

LEG. FINANCE - BILLS 1979 - 1980 1193

CASHB 932 cont., thru HB 936 1193

STATES ENTITLED TO, BUT NOT USING

Rural Development Funds

According to a new congressional study, some Northeastern and Midwestern states are not using all the funds to which they are entitled under the Rural Development Act.

Rep. Robert W. Edgar (D-Pa.), chairman of the 213-member Northeast-Midwest Congressional Coalition, said that while most states in the region have taken advantage of funds available under the law's major programs, others have consistently under-utilized federal money already allocated to them.

The Rural Development Act of 1972 significantly increased the responsibility and the budget of the U.S. Department of Agriculture. The Department became the Administration's leading federal agency charged with more fully addressing the needs of the nation's rural residents. This added responsibility fell mainly to the Farmers Home Administration, which has become a major source of financing in rural areas.

Rep. James L. Oberstar (D-Minn.), co-chairman of the bi-partisan House coalition, said one of the reasons states may not fully utilize allocated funds is that "local officials might not be aware of the existence of some FmHA programs or the availability of funds."

Major programs under RD cover loans and grants for community facilities, water and waste treatment, and business and industrial development.

Business Loans
Applicants apply for the

guarantee through private lenders. The private lenders are responsible for making and servicing the loans which are at fixed or variable rates consistent with the market rate. FmHA guarantees to pay up to 90 percent of the principal and interest of the outstanding loan to the lender if the borrower defaults.

In addition to equity amounting to at least 10 percent of the loan, all loans must be fully collateralized. Repayment period for loans for land, buildings and fixtures cannot exceed 30 years; machinery or equipment, 15 years or the life of the machinery or equipment; or for working capital, 7 years.

Priorities for funding include:

- saving existing jobs
- enlarging, extending, or otherwise improving existing businesses and industries
- creating the highest number of permanent employment opportunities
- contributing to the overall economic stability of the rural area

Loans may not be used for the production of agricultural commodities. Approximately one-third of all loans and one-half of loan funds have been made to manufacturing firms.

If the proposed financial assistance exceeds \$1 million or employment will be increased by more than 50 employees, the U.S. Department of Labor must certify that the proposed project will not result in the transfer of jobs or

business activity from one area to another or result in an increase of goods, materials, commodities, services, or facilities in an area where there is not sufficient demand.

This program differs from the Small Business Administration's business loan program because no direct loans are available: FmHA need not be the credit of last resort, there is no maximum loan amount, and there are no restrictions regarding the size of the business or industry.

Unlike SBA or EDA Loans

The FmHA Business and Industrial Loan program differs from the Economic Development Administration's business assistance program because assistance is not restricted to designated economic development districts, there is no limit regarding the maximum investment per job created or saved, and no direct loans are available.

Applicants for the FmHA program must be located in a non-urbanized area with population not exceeding 50,000; localities under 25,000 residents receive preference. Most loans have actually gone to communities of under 5,000. Loans average about \$650,000. The fiscal 1978 loan authorization level was \$1 billion.

Project grants to public entities serving rural areas (less than 50,000 population) are available for the acquisition and development of industrial sites in rural areas. The U.S. Department of Labor's certification requirements for the Business and Industrial Loan

Representative Dale Locker (Ohio)

Washington Report

A new approach to federal policy on rural development

Rural America—its “changing face,” its special needs, and its coordination of the hundreds of federal programs that affect its human and natural resources—was the focus of attention in late December as President Carter announced his Small Community and Rural Development Policy.

The policy, as outlined before a gathering of hundreds of state and local officials and representatives of community-based organizations and the small town business and financial community, combines a set of principles to guide the administration of federal programs, a series of organizational and procedural changes to develop the institutional capacity at the federal and state level to deal with rural issues on a continuing basis, and an “action agenda” of over 100 initiatives to help meet pressing rural needs.

In noting the changes in many rural areas—growth in population, expansion in rural employment, diversification of rural economies—the President argued the need for “a forward-looking policy . . . to manage the effects of such change—to enable individuals and communities to solve their problems and to capitalize on their opportunities.”

And yet, he continued, “rural people and communities have proportionately greater unmet basic human needs than do other parts of the nation.” Almost 40 percent of the nation’s poor live in rural areas. Rural areas have 58 percent fewer physicians, 38 percent fewer dentists and 29 percent fewer nurses, on a per capita basis, and yet a higher incidence of chronic disease exists and more work-days are lost due to illness in the rural sector than in urban areas. While 57 percent of the rural poor and 45 percent of the rural elderly do not own an automobile, public transportation carries less than 1 percent of rural residents who work away from home.

To meet these needs and manage the effects of change in rural areas, the President directed his top administrators to manage their programs so as to recognize local priorities and facilitate decision-making, to invest federal funds in ways that complement state-local plans and priorities, to use federal assistance to help leverage private sector investments, to target federal funds to disadvantaged persons and distressed communities in rural areas, to provide local citizens and their leaders with assistance for more effective decision-making and development efforts, and to make federal programs more accessible to rural jurisdictions and better adapted to rural circumstances and needs.

The capacity to implement the policy’s principles and initiatives was enhanced by a request to Congress for creation of an Undersecretary of Agriculture for Small Community and Rural Development, who will aid the Secretary in carrying out his responsibilities under the Rural Development Act of 1972, and who will co-chair, along with the President’s Assistant for Intergovernmental Affairs, a revitalized Working Group on Small Community and Rural Development.

The Working Group will include top officials from the Office of Management and Budget, the Domestic Policy Staff, the departments of Education, Energy, Transportation, Housing and Urban Development, Agriculture, Treasury, Interior, Health and Human Services, Labor, and Commerce, as well as the Environmental Protection Agency, ACTION, the Community Services Administration, the Small Business Administration, and the General Services Administration.

The President also directed the Secretary of Agriculture to appoint an Advisory Council to monitor policy implementation and to advise the Secretary and the Working Group, including participation in an annual review of rural policies, programs and budget levels. Members of the Council will include state and local elected officials, representatives of community-based organizations and

other private interest groups, and representatives of the business and financial community.

A second level of advisory bodies would be created with the positive response of governors to the President’s invitation to establish State Rural Development Councils. Federal Regional Councils will be directed to set up rural development task forces to assist state implementation efforts, and agency heads will direct their field personnel to participate on the state councils as requested by the governors.

The Secretaries of Housing and Urban Development, Health and Human Services, Education, Commerce, Energy, Labor, Transportation, and Interior, and the Administrators of the Environmental Protection Agency, the Community Services Administration, and the Small Business Administration were also directed to review existing policies and programs in relation to the policy principles, and to designate a senior official to be responsible for monitoring implementation of the policy and to serve as a rural advocate within the agency.

On the Agenda

The “action agenda” announced by the President comprises key actions already taken by the Administration and a series of new proposals which will require executive and/or congressional response to implement. The series of White House Rural Initiatives announced over the past 15 months in the areas of health, sewer and water, rural elderly housing, communications, energy, transportation, and public works forms the core of ongoing agenda items. These actions and new proposals that should be of interest to state legislators include:

Housing—

- extend current four-year, four-state demonstration in state delivery of federal housing and community assistance to other rural distressed communities in those states;
- fully implement initiative on congregate elderly

housing, with social services provided on site (\$12.5 million, 10-site demonstration); and

- develop standardized loan application and appraisal forms for HUD, FHA, FmHA, and VA.

Energy—

- implement initiatives to promote small-scale hydroelectric, community-based unconventional gas and small-scale fuel alcohol development;
- support legislation providing \$750 million in grants and \$1.5 billion in loan guarantees over five years to assist states in meeting the needs of areas experiencing rapid energy resource development ("boom towns");
- support loans financed from windfall profits tax revenue for construction of small-scale alcohol fuel plants; and
- extend the 4 cents per gallon tax exemption on the sale of gasoline.

Health—

- continue implementation of four-year initiative to construct or rehabilitate 300 primary care clinics and to train and employ rural residents as support staff;
- promote full implementation by HFW of the Rural Health Clinic Services Act;
- place top legislative priority on Child Health Care Program and other preventive care programming for children;
- promote legislation permitting "swing beds" to simplify Medicare and Medicaid reimbursement in rural hospitals; and
- provide incentives to states and local communities to increase access to alcohol and drug abuse programs in rural areas.

Capacity building—

- develop a national program to support locally selected circuit-riding managers to assist rural towns and counties;
- continue to fund FmHA Section III rural planning programs;
- provide technical assistance to rural officials on the use of 1980 census data and improve access to detailed data at the small town level;
- negotiate a single set of application, auditing, and reporting requirements for clusters of federal aid programs; simplify and standardize compliance requirements with cross-cutting federal laws and executive orders.

Transportation—

- continue implementation of the components of the June 1979 initiative, including assistance to commuter airlines and small town airports, rehabilitation of railroad branchlines, promotion of rural ridesharing, and coordination and delivery of social service and public transit;
- propose amendments to provide \$100 million per year from 1981-85 for small airport development; and
- support adequate funding of Section 18 (Nonurbanized Public Transportation Program) of Surface Transportation Act of 1978.

Other items of interest include:

- funding the planning and construction of alternative wastewater systems;
- supporting special emphasis on program needs of rural areas in reauthorizing legislation for vocational education;
- requiring state governments to provide adequate

access to welfare programs—and the Food Stamp program in sparsely populated areas;

- emphasizing rural downtown revitalization through policy to facilitate transfer and lease of federal property, and convening of a national conference on redevelopment of mainstreet;
- fully implementing the Environmental Protection Agency's policy on agricultural land protection;
- adopting as a national goal the elimination of unsafe drinking water during the 1980's;
- fully implementing the Rural Clean Water Program in FY 1980; and
- completing the joint CEQ-USDA study of the effects of conversion of prime agricultural land to other uses and of measures to control such conversion.

The Working Group began its formal deliberations in late January, at which time the process for the appointment of the Advisory Council was initiated. The White House has been in contact with each governor to encourage the designation of a state rural development council. And during the coming weeks, a series of conferences for state and local officials and others interested in rural affairs will be held throughout the country to assist in publicizing and implementing the small community and rural development policy.

Rep. Dale Locker is Chairman of NCSL's Rural Development Committee.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

POUCH K-STATE CAPITOL
JUNEAU, ALASKA 99811

465-3600

April 15, 1980

The Honorable Russ Meekins
Chairman, House Finance Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811.

Re: CSHB 932, relating to
rural development

Dear Mr. Chairman:

We wish to call to your committee's attention some legal problems presented by CSHB 932, a bill establishing the office of rural development and the rural development council.

The bill provides for members of the legislature to serve on the rural development council then vests the council with a veto power over the expenditure of federal money for rural development. As you know, the ruling in Kelley v. Hammond was that the constitution does not permit that arrangement. Moreover, by vesting the council with that power and with the duty of providing policy direction for the office of rural development and assisting it in its activities, the bill necessarily makes membership on the commission a public office. Members of the legislature may not, of course, hold other office. Begich v. Jefferson, 441 P.2d 27 (Alaska 1968). Were they to accept appointment to this commission, they might forfeit their office as legislators, that being the general rule.

Additionally, the bill provides (Sec. 44.19.226) for the director of the office of rural development to hire staff and determine their compensation, within the budget limits. No reason occurs why this office should be different from others and not staff and fund positions in accordance with the same rules and procedures as all other agencies. This provision implies a difference.

We would recommend that lines 7-8 on page 2 of the

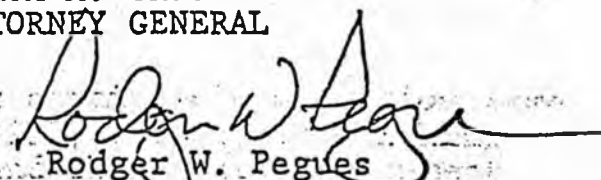
The Honorable Russ Meekins, Chairman
House Finance Committee
April 15, 1980
Page #2

bill be deleted, that lines 25 and 26 on page 2 be deleted, that everything after the word "council" on line 11 and all of lines 12 and 13 on page 3 be deleted, that the words "legislative co-chairman," on line 29 on page 3 be deleted, and that the first sentence on lines 19-20 on page 4 be deleted.

We appreciate this opportunity to bring these matters to your attention.

Sincerely yours,

AVRUM M. GROSS
ATTORNEY GENERAL

By: 
Rodger W. Pegues
Assistant Attorney General

The bill provides for members of the council...
cc: Honorable Bill Parker, Chairman
House Community & Regional Affairs Committee

...the bill provides...
...and determine their compensation...
...the same rules and procedures...

Concept Statement - HB 932

There is little question that all states will be facing reductions this year in their share of federal funding support in virtually every category. This statement, unfortunately, is especially true in the case of Alaska by virtue of our less than competitive national political significance in this election year, and by our poorly represented interests at the regional federal administrative level. Therefore, it would be untrue to suggest that this legislation will necessarily result in any great increase in Alaska's level of federal funding this year. There are, however, some very valuable benefits to enjoy by taking thoughtful advantage of the President's invitation to join in the recognition of rural and small community economic development as a major national priority. By most definitions, Alaska is the least developed, and the most rural of all the states. Because we are guaranteed a substantially greater role in representing our own case at the federal policy forum under the provisions of the President's new rural policy, we can reasonably expect to achieve some changes in federal policy toward Alaska that are more representative of Alaska's self-determined interests and priorities.

Furthermore, by creating a focus on the high national priority at the State level, we will be far less likely to

Concept Statement (cont.)

miss important opportunities to obtain federal financial leverage for State spending.

There is little question that all States will be feeling the pinch this year in their share of reduced federal aid.

Finally, with our attentions turned to the need for support in virtually every category. This year's infrastructure and revenue base development in the coming years, it is especially true in the case of Alaska. In view of our less than competitive regional and national agencies operate in concert toward these common goals. Significance in this election year, and by now clearly

represented interests at the regional and national level. Therefore, it would be untrue to suggest that

legislation will necessarily result in any great increase in Alaska's level of federal funding this year. There are,

however, some very valuable benefits to enjoy in making thoughtful advantage of the President's initiative in the

in the development of rural and small business. Developing and as a major national priority.

Alaska is the least developed, and the most isolated of the states. Because we are guaranteed a relatively high growth

rate in representing our own case at the State level. Four under the provisions of the President's new energy

policy, we can reasonably expect to receive more direct federal policy toward Alaska that are a result of Alaska's

Alaska's self-determined interests and priorities.

By making it a priority at the State level, we will be able to

PROFOUND ECONOMIC DEPRESSION, - HAS BEEN
FOR MANY YEARS"

- I. INTENT: Create Rural Development Council to advocate and assist in rural development.

TIMING: Carter has created new Rural Policy - One time opportunity for revising federal relationship; break Region X Policy brokerage.

II. BASIC PROBLEMS:

1. No comprehensive state commitment to rural economy.
2. Village economic institutions have been left to "go it alone."
3. State relates to rural Alaska through narrowly defined agency boundaries.
4. State now has capital resources to leverage private capital in fostering rural development. Existing structure and policy have a history of poor performance.

III. SOME OF THE OBSTACLES:

1. Need for executive commitment to "an active" rural development policy.
2. Failure to recognize private industry role in basic economies (not a strictly government role).
3. Traditional government/private industry adversity precluded partnership approach to development.
4. Failure to recognize rural development is fundamentally urban development.
5. Inadequate direction of public resources to build an economy - needs Executive Commitment.

IV. STATE'S INTEREST:

1. To begin to establish a very fundamental cash economy in rural Alaska - requires special government role.
2. Infrastructure development is an investment; returns are not immediately apparent.

FEDERAL/STATE INTERAGENCY AGREEMENT

1. State agency structure and operational limits are defined in large part by their federal counterpart agencies.
2. Alaska has had virtually no role in Alaska Federal Policy formation.
3. Seattle's Regional Administrators have exercised brokerage of Alaska interests for years - deeply entrenched.
4. Alaska still has an option to exercise the last of the Federal/State Interagency Agreements.
5. We will be the only state with this option under the new White House Rural Development Policy.
6. The structure of the Council is still open. Its membership is the key to taking advantage of the built-in ability to make things happen!

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. CSHB 932 (Finance)
 Title An Act creating the Office of Rural Development, etc
 Requested by Jim Duncan, Chmn, Budget & Audit Committee Date _____

II. FISCAL DETAIL
 Agency Affected Office of the Governor
 Program Category Affected Office of Rural Development
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)
EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		106.1				
200 TRAVEL		29.5				
300 CONTRACTUAL		15.0				
400 COMMODITIES		2.0				
500 EQUIPMENT		6.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND		158.6				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		3.0				
PART TIME		36.0				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Personal Services:

Executive Director, Range 24	\$48,792
Clerk Typist, Range 7	15,324
Secretary, Range 12	20,772
Total Salaries	\$84,888
Add 25% Benefits	21,222
Total Personal Services	\$106,110

<u>Travel:</u> 13 members x 6 meetings @\$250 =	19,500
Staff travel	10,000
Total travel	\$ 29,500

<u>Contractual:</u> Phone, postage, etc., \$5,000; space, \$10,000	\$ 15,000
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IV. DATE 4-14-80 PREPARED BY Milt Barker
 AGENCY Legislative Finance
 PHONE 465-3795
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Original sponsor: Rules/Legislative Budget
and Audit Committee

Offered: 5/22/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2

SENATE CS FOR CS FOR HOUSE BILL NO. 932

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

ELEVENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act creating the Rural Development Council; and
7 providing for an effective date."

7

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

* Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
10 there is a public interest in the development of a healthy private economic
11 base in rural Alaska, that the rural areas of the state and the many small
12 communities of the state have been in economic crisis for decades, and that
13 in many rural communities a private economic base has ceased to exist which
14 conditions endanger the economic, social, and cultural well-being of the
15 state's rural citizens and the healthy growth and balance of the state's
16 entire economy. The legislature further finds that while many opportunities
17 for economic growth may be available to rural areas, the problems of the
18 state's rural areas are many and complex, spreading beyond the confines or
19 authority of any one program, any one government, or any one policymaker and
20 therefore requiring a special initiative on the part of all concerned par-
21 ties.

22

(b) It is the policy of the legislature that

23

(1) villages and small communities should have access to economic
24 development opportunities;

25

(2) there is a special commitment to the development of a private
26 economic base for villages and small communities;

27

(3) the state should use its resources and financial strength to
28 encourage the development of a healthy, self-sustaining rural economy;

28

(4) the state has the primary policy responsibility to act and to

29

1 catalyze commitment among many interests, including the state, federal govern-
2 ment, local governments, and the private sector to promote a private economy
3 in rural areas;

4 (5) the advocacy of a private economy compatible with preservation
5 of the subsistence economy should be one of the highest priorities of state
6 policy.

7 (c) It is the purpose of this Act to create a governmental structure
8 that will function as an advocate of rural areas and small communities pre-
9 senting development issues before state, federal, and local governments, and
10 in the private sectors, and which will assist rural people and institutions
11 in laying the foundations of a healthy rural private economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. RURAL DEVELOPMENT COUNCIL.

14 Sec. 44.19.191. COUNCIL ESTABLISHED. (a) There is established in
15 the Office of the Governor the Rural Development Council. The council
16 consists of

17 (1) a person appointed by the governor and designated as
18 chairman of the council;

19 (2) a member of each house of the legislature appointed by
20 the presiding officer of that house;

21 (3) the commissioners of the departments of transportation
22 and public facilities, commerce and economic development, and community
23 and regional affairs, and the director of the division of policy de-
24 velopment and planning;

25 (4) six representatives of the private sector appointed by
26 the governor who are residents of the rural area or small communities;

27 (5) the Alaska state director of the Farmers Home Administra-
28 tion of the United States Department of Agriculture, the Special Assis-
29 tant to the Secretary of the United States Department of the Interior in

1 Alaska a designated representative of the Region X Rural Develop-
2 ment Task Force, who are ex officio members of the council and may
3 attend and participate in all meetings of the council but may not vote.

4 (b) The members of the council appointed by the governor serve at
5 the pleasure of the governor.

6 (c) The council may invite representatives from state and federal
7 agencies, local governments, or other groups and interested individuals
8 to participate as nonvoting participants as the council considers appro-
9 priate.

10 (d) The chairman of the council is the person designated by the
11 governor as chairman. The chairman may appoint a vice-chairman.

12 (e) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.201. EXECUTIVE DIRECTOR. An employee of the Office of
16 the Governor designated by the governor is executive director of the
17 council.

18 Sec. 44.19.211. POLICY AND COORDINATION. The council shall pro-
19 vide policy recommendations to the legislature and to the governor. The
20 chairman of the council shall assist the director in coordinating the
21 economic development activities of all departments and agencies of
22 government so that the need for those activities and the impact of those
23 activities on small communities and rural areas is considered and assist
24 in coordinating the activities of departments and agencies of government
25 which have field responsibilities in the rural areas to the extent that
26 those activities relate to economic development. The council shall also
27 assist the governor in his advocacy function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
29 the governor or the chairman or at the request of a majority of the

1 members. The council shall meet at least four times a year at a regu-
2 larly scheduled time as determined by the members. The council may
3 convene meetings of heads of agencies or departments which are concerned
4 with rural matters or economic development if the council determines a
5 meeting to be useful.

6 Sec. 44.19.221. POWERS AND DUTIES OF THE COUNCIL. The council
7 shall

8 (1) investigate and assess rural conditions;

9 (2) act as advocate for the development of an economic base
10 which is compatible with preservation of the subsistence economy in
11 rural Alaska, for community development and for public services which
12 will enhance the opportunity for growth of an economic base in small
13 communities and rural Alaska, and for other matters and programs useful
14 to development of the private economy in rural Alaska;

15 (3) develop and recommend to the governor and the legislature
16 rural development goals and policies;

17 (4) recommend to the governor and the legislature activities,
18 programs, projects, or strategies which will stimulate rural development
19 in Alaska in accordance with adopted state rural development policies;

20 (5) recommend to the governor and the legislature the most
21 effective uses of available federal money to implement the priorities
22 itemized in (4) of this section;

23 (6) assist in the interagency and intergovernmental coordina-
24 tion of economic development issues, activities, and projects in Alaska;

25 (7) submit to the governor, within one year of the effective
26 date of this Act and on a yearly basis thereafter, a report containing
27 a summary of the council's activities regarding the duties under (1),
28 (3), (4), (11), and (12) of this section and making recommendations as
29 to future rural development activities;

1 (8) act as advocate for rural development programs which are
2 not within the jurisdiction of a specific department or agency;

3 (9) act as advocate for appropriate technology development
4 and the advancement of entrepreneurial opportunities;

5 (10) encourage and assist in the creation and use of regional
6 development enterprises;

7 (11) identify opportunities for joint investment strategies;

8 (12) facilitate rural development efforts approved by the
9 governor by

10 (A) identifying interagency or intergovernmental pro-
11 cedural obstacles and providing assistance to these efforts in
12 meeting legal requirements;

13 (B) coordinating technical and financial assistance
14 efforts;

15 (C) offering its services as a mediator on specific
16 conflicts arising in rural development issues.

17 Sec. 44.19.226. REPORTS. Before January 15 of each year the
18 council shall submit to the legislature a comprehensive report de-
19 scribing the activities of the council for the preceding year.

20 Sec. 44.19.231. DEFINITIONS. In AS 44.19.191 - 44.19.231

21 (1) "council" means the Rural Development Council;

22 (2) "director" means the executive director of the Rural De-
23 velopment Council.

24 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

25 (8) Rural Development Council (AS 44.19.191 - 44.19.231) --

26 June 30, 1987.

27 * Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

29



Original sponsor: Rules/Legislative Budget
and Audit Committee

Referred: 4/14/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2

CS FOR HOUSE BILL NO. 932

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

ELEVENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

* Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned par-
22 ties.

23

(b) It is the policy of the legislature that

24

(1) villages and small communities should have access to economic
25 development opportunities;

26

(2) there is a special commitment to the development of a private
27 economic base for villages and small communities;

28

(3) the state should use its resources and financial strength to
29 encourage the development of a healthy, self-sustaining rural economy;

1 (4) the state has the primary policy responsibility to act and to
2 catalyze commitment among many interests, including the state, federal govern-
3 ment, local governments, and the private sector to promote a private economy
4 in rural areas;

5 (5) the advocacy of a private economy compatible with rural life-
6 style should be of the highest priority of state policy;

7 (6) appropriations for rural development from federal money be
8 expended only with the concurrence of the Rural Development Council.

9 (c) It is the purpose of this Act to create a governmental structure
10 that will function as an advocate of rural areas and small communities pre-
11 senting development issues before state, federal, and local governments, and
12 in the private sectors, and which will assist rural people and institutions
13 in laying the foundations of a healthy rural private economic base.

14 * Sec. 2. AS 44.19 is amended by adding new sections to read:

15 ARTICLE 3C. OFFICE OF RURAL DEVELOPMENT.

16 Sec. 44.19.191. OFFICE OF RURAL DEVELOPMENT. There is established
17 in the Office of the Governor the office of rural development. The
18 director of the office is appointed by the governor and serves at his
19 pleasure. The governor may consult with the council concerning the
20 appointment or discharge of the director.

21 Sec. 44.19.201. COUNCIL ESTABLISHED. (a) There is established
22 the Rural Development Council as the policy council for the office of
23 rural development. The council consists of

24 (1) the lieutenant governor;

25 (2) a member of each house of the legislature appointed by
26 the presiding officer of that house;

27 (3) the commissioners of the departments of transportation
28 and public facilities, commerce and economic development, and community
29 and regional affairs, and the director of the division of policy de-

1 velopment and planning;

2 (4) six representatives of the private sector appointed by
3 the governor who are residents of the rural area or small communities;

4 (5) the Alaska state director of the Farmers Home Administra-
5 tion of the United States Department of Agriculture and a designated
6 representative of the Region X Rural Development Task Force who are ex
7 officio members of the council and may attend and participate in all
8 meetings of the council but may not vote.

9 (b) The members of the council appointed by the governor serve at
10 the pleasure of the governor.

11 (c) The lieutenant governor is chairman of the council and one of
12 the legislative members shall be elected by the council as legislative
13 co-chairman.

14 (d) Members of the council serve without compensation but are
15 entitled to per diem and travel expenses provided by law for members of
16 boards and commissions.

17 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
18 cil is to provide policy direction to the office and to assist the
19 office in the performance of the duties of the office. The council
20 shall assist in coordinating the economic development activities of all
21 departments and agencies of government so that the need for those acti-
22 vities and the impact of those activities on small communities and rural
23 areas is considered and assist in coordinating the activities of depart-
24 ments and agencies of government which have field responsibilities in
25 the rural areas to the extent that those activities relate to economic
26 development. The council shall also assist the office in its advocacy
27 function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
29 the chairman or legislative co-chairman, at the request of a majority of

1 the members and at least four times a year at a regularly scheduled
2 time as determined by the members. The council may convene meetings of
3 heads of agencies or departments which are concerned with rural matters
4 or economic development if the council determines a meeting to be useful

5 Sec. 44.19.221. POWERS AND DUTIES OF THE OFFICE. The office shall

6 (1) act as advocate for the development of an economic base
7 in rural Alaska, for community development and for public services which
8 will enhance the opportunity for growth of an economic base in rural
9 Alaska, and for other matters and programs useful to development of the
10 private economy in rural Alaska;

11 (2) coordinate projects relating to economic development
12 among departments and agencies;

13 (3) act as advocate for rural development programs which are
14 not within the jurisdiction of a specific department or agency;

15 (4) act as advocate for appropriate technology development
16 and the advancement of entrepreneurial opportunities;

17 (5) encourage and assist in the creation and use of regional
18 development enterprises.

19 Sec. 44.19.226. STAFF. Within budget and appropriation limits,
20 the director may hire staff and determine their compensation. Except
21 for making inquiries, neither the council nor an individual member of
22 the council may give orders to the staff on administrative matters.

23 Sec. 44.19.231. REPORTS. Before January 15 of each year the
24 office shall submit to the legislature a comprehensive report describing
25 the activities of the council and the office for the preceding year.

26 Sec. 44.19.236. DEFINITIONS. In AS 44.19.191 - 44.19.236

27 (1) "council" means the Rural Development Council;

28 (2) "director" means the director of the office of rural de-
29 velopment;

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(3) "office" means the office of rural development.

* Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

(8) office of rural development and Rural Development Council
(AS 44.19.191 - 44.19.236) -- June 30, 1987.

* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
070(c).

Introduced: 3/4/80
Referred: Community &
Regional Affairs and Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
BUDGET AND AUDIT COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 932

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned
22 parties.

23 (b) It is the policy of the legislature that

24 (1) villages and small communities should exist in the state;

25 (2) there is a special commitment to the development of a private
26 economic base for villages and small communities;

27 (3) the state should use its resources and financial strength to
28 encourage a healthy rural economy;

29 (4) the state has the primary policy responsibility to act and to

1 (4) two members appointed by the governor who are engaged in
2 private enterprise which has significant rural involvement;

3 (5) six members appointed by the governor who are residents
4 of rural areas of the state; and

5 (6) the director of the cooperative extension service of the
6 University of Alaska.

7 (b) The members of the council appointed by the governor serve at the
8 pleasure of the governor.

9 (c) The lieutenant governor is chairman of the council and one of
10 the legislative members shall be elected by the council as legislative
11 co-chairman.

12 (d) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
16 cil is to provide policy direction to the office and to assist the
17 office in the performance of the duties of the office. The council
18 shall assist in coordinating the economic development activities of all
19 departments and agencies of government so that the need for those acti-
20 vities and the impact of those activities on rural areas is considered
21 and assist in coordinating the activities of departments and agencies of
22 government which have field responsibilities in the rural areas to the
23 extent that those activities relate to economic development. The
24 council shall also assist the office in its advocacy function.

25 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
26 the chairman or legislat. e co-chairman, at the request of a majority of
27 the members, or at a regularly scheduled time as determined by the
28 members. The state officers listed in AS 44.19.201(a)(3) who are not
29 appointed to the council are ex officio members of the council and may

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Introduced: 3/4/80
Referred: Community &
Regional Affairs and Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
BUDGET AND AUDIT COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 932

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned
22 parties.

23 (b) It is the policy of the legislature that

24 (1) villages and small communities should exist in the state;
25 (2) there is a special commitment to the development of a private
26 economic base for villages and small communities;

27 (3) the state should use its resources and financial strength to
28 encourage a healthy rural economy;

29 (4) the state has the primary policy responsibility to act and to

1 catalyze commitment among many interests, including the state, federal
2 government, local governments, and the private sector to promote a private
3 economy in rural areas; and

4 (5) the advocacy of a private economy compatible with rural life-
5 style should be of the highest priority of state policy.

6 (c) It is the purpose of this Act to create a governmental structure
7 that will function as the advocate of rural economic issues and rural com-
8 munity issues concerning development within state, federal, and local
9 governments, and in the private sectors, and which will assist rural people
10 and institutions in laying the foundations of a healthy rural private
11 economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. OFFICE OF RURAL DEVELOPMENT.

14 Sec. 44.19.191. OFFICE OF RURAL DEVELOPMENT. There is established
15 in the Office of the Governor the office of rural development. The
16 director of the office is appointed by the governor and serves at his
17 pleasure. The governor may consult with the council concerning the
18 appointment or discharge of the director.

19 Sec. 44.19.201. COUNCIL ESTABLISHED. (a) There is established
20 the Rural Development Council as the policy council for the office of
21 rural development. The council consists of

22 (1) the lieutenant governor;

23 (2) a member of each house of the legislature appointed by
24 the presiding officer of that house;

25 (3) four state officers appointed by the governor from among
26 the commissioners of the departments of transportation and public faci-
27 lities, environmental conservation, health and social services, com-
28 munity and regional affairs, and natural resources and the director of
29 the division of policy development and planning;

1 (4) two members appointed by the governor who are engaged in
2 private enterprise which has significant rural involvement;

3 (5) six members appointed by the governor who are residents
4 of rural areas of the state; and

5 (6) the director of the cooperative extension service of the
6 University of Alaska.

7 (b) The members of the council appointed by the governor serve at the
8 pleasure of the governor.

9 (c) The lieutenant governor is chairman of the council and one of
10 the legislative members shall be elected by the council as legislative
11 co-chairman.

12 (d) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
16 cil is to provide policy direction to the office and to assist the
17 office in the performance of the duties of the office. The council
18 shall assist in coordinating the economic development activities of all
19 departments and agencies of government so that the need for those acti-
20 vities and the impact of those activities on rural areas is considered
21 and assist in coordinating the activities of departments and agencies of
22 government which have field responsibilities in the rural areas to the
23 extent that those activities relate to economic development. The
24 council shall also assist the office in its advocacy function.

25 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
26 the chairman or legislative co-chairman, at the request of a majority of
27 the members, or at a regularly scheduled time as determined by the
28 members. The state officers listed in AS 44.19.201(a)(3) who are not
29 appointed to the council are ex officio members of the council and may

1 attend and participate in all meetings of the council but may not vote.
2 The council may convene meetings of heads of agencies or departments
3 which are concerned with rural matters of economic development if the
4 council determines a meeting to be useful.

5 Sec. 44.19.221. POWERS AND DUTIES OF THE OFFICE. The office shall

6 (1) act as advocate for the development of an economic base
7 in rural Alaska, for community development and for public services which
8 will enhance the opportunity for growth of an economic base in rural
9 Alaska, and for other matters and programs useful to development of the
10 private economy in rural Alaska;

11 (2) act as the state agency for federal rural development
12 programs when appropriate;

13 (3) coordinate rural development programs among departments
14 and agencies;

15 (4) act as advocate for rural development programs which are
16 not within the jurisdiction of a specific department or agency;

17 (5) act as advocate for appropriate technology development
18 for rural needs.

19 Sec. 44.19.226. STAFF. Within budget and appropriation limits,
20 the director may hire staff and determine their compensation. Except
21 for making inquiries, neither the council nor an individual member of
22 the council may give orders to the staff on administrative matters.

23 Sec. 44.19.231. REPORTS. Before January 15 of each year the
24 office shall submit to the legislature a comprehensive report describing
25 the activities of the council and the office for the preceding year.

26 Sec. 44.19.236. DEFINITIONS. In AS 44.19.191 - 44.19.236

27 (1) "council" means the Rural Development Council;

28 (2) "director" means the director of the office of rural de-
29 velopment;

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(3) "office" means the office of rural development.

* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
070(c).



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith
Signature of Camera Operator

3/20/90
Date

BUDGET FOR PRELIMINARY DATA COLLECTION

&

ASSESSMENT AND RECOMMENDATION

for a

STATE OFFICE OF CHILD DEVELOPMENT

July 1, 1980 - January 20, 1982

HOUSE BILL NO. 935

PERSONNEL . . (18.5 mos)

Coordinator/Advocate
Secretary II

38,830

23,475

Fringe @ 19%

11,838

74,143

CONSULTANTS

Data processing & programming—needs
assessment and resource information

30,000

TRAVEL/PER DIEM

Coordinator
4 trips/3 days/12 regions @900

43,200

Advisory Group Planning Meetings
12 reps/2 days/6 mtgs @ 800

57,600

100,800

PRINTING

Newsletter 7 @800

5,600

TELEPHONE

18.5 mos @100/mo.

1,850

ADMINISTRATIVE COSTS

12%

28,800

GRAND TOTAL

\$241,193

Funding Information
General Fund \$250,000
Other Funds -0-
\$250,000

Introduced: 3/5/80
Referred: Health, Education &
Social Services and Finance

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 935

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to RuralCAP for
7 a study identifying the needs of preschool age children
8 and for a plan to meet those needs; and providing for
9 an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$250,000 is appropriated from the general fund to
12 the Department of Community and Regional Affairs for payment as a grant to
13 RuralCAP for the preparation of a report to be submitted to the legislature
14 within the first 10 days of the Second Session of the Twelfth Legislature
15 which will include:

16 (1) information on the needs of preschool age children in Alaska;
17 (2) the results of a study of the means of meeting the needs of
18 preschool age children in Alaska, including the effectiveness of establishing
19 an office of child development in the executive branch of state government;
20 and

21 (3) a plan for meeting needs of preschool age children with both
22 public and private resources.

23 * Sec. 2. The unexpended and unobligated portion of the appropriation
24 made by this Act lapses into the general fund January 20, 1982.

25 * Sec. 3. This Act takes effect July 1, 1980.
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Original sponsor: Community and Regional
Affairs Committee

Offered: 4/15/80
Referred: Finance

Funding Information

General Fund \$242,000
Other Funds -0-
\$242,000

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 935

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to RuralCAP for
7 a study identifying the needs of preschool age children
8 and for a plan to meet those needs; and providing for
9 an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$242,000 is appropriated from the general fund to
12 the Department of Community and Regional Affairs for payment as a grant to
13 RuralCAP for the preparation of a report to be submitted to the legislature
14 within the first 10 days of the Second Session of the Twelfth Legislature
15 which will include:

16 (1) information on the needs of preschool age children in Alaska;
17 (2) the results of a study of the means of meeting the needs of
18 preschool age children in Alaska, including the effectiveness of establishing
19 an office of child development in the executive branch of state government;
20 and

21 (3) a plan for meeting needs of preschool age children with both
22 public and private resources.

23 * Sec. 2. The unexpended and unobligated portion of the appropriation
24 made by this Act lapses into the general fund January 20, 1982.

25 * Sec. 3. This Act takes effect July 1, 1980.
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COMMITTEE REPORT

(7)

HOUSE

3/5/80

FURTHER:

4/15

FINANCE

Date:

4/11/80

Mr. Speaker:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had HB 935

"An Act making a special appropriation to RuralCAP for a study identifying the needs of preschool age children and for a plan to meet those needs; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 935 same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation (Budget for Preliminary Data Collection)
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

[Signature]

[Signature]

[Signature]

[Signature]

[Signature]

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]
CHAIRMAN

8084
P. S. Green

Original sponsor: Community and Regional
Affairs Committee

Offered: 4/15/80
Referred: Finance

Funding Information	
General Fund	\$242,000
Other Funds	-0-
	<u>\$242,000</u>

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 935

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to RuralCAP for
7 a study identifying the needs of preschool age children
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9 an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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15 which will include:

- 16 (1) information on the needs of preschool age children in Alaska;
- 17 (2) the results of a study of the means of meeting the needs of
18 preschool age children in Alaska, including the effectiveness of establishing
19 an office of child development in the executive branch of state government;
20 and
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22 public and private resources.

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24 made by this Act lapses into the general fund January 20, 1982.

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COMMITTEE COPY

Budget
Memo 4/15

8048
Guthrie

Funding Information
General Fund \$250,000
Other Funds -0-
\$250,000

Introduced: 3/5/80
Referred: Health, Education &
Social Services and Finance

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 935

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to RuralCAP for
7 a study identifying the needs of preschool age children
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15 which will include:

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17 (2) the results of a study of the means of meeting the needs of
18 preschool age children in Alaska, including the effectiveness of establishing
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24 made by this Act lapses into the general fund January 20, 1982.

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COMMITTEE COPY

BUDGET FOR PRELIMINARY DATA COLLECTION

&

ASSESSMENT AND RECOMMENDATION

for a

STATE OFFICE OF CHILD DEVELOPMENT

July 1, 1980 - January 20, 1982

HOUSE BILL NO. 935

PERSONNEL . . (18.5 mos)

Coordinator/Advocate
Secretary II

38,830
23,475

Fringe @ 19%

11,838
74,143

CONSULTANTS

Data processing & programming—needs
assessment and resource information

30,000

TRAVEL/PER DIEM

Coordinator
4 trips/3 days/12 regions @900

43,200

Advisory Group Planning Meetings
12 reps/2 days/6 mtgs @ 800

57,600
100,800

PRINTING

Newsletter 7 @800

5,600

TELEPHONE

18.5 mos @100/mo.

1,850

ADMINISTRATIVE COSTS

12%

28,800

GRAND TOTAL

\$241,193

ALASKA STATE LEGISLATURE

ELEVENTH Legislature SECOND Session

HOUSE ... BILL NO. 935....

By THE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

"An Act making a special appropriation to RuralCAP for a study identifying the needs of pre-school age children and for a plan to meet those needs; and providing for an effective date."

Spec appro, RuralCAP

Introduced in the House ... 3/5 19...80

HISTORY IN THE HOUSE

1980		Read first time and referred to Committee on HESS and Finance										
Mar	5	Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
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Excused	Excused											
		Reported correctly engrossed										
		Signed by Speaker										
		Sent to Senate										
CHIEF CLERK OF THE HOUSE												

HISTORY IN THE SENATE

19		Read first time and referred to Committee on										
		Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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Excused	Excused											
		Reconsideration										
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PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reported correctly engrossed										
		Signed by President										
		Returned to House										
SECRETARY OF THE SENATE												

HISTORY IN THE HOUSE

19		Received from Senate
		Concurred in Senate amendment thus adopting: VOTE
		Failed to concur in Senate amendment; asked Senate to recede VOTE
		Senate receded from amendment VOTE
		Senate failed to recede from amendment VOTE
		CC appointed by House
		CC appointed by Senate
		CC adopted by House VOTE
		CC adopted by Senate VOTE
		To enrolling Reported correctly enrolled Sent to Governor by Governor
		Filed with Lt. Governor
		Chapter No.



RECORDS CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O Smith
Signature of Camera Operator

3/20/90
Date

Introduced: 3/6/80
Referred: Health, Education &
Social Services

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimina-
15 tion in employment because they frequently have no recent work experience and
16 may be older than other applicants for employment, are subject to high rates
17 of unemployment and are ineligible for unemployment insurance because they
18 have been engaged in unpaid labor in the home, may be ineligible for cate-
19 gorical welfare assistance, are ineligible for social security if they have
20 been divorced from the family wage earner, may have lost their rights as
21 beneficiaries under employers' pension and health plans through death of a
22 spouse or divorce despite the contribution of years to the well-being of the
23 family, and may be ineligible for Medicaid and unable to purchase private
24 health insurance because of age and lack of income. The legislature further
25 finds that homemakers are an unrecognized part of the work force of the state
26 who have made an invaluable contribution to the welfare of society.

27 (b) It is the intent of this Act to

28 (1) provide the necessary counseling, training, employment place-
29 ment, and other services for displaced homemakers;

1 (2) improve the health and welfare of this growing group of mem-
2 bers of the community; and

3 (3) provide displaced homemakers with independence and economic
4 security vital to a productive life.

5 * Sec. 2. AS 47 is amended by adding a new chapter to read:

6 CHAPTER 90. DISPLACED HOMEMAKERS.

7 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
8 consultation with state and local governmental agencies, community
9 groups, and groups concerned with displaced homemakers, may contract
10 with public or private nonprofit organizations for multipurpose service
11 centers for displaced homemakers.

12 (b) The commissioner shall adopt regulations prescribing the
13 standards to be met by each multipurpose service center for displaced
14 homemakers in accordance with the policies established in this chapter.

15 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
16 service center for displaced homemakers established under AS 47.90.010
17 may provide the following services:

18 (1) job counseling services which shall

19 (A) be specifically designed for displaced homemakers;

20 (B) counsel displaced homemakers regarding job oppor-
21 tunities; and

22 (C) consider and build on the skills and experience of a
23 homemaker and emphasize job readiness as well as skill development;

24 (2) job training and job placement services which shall

25 (A) emphasize short-term training programs which expand
26 upon homemaking skills and volunteer experience and which lead to
27 gainful employment;

28 (B) develop through cooperation with state and local
29 government agencies and private employers training and placement

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programs for jobs in the public and private sector;

(C) assist displaced homemakers in gaining admission to existing public and private job-training programs and opportunities including vocational education and apprenticeship training programs; and

(D) assist in identifying community needs and creating new jobs for displaced homemakers in the public and private sector;

(3) health counseling services including referral to existing health programs with respect to

(A) general principles of preventive health care;

(B) health care consumer education, particularly in the selection of physicians and health care services including health maintenance organizations and health insurance;

(C) family health care and nutrition;

(D) alcohol and drug abuse; and

(E) other related health care matters;

(4) financial management services which provide information and assistance relating to insurance, taxes, estate and probate matters, mortgages, loans, and related financial matters;

(5) educational services including

(A) information relating to courses offering credit through secondary or postsecondary education programs and reentry programs, including bilingual programs if appropriate; and

(B) information about other programs determined by the commissioner to be of benefit to displaced homemakers;

(6) legal counseling and referral services; and

(7) information services with respect to federal and state employment, education, health, public assistance, and unemployment assistance programs which the commissioner determines to be of benefit

1 to displaced homemakers.

2 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
3 positions of multipurpose centers established under AS 47.90.010, in-
4 cluding supervisory, technical and administrative positions, shall to
5 the maximum extent possible be filled by displaced homemakers.

6 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
7 shall consult and cooperate with the Department of Health and Social
8 Services; the Department of Education, including the division of voca-
9 tional rehabilitation; the University of Alaska, community colleges and
10 other colleges as appropriate; the Department of Labor, including the
11 division of employment security; and other persons or agencies which the
12 commissioner considers appropriate in the implementation of this chap-
13 ter.

14 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
15 missioner shall adopt regulations under which the commissioner may
16 certify individuals as displaced homemakers for the purposes of AS 47.-
17 90.060 and AS 43.20.037.

18 Sec. 47.90.060. ASSISTANCE TO AGENCIES. The commissioner may
19 grant to a state agency not to exceed 30 percent of the first 12 months
20 of the compensation paid to a displaced homemaker whom the agency em-
21 ploys and trains if the agency assists the displaced homemaker in ob-
22 taining permanent employment.

23 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
24 tion to implement this chapter.

25 Sec. 47.90.080. DEFINITIONS. In this chapter

26 (1) "agency" means a department or agency of the state or a
27 municipality of the state;

28 (2) "commissioner" means the commissioner of community and
29 regional affairs;

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(3) "displaced homemaker" means a person who

(A) has worked without compensation as a homemaker for at least six years;

(B) has been dependent on the income of a family member and has lost that income; and

(C) has encountered difficulty in finding employment.

* Sec. 3. AS 43.20 is amended by adding a new section to read:

Sec. 43.20.037. DISPLACED HOMEMAKER CREDITS. For purposes of calculating the income tax payable under this chapter, the taxpayer may apply as a credit against his tax liability 30 percent of the first 12 months of compensation paid each person certified by the commissioner of community and regional affairs to be a displaced homemaker and employed and trained by the taxpayer under regulations of the commissioner of community and regional affairs.

* Sec. 4. This Act takes effect July 1, 1981.

Original sponsor: Health, Education and
Social Services Committee

Offered: 4/10/80
Referred: Finance

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 CS FOR HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing dis-
15 crimination in employment because they frequently have no recent work ex-
16 perience and may be older than other applicants for employment, are subject
17 to high rates of unemployment and are ineligible for unemployment insurance
18 because they have been engaged in unpaid labor in the home, may be ineligible
19 for categorical welfare assistance, are ineligible for social security if
20 they have been divorced from the family wage earner, may have lost their
21 rights as beneficiaries under employers' pension and health plans through
22 death of a spouse or divorce despite the contribution of years to the well-
23 being of the family, and may be ineligible for Medicaid and unable to pur-
24 chase private health insurance because of age and lack of income. The
25 legislature further finds that homemakers are an unrecognized part of the
26 work force of the state who have made an invaluable contribution to the
27 welfare of society.

28 (b) It is the intent of this Act to

29 (1) provide the necessary counseling, aptitude testing, training,

1 employment placement opportunities, and other services for displaced home-
2 makers through contracts with public or private nonprofit organizations and
3 by using and expanding existing state programs;

4 (2) improve the health and welfare of this growing group of mem-
5 bers of the community; and

6 (3) assist displaced homemakers in achieving independence and
7 economic security vital to a productive life.

8 * Sec. 2. AS 47 is amended by adding a new chapter to read:

9 CHAPTER 90. DISPLACED HOMEMAKERS.

10 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
11 consultation with state and local governmental agencies, community
12 groups, and groups concerned with displaced homemakers, may

13 (1) contract with public or private nonprofit organizations
14 for multipurpose service centers for displaced homemakers; and

15 (2) assist in the expansion of existing state programs
16 through reimbursable service agreements.

17 (b) The commissioner shall adopt regulations prescribing the
18 standards to be met by each multipurpose service center for displaced
19 homemakers in accordance with the policies established in this chapter.

20 (c) The commissioner shall establish a contract procurement pro-
21 cess that insures free and open competition for programs established in
22 this chapter. Public and private nonprofit organizations and state
23 agencies may provide the services listed in AS 47.90.020.

24 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
25 service center for displaced homemakers established under AS 47.90.010
26 may provide the following services:

27 (1) job counseling services which shall

28 (A) be specifically designed for displaced homemakers;

29 (B) counsel displaced homemakers regarding job oppor-

1 tunities; and

2 (C) consider and build on the skills and experience of a
3 homemaker and emphasize job readiness as well as skill development;

4 (2) job training and job placement services which shall

5 (A) emphasize short-term training programs which expand
6 upon homemaking skills and volunteer experience and which lead to
7 gainful employment;

8 (B) develop through cooperation with state and local
9 government agencies and private employers training and placement
10 programs for jobs in the public and private sector;

11 (C) assist displaced homemakers in gaining admission to
12 existing public and private job-training programs and opportunities
13 including vocational education, reentry into secondary and post-
14 secondary education, and apprenticeship training programs; and

15 (D) assist in identifying community needs and creating
16 new jobs, including nontraditional occupations, for displaced
17 homemakers in the public and private sector;

18 (3) health counseling services including referral to existing
19 health programs with respect to

20 (A) general principles of preventive health care;

21 (B) health care consumer education, particularly in the
22 selection of physicians and health care services including health
23 maintenance organizations and health insurance;

24 (C) mental health care and transitional counseling;

25 (D) family health care and nutrition;

26 (E) alcohol and drug abuse; and

27 (F) other related health care matters;

28 (4) financial management services which provide information
29 and assistance relating to insurance, taxes, estate and probate matters,

1 mortgages, loans, and related financial matters;

2 (5) educational services including

3 (A) information relating to courses offering credit
4 through secondary or postsecondary education programs and reentry
5 programs, including bilingual programs if appropriate, and infor-
6 mation relating to the availability of financial assistance; and

7 (B) information about other programs of benefit to
8 displaced homemakers;

9 (6) legal counseling and referral services; and

10 (7) information services with respect to federal and state
11 employment, education, health, public assistance, and unemployment
12 assistance programs which the commissioner determines to be of benefit
13 to displaced homemakers.

14 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
15 positions of multipurpose centers established under AS 47.90.010, in-
16 cluding supervisory, technical and administrative positions, shall to
17 the maximum extent possible be filled by displaced homemakers.

18 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
19 shall consult and cooperate with the Department of Health and Social
20 Services; the Department of Education, including the division of voca-
21 tional rehabilitation; the University of Alaska, community colleges and
22 other colleges as appropriate; the Department of Labor, including the
23 division of employment security; and other persons or agencies which the
24 commissioner considers appropriate in the implementation of this chap-
25 ter.

26 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
27 missioner shall adopt regulations under which the commissioner may
28 certify individuals as displaced homemakers for the purposes of this
29 chapter.

1 Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors
2 operating programs under AS 47.90.010 shall, to the maximum extent pos-
3 sible, provide displaced homemakers with assistance in qualifying on
4 state employment registers under regulations of the commissioner.

5 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
6 tions to implement this chapter.

7 Sec. 47.90.080. DEFINITIONS. In this chapter

8 (1) "agency" means a department or agency of the state or a
9 municipality of the state;

10 (2) "commissioner" means the commissioner of community and
11 regional affairs;

12 (3) "displaced homemaker" means a person who

13 (A) has been a homemaker dependent on the income of a
14 family member for at least six years; and

15 (B) has encountered difficulty in finding employment.

16 * Sec. 3. This Act takes effect January 1, 1981.



Official Business

Alaska State Legislature

House of Representatives

Committee on Health, Education & Social Services

*file HB 936
copy members files*

HB 936

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Russ Meekins, Chair, House Finance Committee
FROM: Thelma Buchholdt, Chair, House HESS Committee *TJB*
SUBJECT: HB 936
DATE: April 9, 1980

The House HESS Committee recently reported out HB 936. During mark up on the bill, the Committee deleted the phrase "and has lost that income" from the definition of a displaced homemaker. Due to information received after adoption of the amendment deleting this language, I would like to request that the House Finance Committee put the phrase back into its substitute for CS HB 936. The definition of a displaced homemaker would then read as follows (please refer to page 5, line 12 of CS HB 936): (3) "displaced homemaker" means a person who

- (A) has been a homemaker dependent on the income of a family member for at least six years and has lost that income; and
- (B) has encountered difficulty in finding employment.

The information that I received after the amendment was adopted and the bill was reported out of HESS leads me to believe that many more people would qualify for assistance under HB 936 than was originally intended. The intent section of the bill states that the legislature would like to provide help to those who have been displaced through the loss of a spouse or of family income. However, as the definition of a displaced homemaker now reads, a person who is still receiving income through a family source other than his or her own income could conceivably qualify for assistance. Think, for example, of a homemaker who decides to reenter the work force because the children have left home. This person could qualify for assistance, even if the spouse earns a substantial income that fully supports the homemaker, because of the present language of the definition section. Since I believe that it is the true intent of the bill to provide assistance only to those who are truly displaced, financially as well as emotionally, I would respectfully request the Finance Committee to correct the legislation as suggested.



Official Business

Alaska State Legislature

House of Representatives

Committee on

Health, Education & Social Services

Pouch V
State Capitol
Juneau, Alaska 99811

LETTER OF INTENT

for

HB 936

The House Health, Education and Social Services Committee reports out HB 936 with the accompanying letter of intent as follows:

It is the intent of the House HESS Committee that funds be provided to the Department of Community and Regional Affairs to consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

Theelma Buchholdt

Rep. Thelma Buchholdt

Chair, House HESS Committee

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936
 Title An Act relating to displaced homemakers
 Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	approx. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80 PREPARED BY Barbara Loren
 AGENCY REVENUE
 PHONE #2174
 Original: Legislative Finance
 cc: Budget and Management
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

HB 936

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act relating to displaced homemakers
 Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980 PREPARED BY *Ray Jenkins*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320
 Original: Legislative Finance
 cc: Budget and Management
Prime Sponsor (First Legislator Named)

STATE
of ALASKA

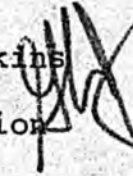
MEMORANDUM

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO:

TELEPHONE NO:

FROM: Gary L. Jenkins 
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected Revenue

Program Category Affected Fiscal Services

BRU, Program, or Subprogram(s) Affected Audit Division

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *Ken Jenkins*
AGENCY Department of Revenue, Audit Division
PHONE 465-2320

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

H.F. 156


MEMORANDUM

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO:

TELEPHONE NO:

FROM: Gary L. Jenkins 
Director
Audit Division

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Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title "An act relating to displaced homemakers; and providing for an effective date"

Requested by _____ Date March 12, 1980

II. FISCAL DETAIL

Department of Health and Social Services

Agency Affected _____

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected Social Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This Bill has no fiscal impact on the Department of Health and Social Services

Original: Legislative Finance Prepared by: John [Signature] Date: 3/12/80
 cc: Budget and Management Division/Office: Social Services PH: 465-3170
 Prime Sponsor (First Legislator Named) Department of Health & Social Services

33-001 (Rev. 12/79) Approval DHSS Mgt. & Bdgt: [Signature] Date: 3/12/80
 Modify by DHSS (11-28-79) Page ____ of ____

POSITION PAPER

HOUSE BILL NO. 936

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now due to inflation must be supplemented by a job for which they are not prepared. Otherwise they may be forced on to the welfare roles.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, in the FY 80 capital budget, the legislature appropriated \$100,000 to the Alaska Women's Resource Center in Anchorage for a counseling program and a displaced homemaker program. The contract for this program has been administered by the Department of Health and Social Services. During the first two quarters of FY 80 the program reported 396 client contacts, ranging in age from early 20's to mid 60's.

The directors of the shelters for battered women have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence towards them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

At the present time there is no central source to coordinate services for displaced homemakers, although Division of Social Services workers do provide information and referral and counseling. There is a definite need to have a centralized information and referral system as well as a need to coordinate services which are already available.

On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap, would be reduced by coordinating existing state operated and funded programs as well as community resources.

Should this enhanced program for displaced homemakers be established by statute the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: John Pugh DATE: 3/4/80
John Pugh, Acting Director
Division of Social Services

APPROVED BY: Helen D. Beirne DATE: 3/13/80
Helen D. Beirne
Department of Health and Social Services

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
Program Category Affected Adult and Continuing Education
BRU, Program, or Subprogram(s) Affected Adult and Continuing Education
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William A. ...*
AGENCY Education
PHONE 465-2800
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

POSITION PAPER

HOUSE BILL NO. 936

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now due to inflation must be supplemented by a job for which they are not prepared. Otherwise they may be forced on to the welfare roles.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, in the FY 80 capital budget, the legislature appropriated \$100,000 to the Alaska Women's Resource Center in Anchorage for a counseling program and a displaced homemaker program. The contract for this program has been administered by the Department of Health and Social Services. During the first two quarters of FY 80 the program reported 396 client contacts, ranging in age from early 20's to mid 60's.

The directors of the shelters for battered women have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence towards them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

At the present time there is no central source to coordinate services for displaced homemakers, although Division of Social Services workers do provide information and referral and counseling. There is a definite need to have a centralized information and referral system as well as a need to coordinate services which are already available.

On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap, would be reduced by coordinating existing state operated and funded programs as well as community resources.

Should this enhanced program for displaced homemakers be established by statute the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: John Pugh DATE: 3/4/80
John Pugh, Acting Director
Division of Social Services

APPROVED BY: Helen D. Beirne DATE: 3/13/80
Helen D. Beirne
Department of Health and Social Services

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS For HB 936 Page 1 of 2
 Title An Act Relating to Displaced Homemakers....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs
 Program Category Affected Social Services
 Budget Request Unit(s) Affected CE1A

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES				70.8	103.7	114.1
200 TRAVEL				12.0	17.6	19.4
300 CONTRACTUAL				564.9	1,229.0	1,351.9
400 COMMODITIES				1.1	1.6	1.8
500 EQUIPMENT				3.7	4.2	4.6
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL				652.5	1,356.1	1,491.8

FUNDING (Thousands of Dollars)

GENERAL FUND				652.5	1,356.1	1,491.8
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME				2	2	2
PART TIME				2	2	2
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Availability of funds for the Displaced Homemakers Program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services, directly or by referral; assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual costs of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

Continued
next page

IV. DATE April 8, 1980 PREPARED BY Fred J. Ali, Deputy Director
 AGENCY Community & Regional Affairs, CETA Division
 PHONE 465-4890
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Assuming the Department will fund five similar contracts on an annual basis, projected costs are as follows:

181,000 X 5 = \$905,000
Adjusted for inflation, 10% year X 2 years
Total first year program costs (6 mos.) = \$547,500

Administrative costs required by the Department are as follows (FY-81, 9 mos.):

Personnel Services 70,750

Grants Administrator R 17	22,095
Field Representative R 15	19,215
PT Clerk Typist III	6,690
PT Accounting Clerk III	7,515
Subtotal	55,515
Benefits	15,235

Travel 12,000

Contract negotiation, monitoring and technical assistance

Contractual 17,400

Phones	3,750
Rents	4,200
Printing and Advertising	7,500
Copier services	750
Postage	450
Repairs & Maintenance	750
Subtotal	17,400

Commodities 1,100

Equipment 3,700

1 typing desk	459.80
1 typing chair	136.02
2 executive desks	1,215.14
3 executive swivel chairs	619.83
1 correcting selectric typewriter	902.48
1 5-drawer file cabinet	231.48
1 bookcase	112.49
Subtotal	3,677.24

Department staff, a Grants Administrator and a Project Field Representative, will be responsible for negotiating and executing contracts; monitoring and providing technical assistance; and providing Statewide coordination.

(End Fiscal Note Analysis)

POSITION PAPER

HOUSE BILL NO. 936

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now due to inflation must be supplemented by a job for which they are not prepared. Otherwise they may be forced on to the welfare roles.

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Should this enhanced program for displaced homemakers be established by statute the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: John Pugh DATE: 3/4/80
John Pugh, Acting Director
Division of Social Services

APPROVED BY: Helen D. Beirne DATE: 3/13/80
Helen D. Beirne
Department of Health and Social Services

(11)

COMMITTEE REPORT

HOUSE

4/10/80

FURTHER:

Date: _____

Mr. Speaker:

The Committee on FINANCE has had HB 936

"An Act relating to displaced homemakers; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

**MEMBERS SIGNING
DO PASS**

**MEMBERS HAVING
OTHER RECOMMENDATIONS:**

CHAIRMAN

(7)

COMMITTEE REPORT

HOUSE

3/6/80

FURTHER: *4/10 Finance*

Date: 3/28/80

Mr. Speaker:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had HB 936

"An Act relating to displaced homemakers; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 936 same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" ~~NEW~~ Fisca' Note
- reports it back without recommendation
- referred to the Finance Committee

MEMBERS SIGNING
DO PASS

Robert O. Anderson
J. Barnes
Deane W. Hanson
Buchholdt

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Buchholdt
CHAIRMAN

7956
Brodley

Original sponsor: Health, Education and
Social Services Committee

Offered: 4/10/80
Referred: Finance

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing dis-
15 crimination in employment because they frequently have no recent work ex-
16 perience and may be older than other applicants for employment, are subject
17 to high rates of unemployment and are ineligible for unemployment insurance
18 because they have been engaged in unpaid labor in the home, may be ineligible
19 for categorical welfare assistance, are ineligible for social security if
20 they have been divorced from the family wage earner, may have lost their
21 rights as beneficiaries under employers' pension and health plans through
22 death of a spouse or divorce despite the contribution of years to the well-
23 being of the family, and may be ineligible for Medicaid and unable to pur-
24 chase private health insurance because of age and lack of income. The
25 legislature further finds that homemakers are an unrecognized part of the
26 work force of the state who have made an invaluable contribution to the
27 welfare of society.

28 (b) It is the intent of this Act to

29 (1) provide the necessary counseling, aptitude testing, training,

COMMITTEE COPY

letter intent
J. note

1 employment placement opportunities, and other services for displaced home-
2 makers through contracts with public or private nonprofit organizations and
3 by using and expanding existing state programs;

4 (2) improve the health and welfare of this growing group of mem-
5 bers of the community; and

6 (3) assist displaced homemakers in achieving independence and
7 economic security vital to a productive life.

8 * Sec. 2. AS 47 is amended by adding a new chapter to read:

9 CHAPTER 90. DISPLACED HOMEMAKERS.

10 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
11 consultation with state and local governmental agencies, community
12 groups, and groups concerned with displaced homemakers, may

13 (1) contract with public or private nonprofit organizations
14 for multipurpose service centers for displaced homemakers; and

15 (2) assist in the expansion of existing state programs
16 through reimbursable service agreements.

17 (b) The commissioner shall adopt regulations prescribing the
18 standards to be met by each multipurpose service center for displaced
19 homemakers in accordance with the policies established in this chapter.

20 (c) The commissioner shall establish a contract procurement pro-
21 cess that insures free and open competition for programs established in
22 this chapter. Public and private nonprofit organizations and state
23 agencies may provide the services listed in AS 47.90.020.

24 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
25 service center for displaced homemakers established under AS 47.90.010
26 may provide the following services:

27 (1) job counseling services which shall

28 (A) be specifically designed for displaced homemakers;

29 (B) counsel displaced homemakers regarding job oppor-

1 tunities; and

2 (C) consider and build on the skills and experience of a
3 homemaker and emphasize job readiness as well as skill development;

4 (2) job training and job placement services which shall

5 (A) emphasize short-term training programs which expand
6 upon homemaking skills and volunteer experience and which lead to
7 gainful employment;

8 (B) develop through cooperation with state and local
9 government agencies and private employers training and placement
10 programs for jobs in the public and private sector;

11 (C) assist displaced homemakers in gaining admission to
12 existing public and private job-training programs and opportunities
13 including vocational education, reentry into secondary and post-
14 secondary education, and apprenticeship training programs; and

15 (D) assist in identifying community needs and creating
16 new jobs, including nontraditional occupations, for displaced
17 homemakers in the public and private sector;

18 (3) health counseling services including referral to existing
19 health programs with respect to

20 (A) general principles of preventive health care;

21 (B) health care consumer education, particularly in the
22 selection of physicians and health care services including health
23 maintenance organizations and health insurance;

24 (C) mental health care and transitional counseling;

25 (D) family health care and nutrition;

26 (E) alcohol and drug abuse; and

27 (F) other related health care matters;

28 (4) financial management services which provide information
29 and assistance relating to insurance, taxes, estate and probate matters,

1 mortgages, loans, and related financial matters;

2 (5) educational services including

3 (A) information relating to courses offering credit
4 through secondary or postsecondary education programs and reentry
5 programs, including bilingual programs if appropriate, and infor-
6 mation relating to the availability of financial assistance; and

7 (B) information about other programs of benefit to
8 displaced homemakers;

9 (6) legal counseling and referral services; and

10 (7) information services with respect to federal and state
11 employment, education, health, public assistance, and unemployment
12 assistance programs which the commissioner determines to be of benefit
13 to displaced homemakers.

14 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
15 positions of multipurpose centers established under AS 47.90.010, in-
16 cluding supervisory, technical and administrative positions, shall to
17 the maximum extent possible be filled by displaced homemakers.

18 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
19 shall consult and cooperate with the Department of Health and Social
20 Services; the Department of Education, including the division of voca-
21 tional rehabilitation; the University of Alaska, community colleges and
22 other colleges as appropriate; the Department of Labor, including the
23 division of employment security; and other persons or agencies which the
24 commissioner considers appropriate in the implementation of this chap-
25 ter.

26 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
27 missioner shall adopt regulations under which the commissioner may
28 certify individuals as displaced homemakers for the purposes of this
29 chapter.

1 Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors
2 operating programs under AS 47.90.010 shall, to the maximum extent pos-
3 sible, provide displaced homemakers with assistance in qualifying on
4 state employment registers under regulations of the commissioner.

5 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
6 tions to implement this chapter.

7 Sec. 47.90.080. DEFINITIONS. In this chapter

8 (1) "agency" means a department or agency of the state or a
9 municipality of the state;

10 (2) "commissioner" means the commissioner of community and
11 regional affairs;

12 (3) "displaced homemaker" means a person who

13 (A) has been a homemaker dependent on the income of a
14 family member for at least six years; and

15 (B) has encountered difficulty in finding employment.

16 * Sec. 3. This Act takes effect January 1, 1981.
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7956
Brodley

Introduced: 3/6/80
Referred: Health, Education &
Social Services

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimina-
15 tion in employment because they frequently have no recent work experience and
16 may be older than other applicants for employment, are subject to high rates
17 of unemployment and are ineligible for unemployment insurance because they
18 have been engaged in unpaid labor in the home, may be ineligible for cate-
19 gorical welfare assistance, are ineligible for social security if they have
20 been divorced from the family wage earner, may have lost their rights as
21 beneficiaries under employers' pension and health plans through death of a
22 spouse or divorce despite the contribution of years to the well-being of the
23 family, and may be ineligible for Medicaid and unable to purchase private
24 health insurance because of age and lack of income. The legislature further
25 finds that homemakers are an unrecognized part of the work force of the state
26 who have made an invaluable contribution to the welfare of society.

27 (b) It is the intent of this Act to

28 (1) provide the necessary counseling, training, employment place-
29 ment, and other services for displaced homemakers;

COMMITTEE COPY

1 (2) improve the health and welfare of this growing group of mem-
2 bers of the community; and

3 (3) provide displaced homemakers with independence and economic
4 security vital to a productive life.

5 * Sec. 2. AS 47 is amended by adding a new chapter to read:

6 CHAPTER 90. DISPLACED HOMEMAKERS.

7 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
8 consultation with state and local governmental agencies, community
9 groups, and groups concerned with displaced homemakers, may contract
10 with public or private nonprofit organizations for multipurpose service
11 centers for displaced homemakers.

12 (b) The commissioner shall adopt regulations prescribing the
13 standards to be met by each multipurpose service center for displaced
14 homemakers in accordance with the policies established in this chapter.

15 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
16 service center for displaced homemakers established under AS 47.90.010
17 may provide the following services:

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21 tunities; and

22 (C) consider and build on the skills and experience of a
23 homemaker and emphasize job readiness as well as skill development;

24 (2) job training and job placement services which shall

25 (A) emphasize short-term training programs which expand
26 upon homemaking skills and volunteer experience and which lead to
27 gainful employment;

28 (B) develop through cooperation with state and local
29 government agencies and private employers training and placement

1 programs for jobs in the public and private sector;

2 (C) assist displaced homemakers in gaining admission to
3 existing public and private job-training programs and opportunities
4 including vocational education and apprenticeship training pro-
5 grams; and

6 (D) assist in identifying community needs and creating
7 new jobs for displaced homemakers in the public and private sector;

8 (3) health counseling services including referral to existing
9 health programs with respect to

10 (A) general principles of preventive health care;

11 (B) health care consumer education, particularly in the
12 selection of physicians and health care services including health
13 maintenance organizations and health insurance;

14 (C) family health care and nutrition;

15 (D) alcohol and drug abuse; and

16 (E) other related health care matters;

17 (4) financial management services which provide information
18 and assistance relating to insurance, taxes, estate and probate matters,
19 mortgages, loans, and related financial matters;

20 (5) educational services including

21 (A) information relating to courses offering credit
22 through secondary or postsecondary education programs and reentry
23 programs, including bilingual programs if appropriate; and

24 (B) information about other programs determined by the
25 commissioner to be of benefit to displaced homemakers;

26 (6) legal counseling and referral services; and

27 (7) information services with respect to federal and state
28 employment, education, health, public assistance and unemployment
29 assistance programs which the commissioner determines to be of benefit

1 to displaced homemakers.

2 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
3 positions of multipurpose centers established under AS 47.90.010, in-
4 cluding supervisory, technical and administrative positions, shall to
5 the maximum extent possible be filled by displaced homemakers.

6 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
7 shall consult and cooperate with the Department of Health and Social
8 Services; the Department of Education, including the division of voca-
9 tional rehabilitation; the University of Alaska, community colleges and
10 other colleges as appropriate; the Department of Labor, including the
11 division of employment security; and other persons or agencies which the
12 commissioner considers appropriate in the implementation of this chap-
13 ter.

14 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
15 missioner shall adopt regulations under which the commissioner may
16 certify individuals as displaced homemakers for the purposes of AS 47.-
17 90.060 and AS 43.20.037.

18 Sec. 47.90.060. ASSISTANCE TO AGENCIES. The commissioner may
19 grant to a state agency not to exceed 30 percent of the first 12 months
20 of the compensation paid to a displaced homemaker whom the agency em-
21 ploys and trains if the agency assists the displaced homemaker in ob-
22 taining permanent employment.

23 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
24 tions to implement this chapter.

25 Sec. 47.90.080. DEFINITIONS. In this chapter

26 (1) "agency" means a department or agency of the state or a
27 municipality of the state;

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29 regional affairs;

1 (3) "displaced homemaker" means a person who

2 (A) has worked without compensation as a homemaker for
3 at least six years;

4 (B) has been dependent on the income of a family member
5 and has lost that income; and

6 (C) has encountered difficulty in finding employment.

7 * Sec. 3. AS 43.20 is amended by adding a new section to read:

8 Sec. 43.20.037. DISPLACED HOMEMAKER CREDITS. For purposes of
9 calculating the income tax payable under this chapter, the taxpayer may
10 apply as a credit against his tax liability 30 percent of the first 12
11 months of compensation paid each person certified by the commissioner of
12 community and regional affairs to be a displaced homemaker and employed
13 and trained by the taxpayer under regulations of the commissioner of
14 community and regional affairs.

15 * Sec. 4. This Act takes effect July 1, 1981.
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Official Business

Alaska State Legislature

House of Representatives

Committee on

Health, Education & Social Services

Pouch V
State Capitol
Juneau, Alaska 99811

LETTER OF INTENT

for

HB 936

The House Health, Education and Social Services Committee reports out HB 936 with the accompanying letter of intent as follows:

It is the intent of the House HESS Committee that funds be provided to the Department of Community and Regional Affairs to consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

Thelma Buchholdt

Rep. Thelma Buchholdt

Chair, House HESS Committee

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS For HB 936 Page 1 of 2
 Title An Act Relating to Displaced Homemakers....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs
 Program Category Affected Social Services
 Budget Request Unit(s) Affected CETA

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES				70.8	103.7	114.1
200 TRAVEL				12.0	17.6	19.4
300 CONTRACTUAL				564.9	1,229.0	1,351.9
400 COMMODITIES				1.1	1.6	1.8
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700 GRANTS, CLAIMS, ETC.						
TOTAL				652.5	1,356.1	1,491.8

FUNDING (Thousands of Dollars)

GENERAL FUND				652.5	1,356.1	1,491.8
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME				2	2	2
PART TIME				2	2	2
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Availability of funds for the Displaced Homemakers Program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services; directly or by referral; assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual costs of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

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IV. DATE April 8, 1980 PREPARED BY Fred J. Ali, Deputy Director
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