

LEG. FINANCE - BILLS 1979 - 1980 1258

SB 70 thru SB 77 1258



RECORDS



CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O Smith
Signature of Camera Operator

3/20/90
Date

SB 70

SENATE FINANCE COMMITTEE
BILL CHECKLIST

1. Committee Copy-Current Bill ✓
2. History Cover Form ✓
3. Printed Copies:
Original Bill ✓
Committee Substitutes or
Amendments ✓
4. SFC Committee Report Form ✓
5. Fiscal Information:
Note in File ✓ - See Memo
Note Requested _____ Date _____
Other Financial Backup _____
(See Below) _____
6. Backup:
Handouts _____
Letter from Governor ✓
Letter from Sponsor _____
Completed Committee Reports _____
Committee _____
Other _____

- MEMO - Sen. Zwayer (says new fiscal note
to come) 2/21/79

- Budget documents

COMMITTEE REPORT
SENATE

Am?

1/24/79

FURTHER: Non'

Date: 2/20/79

Mr. President:

The Committee on JUDICIARY has had SB 70
relating to volunteer service in state government

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation *but that it be further referred to Sen. Finance Committee*
- referred to the _____

MEMBERS SIGNING None

MEMBERS HAVING OTHER RECOMMENDATIONS:

1 [Signature]

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1 [Signature]
CHAIRMAN

Introduced: 1/24/79
Referred: Judiciary

1 IN THE SENATE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 SENATE BILL NO. 70

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to volunteer service in state govern-
7 ment."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 39.05 is amended by adding new sections to read:

10 ARTICLE 5. VOLUNTEER SERVICE.

11 Sec. 39.05.200. AUTHORIZATION. All state agencies are authorized
12 to recruit, train, and accept without regard to personnel laws, rules,
13 or regulations, including the Public Employment Relations Act, the
14 services of individuals without compensation as volunteers for or in
15 aid of their functions.

16 Sec. 39.05.210. INCIDENTAL EXPENSES. All state agencies are
17 authorized to provide for incidental expenses, such as transportation,
18 lodging, subsistence, and uniforms or special clothing required for
19 the volunteers.

20 Sec. 39.05.220. EMPLOYMENT STATUS. (a) Except as otherwise
21 provided in this section, a volunteer is not a state official or
22 employee and is not subject to the provisions of law relating to state
23 employment, including those related to hours of work, rates of compen-
24 sation, leave, unemployment compensation, employee benefits, and
25 employee labor relations.

26 (b) For the purposes of tort claims against the state, a volunteer
27 is a state employee.

28 (c) For the purposes of workmen's compensation, a volunteer is
29 a state employee.

1 (d) For the purposes of responsibility for access to confidential
2 information (AS 39.51.010), a volunteer is a state employee.

3 Sec. 39.05.230. LIMITATION. Volunteers may not be used to
4 supplant existing salaried employees or service contracts but rather
5 may be used to supplement them.

6 * Sec. 2. AS 44.19 is amended by adding a new section to read:

7 Sec. 44.19.012. OFFICE OF THE LIEUTENANT GOVERNOR. Within the
8 Office of the Governor, the Office of the Lieutenant Governor includes
9 the Office of Volunteer Services.

10 * Sec. 3. AS 44.19.030 is amended by adding a new paragraph to read:

11 (3) coordinate, promote, and adopt regulations for the
12 program for full-time and part-time volunteer state service authorized
13 by AS 39.05.200 - 39.05.230.

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29 COMMITTEE COPY

January 23, 1979

President of the Senate
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. President:

Under the authority of art. III, sec. 18 of the Alaska Constitution, I am transmitting a bill relating to volunteer service in state government. The bill offers a timely step forward in bringing government and the governed closer together and in providing an effective means of broadening popular participation in government with no significant cost to the government. The net result should be to the entire state's advantage.

Legally, it is possible for the state to use volunteers right now. But absent a governing statute to set forth rights and duties and other legal relationships, their use creates potentially enormous legal problems. Hence, the need for the proposed new law. Briefly, it provides as follows:

All state agencies are authorized to use volunteers.

Volunteers receive no salaries but may receive reimbursement (or advances) for incidental expenses.

Volunteers are considered state or municipal employees only with respect to tort claims against the state, with respect to workmen's compensation, and with respect to misusing confidential information.

No volunteers may be used to displace existing salaried employees or service contracts.

Additionally, the proposed bill amends AS 44 to establish by law an Office of Volunteer Services under the lieutenant governor and expressly vests in the lieutenant governor the authority to coordinate, promote, and adopt regulations for a program of volunteer services.

It is my belief that volunteer services in state government is an idea whose time has come. Various programs for volunteer services conducted in recent years under federal auspices demonstrate both the feasibility and desirability of adapting the institution of volunteerism to state and local governments.

This bill is identical to the one which passed out of the Senate Community and Regional Affairs Committee last year, and I hope that it will be enacted this year.

Sincerely,

Jay S. Hammond
Governor

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. _____
Title An Act relating to volunteer service in state government.
Requested by The Governor Date January 2, 1979

II. FISCAL DETAIL

Agency Affected Office of the Governor
Program Category Affected Social and Economic Assistance to General Population
Budget Request Unit(s) Affected Office of Volunteer Services

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES	.00	.00	.00	.00		
200 TRAVEL	.00	.00	.00	.00		
300 CONTRACTUAL	.00	.00	.00	.00		
400 COMMODITIES	.00	.00	.00	.00		
500 EQUIPMENT	.00	.00	.00	.00		
600 LAND & STRUCTURES	.00	.00	.00	.00		
700 GRANTS, CLAIMS, ETC.	.00	.00	.00	.00		
TOTAL	.00	.00	.00	.00		

FUNDING (Thousands of Dollars)

GENERAL FUND	.00	.00	.00	.00		
FEDERAL FUNDS	.00	.00	.00	.00		
OTHER (Specify)	.00	.00	.00	.00		

POSITIONS

FULL TIME	0	0	0	0		
PART TIME	0	0	0	0		
TEMPORARY	0	0	0	0		

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Volunteers in the hundreds have served in state institutions such as the Pioneer Homes, Alaska Psychiatric Institute, State Museum, State Parks, and State Correction Centers for a number of years without claim against the state for injury or liability. In a memorandum from Risk Management, Department of Administration March 26, 1976, volunteers are considered employees for purposes of liability and workmen's compensation. Insurance adjusters for the state question that status. This legislation would clarify and protect state employees using volunteers. There would be no premium costs. Costs would arise only from claims submitted by volunteers or by other parties against volunteers working in state institutions and agencies. By law this status exists only for volunteers serving on state boards and commissions. The possibility of future claim costs must be weighed against benefits to state agencies and institutions improving services with volunteers and to government in general by greater citizen participation and understanding.

IV. DATE January 2, 1979 PREPARED BY Howard L. DeVore
AGENCY Office of the Governor
PHONE 274-6223

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

ALASKA STATE LEGISLATURE

ELEVENTH Legislature FIRST..... Session

SENATE BILL..... NO. ...70...

By THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

"An Act relating to volunteer
service in state government."

Introduced in the Senate ... 1/24., 19. 79

HISTORY IN THE SENATE

19 79	Read first time and referred to Committee on Judiciary												
1 24	Reported back with <i>Judiciary</i> recommendation that <i>with</i> <i>to Finance</i> - <i>to Finance</i>												
2 21													
	Read second time and												
	Read third time and												
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
PASS	Effective Date												
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by President Sent to House												
SECRETARY OF THE SENATE													

HISTORY IN THE HOUSE

19	Read first time and referred to Committee on												
	Reported back with recommendation that												
	Read second time and												
	Read third time and												
	<table border="0"> <tr><td>PASS</td><td>Effective Date</td></tr> <tr><td>Yeas</td><td>Yeas</td></tr> <tr><td>Nays</td><td>Nays</td></tr> <tr><td>Absent</td><td>Absent</td></tr> <tr><td>Excused</td><td>Excused</td></tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused		
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Reconsideration													
PASS	Effective Date												
Yeas	Yeas												
Nays	Nays												
Absent	Absent												
Excused	Excused												
	Reported correctly engrossed Signed by Speaker Returned to Senate												
CHIEF CLERK OF THE HOUSE													

HISTORY IN THE SENATE

19	Received from House
	To enrolling
	Reported correctly enrolled
	Sent to Governor
 by Governor
	Filed with Lt. Governor
	Chapter No.

MEMORANDUM

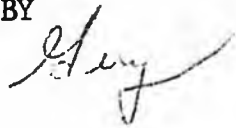
State of Alaska

TO: SENATOR SACKETT

DEPT. _____
DIV. _____
SEC. _____

DATE February 20, 1979

FROM: SENATOR ZIEGLER BY
Guy Van Doren



SUBJECT: SB 70 Relating to Volunteer
Services in State Govt.

You are going to get SB 70 cause:

1. Three Finance Committee members who serve on Judiciary requested it and,
2. Witnesses who testified from the Lt. Governor's office said that a new fiscal note was being prepared that will show more than a zero fiscal requirement.

"January 23, 1979"

President of the Senate
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. President:

Under the authority of art. III, sec. 18 of the Alaska Constitution, I am transmitting a bill relating to volunteer service in state government. The bill offers a timely step forward in bringing government and the governed closer together and in providing an effective means of broadening popular participation in government with no significant cost to the government. The net result should be to the entire state's advantage.

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Volunteers receive no salaries but may receive reimbursement (or advances) for incidental expenses.

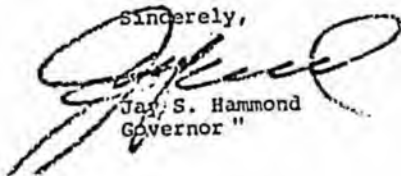
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Additionally, the proposed bill amends AS 44 to establish by law an Office of Volunteer Services under the lieutenant governor and expressly vests in the lieutenant governor the authority to coordinate, promote, and adopt regulations for a program of volunteer services. It is my belief that volunteer services in state government is an idea whose time has come. Various programs for volunteer services conducted in recent years under federal auspices demonstrate both the feasibility and desirability of adapting the institution of volunteerism to state and local governments.

This bill is identical to the one which passed out of the Senate Community and Regional Affairs Committee last year, and I hope that it will be enacted this year.

Sincerely,



Jay S. Hammond
Governor "

27. Gov Office Copy

BUDGET SUBMISSION

FY 80

BUDGET REQUEST UNIT (BRU) Office of Volunteer Services

COVER PROGRAM Social and Economic Assistance to the General Population

CATEGORY: Social Services

AGENCY: Office of the Governor DIVISION: Lieutenant Governor

Name and Position of Program Manager: Howard L. DeVore, Program Coordinator Phone: 274-6223

Name and Position of Agency Contact: Lieutenant Governor Lowell Thomas, Jr. Phone: 465-3520

DATE October 1, 1978

(Signature of Agency Head)

Commissions and/or Advisory Boards which have been contacted for input:

DATE REVISIED _____

BUDGET SUBMISSION



1 DEFINITION STATEMENT

FY 80

Statutory Basis:
 Administrative Order of the Governor

Cover program goal(s) with which this BRU is concerned:
 Improve the physical and emotional well-being and economic independence of individual Alaskans and Alaska families toward the end that they are self-sufficient, self-supporting and able to protect their own interest.

Brief description of BRU activities:
 The Office of Volunteer Services with a paid staff of two, the Program Coordinator working statewide and directing office and a Project Field Representative Assistant assigned to the Anchorage area provides technical assistance in the form of consultation, guidance, information and materials to persons in local units of government(state and municipal) and non-profit human service agencies/organizations who have responsibility for recruiting, supervising and maintaining volunteer personnel who aid in the delivery of human services to Alaskans in need. Technical assistance is offered on a one-to-one consulting basis and in group training events. Each year a limited number of demonstration projects are undertaken to provide models in areas of service where presently such volunteer programs do not exist. A statewide project to recognize the contribution of all volunteers is undertaken by the selection of twenty outstanding volunteers.

Which short-term cover program objective is being addressed (from Form 1-CP)?	BRU Function Number	How will this BRU contribute to each cover program objective being addressed?
Provide on a statewide basis 1800 hours of staff time to offer technical assistance, consultation and training within two weeks of request by volunteer agencies in Alaska.	1	<p>Making available to local community agencies, organizations and units of government the professional services equivalent of one full-time staff person divided between the program coordinator and project field representative assistant at a personnel cost of \$32.0</p> <p>Making available travel and per diem funds in the amount of \$5.3 for the field travel of the program coordinator to respond to requests for technical assistant and training.</p> <p>Making \$7.4 available for phone, correspondence, & newsletter communication between volunteer service clients and staff, for space for staff, and preparation and printing of materials needed to provide technical assistance.</p>

Agency Office of Governor BRU Volunteer Services Date Revised _____

1A DEFINITION STATEMENT (cont.)

FY 80

Which short-term cover program objective is being addressed (from Form 1-CP)?	BRU Function Number	How will this BRU contribute to each cover program objective being addressed?
<p>Provide annual group training in three major population areas of Alaska for a minimum of three hundred volunteer coordinators and/or administrators of volunteer agencies.</p>	2	<p>Conduct at least three workshops in subjects related to volunteer personnel recruitment and management, volunteer program management by objectives, marketing of volunteers and developing effective boards and committees.</p>
<p>Provide 450 hours of staff time for advocacy to initiate volunteer participation within local units and agencies of state government. Assist legislators and citizens with legislation that enables the use of volunteers in government and the private sector.</p>	3	<p>Make one outstanding professional trainer available to train volunteer coordinators and administrators in Alaska by \$1.0 for the travel and fee of a consultant.</p> <p>Make available the equivalent of 25% of the staff time of the Program Coordinator to work with state agency administrators in developing job descriptions for volunteer coordinator full-time or part-time positions and assisting new coordinators in organizing a volunteer recruitment and management program.</p> <p>Making part of the \$5.3 designated for field/administrative travel available for this purpose.</p>
<p>Provide a statewide recognition program by the selection of 20 outstanding volunteers and outstanding community human service projects and agencies.</p>	4	<p>Issue a four page 8 1/2x11 picture and print newsletter featuring outstanding Alaska agency volunteer project and promoting a statewide recognition selection program. Mail to 1400 volunteer leaders quarterly.</p> <p>Make part of \$5.3 field/administrative travel available for promotion and delivery of recognition events by the travel of the program coordinator.</p>
<p>Continue Corrections Volunteer Demonstration Project and initiate adult and student School Volunteer Projects in at least three communities. Complete the Volunteer Recruitment Center Project in Anchorage.</p>	5	<p>Make administrative and supervisory staff time of program coordinator available as project director for LEAA funded demonstration project at Ridgeview Eagle River and Third Avenue Coorections Centers in</p>

Agency _____ BRU _____ Date Revised _____



1A DEFINITION STATEMENT (cont.)

FY 80

Which short-term cover program objective is being addressed (from Form 1-CP)?	BRU Function Number	How will this BRU contribute to each cover program objective being addressed?
See page 2 of 3	5	<p>in Anchorage with primary responsibility assumed by project assistant who serves as volunteer coordinator to recruit and manage annually sixty volunteers in one-to-one and one-to-group activities with offenders so as to reduce recidivism.</p> <p>Make training available to school administrators and faculty that will enable the development of new projects in recruiting adults to volunteer to work within schools and students to volunteer to work in human service agencies in the community. Planning training for at least one site in Southeastern, one in South-central, one in Interior and one in Northwest Alaska.</p> <p>Make 40% of the staff time of the Project Field Representative for Anchorage available to the volunteer recruitment center for the conclusion of the demonstration and adoption by the Anchorage Community. When concluded this staff time will be made available to school volunteer projects and other new model development.</p>

Agency Office of Governor BRU Volunteer Services Date Revised _____



2 ANALYTIC STATEMENT

FY 80

DEFINITIONS: Volunteers for the purpose of the BRU are men, women and youth throughout Alaska who offer their skills and time without consideration for pay to local government, local units of state government such as Pioneer Homes and Alaska Psychiatric Institute, and agencies which service human need such as Alaska Children Services, the Anchorage Child Abuse Board, and Salvation Army. Stipend Volunteers are found in government funded program such as ACTION's VISTA found throughout Alaska and Foster Grandparents Program for low income senior citizens located in Anchorage. ACTION's Retired Senior Volunteer Program volunteers receive only reimbursement for transportation and noon meals. Some states provide reimbursement for expenses incurred by volunteers serving in state government agencies.

Volunteer Coordinators are persons in state agencies and private nonprofit human service organizations who bear primary responsibility for recruiting and assigning volunteers. Other administrators may share responsibility for supervision of volunteers within their divisions or BRUs.

ASSUMPTIONS: The human service needs in Alaska are so extensive that government and charitable organizations cannot in any degree meet those needs without the assistance of citizen participation and volunteers. Neither government tax revenues or charitable contribution can equal the cost to employ the personnel needed to counsel all alcoholics, provide guidance to child abusing parents or companionship to the elderly or to the mentally handicapped.

With the competition for volunteers more intense due to more employed persons in households, those depending on volunteers must explore recruitment of other sectors of the population than where the traditional middle class housewife volunteer has been found. And the management and recognition of volunteers, when found, must be treated with more professional skill in order to retain volunteers in human service. This BRU, Volunteer Services can increase the number of volunteers in Alaska through training and assistance to the personnel in government or private agencies who recruit and supervise the volunteers.

Today volunteering is often seen by unemployed persons as a way of developing and sharpening skills which ultimately may be marketed for profit. In the process, human service agencies and their clients benefit. Some states provide minimum babysitting, transportation, and clothing expense stipends to welfare recipients who will volunteer a specified number of hours per week in human service agencies who will offer training. In Massachusetts, 30% of the welfare recipients who volunteered eventually found employment and went off welfare benefiting both taxpayer and the volunteer as well as the clients of the agency.

ALTERNATIVES: Alaska State Government's human service agencies have given low priority to the utilization of volunteers and the employment of personnel to do volunteer recruitment and management. Usually short term objectives have dictated the priority of employing direct services personnel to work with all clients. One alternative is to employ department or division volunteer coordinators and develop the use of volunteers in the

Agency Office of Governor

BRU Volunteer Services

Date Revised

2 ANALYTIC STATEMENT

FY 80

ALTERNATIVES: (continued)

delivery of services. Always, the policy is never to replace an employed persons or to assume a position which is ordinarily filled by by paid personnel. The volunteer works with paid personnel to increase his/her effectiveness and improve services of the agencies.

FUTURE PROGRAM: The above discussion relates to the demonstration projects planned in FY80 by Volunteer Services as a means by which government agencies may see a working model and with adaptation apply to the agency program. It takes more professional skill to create a new program and work out the problems than to observe a working model and adopt it. For example, Anchorage has for many years explored the need for a volunteer recruitment center to service government and nonprofit private agencies with volunteers. The program has never been funded. Yet it appears that for the cost of limited supervision by our staff, a little office space and a phone, a group of enthusiasitic volunteers are demonstrating that it works so well that the Municipality of Anchorage will eventually adopt it. That would probably not have happened; once the Anchorage Borough refused to fund the experiment. While continuing to assist existing programs, we want to provide additional demonstration projects that use volunteers in such a way that gives volunteers the oppourtunities for skill learning, worthwhile human relationships, and the satisfaction of doing meaningful work.

Agency Office of Governor BRU Volunteer Services

Date Revised _____

02-1002

2 Analytic Statement

page 2 of 2

3 BRU ACTIVITY PLAN

FY 80

BRU FUNCT. NO.	MEASURE	PRIOR YEAR (FY'79)		CURRENT YEAR PLAN (FY'79)	BUDGET YEAR (FY'80)			
		PLAN	ACTUAL		REFERENCE LEVEL	CONTIN. LEVEL	AGENCY REQUEST	GOVERNOR'S BUDGET
1	2	3	4	5	6	7	8	9
1	Technical assistance to state agencies and private nonprofit agencies using volunteers in the delivery of human services. Hours	1800	1800	1800	1800	1800	1800	
2	Provide group training to volunteer coordinators/administrators in three regions of Alaska Number	150	175	200	200	200	200	
3	Do advocacy for the use of volunteers in state government agencies and assist with legislation which enables it. Hours	450	450	450	450	450	450	
4	Provide a recognition program for volunteers and community service agencies on a statewide basis. Awards	20	20	20	20	20	20	
5	Continue demonstration project in three corrections facilities. Facilities Initiate demonstration projects in adult and student volunteering in schools in three communities in Alaska Complete demonstration project in volunteer recruitment in Anchorage	2	2	3	3	3	3	
			1	1	1	1	1	

AGENCY Office of Governor BRU Volunteer Services

DATE REVISED _____

5 CONTINUATION LEVEL

FY 80

	ITEM & EXPLANATION	AMOUNT	FUNDING SOURCE	100 PERSONAL SERVICES	200 TRAVEL	300 CONTR. SERVICES	400 COMM.	500 EQUIPMENT	OTHER
	1	2	3	4	5	6	7	8	9
1	FY 79 AUTHORIZED (FORM 4A)	77.2	FR 38.6 GFM 38.6	61.0	7.9	7.4	.9		
2	LESS ONE-TIME ITEMS (INCLUDE ALL EQUIPMENT)	(.0)		()	()	()	()	()	()
3	PLUS FY 80 REPLACEMENT EQUIPMENT (FORM 17, LINE 1, COLUMN 5)	.0							
4	PLUS FY 79 SALARY INCREASE ALLOCATION (FORM 11, LINE 16, COLUMN 4)	3.2	GF	3.2					
5	PLUS FY 80 SALARY ADJUSTMENT	1.9	GF	1.9					
6	LESS NET INCREASE IN PERSONAL SERVICES UNDERFUNDED	(.0)		()					
7	ACCTG. CODE LINE ITEM ADJUSTMENT	0							
8	PLUS INFLATION ADJUSTMENT	1.0	GF		.5	.4	.1		
9	PLUS DATA PROCESSING CHARGEBACK								
10	SUBTOTAL	83.3	FR 37.5 GFM 37.5 GF 8.3	66.1	8.4	7.8	1.0		
11	ADJUSTMENTS WITHIN CONTINUATION LEVEL (FORM 5A)	.6	GF	.6					
12	FY 80 CONTINUATION LEVEL	83.9	FR 37.5 GFM 37.5 GF 8.9	66.7	8.4	7.8	1.0		

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____

DATE
REVISED _____



5A

ADJUSTMENTS WITHIN
CONTINUATION LEVEL

FY 80

TRANSFERS FROM: 1 BRU _____ COMPONENT _____		COVER PROGRAM 2 NAME Social & Economic Assistance to Gen eral Population		TRANSFERS TO: 3 BRU _____ COMPONENT _____					
4		5		6		7		8	
WHAT IS BEING TRANSFERRED FROM THIS UNIT?		AMOUNT		EXP. BY OBJECT		AMOUNT		WHAT IS BEING TRANSFERRED TO THIS UNIT?	
				100 PERS. SERV.		.6		Add - back of 1% veto	
				200 TRAVEL					
				300 CONTRACTUAL					
				400 COMMODITIES					
				500 EQUIPMENT					
				600 LANDS/BLDG.					
				700 GRANTS, CLAIMS					
				800 MISCELLANEOUS					
				TOTAL		.6			
				I-A TRANS. (non-add)					
				FED. RCPTS.					
				GF MATCH.					
				GEN. FUND		.6			
				I-A RCPTS.					
				PGM RCPTS.					
				OTHER					
		()		NO. FULL-TIME (M)		()			
		()		NO. PART-TIME (M)		()			
		()		NO. TEMPORARY (M)		()			
				NO. OF MONTHS					

EXPLAIN WHICH COVER PROGRAM OBJECTIVE IS AFFECTED, AND HOW.

9

Providing 1800 hours of technical assistance to volunteer agencies statewide.

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____ DATE REVISED _____

5A

ADJUSTMENTS WITHIN
CONTINUATION LEVELpage 1 of 1 pages, Form 5A

8 COMPONENT DECREMENT

FY 80

ABBREV. TITLE 1 Field Service Travel		5			
COVER PROGRAM 2 Social and Economic Assistance for the General Population		CODE 100	EXPENDITURES BY OBJECT PERSONAL SERVICES	AMOUNT 	
EXPLAIN WHICH COVER PROGRAM OBJECTIVE IS AFFECTED, AND HOW. 3 Provide technical assistance to local governments, local units of state government and local units of nonprofit organizations which offer services to citizens in human need. Travel funds permit the Volunteer Services Coordinator to travel to local communities of Alaska to provide training and consultation for organizations and units of government which utilize volunteers presently or plan to use volunteers in the delivery of services to local citizens. Most Alaskan communities have no access to professional assistance in developing systems which use volunteers. This travel who make this service available to two or three communities depending upon distance from the office.		200	TRAVEL	.5	
		300	CONTRACTUAL SERVICES		
		400	COMMODITIES		
		500	EQUIPMENT		
		600	LANDS, BLDGS., ETC.		
		700	GRANTS, CLAIMS, ETC.		
		800	MISCELLANEOUS		
				TOTAL	
		1-A TRANS. (non-add)			
		FED. RECEIPTS - CODE:			
		GF MATCH.			
		GEN. FUND			.5
		1-A RCPTS.			
		PGM RCPTS.			
		OTHER			
		OTHER			
BRIEFLY DESCRIBE WHAT IS INCLUDED IN THIS DECREMENT. 4 Purchase travel and per diem for trip to Nome and Kotzebue. Or purchase travel and per diem for two trips to Fairbanks and one trip to Bethel or Cordova.		NO. PFT ()	NO. PPT ()	NO. TEMP ()	NO. MONTHS
		PERCENT OF STATE FUNDS CONTINUATION 6/ 5.6 %		INCREMENT CLASS CODE 7/ (circle one) 1 2 3 4 5	
8 PRIORITIES					
Component 1 / 2	BRU 1 / 2	Agency /	Cover Program /	GOVERNOR ACCEPT REJECT	

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____ DATE REVISED _____

8
COMPONENT DECREMENT

8 COMPONENT DECREMENT

FY 80

ABBREV. TITLE		5							
1	Newsletter Print/Postage	CODE	EXPENDITURES BY OBJECT	AMOUNT					
COVER PROGRAM		100	PERSONAL SERVICES						
2	Social and Economic Assistance for the General Population	200	TRAVEL						
EXPLAIN WHICH COVER PROGRAM OBJECTIVE IS AFFECTED, AND HOW.		300	CONTRACTUAL SERVICES	.6					
3	<p>Provide volunteer administrators and coordinators with printed technical assistance and information valuable to one who is responsible for the recruitment, supervision, and recognition of volunteers in human service programs, organizations and agencies.</p> <p>This amount of funding provides for two quarterly issues of <u>Alaska Volunteers</u> to be printed by Department of Administration's Central Duplicating and mailed (bulk permit postage) to 1400 volunteer administrators and coordinators (total of 2800) throughout the state. Mayors and key state administrators receive the newsletter.</p>	400	COMMODITIES						
		500	EQUIPMENT						
		600	LANDS, BLDGS., ETC.						
		700	GRANTS, CLAIMS, ETC.						
		800	MISCELLANEOUS						
				TOTAL	.6				
				I-A TRANS. (non-add)					
			FED. RECEIPTS - CODE:						
			GF MATCH.						
			GEN. FUND		.6				
		I-A RCPTS.							
		PGM RCPTS.							
		OTHER							
		OTHER							
BRIEFLY DESCRIBE WHAT IS INCLUDED IN THIS DECREMENT.		NO. PFT	NO. PPT	NO. TEMP	NO. MONTHS				
4	<p>Printing of 2800, 4 page, 8 1/2 x 11 newsletter with articles and pictures of volunteer activities in Alaska, technical assistance information on volunteers and legislation affecting volunteers, recognition features of outstanding volunteers, and information on training of volunteer administrators and coordinators conducted by this office and other sponsors.</p> <p>Postage to mail two of four quarterly issues of <u>Alaska Volunteers</u> by bulk mail (8.4 ¢ x 2800).</p>	()	()	()					
		PERCENT OF STATE FUNDS CONTINUATION		INCREMENT CLASS CODE (circle one)					
		6/	6.7	%	1	2	3	4	5
		8 PRIORITIES							
	Component	BRU	Agency	Cover Program	GOVERNOR				
	2/2	2/2	/	/	ACCEPT				
					REJECT				

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____ DATE REVISED _____

8 COMPONENT DECREMENT

11

CURRENT AUTHORIZED POSITION SUMMARY

FY 80

		CURRENT YEAR—FY 79 AUTHORIZED			BUDGET YEAR—FY 80		
		NO. POS.	NO. MO.	ANNUAL AMOUNT	NO. POS.	NO. MO.	ANNUAL AMOUNT
	1	2	3	4	5	6	7
1	PERMANENT POSITIONS						
2	FULL TIME (FROM APBR OR FORM 11A)	2	24	47.5	2	24	47.5
3	PART TIME/SEASONAL (FROM FORM 11B)						
4	OVERTIME (FROM FORM 11C)						
5	SHIFT DIFFERENTIAL (FROM FORM 11D)						
6	ADDITIONAL SALARY COSTS (FROM FORM 11E)						
7	SUBTOTAL PERMANENT POSITIONS SALARY COSTS (ADD LINES 2 THROUGH 6)			47.5			47.5
8	BENEFITS BASED ON GROSS SALARY COSTS						
				FY 79— 17.25 %			FY 80— 17.70 %
9	FY 79 FICA \$ 47.5 x .0605 = \$ 2.9	NO. 2	EMPLOYEES X \$ 1143	= \$ 2.3			
10	FY 80 FICA \$ 47.5 x .0613 = \$ 2.9	NO. 2	EMPLOYEES X \$ 1588	= \$ 3.2			3.2
11	HEALTH INS. DO CALCULATIONS BELOW—INSERT TOTALS HERE			2.8			3.4
12	TEMPORARY POSITIONS (FROM FORM 11F)						
13	BENEFITS BASED ON GROSS SALARY COSTS						
14	TOTAL PERMANENT AND TEMPORARY SALARY AND BENEFITS & MONTHS (FULL NEED) add lines 7 thru 13		24	60.8		24	62.5
15	LESS FCC AUTHORIZED AS ADJUSTED BY THE GOVERNOR (FROM FORM 4A)			(61.0)			
16	LESS ESTIMATE SALARY INCREASE ALLOCATION			(3.2)			
17	AMOUNT OF PERSONAL SERVICES UNDERFUNDING (CURRENT YEAR)			00.0			
18	% OF PERSONAL SERVICES UNDERFUNDING			0 %			0 %
19	AMOUNT OF PERSONAL SERVICES UNDERFUNDING (BUDGET YEAR)						(00.0)
20	TOTAL AGENCY CURRENT POSITIONS SUMMARY (BUDGET YEAR)						62.5

21 HEALTH INS.		OTHER	LTC	SUPRV.	TOTAL
HEALTH INS. FY79	MONTHS	24			
	DOLLAR FACTOR	\$117.77	\$146.02	\$101.02	
	TOTAL	2.8			2.8
FY80	MONTHS	24			
	DOLLAR FACTOR	\$141.32	\$166.22	\$121.22	
	TOTAL	3.4			3.4

22 FUNDING SOURCE				
	FEDERAL RECEIPTS		32.1	31.2
	GF MATCH		32.1	31.3
	GEN. FUND			
	I-A RCPTS.			
	PGM RCPTS.			
	OTHER			
	OTHER			
	PERCENT G.F.		0 %	0 %

AGENCY Office of Governor

BRU Volunteer Services

COMPONENT

DATE
REVISED

11

CURRENT AUTHORIZED POSITION SUMMARY

14 TRAVEL and MOVING

FY 80

CODE	TRAVEL AND MOVING CLASSIFICATION	PRIOR YEAR FY 78 ACTUAL	CURRENT YEAR FY 79 AUTHORIZED	BUDGET YEAR FY80			GOVERNOR'S BUDGET
				AGENCY			
				CONTINUATION	ADDITION	REQUEST	
1	2	3	4	5	6	7	8
1. 200	TOTAL TRAVEL AND MOVING	7.6	7.9	7.9		7.9	
2. 210/220	FIELD/ADMINISTRATIVE TRAVEL	6.1					
3.	IN-STATE TRANSPORTATION		2.3	2.3		2.3	
4.	IN-STATE PER DIEM		3.0	3.0		3.0	
5.	OUT-OF-STATE TRANSPORTATION		.5				
6.	OUT-OF-STATE PER DIEM		.5				
7. 230	CONVENTIONS AND MEETINGS	1.5	1.6	1.6		1.6	
8. 240	BOARDS, COMMISSIONS & LEGISLATORS						
9. 280	MOVING OR RELOCATION EXPENSE						
10. 290	NON-EMPLOYEE TRAVEL			1.0		1.0	
11.							
12. 920	INTER-AGENCY TRANSFERS (NON-ADD)						

13. EXPLANATION:

Field/Administrative Travel, Instate transportation and per diem provides villages, towns and cities of Alaska with professional technical assistance by enabling the program coordinator to travel in response to requests for services and in the development of the statewide volunteer projects.

Conventions and Meetings Travel and Per Diem enables the program coordinator and the field representative (assistant) to attend training events to increase skills and capabilities for serving clients of Volunteer Services.

Non-employee Travel enables the agency to make one professional trainer available to the clients of Volunteers Services through regional workshops usually held in Fairbanks, Anchorage and Juneau or Sitka each year.

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____

DATE REVISED _____

14

TRAVEL and MOVING

page 1 of 1 pages, Form 14

15 CONTRACTUAL SERVICES

FY 80

CODE	CONTRACTUAL SERVICES CLASSIFICATION	PRIOR YEAR FY 78 ACTUAL	CURRENT YEAR FY 79 AUTHORIZED	BUDGET YEAR FY80			GOVERNOR'S BUDGET
				AGENCY			
				CONTINUATION	ADDITION	REQUEST	
1	2	3	4	5	6	7	8
1. 300	TOTAL CONTRACTUAL	6.8	7.4	7.4		7.4	
2. 310	COMMUNICATIONS	2.5	3.1	3.1		3.1	
3. 320	PRINTING AND ADVERTISING	2.0	1.3	2.1		2.1	
4. 330	SPACE EXPENSE AND FEES	1.5	2.8	2.0		2.0	
5. 340	REPAIR AND MAINTENANCE	.1	.2	.2		.2	
6. 350	UTILITIES OTHER THAN SPACE						
7. 360	EQUIPMENT RENTAL-OTHER THAN HWCF AND WP	.5					
8. 364	EQUIPMENT RENTAL-WORD PROCESSING						
9. 368	EQUIPMENT RENTAL-HIGHWAY WORKING CAPITAL FUND						
10. 370	JUDICIAL EXPENSE						
11. 380	PROFESSIONAL FEES AND SERVICES-EXCLUDING DATA PROC.						
12. 382	PROFESSIONAL FEES AND SERVICES-DATA PROCESSING						
13. 390	OTHER FEES OR EXPENSE	.2					
14. 930	INTER-AGENCY TRANSFERS (NON-ADD)		1.2	1.2		1.2	

15. EXPLANATION:

Communications provides the two way communications link between the statewide office and clients in state agencies, local governments, nonprofit human service organization, and volunteer leaders by the use of two telephone lines and postage used to mail 1500 newsletters quarterly. Also, it links the statewide office with NCVA and NICOV, two national resource centers for volunteer programs.

Printing funds the materials for the quarterly newsletter and correspondence.

Space provides for offices for the program coordinator and assistant(field representative) to receive clients in office, to administer program, and hold small group meetings. Space provides for use of volunteers who assist in special demonstration/model projects of Volunteer Services.

Repair funds the maintenance on typewriters used by program coordinator, assistant, and volunteer aids.

930 Inter-agency is printing by Central Duplicating, Department of Administration.

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____

DATE
REVISED _____

15 CONTRACTUAL SERVICES

page 1 of 1 pages, Form 15

16 COMMODITIES

FY 80

	CODE	COMMODITIES CLASSIFICATION	PRIOR YEAR FY 78 ACTUAL	CURRENT YEAR FY 79 AUTHORIZED	BUDGET YEAR FY80			GOVERNOR'S BUDGET
					AGENCY			
					CONTINUATION	ADDITION	REQUEST	
1	2	3	4	5	6	7	8	
1.	400	TOTAL COMMODITIES	.9	.9	.9		.9	
2.	410	AGRICULTURAL SUPPLIES						
3.	420	HOUSEHOLD AND INSTITUTIONAL SUPPLIES						
4.	450	STRUCTURAL MATERIALS AND SUPPLIES						
5.	460	EQUIPMENT PARTS AND SUPPLIES						
6.	470	PROFESSIONAL AND SCIENTIFIC SUPPLIES		.1	.1		.1	
7.	480	OFFICE AND LIBRARY SUPPLIES		.8	.8		.8	
8.	490	OTHER OPERATING SUPPLIES						
9.	040	INTER-AGENCY TRANSFERS (NON-ADD)						

10. EXPLANATION:

470 Provides for purchase of materials valuable to staff in special areas of skill development for better service to clients.

480 Funds the only clearinghouse and resource library devote to the profession of volunteer administration utilized by clients statewide. Also funds office materials for two staff persons and volunteer aids to staff.

AGENCY Office of Governor DRU Volunteer Services COMPONENT _____ DATE REVISED _____

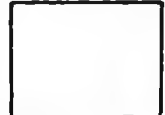
20 INTER-AGENCY TRANSFERS
 (SUMMARY OF FORMS 14-18)

FY 80

	CODE	AGENCY/DIVISION TO RECEIVE THE I/A TRANSFER	PRIOR YEAR FY 78 ACTUAL	CURRENT YEAR FY 79 AUTHORIZED	BUDGET YEAR FY80			GOVERNOR'S BUDGET
					CONTINUATION	ADDITION	REQUEST	
	1	2	3	4	5	6	7	8.
1.		TOTAL INTER-AGENCY TRANSFERS		1.2	1.2		1.2	
2.	320	Central Duplicating		1.2	1.2		.2	
3.								
4.								
5.								
6.								
7.								
8.								
9.								
10.								
11.								
12.								
13.								
14.								

15. **EXPLANATION:**
 Provides printing of quarterly newsletter Alaska Volunteers, 4 page 8 1/2x11, total 5600 copies and other materials used in training events by Volunteer Services.

AGENCY Office of Governor BRU Volunteer Services COMPONENT _____ DATE REVISED _____



Budget Submission

FY .79

BUDGET REQUEST UNIT VOLUNTEER SERVICES/LIEUTENANT GOVERNOR

COVER PROGRAM EXECUTIVE OPERATIONS

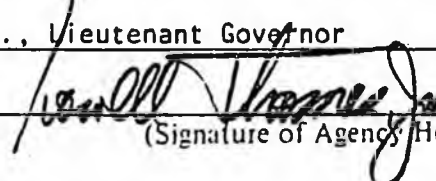
CATEGORY: PUBLIC SERVICES

AGENCY OFFICE OF THE GOVERNOR/LT. GOVERNOR DIVISION: VOLUNTEER SERVICES

Name and Position of Program Manager: Howard L. DeVore, Program Coordinator Phone: 274-6223

Name and Position of Agency Contact: Lowell Thomas, Jr., Lieutenant Governor Phone: 365-3520

DATE September 20, 1977


(Signature of Agency Head)

Commissions and/or Advisory Boards which have been contacted for input:

Statewide Advisory Committee

REVISED _____

BUDGET SUBMISSION

000236

STATUTORY BASIS:

Administrative Order of the Governor

GOALS. To reduce the incidence of alcoholism, child abuse, suicide, wife battering, juvenile delinquency, crime and recidivism, traffic fatalities, mental illness, and elderly isolation and premature death by providing on a statewide basis to government and public-serving private agencies volunteer technical assistance, information, training and advocacy that enables and increases the use of volunteers and the opportunities for volunteers.

DESCRIPTION:

Volunteer Services' main thrust is technical assistance or problem solving and information sharing with existing or proposed volunteer programs of government or private agencies serving public need. It takes place in one to one consultations with volunteer coordinators (Corrections had three changes in one position in FY77) or in group training on general problems. Advocacy for use of volunteer systems in Alaska State government and implementation of policies and legislation enabling this is our responsibility. We prepare models for volunteer programs such as a social service division volunteer position, high school student project, and volunteer recruitment center at request or own initiative. In FY78/FY79 we are demonstrating a model recruitment center in Anchorage and assisting in creating one in Fairbanks and in Juneau. We are the only depository and library in Alaska devoted to volunteer programs, literature and materials secured from national volunteer network sources.

RATIONALE FOR THIS PROGRAM*

1. Neither government nor private agencies serving public need in Alaska are sufficiently funded to provide paid personnel to respond to and satisfy all requests for aid or the quality relationships required by people in need and crisis. Unpaid volunteers can be recruited not to replace personnel but to make existing personnel more effective and provide needy citizens more adequate solutions to problems.

State government must engage in providing aid to volunteer programs and systems because no other local or statewide help is available to state agencies or private agencies which when utilizing volunteers increases citizen satisfaction with state government services and provides quality services by both state and private agencies at less cost to taxpayers.

OBJ. NO.

RELATED BUDGET YEAR OBJECTIVE(S):

- | | |
|-----|---|
| IA | Increase the quality and quantity of volunteers serving Alaskans in need and crisis. |
| IAP | Provide 1800 hours of technical assistance consultation anywhere in Alaska within two weeks of request and group training in three major population centers annually or more often. |
| IB | Increase the volunteer opportunities (jobs) available in state government and private agencies. |
| IBP | Provide 450 hours of advocacy and initiate 24 contacts with state government administrators and officials to develop new volunteer systems and expand existing ones. |

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR

AGENCY OFFICE OF GOVERNOR

REVISED

* LISTED IN ORDER OF DESCENDING IMPORTANCE.

01-1001 (Rev. 7/77)

1 DEFINITION STATEMENT

000237

<p>RATIONALE FOR THIS PROGRAM.*</p> <p>2. Alaskans with valuable time, skills, leadership, and creativity are denied the opportunities to engage in people helping activities by the complete lack throughout Alaska of any system that matches people serving with people in need or matches the interest and skills of volunteers with agencies serving the public. Volunteers are denied opportunities in state agencies by administrators who prefer to think only of problems rather than the possibilities of citizens involved in government programs. It is easier to plan only in terms of paid personnel at the expense of taxpayers.</p> <p>State government must serve its volunteer citizens as well as its client citizen by providing assistance to agency administrators in the development of programs using volunteers and provide rewards or incentives to state agency administrators who enable the recruitment of volunteers rather than hire.</p>	<p>OBJ. NO.</p> <p>2A</p> <p>2AP</p> <p>2B</p> <p>2C</p> <p>2D</p>	<p>RELATED BUDGET YEAR OBJECTIVE(S):</p> <p>Improve the status of volunteerism with both the public which is the resource of volunteers and with state agency administrators.</p> <p>Engage in public media program which recognizes the contribution of volunteers through newspaper liaison of 200 hours of staff. Assists reporters in leads to outstanding volunteers. Recognizes the contribution of reporters and editors to status raising. Provide each agency using volunteers with an award certificate signed by the Governor and Lt. Governor as an annual recognition to the volunteer within its agency of its own choice. (Recommended by Advisory Committee and statewide survey).</p> <p>Conduct a demonstration project in volunteer recruitment and referral to match volunteers to opportunities in the Anchorage area with an objective of reaching 50 cooperating agencies (private and public) which will provide 150 job description for volunteers and recruit 400 youth and adults as volunteers. The demonstration project will itself be administered and staffed by volunteers, a board of directors formed, incorporated and funding or sponsorship found by the end of FY79 outside of state government such as United Way, foundations, or municipal. The total contribution in FY79 will be at least 36,000 hours of donated volunteer effort priced out at various levels of skill and competence totaling approximately \$300,000.</p> <p>Provide 200 hours of technical assistance to Juneau, Fairbanks, Ketchikan and other communities for the establishment of centers or programs for the recruitment and referral of volunteers to state and private agencies.</p> <p>Maintain a statewide resource materials library.</p>
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BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED _____

* LISTED IN ORDER OF DESCENDING IMPORTANCE.

2 Analytic Statement

1. SPECIAL DEFINITIONS: "Volunteer" generally is considered a person of any age who donates his time to a human service activity without consideration of the reward or compensation he shall receive. However, in an effort to expand the opportunities of volunteering to more persons (especially the disadvantaged and young) the definition of "volunteer" may cover those who receive a stipend, meals, lodging, and other benefits such as workman's compensation and liability insurance. The federal ACTION agency provides some such benefits for senior citizen, VITSA and Peace Corps volunteers. Volunteer Services is needed by and assists primarily those volunteers and agencies where no pay or benefits are involved. Volunteers in Alaska State agencies are protected by Workman Compensation and liability insurance.
2. NEEDS, PROBLEMS, ETC: Human need in Alaska that in part may be met by Alaska volunteers is suggested by statistics such as 44,000 Alaskans in poverty, 20,962 alcoholics and a suicide rate of 18 per 100,000 (compared with 12 nationwide). In Anchorage alone four suicides and four homicides a week, primarily in the 18-27 age bracket whereas the highest in the U. S. is ages 75-84. Last year Anchorage had 860 child abuse cases compared with Denver's 900 (pop 515,000). 14,000 Alaskans over 60 have housing, health care and isolation related problems. Volunteer Services assists the organizations and agencies directly concerned with these needs and problems (i.e. Crisis Line, API, Neighborhood Health Center, Retired Senior Volunteer Program, Corrections/Partners/McLaughlinYC, Social Services and Open Door Clinic). People affected are both the volunteers who may include at some time clients in need and the clients served by volunteers.
3. RELATIONSHIP of Objective 1A to proxy 1AP assumes that the quality and quantity of volunteers will increase with the aid of specialists providing consultation on volunteer problems and solutions and training of volunteer leaders on better methods to recruit, manage and recognize volunteers, to develop organizational program goals, objectives and evaluation, and to provide board and staff training. Objective 1BP assumes that opportunities for volunteers will increase (1B) with face-to-face confrontations of state administrators exploring the advantages and possibilities of using volunteers. State administrators would be more willing to involve their agency with volunteers with legislation that encouraged and recognized participation. 2AP expects that recognition of the volunteer contribution to citizen welfare and community betterment raises the status of volunteerism in both the eyes of volunteers and the community.
4. ASSUMPTIONS underlying the budget are: That more things in volunteerism will happen with full-time personnel providing technical assistance to volunteer groups and programs. Harriet Naylor of HEW's Volunteer Development says that a volunteer organization without a full-time head has a life expectancy of less than five years. A state agency, Volunteer Services, will increase the number and value of volunteers in Alaska by providing training and problem solving consultation services to volunteer leaders. That sharing ideas, information, and successful programs through training meetings, one-to-one exchanges, workshops, and newsletters linking Alaska with national information sources will result in improved programs and volunteer opportunities and contribution.

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED

2 ANALYTIC STATEMENT

000239

5. RATIONALE OF OBJECTIVES: That volunteerism in Alaska will grow with the availability of help from professionals in this field, with advocacy toward state agencies particularly that multiplies volunteer positions and opportunities, and public recognition of the contribution volunteers make to the quality of life in Alaska.
6. ALTERNATIVES: One alternative is for the State of Alaska to do nothing in facilitating the growth of volunteerism. This alternative fails to recognize the value and potential of over 100,000 Alaskans who engage in some form of volunteering from a Red Cross swimming instructor of handicapped children to a friend of a juvenile offender. The fact that within two weeks of announcing a new program to recruit volunteers found a response from thirty-six Anchorage agencies demonstrates their need for assistance. The alternative suggested on 2A for departmental volunteer coordinator or specialists might increase the effectiveness throughout state government and could be coordinated by a director for training and joint program purposes. The cost is considerably more than the proposed program.
7. FUTURE PLANS: The training enterprises and assistance to volunteer organizations and state agencies will build a more professional volunteer tradition in Alaska. Trained coordinators will have longer tenure of service and give continuity to volunteer efforts. The demonstration recruitment program in Anchorage will prove successful and be adopted and funded locally. As well, it will provide a model for other similar recruitment centers in Alaska. Within two years, the demonstration project will be on its own.
8. INTER-DEPENDENT: The cooperation of other state agencies is imperative to the ultimate success of Volunteer Services in placing volunteers in state government. Administrators need to be open to the possibilities of using volunteers in positions other than clerical, that provide opportunities for creativity and personal growth in skills and meaning.
9. CAPITAL ASSETS REQUIRED: None. Utilizing human resources only.
10. The RELATIONSHIP to the constitution of the budget is that the latter provides two full-time personnel and the use of a volunteer staff of 5-10 part-time persons with travel funds for the program coordinator to respond to statewide requests for assistance and continuing professional training, adequate funds for office supplies, communications, a quarterly newsletter and resources materials, and a typewriter for staff use, and funds for office space for the professional and volunteer staff located in the Governor's Office in Anchorage.

Statistical analysis of volunteers is provided in "VOLUNTEERISM IN ALASKA 1977" which has been provided each legislator and is available from the Office of Volunteer Services, 338 Denali, Anchorage 99501 or the Alaska State Library, Juneau, Alaska 99811. It reveals the areas in which volunteerism is the strongest and where it is weakest. It shows the obvious need for state government itself to provide legislation that encourages administrators to develop volunteer programs. It suggests that Alaska State government is far behind other states where volunteers work successfully in corrections, courts, social services, and health.

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR _____ AGENCY OFFICE OF GOVERNOR _____ REVISED _____

2 ANALYTIC STATEMENT

000240

ALTERNATE STRATEGIES FOR ACHIEVING PROGRAM OBJECTIVES

ALTERNATIVE A

Hire fourteen volunteer coordinators, placing one in each department of State Government with the coordinator in the Office of Governor as chief to coordinate training of volunteer leaders on a statewide basis. Coordinator could be located in various cities of the state to give geographical spread and in places where each department decided to place special volunteer program emphasis. Cost:

Personnel services and benefits	400,000.
Travel	50,000.
Contractural	100,000.
Commodities	<u>40,000.</u>
	590,000.
Capital costs (none)	

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED

OBJ. NO.	MEASURE	PRIOR YEAR (PY)		CURRENT YEAR PLAN (CY)	BUDGET YEAR (BY)			
		PLAN	ACTUAL		MAINTENANCE	AGENCY REQUEST	GOVERNOR'S BUDGET	LEGISLATIVE INTENT
1AP	Technical Assistance to State Agencies and Nonprofit Private Volunteer Programs-Hours	1800	1800	1300	1800	1800		
1BP	Advocacy in State Agencies for new volunteer programs and volunteer positons. Hours	24	26	24 450	24 450	24 450		
2AP	Status raising of volunteers. Hours	200	300	200	200	200		
2B	Volunteer Recruitment Demonstration Project-Anchorage area			700	700	700		
	Hours			300	400	400		
	Recruits			20,000	36,000	36,000		
	Donated Time-Hours			\$175,000	\$300,000	\$300,000		
	Value Time-Dollars							
2C	Volunteer Recruitment Centers-statewide assistance and training			200	200	200		
	Hours			2	4	4		
	Fairbanks, Juneau, Ketchikan, etc							
	Sites							
2D	Resource Library			1	1	1		
	Number	1	1	1	1	1		
	Hours	100	100	100	100	100		

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED

3 PROGRAM ACCOMPLISHMENT PLAN

000242

11-1-40-001 11-1-40-71-1-04-001
 OFFICE OF THE GOVERNOR
 OFFICE OF THE GOVERNOR

STATE OF ALABAMA -- EQUIPMENT BUDGET ANALYSIS

00:12

12/15/77

PROGRAM: VOLUNTEER SERVICES
 SUB-PROGRAM: VOLUNTEER SERVICES

GOVERNOR ANALYSIS * * * *

DESCRIPTION: BUDGET WISE/5 78 WITH

ACCOUNT	1977	1978
11 PERSONNEL	16.5	30.2
06 CONTRACTUAL	0.5	4.2
08 EQUIPMENT	-0.5	-100.0
09 SUPPLIES	0.9	-100.0
TOTAL	17.4	30.2

1978 SALARY INCREASE LESS UNDEVELOPING ADJUSTMENT, 9.2; RECLASSIFICATIONS, 7.6
 INFLATION
 INFLATION

000243

5 Analysis of Maintenance Level

ITEM & EXPLANATION	AMOUNT	FUNDING SOURCE	100 PERSONAL SERVICES	200 TRAVEL	300 CONTR. SERVICES	400 COMM.	500 EQUIPMENT	OTHER
FY 78 Authorized	60.4	30.2 FED 30.2 RGF	44.2	7.4	7.1	.9	.8	
FY 78 Salary Increase Allocation								
FY 78 Adjustment								
Net Increase in personal services underfunding								
Subtotal								
Miscellaneous adjustments								
Additional cost of changing Clerk IV to Information Officer I		5.1						
Project Coordinator to Program Coordinator		2.5						
FY 79 Maintenance-Volunteer Services	78.0	38.6 FED 38.6 RGF .8 GF	61.0	7.9	7.4	.9	.8	
Federal Grant is ACTION providing 50% of all expenditures except equipment that becomes property of the state and travel of advisory committees.								

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED 12/16/77

6 Analysis of Change

ITEM & EXPLANATION	AMOUNT	FUNDING SOURCE	100 PERSONAL SERVICES	200 TRAVEL	300 CONTR. SERVICES	400 COMM.	500 EQUIPMENT	OTHER
<p>No vacancy or turnover is expected in the Volunteer Services Agency which includes only two paid positions, therefore, it is being requested that \$4,000.00 be put back into the budget.</p>	4.0	GF	4.0					
			4.0					

BRU Volunteer Services/ Lt. Governor AGENCY Office of The Governor REVISED 12/16/77

6 ANALYSIS OF CHANGE

246

10 Personal Services Summary

BRU COMPONENT	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY)				GOVERNOR'S BUDGET
			EXISTING MAINTENANCE	AGENCY		REQUEST	
				NEW MAINTENANCE	CHANGE		
VOLUNTEER SERVICES	41.8	49.3	57.0		4.0	61.0	
TOTAL Personal Services	41.8	49.3	57.0		4.0	61.0	
FUNDING SOURCE							
FEDERAL RECEIPTS	34.0	24.7	28.5			28.5	
REQUIRED G. F. MATCHING			28.5			28.5	
OTHER GENERAL FUND							
INTER-AGENCY TRANSFERS							
OTHER							
POSITIONS							
PER. POSITIONS & MONTHS	2 (24)	2 (24)	2 (24)	()	()	2 (24)	()
PFT SEAS. POS. & MONTHS	()	()	()	()	()	()	()
TEMP. POS. & MONTHS	()	()	()	()	()	()	()
TOTAL MONTHS							

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED 12/16/77

10 PERSONAL SERVICES SUMMARY

247

11 Current Position Summary - FY79

	CURRENT YEAR (CY) AUTHORIZED			BUDGET YEAR		
	NO. POS.	NO. MO.	ANNUAL AMOUNT	NO. POS.	NO. MO.	ANNUAL AMOUNT
1. PERMANENT POSITIONS						
2. FULL TIME (FROM AFBR (OR FORM 11A)	2	24	39,276	2	24	45,276
3. PART TIME SEASONAL (FROM FORM 11B)						
4. OVERTIME (FROM FORM 11C)						
5. SHIFT DIFFERENTIAL (FROM FORM 11D)						
6. ADDITIONAL SALARY COSTS (FROM FORM 11E)						
7. SUBTOTAL PERMANENT POSITIONS SALARY COSTS (ADD LINES 2 THROUGH 6)			39,276			45,276
8. BENEFITS BASED ON GROSS SALARY COSTS			10,015			11,545
9. FICA \$45,276 x .0605 = \$2,739 NO. 2 EMPLOYEES x \$1,143 = \$ 2,286						2,286
10. HEALTH INS. %C 24 REG./MM x \$82.18 = \$ 1,972 NO. 0 LTC/MM x \$117.18 = \$ 0						1,972
11. TEMPORARY POSITIONS (FROM FORM 11F)						
12. BENEFITS BASED ON GROSS SALARY COSTS						
13. TOTAL PERMANENT AND TEMPORARY SALARY AND BENEFITS, & MAN MONTHS (FULL NEED)		24	49,291		24	61,079
14. LESS FCC AUTHORIZED AS ADJUSTED BY THE GOVERNOR (FROM FORM 4A)			< 44,2 >			
15. LESS ESTIMATED SALARY INCREASE ALLOCATION			< 2,2 >			
16. AMOUNT OF PERSONAL SERVICES UNDERFUNDING (CURRENT YEAR)			2,9			
17. % OF PERSONAL SERVICES UNDERFUNDING			6.5 %			6.5 %
18. AMOUNT OF PERSONAL SERVICES UNDERFUNDING (BUDGET YEAR)						< 3,970 >
19. TOTAL AGENCY CURRENT POSITION SUMMARY (BUDGET YEAR)						57,109

QUESTION: Line 19, BY79---I do not expect any "vacancy and turnover" in our agency which includes only 2 paid positions. Therefore, it is logical to adopt this procedure for calculation in the case of a small agency with no flexibility in this category that would be possible for a large agency with "vacancy and turnover???????"

BRI VOLUNTEER SERVICE/LIEUTENANT GOVERNOR _____ COMPONENT OFFICE OF GOVERNOR _____ REVISED _____

11 CURRENT POSITION SUMMARY

000248

BUDGET YEAR
ANNUALIZED

ROI-02J-0050 STATE OF ALASKA APPROPRIATED PERSONNEL BUDGET REPORT AGENCY BUDGET PREPARATION FUN DATE 07/30/77 PAGE 13

CLASS		AUTHORIZED STAT.		INCUMBENT OR VACANCY DATE		RANGE /STEP		CLASS	LOC	MONTHLY SALARY	ANN. SALRY	YEAR TO DATE MO. LOST	DATE	PRIOR YEAR MO. LOST	YF. TO CAT. SHT. DIFF
01 OFFICE OF GOVERNOR PPGC.96 PUBLIC SERVICES DIV.2 LT GOV ELECTIONS BUDGET STRUC.03-C4-00 NRC OF VOLUNTE ALTR.															
3141	N	4677	EBA	PA	PROJECT	COORD		DEVCRE	18-B	2,058	24,696	0.0		0.0	
3142	Y	1107	EBA	PX	CLERK	IV		JCHES	05-D	1,104	13,248	0.0		2.0	
SUBL.TOT	PCN	CT	0002	YTD	VAC.	SVNGS	000	PRYR.	SVNGS/PCT	2,208	5.81	37,944	000	000	000
ELEM.TOT	PCN	CT	0002	YTD	VAC.	SVNGS	000	PRYR.	SVNGS/PCT	2,208	5.81	37,944	000	000	000
SUBP.TOT	PCN	CT	0024	YTD	VAC.	SVNGS	3,877	PRYR.	SVNGS/PCT	10,542	3.02	546,072	167	37,457	000
DIV. TCT	PCN	CT	0024	YTD	VAC.	SVNGS	2,877	PRYR.	SVNGS/PCT	10,542	3.02	546,072	167	37,457	000
PPCG.TOT	PCN	CT	0034	YTD	VAC.	SVNGS	3,982	PRYR.	SVNGS/PCT	15,477	4.19	846,196	167	37,457	000
RTGY.TOT	PCN	CT	0105	YTD	VAC.	SVNGS	16,803	PRYR.	SVNGS/PCT	287,240	9.82	2,719,860	1,906	53,702	000
DEPT.TOT	PCN	CT	0225	YTD	VAC.	SVNGS	46,366	PRYR.	SVNGS/PCT	486,162	7.94	6,120,444	6,694	76,103	000

BUDGET YEAR
ANNUALIZED

12 Changes to Current Position Summary

CLASSIFICATION TITLE (1)	LOCATION	P R I O R I T Y (2)	PCN (3)	PAY R G E (4)	MONTHLY SALARY (5)	REVISED PROGRAM NO. (6)	TOTAL POSITION COST FROM FORM 13 (7)	BUDGET YEAR (BY)				
								NO. POS. (8)	NO. MO. (9)	ANNUAL AMOUNT		GOVERNOR (12)
										AGENCY		
										MAINTENANCE (10)	CHANGE (11)	
1 See attached explanation						4.0				4.0		
2												
3												
4												
5												
6												
7												
8												
9												
10												
11												
12												
13												
14												
15												
16												
17												
18												
19												
20												
21												
22												
TOTAL ANNUAL AMOUNT												
PERMANENT FULL TIME: POSITIONS & (months)									()	()	()	
PERMANENT PART TIME/SEASONAL: POSITIONS & (months)									()	()	()	
TEMPORARY, FULL TIME EQUIVALENT: POSITIONS & (months)									()	()	()	
TOTAL MONTHS												

RR Volunteer Services/ lt. Governor _____ AGENCY Office of The Governor _____ REVISED 12/16/77



Explanation

No vacancy and turn over is expected in the Volunteer services agency which includes only two paid positions, therefore, it is being requested that \$4,000.00 be put back into the budget

BRU Volunteer Services/ Lt. Governor AGENCY Office of The Governor REVISED 12/16/77

12

EXPLANATION

252

14 Travel and Moving

CODE	TRAVEL AND MOVING CLASSIFICATION	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY)			GOVERNOR'S BUDGET
				AGENCY		Request	
				MAINTENANCE	CHANGE		
200	TOTAL TRAVEL AND MOVING	5.5	7.4	7.9		7.9	7.9
210 220	FIELD ADMINISTRATIVE TRAVEL						
	IN-STATE TRANSPORTATION	2.3	2.3	2.3		2.3	
	IN-STATE PER DIEM	3.3	2.7	3.0		3.0	
	OUT-OF-STATE TRANSPORTATION		.3	.5		.5	
	OUT-OF-STATE PER DIEM		.2	.5		.5	
230	CONVENTIONS AND MEETINGS		1.9	1.6		1.6	
240	BOARDS COMMISSIONS & LEGISLATORS			.5	.5	.5	
250	MOVING OR RELOCATION EXPENSE						
260	NON-EMPLOYEE TRAVEL						
920	INTER-AGENCY TRANSFERS (Non-Add)						

EXPLANATION:

In-state transportation and per diem provides the program coordinator with the capacity to respond to requests for technical assistance within two weeks of request anywhere in Alaska and to provide training events in geographic centers of population for volunteer leaders.

Out-of-state transportation provides access to continuing training opportunities for staff at the National Information Center and University of Colorado, both located in Boulder, Colorado.

Conventions and Meetings funding permits the coordinator to attend the annual meeting of the ASSEMBLY, the national organization of statewide coordinators and the meeting called by ACTION, sponsor of the national statewide project.

Board, etc. provide travel money for three representatives from communities other than Anchorage to attend an annual advisory committee meeting.

BRU _____ AGENCY _____ REVISED _____

14 Travel and Moving

000253

15 Contractual Services

CODE	CONTRACTUAL SERVICES CLASSIFICATION	PRIOR YEAR (PY) ACTUAL	CURRENT YEAR (CY) AUTHORIZED	BUDGET YEAR (BY)			GOVERNOR'S BUDGET
				AGENCY			
				MAINTENANCE	CHANGE	REQUEST	
300	TOTAL CONTRACTUAL	5.5	7.1	7.4			7.4
310	COMMUNICATIONS	1.6	3.1	3.1			
320	PRINTING AND ADVERTISING	.5	1.3	1.3			
330	SPACE EXPENSE AND FEES	2.6	2.6	2.8			
340	REPAIR AND MAINTENANCE	.4	.1	.2			
350	UTILITIES OTHER THAN SPACE						
360	EQUIPMENT RENTAL-OTHER THAN HWCF AND WP	.4					
364	EQUIPMENT RENTAL-WORD PROCESSING						
368	EQUIPMENT RENTAL-HIGHWAY WORKING CAPITAL FUND						
370	JUDICIAL EXPENSE						
390	PROFESSIONAL FEES AND SERVICES						
390	OTHER FEES OR EXPENSE	.4					
920	INTER-AGENCY TRANSFERS (NON-ADD)	1.2	1.2	1.2			

EXPLANATION:

310 Provides communications link with agencies and individuals in Alaska requesting technical assistance of staff and link with national volunteer centers of information.

320 Provides funding for printing brochures for workshops, volunteer recruitment center, volunteer services and printing materials for workshops, newsletters issued quarterly, and recognition/award certificates.

330 Provides space for coordinator, information officer and volunteer center at Governor's Office, Anchorage.

340 Provides maintenance on typewriters.

390 Provides fiscal administration at \$100. per month for services of Governor's Fiscal Office and handling receipts and payments.

BRU _____ AGENCY _____ REVISED _____

15 CONTRACTUAL SERVICES

000254

16 Commodities (Supplies and Materials)

CODE	COMMODITY DESCRIPTION	FISCAL YEAR (FY)	CURRENT YEAR (CY)	BUDGET YEAR (BY)			GOVERNOR'S BUDGET	
				TOTAL	AUTHORIZED	AGENCY		
						MAINTENANCE		CHANGE
400	TOTAL COMMODITIES	.6	.9	.9		.9	.9	
410	AGRICULTURAL SUPPLIES							
420	HOUSEHOLD AND INSTITUTIONAL SUPPLIES							
430	STRUCTURAL MATERIALS AND SUPPLIES							
440	EQUIPMENT PARTS AND SUPPLIES							
450	PROFESSIONAL AND EDUCATIONAL SUPPLIES			.1		.1		
460	OFFICE AND LIBRARY SUPPLIES	.7	.9	.8		.8		
470	OTHER INFORMATION SUPPLIES							
480	INTER-AGENCY TRANSFERS (Non-Add)							

EXPLANATION:

470 Provides for subscriptions to materials valuable to volunteer information of staff.

480 Provides for office supplies and filing materials for Volunteer Services and demonstration project in recruitment. Provides for library supplies for statewide information center available to volunteer leadership throughout the state.

BRU VOLUNTEER SERVICES/LIEUTENANT GOVERNOR AGENCY OFFICE OF GOVERNOR REVISED

16 COMMODITIES

000255

January 23, 1979

President of the Senate
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. President:

Under the authority of art. III, sec. 18 of the Alaska Constitution, I am transmitting a bill relating to volunteer service in state government. The bill offers a timely step forward in bringing government and the governed closer together and in providing an effective means of broadening popular participation in government with no significant cost to the government. The net result should be to the entire state's advantage.

Legally, it is possible for the state to use volunteers right now. But absent a governing statute to set forth rights and duties and other legal relationships, their use creates potentially enormous legal problems. Hence, the need for the proposed new law. Briefly, it provides as follows:

All state agencies are authorized to use volunteers.

Volunteers receive no salaries but may receive reimbursement (or advances) for incidental expenses.

Volunteers are considered state or municipal employees only with respect to tort claims against the state, with respect to workmen's compensation, and with respect to misusing confidential information.

No volunteers may be used to displace existing salaried employees or service contracts.

Additionally, the proposed bill amends AS 44 to establish by law an Office of Volunteer Services under the lieutenant governor and expressly vests in the lieutenant governor the authority to coordinate, promote, and adopt regulations for a program of volunteer services.

It is my belief that volunteer services in state government is an idea whose time has come. Various programs for volunteer services conducted in recent years under federal auspices demonstrate both the feasibility and desirability of adapting the institution of volunteerism to state and local governments.

This bill is identical to the one which passed out of the Senate Community and Regional Affairs Committee last year, and I hope that it will be enacted this year.

Very truly,
Sincerely,

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONNEL SERVICES					.00	
200 PROPERTY					.00	
300 OPERATIONAL	.00				.00	
400 SUPPLIES	.00				.00	
500 TRAVEL	.00				.00	
600 MISCELLANEOUS	.00				.00	
700 DEPRECIATION	.00				.00	
TOTAL	.00				.00	

Jay S. Hammond
Governor

BUSINESS (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
GENERAL FUND	.00	.00	.00	.00	.00	
GENERAL FUNDS	.00	.00	.00	.00	.00	
OTHER FUNDS	.00	.00	.00	.00	.00	

POSITIONS

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
FULL TIME	0	0	0	0	0	
PART TIME	0	0	0	0	0	
TEMPORARY	0	0	0	0	0	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Volunteers in the hundreds have served in state institutions such as the Pioneer Homes, Alaska Psychiatric Institute, State Museum, State Parks, and State Correctional Centers for a number of years without claim against the state for injury or liability. In a memorandum from Risk Management, Department of Administration March 26, 1976, volunteers are considered employees for purposes of liability and workmen's compensation. Insurance adjusters for the state question that status. This legislation would clarify and protect state employees using volunteers. There would be no premium costs. Costs would arise only if a claim is submitted by volunteers or by other parties against volunteers working in state institutions and facilities. By law this status extends only to volunteers serving on state boards and commissions. The possibility of future claims would not be reduced against benefits to state boards and institutions improving services with volunteers and to the general by greater citizen

TO BE USED FOR FISCAL PURPOSES
 LEGISLATIVE BUDGETING AND FINANCIAL CONTROL BOARD
 SUBJECT: BUDGETING AND FINANCIAL CONTROL BOARD
 FOR VOLUNTEER SERVICES PROVIDED TO AGENCIES UNDER
 PART 10 OF THE STATE FINANCE CODE. AGENCY BUDGETS
 TO BE SET ASIDE FOR THESE SERVICES TO BE USED AS

Bill/Resolution No. _____
 Title An Act relating to volunteer service in state government.
 Requested by The Governor Date January 2, 1979

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected Social and Economic Assistance to General Population
 Budget Request Unit(s) Affected Office of Volunteer Services

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES	.00	.00	.00	.00		
200 TRAVEL	.00	.00	.00	.00		
300 CONTRACTUAL	.00	.00	.00	.00		
400 COMMODITIES	.00	.00	.00	.00		
500 EQUIPMENT	.00	.00	.00	.00		
600 LAND & STRUCTURES	.00	.00	.00	.00		
700 GRANTS, CLAIMS, ETC.	.00	.00	.00	.00		
TOTAL	.00	.00	.00	.00		

FUNDING (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
GENERAL FUND	.00	.00	.00	.00		
FEDERAL FUNDS	.00	.00	.00	.00		
OTHER (Specify)	.00	.00	.00	.00		

POSITIONS

	78	79	80	81	82	83
FULL TIME	0	0	0	0		
PART TIME	0	0	0	0		
TEMPORARY	0	0	0	0		

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Volunteers in the hundreds have served in state institutions such as the Pioneer Homes, Alaska Psychiatric Institute, State Museum, State Parks, and State Correction Centers for a number of years without claim against the state for injury or liability. In a memorandum from Risk Management, Department of Administration March 26, 1976, volunteers are considered employees for purposes of liability and workmen's compensation. Insurance adjusters for the state question that status. This legislation would clarify and protect state employees using volunteers. There would be no premium costs. Costs would arise only from claims submitted by volunteers or by other parties against volunteers working in state institutions and agencies. By law this status exists only for volunteers serving on state boards and commissions. The possibility of future claim costs must be weighed against benefits to state agencies and institutions improving services with volunteers and to government in general by greater citizen participation and understanding.

IV. DATE January 2, 1979 PREPARED BY Howard L. DeVore
 AGENCY Office of the Governor
 PHONE 274-6223

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

COMMITTEE REPORT
SENATE

Fin?

1/24/79

FURTHER: None

Date: 2/20/79

Mr. President:

The Committee on JUDICIARY has had SB 70
relating to volunteer service in state government

under consideration and (a majority of the committee) (the committee)
reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____

AND attaches a "Letter of Intent" New Fiscal Note

reports it back without recommendation *but that it be further referred to Sen. Finance Committee*

referred to the _____ Committee

MEMBERS SIGNING None
~~DO PASS~~

MEMBERS HAVING
OTHER RECOMMENDATIONS:

1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]
1 [Signature]

1 [Signature]
CHAIRMAN

Introduced: 1/24/79
Referred: Judiciary

1 IN THE SENATE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 SENATE BILL NO. 70

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to volunteer service in state govern
7 ment."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 39.05 is amended by adding new sections to read:

10 ARTICLE 5. VOLUNTEER SERVICE.

11 Sec. 39.05.200. AUTHORIZATION. All state agencies are authorized
12 to recruit, train, and accept without regard to personnel laws, rules,
13 or regulations, including the Public Employment Relations Act, the
14 services of individuals without compensation as volunteers for or in
15 aid of their functions.

16 Sec. 39.05.210. INCIDENTAL EXPENSES. All state agencies are
17 authorized to provide for incidental expenses, such as transportation,
18 lodging, subsistence, and uniforms or special clothing required for
19 the volunteers.

20 Sec. 39.05.220. EMPLOYMENT STATUS. (a) Except as otherwise
21 provided in this section, a volunteer is not a state official or
22 employee and is not subject to the provisions of law relating to state
23 employment, including those related to hours of work, rates of compen-
24 sation, leave, unemployment compensation, employee benefits, and
25 employee labor relations.

26 (b) For the purposes of tort claims against the state, a volunteer
27 is a state employee.

28 (c) For the purposes of workmen's compensation, a volunteer is
29 a state employee.

1 (d) For the purposes of responsibility for access to confidential
2 information (AS 39.51.010), a volunteer is a state employee.

3 Sec. 39.05.230. LIMITATION. Volunteers may not be used to
4 supplant existing salaried employees or service contracts but rather
5 may be used to supplement them.

6 * Sec. 2. AS 44.19 is amended by adding a new section to read:

7 Sec. 44.19.012. OFFICE OF THE LIEUTENANT GOVERNOR. Within the
8 Office of the Governor, the Office of the Lieutenant Governor includes
9 the Office of Volunteer Services.

10 * Sec. 3. AS 44.19.030 is amended by adding a new paragraph to read:

11 (3) coordinate, promote, and adopt regulations for the
12 program for full-time and part-time volunteer state service authorized
13 by AS 39.05.200 - 39.05.230.



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O Smith
Signature of Camera Operator

3/20/90
Date

Introduced: 1/26/79
Referred: Judiciary and
Finance

1 IN THE SENATE

BY THE JUDICIARY COMMITTEE
BY REQUEST

2 SENATE BILL NO. 77

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to compensation for criminal injuries;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 18.67.100 is amended to read:

10 Sec. 18.67.100. INCIDENTS AND OFFENSES TO WHICH CHAPTER APPLIES.

11 The board may order the payment of compensation in accordance with the
12 provisions of this chapter for personal injury or death which resulted
13 from

14 (1) an attempt on the part of the applicant to prevent the
15 commission of crime, or to apprehend a suspected criminal, or aiding or
16 attempting to aid a police officer to do so, or aiding a victim of a
17 crime, or

18 (2) the commission or attempt on the part of one other than
19 the applicant to commit any of the following offenses: mayhem; indecent
20 act with children; kidnapping; murder; manslaughter; rape; assault with
21 intent to kill, rob, rape, or poison; assault with intent to maim;
22 assault with a dangerous weapon; aggravated assault; threats to do
23 bodily harm, or lewd, indecent, or obscene acts.

24 * Sec. 2. AS 18.67 is amended by adding a new section to read:

25 Sec. 18.67.101. INCIDENTS AND OFFENSES TO WHICH CHAPTER APPLIES.

26 The board may order the payment of compensation in accordance with the
27 provisions of this chapter for personal injury or death which resulted
28 from

29 (1) an attempt on the part of the applicant to prevent the

1 commission of crime, or to apprehend a suspected criminal, or aiding or
2 attempting to aid a police officer to do so, or aiding a victim of a
3 crime; or

4 (2) the commission or attempt on the part of one other than
5 the applicant to commit any of the following offenses: murder in any
6 degree, manslaughter, criminally negligent homicide, assault in the
7 first or second degree, assault in the third degree under AS 11.41.230-
8 (a)(3), kidnapping, sexual assault in any degree, sexual abuse of a
9 minor, unlawful exploitation of a minor, or contributing to the delin-
10 quency of a minor under AS 11.51.130(a)(4).

11 * Sec. 3. AS 18.67.080(a) is amended to read:

12 (a) In a case in which a person is injured or killed by an inci-
13 dent specified in AS 18.67.101(1) [18.67.100(1)], or by the act of any
14 other person which is within the description of offenses listed in AS
15 18.67.101(2) [18.67.100(2)], the board may order the payment of compen-
16 sation in accordance with the provisions of this chapter:

17 (1) to or for the benefit of the injured person;

18 (2) in the case of personal injury or death of the victim, to
19 a person responsible or who had been responsible for the maintenance of
20 the victim who has suffered pecuniary loss or incurred expenses as a
21 result of the injury or death; or

22 (3) in the case of death of the victim, to or for the benefit
23 of one or more of the dependents of the victim.

24 * Sec. 4. AS 18.67.130(a) is amended to read:

25 (a) No order for the payment of compensation may be made under AS
26 18.67.080 unless the application has been made within two years after
27 the date of the personal injury or death, and the personal injury or
28 death was the result of an incident or offense listed in AS 18.67.101
29 [18.67.100] which had been reported to the police within five days of

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its occurrence or, if the incident or offense could not reasonably have been reported within that period, within five days of the time when a report could reasonably have been made.

* Sec. 5. AS 18.67.180(5) is amended to read:

(5) "victim" means a person who is injured or killed by an incident or offense specified in AS 18.67.101 [18.67.100].

* Sec. 6. AS 18.67.100 is repealed.

* Sec. 7. Sections 2 - 6 of this Act take effect January 1, 1980. The remainder of this Act takes effect immediately in accordance with AS 01.10.-070(c).

A M E N D M E N T

Offered in the SENATE

By the Judiciary Committee

TO: SENATE BILL NO. 77

Page 2, lines 4 - 10:

Delete all material and insert the following:

"(2) the commission or attempt on the part of one other than the applicant to commit any of the following offenses: murder in any degree, manslaughter, criminally negligent homicide, assault in the first or second degree, kidnapping, sexual assault (in any degree) sexual abuse of a minor, contributing to the delinquency of a minor under AS 11.51.130(a)(4), threats to do bodily harm, or lewd, indecent, or obscene acts."

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

January 31, 1979

SUBJECT: Proposed amendment to Senate Bill No. 77
TO: Members of the Senate Judiciary Committee
FROM: ^{JAMc} James A. McKenzie, Legislative Counsel

The purpose of Senate Bill No. 77 is to allow the Violent Crimes Compensation Board to compensate victims of aggravated assault. This is provided for in sec. 1 by adding aggravated assault to the list of offenses for which compensation may be paid. This list of offenses, however, will be obsolete when the new criminal code takes effect on January 1, 1980. Section 2 of the bill is an attempt to translate the list of offenses, including aggravated assault, into the language of the new criminal code. The difficulty is in translating the terms "threats to do bodily harm" and "lewd, indecent, or obscene acts." (Page 2, lines 22-23). Threats to do bodily harm and lewd, indecent, or obscene acts are not, as such, crimes under the present criminal code or under the new criminal code. I had thought it best to eliminate these general terms and replace them with specific crimes under the new criminal code. Upon reviewing the bill, however, I believe that it is better to leave these terms as they are. There are a number of crimes under the new criminal code which could, in some circumstances, involve threats to do bodily harm or lewd, indecent, or obscene acts. For example, harrassment under AS 11.61.120(a)(4) involves anonymous phone calls, obscene phone calls, and phone calls that threaten physical injury. If this were added to the list, it would read, "harrassment under AS 11.61.120(a)(4) which involves an obscene phone call or a phone call that threatens physical injury."

Use of the general terms in the existing law eliminates the complexity and confusion of listing, with appropriate qualifications, every crime which might come under those terms and helps to insure that new crimes coming under those terms will be covered. The proposed amendment translates the specific crimes listed in sec. 1 into their counterparts under the new criminal code and retains the general terms "threats to do bodily harm" and "lewd, indecent, or obscene acts."

JAMcK:nem

SB 77 JUDICIARY BY REQUEST.....RELATING TO COMPENSATION FOR
CRIMINAL INJURIES.

THE PURPOSE OF THIS BILL IS TO ADD " AGGRAVATED ASSAULT" TO THE
CRIMES WHICH A PERSON MAY APPLY FOR COMPENSATION FROM THE VIOLENT
CRIMES COMPENSATION BOARD.

SECTION 1. Adds "aggravated assault" to the current offenses
under which a person may apply for compensation.

SECTIONS 2-6 These sections have been rewritten and amended in order
to include the new term for aggravated assault and to
conform to internal cross references under the
new criminal code, which will be effective January,
1980.

*NOTE: Only section 1 will take effect immediately, all other
sections will take effect January 1980.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF PUBLIC SAFETY

VIOLENT CRIMES COMPENSATION BOARD

POUCH N
JUNEAU, ALASKA 99811

January 30, 1979

The Honorable Robert H. Ziegler, Sr.
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Ziegler:

The Violent Crimes Compensation Board requests passage of SB 77 amending Section 100 of the statute to include Aggravated Assault.

Five claims were submitted in FY78 which had to be denied because the injuries did not result from a crime encompassed under Section 100. While the number does not seem large, the Board believes innocent victims should be compensated for medical expenses and loss of earnings due to injuries received at the hands of assailants.

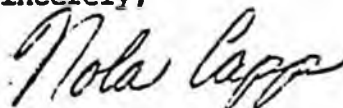
For example, one claimant was at home when two men forced their way into the apartment and beat and kicked the claimant severely. The claimant incurred fractured nasal bones and multiple abrasions and contusions about the head, neck, arms and upper chest. The claimant's medical expenses were \$2,157.00 of which the insurance company paid \$1,561.50, leaving the claimant owing a balance of \$645.50. Since the claimant was in the hospital eight days and unable to work for a period of three weeks total, loss of earnings were incurred in the amount of \$880.55.

As the amount of compensation for each of the claims would be approximately \$2,000.00, the Board does not feel there would be a fiscal impact on the program over and above the appropriated funds.

The Crime of Aggravated Assault appears to be within the intent of the original statute therefore the Violent Crimes Compensation Board supports this bill.

As a Board meeting was previously scheduled in Anchorage on February 1, 1979, it is impossible to personally testify at the hearing. However, your thoughtful consideration will be appreciated.

Sincerely,



(Mrs.) Nola K. Capp
Administrator

NKC:mmg

MEMORANDUM

State of Alaska

TO: Jos Mapranath
Budget Analyst
Department of Public Safety

DATE: January 29, 1979

FILE NO:

TELEPHONE NO:

FROM: Nola K. Capp, Administrator *NC*
Violent Crimes Compensation Board

SUBJECT: Senate Bill 77

Based on the historical data at our disposal, we do not feel there will be a fiscal impact over and above the appropriated funds.

The Honorable Robert Ziegler
Alaska State Senate
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Ziegler:

The Violent Crimes Compensation Board, at their November meeting, requested I write asking your assistance with a problem in the statute that has arisen several times during the past year.

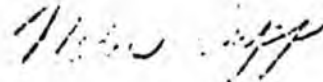
Several claims have been submitted where the claimant was kicked and beaten causing severe injuries. The Board has had to deny the claims because Aggravated Assault doesn't qualify as a compensable crime under Section 100 of the statute.

The Board would like your assistance in amending Section 100 of the statute to include Aggravated Assault as a qualifying crime so innocent victims of brutal attacks can be compensated.

The Board does not feel this would have a great fiscal impact on the program as claims of this nature do not request large sums of money so no fiscal note would be required.

Your assistance in this matter and your support of the program is appreciated.

Sincerely,



(Mrs.) Nola K. Capp
Administrator

NKC:ang

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB77
 Title An act relating to compensation for criminal injuries.....
 Requested by Legislative Finance Date 1-29-79

II. FISCAL DETAIL

Agency Affected Department of Public Safety
 Program Category Affected Administration of Justice
 BRU, Program, or Subprogram(s) Affected Violent Crime Compensation Board/Due Process
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Aggravated assault claims usually involve no large sum of money and the program manager estimates no fiscal impact at all.

IV. DATE 1/29/79 PREPARED BY Jos Mapranath, Budget Analyst
 AGENCY Department of Public Safety
 PHONE 465-4368

*Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)