal by an uncaring nation. The study's authors, who found the vets' approach can help, urge continued support for "well-trained veteran peer counseling." Vietnam veterans are "used politically without any serious effort to address the problems they have and that we have with them," says sociologist Robert Laufer, who directed the study. "Our report suggests that it is time to attend to their needs." By doing so, the corollary seems to be, America can at last begin its own long deferred reckoning with Vietnam.

TOM MORGANTHAU with STEVEN SHABAD in New York, MARY LORD in Washington, JACOB YOUNG in Detroit and GERALD C. LUBENOW in San Francisco



Diane Walker



John Ficora—Newsweek



Wally McNamee—Newsweek

Nancy's Ups and Downs

It was an up-and-down week for Nancy Reagan, but if anyone had to take a spill, better the First Lady than the Reagans' 22-year-old son, Ron, who danced for the first time at New York's Metropolitan Opera House in a performance to benefit the Joffrey Ballet. Ron, a member of the Joffrey training company, kept his balance in "Unfolding," an "abstract neoclassical" ballet, and was rewarded with a bravura hug from his mother at intermission. Three days later, at

a visit to St. Ann's Infant Home in Hyattsville, Md., the First Lady was bowled over by the greeting of a 5-year-old named Brian, who rushed to hug her when she crouched for a greeting. "That's all right," she reassured the youngster. "I thought you were being affectionate." She was inspecting one of her favorite projects, the federally funded Foster Grandparent Program. All was dignity, however, at the glittering Kennedy Center premiere of "The Little Foxes," where Nancy had a warm chat with the wife of Sen. John Warner of Virginia—the star of the show, Elizabeth Taylor.

TESTIMONY: REP. H. PAPPY MOSS - HB 130

APRIL 13, 1981

I WOULD LIKE TO THANK THE COMMITTEE FOR CALANDERING HB 130. I SPONSORED THIS BILL FOR MANY REASONS, BUT PRIMARILY BECAUSE I'VE BECOME AWARE OF AN INCREASINGLY EVIDENT PROBLEM THAT EFFECTS, EITHER DIRECTLY OR INDIRECTLY, A SIZABLE PERCENTAGE OF ALASKANS - THE VIETNAM SYNDROME OF POST-TRAUMATIC STRESS.

THERE IS AN ESTIMATED POPULATION OF 15,000 TO 20,000 VIETNAM VETERANS IN ALASKA. NOT ALL OF THESE HAVE READJUSTMENT PROBLEMS, BUT MANY DO, AND IT IS BECOMING INCREASINGLY EVIDENT THAT THIS IS A DELAYED STRESS - WHICH THE NUMBER OF CASES IS INCREASING. THE STATISTICS ARE ALREADY IN THAT VIETNAM ERA VETERANS EXPERIENCE A THIRTY PERCENT GREATER SUICIDE RATE, A TWENTY PERCENT UNEMPLOYMENT RATE, A DIVORCE RATE TWICE THAT OF NON-VETERANS, AND MAKE UP FIFTEEN PERCENT OF THE PRISON POPULATION.

A RECENT REPORT BY THE NATIONAL INSTITUTE OF MENTAL HEALTH AND THE VETERANS ADMINISTRATION HAS URGED PROGRAMS ADDRESSED IN THIS BILL - "WELL TRAINED VETERANS PEER COUNSELING".

I HOPE YOU AGREE, AS I DO, WITH THE AUTHOR OF THIS REPORT, THAT, VIETNAM VETERANS ARE BEING USED POLITICALLY WITHOUT ANY SERIOUS EFFORT TO ADDRESS THE PROBLEMS THEY HAVE AND THAT WE HAVE WITH THEM. . . . IT IS TIME TO ATTEND TO THEIR NEEDS.

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800


LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

June 18, 1981

SUBJECT: Senate CS for CSHB 130 (Fin)

TO: Senator Don Bennett
Senator M. E. Dankworth
Co-Chairmen, Senate Finance Committee

FROM: Donna Spragg Pegues 
Co-Revisor of Statutes

I have placed this bill in final at your request. However, I note that your new Sec. 2 presents problems.

First, the last sentence of the section imposes what seems to be an improper condition on the appropriation. The Constitution of the State of Alaska requires that "appropriation bills be confined to appropriations". The second sentence does not appear to be a proper condition on the appropriation.

Second, I had some trouble ascertaining the object of the appropriation. A "request"? A "proposal"? Consequently, I changed the appropriation language somewhat in the first part of Sec. 2. Please review the change.

DSP:ljb

Enclosure

Original sponsor: Moss

Funding Information

General Fund	\$315,000
Other Funds	-0-
	<u>\$315,000</u>

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 130 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to establish
7 programs to deal with post-traumatic stress disorder;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$165,000 is appropriated from the general fund
11 to the Department of Health and Social Services, division of mental health
12 and developmental disabilities, to establish a training and technical assis-
13 tance account in the division to assist mental health, crisis, drug and
14 alcohol programs to identify post-traumatic stress disorder in Vietnam
15 veterans, and to identify and treat veterans and their families affected by
16 the disorder.

17 * Sec. 2. The sum of \$100,000 is appropriated from the general fund to
18 the Department of Health and Social Services, division of mental health and
19 developmental disabilities, to contract by competitive bid with a nonprofit
20 veterans service organization to provide a Vietnam veterans post-traumatic
21 stress disorder outreach program modeled on the United States Veterans'
22 Administration outreach program. A condition of the contract award shall be
23 that the contract recipient shall hire Vietnam veterans for the principal
24 management and for all counseling positions.

25 * Sec. 3. The sum of \$50,000 is appropriated from the general fund to
26 the Department of Health and Social Services, office of the commissioner,
27 office of information systems, to develop, in conjunction with other state
28 agencies, a needs assessment of Alaska Vietnam veterans, and to gather data
29 on the capability of state information systems to identify and monitor these

1 veterans.

2 * Sec. 4. The unexpended and unobligated portions of the appropriations
3 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,
4 1982.

5 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
6 070(c).

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THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. CSHB131 (HESS) amended
 Title An act increasing state aid for health facilities and hospitals
 Requested by Charlie Parr Date 6/3/1981

II. FISCAL DETAIL
 Agency Affected Department of Community & Regional Affairs
 Program Category Affected Development
 BRU, Program, or Subprogram(s) Affected Community Assistance Grants
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		3,766.0	4,142.6	4,556.9	5,012.6	5,513.9
TOTAL		3,766.0	4,142.6	4,556.9	5,012.6	5,513.9

FUNDING (Thousands of Dollars)

GENERAL FUND		3,766.0	4,142.6	4,556.9	5,012.6	5,513.9
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		-0-	-0-	-0-	-0-	-0-
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

3,765,999 additional funding would be required to fund CSHB 131(HESS) amended in FY 82. A ten percent increase per year was assumed for funding the next four fiscal years.

IV. DATE 6/3/1981 PREPARED BY Netta Cragg
 AGENCY Community & Regional Affairs
 Original: Legislative Finance BUONE 465-4733

CS HB 131 amended

COLUMN	WRITE	1	2	3	4	5
		Hospitals 1000/bed	Hosp. w/10 or more beds 250,000/hosp.	Hosp. w/less than 10 beds 50,000/hosp.	Health Facilities 2000/bed	Health Facilities 8000/Facility
1						
2	Boroughs					
3	Anchorage	449000			650000	64000
4	Juneau		250000		180000	
5	Kenai Peninsula		500000			
6	Kodiak Island		250000		54000	72000
7	North Slope					56000
8	Sitka		250000		24000	8000
9						
10	CITIES					
11	Cordova		250000			24000
12	Craig					8000
13	Fairbanks		250000		132000	24000
14	Galena					8000
15	Homer					16000
16	Hydaburg					8000
17	Kenai					16000
18	Ketchikan		250000			
19	King Cove					8000
20	Klawock					8000
21	Nome		250000			16000
22	Palmer		250000			
23	Pelican					8000
24	Petersburg		250000			16000
25	Sand Point					8000
26	Saint Mary's					8000
27	Seldovia					8000
28	Seward		250000		128000	16000
29	Stagway					8000
30	Unalaska					8000
31	Valdez		250000			8000
32	Wrangell		250000			8000
33	Ukatat					8000
34	Bethel				98000	8000
35	57 x 8000					456000
36	Total	449000	3500000		1266000	904000
37						
38		6,119,000				
39	COLA	652,648				
40		6,771,648				
		3,005,648				
		3,766,000				

current funding

POSITION PAPER

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 130 (Finance) am

"An Act making special appropriations to establish programs to deal with post-traumatic stress disorder; and providing for an effective date."

CS for House Bill 130 appropriates from the general fund 165.0 to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for training and technical assistance to mental health, crises, drug and alcohol programs to Vietnam era veterans and families experiencing post-traumatic stress disorders. The sum of 100.0 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for payment as a grant to Vietnam Veterans/Alaska Inc., for a Vietnam Veteran post-traumatic stress disorder outreach program based on the United States Veterans Administration model. The sum of 50.0 is appropriated from the general fund to the Department of Health and Social Services for work in assessing needs and determining what services are delivered to Vietnam era veterans.

It is estimated that Alaska has over 20,000 Vietnam era veterans. During the month of January 1980, approximately 56 Vietnam veterans were served in Alaska community mental health clinics. Research studies conducted on Vietnam era veterans find that 40-60% of these veterans experience some form of acute, chronic, or cyclical form of POST TRAUMATIC STRESS DISORDER (PTSD). The 1980 Diagnostic and Statistical Manual of Mental Disorders includes for the first time the Post-Traumatic Stress Disorder. It is defined as a group of symptoms following a psychological traumatic event that is generally outside of the range of usual human experience (military combat, rape or assault, floods and earthquakes). Characteristic symptoms involve re-experiencing the traumatic event (dreams, recollections), numbing of responsiveness, reduced involvement with the external world, sleep disturbances, guilt about survival, and memory impairment.

One of the current successful recovery process methods for the PTSD is the rap group run by a mental health professional and a veteran preferably with Vietnam war experience. The methods employed in these rap groups vary from the traditional individual and group psychotherapy since the focus is not on individual pathology but on a process of recovery of shared meaning.

The recent acknowledgement of the existence of the PTSD and the young age of the Vietnam veteran make this group excellent candidates for preventive interventions. However, before such interventions take place, mental health, drug abuse, and alcohol programs have to be aware of this new syndrome. The identification and proper management of crisis and preventive interventions require training and technical assistance to the existing mental health and alcohol/drug treatment delivery system.

Section three, as presently worded, is not specific enough as to the type of project intended and to its scope. In communications with the bill's sponsor,

Rec'd 6/1/81
After Bill
R/O HFC

the following wording was agreed upon as better meeting the needs of the sponsor and is endorsed by the Department of Health and Social Services. It is recommended that the following be substituted for section three:

Sec. 3. The sum of \$50,000 is appropriated from the general fund to the Department of Health and Social Services, Office of Information Systems, to develop, in conjunction with other state agencies, a needs assessment of Alaska Vietnam veterans, and to gather data on the capability of state information systems to identify and monitor these veterans.

Recommended by:

Verner Stillner
Verner Stillner, M.D., M.P.H.
Director, Division of Mental
Health & Developmental
Disabilities

Date:

5/26/81

Recommended by:

Lee Hendrickson
Lee Hendrickson, Coordinator
Office of Information Systems

Date:

5/26/81

Approved by:

Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and
Social Services

Date:

5/27/81

POSITION PAPER/Department of Health & Social Services

Original sponsor: Moss

Offered: 5/18/81
Referred: Rules

Funding Information
General Fund \$315,000
Other Funds -0-
\$315,000

MH/2001
5/18/81
J. J. [unclear]

1 IN THE HOUSE BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 130 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to establish
7 programs to deal with post-traumatic stress disorder;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$165,000 is appropriated from the general fund
11 to the Department of Health and Social Services, division of mental health
12 and developmental disabilities, to establish a training and technical assis-
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14 alcohol programs to identify post-traumatic stress disorder in Vietnam
15 veterans, and to identify and treat veterans and their families affected by
16 the disorder.

17 * Sec. 2. The sum of \$100,000 is appropriated from the general fund to
18 the Department of Health and Social Services, division of mental health and
19 developmental disabilities, for payment as a grant to the Vietnam Veterans/
20 Alaska, Inc. for a Vietnam veterans post-traumatic stress disorder outreach
21 program based on the United States Veterans Administration outreach program.

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28 * Sec. 4. The unexpended and unobligated portions of the appropriations
29 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Original sponsor: Moss

Offered: 5/18/81
Referred: Rules

MH (encl)
5/18/81
de [unclear]

<u>Funding Information</u>	
General Fund	\$315,000
Other Funds	-0-
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1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2

CS FOR HOUSE BILL NO. 130 (Finance) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

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For an Act entitled: "An Act making special appropriations to establish programs to deal with post-traumatic stress disorder; and providing for an effective date."

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* Sec. 4. The unexpended and unobligated portions of the appropriations made by secs. 1 and 3 of this Act lapse into the general fund on June 30,

29

1 1982.

2 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
3 070(c).

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POSITION PAPER

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 130

"An Act making special appropriations to establish and continue programs for Vietnam veterans; and providing for an effective date."

CS for House Bill 130 appropriates from the general fund 165.0 to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for training and technical assistance to mental health, crises, drug and alcohol programs to Vietnam era veterans and families experiencing post-traumatic stress disorders. The sum of 100.0 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for payment as a grant to Vietnam Veterans/Alaska Inc., for a Vietnam Veteran post-traumatic stress disorder outreach program based on the United States Veterans Administration model. The sum of 50.0 is appropriated from the general fund to the Department of Health and Social Services for work in assessing needs and determining what services are delivered to Vietnam era veterans.

It is estimated that Alaska has over 20,000 Vietnam era veterans. During the month of January 1980, approximately 56 Vietnam veterans were served in Alaska community mental health clinics. Research studies conducted on Vietnam era veterans find that 40-60% of these veterans experience some form of acute, chronic, or cyclical form of POST TRAUMATIC STRESS DISORDER (PTSD). The 1980 Diagnostic and Statistical Manual of Mental Disorders includes for the first time the Post-Traumatic Stress Disorder. It is defined as a group of symptoms following a psychological traumatic event that is generally outside of the range of usual human experience (military combat, rape or assault, floods and earthquakes). Characteristic symptoms involve re-experiencing the traumatic event (dreams, recollections), numbing of responsiveness, reduced involvement with the external world, sleep disturbances, guilt about survival, and memory impairment.

One of the current successful recovery process methods for the PTSD is the rap group run by a mental health professional and a veteran preferably with Vietnam war experience. The methods employed in these rap groups vary from the traditional individual and group psychotherapy since the focus is not on individual pathology but on a process of recovery of shared meaning.

The recent acknowledgement of the existence of the PTSD and the young age of the Vietnam veteran make this group excellent candidates for preventive interventions. However, before such interventions take place, mental health, drug abuse, and alcohol programs have to be aware of this new syndrome. The identification and proper management of crisis and preventive interventions require training and technical assistance to the existing mental health and alcohol/drug treatment delivery system.

The Committee Substitute for House Bill 130 differs from the original bill in two areas. The role of the Department of Health and Social Services, Office of Information Systems is more clearly defined as conducting a needs assessment and research project regarding collection of data that identifies services to Vietnam veterans. We see this as an appropriate role of the Office of Information Systems to take and support the Committee Substitute. One amendment is recommended to further clarify responsibilities for this task:

Rec'd 5/12/81
After bill was

p. 1, line 23, sec. 3

Delete: "...Health and Social Services, [Office of the Commissioner,] Office of Information Systems..."

Rationale: This further clarifies responsibility for this task by making one rather than two offices responsible for its completion.

The second area of difference from the original bill is in section 4. The Committee Substitute allocates \$600,000 from the general fund for operation of the United States Veterans Administration outreach centers. As stated above, we see services for Vietnam veterans as very important and support the concept of continuing services that have been begun by the United States Veterans Administration. We propose that these services be contracted through the existing mental health centers in these four communities, with the mental health centers handling professional support and administrative activities while the existing veterans centers continue to deliver services. The advantages of this are:

- 1) Reduced administrative costs.
- 2) Availability of more comprehensive services.
- 3) Elimination of overlap in service delivery.
- 4) Insurance that the services will continue in some form even if the funding ceases.

With these provisions, the Division of Mental Health and Developmental Disabilities and Office of Information Systems endorses CS for House Bill 130 as a way to provide services to Vietnam veterans.

Recommended by: Verner Stillner (M)
Verner Stillner, M.D., M.P.H.
Director, Division of Mental Health & Developmental Disabilities

Date: 4/29/81

Recommended by: Lee Hendrickson for Lee Hendrickson
Lee Hendrickson, Coordinator
Office of Information Systems

Date: 4/29/81

Approved by: Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and Social Services

Date: 5-12-81

Original sponsor: Moss

Offered: 4/21/81
Referred: Finance

Funding Information	
General Fund	\$915,000
Other Funds	-0-
	<u>\$915,000</u>

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BY THE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2

CS FOR HOUSE BILL NO. 130 (HESS)

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TWELFTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act making special appropriations to establish and continue programs for Vietnam veterans; and providing for an effective date."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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1 developmental disabilities, for operation of the United States Veterans
2 Administration outreach centers in Anchorage, Fairbanks, Kenai and Wasilla.

3 * Sec. 5. If federal money is restored to operate United States Veterans
4 Administration outreach centers in the state, the unexpended and unobligated
5 portion of the appropriation made in sec. 4 of this Act lapses into the
6 general fund at the time the federal money is restored.

7 * Sec. 6. The unexpended and unobligated portions of the appropriations
8 made by secs. 1 and 3 of this Act lapse into the general fund June 30, 1982.

9 * Sec. 7. Sections 1 - 3 and 6 of this Act take effect immediately in
10 accordance with AS 01.10.070(c).

11 * Sec. 8. Sections 4 and 5 of this Act take effect October 1, 1981.

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COMMITTEE REPORT

HOUSE

4/21/81

(11)

FURTHER:

Date: May 16, 1981

Mr. Speaker:

The Committee on FINANCE has had HB 130

"An Act making special appropriations to establish programs to deal with post-traumatic stress disorder; and providing for an effective date."

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 130 (FIN) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Freeman
MM
Winters
Winters
Montgomery
H. R. ...
F. B. ...

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Freeman

 CHAIRMAN

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 130

Title "An Act making special appropriations to establish programs...post-traumatic stress dis-

Requested by Commissioner's Office Date 2/18/81 order

II. FISCAL DETAIL

Agency Affected Dept. of Health & Social Services

Program Category Affected Mental Health and Developmental Disabilities

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME						
PART TIME						
TEMPORARY						
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE Feb. 19, 1981

PREPARED BY *Thomas R. Bean*

AGENCY Division of Mental Health & Dev. Disabilities

PHONE 465-3370

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named) *Wesley Hubbard* M&B Approval *[Signature]* Date *2/19/81*

Original sponsor: Moss

<u>Funding Information</u>	
General Fund	\$315,000
Other Funds	-0-
	<u>\$315,000</u>

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 130 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

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21 program based on the United States Veterans Administration outreach program.

22 * Sec. 3. The sum of \$50,000 is appropriated from the general fund to
23 the Department of Health and Social Services to work in cooperation with the
24 Department of Labor, the Department of Community and Regional Affairs, the
25 Alaska Court System, and the Department of Education, division of vocational
26 rehabilitation, to gather data to identify Vietnam veterans receiving state
27 services which may relate to post-traumatic stress disorder originating in
28 military service in Vietnam and Southeast Asia.

29 * Sec. 4. The unexpended and unobligated portions of the appropriations

1 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,
2 1982.

3 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
4 070(c).

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Original sponsor: Moss

Funding Information

General Fund	\$315,000
Other Funds	-0-
	<u>\$315,000</u>

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BY THE FINANCE COMMITTEE

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Funding Information
General Fund \$315,000
Other Funds -0-
\$315,000

Introduced: 2/6/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

BY MOSS

2 HOUSE BILL NO. 130

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

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29 * Sec. 4. The unexpended and unobligated portions of the appropriations

Original sponsor: Moss

Offered: 4/21/81
Referred: Finance

Funding Information
General Fund \$915,000
Other Funds -0-
\$915,000

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 130 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

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CORRECTION

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Funding Information
General Fund \$315,000
Other Funds -0-
\$315,000

Introduced: 2/6/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

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2 HOUSE BILL NO. 130

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

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Original sponsor: Moss

Offered: 4/21/81
Referred: Finance

Funding Information
General Fund \$915,000
Other Funds -0-
\$915,000

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

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9 * Sec. 7. Sections 1 - 3 and 6 of this Act take effect immediately in
10 accordance with AS 01.10.070(c).

11 * Sec. 8. Sections 4 and 5 of this Act take effect October 1, 1981.

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POSITION PAPER

HOUSE BILL NO. 130

"An act making special appropriations to establish programs to deal with post-traumatic stress disorder; and providing for an effective data".

House Bill 130 appropriates from the general fund 165.0 to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for training and technical assistance to mental health, crises, drug and alcohol programs to Vietnam era veterans and families experiencing post-traumatic stress disorders. The sum of 100.0 is appropriated from the general fund to the Department of Health and Social Services, Division of Mental Health and Developmental Disabilities for payment as a grant to Vietnam Veterans/Alaska Inc., for a Vietnam Veteran post-traumatic stress disorder out-reach program based on the United States Veterans Administration model. The sum of 50.0 is appropriated from the general fund to the Department of Health and Social Services for work in cooperation with the Department of Labor, the Department of Community and Regional Affairs, the Alaska Court System, and the Department of Education, Division of Vocational Rehabilitation to gather data for the identification of Vietnam era veterans receiving state services relating to post-traumatic stress disorder.

It is estimated that Alaska has over 20,000 Vietnam era veterans. During the month of January 1980, approximately 56 Vietnam veterans were served in Alaska community mental health clinic. Research studies conducted on Vietnam era veterans find that 40-60% of these veterans experience some form of acute, chronic, or cyclical form of POST TRAUMATIC STRESS DISORDER (PTSD). The 1980 Diagnostic and Statistical Manual of Mental Disorders includes for the first time the Post-Traumatic Stress Disorder. It is defined as a group of symptoms following a psychological traumatic event that is generally outside of the range of usual human experience (military combat, rape or assault, floods and earthquakes). Characteristic symptoms involve re-experiencing the traumatic event (dreams, recollections), numbing of responsiveness, reduced involvement with the external world, sleep disturbances, guilt about survival, and memory impairment.

One of the current successful recovery process methods for the PTSD is the veteran and a mental health professional preferably with Vietnam war experience. The methods employed in these rap groups vary from the traditional individual and group psychotherapy since the focus is not on individual pathology but on a process of recovery of shared meaning.

The recent acknowledgement of the existence of the PTSD and the young age of the Vietnam veteran make this group excellent candidates for preventive interventions. However, before such interventions take place mental health, drug abuse, and alcohol programs have to be aware of this new syndrome. The identification and proper management of crisis and preventive interventions require training and technical assistance to the existing mental health and alcohol/drug treatment delivery system.

The Division of Mental Health and Developmental Disabilities endorses the provisions of HB 130 that attempt to provide training and technical assistance, data collection, and support programs based on the United States Veterans Administration outreach programs to Alaska's Vietnam era veterans.

Recommended by:

Verner Stillner, MD

Verner Stillner, M.D./M.P.H.
Director, Division of Mental
Health and Developmental
Disabilities

Date:

2/17/81

Approved by:

Allen D. Beirne

Allen D. Beirne, Commissioner
Department of Health & Social
Services

Date:

2/24/81

M.H.
(P+F)

Funding Information
General Fund \$315,000
Other Funds -0-
\$315,000

Introduced: 2/6/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE BY MOSS

2 HOUSE BILL NO. 130

3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to establish
7 programs to deal with post-traumatic stress disorder;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$165,000 is appropriated from the general fund
11 to the Department of Health and Social Services, division of mental health
12 and developmental disabilities, to establish a training and technical assis-
13 tance account in the division to assist mental health, crisis, drug and
14 alcohol programs to identify post-traumatic stress disorder in Vietnam
15 veterans, and to identify and treat veterans and their families affected by
16 the disorder.

17 * Sec. 2. The sum of \$100,000 is appropriated from the general fund to
18 the Department of Health and Social Services, division of mental health and
19 developmental disabilities, for payment as a grant to the Vietnam Veterans/
20 Alaska, Inc. for a Vietnam veterans post-traumatic stress disorder outreach
21 program based on the United States Veterans Administration outreach program.

22 * Sec. 3. The sum of \$50,000 is appropriated from the general fund to
23 the Department of Health and Social Services to work in cooperation with the
24 Department of Labor, the Department of Community and Regional Affairs, the
25 Alaska Court System, and the Department of Education, division of vocational
26 rehabilitation, to gather data to identify Vietnam veterans receiving state
27 services which may relate to post-traumatic stress disorder originating in
28 military service in Vietnam and Southeast Asia.

29 * Sec. 4. The unexpended and unobligated portions of the appropriations

1 made by secs. 1 and 3 of this Act lapse into the general fund on June 30,
2 1982.

3 * Sec. 5. This Act takes effect May 1, 1981.
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TESTIMONY: REP. H. PAPPY MOSS - HB 130

APRIL 13, 1981

I WOULD LIKE TO THANK THE COMMITTEE FOR CALANDERING HB 130. I SPONSORED THIS BILL FOR MANY REASONS, BUT PRIMARILY BECAUSE I'VE BECOME AWARE OF AN INCREASINGLY EVIDENT PROBLEM THAT EFFECTS, EITHER DIRECTLY OR INDIRECTLY, A SIZABLE PERCENTAGE OF ALASKANS - THE VIETNAM SYNDROME OF POST-TRAUMATIC STRESS.

THERE IS AN ESTIMATED POPULATION OF 15,000 TO 20,000 VIETNAM VETERANS IN ALASKA. NOT ALL OF THESE HAVE READJUSTMENT PROBLEMS, BUT MANY DO, AND IT IS BECOMING INCREASINGLY EVIDENT THAT THIS IS A DELAYED STRESS - WHICH THE NUMBER OF CASES IS INCREASING. THE STATISTICS ARE ALREADY IN THAT VIETNAM ERA VETERANS EXPERIENCE A THIRTY PERCENT GREATER SUICIDE RATE, A TWENTY PERCENT UNEMPLOYMENT RATE, A DIVORCE RATE TWICE THAT OF NON-VETERANS, AND MAKE UP FIFTEEN PERCENT OF THE PRISON POPULATION.

A RECENT REPORT BY THE NATIONAL INSTITUTE OF MENTAL HEALTH AND THE VETERANS ADMINISTRATION HAS URGED PROGRAMS ADDRESSED IN THIS BILL - "WELL TRAINED VETERANS PEER COUNSELING".

I HOPE YOU AGREE, AS I DO, WITH THE AUTHOR OF THIS REPORT, THAT, VIETNAM VETERANS ARE BEING USED POLITICALLY WITHOUT ANY SERIOUS EFFORT TO ADDRESS THE PROBLEMS THEY HAVE AND THAT WE HAVE WITH THEM. . . . IT IS TIME TO ATTEND TO THEIR NEEDS.

The Troubled Vietnam Vet

and spilled over into the media. Last week, under thinly veiled pressure, it scrubbed its TV show, released its donors from their pledges and went out of business. "I hope they'll stay involved," a relieved Reagan man said—but not too closely or aggressively next time.

Reagan and his recovery program, as it happens, have found allies aplenty in corporate America prepared to help without being prompted or pushed. John Swearingen, chairman of Standard Oil of Indiana, sent a letter to his stockholders endorsing the package in passionate tones—"The future of the nation is at stake"—and urging them to write their congressmen in its support. Boston's First National Bank dropped a plug into its newsletter, between some tips on spring house painting and a promo for the New England Aquarium, and will mail it to 300,000 depositors with their next statements. Dow Chemical urged its 22,000 employees in a mailer to "make your views known" to the Hill. W.R. Grace & Co. bought full-page ads in three newspapers defending Reagan's tax proposals. Eddie Chiles, a septuagenarian Ft. Worth oil millionaire who has done more than 200 "I'm mad" radio commercials attacking Washington liberals, changed his run for Reagan and Reaganomics. "I'm not mad," his latest spots proclaim. "I'm glad."

More Than Sizzle: But the most imposing lobby of all may be the Budget Coalition, a germinating ad hoc alliance of hundreds of businesses and business associations including the U.S. Chamber of Commerce, the National Association of Manufacturers, the National Federation of Independent Business and the blue-chip Business Roundtable. They tested power together shellacking Big Labor in a series of lobbying wars three years ago and are regrouping now in Reagan's service, with high-tech computer and telecommunications capabilities that make his now defunct coalition of friends look like a cottage industry by comparison. "They were the sizzle," said an operative in the new group. "We are the steak."

There was a measure of political risk for Reagan in the enthusiasm of Big Business for a program he has doggedly advertised as equitable to everybody. The embattled Democratic left has already seized on it as an attack issue and fired some opening rounds against what Edward Kennedy called an effort by the privileged to "sell the Reagan plan like soap." But the President showed little inclination to turn away support, from the boardrooms or anywhere else. He is fighting to keep his honeymoon alive at least long enough to see his programs safely through to passage—a struggle in which he will need all the help he can get.

PETER GOLDMAN with ELEANOR CLIFT, THOMAS M. DeFRANK, JAMES DOYLE and RICH THOMAS in Washington and bureau reports

There are nights even now when Dan Spranger dreams of Vietnam. It is 1969 again: he is back with his buddies at Tiger Lair, a Ninth Infantry Division firebase in the Mekong Delta. They are laughing as they load the mortars, fire and load again. Spranger watches the mortar rounds arc upward, sees them fall and explode in a nearby hamlet. The villagers run screaming from their hootches, but they are not Viet Cong: they are women and children, *Americans*—and there, trapped in the barrage, are his wife and baby daughter. Like many dreams, it is a mixture of fantasy and reality, a metaphor for Spranger's fear that his family is among the casualties of the war. They

Its symptoms, ten and even fifteen years after the vet's return, are rage, guilt, flashbacks, nightmares, panic, depression and emotional numbing. Although it is more prevalent among black combat veterans, the researchers showed that Vietnam syndrome can afflict all races, all income groups and all personality types—even those who, because of their stable family backgrounds, were once thought unlikely to develop chronic stress.

Prodded by veterans' complaints and mounting evidence that such delayed reactions to the war were indeed common, Congress two years ago appropriated \$20 million to finance 91 storefront counseling centers nationwide. This year, funding for the centers is on the hit list proposed by budget director David Stockman. The cutback, and Stockman's deferment from the draft in 1968-69, provoke many veterans to fury. "This is the one meaningful program for Vietnam veterans," says John Terzano of the Vietnam Veterans of America. "We're being slapped in the face by a guy who was hiding out in divinity school" during the war. The vets' allies in Congress are fighting to preserve the funds—and last week, the veterans' affairs committees in both houses agreed to restore funds for the centers.

Cook. The Vietnam veterans' special burden, as angry returnees have insisted for years, was the nation's wholesale refusal to welcome—much less honor—those who served in the only war America has lost. Veterans were treated as "baby killers or drug freaks," says Dr. Jack Ewalt, a psychiatrist who is assistant chief of



James D. Wilson—Newswatch

Storefront help in San Francisco: 'I wake up screaming'

are: Spranger, 32, has lost his job, he and his wife are divorcing, and his daughter has congenital deformities he thinks may be the result of his battlefield exposure to Agent Orange.

Spranger is one of thousands of Vietnam veterans still haunted by the nation's longest and least-wanted war—and his dark dreams, like the slow disintegration of his life, bespeak his continuing inability to make a separate peace. According to a disturbing new study* by the Center for Policy Research in New York City, more than a third of those who saw heavy combat in Vietnam suffer from what is now recognized as "post-traumatic stress disorder," a slow-fuse emotional reaction that is often known as the "Vietnam syndrome."

*Legacies of Vietnam: Comparative Adjustment of Veterans and Their Peers

mental-health services for the Veterans Administration, and the public's hostile indifference gave the vets little support for purging especially brutal memories. Spranger, proudly returning to his home in Detroit in the months before Kent State, was stunned by the hostility he encountered. He clamored up, telling acquaintances he had served his hitch as a cook. "At least," he says, "no one could ask me if I had killed any kids or women." Others complained of being rushed home without any time to decompress. "On Thursday I was in Vietnam," says Angel Almedina, a vet who runs a counseling center in New York City. "On Friday I was drinking beer on 109th Street."

The VA, backed by studies showing that 80 per cent of the war's veterans had made successful transitions to civilian life, was

NATIONAL AFFAIRS

slow to provide special programs for the troubled minority, and some of its officials still question the need. "There is a great deal of feeling that this program has performed its function," says a VA spokesman in New York, referring to the imperiled counseling centers. And some VA doctors, convinced that most vets traumatized in the war were predisposed to stress reactions by unstable family life during childhood, refused to concede the very existence of a Vietnam syndrome. "You'd be amazed at the number of guys who have been counseling at the VA and the subject of combat was never brought up," says Reggie McCarty, a former 101st Airborne medic who works in a San Francisco counseling center. "When a vet brings it up, the psychiatrist says, 'That's all very interesting—now let's get back to your childhood.'"

Stable: The notion of a lasting stress reaction is now accepted by leading psychiatrists—and the new five-volume study, based on 1,380 interviews across the nation shows the Vietnam syndrome is more prevalent than previously believed. A crucial finding: the persistence of stress depends much more on the veteran's exposure to combat than on the emotional stability of his childhood. In light combat, soldiers from disadvantaged backgrounds did develop more psychological problems than their buddies who had more stable upbringings. But in heavy combat all such differences disappeared: soldiers from stable backgrounds were just as likely to report delayed stress symptoms as veterans from the least

stable homes. The study also found that combat-related stress is largely concentrated among veterans who served after 1968, when American involvement intensified and dissent became a powerful force at home.

To the VA's Ewalt, the Vietnam syndrome is much the same as "shell shock" among World War I doughboys or "combat fatigue" among veterans of World War II. But this time, he says, "it has a tendency to come on later, and as far as we can tell, there have never been so many cases"—up to 700,000 of the nation's nearly 3 million Vietnam veterans, by his estimate. Still, Ewalt says, "the idea that every Vietnam vet is a ticking time bomb or a druggie is simply not true."

But for those vets still suffering from the trauma of Vietnam combat, the problems are often acute. Arlen Tibbetts, an ex-marine who counsels vets in San Francisco, recently found one vet, an alcoholic, living in the weeds below San Francisco's Bay Bridge. "He said he felt more comfortable in the bush," Tibbetts said. "In his mind, he never left Vietnam." Brooklyn vet Steven Cytryszewski, 32, is also still fighting the war. He has flashbacks, nightmares and bouts of panic. "I smell the sulfur from the ammunition and I feel the heat from the sun," he says. "Sometimes I wake up screaming 'Incoming rounds!' When I drive along a road with trees on both sides, I don't look at the road, I look at the trees. I'm looking for snipers."

Like many veterans, Cytryszewski is critical of the VA's regular programs and enthusiastic about the counseling centers the vets run themselves. "Nobody laughs

at me," he says. "If I tell them I hit the ground when I hear sudden noises, they say they do, too." The centers' simple premise is that talk is the first step to exorcising the past. One anguished vet told Dr. John Caknipe, chief counselor at Detroit's Flight of the Phoenix center, about a hand-to-hand night battle that wiped out his unit. When dawn came, he found himself surrounded by the grotesquely mutilated bodies of his men and 36 wounded Vietnamese, all without hope of medical aid. In despair, he shot and killed all 36; his superiors ordered him never to tell what he had done. "When he finally broke," Caknipe says, "he cried for three hours. Then he stood up and said, 'I feel light . . . I feel light.' And he left."

Betrayal: Despite their support in Congress, the veterans have little assurance that their funding will survive the labyrinthine budget process—and the prospect of closing the storefront centers has already revived their sense of betrayal by an uncaring nation. The study's authors, who found the vets' approach can help, urge continued support for "well-trained veteran peer counseling." Vietnam veterans are "used politically without any serious effort to address the problems they have and that we have with them," says sociologist Robert Laufer, who directed the study. "Our report suggests that it is time to attend to their needs." By doing so, the corollary seems to be, America can at last begin its own long-deferred reckoning with Vietnam.

TOM MORGANTHAU with STEVEN SHABAD in New York, MARY LORD in Washington, JACOB YOUNG in Detroit and GERALD C. LUBENOW in San Francisco



Diane Walker



John Ficarra—Newsweek



Wally McNamee—Newsweek

Nancy's Ups and Downs

It was an up-and-down week for Nancy Reagan, but if anyone had to take a spill, better the First Lady than the Reagans' 22-year-old son, Ron, who danced for the first time at New York's Metropolitan Opera House in a performance to benefit the Joffrey Ballet. Ron, a member of the Joffrey training company, kept his balance in "Unfolding," an "abstract neoclassical" ballet, and was rewarded with a bravura hug from his mother at intermission. Three days later, at

a visit to St. Ann's Infant Home in Hyattsville, Md., the First Lady was bowled over by the greeting of a 5-year-old named Brian, who rushed to hug her when she crouched for a greeting. "That's all right," she reassured the youngster. "I thought you were being affectionate." She was inspecting one of her favorite projects, the federally funded Foster Grandparent Program. All was dignity, however, at the glittering Kennedy Center premiere of "The Little Foxes," where Nancy had a warm chat with the wife of Sen. John Warner of Virginia—the star of the show, Elizabeth Taylor.

Dramatic Surge in U Viet Force Is Unlik

By FRED S. HOFFMAN
Associated Press Staff Writer

WASHINGTON (AP)—Although another large increase is considered probable, U.S. officials discount the likelihood of any dramatic immediate reinforcement of U.S. troops in South Viet Nam to counter the mounting infiltration of North Vietnamese soldiers.

The key to the pace of the buildup, which some say may see an eventual doubling of the present 165,000 U.S. fighting men in South Viet Nam, is the progress made in developing the port depot and other facilities to receive the additional troops and to support them once they are in the country.

Work on the pivotal Cam Ranh base on the Vietnamese coast is moving ahead on a two-shift-a-day footing but even at that tempo, engineer officials say it will be quite a while before this and other new ports are in high gear.

Airfields Pushed
Priority construction also is being pushed on new airfields to handle heavier Air Force operations in prospect.

No responsible official at the point will stand behind any

specific figure as the target for Viet Nam. Secretary of Defense S. McNamara, who Tuesday from a short Viet Nam, hasn't yet said his latest findings in depth. President Johnson—and McNamara—has the final say. The ultimate extent of reinforcement will depend on the actions of the enemy—especially the intensity of this past year shown that manpower have had to be lifted again.

May Go to 300,000
Some speculation is that forces in Viet Nam will increase from the present 165,000 to 200,000 or 300,000 men. Not counted in the present 165,000 are some 60,000 Navy men aboard Fleet vessels in Southeast Asian waters.

Gradually, the Army assumed a greater share of the ground effort in Viet Nam. Three months ago there were 39,000 soldiers in the Army. Now there are 101,000 troops, representing about 65 per cent of total Army strength. Marine manpower in Viet Nam has remained fairly constant over the past months. But the 39,000 on the ground account for nearly 20 per cent of the corps.

Training Accelerated
Both ground fighting and training have accelerated as part of a national military buildup in motion last summer.

Nine Army training are turning out nearly 100,000 basic trainees a month. Marine centers are producing nearly 7,000 from boot camp.

Enlistments are up sharply all the services, and the Army is taking in about 40,000 recruits this month.

Draft calls are certain to go higher if the needs growing out of the Viet Nam war become acute.

Manpower plans are based on the need to beef up the forces worldwide by 340,000 to a total just below the 1,000,000, and by the need to replace the sick, wounded, and whose enlistments and active duty expire.

Military authorities say the pipeline of replacements to Viet Nam is in good shape.

23-Month Tour
At present, the Department is holding a 23-month tour for service in Viet Nam. By spring, the rate problems even at the present projected buildup. It may be that top officials may face the question of Viet Nam duty beyond 23 months to avoid losing seasoned men from the zone.

When the buildup starts next summer, officials are weighing whether to add to military reserves. To do so would require more services through a draft and intensified training.

In all probability, the hold off on any reserve as long as they can.

The strategic reserve troops and Marines the United States has been the Viet Nam War.

One Division Lost
A total of two full divisions and a brigade, plus support units, has been drawn into the Southeast Asian conflict.

The Marines have a division left in the state of a division normally based in California has been moved and is largely in Vietnam and Okinawa.

Still, the strategic reserve held in readiness for combat is about the division level considered a minimum.

A new Army Infantry will be formed at Fort Benning, Ga., early next year. It will be a new unit, also are being trained. But 12 months before they are in combat condition.

Many of the new units being trained in the Army now are months ahead will be able to restore the strength of units which have been



Vietnam Veterans/Alaska, Inc.

Working Budget: FY 82

Personnel:

1 Executive Director/Counsellor:	\$25,000/yr
2 Paraprofessional co-therapists:	17,000/yr. each
1 Secretary/Researcher:	12,500
Personnel benefits:	<u>17,875</u>
TOTAL	\$89,375

Equipment:

1500 sq. ft. (store front) office x \$1.25/sq. ft.	18,000
Office operations/equipment:	<u>2,500</u>
TOTAL	\$20,500

Travel:

Haines, Skagway, Sitka, Wrangell, Petersburg, Ketchikan	<u>\$10,000</u>
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Operations Total: \$129,875