

LEG. FINANCE - BILLS 1979 - 1980 1130

HB 580

1130



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James O. Smith
Signature of Camera Operator

3/20/90
Date

POSITION PAPER
ON
HOUSE BILL NO. 580

"An Act establishing unorganized boroughs, amending the responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs, and authorizing adoption of home rule charters by unorganized boroughs; and providing for an effective date."

House Bill 580 establishes unorganized boroughs and amends the responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs. The bill also requires that each state agency must administer its programs on the basis of substate districts, which match the boundaries of current REAA's. Agencies would be required to collect data, provide information, develop program plans, and coordinate plans with those agencies--by district.

Impact of the Department of Health and Social Services

The Department of Health and Social Services administers its programs and collects data based on a variety of different districting systems. For example, our Division of Public Assistance utilizes 19 districts for planning and administrative purposes, while our Office of State Health Planning and Development primarily collects data by the 12 Native nonprofit corporation regions. We can see the need for a consistent districting system to insure coordination of delivery of service across division and department lines providing service in that given area and to gain comparability of data. Such a change though would be major, as at the present time, none of the divisions in our Department utilize REAA's as their planning and data-gathering districts. REAA's would be a reasonable compromise for statewide planning as we understand that efforts will be made to insure reasonable comparability with Native Regional Corporations and census divisions, which the Department utilizes in many of its programs.

For the purpose of this discussion, we are assuming that the bill does not intend that the Department open district public assistance, social services, and other local offices in all of the REAA's. We are presuming that our current offices on local level would be able to supply services across REAA lines and still meet the intent of the bill.

Discussion Issues

1. The Department recommends that a phase-in timetable be put into the bill, instead of the immediate effective date. If the Department could have two or three years to make the necessary changes, it could minimize the start-up costs of implementing the new districting system. The Department has plans to upgrade some of our major

computer systems (Medicaid, Public Assistance files) in the next few years, and we could incorporate the redistricting changes at the time that the major modifications are being done. Costs of the bill would therefore, be reduced accordingly. Although the bill implies that a five-year conformity period is the standard by which exemptions from this bill may be granted, we would appreciate a clarification on the time line anticipated to be utilized by departments that wish to conform to the bill's provisions, but may find it unable or impractical to do so immediately.

2. We would recommend the consideration of exempting our Division of Corrections from the requirement of utilizing REAA's for its planning and statistical gathering districts. Since the many of the division's functions relate directly to Court functions and in fact some of its employees (Probation Officers) are officers of the Court, we would recommend that the Division utilize the same district system as the Court. At the present time, both utilize Judicial districts, which are not generally comparable to REAA's in size and number. If the Court System were willing to accept REAA's, then the Department would have no objection to our Division of Corrections utilizing them as well.
3. While we see clear advantages to uniform districting for future planning and data gathering, we can see a problem in trying to make existing data comparable to data collected in the future utilizing different districting systems. Historical trend comparisons may be limited during this transition period. Since some of our existing computer files capture data by village which could be programmed to be sorted into REAA's, the comparison in all cases may not be lost. Funds would be required to cover the additional cost of this programming effort.
4. Some of our divisions have voiced concerns about the possibilities of having to prepare budgets by REAA's. Some of our programs, such as rabies control or health education, are indeed administered on a statewide basis. This makes it extremely difficult to accurately estimate services received or dollars spent in any given district of the State.

Approved by:



Allen K. Korhonen, Acting Commissioner
Department of Health and Social Services

2/13/80
(DATE)

Introduced: 1/21/80
Referred: Community & Regional
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST
OF THE LEGISLATIVE COUNCIL (for the
Community and Regional Affairs
Committee Interim Joint Local
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 580

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing unorganized boroughs, amending the
7 responsibilities of state agencies for state programs
8 and services for residents of organized and unorganized
9 boroughs, and authorizing adoption of home rule char-
10 ters by unorganized boroughs; and providing for an
11 effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 * Section 1. PURPOSE. The purpose of this Act is to provide for the
14 division of the state's single unorganized borough into unorganized boroughs
15 to accommodate the delivery of services and programs by state agencies within
16 common boundaries and to require the collection of data and information about
17 state programs with reference to a set of boundaries adopted for use by all
18 state agencies for the purpose of improving the delivery of state services
19 and encouraging the development of regional responsibilities for the planning
20 and implementation of these services.

21 * Sec. 2. AS 29.03 is amended by adding new sections to read:

22 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHES. Except as
23 the boundaries are adjusted as provided in AS 29.03.021, the geographic
24 area within each regional educational attendance area established under
25 AS 14.08.031 is, effective 120 days after the effective date of this
26 Act, established as an unorganized borough.

27 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The
28 commissioner may, after public hearings in the areas affected, establish
29 boundaries other than the boundaries of a regional educational attend-

1 ance area for an unorganized borough under AS 29.03.011. In making
2 adjustments, the commissioner shall consider the standards applicable to
3 the incorporation of boroughs under AS 29.18.030 and the regional boun-
4 daries adopted by the Native regional corporations established under the
5 Alaska Native Claims Settlement Act. The commissioner may not establish
6 boundaries for an unorganized borough which include territory within
7 more than one Native regional corporation established under the Alaska
8 Native Claims Settlement Act unless the inclusion of the territory is
9 reasonably necessary for the efficient administration of programs and
10 services by state agencies.

11 * Sec. 3. AS 44.17 is amended by adding new sections to read:

12 ARTICLE 2. COLLECTION OF DATA AND INFORMATION
13 ABOUT STATE SERVICES IN DISTRICTS.

14 Sec. 44.17.100. DISTRICTS. Each of the following is a district of
15 the state:

16 (1) a borough or unified municipality incorporated under
17 AS 29; and

18 (2) an unorganized borough determined under AS 29.03.011 -
19 29.03.021.

20 Sec. 44.17.110. DATA AND INFORMATION. Each state agency, in-
21 cluding a board or commission assigned to an agency for administrative
22 purposes, shall provide for the administration of the programs for which
23 it is responsible on the basis of districts designated in AS 44.17.100
24 by

25 (1) collecting data, processing and analyzing statistics, and
26 providing information about programs on the basis of each of the dis-
27 tricts;

28 (2) developing program planning for districts;

29 (3) coordinating program planning for agency activities with

1 the plans and activities of other agencies, municipalities, and federal
2 departments and agencies in each district; and

3 (4) providing information to the governor, legislature and
4 the public for use in the preparation and consideration of the state
5 budget and other legislation bearing on the provision of state services
6 in each district.

7 Sec. 44.17.120. EXEMPTIONS AND MODIFICATIONS. (a) An exemption
8 from AS 44.17.110 may be granted by the legislature to an agency if
9 conformity would cause undue expense, hardship, or decreased efficiency
10 in the development and operation of an agency program. The agency
11 requesting the exemption shall submit to the Legislative Council

12 (1) a written statement naming the program for which the
13 exemption is sought and explaining the reasons for seeking the exemp-
14 tion; and

15 (2) an evaluation of the practicality of conforming to
16 AS 44.17.110 within a five-year period.

17 (b) The boundaries of a district may be modified by the legisla-
18 ture if the requirements of conformity to the boundaries as set out in
19 AS 44.17.100 would be detrimental to the accomplishment of the objec-
20 tives of an agency program. An agency requesting modification of the
21 boundaries shall submit to the Legislative Council

22 (1) a statement naming the program for which modification of
23 district boundaries is requested and the reasons for seeking a modifica-
24 tion;

25 (2) a map depicting the revised boundaries which will be used
26 if a modification of boundaries is granted; and

27 (3) an evaluation of the likelihood of conforming to the
28 boundaries established in AS 44.17.100 within a five-year period.

29 * Sec. 4. AS 29 is amended by adding a new chapter to read:

1 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

2 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-
3 ized borough established in accordance with AS 29.03.011 - 29.03.021 may
4 apply for the incorporation of a home rule borough. The petition for
5 borough incorporation shall be filed with the Department of Community
6 and Regional Affairs and shall include the information and signatures
7 required by AS 29.18.050. Petitions for incorporation filed under this
8 section shall be processed, reviewed and determined in accordance with
9 AS 29.18.060 - 29.18.090.

10 (b) The standards applicable to the incorporation of an organized
11 borough under art. X, sec. 3 of the state constitution and AS 29.18.030
12 apply to the incorporation of an organized borough under this section.

13 Sec. 29.19.020. CHARTER ELECTION. If the Local Boundary Commis-
14 sion accepts the petition filed under AS 29.19.010, it shall immediately
15 notify the lieutenant governor. Within 30 days after notification, the
16 lieutenant governor shall order an election within the proposed home
17 rule borough to determine whether the voters will elect a charter com-
18 mission of 11 members, and to determine the persons elected to serve on
19 the charter commission. The lieutenant governor shall provide not less
20 than 20 or more than 30 days during which candidates for the charter
21 commission may present nominating petitions. The election on the
22 question of election of a charter commission and the determination of
23 persons elected to serve on the charter commission shall be held not
24 less than 60 or more than 75 days after the date of the election order.

25 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election
26 called by the lieutenant governor under AS 29.19.020, a majority of the
27 voters favors election of a charter commission, the 11 persons receiving
28 the highest number of votes cast at that election constitutes the char-
29 ter commission. The charter commission shall prepare a proposed charter

1 and submit it to the Department of Community and Regional Affairs within
2 one year of the first meeting of the charter commission. The commis-
3 sioner of community and regional affairs shall review the proposed
4 charter for compliance with laws applicable to home rule municipalities
5 and, if it complies, request the lieutenant governor to submit the
6 proposed borough incorporation petition and proposed home rule charter
7 to residents of the proposed home rule borough. If the proposed charter
8 does not comply with law, the commissioner shall return the proposed
9 charter to the charter commission with a statement of the legal defi-
10 ciencies.

11 (b) Within 90 days of the receipt of comments from the commis-
12 sioner of community and regional affairs with respect to provisions of a
13 proposed home rule charter which are not in compliance with the laws
14 applicable to home rule municipalities, the charter commission may
15 prepare and submit to the commissioner an amended charter which meets
16 the objections in the original proposed charter.

17 (c) Only one original and one amended charter may be submitted to
18 the commissioner of community and regional affairs under this section.

19 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor
20 shall order an election on the question of whether the area shall be
21 incorporated as a home rule borough in accordance with the charter
22 approved by the commissioner of community and regional affairs. The
23 proposed charter shall be posted throughout the proposed borough by the
24 lieutenant governor before the election is held. The election shall be
25 held not less than 60 or more than 90 days following the election order.

26 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a
27 majority of the votes cast by the qualified voters of the proposed
28 borough is against the incorporation of a borough under the proposed
29 home rule charter, the proposal is defeated.

1 (b) If a majority of the votes cast by the qualified voters of the
2 proposed borough favors incorporation of the borough under the proposed
3 home rule charter, the lieutenant governor shall declare that the un-
4 organized borough in which the election was held is incorporated as an
5 organized borough and a municipal corporation in accordance with the
6 provisions of the home rule charter. The lieutenant governor shall
7 provide for the election of the officers provided for in the charter.

8 (c) The election and qualification of officers under (b) of this
9 section shall be completed by the lieutenant governor in accordance with
10 AS 29.18.120 and the provisions of the home rule charter of the borough.

11 Sec. 29.19.060. VOTERS, ELECTIONS AND COSTS. (a) A person is
12 qualified to vote in an election authorized by AS 29.19.010 - 29.19.060
13 if he is qualified to vote in state elections and if he is a resident of
14 the unorganized borough proposed for incorporation as a home rule
15 borough.

16 (b) The lieutenant governor shall conduct elections authorized by
17 AS 29.19.010 - 29.19.050 substantially in the manner provided in the
18 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results
19 of all elections under this chapter. Costs of elections under this
20 chapter shall be paid by the office of the lieutenant governor.

21 (c) Costs of charter preparation under this chapter shall
22 be paid by the Department of Community and Regional Affairs.

23 Sec. 29.19.070. APPLICABILITY OF GENERAL TRANSITIONAL PROVISIONS.
24 The provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs
25 incorporated under this chapter.

26 * Sec. 5. AS 29.03.010 and 29.03.020 are repealed.

27 * Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

Original sponsor: Rules/Legislative Council

Offered: 3/26/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 580

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to unorganized boroughs, establishing
7 unorganized boroughs, establishing a program of finan-
8 cial assistance for the preparation of regional plans
9 by unorganized boroughs, permitting adoption of home
10 rule charters by unorganized boroughs, and directing
11 submission of recommendations concerning adjustment of
12 the boundaries of service areas of the unorganized
13 borough; and providing for an effective date."

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

15 * Section 1. PURPOSE. The legislature finds that the single unorganized
16 borough of the state has proven unworkable in accommodating demands from its
17 residents for change and recognizes that a more systematic approach to the
18 planning and delivery of services for residents of this area is necessary.
19 In providing, in this Act, for identifying a common set of boundaries by
20 which to subdivide the state's single unorganized borough into multiple
21 unorganized boroughs, it is the purpose of the legislature to extend the
22 opportunity to residents of unorganized boroughs to assist in planning and
23 program development by

24 (1) preparing regional plans; and

25 (2) broadening the range of methods by which residents may in-
26 corporate a regional government.

27 * Sec. 2. INTENT. In providing for the division of the state's unorga-
28 nized borough into unorganized boroughs, it is the intent of the legislature
29 that all future transfers of functions or services from state agencies to

1 regions within unincorporated areas be made only within the boundaries for
2 unorganized boroughs established under AS 29.03.011 - 29.03.021, added by
3 sec. 3 of this Act.

4 * Sec. 3. AS 29.03 is amended by adding new sections to read:

5 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGH. Except as
6 the boundaries are adjusted as provided in AS 29.03.021, the geographic
7 area within each regional educational attendance area established under
8 AS 14.08.031 is, effective 180 days after the effective date of this
9 Act, established as an unorganized borough.

10 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The
11 commissioner of community and regional affairs may establish boundaries
12 other than the boundaries of a regional educational attendance area for
13 an unorganized borough under AS 29.03.011. If requested by residents
14 of an unorganized borough, the commissioner shall hold at least one
15 public hearing within each regional educational attendance area before
16 establishing boundaries for unorganized boroughs under this section. In
17 establishing boundaries under this section, the commissioner shall
18 consider

19 (1) the standards applicable to the incorporation of boroughs
20 under AS 29.18.030;

21 (2) the regional boundaries adopted by the Native regional
22 corporations established under the Alaska Native Claims Settlement Act;
23 and

24 (3) census divisions of the state used for the 1980 census.

25 * Sec. 4. AS 44.47 is amended by adding a new section to read:

26 Sec. 44.47.085. ASSISTANCE FOR REGIONAL PLANS IN THE UNORGANIZED
27 BOROUGH. (a) The commissioner may contract with a municipality, a
28 group of municipalities, or one or more regional Native corporations
29 organized as nonprofit corporations under the laws of the state to

1 prepare a regional plan for an unorganized borough.

2 (b) The commissioner may contract for the preparation of only one
3 regional plan for each unorganized borough. The commissioner may con-
4 tract only if he is satisfied that the party with whom he contracts is
5 capable of preparing a regional plan that considers the entire popu-
6 lation of the unorganized borough.

7 (c) When a municipality, group of municipalities, or one or more
8 regional Native nonprofit corporations proposes to prepare a regional
9 plan for an unorganized borough, the commissioner shall request pro-
10 posals for preparation of a regional plan. The residents of an un-
11 organized borough may petition the commissioner to request proposals for
12 preparation of a regional plan, and the commissioner shall request
13 proposals if the petition is signed by a number of qualified voters
14 equal to not less than 15 percent of the number of votes cast in the
15 unorganized borough at the last state general election.

16 (d) A request for proposal for preparation of a regional plan for
17 an unorganized borough made under (c) of this section shall be adver-
18 tised. The commissioner shall advertise for a period of not less than
19 45 days by public notice announcements provided to newspapers and radio
20 and television stations. The advertisement of a request for a proposal
21 for the preparation of a regional plan shall

22 (1) invite a municipality, group of municipalities or re-
23 gional Native nonprofit corporation to submit a proposal for the
24 preparation of a regional plan;

25 (2) outline the work to be completed; and

26 (3) contain other information which the commissioner believes
27 will inform the public of the work to be completed under the contract,
28 and which will assist him in evaluating proposals received.

29 (e) After receiving the proposals for preparation of a regional

1 plan, the commissioner shall evaluate them. In evaluating the pro-
2 posals, the commissioner may request advice from residents of an un-
3 organized borough for which the regional plan is proposed. The commis-
4 sioner may refuse all proposals and readvertise, or may accept a pro-
5 posal and enter into a contract as provided in (f) of this section.

6 (f) A contract entered into under this section

7 (1) shall require that the regional plan include

8 (A) an analysis and recommendations concerning incor-
9 poration of a borough government for all or a portion of the un-
10 organized borough;

11 (B) an evaluation of the economic development potential
12 of the unorganized borough;

13 (C) a recommendation concerning capital facility needs
14 of the unorganized borough;

15 (D) an examination of demographic, social and environ-
16 mental factors affecting the unorganized borough;

17 (E) an examination of

18 (i) interrelationships among the regional educa-
19 tional attendance area, the coastal resource service area, and
20 any other regional entity responsible for services in the
21 unorganized borough; and

22 (ii) the interrelationships between the governments
23 of cities within the unorganized borough and regional entities
24 listed in (i) of this subparagraph; and

25 (F) a process for implementing the recommendations made
26 as part of the regional plan;

27 (2) shall provide

28 (A) a mechanism for securing public participation in the
29 preparation of the regional plan;

1 (B) that the regional plan be completed not later than
2 the June 30 following the third anniversary of the date of the
3 contract; and

4 (C) that payment for work performed under the contract
5 is subject to legislative appropriation to the account established
6 in (g) of this section;

7 (3) may permit the contractor to subcontract parts of the
8 work to be performed to one or more subcontractors.

9 (g) There is established in the Department of Community and Re-
10 gional Affairs the unorganized borough regional planning account. The
11 account shall be administered by the commissioner and shall be used to
12 pay for contracts entered into under this section.

13 (h) During each fiscal year, the commissioner may not pay to a
14 contractor under a contract authorized by this section more than \$25,000
15 plus \$25 per capita for each person residing within the unorganized
16 borough for which the regional plan is to be prepared, as determined by
17 the commissioner.

18 (i) In this section, "unorganized borough" means a subdivision
19 established under AS 29.03.011 - 29.03.021.

20 * Sec. 5. AS 29 is amended by adding a new chapter to read:

21 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

22 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-
23 ized borough established in accordance with AS 29.03.011 - 29.03.021 may
24 apply for the incorporation of a home rule borough. The petition for
25 borough incorporation shall be filed with the Department of Community
26 and Regional Affairs and shall include the information and signatures
27 required by AS 29.18.050. Petitions for incorporation filed under this
28 section shall be processed, reviewed and determined in accordance with
29 AS 29.18.060 - 29.18.090.

1 (b) A petition submitted under (a) of this section shall

2 (1) specify the number of members of the charter commission,
3 but the number of members may not exceed 15; and

4 (2) describe the manner of election of members of the charter
5 commission; if election is to be by district, a description of the
6 boundaries of each district shall be included in or attached to the
7 petition.

8 (c) If the petition submitted under (a) of this section requests
9 election of charter commission members on a basis other than at large
10 within the unorganized borough, the manner of election of the members of
11 the commission shall conform to standards applicable to the composition
12 and apportionment of legislative bodies which are imposed by art. I,
13 sec. 1 of the state constitution.

14 (d) The standards applicable to the incorporation of an organized
15 borough under art. X, sec. 3 of the state constitution and AS 29.18.030
16 apply to the incorporation of an unorganized borough under this section.

17 Sec. 29.19.020. CHARTER ELECTION. (a) If the Local Boundary
18 Commission accepts the petition filed under AS 29.19.010, it shall
19 immediately notify the lieutenant governor. Within 30 days after noti-
20 fication, the lieutenant governor shall order an election within the
21 proposed home rule borough to determine whether the voters will elect a
22 charter commission, and to determine the persons elected to serve on the
23 charter commission.

24 (b) Charter commission candidates are nominated by petition signed
25 by at least 50 registered voters residing within the unorganized
26 borough. The lieutenant governor shall allow not less than 20 or more
27 than 30 days during which candidates for the charter commission may
28 present nominating petitions.

29 (c) The election on the question of election of a charter com-

1 mission and the determination of persons elected to serve on the charter
2 commission shall be held not less than 60 or more than 75 days after the
3 date of the election order.

4 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election
5 called by the lieutenant governor under AS 29.19.020, a majority of the
6 voters favors election of a charter commission, the persons receiving
7 the highest number of votes cast at that election constitute the charter
8 commission. The charter commission shall prepare a proposed charter and
9 submit it to the Department of Community and Regional Affairs within one
10 year of the first meeting of the charter commission. The commissioner
11 of community and regional affairs shall review the proposed charter for
12 compliance with laws applicable to home rule municipalities and, if it
13 complies, request the lieutenant governor to submit the proposed borough
14 incorporation petition and proposed home rule charter to residents of
15 the proposed home rule borough. If the proposed charter does not comply
16 with law, the commissioner of community and regional affairs shall
17 return the proposed charter to the charter commission with a statement
18 of the legal deficiencies.

19 (b) Within 90 days of the receipt of the statement of the commis-
20 sioner of community and regional affairs indicating that the proposed
21 home rule charter does not comply with law, the charter commission may
22 prepare and submit to the commissioner an amended charter which meets
23 the objections to the original proposed charter.

24 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor
25 shall order an election on the question of whether the unorganized
26 borough shall be incorporated as a home rule borough in accordance with
27 the charter approved by the commissioner of community and regional
28 affairs. The proposed charter shall be posted throughout the proposed
29 borough by the lieutenant governor before the election is held. The

1 election shall be held not less than 60 or more than 90 days following
2 the election order.

3 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a
4 majority of the votes cast by the qualified voters of the proposed
5 borough favors incorporation of the borough under the proposed home rule
6 charter, the lieutenant governor shall declare that the unorganized
7 borough in which the election was held is incorporated as an organized
8 borough and a municipal corporation in accordance with the provisions of
9 the home rule charter. The lieutenant governor shall provide for the
10 election of the officers provided for in the charter.

11 (b) The election and qualification of officers under (a) of this
12 section shall be completed by the lieutenant governor in accordance with
13 AS 29.18.120 and the provisions of the home rule charter of the borough.

14 Sec. 29.19.060. RESUBMISSION OF CHARTER. If a proposed charter is
15 rejected, the charter commission shall prepare, adopt and submit a
16 second proposed charter to the voters in accordance with AS 29.19.030 -
17 29.19.050. The second proposed charter shall be submitted to the voters
18 within one year of the date of the charter election held under AS 29.-
19 19.040. If the second proposed charter is rejected, the charter com-
20 mission is dissolved.

21 Sec. 29.19.070. VOTERS, ELECTIONS, COSTS, AND VACANCIES. (a) A
22 person is qualified to vote in an election authorized by AS 29.19.010 -
23 29.19.060 if he is qualified to vote in state elections and if he is a
24 resident of the unorganized borough proposed for incorporation as a home
25 rule borough.

26 (b) The lieutenant governor shall conduct elections authorized by
27 AS 29.19.010 - 29.19.060 substantially in the manner provided in the
28 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results
29 of all elections under this chapter. Costs of elections under this

1 chapter shall be paid by the office of the lieutenant governor.

2 (c) Costs of charter preparation under this chapter shall be paid
3 by the Department of Community and Regional Affairs.

4 (d) The commissioner of community and regional affairs shall ap-
5 point a registered voter of the unorganized borough for which a charter
6 is being prepared to fill a vacancy occurring on the charter commission
7 established under this chapter.

8 Sec. 29.19.080. APPLICABILITY OF TRANSITIONAL PROVISIONS. The
9 provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs
10 incorporated under this chapter.

11 Sec. 29.19.090. STATUS OF HOME RULE BOROUGHES. (a) A home rule
12 borough incorporated under this chapter shall exercise all powers
13 required of a borough under AS 29.33.

14 (b) For purposes of acquisition of areawide powers, the provisions
15 of AS 29.38.010 apply to a home rule borough incorporated under this
16 chapter unless otherwise specifically provided in the charter of the
17 borough.

18 * Sec. 6. AS 29.03.010 and 29.03.020 are repealed.

19 * Sec. 7. UNORGANIZED BOROUGH SERVICE AREAS. (a) The commissioner of
20 education shall recommend to the legislature, not later than January 31,
21 1981, whether changes should be made in the boundaries of a regional
22 educational attendance area organized under AS 14.08 to conform the bound-
23 aries of the regional educational attendance area to an unorganized borough
24 of which it is a part.

25 (b) The Alaska Coastal Policy Council shall recommend to the legis-
26 lature, not later than January 31, 1981, whether changes should be made in
27 the boundaries of an existing coastal resource service area organized under
28 AS 46.40 to conform the boundaries of the coastal resource service area to an
29 unorganized borough of which it is a part.

1 * Sec. 8. This Act takes effect immediately in accordance with AS 01.10.-
2 070(c).
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THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

HB 580

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580

Title An Act establishing unorganized boroughs

Requested by Rules - Request of Legislative Council

Date 2/20/80

II. FISCAL DETAIL

Agency Affected Department of Revenue

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						

TOTAL

Millions

FUNDING (Thousands of Dollars)

GENERAL FUND		(25.05)	(23.85)	(22.86)	(21.98)	(20.87)
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

It may be anticipated that the residents of an unorganized borough established under this bill will apply for the incorporation of a home rule borough, especially if they are so located that they would encompass the Trans-Alaska Pipeline corridor. In this case the borough would be able to impose a substantial property tax on property assessed and taxable by the state under AS 43.56. Municipal taxes levied on this type of property are a direct credit against state taxes. It is estimated that the FY 81 loss to state revenues could potentially be \$25.05 million. This analysis does not include the possible effects of a gasline startup in the early 1980's.

There are no administrative costs associated with the proposed bill for the Department of Revenue.

IV. DATE

2/20/80

PREPARED BY

Richard Cline

AGENCY

Revenue

PHONE

465-2301

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H. B. 580 and S. B. 348
 Title An Act Establishing Unorganized Boroughs...and Authorizing Adoption of Home Rule
 Requested by Community & Regional Affairs Committee Date 1-21-80 Charters

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs
 Program Category Affected Development
 BRU, Program, or Subprogram(s) Affected Local Government Assistance
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	125.0	210.6
200 TRAVEL	3.0	57.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	.0	2.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	8.8	287.2	238.7	226.6	233.4	247.1

FUNDING (Thousands of Dollars)

GENERAL FUND	8.8	287.2	238.7	226.6	233.4	247.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs become more self-sufficient.

The high travel cost during FY 81 reflects the need to administer both of the main

IV. DATE 1-21-80 PREPARED BY Doug Griffin
 AGENCY Community & Regional Affairs
 PHONE 465-4736

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

HR 520

CONTINUATION

activities in the bill: drawing the boundaries for the unorganized boroughs and assisting the seven areas previously mentioned in drawing up home rule charters.

The Local Boundary Commission's involvement in the incorporation of home rule boroughs under Section 4 of this bill is not budgeted for in this fiscal note. The annual appropriation received by the LBC to perform its constitutional and statutory duties may be adequate to cover the expenses incurred due to passage of this bill. If these expenses cannot be met by the LBC's annual appropriation there should be adequate lead time to secure additional funding so that the Commission may adequately participate in the borough incorporation process.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

HB 580

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580 (revised fiscal note)
Title An Act establishing reorganized boroughs
Requested by Rules - Request of Legislative Council Date 3/17/80

II. FISCAL DETAIL

Agency Affected Department of Revenue
Program Category Affected _____
BRU, Program, or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE March 17, 1980

PREPARED BY Joseph K. Donohue
AGENCY Department of Revenue
PHONE 465-4300

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

HB 580

I. REQUEST

Bill/Resolution No. HB 580 (revised fiscal note)
 Title An Act establishing reorganized boroughs
 Requested by Rules - Request of Legislative Council Date 3/17/80

II. FISCAL DETAIL

Agency Affected Department of Revenue
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE March 17, 1980 PREPARED BY Joseph K. Donohue
 AGENCY Department of Revenue
 PHONE 465-2300
 Original: Legislative Finance
 cc: Budget and Management
Prime Sponsor (First Legislator Named)

original

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580 (SB 348)
Title An Act Establishing Unorganized Borough
Requested by Rules Committee (by Legislative Counsel) Date 2/5/80

II. FISCAL DETAIL

Agency Affected Labor
Program Category Affected Social Services
BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	-0-	81.6	-0-	-0-	-0-	-0-
200 TRAVEL	-0-	2.3	-0-	-0-	-0-	-0-
300 CONTRACTUAL	-0-	36.0	-0-	-0-	-0-	-0-
400 COMMODITIES	-0-	1.0	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	.7	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	.9	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	122.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	122.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	2	-0-	-0-	-0-	-0-
PART TIME	-0-	3	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

1. Assumes an effective date of July 1, 1980.
2. Personal Services at current salary schedule (1/79).
3. One time cost, federal funding is not anticipated.
4. This estimate is for the initial boundary changes only. Subsequent changes have not been estimated

IV. DATE 2/6/80 PREPARED BY Jim Souby

AGENCY Labor

PHONE 465-2720

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

CATEGORY: SOCIAL SERVICES

AGENCY: DEPARTMENT OF LABOR

PROGRAM: EMPLOYMENT STABILIZATION

BRU (s): EMPLOYMENT SECURITY

This BRU contains three separate major components, employment services, unemployment insurance, and the Director's Office.

The State of Alaska Employment Security Division administers the Alaskan portion of a nationwide network of employment centers funded by Congress and operated by the State within federal guidelines and State law. The major purpose of Employment Services is to facilitate communications between potential employees and potential employers for the purpose of enhancing the economic and social well-being of the State's populace. The Employment Service (ES), a component of the Employment Security Division, provides the largest single source of employer/job seeker contact within the State. In addition to offering job placement services, the Employment Service's nine Job Service Centers and eight Rural Offices provide vocational counseling, aptitude and proficiency testing, referrals to institutional and on-the-job training programs and labor market information. The ES services are helpful in matching the skills of those persons looking for employment (or seeking more meaningful employment) with jobs known to be available. The placement of Alaskans in jobs in the rapidly growing seafood industry is a major goal of the Department. A concerted effort is being made to assure that our residents receive first preference, thereby reducing the number of individuals imported for these jobs.

The primary goal of the Unemployment Insurance (UI) component is to pay timely, temporary benefits in lieu of wages to members of the labor force who are able to and available for work (and are otherwise eligible for the benefits under the applicable law), but who are temporarily unemployed through no fault of their own. A second goal is to provide an economic stabilizer during periods of seasonal unemployment and/or periods of economic recession. The UI program operates from a central office in Juneau through nine field offices located in Ketchikan, Sitka, Juneau, Fairbanks, Anchorage, Kodiak, Wasilla, Seward and Kenai. These nine offices serve "walk-in" claimants who live within a fifty mile radius of their respective offices. The claims of persons not within commuting distance of these offices are served by the mail claims unit in the Central Office. To finance the program, a companion Tax Section with headquarters in Juneau and field offices in Juneau, Anchorage, and Fairbanks, collects and accounts for the quarterly tax contributions received from employers whose participation is mandated by law. Also headquartered in Juneau is an Appeals Tribunal which hears appeals concerning determinations of eligibility and renders decisions on the appeals.

The components of the BRU include the Employment Security Division Director's Office and a Data Processing Section. The Data Processing Section is primarily involved in providing automated data services to the Unemployment Insurance Program and the Employment Service.

The FY 81 budget recommendation includes \$123,100 in new funding to support expanded U.I. fraud detection and investigation efforts.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	BO SUPL	BO RP	GOVERNOR
EMPLOYMENT SERVICES	7366.2	7572.3	7190.5	8270.8			8619.9
UNEMPLOYMENT INSURANCE	9085.1	9292.3	8772.8	10433.1			10708.7
FRAUD INVESTIGATION	100.0	352.6	283.1	400.4			547.0
CETA SERVICES							1283.6
SUPPORT SERVICES	1139.3	1225.6	898.7	1257.1			
ESD DIRECTORS OFFICE							337.3
DP APPLICATIONS							1432.3
DP OPERATIONS							966.5
ES FOR SEAFOOD INDUSTRY							254.6
ANCHORAGE CETA CONTRACT	655.8	661.5	1247.7				
** TOTAL	18346.4	19104.3	18392.8	20361.4			24229.9
** CHANGE VERSUS 80 AUTH							
OBJECT DESCRIPTION							
PERS. SERV.	12432.0	12387.8	12533.8	13371.2			15343.3
TRAVEL	203.2	226.7	263.5	261.3			359.6
CONTRACTUAL	4771.8	5434.5	4490.4	5712.7			7431.8
COMMODITIES	206.4	206.4	235.6	277.4			264.4
EQUIPMENT	533.4	654.9	110.1	65.9			134.4
LANDS/BLOGS	199.6	194.0	146.0	172.0			146.8
GRANTS, CLMS			613.4	500.9			549.6
FUNDING SOURCE							
FED. RECEIPT	16451.3	17117.2	16146.4	18296.8			19513.1
GENERAL FUND	100.0	100.0	100.0	38.9			292.9
PGM RECEIPTS	655.8	661.5	572.8	668.6			668.6
OTHER FUNDS	1139.3	1225.6	1573.6	1357.1			3755.3
** GENERAL FUND CHANGE VS. 80 AUTH							
POSITIONS							
FULL-TIME	415.0	417.0	417.0	411.0			406.0
PART-TIME	110.0	110.0	110.0	116.0			124.0
TEMPORARY				8.0			8.0
STAFF MONTHS	5670.0	2802.0	2802.0	5942.0			5960.0

FISCAL NOTE
 HB 580 (SB348)

	<u>Employment Security</u>		<u>Administrative Services</u>		<u>Total</u>
	<u>1 of 4</u>	<u>2 of 4</u>	<u>3 of 4</u>	<u>4 of 4</u>	
100	38,994	25,386	9,946	7,295	81,621
200	790	639	600	300	2,329
300	2,750	7,000	6,800	13,400	35,950
400	310	250	300	100	960
500	375	300	-0-	-0-	675
Other (ASHA)			600	300	900
	49,219	33,575	18,246	21,395	122,435

Totals: Employment Security 82.8
 Administrative Services 39.7
122.5

1	POSITION TITLE Systems Analyst II			RANGE/STEP 20A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 15	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG.		

3	TYPE OF EXPENDITURE		AMC. INT
	1	2	3
4	PERSONAL SERVICES:		
	SALARY	2532 p/m	30,384
5	BENEFITS	.1542	4,685
6	FICA	.0665	2,020
7	HEALTH INS.	127 x 15	1,905
8	TOTAL PERSONAL SERVICES		38,994
9	TRAVEL		790
10	CONTRACTUAL		8,750
11	COMMODITIES		310
12	EQUIPMENT		375
13	OTHER		
14	TOTAL COST		49,219

JUSTIFICATION:

Pers. Serv. current Salary schedule 1/79.
NPS: Cost p.p. as in 1981 Detail Budget

	'81	This form 1.1/4p.
Travel	639	790
Contr.	7,000	8,750
Com.	250	310
Equip.	300	375

This position will design a cross match coding system, data files and report changes to produce area statistics under provisions of AS 44.17.100. The majority of Department reports are automated. Cross coding will be required for upwards of 120,000 files.

	CODE	FUNDING SOURCE	
15		FED RCPTS.	
16		GF MATCH.	
17		GEN. FUND	49,219
18		I-A RCPTS.	
19		PGM RCPTS	
20		OTHER	

21	CONTINUATION		
22	ADDITION	XXXX	FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU E.S.D.

COMPONENT Data Processing Applications

13 REQUEST FOR NEW POSITION.

FY 81

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1	POSITION TITLE Employment Security Specialist I			RANGE/STEP 14A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISA
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.	
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:			
	1	2	'81	3		Pers. Serv. current salary schedule 1/79.			
4	PERSONAL SERVICES: SALARY	1,629	19,548			NPS: Cost p.p. as in FY '81 Detail Budget			
5	BENEFITS	1542	3,014						
6	FICA	0665	1,300						
7	HEALTH INS.	127 x 12	1,524						
8	TOTAL PERSONAL SERVICES			25,386					
9	TRAVEL			639					
10	CONTRACTUAL			7,000					
11	COMMODITIES			250					
12	EQUIPMENT			300					
13	OTHER								
14	TOTAL COST			33,575					
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND			33,575				
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION	XXXX	FOR B&M USE ONLY						
TA KEY NUMBER _____ COLUMN NO. _____									

This position will make manual changes of 20% of all applicant files creating approximately 17,000 computer transactions to adjust the area codes for those clients for which the computer can not automatically generate new area codes

AGENCY Labor PROGRAM AREA Employment Stabilizaiton

BRU Employment Security

COMPONENT Employment Service

13 REQUEST FOR NEW POSITION.

FY 81

1	POSITION TITLE Statistical Clerk III			RANGE/STEP 10A	BARG. UNIT.	LOCATION Juneau	GOV	APPROV	DISAP
2	TYPE OF POSITION PFT	STAFF MONTHS 6	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG	
3	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	1,254 p/m	7,524						
5	BENEFITS	.1542	1,160						
6	FICA	.0665	500						
7	HEALTH INS.	127 x 6	762						
8	TOTAL PERSONAL SERVICES		9,946						
9	TRAVEL		600						
10	CONTRACTUAL		6,800						
11	COMMODITIES		300						
12	EQUIPMENT		-0-						
13	OTHER		600						
14	TOTAL COST		18,246						
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND			18,246				
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION	XXXX	FOR B&M USE ONLY						
1A KEY NUMBER _____ COLUMN NO. _____									

JUSTIFICATION:
 Pers. Services: Salary Schedule eff. 3/78.
 Non. Pers. Serv:
 Based on NPS cost per position in the research contract
 FY '81 Budget.

	Cost P.P.	This Form 1/2
Travel	1.2	.6
Co.ctr.	13.7	6.8
Comm.	.5	.3
Equip	---	--
Lands. Bldg.	1.2	.6
	16.6	8.3

The individual would assist in developing the detailed coding systems. Using detailed maps and lists of communities and other name places, the individual would insure accurate coding within the overall boundary scheme. Would enter data through an interactive computer terminal for those data series on the University of Alaska and consultant computers. Would give technical support to various statistical programs such as employment, unemployment, occupational information and population, in implementing the coding revisions.

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

13 REQUEST FOR NEW POSITION

Page 3 of 4

REVISED DATE _____

FY 81

1	POSITION TITLE Labor Economist II			RANGE/STEP 16A	BARG. UNIT. GGU	LOCATION	GOV	APPROV	DISAPP
2	TYPE OF POSITION PFT	STAFF MONTHS 3	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG	

3	TYPE OF EXPENDITURE		AMOUNT
	1	2	3
4	PERSONAL SERVICES:		
	SALARY		
	1,888	5,664	
5	BENEFITS		
	1,542	873	
6	FICA		
	665	377	
7	HEALTH INS.		
	127 p/m	381	
8	TOTAL PERSONAL SERVICES		7,295
9	TRAVEL		300
10	CONTRACTUAL		13,400
11	COMMODITIES		100
12	EQUIPMENT		-0-
13	OTH R		300
14	TOTAL COST		21,395

JUSTIFICATION:
 Pers. Services: Salary Schedule effective 3/78.
 NPS: See Page 1 of

	Cost p/p	This Form 1/2	
Travel	1.2	.3	
Contr.	13.7	3.4	+ \$10,000 D.P. Cost
Comm.	.5	.1	
Lands	1.2	.3	
	<u>16.6</u>	<u>4.1</u>	

	CODE	FUNDING SOURCE	
15		FED RCPTS.	
16		GF MATCH.	
17		GEN. FUND	21,395
18		I-A RCPTS.	
19		PGM RCPTS	
20		OTHER	

The individual would be responsible for designing and developing a coding system to accommodate the expected boundary changes. Would locate places and boundaries on maps, determine program and projects affected, evaluate various coding schemes and gain comments from affected divisions and sections within the Department of Labor. Would present alternate approaches to management for their review and decision. Would prepare a detailed data processing work request to define and justify project. Would participate in quality data processing reviews through final installation of the coding system. Would prepare a publication defining approved coding scheme.

21	CONTINUATION	
22	ADDITION	XXXX

FOR B&M USE ONLY

1A. KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

FY 81

13 REQUEST FOR NEW POSITION.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H. B. 580 and S. B. 348
 Title An Act Establishing Unorganized Boroughs...and Authorizing Adoption of Home Rule
 Requested by Community & Regional Affairs Committee Date 1-21-80 Charters

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs
 Program Category Affected Development
 BRU, Program, or Subprogram(s) Affected Local Government Assistance
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	125.0	210.6
200 TRAVEL	3.0	57.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	.0	2.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	8.8	287.2	238.7	226.6	233.4	247.1

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	8.8	287.2	238.7	226.6	233.4	247.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 2). It is anticipated that if this bill passes this session the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs become more self-sufficient.

The high travel cost during FY 81 reflects the need to administer both of the main

IV. DATE 1-21-80 PREPARED BY Doug Griffin
 AGENCY Community & Regional Affairs
 PHONE 465-4736
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

CATEGORY: DEVELOPMENT
PROGRAM: COMMUNITY DEVELOPMENT

AGENCY: COMMUNITY AND REGIONAL AFFAIRS
BRU (S): LOCAL GOVERNMENT ASSISTANCE

The Local Government Assistance BRU assists communities in attaining or sustaining viable units of local government according to established criteria. Particular emphasis is given to communities having local governments that are organized under state law with population less than 2,000. Components include Training and Development; State Assessor, Local Boundary Commission (Administration), Revenue Sharing (Administration) and Coastal Energy Impact Program.

The Training and Development Component provides local government officials with an opportunity to learn or improve skills needed to administer local government. Offices in Juneau, Anchorage, Nome and Bethel provide individual technical assistance for specific needs. Included in this program is the administration of Rural Development Assistance grants which, in FY 80, was in the Community and Rural Development BRU.

The State Assessor assists local government with procedures for determining local property taxes based on full and true value. This component also administers property relief programs, and researches economic data relating to property tax assessments and municipal financing.

The Local Boundary Commission component reviews and makes recommendations on requests for changes to or establishment of municipal boundaries. The intent is to ensure that the proposed changes will facilitate improvements in municipal services. This program also administers a grant program which makes grants of up to \$25,000 for newly incorporated municipalities or those assuming special new powers such as police and fire protection.

The Community Legal Assistance Component provides grants to local governments for the purpose of bolstering their legal capabilities by enabling them to purchase appropriate resources to resolve legal issues. These grants may not exceed \$20,000.

The Revenue Sharing Administration Component provides the personnel and expertise required to determine eligibility of municipalities to receive revenue sharing grants as well as determine their program allocation.

The Coastal Energy Impact Program is designed to assist those coastal communities, through federal grants from the U.S. Department of Commerce, who expect to be impacted by off-shore energy projects. Two positions will be federally funded in FY 81 to monitor existing grants and bond guarantees and to make future determinations on awarding bond guarantees from CEIP funds obligated to the Alaska Municipal Bond Bank.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
TRAINING, DEVELOP, & RDA	473.4	515.3	471.6	488.9			740.9
STATE ASSESSOR	247.7	258.9	210.1	235.9			283.8
LOCAL BOUND. COMM-ADMIN	87.2	91.2	84.9	86.0			91.7
REVENUE SHARING ADMINISTRATION	85.4	89.9	77.8	72.5			73.7
COAST ENERGY IMPACT PROGRAM	364.7	836.4	585.2	376.9			585.2
ADMINISTRATION	592.9	625.2	578.5	598.5			
XX TOTAL	1851.3	2466.9	2008.1	1858.7			1775.3
XX CHANGE VERSUS 80 AUTH							-4.4%
OBJECT DESCRIPTION							
PERS. SERV.	1144.1	1184.9	1105.6	1179.8			952.9
TRAVEL	210.4	214.4	170.5	180.9			120.3
CONTRACTUAL	191.6	216.2	138.8	182.3			157.3
COMMODITIES	17.7	16.1	10.9	14.9			12.5
EQUIPMENT	6.5	8.1	8.4	2.1			29.1
LANDS/BLDGS	3.0	3.0	2.9	4.0			3.2
GRANTS, CLMS	278.0	823.7	521.0	294.7			500.0
FUNDING SOURCE							
FED. RECEIPT	648.7	1226.4	856.9	660.9			585.2
G. F. MATCH	71.0	77.3	67.9	71.0			
GENERAL FUND	1131.6	1163.2	1083.3	1126.8			1190.1
XX GENERAL FUND CHANGE VS. 80 AUTH							-0.6%
POSITIONS							
FULL-TIME	34.0	34.0	34.0	34.0			25.0
PART-TIME	7.0	7.0	7.0	7.0			9.6
STAFF MONTHS	450.0	450.0	450.0	450.0			357.6

CONTINUATION

activities in the bill: drawing the boundaries for the unorganized boroughs and assisting the seven areas previously mentioned in drawing up home rule charters.

The Local Boundary Commission's involvement in the incorporation of home rule boroughs under Section 4 of this bill is not budgeted for in this fiscal note. The annual appropriation received by the LBC to perform its constitutional and statutory duties may be adequate to cover the expenses incurred due to passage of this bill. If these expenses cannot be met by the LBC's annual appropriation there should be adequate lead time to secure additional funding so that the Commission may adequately participate in the borough incorporation process.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580 (SB 348)
 Title An Act Establishing Unorganized Borough
 Requested by Rules Committee (by Legislative Counsel) Date 2/5/80

II. FISCAL DETAIL

Agency Affected Labor
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	-0-	81.6	-0-	-0-	-0-	-0-
200 TRAVEL	-0-	2.3	-0-	-0-	-0-	-0-
300 CONTRACTUAL	-0-	36.0	-0-	-0-	-0-	-0-
400 COMMODITIES	-0-	1.0	-0-	-0-	-0-	-0-
500 EQUIPMENT	-0-	.7	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES	-0-	.9	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	122.5	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	122.5	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	2	-0-	-0-	-0-	-0-
PART TIME	-0-	3	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

1. Assumes an effective date of July 1, 1980.
2. Personal Services at current salary schedule (1/79).
3. One time cost, federal funding is not anticipated.
4. This estimate is for the initial boundary changes only. Subsequent changes have not been estimated

IV. DATE 2/6/80 PREPARED BY Jim Souby
 AGENCY Labor
 PHONE 465-2720
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

CATEGORY: SOCIAL SERVICES

AGENCY: DEPARTMENT OF LABOR

PROGRAM: EMPLOYMENT STABILIZATION

BRU (s): EMPLOYMENT SECURITY

This BRU contains three separate major components, employment services, unemployment insurance, and the Director's Office.

The State of Alaska Employment Security Division administers the Alaskan portion of a nationwide network of employment centers funded by Congress and operated by the State within federal guidelines and State law. The major purpose of Employment Services is to facilitate communications between potential employees and potential employers for the purpose of enhancing the economic and social well-being of the State's populace. The Employment Service (ES), a component of the Employment Security Division, provides the largest single source of employer/job seeker contact within the State. In addition to offering job placement services, the Employment Service's nine Job Service Centers and eight Rural Offices provide vocational counseling, aptitude and proficiency testing, referrals to institutional and on-the-job training programs and labor market information. The ES services are helpful in matching the skills of those persons looking for employment (or seeking more meaningful employment) with jobs known to be available. The placement of Alaskans in jobs in the rapidly growing seafood industry is a major goal of the Department. A concerted effort is being made to assure that our residents receive first preference, thereby reducing the number of individuals imported for these jobs.

The primary goal of the Unemployment Insurance (UI) component is to pay timely, temporary benefits in lieu of wages to members of the labor force who are able to and available for work (and are otherwise eligible for the benefits under the applicable laws), but who are temporarily unemployed through no fault of their own. A second goal is to provide an economic stabilizer during periods of seasonal unemployment and/or periods of economic recession. The UI program operates from a central office in Juneau through nine field offices located in Ketchikan, Sitka, Juneau, Fairbanks, Anchorage, Kodiak, Wasilla, Seward and Kenai. These nine offices serve "walk-in" claimants who live within a fifty mile radius of their respective offices. The claims of persons not within commuting distance of these offices are served by the mail claims unit in the Central Office. To finance the program, a companion Tax Section with headquarters in Juneau and field offices in Juneau, Anchorage, and Fairbanks, collects and accounts for the quarterly tax contributions received from employers whose participation is mandated by law. Also headquartered in Juneau is an Appeals Tribunal which hears appeals concerning determinations of eligibility and renders decisions on the appeals.

The components of the BRU include the Employment Security Division Director's Office and a Data Processing Section. The Data Processing Section is primarily involved in providing automated data services to the Unemployment Insurance Program and the Employment Service.

The FY 81 budget recommendation includes \$123,100 in new funding to support expanded U.I. fraud detection and investigation efforts.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
EMPLOYMENT SERVICES	7366.2	7572.3	7190.5	8270.8			8619.9
UNEMPLOYMENT INSURANCE	9085.1	9292.3	8772.8	10433.1			10708.7
FRAUD INVESTIGATION	100.0	352.6	283.1	400.4			547.0
CETA SERVICES							1283.6
SUPPORT SERVICES	1139.3	1225.6	898.7	1257.1			
ESD DIRECTORS OFFICE							337.3
DP APPLICATIONS							1432.3
DP OPERATIONS							966.5
ES FOR SEAFOOD INDUSTRY							254.6
ANCHORAGE CETA CONTRACT	655.8	661.5	1247.7				
** TOTAL	18346.4	19104.3	18392.8	20361.4			24229.9
** CHANGE VERSUS 80 AUTH							
OBJECT DESCRIPTION							
PERS. SERV.	12432.0	12387.8	12533.8	13371.2			15343.3
TRAVEL	293.2	226.7	263.5	261.3			359.6
CONTRACTUAL	4771.8	5434.5	4490.4	5712.7			7431.8
COMMODITIES	206.4	206.4	235.6	277.4			264.4
EQUIPMENT	533.4	654.9	110.1	65.9			134.4
LANDS/BLOGS	199.6	194.0	146.0	172.0			146.8
GRANTS, CLMS			613.4	500.9			549.6
FUNDING SOURCE							
FED. RECEIPT	16451.3	17117.2	16146.4	18296.8			19513.1
GENERAL FUND	100.0	100.0	100.0	38.9			292.9
PGM RECEIPTS	655.8	661.5	572.8	668.6			668.6
OTHER FUNDS	1139.3	1225.6	1573.6	1357.1			3755.3
** GENERAL FUND CHANGE VS. 80 AUTH							
POSITIONS							
FULL-TIME	415.0	417.0	417.0	411.0			406.0
PART-TIME	110.0	110.0	110.0	116.0			124.0
TEMPORARY				8.0			8.0
STAFF MONTHS	5670.0	2802.0	2802.0	5942.0			5960.0

FISCAL NOTE
 HB 580 (SB348)

	<u>Employment Security</u>		<u>Administrative Services</u>		<u>Total</u>
	<u>1 of 4</u>	<u>2 of 4</u>	<u>3 of 4</u>	<u>4 of 4</u>	
100	38,994	25,386	9,946	7,295	81,621
200	790	639	600	300	2,329
300	2,750	7,000	6,800	13,400	35,950
400	310	250	300	100	960
500	375	300	-0-	-0-	675
Other (ASHA)			600	300	900
	49,219	33,575	18,246	21,395	122,435

Totals: Employment Security . 82.8
 Administrative Services 39.7
122.5

1	POSITION TITLE Systems Analyst II			RANGE/STEP 20A	BARG. UNIT. GGU	LOCATION Joliet	GOV.	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 15	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG.		

3	TYPE OF EXPENDITURE		AMOUNT
	1	2	3
4	PERSONAL SERVICES:		
4	SALARY	2532 p/m	30,384
5	BENEFITS	.1542	4,685
6	FICA	.0665	2,020
7	HEALTH INS.	127 x 15	1,905
8	TOTAL PERSONAL SERVICES		38,994
9	TRAVEL		790
10	CONTRACTUAL		8,750
11	COMMODITIES		310
12	EQUIPMENT		375
13	OTHER		
14	TOTAL COST		49,219

JUSTIFICATION:

Pers. Serv. current Salary schedule 1/79.
NPS: Cost p.p. as in 1981 Detail Budget

	'81	This form 1.4p.
Travel	639	790
Contr.	7,000	8,750
Com.	250	310
Equip.	300	375

This position will design a cross match coding system, data files and report changes to produce area statistics under provisions of AS 44.17.100. The majority of Department reports are automated. Cross coding will be required for upwards of 120,000 files.

	CODE	FUNDING SOURCE	
15		FED RCPTS.	
16		GF MATCH.	
17		GEN. FUND	49,219
18		I-A RCPTS.	
19		PGM RCPTS	
20		OTHER	

21	CONTINUATION		FOR B&M USE ONLY
22	ADDITION	XXXX	

1A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU E.S.D.

COMPONENT Data Processing Applications

FY 81

13 REQUEST FOR NEW POSITION.

1	POSITION TITLE Employment Security Specialist I			RANGE/STEP 14A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISA
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.	

3	TYPE OF EXPENDITURE		AMOUNT
	1	2 '81	3
4	PERSONAL SERVICES:		
	SALARY	1,629	19,548
5	BENEFITS	1542	3,014
6	FICA	0665	1,300
7	HEALTH INS.	127 x 12	1,524
8	TOTAL PERSONAL SERVICES		25,386
9	TRAVEL		639
10	CONTRACTUAL		7,000
11	COMMODITIES		250
12	EQUIPMENT		300
13	OTHER		
14	TOTAL COST		33,575

JUSTIFICATION:

Pers. Serv. current salary schedule 1/79.
 NPS: Cost p.p. as in FY '01 Detail Budget

'81	This form
-----	-----------

Travel	639	639
Contr.	14,000.	7,000.
Comm.	250	250
Equip.	300	300

This position will make manual changes of 20% of all applicant files creating approximately 17,000 computer transactions to adjust the area codes for those clients for which the computer can not automatically generate new area codes.

	CODE	FUNDING SOURCE	
15		FED RCPTS.	
16		GF MATCH.	
17		GEN. FUND	33,575
18		I-A RCPTS.	
19		PGM RCPTS	
20		OTHER	

21	CONTINUATION		FOR B&M USE ONLY
22	ADDITION	XXXX	

1A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor PROGRAM AREA Employment Stabilizaiton

BRU Employment Security

COMPONENT Employment Service

13 REQUEST FOR NEW POSITION.

FY 01

1	POSITION TITLE Statistical Clerk III			RANGE/STEP 10A	BARG. UNIT.	LOCATION Juneau	GOV	APPROV	DISA
2	TYPE OF POSITION PFT	STAFF MONTHS 6	RP No.	PCN No.	PRIORITY	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT					
	1			2		3			
4	PERSONAL SERVICES: SALARY 1,254 p/m			7,524					
5	BENEFITS .1542			1,160					
6	FICA .0665			500					
7	HEALTH INS. 127 x 6			762					
8	TOTAL PERSONAL SERVICES			9,946					
9	TRAVEL			600					
10	CONTRACTUAL			6,800					
11	COMMODITIES			300					
12	EQUIPMENT			-0-					
13	OTHER			600					
14	TOTAL COST			18,246					
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND			18,246				
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION			XXXX		FOR B&M USE ONLY			
1A KEY NUMBER _____ COLUMN NO. _____									

JUSTIFICATION:

Pers. Services: Salary Schedule eff. 3/78.

Non. Pers. Serv:

Based on NPS cost per position in the research contract FY '81 Budget.

	Cost P.P.	This Form 1/2
Travel	1.2	.6
Contr.	13.7	6.8
Comm.	.5	.3
Equip	---	--
Lands. Bldg.	1.2	.6
	16.6	8.3

The individual would assist in developing the detailed coding systems. Using detailed maps and lists of communities and other name places, the individual would insure accurate coding within the overall boundary scheme. Would enter data through an interactive computer terminal for those data series on the University of Alaska and consultant computers. Would give technical support to various statistical programs such as employment, unemployment, occupational information and population, in implementing the coding revisions.

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

FY 81

13 REQUEST FOR NEW POSITION.

1	POSITION TITLE Labor Economist II			RANGE/STEP 16A	BARG. UNIT. GGU	LOCATION	GOV.	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 3	RP No.	PCN No.	PRIORITY	FORM 12	PAGE/LINE	LEG.	
3	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY	1,888	5,664						
5	BENEFITS	1542	873						
6	FICA	0665	377						
7	HEALTH INS.	127 p/m	381						
8	TOTAL PERSONAL SERVICES			7,295					
9	TRAVEL		300						
10	CONTRACTUAL		13,400						
11	COMMODITIES		100						
12	EQUIPMENT		-0-						
13	OTHER		300						
14	TOTAL COST			21,395					

JUSTIFICATION:

Pers. Services: Salary Schedule effective 3/78.

NPS: See Page 1 of

	Cost p/p	This Form 1/4	
Travel	1.2	.3	
Contr.	13.7	3.4	+ \$10,000 D.P. Cost
Comm.	.5	.1	
Lands	1.2	.3	
	<u>16.6</u>	<u>4.1</u>	

The individual would be responsible for designing and developing a coding system to accommodate the expected boundary changes. Would locate places and boundaries on maps, determine program and projects affected, evaluate various coding schemes and gain comments from affected divisions and sections within the Department of Labor. Would present alternate approaches to management for their review and decision. Would prepare a detailed data processing work request to define and justify project. Would participate in quality data processing reviews through final installation of the coding system. Would prepare a publication defining approved coding scheme.

	CODE	FUNDING SOURCE	
15		FED RCPTS.	
16		GF MATCH.	
17		GEN. FUND	21,395
18		I-A RCPTS.	
19		PGM RCPTS	
20		OTHER	
21	CONTINUATION		
22	ADDITION	XXXX	FOR B&M USE ONLY

1A KEY NUMBER _____ COLUMN NO. _____

AGENCY Labor PROGRAM AREA Employment Stabilization

BRU Administrative Services

COMPONENT Research Contracts

13 REQUEST FOR NEW POSITION.

FY 81

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. CSHB 580
 Title An Act Establishing Unorganized Boroughs
 Requested by Rules Committee (By Legislative Counsel) Date 4-9-80

II. FISCAL DETAIL
 Agency Affected Labor
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	0	0	0	0	0
200 TRAVEL	0	0	0	0	0	0
300 CONTRACTUAL	0	0	0	0	0	0
400 COMMODITIES	0	0	0	0	0	0
500 EQUIPMENT	0	0	0	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER (Specify Fund Source)	0	0	0	0	0	0

POSITIONS

FULL TIME	0	0	0	0	0	0
PART TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

ASSUMPTION

This revised Fiscal Note assumes that CSHB 581 will be passed concurrently so that problems which may develop in relating unorganized borough statistics to census divisions and REAA'S statistics can be addressed later if they arise.

IV. DATE 4-9-80 PREPARED BY James Souby
 AGENCY Labor
 PHONE 465-2720

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. CSHB 580
 Title An Act Establishing Unorganized Boroughs
 Requested by Rules Committee (By Legislative Counsel) Date 4-9-80

II. FISCAL DETAIL
 Agency Affected Labor
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Employment Security and Administrative Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	0	0	0	0	0
200 TRAVEL	0	0	0	0	0	0
300 CONTRACTUAL	0	0	0	0	0	0
400 COMMODITIES	0	0	0	0	0	0
500 EQUIPMENT	0	0	0	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER (Specify Fund Source)	0	0	0	0	0	0

POSITIONS

FULL TIME	0	0	0	0	0	0
PART TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

ASSUMPTION

This revised Fiscal Note assumes that CSHB 581 will be passed concurrently so that problems which may develop in relating unorganized borough statistics to census divisions and REAA'S statistics can be addressed later if they arise.

IV. DATE 4-9-80

PREPARED BY James Souby
 AGENCY Labor
 PHONE 465-2720

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 580/CSSB 348

Title An Act Establishing Unorganized Boroughs...regional plans...home rule charters

Requested by Community and Regional Affairs Committee Date 4-21-80

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs

Program Category Affected Development

BRU, Program, or Subprogram(s) Affected Local Government Assistance

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	195.0	210.6
200 TRAVEL	3.0	57.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	0	2.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	8.8	287.2	238.7	241.2	254.8	269.4

FUNDING (Thousands of Dollars)

GENERAL FUND	8.8	287.2	238.7	241.2	254.8	269.4
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session, the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs become more self-sufficient.

IV. DATE 4-21-80

PREPARED BY Doug Griffin

AGENCY Community and Regional Affairs

Original: Legislative Finance

PHONE 465-4736

cc: Budget and Management

Prime Sponsor (First Legislator Named)

CATEGORY: DEVELOPMENT
PROGRAM: COMMUNITY DEVELOPMENT

AGENCY: COMMUNITY AND REGIONAL AFFAIRS
BRU(S): LOCAL GOVERNMENT ASSISTANCE

The Local Government Assistance BRU assists communities in attaining or sustaining viable units of local government according to established criteria. Particular emphasis is given to communities having local governments that are organized under state law with population less than 2,000. Components include Training and Development, State Assessor, Local Boundary Commission (Administration), Revenue Sharing (Administration) and Coastal Energy Impact Program.

The Training and Development Component provides local government officials with an opportunity to learn or improve skills needed to administer local government. Offices in Juneau, Anchorage, Nome and Bethel provide individual technical assistance for specific needs. Included in this program is the administration of Rural Development Assistance grants which, in FY 80, was in the Community and Rural Development BRU.

The State Assessor assists local government with procedures for determining local property taxes based on full and true value. This component also administers property relief programs, and researches economic data relating to property tax assessments and municipal financing.

The Local Boundary Commission component reviews and makes recommendations on requests for changes to or establishment of municipal boundaries. The intent is to ensure that the proposed changes will facilitate improvements in municipal services. This program also administers a grant program which makes grants of up to \$25,000 for newly incorporated municipalities or those assuming special new powers such as police and fire protection.

The Community Legal Assistance Component provides grants to local governments for the purpose of bolstering their legal capabilities by enabling them to purchase appropriate resources to resolve legal issues. These grants may not exceed \$20,000.

The Revenue Sharing Administration Component provides the personnel and expertise required to determine eligibility of municipalities to receive revenue sharing grants as well as determine their program allocation.

The Coastal Energy Impact Program is designed to assist those coastal communities, through federal grants from the U.S. Department of Commerce, who expect to be impacted by off-shore energy projects. Two positions will be federally funded in FY 81 to monitor existing grants and bond guarantees and to make future determinations on awarding bond guarantees from CEIP funds obligated to the Alaska Municipal Bond Bank.

COMPONENT DESCRIPTION	79 AUTH	79 FINAL	79 ACT	80 AUTH	80 SUPL	80 RP	GOVERNOR
TRAINING, DEVELOP, & RDA	473.4	515.3	471.6	488.9			740.9
STATE ASSESSOR	247.7	258.9	210.1	235.9			283.8
LOCAL BOUND. COMM-ADMIN	87.2	91.2	84.9	86.0			91.7
REVENUE SHARING ADMINISTRATION	85.4	89.9	77.8	72.5			73.7
COAST ENERGY IMPACT PROGRAM	364.7	836.4	585.2	376.9			585.2
ADMINISTRATION	592.9	625.2	578.5	598.5			
** TOTAL	1851.3	2466.9	2008.1	1858.7			1775.3
** CHANGE VERSUS 80 AUTH							-4.4%
OBJECT DESCRIPTION							
PERS. SERV.	1144.1	1184.9	1105.6	1179.8			952.9
TRAVEL	210.4	214.4	170.5	180.9			120.3
CONTRACTUAL	191.6	216.2	198.8	182.3			157.3
COMMODITIES	17.7	16.2	10.9	14.9			12.5
EQUIPMENT	6.5	8.5	8.4	2.1			29.1
LANDS/BLDGS	3.0	3.0	2.9	4.0			3.2
GRANTS, CLMS	278.0	823.7	521.0	294.7			500.0
FUNDING SOURCE							
FED. RECEIPT	648.7	1226.4	856.9	660.9			585.2
G. F. MATCH	71.0	77.3	67.9	71.0			
GENERAL FUND	1131.6	1163.2	1083.3	1126.8			1190.1
** GENERAL FUND CHANGE VS. 80 AUTH							-0.6%
POSITIONS							
FULL-TIME	34.0	34.0	34.0	34.0			25.0
PART-TIME	7.0	7.0	7.0	7.0			9.6
STAFF MONTHS	450.0	450.0	450.0	450.0			357.6

CSHB 580/CSHB 348 (continued)

The high travel cost during FY 81 reflects the need to administer both of the main activities in the bill: drawing the boundaries for the unorganized boroughs and assisting the seven areas previously mentioned in drawing up home rule charters.

There will be no fiscal impact in Sec. 4 of this bill until there is an appropriation (CSHB 886) for regional plans. The Department does anticipate the following additional cost at such time as appropriations are made.

Staff to monitor and oversee contracts.

Personnel		42,156
Local Government Specialist IV (Range 19)		32,934
Benefits @ 28% base pay		9,222
Travel 10 trips @ 600		6,000
Contractural		2,700
Communications	1,000	
Printing and Advertising	200	
Office Space 100 Sq. ft. @ 1.25 x 12	1,500	
Commodities		300
Equipment (one time only)		700
	TOTAL	<u>51,856</u>

(11)

COMMITTEE REPORT

HOUSE

3/26/80

FURTHER:

Date: _____

Mr. Speaker:

The Committee on FINANCE has had HB 580

"An Act establishing unorganized boroughs, amending the responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs, and authorizing adoption of home rule charters by unorganized boroughs; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

COMMITTEE REPORT

(7)

HOUSE

3/26

(1/21/80)

FURTHER: FINANCE

Date: 21 Mar 80

Mr. Speaker:

The Committee on COMMUNITY AND REGIONAL AFFAIRS has had HB 580

"An Act establishing unorganized boroughs, amending the responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs, and authorizing adoption of home rule charters by unorganized boroughs; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for HB 580 same title
 new title
- and recommends it do pass
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING DO PASS

Bin Paul

Patricia L. Jones

Ray M. Stealy

MEMBERS HAVING OTHER RECOMMENDATIONS:

Margaret Bauman No Rec

Patricia L. Jones No Rec

Charles H. Han Do Not Pass

Fred L. Johnson Do Pass

Bin Paul
CHAIRMAN

7657
Chronicles

Original sponsor: Rules/Legislative Council

Offered: 3/26/80
Referred: Finance

1 IN THE HOUSE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR HOUSE BILL NO. 580

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to unorganized boroughs, establishing
7 unorganized boroughs, establishing a program of finan-
8 cial assistance for the preparation of regional plans
9 by unorganized boroughs, permitting adoption of home
10 rule charters by unorganized boroughs, and directing
11 submission of recommendations concerning adjustment of
12 the boundaries of service areas of the unorganized
13 borough; and providing for an effective date."

14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

15 * Section 1. PURPOSE. The legislature finds that the single unorganized
16 borough of the state has proven unworkable in accommodating demands from its
17 residents for change and recognizes that a more systematic approach to the
18 planning and delivery of services for residents of this area is necessary.
19 In providing, in this Act, for identifying a common set of boundaries by
20 which to subdivide the state's single unorganized borough into multiple
21 unorganized boroughs, it is the purpose of the legislature to extend the
22 opportunity to residents of unorganized boroughs to assist in planning and
23 program development by

24 (1) preparing regional plans; and

25 (2) broadening the range of methods by which residents may in-
26 corporate a regional government.

27 * Sec. 2. INTENT. In providing for the division of the state's unorga-
28 nized borough into unorganized boroughs, it is the intent of the legislature
29 that all future transfers of functions or services from state agencies to

COMMITTEE COPY

1 regions within unincorporated areas be made only within the boundaries for
2 unorganized boroughs established under AS 29.03.011 - 29.03.021, added by
3 sec. 3 of this Act.

4 * Sec. 3. AS 29.03 is amended by adding new sections to read:

5 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHES. Except as
6 the boundaries are adjusted as provided in AS 29.03.021, the geographic
7 area within each regional educational attendance area established under
8 AS 14.08.031 is, effective 180 days after the effective date of this
9 Act, established as an unorganized borough.

10 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The
11 commissioner of community and regional affairs may establish boundaries
12 other than the boundaries of a regional educational attendance area for
13 an unorganized borough under AS 29.03.011. If requested by residents
14 of an unorganized borough, the commissioner shall hold at least one
15 public hearing within each regional educational attendance area before
16 establishing boundaries for unorganized boroughs under this section. In
17 establishing boundaries under this section, the commissioner shall
18 consider

19 (1) the standards applicable to the incorporation of boroughs
20 under AS 29.18.030;

21 (2) the regional boundaries adopted by the Native regional
22 corporations established under the Alaska Native Claims Settlement Act;
23 and

24 (3) census divisions of the state used for the 1980 census.

25 * Sec. 4. AS 44.47 is amended by adding a new section to read:

26 Sec. 44.47.085. ASSISTANCE FOR REGIONAL PLANS IN THE UNORGANIZED
27 BOROUGH. (a) The commissioner may contract with a municipality, a
28 group of municipalities, or one or more regional Native corporations
29 organized as nonprofit corporations under the laws of the state to

1 prepare a regional plan for an unorganized borough.

2 (b) The commissioner may contract for the preparation of only one
3 regional plan for each unorganized borough. The commissioner may con-
4 tract only if he is satisfied that the party with whom he contracts is
5 capable of preparing a regional plan that considers the entire popu-
6 lation of the unorganized borough.

7 (c) When a municipality, group of municipalities, or one or more
8 regional Native nonprofit corporations proposes to prepare a regional
9 plan for an unorganized borough, the commissioner shall request pro-
10 posals for preparation of a regional plan. The residents of an un-
11 organized borough may petition the commissioner to request proposals for
12 preparation of a regional plan, and the commissioner shall request
13 proposals if the petition is signed by a number of qualified voters
14 equal to not less than 15 percent of the number of votes cast in the
15 unorganized borough at the last state general election.

16 (d) A request for proposal for preparation of a regional plan for
17 an unorganized borough made under (c) of this section shall be adver-
18 tised. The commissioner shall advertise for a period of not less than
19 45 days by public notice announcements provided to newspapers and radio
20 and television stations. The advertisement of a request for a proposal
21 for the preparation of a regional plan shall

22 (1) invite a municipality, group of municipalities or re-
23 gional Native nonprofit corporation to submit a proposal for the
24 preparation of a regional plan;

25 (2) outline the work to be completed; and

26 (3) contain other information which the commissioner believes
27 will inform the public of the work to be completed under the contract,
28 and which will assist him in evaluating proposals received.

29 (e) After receiving the proposals for preparation of a regional

1 pian, the commissioner shall evaluate them. In evaluating the pro-
2 posals, the commissioner may request advice from residents of an un-
3 organized borough for which the regional plan is proposed. The commis-
4 sioner may refuse all proposals and readvertise, or may accept a pro-
5 posal and enter into a contract as provided in (f) of this section.

6 (f) A contract entered into under this section

7 (1) shall require that the regional plan include

8 (A) an analysis and recommendations concerning incor-
9 poration of a borough government for all or a portion of the un-
10 organized borough;

11 (B) an evaluation of the economic development potential
12 of the unorganized borough;

13 (C) a recommendation concerning capital facility needs
14 of the unorganized borough;

15 (D) an examination of demographic, social and environ-
16 mental factors affecting the unorganized borough;

17 (E) an examination of

18 (i) interrelationships among the regional educa-
19 tional attendance area, the coastal resource service area, and
20 any other regional entity responsible for services in the
21 unorganized borough; and

22 (ii) the interrelationships between the governments
23 of cities within the unorganized borough and regional entities
24 listed in (i) of this subparagraph; and

25 (F) a process for implementing the recommendations made
26 as part of the regional plan;

27 (2) shall provide

28 (A) a mechanism for securing public participation in the
29 preparation of the regional plan;

1 (B) that the regional plan be completed not later than
2 the June 30 following the third anniversary of the date of the
3 contract; and

4 (C) that payment for work performed under the contract
5 is subject to legislative appropriation to the account established
6 in (g) of this section;

7 (3) may permit the contractor to subcontract parts of the
8 work to be performed to one or more subcontractors.

9 (g) There is established in the Department of Community and Re-
10 gional Affairs the unorganized borough regional planning account. The
11 account shall be administered by the commissioner and shall be used to
12 pay for contracts entered into under this section.

13 (h) During each fiscal year, the commissioner may not pay to a
14 contractor under a contract authorized by this section more than \$25,000
15 plus \$25 per capita for each person residing within the unorganized
16 borough for which the regional plan is to be prepared, as determined by
17 the commissioner.

18 (i) In this section, "unorganized borough" means a subdivision
19 established under AS 29.03.011 - 29.03.021.

20 * Sec. 5. AS 29 is amended by adding a new chapter to read:

21 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

22 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-
23 ized borough established in accordance with AS 29.03.011 - 29.03.021 may
24 apply for the incorporation of a home rule borough. The petition for
25 borough incorporation shall be filed with the Department of Community
26 and Regional Affairs and shall include the information and signatures
27 required by AS 29.18.050. Petitions for incorporation filed under this
28 section shall be processed, reviewed and determined in accordance with
29 AS 29.18.060 - 29.18.090.

1 (b) A petition submitted under (a) of this section shall

2 (1) specify the number of members of the charter commission,
3 but the number of members may not exceed 15; and

4 (2) describe the manner of election of members of the charter
5 commission; if election is to be by district, a description of the
6 boundaries of each district shall be included in or attached to the
7 petition.

8 (c) If the petition submitted under (a) of this section requests
9 election of charter commission members on a basis other than at large
10 within the unorganized borough, the manner of election of the members of
11 the commission shall conform to standards applicable to the composition
12 and apportionment of legislative bodies which are imposed by art. I,
13 sec. 1 of the state constitution.

14 (d) The standards applicable to the incorporation of an organized
15 borough under art. X, sec. 3 of the state constitution and AS 29.18.030
16 apply to the incorporation of an unorganized borough under this section.

17 Sec. 29.19.020. CHARTER ELECTION. (a) If the Local Boundary
18 Commission accepts the petition filed under AS 29.19.010, it shall
19 immediately notify the lieutenant governor. Within 30 days after noti-
20 fication, the lieutenant governor shall order an election within the
21 proposed home rule borough to determine whether the voters will elect a
22 charter commission, and to determine the persons elected to serve on the
23 charter commission.

24 (b) Charter commission candidates are nominated by petition signed
25 by at least 50 registered voters residing within the unorganized
26 borough. The lieutenant governor shall allow not less than 20 or more
27 than 30 days during which candidates for the charter commission may
28 present nominating petitions.

29 (c) The election on the question of election of a charter com-

1 mission and the determination of persons elected to serve on the charter
2 commission shall be held not less than 60 or more than 75 days after the
3 date of the election order.

4 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election
5 called by the lieutenant governor under AS 29.19.020, a majority of the
6 voters favors election of a charter commission, the persons receiving
7 the highest number of votes cast at that election constitute the charter
8 commission. The charter commission shall prepare a proposed charter and
9 submit it to the Department of Community and Regional Affairs within one
10 year of the first meeting of the charter commission. The commissioner
11 of community and regional affairs shall review the proposed charter for
12 compliance with laws applicable to home rule municipalities and, if it
13 complies, request the lieutenant governor to submit the proposed borough
14 incorporation petition and proposed home rule charter to residents of
15 the proposed home rule borough. If the proposed charter does not comply
16 with law, the commissioner of community and regional affairs shall
17 return the proposed charter to the charter commission with a statement
18 of the legal deficiencies.

19 (b) Within 90 days of the receipt of the statement of the commis-
20 sioner of community and regional affairs indicating that the proposed
21 home rule charter does not comply with law, the charter commission may
22 prepare and submit to the commissioner an amended charter which meets
23 the objections to the original proposed charter.

24 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor
25 shall order an election on the question of whether the unorganized
26 borough shall be incorporated as a home rule borough in accordance with
27 the charter approved by the commissioner of community and regional
28 affairs. The proposed charter shall be posted throughout the proposed
29 borough by the lieutenant governor before the election is held. The

1 election shall be held not less than 60 or more than 90 days following
2 the election order.

3 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a
4 majority of the votes cast by the qualified voters of the proposed
5 borough favors incorporation of the borough under the proposed home rule
6 charter, the lieutenant governor shall declare that the unorganized
7 borough in which the election was held is incorporated as an organized
8 borough and a municipal corporation in accordance with the provisions of
9 the home rule charter. The lieutenant governor shall provide for the
10 election of the officers provided for in the charter.

11 (b) The election and qualification of officers under (a) of this
12 section shall be completed by the lieutenant governor in accordance with
13 AS 29.18.120 and the provisions of the home rule charter of the borough.

14 Sec. 29.19.060. RESUBMISSION OF CHARTER. If a proposed charter is
15 rejected, the charter commission shall prepare, adopt and submit a
16 second proposed charter to the voters in accordance with AS 29.19.030 -
17 29.19.050. The second proposed charter shall be submitted to the voters
18 within one year of the date of the charter election held under AS 29.-
19 19.040. If the second proposed charter is rejected, the charter com-
20 mission is dissolved.

21 Sec. 29.19.070. VOTERS, ELECTIONS, COSTS, AND VACANCIES. (a) A
22 person is qualified to vote in an election authorized by AS 29.19.010 -
23 29.19.060 if he is qualified to vote in state elections and if he is a
24 resident of the unorganized borough proposed for incorporation as a home
25 rule borough.

26 (b) The lieutenant governor shall conduct elections authorized by
27 AS 29.19.010 - 29.19.060 substantially in the manner provided in the
28 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results
29 of all elections under this chapter. Costs of elections under this

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

1 election shall be held not less than 60 or more than 90 days following
2 the election order.

3 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a
4 majority of the votes cast by the qualified voters of the proposed
5 borough favors incorporation of the borough under the proposed home rule
6 charter, the lieutenant governor shall declare that the unorganized
7 borough in which the election was held is incorporated as an organized
8 borough and a municipal corporation in accordance with the provisions of
9 the home rule charter. The lieutenant governor shall provide for the
10 election of the officers provided for in the charter.

11 (b) The election and qualification of officers under (a) of this
12 section shall be completed by the lieutenant governor in accordance with
13 AS 29.18.120 and the provisions of the home rule charter of the borough.

14 Sec. 29.19.060. RESUBMISSION OF CHARTER. If a proposed charter is
15 rejected, the charter commission shall prepare, adopt and submit a
16 second proposed charter to the voters in accordance with AS 29.19.030 -
17 29.19.050. The second proposed charter shall be submitted to the voters
18 within one year of the date of the charter election held under AS 29.-
19 19.040. If the second proposed charter is rejected, the charter com-
20 mission is dissolved.

21 Sec. 29.19.070. VOTERS, ELECTIONS, COSTS, AND VACANCIES. (a) A
22 person is qualified to vote in an election authorized by AS 29.19.010 -
23 29.19.060 if he is qualified to vote in state elections and if he is a
24 resident of the unorganized borough proposed for incorporation as a home
25 rule borough.

26 (b) The lieutenant governor shall conduct elections authorized by
27 AS 29.19.010 - 29.19.060 substantially in the manner provided in the
28 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results
29 of all elections under this chapter. Costs of elections under this

1 chapter shall be paid by the office of the lieutenant governor.

2 (c) Costs of charter preparation under this chapter shall be paid
3 by the Department of Community and Regional Affairs.

4 (d) The commissioner of community and regional affairs shall ap-
5 point a registered voter of the unorganized borough for which a charter
6 is being prepared to fill a vacancy occurring on the charter commission
7 established under this chapter.

8 Sec. 29.19.080. APPLICABILITY OF TRANSITIONAL PROVISIONS. The
9 provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs
10 incorporated under this chapter.

11 Sec. 29.19.090. STATUS OF HOME RULE BOROUGHES. (a) A home rule
12 borough incorporated under this chapter shall exercise all powers
13 required of a borough under AS 29.33.

14 (b) For purposes of acquisition of areawide powers, the provisions
15 of AS 29.38.010 apply to a home rule borough incorporated under this
16 chapter unless otherwise specifically provided in the charter of the
17 borough.

18 * Sec. 6. AS 29.03.010 and 29.03.020 are repealed.

19 * Sec. 7. UNORGANIZED BOROUGH SERVICE AREAS. (a) The commissioner of
20 education shall recommend to the legislature, not later than January 31,
21 1981, whether changes should be made in the boundaries of a regional
22 educational attendance area organized under AS 14.08 to conform the bound-
23 aries of the regional educational attendance area to an unorganized borough
24 of which it is a part.

25 (b) The Alaska Coastal Policy Council shall recommend to the legis-
26 lature, not later than January 31, 1981, whether changes should be made in
27 the boundaries of an existing coastal resource service area organized under
28 AS 46.40 to conform the boundaries of the coastal resource service area to an
29 unorganized borough of which it is a part.

1 * Sec. 8. This Act takes effect immediately in accordance with AS 01.10.-
2 070(c).

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7657
Chenoweth

Introduced: 1/21/80
Referred: Community & Regional
Affairs and Finance

BY THE RULES COMMITTEE BY REQUEST
OF THE LEGISLATIVE COUNCIL (for the
Community and Regional Affairs
Committee Interim Joint Local
Government Study)

1 IN THE HOUSE

2 HOUSE BILL NO. 580

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act establishing unorganized boroughs, amending the
7 responsibilities of state agencies for state programs
8 and services for residents of organized and unorganized
9 boroughs, and authorizing adoption of home rule char-
10 ters by unorganized boroughs; and providing for an
11 effective date."

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

13 * Section 1. PURPOSE. The purpose of this Act is to provide for the
14 division of the state's single unorganized borough into unorganized boroughs
15 to accommodate the delivery of services and programs by state agencies within
16 common boundaries and to require the collection of data and information about
17 state programs with reference to a set of boundaries adopted for use by all
18 state agencies for the purpose of improving the delivery of state services
19 and encouraging the development of regional responsibilities for the planning
20 and implementation of these services.

21 * Sec. 2. AS 29.03 is amended by adding new sections to read:

22 Sec. 29.03.011. ESTABLISHMENT OF UNORGANIZED BOROUGHES. Except as
23 the boundaries are adjusted as provided in AS 29.03.021, the geographic
24 area within each regional educational attendance area established under
25 AS 14.08.031 is, effective 120 days after the effective date of this
26 Act, established as an unorganized borough.

27 Sec. 29.03.021. ADJUSTMENT OF BOUNDARIES BY COMMISSIONER. The
28 commissioner may, after public hearings in the areas affected, establish
29 boundaries other than the boundaries of a regional educational attend-

1 ance area for an unorganized borough under AS 29.03.011. In making
2 adjustments, the commissioner shall consider the standards applicable to
3 the incorporation of boroughs under AS 29.18.030 and the regional boun-
4 daries adopted by the Native regional corporations established under the
5 Alaska Native Claims Settlement Act. The commissioner may not establish
6 boundaries for an unorganized borough which include territory within
7 more than one Native regional corporation established under the Alaska
8 Native Claims Settlement Act unless the inclusion of the territory is
9 reasonably necessary for the efficient administration of programs and
10 services by state agencies.

11 * Sec. 3. AS 44.17 is amended by adding new sections to read:

12 ARTICLE 2. COLLECTION OF DATA AND INFORMATION
13 ABOUT STATE SERVICES IN DISTRICTS.

14 Sec. 44.17.100. DISTRICTS. Each of the following is a district of
15 the state:

16 (1) a borough or unified municipality incorporated under
17 AS 29; and

18 (2) an unorganized borough determined under AS 29.03.011 -
19 29.03.021.

20 Sec. 44.17.110. DATA AND INFORMATION. Each state agency, in-
21 cluding a board or commission assigned to an agency for administrative
22 purposes, shall provide for the administration of the programs for which
23 it is responsible on the basis of districts designated in AS 44.17.100
24 by

25 (1) collecting data, processing and analyzing statistics, and
26 providing information about programs on the basis of each of the dis-
27 tricts;

28 (2) developing program planning for districts;

29 (3) coordinating program planning for agency activities with

1 the plans and activities of other agencies, municipalities, and federal
2 departments and agencies in each district; and

3 (4) providing information to the governor, legislature and
4 the public for use in the preparation and consideration of the state
5 budget and other legislation bearing on the provision of state services
6 in each district.

7 Sec. 44.17.120. EXEMPTIONS AND MODIFICATIONS. (a) An exemption
8 from AS 44.17.110 may be granted by the legislature to an agency if
9 conformity would cause undue expense, hardship, or decreased efficiency
10 in the development and operation of an agency program. The agency
11 requesting the exemption shall submit to the Legislative Council

12 (1) a written statement naming the program for which the
13 exemption is sought and explaining the reasons for seeking the exemp-
14 tion; and

15 (2) an evaluation of the practicality of conforming to
16 AS 44.17.110 within a five-year period.

17 (b) The boundaries of a district may be modified by the legisla-
18 ture if the requirements of conformity to the boundaries as set out in
19 AS 44.17.100 would be detrimental to the accomplishment of the objec-
20 tives of an agency program. An agency requesting modification of the
21 boundaries shall submit to the Legislative Council

22 (1) a statement naming the program for which modification of
23 district boundaries is requested and the reasons for seeking a modifica-
24 tion;

25 (2) a map depicting the revised boundaries which will be used
26 if a modification of boundaries is granted; and

27 (3) an evaluation of the likelihood of conforming to the
28 boundaries established in AS 44.17.100 within a five-year period.

29 * Sec. 4. AS 29 is amended by adding a new chapter to read:

1 CHAPTER 19. DIRECT INCORPORATION OF A HOME RULE BOROUGH.

2 Sec. 29.19.010. INCORPORATION. (a) The residents of an unorgan-
3 ized borough established in accordance with AS 29.03.011 - 29.03.021 may
4 apply for the incorporation of a home rule borough. The petition for
5 borough incorporation shall be filed with the Department of Community
6 and Regional Affairs and shall include the information and signatures
7 required by AS 29.18.050. Petitions for incorporation filed under this
8 section shall be processed, reviewed and determined in accordance with
9 AS 29.18.060 - 29.18.090.

10 (b) The standards applicable to the incorporation of an organized
11 borough under art. X, sec. 3 of the state constitution and AS 29.18.030
12 apply to the incorporation of an organized borough under this section.

13 Sec. 29.19.020. CHARTER ELECTION. If the Local Boundary Commis-
14 sion accepts the petition filed under AS 29.19.010, it shall immediately
15 notify the lieutenant governor. Within 30 days after notification, the
16 lieutenant governor shall order an election within the proposed home
17 rule borough to determine whether the voters will elect a charter com-
18 mission of 11 members, and to determine the persons elected to serve on
19 the charter commission. The lieutenant governor shall provide not less
20 than 20 or more than 30 days during which candidates for the charter
21 commission may present nominating petitions. The election on the
22 question of election of a charter commission and the determination of
23 persons elected to serve on the charter commission shall be held not
24 less than 60 or more than 75 days after the date of the election order.

25 Sec. 29.19.030. PREPARATION OF CHARTER. (a) If, at the election
26 called by the lieutenant governor under AS 29.19.020, a majority of the
27 voters favors election of a charter commission, the 11 persons receiving
28 the highest number of votes cast at that election constitutes the char-
29 ter commission. The charter commission shall prepare a proposed charter

1 and submit it to the Department of Community and Regional Affairs within
2 one year of the first meeting of the charter commission. The commis-
3 sioner of community and regional affairs shall review the proposed
4 charter for compliance with laws applicable to home rule municipalities
5 and, if it complies, request the lieutenant governor to submit the
6 proposed borough incorporation petition and proposed home rule charter
7 to residents of the proposed home rule borough. If the proposed charter
8 does not comply with law, the commissioner shall return the proposed
9 charter to the charter commission with a statement of the legal defi-
10 ciencies.

11 (b) Within 90 days of the receipt of comments from the commis-
12 sioner of community and regional affairs with respect to provisions of a
13 proposed home rule charter which are not in compliance with the laws
14 applicable to home rule municipalities, the charter commission may
15 prepare and submit to the commissioner an amended charter which meets
16 the objections in the original proposed charter.

17 (c) Only one original and one amended charter may be submitted to
18 the commissioner of community and regional affairs under this section.

19 Sec. 29.19.040. RATIFICATION OF CHARTER. The lieutenant governor
20 shall order an election on the question of whether the area shall be
21 incorporated as a home rule borough in accordance with the charter
22 approved by the commissioner of community and regional affairs. The
23 proposed charter shall be posted throughout the proposed borough by the
24 lieutenant governor before the election is held. The election shall be
25 held not less than 60 or more than 90 days following the election order.

26 Sec. 29.19.050. RESULTS OF RATIFICATION ELECTION. (a) If a
27 majority of the votes cast by the qualified voters of the proposed
28 borough is against the incorporation of a borough under the proposed
29 home rule charter, the proposal is defeated.

1 (b) If a majority of the votes cast by the qualified voters of the
2 proposed borough favors incorporation of the borough under the proposed
3 home rule charter, the lieutenant governor shall declare that the un-
4 organized borough in which the election was held is incorporated as an
5 organized borough and a municipal corporation in accordance with the
6 provisions of the home rule charter. The lieutenant governor shall
7 provide for the election of the officers provided for in the charter.

8 (c) The election and qualification of officers under (b) of this
9 section shall be completed by the lieutenant governor in accordance with
10 AS 29.18.120 and the provisions of the home rule charter of the borough.

11 Sec. 29.19.060. VOTERS, ELECTIONS AND COSTS. (a) A person is
12 qualified to vote in an election authorized by AS 29.19.010 - 29.19.060
13 if he is qualified to vote in state elections and if he is a resident of
14 the unorganized borough proposed for incorporation as a home rule
15 borough.

16 (b) The lieutenant governor shall conduct elections authorized by
17 AS 29.19.010 - 29.19.050 substantially in the manner provided in the
18 Alaska Election Code (AS 15.05 - 15.60), and shall certify the results
19 of all elections under this chapter. Costs of elections under this
20 chapter shall be paid by the office of the lieutenant governor.

21 (c) Costs of charter preparation under this chapter shall
22 be paid by the Department of Community and Regional Affairs.

23 Sec. 29.19.070. APPLICABILITY OF GENERAL TRANSITIONAL PROVISIONS.
24 The provisions of AS 29.18.130 - 29.18.180 apply to home rule boroughs
25 incorporated under this chapter.

26 * Sec. 5. AS 29.03.010 and 29.03.020 are repealed.

27 * Sec. 6. This Act takes effect immediately in accordance with AS 01.10.-
28 070(c).

ALASKA STATE LEGISLATURE

ELEVENTH Legislature SECO. Q. Session

HOUSE Bill NO. 580

By THE RULES COMMITTEE BY REQUEST OF THE LEGISLATIVE COUNCIL (for the Community and Regional Affairs Committee Interim Joint Local Government Study)

"An Act establishing unorganized boroughs, amending the responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs, and authorizing adoption of home rule charters by unorganized boroughs; and providing for an effective date."

Unorganized boroughs

Introduced in the House 1/21, 1980

HISTORY IN THE HOUSE

19 80	Read first time and referred to Committee on												
Jan. 21	Community and Regional Affairs and Finance Reported back with recommendation that												
	Read second time and												
	Read third time and												
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	Signed by Speaker												
	Sent to Senate												
	CHIEF CLERK OF THE HOUSE												

HISTORY IN THE SENATE

19	Read first time and referred to Committee on												
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	Signed by President												
	Returned to House												
	SECRETARY OF THE SENATE												

HISTORY IN THE HOUSE

19	Received from Senate
	Concurred in Senate amendment thus adopting: VOTE
	Failed to concur in Senate amendment; asked Senate to recede VOTE
	Senate receded from amendment VOTE
	Senate failed to recede from amendment VOTE
	CC appointed by House
	CC appointed by Senate
	CC adopted by House VOTE
	CC adopted by Senate VOTE
	To enrolling Reported correctly enrolled Sent to Governor by Governor
	Filed with Lt. Governor
	Chapter No.