

LEG. FINANCE - BILLS 1979 - 1980 1339

SB 344 cont., thru SB 348 1338

Original sponsor: Rules/Governor

Offered: 3/7/80  
Referred: Finance

1 IN THE SENATE

BY THE RESOURCES COMMITTEE

2 CS FOR SENATE BILL NO. 344

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-  
7 tion bonds in the amount of \$4,218,800 for the purpose  
8 of paying the cost of capital improvements for a fish-  
9 eries resources protection vessel; and providing for an  
10 effective date."

11 BE ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 \* Section 1. For the purpose of paying the cost of capital improvements  
13 for a fisheries resources protection vessel, general obligation bonds of the  
14 state in the principal amount of not more than \$4,218,800 shall be issued and  
15 sold. The full faith, credit, and resources of the state are pledged to the  
16 payment of the principal of and interest and redemption premium, if any, on  
17 these bonds. These bonds shall be issued under the provision of AS 37.15 as  
18 those provisions read at the time of issuance.

19 \* Sec. 2. (a) If the issuance of these bonds is authorized by the  
20 qualified voters of the state, a special fund of the state to be known as the  
21 "1980 Fisheries Resources Protection Vessel Construction Fund" shall be  
22 established, to which shall be credited the proceeds of the sale of bonds  
23 described in sec. 1 of this Act except for accrued interest and premiums.

24 (b) The amount of \$4,218,800 is appropriated from the "1980 Fisheries  
25 Resources Protection Vessel Construction Fund" to the Department of Public  
26 Safety for the purchase of one 120-foot patrol vessel to be based at Kodiak.

27 \* Sec. 3. If the issuance of these bonds is authorized by the qualified  
28 voters of the state, the amount of \$14,800 or as much of that amount as is  
29 found necessary is appropriated from the general fund of the state to the

1 state bond committee to carry out the provisions of this Act and to pay  
2 expenses incident to the sale and issuance of the bonds authorized in this  
3 Act. The amounts expended from the appropriation authorized by this section  
4 shall be reimbursed to the general fund from the proceeds of the sale of the  
5 bonds authorized by this Act.

6 \* Sec. 4. The amount withdrawn from the public facility planning fund for  
7 the purpose of advance planning for the improvements financed under this Act  
8 shall be reimbursed from the proceeds of the sale of bonds authorized by this  
9 Act.

10 \* Sec. 5. The question whether the bonds authorized in this Act are to be  
11 issued shall be submitted to the qualified voters of the state at the next  
12 general election and shall read substantially as follows:

13 Proposition

14 State General Obligation Fisheries Resources Protection Vessel

15 Construction Bonds \$4,218,800

16 Shall the State of Alaska issue its general obligation bonds in  
17 the principal amount of not more than \$4,218,800 for the purpose  
18 of paying the cost of capital improvements for a fisheries  
19 resources protection vessel?

20 Bonds Yes [ ]

21 Bonds No [ ]

22 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.-  
23 10.070(c).

24  
25  
26  
27  
28  
29

Introduced: 1/18/80  
Referred: Resources and  
Finance

1 IN THE SENATE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 SENATE BILL NO. 344

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-  
7 tion bonds in the amount of \$4,218,800 for the purpose  
8 of paying the cost of capital improvements for fish-  
9 eries resources protection facilities; and providing  
10 for an effective date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 \* Section 1. For the purpose of paying the cost of capital improvements  
13 for fisheries resources protection and enhancement facilities, general ob-  
14 ligation bonds of the state in the principal amount of not more than  
15 \$4,218,800 shall be issued and sold. The full faith, credit, and resources  
16 of the state are pledged to the payment of the principal of and interest  
17 and redemption premium, if any, on these bonds. These bonds shall be issued  
18 under the provision of AS 37.15 as those provisions read at the time of is-  
19 suance.

20 \* Sec. 2. (a) If the issuance of these bonds is authorized by the  
21 qualified voters of the state, a special fund of the state to be known as  
22 the "1980 Fisheries Resources Facilities Construction Fund" shall be estab-  
23 lished, to which shall be credited the proceeds of the sale of bonds  
24 described in sec. 1 of this Act except for accrued interest and premiums.

25 (b) There is appropriated from the "1980 Fisheries Resources Facil-  
26 ities Construction Fund" to the Department of Public Safety the amount of  
27 \$4,218,800, for the purchase of one 120-foot patrol vessel to be based at  
28 Kodiak.

29 \* Sec. 3. If the issuance of these bonds is authorized by the qualified

1 voters of the state, the amount of \$14,800 or as much of that amount as is  
2 found necessary is appropriated from the general fund of the state to the  
3 state bond committee to carry out the provisions of this Act and to pay  
4 expenses incident to the sale and issuance of the bonds authorized in this  
5 Act. The amounts expended from the appropriation authorized by this  
6 section shall be reimbursed to the general fund from the proceeds of the  
7 sale of the bonds authorized by this Act.

8 \* Sec. 4. The amount withdrawn from the public facility planning fund  
9 for the purpose of advance planning for the improvements financed under  
10 this Act shall be reimbursed from the proceeds of the sale of bonds author-  
11 ized by this Act.

12 \* Sec. 5. The question whether the bonds authorized in this Act are to  
13 be issued shall be submitted to the qualified voters of the state at the  
14 next general election and shall read substantially as follows:

15 Proposition

16 State General Obligation Fisheries Resources Construc-  
17 tion Bonds \$4,218,800

18 Shall the State of Alaska issue its general obligation bonds in  
19 the principal amount of not more than \$4,218,800 for the purpose  
20 of paying the cost of capital improvements for fisheries  
21 resources protection and enhancement facilities?

22 Bonds Yes [ ]  
23 Bonds No [ ]

24 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.-  
25 10.070(c).



# RECORDS



# CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Daniel  
Signature of Camera Operator

3/23/90  
Date



COMMITTEE REPORT  
SENATE

FURTHER: Finance

1/18/80

Date: 3/30/80

Mr. President:

The Committee on RESOURCES has had SB 345 making supplemental and special capital appropriations to the Dept of Natural Resources

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments (3)
- replace with CS for \_\_\_\_\_  same title  new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

1 Bill Linn

1 Ken De

1 Richard King

1 Dankman

1 McHard

1 Gov. Atkinson

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

✓ Bot Muley No Rec

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

Bill Linn  
CHAIRMAN

SENATE AMENDMENT

By SENATE RESOURCES

To: LEGAL SERVICES SENATE BILL No. 345

To: / HOUSE BILL No.

PAGE: / LINE: 16

ONE *delete* 16 and 17 are ~~deleted~~  
ONE *insert* ~~16~~, insert "The sum of \$500,000 is appropriated from the general fund for inventory identification of material sources on land in the Land Bank."

SB 345

<u>Funding Information:</u>	
General Fund:	\$21,427,100
Other Funds:	-0-
	<u>\$21,427,100</u>

Introduced: 1/18/80  
 Referred: Resources and Finance

BY THE RULES COMMITTEE BY  
 REQUEST OF THE GOVERNOR

1 IN THE SENATE

2 SENATE BILL NO. 345

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making supplemental and special capital  
 7 appropriations to the Department of Natural Resources  
 8 for land disposal surveying and forest fire protection  
 9 projects for Fiscal Year 1980; and providing for an  
 10 effective date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 \* Section 1. The sum of \$6,903,100 is appropriated from the general  
 13 fund to the Department of Natural Resources for cadastral land surveying.

14 \* Sec. 2. The sum of \$854,000 is appropriated from the general fund to  
 15 the Department of Natural Resources for statewide fire warehousing.

16 \* Sec. 3. The sum of \$5,067,000 is appropriated from the general fund  
 17 to the Department of Natural Resources for purchase of two Canadair CL-215s.

18 \* Sec. 4. The sum of \$5,000,000 is appropriated from the general fund  
 19 to the Department of Natural Resources, Fire Suppression Fund.

20 \* Sec. 5. The sum of \$3,603,000 is appropriated from the general fund  
 21 to the Department of Natural Resources for firefighting costs.

22 \* Sec. 6. The appropriations made by this Act are for capital projects  
 23 and are subject to AS 37.25.020.

24 \* Sec. 7. This Act takes effect immediately in accordance with AS 01.-  
 25 10.070(c).

26  
 27  
 28  
 29 COMMITTEE COPY.

345

January 17, 1980

The Honorable Clem Tillion  
President of the Senate  
Alaska State Legislature  
Juneau, Alaska 99811

Dear Mr. President:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill making supplemental and special capital appropriations to the Department of Natural Resources for land disposal surveying and forest fire protection projects for Fiscal Year 1980.

A pamphlet, prepared by the Division of Budget and Management, explaining these appropriations and describing the projects, will also be furnished to the legislature.

Sincerely,

S/JSK

Jay S. Hammond  
Governor

ALASKA STATE LEGISLATURE

ELEVENTH Legislature SECOND Session

SENATE BILL NO. 345

By THE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

"An Act making supplemental and special capital appropriations to the Department of Natural Resources for land disposal surveying and forest fire protection projects for Fiscal Year 1980; and providing for an effective date."

Introduced in the Senate 1/18/80

HISTORY IN THE SENATE

19	80	Read first time and referred to Committee on Resources and Finance										
1	18											
3	4	Reported back with <i>Reconsidered</i> recommendation that <i>5 do pass</i> <i>was, 1 moved to floor</i>										
		Read second time and										
		Read third time and										
		<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reconsideration										
		<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reported correctly engrossed Signed by President Sent to House										
SECRETARY OF THE SENATE												

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on										
	Reported back with recommendation that										
	Read second time and										
	Read third time and										
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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PASS	Effective Date										
Yeas	Yeas										
Nays	Nays										
Absent	Absent										
Excused	Excused										
	Reported correctly engrossed Signed by Speaker Returned to Senate										
CHIEF CLERK OF THE HOUSE											

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
	..... by Governor
	Filed with Lt. Governor
	Chapter No. ....

# STATE OF ALASKA

## OFFICE OF THE GOVERNOR

BUDGET & MANAGEMENT

JAY S. HAMMOND, GOVERNOR

POUCH AM — JUNEAU 99811  
PHONE 465-2213

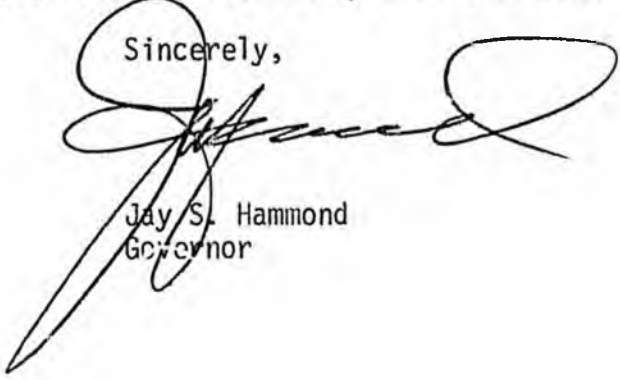
March 11, 1980

The Honorable William Sumner  
Chairman, Senate Resources Committee  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Senator Sumner:

Please amend SB 345 to add \$1,179,000 general funds. This appropriation adjustment is necessary provide pre-sale tract evaluation of the North Cook Inlet least sale currently scheduled for December, 1980. The Governor's Budget request for FY81 (HB 556) relating to lease evaluations (NRMEC Capital Budget pg. 0124) is being reduced by a like amount.

Sincerely,



Jay S. Hammond  
Governor

cc: John Sackett  
Russ Meekins  
Keith Specking  
Jay Hogan

Enclosures

SB 345

**MEMORANDUM**  
DEPARTMENT OF NATURAL RESOURCES

**State of Alaska**

**RECEIVED**

TO: Ron Lehr, Director  
Budget & Management

DATE: March 10, 1980

**MAR 10 1980**

FILE NO:

**Budget and Management**

*REL by [Signature]*

TELEPHONE NO:

FROM: Robert E. LeResche  
Commissioner

SUBJECT: Supplemental for  
Seismic Data Acquisition

This is a request for a supplemental appropriation, in the amount of \$1,787,000, for the purpose of purchasing seismic data necessary for the initiation of oil and gas tract evaluation for the late-1980 North Cook Inlet lease sale.

The amount requested represents the majority of a \$2.3 million C.I.P. seismic data acquisition which is included in the Governor's Capital Budget. The supplemental request is thus an advance on the amount already approved by the BRC and does not constitute an increase in the amount sought.

Attached to this memo is a detailed budget of the amount requested and back-up data relating to the estimate of costs.

Attachment

STATE  
of ALASKA

## MEMORANDUM

DEPARTMENT OF NATURAL RESOURCES  
Division of Geological and Geophysical SurveysTO: Robert E. LeResche  
Commissioner

DATE: February 7, 1980

FILE NO:

Thru: Ross G. Schaff *RGS*  
State Geologist

TELEPHONE NO:

FROM: Don L. McGee *DLM*  
Petroleum Geologist  
Supplement for CIP.SUBJECT: Supplemental Appropriation  
for Oil and Gas Lease Sale  
Evaluation.

The following discussion supports the need for supplementary funding to initiate oil and gas tract evaluation for the North Cook Inlet sale. This sale, proposed for late 1980, will require the purchase of seismic data and hiring of personnel to interpret the data as soon as possible in order to meet the lease sale deadline.

The availability of adequate seismic data is still questionable although preliminary correspondence and telephone calls suggest that a suitable coverage can be assembled. The northern block will have to be evaluated by utilizing unit maps already submitted by Union Oil Company and integrating these maps with gravity and magnetic data since purchase of new seismic data in this case would exceed \$15,000 a line mile and perhaps this data would not be available for sale to the State.

At a meeting attended by Ted Fons, Division of Minerals and Energy Management, Don McGee and William Lyle, Division of Geological and Geophysical Surveys, two grids, 4 kilometers (approximately 2½ miles), and 4 miles were examined. The grid system is utilized to determine if this density of seismic coverage would be adequate to locate presently known producing structure in the lease areas. The approximate cost of purchasing the seismic data is listed below:

## 4 Kilometer Grid (approximate 2½ miles)

	<u>Land miles</u>	<u>Mud flat miles</u>	<u>Water miles</u>
	865.6	286.8	582.4
apx. cost/mile	1200	2000	300
	<u>\$1,038,700.0</u>	<u>\$573,600</u>	<u>\$174,720</u>

Approximate Total Cost: \$1,787,000.0

## 4 Mile Grid

	<u>Land miles</u>	<u>Mud flat miles</u>	<u>Water miles</u>
	458.8	168.4	362.8
apx.cost/mile	1200	2000	300
	<u>\$550,560.0</u>	<u>\$336,800.0</u>	<u>\$108,840.0</u>

Approximate Total costs: \$996,000

The cost per line mile are only approximate. Exclusive onshore new data and company data would cost between \$18,000 and \$25,000 per line mile. New data and company data for offshore water surveys would cost \$800 to \$1000 per line mile. The price on the onshore stacked data ranges from \$950 to \$2300 per mile and single fold from \$300 to \$500 per mile. Additional prices for old data are listed on correspondence from GeoData. The wide range of seismic costs make it impossible to determine with any degree of accuracy the cost of purchasing the initial data. However, in order to obtain and begin initial interpretation seismic density related to the 4 mile grid and costing approximately \$996,000 is suggested.

The personnel required to begin the interpretation include a

	<u>Approximate salary</u>
Chief Geophysicist	\$60,000
Geophysicist	55,000
Systems Analyst	50,000
	<u>\$165,000</u>
Additional costs	
Travel	\$5,000
Commodities	5,000
Drafting and other	3,000
Initial computer program and money for computer time.	<u>5,000</u>
Total Supplemental Costs	
Purchase of seismic data	\$996,000
Personnel	165,000
Other	18,000
TOTAL	<u>\$1,179,000</u>

The CIP is for approximately \$2.3 million. Supplemental costs represent a part of the CIP and are to be used for beginning the projects before money is available for the CIP. (Before July 1, 1980)

We anticipate the purchase of additional lines where more detail is required. These data can be purchased as the project matures but timing for this part of the project may follow July 1, 1980.

Additional CIP money available after July 1, 1980 will be used

to begin evaluation base projects maturing in 1981.

It is anticipated that as money and personnel become available, data inventory, acquisition and interpretation will become a smooth orderly process.

If supplemental funding is not available, the process of obtaining and interpreting data cannot begin until after July 1, 1980. Meeting the requirements for the 1980 North Cook lease sale would be very difficult since obtaining the data will require time and the process of hiring personnel can be extremely time consuming.

Attachments:

Map of proposed base areas 1" = 4miles.

Grid systems to establish density of seismic data.

a) 4 kilometers, approximate 2½ miles per inch grid.

b) 4 miles per inch grid.

Copy of GeoData letter establishing price ranges.

# GEO DATA<sup>®</sup>

CORPORATION

BEN F. RUMMERFIELD  
PRESIDENT  
CHARLES E. MCMUNN  
VICE-PRESIDENT

2110 FIRST NATIONAL BANK BLDG.  
DENVER, COLORADO 80293

TELEPHONE  
(303) 572-3419  
TELEX  
45-4583

February 1, 1980

Alaska Geological Survey  
3001 Porcupine  
Anchorage, Alaska 99504

ATTN: Mr. Bill Lyle

Gentlemen:

Thank you for your inquiry yesterday regarding seismic data in the Cook Inlet Area.

The price on the onshore stacked data ranges from \$950 to \$2,300 per mile and single fold goes from \$300 to \$500 per mile.

Offshore Alaska data is priced at \$150 to \$500 per mile for CDF coverage, subject to price increases periodically.

The enclosed Cook Inlet map shows the most up-to-date coverage at this time. We cannot guarantee all of this is available, as it is always subject to owners' approval.

Please advise if we may be of further service to you as the 1980 State sale date is approached.

Very truly yours,

GEODATA CORPORATION

*Charles E. McMunn*  
Charles E. McMunn

CEM:lp

Enc.

Summary: Supplemental Appropriations for Oil and Gas Lease  
Sale

The supplemental appropriation is for the following:

Purchase of seismic data (990 miles)	996.0
Personal services (3 positions)	165.0
Travel	5.0
Commodities and drafting	3.0
Computer time	5.0
	<u>1174.0</u>

The Governor's C.I.P. for this project for FY 81 is 2173.0.  
This should be reduced by an amount equal to this special  
appropriation leaving the FY 81 C.I.P. request at 999.0.

FILE COPY

Funding Information:  
General Fund: \$21,427,100  
Other Funds: -0-  
\$21,427,100

Introduced: 1/18/80  
Referred: Resources and  
Finance

BY THE RULES COMMITTEE BY  
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S Res

Rs

F

Rules

STATE  
of ALASKA

# MEMORANDUM

DEPARTMENT OF NATURAL RESOURCES  
Division of Geological and Geophysical Surveys

TO: Robert E. LeResche  
Commissioner

DATE: February 7, 1980

Thru: Ross G. Schaff *RGS*  
State Geologist

FILE NO.

TELEPHONE NO.

FROM: Don L. McGee *DLM*  
Petroleum Geologist  
Supplement for CIP.

SUBJECT: Supplemental Appropriation  
for Oil and Gas Lease Sale  
Evaluation.

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The availability of adequate seismic data is still questionable although preliminary correspondence and telephone calls suggest that a suitable coverage can be assembled. The northern block will have to be evaluated by utilizing unit maps already submitted by Union Oil Company and integrating these maps with gravity and magnetic data since purchase of new seismic data in this case would exceed \$15,000 a line mile and perhaps this data would not be available for sale to the State.

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	<u>Land miles</u>	<u>Mud flat miles</u>	<u>Water miles</u>
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RECEIVED

FEB 25 1980

Budget and Management

## 4 Mile Grid

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Attachments:

Map of proposed base areas 1" = 4miles.

Grid systems to establish density of seismic data.

- a) 4 kilometers, approximate 2½ miles per inch grid.
- b) 4 miles per inch grid.

Copy of GeoData letter establishing price ranges.

# GEO DATA<sup>®</sup>

CORPORATION

BEN F. RUMMERFIELD  
PRESIDENT  
CHARLES E. MCMUNN  
VICE-PRESIDENT

2110 FIRST NATIONAL BANK BLDG.

DENVER, COLORADO 80293

February 1, 1980

TELEPHONE  
(303) 872-3419  
TELEX  
45-4563

Alaska Geological Survey  
3001 Porcupine  
Anchorage, Alaska 99504

ATTN: Mr. Bill Lyle

Gentlemen:

Thank you for your inquiry yesterday regarding seismic data in the Cook Inlet Area.

The price on the onshore stacked data ranges from \$950 to \$2,300 per mile and single fold goes from \$300 to \$500 per mile.

Offshore Alaska data is priced at \$150 to \$500 per mile for CDP coverage, subject to price increases periodically.

The enclosed Cook Inlet map shows the most up-to-date coverage at this time. We cannot guarantee all of this is available, as it is always subject to owners' approval.

Please advise if we may be of further service to you as the 1980 State sale date is approached.

Very truly yours,

GEODATA CORPORATION

*Charles E. McMunn*

Charles E. McMunn *ls*

CEM:lp

Enc.

Summary: Supplemental Appropriations for Oil and Gas Lease Sale

The supplemental appropriation is for the following:

Purchase of seismic data (990 miles)	996.0
Personal services (3 positions)	165.0
Travel	5.0
Commodities and drafting	3.0
Computer time	5.0
	<u>1174.0</u>

The Governor's C.I.P. for this project for FY 81 is 2173.0. This should be reduced by an amount equal to this special appropriation leaving the FY 81 C.I.P. request at 999.0.



From The  
**SENATE  
FINANCE COMMITTEE**

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The detail on this  
is in the red  
budget books.

FY 80 CAPITAL  
SUPPLEMENTAL/SPECIAL  
BUDGET REQUESTS

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Prepared by  
Division of Budget and Management  
Office of the Governor  
January 1980

NATURAL RESOURCES APPROPRIATIONS  
SUPPLEMENTAL/SPECIAL CAPITAL REQUESTS

DEPARTMENT OF NATURAL RESOURCES

Cadastral Land Surveying \$6,903.1 GF

This project provides for survey of 100,000 acres of State land for disposal during FY 81. Appropriating these funds early in 1980 will allow adequate time to survey the land prior to disposal. Approximately \$209.5 will be used to survey State General Grant land subject to a U.S. Forest Service Special Use Permit and will be reimbursed by the transferee upon sale of the property.

Canadair CL-215 Purchased \$5,067.0 GF

The State currently has fire protection responsibility for approximately 29,000,000 acres of land, compared with 10 million in FY 78. Responsibility for additional acreage will be assumed with anticipated accelerated General Grant land transfers from the federal government over the next few years. Due to the remoteness of much of the recently assumed and to be assumed acreage, air support of fire operations is presently required and will become even more imperative in the future. The requested funds will purchase two CL-215 aircraft, which are specifically designed for firefighting operations.

Statewide Fire Warehousing \$854.0 GF

For the past four years, the Bureau of Land Management has allowed the State to draw on BLM's firefighting supplies inventory in case of need. This arrangement is to terminate in 1981 and the requested funds will allow the State to warehouse its own inventory of firefighting supplies such as firefighter packs, shovels, chain saws and pumps.

Fire Suppression Fund \$5,000.0 GF

The Fire Suppression fund was initially capitalized in 1978 for \$750.0. The acreage under State fire protection responsibility has approximately tripled since that time. The Fund is presently depleted due to the Delta fires of last summer, the cost of which approaches \$4,000.0. The requested funds would provide manpower, equipment and supplies on an as-needed basis for firefighting.

Firefighting Costs \$3,603.0 GF

This request would provide funds for firefighting costs which were incurred in the Delta and other fires in 1979 and a 1978 firefighting invoice from the Bureau of Land Management. Approximately \$400.0 is needed to provide for air operation contracts and pre-season training of fire suppression personnel in the spring and summer of 1980.



# GOLDEN NORTH AIR SERVICE, INC.

MILE 131½ DENALI HWY. • P.O. BOX 9 • CANTWELL, ALASKA 99729 • Phone: (907) 768-2434

MAR 3 1980

February 21, 1980

Senator John Sackett, Chairman,  
Senate Resources and Finance Committee.  
Alaska State Senate Pouch "v"  
Juneau, Alaska 99811

Dear Sir,

It has been brought to my attention that Senate Bill Number 345 has been introduced in the Legislature and has been referred to the Senate Resources and Finance Committee.

While we feel that it is in the public interest of Alaskans for the survey of State Lands, we do take issue with the appropriations allotted for "Fire Fighting (8,603,000.00) and most expressively the \$5,607,000.00 for the purchase of two CL-215s.

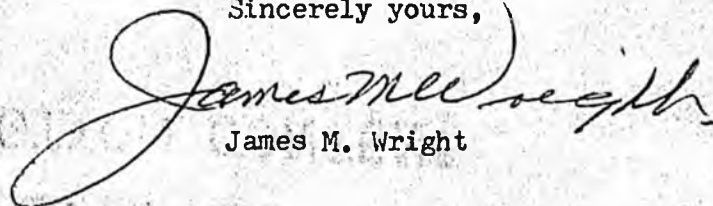
It is not our intent to allow Alaska to burn to the ground, however..... we do feel that the expenditures for firefighting are excessive in that the Federal Government owns, or at least claims most of our State and that many of the fires under concern by the department are started by agencies of the Federal Government ( The Alaska Railroad ) which effect State Lands. Let the Federal Government be responsible for their responsibilities and damages!

Foremost we do oppose the acquisition of the two Canadair CL-215s. There is sufficient aircraft available to the State by the State Licensed Air Taxies within the State to fulfill the needs of the Department of Natural Resources. We do not need the implementation of a State Air Force for the needs of state agencies. We already have a Federal Air Force in the "Office of Aircraft Services" which is in fact a Federal Air Taxi, which depletes revenues from existing State and Federally approved Air Taxi operators.

We have enough "bureaucracy", we only seek freedom and the right to Private Enterprise.

We greatly appreciate your concern and responsibilities in this matter, and we hope that you will also consider the Alaskan citizen and business enterprise when you consider the merits of this Bill.

Sincerely yours,

A handwritten signature in cursive script that reads "James M. Wright". The signature is written in dark ink and is positioned above the printed name.

James M. Wright

# Wright Air Service, Inc.

Post Office Box 60142 • Fairbanks, Alaska 99706  
Phone: 456-5502 or 452-7918

February 05, 1980

Senator John Sackett  
Alaska State Senate  
Pouch V  
State Capitol Building  
Juneau, Alaska 99811

Dear Senator Sackett:

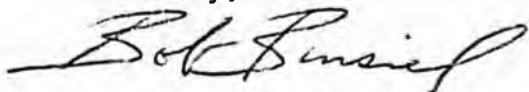
I understand that a supplemental appropriations bill has been introduced which would authorize the Department of Natural Resources to purchase two Canadair CL-215 water bombers at a cost of more than \$5 million.

It is my belief that the State of Alaska could obtain much better aerial fire suppression capabilities by putting bomber contracts out for bid to private industry rather than spending millions on state-owned aircraft that will be sitting idle for nine months out of every year. The \$5 million cost of the two aircraft seems completely ridiculous, particularly since it would only be the tip of the iceberg--it would still be necessary to pay pilots, ground crew, and administrative personnel all at additional cost.

A PBY amphibious water bomber on a 90 day contract would cost in the neighborhood of \$700/day and \$600/flying hour--this would include the pilots and the maintenance, everything except for the fuel. Assuming the aircraft flies 200 hours in a very busy season, the cost to the state would be \$63,000 for daily availability for 90 days plus \$210,000 for 200 hours of flying, or a total of \$183,000 for the year for the plane complete with a full crew to operate it. By dividing this cost into the \$5 million purchase price of the two Canadair aircraft, it can be determined that two PBY's could be operated for 13 years. An additional consideration is that should the aircraft be destroyed or damaged during the performance of the admittedly hazardous duties, the state would not have to pay for it--it would be the responsibilities of the contractor and his insurance company.

The state is wasting money and enlarging the bureaucracy by trying to operate its own air force. Last summer I observed that the state was using its own Beaver aircraft for fire detection patrols. I cannot imagine a worse choice for this mission. Not only is the Beaver painfully slow it costs more just to operate it than it does to charter many models of single engine aircraft that are much faster. I only mention this example to emphasize my point that the state should leave the flying to those who can do it best and most economically.

Sincerely,



Robert P. Bursiel  
President



# RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith  
Signature of Camera Operator

3/23/90  
Date

# LOCAL GOVERNMENT STUDY—1979

## FINAL REPORT

Alaska's Constitution establishes the policy of maximum self-government for the people. This policy has been implemented through creation of boroughs and cities in urban areas and in some rural communities. However, the vast bulk of Alaska lacks any basis for self-government, and the people do not even have the means for planning and participating in the affairs of their own region. It is this problem that provided the principal focus for the interim work of the Joint Committee.

Legislative proposals of the Joint Committee were derived from (1) a series of studies and analyses sponsored by the Committee, (2) a two-day symposium designed to define issues and problems and suggest policies and directions, and (3) a series of public hearings held throughout rural parts of the state. In addition, constructive support was provided by the Department of Community and Regional Affairs, Division of Policy Development and Planning (DPDP) of the Governor's Office, Alaska Municipal League, and staff of the Legislative Affairs Agency. The Joint Committee found wide consensus in favor of a maximum measure of self-determination and self-rule, and establishment of regional units throughout the state to provide a basis for

planning and program coordination. At the same time, the people do not want to rush into formal governmental organization; nor do they want it mandated.

Accordingly, the Joint Committee has developed an evolutionary approach that will provide people in rural areas with the means for self-government without forcing anything upon them prematurely. Choices and initiatives are left with each region. Concurrently, actions are proposed that will provide greater equity in the funding and provision of basic public services and will improve the management of the state's own operations throughout Alaska.

In all, the Joint Committee believes that the proposed action program lays the foundation for further development of Alaska's system of local self-reliance and decentralization of state decision making, of planning, and coordination of services and other activities.

Finally, as the Joint Committee concludes its interim legislative work, it wishes to give deepest thanks to the many citizens and public officials who so greatly contributed to the 1979 Local Government Study and the formulation of the action proposals.

### MEMBERS OF THE COMMITTEE

Senator Arliss Sturgulewski (Co-Chairman)	Representative Bill Parker (Co-Chairman)
Senator Tim Kelly	Representative Margaret Branson
Senator Bob Mulcahy	Representative Pat Carney
Senator Pat Rodey	Representative Ray Metcalfe
Senator Terry Stinson	Representative Pat O'Connell
	Representative Charlie Parr
	Representative Fred Zharoff

### COMMITTEE STAFF

Gene Walsh, Administrative Assistant	Marjorie Gorsuch, Administrative Assistant
	Twyla Hartscock, Secretary
	Lamar Cotten, Graduate Student Intern

## ALASKA STATE LEGISLATURE ■ JOINT SENATE & HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

### Legislative Proposals

#### CREATION OF REGIONAL UNITS—UNORGANIZED BOROUGHS

Alaska's single unorganized borough will be divided into regional units in accordance with the intent of the state constitution. Each unit will be an unorganized borough.

These regional unorganized boroughs will not themselves be functioning units of government. Rather, the regional unit will provide the framework for planning and programming purposes: regional strategy studies, coordination of services, data collection, achieving equity in allocation of state resources, and the like. In accordance with the state constitution, unorganized boroughs will also provide the basis for "maximum local participation and responsibility" in performance of state services within the borough. Furthermore, each unorganized borough can be the vehicle for establishing an organized borough—if and when the people in the region want to move into a stage of greater self-government.

Regional boundaries will be developed by the Department of Community and Regional Affairs (DC&RA). Each unorganized borough will consist of one or more Rural Education Attendance Areas (REAA) and will be located within the boundaries of a single regional corporation established under the Alaska Native Claims Settlement Act. The Commissioner of the Department of Community & Regional Affairs will consider borough incorporation standards in delineating regional units and may combine two or more REAAs into a single borough only after public hearings in the area affected. DC&RA will have four months during which to conduct the necessary hearings and implement creation of regional unorganized boroughs.

#### REGIONAL STRATEGY AND PLANNING STUDIES

A regional strategy study fund will provide assistance for regional studies that will address economic, social

and physical aspects of unorganized boroughs and provide the means by which people in each region can participate with governments in establishing policies and programs for the region. Studies will also address the feasibility and viability of organized borough incorporation.

The study fund will be administered by the Department of Community & Regional Affairs, which will consider study proposals upon petition by a representative segment of a region's population or upon request by one or more representative organizations in the unorganized borough. Studies will be made by or under the auspices of an existing organization or group of organizations in the area. If no appropriate instrumentality exists, DC&RA will assist the people of the region in designating a regional study unit.

Regional studies will be conducted for a prescribed time period to assure that excessive delays are not encountered. Study funds will be determined according to a per capita formula. Alternative and additional funding sources will also be considered.

#### COORDINATION AND DELIVERY OF STATE SERVICES

A principal purpose of establishing regional unorganized boroughs is to (1) promote efficient and effective delivery of all state services, and (2) provide common areas for collection of information, data, and other materials important to the region and to agencies responsible for provision of technical and financial assistance.

Accordingly, all agencies, commissions, and other entities of state government will, by July 1, 1981, use the unorganized boroughs delineated by the Department of Community & Regional Affairs as common substate districts for the planning and delivery of state services. Exceptions may be authorized by the Legislature if a particular entity can satisfactorily demonstrate that an exception is in the public interest. Also beginning July 1, 1981, all state entities will base collection of primary data and information on a geocoding system that will allow such data and information to be identified by substate districts (i.e., unorganized and organized boroughs) and other geographical boundaries used in planning, public ser-

vice delivery, commercial trade, industrial development, and other activities.

The Division of Policy Development and Planning (DPDP) will facilitate conformance to these requirements by evaluating and defining efficient geographic patterns for governmental activities throughout Alaska. DPDP will also determine the most appropriate geocoding system to carry out the above objectives; this will be done in consultation with state, local, federal, and private organizations. Both tasks will be completed by January 1, 1981.

#### HOME RULE

Unorganized boroughs will be able to incorporate directly as home rule municipalities without prior incorporation as a first class borough. Upon petition by the people, an election would be held to determine whether the voters want to create a commission to write a charter for the proposed borough and to select persons to serve on the charter commission. If writing a charter is approved, the commission provides for the governing structure, functions and services, and restrictions on borough powers in accordance with the conditions, needs, and desires of the region. After review of the charter by the DC&RA Commissioner for compliance with state law, the people vote on approval of the charter and establishment of the home rule borough.

Authority to move directly to home rule status will also be extended to second class boroughs, which will then be able to adopt charters without going through the first class borough stage.

Costs of preparing charters by unorganized boroughs will be borne by DC&RA.

#### REVENUE SHARING AND FOUNDATION APPROACH TO BASIC SERVICES

The Legislature is giving continuing consideration to the financing of local services. While some steps toward more adequate and more equitable support will likely be taken, other approaches may require more study and definition.

Proposed legislation provides that the minimum revenue sharing entitlement to organized municipalities, in addition to the per capita sharing provided under existing law, will be \$25,000 plus a cost of living

factor. This will assure that every community will have at least a minimal amount of money to fund its governmental activities. Other legislative consideration is being given to broader review and revision of revenue sharing as a means of further strengthening local capacity to provide services.

The feasibility of a foundation approach for the delivery of basic services continues to be explored. As evolved by the Local Government Symposium, a basic level of services would be established (in addition to education, which is already covered) for public safety, health and sanitation, and public assistance. The foundation approach would not discriminate against organized boroughs in the provision of state financial support.

#### FISCAL NOTES FOR BILLS AFFECTING MUNICIPALITIES

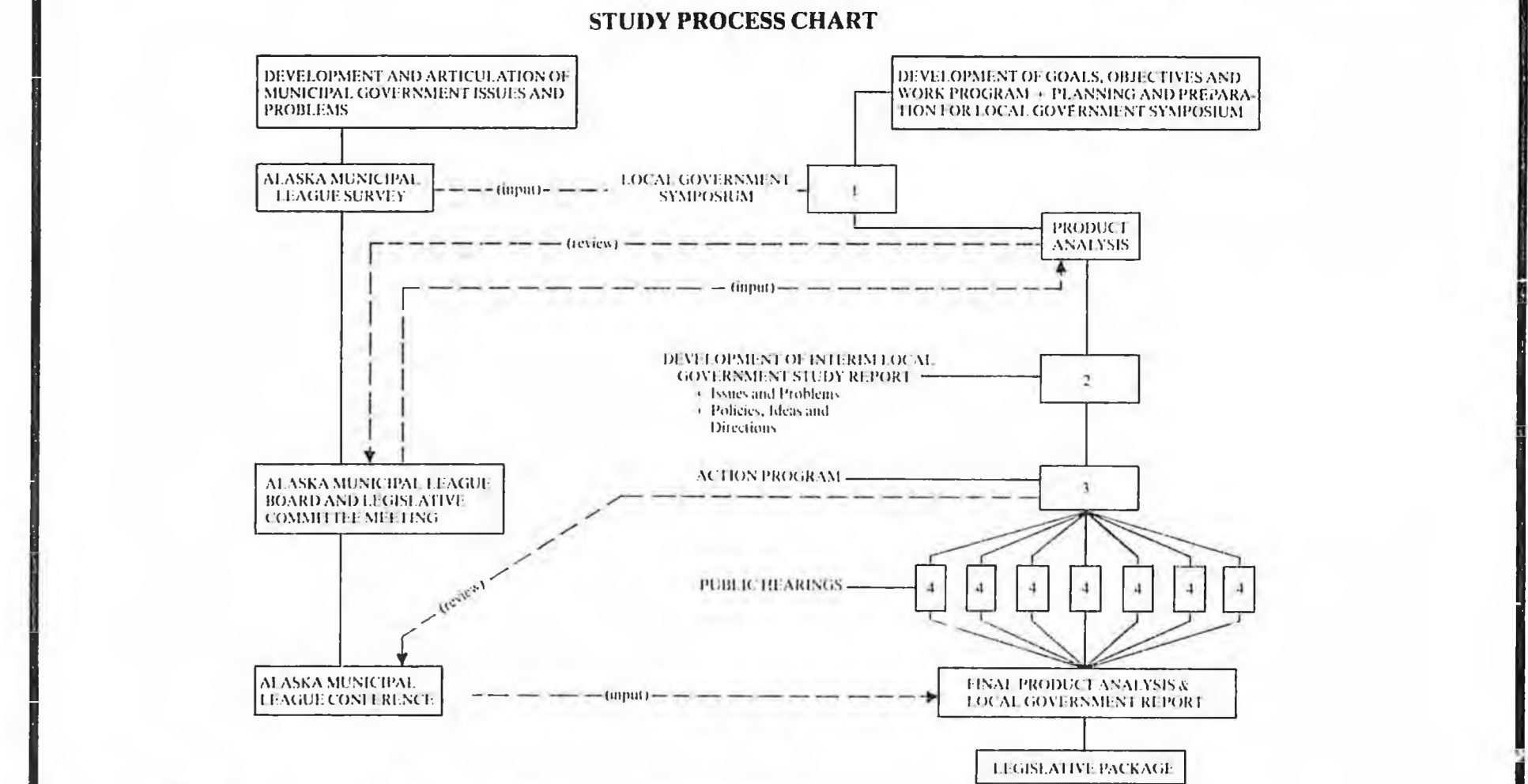
Before a bill is reported in the Legislature, a fiscal note is prepared estimating the financial effect of the proposed legislation. This concept would be extended to legislation affecting local government spending: if enactment of a bill would require an expenditure by a municipality, a fiscal note will estimate total expenditures that would be required on the part of all affected municipalities. Such municipal fiscal notes would be prepared by the Department of Community and Regional Affairs. The effect of this legislation will be to avoid unknowingly saddling communities with unanticipated financial burdens.

#### ELIMINATION OF THIRD CLASS BOROUGH

Creation of Rural Education Attendance Areas throughout Alaska has eliminated the purpose of the third class borough, which has education as its only authorized substantive function. Accordingly, legislation would repeal statutory provision for the third class borough. Special arrangements will be made for the Haines Borough, the sole third class borough in the state.

#### REVIEW AND REVISION OF TITLE 29

Title 29 of the Alaska Statutes contains state laws pertaining to municipalities. Though the structure of local government organization under Title 29 is basically sound, many of its procedural and administrative provisions are not helpful or relevant to rural and urban municipalities. Steps will, therefore, be proposed to undertake a thorough review and initiate necessary revision of Title 29 to make it more useful to the municipalities of the state.



## Local Government Symposium

Results of the August 4-5, 1979, symposium are described in the 9/20/79 report of the Joint Committee. The symposium provided an opportunity for representatives from various areas around the state and from a variety of organizations to gather together for the purpose of identifying problem areas related to local and regional government in Alaska and to propose solutions to those problems.

### PRINCIPAL PROBLEMS AND ISSUES IDENTIFIED BY SYMPOSIUM

- the single existing unorganized borough is inadequate
- borough system is not adapted to rural regions
- constitution provides for regional unorganized boroughs
- self-government and participation are lacking in rural areas
- coordination is absent in delivery of public services
- there is a lack of regional vehicles to serve general public
- regional planning in rural Alaska is totally inadequate
- the state is not coordinating activities on a regional basis
- regional differences require use of home rule concept
- issues of fiscal equity must be addressed
- equity is lacking in state support of functions in organized and unorganized boroughs
- racial divisiveness needs to be overcome
- survival of villages must be addressed
- an adequate tax base is lacking in most of rural Alaska

Symposium participants included people from urban and rural Alaska. They included Native leaders, local government specialists, legislators, and municipal officials. They included regional nonprofit organizations, Native regional corporations and villages, Alaska Federation of Natives, Alaska Native Foundation, RURAL CAP, Office of the Governor, state agencies, and others.

### POLICIES, IDEAS, AND DIRECTIONS SUPPORTED BY SYMPOSIUM PARTICIPANTS

- a series of regional boroughs should be established
- processes should involve people in regions
- unorganized boroughs should be able to elect assemblies
- principal unorganized borough functions would be regional planning and advice on state programs in region
- unorganized boroughs should be able to adopt home rule
- state should provide technical and financial assistance
- provision is needed for both regional and local planning
- disincentives to organized borough status should be eliminated
- a thorough study of revenue sharing is needed
- a basic level of service delivery for all Alaskans should be established by the state (as in education) for health and sanitation, public safety, and public assistance
- a foundation approach should be established for these services

## Research Papers Sponsored by Joint Committee

### Borough Incorporation Standards as Interpreted by Local Boundary Commission

Marjorie Gorsuch, Administrative Assistant, House Community & Regional Affairs, August 1979

### Bureau of Indian Affairs and Comprehensive Employment and Training Assistance Contracting Procedures

Jim Sanders, Graduate Student Intern, August 1979

### Distribution of Flow of Funds in Alaska

Elke Kallab, Policy Analyst, Division of Legislative Research Services, Legislative Affairs Agency, June 1979

### Financial Disincentives to Borough Formation

Milt Barker, Fiscal Analyst, Legislative Finance Division, November 1979

### Local Government Study—Report of Local Government Symposium, 9/20/79

### Pipeline Boroughs

Vic Fischer, Consultant, February 1980

### Property Tax Revenues of Pipeline Boroughs

Milt Barker, Fiscal Analyst, Legislative Finance Division, November 1979

### Property Tax Revenues of Pipeline Boroughs

Milt Barker, Fiscal Analyst, Legislative Finance Division, October 1979

### Legislative Proposals Related to Organization and Financial Equalization in the Unorganized Borough

Jack Chenoweth, Legislative Counsel, Legislative Affairs Agency, August 1979

### COMMITTEE REPORTS AVAILABLE TO PUBLIC

### Requests Relating to Borough Formation

Pat Poland, Local Government Specialist, Department of Community & Regional Affairs, August 1979

### Service Delivery to the Unorganized Borough

Marjorie Gorsuch, Administrative Assistant, House C&RA, August 1979

### Services and Programs Provided by the Non-Governmental and Quasi-Governmental Organizations in the Unorganized Borough

Jim Sanders, Graduate Student Intern, August 1979

### State/Federal A95 Review Process

Lamar Cotten, Graduate Student Intern, August 1979

### State Municipal Land Trustee Program

Lamar Cotten, Graduate Student Intern, August 1979

### Statutory Inducements and Disincentives re Municipal Government Incorporation

Eric Simpson, Director, Division of Community Services, Department of C&RA, August 1979

### Taxing Capacity of the Unorganized Borough

Alexander Hoke, Jack Kreinheder, Research Analysts, Division of Research Services, June 1979

### Traditional, Non-Traditional and Quasi-Governmental Native Methods of Organization

Lamar Cotten, Graduate Student Intern, August 1979

An Interim Report was issued by the Joint Committee on September 20, 1979. It explains the findings and suggestions of the Local Government Symposium and describes the action program then being considered by the Committee. Copies of this Final Report, the Interim Report, and Research Papers can be obtained from:

Legislative Information Office  
Pouch Y  
Juneau, Alaska 99811

# Alaskans Speak Out

### FINALLY WE GOT SOMEONE TO LISTEN TO US

*October 27 six members of the Joint Senate and House Community and Regional Affairs Committee came to Glennallen and held a meeting on a local government study and they made it plain that they were out here to find out what we want in the way of government, not what we are going to get. Now that's not saying we will get what we asked for as the rest of the Senate and House will vote on this committee's recommendations, but they did a good job of listening to every one that wanted to speak and I feel that for once some of our tax money was put to good use and wholeheartedly approve of the money it took this committee to go to the rural areas and listen to what people in the bush want.*

Marge Britain, Kenny Lake (from letter to the editor, Anchorage Times, November 11, 1979)

Major issues pursued by the interim Joint Committee dealt with the problems and needs of rural Alaska. The committee, therefore, decided to consult with the people who would be most directly affected by the action program that evolved from committee work and from the Local Government Symposium.

Joint Committee members traveled to regional centers, small communities, and villages in many parts of the state: *Aleknagik, Bethel, Delta Junction, Dillingham, Fort Yukon, Glennallen, Hooper Bay, Kotzebue, McGrath, New Stuyahok, Napakiak, Noorvik, and Venetie.* In addition to meetings and discussions in these communities, Joint Committee activities and directions were reviewed at the Alaska Municipal League meetings in Sitka and Valdez, and written comments were received from a variety of sources.

Wherever the committee went, the people were outspoken in their views about local and regional needs and about inadequacies in service delivery by the state and federal agencies. They responded seriously and constructively to the concerns and questions of committee members. Above all, they were everywhere truly hospitable, and they appreciated the committee having hearings in their communities and affording them an opportunity to express their views. As a result, committee members were greatly enriched by the experience and learned much about conditions and attitudes in rural Alaska.

Final recommendations of the Joint Committee have been greatly affected by what the people had to say. Their views, together with those of the highly diverse group of Local Government Symposium participants, are reflected both in the substance of and approach to individual action proposals. Thus, the concentration is on providing the tools by which people can deal with their needs, if and when they want to utilize these tools. Emphasis is placed on exercising greater state initiative in providing services and financial support in a more equitable and better coordinated fashion. The concept of home rule is pursued to strengthen the state policy of maximum self-government and self-determination.

Highlights of the comments about and related to the Joint Committee's program are given here. People also spoke about many specific problems and needs of their communities, and these are covered by a separate report to be provided to interested legislators and state agencies.

### AWCP...IS ON RECORD TO EXPLORE THE POTENTIAL IMPACT...OF BOROUGH GOVERNMENT

*During my tenure working with the Association of Village Council Presidents (AWCP) during the last three years, I have seen a broad general awakening of the people from this region in addressing constructively a number of external forces that continually impinge upon the people of this region. And also the recognition that the people in this area cannot sit idle and do nothing—that we would in effect be foregoing our responsibilities to our people and letting these external forces control us in the future. That is to say, we are getting people who are*



*showing some real responsibility. We have shown participation in pushing for SB 35 and in creating REAAs and also in pushing for implementation of coastal zone management.*

*AWCP goes on record, with the Joint Committee, in its sincerity to have the opportunity to speak to you on the question of organizing the unorganized boroughs, on the issue of borough government. AWCP, by convention resolution, is on record to explore the potential impact, whether it is positive or negative, of borough government through the means of doing a feasibility study for the viability of the borough government. The results of the study would be submitted to the people at the convention level, so the people of the area can make a determination whether we are to look into the borough government. . . . Let me submit to you that AWCP does not foreclose the establishment of the boroughs, but will only act by the result of a feasibility study.*

*The Committee stated earlier that one of the major areas that you would be working on would be the question of boundaries. I think that the state is probably the most guilty one in creating a lot of confusion to the citizens of this state as depicted by the so-called "spaghetti maps". . . . Therefore, the respective boundaries we suggest to you this Committee strongly consider and adopt are the boundaries that were promulgated under the Alaska Native Claims Settlement Act, as the most external boundaries for the regions. These boundaries may conceivably be subdivided, though a cannot be determined at this time whether this would be along the REAA boundaries or the coastal resource service area boundaries. . . .*

Carl Jack, President  
Association of Village Council Presidents  
Bethel, Alaska

**REGIONAL BOUNDARIES: WIDE SUPPORT FOR DIVIDING STATE INTO REGIONAL UNITS, THOUGH SOME CONCERNS.** Do boundaries around whole state. . . . Your proposal to create unorganized boroughs to correspond to REAA boundaries is very sensible. Certainly the people in an REAA have common interests and it makes a very logical boundary. . . . Regional corporation boundaries should be considered, once boundaries are established, everyone should adhere to them—feds, state administration, agencies. . . . Concern about "piece meal" annexation: must keep enough area to have a good borough if ultimately have one. . . . Provision for community to vote to change boundaries should be included. . . . Establish boundaries around existing boroughs so that organized boroughs don't take over the unorganized areas. . . . Concern that the Delta Greely REAA might be consumed by another area in the formation of local government. . . . Also that its present boundaries are artificial and should have related to natural watersheds. . . .

### REGIONAL PLANNING: A NECESSITY FOR MANAGING REGIONAL PROGRAMS AND MAKING DECISIONS ABOUT BOROUGH ORGANIZATION.

Feasibility study must be done before organized. Legislature should provide help to check feasibility. . . . Inventory of resources needed, precedent to create borough without this information. Transportation, land status, and future projections need to be included. . . . Potential of borough government should be explored. . . . People need to know the consequences of organizing borough and of not organizing. . . . Develop fact sheets—pros and cons of organization. . . . Economic resource planning needs to be done. . . . Planning grants need to be available on an ongoing basis. . . . In regard to planning legislation, there needs to be teeth in the legislation; mandate that the local people get involved in fiscal planning. . . . Land issues need to be settled before there is any planning and zoning. . . . Need to have planning and zoning under control of local people. . . . Coastal resource service area boards could act as the planning authority for borough assemblies; they should have zoning and planning authority. . . . You cannot trust the Department of Natural Resources to look out for our interests. . . . Without a coastal

### HAVE PATIENCE AND ALLOW THE RURAL AREAS TO TELL THEIR IDEAS

*We are like an emerging nation out here. The level of sophistication has changed so much in the last 20 years that it is almost unbelievable, and so many people who are new to Alaska and especially in the urban areas do not realize the progress which is happening out here and how rapidly we are changing.*

*And if I could say one thing to you people, our legislators from the urban areas. . . . One thing you have to do is to have patience and allow the rural areas to tell their ideas. They may be a little slow in doing it. Listen carefully to the bush people, the bush legislators—they are not screaming for nothing. They are screaming because things are happening out here and it requires your constituency to be more patient. Don't knock it, the village high schools. Give them a chance. They are going to work. Even if it is costing, they are going to work. The children have a right to have them.*

*We may be a little slow in forming boroughs and we may not be quite as sophisticated as you would like to see us, but the rate of change is so tremendous that if you have not seen it for 10 years or more, you do not realize what is happening. We are no different than the emerging nations of the world, and we are emerging into the 20th Century late, but the rate at which we are emerging is tremendous. I think you have to have some patience with us and your constituents need to be told by you people. . . . Be patient with them! The money you are putting in, the money the state is putting in, the things that are being done out here are going to reap dividends in the end. It is going to be a little slow, and it*

zone plan, we will have total disaster. . . . Planning and zoning capability should allow for the enactment of ordinance which would exempt whole areas from development. . . . Under present planning and oil leasing schedules, leasing will occur before plans are finished. . . . It is absolutely necessary to have planning authority this year. . . . It does not do you any good to plan if it is too late already. . . .

### ORGANIZED BOROUGH GOVERNMENT: WHILE NOBODY OBJECTS TO DIVIDING THE STATE INTO REGIONAL UNITS, OPINION ON ESTABLISHING REGIONAL GOVERNMENTS VARIES. SOME ARE IN FAVOR, SOME OPPOSED.

Do not create a half-measure for the unorganized borough—mandate a borough. . . . No boroughs should be mandated. The people are not ready for an organized borough. . . . There are vast unorganized areas, and at some point in time they must organize and take the responsibility to govern themselves. . . . Do not want any part of borough idea. Do not want to be bribed into being a borough. . . . It is one way of getting government closer to the people, get regional distribution of money. . . . Government control is unwanted; people moved to area to get away from government. . . . Do not create another level of bureaucracy. . . . BUT MOST ARE UNSURE, NOT READY TO DECIDE. We are being asked to respond to the idea of borough government, when in fact it is a new concept for the people. We have no basis for comparison between the effectiveness of state and borough governments, as we know nothing of the latter. We would need a chance to review the borough idea, explain it to our tribal members, sit down and discuss it in our own language. . . . Do not really know long-term effects of borough formation; what will be the economic base when the pipeline cannot be depended on? . . . Support idea of organized borough government, but scared of a borough and the taxation that must follow of people who cannot afford it. . . . Whether or not villages will be heard. . . . AND A LOT OF QUESTIONS: How would villages benefit? How would services be delivered when you are spread out along highway? How would representation work? Can we have elections by districts, not at large? How would organization affect taxes? How much would state support be reduced? Effect of any incorporation on REAA?

### THE BIGGEST PROBLEM...IS COMING UP WITH THE LOCAL SHARE WITHOUT HAVING A TAX BASE...

*There are some areas the Legislature could be very helpful in. The planning area is one. The biggest problem we have with regional planning is not that we cannot do it, but it is coming up with the local share without having a tax base from which to do it. Almost everything has a local share: 30 percent of regional strategy planning and 20 percent for coastal management studies. . . .*

John Schaeffer, President  
Northwest Alaska Native Association  
Kotzebue, Alaska

### THE MOST IMPORTANT THING IS THAT WE DO CREATE BOROUGHS, EVEN IF THEY HAVE TO BE IMPOVERISHED BOROUGHS

*I think we are talking about a political question which has to be answered politically and it has to be done on a local level. I think that the concerns that we have heard here are for money and how things are*

Relationship of school board and assembly? What revenues might be available? Would area get less if regional government is created? If area does not organize, can it be absorbed by an existing borough? What positive impacts would borough have? Can borough be voted out once it is voted in? What is the alternative, if you do not have a borough? AND A FEW GENERAL SUGGESTIONS: remove all mandatory aspects of proposal. . . . Initiative to form and organized borough should come from within an area, not from outside area. . . . Assembly should be given power to provide for referendum to upgrade status.

### FINANCE AND TAXATION: THERE'S UNIVERSAL CONCERN ABOUT FUNDING LOCAL GOVERNMENTS, SERVICES.

An adequate funding mechanism must be found to eliminate current inequities in local and state funding sources. . . . Frightened by fear of taxes if organized borough is formed. . . . Source of income needed to have borough. . . . Services needed now. . . . If we do not organize, pipeline dollars from area might be used for all unorganized boroughs. . . . Maybe sharing of localized resource is necessary. . . . Oil will not last forever, so pipeline will not be worth much if there is no oil going through it. . . . If organized, when oil companies die someday, we will be stuck with having to support established bureaucracy via taxes. . . . Small tax base. . . . Few areas have found alternatives to property-type taxation; need to implement a municipal income tax system. . . . Providing local match money is a very real problem for areas where there is no economic base. . . . Provide a minimum level of state revenue sharing—\$25,000—to all small cities; many small cities receive \$6,000 yearly, and it takes more than that to apply for and properly monitor expenditures of shared revenues. . . . Taxes on what? . . . YET: it is vital that the revenues for a local government be furnished at least in part from local sources. Otherwise local governing units tend to think of outside revenues (i.e., state or federal) as "someone else's money" and there is less care in its expenditure than if it is locally generated money. Yes, surprising as it may sound, I am advocating local taxation, but only that which is absolutely necessary as determined by a local assembly. . . .

*going to be done. In other words, people are worried about how we are going to do all this, about where the money is going to come from. And in an area like this, if that is the total question, there will never be enough money to have self-government.*

*I think the most important thing is that we do create boroughs, even if they have to be impoverished boroughs. Otherwise we are going to be ruled by state and federal agencies, and they are their own little governments. Regardless of what the village people want to do, there is no mechanism for them to respond with any amount of power as long as they are dependent on state and federal agencies for money. In other words, money should become the secondary question, not the primary question.*

*I think that once the fear of being poor is taken away from these village people and they have a little taste of power, of real self-determination, I think they will go for it even if there is no money. First, I think you should make them form a government and then let them worry about where the money is coming from. . . . I am sure we will find it. If we sit and haggle about little ways of doing things, then we are going no place, and it will take us a hundred years to accomplish what we are trying to do.*

*It is not a bureaucratic question—not a question of how the Legislature is going to decide to do us. The question should be thrown at us and we answer it "Yes" or "No." "Do you want self-government?" If we want self-government, we assume the responsibility of being poor. As long as we depend on someone else for money, we will never have self-government and we will never have self-rule.*

Harold Napoleon  
Bethel, Alaska

**UNORGANIZED BOROUGH ASSEMBLIES: BASED ON TESTIMONY RECEIVED, THE IDEA OF ELECTING ASSEMBLIES HAS BEEN DROPPED FROM THE COMMITTEE PROPOSAL. RESPONSES WERE LARGELY NEGATIVE.** Caution against a body which would only be advisory. . . . Want more than advisory powers for unorganized borough assemblies. . . . Don't want just another advisory board. . . . More teeth in the responsibility of the assembly. . . . Should have planning and zoning authority. . . . Elected assembly would need its own staff. . . . Assemblies should be voluntary.

### STATE versus LOCAL GOVERNMENT—A BASIC ISSUE: STATE HAS AN INTEREST IN LOCAL SELF-GOVERNMENT, PEOPLE WANT A VOICE.

If there is no self-government, then the alternative is for state agencies to continue to go out into the rural areas and do what rural people should be doing. . . . Until local governments are established throughout Alaska, the state will have to play an ever-increasing role to satisfy residents' demands for services. . . . State agencies face difficulties in accomplishing goals and objectives of various programs in large unorganized areas. . . . What is the state's rural policy and who develops it? Ideally, the rural areas should participate in developing this policy and work with the government to implement it. . . . A state agency cannot be expected to support regional interests. . . . Community and Regional Affairs Department should be responsible for lending assistance, but they are not adequately funded now to assist communities. . . . All kinds of direction from state and federal agencies is unwanted. . . . How best can people get a voice in government? . . . Sovereignty is the issue. . . . Which level of government should provide municipal-type services? The question is self-answering: municipal services should be provided by cities and boroughs. . . . More municipal control over things that affect citizens' lives. . . . The rural areas want to make their own choices, take responsibility for their own future; that is, to have an opportunity at last to govern themselves and to manage their coastal zones and resources. . . . Municipalities and boroughs should be able to manage their own area the way they see fit. . . . The home rule concept is workable. . . . The question should be put to area residents: "do you want self-rule, or do you want the state to continue to rule you?"

### WE DON'T KNOW MUCH ABOUT THE LOCAL GOVERNMENT, BUT WE HAVE TO BE PREPARED

*It has not been easy. We tried to move from a completely subsistence way of life and jump into the mainstream of America by studying government, by studying law, by trying to take advantage of acts of Congress and trying to make it work for us. But there are a lot of stumbling blocks along the way. A lot of the things we have started we are still working on because of bureaucratic red tape and other forces which would try to keep us back from obtaining our goal. But nevertheless, we are pushing ahead. . . .*

*We listen to the people, we get the instructions from the people. We try to keep the old ways of our people and try to live with the modern ways. We do not know very much about the local government, but we have to be prepared. But I guarantee you this: we are ready to sit down and talk with you and try to figure out something that will mean something to the people, for the long range, for the benefit of the people.*

*You ask us what we think about local government. This is my idea, this is the people's idea: We are part of the Tanana Chiefs, we are part of the Yukon Flats people, we speak the same language, we have the same culture. . . . We are ready in the future to help our own people. We are ready to work with Dayton. We are ready to work with the state government. We are working with the Tanana Chiefs. We are ready to work with Gwich'in Gwich'in Gwich'in Corporation and the rest of the villages in the Yukon Flats. We must all stick together. But we must accomplish one thing at a time, by working together and supporting one another, as one people, as one tribe.*

Edward John, IRA Council Member  
Venetie, Alaska

SB 492  
Companion Bill  
unassigned

FINANCE COMMITTEE

SENATE

From The

SB 348





Official Business

# Alaska State Legislature

Senate

Committee on  
Community & Regional Affairs

Pouch V  
State Capitol  
Juneau, Alaska 99811

CSSB 348

This bill provides for sub-state regional units, called "unorganized boroughs," to be established in the unorganized borough. The Commissioner of Community and Regional Affairs is directed, after public hearings, to determine appropriate boundaries, initially based on REAA boundary lines. Provisions are made for the adjustment of boundary lines.

Each "unorganized borough" will be eligible for regional planning program funds to assist in determinations of the economic, social, and environmental conditions of the area and the interrelationships between governmental levels, with an examination of the potential and need for borough organization. No one is required to either undertake the study or to form a borough. The planning program and future organization, if any, is up to the local area. Each year, for 3 years, \$25,000 plus \$25 per capita is available to each unorganized borough for regional planning. A new chapter is added to AS 29 which allows for incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule boroughs and the adoption by election of a home rule charter. Dual majority votes are required for passage of the home rule charter.

CSSB ~~348~~ <sup>350</sup>

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348.

State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted.

Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

## CSSB 348

"AN ACT RELATING TO UNORGANIZED BOROUGHs, ESTABLISHING UNORGANIZED BOROUGHs, ESTABLISHING A PROGRAM OF PLANNING ASSISTANCE FOR UNORGANIZED BOROUGHs, PERMITTING ADOPTION OF HOME RULE CHARTERS BY UNORGANIZED BOROUGHs, AND DIRECTING SUBMISSION OF RECOMMENDATIONS CONCERNING ADJUSTMENT OF THE BOUNDARIES OF SERVICE AREAS OF THE UNORGANIZED BOROUGH"

### BOUNDARIES

The bill divides the unorganized borough into "unorganized boroughs" using the boundaries of the Regional Educational Attendance Areas (REAAs). Public hearings are held in each REAA by the Commissioner of Community and Regional Affairs and provision is made for adjustment of the boundary lines.

### REGIONAL PLANNING

Each unorganized borough is eligible for regional planning program funds to study the economic, social, and environmental conditions of the area and the interrelationships between governmental units along with an examination of the feasibility of borough organization. No one is required to either undertake a study or form a borough. \$25,000 plus \$25 per capita is available to each unorganized borough for each of three years for regional planning programs.

### HOME RULE

Title 29 is amended allowing for the incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule municipalities. Adoption of a home rule charter would require a majority vote both inside and outside of incorporated municipalities. Nothing in the bill requires the incorporation of a home rule borough or borough of any class. Rather, this section broadens the options currently available to residents in the unorganized borough.

## CSSB 350

"AN ACT RELATING TO THE RESPONSIBILITIES OF EXECUTIVE DEPARTMENTS OF STATE GOVERNMENT FOR CERTAIN STATE PROGRAMS"

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348. State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted. Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

Alaska's Constitution establishes the policy of maximum self government for the people. This policy has been implemented through creation of boroughs and cities in urban areas and in some rural communities. However, the vast bulk of Alaska lacks any basis for self-government, and the people do not even have the means for planning and participating in the affairs of their own region. It is this problem that provided the principal focus for the interim work of the Senate and House Community and Regional Affairs Joint Local Government Study of 1979.

Legislative proposals of the Joint Committee were derived from (1) a series of studies and analyses sponsored by the Committee, (2) a two-day symposium designed to define issues and problems and suggest policies and directions, and (3) a series of public hearings held throughout rural parts of the state.

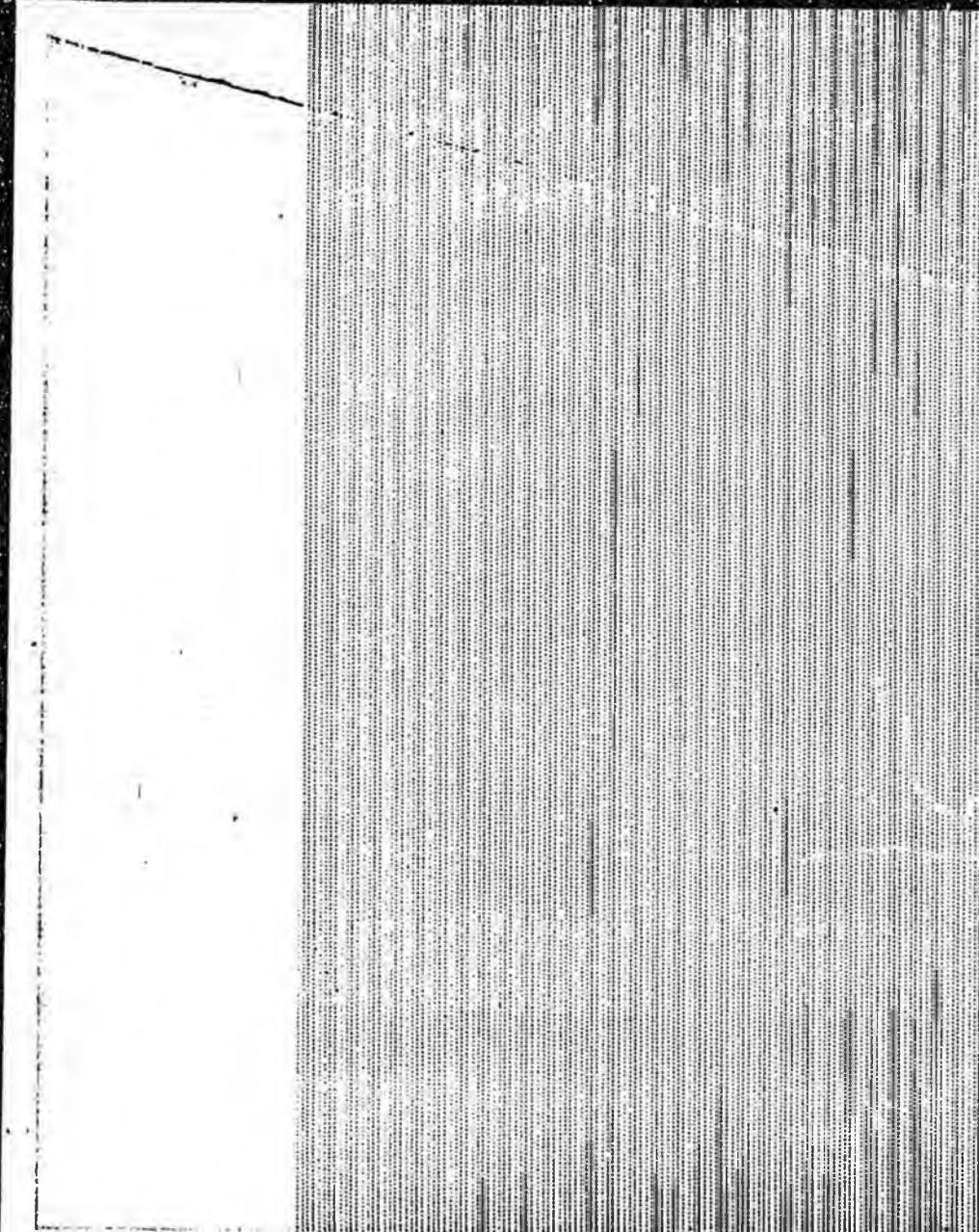
The Joint Committee found wide consensus in favor of a maximum measure of self-determination and self-rule, and establishment of regional units throughout the state to provide a basis for planning and program coordination. At the same time, the people do not want to rush into formal governmental organization; nor do they want it mandated.

Accordingly, the Joint Committee has developed an evolutionary approach that will provide people in rural areas with the means for self-government without forcing anything upon them prematurely. Choices and initiatives are left with each region.

SB. 348 and SB350 are two of the bills developed by the Joint Committee.

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**



Alaska's Constitution establishes the policy of maximum self government for the people. This policy has been implemented through creation of boroughs and cities in urban areas and in some rural communities. However, the vast bulk of Alaska lacks any basis for self-government, and the people do not even have the means for planning and participating in the affairs of their own region. It is this problem that provided the principal focus for the interim work of the Senate and House Community and Regional Affairs Joint Local Government Study of 1979.

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Accordingly, the Joint Committee has developed an evolutionary approach that will provide people in rural areas with the means for self-government without forcing anything upon them prematurely. Choices and initiatives are left with each region.

SB. 348 and SB350 are two of the bills developed by the Joint Committee.

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 580/CSSB 348

Title An Act Establishing Unorganized Boroughs...regional plans...home rule charters

Requested by Community and Regional Affairs Committee Date 4-21-80

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs

Program Category Affected Development

BRU, Program, or Subprogram(s) Affected Local Government Assistance

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	195.0	210.6
200 TRAVEL	3.0	57.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	0	2.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
<b>TOTAL</b>	<b>8.8</b>	<b>287.2</b>	<b>238.7</b>	<b>241.2</b>	<b>254.8</b>	<b>269.4</b>

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	8.8	287.2	238.7	241.2	254.8	269.4
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session, the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs become more self-sufficient.

IV. DATE 4-21-80

PREPARED BY Doug Griffin

AGENCY Community and Regional Affairs

Original: Legislative Finance

PHONE 465-0736

cc: Budget and Management

Prime Sponsor (First Legislator Named)

CSHB 580/CSHB 348 (continued)

The high travel cost during FY 81 reflects the need to administer both of the main activities in the bill: drawing the boundaries for the unorganized boroughs and assisting the seven areas previously mentioned in drawing up home rule charters.

There will be no fiscal impact in Sec. 4 of this bill until there is an appropriation (CSHB 886) for regional plans. The Department does anticipate the following additional cost at such time as appropriations are made.

Staff to monitor and oversee contracts.

Personnel		42,156
Local Government Specialist IV (Range 19)		32,934
Benefits @ 28% base pay		9,222
Travel 10 trips @ 600		6,000
Contractural		2,700
Communications	1,000	
Printing and Advertising	200	
Office Space 100 Sq. ft. @ 1.25 x 12	1,500	
Commodities		300
Equipment (one time only)		700
	TOTAL	<u>51,856</u>

CATEGORY: DEVELOPMENT

AGENCY: COMMUNITY AND REGIONAL AFFAIRS

PROGRAM: COMMUNITY DEVELOPMENT

BRU (S): LOCAL GOVERNMENT ASSISTANCE

The Local Government Assistance BRU assists communities in attaining or sustaining viable units of local government according to established criteria. Particular emphasis is given to communities having local governments that are organized under state law with population less than 2,000. Components include Training and Development, State Assessor, Local Boundary Commission (Administration), Revenue Sharing (Administration) and Coastal Energy Impact Program.

The Training and Development Component provides local government officials with an opportunity to learn or improve skills needed to administer local government. Offices in Juneau, Anchorage, Nome and Bethel provide individual technical assistance for specific needs. Included in this program is the administration of Rural Development Assistance grants which, in FY 80, was in the Community and Rural Development BRU.

The State Assessor assists local government with procedures for determining local property taxes based on full and true value. This component also administers property relief programs, and researches economic data relating to property tax assessments and municipal financing.

The Local Boundary Commission component reviews and makes recommendations on requests for changes to or establishment of municipal boundaries. The intent is to ensure that the proposed changes will facilitate improvements in municipal services. This program also administers a grant program which makes grants of up to \$25,000 for newly incorporated municipalities or those assuming special new powers such as police and fire protection.

The Community Legal Assistance Component provides grants to local governments for the purpose of bolstering their legal capabilities by enabling them to purchase appropriate resources to resolve legal issues. These grants may not exceed \$20,000.

The Revenue Sharing Administration Component provides the personnel and expertise required to determine eligibility of municipalities to receive revenue sharing grants as well as determine their program allocation.

The Coastal Energy Impact Program is designed to assist those coastal communities, through federal grants from the U.S. Department of Commerce, who expect to be impacted by off-shore energy projects. Two positions will be federally funded in FY 81 to monitor existing grants and bond guarantees and to make future determinations on awarding bond guarantees from CEIP funds obligated to the Alaska Municipal Bond Bank.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
TRAINING, DEVELOP, & RDA	473.4	515.3	471.6	488.9			740.9
STATE ASSESSOR	247.7	258.9	210.1	235.9			263.8
LOCAL BOUND. COMM-ADMIN	87.2	91.2	84.9	86.0			91.7
REVENUE SHARING ADMINISTRATION	85.4	89.9	77.8	72.5			73.7
COAST ENERGY IMPACT PROGRAM	364.7	886.4	585.2	376.9			585.2
ADMINISTRATION	592.9	625.2	578.5	598.5			
** TOTAL	1851.3	2466.9	2008.1	1858.7			1775.3
** CHANGE VERSUS 80 AUTH							-4.4%
OBJECT DESCRIPTION							
PERS. SERV.	1144.1	1184.9	1105.6	1179.8			952.9
TRAVEL	210.4	214.4	170.5	180.9			120.3
CONTRACTUAL	191.6	216.2	138.8	182.3			157.3
COMMODITIES	17.7	16.2	10.9	14.9			12.5
EQUIPMENT	6.5	8.5	8.4	2.1			29.1
LANDS/BLDGS	3.0	3.0	2.9	4.0			3.2
GRANTS, CLMS	278.0	823.7	521.0	294.7			500.0
FUNDING SOURCE							
FED. RECEIPT	648.7	1226.4	856.9	660.9			585.2
G. F. MATCH	71.0	77.3	67.9	71.0			
GENERAL FUND	1131.6	1163.2	1083.3	1126.8			1190.1
** GENERAL FUND CHANGE VS. 80 AUTH							-0.6%
POSITIONS							
FULL-TIME	34.0	34.0	34.0	34.0			25.0
PART-TIME	7.0	7.0	7.0	7.0			9.6
STAFF MONTHS	450.0	450.0	450.0	450.0			357.6

# COMMITTEE REPORT

## SENATE

FURTHER: None

3/26/80

Date: \_\_\_\_\_

Mr. President:

The Committee on FINANCE has had SB 348  
establishing unorganized boroughs, amending responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

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\_\_\_\_\_  
CHAIRMAN

COMMITTEE REPORT  
SENATE

FURTHER: Finance

1/21/80

Date: 3-25-80

Mr. President:

COMMUNITY AND REGIONAL

The Committee on AFFAIRS has had SB 348

establishing unorganized boroughs, amending responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

do pass  do not pass

do pass with attached amendments(s)

replace with CS for SB 348  same title  new title

and recommends may do pass

AND attaches a "Letter of Intent"  New Fiscal Note

reports it back without recommendation

referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

1 Bob Mulcahy  
Tony J. Stinson

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

2 Tim Kelly - No Rec

1 Curtis Sturgulewski  
CHAIRMAN

Do Pass

Original sponsor: Rules/Legislative Council

Offered: 3/26/80  
Referred: Finance

1 IN THE SENATE

BY THE COMMUNITY AND  
REGIONAL AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 348

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to unorganized boroughs, establishing  
7 unorganized boroughs, establishing a program of finan-  
8 cial assistance for the preparation of regional plans  
9 by unorganized boroughs, permitting adoption of home  
10 rule charters by unorganized boroughs, and directing  
11 submission of recommendations concerning adjustment of  
12 the boundaries of service areas of the unorganized  
13 borough; and providing for an effective date."

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

15 \* Section 1. PURPOSE. The legislature finds that the single unorganized  
16 borough of the state has proven unworkable in accommodating demands from its  
17 residents for change and recognizes that a more systematic approach to the  
18 planning and delivery of services for residents of this area is necessary.  
19 In providing, in this Act, for identifying a common set of boundaries by  
20 which to subdivide the state's single unorganized borough into multiple  
21 unorganized boroughs, it is the purpose of the legislature to extend the  
22 opportunity to residents of unorganized boroughs to assist in planning and  
23 program development by

24 (1) preparing regional plans; and

25 (2) broadening the range of methods by which residents may in-  
26 corporate a regional government.

27 \* Sec. 2. INTENT. In providing for the division of the state's unorga-  
28 nized borough into unorganized boroughs, it is the intent of the legislature  
29 that all future transfers of functions or services from state agencies to

1 regions within unincorporated areas be made only within the boundaries for  
2 unorganized boroughs established under AS 29.03.011 - 29.03.021, added by  
3 sec. 3 of this Act.

4 \* Sec. 3. AS 29.03 is amended by adding new sections to read:

5       Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHES. Except as  
6 the boundaries are adjusted as provided in AS 29.03.021, the geographic  
7 area within each regional educational attendance area established under  
8 AS 14.08.031 is, effective 180 days after the effective date of this  
9 Act, established as an unorganized borough.

10       Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. (a)  
11 The commissioner of community and regional affairs may establish boun-  
12 daries other than the boundaries of a regional educational attendance  
13 area for an unorganized borough under AS 29.03.011. Before establishing  
14 boundaries for unorganized boroughs under this section, the commissioner  
15 shall hold at least one public hearing within each regional educational  
16 attendance area. In establishing boundaries under this section, the  
17 commissioner shall consider

18           (1) the standards applicable to the incorporation of boroughs  
19 under AS 29.18.030;

20           (2) the regional boundaries adopted by the Native regional  
21 corporations established under the Alaska Native Claims Settlement Act;  
22 and

23           (3) census divisions of the state used for the 1980 census.

24       (b) The commissioner of community and regional affairs may not  
25 establish boundaries so that an unorganized borough includes territory  
26 within more than one Native regional corporation established under the  
27 Alaska Native Claims Settlement Act.

28 \* Sec. 4. AS 44.47 is amended by adding a new section to read:

29       Sec. 44.47.085. ASSISTANCE FOR REGIONAL PLANS IN THE UNORGANIZED

1 BOROUGH. (a) The commissioner may contract with a municipality, a  
2 group of municipalities, or one or more regional Native corporations  
3 organized as nonprofit corporations under the laws of the state to  
4 prepare a regional plan for an unorganized borough.

5 (b) The commissioner may contract for the preparation of only one  
6 regional plan for each unorganized borough. The commissioner may con-  
7 tract only if he is satisfied that the party with whom he contracts is  
8 capable of preparing a regional plan that considers the entire popu-  
9 lation of the unorganized borough.

10 (c) When a municipality, group of municipalities, or one or more  
11 regional Native nonprofit corporations proposes to prepare a regional  
12 plan for an unorganized borough, the commissioner shall request pro-  
13 posals for preparation of a regional plan. The residents of an un-  
14 organized borough may petition the commissioner to request proposals for  
15 preparation of a regional plan, and the commissioner shall request  
16 proposals if the petition is signed by a number of qualified voters  
17 equal to not less than 15 percent of the number of votes cast in the  
18 unorganized borough at the last state general election.

19 (d) A request for proposal for preparation of a regional plan for  
20 an unorganized borough made under (c) of this section shall be adver-  
21 tised. The commissioner shall advertise for a period of not less than  
22 45 days by public notice announcements provided to newspapers and radio  
23 and television stations. The advertisement of a request for a proposal  
24 for the preparation of a regional plan shall

25 (1) invite a municipality, group of municipalities or re-  
26 gional Native nonprofit corporation to submit a proposal for the  
27 preparation of a regional plan;

28 (2) outline the work to be completed; and

29 (3) contain other information which the commissioner believes

1 will inform the public of the work to be completed under the contract,  
2 and which will assist him in evaluating proposals received.

3 (c) After receiving the proposals for preparation of a regional  
4 plan, the commissioner shall evaluate them. In evaluating the pro-  
5 posals, the commissioner may request advice from residents of an un-  
6 organized borough for which the regional plan is proposed. The commis-  
7 sioner may refuse all proposals and readvertise, or may accept a pro-  
8 posal and enter into a contract as provided in (f) of this section.

9 (f) A contract entered into under this section

10 (1) shall require that the regional plan include

11 (A) an analysis and recommendations concerning incor-  
12 poration of a borough government for all or a portion of the un-  
13 organized borough;

14 (B) an evaluation of the economic development potential  
15 of the unorganized borough;

16 (C) a recommendation concerning capital facility needs  
17 of the unorganized borough;

18 (D) an examination of demographic, social and environ-  
19 mental factors affecting the unorganized borough;

20 (E) an examination of

21 (i) interrelationships among the regional educa-  
22 tional attendance area, the coastal resource service area, and  
23 any other regional entity responsible for services in the  
24 unorganized borough; and

25 (ii) the interrelationships between the governments  
26 of cities within the unorganized borough and regional entities  
27 listed in (1) of this subparagraph; and

28 (F) a process for implementing the recommendations made  
29 as part of the regional plan;

1 (2) shall provide

2 (A) a mechanism for securing public participation in the  
3 preparation of the regional plan;

4 (B) that the regional plan be completed not later than  
5 the June 30 following the third anniversary of the date of the  
6 contract; and

7 (C) that payment for work performed under the contract  
8 is subject to legislative appropriation to the account established  
9 in (g) of this section;

10 (3) may permit the contractor to subcontract parts of the  
11 work to be performed to one or more subcontractors.

12 (g) There is established in the Department of Community and Re-  
13 gional Affairs the unorganized borough regional planning account. The  
14 account shall be administered by the commissioner and shall be used to  
15 pay for contracts entered into under this section.

16 (h) During each fiscal year, the commissioner may not pay to a  
17 contractor under a contract authorized by this section more than \$25,000  
18 plus \$25 per capita for each person residing within the unorganized  
19 borough for which the regional plan is to be prepared, as determined by  
20 the commissioner.

21 (i) In this section, "unorganized borough" means a subdivision  
22 established under AS 29.03.011 - 29.03.021.

23 \* Sec. 5. AS 29 is amended by adding a new chapter to read:

24 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

25 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-  
26 ized borough established in accordance with AS 29.03.011 - 29.03.021 may  
27 apply for the incorporation of a home rule borough. The petition for  
28 borough incorporation shall be filed with the Department of Community  
29 and Regional Affairs and shall include the information and signatures

1 required by AS 29.18.050. Petitions for incorporation filed under this  
2 section shall be processed, reviewed and determined in accordance with  
3 AS 29.18.060 - 29.18.090.

4 (b) A petition submitted under (a) of this section shall

5 (1) specify the number of members of the charter commission,  
6 but the number of members may not exceed 15; and

7 (2) describe the manner of election of members of the charter  
8 commission; if election is to be by district, a description of the  
9 boundaries of each district shall be included in or attached to the  
10 petition.

11 (c) If the petition submitted under (a) of this section requests  
12 election of charter commission members on a basis other than at large  
13 within the unorganized borough, the manner of election of the members of  
14 the commission shall conform to standards applicable to the composition  
15 and apportionment of legislative bodies which are imposed by art. I,  
16 sec. 1 of the state constitution.

17 (d) The standards applicable to the incorporation of an organized  
18 borough under art. X, sec. 3 of the state constitution and AS 29.18.030  
19 apply to the incorporation of an unorganized borough under this section.

20 Sec. 29.19.020. CHARTER ELECTION. (a) If the Local Boundary  
21 Commission accepts the petition filed under AS 29.19.010, it shall  
22 immediately notify the lieutenant governor. Within 30 days after noti-  
23 fication, the lieutenant governor shall order an election within the  
24 proposed home rule borough to determine whether the voters will elect a  
25 charter commission, and to determine the persons elected to serve on the  
26 charter commission.

27 (b) Charter commission candidates are nominated by petition signed  
28 by at least 50 registered voters residing within the unorganized  
29 borough. The lieutenant governor shall allow not less than 20 or more

1 than 30 days during which candidates for the charter commission may  
2 present nominating petitions.

3 (c) The election on the question of election of a charter com-  
4 mission and the determination of persons elected to serve on the charter  
5 commission shall be held not less than 60 or more than 75 days after the  
6 date of the election order.

7 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election  
8 called by the lieutenant governor under AS 29.19.020, a majority of the  
9 voters favors election of a charter commission, the persons receiving  
10 the highest number of votes cast at that election constitute the charter  
11 commission. The charter commission shall prepare a proposed charter and  
12 submit it to the Department of Community and Regional Affairs within one  
13 year of the first meeting of the charter commission. The commissioner  
14 of community and regional affairs shall review the proposed charter for  
15 compliance with laws applicable to home rule municipalities and, if it  
16 complies, request the lieutenant governor to submit the proposed borough  
17 incorporation petition and proposed home rule charter to residents of  
18 the proposed home rule borough. If the proposed charter does not comply  
19 with law, the commissioner of community and regional affairs shall  
20 return the proposed charter to the charter commission with a statement  
21 of the legal deficiencies.

22 (b) Within 90 days of the receipt of the statement of the commis-  
23 sioner of community and regional affairs indicating that the proposed  
24 home rule charter does not comply with law, the charter commission may  
25 prepare and submit to the commissioner an amended charter which meets  
26 the objections to the original proposed charter.

27 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor  
28 shall order an election on the question of whether the unorganized  
29 borough shall be incorporated as a home rule borough in accordance with

1 the charter approved by the commissioner of community and regional  
2 affairs. The proposed charter shall be posted throughout the proposed  
3 borough by the lieutenant governor before the election is held. The  
4 election shall be held not less than 60 or more than 90 days following  
5 the election order.

6 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) The votes  
7 cast at an election held under AS 29.19.040 shall be tabulated in two  
8 classifications. One classification shall consist of all votes cast  
9 within cities of the proposed home rule borough. The second classi-  
10 fication shall consist of all votes cast in the remaining area of the  
11 proposed borough. If a majority of the votes cast in each classifica-  
12 tion by the qualified voters of the proposed borough favors incorporation  
13 of the borough under the proposed home rule charter, the lieutenant  
14 governor shall declare that the unorganized borough in which the  
15 election was held is incorporated as an organized borough and a  
16 municipal corporation in accordance with the provisions of the home rule  
17 charter. The lieutenant governor shall provide for the election of the  
18 officers provided for in the charter.

19 (b) The election and qualification of officers under (a) of this  
20 section shall be completed by the lieutenant governor in accordance with  
21 AS 29.18.120 and the provisions of the home rule charter of the borough.

22 Sec. 29.19.060. RESUBMISSION OF CHARTER. If a proposed charter is  
23 rejected, the charter commission shall prepare, adopt and submit a  
24 second proposed charter to the voters in accordance with AS 29.19.030 -  
25 29.19.050. The second proposed charter shall be submitted to the voters  
26 within one year of the date of the charter election held under AS 29.-  
27 19.040. If the second proposed charter is rejected, the charter com-  
28 mission is dissolved.

9 Sec. 29.19.070. VOTERS, ELECTIONS, COSTS, AND VACANCIES. (a) A

1 person is qualified to vote in an election authorized by AS 29.19.010 -  
2 29.19.060 if he is qualified to vote in state elections and if he is a  
3 resident of the unorganized borough proposed for incorporation as a home  
4 rule borough.

5 (b) The lieutenant governor shall conduct elections authorized by  
6 AS 29.19.010 - 29.19.060 substantially in the manner provided in the  
7 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results  
8 of all elections under this chapter. Costs of elections under this  
9 chapter shall be paid by the office of the lieutenant governor.

10 (c) Costs of charter preparation under this chapter shall be paid  
11 by the Department of Community and Regional Affairs.

12 (d) The commissioner of community and regional affairs shall ap-  
13 point a registered voter of the unorganized borough for which a charter  
14 is being prepared to fill a vacancy occurring on the charter commission  
15 established under this chapter.

16 Sec. 29.19.080. APPLICABILITY OF TRANSITIONAL PROVISIONS. The  
17 provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs  
18 incorporated under this chapter.

19 Sec. 29.19.090. STATUS OF HOME RULE BOROUGHES. (a) A home rule  
20 borough incorporated under this chapter shall exercise all powers  
21 required of a borough under AS 29.33.

22 (b) For purposes of acquisition of areawide powers, the provisions  
23 of AS 29.38.010 apply to a home rule borough incorporated under this  
24 chapter unless otherwise specifically provided in the charter of the  
25 borough.

26 \* Sec. 6. AS 29.03.010 and 29.03.020 are repealed.

27 \* Sec. 7. UNORGANIZED BOROUGH SERVICE AREAS. (a) The commissioner of  
28 education shall recommend to the legislature, not later than January 31,  
29 1981, whether changes should be made in the boundaries of a regional

1 educational attendance area organized under AS 14.08 to conform the bound-  
2 aries of the regional educational attendance area to an unorganized borough  
3 of which it is a part.

4 (b) The Alaska Coastal Policy Council shall recommend to the legis-  
5 lature, not later than January 31, 1981, whether changes should be made in  
6 the boundaries of an existing coastal resource service area organized under  
7 AS 46.40 to conform the boundaries of the coastal resource service area to an  
8 unorganized borough of which it is a part.

9 \* Sec. 8. This Act takes effect immediately in accordance with AS 01.10.-  
10 070(c).

318

Introduced: 1/21/80  
Referred: Community & Regional  
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST  
OF THE LEGISLATIVE COUNCIL (for the  
Community and Regional Affairs  
Committee Interim Joint Local  
Government Study)

1 IN THE SENATE

2 SENATE BILL NO. 348

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing unorganized boroughs, amending the  
7 responsibilities of state agencies for state programs  
8 and services for residents of organized and unorganized  
9 boroughs, and authorizing adoption of home rule char-  
10 ters by unorganized boroughs; and providing for an  
11 effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 \* Section 1. PURPOSE. The purpose of this Act is to provide for the  
14 division of the state's single unorganized borough into unorganized boroughs  
15 to accommodate the delivery of services and programs by state agencies within  
16 common boundaries and to require the collection of data and information about  
17 state programs with reference to a set of boundaries adopted for use by all  
18 state agencies for the purpose of improving the delivery of state services  
19 and encouraging the development of regional responsibilities for the planning  
20 and implementation of these services.

21 \* Sec. 2. AS 29.03 is amended by adding new sections to read:

22 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHES. Except as  
23 the boundaries are adjusted as provided in AS 29.03.021, the geographic  
24 area within each regional educational attendance area established under  
25 AS 14.08.031 is, effective 120 days after the effective date of this  
26 Act, established as an unorganized borough.

27 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The  
28 commissioner may, after public hearings in the areas affected, establish  
29 boundaries other than the boundaries of a regional educational attend-

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1           ance area for an unorganized borough under AS 29.03.011. In making  
2           adjustments, the commissioner shall consider the standards applicable to  
3           the incorporation of boroughs under AS 29.18.030 and the regional bound-  
4           aries adopted by the Native regional corporations established under the  
5           Alaska Native Claims Settlement Act. The commissioner may not establish  
6           boundaries for an unorganized borough which include territory within  
7           more than one Native regional corporation established under the Alaska  
8           Native Claims Settlement Act unless the inclusion of the territory is  
9           reasonably necessary for the efficient administration of programs and  
10          services by state agencies.

11 \* Sec. 3. AS 44.17 is amended by adding new sections to read:

12                   ARTICLE 2. COLLECTION OF DATA AND INFORMATION  
13                               ABOUT STATE SERVICES IN DISTRICTS.

14           Sec. 44.17.100. DISTRICTS. Each of the following is a district of  
15           the state:

16                   (1) a borough or unified municipality incorporated under  
17           AS 29; and

18                   (2) an unorganized borough determined under AS 29.03.011 -  
19           29.03.021.

20           Sec. 44.17.110. DATA AND INFORMATION. Each state agency, in-  
21           cluding a board or commission assigned to an agency for administrative  
22           purposes, shall provide for the administration of the programs for which  
23           it is responsible on the basis of districts designated in AS 44.17.100  
24           by

25                   (1) collecting data, processing and analyzing statistics, and  
26           providing information about programs on the basis of each of the dis-  
27           tricts;

28                   (2) developing program planning for districts;

29                   (3) coordinating program planning for agency activities with

1 the plans and activities of other agencies, municipalities, and federal  
2 departments and agencies in each district; and

3 (4) providing information to the governor, legislature and  
4 the public for use in the preparation and consideration of the state  
5 budget and other legislation bearing on the provision of state services  
6 in each district.

7 Sec. 44.17.120. EXEMPTIONS AND MODIFICATIONS. (a) An exemption  
8 from AS 44.17.110 may be granted by the legislature to an agency if  
9 conformity would cause undue expense, hardship, or decreased efficiency  
10 in the development and operation of an agency program. The agency  
11 requesting the exemption shall submit to the Legislative Council

12 (1) a written statement naming the program for which the  
13 exemption is sought and explaining the reasons for seeking the exemp-  
14 tion; and

15 (2) an evaluation of the practicality of conforming to AS 44.-  
16 17.110 within a five-year period.

17 (b) The boundaries of a district may be modified by the legisla-  
18 ture if the requirements of conformity to the boundaries as set out in  
19 AS 44.17.100 would be detrimental to the accomplishment of the objec-  
20 tives of an agency program. An agency requesting modification of the  
21 boundaries shall submit to the Legislative Council

22 (1) a statement naming the program for which modification of  
23 district boundaries is requested and the reasons for seeking a modifica-  
24 tion;

25 (2) a map depicting the revised boundaries which will be used  
26 if a modification of boundaries is granted; and

27 (3) an evaluation of the likelihood of conforming to the  
28 boundaries established in AS 44.17.100 within a five-year period.

29 \* Sec. 4. AS 29 is amended by adding a new chapter to read:

1 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

2 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-  
3 ized borough established in accordance with AS 29.03.011 - 29.03.021 may  
4 apply for the incorporation of a home rule borough. The petition for  
5 borough incorporation shall be filed with the Department of Community  
6 and Regional Affairs and shall include the information and signatures  
7 required by AS 29.18.050. Petitions for incorporation filed under this  
8 section shall be processed, reviewed and determined in accordance with  
9 AS 29.18.060 - 29.18.090.

10 (b) The standards applicable to the incorporation of an organized  
11 borough under art. X, sec. 3 of the state constitution and AS 29.18.030  
12 apply to the incorporation of an organized borough under this section.

13 Sec. 29.19.020. CHARTER ELECTION. If the Local Boundary Commis-  
14 sion accepts the petition filed under AS 29.19.010, it shall immediately  
15 notify the lieutenant governor. Within 30 days after notification, the  
16 lieutenant governor shall order an election within the proposed home  
17 rule borough to determine whether the voters will elect a charter com-  
18 mission of 11 members, and to determine the persons elected to serve on  
19 the charter commission. The lieutenant governor shall provide not less  
20 than 20 or more than 30 days during which candidates for the charter  
21 commission may present nominating petitions. The election on the  
22 question of election of a charter commission and the determination of  
23 persons elected to serve on the charter commission shall be held not  
24 less than 60 or more than 75 days after the date of the election order.

25 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election  
26 called by the lieutenant governor under AS 29.19.020, a majority of the  
27 voters favors election of a charter commission, the 11 persons receiving  
28 the highest number of votes cast at that election constitutes the char-  
29 ter commission. The charter commission shall prepare a proposed charter

1 and submit it to the Department of Community and Regional Affairs within  
2 one year of the first meeting of the charter commission. The commis-  
3 sioner of community and regional affairs shall review the proposed  
4 charter for compliance with laws applicable to home rule municipalities  
5 and, if it complies, request the lieutenant governor to submit the  
6 proposed borough incorporation petition and proposed home rule charter  
7 to residents of the proposed home rule borough. If the proposed charter  
8 does not comply with law, the commissioner shall return the proposed  
9 charter to the charter commission with a statement of the legal defi-  
10 ciencies.

11 (b) Within 90 days of the receipt of comments from the commis-  
12 sioner of community and regional affairs with respect to provisions of a  
13 proposed home rule charter which are not in compliance with the laws  
14 applicable to home rule municipalities, the charter commission may  
15 prepare and submit to the commissioner an amended charter which meets  
16 the objections in the original proposed charter.

17 (c) Only one original and one amended charter may be submitted to  
18 the commissioner of community and regional affairs under this section.

19 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor  
20 shall order an election on the question of whether the area shall be  
21 incorporated as a home rule borough in accordance with the charter  
22 approved by the commissioner of community and regional affairs. The  
23 proposed charter shall be posted throughout the proposed borough by the  
24 lieutenant governor before the election is held. The election shall be  
25 held not less than 60 or more than 90 days following the election order.

26 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a  
27 majority of the votes cast by the qualified voters of the proposed  
28 borough is against the incorporation of a borough under the proposed  
29 home rule charter, the proposal is defeated.

1 (b) If a majority of the votes cast by the qualified voters of the  
2 proposed borough favors incorporation of the borough under the proposed  
3 home rule charter, the lieutenant governor shall declare that the un-  
4 organized borough in which the election was held is incorporated as an  
5 organized borough and a municipal corporation in accordance with the  
6 provisions of the home rule charter. The lieutenant governor shall  
7 provide for the election of the officers provided for in the charter.

8 (c) The election and qualification of officers under (b) of this  
9 section shall be completed by the lieutenant governor in accordance with  
10 AS 29.18.120 and the provisions of the home rule charter of the borough.

11 Sec. 29.19.060. VOTERS, ELECTIONS AND COSTS. (a) A person is  
12 qualified to vote in an election authorized by AS 29.19.010 - 29.19.060  
13 if he is qualified to vote in state elections and if he is a resident of  
14 the unorganized borough proposed for incorporation as a home rule  
15 borough.

16 (b) The lieutenant governor shall conduct elections authorized by  
17 AS 29.19.010 - 29.19.050 substantially in the manner provided in the  
18 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results  
19 of all elections under this chapter. Costs of elections under this  
20 chapter shall be paid by the office of the lieutenant governor.

21 (c) Costs of charter preparation under this chapter shall  
22 be paid by the Department of Community and Regional Affairs.

23 Sec. 29.19.070. APPLICABILITY OF GENERAL TRANSITIONAL PROVISIONS.  
24 The provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs  
25 incorporated under this chapter.

26 \* Sec. 5. AS 29.03.010 and 29.03.020 are repealed.

27 \* Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-  
28 070(c).

29

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THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580 (SB 348)  
 Title An Act Establishing Unorganized Borough  
 Requested by Rules Committee (by Legislative Counsel) Date 2/5/80

II. FISCAL DETAIL

Agency Affected Labor  
 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	-0-	81.6	-0-	-0-	-0-	-0-
200 TRAVEL	-0-	2.3	-0-	-0-	-0-	-0-
300 CONTRACTUAL	-0-	36.0	-0-	-0-	-0-	-0-
400 COMMODITIES	-0-	1.0	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	.7	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	.9	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	<b>-0-</b>	<b>122.5</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	122.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	2	-0-	-0-	-0-	-0-
PART TIME	-0-	3	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

1. Assumes an effective date of July 1, 1980.
2. Personal Services at current salary schedule (1/79).
3. One time cost, federal funding is not anticipated.
4. This estimate is for the initial boundary changes only.  
Subsequent changes have not been estimated

IV. DATE 2/6/80 PREPARED BY Jim Souby  
 AGENCY Labor  
 PHONE 465-2720  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. - HB 580 (SB 348)

Title An Act Establishing Unorganized Borough

Requested by Rules Committee (by Legislative Counsel)

Date 2/5/80

II. FISCAL DETAIL

Agency Affected Labor

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	-0-	81.6	-0-	-0-	-0-	-0-
200 TRAVEL	-0-	2.3	-0-	-0-	-0-	-0-
300 CONTRACTUAL	-0-	36.0	-0-	-0-	-0-	-0-
400 COMMODITIES	-0-	1.0	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	.7	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	.9	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	122.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	122.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	2	-0-	-0-	-0-	-0-
PART TIME	-0-	3	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

1. Assumes an effective date of July 1, 1980,
2. Personal Services at current salary schedule (1/79).
3. One time cost, federal funding is not anticipated,
4. This estimate is for the initial boundary changes only. Subsequent changes have not been estimated

IV. DATE 2/6/80

PREPARED BY Jim Souby

AGENCY Labor

PHONE 465-2720

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

**CATEGORY:** SOCIAL SERVICES  
**PROGRAM:** EMPLOYMENT STABILIZATION

**AGENCY:** DEPARTMENT OF LABOR  
**BRU (s):** EMPLOYMENT SECURITY

This BRU contains three separate major components, employment services, unemployment insurance, and the Director's Office.

The State of Alaska Employment Security Division administers the Alaskan portion of a nationwide network of employment centers funded by Congress and operated by the State within federal guidelines and State law. The major purpose of Employment Services is to facilitate communications between potential employees and potential employers for the purpose of enhancing the economic and social well-being of the State's populace. The Employment Service (ES), a component of the Employment Security Division, provides the largest single source of employer/job seeker contact within the State. In addition to offering job placement services, the Employment Service's nine Job Service Centers and eight Rural Offices provide vocational counseling, aptitude and proficiency testing, referrals to institutional and on-the-job training programs and labor market information. The ES services are helpful in matching the skills of those persons looking for employment (or seeking more meaningful employment) with jobs known to be available. The placement of Alaskans in jobs in the rapidly growing seafood industry is a major goal of the Department. A concerted effort is being made to assure that our residents receive first preference, thereby reducing the number of individuals imported for these jobs.

The primary goal of the Unemployment Insurance (UI) component is to pay timely, temporary benefits in lieu of wages to members of the labor force who are able to and available for work (and are otherwise eligible for the benefits under the applicable laws), but who are temporarily unemployed through no fault of their own. A second goal is to provide an economic stabilizer during periods of seasonal unemployment and/or periods of economic recession. The UI program operates from a central office in Juneau through nine field offices located in Ketchikan, Sitka, Juneau, Fairbanks, Anchorage, Kodiak, Wasilla, Seward and Kenai. These nine offices serve "walk-in" claimants who live within a fifty mile radius of their respective offices. The claims of persons not within commuting distance of these offices are served by the mail claims unit in the Central Office. To finance the program, a companion Tax Section with headquarters in Juneau and field offices in Juneau, Anchorage, and Fairbanks, collects and accounts for the quarterly tax contributions received from employers whose participation is mandated by law. Also headquartered in Juneau is an Appeals Tribunal which hears appeals concerning determinations of eligibility and renders decisions on the appeals.

The components of the BRU include the Employment Security Division Director's Office and a Data Processing Section. The Data Processing Section is primarily involved in providing automated data services to the Unemployment Insurance Program and the Employment Service.

The FY 81 budget recommendation includes \$123,100 in new funding to support expanded U.I. fraud detection and investigation efforts.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
EMPLOYMENT SERVICES	7366.2	7572.3	7190.5	8270.8			8619.9
UNEMPLOYMENT INSURANCE	9085.1	9292.3	8772.8	10433.1			10788.7
FRAUD INVESTIGATION	100.0	352.6	283.1	400.4			547.0
CETA SERVICES							1283.6
SUPPORT SERVICES	1139.3	1225.6	898.7	1257.1			337.3
ESD DIRECTORS OFFICE							1432.3
DP APPLICATIONS							966.5
DP OPERATIONS							254.6
ES FOR SEAFOOD INDUSTRY							
ANCHORAGE CETA CONTRACT	655.8	661.5	1247.7				
** TOTAL	18346.4	19104.3	18392.8	20361.4			24229.9
** CHANGE VERSUS 80 AUTH							
OBJECT DESCRIPTION	12432.0	12387.8	12533.8	13371.2			15343.3
PIRS. SERV.	203.2	226.7	263.5	261.3			359.6
TRAVEL	4771.8	5434.5	4490.4	5712.7			7431.8
CONTRACTUAL	206.4	206.4	235.6	277.4			264.4
COMMODITIES	533.4	654.9	110.1	65.9			134.4
EQUIPMENT	199.6	194.0	146.0	172.0			146.8
LANDS/BLDGS			613.4	500.9			549.6
GRANTS, CLMS							
FUNDING SOURCE	16451.3	17117.2	16146.4	18296.8			19513.1
FED. RECEIPT	100.0	100.0	100.0	38.9			292.9
GENERAL FUND	655.8	661.5	572.8	668.6			668.6
PGM RECEIPTS	1139.3	1225.6	1573.6	1357.1			3755.3
OTHER FUNDS							
** GENERAL FUND CHANGE VS. 80 AUTH							
POSITIONS	415.0	417.0	417.0	411.0			406.0
FULL-TIME	110.0	110.0	110.0	116.0			124.0
PART-TIME				6.0			8.0
TEMPORARY							5960.0
STAFF MONTHS	5670.0	2802.0	2802.0	5542.0			

FISCAL NOTE  
 HB 580 (SB348)

	<u>Employment Security</u>		<u>Administrative Services</u>		<u>Total</u>
	<u>1 of 4</u>	<u>2 of 4</u>	<u>3 of 4</u>	<u>4 of 4</u>	
100	38,994	25,386	9,946	7,295	81,621
200	790	639	600	300	2,329
300	2,750	7,000	6,800	13,400	35,950
400	310	250	300	100	960
500	375	300	-0-	-0-	675
Other (ASHA)			600	300	900
	<u>49,219</u>	<u>33,575</u>	<u>18,246</u>	<u>21,395</u>	<u>122,435</u>

Totals: Employment Security 82.8  
 Administrative Services 39.7  
122.5

1	POSITION TITLE Systems Analyst II			RANGE/STEP 20A	BARG. UNIT. GGU	LOCATION Jineau	GOV	APPROV	DISAPP.															
2	TYPE OF POSITION PFT	STAFF MONTHS 15	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG																
3	TYPE OF EXPENDITURE			AMOUNT																				
	1			2		3																		
4	PERSONAL SERVICES:																							
	SALARY			2532 p/m		30,384																		
5	BENEFITS			.1542		4,685																		
6	FICA			.0665		2,020																		
7	HEALTH INS.			127 x 15		1,905																		
8	TOTAL PERSONAL SERVICES					38,994																		
9	TRAVEL					790																		
10	CONTRACTUAL					8,750																		
11	COMMODITIES					310																		
12	EQUIPMENT					375																		
13	OTHER																							
14	TOTAL COST					49,219																		
<p>JUSTIFICATION:</p> <p>Pers. Serv. current Salary schedule 1/79. NPS: Cost p.p. as in 1981 Detail Budget</p> <table style="margin-left: auto; margin-right: auto;"> <tr> <td></td> <td style="text-align: center;">'81</td> <td style="text-align: center;">This form 1.½p.</td> </tr> <tr> <td>Travel</td> <td style="text-align: center;">639</td> <td style="text-align: center;">790</td> </tr> <tr> <td>Contr.</td> <td style="text-align: center;">7,000</td> <td style="text-align: center;">8,750</td> </tr> <tr> <td>Com.</td> <td style="text-align: center;">250</td> <td style="text-align: center;">310</td> </tr> <tr> <td>Equip.</td> <td style="text-align: center;">300</td> <td style="text-align: center;">375</td> </tr> </table> <p>This position will design a cross match coding system, data files and report changes to produce area statistics under provisions of AS 44.17.100. The majority of Department reports are automated. Cross coding will be required for upwards of 120,000 files.</p>											'81	This form 1.½p.	Travel	639	790	Contr.	7,000	8,750	Com.	250	310	Equip.	300	375
	'81	This form 1.½p.																						
Travel	639	790																						
Contr.	7,000	8,750																						
Com.	250	310																						
Equip.	300	375																						
	CODE	FUNDING SOURCE																						
15		FED RCPTS.																						
16		GF MATCH.																						
17		GEN. FUND			49,219																			
18		I-A RCPTS.																						
19		PGM RCPTS																						
20		OTHER																						
21	CONTINUATION																							
22	ADDITION		XXXX		FOR B&M USE ONLY																			
<p>4a KEY NUMBER _____ COLUMN NO _____</p>																								

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU E.S.D.

COMPONENT Data Processing Applications

**13** REQUEST FOR NEW POSITION.

REVISED DATE \_\_\_\_\_

FY 81



1	POSITION TITLE Employment Security Specialist I			RANGE/STEP 14A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISAP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.	
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:			
	1		2 '81	3					
4	PERSONAL SERVICES:					Pers. Serv. current salary schedule 1/79.			
	SALARY			1,629	19,548	NPS: Cost p.p. as in FY '81 Detail Budget			
5	BENEFITS			1542	3,014				
6	FICA			0665	1,300				
7	HEALTH INS.			127 x 12	1,524				
8	TOTAL PERSONAL SERVICES				25,386				
9	TRAVEL				639	Travel 639 639			
10	CONTRACTUAL				7,000	Contr. 14,000. 7,000.			
11	COMMODITIES				250	Comm. 250 250			
12	EQUIPMENT				300	Equip. 300 300			
13	OTHER								
14	TOTAL COST				33,575	This position will make manual changes of 20% of all applicant files creating approximately 17,000 computer transactions to adjust the area codes for those clients for which the computer can not automatically generate new area codes.			
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		33,575					
18		I-A RCPTS							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION		XXXX	FOR B&M USE ONLY					
1A KEY NUMBER _____ COLUMN NO. _____									

AGENCY Labor PROGRAM AREA Employment Stabilizaiton

BRU Employment Security

COMPONENT Employment Service

**13 REQUEST FOR NEW POSITION.**

**FY 81**

1	POSITION TITLE Statistical Clerk III			RANGE/STEP 10A	BARG. UNIT.	LOCATION Juneau	GOV.	APPROV.	DISAP.																					
2	TYPE OF POSITION PFT	STAFF MONTHS 6	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG.																							
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:																								
	1	2	3																											
4	PERSONAL SERVICES:																													
	SALARY	1,254 p/m	7,524	Pers. Services: Salary Schedule eff. 3/78.																										
5	BENEFITS	.1542	1,160	Non. Pers. Serv:																										
6	FICA	.0665	500	Based on NPS cost per position in the research contract FY '81 Budget.																										
7	HEALTH INS.	127 x 6	762																											
8	TOTAL PERSONAL SERVICES			9,946																										
9	TRAVEL		600	<table border="0"> <tr> <td></td> <td><u>Cost P.P.</u></td> <td><u>This Form 1/2</u></td> </tr> <tr> <td>Travel</td> <td>1.2</td> <td>.6</td> </tr> <tr> <td>Contr.</td> <td>13.7</td> <td>6.8</td> </tr> <tr> <td>Comm.</td> <td>.5</td> <td>.3</td> </tr> <tr> <td>Equip</td> <td>---</td> <td>--</td> </tr> <tr> <td>Lands. Bldg.</td> <td><u>1.2</u></td> <td><u>.6</u></td> </tr> <tr> <td></td> <td>16.6</td> <td>8.3</td> </tr> </table>							<u>Cost P.P.</u>	<u>This Form 1/2</u>	Travel	1.2	.6	Contr.	13.7	6.8	Comm.	.5	.3	Equip	---	--	Lands. Bldg.	<u>1.2</u>	<u>.6</u>		16.6	8.3
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Lands. Bldg.	<u>1.2</u>	<u>.6</u>																												
	16.6	8.3																												
10	CONTRACTUAL		6,800																											
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13	OTHER		600																											
14	TOTAL COST			18,246																										
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15		FED RCPTS.																												
16		GF MATCH.																												
17		GEN. FUND		18,246																										
18		I-A RCPTS.																												
19		PGM RCPTS.																												
20		OTHER																												
21	CONTINUATION			FOR B&M USE ONLY																										
22	ADDITION																													
23	KEY NUMBER			COLUMN NO.																										

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

FY 81

**13 REQUEST FOR NEW POSITION.**

Page 3 of 4

REVISED DATE \_\_\_\_\_

1	POSITION TITLE Labor Economist II			RANGE/STEP 16A	BARG. UNIT. GGU	LOCATION	GOV	APPROV	DISAPP																																																																																																																																																																						
2	TYPE OF POSITION PFT	STAFF MONTHS 3	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG																																																																																																																																																																								
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:																																																																																																																																																																									
	1	2	3		Pers. Services: Salary Schedule effective 3/78.																																																																																																																																																																										
4	PERSONAL SERVICES: SALARY	1,888	5,664		NPS: See Page 1 of																																																																																																																																																																										
5	BENEFITS	.1542	873		<table border="0"> <tr> <td></td> <td><u>Cost p/p</u></td> <td><u>This Form 1/4</u></td> <td colspan="3"></td> </tr> <tr> <td>8</td> <td>TOTAL PERSONAL SERVICES</td> <td></td> <td colspan="2">7,295</td> <td>Travel</td> <td>1.2</td> <td>.3</td> <td colspan="2"></td> </tr> <tr> <td>9</td> <td>TRAVEL</td> <td></td> <td colspan="2">300</td> <td>Contr.</td> <td>13.7</td> <td>3.4</td> <td colspan="2">+ \$10,000 D.P. Cost</td> </tr> <tr> <td>10</td> <td>CONTRACTUAL</td> <td></td> <td colspan="2">13,400</td> <td>Comm.</td> <td>.5</td> <td>.1</td> <td colspan="2"></td> </tr> <tr> <td>11</td> <td>COMMODITIES</td> <td></td> <td colspan="2">100</td> <td>Lands</td> <td><u>1.2</u></td> <td><u>.3</u></td> <td colspan="2"></td> </tr> <tr> <td>12</td> <td>EQUIPMENT</td> <td></td> <td colspan="2">-0-</td> <td></td> <td></td> <td></td> <td colspan="2"></td> </tr> <tr> <td>13</td> <td>OTHER</td> <td></td> <td colspan="2">300</td> <td></td> <td><u>16.6</u></td> <td><u>4.1</u></td> <td colspan="2"></td> </tr> <tr> <td>14</td> <td>TOTAL COST</td> <td></td> <td colspan="2">21,395</td> <td></td> <td></td> <td></td> <td colspan="2"></td> </tr> <tr> <td>15</td> <td>CODE</td> <td colspan="3">FUNDING SOURCE</td> <td colspan="5"></td> </tr> <tr> <td>16</td> <td></td> <td colspan="3">FED RCPTS.</td> <td colspan="5"></td> </tr> <tr> <td>17</td> <td></td> <td colspan="3">GF MATCH.</td> <td colspan="5"></td> </tr> <tr> <td>18</td> <td></td> <td colspan="3">GEN. FUND</td> <td colspan="5">21,395</td> </tr> <tr> <td>19</td> <td></td> <td colspan="3">I-A RCPTS.</td> <td colspan="5"></td> </tr> <tr> <td>20</td> <td></td> <td colspan="3">PGM RCPTS</td> <td colspan="5"></td> </tr> <tr> <td>21</td> <td></td> <td colspan="3">OTHER</td> <td colspan="5"></td> </tr> <tr> <td>22</td> <td>CONTINUATION</td> <td colspan="3">ADDITION</td> <td colspan="5">XXXX FOR B&amp;M USE ONLY</td> </tr> <tr> <td colspan="10">14 KEY NUMBER _____ COLUMN NO. _____</td> </tr> </table>						<u>Cost p/p</u>	<u>This Form 1/4</u>				8	TOTAL PERSONAL SERVICES		7,295		Travel	1.2	.3			9	TRAVEL		300		Contr.	13.7	3.4	+ \$10,000 D.P. Cost		10	CONTRACTUAL		13,400		Comm.	.5	.1			11	COMMODITIES		100		Lands	<u>1.2</u>	<u>.3</u>			12	EQUIPMENT		-0-							13	OTHER		300			<u>16.6</u>	<u>4.1</u>			14	TOTAL COST		21,395							15	CODE	FUNDING SOURCE								16		FED RCPTS.								17		GF MATCH.								18		GEN. FUND			21,395					19		I-A RCPTS.								20		PGM RCPTS								21		OTHER								22	CONTINUATION	ADDITION			XXXX FOR B&M USE ONLY					14 KEY NUMBER _____ COLUMN NO. _____									
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14 KEY NUMBER _____ COLUMN NO. _____																																																																																																																																																																															

The individual would be responsible for designing and developing a coding system to accommodate the expected boundary changes. Would locate places and boundaries on maps, determine program and projects affected, evaluate various coding schemes and gain comments from affected divisions and sections within the Department of Labor. Would present alternate approaches to management for their review and decision. Would prepare a detailed data processing work request to define and justify project. Would participate in quality data processing reviews through final installation of the coding system. Would prepare a publication defining approved coding scheme.

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

**13** REQUEST FOR NEW POSITION.

FY 81

Page 4 of 4

REVISED DATE \_\_\_\_\_

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSSB 348  
 Title An Act relating to unorganized boroughs, establishing unorganized boroughs.  
 Requested by Senate Community & Regional Affairs Committee Date 3-25-80

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs  
 Program Category Affected Development  
 BRU, Program, or Subprogram(s) Affected Local Government Assistance  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	173.6	210.6
200 TRAVEL	5.0	68.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	0	4.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
<b>TOTAL</b>	<b>10.8</b>	<b>300.2</b>	<b>238.7</b>	<b>226.6</b>	<b>233.4</b>	<b>247.1</b>

FUNDING (Thousands of Dollars)

GENERAL FUND	10.8	287.2	238.7	226.6	233.4	247.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 4) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs became more self-sufficient.

The high travel cost during FY 81 reflects the need to administer simultaneously both drawing the boundaries for the unorganized boroughs and assisting the seven areas previously

IV. DATE 3-25-80 PREPARED BY Doug Griffin  
 AGENCY Community & Regional Affairs  
 Original: Legislative Finance PHONE 465-4736  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

mentioned in drawing up home rule charters.

There would be no fiscal impact from section 4 of this bill until there is an appropriation to fund the borough regional planning account set up in paragraph (g). However, the Department does anticipate the following additional cost at such time as an appropriation is made.

Staff to monitor and oversee contracts.

1. Local Government Specialist IV	Range 19	Salary	\$31,824
	Fringes		8,910
Travel 10 trips @ 600			6,000
Equipment & Supplies (400 after FY 81)			1,000
Total Position Cost			<u>\$47,734</u>
2. Local Government Specialist III	Range 17	Salary	\$27,468
	Fringes		7,910
Travel 11 trips @ 600			6,600
Equipment & Supplies (400 after FY 81)			1,000
Total Projected Costs for FY 81			90,493
	FY 82		86,111
	FY 83		93,000
	FY 84		100,439
	FY 85		108,475

NOTE: Projections include 8% for inflation.

The above figures are based on the assumption that the initial appropriation would be sufficient to initiate studies in the majority of the unorganized boroughs as established in H. B. 580 or S. B. 348.