

BILLS 1981 - 1982 1408
CSSHB 17 cont. - SSHB 17 1408

Introduced: 2/18/81
Referred: Health, Education &
Social Services and Finance

BY MILLER, BUCHHOLDT, ZHAROFF,
ADAMS, CLOCKSIN, FULLER AND
GRUSSENDORF

1 IN THE HOUSE

2 SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing an Older Alaskans Commission;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that the
10 changing pace of modern life, economic inflation, the infirmities of ad-
11 vancing years, and alterations in the traditions and values of family life
12 have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

- 17 (1) an adequate income in accordance with a decent standard of
18 living;
- 19 (2) sound physical and mental health, without regard to economic
20 status or condition;
- 21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;
- 23 (4) full restorative health services for those older Alaskans in
24 need of institutional care; ,
- 25 (5) opportunity for employment without discrimination based on an
26 individual's age;
- 27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;
- 29 (7) efficient, coordinated in-home care and readily available

1 community social assistance;

2 (8) the benefit of knowledge gained from research which can sus-
3 tain and improve the health and happiness of older Alaskans; and

4 (9) independence and the fullest exercise of individual initia-
5 tive on the part of older Alaskans in the planning and management of their
6 lives.

7 (b) It is the purpose of this legislation to assure that the years
8 remaining to people over the age of 60 are years of good health, honor, and
9 dignity by

10 (1) providing a full range of social services, health services,
11 employment services, and educational opportunities to older Alaskans;

12 (2) giving special attention to the needs of older Alaskans in
13 the planning and delivery of state and local programs;

14 (3) improving the delivery of all public services essential to
15 the lives of older Alaskans; and

16 (4) requiring that the planning and provision of programs of
17 benefit to older Alaskans will be undertaken with the participation, knowl-
18 edge, advice, and comments of people served.

19 * Sec. 2. AS 44.21 is amended by adding new sections to read:

20 ARTICLE 4. OLDER ALASKANS COMMISSION.

21 Sec. 44.21.200. OLDER ALASKANS COMMISSION. (a) The Older
22 Alaskans Commission is established in the Department of Administration.
23 The members of the commission include

24 (1) the commissioner of the Department of Administration or
25 his designee;

26 (2) the commissioner of the Department of Community and
27 Regional Affairs or his designee;

28 (3) the commissioner of the Department of Health and Social
29 Services or his designee;

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) six Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
10 nor to assure representation of low-income persons and minorities, and
11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least five
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older.

16 (c) The persons appointed under (a)(5) of this section serve
17 overlapping four-year terms. A member may be reappointed, but no
18 member appointed under (a)(5) of this section may serve more than two
19 consecutive terms or eight consecutive years, whichever is longer.

20 (d) If a person appointed under (a)(5) of this section fails to
21 attend three consecutive meetings of the commission, a majority of the
22 members of the commission shall request the governor to terminate the
23 membership of the member and to fill the vacancy.

24 (e) A vacancy in the membership of persons appointed under (a)(5)
25 of this section shall be filled by appointment by the governor. The
26 person appointed shall serve for the unexpired portion of the term.

27 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
28 call of the chairman, at the request of a majority of the members, or
29 at a regularly scheduled time as determined by a majority of the

1 members. The commission shall meet at least six times each year.

2 (b) The members of the commission listed in AS 44.21.200(a)(1) -
3 (3) may not vote on matters before the commission. A majority of the
4 members of the commission listed in AS 44.21.200(a)(4) and (5) consti-
5 tutes a quorum for conducting business and exercising the powers of the
6 commission.

7 (c) The commission shall elect one of its members as chairman,
8 and may select other officers it considers necessary.

9 Sec. 44.21.220. COMPENSATION. Members of the commission receive
10 no compensation for their services, but are entitled to per diem and
11 travel allowances authorized by law for other boards and commissions.

12 Sec. 44.21.230. POWERS AND DUTIES. (a) The commission shall

13 (1) formulate a comprehensive statewide plan which identi-
14 fies the concerns and needs of older Alaskans and, with reference to
15 the plan adopted, prepare and submit to the governor and legislature an
16 annual analysis and evaluation of the services which are provided to
17 older Alaskans;

18 (2) make recommendations to the governor and legislature
19 with respect to legislation, regulations, and appropriations for pro-
20 grams or services which benefit older Alaskans;

21 (3) encourage and aid the development of municipal commis-
22 sions serving older Alaskans and community-oriented programs and ser-
23 vices for the benefit of older Alaskans;

24 (4) employ an executive director who serves at the pleasure
25 of the commission;

26 (5) administer federal programs relating to older Alaskans
27 requiring state action and which are not specifically assigned to a
28 state agency;

29 (6) help older Alaskans lead dignified, independent, and

1 useful lives; and

2 (7) request and receive reports and audits from state
3 agencies and local institutions concerned with the conditions and needs
4 of older Alaskans.

5 (b) To accomplish its duties, the commission may

6 (1) review, evaluate and comment upon state programs con-
7 cerned with the problems and the needs of older Alaskans;

8 (2) collect facts and statistics, and make studies of condi-
9 tions and problems pertaining to the employment, health, financial
10 security, social welfare, and other concerns which bear upon the well-
11 being of older Alaskans;

12 (3) provide information about public programs which would be
13 of interest or benefit to older Alaskans;

14 (4) appoint special committees, which may include persons
15 who are not members of the commission, to complete necessary studies;

16 (5) promote community education efforts regarding the prob-
17 lems and concerns of older Alaskans;

18 (6) apply for and accept grants, contributions, and appro-
19 priations, including applying for and accepting federal money provided
20 under the Older Americans Act, P.L. 89-93, as amended;

21 (7) contract for necessary services;

22 (8) consult and cooperate with persons, organizations, and
23 groups interested in or concerned with programs of assistance to older
24 Alaskans;

25 (9) advocate improved programs of benefit to older Alaskans;
26 and

27 (10) set standards for levels of services for older Alaskans
28 for programs administered by the commission.

29 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-

1 mission" means the Older Alaskans Commission.

2 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

3 (10) Older Alaskans Commission (AS 44.21.200) -- June 30,
4 1985.

5 * Sec. 4. TRANSFER OF PROGRAM RESPONSIBILITIES. The following are
6 transferred to the Older Alaskans Commission in the Department of Administra-
7 tion:

8 (1) the programs conducted under the Older Americans Act of 1965
9 (42 U.S.C. 3001 - 3056(f)) and the persons who administer those programs in
10 the division of adult and aging services, Department of Health and Social
11 Services;

12 (2) the Governor's Advisory Committee on Aging.

13 * Sec. 5. INITIAL MEMBERSHIP AND MEETING OF COMMISSION. (a) Of the six
14 public members first appointed by the governor to the Older Alaskans Com-
15 mission under AS 44.21.200(a)(5),

16 (1) two shall serve a term of two years;

17 (2) two shall serve a term of three years;

18 (3) two shall serve a term of four years.

19 (b) In making appointments of the first public members of the Older
20 Alaskans Commission under AS 44.21.200(a)(5), the governor shall designate
21 an expiration date of the terms of members first appointed in accordance
22 with (a) of this section.

23 (c) The governor shall determine the date and place of the first
24 meeting of the Older Alaskans Commission.

25 * Sec. 6. CONTINUING RESPONSIBILITY OF THE DEPARTMENT OF ADMINISTRATION.
26 This Act does not affect the responsibility of the Department of Adminis-
27 tration for the Alaska longevity bonus program (AS 47.45) or the Alaska
28 Pioneers' Homes (AS 44.21.100 - 44.21.130). Notwithstanding any provisions
29 of this Act, the Older Alaskans Commission has no authority over, or respon-

1 sibility for, the Alaska longevity bonus program or the Alaska Pioneers'
2 Homes.

3 * Sec. 7. EFFECTIVE DATE. This Act takes effect July 1, 1981.
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HB 17

Get a paper from H. & S.S. - lady
who's talking - explaining exactly
what programs & \$ amounts that
would go to Dept. of Admin. thru
proposed amendments.

Phoned Elizabeth Muktarian
and followed-up with a written
request for the above info. furnishing
her with copy of proposed Senate Finance
Committee Substitute and amendments.

5/26/81 *W*

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES
 DIVISION OF ADULT AND AGING SERVICES

POUCH H-01C
 JUNEAU, ALASKA 99811
 PHONE: (907) 465-3250

May 29, 1981

Document# 151-81

The Honorable M.E. Dankworth
 Co-Chairman
 Senate Finance Committee
 Alaska State Legislature
 Pouch V
 Juneau, Alaska 99811

Dear Senator Dankworth:

The following information is in response to a request received from Kathy Holmquest, Senate Finance Committee Secretary.

Since the effective date of the transfer in the Bill is January 1, 1982 we cannot provide exact dollar amounts. However, the budget components affected include the Aging Grants BRU and the portion of the Administrative Component of the Adult and Aging Services BRU which was transferred to the Division of Adult and Aging Services would also be affected.

The total amounts for FY 82 in the Governor's Budget including positions for Aging are shown below.

FY 82 AGING FUNDS

	Adult & Aging Admin.	Aging Grants	Totals
100	655.6	76.8	732.4
200	81.7	41.9	123.6
300	122.0	4.8	126.8
400	7.0	.9	7.9
700	55.5	7,313.9	7,369.4
TOTAL	921.8	7,438.3	8,360.1
FED.	537.9	5,631.1	6,169.0
GFM	316.8	1,211.2	1,528.0
OGF	67.1	596.0	663.1
POSITIONS	18	5	23

May 29, 1981

Aging Programs: transportation, escort services, outreach, information and referral, legal services/education, residential repair/innovation, companionship/visiting, telephone reassurance, chore maintenance, homemaker, congregate meals, home-delivered meals, nutrition education, long term care ombudsman services, and employment.

I hope this information is of assistance to you.

Sincerely,

Elizabeth Muktarian
Elizabeth Muktarian
Director

May 26, 1981

Received a telephone call this date from Donna Pegues advising that per proposed Amendment No. 3, the "office on aging" should be changed to "Older Alaskans Commission" throughout statute. Two options are available:

- (1) Allow Dorna to make the change (a bit more time consuming and may hold up the CS) or
- (2) Prepare the CS as directed and accompany with memo or letter explaining problem

Advised Jay Hogan who instructed that CS be prepared as directed and that letter accompany for forwarding to Rules.

HW



From The
**SENATE
FINANCE COMMITTEE**

May 26, 1981

PLEASE PREPARE A SENATE FINANCE COMMITTEE
SUBSTITUTE FOR COMMITTEE SUBSTITUTE FOR
SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17
BASED ON THE SENATE HESS VERSION AND ATTACHED
AMENDMENTS.

RETURN TO DIANA OR KATHY, STATE CAPITOL BUILDING
3729

Thank you,
kathy

Original sponsors: Miller, Buchholdt,
Zharoff, et al

Offered: 4/9/81
Referred: Finance

Finance Committee
~~BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE~~

1 IN THE HOUSE

2 SENATE CS FOR CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

A BILL

New Title (Amend #6) →
6 For an Act entitled: "~~An Act establishing an Older Alaskans Commission,
7 and providing for an effective date.~~"

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS, PURPOSE, AND INTENT. (a) The legislature finds
10 that the changing pace of modern life, economic inflation, the infirmities
11 of advancing years, and alterations in the traditions and values of family
12 life have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

17 (1) an adequate income in accordance with a decent standard of
18 living;

19 (2) sound physical and mental health, without regard to economic
20 status or condition;

21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;

23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 (4) employ an executive director who serves at the pleasure
2 of the commission;

3 (5) help older Alaskans lead dignified, independent, and
4 useful lives; and

5 (6) request and receive reports and audits from state
6 agencies and local institutions concerned with the conditions and needs
7 of older Alaskans.

8 (b) To accomplish its duties, the commission may

9 (1) review, evaluate and comment upon state programs con-
10 cerned with the problems and the needs of older Alaskans;

11 (2) collect facts and statistics, and make studies of condi-
12 tions and problems pertaining to the employment, health, financial
13 security, social welfare, and other concerns which bear upon the well-
14 being of older Alaskans;

15 (3) provide information about public programs which would be
16 of interest or benefit to older Alaskans;

17 (4) appoint special committees, which may include persons
18 who are not members of the commission, to complete necessary studies;

19 (5) promote community education efforts regarding the prob-
20 lems and concerns of older Alaskans;

21 (6) contract for necessary services;

22 (7) consult and cooperate with persons, organizations, and
23 groups interested in or concerned with programs of assistance to older
24 Alaskans;

25 (8) advocate improved programs of benefit to older Alaskans;
26 and

27 (9) set standards for levels of services for older Alaskans
28 for programs administered by the commission.

29 (c) The commission may not investigate, review, or undertake any

*Add new
subsections
(7) + (8)
(Amended #1)*

1 responsibility for the longevity bonus program (AS 47.45.010 - 47.45.-
2 170) or the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

3 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-
4 mission" means the Older Alaskans Commission.

5 * Sec. 3. AS 39.25.120 is amended by adding a new paragraph to read:

6 (19) the executive director, but not other staff, of the
7 Older Alaskans Commission located in the Department of Administration.

8 * Sec. 4. AS 44.66.010(a) is amended by adding a new paragraph to read:

9 (10) Older Alaskans Commission (AS 44.21.200) -- June 30,
10 1985.

Add
Amend.
#2
+
#3

11 * Sec. ⁵⁷ AS 47.65.060(4) is amended by adding a new subparagraph to
12 read:

13 (C) an educational institution.

14 * Sec. ⁸ INITIAL MEMBERSHIP AND MEETING OF COMMISSION. (a) Of the
15 seven public members first appointed by the governor to the Older Alaskans
16 Commission under AS 44.21.200(a)(5),

17 (1) three shall serve a term of two years;

18 (2) two shall serve a term of three years;

19 (3) two shall serve a term of four years.

20 (b) In making appointments of the first public members of the Older
21 Alaskans Commission under AS 44.21.200(a)(5), the governor shall designate
22 an expiration date of the terms of members first appointed in accordance
23 with (a) of this section.

24 (c) The governor shall determine the date and place of the first
25 meeting of the Older Alaskans Commission; however, that meeting shall be
26 held not later than 60 days after the effective date of this Act.

Add
Amend.
#4

27 * Sec. ¹⁰ CONTINUING RESPONSIBILITY OF THE DEPARTMENT OF ADMINISTRATION.
28 This Act does not affect the responsibility of the Department of Adminis-
29 tration for the Alaska longevity bonus program (AS 47.45.010 - 47.45.170) or

Add
Amend.
#5

1 the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

2 * ~~Sec. 8.~~ ¹² This Act takes effect July 1, 1981.

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PROPOSED AMENDMENTS TO AS 47.65.010(1) - OLDER ALASKANS COMMISSION

AMENDMENT #1:

Page 5, line 7 add new subsections:

- (7) administer federal programs as provided under the Older Americans Act, P.L. 89-73, as amended; and
- (8) administer state programs as provided under AS 47.65.010-060.

AMENDMENT #2:

Page 6, line 11, add new section:

AS 47.65.040 is amended to read:

Sec. 47.65.040. REQUIRED CONTRIBUTION BY SPONSOR. A sponsor receiving a grant under this chapter shall contribute to the total cost of the program or project. The contribution may be in cash or in-kind services. The amount of the sponsor's ^{required} contribution is determined by the application of the formula

(average per capita full and true value of all property in the municipality or community in which the project or program takes place/average per capita full and true value of all property in the state) x contribution percentage

to the estimated total program or project cost as determined by the commission at the time of approval of a grant application. However, the amount of the sponsor's contribution may not amount to more than 10 percent of the total program or project cost...

AMENDMENT #3:

Page 6, line 11, add new section:

AS 47.65.010(1) is amended to read:

(1) "office on aging" means the Older Alaskans Commission established in the Department of Administration [OFFICE ESTABLISHED IN THE

DEPARTMENT OF HEALTH AND SOCIAL SERVICES];

AMENDMENT #4:

Page 6, line 27, add new section 7 (and renumber accordingly):

* Sec. ⁹7. TRANSFER OF PROGRAM RESPONSIBILITIES. The following are transferred to the Older Alaskans Commission in the Department of Administration:

(1) the programs conducted under the Older Americans Act, P.L. 89-73, as amended, and the persons who administer those programs in the division of adult and aging services, Department of Health and Social Services;

(2) the programs conducted under AS 47.65.010-060, and the persons who administer those programs in the division of adult and aging services, Department of Health and Social Services; and

(3) the Governor's Advisory Committee on Aging.

AMENDMENT #5:

Page 7, line 2, add a new section 8 (and renumber accordingly):

* Sec. ¹¹8. Section ⁹7 of this Act takes effect January 1,

¹⁹⁸²
~~1981.~~

AMENDMENT #6:

Amend title:

"An Act establishing an Older Alaskans Commission; relating to service programs for older Alaskans; and providing for an effective date."

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SCS CS SS HB 17 (HESS)
Title An Act establishing an Older Alaskans Commission
Requested by Senator Parr Date _____

II. FISCAL DETAIL

Agency Affected Administration
Program Category Affected Social and Economic Assistance for the Aged
BRU, Program, or Subprogram(s) Affected Older Alaskans Commission/Administrative Services
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		108.8	118.1	128.1	139.0	150.8
200 TRAVEL		41.7	46.7	52.3	58.6	65.6
300 CONTRACTUAL		177.1	79.3	81.6	84.1	86.9
400 COMMODITIES		2.1	2.3	2.5	2.7	2.9
500 EQUIPMENT		5.4				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		335.1	246.4	264.5	284.4	306.2

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		335.1	246.4	264.5	284.4	306.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		3	3	3	3	3
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This fiscal note supersedes and modifies previous fiscal notes dated March 10, 1981 and March 23, 1981. The major change in the latest committee substitute is to delete responsibility and authority of the Commission for programs conducted under the Older Americans Act (administered by the Office on Aging in the Department of Health and Social Services) and the Governor's Advisory Committee on Aging. This means that the Commission will not be applying for and administering federal and/or state funds for the operation of these programs.

Staffing needs will be the same, i.e. an Executive Director (R24A), Accounting Clerk III (R10B), and a Clerk Typist III (R8B) for FY 82 through FY 86. These positions are the minimum needed to perform the administrative functions of the program, considering the complexities of coordination of

IV. DATE April 7, 1981 PREPARED BY George T. Michael
AGENCY Administration
PHONE 465-4401

Revised FN

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS for Sponsor Substitute for House Bill No. 17
Title "An Act establishing an Older Alaskans Commission; ED."
Requested by The Health, Education and Social Services Date _____
Committee

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
Program Category Affected Social and Economic Assistance for the Aged
BRU, Program, or Subprogram(s) Affected Aging and Adult Services
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		98.2				
200 TRAVEL		(35.1)				
300 CONTRACTUAL		(62.7)				
400 COMMODITIES		(.4)				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		0				

FUNDING (Thousands of Dollars)

GENERAL FUND		0				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		3				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Division of Adult and Aging Services is composed of three BRU's. The BRU's are WIN, Adult and Aging Services, and Aging Grants. The components of Adult and Aging Services are Administration and Adult Services.

If the bill is not amended then the fiscal impact is as follows: (see Tables 1 and 2)

- I. Adult and Aging Services BRU
 - A. Administration Component
 - (1) transfer \$921.8 of Aging Administration funds to the Department of Administration,

(cont.)

IV. DATE March 9, 1991 PREPARED BY Marsha A. Hubbard, Director
AGENCY Div. of Management & Budget, Health & Soc. Svcs.
PHONE 465-3531

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

- (2) the Department of Health and Social Services keeps \$261.7 of Adult Services Administration funds; in order for the division to function independently, three additional positions will be created from funds which already exist in the FY 82 budget. Funding for these positions will be generated through reorganization of the incremental request in this component. All services on that Form 6 are removed except the 100 line in its entirety, the computer terminal and printer, and the equipment.

Health & Soc. Svcs. Planner I	R/17	\$37,647
Clerk Typist III	R/8	22,896
Admin. Officer II	R/19	37,647
		<u>\$98,160</u>

B. Adult Services Component

- (1) \$6,127.3 of Adult Services program funds remain in the Department of Health and Social Services,

II. Aging Grants BRU - all of the \$7,438.3 Aging program funds are transferred to the Department of Administration,

III. WIN BRU - all of the \$849.7 WIN program funds for services to adult WIN participants remain in the Department of Health and Social Services.

TABLE # 1

Amounts transferred to Administration

	Adult & Aging Admin.	Aging Grants	Totals
100	655.6	76.8	732.4
200	81.7	41.9	123.6
300	122.0	4.8	126.8
400	7.0	.9	7.9
700	55.5	7,313.9	7,369.4
TOTAL	921.8	7,438.3	8,360.1
FED.	537.9	5,631.1	6,169.0
GFM	316.8	1,211.2	1,528.0
CGF	67.1	596.0	663.1
POSITIONS	18	5	23

Aging Programs Transferred to Administration: transportation, escort services, outreach, information and referral, legal services/education, residential repair/innovation, health/health screening, companionship/visiting, telephone reassurance, chore maintenance, homemaker, congregate meals, home-delivered meals, nutrition education, long term care ombudsman services, and employment.

TABLE # 2

Amounts Retained by Health and Social Services

	Aging & Adult. Admin.	Adult Svcs.	WIN	Totals
100	243.0	653.9	459.5	1,356.4
200	1.6	28.0	16.9	46.5
300	13.7	14.6	35.2	63.5
400	0.8	6.8	13.1	20.7
500	2.6			2.6
700		5,424.0	325.0	5,749.0
TOTAL	261.7	6,127.3	849.7	7,238.7
FED.			502.3	502.3
GFM			86.5	86.5
OGF	261.7	6,127.3	260.9	6,649.9
POSITIONS	6	17	13	36

Adult Programs Retained by Health and Social Services: information and referral, individual and family counseling, adult protection, homemaker and home health aide services, adult foster care, adult residential care, services to displaced homemakers, shelters for battered women, counseling for male batterers, and women's resource centers.

I. REQUEST

Bill/Resolution No. Sponsor Substitute for House Bill 17

Title An Act establishing an Older Alaskans Commission

Requested by Representative Clocksin

Date _____

II. FISCAL DETAIL

Agency Affected Administration

Program Category Affected Social and Economic Assistance for the Aged

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		187.9	206.7	227.4	250.1	275.1
200 TRAVEL		43.8	48.2	53.0	58.3	64.1
300 CONTRACTUAL		137.2	150.9	166.0	182.6	200.9
400 COMMODITIES		3.5	3.9	4.2	4.7	5.1
500 EQUIPMENT		6.0	1.0	1.1	1.2	1.3
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	378.4	410.7	451.7	496.9	546.5

FUNDING (Thousands of Dollars)

GENERAL FUND	0	378.4	410.7	451.7	496.9	546.5
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would establish an Older Alaskans Commission within the Department of Administration. This Commission would have the responsibility for planning, making recommendations to the Governor and the legislature, apply for, receive and accept grants, contributions and appropriations, setting standards for levels of service, and coordinating service programs for the elderly of Alaska.

In order to accomplish the duties prescribed by the bill, five new positions will be required, in addition to the twenty-three positions to be transferred to the Department of Administration comprising the Office on Aging:

Executive Director (R24)

Health & Social Services Planner II (R19)

Accounting Clerk III (R10)

Accounting Technician II (R14)

Clerk Typist III (R8)

IV. DATE 2/26/81

PREPARED BY

AGENCY

PHONE

Administration

465-4401

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named) Representative Miller

Keith Specking

These positions are the minimum needed to perform the administrative functions of the program, considering the complexities of administering state and federal funds and coordination of all elderly programs within the State of Alaska.

Rationale for each new position shown above, and description of duties, is included on the attached Forms 13.

Travel costs are based on meeting at least six times per year. Therefore, travel and per diem expense is included in above costing for an eleven member commission, plus the Executive Director, and the Clerk Typist for the purpose of recording the meetings. Travel expense is also included for the Planner to meet with senior groups and one trip to Washington, D.C. to coordinate federal grants.

Funding in this fiscal note represents additional costs over and above those to be transferred from the Department of Health and Social Services with the Office on Aging.

Inflation is computed at 10% per year for years beyond FY 82. Inflation is included in all categories, except for one time purchases of equipment items. Items of equipment for years beyond FY 82 are for replacement of worn out office furnishings only.

An unknown amount of matching state funds may be required to obtain additional federal grants. However, the amount cannot be estimated at this time.

8/C4/A

1	POSITION TITLE Executive Director			RANGE/STEP 24A	BARG. UNIT. E	LOCATION Juneau	GOV	APPROV.	MISA
2	TYPE OF POSITION PFT	STAFF MONTHS 12	PP No.	PCN No.	PRIORITY 1	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:			
	1	2	3						
4	PERSONAL SERVICES:				<p>S.S.H.B. 17 calls for an executive director to be employed by the Older Alaskans Commission, serving at the pleasure of the commission. The executive director will head the agency which has overall responsibility for coordination of all services to the elderly of Alaska, including but not limited to the following: 1) Review, evaluate and comment upon state programs, 2) Collect facts and statistics, and make studies of conditions and problems pertaining to the employment, health, financial security, social welfare and other concerns which bear upon the well-being of older Alaskans; 3) Provide information about public programs which are of interest or benefit to older Alaskans; 4) Appoint special committees, including persons who are not members of the commission, to complete necessary studies; 5) Promote community education efforts; 6) Apply for and accept grants, contributions and appropriations, including federal funds; 7) Contract for necessary services; 8) Consult and cooperate with persons, organizations and groups interested in or concerned with programs of assistance to older Alaskans; 9) Set standards for levels of services for older Alaskans; 10) Formulate a comprehensive statewide plan which identifies the concerns and needs of older Alaskans, and submit it to the Governor and the legislature; 11) Make recommendations to the Governor and the legislature with respect to legislation, regulations and appropriations for programs or services which benefit older Alaskans;</p>				
5	SALARY		50,315						
6	BENEFITS		7,945						
6	FICA		2,004						
7	HEALTH INS.		1,800						
8	TOTAL PERSONAL SERVICES		01	62,064					
9	TRAVEL		02	6,173					
10	CONTRACTUAL		03	25,400					
11	COMMODITIES		04	700					
12	EQUIPMENT		05	1,500					
13	OTHER								
14	TOTAL COST			95,837					
	CODE	FUNDING SOURCE							
15		FED RCPTS. 1002							
16		GF MATCH. 1003							
17		GEN. FUND 1004		95,837					
18		I-A RCPTS. 1005							
19		PGM RCPTS 1028							
20		OTHER							
21	CONTINUATION		FOR B&M USE ONLY						
22	ADDITION	X							
23	KEY NUMBER			COLUMN NO.					

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

13 REQUEST FOR NEW
POSITION.

COMPONENT _____

Page 1 of 6

REVISED
DATE _____

FY 82

- 12) Encourage and aid the development of municipal commissions and community-oriented programs serving older Alaskans
- 13) Administer federal and state funds relating to older Alaskans programs.

This position will supervise an office of 27 persons, including 23 positions presently comprising the Office on Aging in the Department of Health and Social Services, who would be transferred.

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

23 13 CONTINUED

COMPONENT _____
Page 2 of 6

REVISED _____
DATE _____

FY82

1	POSITION TITLE Health & Social Services Planner II		
2	TYPE OF POSITION PFT	STAFF MONTHS 12	PCN No.

RANGE/STEP 19A	BARG. UNIT. G	LOCATION Juneau	BOV	APPROV	DISAP
PRIORITY 2		FORM 12 - PAGE/LINE	REG		

3	TYPE OF EXPENDITURE	AMOUNT
	1	2
4	PERSONAL SERVICES: SALARY	35,491
5	BENEFITS	5,604
6	FICA	2,004
7	HEALTH INS.	1,800
8	TOTAL PERSONAL SERVICES 01	44,899
9	TRAVEL 02	2,041
10	CONTRACTUAL 03	25,400
11	COMMODITIES 04	700
12	EQUIPMENT 05	1,500
13	OTHER	
14	TOTAL COST	74,540

JUSTIFICATION:
 This position is needed to oversee and plan for the orderly review and evaluation of State programs concerned with the problems and needs of older Alaskans, and for making recommendations for improvement in these programs. This position is also instrumental in formulating a State plan, which may increase federal participation in funding services to the elderly. The position will report directly to the Executive Director.

	CODE	FUNDING SOURCE
15		FED RCPTS. 1002
16		GF MATCH. 1003
17		GEN. FUND 1004
18		I-Δ RCPTS. 1005
19		PGM RCPTS 1028
20		OTHER

21	CONTINUATION	
22	ADDITION	X

FOR B&M USE ONLY

AA KEY-NUMBER _____ COLUMN NO. _____

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

13 REQUEST FOR NEW POSITION

COMPONENT _____

FY 82

1	POSITION TITLE ACCOUNTING TECHNICIAN II				RANGE/STEP 14A	BARG. UNIT. G	LOCATION Juneau	BOV	APPROV.	DISAP
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 3	FORM 12	PAGE/LINE	LOG		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:				
	1	2	3							
4	PERSONAL SERVICES: SALARY		24,957							
5	BENEFITS		3,941							
6	FICA		1,530							
7	HEALTH INS.		1,800							
8	TOTAL PERSONAL SERVICES		01	32,228	<p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.</p> <p>Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.</p> <p>Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p>					
9	TRAVEL		02							
10	CONTRACTUAL		03	25,400						
11	COMMODITIES		04	700						
12	EQUIPMENT		05	1,500						
13	OTHER									
14	TOTAL COST			59,828						
15	CODE	FUNDING SOURCE								
16		FED RCPTS. 1002								
17		GF MATCH. 1003								
18		GEN. FUND 1001		59,828						
19		I-A RCPTS. 1005								
20		PGM RCPTS 1028								
21		OTHER								
21	CONTINUATION		FOR B&M USE ONLY							
22	ADDITION	X								
AA - KEY NUMBER		COLUMN NO.								

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

13 REQUEST FOR NEW
POSITION.

COMPONENT _____

Page 4 of 6
8/CA/EE2

REVISED
DATE _____

FY 82

1	POSITION TITLE ACCOUNTING CLERK III			RANGE/STEP 10A	BARG. UNIT. G	LOCATION JUNEAU	GOV	APPROV	DISAP
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 4	FORM 12 PAGE/LINE	REG		

3	TYPE OF EXPENDITURE	AMOUNT
	1	2
4	PERSONAL SERVICES: SALARY	19,566
5	BENEFITS	3,089
6	FICA	1,199
7	HEALTH INS.	1,800
8	TOTAL PERSONAL SERVICES 01	25,654
9	TRAVEL 02	
10	CONTRACTUAL 03	25,400
11	COMMODITIES 04	700
12	EQUIPMENT 05	1,500
13	OTHER	
14	TOTAL COST	53,254

JUSTIFICATION:

This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.

Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.

Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.

	CODE	FUNDING SOURCE
15		FED RCPTS. 1002
16		GF MATCH. 1003
17		GEN. FUND 1004
18		I-A RCPTS. 1005
19		PGM RCPTS 1028
20		OTHER
21	CONTINUATION	
22	ADDITION	X

FOR B&M USE ONLY

AA KEY NUMBER _____ COLUMN NO. _____

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 5 of 6

REVISED DATE _____

FY 82

1	POSITION TITLE Clerk Typist III.			RANGE/STEP 8A	BARG. UNIT. G	LOCATION Juneau	APPROV.	01					
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 5	FORM 12 PAGE/LINE	APPROV.	01					
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:							
	1	2	3										
4	PERSONAL SERVICES:			<p>This position will serve as support to the Executive Director and the eleven member Commission.. Duties include acting as secretary receptionist, typing, filing, copying, processing travel and per diem claims, recording of Commission meetings, making travel and meeting arrangements, etc.</p>									
	SALARY		17,426										
5	BENEFITS		2,723										
6	FICA		1,068										
7	HEALTH INS.		1,800										
8	TOTAL PERSONAL SERVICES		01						23,017				
9	TRAVEL		02						2,910				
10	CONTRACTUAL		03						25,600				
11	COMMODITIES		04						700				
12	EQUIPMENT		05						1,500				
13	OTHER												
14	TOTAL COST								53,727				
	CODE	FUNDING SOURCE											
15		FED RCPTS. 1002											
16		GF MATCH. 1003											
17		GEN. FUND 1004		53,727									
18		I-A RCPTS. 1005											
19		PGM RCPTS 1028											
20		OTHER											
21	CONTINUATION			FOR B&M USE ONLY									
22	ADDITION		X										
AA KEY NUMBER		COLUMN NO.											

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 6 of 6
8/C4/EE3

REVISED DATE _____

FY 8

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. CS SSHB 17 (HESS)
 Title Act establishing an Older Alaskan Commission
 Requested by House Finance Committee Date 3/12/81

II. FISCAL DETAIL
 Agency Affected Administration
 Program Category Affected Social & Econ. Assistance for Aged/Centralized Admin. Svcs.
 BRU, Program, or Subprogram(s) Affected Older Alaskans Commission/Admin. Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		91.6	100.8	110.9	122.0	134.2
200 TRAVEL		38.8	42.7	47.0	51.7	56.9
300 CONTRACTUAL		55.0	5.5	6.1	6.7	7.4
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		185.4	149.0	164.0	180.4	198.5

FUNDING (Thousands of Dollars)

GENERAL FUND		185.4	149.0	164.0	180.4	198.5
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2.0				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- 100 Salary for Executive Director & Accounting Technician II
 - 200 Travel for Executive Director & 11 Commission Directors
 - 300 Study \$50,000; Other \$5,000 (rent, phones, etc.)
(Study is one time only)
- Inflation figured at 10% for fiscal years 1983-1986

IV. DATE 3/12/81 PREPARED BY Jerry Schilz, Fiscal Analyst
AGENCY Legislative Finance Division
 Original: Legislative Finance PHONE 465-3795
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER
of
Department of Administration, and
Department of Health & Social Services
on

COMMITTEE SUBSTITUTE FOR SPONSOR SUBSTITUTE FOR HB 17 (HESS)(efd am)

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Departments of Administration, and Health and Social Services endorse the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication of services and to address gaps in programs and services. The services and programs operated by the State of Alaska cross divisional lines within departments and cross departmental jurisdictions. The establishment of such a commission would provide a focal point for:

1. creating needed linkages between operational programs/services regardless of jurisdiction;
2. serving as a vehicle for comprehensive long term planning;
3. addressing short term management issues such as providing recommendations regarding the allocation of yearly budget resources for programs affecting the elderly; and,
4. recommending policy and administrative improvements with respect to all public services affecting older Alaskans.

Although the establishment of a Commission is supported, the following is recommended:

1. amend Section 2 to delete Section 44.21.230. (a) (5) regarding the administration of federal funds;
2. amend Section 2 to delete Section 44.21.230. (b) (6) regarding application and acceptance of grants for programs;
3. delete Section 4, "Transfer of Program Responsibilities"

We do not support the transfer of the responsibilities for aging programs from the Division of Adult and Aging Services, Department of Health and Social Services, to the Older Alaskans Commission. We believe that removal of the aging programs and the staff responsible for these programs from the Department of Health and Social Services would:

1. fragment service delivery;
2. hinder the provision of a continuum of services to older Alaskans; and,
3. dilute the objectivity of the Commission if it were responsible for the daily administration of aging programs.

If an Older Alaskan Commission is established, however, it would be feasible to have a subcommittee of the Commission to serve in an advisory capacity to the aging programs of the Division of Adult and Aging Services. The Governor's Advisory Committee on Aging could continue in its role until the Commission is established and could be phased out following a transition period. This would eliminate duplicative functions.

In conclusion, if the bill is amended to delete the sections cited above, we would support its passage. The establishment of a Commission would enhance efforts to promote the independence of older Alaskans and would augment the efforts of the Department of Health and Social Services in the further development and implementation of a continuum of services to the elderly. In addition, an Older Alaskans Commission would contribute to the ongoing coordination efforts of the Departments of Administration, Community and Regional Affairs, and Health and Social Services.

Approved by: Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and
Social Services

Date: 3/23/81

Approved by: William Hudson
William Hudson, Commissioner
Department of Administration

Date: 3/23/81

March 3, 1981
CR Box 1285
Anchor Pt., Ak 99556
Phone (907) 235-8909

The Honorable Julmar Kerttula, Pres.
Alaska State Senate
Capitol Bldg. Rm. 119
Juneau, Alaska 99811

Dear Julmar;

I have in hand a copy of House Bill 17 presented by Senator Rodey and his man Kelly.

As currently written, H.B. 17 does not specifically exclude the Pioneer Homes nor the Longevity Bonus programs from the scope of their authority under the commission created by the bill. We want no QUESTION of legislative intent on this bill insofar as the Pioneer programs are concerned.

Questions could arise in the forth coming future as to the scope, meaning and the intent of the words CONTINUING RESPONSIBILITY, whether this was to exclude the older Alaskans commission from acting in an advisory capacity.

We do support the admendment which excludes the Pioneer Home and Longevity program from the jurisdiction responsibility as preposed sponsor substitute H.B. 17 and Longevity Bonus program AS47.45.

Referring to Bill 30, we are opposed to it in its entirety.

I convey our thanks and appreciation for your long standing and continuing leadership on behalf of the Alaskan Pioneers.

Sincerely and Respectfully,

Carl G. Williams

Carl G. Williams Pres.
Pioneers of Alaska
Homer Igloo 32

cc: Robert Gore & Administrative Board Members
Fred Muller - Deputy Commissioner
W.R. Hudson - Commissioner of Administration
Vernon Perry - Director
E.G. Anderes - President, Grand Igloo
Hugh Malone
Stan Thompson

March 4, 1981
Homer, Alaska 99603

The Honorable Jalmar Kerttula, President
Alaska State Senate
Capitol Bldg. Room 119
Juneau, Alaska 99811

Dear Sir:

It has come to our attention that there is a possibility of the Pioneer Homes and Longevity Programs being transferred out of the Department of Administration. We feel this would be a decided mistake as both programs seem to be operating trouble-free.

We definitely support an amendment SPECIFICALLY EXCLUDING the Pioneer Homes and the Longevity Programs from the provisions of HB 17 and the effects of the imposition for the Certificate of Need Legislation.

We thank you for your past and continuing leadership in behalf of the Alaskan Pioneer.

cc:
Leo Rhode
Hugh Malone
Pat O'Connell
Robert Gore
Fred Muller
W.R. Hudson
Donald Gilman
Robert Ziegler
E.J. Anderes

Sincerely and Respectfully

Teckla Roe

Teckla Roe Pres. Auxiliary #14
Pioneers of Alaska
Box 931 Homer, Alaska
99603

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSSS HB 17 (HESS)(efd am)
 Title "An Act establishing an Older Alaskans Commission."
 Requested by HESS Committee Date 3/6/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Ageing & Adult Services and Ageing Grants
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		0	0	0	0	0
200 TRAVEL		0	0	0	0	0
300 CONTRACTUAL		0	0	0	0	0
400 COMMODITIES		0	0	0	0	0
500 EQUIPMENT		0	0	0	0	0
600 LAND & STRUCTURES		0	0	0	0	0
700 GRANTS, CLAIMS, ETC.		0	0	0	0	0
TOTAL		0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There is no fiscal impact on the Governor's Budget on either the effective date July 1, 1981 or July 1, 1982.

IV. DATE March 20, 1981 PREPARED BY Marsha Hubbard
 AGENCY Department of Health and Social Services
 PHONE 465-3331

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER
of
Department of Administration, and
Department of Health & Social Services
on

SENATE CS FOR CS FOR SPONSOR SUBSTITUTE FOR HB 17 (HESS)

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Departments of Administration and Health and Social Services endorse the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication of services and to address gaps in programs and services. The services and programs operated by the State of Alaska cross divisional lines within departments and cross departmental jurisdictions. The establishment of such a commission would provide a focal point for:

1. creating needed linkages between operational programs/services regardless of jurisdiction;
2. serving as a vehicle for comprehensive long term planning;
3. addressing short term management issues such as providing recommendations regarding the allocation of yearly budget resources for programs affecting the elderly; and,
4. recommending policy and administrative improvements with respect to all public services affecting older Alaskans.

If an Older Alaskans Commission is established, it would be feasible to have a subcommittee of the Commission to serve in an advisory capacity to the aging programs of the Division of Adult and Aging Services. The Governor's Advisory Committee on Aging could continue in its role until the Commission is established and could be phased out following a transition period. This would eliminate duplicative functions.

In conclusion we support passage of this bill. The establishment of a Commission would enhance efforts to promote the independence of older Alaskans and would augment the efforts of the Department of Health and Social Services in the further development and implementation of a continuum of services to the elderly. In addition, an Older Alaskans Commission would contribute to the ongoing coordination efforts of the Departments of Administration, Community and Regional Affairs, and Health and Social Services.

Approved by: Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and
Social Services

Date: 4/18/81

Approved by: W.R. Hudson
William Hudson, Commissioner
Department of Administration

Date: 4/20/81

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate CS for CS for Sponsor Substitute for House Bill No. 17(HESS)
 Title "An Act establishing an Older Alaskans Commission: ED."
 Requested by Miller, Bucholdt, Zharoff, et al Date 4/9/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Ageing and Adult Services and Ageing Grants
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		0	0	0	0	0
200 TRAVEL		0	0	0	0	0
300 CONTRACTUAL		0	0	0	0	0
400 COMMODITIES		0	0	0	0	0
500 EQUIPMENT		0	0	0	0	0
600 LAND & STRUCTURES		0	0	0	0	0
700 GRANTS, CLAIMS, ETC.		0	0	0	0	0
TOTAL		0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Zero Fiscal Impact

IV. DATE April 10, 1981 PREPARED BY Marsha Hubbard
 AGENCY Department of Health and Social Services
 PHONE 465-3331
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) *M. Hubbard*

COMMITTEE REPORT

HOUSE

3/6/81

FURTHER:

(11)

Date: Mar. 10, 1981

Mr. Speaker:

The Committee on FINANCE has had SSHB 17

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SSHB 17 (HESS) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation (#125.4)
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Burkhardt

Alon

Malone

San

Merkins

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Freeman No-Rec

Delaney Adams No-Recommendation

Montgomery No Rec

Rogers No Rec

San
CHAIRMAN

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

COMMITTEE REPORT

HOUSE

3/6/81

FURTHER:

(11)

Date: Mar. 12, 1981

Mr. Speaker:

The Committee on FINANCE has had SSHB 17

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

under consideration and reports it back as follows:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SSHB 17 (HESS) same title
 new title
- and recommends do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation (#125.4)
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]
[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Freeman NO-Rec
[Signature]
[Signature]
Mintin No Rec
Rogers No Rec
[Signature]

[Signature]
CHAIRMAN

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS SSHB 17 (HESS)

Title Act establishing an Older Alaskan Commission

Requested by House Finance Committee

Date 3/12/81

II. FISCAL DETAIL

Agency Affected Administration

Program Category Affected Social & Econ. Assistance for Aged/Centralized Admin. Svcs.

BRU, Program, or Subprogram(s) Affected Older Alaskans Commission/Admin. Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		91.6	100.8	110.9	122.0	134.2
200 TRAVEL		38.8	42.7	47.0	51.7	56.9
300 CONTRACTUAL		55.0	5.5	6.1	6.7	7.4
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		185.4	149.0	164.0	180.4	198.5

FUNDING (Thousands of Dollars)

GENERAL FUND		185.4	149.0	164.0	180.4	198.5
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2.0				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

100 Salary for Executive Director & Accounting Technician II

200 Travel for Executive Director & 11 Commission Directors

300 Study \$50,000; Other \$5,000 (rent, phones, etc.)
(Study is one time only)

Inflation figured at 10% for fiscal years 1983-1986

IV. DATE 3/12/81

PREPARED BY Jerry Schilz, Fiscal Analyst

AGENCY Legislative Finance Division

Original: Legislative Finance

PHONE 465-3795

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Original sponsors: Miller, Buchholdt,
Zharoff, et al

Offered: 3/6/81
Referred: Finance

1 IN THE HOUSE

BY HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing an Older Alaskans Commission;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that the
10 changing pace of modern life, economic inflation, the infirmities of ad-
11 vancing years, and alterations in the traditions and values of family life
12 have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

17 (1) an adequate income in accordance with a decent standard of
18 living;

19 (2) sound physical and mental health, without regard to economic
20 status or condition;

21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;

23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 community social assistance;

2 (8) the benefit of knowledge gained from research which can sus-
3 tain and improve the health and happiness of older Alaskans; and

4 (9) independence and the fullest exercise of individual initia-
5 tive on the part of older Alaskans in the planning and management of their
6 lives.

7 (b) It is the purpose of this legislation to assure that the years
8 remaining to people over the age of 60 are years of good health, honor, and
9 dignity by

10 (1) providing a full range of social services, health services,
11 employment services, and educational opportunities to older Alaskans;

12 (2) giving special attention to the needs of older Alaskans in
13 the planning and delivery of state and local programs;

14 (3) improving the delivery of all public services essential to
15 the lives of older Alaskans; and

16 (4) requiring that the planning and provision of programs of
17 benefit to older Alaskans will be undertaken with the participation, knowl-
18 edge, advice, and comments of people served.

19 * Sec. 2. AS 44.21 is amended by adding new sections to read:

20 ARTICLE 4. OLDER ALASKANS COMMISSION.

21 Sec. 44.21.200. OLDER ALASKANS COMMISSION. (a) The Older
22 Alaskans Commission is established in the Department of Administration.
23 The members of the commission include

24 (1) the commissioner of the Department of Administration or
25 his designee;

26 (2) the commissioner of the Department of Community and
27 Regional Affairs or his designee;

28 (3) the commissioner of the Department of Health and Social
29 Services or his designee;

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) seven Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
10 nor to assure representation of low-income persons and minorities, and
11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least six
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older. Each member appointed by the governor shall be a resident of
16 the state.

17 (c) The persons appointed under (a)(5) of this section serve
18 overlapping four-year terms. A member may be reappointed, but no
19 member appointed under (a)(5) of this section may serve more than two
20 consecutive terms or eight consecutive years, whichever is longer.

21 (d) If a person appointed under (a)(5) of this section fails to
22 attend three consecutive meetings of the commission, a majority of the
23 members of the commission shall request the governor to terminate the
24 membership of the member and to fill the vacancy.

25 (e) A vacancy in the membership of persons appointed under (a)(5)
26 of this section shall be filled by appointment by the governor. The
27 person appointed shall serve for the unexpired portion of the term.

28 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
29 call of the chairman, at the request of a majority of the members, or

1 at a regularly scheduled time as determined by a majority of the mem-
2 bers. The commission shall meet at least six times each year.

3 (b) The members of the commission listed in AS 44.21.200(a)(1) -
4 (4) may not vote on matters before the commission. A majority of the
5 members of the commission listed in AS 44.21.200(a)(5) constitutes a
6 quorum for conducting business and exercising the powers of the commis-
7 sion.

8 (c) The commission shall elect one of its members as chairman,
9 and may select other officers it considers necessary.

10 Sec. 44.21.220. COMPENSATION. Members of the commission receive
11 no compensation for their services, but are entitled to per diem and
12 travel allowances authorized by law for other boards and commissions
13 under AS 39.20.180.

14 Sec. 44.21.230. POWERS, DUTIES AND LIMITATIONS. (a) The commis-
15 sion shall

16 (1) formulate a comprehensive statewide plan which identi-
17 fies the concerns and needs of older Alaskans and, with reference to
18 the plan adopted, prepare and submit to the governor and legislature an
19 annual analysis and evaluation of the services which are provided to
20 older Alaskans;

21 (2) make recommendations directly to the governor and legis-
22 lature with respect to legislation, regulations, and appropriations for
23 programs or services which benefit older Alaskans;

24 (3) encourage and aid the development of municipal commis-
25 sions serving older Alaskans and community-oriented programs and ser-
26 vices for the benefit of older Alaskans;

27 (4) employ an executive director who serves at the pleasure
28 of the commission;

29 (5) administer federal programs relating to older Alaskans

1 requiring state action and which are not specifically assigned to a
2 state agency;

3 (6) help older Alaskans lead dignified, independent, and
4 usefu' lives; and

5 (7) request and receive reports and audits from state
6 agencies and local institutions concerned with the conditions and needs
7 of older Alaskans.

8 (b) To accomplish its duties, the commission may

9 (1) review, evaluate and comment upon state programs con-
10 cerned with the problems and the needs of older Alaskans;

11 (2) collect facts and statistics, and make studies of condi-
12 tions and problems pertaining to the employment, health, financial
13 security, social welfare, and other concerns which bear upon the well-
14 being of older Alaskans;

15 (3) provide information about public programs which would be
16 of interest or benefit to older Alaskans;

17 (4) appoint special committees, which may include persons
18 who are not members of the commission, to complete necessary studies;

19 (5) promote community education efforts regarding the prob-
20 lems and concerns of older Alaskans;

21 (6) apply for and accept grants, contributions, and appro-
22 priations, including applying for and accepting federal money provided
23 under the Older Americans Act, P.L. 89-93, as amended;

24 (7) contract for necessary services;

25 (8) consult and cooperate with persons, organizations, and
26 groups interested in or concerned with programs of assistance to older
27 Alaskans;

28 (9) advocate improved programs of benefit to older Alaskans;

29 and

1 (10) set standards for levels of services for older Alaskans
2 for programs administered by the commission.

3 (c) The commission may not investigate, review, or undertake any
4 responsibility for the longevity bonus program (AS 47.45.010 - 47.45.-
5 170) or the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

6 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-
7 mission" means the Older Alaskans Commission.

8 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

9 (10) Older Alaskans Commission (AS 44.21.200) -- June 30,
10 1985.

11 * Sec. 4. TRANSFER OF PROGRAM RESPONSIBILITIES. The following are
12 transferred to the Older Alaskans Commission in the Department of Adminis-
13 tration:

14 (1) the programs conducted under the Older Americans Act of 1965
15 (42 U.S.C. 3001 - 3056(f)) and the persons who administer those programs in
16 the division of adult and aging services, Department of Health and Social
17 Services;

18 (2) the Governor's Advisory Committee on Aging.

19 * Sec. 5. INITIAL MEMBERSHIP AND MEETING OF COMMISSION. (a) Of the
20 seven public members first appointed by the governor to the Older Alaskans
21 Commission under AS 44.21.200(a)(5),

22 (1) three shall serve a term of two years;

23 (2) two shall serve a term of three years;

24 (3) two shall serve a term of four years.

25 (b) In making appointments of the first public members of the Older
26 Alaskans Commission under AS 44.21.200(a)(5), the governor shall designate
27 an expiration date of the terms of members first appointed in accordance
28 with (a) of this section.

29 (c) The governor shall determine the date and place of the first

1 meeting of the Older Alaskans Commission.

2 * Sec. 6. CONTINUING RESPONSIBILITY OF THE DEPARTMENT OF ADMINISTRATION.

3 This Act does not affect the responsibility of the Department of Adminis-
4 tration for the Alaska longevity bonus program (AS 47.45.010 - 47.45.170) or
5 the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

6 * Sec. 7. EFFECTIVE DATE. This Act takes effect July 1, 1981.

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Susan Raymer Clark, Legislative Chair
1109 C Street, Juneau 99801
586-6952

April 1981

SJR 30
HJR 17: Constitutional Amendment to
balance the Federal budget

CommonCause/Alaska and the American Association of University Women/Alaska Division oppose this resolution, because we believe that the constitution is not the place to solve the specific economic problems of a particular time in our nation's history. We do not, however, oppose either a balanced federal budget or the calling of a constitutional convention for an appropriate reason.

Our concerns are five-fold:

* such a constitutional requirement could be an economic straitjacket that might not provide the government with adequate flexibility to respond appropriately to a recession or to any sudden change in the economy;

* Congress and the executive branch will devise ways of getting around the constitutional requirements, resulting in less rather than more public accountability;

*The Constitution should not be used to mandate fiscal policy;

* A rigid requirement to balance the budget may preclude more effective methods for reducing inflation, curbing excess federal spending, and spurring economic growth; and

* Questions are arising as to whether a constitutional convention can be limited in scope.

In the first case (such an amendment would be too inflexible and could serve as an economic straitjacket), although provision in HJR 17 is made for suspension of the balanced budget requirement in times of national emergency, such a suspension would require the approval of a super majority of Congress (ie. 2/3rds or 3/4ths). In practice such a requirement could well lead to minority rule. The political realities of getting such a large majority of both Houses to agree to suspension of the balanced budget requirement would make it extremely difficult, if not impossible, to take action to prevent or forestall an anticipated recession. The requirement of a super-majority vote could give too much power to a small minority in Congress which could block any action or deliberately use their votes to obtain support on other unrelated matters, thus being undemocratic as well as inflexible. By severely limiting government's ability to respond to economic crises, those crises might well worsen. Former chair of the President's Council of Economic Advisors argues that "without the freedom of deficit spending in 1974, the recession we had at the time might have been as bad as the Great Depression."

In the second place (technical budget gimmicks will be devised to get around a constitutional requirement), such a constitutional requirement would encourage Congress and the executive branch to play games with the budget in order to meet the requirement, including hiding the true cost of programs from the public. The result would be less, not greater, government accountability in budgetary decision making. Many of the states which have constitutional balanced budget requirements now separate capital budgets (long-term investments) from operating budgets. A little over 1/5th of the federal budget (\$115 billion) could qualify as capital expenses, and if the federal government were to go the same route as those several states, the federal budget could be balanced without any change in the actual spending and tax policies of the government! In addition Congress could increase the number of off-budget items (now totaling about \$33 billion) which include the Postal Service and the Federal Financing Bank, and which are excluded by law from the Federal budget. Such changes in off-budget items would allow the federal government to meet a balanced budget requirement without any adjustments in federal spending, and would in fact decrease government accountability and the visibility of federal expenditures.

Thirdly (fiscal policy should not be mandated in the Constitution), the Constitution should serve two major purposes - the creation of a structure of government and the establishment of fundamental rights. The document should not be used to mandate specific fiscal policies. Such an action would be like constitutionally freezing into our economic system the free coinage of silver, the charter of the First National Bank, or the National Recovery Act, each of which dealt with the specific economic problems of its time. To make the Constitution a receptacle for the specific solutions to the economic problems of a particular time would cheapen its value, shorten its life, and make it little different than a collection of legislative statutes. Fiscal policy involves the sorts of nuances and distinctions that can best be expressed in statutes, regulations, and executive programs - not constitutional amendments. In fact choosing an effective yardstick for determining if the budget is truly balanced would be a serious problem since the federal budget is built on estimates made almost two years earlier - estimates that can fluctuate wildly as a result of changing economic conditions.

Fourth (other means exist that may be more effective in dealing with fiscal restraint, means which a constitutional amendment may preclude), it is clear that fiscal restraint can be achieved ^{without} use of a constitutional amendment. A spending limitation which is enacted as a statute can be more easily adjusted in response to varying fiscal and economic conditions and can prove to be effective. For example, the Congressional Budget and Impoundment Control Act of 1974 includes only modest spending restrictions, but the annual deficits have been reduced 65% since its enactment. Reagan's proposed cutting of tax rates to stimulate private investment and boost economic growth would be impossible in the face of a requirement to balance the federal budget each year. Taxes could, in fact, go up. Congress could chose to balance the budget by raising taxes instead of cutting federal spending. "What we need on the federal level," comments conservative economist

Milton Friedman, "is not a budget-balancing amendment but an amendment to limit government spending as a fraction of income." Such a proposal would hold the growth of Federal spending in any year to the rate at which the economy grew the year before. When conservative and liberal economists agree that a balanced budget amendment would be unwise and counterproductive, we should take notice.

Finally (a constitutional convention might expand in scope) Constitutional scholars divide as to whether a convention's agenda can be restricted only to budget balancing. The American Bar Association says it can, but some constitutional experts disagree (Charles Black, Jr. of Yale Law School and Walter Dellinger of Duke). 13 states have called for a constitutional convention with respect to abortion, and the same number with respect to bussing. These could even be approached in budgetary language in terms of no federal funding, and then Congress would be in the difficult political and constitutional position of deciding the validity of the other proposed amendments including school prayer, and the entire bill of rights. The risk of tampering with the constitution, and the decisions such action would generate, clearly is not warranted, since a balanced budget can be achieved either through statute or even under existing budget procedures. President Reagan is committed to gradual achievement of a balanced budget. He should be given the opportunity to carry out his pledge. In short, something as extraordinary as a second constitutional convention surely should be reserved for an objective that cannot be attained without a change in the Constitution.

We do not question the need for a responsible answer to the serious questions that have been raised about national fiscal policy and the federal budget. We believe the manner in which the Congress deals with the budget has significantly contributed to the economic problems we now face as a nation. However, we believe that the Congress should respond to these problems by fully utilizing and strengthening its existing budget process, improving its program evaluation capacity by establishing sunset process, and discontinuing programs that are wasteful or obsolete.

Alaska, especially, now has a special responsibility to give a convention call serious consideration, because of the haste with which many states have rushed to pass resolutions. ONLY THREE MORE STATES ARE NEEDED TO MAKE THE 2/3rds REQUIRED in order for Congress to call a constitutional convention. Of the states which approved the first 21 resolutions, only six held public hearings and only six prepared committee reports. Recorded floor votes were taken in only 12 of the 21 states.

There is no quick fix solution to our present economic difficulties. The balanced budget amendment is a false panacea generating more problems than it would solve. The results could be counterproductive ranging from less government accountability in budgetary decision making due to game playing, to actual tax raises rather than spending cuts to achieve a balanced budget. We urge you to reject the proposed call for a constitutional convention for the purpose of balancing the budget.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE REVISED 3/10/81

I. REQUEST

Bill/Resolution No. Sponsor Substitute for House Bill 17
Title An Act establishing an Older Alaskans Commission
Requested by Jerry Schilz Date 03/10/81

II. FISCAL DETAIL

Agency Affected Administration
Program Category Affected Social and Economic Ass't for Aged / Centralized Admin SVCS
BRU, Program, or Subprogram(s) Affected Older Alaskans Commission / Administration Services
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		183.1	201.4	221.5	243.7	268.1
200 TRAVEL		43.7	48.1	52.9	58.2	64.0
300 CONTRACTUAL		134.7	38.2	42.0	46.2	50.8
400 COMMODITIES		3.5	3.9	4.2	4.7	5.1
500 EQUIPMENT		9.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		374.0	291.6	320.6	352.8	388.0

FUNDING (Thousands of Dollars)

GENERAL FUND		374.0	291.6	320.6	352.8	388.0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		5.0	5.0	5.0	5.0	5.0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would establish an Older Alaskans Commission within the Department of Administration. This Commission would have the responsibility for planning, making recommendations to the Governor and the legislature, apply for, receive and accept grants, contributions and appropriations, setting standards for levels of service, and coordinating service programs for the elderly of Alaska.

In order to accomplish the duties prescribed by the bill, five new positions will be required, in addition to the twenty-three positions to be transferred to the Department of Administration comprising the Office on Aging:

Executive Director (R24) Accounting Technician II (R14)
Health & Social Services Planner II (R19) Clerk Typist III (R8)
Accounting Clerk III (R10)

IV. DATE 03/10/81 PREPARED BY Judy Crondahl
AGENCY Administration

Original: Legislative Finance PHONE 564-2277

cc: Budget and Management
Prime Sponsor (First Legislator Named)
Rep. Miller

These positions are the minimum needed to perform the administrative functions of the program, considering the complexities of administering state and federal funds and coordination of all elderly programs within the State of Alaska.

Rationale for each new position shown above, and description of duties, is included on the attached Forms 13.

Travel costs are based on meeting at least six times per year. Therefore, travel and per diem expense is included in above costing for an eleven member commission, plus the Executive Director, and the Clerk Typist for the purpose of recording the meetings. Travel expense is also included for the Planner to meet with senior groups and one trip to Washington, D.C. to coordinate federal grants.

Funding in this fiscal note represents additional costs over and above those to be transferred from the Department of Health and Social Services with the Office on Aging.

Fiscal Year costs by component are as follows:

	Older Ak. Comm	Admin SVCS	Total
Personal Services	126.7	56.4	183.1
Travel	43.7	-0-	43.7
Contractual	127.1	7.6	134.7
Commodities	2.1	1.4	3.5
Equipment	5.4	3.6	9.0
Total	<u>305.0</u>	<u>69.0</u>	<u>374.0</u>

Inflation is computed at 10% per year for years beyond FY 82. Inflation is included in all categories, except for one time purchases of equipment items.

An unknown amount of matching state funds may be required to obtain additional federal grants. However, the amount cannot be estimated at this time.

Since this bill does not only transfer existing programs from the Department of Health and Social Services, but also charges the Commission with new responsibilities, \$100.0 has been included for special studies. This is needed to adequately assess the needs of senior citizens and the ways in which the Commission can serve those needs.

1	POSITION TITLE Executive Director			RANGE/STEP 24A	BARG. UNIT. PX	LOCATION Juneau	GOV	APPROV	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: S.S.H.B. 17 calls for an executive director to be employed by the Older Alaskans Commission, serving at the pleasure of the commission. The executive director will head the agency which has overall responsibility for coordination of all services to the elderly of Alaska, including but not limited to the following: 1) Review, evaluate and comment upon state programs, 2) Collect facts and statistics, and make studies of conditions and problems pertaining to the employment, health, financial security, social welfare and other concerns which bear upon the well-being of older Alaskans; 3) Provide information about public programs which are of interest or benefit to older Alaskans 4) Appoint special committees, including persons who are not members of the commission, to complete necessary studies; 5) Promote community education efforts; 6) Apply for and accept grants, contributions and appropriations, including federal funds; 7) Contract for necessary services 8) Consult and cooperate with persons, organizations and groups interested in or concerned with programs of assistance to older Alaskans; 9) Set standards for levels of services for older Alaskans; 10) Formulate a comprehensive statewide plan which identifies the concerns and needs of older Alaskans, and submit it to the Governor and the legislature; 11) Make recommendations to the Governor and the legislature with respect to legislation, regulations and appropriations for programs or services which benefit older Alaskans.			
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	4022/mo	48,264						
5	BENEFITS		7,621						
6	FICA		2,959						
7	HEALTH INS.		1,800						
8	TOTAL PERSONAL SERVICES		01	60.6					
9	TRAVEL		02	38.8					
10	CONTRACTUAL		03	111.3					
11	COMMODITIES		04	7					
12	EQUIPMENT		05	1.8					
13	OTHER								
14	TOTAL COST			213.2					
	CODE	FUNDING SOURCE							
15		FED RCPTS. 1002							
16		GF MATCH. 1003							
17	100	GEN. FUND 1004		213.2					
18		I-A RCPTS. 1005							
19		PGM RCPTS 1028							
20		OTHER							
21	CONTINUATION								
22	ADDITION		X	FOR B&M USE ONLY					
4A KEY NUMBER		COLUMB NO.							

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page _____ of _____

REVISED DATE _____

FY 82

- 12) Encourage and aid the development of municipal commissions and community-oriented programs serving Older Alaskans
 13) Administer federal and state funds relating to older Alaskans programs.

This position will supervise an office of 27 persons, including 23 positions presently comprising the Office on Aging in the Department of Health and Social Services, who would be transferred.

Costs are calculated as follows:

Travel		<u>38.8</u>
13 trips @ 325 =	\$4,225	
Per diem: 27 days @ \$70 =	\$1,890	
Commission Travel:		
11 members x 6 meetings x \$325 =	\$21,450	
Per diem: 11 x 6 x 2 x \$77.50 =	\$10,230	
Miscellaneous (cabs, limo, etc.)	\$ 1,000	
Contractual		<u>111.3</u>
Space	2.7	
Phones	1.1	
Postage	4.5	
Printing	3.0	
Study	100.0	
Commodities		<u>.7</u>
Office Supplies, etc	\$700	
Equipment		<u>1.8</u>
Office furnishings	\$1,800	

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

23 13 **CONTINUED**

COMPONENT _____
 Page _____ of _____

REVISED _____
 DATE _____

FY82

1	POSITION TITLE Accounting Technician II			RANGE/STEP 14A	BARG. UNIT. G	LOCATION Juneau	DDV	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.	
3	TYPE OF EXPENDITURE			JUSTIFICATION:					
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	1995/mo	23,940						
5	BENEFITS		3,780						
6	FICA		1,468						
7	HEALTH INS.		1,800						
8	TOTAL PERSONAL SERVICES		01	31.0	This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.				
9	TRAVEL		02		Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.				
10	CONTRACTUAL		03	3.8	Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.				
11	COMMODITIES		04	7	Contractual costs include 2.7 for based space and 1.1 for phones.				
12	EQUIPMENT		05	1.8					
13	OTHER								
14	TOTAL COST			37.3					
	CODE	FUNDING SOURCE							
15		FED RCPTS. 1002							
16		GF MATCH. 1003							
17	100	GEN. FUND 1004		37.3					
18		I-A RCPTS. 1005							
19		PGM RCPTS 1028							
20		OTHER							
21	CONTINUATION								
22	ADDITION		X	FOR B&M USE ONLY					
4A KEY NUMBER				COLUMN NO.					

AGENCY Administration PROGRAM Centralized Administrative Services

BRU Administrative Services

COMPONENT Fiscal/Personnel

Page _____ of _____

REVISED DATE _____

13 REQUEST FOR NEW POSITION.

FY 82

1	POSITION TITLE Accounting Clerk III			RANGE/STEP 10B	BARG. UNIT. G	LOCATION Juneau	GOV.	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG	
3	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	1613/mo	19,356						
5	BENEFITS		3,056						
6	FICA		1,187						
7	HEALTH INS.		1,800						
8	TOTAL PERSONAL SERVICES		01	25.4					
9	TRAVEL		02						
10	CONTRACTUAL		03	3.8					
11	COMMODITIES		04	.7					
12	EQUIPMENT		05	1.8					
13	OTHER								
14	TOTAL COST			31.7					
JUSTIFICATION:									
<p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.</p> <p>Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.</p> <p>Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p> <p>Contractual costs include 2.7 for leased space and 1.1 for phones.</p>									
	CODE	FUNDING SOURCE							
15		FED RCPTS. 1002							
16		GF MATCH. 1003							
17	100	GEN. FUND 1004			31.7				
18		I-A RCPTS. 1005							
19		PGM RCPTS 1028							
20		OTHER							
21	CONTINUATION								
22	ADDITION		X	FOR B&M USE ONLY					
44 KEY NUMBER _____ COLUMN NO. _____									

AGENCY Administration PROGRAM Centralized Administrative Services

BRU Administrative Services

COMPONENT Fiscal/Personnel

Page _____ of _____

REVISED DATE _____

13 REQUEST FOR NEW POSITION.

FY 82

1	POSITION TITLE Clerk Typist III				RANGE/STEP 3B	BARG. UNIT. G	LOCATION Juneau	GOV.	APPROV.	DISAPP.						
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY		FORM 12 PAGE/LINE	LEG.								
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:										
	1	2	3													
4	PERSONAL SERVICES:				<p>This position will serve as support to the Executive Director and the eleven member Commission. Duties include acting as secretary receptionist, typing, filing, copying processing travel and per diem claims, recording of Commission meetings, making travel and meeting arrangements, etc.</p> <p>Costs are calculated as follows:</p> <p>Travel (to record meetings): 2.9 6 trips @ \$325 = \$1,950 Per diem (12 x \$80) = \$960</p> <p>Contractual 12.0 Space 150 s.f. @ 1.50/mo = \$2,700 Phone \$1,100 Typewriter & recorder rental \$8,200</p> <p>Commodities Office Supplies, etc \$700</p> <p>Equipment Office Finishings \$1,800</p>											
5	SALARY	1433/mo	17.196													
6	BENEFITS		2,715													
7	FICA		1,054													
8	HEALTH INS.		1,800													
9	TOTAL PERSONAL SERVICES	01	22.8													
10	TRAVEL	02	2.9													
11	CONTRACTUAL	03	12.0													
12	COMMODITIES	04	.7													
13	EQUIPMENT	05	1.8													
14	OTHER															
15	TOTAL COST		40.2													
	CODE	FUNDING SOURCE														
15		FED RCPTS. 1001														
16		GF MATCH. 1003														
17	100	GEN. FUND 1004		40.2												
18		I-A RCPTS. 1005														
19		PGM RCPTS 1028														
20		OTHER														
21	CONTINUATION															
22	ADDITION	X	FOR B&M USE ONLY													
4A KEY NUMBER _____ COLUMN NO. _____																

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

FY 82

Page _____ of _____

REVISED DATE _____

1	POSITION TITLE Health & Social Services Planner III				RANGE/STEP 19A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.	DISAPP.						
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.								
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:										
	1	2	3													
4	PERSONAL SERVICES: SALARY 2837/mo		34,044													
5	BENEFITS		5,376													
6	FICA		2,087													
7	HEALTH INS.		1,800													
8	TOTAL PERSONAL SERVICES		01	43.3	<p>This position is needed to oversee and plan for the orderly review and evaluation of State programs concerned with the problems and needs of older Alaskans, and for making recommendations for improvement in these programs. This position is also instrumental in formulating a State plan, which may increase federal participation in funding services to the elderly. The position will report directly to the Executive Director.</p> <p>Costs are calculated as follows:</p> <p>Travel 2.0</p> <p>2 trips @ \$325 = \$650 1 trip @ \$750 = \$750 4 days @ \$67 = \$268 5 days @ \$71 = \$355</p> <p>Contractual 3.8</p> <p>Space 2.7 Phones 1.1</p>											
9	TRAVEL		02	2.0												
10	CONTRACTUAL		03	3.8												
11	COMMODITIES		04	.7												
12	EQUIPMENT		05	1.8												
13	OTHER															
14	TOTAL COST			51.6												
	CODE	FUNDING SOURCE														
15		FED RCPTS. 1002														
16		GF MATCH. 1003														
17	100	GEN. FUND 1004		51.6												
18		I-A RCPTS. 1005														
19		PGM RCPTS 1028														
20		OTHER														
21	CONTINUATION															
22	ADDITION		X	FOR B&M USE ONLY												
AA KEY NUMBER _____				COLUMN NO. _____												

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page _____ of _____

REVISED DATE _____

FY 82

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS for Sponsor Substitute for House Bill No. 17
 Title "An Act establishing an Older Alaskans Commission; ED."
 Requested by The Health, Education and Social Services Date _____
Committee

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social and Economic Assistance for the Aged
 BRU, Program, or Subprogram(s) Affected Aging and Adult Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		98.2				
200 TRAVEL		(35.1)				
300 CONTRACTUAL		(62.7)				
400 COMMODITIES		(.4)				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		0				

FUNDING (Thousands of Dollars)

GENERAL FUND		0				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		3				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Division of Adult and Aging Services is composed of three BRU's. The BRU's are WIN, Adult and Aging Services, and Aging Grants. The components of Adult and Aging Services are Administration and Adult Services.

If the bill is not amended then the fiscal impact is as follows: (see Tables 1 and 2)

I. Adult and Aging Services BRU

A. Administration Component

(1) transfer \$921.8 of Aging Administration funds to the Department of Administration,

(cont.)

IV. DATE March 9, 1981 PREPARED BY Marsha A. Hubbard, Director
 AGENCY Div. of Management & Budget, Health & Soc. Svcs.

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

(2) the Department of Health and Social Services keeps \$261.7 of Adult Services Administration funds; in order for the division to function independently, three additional positions will be created from funds which already exist in the FY 82 budget. Funding for these positions will be generated through reorganization of the incremental request in this component. All services on that Form G are removed except the 100 line in its entirety, the computer terminal and printer, and the equipment.

Health & Soc. Svcs. Planner I	R/17	\$37,647
Clerk Typist III	R/8	22,896
Admin. Officer II	R/19	37,647
		<u>\$98,160</u>

B. Adult Services Component

(1) \$6,127.3 of Adult Services program funds remain in the Department of Health and Social Services,

II. Aging Grants BRU - all of the \$7,438.3 Aging program funds are transferred to the Department of Administration,

III. WIN BRU - all of the \$849.7 WIN program funds for services to adult WIN participants remain in the Department of Health and Social Services.

TABLE # 1

Amounts transferred to Administration

	Adult & Aging Admin.	Aging Grants	Totals
100	655.6	76.8	732.4
200	81.7	41.9	123.6
300	122.0	4.8	126.8
400	7.0	.9	7.9
700	55.5	7,313.9	7,369.4
TOTAL	921.8	7,438.3	8,360.1
FED.	537.9	5,631.1	6,169.0
GFM	316.8	1,211.2	1,528.0
OGF	67.1	596.0	663.1
POSITIONS	18	5	23

Aging Programs Transferred to Administration: transportation, escort services, outreach, information and referral, legal services/education, residential repair/innovation, health/health screening, companionship/visiting, telephone reassurance, chore maintenance, homemaker, congregate meals, home-delivered meals, nutrition education, long term care ombudsman services, and employment.

TABLE # 2

Amounts Retained by Health and Social Services

	Aging & Adult. Admin.	Adult Svcs.	WIN	Totals
100	243.0	653.9	459.5	1,356.4
200	1.6	28.0	16.9	46.5
300	13.7	14.6	35.2	63.5
400	0.8	6.8	13.1	20.7
500	2.6			2.6
700		5,424.0	325.0	5,749.0
TOTAL	261.7	6,127.3	849.7	7,238.7
FED.			502.3	502.3
GFM			86.5	86.5
OGF	261.7	6,127.3	260.9	6,649.9
POSITIONS	6	17	13	36

Adult Programs Retained by Health and Social Services: information and referral, individual and family counseling, adult protection, homemaker and home health aide services, adult foster care, adult residential care, services to displaced homemakers, shelters for battered women, counseling for male batterers, and women's resource centers.

TO: Senator Rodey, Chairman
and
All Members of the Judiciary Committee

FROM: Constitutional Convention Committee
Guy A. Van Doren, Administrative Assistant

SUBJECT: Information Packet Re: Joint Committee
on Constitutional Convention

HISTORICAL PERSPECTIVE:

Alaskans wrote and approved their state constitution two years before Congress granted statehood to Alaska. A constitutional convention with 55 (the number of members who drafted the United States Constitution in 1787) elected citizens met in what is now known as Constitution Hall on the campus of the University of Alaska a few miles west of Fairbanks, on November 8, 1955, and adjourned February 6, 1956. The voters ratified the work of the convention by a two-to-one margin in a special referendum April 24, 1956.

Article XIII, Section 3, provides, "If, during any ten-year period, a constitutional convention has not been held, the Lieutenant Governor shall place on the ballot for the next general election the question: 'shall there be a constitutional convention?' If a majority of the voters cast on the question are in the negative, the question need not be placed on the ballot until the end of the next ten-year period. If a majority of the votes cast on the question are in the affirmative, dele-

gates to the convention shall be chosen at the next statewide election, unless the legislature provides for the election of the delegates at a special election. The Lieutenant Governor shall issue the call for the convention. Unless other provisions have been made by law, the call shall conform as nearly as possible to the act calling the Alaska Constitutional Convention of 1955, including, but not limited to, number of members, districts, election and certification of delegates, and submission and ratification of revisions and ordinances. The appropriate provisions of the call shall be self-executing and shall constitute a first claim on the State Treasury."

In 1970, the voters, by a slim margin, approved a convention call; however, that referendum was voided by the Supreme Court because of improper wording of the question on the ballot. Voting on the issue again on November 7, 1972, the voters rejected the proposition. In accordance with the constitution, Alaska voters will be asked at the November 1982 general election whether or not a convention should be held.

CURRENT STATUS:

A conference held in Fairbanks in October 1976 to review the state constitution twenty years after it was written and first approved, concluded that a general revision was not needed,

although some issues were deemed to deserve further study and possible change. Most delegates to the original convention -- legislators and others who attended the conference -- felt that a new convention was not necessary and, if there were to be a convention, it would open the whole constitution to unnecessary tinkering and possible massive revision since Article XIII, Section 4, Powers, states, "Constitutional Conventions shall have plenary power to amend or revise the constitution, subject only to ratification by the people. No call for a constitutional convention shall limit these powers of the convention." (Emphasis added).

In general, most conferees concluded that the constitution was adequate for our own time and in the foreseeable future.

Although there has not been a convention since statehood, the constitution has been changed over the years. Approximately 250 resolutions to amend the constitution have been introduced in the legislature since the first session of the first legislature. Of those 250, 23 have passed both houses of the legislature and have been placed before the public. Sixteen of those have been ratified by the voters and have become part of the constitution. Generally, voters have supported changes recommended by the legislature.

Recently, certain issues have surfaced which supporters feel can only be solved through changes in the constitution at a constitutional convention. These issues have been introduced many times in the legislature but have not passed both houses. Supporters feel they would receive fairer consideration by non-partisan convention delegates. These issues include:

- | | |
|---------------------------------|----------------------|
| 1. Election of judges | Introduced 5 times |
| 2. Election of Attorney General | Introduced 18 times |
| 3. Length of session | Indtroduced 23 times |
| 4. Unicameral Legislature | Introduced 13 times |

New issues have surfaced which supporters feel necessitate changes in the constitution. These issues include:

1. Right-to-live vs. abortion choice;
3. Capitol move;
4. Land distribution;
5. Limitations on taxes and expenditures.

Any of the above issues could bring about a convention oriented toward individual causes rather than one concerned with general governmental structure and constitutional integrity.

To:

1. Assure that the public will be given a chance to express their feelings on the above, and other issues, will be informed

on the pros and cons of calling a convention, and will be appraised of alternative methods of achieving the goals;

2. Provide a plan and develop material relating to the Alaska Constitution, Constitutional revision and a constitutional convention;

3. Insure successful and well planned convention should one be called.

The Joint Committee on the Constitutional Convention was formed during the interim period of 1979.

In 1979 the committee solicited work from various instate consultants relating to constitutional conventions, issues, proposed amendments, the calling of a constitutional convention.

In 1980, the Legislature felt that the work of the committee was important enough to continue the committee. During the 1980 interim, the committee decided to accomplish certain tasks. Unfortunately, the committee which was originally scheduled to begin its work in the month of June, was not even formed until August 29, 1980, three months late. Because of the delay, the committee was not able to accomplish all of the goals it had set for itself.

The major undertaking of the committee during the 1980 interim was to meet with recognized experts on constitutional conventions, revision and issues.. From those meetings came invaluable advice on conventions, preparation for, holding of and post convention work. Changes and issues relating to the Alaska constitution were also discussed.

The transcripts of those meetings have been edited and reproduced and have led to various "occasional papers" being developed by staff to outline various provisions of constitutional convention planning and revision.

The committee has engaged the services of a person to write "A Citizen's Guide to the Alaska Constitution", which will be useful to both people in government and the public at large even if the voters do not approve the calling of a convention. This guide will be published during the 1981 interim. It has begun the work of translating the Alaska constitution into the Yupik language in order that some 15 to 20 thousand people can read the constitution in their "first" language.

The committee is planning on distributing a pamphlet to explain the Alaska constitution, constitutional revision, and the functions of a constitutional convention and has entered into a contract with the League of Women Voters to provide materials

and conduct meetings with the public to discuss issues of revision, the constitution and or a constitutional convention.

THE FUTURE:

As mentioned earlier, in 1980 the committee began its work three months late. There are only twenty months before the people of the state must decide on the very important question of whether or not to call a convention. The committee feels that it is imperative that as much information on the constitution and a convention, as possible, should be distributed to the public prior to the vote and that preparation for a convention should continue in the event the electorate votes for calling a convention. Every person involved with constitutional revision and conventions the committee met with, stressed the importance of preparatory work.

In the event the people do not approve the calling of a convention, the materials gathered will undoubtedly be useful in the future. Prior to the work of the committee, no work had been done relating to preparation for a convention.

You have all received a brief outline of the plans for the committee separate from this memo, but I am including the proposed schedule in order to refresh your memory.

1981 Session

1. Adopt enabling and procedures act.
2. Continue Joint Committee (adopt resolution).
3. Complete Citizen's Guide.
4. Complete brochure.
5. Conduct public opinion survey.
6. Yupik translation (Phases I & II).
7. Possible pre-information work by League of Women Voters.

1981 Interim

1. Publish "Citizen's Guide" and brochure.
2. Public information begins - Committee and League of Women Voters.
3. Convention site survey.
4. Committee public hearings.
5. Prepare constitutional amendment package(?).
6. Solicit public papers and print same.
7. Yupik Translation completed (Phases II & III).

1982 Session

1. Contingent appropriations for convention.
(a) Planning and election
2. Adoption of amendment package (?).
3. Convention logistics planning begins.

1982 Interim

1. Convention logistics planning.
2. Public information program.
(a) begin drafting materials
(b) committee hearings.
3. If affirmative vote, begin choosing preparatory staff.

November 1982

Vote by the people.

1983

1. Appropriation for convention.
2. Convention drafting manual completed.
3. Temporary rules preparation.
4. Election of Delegates (May).
5. Delegate studies materials ready.
6. Convention logistics completed.
7. Solicit and prepare lists of staff and consultants available for convention to use.

Original sponsors: Miller, Buchholdt,
Zharoff, et al

Offered: 3/6/81
Referred: Finance

1 IN THE HOUSE

BY HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing an Older Alaskans Commission;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that the
10 changing pace of modern life, economic inflation, the infirmities of ad-
11 vancing years, and alterations in the traditions and values of family life
12 have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

17 (1) an adequate income in accordance with a decent standard of
18 living;

19 (2) sound physical and mental health, without regard to economic
20 status or condition;

21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;

23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) seven Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
10 nor to assure representation of low-income persons and minorities, and
11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least six
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older. Each member appointed by the governor shall be a resident of
16 the state.

17 (c) The persons appointed under (a)(5) of this section serve
18 overlapping four-year terms. A member may be reappointed, but no
19 member appointed under (a)(5) of this section may serve more than two
20 consecutive terms or eight consecutive years, whichever is longer.

21 (d) If a person appointed under (a)(5) of this section fails to
22 attend three consecutive meetings of the commission, a majority of the
23 members of the commission shall request the governor to terminate the
24 membership of the member and to fill the vacancy.

25 (e) A vacancy in the membership of persons appointed under (a)(5)
26 of this section shall be filled by appointment by the governor. The
27 person appointed shall serve for the unexpired portion of the term.

28 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
29 call of the chairman, at the request of a majority of the members, or

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Original sponsors: Miller, Buchholdt,
Zharoff, et al

Offered: 3/6/81
Referred: Finance

1 IN THE HOUSE

BY HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

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23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 community social assistance;

2 (8) the benefit of knowledge gained from research which can sus-
3 tain and improve the health and happiness of older Alaskans; and

4 (9) independence and the fullest exercise of individual initia-
5 tive on the part of older Alaskans in the planning and management of their
6 lives.

7 (b) It is the purpose of this legislation to assure that the years
8 remaining to people over the age of 60 are years of good health, honor, and
9 dignity by

10 (1) providing a full range of social services, health services,
11 employment services, and educational opportunities to older Alaskans;

12 (2) giving special attention to the needs of older Alaskans in
13 the planning and delivery of state and local programs;

14 (3) improving the delivery of all public services essential to
15 the lives of older Alaskans; and

16 (4) requiring that the planning and provision of programs of
17 benefit to older Alaskans will be undertaken with the participation, knowl-
18 edge, advice, and comments of people served.

19 * Sec. 2. AS 44.21 is amended by adding new sections to read:

20 ARTICLE 4. OLDER ALASKANS COMMISSION.

21 Sec. 44.21.200. OLDER ALASKANS COMMISSION. (a) The Older
22 Alaskans Commission is established in the Department of Administration.
23 The members of the commission include

24 (1) the commissioner of the Department of Administration or
25 his designee;

26 (2) the commissioner of the Department of Community and
27 Regional Affairs or his designee;

28 (3) the commissioner of the Department of Health and Social
29 Services or his designee;

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) seven Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
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11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least six
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older. Each member appointed by the governor shall be a resident of
16 the state.

17 (c) The persons appointed under (a)(5) of this section serve
18 overlapping four-year terms. A member may be reappointed, but no
19 member appointed under (a)(5) of this section may serve more than two
20 consecutive terms or eight consecutive years, whichever is longer.

21 (d) If a person appointed under (a)(5) of this section fails to
22 attend three consecutive meetings of the commission, a majority of the
23 members of the commission shall request the governor to terminate the
24 membership of the member and to fill the vacancy.

25 (e) A vacancy in the membership of persons appointed under (a)(5)
26 of this section shall be filled by appointment by the governor. The
27 person appointed shall serve for the unexpired portion of the term.

28 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
29 call of the chairman, at the request of a majority of the members, or

1 at a regularly scheduled time as determined by a majority of the mem-
2 bers. The commission shall meet at least six times each year.

3 (b) The members of the commission listed in AS 44.21.200(a)(1) -
4 (4) may not vote on matters before the commission. A majority of the
5 members of the commission listed in AS 44.21.200(a)(2) constitutes a
6 quorum for conducting business and exercising the powers of the commis-
7 sion.

8 (c) The commission shall elect one of its members as chairman,
9 and may select other officers it considers necessary.

10 Sec. 44.21.220. COMPENSATION. Members of the commission receive
11 no compensation for their services, but are entitled to per diem and
12 travel allowances authorized by law for other boards and commissions
13 under AS 39.20.180.

14 Sec. 44.21.230. POWERS, DUTIES AND LIMITATIONS. (a) The commis-
15 sion shall

16 (1) formulate a comprehensive statewide plan which identi-
17 fies the concerns and needs of older Alaskans and, with reference to
18 the plan adopted, prepare and submit to the governor and legislature an
19 annual analysis and evaluation of the services which are provided to
20 older Alaskans;

21 (2) make recommendations directly to the governor and legis-
22 lature with respect to legislation, regulations, and appropriations for
23 programs or services which benefit older Alaskans;

24 (3) encourage and aid the development of municipal commis-
25 sions serving older Alaskans and community-oriented programs and ser-
26 vices for the benefit of older Alaskans;

27 (4) employ an executive director who serves at the pleasure
28 of the commission;

29 (5) administer federal programs relating to older Alaskans

1 requiring state action and which are not specifically assigned to a
2 state agency;

3 (6) help older Alaskans lead dignified, independent, and
4 useful lives; and

5 (7) request and receive reports and audits from state
6 agencies and local institutions concerned with the conditions and needs
7 of older Alaskans.

8 (b) To accomplish its duties, the commission may

9 (1) review, evaluate and comment upon state programs con-
10 cerned with the problems and the needs of older Alaskans;

11 (2) collect facts and statistics, and make studies of condi-
12 tions and problems pertaining to the employment, health, financial
13 security, social welfare, and other concerns which bear upon the well-
14 being of older Alaskans;

15 (3) provide information about public programs which would be
16 of interest or benefit to older Alaskans;

17 (4) appoint special committees, which may include persons
18 who are not members of the commission, to complete necessary studies;

19 (5) promote community education efforts regarding the prob-
20 lems and concerns of older Alaskans;

21 (6) apply for and accept grants, contributions, and appro-
22 priations, including applying for and accepting federal money provided
23 under the Older Americans Act, P.L. 89-93, as amended;

24 (7) contract for necessary services;

25 (8) consult and cooperate with persons, organizations, and
26 groups interested in or concerned with programs of assistance to older
27 Alaskans;

28 (9) advocate improved programs of benefit to older Alaskans;
29 and

1 (10) set standards for levels of services for older Alaskans
2 for programs administered by the commission.

3 (c) The commission may not investigate, review, or undertake any
4 responsibility for the longevity bonus program (AS 47.45.010 - 47.45.-
170) or the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

6 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-
7 mission" means the Older Alaskans Commission.

8 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

9 (10) Older Alaskans Commission (AS 44.21.200) -- June 30.
10 1985.

11 * Sec. 4. TRANSFER OF PROGRAM RESPONSIBILITIES. The following are
12 transferred to the Older Alaskans Commission in the Department of Adminis-
13 tration:

14 (1) the programs conducted under the Older Americans Act of 1965
15 (42 U.S.C. 3001 - 3056(f)) and the persons who administer those programs in
16 the division of adult and aging services, Department of Health and Social
17 Services;

18 (2) the Governor's Advisory Committee on Aging.

19 * Sec. 5. INITIAL MEMBERSHIP AND MEETING OF COMMISSION. (a) Of the
20 seven public members first appointed by the governor to the Older Alaskans
21 Commission under AS 44.21.200(a)(5),

22 (1) three shall serve a term of two years;

23 (2) two shall serve a term of three years;

24 (3) two shall serve a term of four years.

25 (b) In making appointments of the first public members of the Older
26 Alaskans Commission under AS 44.21.200(a)(5), the governor shall designate
27 an expiration date of the terms of members first appointed in accordance
28 with (a) of this section.

29 (c) The governor shall determine the date and place of the first

1 meeting of the Older Alaskans Commission.

2 * Sec. 6. CONTINUING RESPONSIBILITY OF THE DEPARTMENT OF ADMINISTRATION.

3 This Act does not affect the responsibility of the Department of Adminis-
4 tration for the Alaska longevity bonus program (AS 47.45.010 - 47.45.170) or
5 the Alaska Pioneers' Homes (AS 47.25.010 - 47.25.110).

6 * Sec. 7. EFFECTIVE DATE. This Act takes effect July 1, 1981.

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Introduced: 2/18/81
Referred: Health, Education &
Social Services and Finance

BY MILLER, BUCHHOLDT, ZHAROFF,
ADAMS, CLOCKSIN, FULLER AND
GRUSSENDORF

1 IN THE HOUSE

2 SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing an Older Alaskans Commission;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that the
10 changing pace of modern life, economic inflation, the infirmities of ad-
11 vancing years, and alterations in the traditions and values of family life
12 have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

17 (1) an adequate income in accordance with a decent standard of
18 living;

19 (2) sound physical and mental health, without regard to economic
20 status or condition;

21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;

23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 community social assistance;

2 (8) the benefit of knowledge gained from research which can sus-
3 tain and improve the health and happiness of older Alaskans; and

4 (9) independence and the fullest exercise of individual initia-
5 tive on the part of older Alaskans in the planning and management of their
6 lives.

7 (b) It is the purpose of this legislation to assure that the years
8 remaining to people over the age of 60 are years of good health, honor, and
9 dignity by

10 (1) providing a full range of social services, health services,
11 employment services, and educational opportunities to older Alaskans;

12 (2) giving special attention to the needs of older Alaskans in
13 the planning and delivery of state and local programs;

14 (3) improving the delivery of all public services essential to
15 the lives of older Alaskans; and

16 (4) requiring that the planning and provision of programs of
17 benefit to older Alaskans will be undertaken with the participation, knowl-
18 edge, advice, and comments of people served.

19 * Sec. 2. AS 44.21 is amended by adding new sections to read:

20 ARTICLE 4. OLDER ALASKANS COMMISSION.

21 Sec. 44.21.200. OLDER ALASKANS COMMISSION. (a) The Older
22 Alaskans Commission is established in the Department of Administration.
23 The members of the commission include

24 (1) the commissioner of the Department of Administration or
25 his designee;

26 (2) the commissioner of the Department of Community and
27 Regional Affairs or his designee;

28 (3) the commissioner of the Department of Health and Social
29 Services or his designee;

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) six Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
10 nor to assure representation of low-income persons and minorities, and
11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least five
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older.

16 (c) The persons appointed under (a)(5) of this section serve
17 overlapping four-year terms. A member may be reappointed, but no
18 member appointed under (a)(5) of this section may serve more than two
19 consecutive terms or eight consecutive years, whichever is longer.

20 (d) If a person appointed under (a)(5) of this section fails to
21 attend three consecutive meetings of the commission, a majority of the
22 members of the commission shall request the governor to terminate the
23 membership of the member and to fill the vacancy.

24 (e) A vacancy in the membership of persons appointed under (a)(5)
25 of this section shall be filled by appointment by the governor. The
26 person appointed shall serve for the unexpired portion of the term.

27 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
28 call of the chairman, at the request of a majority of the members, or
29 at a regularly scheduled time as determined by a majority of the

1 members. The commission shall meet at least six times each year.

2 (b) The members of the commission listed in AS 44.21.200(a)(1) -
3 (3) may not vote on matters before the commission. A majority of the
4 members of the commission listed in AS 44.21.200(a)(4) and (5) consti-
5 tutes a quorum for conducting business and exercising the powers of the
6 commission.

7 (c) The commission shall elect one of its members as chairman,
8 and may select other officers it considers necessary.

9 Sec. 44.21.220. COMPENSATION. Members of the commission receive
10 no compensation for their services, but are entitled to per diem and
11 travel allowances authorized by law for other boards and commissions.

12 Sec. 44.21.230. POWERS AND DUTIES. (a) The commission shall
13 (1) formulate a comprehensive statewide plan which identi-
14 fies the concerns and needs of older Alaskans and, with reference to
15 the plan adopted, prepare and submit to the governor and legislature an
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17 older Alaskans;

18 (2) make recommendations to the governor and legislature
19 with respect to legislation, regulations, and appropriations for pro-
20 grams or services which benefit older Alaskans;

21 (3) encourage and aid the development of municipal commis-
22 sions serving older Alaskans and community-oriented programs and ser-
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24 (4) employ an executive director who serves at the pleasure
25 of the commission;

26 (5) administer federal programs relating to older Alaskans
27 requiring state action and which are not specifically assigned to a
28 state agency;

29 (6) help older Alaskans lead dignified, independent, and

1 useful lives; and

2 (7) request and receive reports and audits from state
3 agencies and local institutions concerned with the conditions and needs
4 of older Alaskans.

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13 of interest or benefit to older Alaskans;

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15 who are not members of the commission, to complete necessary studies;

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17 lems and concerns of older Alaskans;

18 (6) apply for and accept grants, contributions, and appro-
19 priations, including applying for and accepting federal money provided
20 under the Older Americans Act, P.L. 89-93, as amended;

21 (7) contract for necessary services;

22 (8) consult and cooperate with persons, organizations, and
23 groups interested in or concerned with programs of assistance to older
24 Alaskans;

25 (9) advocate improved programs of benefit to older Alaskans;
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27 (10) set standards for levels of services for older Alaskans
28 for programs administered by the commission.

29 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-