

LEG. FINANCE - BILLS 1979 - 1980 1192

HB 932 cont., thru CS HB 932 1192

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(3) "office" means the office of rural development.

* Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

(8) office of rural development and Rural Development Council
(AS 44.19.191 - 44.19.236) -- June 30, 1987.

* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
070(c).

Original sponsor: Rules/Legislative Budget
and Audit Committee

Offered: 4/14/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 932

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned par-
22 ties.

23 (b) It is the policy of the legislature that

24 (1) villages and small communities should have access to economic
25 development opportunities;

26 (2) there is a special commitment to the development of a private
27 economic base for villages and small communities;

28 (3) the state should use its resources and financial strength to
29 encourage the development of a healthy, self-sustaining rural economy;

1 (4) the state has the primary policy responsibility to act and to
2 catalyze commitment among many interests, including the state, federal govern-
3 ment, local governments, and the private sector to promote a private economy
4 in rural areas;

5 (5) the advocacy of a private economy compatible with rural life-
6 style should be of the highest priority of state policy;

7 (6) appropriations for rural development from federal money be
8 expended only with the concurrence of the Rural Development Council.

9 (c) It is the purpose of this Act to create a governmental structure
10 that will function as an advocate of rural areas and small communities pre-
11 senting development issues before state, federal, and local governments, and
12 in the private sectors, and which will assist rural people and institutions
13 in laying the foundations of a healthy rural private economic base.

14 * Sec. 2. AS 44.19 is amended by adding new sections to read:

15 ARTICLE 3C. OFFICE OF RURAL DEVELOPMENT.

16 Sec. 44.19.191. OFFICE OF RURAL DEVELOPMENT. There is established
17 in the Office of the Governor the office of rural development. The
18 director of the office is appointed by the governor and serves at his
19 pleasure. The governor may consult with the council concerning the
20 appointment or discharge of the director.

21 Sec. 44.19.201. COUNCIL ESTABLISHED. (a) There is established
22 the Rural Development Council as the policy council for the office of
23 rural development. The council consists of

24 (1) the lieutenant governor;

25 (2) a member of each house of the legislature appointed by
26 the presiding officer of that house;

27 (3) the commissioners of the departments of transportation
28 and public facilities, commerce and economic development, and community
29 and regional affairs, and the director of the division of policy de-

1 velopment and planning;

2 (4) six representatives of the private sector appointed by
3 the governor who are residents of the rural area or small communities;

4 (5) the Alaska state director of the Farmers Home Administra-
5 tion of the United States Department of Agriculture and a designated
6 representative of the Region X Rural Development Task Force who are ex
7 officio members of the council and may attend and participate in all
8 meetings of the council but may not vote.

9 (b) The members of the council appointed by the governor serve at
10 the pleasure of the governor.

11 (c) The lieutenant governor is chairman of the council and one of
12 the legislative members shall be elected by the council as legislative
13 co-chairman.

14 (d) Members of the council serve without compensation but are
15 entitled to per diem and travel expenses provided by law for members of
16 boards and commissions.

17 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
18 cil is to provide policy direction to the office and to assist the
19 office in the performance of the duties of the office. The council
20 shall assist in coordinating the economic development activities of all
21 departments and agencies of government so that the need for those acti-
22 vities and the impact of those activities on small communities and rural
23 areas is considered and assist in coordinating the activities of depart-
24 ments and agencies of government which have field responsibilities in
25 the rural areas to the extent that those activities relate to economic
26 development. The council shall also assist the office in its advocacy
27 function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
29 the chairman or legislative co-chairman, at the request of a majority of

1 the members, and at least four times a year at a regularly scheduled
2 time as determined by the members. The council may convene meetings of
3 heads of agencies or departments which are concerned with rural matters
4 or economic development if the council determines a meeting to be useful

5 Sec. 44.19.221. POWERS AND DUTIES OF THE OFFICE. The office shall

6 (1) act as advocate for the development of an economic base
7 in rural Alaska, for community development and for public services which
8 will enhance the opportunity for growth of an economic base in rural
9 Alaska, and for other matters and programs useful to development of the
10 private economy in rural Alaska;

11 (2) coordinate projects relating to economic development
12 among departments and agencies;

13 (3) act as advocate for rural development programs which are
14 not within the jurisdiction of a specific department or agency;

15 (4) act as advocate for appropriate technology development
16 and the advancement of entrepreneurial opportunities;

17 (5) encourage and assist in the creation and use of regional
18 development enterprises.

19 Sec. 44.19.226. STAFF. Within budget and appropriation limits,
20 the director may hire staff and determine their compensation. Except
21 for making inquiries, neither the council nor an individual member of
22 the council may give orders to the staff on administrative matters.

23 Sec. 44.19.231. REPORTS. Before January 15 of each year the
24 office shall submit to the legislature a comprehensive report describing
25 the activities of the council and the office for the preceding year.

26 Sec. 44.19.236. DEFINITIONS. In AS 44.19.191 - 44.19.236

27 (1) "council" means the Rural Development Council;

28 (2) "director" means the director of the office of rural de-
29 velopment;

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(3) "office" means the office of rural development.

* Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

(8) office of rural development and Rural Development Council
(AS 44.19.191 - 44.19.236) -- June 30, 1987.

* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
070(c).

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

POUCH K--STATE CAPITOL
JUNEAU, ALASKA 99811

465-3600

April 15, 1980

The Honorable Russ Meekins
Chairman, House Finance Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Re: CSHB 932, relating to
rural development

Dear Mr. Chairman:

We wish to call to your committee's attention some legal problems presented by CSHB 932, a bill establishing the office of rural development and the rural development council.

The bill provides for members of the legislature to serve on the rural development council then vests the council with a veto power over the expenditure of federal money for rural development. As you know, the ruling in Kelley v. Hammond was that the constitution does not permit that arrangement. Moreover, by vesting the council with that power and with the duty of providing policy direction for the office of rural development and assisting it in its activities, the bill necessarily makes membership on the commission a public office. Members of the legislature may not, of course, hold other office. Begich v. Jefferson, 441 P.2d 27 (Alaska 1968). Were they to accept appointment to this commission, they might forfeit their office as legislators, that being the general rule.

Additionally, the bill provides (Sec. 44.19.226) for the director of the office of rural development to hire staff and determine their compensation, within the budget limits. No reason occurs why this office should be different from others and not staff and fund positions in accordance with the same rules and procedures as all other agencies. This provision implies a difference.

We would recommend that lines 7-8 on page 2 of the

The Honorable Russ Meekins, Chairman
House Finance Committee
April 15, 1980
Page #2

bill be deleted, that lines 25 and 26 on page 2 be deleted, that everything after the word "council" on line 11 and all of lines 12 and 13 on page 3 be deleted, that the words "legislative co-chairman," on line 29 on page 3 be deleted, and that the first sentence on lines 19-20 on page 4 be deleted.

We appreciate this opportunity to bring these matters to your attention.

Sincerely yours,

AVRUM M. GROSS
ATTORNEY GENERAL

By: 

Rodger W. Pegues

Assistant Attorney General

RWF/pjg

cc: Honorable Bill Parker, Chairman
House Community & Regional
Affairs Committee

Introduced: 3/4/80
Referred: Community &
Regional Affairs and Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE LEGISLATIVE
BUDGET AND AUDIT COMMITTEE

1 IN THE HOUSE

2 HOUSE BILL NO. 932

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned
22 parties.

23 (b) It is the policy of the legislature that

- 24 (1) villages and small communities should exist in the state;
25 (2) there is a special commitment to the development of a private
26 economic base for villages and small communities;
27 (3) the state should use its resources and financial strength to
28 encourage a healthy rural economy;
29 (4) the state has the primary policy responsibility to act and to

1 catalyze commitment among many interests, including the state, federal
2 government, local governments, and the private sector to promote a private
3 economy in rural areas; and

4 (5) the advocacy of a private economy compatible with rural life-
5 style should be of the highest priority of state policy.

6 (c) It is the purpose of this Act to create a governmental structure
7 that will function as the advocate of rural economic issues and rural com-
8 munity issues concerning development within state, federal, and local
9 governments, and in the private sectors, and which will assist rural people
10 and institutions in laying the foundations of a healthy rural private
11 economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. OFFICE OF RURAL DEVELOPMENT.

14 Sec. 44.19.191. OFFICE OF RURAL DEVELOPMENT. There is established
15 in the Office of the Governor the office of rural development. The
16 director of the office is appointed by the governor and serves at his
17 pleasure. The governor may consult with the council concerning the
18 appointment or discharge of the director.

19 Sec. 44.19.201. COUNCIL ESTABLISHED. (a) There is established
20 the Rural Development Council as the policy council for the office of
21 rural development. The council consists of

22 (1) the lieutenant governor;

23 (2) a member of each house of the legislature appointed by
24 the presiding officer of that house;

25 (3) four state officers appointed by the governor from among
26 the commissioners of the departments of transportation and public faci-
27 lities, environmental conservation, health and social services, com-
28 munity and regional affairs, and natural resources and the director of
29 the division of policy development and planning;

1 (4) two members appointed by the governor who are engaged in
2 private enterprise which has significant rural involvement;

3 (5) six members appointed by the governor who are residents
4 of rural areas of the state; and

5 (6) the director of the cooperative extension service of the
6 University of Alaska.

7 (b) The members of the council appointed by the governor serve at the
8 pleasure of the governor.

9 (c) The lieutenant governor is chairman of the council and one of
10 the legislative members shall be elected by the council, as legislative
11 co-chairman.

12 (d) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
16 cil is to provide policy direction to the office and to assist the
17 office in the performance of the duties of the office. The council
18 shall assist in coordinating the economic development activities of all
19 departments and agencies of government so that the need for those acti-
20 vities and the impact of those activities on rural areas is considered
21 and assist in coordinating the activities of departments and agencies of
22 government which have field responsibilities in the rural areas to the
23 extent that those activities relate to economic development. The
24 council shall also assist the office in its advocacy function.

25 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
26 the chairman or legislative co-chairman, at the request of a majority of
27 the members, or at a regularly scheduled time as determined by the
28 members. The state officers listed in AS 44.19.201(a)(3) who are not
29 appointed to the council are ex officio members of the council and may

1 attend and participate in all meetings of the council but may not vote.
2 The council may convene meetings of heads of agencies or departments
3 which are concerned with rural matters or economic development if the
4 council determines a meeting to be useful.

5 Sec. 44.19.221. POWERS AND DUTIES OF THE OFFICE. The office shall

6 (1) act as advocate for the development of an economic base
7 in rural Alaska, for community development and for public services which
8 will enhance the opportunity for growth of an economic base in rural
9 Alaska, and for other matters and programs useful to development of the
10 private economy in rural Alaska;

11 (2) act as the state agency for federal rural development
12 programs when appropriate;

13 (3) coordinate rural development programs among departments
14 and agencies;

15 (4) act as advocate for rural development programs which are
16 not within the jurisdiction of a specific department or agency;

17 (5) act as advocate for appropriate technology development
18 for rural needs.

19 Sec. 44.19.226. STAFF. Within budget and appropriation limits,
20 the director may hire staff and determine their compensation. Except
21 for making inquiries, neither the council nor an individual member of
22 the council may give orders to the staff on administrative matters..

23 Sec. 44.19.231. REPORTS. Before January 15 of each year the
24 office shall submit to the legislature a comprehensive report describing
25 the activities of the council and the office for the preceding year.

26 Sec. 44.19.236. DEFINITIONS. In AS 44.19.191 - 44.19.236

27 (1) "council" means the Rural Development Council;

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(3) "office" means the office of rural development.

* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
070(c).



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith
Signature of Camera Operator

3/20/90
Date

COMMITTEE REPORT

SENATE

5/22/80

FURTHER: None

Date: May 26, 1980

Mr. President:

The Committee on FINANCE has had SHB 932 (Finance) creating the office of rural development, and the Rural Development Council

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

do pass do not pass

do pass with attached amendments(s)

replace with SCS for CS HB 932 same title new title

and recommends: Individual Rec. w/ attached Amendment.

AND attaches a "Letter of Intent" New Fiscal Note

reports it back without recommendation

referred to the _____ Committee

MEMBERS SIGNING
DO PASS

Hohman

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Brookley No Rec

John Bennett No Rec
Steve Hadsorn No Rec

John Bennett
CHAIRMAN

SENATE AMENDMENT

By Senate Finance Committee

To: _____ SENATE BILL No. _____
To: SCS for CS HOUSE BILL No. 932

PAGE:

LINE:

Page 2, Line 15: After "the" and before "the Rural", delete "Office of the Governor", and insert instead "Department of Community and Regional Affairs"

Page 3, Line 15: Following "EXECUTIVE DIRECTOR." delete all material on Lines 15 through 17 and insert the following instead: "The Executive Director shall be appointed by the Governor."

Page 3, Line 26: Delete the word "council" and insert instead "chairman".

Original sponsor: Rules/Legislative Budget
and Audit Committee

Offered: 5/22/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2

SENATE CS FOR CS FOR HOUSE BILL NO. 932

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

ELEVENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act creating the Rural Development Council; and
7 providing for an effective date."

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

* Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
10 there is a public interest in the development of a healthy private economic
11 base in rural Alaska, that the rural areas of the state and the many small
12 communities of the state have been in economic crisis for decades, and that
13 in many rural communities a private economic base has ceased to exist which
14 conditions endanger the economic, social, and cultural well-being of the
15 state's rural citizens and the healthy growth and balance of the state's
16 entire economy. The legislature further finds that while many opportunities
17 for economic growth may be available to rural areas, the problems of the
18 state's rural areas are many and complex, spreading beyond the confines or
19 authority of any one program, any one government, or any one policymaker and
20 therefore requiring a special initiative on the part of all concerned par-
21 ties.

22

(b) It is the policy of the legislature that

23

(1) villages and small communities should have access to economic
24 development opportunities;

25

(2) there is a special commitment to the development of a private
26 economic base for villages and small communities;

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(3) the state should use its resources and financial strength to
28 encourage the development of a healthy, self-sustaining rural economy;

28

(4) the state has the primary policy responsibility to act and to

29

1 catalyze commitment among many interests, including the state, federal govern-
2 ment, local governments, and the private sector to promote a private economy
3 in rural areas;

4 (5) the advocacy of a private economy compatible with preservation
5 of the subsistence economy should be one of the highest priorities of state
6 policy.

7 (c) It is the purpose of this Act to create a governmental structure
8 that will function as an advocate of rural areas and small communities pre-
9 senting development issues before state, federal, and local governments, and
10 in the private sectors, and which will assist rural people and institutions
11 in laying the foundations of a healthy rural private economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. RURAL DEVELOPMENT COUNCIL.

14 Sec. 44.19.191. COUNCIL ESTABLISHED. (a) There is established in
15 the ~~Office of the Governor~~ *Department of Community and Regional Affairs* the Rural Development Council. The council
16 consists of

17 (1) a person appointed by the governor and designated as
18 chairman of the council;

19 (2) a member of each house of the legislature appointed by
20 the presiding officer of that house;

21 (3) the commissioners of the departments of transportation
22 and public facilities, commerce and economic development, and community
23 and regional affairs, and the director of the division of policy de-
24 velopment and planning;

25 (4) six representatives of the private sector appointed by
26 the governor who are residents of the rural area or small communities;

27 (5) the Alaska state director of the Farmers Home Administra-
28 tion of the United States Department of Agriculture, the Special Assis-
29 tant to the Secretary of the United States Department of the Interior in

1 Alaska, and a designated representative of the Region X Rural Develop-
2 ment Task Force, who are ex officio members of the council and may
3 attend and participate in all meetings of the council but may not vote.

4 (b) The members of the council appointed by the governor serve at
5 the pleasure of the governor.

6 (c) The council may invite representatives from state and federal
7 agencies, local governments, or other groups and interested individuals
8 to participate as nonvoting participants as the council considers appro-
9 priate.

10 (d) The chairman of the council is the person designated by the
11 governor as chairman. The chairman may appoint a vice-chairman.

12 (e) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 ~~Sec. 44.19.201. EXECUTIVE DIRECTOR. An employee of the Office of~~
16 ~~shall be appointed by the Governor designated by the governor is executive director of the~~
17 ~~council.~~

18 Sec. 44.19.211. POLICY AND COORDINATION. The council shall pro-
19 vide policy recommendations to the legislature and to the governor. The
20 chairman of the council shall assist the director in coordinating the
21 economic development activities of all departments and agencies of
22 government so that the need for those activities and the impact of those
23 activities on small communities and rural areas is considered and assist
24 in coordinating the activities of departments and agencies of government
25 which have field responsibilities in the rural areas, to the extent that
26 those activities relate to economic development. The ^{chairman} ~~director~~ shall also
27 assist the governor in his advocacy function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
29 the governor or the chairman or at the request of a majority of the

1 members. The council shall meet at least four times a year at a regu-
2 larly scheduled time as determined by the members. The council may
3 convene meetings of heads of agencies or departments which are concerned
4 with rural matters or economic development if the council determines a
5 meeting to be useful.

6 Sec. 44.19.221. POWERS AND DUTIES OF THE COUNCIL. The council
7 shall

8 (1) investigate and assess rural conditions;

9 (2) act as advocate for the development of an economic base
10 which is compatible with preservation of the subsistence economy in
11 rural Alaska, for community development and for public services which
12 will enhance the opportunity for growth of an economic base in small
13 communities and rural Alaska, and for other matters and programs useful
14 to development of the private economy in rural Alaska;

15 (3) develop and recommend to the governor and the legislature
16 rural development goals and policies;

17 (4) recommend to the governor and the legislature activities,
18 programs, projects, or strategies which will stimulate rural development
19 in Alaska in accordance with adopted state rural development policies;

20 (5) recommend to the governor and the legislature the most
21 effective uses of available federal money to implement the priorities
22 itemized in (4) of this section;

23 (6) assist in the interagency and intergovernmental coordina-
24 tion of economic development issues, activities, and projects in Alaska;

25 (7) submit to the governor, within one year of the effective
26 date of this Act and on a yearly basis thereafter, a report containing
27 a summary of the council's activities regarding the duties under (1),
28 (3), (4), (11), and (12) of this section and making recommendations as
29 to future rural development activities;

1 (8) act as advocate for rural development programs which are
2 not within the jurisdiction of a specific department or agency;

3 (9) act as advocate for appropriate technology development
4 and the advancement of entrepreneurial opportunities;

5 (10) encourage and assist in the creation and use of regional
6 development enterprises;

7 (11) identify opportunities for joint investment strategies;

8 (12) facilitate rural development efforts approved by the
9 governor by

10 (A) identifying interagency or intergovernmental pro-
11 cedural obstacles and providing assistance to these efforts in
12 meeting legal requirements;

13 (B) coordinating technical and financial assistance
14 efforts;

15 (C) offering its services as a mediator on specific
16 conflicts arising in rural development issues.

17 Sec. 44.19.226. REPORTS. Before January 15 of each year the
18 council shall submit to the legislature a comprehensive report de-
19 scribing the activities of the council for the preceding year.

20 Sec. 44.19.231. DEFINITIONS. In AS 44.19.191 - 44.19.231

21 (1) "council" means the Rural Development Council;

22 (2) "director" means the executive director of the Rural De-
23 velopment Council.

24 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

25 (8) Rural Development Council (AS 44.19.191 - 44.19.23.) --

26 June 30, 1987.

27 * Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

POUCH K-STATE CAPITOL
JUNEAU, ALASKA 99811

465-3666

May 9, 1980

Honorable Arliss Sturgulewski
Chairman, Senate Local
Government Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Re: CSHB 932 (Finance), relat-
ing to rural development

Dear Madame Chairman:

We wish to call to your committee's attention some legal problems presented by CSHB 932, a bill establishing the office of rural development and the rural development council.

The bill provides for members of the legislature to serve on the rural development council. By vesting the council with the sovereign power and the duty of providing policy direction for the office of rural development and assisting it in its activities, the bill necessarily makes membership on the commission a public office. Members of the legislature may not, of course, hold other office. Beigich v. Jefferson, 441 P.2d 27 (Alaska 1968). Were they to accept appointment to this commission, they might forfeit their office as legislators, that being the general rule.

Additionally, the bill provides (Sec. 44.19.226) for the director of the office of rural development to hire staff and determine their compensation, within the budget limits. No reason occurs why this office should be different from others and not staff and fund positions in accordance with the same rules and procedures as all other agencies. This provision implies a difference.

We would recommend (1) that lines 23-24 on page 2 of the bill be deleted, (2) that everything after the word "council" on line 9 and all of lines 10 and 11 on page 3 be deleted, (3) that the words "legislative co-chairman," on

Honorable Arliss Sturgulewski
May 9, 1980
Page #2

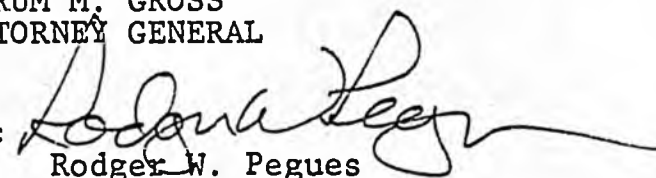
line 27 on page 3 be deleted, and (4) that the first sentence on lines 19-20 on page 4 be deleted.

We appreciate this opportunity to bring these matters to your attention.

Sincerely yours,

AVRUM M. GROSS
ATTORNEY GENERAL

By:


Rodger W. Pegues
Assistant Attorney General

RWP/pjg

cc: Honorable Bill Parker, Chairman
House Community & Regional
Affairs Committee



DEPARTMENT OF AGRICULTURE
OFFICE OF THE SECRETARY
WASHINGTON, D. C. 20250

January 21, 1980

SUBJECT: Special Assignment on Alaska

TO: Alex P. Mercure
Assistant Secretary
for Rural Development

I met first with the staff director of the Seattle FRC in Seattle. In Juneau I met with both administrative and legislative staff as arranged by Governor Hammond's assistant, Bob Palmer. I spent considerable time with Secretary's Representative Fisher, FmHA State Director Roderick, Alaska Federation of Natives President Morrie Thompson (former head of BIA), the small farms and conservation districts committees, and many other citizens, legislators, and natives. Opinions expressed to me were amazingly consistent on the following issues:

- o Political labels are quite unimportant. Support for an organized approach to rural development has bipartisan support in the legislature and between the legislature and the governor. There seems to be wide support for Lt. Governor Terry Miller as the next governor.
- o Development needs are well defined and understood as you heard when you were there last June.
- o The State has incredible developmental resources at its disposal through the oil revenues--yet there is universal concern that only the other guy's needs will be met and not everyone's, and that the revenues will be used to meet short-run exigencies rather than to build a viable economy that can sustain itself after the oil revenues cease.
- o The State must develop a self-sustaining economy--and, in particular, a viable agriculture economy--in order to avoid continuous boom and bust cycles.
- o The main problems are seen as the inflexibility of federal programs, in program managers who cannot respond to the unique needs and opportunities of the State; and the lack of coordination among federal programs and the management of them.

A less widely recognized problem soon became clear. The main problem is not the lack of federal flexibility as much as it is a lack of political consensus in the State. As the President's Policy on Small Community and Rural Development emphasizes, rural development programs of all levels of government come together at the State, not the national level. Effective coordination of policy and activities must, therefore, be under strong leadership within states. Alaska has the resources but has not had the political will to forge a consensus on the use of the resources. Until a consensus is developed, assumption of leadership for rural development involves great risk.

Evidence of the lack of consensus is in the myriads of task forces, committees, subcommittees, conferences, hearings, and on and on that exist in the state to bring the right people together and to coordinate their efforts--and to avoid having to make the hard choices. The numbers of them and the frequency of their meetings is mind-boggling in a state with less than half a million population spread over such great area. The problems and opportunities have been studied, debated, discussed, and reported on almost beyond comprehension. Yet, there exists nothing to bring them together into a coherent whole. Recommendations abound, but no one has yet been able to devise the tradeoffs necessary to subordinate goals and priorities.

Recently, however, several things have fallen into place:

- o Governor Hammond has asked Secretary Bergland to work with him to create a state/federal partnership for rural development.
- o The staff of Representative Jim Duncan, Chairman of the House Budget and Audit Committee, has just about completed a study and recommendations of desirable relationships for coordinated development among state agencies, and a framework to work out others.
- o The President's policy provides the vehicle necessary to get federal agencies organized and working with each other and with state and local officials at the federal and the state levels.

With the exception of one issue, the Alaska Railroad (discussed below), the federal government should not attempt to assume the state's burden by setting up a study or a series of task-oriented task forces. The problems have been studied to death. What is needed is full federal support for the state's assumption of the role of convening the important actors to begin to set priorities. Once the priorities have been set, the federal government, with the state, can pursue activities--or further studies if necessary--to meet the priorities.

If the Governor is willing to designate a Rural Development Council in accord with the President's invitation, and if he is willing to put it under the leadership of someone with recognized status (the Lt. Governor, for example), federal agencies will be willing to participate as per their orders from the Working Group on Small Community and Rural Development. Thus, the structure for state policy-setting plus inter-governmental coordination of policy and implementing actions would be in place.

Life could be breathed into such a structure, and political consensus boosted, by a highly visible state/federal memorandum of agreement to make it all work. USDA, through the Seattle FRC Rural Development Task Force, should take the lead role in preparing and implementing the agreement. (The study being prepared for Representative Duncan's Committee recommends that USDA (FmHA) take the lead among federal agencies. Both the Department and Secretary Bergland are popular in Alaska.) A highly visible agreement and effort to develop a joint investment strategy are very important because of the huge federal presence in Alaska and the universal distrust of the dominant federal partner--the Department of the Interior.

funding

An agreement could specify the course to be followed to reach initial consensus on overall goals and priorities. So that all federal agencies would have reason to actively participate, the agreement could even specify task forces and lead agency responsibility to perform the background work necessary to set priorities. The agreement could provide funding for staff to the Governor's Council: EDA 304 funds could be used as well as FmHA 111 funds. Other agencies, especially Interior, could be encouraged to contribute.

It would take some very high quality staff work to help forge the consensus and leadership that are necessary. Someone will have to be brought into the state at a high salary. This and the high travel costs will make the staff support quite expensive.

RECOMMENDATIONS:

- o The Board of Directors of the Council of State Community Affairs Agencies (COSCAA) is meeting in Juneau early in July. This will get some very high-powered state officials into Alaska, e.g., Hank Huckaby, Community Affairs Commissioner in Georgia; and Paula Herzmark, Executive Director of the Department of Local Affairs in Colorado. If we will cover their additional per diem and travel expenses, they will conduct training seminars and dialogues with appropriate state and local officials.
- o I understand that Jack Watson and Berry Crawford will be going to Alaska after they attend the USDA Workshop to be held in Spokane, March 17-20. Jack Watson could announce that he and you have directed the newly formed Region X FRC Rural Development Task Force to begin at once to negotiate a memorandum of agreement for a state/federal rural development partnership.
- o As a broader than FmHA/State agreement, it could be signed by Jack Watson and you or, perhaps, by the Secretary. A special show of concern and commitment by the Secretary could go far to smooth over the ill feelings for the President that derive from the popular animosity toward Interior and the land settlement issue.

o If the ceremony took place while the COSCAA group was there, the agreement could be credited for the assistance they would be there to provide--and it would impress them too.

o As you know, the Alaska Railroad is crucial to the development of large-scale agriculture in the Delta area near Fairbanks. There is a lot of controversy over freight rates--the RR wants to charge the barley project full costs for returning the empty train, making the price of the barley noncompetitive. I recommend that a task force to address this issue be set up soon. Berry Crawford has a special interest in it. With your direction, I could work with him and Bob Palmer to get something going right away.

NOTES:

- o The Alaska natives control most of the state's developable private land and venture capital. State officials and the public recognize this and seem to be very eager and quite willing to give the natives a prominent role in the state's development.
- o On the other hand, at a legislative hearing on discrimination, I heard a lot of testimony that the pipeline and drilling companies discriminate against minorities and women.
- o The development of a bottom fishing industry is of special concern to the White House. EDA has funded an infrastructure development planning project to develop a plan that could coordinate and guide investments of public funds by federal agencies, the state, municipal governments, and port districts in support of fisheries development and related community growth. No doubt, a lot can be learned from this project on how to go about creating a joint investment strategy in Alaska.
- o A study to inventory all of the task forces, committees, etc., involving federal agencies is underway under the aegis of the Seattle FRC.

CRAIG BIGLER



March 24, 1980

The Honorable William K. Parker
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Bill,

With reference to HB932, an alternative creating the Governors Office of Rural Development and the Rural Development Council, I would like to offer the following comments:

- 1) The creation of the Governors Office of Rural Development is the most direct method for meeting the states responsibility to recognize the "special relationship" which exists between the state government and rural Alaskans. A possible alternative may be the creation of rural desks within state departments. However; cost constraints make this option less attractive.
- 2) The existing Rural Development Council is capable of providing necessary policy direction and other duties as proposed. Also, the current composition and leadership are dedicated to the orderly and meaningful development of rural Alaska. In addition to most state departments, the current membership includes representation from major nonprofit corporations and federal agencies with significant operating programs in rural Alaska.

If you have any questions or comments please call.

Sincerely,

COMMUNITY ENTERPRISE DEVELOPMENT
CORPORATION OF ALASKA

JEFF HIATT 
Special Projects Manager

JH:kra

CEDC

Community Enterprise Development Corporation of Alaska
1011 E. Tudor Road, Suite 210/Anchorage, Alaska 99503. 907-279-4551



Jay Barton
President

UNIVERSITY OF ALASKA

FAIRBANKS ALASKA 99701

May 5, 1980

Dear Senator Sturgurlewski and Committee Members:

CSHB932, creating an office of rural development and a Rural Development Council, has been referred to Senate Community and Regional Affairs Committee after having passed on the House floor.


The original HB932 proposed a sixteen voting-member Council. CSHB932 deleted "two members appointed by the Governor who are engaged in private enterprise which has significant rural involvement" and "the director of cooperative extension service of the University of Alaska" (p. 3, HB932). The director of cooperative extension may not have been the most appropriate representative, however, I would suggest that the University of Alaska's massive data collection on rural Alaska, would make University representation a valuable asset to the Council.

The Agricultural Experiment Station, the Institute of Social and Economic Research, the Mineral Industry Research Laboratory and the Arctic Environmental Information and Data Center, to name a few, have all worked extensively and accumulated a wealth of information on rural Alaska. Incidentally, the State Legislature created three of the above named institutes and mandated the fourth. They and other research institutes are described in the 1978-79 Research Annual Report which was sent to you in early February.

As a land grant institution, the University of Alaska is attempting to respond to the needs of the people of the State. University membership on the Rural Development Council would serve the mutual purpose of keeping the University informed of the changing needs and priorities of rural Alaska while bringing University resources to bear in the deliberations of the Council.

I recommend that a provision be incorporated into CSHB932 which would add to the council a representative of the University of Alaska research institutes, to be appointed by the President of the University. Whether or not a University representative is added, I would encourage the research institutes to cooperate with the office of rural development and the Rural Development Council whenever possible. I believe that University membership on the Council would expedite communication and cooperation.

Very truly yours,


Jay Barton
President

JB:ca

Senator Arliss Sturgulewski, Chairperson
Senate Community and Regional Affairs Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811



MEMBERSHIP

US DEPT AGRICULTURE
Secretary's Program Rep
Agric Research Svc
Agric Stabilization & Conservation Svc
Coop Extension Svc
Coop State Research Svc
Farmers Home Admin
Food & Nutrition Svc
Forest Service
Soil Conservation Svc
Ak Crop & Livestk Reporting Svc
US DEPT ARMY
Corps of Engineers
US DEPT COMMERCE
Anch District Office
National Marine Fisheries Svc
US DEPT HEALTH, EDUCATION & WELFARE
Alaska Liaison
Alaska Area Native Health Svc
US DEPT HOUSING & URBAN DEV
Regional Director
US DEPT INTERIOR
Regional Rep
Alaska Power Admin
Bureau of Indian Affairs
Bureau of Land Mgmt
Bureau of Mines
Fish & Wildlife Svc
National Park Svc
ENVIRONMENTAL PROTECTION AGENCY
FEDERAL ENERGY ADMIN
FEDERAL-STATE LAND USE PLAN COMM
ALASKA, STATE OF
OFFICE OF THE GOVERNOR
Division Policy Dev & Planning
DEPT COMMERCE & ECON DEVELOP
DEPT COMMUNITY & REGION AFFAIRS
Div of Community Planning
DEPT EDUCATION
Div of Educational Svc
DEPT ENVIRONMENTAL CONSERVATION
DEPT OF FISH & GAME
Div of Game
DEPT HEALTH & SOCIAL SVC
Div of Public Health
DEPT HIGHWAYS
DEPT LABOR
DEPT NATURAL RESOURCES
Div of Agriculture
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UNIVERSITY OF ALASKA
Arctic Env Info & Data Center
College of Arts & Sciences
College of Environmental Science
Coop Extension Svc
Geophysical Inst
Agricultural Experiment Station
Inst Arctic Biology
Inst Marine Science
Rural Educational Affairs
School of Ag & Land Resources Mgmt
School of Management
Sea Grant Program
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FAIRBANKS TVA DEV, INC
KENAI PENINSULA BOROUGH
RURAL CAP
SEALASKA CORP
YUKON-KUSKOKWIM HEALTH CORP

Alaska Rural Development Council

INCREASED AWARENESS • IMPROVED COMMUNICATION
BROADENED UNDERSTANDING • COORDINATED ASSISTANCE

Adm. 51

COOPERATIVE EXTENSION SERVICE

UNIVERSITY OF ALASKA
FAIRBANKS ALASKA 99701

May 2, 1980

Senator Arliss Sturgulewski
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Arliss:

I have reviewed the committee substitute for House Bill 932, which I understand passed the House recently and is referred to your committee. An earlier version included the Director of Cooperative Extension as a member. The version which I understand passed dated 4/18/80 does not.

As you know, the Director of Cooperative Extension serves as continuing Executive Secretary of the Alaska Rural Development Council. That role has provided continuity for the Council since its inception in 1971. I believe that the record of the Council has been very positive in promoting communication, a public forum, and coordination of state, federal, local government, and private agency coordination.

The legislation as proposed in #932 appears to move another step in addressing coordination in the developing of policy and programs as it relates to rural Alaska.

Retaining the Director of Extension as a member of the Council proposed originally in #932 would provide an important linkage between the two structures, which although have similar interests would very likely address their role at a different pace. It would also provide a linkage with outreach programs of the University that have as a principle mission educational support oriented towards development of rural Alaska.

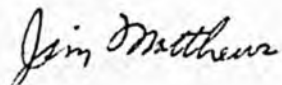
I hope that consideration can be given to that concern as the Senate addresses their interest in the legislation. The Executive Secretary of the Alaska Rural Development Council is a member of the Board of Directors of the Council.

Attached for your information is a copy of the Council's brochure, currently being updated, and a copy of letterhead that reflects the scope of involvement in the Alaska Rural Development Council.

Senator Arliss Sturgulewski
May 2, 1980
Page 2

Thanks for your consideration in this matter, which I understand is now being considered by your committee.

Sincerely,



James W. Matthews
Director

JWM/ml

Attachments

cc: Senator John Sackett
Senator Jalmar Kerttula
Senator Glenn Hackney
Senator George Hohman
Marvin Meier - USFS & Chairman of the Alaska Rural
Development Council



CENTRAL COUNCIL
Tlingit and haida Indians of Alaska
One Sealaska Plaza - Suite 200
Juneau, Alaska 99801
(907) 586-1432 or 586-3613

TESTIMONY OF ANDREW W. EBONA

on

HOUSE BILL 932, "AN ACT CREATING THE OFFICE
OF RURAL DEVELOPMENT, AND THE RURAL COUNCIL:
AND PROVIDING FOR AN EFFECTIVE DATE."

(Presented at the Joint House and
Senate Community & Regional Affairs
Committee Teleconference on March
28, 1980.)

MADAME CHAIRMAN, MR. CHAIRMAN, HONORABLE SENATE AND HOUSE COMMITTEE MEMBERS, LADIES AND GENTLEMEN. I AM ANDREW W. EBONA, EXECUTIVE DIRECTOR OF THE CENTRAL COUNCIL OF THE TLINGIT & HAIDA INDIANS OF ALASKA. FOR THOSE OF YOU WHO ARE NOT AWARE, THE TLINGIT AND HAIDA CENTRAL COUNCIL IS THE CONGRESSIONALLY-RECOGNIZED GENERAL GOVERNING BODY FOR OVER 16,000 TLINGIT AND HAIDA INDIANS IN SOUTHEAST ALASKA. A MAJORITY OF THOSE CONSTITUENTS RESIDE IN RURAL ALASKA, WHICH MAKES HOUSE BILL 932 EXTREMELY IMPORTANT TO US.

ALLOW ME TO FURTHER QUALIFY OUR TESTIMONY. THE CENTRAL COUNCIL HAS TWO BASIC DEPARTMENTS ... THE DEPARTMENT OF COMMUNITY SERVICES AND THE DEPARTMENT OF HUMAN SERVICES. BOTH WORK DIRECTLY WITH OUR NINETEEN (19) COMMUNITIES IN DELIVERING SERVICES. AS A RESULT OF INPUT FROM THOSE COMMUNITIES, WE FEEL THAT WE CAN STATE POSITIVELY THAT WE HAVE EXTENSIVE WORKING KNOWLEDGE OF THE RURAL AREA. AS A MATTER OF INFORMATION, WE HAVE ALSO PARTICIPATED WITH VARIOUS OTHER REGIONAL NATIVE NON-PROFITS AND STATE/FEDERAL AGENCY REPRESENTATIVES ON A TASK FORCE FOR RURAL DEVELOPMENT. THIS TASK FORCE HAS BEEN IN EXISTENCE FOR THREE YEARS AND HAS BEEN ATTEMPT-

Testimony of Andrew W. Ebona
RE: HB932
Page 2

ING TO COORDINATE THEIR EFFORTS IN DELIVERING SERVICES TO THE RURAL COMMUNITIES AS THE RURAL DEVELOPMENT COUNCIL WOULD HOPE TO DO. THE RECOMMENDATIONS AND SUPPORT THAT WE ADVANCE HERE ARE OFFERED IN THE HOPE THAT THE STATE WILL BE ABLE TO UTILIZE AND LEARN FROM OUR EXPERIENCES.

HB 932, "AN ACT CREATING THE OFFICE OF RURAL DEVELOPMENT, AND THE RURAL DEVELOPMENT COUNCIL", PRESENTS A CONCEPT WHICH WE WHOLEHEARTEDLY ENDORSE. WE ARE ALL AWARE THAT ONE OF THE CONDITIONS, WHICH GENERATES OR RELATES DIRECTLY TO MANY OF THE RURAL ALASKA PROBLEMS, IS THE LACK OF AN ECONOMIC BASE IN THE RURAL AREAS. THIS PIECE OF LEGISLATION WAS DEVELOPED IN RECOGNITION OF THIS AND THEREFORE EARNS OUR SUPPORT.

THOSE PROVISIONS WHICH PROVIDE FOR COUNCIL APPOINTMENT ATTEMPT TO SET UP A MECHANISM WHICH WOULD PROVIDE FOR COORDINATION OF EFFORT IN ALL ACTIVITIES DIRECTED TOWARDS THE RURAL COMMUNITIES. THIS IS INDEED LAUDABLE CONSIDERING THE FACT THAT EFFORTS IN THE PAST HAVE BEEN MADE ON AN AGENCY-BY-AGENCY, PIECEMEAL BASIS. WE ARE, HOWEVER, CONCERNED THAT AGENCY REPRESENTATION WOULD OVERWHELM RURAL REPRESENTATION. A WAY TO AVOID THIS WOULD BE TO PLACE THE STATE DEPARTMENT REPRESENTATIVES ON THE RURAL DEVELOPMENT COUNCIL IN AN EX-OFFICIO CAPACITY. WE WOULD ALSO HOPE THAT THE STATE DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT WOULD BE INCLUDED ON THE LIST OF RELATED DEPARTMENTS, SINCE IT IS RURAL DEVELOPMENT THAT IS BEING ADDRESSED.

TO DATE THERE HAS BEEN NO FORMAL STATE POLICY CONCERNING RURAL DEVELOPMENT. THE POLICY OF THE LEGISLATURE AS OUTLINED ON PAGE ONE OF THE BILL ~~WOULD~~ SHOULD BE ACCEPTABLE AS THE GOALS AND OBJECTIVES OF THE COUNCIL. WE RECOMMEND THAT ONE OF THE RESPONSIBILITIES AND OUTCOMES OF THE COUNCIL

Testimony of Andrew W. Ebona
RE: HB 932
Page 3

WOULD BE THE DEVELOPMENT OF SPECIFIC POLICIES THE STATE COULD AND WOULD UTILIZE IN COORDINATING RURAL DEVELOPMENT. THIS MEANS THAT THE COUNCIL MUST HAVE SOME SORT OF AUTHORITY TO RECOMMEND STATE POLICY AND TO ASSURE THAT IT IS FOLLOWED.

OTHER CONSIDERATIONS THAT MUST BE TAKEN ARE THE MAKE-UP OF THE COMMUNITIES THAT COMPRISE RURAL ALASKA. THE BULK OF THOSE COMMUNITIES ARE MADE UP OF ALASKA NATIVES. WE URGE THAT THIS BE TAKEN INTO CONSIDERATION WHEN APPOINTMENTS ARE BEING MADE. THE STATE MUST ALSO RECOGNIZE THE ROLES AND THE RESULTING IMPACT THE REGIONAL AND LOCAL PROFIT AND NON-PROFIT NATIVE CORPORATIONS HAVE IN THE RURAL COMMUNITIES. THEY ALSO SHOULD BE REPRESENTED ON THE RURAL DEVELOPMENT COUNCIL.

WITH THE INCLUSION OF THESE RECOMMENDATIONS IN HOUSE BILL 932 THE CENTRAL COUNCIL GOES ON RECORD IN TOTAL SUPPORT OF AN OFFICE OF RURAL DEVELOPMENT AND A RURAL DEVELOPMENT COUNCIL.

Andrew W. Ebona, Executive Director
Central Council of the Tlingit &
Haida Indian Tribes of Alaska
One Sealaska Plaza, Suite 200
Juneau, Alaska 99801
(907) 586-1432

SUMMARY

Rural Development
(office of)

HOUSE BILL NO. 932, by the Rules Committee by request of the Legislative Budget and Audit Committee. Establishes the Office of Rural Development in the Governor's Office and the Rural Development Council as the policy council for the office. Council consists of the Lt. Governor, a member of each house appointed by the presiding officer of that house, four state officers appointed by the Governor, the Dir. of Policy Development and Planning, six members from the private sector appointed by the Governor. States the purpose of the Act is "... to create a governmental structure that will function as the advocate of rural economic issues and rural community issues concerning development within the state, federal, and local governments, and in the private sectors, and which will assist rural people and institutions in laying the foundations of a healthy rural private economic base." Office is required to submit a comprehensive activity report to the Legislature before January 15 of each year. Provides Act effective immediately.

Introduced March 4 and referred to Community & Regional Affairs and Finance.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 932 and Senate CS for CS for HB 932
 Title An Act creating the Rural Development Council, etc.
 Requested by Jim Duncan, Chmn., Budget & Audit Comm. Date _____

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected Rural Development Council
 BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		106.1				
200 TRAVEL		29.5				
300 CONTRACTUAL		15.0				
400 COMMODITIES		2.0				
500 EQUIPMENT		6.0				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND		158.6				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		3.0				
PART TIME		36.0				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Personal Services:

Executive Director, Range 24	\$48,792
Clerk Typist, Range 7	15,324
Secretary, Range 12	20,772
Total Salaries	\$84,888
Add 25% Benefits	21,222
Total Personal Services	\$106,110

<u>Travel:</u> 13 members x 6 meetings @\$250 =	19,500
staff travel	10,000
Total travel	\$ 29,500

<u>Contractual:</u> Phone, postage, etc., \$5,000;	
space, \$10,000	\$ 15,000

IV. DATE 4-14-80 PREPARED BY Milt Barker
 AGENCY Legislative Finance
 PHONE 465-3795

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

- President -

White House Interagency Coordinating Council (Stuart Eisenstadt/Jack Watson)

Working Group for Rural Development (Jack Watson, Berry Crawford/Alex Mercure)

USDA Undersecretary for Rural Development (Alex Mercure)

FmHA-Lead Agency (Gordon Cavanaugh)

All Other USDA Components

Other Federal Agencies

(This relationship is still being determined)

Federal Regional Council (Dave Dougherty)

FmHA-Alaska Director (Jack Roderick)

Region X Rural Development Task Force

Governor-State of Alaska

Federal Agencies

Rural Development Council

(Existing Relationships)

State Agencies

State/Federal Policy and Action

Example #1

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 932

Title an Act creating the Office of Rural Development, etc

Requested by Jim Duncan, Chmn., Budget & Audit Committee Date _____

II. FISCAL DETAIL

Agency Affected Office of the Governor

Program Category Affected Office of Rural Development

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

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TOTAL

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IV. DATE 4-14-80

PREPARED BY Milt Barker MB

AGENCY Legislative Finance

PHONE 465-3795

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)



MEMBERSHIP

US DEPT AGRICULTURE
Secretary's Program Rep
Agric Research Svc
Agric Stabilization & Conservation Svc
Coop Extension Svc
Coop State Research Svc
Farmers Home Admin
Food & Nutrition Svc
Forest Service
Soil Conservation Svc
Ak Crop & Livestk Reporting Svc

US DEPT ARMY
Corps of Engineers

US DEPT COMMERCE
Anch District Office
National Marine Fisheries Svc

US DEPT HEALTH, EDUCATION & WELFARE
Alaska Liaison
Alaska Area Native Health Svc

US DEPT HOUSING & URBAN DEV
Regional Director

US DEPT INTERIOR
Regional Rep
Alaska Power Admin
Bureau of Indian Affairs
Bureau of Land Mgmt
Bureau of Mines
Fish & Wildlife Svc
National Park Svc

ENVIRONMENTAL PROTECTION AGENCY
FEDERAL ENERGY ADMIN
FEDERAL-STATE LAND USE PLAN COMM

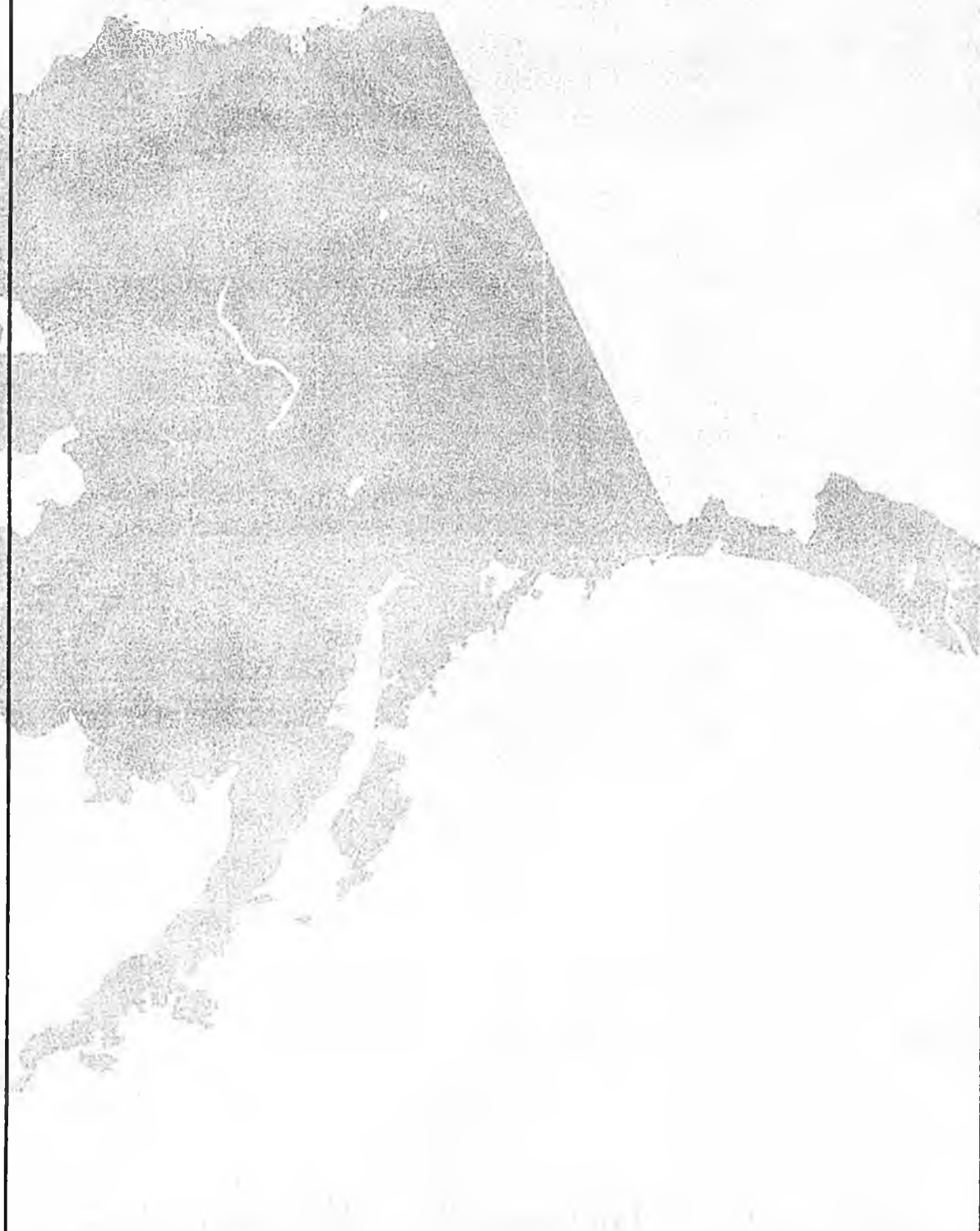
ALASKA, STATE OF
OFFICE OF THE GOVERNOR
Division Policy Dev & Planning
DEPT COMMERCE & ECON DEVELOP
DEPT COMMUNITY & REGION AFFAIRS
Div of Community Planning
DEPT EDUCATION
Div of Educational Svc
DEPT ENVIRONMENTAL CONSERVATION
DEPT OF FISH & GAME
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DEPT HEALTH & SOCIAL SVC
Div of Public Health
DEPT HIGHWAYS
DEPT LABOR
DEPT NATURAL RESOURCES
Div of Agriculture
Div of Lands

UNIVERSITY OF ALASKA
Arctic Env Info & Data Center
College of Arts & Sciences
College of Environmental Science
Coop Extension Svc
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Inst Arctic Biology
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Rural Educational Affairs
School of Ag & Land Resources Mgmt
School of Management
Sea Grant Program
School of Mineral Industry

ALASKA FEDERATION OF NATIVES, INC
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ALASKA VILLAGE ELECTRIC COOP
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FAIRBANKS NORTH STAR BOROUGH
FAIRBANKS TVA DEV, INC
KENAI PENINSULA BOROUGH
RURAL CAP
SEALASKA CORP
YUKON-KUSKOKWIM HEALTH CORP

Alaska Rural Development Council

INCREASED AWARENESS • IMPROVED COMMUNICATION
BROADENED UNDERSTANDING • COORDINATED ASSISTANCE





CENTRAL COUNCIL
tingit and haida indians of alaska
One Sealaska Plaza - Suite 200
Juneau, Alaska 99801
(907) 586-1432 or 586-3613

TESTIMONY OF ANDREW W. EBONA

on

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Committee Teleconference on March
28, 1980.)

MADAME CHAIRMAN, MR. CHAIRMAN, HONORABLE SENATE AND HOUSE COMMITTEE MEMBERS, LADIES AND GENTLEMEN. I AM ANDREW W. EBONA, EXECUTIVE DIRECTOR OF THE CENTRAL COUNCIL OF THE TLINGIT & HAIDA INDIANS OF ALASKA. FOR THOSE OF YOU WHO ARE NOT AWARE, THE TLINGIT AND HAIDA CENTRAL COUNCIL IS THE CONGRESSIONALLY-RECOGNIZED GENERAL GOVERNING BODY FOR OVER 16,000 TLINGIT AND HAIDA INDIANS IN SOUTHEAST ALASKA. A MAJORITY OF THOSE CONSTITUENTS RESIDE IN RURAL ALASKA, WHICH MAKES HOUSE BILL 932 EXTREMELY IMPORTANT TO US.

ALLOW ME TO FURTHER QUALIFY OUR TESTIMONY. THE CENTRAL COUNCIL HAS TWO BASIC DEPARTMENTS ... THE DEPARTMENT OF COMMUNITY SERVICES AND THE DEPARTMENT OF HUMAN SERVICES. BOTH WORK DIRECTLY WITH OUR NINETEEN (19) COMMUNITIES IN DELIVERING SERVICES. AS A RESULT OF INPUT FROM THOSE COMMUNITIES, WE FEEL THAT WE CAN STATE POSITIVELY THAT WE HAVE EXTENSIVE WORKING KNOWLEDGE OF THE RURAL AREA. AS A MATTER OF INFORMATION, WE HAVE ALSO PARTICIPATED WITH VARIOUS OTHER REGIONAL NATIVE NON-PROFITS AND STATE/FEDERAL AGENCY REPRESENTATIVES ON A TASK FORCE FOR RURAL DEVELOPMENT. THIS TASK FORCE HAS BEEN IN EXISTENCE FOR THREE YEARS AND HAS BEEN ATTEMPT-

Testimony of Andrew W. Ebona
RE: HB932
Page 2

ING TO COORDINATE THEIR EFFORTS IN DELIVERING SERVICES TO THE RURAL COMMUNITIES AS THE RURAL DEVELOPMENT COUNCIL WOULD HOPE TO DO. THE RECOMMENDATIONS AND SUPPORT THAT WE ADVANCE HERE ARE OFFERED IN THE HOPE THAT THE STATE WILL BE ABLE TO UTILIZE AND LEARN FROM OUR EXPERIENCES.

HB 932, "AN ACT CREATING THE OFFICE OF RURAL DEVELOPMENT, AND THE RURAL DEVELOPMENT COUNCIL", PRESENTS A CONCEPT WHICH WE WHOLEHEARTEDLY ENDORSE. WE ARE ALL AWARE THAT ONE OF THE CONDITIONS, WHICH GENERATES OR RELATES DIRECTLY TO MANY OF THE RURAL ALASKA PROBLEMS, IS THE LACK OF AN ECONOMIC BASE IN THE RURAL AREAS. THIS PIECE OF LEGISLATION WAS DEVELOPED IN RECOGNITION OF THIS AND THEREFORE EARNS OUR SUPPORT.

THOSE PROVISIONS WHICH PROVIDE FOR COUNCIL APPOINTMENT ATTEMPT TO SET UP A MECHANISM WHICH WOULD PROVIDE FOR COORDINATION OF EFFORT IN ALL ACTIVITIES DIRECTED TOWARDS THE RURAL COMMUNITIES. THIS IS INDEED LAUDABLE CONSIDERING THE FACT THAT EFFORTS IN THE PAST HAVE BEEN MADE ON AN AGENCY-BY-AGENCY, PIECEMEAL BASIS. WE ARE, HOWEVER, CONCERNED THAT AGENCY REPRESENTATION WOULD OVERWHELM RURAL REPRESENTATION. A WAY TO AVOID THIS WOULD BE TO PLACE THE STATE DEPARTMENT REPRESENTATIVES ON THE RURAL DEVELOPMENT COUNCIL IN AN EX-OFFICIO CAPACITY. WE WOULD ALSO HOPE THAT THE STATE DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT WOULD BE INCLUDED ON THE LIST OF RELATED DEPARTMENTS, SINCE IT IS RURAL DEVELOPMENT THAT IS BEING ADDRESSED.

TO DATE THERE HAS BEEN NO FORMAL STATE POLICY CONCERNING RURAL DEVELOPMENT. THE POLICY OF THE LEGISLATURE AS OUTLINED ON PAGE ONE OF THE BILL WOULD BE ACCEPTABLE AS THE GOALS AND OBJECTIVES OF THE COUNCIL. WE RECOMMEND THAT ONE OF THE RESPONSIBILITIES AND OUTCOMES OF THE COUNCIL

Testimony of Andrew W. Ebona
RE: HB 932
Page 3

WOULD BE THE DEVELOPMENT OF SPECIFIC POLICIES THE STATE COULD AND WOULD UTILIZE IN COORDINATING RURAL DEVELOPMENT. THIS MEANS THAT THE COUNCIL MUST HAVE SOME SORT OF AUTHORITY TO RECOMMEND STATE POLICY AND TO ASSURE THAT IT IS FOLLOWED.

OTHER CONSIDERATIONS THAT MUST BE TAKEN ARE THE MAKE-UP OF THE COMMUNITIES THAT COMPRISE RURAL ALASKA. THE BULK OF THOSE COMMUNITIES ARE MADE UP OF ALASKA NATIVES. WE URGE THAT THIS BE TAKEN INTO CONSIDERATION WHEN APPOINTMENTS ARE BEING MADE. THE STATE MUST ALSO RECOGNIZE THE ROLES AND THE RESULTING IMPACT THE REGIONAL AND LOCAL PROFIT AND NON-PROFIT NATIVE CORPORATIONS HAVE IN THE RURAL COMMUNITIES. THEY ALSO SHOULD BE REPRESENTED ON THE RURAL DEVELOPMENT COUNCIL.

WITH THE INCLUSION OF THESE RECOMMENDATIONS IN HOUSE BILL 932 THE CENTRAL COUNCIL GOES ON RECORD IN TOTAL SUPPORT OF AN OFFICE OF RURAL DEVELOPMENT AND A RURAL DEVELOPMENT COUNCIL.

Andrew W. Ebona, Executive Director
Central Council of the Tlingit &
Haida Indian Tribes of Alaska
One Sealaska Plaza, Suite 200
Juneau, Alaska 99801
(907) 586-1432

"RURAL ALASKA IS IN A STATE OF
PROFOUND ECONOMIC DEPRESSION, - HAS BEEN
FOR MANY YEARS"

- I. INTENT: Create Rural Development Council to advocate and assist in rural development.

TIMING: Carter has created new Rural Policy - One time opportunity for revising federal relationship; break Region X Policy brokerage.

II. BASIC PROBLEMS:

1. No comprehensive state commitment to rural economy.
2. Village economic institutions have been left to "go it alone."
3. State relates to rural Alaska through narrowly defined agency boundaries.
4. State now has capital resources to leverage private capital in fostering rural development. Existing structure and policy have a history of poor performance.

III. SOME OF THE OBSTACLES:

1. Need for executive commitment to "an active" rural development policy.
2. Failure to recognize private industry role in basic economies (not a strictly government role).
3. Traditional government/private industry adversity precluded partnership approach to development.
4. Failure to recognize rural development is fundamentally urban development.
5. Inadequate direction of public resources to build an economy - needs Executive Commitment.

IV. STATE'S INTEREST:

1. To begin to establish a very fundamental cash economy in rural Alaska - requires special government role.
2. Infrastructure development is an investment; returns are not immediately apparent.

FEDERAL/STATE INTERAGENCY AGREEMENT

1. State agency structure and operational limits are defined in large part by their federal counterpart agencies.
2. Alaska has had virtually no role in Alaska Federal Policy formation.
3. Seattle's Regional Administrators have exercised brokerage of Alaska interests for years - deeply entrenched.
4. Alaska still has an option to exercise the last of the Federal/State Interagency Agreements.
5. We will be the only state with this option under the new White House Rural Development Policy.
6. The structure of the Council is still open. Its membership is the key to taking advantage of the built-in ability to make things happen!

COOPERATIVE EXTENSION SERVICE

UNIVERSITY OF ALASKA
FAIRBANKS ALASKA 99701

May 2, 1980

Senator Arliss Sturgulewski
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Arliss:

I have reviewed the committee substitute for House Bill 932, which I understand passed the House recently and is referred to your committee. An earlier version included the Director of Cooperative Extension as a member. The version which I understand passed dated 4/18/80 does not.

As you know, the Director of Cooperative Extension serves as continuing Executive Secretary of the Alaska Rural Development Council. That role has provided continuity for the Council since its inception in 1971. I believe that the record of the Council has been very positive in promoting communication, a public forum, and coordination of state, federal, local government, and private agency coordination.

The legislation as proposed in #932 appears to move another step in addressing coordination in the developing of policy and programs as it relates to rural Alaska.

Retaining the Director of Extension as a member of the Council proposed originally in #932 would provide an important linkage between the two structures, which although have similar interests would very likely address their role at a different pace. It would also provide a linkage with outreach programs of the University that have as a principle mission educational support oriented towards development of rural Alaska.

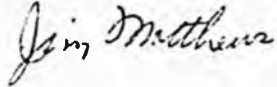
I hope that consideration can be given to that concern as the Senate addresses their interest in the legislation. The Executive Secretary of the Alaska Rural Development Council is a member of the Board of Directors of the Council.

Attached for your information is a copy of the Council's brochure, currently being updated, and a copy of letterhead that reflects the scope of involvement in the Alaska Rural Development Council.

Senator Arliss Sturgulewski
May 2, 1980
Page 2

Thanks for your consideration in this matter, which I understand is now being considered by your committee.

Sincerely,



James W. Matthews
Director

JWM/ml

Attachments

cc: Senator John Sackett
Senator Jalmar Kerttula
Senator Glenn Hackney
Senator George Hohman
Marvin Meier - USFS & Chairman of the Alaska Rural
Development Council



MEMBERSHIP

US DEPT AGRICULTURE

Secretary's Program Rep
Agric Research Svc
Agric Stabilization & Conseration Svc
Coop Extension Svc
Coop State Research Svc
Farmers Home Admin
Food & Nutrition Svc
Forest Service
Soil Conservation Svc
Ak Crop & Lvstik Reporting Svc

US DEPT ARMY

Corps of Engineers

US DEPT COMMERCE

Anch District Office
National Marine Fisheries Svc

US DEPT HEALTH, EDUCATION & WELFARE

Alaska Liaison
Alaska Area Native Health Svc

US DEPT HOUSING & URBAN DEV

Regional Director

US DEPT INTERIOR

Regional Rep
Alaska Power Admin
Bureau of Indian Affairs
Bureau of Land Mgmt
Bureau of Mines
Fish & Wildlife Svc
National Park Svc

ENVIRONMENTAL PROTECTION AGENCY

FEDERAL ENERGY ADMIN

FEDERAL STATE LAND USE PLAN COMM

ALASKA, STATE OF

OFFICE OF THE GOVERNOR

Division Policy Dev & Planning

DEPT COMMERCE & ECON DEVELOP

DEPT COMMUNITY & REGION AFFAIRS

Div of Community Planning

DEPT EDUCATION

Div of Educational Svc

DEPT ENVIRONMENTAL CONSERVATION

DEPT OF FISH & GAME

Div of Game

DEPT HEALTH & SOCIAL Svc

Div of Public Health

DEPT HIGHWAYS

DEPT LABOR

DEPT NATURAL RESOURCES

Div of Agriculture

Div of Lands

UNIVERSITY OF ALASKA

Arctic Env Info & Data Center

College of Arts & Sciences

College of Environmental Science

Coop Extension Svc

Geophysical Inst

Agricultural Experiment Station

Inst Arctic Biology

Inst Marine Science

Rural Educational Affairs

School of Ag & Land Resources Mgmt

School of Management

Sea Grant Program

School of Mineral Industry

ALASKA FEDERATION OF NATIVES, INC

ALASKA METHODIST UNIV

ALASKA NATIVE FOUNDATION

ALASKA VILLAGE ELECTRIC COOP

BERING STRAITS NATIVE ASSN

KONIAG, INC

COMMUNITY ENTERPRISE DEV CORP

FAIRBANKS NORTH STAR BOROUGH

FAIRBANKS TYA DEV, INC

KENAI PENINSULA BOROUGH

RURAL CAP

SEALASKA CORP

YUKON-KUSKOKWIM HEALTH CORP

Alaska Rural Development Council

INCREASED AWARENESS • IMPROVED COMMUNICATION
BROADENED UNDERSTANDING • COORDINATED ASSISTANCE

and local government agencies specifically dealing with the human, economic and transportation problems of northern Alaska;

(2) develop working relationships with all governmental agencies and with representatives of all industries interested in the economic development of northern Alaska;

(3) study and develop information and recommendations regarding routings and feasibility of the various modes of transportation and establish relative construction data such as costs, construction time and other comparative data;

(4) review and report regularly to the proper committees of the legislature and governor on progress made toward implementation of the state's economic development policy for northern Alaska;

(5) receive and expend grants and appropriations from private and governmental sources for the purpose of developing and operating resource trails, roads and railroads to northern Alaska;

(6) construct and maintain access improvements with the intent of developing resources of northern Alaska. (§ 1 ch 90 SLA 1967)

Sec. 44.19.714. Report to the legislature. The commission shall make an annual report to the legislature within 20 days following the convening of each annual session of the legislature outlining progress toward full implementation of state development policy and expenditures in northern Alaska. (§ 1 ch 90 SLA 1967)

Article 9B. Rural Affairs Commission.

- Section 720. Creation
- 722. Composition and appointment
- 724. Chairman, meetings

- Section 726. Terms, removal, compensation
- 728. Functions of the commission

Sec. 44.19.720. Creation. There is created in the Office of the Governor a Rural Affairs Commission. (§ 1 ch 125 SLA 1967).

Revisor's note. — Chapters 90 and 125, SLA 1967, both added sections beginning with AS 44.19.700. The sections added by ch. 125, beginning with the above section, have been renumbered.

Sec. 44.19.722. Composition and appointment. (a) The governor shall appoint not less than 25 nor more than 60 persons to serve on the commission. In appointing members of the commission, the governor shall seek the broadest possible representation for all Alaskans, giving due consideration to geographical area. Each appointee shall have been a resident of Alaska for at least five years preceding the date of appointment.

(b) Legislators are eligible for appointment to this commission.

(c) Any organization may submit names of persons eligible for appointment to this commission. The governor shall give consideration

to those persons representative

Sec. 44.19.724. one of its members
(b) The commission shall call such other titles as may be called by the commission
ch 125 SLA 1967

Sec. 44.19.725. for overlapping terms
one, two, three or four years
chairman serve for one year

(b) Member shall receive no salary
(c) Member shall receive no expenses authorized
125 SLA 1967

Sec. 44.19.726.
(1) solicit and receive applications
regarding rural affairs
(2) report to the governor in writing
regarding rural affairs. (§ 1 ch 125 SLA 1967)

Article 9C

Section 738—744. [Repealed]

Secs. 44.19.727—729

Repealed by AS 44.19.727

Editor's note. — Sections 727, 728, 729 derived from § 1 ch 125 SLA 1967

Article 9D

Section 746. Establishment of the commission
748. Membership
750. Compensation
752. Grants and appropriations

to those persons and to the extent possible the commission shall be representative of all rural areas in Alaska. (§ 1 ch 25 SLA 1967)

Sec. 44.19.724. Chairman, meetings. (a) The commission shall select one of its members to serve as chairman.

(b) The commission shall meet annually in the state capital, and at such other times and places as circumstances require. Meetings may be called by the governor, or by a majority of commission members. (§ 1 ch 125 SLA 1967)

Sec. 44.19.726. Terms, removal, compensation. (a) Members serve for overlapping four-year terms. The first members appointed serve for one, two, three and four-year terms as determined by the governor. The chairman serves for a term set by the commission, not to exceed four years.

(b) Members serve at the pleasure of the governor.

(c) Members receive no salary, but are entitled to per diem and travel expenses authorized by law for other boards and commissions. (§ 1 ch 125 SLA 1967)

Sec. 44.19.728. Functions of the commission. The commission shall:

(1) solicit and receive information, testimony and documentation regarding rural progress, including land claims;

(2) report findings and recommend action designed to assist the governor in reaching fair and equitable decisions regarding rural affairs. (§ 1 ch 125 SLA 1967)

Article 9C. Governor's Planning Council on the Administration of Criminal Justice.

Section
738—744. [Repealed]

Secs. 44.19.738—44.19.744.

Repealed by § 2 ch 88 SLA 1971.

Editor's note. — The repealed article derived from § 1, ch. 83, SLA 1968.

Article 9D. Governor's Commission on the Administration of Justice.

Section
746. Establishment of the commission
748. Membership of the commission
750. Compensation and per diem
752. Grants and other aid

Section
754. Commission as state planning agency
756. Duties of state planning agency
758. Staffing

Original sponsor: Rules/Legislative Budget
and Audit Committee

Offered: 4/17/80
Referred: Rules

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 932 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An act creating the office of rural development, and
7 the Rural Development Council; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
11 there is a public interest in the development of a healthy private economic
12 base in rural Alaska, that the rural areas of the state and the many small
13 communities of the state have been in economic crisis for decades, and that
14 in many rural communities a private economic base has ceased to exist which
15 conditions endanger the economic, social, and cultural well-being of the
16 state's rural citizens and the healthy growth and balance of the state's
17 entire economy. The legislature further finds that while many opportunities
18 for economic growth may be available to rural areas, the problems of the
19 state's rural areas are many and complex, spreading beyond the confines or
20 authority of any one program, any one government, or any one policymaker and
21 therefore requiring a special initiative on the part of all concerned par-
22 ties.

23 (b) It is the policy of the legislature that

24 (1) villages and small communities should have access to economic
25 development opportunities;

26 (2) there is a special commitment to the development of a private
27 economic base for villages and small communities;

28 (3) the state should use its resources and financial strength to
29 encourage the development of a healthy, self-sustaining rural economy;

1 (4) the state has the primary policy responsibility to act and to
2 catalyze commitment among many interests, including the state, federal govern-
3 ment, local governments, and the private sector to promote a private economy
4 in rural areas;

5 (5) the advocacy of a private economy compatible with preservation
6 of the subsistence economy should be the highest priority of state policy.

7 (c) It is the purpose of this Act to create a governmental structure
8 that will function as an advocate of rural areas and small communities pre-
9 senting development issues before state, federal, and local governments, and
10 in the private sectors, and which will assist rural people and institutions
11 in laying the foundations of a healthy rural private economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. OFFICE OF RURAL DEVELOPMENT.

14 Sec. 44.19.191. OFFICE OF RURAL DEVELOPMENT. There is established
15 in the Office of the Governor the office of rural development. The
16 director of the office is appointed by the governor and serves at his
17 pleasure. The governor may consult with the council concerning the
18 appointment or discharge of the director.

19 Sec. 44.19.201. COUNCIL ESTABLISHED. (a) There is established
20 the Rural Development Council as the policy council for the office of
21 rural development. The council consists of

22 (1) the lieutenant governor;

23 (2) a member of each house of the legislature appointed by
24 the presiding officer of that house;

25 (3) the commissioners of the departments of transportation
26 and public facilities, commerce and economic development, and community
27 and regional affairs, and the director of the division of policy de-
28 velopment and planning;

29 (4) six representatives of the private sector appointed by

1 the governor who are residents of the rural area or small communities;

2 (5) the Alaska state director of the Farmers Home Administra-
3 tion of the United States Department of Agriculture and a designated
4 representative of the Region X Rural Development Task Force who are ex
5 officio members of the council and may attend and participate in all
6 meetings of the council but may not vote.

7 (b) The members of the council appointed by the governor serve at
8 the pleasure of the governor.

9 (c) The lieutenant governor is chairman of the council and one of
10 the legislative members shall be elected by the council as legislative
11 co-chairman.

12 (d) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.211. PURPOSE OF THE COUNCIL. The purpose of the coun-
16 cil is to provide policy direction to the office and to assist the
17 office in the performance of the duties of the office. The council
18 shall assist in coordinating the economic development activities of all
19 departments and agencies of government so that the need for those acti-
20 vities and the impact of those activities on small communities and rural
21 areas is considered and assist in coordinating the activities of depart-
22 ments and agencies of government which have field responsibilities in
23 the rural areas to the extent that those activities relate to economic
24 development. The council shall also assist the office in its advocacy
25 function.

26 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
27 the chairman or legislative co-chairman, at the request of a majority of
28 the members, and at least four times a year at a regularly scheduled
29 time as determined by the members. The council may convene meetings of

1 heads of agencies or departments which are concerned with rural matters
2 or economic development if the council determines a meeting to be use-
3 ful.

4 Sec. 44.19.221. POWERS AND DUTIES OF THE OFFICE. The office shall

5 (1) act as advocate for the development of an economic base
6 which is compatible with preservation of the subsistence economy in
7 rural Alaska, for community development and for public services which
8 will enhance the opportunity for growth of an economic base in rural
9 Alaska, and for other matters and programs useful to development of the
10 private economy in rural Alaska;

11 (2) coordinate projects relating to economic development
12 among departments and agencies;

13 (3) act as advocate for rural development programs which are
14 not within the jurisdiction of a specific department or agency;

15 (4) act as advocate for appropriate technology development
16 and the advancement of entrepreneurial opportunities;

17 (5) encourage and assist in the creation and use of regional
18 development enterprises.

19 Sec. 44.19.226. STAFF. Within budget and appropriation limits,
20 the director may hire staff and determine their compensation. Except
21 for making inquiries, neither the council nor an individual member of
22 the council may give orders to the staff on administrative matters.

23 Sec. 44.19.231. REPORTS. Before January 15 of each year the
24 office shall submit to the legislature a comprehensive report describing
25 the activities of the council and the office for the preceding year.

26 Sec. 44.19.236. DEFINITIONS. In AS 44.19.191 - 44.19.236

27 (1) "council" means the Rural Development Council;

28 (2) "director" means the director of the office of rural de-
29 velopment;

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(3) "office" means the office of rural development.

* Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

(8) office of rural development and Rural Development Council

(AS 44.19.191 - 44.19.236) -- June 30, 1987.

* Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-

070(c).

SENATE AMENDMENT #2

By Senate Finance Committee

To: _____ SENATE BILL No. _____
To: SCS for CS HOUSE BILL No. ^{3cs} CSHB 932

PAGE: LINE:

Page 2, Line 15: After "the" and before "the Rural", delete "Office of the Governor", and insert instead "Department of Community and Regional Affairs"

Page 3, Line 15: Following "EXECUTIVE DIRECTOR." delete all material on Lines 15 through 17 and insert the following instead: "The Executive Director shall be appointed by the Governor."

Page 3, Line 26: Delete the word "council" and insert instead "chairman".

Original sponsor: Rules/Legislative Budget
and Audit Committee

Offered: 5/22/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2

SENATE CS FOR CS FOR HOUSE BILL NO. 932

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

ELEVENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act creating the Rural Development Council; and
7 providing for an effective date."

8

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

* Section 1. FINDINGS; POLICY, PURPOSE. (a) The legislature finds that
10 there is a public interest in the development of a healthy private economic
11 base in rural Alaska, that the rural areas of the state and the many small
12 communities of the state have been in economic crisis for decades, and that
13 in many rural communities a private economic base has ceased to exist which
14 conditions endanger the economic, social, and cultural well-being of the
15 state's rural citizens and the healthy growth and balance of the state's
16 entire economy. The legislature further finds that while many opportunities
17 for economic growth may be available to rural areas, the problems of the
18 state's rural areas are many and complex, spreading beyond the confines or
19 authority of any one program, any one government, or any one policymaker and
20 therefore requiring a special initiative on the part of all concerned par-
21 ties.

22

(b) It is the policy of the legislature that

23

(1) villages and small communities should have access to economic
24 development opportunities;

25

(2) there is a special commitment to the development of a private
26 economic base for villages and small communities;

27

(3) the state should use its resources and financial strength to
28 encourage the development of a healthy, self-sustaining rural economy;

29

(4) the state has the primary policy responsibility to act and to

1 catalyze commitment among many interests, including the state, federal govern-
2 ment, local governments, and the private sector to promote a private economy
3 in rural areas;

4 (5) the advocacy of a private economy compatible with preservation
5 of the subsistence economy should be one of the highest priorities of state
6 policy.

7 (c) It is the purpose of this Act to create a governmental structure
8 that will function as an advocate of rural areas and small communities pre-
9 senting development issues before state, federal, and local governments, and
10 in the private sectors, and which will assist rural people and institutions
11 in laying the foundations of a healthy rural private economic base.

12 * Sec. 2. AS 44.19 is amended by adding new sections to read:

13 ARTICLE 3C. RURAL DEVELOPMENT COUNCIL.

14 Sec. 44.19.191. COUNCIL ESTABLISHED. (a) There is established in
15 the ^{C&RA} [Office of the Governor] the Rural Development Council. The council
16 consists of

17 (1) a person appointed by the governor and designated as
18 chairman of the council;

19 (2) a member of each house of the legislature appointed by
20 the presiding officer of that house;

21 (3) the commissioners of the departments of transportation
22 and public facilities, commerce and economic development, and community
23 and regional affairs, and the director of the division of policy de-
24 velopment and planning;

25 (4) six representatives of the private sector appointed by
26 the governor who are residents of the rural area or small communities;

27 (5) the Alaska state director of the Farmers Home Administra-
28 tion of the United States Department of Agriculture, the Special Assis-
29 tant to the Secretary of the United States Department of the Interior in

1 Alaska, and a designated representative of the Region X Rural Develop-
2 ment Task Force, who are ex officio members of the council and may
3 attend and participate in all meetings of the council but may not vote.

4 (b) The members of the council appointed by the governor serve at
5 the pleasure of the governor.

6 (c) The council may invite representatives from state and federal
7 agencies, local governments, or other groups and interested individuals
8 to participate as nonvoting participants as the council considers appro-
9 priate.

10 (d) The chairman of the council is the person designated by the
11 governor as chairman. The chairman may appoint a vice-chairman.

12 (e) Members of the council serve without compensation but are
13 entitled to per diem and travel expenses provided by law for members of
14 boards and commissions.

15 Sec. 44.19.201. EXECUTIVE DIRECTOR. ~~An employee of the office of~~
16 ~~The Governor designated by the governor to~~ executive director of the
17 council. *is appointed by Gov.*

18 Sec. 44.19.211. POLICY AND COORDINATION. The council shall pro-
19 vide policy recommendations to the legislature and to the governor. The
20 chairman of the council shall assist the director in coordinating the
21 economic development activities of all departments and agencies of
22 government so that the need for those activities and the impact of those
23 activities on small communities and rural areas is considered and assist
24 in coordinating the activities of departments and agencies of government
25 which have field responsibilities in the rural areas to the extent that
26 those activities relate to economic development. The ^{Chairman} council shall also
27 assist the governor in his advocacy function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
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14 boards and commissions.

15 Sec. 44.19.201. EXECUTIVE DIRECTOR. ~~An employee of the Office of~~
16 ~~the Governor designated by the governor is~~ executive director of the
17 council. *is App'd by Gov.*

18 Sec. 44.19.211. POLICY AND COORDINATION. The council shall pro-
19 vide policy recommendations to the legislature and to the governor. The
20 chairman of the council shall assist the director in coordinating the
21 economic development activities of all departments and agencies of
22 government so that the need for those activities and the impact of those
23 activities on small communities and rural areas is considered and assist
24 in coordinating the activities of departments and agencies of government
25 which have field responsibilities in the rural areas to the extent that
26 those activities relate to economic development. The ^{Chairman} [Council] shall also
27 assist the governor in his advocacy function.

28 Sec. 44.19.216. MEETINGS. The council shall meet at the call of
29 the governor or the chairman or at the request of a majority of the

1 (8) act as advocate for rural development programs which are
2 not within the jurisdiction of a specific department or agency;

3 (9) act as advocate for appropriate technology development
4 and the advancement of entrepreneurial opportunities;

5 (10) encourage and assist in the creation and use of regional
6 development enterprises;

7 (11) identify opportunities for joint investment strategies;

8 (12) facilitate rural development efforts approved by the
9 governor by

10 (A) identifying interagency or intergovernmental pro-
11 cedural obstacles and providing assistance to these efforts in
12 meeting legal requirements;

13 (B) coordinating technical and financial assistance
14 efforts;

15 (C) offering its services as a mediator on specific
16 conflicts arising in rural development issues.

17 Sec. 44.19.226. REPORTS. Before January 15 of each year the
18 council shall submit to the legislature a comprehensive report de-
19 scribing the activities of the council for the preceding year.

20 Sec. 44.19.231. DEFINITIONS. In AS 44.19.191 - 44.19.231

21 (1) "council" means the Rural Development Council;

22 (2) "director" means the executive director of the Rural De-
23 velopment Council.

24 * Sec. 3. AS 44.66.010(e) is amended by adding a new paragraph to read:

25 (8) Rural Development Council' (AS 44.19.191 - 44.19.231) --
26 June 30, 1987.

27 * Sec. 4. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

2/27/80
HB 932

SUMMARY OF
AN ACT CREATING THE OFFICE OF RURAL DEVELOPMENT
AND THE RURAL DEVELOPMENT COUNCIL

Sec. 44.19.191 OFFICE OF RURAL DEVELOPMENT.

Establishes in the Office of the Governor the office of rural development.

Sec. 44.19.201 COUNCIL ESTABLISHED

(a) Establishes Rural Development Council as the policy council for the office of rural development. Council consists of:

- (1) the lieutenant governor
- (2) two legislators
- (3) four commissioners
- (4) two representatives from private enterprise with rural involvement
- (5) six rural residents
- (6) director of the cooperative extension service of the University of Alaska

The lieutenant governor is chairman of the council.

Sec. 44.19.211 PURPOSE OF THE COUNCIL.

The council shall assist in coordinating the economic development activities of all departments and agencies of government so that the need for those activities and the impact of those activities on rural areas is considered.

Sec. 44.19.221 POWERS AND DUTIES OF THE OFFICE

The office shall:

- (1) act as advocate for the development of an economic base in rural Alaska,
- (2) act as the state agency for federal rural development programs when appropriate
- (3) coordinate rural development programs among departments and agencies

Act as advocate for appropriate technology development for rural needs.

STATE OF ALASKA

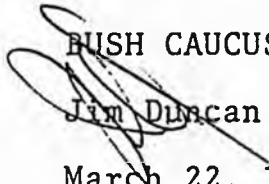
THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION
POUCH WF-STATE CAPITOL
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

MEMORANDUM

TO: BUSH CAUCUS MEMBERS

FROM:  Jim Duncan

DATE March 22, 1980

SUBJECT: House Bill 932

On March 4, the Budget and Audit Committee introduced House Bill 932. As you know, this bill establishes the Rural Development Council in the Office of the Governor under the Chairmanship of the Lieutenant Governor. The key element in this bill is the investment of the Chairmanship in the person of the Lieutenant Governor. In the discussion material I distributed earlier, I addressed the rationale behind an elected official's more effective marshalling of State and Federal agency resources to the mutual benefit of Public and Private Sector objectives.

In our first hearing of HB 932 on March 19 in a Joint Session of the House-Senate Community and Regional Affairs Committees, we found the administration strenuously opposed to the bill on the basis of its purported duplication of existing plans to assign this role to the Agriculture Action Council in the Governor's Office of Special Projects (Bob Palmer). It is my view however, that an executive commitment to rural development has not yet been achieved, nor will be achieved without legislative action.

A statewide teleconference hearing has been scheduled for Friday, March 28, at 1:30 p.m. (Juneau time). This will be a Joint Session of the House and Senate Community and Regional Affairs Committees. I would appreciate your written or personal testimony at this hearing.

I look forward to discussing this important issue with you in greater detail and would appreciate your continued support for House Bill 932 as we proceed through the hearing process.

JD:jp

AM 3/2/80

SUMMARY OF
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- (3) coordinate rural development programs among departments and agencies

Act as advocate for appropriate technology development for rural needs.

HB 932



COOPERATIVE EXTENSION SERVICE

UNIVERSITY OF ALASKA
FAIRBANKS ALASKA 99701

May 2, 1980

Senator Arliss Sturgulewski
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Arliss:

I have reviewed the committee substitute for House Bill 932, which I understand passed the House recently and is referred to your committee. An earlier version included the Director of Cooperative Extension as a member. The version which I understand passed dated 4/18/80 does not.

As you know, the Director of Cooperative Extension serves as continuing Executive Secretary of the Alaska Rural Development Council. That role has provided continuity for the Council since its inception in 1971. I believe that the record of the Council has been very positive in promoting communication, a public forum, and coordination of state, federal, local government, and private agency coordination.

The legislation as proposed in #932 appears to move another step in addressing coordination in the developing of policy and programs as it relates to rural Alaska.

Retaining the Director of Extension as a member of the Council proposed originally in #932 would provide an important linkage between the two structures, which although have similar interests would very likely address their role at a different pace. It would also provide a linkage with outreach programs of the University that have as a principle mission educational support oriented towards development of rural Alaska.

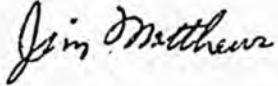
I hope that consideration can be given to that concern as the Senate addresses their interest in the legislation. The Executive Secretary of the Alaska Rural Development Council is a member of the Board of Directors of the Council.

Attached for your information is a copy of the Council's brochure, currently being updated, and a copy of letterhead that reflects the scope of involvement in the Alaska Rural Development Council.

Senator Arliss Sturgulewski
May 2, 1980
Page 2

Thanks for your consideration in this matter, which I understand is now being considered by your committee.

Sincerely,



James W. Matthews
Director

JWM/ml

Attachments

cc: Senator John Sackett ✓
Senator Jalmar Kerttula
Senator Glenn Hackney
Senator George Hohman
Marvin Meier - USFS & Chairman of the Alaska Rural
Development Council

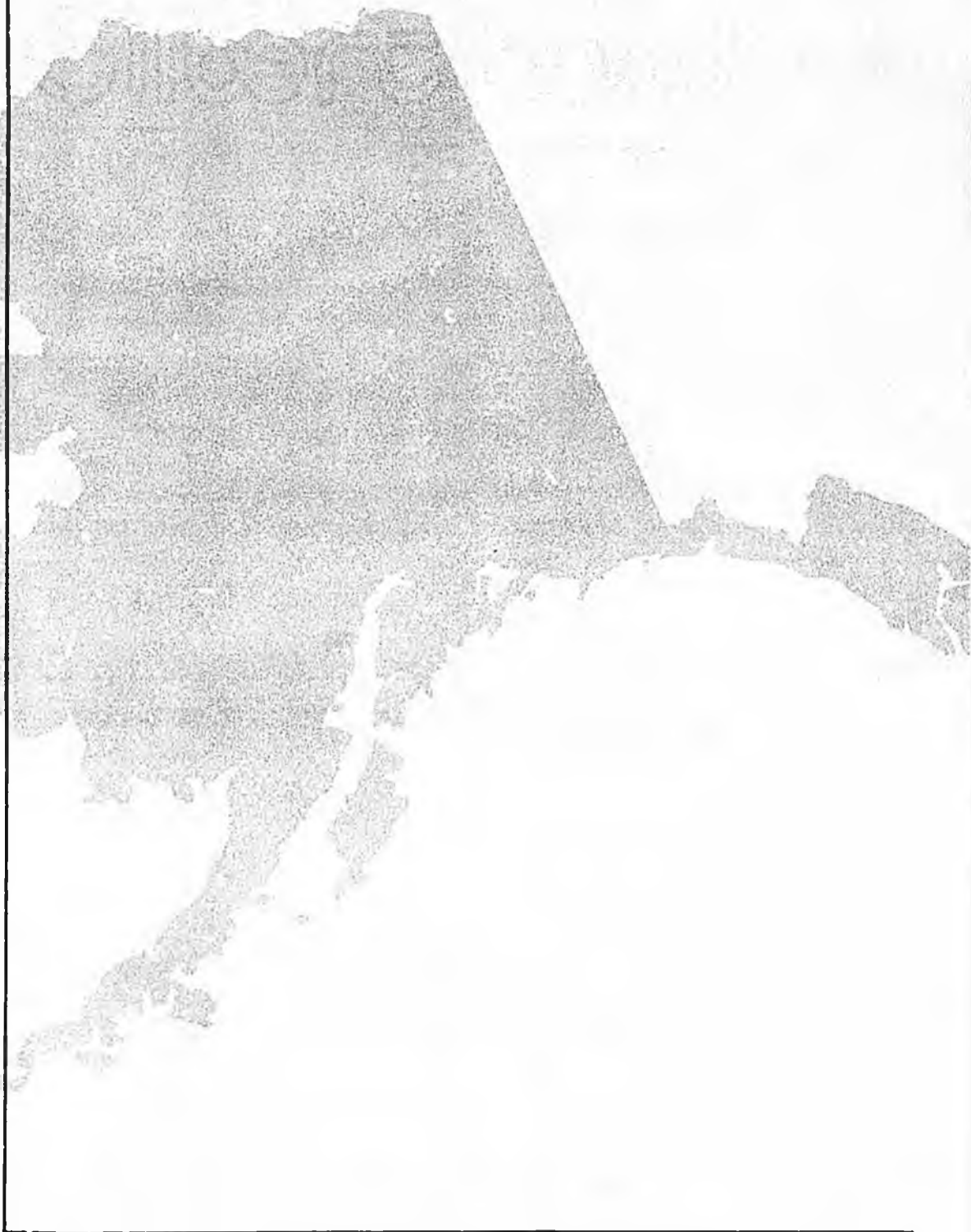


MEMBERSHIP

US DEPT AGRICULTURE
Secretary's Program Rep
Agric Research Svc
Agric Stabilization & Conseration Svc
Coop Extension Svc
Coop State Research Svc
Farmers Home Admin
Food & Nutrition Svc
Forest Service
Soil Conservation Svc
Ak Crop & Lvstck Reporting Svc
US DEPT ARMY
Corps of Engineers
US DEPT COMMERCE
Anch District Office
National Marine Fisheries Svc
US DEPT HEALTH, EDUCATION & WELFARE
Alaska Liaison
Alaska Area Native Health Svc
US DEPT HOUSING & URBAN DEV
Regional Director
US DEPT INTERIOR
Regional Rep
Alaska Power Admin
Bureau of Indian Affairs
Bureau of Land Mgmt
Bureau of Mines
Fish & Wildlife Svc
National Park Svc
ENVIRONMENTAL PROTECTION AGENCY
FEDERAL ENERGY ADM'N
FEDERAL-STATE LAND USE PLAN COMM
ALASKA, STATE OF
OFFICE OF THE GOVERNOR
Division Policy Dev & Planning
DEPT COMMERCE & ECON DEVELOP
DEPT COMMUNITY & REGION AFFAIRS
Div of Community Planning
DEPT EDUCATION
Div of Educational Svc
DEPT ENVIRONMENTAL CONSERVATION
DEPT OF FISH & GAME
Div of Game
DEPT HEALTH & SOCIAL SVC
Div of Public Health
DEPT HIGHVWAYS
DEPT LABOR
DEPT NATURAL RESOURCES
Div of Agriculture
Div of Lands
UNIVERSITY OF ALASKA
Arctic Env Info & Data Center
College of Arts & Sciences
College of Environmental Science
Coop Extension Svc
Geophysical Inst
Agricultural Experiment Station
Inst Arctic Biology
Inst Marine Science
Rural Educational Affairs
School of Ag & Land Resources Mgmt
School of Management
Sea Grant Program
School of Mineral Industry
ALASKA FEDERATION OF NATIVES, INC
ALASKA METHODIST UNIV
ALASKA NATIVE FOUNDATION
ALASKA VILLAGE ELECTRIC COOP
BERING STRAITS NATIVE ASSN
KONIAG, INC
COMMUNITY ENTERPRISE DEV CORP
FAIRBANKS NORTH STAR BOROUGH
FAIRBANKS TVA DEV, INC
KENAI PENINSULA BOROUGH
RURAL CAP
SEALASKA CORP
YUKON-KUSKOKWIM HEALTH CORP

Alaska Rural Development Council

INCREASED AWARENESS • IMPROVED COMMUNICATION
BROADENED UNDERSTANDING • COORDINATED ASSISTANCE





Alaska Rural Development Council

The University of Alaska's Cooperative Extension Service programs are available to all, without regard to race, color, age, sex, creed, or national origin.

Issued in furtherance of Cooperative Extension work, acts of May 8 and June 30, 1914, in cooperation with the U.S. Department of Agriculture, Dr. James W. Matthews, Director, Cooperative Extension Service, University of Alaska.

1978

GOALS
STRUCTURE
PROGRAM EMPHASIS
MEMBERSHIP
OFFICERS & DIRECTORS

Alaska Rural Development Council

GOALS

- Improved Communication Between Agencies
- Coordinated Assistance to Community, Regional and State Developmental Programs
- Broadening Understanding of Rural Development Potentials
- Increased Awareness of Technical and Developmental Resources Available in Alaska

STRUCTURE

The Council is open to membership from State and Federal agencies and organizations with statewide developmental concerns.

Officers and directors are chosen annually from the Council members.

Council meetings are held quarterly, with meeting sites rotated throughout the State.

Regional councils are organized to serve Southeast Alaska, Kenai Peninsula, Kodiak Island, Matanuska Valley, and Tanana Valley.

PROGRAM EMPHASIS PRIORITIES

- Agricultural Development -- Long Range Analysis of Future Potential
- Developing Water, Waste Disposal and Other Rural Community Facilities
- Improved Rural Housing
- Land Use Planning and Development
- Rural Government Development
- Rural Industrial Development

Alaska Rural Development Council

OFFICERS:

Chairman - Sig Restad, Institute of Agricultural Sciences

Vice Chairman - Fred Reiff, Department of Health, Education and Welfare

Recording Secretary - Ed Kern, Alaska Division of Agriculture

Executive Secretary - James W. Matthews, Cooperative Extension Service

DIRECTORS:

John Hall, Federal-State Land Use Planning Commission

Dan Karmun, Reindeer Herder's Association

Allan Linn, Department of Natural Resources

Weymeth Long, USDA Soil Conservation Service

Frank McIlhargey, Kenai Peninsula Borough

Marvin Meier, U.S. Forest Service

John Miller, Geophysical Institute, University of Alaska

Pete Probasco, Cooperative Extension Service

Phil Smith, Rural CAP

STANDING COMMITTEES:

Human Resource Development: Phil Smith, Chairman

Local Government, Corporate Activities, and Community Facilities: John Hall, Chairman

Natural Resources: Marvin Meier, Chairman

OTHER

ALASKA FEDERATION OF NATIVES, INC.

Clifford A. Black, member; Janie Leask, alternate

ALASKA NATIVE FOUNDATION

Village Management Assistance:

Michael DeMan, member; Gordon Stockdale, alternate

ALASKA VILLAGE ELECTRIC COOPERATIVE, INC.

Lloyd Hodson, member

BERING STRAITS NATIVE ASSOCIATION

Gary Longley, Sr., member

BRISTOL BAY NATIVE CORPORATION

Ted Angasan, member; Kay Larson, alternate

COMMUNITY ENTERPRISE DEVELOPMENT CORP. (CEDC)

Jeff Hiatt, member; Kay K. Koweluk, alternate

FAIRBANKS NORTH STAR BOROUGH

Planning Department:

Phillip Berrian, member; Rick Wilhelm, alternate

FAIRBANKS TVA DEVELOPMENT, INC.

Jerry Smetzer, member

MATANUSKA TELEPHONE ASSOCIATION, INC.

Graham Rolstad, member; Jackie N. Dukes, alternate

RURAL ALASKA COMMUNITY ACTION PROGRAM, INC.

Phillip Smith, member; George Allen, alternate

SEALASKA CORPORATION

Richard J. Stitt, Sr., member

SOUTHEAST ALASKA STATE FAIR

Carl W. Heinmiller, member

YUKON-KUSKOKWIM HEALTH CORPORATION

George Neck, member; Alvin Ivanoff, alternate

FEDERAL

DEPARTMENT OF AGRICULTURE

Science and Education Administration-Federal Branch
Roscoe L. Taylor, member; Winston Laughlin, alternate

Agricultural Experiment Station, Palmer
Sig Restad, member

Agricultural Stabilization and Conservation Service
Charles Marsh, member; Virginia Hoffman, alternate

Economics, Statistics & Cooperatives Service
Delon A. Brown, member

Alaska Power Administration
Robert Cross, member; Tom Wilde, alternate

Cooperative Extension Service
James W. Matthews, member;
Peter M. Probasco, alternate

Farmers Home Administration
Darwin R. Betts, member

Forest Service
Marvin C. Meler, member; Robert Janes, alternate

Soil Conservation Service
Weymeth E. Long, member; Theodore Freeman, alternate

DEPARTMENT OF THE ARMY

Corps of Engineers
Mason D. Wade, Jr., member; Paul E. Pinard, alternate

DEPARTMENT OF COMMERCE

Domestic and International Business Administration
Sara L. Haslett, member; Sonja P. Braeutigan, alternate

DEPARTMENT OF ENERGY

Fred Chie, Jr. member; Robert Sanders, alternate

ENVIRONMENTAL PROTECTION AGENCY

Arctic Environment Research Lab
Bert Puchtler, member

DEPARTMENT OF HEALTH, EDUCATION AND WELFARE

Alaska Area Native Health Service
Fred Reiff, member; Dr. Ryan, alternate

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Roger A. Riddell, member; Harold E. Saether, alternate

DEPARTMENT OF THE INTERIOR

Special Assistant to the Secretary:
Jerry Gilliland, member

Fish and Wildlife Service

Clayton Hardy, member; Melvin Monson, alternate

Bureau of Indian Affairs

H. Prent Gazaway, member; Edward L. Nygard, alternate

Bureau of Land Management

Gary Seitz, member; Sal DeLeonardis, alternate

Bureau of Mines

Alfred L. Service, member; John Mulligan, alternate

Heritage Conservation & Recreation Service

Bill Thomas, member; Paul Gates, alternate

National Park Service

Bryan Harry, member; T. Still Newman, alternate

STATE**OFFICE OF THE GOVERNOR**

State Policy Development and Planning

John Halterman, member; Jay Moor, alternate

DEPT. OF COMMERCE AND ECONOMIC DEVELOPMENT

Division of Economic Development

James E. Wiedeman, member; Nick Carney, alternate

NATIONAL OCEANIC & ATMOSPHERIC ADMINISTRATION

Walter Jones, member

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

Division of Community Planning

Lawrence H. Kimball, Jr., member;

Veronica Clark, alternate

DEPARTMENT OF EDUCATION

Division of Educational Program Support,

Vocational Education: Gladys R. Tinney, member

DEPARTMENT OF ENVIRONMENTAL CONSERVATION

Jerry Reinwand, member

DEPARTMENT OF FISH AND GAME

Richard Logan, member; Tom Trent, alternate

Division of Game

Oliver E. Burris, member; David G. Kelleyhouse, alternate

DEPARTMENT OF HEALTH AND SOCIAL SERVICES

Division of Public Health Environmental Health Section

Sidney D. Heidersdorf, member; John R. Kuhn, alternate

DEPARTMENT OF LABOR

Lottie Fleeks, member; Boyer Brown, alternate

DEPARTMENT OF NATURAL RESOURCES

Division of Agriculture

K. Allan Linn, member

DIVISION OF LAND AND WATER MANAGEMENT

Theodore G. Smith, member; George K. Hollett, alternate

DEPT. OF TRANSPORTATION AND PUBLIC FACILITIES

Dean Paddock, member; Gerald Jones, alternate

FEDERAL-STATE LAND USE PLANNING COMMISSION

John L. Hall, member; Charles Naughton, alternate

UNIVERSITY OF ALASKA

Arctic Environmental Information & Data Center

Charles D. Evans, member; Larry S. Underwood, alternate

College of Arts and Sciences

Roger Pearson, member; Paul S. Salter, alternate

Cooperative Extension Service

James W. Matthews, member;

Peter M. Probasco, alternate

Geophysical Institute

John M. Miller, member; Paula Krebs, alternate

Agricultural Experiment Station

Sig Restad, member; James V. Drew, alternate

Institute of Arctic Biology

Joseph A. Nava, member; Leonard Peyton, alternate

Institute of Marine Science

Dorothy T. Brewster, member

School of Agriculture and Land Resources Management

James V. Drew, member; Sig Restad, alternate

School of Management

William G. Phillips, member; J. Patrick O'Brien, alternate

School of Mineral Industry

Earl Beistline, member; Donald J. Cook, alternate

Sea Grant Program

G. D. Sharma, member; John Doyle, alternate

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS for HB 932 (Finance)
 Title "An act creating the office of rural development, and the Rural Development Council
 Requested by House C & RA 4/14/80 and providing for an effective date.

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected Office of Rural Development
 BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		151.2	166.3	182.9		
200 TRAVEL		110.1	121.1	133.2		
300 CONTRACTUAL		54.2	59.6	65.6		
400 COMMODITIES		3.5	3.9	4.3		
500 EQUIPMENT		6.2	1.0	1.0		
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		325.2	351.9	387.0		

FUNDING (Thousands of Dollars)

GENERAL FUND		325.2	351.9	387.0		
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		4.0	4.0	4.0		
PART TIME						
TEMPORARY						

ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

ASSUME:

- 1) Office of Rural Development and staff support based in Juneau;
- 2) Four required meetings per year, plus four special meetings;
- 3) Start-up costs in FY 81
- 4) Need for coordination of the Council's activities will be centered around the appointed Director, with research and clerical support by staff;
- 5) July 1, 1980 effective date
- 6) 10% inflation in FY 82 and FY 83.

Personal services includes salaries and benefits for an appointed Director (Range 26B), a Research Analyst III (Range 18B), a Secretary I (Range 10B), and a Clerk-Typist (Range 8B). Travel included for staff to Anchorage, rural communities, and two trips to Washington, D.C. for meetings and advocacy purposes. Board member (15 persons) travel to Anchorage and various communities for meetings. Contractual for printing and advertising costs as well as for office support (rentals of space, typewriters, copier, telephone, etc.). Commodities and Equipment are basic to start-up and maintenance expenditures for a small office.

IV. DATE 4-18-80

PREPARED BY *Danith D. Anderson*
 Danith D. Anderson, Policy & Program Mgr.
 AGENCY Office of the Lieutenant Governor
 PHONE 465-3520

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 932

Title An Act creating the office of rural development, and the Rural Development Council

Requested by Representative Duncan Date 4-11-80

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs

Program Category Affected Development

BRU, Program, or Subprogram(s) Affected Local Government Assistance Division

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE 4-11-80

PREPARED BY Palmer McCarter

AGENCY Community & Regional Affairs

PHONE 465-4707

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

CATEGORY: DEVELOPMENT

AGENCY: COMMUNITY AND RURAL DEVELOPMENT

PROGRAM: COMMUNITY DEVELOPMENT

BRU (S): LOCAL GOVERNMENT ASSISTANCE

The Local Government Assistance BRU assists communities in attaining or sustaining viable units of local government according to established criteria. Particular emphasis is given to communities having local governments that are organized under state law with population less than 2,000. Components include Training and Development, State Assessor, Local Boundary Commission (Administration), Revenue Sharing (Administration) and Coastal Energy Impact Program.

The Training and Development Component provides local government officials with an opportunity to learn or improve skills needed to administer local government. Offices in Juneau, Anchorage, Nome and Bethel provide individual technical assistance for specific needs. Included in this program is the administration of Rural Development Assistance grants which, in FY 80, was in the Community and Rural Development BRU.

The State Assessor assists local government with procedures for determining local property taxes based on full and true value. This component also administers property relief programs, and researches economic data relating to property tax assessments and municipal financing.

The Local Boundary Commission component reviews and makes recommendations on requests for changes to or establishment of municipal boundaries. The intent is to ensure that the proposed changes will facilitate improvements in municipal services. This program also administers a grant program which makes grants of up to \$25,000 for newly incorporated municipalities or those assuming special new powers such as police and fire protection.

The Community Legal Assistance Component provides grants to local governments for the purpose of bolstering their legal capabilities by enabling them to purchase appropriate resources to resolve legal issues. These grants may not exceed \$20,000.

The Revenue Sharing Administration Component provides the personnel and expertise required to determine eligibility of municipalities to receive revenue sharing grants as well as determine their program allocation.

The Coastal Energy Impact Program is designed to assist those coastal communities, through federal grants from the U.S. Department of Commerce, who expect to be impacted by off-shore energy projects. Two positions will be federally funded in FY 81 to monitor existing grants and bond guarantees and to make future determinations on awarding bond guarantees from CEIP funds obligated to the Alaska Municipal Bond Bank.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
TRAINING, DEVELOP, & RDA	473.4	515.3	471.6	488.9			740.9
STATE ASSESSOR	247.7	258.9	210.1	235.9			200.8
LOCAL BOUND. COMM-ADMIN	87.2	91.2	84.9	86.0			91.7
REVENUE SHARING ADMINISTRATION	85.4	89.9	77.8	72.5			73.7
COAST ENERGY IMPACT PROGRAM	364.7	836.4	585.2	376.9			585.2
ADMINISTRATION	592.9	625.2	578.5	598.5			
** TOTAL	1851.3	2466.9	2008.1	1858.7			1775.3
** CHANGE VERSUS 80 AUTH							-4.4%
OBJECT DESCRIPTION							
PERS. SERV.	1144.1	1184.9	1105.6	1179.8			952.9
TRAVEL	210.4	214.4	170.5	180.9			120.3
CONTRACTUAL	191.6	216.2	138.8	182.3			157.3
COMMODITIES	17.7	16.2	10.9	14.9			12.5
EQUIPMENT	6.5	8.5	8.4	2.1			29.1
LANDS/BLDGS	3.0	3.0	2.9	4.0			3.2
GRANTS, CLMS	278.0	823.7	521.0	294.7			500.0
FUNDING SOURCE							
FED. RECEIPT	648.7	1226.4	856.9	660.9			585.2
G. F. MATCH	71.0	77.3	67.9	71.0			
GENERAL FUND	1131.6	1163.2	1083.3	1126.8			1190.1
** GENERAL FUND CHANGE VS. 80 AUTH							-0.6%
POSITIONS							
FULL-TIME	34.0	34.0	34.0	34.0			25.0
PART-TIME	7.0	7.0	7.0	7.0			9.6
STAFF MONTHS	450.0	450.0	450.0	450.0			357.6

Contents and excerpts from the
Fifth Report of The Secretary of Agriculture to The Congress

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Rural Development Goals

Initiatives discussed in the report are in support of the five national rural development goals articulated by the Secretary of Agriculture early in the Administration:

1. Improve rural income levels and increase rural employment opportunities.
2. Improve the access of rural residents to adequate housing and essential community facilities and services.
3. Provide a more equitable distribution of opportunities through targeting efforts on distressed areas, communities, and people.
4. Create and implement a process for involving the private sector and local, State, and Federal agencies in establishing policies and programs that affect rural areas.
5. Strengthen the planning, management, and decisionmaking capacity of public and private institutions concerned with economic opportunity and quality of life in rural America.

Rural Air Service

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BUDGET/AUDIT
COMMITTEE

No Response
From Alaska!

THE WHITE HOUSE

WASHINGTON

November 8, 1979

(THIS ANNOUNCEMENT WAS SENT
TO THE OFFICE OF THE GOV. & DOT/PA)

MEMORANDUM FOR STATE AVIATION OFFICIALS
FEDERAL CO-CHAIRMEN, REGIONAL DEVELOPMENT COMMISSIONS

FROM:

JACK WATSON *Jack*

SUBJECT:

Pilot Program for Small Community Air Service
Market Development

As part of the White House Rural Development Initiatives, the Civil Aeronautics Board (CAB), Federal Aviation Administration (FAA), Farmers Home Administration (FmHA), Economic Development Administration (EDA), and Small Business Administration (SBA) have entered into a Memorandum for Cooperation for the purpose of supporting small community air service.

Under the Memorandum for Cooperation, these agencies are establishing a pilot program for small community air service market development. Through their state aviation officials or the Regional Development Commission, States are invited to nominate points which may be suitable candidates to participate in this pilot program.

Many cities have suffered a reduction in the quality of air service or have lost air service over the past twenty years for a variety of reasons, such as: the increased use of larger aircraft causing service to small communities to be uneconomic; service offered at inconvenient times and with poor connections; the existing service causing unacceptable circuitry or backtracking because, for example, the routes are predominately east-west while the traveler wishes to fly north-south. This program will test the hypothesis that many small community markets with these types of air travel obstacles can become self-sufficient if some assistance is provided to airports and airlines to remove the impediments. Of course, prospective recipients of assistance must meet the statutory requirements of the grant and/or loan programs available through the pilot program.

Approximately six to nine points or linear routes will be selected to participate in the pilot program. Each state is asked to suggest one or two candidates (points or linear routes) ranked in order of priority. The factors or criteria which support the selection of each candidate should be briefly described and should include at least some combination of the following:

- 1 - The ability of the candidate points, and the carriers serving them, to meet the statutory requirements of the grant-in-aid, loan or other federal assistance programs of the participating agencies. Appendices A-D contain a brief description of the statutory eligibility requirements of the participating assistance programs.

Alaska State Legislature

REPRESENTATIVE
NELS A. ANDERSON, JR.
BOX 234
DILLINGHAM, ALASKA 99576
HOME PHONE 842-5302

WHILE IN JUNEAU
POUCH V
JUNEAU, ALASKA 99811
PHONE 465-3738 OR 3739
HOME PHONE 789-7897



REPRESENTING DISTRICT 16
BRISTOL BAY — LOWER KUSKOKWIM

HOUSE MAJORITY LEADER
VICE CHAIRMAN JUDICIARY COMMITTEE
MEMBER, RULES COMMITTEE
MEMBER, SPECIAL COMMITTEE
ON SUBSISTENCE

House of Representatives

MEMORANDUM

TO: Representative Jim Duncan
Chairman, Legislative Budget
and Audit Committee

FROM: Rep. Nels A. Anderson, Jr.
Chairman, Bush Caucus

SUBJECT: House Bill 932

Date: 4/14/80

We consider House Bill 932 to be a positive measure to begin focusing the efforts of the State and Federal government on a course of action that is committed to building a rural economic base.

Its purpose is to establish a structure capable of marshalling State, Federal and private resources into investment strategies that will serve the public interest of all Alaskans.

With the new Federal emphasis on rural development, Alaska has an opportunity to assume greater responsibility than ever before in the design of a co-operative effort to build a lasting and unsubsidized rural economic base.

It is appropriate to propose an energetic rural development council at this time, when we are facing the fact that Alaska's oil revenues will begin to disappear in eleven short years. In the intervening time we must begin replacing the oil revenue base, find ways to reduce the cost of government, and achieve equity in advancing the benefits of government and economic opportunity to every resident of the State.

In the next few years, it is especially important to recognize that a healthy rural economy will benefit urban economies as well. Likewise, it is imperative that our State investments in capital improvements and programs be coordinated with Federal spending and the investment of private capital, and local community development efforts. They are all part of what we are calling economic development. It is, therefore, our opinion that House Bill 932 addresses each of these concerns.



CORPORATE DEVELOPMENT AND
TECHNICAL SERVICES FOR
VILLAGE BUSINESS CORPORATIONS

127½ MINNIE STREET
FAIRBANKS, ALASKA 99701
TELEPHONE: (907) 452-1601

March 31, 1980

BUDGET/AUDIT
COMMITTEE

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Representative Jim Duncan
Chairman
Budget and Audit Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99803

Dear Mr. Duncan:

Thank you for the letter advising us of the hearing on House Bill No. 932. Again, we wish to express our support for this bill. I would like to see the proposed changes as requested by Mike Deman when and if they effect the bill.

I did not hear anyone testify against the bill, although there were minor changes suggested. I think this reflects the good work of the committee and sponsors. Thanks again.

Yours truly,

Samuel S. Demientieff
President

lh

NANA DEVELOPMENT CORPORATION, INC.

April 3, 1980

4706 HARDING DRIVE, ANCHORAGE, ALASKA 99503
TELEPHONE (907) 276-6030



Representative Jim Duncan, Chairman
Budget and Audit Committee
House of Representatives
Pouch V
Juneau, Alaska 99811

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Dear Jim:

BUDGET/AUDIT
COMMITTEE

Thank you very much for sending me a copy of House Bill 932 relating to the establishment of the Rural Development Council. Several people have discussed the need to reestablish some kind of replacement for the old Rural Affairs Council which gave the Governor direction on activities on rural Alaska. It is obvious that your Rural Development Council could do this and from that perspective it would be an important contribution to the State government.

The bill seems to be well drafted and could certainly assist in developing economic activities in rural Alaska. However, there are a couple of questions that I do have about it. I noticed that you have placed the agency in the Governor's office. It is my understanding the Governor has not been enthusiastic about establishing new sections of his office, but I assume that is something that you, the Governor, and/or his staff will have to work out.

My second comment regards to the scope of the legislation. It seems to me that you have limited the purpose of the agency and the Council to economic development, and perhaps unintentionally overlooked some of the cultural aspects of rural Alaska. Although there is no question there is need for development of jobs in rural Alaska, it is NANA's intention and my personal belief that we cannot do this at the expense of disrupting Native culture. I know that you are sensitive to these issues also.

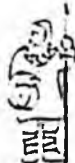
Again, thank you for sending me a copy of the legislation. I hope my comments have been useful.

Sincerely yours,

A handwritten signature in cursive that reads "William L. Hensley, Inc." with a stylized flourish at the end.

William L. Hensley
President


WLH/mt



Rural Alaska Community Action Program, Inc.

TO: DISTRIBUTION

DATE: April 1, 1980

FROM: Phil Smith, Executive Director 

SUBJECT: Attached (testimony on HB 932)

Attached, for your information and comment, is a copy of the testimony I prepared and delivered last Friday before the Joint House/Senate CRA Committees on HB 932.

In essence, it is a good Bill and sorely needed to meet the problems and issues it identifies. My only problem is that it doesn't seem to go far enough to serve as an instrument to truly force the Administration to develop appropriate rural Development policies for Alaska.

I would be interested in your comments and observations. Clearly, the time has come to push this issue.

Thanks for your help.

cc: Rep. Bill Parker
Sen. Arliss Sturzelewski
Rep. Jim Duncan
Bob Knoll, Mauneluk Assn.
Bob Peterson, KANA
Charles Johnson, Kawerak
Roger Lang, ANF
Janie Leask, AFM
Jeff Hiatt, CEDC
Don Argetsinger, Governor's Office
Jim Fisher, USDA
Ms. Lare, DCRA/RDA

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COMMITTEE

Third Annual



INTERIOR ECONOMIC DEVELOPMENT CONFERENCE
MAY 29-31 FAIRBANKS, ALASKA

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BUDGET/AUDIT
COMMITTEE

March 25, 1980

The Honorable Jim Duncan
State of Alaska
House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Representative Duncan:

The options for economic development in Interior Alaska are as varied as the people and the landscape. We'd like to invite you to join us in exploring a few of them.

Plans for our Third Annual Economic Development Conference are shaping up to promise an intensive and exciting three days of discussion, challenge and opportunity. Our list of keynote speakers includes national and international figures in areas like investment and capitalization, satellite and telecommunications technology, energy and revitalization/redevelopment.

Your perspective on the statewide picture, legislative actions and options would be most welcome.

We know you are likely to be busy with the end of the session at the time of the conference, but should your legislative work be wrapped up by then, we would be most happy to have you as our guest.

Sincerely,

R.H. Dempsey, Chairman

RHD:bjs



CENTRAL COUNCIL
Tlingit and Haida Indians of Alaska
One Sealaska Plaza - Suite 200
Juneau, Alaska 99801
(907) 586-1432 or 586-3613

TESTIMONY OF ANDREW W. EBONA

or

HOUSE BILL 932, "AN ACT CREATING THE OFFICE
OF RURAL DEVELOPMENT, AND THE RURAL COUNCIL:
AND PROVIDING FOR AN EFFECTIVE DATE."

(Presented at the Joint House and
Senate Community & Regional Affairs
Committee Teleconference on March
28, 1980.)

MADAME CHAIRMAN, MR. CHAIRMAN, HONORABLE SENATE AND HOUSE COMMITTEE MEMBERS, LADIES AND GENTLEMEN. I AM ANDREW W. EBONA, EXECUTIVE DIRECTOR OF THE CENTRAL COUNCIL OF THE TLINGIT & HAIDA INDIANS OF ALASKA. FOR THOSE OF YOU WHO ARE NOT AWARE, THE TLINGIT AND HAIDA CENTRAL COUNCIL IS THE CONGRESSIONALLY-RECOGNIZED GENERAL GOVERNING BODY FOR OVER 16,000 TLINGIT AND HAIDA INDIANS IN SOUTHEAST ALASKA. A MAJORITY OF THOSE CONSTITUENTS RESIDE IN RURAL ALASKA, WHICH MAKES HOUSE BILL 932 EXTREMELY IMPORTANT TO US.

ALLOW ME TO FURTHER QUALIFY OUR TESTIMONY. THE CENTRAL COUNCIL HAS TWO BASIC DEPARTMENTS ... THE DEPARTMENT OF COMMUNITY SERVICES AND THE DEPARTMENT OF HUMAN SERVICES. BOTH WORK DIRECTLY WITH OUR NINETEEN (19) COMMUNITIES IN DELIVERING SERVICES. AS A RESULT OF INPUT FROM THOSE COMMUNITIES, WE FEEL THAT WE CAN STATE POSITIVELY THAT WE HAVE EXTENSIVE WORKING KNOWLEDGE OF THE RURAL AREA. AS A MATTER OF INFORMATION, WE HAVE ALSO PARTICIPATED WITH VARIOUS OTHER REGIONAL NATIVE NON-PROFITS AND STATE/FEDERAL AGENCY REPRESENTATIVES ON A TASK FORCE FOR RURAL DEVELOPMENT. THIS TASK FORCE HAS BEEN IN EXISTENCE FOR THREE YEARS AND HAS BEEN ATTEMPT-

Testimony of Andrew W. Ebona
RE: HB932
Page 2

ING TO COORDINATE THEIR EFFORTS IN DELIVERING SERVICES TO THE RURAL COMMUNITIES AS THE RURAL DEVELOPMENT COUNCIL WOULD HOPE TO DO. THE RECOMMENDATIONS AND SUPPORT THAT WE ADVANCE HERE ARE OFFERED IN THE HOPE THAT THE STATE WILL BE ABLE TO UTILIZE AND LEARN FROM OUR EXPERIENCES.

HB 932, "AN ACT CREATING THE OFFICE OF RURAL DEVELOPMENT, AND THE RURAL DEVELOPMENT COUNCIL", PRESENTS A CONCEPT WHICH WE WHOLEHEARTEDLY ENDORSE. WE ARE ALL AWARE THAT ONE OF THE CONDITIONS, WHICH GENERATES OR RELATES DIRECTLY TO MANY OF THE RURAL ALASKA PROBLEMS, IS THE LACK OF AN ECONOMIC BASE IN THE RURAL AREAS. THIS PIECE OF LEGISLATION WAS DEVELOPED IN RECOGNITION OF THIS AND THEREFORE EARNS OUR SUPPORT.

THOSE PROVISIONS WHICH PROVIDE FOR COUNCIL APPOINTMENT ATTEMPT TO SET UP A MECHANISM WHICH WOULD PROVIDE FOR COORDINATION OF EFFORT IN ALL ACTIVITIES DIRECTED TOWARDS THE RURAL COMMUNITIES. THIS IS INDEED LAUDABLE CONSIDERING THE FACT THAT EFFORTS IN THE PAST HAVE BEEN MADE ON AN AGENCY-BY-AGENCY, PIECEMEAL BASIS. WE ARE, HOWEVER, CONCERNED THAT AGENCY REPRESENTATION WOULD OVERWHELM RURAL REPRESENTATION. A WAY TO AVOID THIS WOULD BE TO PLACE THE STATE DEPARTMENT REPRESENTATIVES ON THE RURAL DEVELOPMENT COUNCIL IN AN EX-OFFICIO CAPACITY. WE WOULD ALSO HOPE THAT THE STATE DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT WOULD BE INCLUDED ON THE LIST OF RELATED DEPARTMENTS, SINCE IT IS RURAL DEVELOPMENT THAT IS BEING ADDRESSED.

TO DATE THERE HAS BEEN NO FORMAL STATE POLICY CONCERNING RURAL DEVELOPMENT. THE POLICY OF THE LEGISLATURE AS OUTLINED ON PAGE ONE OF THE BILL WOULD BE ACCEPTABLE AS THE GOALS AND OBJECTIVES OF THE COUNCIL. WE RECOMMEND THAT ONE OF THE RESPONSIBILITIES AND OUTCOMES OF THE COUNCIL

Testimony of Andrew W. Ebona
RE: HB 932
Page 3

WOULD BE THE DEVELOPMENT OF SPECIFIC POLICIES THE STATE, COULD AND WOULD UTILIZE IN COORDINATING RURAL DEVELOPMENT. THIS MEANS THAT THE COUNCIL MUST HAVE SOME SORT OF AUTHORITY TO RECOMMEND STATE POLICY AND TO ASSURE THAT IT IS FOLLOWED.

OTHER CONSIDERATIONS THAT MUST BE TAKEN ARE THE MAKE-UP OF THE COMMUNITIES THAT COMPRISE RURAL ALASKA. THE BULK OF THOSE COMMUNITIES ARE MADE UP OF ALASKA NATIVES. WE URGE THAT THIS BE TAKEN INTO CONSIDERATION WHEN APPOINTMENTS ARE BEING MADE. THE STATE MUST ALSO RECOGNIZE THE ROLES AND THE RESULTING IMPACT THE REGIONAL AND LOCAL PROFIT AND NON-PROFIT NATIVE CORPORATIONS HAVE IN THE RURAL COMMUNITIES. THEY ALSO SHOULD BE REPRESENTED ON THE RURAL DEVELOPMENT COUNCIL.

WITH THE INCLUSION OF THESE RECOMMENDATIONS IN HOUSE BILL 932 THE CENTRAL COUNCIL GOES ON RECORD IN TOTAL SUPPORT OF AN OFFICE OF RURAL DEVELOPMENT AND A RURAL DEVELOPMENT COUNCIL.

Andrew W. Ebona, Executive Director
Central Council of the Tlingit &
Haida Indian Tribes of Alaska
One Sealaska Plaza, Suite 200
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(907) 586-1432