

LEG. FINANCE - BILLS 1977 - 1978 964

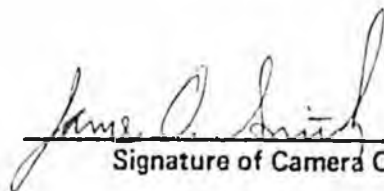
SB 436 thru SB 438

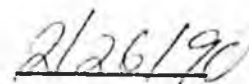


# RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

  
\_\_\_\_\_  
Signature of Camera Operator

  
\_\_\_\_\_  
Date

**COMMITTEE REPORT**  
**SENATE**

FURTHER: \_\_\_\_\_  
\_\_\_\_\_

Date: \_\_\_\_\_

Mr. President:

The Committee on \_\_\_\_\_ has had \_\_\_\_\_

under consideration and (a majority of the committee) (the committee report it back as follows)

- recommends it do pass                       recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for \_\_\_\_\_  
and \_\_\_\_\_  new title       same title
- AND attaches a Letter of Intent               New Fiscal Note
- reports it back without recommendation
- and recommends it be referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING DO PASS:

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
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\_\_\_\_\_  
Chairman

425  
January 25, 1978

The Honorable John L. Rader  
President of the Senate  
Alaska State Legislature  
Juneau, Alaska 99811

Dear Mr. President:

Under authority of art. III, sec. 18 of the Alaska Constitution, and in accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill making Fiscal Year 1978 appropriation adjustments for the Kotzebue Senior Citizens Center. This bill follows the approach taken by ch. 49 SLA 1977 (derived from HB 286, introduced by the Finance Committee).

This transfer of funds from the operating budget for the Kotzebue Pioneers' Home is necessary in order to complete construction of the Kotzebue Senior Citizens Center. The Department of Administration has advised that construction must begin by March 1 in order to retain the EDA grant for completion of the facility. The funds are available from the operating budget because the delayed completion of the center has reduced the amount needed for operation.

Back-up information is attached.

Sincerely,

S/SSH

Jay S. Hammond  
Governor

STATE  
of ALASKA

MEMORANDUM RECEIVED

JAN 18 1978

BUDGET &amp; MANAGEMENT

TO: [ Ronald L. Lind, Director  
Division of Budget and Management  
Office of the Governor

DATE: January 16, 1978

FILE NO.

TELEPHONE NO.

FROM: Commissioner B. B. Allen  
Department of AdministrationSUBJECT: Completion of Kotzebue  
Senior Citizens Center

I respectfully request that a supplemental appropriation be approved by the legislature for \$381.9 to complete the Kotzebue Senior Citizens Center. This amount is based on the difference between the current low bid and the appropriations available. Since we plan to readvertise we anticipate our needs to be somewhat less. Consequently, we would unallocate the excess appropriation to insure it is not available for expenditure. In order to partially offset the amount requested I am requesting you may delete \$381.9 from the FY 78 Kotzebue operating budget. As supported in Attachment 1 we have determined that this amount is excess to the program since the senior citizens center will not be in operation this fiscal year.

I request immediate action be taken to bring this matter before the legislature since construction must begin by March 1 in order to retain the EDA grant. Consequently, this gives us little time to award the bid. Since the bids will only be firm until March 14 (30 days after the bid award) it is in our best interests and the people of Kotzebue's to have a decision on the supplemental at the earliest possible date.

The work to be completed is largely mechanical, electrical, and interior finishing along with some landscaping. The uncompleted areas are more specifically described in the contract specifications attached. As you know, we received a \$600.0 grant from the Economic Development Administration (EDA) for completion of the facility. However, the bids on the project came in significantly more than the amount available for completion as noted in Attachment 2. Bonnar/Hodgal, JV was the previous contractor. The exact amount needed is further described in Attachment 3. Attachment 4 is the supplemental request analysis.

We considered three alternatives to the supplemental, however, none was considered acceptable. There may be some excess money available from other EDA grants in the State, however, we were advised that it would be unlikely that approval would be granted to transfer any excess grants to this project. In addition, the EDA advises approval could not be granted by March 1. However, I plan to request approval anyway. A second alternative was to pare down the scope of the work to stay within the \$600.0 limitation. This was ruled out since the reductions required would not permit the use of the facility as the legislature and the public intended. The third alternative was to renegotiate with the low bidder. We were advised this would be more costly than rebidding completion alternatives.

Ronald L. Lind, Director  
Division of Budget and Management  
Page 2

January 16, 1978

I have also asked the Department of Transportation to provide information on the full history of the funding for this project and to briefly explain how the scope of operation would change under the alternatives.

If you desire further information, please do not hesitate to contact myself, Kellus Sewell or the Department of Transportation. The contacts in the Department of Transportation on technical matters would be Project Manager Bob Venusti in Fairbanks at 452-6817 or George Porter in Juneau at 8117 or 8118.

BBA/mjc

CC: Commissioner Donald Harris  
George Porter  
Bob Venusti  
John Murphy, EDA  
Vernon L. Perry

Attachments

ATTACHMENT 1  
EXPENDITURES FY 78

<u>Description</u>	<u>Actual</u> <u>7/1-12/31</u>	<u>Projected</u> <u>1/1-6/30</u>	<u>FY 78 Appropriation</u>
FY 78 F.C.C.			625.0
ASHA Bond Payment	152.4		
Fire Insurance		11.2	
Kotzebue Elec. Assn. operation of refrig. equip for foundation	4.3	9.9	
Donald L. Tucker mtnce contract	4.1	6.7	
City of Kotzebue sec. @300/mo.	1.7	2.4	
Misc. Travel, Cont. & Commodities	.2	4.8	
Contingency Fund	<u>        </u>	<u>45.9</u>	
TOTALS	162.2	80.9	<u>(243.1)</u>
Projected Excess			<u><u>381.9</u></u>



ATTACHMENT 3

GEN CONST FBK  
+  
DEPT ADM JNU

12.29.77                      09:37                      TELEX NO 2

TP:0: RUSS CLARK, DEPT. OF ADMIN.

FROM: ROBERT VENUSTI, REGIONAL DESIGN CHIEF, INTERIOR REGION

SUBJECT: KOTZEEUE SENIOR CITIZEN'S CENTER CONSTRUCTION DOLLARS

NEEDED:	BASE BID PLUS ALT. NO. 1	\$865,600
	7 PERCENT OF ABOVE (CONTINGENCY)	60,600
	GRAVEL	50,000
	TOTAL	\$976,200
HAVE:	EDA	\$524,300
	CHAPTER 279-76	70,000
	TOTAL	\$594,300
DIFFERENCE:		\$381,900

APOVE IS FOR CONSTRUCTION MONEY ONLY, ALL OTHER BUDGET ITEMS RE-  
MAIN AS IS. NEED \$381,900 TO AWARD CONSTRUCTION CONTRACT.

ROBERT VENUSTI/REGIONAL DESIGN CHIEF/INTERIOR REGION

TELEX COPY: GEORGE PORTER/REGIONAL DESIGN & CONST CHIEF/SE REGION

#

PRIORITY PLEASE CONFIRM RECEIPT OF THIS TELEX

WE HAVE RECEIVED YOUR TELEX  
THANKS

+  
DEPT ADM JNU

GEN CONST FBK  
V

ATTACHMENT 4

FY 78 SUPPLEMENTAL REQUEST ANALYSIS

	FY 76 ACTUAL	FY 77 FINAL AUTH.	FY 77 ACTUAL	FY 78 GOV. BUDGET	FY 78 INITIAL AUTH.	FY 78 CURRENT AUTH.	EXPENDITURES + ENCUMBRANCES			OTHER OBLIGATIONS			PROJECTED EXPENDITURES + ENCUMBRANCES 1/1 - 6/30	FY 78 (DEFICIT) OR EXCESS	FY 7 MAINTENANCE REQUEST
							7/1	12/31	7/1	12/31	1/1 - 6/30				
PERSONAL SERVICES	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
TRAVEL	-	-	.6	-	-	-	-	-	-	-	1.4	(1.4)	.6	-	
CONTRACTUAL SERVICES	78.0	52.0	29.4	26.4	-	-	9.8	-	-	-	33.0	(42.8)	500.3	-	
COMMODITIES	-	-	-	21.6	-	-	-	-	-	-	.6	(.6)	-	-	
EQUIPMENT	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
LANDS, BLDGS. ...	-	152.4	153.3	152.4	152.4	152.4	152.4	-	-	-	-	-	151.8	-	
GRANTS, CLAIMS, ...	-	-	-	350.0	472.6	472.6	-	-	-	-	45.9	426.7	-	-	
MISCELLANEOUS	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
TOTAL	78.0	204.4	183.3	550.6	625.0	625.0	162.2	-	-	-	80.9	381.9	652.	-	
FEDERAL RECEIPTS REQUIRED OF MATCHING															
OTHER GENERAL FUND	78.0	204.4	183.3	550.6	625.0	625.0	162.2	-	-	-	80.9	381.9	652.7	-	
INTER-AGENCY RECEIPTS															

Agency Administration

BRU Pioneers' Homes

COMPONENT Kotzebue Pioneers' Home REVISSED

STATE  
of ALASKA

*MEMORANDUM*  
DEPARTMENT OF TRANSPORTATION & PUBLIC FACILITIES

TO:  Kellus Sewell  
Administrative Officer  
Department of Administration

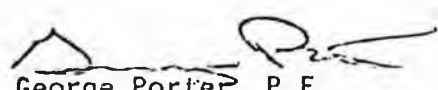
DATE: January 17, 1978

FILE NO

RECEIVED

TELEPHONE NO

JAN 19 1978

FROM:   
George Porter, P.E.  
Southeast Regional Chief  
Division of General Design  
& Construction

SUBJECT: Kotzebue Senior ~~Center~~ **MANAGEMENT**  
Center  
Project No. H92601

Attached are copies of the Specifications for the above referenced project. The bid documents will be modified to reflect the following:

- Basic Bid: Will include completing the heating and control work for entire building, completing the basic ventilation system and completion of rough in for all plumbing.
- Alternate 1: Completes sprinkler system.
- Alternate 2: Completes the mechanical rooms, entrance areas, public rest rooms and main living and lobby area.
- Alternate 3: Completes the sewing room, janitor and storage areas and one set showers.
- Alternate 4: Completes a living unit consisting of two guest rooms.
- Alternate 5: Completes second living unit consisting of two guest rooms.
- Alternate 6: Completes second set of showers, ivory carving room with storage.
- Alternate 7: Completes the laundry and baths.
- Alternate 8: Completes administrative offices and storage.
- Alternate 9: Completes workroom area.
- Alternate 10: Completes third set of guest rooms.
- Alternate 11: Completes fourth set of guest rooms.
- Alternate 12: Completes fifth set of guest rooms.

Kellus Sewell  
Memo

- 2 -

January 17, 1978

Alternate 13: Completes sixth set of guest rooms.

Alternate 14: Completes the kitchen.

Alternate 15: Completes all site and exterior work.

Attachments - 4 sets of specifications

cc: Mike Orelve w/one copy specifications

Original sponsor: Rules Committee by  
request of the Governor

Offered: 1/30/78  
Referred: Finance

1 IN THE SENATE

BY THE JUDICIARY COMMITTEE

2 CS FOR SENATE BILL NO. 436

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a supplemental appropriation to the  
7 Department of Administration for the Kotzebue Senior  
8 Citizen Center; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of \$381,900 is appropriated from the general fund to  
11 the Department of Administration for completion of the Kotzebue Senior Citizen  
12 Center.

13 \* Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-  
14 070(c).

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Introduced: 1/25/78  
Referred: Judiciary and  
Finance

1 IN THE SENATE

BY THE RULES COMMITTEE BY  
REQUEST OF THE GOVERNOR

2 SENATE BILL NO. 436

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE -- SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making Fiscal Year 1978 appropriation adjust-  
7 ments for the Kotzebue Senior Citizens Center; and  
8 providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. Section 9, ch. 153 SLA 1977, page 12, line 6 (Social  
11 Services, Pioneers Homes, Kotzebue), is amended to read:

	Appropriation	Appropriation Fund Source
	Item	General
14	Kotzebue	
	<u>\$243,100</u> [625,000]	<u>\$243,100</u> [625,000]

15 \* Sec. 2. Section 11, ch. 153 SLA 1977, page 52, is amended by adding  
16 two lines between lines 21 and 22:

17 DEPARTMENT OF ADMINISTRATION

18 Kotzebue Senior Citizens Center Completion \$381,900

19 \* Sec. 3. Section 12, ch. 153 SLA 1977, page 63, line 16 (Social Services  
20 is amended to read:

21 General Fund \$41,180,300 [41,562,200]

22 \* Sec. 4. Section 12, ch. 153 SLA 1977, page 66, line 22 (Capital  
23 Projects), is amended to read:

24 General Fund \$30,132,000 [29,750,100]

25 \* Sec. 5. This Act takes effect immediately in accordance with AS 01.-  
26 10.070(c).

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29

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

EB  
17 + 436

## DEPARTMENT OF ADMINISTRATION

OFFICE OF THE COMMISSIONER

POUCH C - JUNEAU 99811

January 30, 1978

Honorable John Sackett  
Chairman  
Senate Finance Committee  
Pouch V  
Juneau, Alaska 99811

Dear Senator Sackett:

The following information is submitted in response to requests from Senator Hohman and Senator Butrovich this morning during discussions before your committee on the Pioneer Homes.

The budget request for the Kotzebue home, exclusive of ASHA costs, was developed by adding 25% to the cost of the Palmer home (the home with the highest operational costs). For FY 78 the request is \$500.3 (\$18.6/bed plus 25% times 20 beds plus inflation).

The FY 78 cost per bed for each home is shown below.

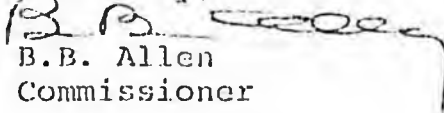
Home	Beds	<u>Number</u>		
		Av. Residents	Budget 1) \$ Million	Cost/Bed 1) \$ Thous.
Sitka	155	125	\$ 2.2	\$ 14.1
Fairbanks	119	108	2.0	16.9
Palmer	97	95	1.8	18.6
Anchorage	<u>153</u>	<u>94</u>	<u>1.9</u>	<u>12.5</u>
TOTAL	524	420	\$ 7.9	\$ 15.1

1) Excludes ASHA Costs

I have also been advised that regulations governing adult care facilities such as the Kotzebue Senior Citizens Center will soon be issued by the Department of Health and Social Services.

Should you have any questions please do not hesitate to call me.

Sincerely,

  
B.B. Allen  
Commissioner

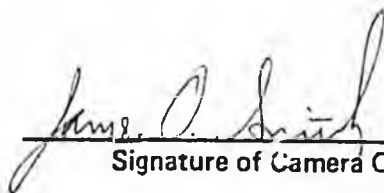
BBA/KS/bc

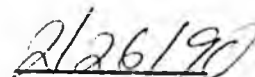


# RECORDS CERTIFICATION



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\_\_\_\_\_  
Signature of Camera Operator

  
\_\_\_\_\_  
Date

**COMMITTEE REPORT**  
**SENATE**

FURTHER: \_\_\_\_\_

Date: \_\_\_\_\_

Mr. President:

The Committee on FINANCE has had 4/23/77

under consideration and (a majority of the committee) (the committee reports it back as follows)

- recommends it do pass                       recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for \_\_\_\_\_
- and \_\_\_\_\_  new title       same title
- AND attaches a Letter of Intent               New Fiscal Note
- reports it back without recommendation
- and recommends it be referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING DO PASS:

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OTHER RECOMMENDATIONS:

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\_\_\_\_\_  
Chairman

POSITION PAPER

ON

SENATE BILL NO. 438

"An Act increasing the amount of assistance to families with dependent children"

Senate Bill 438 proposes to continue the current monthly maximum payments for Aid to Families with Dependent Children (AFDC) households, in which a dependent child lives with a relative who is not needy in his own right. The bill would remove the \$520 maximum payment limit which applies to families with 7 or more such children, however. The current maximum monthly payments for eligible families which include a needy parent or other relative would be increased by \$100 per month. The 7-person \$520 maximum for these "adult included cases" would also be eliminated. In addition, for each year beginning on July 1, 1979, amounts payable under AFDC would be eligible for increase by a percentage equal to the annual percentage increase in the Department of Labor BLS Consumer Price Index for Anchorage.

Removal of the \$520 maximum for both types of AFDC-eligible families (adult included and adult not included) would have no significant effect upon program expenditures or numbers of AFDC recipients. Few Alaskan families contain more than 7 members, and still fewer of these meet the other AFDC eligibility criteria.

The \$100 per month increase in the maximum payment to families with a needy parent or other relative in the home would have a significant effect upon the number of persons eligible for AFDC and upon total program expenditures.

Currently, 75% of all AFDC families contain a parent. The FY 79 anticipation is that an average 3,296 such families would apply and be found eligible to receive monthly AFDC benefits. This bill would increase the average monthly payments per family by \$100. Thus the FY 79 increase in AFDC expenditures per month for currently anticipated recipients would be \$3,955.2 (3,296 families, times \$100 increase per family per month, times 12 months = \$3,955.2) \$1,977.6 State General Funds, \$1,977.6 Federal Matching Funds.

There would be a likely increase in the number of recipients as well. The \$100 increase in eligibility standards would result in current recipients remaining on the program longer and new applicants becoming eligible earlier due to the higher income standards.

There is no accurate method for estimating the number of potentially eligible family units who are now ineligible on grounds of income but who would be eligible at the higher proposed standards, nor is there any reliable method for estimating how many of those units would choose to apply. Census and economic data do not measure all of the complicated AFDC eligibility criteria factors (such as deprivation of the support and care of one or both parents and living with an AFDC "specified relative"), nor do they separately or collectively relate living situations to economic data.

SENATE BILL NO. 438/POSITION PAPER

There is little doubt that utilization of the program would expand with an increase in eligibility standards and payment levels. The Department estimates that a 1/3 increase in the standards for the most common AFDC family size would result in a 30% increase in the number of newly-eligible AFDC families with a parent (or 989 new families in an average month). It is assumed that each new family would have a net non-AFDC income between the old standard and the new standard, thus requiring an approximate AFDC payment of \$50 monthly. Therefore the cost of these new eligibles for FY 79 would be \$593.4 (989 families per month, times \$50 average payment per month, times 12 months), \$296.7 SGF, \$297.6 Federal Match.

Under the Legislative Staffing Formula agreed upon for eligibility workers, this projected AFDC caseload increase would necessitate adding four new eligibility workers, one supervisor, and one clerk to the Eligibility Determination BRU for FY 79, at an estimated FY 79 cost of \$157.3. This estimate is based upon Anchorage salary levels for all new positions, and includes equipment, contractual, and commodities costs. Though projections are unobtainable, concurrent increases in Medicaid costs would result with the increase in AFDC families.

For FY 80 and each subsequent year the Anchorage cost of living escalator provision of this measure would further increase the number of recipients and program expenditures, however, valid projections are not possible at this time. The average annual percentage increase in the CPI for Anchorage since July of 1970 has been 6.8%. Cost projections for FY 80 and subsequent years' are made by applying this percentage increase in the absence of a more accurate statistical methodology.

The Department supports the concept of an increase in AFDC payments to families with needy relatives. The Department also supports the periodic revision of AFDC payment levels in order to provide more adequately for the care of dependent children in their own homes. The Department cannot, however, support an increase in the Governor's Budget request for FY 79.

Approved By:     Rod Beets    

    2/14/78    

for Richard R. Wilson, Director  
Division of Public Assistance

Date

    Helen D. Beirne    

    2/14/78    

Helen D. Beirne, Commissioner  
Department of Health & Social Services

Date

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 438  
Title An act increasing the amount of assistance to families with dependent children  
Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL

Agency Affected HEALTH & SOCIAL SERVICES  
Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
Budget Request Unit(s) Affected AFDC

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7
TOTAL		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7

FUNDING (Thousands of Dollars)

GENERAL FUND		2,274.3	2,428.9	2,594.1	2,770.4	2,958.8
FEDERAL FUNDS		2,274.3	2,429.0	2,594.1	2,770.5	2,958.9
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Of the above grant totals, amounts required to existing and new grants in FY 79 are:

Current cases 3,995.2  
New cases 593.4

Costs of new eligibles constitutes approximately 13% of the total increase proposed in this legislation.

IV. DATE 2/14/78 PREPARED BY ERIC HANSE, TRAINING SPECIALIST *MRH*  
AGENCY HSS/DIVISION OF PUBLIC ASSISTANCE  
PHONE (907) 465-3555  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 438

Title An act increasing the amount of assistance to families with dependent children.

Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL

Agency Affected HEALTH & SOCIAL SERVICES

Program Category Affected DIVISION OF PUBLIC ASSISTANCE

Budget Request Unit(s) Affected ELIGIBILITY DETERMINATION

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES		124.4	152.9	141.9	151.5	161.8
200 TRAVEL						
300 CONTRACTUAL		5.1	5.4	5.8	6.2	6.6
400 COMMODITIES		1.2	1.5	1.4	1.5	1.6
500 EQUIPMENT		4.8	5.1	5.4	5.8	6.2
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		135.5	144.7	154.5	165.6	176.2

FUNDING (Thousands of Dollars)

GENERAL FUND		52.8	56.4	60.2	64.5	68.7
FEDERAL FUNDS		82.7	88.3	94.3	101.1	107.5
OTHER (Specify)						

POSITIONS

FULL TIME		6.0	6.0	6.0	7.0	7.0
PART TIME				1.0		
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Costs for FY 79 and FY 80 are for: 4 Eligibility Workers II  
1 Eligibility Worker IV  
1 Clerk Typist III

All at Anchorage salary levels.

The legislative staffing formula is No. of cases x .53 actions per case  
3 ÷ 117 actions per worker x .9 vacancy factor = No. of staff required.

IV. DATE FEBRUARY 14, 1978

PREPARED BY ERIC HANSEN, TRAINING SPECIALIST *Eric Hansen*

AGENCY HSS/Division of Public Assistance

PHONE (907) 465-3355

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

SB 438

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

POUCH H 01 - JUNEAU 99811

January 20, 1978

Senate Finance  
Document # Committee #1

The Honorable John Sackett  
Alaska State Legislature  
Capitol Building, Room 415  
Pouch V  
Juneau, Alaska 99811

Dear Senator Sackett:

RE: AFDC Increase Proposal

You have asked our preliminary assesment of the fiscal impact upon the AFDC program if the following changes were made for FY 78 in our AFDC program:

1. Increase in ciigibility standard and maximum AFDC payment for a family of two from \$300 per month to \$400 per month.
2. Corresponding \$100 increase in all other family size standards and payments.
3. Removal of the \$520 maximum payment per family.
4. Provision for an annual cost c. living increase on the standards and payments effective July 1, 1979, with the annual increase to be equal to the percentage increase in the cost of living in Anchorage.

Under the current standards, we have predicted a FY 79 AFDC program cost of \$16,074.2 (50% federal match). This is based upon an anticipated 11,648 average number of recipients per month (in approximately 4,395 separate units) with each individual recipient receiving an average monthly AFDC payment of \$115.00. The following estimates are based upon these figures, even though FY 78 AFDC performance since the time of budget submission shows a probability that the number of recipients will be significantly higher than was originally expected.

Gordon Landis

A \$100 increase per AFDC family would produce the following:

<u>FAMILY SIZE</u>	<u>OLD STANDARD AND PAYMENT</u>	<u>PROPOSED MAXIMUM STANDARD</u>
1	\$150	\$250
2	300	400
3	350	450
4	400	500
5	450	550
6	500	600
7	520	650
8	520	700
9	520	750
10	520	800

These increases would have three major effects:

1. Monthly expenditures for current AFDC recipients would increase by \$100 for each family. There are 2.65 recipients per AFDC family, therefore, the average cost per recipient would increase by \$37.74 per month ( $100 \div 2.65 = \$37.74$ ). Total expenditures for FY 79 would therefore, be 11,648 recipients per month x  $(\$115.00 + \$37.74) \times 12 \text{ months} = \$21,349.4$ .

Thus the increase in FY 79 AFDC costs for current recipients would be \$5,275.2: \$2637.6 General Funds and \$2637.6 Federal Match funds.

2. There would also be significant increase in the number of recipients. The \$100 increase in eligibility standards would result in many current recipients remaining on the program longer, because the new AFDC payment levels would make the program more effective meeting their basic needs and because they would be able to earn or receive more non-AFDC income before becoming ineligible.
3. The program would appear be a much more appealing alternative than seeking marginal employment, migrating out of state, or rearranging living situations. Many new clients would apply, and many more of those who apply would meet the higher income standards.

Unfortunately, there is no accurate method for estimating the number of potentially eligible family units who are now ineligible on grounds of income who would be eligible at the higher proposed standards, nor is there any reliable method for estimating how many of those units would choose to apply. Census and economic data do not measure all of the complicated AFDC eligibility criteria factors (such as deprivation of the support and care of one or both parents and living with an AFDC "specified relative"), nor do they separately or collectively relate living situations to economic data.

There is no doubt that utilization of the program would expand with a large increase in eligibility standards and payment levels. However any estimate of how great an expansion would occur is little more than pure conjecture.

For purposes of providing you with some sense of what could occur, we can make an arithmetic assumption that a third increase in the most common AFDC standard would produce a third increase in the number of AFDC recipients (from 11,648 to 15,530). It is logical to make the assumption that these 3883 new recipients would qualify to receive an average monthly AFDC payment 50% lower than the increased average payment of those who are eligible under the current standards.

We would, therefore, estimate the cost for FY 79 for new-AFDC eligibles would be 3,558.5 (3883 times \$76.37 times 12 months).

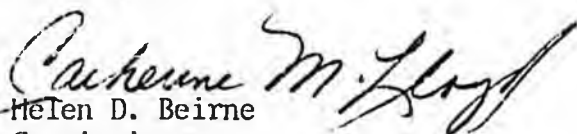
Elimination of the \$520 payment limit would not have a significant effect, for Alaska family units are small. The effect of a cost-of-living escalator in FY 80 and following would be to increase both the average payment per recipient and the number of newly-eligible recipients each year.

The total FY 79 AFDC benefits cost of what you have proposed would perhaps reach or exceed \$24,907.9, an increase over anticipated expenses of \$8,830.7, 50% of which would be state funds.

In addition to these direct AFDC benefits costs, any large increase in AFDC recipients would produce increase in expenditures in all AFDC-related programs (such as Medicaid, General-Relief Medical, WIN, Child Support Enforcement, etc.) Also, increased personnel would be required within the Eligibility Determination and Public Assistance Administration BRUs and most probably in other AFDC-related programs.

Under the legislative staffing formula agreed upon for eligibility workers, these projected caseload increases would necessitate 7 new eligibility workers, one supervisor and one clerk, at an estimated cost for FY 79 of \$182.1. This is based on Anchorage salary levels for all 9 positions, and includes equipment, contractual, and commodities costs. It does not include staff increases which would probably be required in the medical payments units, the central office administration section, or any of the AFDC-related agencies.

Sincerely,

  
Helen D. Beirne  
Commissioner



**ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.**

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

**Creation of a Revolving Loan Fund to Implement Licensing Requirements  
for Adult Care Residential Facilities**

Thanks to legislative action in 1977, Alaska's Adult Care Residential Facilities are now required to be licensed for the protection of dependent adults. In an attempt to insure that existing facilities would be assisted in complying with newly enacted licensing standards, a Revolving Loan Fund available to Adult Care Facilities to utilize in upgrading the facilities was also proposed in House Bill 365. House Bill 366, companion legislation, was introduced to provide an appropriation to implement the Fund.

ACTION REQUESTED

Support of every Legislator is requested for passage of legislation establishing a Revolving Loan Fund for Residential Care Facilities as well as passage of an appropriation in the amount of at least \$100,000 to guarantee that the Fund will be fully operational.



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.  
P. O. Box 3-3794  
ANCHORAGE, ALASKA 99501

## ISSUES '78

### LICENSING OF SOCIAL WORKERS IN ALASKA

*Legal regulations of the social work profession in Alaska is needed to protect consumers of the social services by enabling them to identify qualified practitioners with acceptable credentials. At the present time, nineteen (19) states and Puerto Rico legally regulate social work practice. Following the pattern of NASW's Model Licensing Act, fourteen (14) of the state bills include differentiated practice levels and examination requirements, ten (10) provide for privileged communication between social workers and client, and five (5) include provisions for continuing education requirements for license renewal. Bills are now pending before twenty-five (25) more state legislatures.*

*Alaska has no law regulating social work practice whatsoever.*

#### ACTION REQUIRED

*Alaska Chapter of NASW urges support of a Licensing Law for Social Workers in Alaska which contains the following provisions:*

- 1. Licenses different levels of social work practice based upon education and experience.*
- 2. Establishes requirements for objective assessment of qualifications for each level of practice.*
- 3. Establishes criteria for independent practice of social work.*
- 4. Insures the consumer of the confidentiality of worker/client communication.*
- 5. Sets requirements for license renewal.*



**ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.**

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

**AFDC GRANT INCREASE**

Alaska Statute 47.25.320 presently limits Aid to Families with Dependent Children (AFDC) Grants for a mother and one child to a maximum of \$300 per month. An additional \$50 per month for each additional child up to a maximum of \$520 per month is allowed. Alaska's cost of living figures are the highest in the nation and make it impossible for AFDC families to meet their needs adequately on these amounts. Alaska Statute 47.25.320 also neglects to provide a mechanism for grant increases according to cost of living increases and thus imposes additional hardship on one group of Alaska's public assistance recipients - those on AFDC.

The Alaska Chapter, National Association of Social Workers believes that AFDC grant amounts must be increased to provide Alaska's economically deprived citizens with even a minimal standard of living.

ACTION REQUESTED

Amendment of Alaska Statute 47.25.320 to:

1. Increase the maximum grant for a mother and one child under AFDC to \$400 per month (retaining \$50 allotment for each additional child).
2. Remove the \$520 ceiling on grant amounts.
3. Include a provision for automatic grant increase tied to cost of living increases.

AFDC GRANT INCREASE

Fact Sheet

1. 4,625 total AFDC cases October, 1977  
8,874 children  
3,499 adults  
12,373 individuals included
2. Average payment per recipient October, 1977  
\$107.84
3. 1,461 AFDC cases included parent October, 1977  
and one child and received maxi-  
mum grant of \$300.00
4. Federal Poverty Guidelines April, 1977  
2 person non-farm family, Alaska  
\$4,920 per year

---

Source:

1. Division of Public Assistance, Juneau
2. Division of Public Assistance, Juneau
3. Division of Public Assistance, Juneau
4. Alaska Department of Labor

October  
12,373 individuals  
4,625 cases  
November  
11,645 individuals

63-11-13 1545



**ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.**

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

Advisory Boards to the Division of Public Assistance  
and  
The Division of Social Services

The National Association of Social Workers, Alaska Chapter, supports the establishment of advisory boards for the Division of Public Assistance and for the Division of Social Services. These two divisions serve large numbers of the public and at the present time have no formal procedures for public input into policies and agency operations nor any mechanism for program review by the public.

NASW supports a statutory requirement for advisory boards to the Division of Social Services and to the Division of Public Assistance.

ACTION REQUESTED

Support for legislation which provides for the following:

1. A nine member statewide board which:
  - a. is composed of 1/3 consumers of services of the division in question, 1/3 professional providers of social services, 1/3 private citizen representation,
  - b. meets at least quarterly throughout the year and in various locations in the state,
  - c. produces an annual public report on their activities and recommendations to the Commissioner of Health & Social Services and the Legislature regarding the division which they advise.



**ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.**

Box 3-3794  
Anchorage, Alaska 99501

**ISSUES '78**

The Alaska Chapter, National Association of Social Workers believes that a revised mental health law is necessary to insure that all Alaskans mental health needs are met.

**ACTION REQUESTED**

The revised statutes should clearly reflect that the intent of the law is to more adequately protect the legal rights of persons suffering from mental illness. These statutes should attempt to balance the individual's constitutional right to physical liberty and the state's interest in 1) protecting society from persons who are dangerous to others; and 2) in protecting persons who are dangerous to themselves, by providing due process safeguards at all stages of commitment proceedings.

In addition, the law should encompass the following principles:

1. that persons be given every opportunity to accept voluntary treatment prior to involvement with the judicial system;
2. that persons be treated in the least restrictive alternative environment consistent with their treatment needs;
3. that treatment occur as promptly as possible and as close to the individuals home as possible;
4. that a system of community mental health facilities and supports be available;
5. that patients be informed of their legal rights and be informed of and allowed to participate in their treatment program as much as possible;
6. that all Alaskan citizens have a right to mental health treatment.

JAY S. HARRISON, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF PUBLIC ASSISTANCE

FOUCH 1107--JUREAU 93811

November 18, 1977

Pudge Kleinkauf  
4201 MacGinnes  
Anchorage, Alaska 99501

Concerning your request for statistics supporting proposal and legislation to raise the AFDC minimum payment level from \$300 to \$400 for two-person families.

Dear Ms. Kleinkauf:

After having discussed the project with Data Processing at greater length, we determined that we could manually retrieve the data you require more quickly and accurately.

We have manually researched our October warrant registers and have come up with the following results:

Total number of AFDC Adult Included plus one dependent cases for October, 1977: 1875

Total number of above cases receiving full \$300 grants: 1461

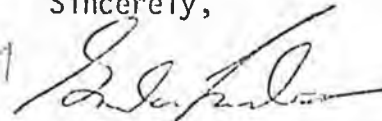
Total number of all AFDC cases for October: 4625

Total October recipients: 12,373 (3499 adults, 8874 children, \$107.84 average payment per recipient)

I trust these figures will prove useful.

Sincerely,

3347



Gordon Landes, Public Assistance  
Programs Officer

cc: Catherine M. Lloyd  
Deputy Commissioner



**ALASKA CHAPTER**  
**NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.**  
Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

Revision of Alaska's Adoption and Relinquishment of Parental Rights Statutes

The Alaska Chapter, National Association of Social Workers believes that present Alaska Statutes governing Adoption do not adequately protect the legal rights of children, natural parents nor prospective adoptive parents.

ACTION REQUESTED

Legislative support is requested for revision of Alaska's statutes as follows:

1. Enactment of legislation providing for the voluntary relinquishment of parental rights and insuring the jurisdiction of the court over the child until an adoption is finalized.
2. Amendment of present adoption laws to require that the Consent to Adoption form be utilized only in cases where the prospective adoptive parent is known to the natural parent and the natural parent is consenting to that person's (and no other) adoption of the child.
3. That the jurisdiction of the court be required to protect every child to be adopted and that the individual or agency serving as legal guardian until the adoption of the child be identified.
4. That termination of parental rights within the adoption hearing be permitted only in cases where the natural parent knows and is specifically consenting to the adoption of the child by the prospective adoptive individual(s) (and no others).

Note: Parental rights can now be terminated by court order after the court has adjudicated a child as a Child in Need of Aid (AS.47.10.080(c)(3)).

47.25.310

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618, 89 S. Ct.

Agency v.  
1 Dist. Sup.  
10, 534 P.2d

§ 47.25.320 WELFARE, SOCIAL SERVICES AND INSTITUTIONS § 47.25.330

Sec. 47.25.320. Amount of assistance. (a) The department shall determine the amount of assistance for a dependent child and the relative with whom the dependent child is living, with regard to the resources and necessary expenditures of the family and the condition existing in each case. Assistance is sufficient if, when added to all other income and support available to the child, the child and relative have reasonable subsistence compatible with decency and health. However, the amount of assistance may not exceed the following:

(1) dependent child living with non-needy relative: for a child under age 18 who is living in the home of a nonneedy relative, \$150, plus an additional \$150 for the second child, and \$50 a child for the third and each additional child, up to a maximum of \$520;

(2) dependent child living with parent:

(A) for a parent and one child under 18, a maximum of \$300;

(B) Repealed by § 2 ch 149 SLA 1975.

(C) for each additional child under age 18, \$50 a month per child, up to a maximum of \$520 a month.

(b) The monetary maximums in (a) of this section do not apply to payments made under this program for the care of a dependent child in a foster family home. The payment shall conform to foster care rates as provided by the department.

(c) The department shall submit a report to the legislature not later than the first day of March of each year regarding fiscal data on the aid to families with dependent children program with special reference to amount of funds required to maintain adequate payments in consideration of changes in cost of living. (§ 51-2-33 ACLA 1949; am § 3 ch 57 SLA 1949; am § 2 ch 106 SLA 1951; am § 1 ch 131 SLA 1959; am § 2 ch 73 SLA 1963; am § 1 ch 181 SLA 1968; am § 1 ch 177 SLA 1970; am § 3 ch 125 SLA 1974; am §§ 1, 2 ch 149 SLA 1975)

Effect of amendments. — The 1974 subparagraph (A) of paragraph (2) of subsection (a) and repeated subparagraph

The 1975 amendment substituted "13" (B) of that paragraph. for "13" and "\$300" for "\$250" in

Sec. 47.25.330. Duties of department. The department shall

(1) administer assistance to families with dependent children under §§ 310 — 420 of this chapter;

(2) make the regulations and take the action which is necessary or desirable for carrying out §§ 310 — 420 of this chapter;

(3) cooperate with the federal government in matters of mutual concern pertaining to assistance to families with dependent children including the adoption of the methods of administration which the federal government finds necessary for the efficient operation of the plan for the assistance;

(4) make the reports in the form and containing the information which the federal government requires, and comply with the provisions which

47.25.430-01A  
47.25.640-AB  
ASA 7/1/76  
Levels of need note  
exceeding \$1334 a month  
for an individual recipient  
61

AFDC.

SB 438

1974: Last change.

1. Decent change kid where living with non-parents.

3 in family	\$ 350. <sup>00</sup>	} no income
5 " "	450. <sup>00</sup>	
7 " "	520. <sup>00</sup>	

Earned income: Just \$30 + % age is disregarded.  
Lose \$ for \$.

- ①. 300 to 400
  - ②. Cal.
  - ③. Removes maximum.
- 989 new families if raised.  
Average payment: \$50.<sup>00</sup>

Introduced: 1/25/78  
Referred: Health, Education  
& Social Services and Finance

BY SACKETT, CROFT, FERGUSON, HACKNEY,  
HOHMAN, HUBER, KERTTULA, POLAND, RAY,  
RODEY, SUMNER AND WILLIS

1 IN THE SENATE

2 SENATE BILL NO. 438

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act increasing the amount of assistance to families  
7 with dependent children; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 47.25.320(a, is amended to read:

11 (a) The department shall determine the amount of assistance for a  
12 dependent child and the relative with whom the dependent child is living,  
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26 (B) (repealed)

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28 per child [, UP TO A MAXIMUM OF \$520 A MONTH].

29 \* Sec. 2. AS 47.25.320 is amended by adding a new subsection to read:

12-9-77

Senator John Sackett -

Attached are NASW's priority issues for the year as well as some information regarding the AFDC Grant Increase - Sorry you missed the meeting where discussion definitely supported the need for an increase.

Members were extremely pleased that you had agreed to sponsor the legislation in the Senate.

Representative Clark Gruening indicated a willingness to sponsor the Bill in the House but first is planning to request more fiscal data from the Dept. of Health & Social Services.

# CORRECTION

THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY

Introduced: 1/25/78  
Referred: Health, Education  
& Social Services and Finance

BY SACKETT, CROFT, FERGUSON, HACKNEY,  
HOHMAN, HUBER, KERTTULA, POLAND, RAY,  
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29 \* Sec. 2. AS 47.25.320 is amended by adding a new subsection to read:

1 (d) The department shall adjust the amounts payable under (a) of  
2 this section on July 1, 1979 and annually thereafter based on the per-  
3 centage changes in the cost of living as determined by the United States  
4 Department of Labor, Bureau of Labor Statistics Consumer Price Index for  
5 Anchorage, Alaska.

6 \* Sec. 3. AS 47.25.320(c) is repealed.

7 \* Sec. 4. This Act takes effect July 1, 1978.  
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We told him of your interest  
& he will be in touch with  
you.

Our Fairbanks branch also  
has met with Senator Hackney  
& Representatives Cooper & Parr  
to acquaint them with the  
AFDC Grant Increase & report  
that all three indicate  
support. Representative Cooper  
will be approached regarding  
his willingness to sponsor  
the Bill.

I'd be of any assistance  
I can. Phone at work is  
272-5522 and at home 279-4821

Judge Kleinberg

HB 365  
HB 366 → Butro

SB 438 -

social work licensing - - SB 288 -  
assigned to Tillion

changed to  
3955.7 Total  
of which 1/2 is  
G.F.

counted \$100 increase in  
single child grant - for  
child who is in home of  
relative or remarried  
mother. - should have  
remained at \$150 - how  
many single child cases  
do they have?

Information system - yet they  
have to hand-count cases?

When grant was raised from  
150 to 300 in FY 74 5-17-73?  
how actual in recipients compared  
with projection.

did not  
change  
eligibility  
requirements

30% and 1/3

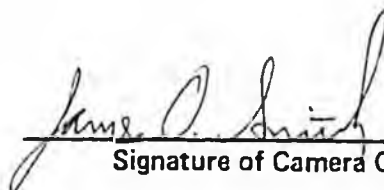
\$700 ~~and~~ ceiling would be acceptable.  
What amt would mother have to  
pay for food stamps

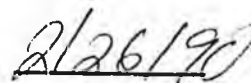


# RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

  
Signature of Camera Operator

  
Date

# COMMITTEE REPORT

## HOUSE

5/17/78

FURTHER: \_\_\_\_\_

Date: \_\_\_\_\_

Mr. Speaker:

The Committee on FINANCE has had SB 433

"An Act increasing the amount of assistance to families with dependent children, e.g."

under consideration and (a majority of the committee) (the committee reports it back as follows)

recommends it do pass                       recommends it do not pass

recommends it do pass with attached amendment(s)

recommends it be replaced with CS for \_\_\_\_\_

and \_\_\_\_\_  new title                       same title

AND attaches a Letter of Intent                       New Fiscal Note

reports it back without recommendation

and recommends it be referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING DO PASS:

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
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\_\_\_\_\_  
\_\_\_\_\_

John Q. ...  
Chairman

BEAD

Original sponsors: Sackett, Croft,  
Ferguson, et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 HOUSE CS FOR SENATE BILL NO. 438

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

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29 \* Sec. 2. This Act takes effect July 1, 1978.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HCS for Senate Bill No. 438  
 Title An act increasing the amount of assistance to families with dependent children  
 Requested by \_\_\_\_\_ Date 6/13/78

II. FISCAL DETAIL

Agency Affected Health and Social Services  
 Program Category Affected Division of Public Assistance  
 Budget Request Unit(s) Affected AFDC

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		2,126.1	2,126.1	2,126.1	2,126.1	2,126.1
<b>TOTAL</b>		<b>2,126.1</b>	<b>2,126.1</b>	<b>2,126.1</b>	<b>2,126.1</b>	<b>2,126.1</b>

FUNDING (Thousands of Dollars)

GENERAL FUND		1,063	1,063	1,063	1,063	1,063
FEDERAL FUNDS		1,063	1,063	1,063	1,063	1,063
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Above represents: 495 new cases @ \$25 average payment x 12 months = \$ 148.5  
 3,296 current cases @ \$50 average payment x 12 months = 1,977.6  
\$2,126.1

*Eric S. Hansen*

IV. DATE June 13, 1978 PREPARED BY Eric S. Hansen, Training Specialist  
 AGENCY Health and Social Services, Public Assistance  
 Original: Legislative Finance PHONE 465-3347  
 cc: Budget and Management  
 Prime Sponsor: (First Legislator Named)

Original sponsors: Sackett, Croft,  
Ferguson, et al

IN THE SENATE

BY THE FINANCE COMMITTEE

HOUSE CS FOR SENATE BILL NO. 438

IN THE LEGISLATURE OF THE STATE OF ALASKA

TENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to welfare; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 47.25 is amended by adding a new section to read:

Sec. 47.25.035. EXCEPTION TO ADMISSION CRITERIA. An applicant for admission to the home who has been a resident of the state for 30 years and is otherwise qualified for admission under sec. 20 or 30 of this chapter may not be disqualified for admission because of absence from the state if the commissioner of administration determines the absence was reasonable and admission is consistent with the intent of this chapter.

\* Sec. 2. AS 47.25.320(a) is amended to read:

(a) The department shall determine the amount of assistance for a dependent child and the relative with whom the dependent child is living, with regard to the resources and necessary expenditures of the family and the condition existing in each case. Assistance is sufficient if, when added to all other income and support available to the child, the child and relative have reasonable subsistence compatible with decency and health. However, the amount of assistance may not exceed the following:

(1) dependent child living with nonneedy relative: for a child under age 18 who is living in the home of a nonneedy relative, \$150, plus an additional \$150 for the second child, and \$50 a child for the third and each additional child [, UP TO A MAXIMUM OF \$520];

1 (2) dependent child living with parent:

2 (A) for a parent and one child under 18, a maximum of  
3 \$350 [\$300];

(B) (repealed)

(C) for each additional child under age 18, \$50 a month  
per child [, UP TO A MAXIMUM OF \$520 A MONTH].

\* Sec. 3. This Act takes effect July 1, 1978.

Original sponsors: Sackett, Croft,  
Ferguson, et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 HOUSE CS FOR SENATE BILL NO. 438

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to welfare; and providing for an  
7 effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 47.25 is amended by adding a new section to read:

10 Sec. 47.25.035. EXCEPTION TO ADMISSION CRITERIA. An applicant for  
11 admission to the home who has been a resident of the state for 30 years  
12 and is otherwise qualified for admission under sec. 20 or 30 of this  
13 chapter may not be disqualified for admission because of absence from  
14 the state if the commissioner of administration determines the absence  
15 was reasonable and admission is consistent with the intent of this  
16 chapter.

17 \* Sec. 2. AS 47.25.320(a) is amended to read:

18 (a) The department shall determine the amount of assistance for a  
19 dependent child and the relative with whom the dependent child is living,  
20 with regard to the resources and necessary expenditures of the family  
21 and the condition existing in each case. Assistance is sufficient if,  
22 when added to all other income and support available to the child, the  
23 child and relative have reasonable subsistence compatible with decency  
24 and health. However, the amount of assistance may not exceed the  
25 following:

26 (1) dependent child living with nonneedy relative: for a  
27 child under age 18 who is living in the home of a nonneedy relative,  
28 \$150, plus an additional \$150 for the second child, and \$50 a child for  
29 the third and each additional child [, UP TO A MAXIMUM OF \$520];

1 (2) dependent child living with parent:

2 (A) for a parent and one child under 18, a maximum of  
3 \$350 [\$300];

4 (B) (repealed)

5 (C) for each additional child under age 18, \$50 a month  
6 per child [, UP TO A MAXIMUM OF \$520 A MONTH].

7 \* Sec. 3. This Act takes effect July 1, 1978.  
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Introduced: 1/25/78  
Referred: Health, Education  
& Social Services and Finance

BY SACKETT, CROFT, FERGUSON, HACKNEY,  
HOHMAN, HUBER, KERTTULA, POLAND, RAY,  
RODEY, SUMNER AND WILLIS

1 IN THE SENATE

2 SENATE BILL NO. 438

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act increasing the amount of assistance to families  
7 with dependent children; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 47.25.320(a) is amended to read:

11 (a) The department shall determine the amount of assistance for a  
12 dependent child and the relative with whom the dependent child is living,  
13 with regard to the resources and necessary expenditures of the family  
14 and the condition existing in each case. Assistance is sufficient if,  
15 when added to all other income and support available to the child, the  
16 child and relative have reasonable subsistence compatible with decency  
17 and health. However, the amount of assistance may not exceed the  
18 following:

19 (1) dependent child living with nonneedy relative: for a  
20 child under age 18 who is living in the home of a nonneedy relative,  
21 \$150, plus an additional \$150 for the second child, and \$50 a child for  
22 the third and each additional child [, UP TO A MAXIMUM OF \$520];

23 (2) dependent child living with parent:

24 (A) for a parent and one child under 18, a maximum of  
25 ~~\$400~~ <sup>350</sup> [\$300];

26 (B) ~~(repealed)~~

27 (C) for each additional child under age 18, \$50 a month  
28 per child [, UP TO A MAXIMUM OF \$520 A MONTH].

29 \* Sec. 2. AS 47.25.320 is amended by adding a new subsection to read:

1 (d) The department shall adjust the amounts payable under (a) of  
2 this section on July 1, 1979 and annually thereafter based on the per-  
3 centage changes in the cost of living as determined by the United States  
4 Department of Labor, Bureau of Labor Statistics Consumer Price Index for  
5 Anchorage, Alaska.

6 \* Sec. 3. AS 47.25.320(c) is repealed.

7 \* Sec. 4. This Act takes effect July 1, 1978.  
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THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
Bill/Resolution No. SENATE BILL NO. 438  
Title An act increasing the amount of assistance to families with dependent children  
Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL  
Agency Affected HEALTH & SOCIAL SERVICES  
Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
Budget Request Unit(s) Affected AFDC

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7
TOTAL		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7

FUNDING (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
GENERAL FUND		2,274.5	2,428.9	2,594.1	2,770.4	2,958.8
FEDERAL FUNDS		2,274.5	2,429.0	2,594.1	2,770.5	2,958.9
OTHER (Specify)						

POSITIONS

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Of the above grant totals, amounts required to existing and new grants in FY 79 are:

Current cases <sup>#</sup> 3,995.2  
New cases <sup>#</sup> 593.4

Costs of new eligibles constitutes approximately 13% of the total increase proposed in this legislation.

IV. DATE 2/14/78 PREPARED BY Eric Hansen /pb <sup>MBH</sup>  
AGENCY HSS/DIVISION OF PUBLIC ASSISTANCE  
PHONE (907) 465-3355  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)

POSITION PAPER

ON

SENATE BILL NO. 438

"An Act increasing the amount of assistance to families with dependent children"

Senate Bill 438 proposes to continue the current monthly maximum payments for Aid to Families with Dependent Children (AFDC) households, in which a dependent child lives with a relative who is not needy in his own right. The bill would remove the \$520 maximum payment limit which applies to families with 7 or more such children, however. The current maximum monthly payments for eligible families which include a needy parent or other relative would be increased by \$100 per month. The 7-person \$520 maximum for these "adult included cases" would also be eliminated. In addition, for each year beginning on July 1, 1979, amounts payable under AFDC would be eligible for increase by a percentage equal to the annual percentage increase in the Department of Labor BLS Consumer Price Index for Anchorage.

Removal of the \$520 maximum for both types of AFDC-eligible families (adult included and adult not included) would have no significant effect upon program expenditures or numbers of AFDC recipients. Few Alaskan families contain more than 7 members, and still fewer of these meet the other AFDC eligibility criteria.

The \$100 per month increase in the maximum payment to families with a needy parent or other relative in the home would have a significant effect upon the number of persons eligible for AFDC and upon total program expenditures.

Currently, 75% of all AFDC families contain a parent. The FY 79 anticipation is that an average 3,296 such families would apply and be found eligible to receive monthly AFDC benefits. This bill would increase the average monthly payments per family by \$100. Thus the FY 79 increase in AFDC expenditures per month for currently anticipated recipients would be \$3,955.2 (3,296 families, times \$100 increase per family per month, times 12 months = \$3,955.2) \$1,977.6 State General Funds, \$1,977.6 Federal Matching Funds.

There would be a likely increase in the number of recipients as well. The \$100 increase in eligibility standards would result in current recipients remaining on the program longer and new applicants becoming eligible earlier due to the higher income standards.

There is no accurate method for estimating the number of potentially eligible family units who are now ineligible on grounds of income but who would be eligible at the higher proposed standards, nor is there any reliable method for estimating how many of those units would choose to apply. Census and economic data do not measure all of the complicated AFDC eligibility criteria factors (such as deprivation of the support and care of one or both parents and living with an AFDC "specified relative"), nor do they separately or collectively relate living situations to economic data.

SENATE BILL NO. 438/POSITION PAPER

There is little doubt that utilization of the program would expand with an increase in eligibility standards and payment levels. The Department estimates that a 1/3 increase in the standards for the most common AFDC family size would result in a 30% increase in the number of newly-eligible AFDC families with a parent (or 989 new families in an average month). It is assumed that each new family would have a net non-AFDC income between the old standard and the new standard, thus requiring an approximate AFDC payment of \$50 monthly. Therefore the cost of these new eligibles for FY 79 would be \$593.4 (989 families per month, times \$50 average payment per month, times 12 months), \$296.7 SGF, \$297.6 Federal Match.

Under the Legislative Staffing Formula agreed upon for eligibility workers, this projected AFDC caseload increase would necessitate adding four new eligibility workers, one supervisor, and one clerk to the Eligibility Determination BRU for FY 79, at an estimated FY 79 cost of \$137.3. This estimate is based upon Anchorage salary levels for all new positions, and includes equipment, contractual, and commodities costs. Though projections are unobtainable, concurrent increases in Medicaid costs would result with the increase in AFDC families.

For FY 80 and each subsequent year the Anchorage cost of living escalator provision of this measure would further increase the number of recipients and program expenditures, however, valid projections are not possible at this time. The average annual percentage increase in the CPI for Anchorage since July of 1970 has been 6.8%. Cost projections for FY 80 and subsequent years' are made by applying this percentage increase in the absence of a more accurate statistical methodology.

The Department supports the concept of an increase in AFDC payments to families with needy relatives. The Department also supports the periodic revision of AFDC payment levels in order to provide more adequately for the care of dependent children in their own homes. The Department cannot, however, support an increase in the Governor's Budget request for FY 79.

Approved By:     Rod Beet         2/14/78    

*for* Richard R. Wilson, Director  
Division of Public Assistance Date

    Helen D. Beirne         2/14    

Helen D. Beirne, Commissioner  
Department of Health & Social Services Date

POSITION PAPER/Department of Health and Social Services

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
Bill/Resolution No. SENATE BILL NO. 438  
Title An act increasing the amount of assistance to families with dependent children  
Requested by \_\_\_\_\_ Date 2/11/78

II. FISCAL DETAIL  
Agency Affected HEALTH & SOCIAL SERVICES  
Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
Budget Request Unit(s) Affected AFDC

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7
TOTAL		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7

FUNDING (Thousands of Dollars)

GENERAL FUND		2,274.5	2,428.9	2,594.1	2,770.4	2,958.8
FEDERAL FUNDS		2,274.5	2,429.0	2,594.1	2,770.5	2,958.9
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Of the above grant totals, amounts required to existing and new grants in FY 79 are:

Current cases 5,995.2  
New cases 595.4

Costs of new eligibles constitutes approximately 13% of the total increase proposed in this legislation.

IV. DATE 2/14/78 PREPARED BY ERIC HANSE, TRAINING SPECIALIST *EH*  
AGENCY HSS/DIVISION OF PUBLIC ASSISTANCE  
PHONE (907) 465-5355  
Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. SENATE BILL NO. 438  
 Title An act increasing the amount of assistance to families with dependent children.  
 Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL  
 Agency Affected HEALTH & SOCIAL SERVICES  
 Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
 Budget Request Unit(s) Affected ELIGIBILITY DETERMINATION

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES		124.4	132.9	141.9	151.5	161.8
200 TRAVEL						
300 CONTRACTUAL		5.1	5.4	5.8	6.2	6.6
400 COMMODITIES		1.2	1.3	1.4	1.5	1.6
500 EQUIPMENT		4.8	5.1	5.4	5.8	6.2
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		135.5	144.7	154.5	165.6	176.2

FUNDING (Thousands of Dollars)

GENERAL FUND		52.8	56.1	60.2	64.5	68.7
FEDERAL FUNDS		32.7	38.5	44.3	101.1	107.5
OTHER (Specify)						

POSITIONS

FULL TIME		6.0	6.0	6.0	7.0	7.0
PART TIME				1.0		
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)  
 Costs for FY 79 and FY 80 are for:  
 4 Eligibility Workers II  
 1 Eligibility Worker IV  
 1 Clerk Typist III

All at Anchorage salary levels.

The legislative staffing formula is No. of cases x .53 actions per case  
 3 ± 117 actions per worker x .9 vacancy factor = No. of staff required.

IV. DATE FEBRUARY 14, 1978 PREPARED BY ERIC HANSEN, TRAINING SPECIALIST *EH*  
 AGENCY HSS/Division of Public Assistance  
 PHONE (907) 465-3355  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

SB 438

# STATE OF ALASKA

JAY S. PARSONS, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

POUCH H 01 - JUNEAU 99511

January 20, 1978

Senate Finance  
Document # Committee #1

The Honorable John Sackett  
Alaska State Legislature  
Capitol Building, Room 415  
Pouch V  
Juneau, Alaska 99811

Dear Senator Sackett:

RE: AFDC Increase Proposal

You have asked our preliminary assessment of the fiscal impact upon the AFDC program if the following changes were made for FY 78 in our AFDC program:

1. Increase in eligibility standard and maximum AFDC payment for a family of two from \$300 per month to \$400 per month.
2. Corresponding \$100 increase in all other family size standards and payments.
3. Removal of the \$520 maximum payment per family.
4. Provision for an annual cost of living increase on the standards and payments effective July 1, 1979, with the annual increase to be equal to the percentage increase in the cost of living in Anchorage.

Under the current standards, we have predicted a FY 79 AFDC program cost of \$16,074.2 (50% federal match). This is based upon an anticipated 11,648 average number of recipients per month (in approximately 4,395 separate units) with each individual recipient receiving an average monthly AFDC payment of \$115.00. The following estimates are based upon these figures, even though FY 78 AFDC performance since the time of budget submission shows a probability that the number of recipients will be significantly higher than was originally expected.

A \$100 increase per AFDC family would produce the following:

<u>FAMILY SIZE</u>	<u>OLD STANDARD AND PAYMENT</u>	<u>PROPOSED MAXIMUM STANDARD</u>
1	\$150	\$250
2	300	400
3	350	450
4	400	500
5	450	550
6	500	600
7	520	650
8	520	700
9	520	750
10	520	800

These increases would have three major effects:

1. Monthly expenditures for current AFDC recipients would increase by \$100 for each family. There are 2.65 recipients per AFDC family, therefore, the average cost per recipient would increase by \$37.74 per month ( $100 \div 2.65 = \$37.74$ ). Total expenditures for FY 79 would therefore, be 11,648 recipients per month x ( $\$115.00 + \$37.74$ ) x 12 months = \$21,349.4.

Thus the increase in FY 79 AFDC costs for current recipients would be \$5,275.2: \$2637.6 General Funds and \$2637.6 Federal Match funds.

2. There would also be significant increase in the number of recipients. The \$100 increase in eligibility standards would result in many current recipients remaining on the program longer, because the new AFDC payment levels would make the program more effective meeting their basic needs and because they would be able to earn or receive more non-AFDC income before becoming ineligible.
3. The program would appear be a much more appealing alternative than seeking marginal employment, migrating out of state, or rearranging living situations. Many new clients would apply, and many more of those who apply would meet the higher income standards.

Unfortunately, there is no accurate method for estimating the number of potentially eligible family units who are now ineligible on grounds of income who would be eligible at the higher proposed standards, nor is there any reliable method for estimating how many of those units would choose to apply. Census and economic data do not measure all of the complicated AFDC eligibility criteria factors (such as deprivation of the support and care of one or both parents and living with an AFDC "specified relative"), nor do they separately or collectively relate living situations to economic data.

January 20, 1978

There is no doubt that utilization of the program would expand with a large increase in eligibility standards and payment levels. However any estimate of how great an expansion would occur is little more than pure conjecture.

For purposes of providing you with some sense of what could occur, we can make an arithmetic assumption that a third increase in the most common AFDC standard would produce a third increase in the number of AFDC recipients (from 11,648 to 15,530). It is logical to make the assumption that these 3883 new recipients would qualify to receive an average monthly AFDC payment 50% lower than the increased average payment of those who are eligible under the current standard.

We would, therefore, estimate the cost for FY 79 for new-AFDC eligibles would be 3,558.5 (3883 times \$76.37 times 12 months).

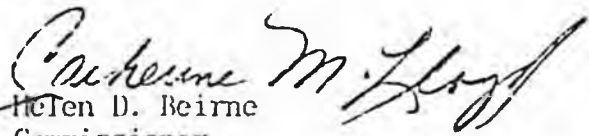
Elimination of the \$520 payment limit would not have a significant effect, for Alaska family units are small. The effect of a cost-of-living escalator in FY 80 and following would be to increase both the average payment per recipient and the number of new eligible recipients each year.

The total FY 79 AFDC benefits cost of what you have proposed would perhaps reach or exceed \$24,907.9, an increase over anticipated expenses of \$8,830.7, 50% of which would be state funds.

In addition to these direct AFDC benefits costs, any large increase in AFDC recipients would produce increase in expenditures in all AFDC-related programs (such as Medicaid, General-Relief Medical, WIN, Child Support Enforcement, etc.) Also, increased personnel would be required within the Eligibility Determination and Public Assistance Administration BRUs and most probably in other AFDC-related programs.

Under the legislative staffing formula agreed upon for eligibility workers, these projected caseload increases would necessitate 7 new eligibility workers, one supervisor and one clerk, at an estimated cost for FY 79 of \$182.1. This is based on Anchorage salary levels for all 9 positions, and includes equipment, contractual, and commodities costs. It does not include staff increases which would probably be required in the medical payments units, the central office administration section, or any of the AFDC-related agencies.

Sincerely,

  
Catherine M. Floyd  
Helen D. Beirne  
Commissioner



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

Creation of a Revolving Loan Fund to Implement Licensing Requirements  
for Adult Care Residential Facilities

Thanks to legislative action in 1977, Alaska's Adult Care Residential Facilities are now required to be licensed for the protection of dependent adults. In an attempt to insure that existing facilities would be assisted in complying with newly enacted licensing standards, a Revolving Loan Fund available to Adult Care Facilities to utilize in upgrading the facilities was also proposed in House Bill 365. House Bill 366, companion legislation, was introduced to provide an appropriation to implement the Fund.

ACTION REQUESTED

Support of every Legislator is requested for passage of legislation establishing a Revolving Loan Fund for Residential Care Facilities as well as passage of an appropriation in the amount of at least \$100,000 to guarantee that the Fund will be fully operational.



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.  
P. O. Box 3-3794  
ANCHORAGE, ALASKA 99501

## ISSUES '78

### LICENSING OF SOCIAL WORKERS IN ALASKA

*Legal regulations of the social work profession in Alaska is needed to protect consumers of the social services by enabling them to identify qualified practitioners with acceptable credentials. At the present time, nineteen (19) states and Puerto Rico legally regulate social work practice. Following the pattern of NASW's Model Licensing Act, fourteen (14) of the state bills include differentiated practice levels and examination requirements, ten (10) provide for privileged communication between social workers and client, and five (5) include provisions for continuing education requirements for license renewal. Bills are now pending before twenty-five (25) more state legislatures.*

*Alaska has no law regulating social work practice whatsoever.*

#### ACTION REQUIRED

*Alaska Chapter of NASW urges support of a Licensing Law for Social Workers in Alaska which contains the following provisions:*

- 1. Licenses different levels of social work practice based upon education and experience.*
- 2. Establishes requirements for objective assessment of qualifications for each level of practice.*
- 3. Establishes criteria for independent practice of social work.*
- 4. Insures the consumer of the confidentiality of worker/client communication.*
- 5. Sets requirements for license renewal.*



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

AFDC GRANT INCREASE

Alaska Statute 47.25.320 presently limits Aid to Families with Dependent Children (AFDC) Grants for a mother and one child to a maximum of \$300 per month. An additional \$50 per month for each additional child up to a maximum of \$520 per month is allowed. Alaska's cost of living figures are the highest in the nation and make it impossible for AFDC families to meet their needs adequately on these amounts. Alaska Statute 47.25.320 also neglects to provide a mechanism for grant increases according to cost of living increases and thus imposes additional hardship on one group of Alaska's public assistance recipients - those on AFDC.

The Alaska Chapter, National Association of Social Workers believes that AFDC grant amounts must be increased to provide Alaska's economically deprived citizens with even a minimal standard of living.

ACTION REQUESTED

Amendment of Alaska Statute 47.25.320 to:

1. Increase the maximum grant for a mother and one child under AFDC to \$400 per month (retaining \$50 allotment for each additional child).
2. Remove the \$520 ceiling on grant amounts.
3. Include a provision for automatic grant increase tied to cost of living increases.

AFDC GRANT INCREASE

Fact Sheet

1. 4,625 total AFDC cases October, 1977  
    8,874 children  
    3,499 adults  
    12,373 individuals included
2. Average payment per recipient October, 1977  
    \$107.84
3. 1,461 AFDC cases included parent October, 1977  
    and one child and received maxi-  
    mum grant of \$300.00
4. Federal Poverty Guidelines April, 1977  
    2 person non-farm family, Alaska  
    \$4,920 per year

---

Source:

1. Division of Public Assistance, Juneau
2. Division of Public Assistance, Juneau
3. Division of Public Assistance, Juneau
4. Alaska Department of Labor

October

12,373 recipients

9,277 cases

November

11,595 recipients

Case file 1500 2000



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

Advisory Boards to the Division of Public Assistance  
and  
The Division of Social Services

The National Association of Social Workers, Alaska Chapter, supports the establishment of advisory boards for the Division of Public Assistance and for the Division of Social Services. These two divisions serve large numbers of the public and at the present time have no formal procedures for public input into policies and agency operations nor any mechanism for program review by the public.

NASW supports a statutory requirement for advisory boards to the Division of Social Services and to the Division of Public Assistance.

ACTION REQUESTED

Support for legislation which provides for the following:

1. A nine member statewide board which:
  - a. is composed of 1/3 consumers of services of the division in question, 1/3 professional providers of social services, 1/3 private citizen representation,
  - b. meets at least quarterly throughout the year and in various locations in the state,
  - c. produces an annual public report on their activities and recommendations to the Commissioner of Health & Social Services and the Legislature regarding the division which they advise.



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.

Box 3-3794  
Anchorage, Alaska 99501

ISSUES '78

The Alaska Chapter, National Association of Social Workers believes that a revised mental health law is necessary to insure that all Alaskans mental health needs are met.

ACTION REQUESTED

The revised statutes should clearly reflect that the intent of the law is to more adequately protect the legal rights of persons suffering from mental illness. These statutes should attempt to balance the individual's constitutional right to physical liberty and the state's interest in 1) protecting society from persons who are dangerous to others; and 2) in protecting persons who are dangerous to themselves, by providing due process safeguards at all stages of commitment proceedings.

In addition, the law should encompass the following principles:

1. that persons be given every opportunity to accept voluntary treatment prior to involvement with the judicial system;
2. that persons be treated in the least restrictive alternative environment consistent with their treatment needs;
3. that treatment occur as promptly as possible and as close to the individuals home as possible;
4. that a system of community mental health facilities and supports be available;
5. that patients be informed of their legal rights and be informed of and allowed to participate in their treatment program as much as possible;
6. that all Alaskan citizens have a right to mental health treatment.

JAY S. HARRISON, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF PUBLIC ASSISTANCE

POUCH 1107 - BUREAU 95911

November 18, 1977

Pudge Kleinkauf  
4201 MacGinnes  
Anchorage, Alaska 99501

Concerning your request for statistics supporting proposal and legislation to raise the AFDC minimum payment level from \$300 to \$400 for two-person families.

Dear Ms. Kleinkauf:

After having discussed the project with Data Processing at greater length, we determined that we could manually retrieve the data you require more quickly and accurately.

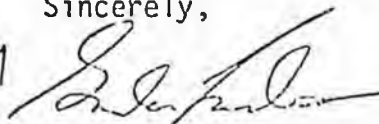
We have manually researched our October warrant registers and have come up with the following results:

Total number of AFDC Adult Included plus one dependent cases for October, 1977: 1875  
Total number of above cases receiving full \$300 grants: 1461  
Total number of all AFDC cases for October: 4625  
Total October recipients: 12,373 (3499 adults, 8874 children, \$107.84 average payment per recipient)

I trust these figures will prove useful.

Sincerely,

3347



Gordon Landes, Public Assistance  
Programs Officer

cc: Catherine M. Lloyd  
Deputy Commissioner



ALASKA CHAPTER  
NATIONAL ASSOCIATION OF SOCIAL WORKERS, INC.  
Box 3-3794  
Anchorage, Alaska 99501

#### ISSUES '78

#### Revision of Alaska's Adoption and Relinquishment of Parental Rights Statutes

The Alaska Chapter, National Association of Social Workers believes that present Alaska Statutes governing Adoption do not adequately protect the legal rights of children, natural parents nor prospective adoptive parents.

#### ACTION REQUESTED

Legislative support is requested for revision of Alaska's statutes as follows:

1. Enactment of legislation providing for the voluntary relinquishment of parental rights and insuring the jurisdiction of the court over the child until an adoption is finalized.
2. Amendment of present adoption laws to require that the Consent to Adoption form be utilized only in cases where the prospective adoptive parent is known to the natural parent and the natural parent is consenting to that person's (and no other) adoption of the child.
3. That the jurisdiction of the court be required to protect every child to be adopted and that the individual or agency serving as legal guardian until the adoption of the child be identified.
4. That termination of parental rights within the adoption hearing be permitted only in cases where the natural parent knows and is specifically consenting to the adoption of the child by the prospective adoptive individual(s) (and no others).

Note: Parental rights can now be terminated by court order after the court has adjudicated a child as a Child in Need of Aid (AS.47.10.080(c)(3)).

25.310

other

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§ 47.25.320 WELFARE, SOCIAL SERVICES AND INSTITUTIONS § 47.25.330

Sec. 47.25.320. Amount of assistance. (a) The department shall determine the amount of assistance for a dependent child and the relative with whom the dependent child is living, with regard to the resources and necessary expenditures of the family and the condition existing in each case. Assistance is sufficient if, when added to all other income and support available to the child, the child and relative have reasonable subsistence compatible with decency and health. However, the amount of assistance may not exceed the following:

(1) dependent child living with nonneedy relative: for a child under age 18 who is living in the home of a nonneedy relative, \$150, plus an additional \$150 for the second child, and \$50 a child for the third and each additional child, up to a maximum of \$520;

(2) dependent child living with parent:

(A) for a parent and one child under 18, a maximum of \$300;

(B) Repealed by § 2 ch 149 SLA 1975.

(C) for each additional child under age 18, \$50 a month per child, up to a maximum of \$520 a month.

(b) The monetary maximums in (a) of this section do not apply to payments made under this program for the care of a dependent child in a foster family home. The payment shall conform to foster care rates as provided by the department.

(c) The department shall submit a report to the legislature not later than the first day of March of each year regarding fiscal data on the aid to families with dependent children program with special reference to amount of funds required to maintain adequate payments in consideration of changes in cost of living. (S 51-2-33 ACIA 1949; am § 3 ch 57 SLA 1949; am § 2 ch 166 SLA 1951; am § 1 ch 181 SLA 1959; am § 2 ch 78 SLA 1963; am § 1 ch 181 SLA 1968; am § 1 ch 177 SLA 1970; am § 3 ch 125 SLA 1974; am §§ 1, 2 ch 149 SLA 1975)

Effect of amendments. -- The 1974 sub-paragraph (c) of paragraph (2) of amendment rewrote this section. subsection (a) and repealed sub-paragraph

The 1975 amendment substituted "18" (B) of that paragraph. for "15" and "\$200" for "\$250" in

Sec. 47.25.330. Duties of department. The department shall

(1) administer assistance to families with dependent children under §§ 310 -- 420 of this chapter;

(2) make the regulations and take the action which is necessary or desirable for carrying out §§ 310 -- 420 of this chapter;

(3) cooperate with the federal government in matters of mutual concern pertaining to assistance to families with dependent children including the adoption of the methods of administration which the federal government finds necessary for the efficient operation of the plan for the assistance;

(4) make the reports in the form and containing the information which the federal government requires, and comply with the provisions which

47.25.430 - 01216  
47.25.640 - AB  
as of 7/1/76  
levels of need not  
exceeding \$1304 a month  
for an individual recipient  
61

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. SENATE BILL NO. 438  
 Title An act increasing the amount of assistance to families with dependent children  
 Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL  
 Agency Affected HEALTH & SOCIAL SERVICES  
 Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
 Budget Request Unit(s) Affected AFDC

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7
TOTAL		4,548.6	4,857.9	5,188.2	5,540.9	5,917.7

FUNDING (Thousands of Dollars)

GENERAL FUND		2,274.3	2,428.9	2,594.1	2,770.4	2,958.8
FEDERAL FUNDS		2,274.3	2,429.0	2,594.1	2,770.5	2,958.9
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Of the above grant totals, amounts required to existing and new grants in FY 79 are:

Current cases  $\$$  3,995.2  
 New cases  $\#$  593.4

Costs of new eligibles constitutes approximately 15% of the total increase proposed in this legislation.

IV. DATE 2/14/78 PREPARED BY ERIC HANSE, TRAINING SPECIALIST *EH*  
 AGENCY HSS/DIVISION OF PUBLIC ASSISTANCE  
 PHONE (907) 465-3355  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE -

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 438  
 Title An act increasing the amount of assistance to families with dependent children.  
 Requested by \_\_\_\_\_ Date 2/14/78

II. FISCAL DETAIL

Agency Affected HEALTH & SOCIAL SERVICES  
 Program Category Affected DIVISION OF PUBLIC ASSISTANCE  
 Budget Request Unit(s) Affected ELIGIBILITY DETERMINATION

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES		124.4	132.9	141.9	151.5	161.8
200 TRAVEL						
300 CONTRACTUAL		5.1	5.4	5.8	6.2	6.6
400 COMMODITIES		1.2	1.3	1.4	1.5	1.6
500 EQUIPMENT		4.8	5.1	5.4	5.8	6.2
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>		<b>135.5</b>	<b>144.7</b>	<b>154.5</b>	<b>165.6</b>	<b>176.2</b>

FUNDING (Thousands of Dollars)

GENERAL FUND		52.8	56.4	60.2	64.5	68.7
FEDERAL FUNDS		82.7	88.3	94.3	101.1	107.5
OTHER (Specify)						

POSITIONS

FULL TIME		6.0	6.0	6.0	7.0	7.0
PART TIME				1.0		
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Costs for FY 79 and FY 80 are for: 4 Eligibility Workers II  
 1 Eligibility Worker IV  
 1 Clerk Typist III

All at Anchorage salary levels.

The legislative staffing formula is No. of cases x .53 actions per case  
 3 ÷ 117 actions per worker x .9 vacancy factor = No. of staff required.

IV. DATE FEBRUARY 14, 1978

PREPARED BY ERIC HANSEN, TRAINING SPECIALIST *EAH*  
 AGENCY DSS/Division of Public Assistance  
 PHONE (907) 465-3355

Original: Legislative Finance  
 cc. Budget and Management  
 Prime Sponsor (First Legislator Named)

Introduced: 1/25/78  
Referred: Health, Education  
& Social Services and Finance

BY SACKETT, CROFT, FERGUSON, HACKNEY,  
HOHMAN, HUBER, KERTTULA, POLAND, RAY,  
RODEY, SUMNER AND WILLIS

1 IN THE SENATE

2 SENATE BILL NO. 438

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act increasing the amount of assistance to families  
7 with dependent children; and providing for an effective  
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. AS 47.25.320(a) is amended to read:

11 (a) The department shall determine the amount of assistance for a  
12 dependent child and the relative with whom the dependent child is living,  
13 with regard to the resources and necessary expenditures of the family  
14 and the condition existing in each case. Assistance is sufficient if,  
15 when added to all other income and support available to the child, the  
16 child and relative have reasonable subsistence compatible with decency  
17 and health. However, the amount of assistance may not exceed the  
18 following:

19 (1) dependent child living with nonneedy relative: for a  
20 child under age 18 who is living in the home of a nonneedy relative,  
21 \$150, plus an additional \$150 for the second child, and \$50 a child for  
22 the third and each additional child [, UP TO A MAXIMUM OF \$520];

23 (2) dependent child living with parent:

24 (A) for a parent and one child under 18, a maximum of  
25 \$400 [\$300];

26 (B) (repealed)

27 (C) for each additional child under age 18, \$50 a month  
28 per child [, UP TO A MAXIMUM OF \$520 A MONTH].

29 \* Sec. 2. AS 47.25.320 is amended by adding a new subsection to read:

1 (d) The department shall adjust the amounts payable under (a) of  
2 this section on July 1, 1979 and annually thereafter based on the per-  
3 centage changes in the cost of living as determined by the United States  
4 Department of Labor, Bureau of Labor Statistics Consumer Price Index for  
5 Anchorage, Alaska.

6 \* Sec. 3. AS 47.25.320(c) is repealed.

7 \* Sec. 4. This Act takes effect July 1, 1978.  
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