

LEG. FINANCE - BILLS 1977 - 1978 884

SB 23 thru SB 27



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Signature of Camera Operator



Date

THIS [] BILL [] RESOLUTION

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Any staff questions or comments as to legality, constitutionality, and form have been included in the memorandum addressed to the requestor and kept in the work file. If we may be of further assistance in this matter, please contact the Director of Legal Services or the Director of Research Services, as appropriate.

Delivered to requestor _____

5-29-78

Original sponsor: Ray

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 23

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to collective bargaining; and pro-
7 viding for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 23.40.210 is amended by adding a new subsection to read:

10 (b) No agreement between the Board of Regents of the University of
11 Alaska and an organization may become effective until it has been sub-
12 mitted to and has received the approval of the governor.

13 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10-
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STATE
of ALASKA

MEMORANDUM

HB 31 / SB 23

TO: Allison Farnon
Legislative Analyst
Legislative Finance

DATE : February 14, 1977

FROM: Richard W. Freer
Deputy Commissioner
Department of Administration

SUBJECT: Administrative Leave

The concept of administrative leave is a hold over from merit system days when, prior to passage of the Public Employment Relation Act, employees were granted certain time to represent their interests at Personnel Board meetings. With the advent of collective bargaining and the subsequent maturing process within the employee organizations with whom the State negotiates, there is no longer a basis for this paternalistic approach. The relative few hours previously granted do not equate to the weeks required to negotiate collective bargaining agreements.

In addition, it is not the practice in private industry to pay for the time of union negotiators and is prohibited by the National Labor Relations Act.

Neither the State nor the union should be handicapped or penalized in the matter of administrative leave -- the State by subsidizing employees paid to perform the work for which they are hired and for indefinite periods of time -- the union by being restricted to negotiated periods of time which ultimately may be felt to be inadequate. The dues structure presently established by the unions should permit them to exercise the flexibility they feel is necessary in this regard.

However, in the recently concluded agreement with the General Government Bargaining Unit the union recognized its responsibilities by agreeing to the donation of annual leave by its members to support their bargaining team in negotiations. This is a significant step by this union to manage its own affairs and should not be thwarted by legislative action.

It should be noted that the three marine unions have never sought to be granted administrative leave for negotiating their contracts.

RWF/kw

STATE
of ALASKA**MEMORANDUM**

HE 36/SE 23

TO: Allison Farnon
Legislative Analyst
Legislative Finance

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SB 23TO: Allison Farnon
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Legislative Finance

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Department of Administration

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RWF/kw

COMMITTEE REPORT

SENATE

2/3/77

_____ Date

Mr. President:

The Committee on FINANCE has had SB 23
administrative leave for employees in collective bargaining
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____
_____ recommends: _____
_____ recommends: _____

Chairman

COMMITTEE REPORT

SENATE

****Finance**

1/21/77

February 2, 1977 Date

Mr. President:

The Committee on STATE AFFAIRS has had SB 23

administrative leave for employees in collective bargaining
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the Finance
committee
- reports it back without recommendation
- AND attaches a report of his intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

T. Keefe _____

Ed Willis _____

Bill Ray _____

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____

_____ recommends: _____

_____ recommends: _____

Ed Willis
Chairman

COMMITTEE REPORT

SENATE

**State Affairs and Finance

1/17/77

1-20-77 Date

Mr. President:

The Committee on LABOR & MANAGEMENT has had SB 23 administrative leave for employees engaged in collective bargaining under consideration. A majority of the members of the Committee

- recommends it do pass
recommends it do not pass
recommends it do pass with attached amendment(s)
recommends it be replaced with CS for ... and that CS for ... do pass
(and) recommends it be referred to the ... committee
reports it back without recommendation
AND attaches a report of its intent
(other)

MEMBERS SIGNING THE MAJORITY REPORT:

Handwritten signatures of committee members on a set of lines.

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

Three lines for members not concurring, each starting with 'recommends:'

Handwritten signature of the Chairman with the title 'Chairman' printed below.

Introduced: 1/11/77
Referred: Labor & Management
and State Affairs and Finance

1 IN THE SENATE

BY RAY

2 SENATE BILL NO. 23

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to administrative leave for employees
7 engaged in collective bargaining; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 23.40.080 is amended by adding a new subsection to read:

11 (b) Public employees chosen or elected to represent employees in a
12 bargaining unit are entitled to administrative leave for each day of
13 travel to and from the place of bargaining and for each day spent in the
14 bargaining process. No more than six employees for each bargaining team
15 may be granted administrative leave at one time.

16 * Sec. 2. The provisions of this Act are retroactive to July 1, 1976 and
17 a person who took leave without pay or annual leave for the purposes set out
18 in AS 23.40.080(b) is entitled to a compensation or an annual leave adjust-
19 ment.

20 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10-
21 070(c).

I. REQUEST
 Bill/Resolution No. HB 36/ SB 23
 Title An Act relating to Admin. Leave for Employees engaged in Collective Bargaining
 Requested by House State Affairs (David Rogers 3832) Date 1/17/77

II. FISCAL DETAIL
 Agency Affected All
 Program Category Affected 611
 Budget Request Unit(s) Affected All Except the Court System

EXPENDITURES (Thousands of Dollars)

SEE ANALYSIS BELOW						
	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III) Because there are no time limits expressed in SB 23 and HB 36, the following are daily rates for employees who have negotiated or are now negotiating labor contracts with the State. Rates are increased by 25.5% benefits or \$3.60/hour for IBU employee benefits. Also listed are overtime rates for replacement on the job of employees at the bargaining table.

UNION	ON TEAM	LOSS OF PRODUCTIVITY	OVERTIME REPLACEMENT	TOTAL
Public Safety Emp.	5	\$.9	\$.9	\$.9
General Government	4	.3	.4	.7
Labor, Trades & Crafts	5		.8	.8
Confidential	5	.7		.7
Supervisory	4	.6		.6
Inlandboatmen	4		1.0	1.0
Total Loss Daily				4.7
Hard Dollars			\$ 3.1	
Soft Dollars		\$ 1.6		
Total Loss Weekly		\$ 8.0	\$ 15.5	\$ 23.5

Continued on attachment
 IV. DATE 1/17/77

PREPARED BY Kenneth Cates
 AGENCY Administration
 PHONE 465-4407

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Rep. Miller; Senator Ray
 Governor's Office (Fran Ulmer)

33 001 (Room 10) Governor's Office (Richard Freer) House State Affairs (David Rogers)

Estimates for the Public Safety, Labor, Trades and Crafts, and Inlandboatmen negotiating teams assume productivity maintained through overtime or expanded shifts at overtime rates. Estimates for the confidential and supervisory teams assume full productivity loss. The estimate for the General Government team assumes one-half of the productivity was maintained through overtime. These estimates do not consider the consequential impact to the State or the public due to productivity losses.

ALASKA STATE LEGISLATURE

TENTH Legislature FIRST Session

SENATE BILL NO. 23

By RAY

"An Act relating to administrative leave for employees engaged in collective bargaining; and providing for an effective date."

collective bargaining

Introduced in the Senate 1/11, 19...77

HISTORY IN THE SENATE

19 77

Read first time and referred to Committee on

1 17 State Affairs, and Finance

Reported back with recommendation that

121 Bill Committee
23 State Affairs and Finance

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by President
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

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Reported back with recommendation that

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Read third time and

PASS Effective Date
Yeas Yeas
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Reconsideration

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Reported correctly engrossed
Signed by Speaker
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Received from House

Reported correctly enrolled

Sent to Governor

By Governor

Filed with Lt. Governor

Chapter No.

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

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16 * Sec. 2. The provisions of this Act are retroactive to July 1, 1976 and
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I. REQUEST
 Bill/Resolution No. HB 36 SB 23
 Title An Act relating to Admin. Leave for Employees engaged in Collective Bargaining
 Requested by House State Affairs (David Rogers 3832) Date 1/17/77

II. FISCAL DETAIL
 Agency Affected All
 Program Category Affected All
 Budget Request Unit(s) Affected All Except the Court System

EXPENDITURES (Thousands of Dollars)

SEE ANALYSIS BELOW

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III) Because there are no time limits expressed in SB 23 and HB 36, the following are daily rates for employees who have negotiated or are now negotiating labor contracts with the State. Rates are increased by 25.5% benefits or \$3.60/hour for IBU employee benefits. Also listed are overtime rates for replacement on the job of employees at the bargaining table.

UNION	ON TEAM	LOSS OF PRODUCTIVITY	OVERTIME REPLACEMENT	TOTAL
Public Safety Emp.	5	\$.9	\$.9	\$.9
General Government	4	.3	.4	.7
Labor, Trades & Crafts	5	.8	.8	.8
Confidential	5	.7		.7
Supervisory	4	.6		.6
Inlandboatmen	4		1.0	1.0
Total Loss Daily				4.7
Hard Dollars			\$ 3.1	
Soft Dollars		\$ 1.6		
Total Loss Weekly		\$ 8.0	\$ 15.5	\$ 23.5

PREPARED BY Kenneth Cates *Ken Cates*
 AGENCY Administration
 PHONE 465-4402

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (first Legislator Named) Rep. Miller; Senator Kay
 Governor's Office (Fran Ulmer)
 JJ 001 (Revenue) Governor's Office (Richard Freer) House State Affairs (David Rogers)

Estimates for the Public Safety, Labor, Trades and Crafts, and Inlandboatmen negotiating teams assume productivity maintained through overtime or expanded shifts at overtime rates. Estimates for the confidential and supervisory teams assume full productivity loss. The estimate for the General Government team assumes one-half of the productivity was maintained through overtime. These estimates do not consider the consequential impact to the State or the public due to productivity losses.

Estimates for the Public Safety, Labor, Trades and Crafts, and Inlandboatmen negotiating teams assume productivity maintained through overtime or expanded shifts at overtime rates. Estimates for the confidential and supervisory teams assume full productivity loss. The estimate for the General Government team assumes one-half of the productivity was maintained through overtime. These estimates do not consider the consequential impact to the State or the public due to productivity losses.

**THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE**

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. HB 36 (SD 23)
 Title An Act relating to Admin. Leave for Employees engaged in Collective Bargaining
 Requested by House State Affairs (David Rogers 3812) Date 1/17/77

II. FISCAL DETAIL
 Agency Affected All
 Program Category Affected All
 Budget Request Unit(s) Affected All Except the Court System

EXPENDITURES (Thousands of Dollars)

		SEE ANALYSIS BELOW					
		FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100	PERSONAL SERVICES						
200	PERSONNEL						
300	CONTRACTUAL						
400	COMMODITIES						
500	EQUIPMENT						
600	LAND & STRUCTURES						
700	GRANTS, CLAIMS, ETC.						
TOTAL							

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III) Because there are no time limits expressed in SD 23 and HB 36, the following are daily rates for employees who have negotiated or are now negotiating labor contracts with the State. Rates are increased by 25.5% benefits or \$3.60/hour for ISU employee benefits. Also listed are overtime rates for replacement on the job of employees at the bargaining table.

UNION	ON TEAM	LOSS OF PRODUCTIVITY	OVERTIME REPLACEMENT	TOTAL
Public Safety Emp.	5	\$.9	\$.9
General Government	4	.3	.4	.7
Labor, Trades & Crafts	5		.8	.8
Confidential	5	.7		.7
Supervisory	4	.6		.6
Inlandboatmen	4		1.0	1.0
Total Loss Daily				4.7
Hard Dollars			\$ 3.1	
Soft Dollars		\$ 1.6		
Total Loss Weekly		\$ 8.0	\$ 15.5	\$ 23.5

10. DATE 1/17/77 PREPARED BY Kenneth Gates *Ken Gates*
 AGENCY Administration
 PHONE 465-4502

Original: Legislative Finance
 cc: Budget and Management

Prime Sponsor (last Legislator Named) Rep. Miller; Senator Ray
 Governor's Office (Iron Ulmer)

33-001 (Revised) Jones' Office (Richard Freer) House State Affairs (David Rogers)

Estimates for the Public Safety, Labor, Trades and Crafts, and Inlandboatmen negotiating teams assume productivity maintained through overtime or expanded shifts at overtime rates. Estimates for the confidential and supervisory teams assume full productivity loss. The estimate for the General Government team assumes one-half of the productivity was maintained through overtime. These estimates do not consider the consequential impact to the State or the public due to productivity losses.

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST Bill/Resolution No. HB 36 SB 23
 Title An Act relating to Admin. Leave for Employees engaged in Co-lective Bargaining
 Requested by House State Affairs (David Rogers 3932) Date 1/17/77

II. FISCAL DETAIL
 Agency Affected All
 Program Category Affected All
 Budget Request Unit(s) Affected All Except the Court System

EXPENDITURES (Thousands of Dollars)

SEE ANALYSIS BELOW

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III) Because there are no time limits expressed in SB 23 and HB 36, the following are daily rates for employees who have negotiated or are now negotiating labor contracts with the State. Rates are increased by 25.5% benefits or \$3.60/hour for IDU employee benefits. Also listed are overtime rates for replacement on the job of employees at the bargaining table.

UNION	ON TEAM	LOSS OF PRODUCTIVITY	OVERTIME REPLACEMENT	TOTAL
Public Safety Emp.	5	\$.9	\$.9	\$ 1.8
General Government	4	.3	.4	.7
Labor, Trades & Crafts	5		.8	.8
Confidential	5	.7		.7
Supervisory	4	.6		.6
Inlandboatmen	4		1.0	1.0
Total Loss Daily				4.7
Hard Dollars			\$ 3.1	
Soft Dollars		\$ 1.6		
Total Loss Weekly		\$ 8.0	\$ 15.5	\$ 23.5

IV. DATE 1/17/77 PREPARED BY Kenneth Cates
 AGENCY Administration
 PHONE 665-4407

Original: Legislative Finance
 cc. Budget and Management
 Prime Sponsor (first Legislator Named) Rep. Miller; Senator Ray
 Governor's Office (Dean Ulmer)
 JJ 001 (Dean Ulmer's Office (Richard Freer) House State Affairs (David Rogers))

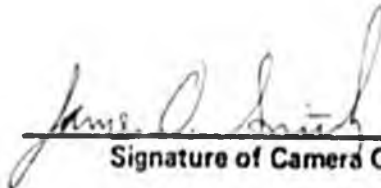
Estimates for the Public Safety, Labor, Trades and Crafts, and Inlandboatmen negotiating teams assume productivity maintained through overtime or expanded shifts at overtime rates. Estimates for the confidential and supervisory teams assume full productivity loss. The estimate for the General Government team assumes one-half of the productivity was maintained through overtime. These estimates do not consider the consequential impact to the State or the public due to productivity losses.



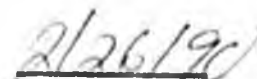
RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.



Signature of Camera Operator



Date

COMMITTEE REPORT
SENATE

_____ Date

Mr. President:

The Committee on _____ has had _____
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____
_____ recommends: _____
_____ recommends: _____

_____ Chairman

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSSB 27, HB 170, HB 178, HB 331
 Title An Act Creating the Capital Planning Commission
 Requested by Various Date March 23, 1977

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected General Government
 Budget Request Unit(s) Affected Capital Planning Commission

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES	37.5	154.8	159.5			
200 TRAVEL	30.0	76.4	30.0			
300 CONTRACTUAL	326.2	3679.9	456.4			
400 COMMODITIES	5.6	2.4	2.5			
500 EQUIPMENT	6.0	1.0	1.0			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	405.3	3914.5	649.4			

FUNDING (Thousands of Dollars)

GENERAL FUND	405.3	3914.5	649.4			
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME	5	5	5			
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 77 - See Attachment A

FY 78 - See Attachment B

FY 79 - See Attachment C - Assumes 6 months funding-Professional Fees
 All other - Annual cost 6% inflation, 3% salary increase

IV. DATE March 23, 1977 PREPARED BY Leonard Lane
 AGENCY Office of the Governor
 Original: Legislative Finance PHONE 465-4860
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

ATTACHMENT A - FY 77

Personal Services

Executive Director	RG 30	\$3,942 mo =	\$ 11,826
Principal Planner	RG 21	2,356 mo =	7,068
Administrative Asst. III	RG 16	1,630 mo =	4,890
Administrative Asst. I	RG 12	1,270 mo =	3,810
Secretary I	RG 10	1,083 mo =	<u>3,249</u>
			\$ 30,843
Permanent full-time/exempt: Effective April 1, 1977		Benefits 21%	<u>6,477</u>
		TOTAL	<u>\$ 37,320</u>

Travel

Contingency Budget \$ 30,000

Contractual Services

Communications

Telephone	\$1,700		
Postage	<u>150</u>		
	\$1,850 per month x 3 mo =	\$	5,550

Rent & Utilities

Office space 2,600 sq ft @\$1.05 per sq ft			
\$2,730 per month x 3 mo =		\$	8,190
Related utilities @\$.40 per sq ft			
\$1,040 per month x 3 mo =		\$	3,120

Equipment Rental

Mag. Card II	\$350		
Memory	<u>170</u>		
	\$520 per month x 3 mo =	\$	1,560
Xerox	\$675		
Postage Meter	<u>135</u>		
	\$810 per month x 3 mo =	\$	2,430

Consultant Services - Planning Phase

Site Exploration	\$ 49,700
Environmental Impact Assessment	70,000
Master Planning	154,000
Consultant Travel	29,600
Coordination	<u>2,000</u>
	\$305,300

TOTAL \$326,150

ATTACHMENT A (continued)

Commodities

Consumable Office Supplies
Stationery

\$ 600
5,000

TOTAL

\$ 5,600

Equipment

Contingency Budget

\$ 6,000

ATTACHMENT B - FY 78

Personal Services

Assumes 12 mo funding - Benefits @ 25.5%

\$ 154,832

Travel

Transportation Per Diem

Travel for 9 committee members and 3 staff members for a total of 16 meetings and workshops throughout the State:

5 meetings in Anchorage	\$ 5,125	\$ 6,050
2 meetings in Fairbanks	3,200	2,600
4 meetings in Juneau	8,340	8,200
1 meeting each in Kotzebue, Nome, Bethel, Palmer, Ketchikan	<u>12,465</u>	<u>7,700</u>
	\$ 29,130	\$24,550

Travel for 2 staff members on administrative and public information:

15 trips for each to Juneau	\$ 5,250	\$ 4,500
5 trips for each to Fairbanks	1,000	1,000
1 trip for each to Barrow, Bethel, Kotzebue, Nome, Palmer, Kenai, Kodiak, Cordova, Sitka, Peters- burg, Ketchikan	<u>3,250</u>	<u>3,500</u>
	\$ 9,500	\$ 9,000

Total In-State \$ 38,630 \$33,550

Six trips out-of-state to meet with consulting architects, engineers and planners:

	<u>\$ 3,000</u>	<u>\$ 1,200</u>
Total Out-State	\$ 3,000	\$ 1,200

TOTAL

\$ 76,380

Contractual Services

Operational costs at continued funding

\$6,950 per month x 12 months

\$ 83,400

Consultant Services - Planning Phase

Implementation Planning *for design & const.*

\$ 363,000

Government Organization Analysis

141,400

Financing Analysis

242,000

Environmental Impact Analysis

800,000

Site Exploration

650,000

ATTACHMENT B (continued)

Master Planning for Land Use & Design & Construction	\$1,074,000
Consultant Travel	90,000
Communications	22,000
	<u>\$3,482,400</u>

Public Participation Effort

Printing of interim planning report	\$ 15,000
Printing of one tabloid	11,000
Advertising of 8 meetings and 8 workshops in newspapers & other media	6,400
Meeting room rental for symposiums & other	5,000
Contracted statewide distribution of tabloid	2,500
Graphic arts contract for preparation of tabloid posters, artwork for workshops and other renderings and photography as required	25,000
Professional services for contracting representative samples of workshop participants in 15 Alaska cities- 8 meetings @ \$2,000/	16,000
Video media contract- taping of meetings & works.	20,000
Video media contract- sound recording for video taping of meetings & workshops	6,000
Workshop moderator	7,200
	<u>\$ 114,100</u>

\$3,679,900

Commodities

\$ 2,400

Equipment

\$ 1,000

ATTACHMENT C- FY 79

Consultant Services- Planning Phase- 1st Half FY 79

Government Organization Analysis	\$ 55,000
Financial Analysis	61,000
Environment Impact Assessment	90,000
Site Exploration	38,000
Master Planning for Land Use & Design & Construction	140,000
Implementation Planning	30,000
Consultant Travel	30,400
Communications	12,000
	<u>\$456,400</u>

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 27, HB 170, HB 178
 Title An Act Creating the Capital Planning Commission
 Requested by Various Date March 7, 1977

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected General Government
 Budget Request Unit(s) Affected Capital Planning Commission

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES	37.5	154.8	159.5			
200 TRAVEL	30.0	76.4	30.0			
300 CONTRACTUAL	195.9	3672.5	913.4			
400 COMMODITIES	5.6	2.4	2.5			
500 EQUIPMENT	6.0	1.0	1.0			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	275.0	3907.1	1106.4			

FUNDING (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
GENERAL FUND	275.0	3907.1	1106.4			
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
FULL TIME	5	5	5			
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 77 - See Attachment A

FY 78 - See Attachment B

FY 79 - Assumes 6 months funding-Professional Fees-See Attachment C
 All other-Annual cost 6% inflation, 3% salary increase

IV. DATE March 7, 1977 PREPARED BY Leonard Lane
 AGENCY Office of the Governor
 Original Legislative Finance PHONE 465-4860
 cc Budget and Management
 Prime Sponsor (First Legislator Named)

ATTACHMENT A - FY 77

Personal Services

Executive Director	RG 30	\$3,942 mo =	\$ 11,826
Principal Planner	RG 21	2,356 mo =	7,068
Administrative Asst. III	RG 16	1,630 mo =	4,890
Administrative Asst. I	RG 12	1,270 mo =	3,810
Secretary I	RG 10	1,033 mo =	3,249
			<u>\$ 30,843</u>
Permanent full-time/exempt:		Benefits 21%	<u>6,477</u>
Effective April 1, 1977		TOTAL	<u>\$ 37,320</u>

Travel

Contingency Budget			<u>\$ 30,000</u>
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Contractual Services

Communications:

Telephone	\$1,700		
Postage	150		
	<u>\$1,850</u>	per month x 3 mo =	\$ 5,550

Rent & Utilities:

Office space 2,600 sq ft @ \$1.05 per sq ft			
\$2,730 per month x 3 mo =			\$ 8,190
Related utilities @ \$.40 per sq ft			
\$1,050 per month x 3 mo =			\$ 3,120

Equipment Rental:

Mag Card II	\$350		
Memory	170		
	<u>\$520</u>	per month x 3 mo =	\$ 1,560
Xerox	\$675		
Postage Meter	135		
	<u>\$810</u>	per month x 3 mo =	\$ 2,430

Consultant Services - Planning Phase:

Labor - Project Management (including project procedures & controls)		\$113,400
Labor - Environmental Impact Analysis		\$ 25,000
Consultant Travel		\$ 29,600
Communication		\$ 2,000

TOTAL		<u>\$195,850</u>
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ATTACHMENT A (continued)

Commodities

Consumable Office Supplies
Stationery

\$ 600
5,000

TOTAL

\$ 5,600

Equipment

Contingency Budget

\$ 6,000

ATTACHMENT B - FY 78

Personal Services

Assumes 12 mo funding - Benefits @ 25.5% \$ 154,837

Travel

Travel for 9 committee members and 3 staff members for a total of 16 meetings and workshops throughout the State:

	<u>Transportation</u>	<u>Per Diem</u>
5 meetings in Anchorage	\$ 5,125	\$ 6,050
2 meetings in Fairbanks	3,200	2,600
4 meetings in Juneau	8,340	8,200
1 meeting each in Kotzebue, Nome, Bethel, Palmer, Ketchikan	<u>12,465</u>	<u>7,700</u>
	\$ 29,130	\$24,550

Travel for 2 staff members on administrative and public information:

15 trips for each to Juneau	\$ 5,250	\$ 4,500
5 trips for each to Fairbanks	1,000	1,000
1 trip for each to Barrow, Bethel, Kotzebue, Nome, Palmer, Kenai, Kodiak, Cordova, Sitka, Petersburg, Ftchiklan	<u>3,250</u>	<u>1,500</u>
	\$ 9,500	\$ 9,000

Total In-State \$ 38,630 \$33,550

Six trips out-of-state to meet with consulting architects, engineers and planners:

	\$ 3,000	\$ 1,200
Total Out-State	\$ 3,000	\$ 1,200

TOTAL \$ 76,180

Contractual Services

Operational costs at continued funding
\$6,950 per month x 12 months \$ 83,400

Consultant Services - Planning Phase
Labor

Project Management (including project procedures & controls)	\$ 887,400
Government Organization Analysis	235,500
Financing Analysis	212,000
Environmental Impact Analysis	125,000
Site Exploration	514,600

ATTACHMENT B (continued)

Land Use Planning (including development of design criteria & urban design)	763,200	
Design & Construction Planning (including labor policies, resource requirements analysis, operations plan and procurement procedures)	536,400	
Consultant Travel	160,000	
Communication	<u>22,000</u>	
		\$3,475,000

Public Participation Effort

Printing of interim planning report	\$ 15,000	
Printing of one tabloid @ \$11,000 ea	11,000	
Advertising of 8 meetings and 8 workshops in newspapers & other media	6,400	
Meeting room rental for symposiums and other meetings	5,000	
Contracted statewide distribution of tabloid	2,500	
Graphic arts contract for preparation of tabloid, posters, artwork for workshops and other renderings and photography as required	25,000	
Professional services for contacting representative samples of workshop participants in 15 Alaska cities 8 @ \$2,000	16,000	
Video media contract - video taping of 16 meetings and workshops	20,000	
Video media contract - sound recording for video taping	6,000	
Public participation workshop moderator for 8 workshops	<u>7,200</u>	
		\$ 114,100

TOTAL \$1,672,500 ✓

Commodities \$ 2,500

Equipment \$ 1,000

ATTACHMENT C - FY 79

Consultant Services - Planning Phase - 1st Half FY 79

Labor

Project Management (including project procedures & controls)	\$ 326,000	
Financing Analysis	26,000	
Environmental Impact Analysis	43,800	
Site Exploration	43,800	
Land Use Planning (including development of design criteria & urban design)	131,400	
Design & Construction Planning (including labor policies, resource requirements analysis, operations plan and procurement procedures)	179,600	
Consultant Travel	60,400	
Communication	<u>12,000</u>	
	TOTAL	<u>\$ 825,000</u>

Original sponsors: Croft, Colletta,
Willis, et al

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 27 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a New Capital City Site Planning
7 Commission; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. The legislature, aware of its responsibility under AS 44.06.
10 160 to provide for the planning and subdivision of a new capital city and
11 district within the bounds of the area selected and for the construction of
12 necessary state and public facilities and their administration, in this Act
13 establishes a means by which the state government and the people may obtain
14 and analyze relevant information, consider alternative proposals, provide
15 guidance and direction to and secure timely management of the critical fac-
16 tors and sequential events applicable to the process of affecting a reloca-
17 tion of the seat of government.

18 * Sec. 2. AS 44.06 is amended by adding new sections to read:

19 ARTICLE 3. PLANNING AND DEVELOPMENT OF A NEW CAPITAL CITY.

20 Sec. 44.06.200. LEGISLATIVE INTENT. It is the intent of the
21 legislature in enacting secs. 200 - 290 of this chapter that the plan-
22 ning and development process attending relocation of the seat of govern-
23 ment provide both an incentive and a means to achieve quality develop-
24 ment of a new capital city consistent with the long-term needs and
25 interests of the people of the region and the state. To that end, the
26 legislature seeks to assure that

27 (1) the process and decisions affecting the planning and
28 development of a new capital city include full opportunity for public
29 participation;

1 (2) the new capital city be accessible to a majority of the
2 residents of the state and that provision be made from the inception of
3 a relocation for adequate transportation and telecommunications facili-
4 ties in the community to assure full public participation in the process
5 of government;

6 (3) the new capital city reflect the unique qualities of the
7 state and its people;

8 (4) the state resident-hire laws be utilized to the maximum
9 extent possible in each stage of the planning, development and reloca-
10 tion process;

11 (5) in planning for the location, nature and construction of
12 public facilities in the new capital city, consideration be given to the
13 development and use of the natural resources available in the region and
14 state as the source of energy for the community;

15 (6) to the maximum extent possible, decisions and actions
16 affecting construction of public facilities, provision of public ser-
17 vices, and activities in the private sector be undertaken cooperatively
18 with officials of local governments and the residents of the area
19 adjacent to the new capital city community.

20 Sec. 44.06.210. NEW CAPITAL CITY SITE PLANNING COMMISSION. There
21 is created in the Office of the Governor the New Capital City Site Plan-
22 ning Commission.

23 Sec. 44.06.220. MEMBERSHIP. (a) Within 15 days after the effec-
24 tive date of this Act, the governor shall appoint a commission consist-
25 ing of 11 members who shall be subject to confirmation by a majority of
26 the members of the legislature in joint session. Members are appointed
27 for four-year terms and may be reappointed. The commission shall be
28 composed of one member from the Northwest district, two members from the
29 Southeast district, two members from the Central district, and three

1 members from the South Central district, who shall be appointed on a
2 nonpartisan basis. The mayor of the Matanuska-Susitna Borough, the
3 mayor of the City and Borough of Juneau, and the commissioner of natural
4 resources, or their designees, shall be the ninth, tenth, and eleventh
5 members of the commission.

6 (b) Members of the commission are entitled to receive \$100 a day
7 for their service on the commission, and per diem and travel expenses
8 authorized by law for other boards and commissions.

9 Sec. 44.06.230. MEETING OF THE COMMISSION. Commission members
10 shall elect a chairman and vice-chairman from among their membership.
11 The governor shall call the first meeting of the commission within 15
12 days after appointment of the members. A majority of the members con-
13 stitutes a quorum for conducting business and exercising the powers of
14 the commission. The commission shall meet at the call of the chairman,
15 at the request of a majority of the members, or at a regularly scheduled
16 time as determined by the members.

17 Sec. 44.06.240. DUTIES OF THE COMMISSION. (a) The purpose of the
18 commission is to prepare a detailed plan for initial and overall develop-
19 ment of the entire capital city site within the guidelines enumerated in
20 this chapter. In this section, reference to "initial development" means
21 the transfer to the new capital city site of each of the following
22 branches or offices of state government, including provisions for staff
23 necessary for the support of each:

24 (1) the Office of the Governor, including the lieutenant
25 governor, and appropriate staff;

26 (2) the legislature, Legislative Affairs Agency, the divisions
27 of legislative finance and legislative audit, and temporary staff to
28 provide services necessary to support the First Session of the Twelfth
29 Alaska Legislature at the new capital city; and

1 (3) the Department of Law, exclusive of personnel of that
2 department whose presence is not clearly required for the conduct of the
3 business of the department essential to advising the governor, lieute-
4 nant governor, and the legislature during and after the First Session of
5 the Twelfth Alaska Legislature.

6 (b) In this section, "overall development of the entire capital
7 city" means the development of those facilities, public and private,
8 described in the Capital Site Selection Committee Report dated
9 December 11, 1976. The initial and overall site specific development
10 plan shall be presented to the legislature no later than March 15, 1978.

11 (c) The development plan shall include, but is not limited to, the
12 following elements: government facilities, community facilities, trans-
13 portation, public utilities, communications facilities, commercial and
14 industrial development, residential development, resources, and en-
15 vironmental aspects.

16 (d) The plan shall present reasonable alternatives to development
17 including a relocation phasing analysis which offers proposals for the
18 decentralization, regionalization, and reorganization of state govern-
19 ment. These proposals shall include the offices to be moved, the number
20 of personnel employed in those offices, and the anticipated required
21 office space for that number of persons.

22 (e) In preparing the development plan, the commission shall

23 (1) perform physical and geotechnical site-specific analysis
24 and related mapping;

25 (2) in cooperation with officials of the Matanuska-Susitna
26 Borough, assess and evaluate, and issue a report summarizing the anti-
27 cipated resultant effects of the relocation of the seat of government on
28 the Matanuska-Susitna Borough; suggest alternatives for the exercise of
29 powers, provision of services, and construction and maintenance of

1 public facilities by the state and any local government within the new
2 capital city site boundaries and the region, including cooperation or
3 joint exercise of a power or function; and recommend to the legislature
4 the type of development entity which would be responsible for the new
5 capital city development as well as the powers and authorities which
6 would be vested in the development entity;

7 (3) provide a comprehensive assessment of the social, econo-
8 mic and environmental impact on the Matanuska-Susitna Borough and the
9 City and Borough of Juneau in accordance with generally accepted stan-
10 dards for these procedures; the assessment shall emphasize the effect of
11 governmental relocation on all items listed in (c) of this section;

12 (4) investigate the possibility of using existing facilities
13 currently in the state which could serve as a construction camp and any
14 fixtures or equipment necessary to operate the camp for the construction
15 of the capital; the commission may accept the facilities, furnishings,
16 and equipment as a donation to the state or it may execute an option on
17 this property;

18 (5) determine the environmental and use permits necessary for
19 the construction of the capital and recommend to the legislature any
20 possible methods to expedite this process while protecting the environ-
21 mental quality of the area;

22 (6) investigate and recommend to the legislature alternatives
23 for the housing and attendant support facilities to be provided by the
24 private sector for those involved in the initial development;

25 (7) provide a comprehensive plan for a statewide telecommuni-
26 cation link to the capital city.

27 (f) In conjunction with the development plan, the commission shall
28 conduct a cost analysis of potential costs to the state for the move
29 proposing construction schedules and related cost studies. This analy-

1 sis shall evaluate all necessary one-time costs for equipment, materials
2 and services for planning, design, construction and occupation of all
3 facilities required to be constructed by the state during the develop-
4 ment for the next 15 years following the effective date of this Act.
5 The costs shall include, but not be limited to, escalation for infla-
6 tion, personnel moving costs, potential financing costs, indemnification
7 costs, and potential economic impact costs to the Matanuska-Susitna
8 Borough and the City and Borough of Juneau. The commission shall also
9 separately evaluate long-term costs of maintenance, operation and occu-
10 pancy of those state facilities contemplated under the development plan,
11 including program costs and nonfacility related support costs. In
12 addition, the commission shall

13 (1) develop comparison costs on construction, operation, and
14 maintenance of existing and future facilities in Juneau for the next 15
15 years following the effective date of this Act; for purposes of this
16 comparison, Juneau hypothetically remains the seat of government;

17 (2) investigate the effect of capital relocation on the
18 bonded indebtedness of the City and Borough of Juneau;

19 (3) study the merits of and potential revenue to be gained
20 from the disposal by sale or lease of state land within the area of the
21 new capital city site.

22 (g) A financial plan which contains the elements outlined in (f)
23 of this section, including an investigation of funding alternatives,
24 shall be presented to the legislature along with the development plan no
25 later than March 15, 1978. During fiscal year 1979, the state shall
26 also provide funding for an economic diversification study in an effort
27 to determine viable future economic alternatives for the City and
28 Borough of Juneau. This study shall be completed on or before July 1,
29 1980.

1 (b) The commission may undertake other activities as are appro-
2 priate to carry out its functions, including but not limited to investi-
3 gating the most economical and expeditious means of procurement, con-
4 struction methods, construction alternatives, and labor costs.

5 Sec. 44.06.250. FUNDING. The legislature shall provide funding as
6 required. The commission is subject to the Executive Budget Act (AS
7 37.07) and funding by the legislature.

8 Sec. 44.06.260. ASSISTANCE TO THE COMMISSION. (a) The commission
9 shall enter into a pri. s contract with a nationally recognized business
10 school or with full-time faculty members of a nationally recognized
11 business school for the preparation of the financial plan required in
12 sec. 240(g) of this chapter. The school or faculty members shall have
13 the following duties:

14 (1) have full responsibility and authority for the prepara-
15 tion of the financial plan required under sec. 240(g) of this chapter;

16 (2) report all findings directly to the commission;

17 (3) enter into subcontracts to form a multi-disciplinary team
18 as considered necessary by the school or faculty members to assist in
19 preparing the financial plan;

20 (4) interview and review the work of geographically distri-
21 buted Alaskan economists to the extent considered necessary by the
22 school or faculty members for the purpose of obtaining and analyzing
23 specialized knowledge of local conditions.

24 (b) Subject to the requirement that in all phases of the prepara-
25 tion of the financial plan, the role of the business school or faculty
26 members described in (a) of this section shall be primary, the commis-
27 sion shall use all competent professional and technical services re-
28 quired to assist in the planning. The commission shall hire staff to
29 provide support services, and it may choose the consultants which in its

1 judgment are necessary to assist in the planning. The commission may
2 also request any information which it considers essential from any
3 agency of the state and the agency shall furnish it in an expeditious
4 manner. Agencies shall receive timely notice from the commission re-
5 garding any matters substantially relevant to that agency's function.

6 (c) The commission shall develop an appropriate procedure in order
7 to select competent firms to develop the elements involved in the capi-
8 tal site development plan within the time frame called for in sec. 240
9 of this chapter.

10 Sec. 44.06.270. REPORTS. (a) The commission shall report on its
11 work every six months. This report shall be distributed to the governor,
12 all members of the legislature, the chief justice of the supreme court,
13 and the general public.

14 (b) All financial reports, estimates, alternatives and analyses
15 shall clearly delineate funds projected to be provided by the state
16 general fund, state bonds, and all other state sources from funds to be
17 provided by private enterprise sources and by the federal government.

18 Sec. 44.06.280. LEGISLATIVE REVIEW AND APPROVAL. The reports
19 submitted by the commission under sec. 240 of this chapter shall be
20 submitted on the dates specified. The legislature may approve, with or
21 without modification in whole or in part, or reject a report or recom-
22 mended action submitted by the commission.

23 Sec. 44.06.290. TERMINATION. The commission established in sec.
24 210 of this chapter expires June 30, 1982.

25 * Sec. 3. AS 38.40.030(a) is amended to read:

26 (a) In order to create, protect and preserve the right of Alaska
27 residents to employment, the commissioner of natural resources shall
28 incorporate into all oil and gas leases, easements or right-of-way
29 permits for oil or gas pipeline purposes, unitization agreements, or any

1 renegotiation of any of the preceding to which the state is a party, and
2 into leases, easements or right-of-way permits issued by the state for
3 land within the area withdrawn as "reserved use land" under AS 44.06.130
4 for the site of the new capital city, provisions requiring the lessee to
5 comply with applicable laws and regulations with regard to the employ-
6 ment of Alaska residents, a provision requiring the employment of quali-
7 fied Alaska residents, a provision prohibiting discrimination against
8 Alaska residents and, when in the determination of the commissioner of
9 natural resources it is practicable, a provision requiring compliance
10 with the Alaska Plan, all in accordance with the provisions of this
11 chapter.

12 * Sec. 4. AS 38.40.050(a) is amended to read:

13 (a) The provisions of this chapter apply to all employment which
14 is a result of oil and gas leases, easements, leases or right-of-way
15 permits for oil or gas pipeline purposes, unitization agreements or any
16 renegotiation of any of the preceding to which the state is a party
17 after July 7, 1972, and to leases, easements or right-of-way permits
18 issued by the state for land within the area withdrawn as "reserved use
19 land" under AS 44.06.130 for the site of the new capital city; however,
20 the activity which generates the employment must take place inside the
21 state and it must take place either on the property under the control of
22 the person subject to this chapter or be directly related to activity
23 taking place on the property under his control and the activity must be
24 performed directly for the person subject to this chapter or his con-
25 tractor or a subcontractor of his contractor or a supplier of his con-
26 tractor or subcontractor.

27 * Sec. 5. AS 39.50.200(9) is amended by adding a new subparagraph to
28 read:

29 (MM) New Capital City Site Planning Commission (AS 44.-

1 06.210).

2 * Sec. 6. SEVERABILITY. If any of the provisions of this Act is held
3 invalid, the invalidity does not affect the provisions of this Act which can
4 be given effect without the invalid provisions, and to this end the provi-
5 sions of this Act are declared to be severable.

6 * Sec. 7. This Act takes effect immediately in accordance with AS 01.10.-
7 070(c).

Original sponsors: Croft, Colletta,
Willis, et al

Offered: 3/3/77
Referred: Finance

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 27

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the New Capital Site Planning
7 Commission; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 44.06 is amended by adding new sections to read:

10 ARTICLE 3. NEW CAPITAL SITE PLANNING COMMISSION

11 Sec. 44.06.200. NEW CAPITAL SITE PLANNING COMMISSION. There is
12 cre ed in the Office of the Governor the New Capital Site Planning
13 Commission.

14 Sec. 44.06.210. MEMBERSHIP. (a) Within 15 days after the effec-
15 tive date of this Act, the governor shall appoint a commission con-
16 sisting of nine members, subject to confirmation by a majority of the
17 members of the legislature in joint session. Members are appointed for
18 four-year terms and may be reappointed. Members shall be appointed on a
19 nonpartisan basis, and shall be selected as follows:

- 20 (1) one member must be a registered engineer;
21 (2) one member with a financial or economic background;
22 (3) the mayor of the Matanuska-Susitna Borough or his design-
23 nee;
24 (4) the mayor of the City and Borough of Juneau or his
25 designee; and
26 (5) five members appointed from the general public.

27 (b) The commissioners of administration, natural resources, public
28 works, revenue, community and regional affairs or their designees, one
29 state senator chosen by the president of the senate, and one state

1 representative chosen by the speaker of the house shall serve as non-
2 voting ex officio members of the commission.

3 (c) The members are entitled to receive \$100 per day for their
4 service on the commission and per diem and travel expenses as authorized
5 by law.

6 Sec. 44.06.220. MEETING OF THE COMMISSION. The members shall
7 elect a chairman and vice-chairman from among their membership. The
8 governor shall call the first meeting of the commission within 15 days
9 after appointment of the members. A majority of the members constitutes
10 a quorum for conducting business and exercising the powers of the com-
11 mission. The commission shall meet at the call of the chairman, at
12 the request of a majority of the members, or at a regularly scheduled
13 time as determined by the members.

14 Sec. 44.06.230. PURPOSE; DETAILED DEVELOPMENT PLAN; DUTIES OF
15 COMMISSIO . (a) The purpose of the commission is to prepare a detailed
16 plan for development of the capital site within the guidelines enumer-
17 ated in this chapter. This detailed development plan shall be completed
18 no later than March 15, 1978 and shall be made subject to public input
19 during its formulation. Following completion of the plan, the commis-
20 sion shall make public presentations of it throughout the state.

21 (b) The detailed development plan shall include, but need not be
22 limited to, the following elements: government facilities, community
23 facilities, transportation, public utilities, communication facilities,
24 commercial and industrial development, residential development, re-
25 sources, and environmental aspects. It shall include provisions
26 addressing each element in terms of its social and economic impact. The
27 plan should also address governmental jurisdictions, including statements
28 as to the appropriate planning and development authority and recommenda-
29 tions as to the forms and powers of the local government. The commis-

1 sion shall also develop a planning and implementation work program.

2 (c) The commission shall perform physical and geotechnical site-
3 specific analysis and related mapping.

4 (d) The commission shall conduct an analysis of the opportunity
5 for the reorganizing and regionalization of state government, and
6 develop a list of executive agencies which are expected to be located in
7 the capital. This list shall include the offices to be moved, the
8 number of personnel to be employed in those offices, and the anticipated
9 required office space for that number of persons. This list shall be
10 used for capital site planning purposes only, and is not binding as to
11 which executive agencies may be located in the capital. The commission
12 shall then develop a relocation phasing plan.

13 (e) The commission shall, no later than March 15, 1978, recommend
14 to the legislature the type of development entity which would be respon-
15 sible for capital city development as well as the powers and authority
16 which should be vested in this development entity.

17 (f) The commission shall conduct a cost analysis which includes
18 proposed construction schedules and related cost studies including but
19 not limited to construction costs and escalation, energy efficient
20 construction, and life cycle costing including operations and main-
21 tenance costs. The commission shall also prepare financing analysis
22 including the investigation of funding alternatives and submission of a
23 recommended financial plan to the legislature no later than February 1,
24 1978.

25 (g) The commission shall investigate the possibility of using
26 existing facilities currently in the state which could serve as a con-
27 struction camp and any fixtures or equipment necessary to operate the
28 camp for the construction of the capital. The commission may accept the
29 facilities, furnishings, and equipment as a donation to the state or it

may execute an option on this property.

(h) The commission shall determine the environmental and use permits necessary for the construction of the capital and shall recommend to the legislature any possible methods to expedite this process while protecting the environmental quality of the area.

(i) The commission may undertake other activities as are appropriate to carry out its functions, including but not limited to investigating the most economical and expeditious means of procurement, construction methods, construction alternatives, and labor costs.

Sec. 44.06.240. FUNDING. The commission is subject to the Executive Budget Act (AS 37.57) and funding by the legislature.

Sec. 44.06.250. ASSISTANCE TO COMMISSION. (a) The commission shall use all the competent professional and technical services required to assist in the planning. The commission shall hire full-time staff to provide support services, and it may choose the consultants which in its judgment are necessary to assist in the planning. The commission may also request any information which it considers essential from any agency of the state, and the agency shall furnish it in a timely manner. Staff of the commission is in the exempt service under AS 39.05.

(b) The commission shall develop an appropriate procedure in order to select competent firms to develop the elements involved in the capital site development plan within the time frame called for in sec. 230 of this chapter.

Sec. 44.06.260. REPORTS. The commission shall report on its work every six months. This report shall be distributed to the governor, presiding officers of the legislature, chief justice of the supreme court, and the general public.

* Sec. 2. AS 39.10.200(9) is amended by adding a new subparagraph to read:

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(MM) New Capital Site Planning Commission (AS 44.06.200).

* Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
070(c).

Introduced: 1/12/77

BY CROFT, WILLIS, RODEY, BRADLEY
COLLETTA, ORSINI, SUMNER AND KERTTULA

1 IN THE SENATE

2 SENATE BILL NO. 27

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the New Capital Site Planning
7 Commission; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 44.06 is amended by adding new sections to read:

10 ARTICLE 3. NEW CAPITAL SITE PLANNING COMMISSION.

11 Sec. 44.06.200. NEW CAPITAL SITE PLANNING COMMISSION. There is
12 created in the Office of the Governor the New Capital Site Planning
13 Commission. The commission is responsible to the executive branch of
14 the state government for administrative and fiscal purposes but has an
15 existence independent from the executive branch.

16 Sec. 44.06.210. MEMBERSHIP. (a) Within 15 days of the effective
17 date of this Act, the governor shall appoint a commission consisting of
18 nine members, subject to confirmation by a majority of the members of
19 the legislature in joint session. Members shall be appointed on a
20 nonpartisan basis, and shall be selected as follows:

21 (1) one member must be a registered architect who may be
22 selected from a list of names submitted by professional architect
23 societies or associations.

24 (2) one member must be a registered engineer, who may be
25 selected from a list of names submitted by professional engineer socie-
26 ties or associations.

27 (3) one member with a financial or economic background who
28 may be selected from a list of names submitted by banking and financial
29 associations or societies;

1 (4) one member with land use planning background who may be
2 selected from a list of names submitted by professional planner socie-
3 ties or associations;

4 (5) one member must be a realtor, who may be selected from a
5 list of names submitted by the Alaska Association of Realtors; and

6 (6) four members appointed from the general public.

7 (b) The commissioners of natural resources, public works, revenue,
8 community and regional affairs or their designees, and the mayor of the
9 Matanuska-Susitna Borough or his designee, shall serve as nonvoting ex
10 officio members of the commission.

11 (c) The members are entitled to receive \$100 per day for their
12 service on the commission and per diem and travel expenses as authorized
13 by law.

14 Sec. 44.06.220. MEETING OF THE COMMISSION. The members shall
15 elect a chairman and vice-chairman from among their membership. The
16 governor shall call the first meeting of the commission within 15 days
17 after appointment of the members. A majority of the members constitutes
18 a quorum for conducting business and exercising the powers of the
19 commission. The commission shall meet at the call of the chairman at
20 the request of a majority of the members, or at a regularly scheduled
21 time as determined by the members.

22 Sec. 44.06.210. PURPOSE, DETAILED DEVELOPMENT PLAN, DUTIES OF
23 COMMISSION. (a) The purpose of the commission is to prepare a detailed
24 plan for development of the capital site within the guidelines enumer-
25 ated in this chapter. This detailed development plan shall be completed
26 no later than January 1, 1978 and shall be made subject to public input
27 during its formulation. Following completion of the plan, the commis-
28 sion shall make public presentations of it throughout the state.

29 (b) The detailed development plan shall include, but need not be

1 limited to, the following elements: community facilities, transporta-
2 tion, public utilities, commercial and industrial development, residential
3 development, water resources, environmental aspects. It shall include
4 provisions addressing each element in terms of its social and economic
5 impact. The plan should also address governmental jurisdictions, inclu-
6 ding statements as to the appropriate planning authority and recommenda-
7 tions as to the forms and powers of the local government. The commission
8 shall also develop a planning work program.

9 (c) The commission shall perform physical and geotechnical site-
10 specific analysis and related mapping.

11 (d) The commission shall conduct an analysis of the opportunity
12 for the reorganizing and regionalization of state government, and
13 develop a list of executive agencies which are expected to be located in
14 the capital. This list shall include the offices to be moved, the
15 number of personnel to be employed in those offices, and the anticipated
16 required office space for that number of persons. This list shall be
17 used for capital site planning purposes only, and is not binding as to
18 which executive agencies may be located in the capital. The commission
19 shall then develop a relocation phasing plan.

20 (e) The commission shall recommend to the legislature by January
21 1, 1978, the type of development entity which would be responsible for
22 capital city development as well as the powers and authority which
23 should be vested in this development entity.

24 (f) The commission shall conduct a financial cost analysis and
25 develop funding alternatives to present to the legislature by January,
26 1978.

27 Sec. 44.06.240. FUNDING. The commission is subject to the Execu-
28 tive Budget Act (AS 37.07) and funding by the legislature.

29 Sec. 44.06.250. ASSISTANCE TO COMMISSION. (a) The commission
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1 shall use all the competent professional and technical services required
2 to assist in the planning. The commission may choose the consultants
3 which in its judgment are necessary to assist in the planning. The com-
4 mission may also request any information which it considers essential
5 from any agency or division of the state.

6 (b) The commission shall develop an appropriate procedure in order
7 to select competent firms to develop the elements involved in the
8 capital site development plan within the time frame called for in sec.
9 230 of this chapter. The commission shall consider the feasibility of
10 conducting a national competition for the design of the capital city.

11 Sec. 44.06.260. REPORTS. The commission shall report on its work
12 every six months. This report shall be distributed to the governor,
13 presiding officers of the legislature, chief justice of the supreme
14 court, and the general public.

15 * Sec. 2. AS 39.50.200(9) is amended by adding a new subparagraph to
16 read:

17 (MM) New Capital Site Planning Commission (AS 44.06.200).

18 * Sec. 3. This Act takes effect immediately in accordance with AS 01.10.-
19 070(c).

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 27, HB 170, HB 178
 Title An Act Creating the Capital Planning Commission
 Requested by Various Date February 9, 1977

II. FISCAL DETAIL

Agency Affected Office of the Governor
 Program Category Affected General Government
 Budget Request Unit(s) Affected Capital Planning Commission

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES	\$ 33.4	\$133.6	\$137.6			
200 TRAVEL	30.0	78.5	30.0			
300 CONTRACTUAL	194.3	3,623.8	880.7			
400 COMMODITIES	5.6	2.4	2.5			
500 EQUIPMENT	3.4	1.0	1.0			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	\$266.7	\$3,839.3	\$1,051.5			

FUNDING (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
GENERAL FUND	266.7	3,839.3	1,051.5			
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III) See Attached.

IV. DATE February 9, 1977 PREPARED BY Leonard Lane
 AGENCY Office of the Governor
 Original: Legislative Finance PHONE 465-4160
 cc: Budget and Management
 Prime Sponsor (List Legislator Named)

Personal Services - FY 77

Executive Director	RG 30	\$3,942 mo =	\$ 11,826
Principal Planner	RG 21	2,356 mo =	7,068
Admin. Asst. III	RG 16	1,630 mo =	4,890
Admin. Asst. I	RG 12	1,270 mo =	<u>3,810</u>
			\$27,594
	Benefits 21%		<u>5,795</u>
			\$33,389

Permanent full-time/exempt: Effective April 1, 1977.

Contractual Services - FY 77

Telephone	\$1,700	
Postage	<u>150</u>	
	\$1,850 per month x 3 mo =	\$5,550

Rent & Utilities

Office space 2,600 sq ft @ \$.85 per sq ft	
\$2,210 per month x 3 mo =	\$6,630
Related utilities @ \$.40 per sq ft	
\$1,040 per month x 3 mo =	\$3,120

Equipment Rental

Mag Card II	\$350	
Memory	<u>170</u>	
	\$520 per month x 3 mo =	\$1,560

Xerox	\$675	
Postage Meter	<u>135</u>	
	\$810 per month x 3 mo =	\$2,430

Planning & Financial Analysis		\$175,000
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TOTAL	\$194,290
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Commodities - FY 77

Consumable Office Supplies	\$ 600
Stationery	<u>5,000</u>

TOTAL	\$5,600
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Personal Services - FY 78
Assumes 12 mo funding

Travel - FY 78

Travel for 9 committee members and 3 staff members for a total of 16 meetings and workshops throughout the state:

	<u>Transportation</u>	<u>Per Diem</u>
5 meetings in Anchorage	\$ 5,125	\$ 6,050
2 meetings in Fairbanks	3,200	2,600
4 meetings in Juneau	8,340	8,200
1 meeting each in Kotzebue, Nome, Bethel, Palmer and Ketchikan	<u>12,465</u>	<u>7,700</u>
	\$ 29,130	\$24,550

Travel for 2 staff members on administrative and public information

15 trips for each to Juneau	5,250	4,500
5 trips for each to Fairbanks	1,000	1,000
1 trip for each to Barrow, Kotzebue, Nome, Bethel, Palmer, Kenai, Kodiak, Cordova, Sitka, Petersburg, and Ketchikan	<u>3,250</u>	<u>3,500</u>
	\$ 9,500	\$ 9,000

TOTAL-IN-STATE \$ 38,630 \$33,550

2 trips to Washington, D.C. to seek Federal grants for planning effort	\$ 1,600	\$ 500
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6 trips out-of-state to meet with consulting architects, engineers & planners	<u>3,000</u>	<u>1,200</u>
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TOTAL OUT-OF-STATE \$ 4,600 \$ 1,700

Contractual - FY 78

Operational costs at continued funding	\$4,220 per month x 12 months	<u>\$ 50,640</u>
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Professional fees

Planning & Financial Analysis	\$2,300,000	<u>\$3,459,000</u>
Geotechnical Work & Site Analysis	500,000	
Environmental Impact Assessment	150,000	
Aerial Photography Contract	<u>9,000</u>	

Public Participation Effort

Printing of interim planning report	\$15,000	
Printing of one tabloid @ \$11,000 each	11,000	
Advertising of 8 meetings & 8 workshops in newspapers & other media	6,400	
Meeting room rental for symposiums and other meetings	5,000	
Contracted statewide distribution of tabloid	2,500	
Graphic arts contract for preparation of tabloid, posters, artwork for workshops and other renderings and photography as required	25,000	
Professional services for contacting representative samples of workshop participants in 15 Alaska cities 8 @ \$2,000	16,000	

\$114,100

Public Participation-continued

Video media contract - video taping of 16 meetings and workshops	\$20,000
Video media contract - sound recording for video taping	6,000
Public participation workshop moderator for 8 workshops	<u>7,200</u>

February 12, 1977

Submitted by Edwin B. Crittenden, 1575 "F" Street,
Anchorage, Alaska 99501

The House State Affairs Committee
and
The Senate State Affairs Committee
(Public Hearings on Capital Move Bills)

Gentlemen:

Enclosed please find a copy of a letter that I wrote to Paul Holley of the Anchorage Chamber of Commerce subcommittee regarding Senate Bill #27 and House Bill #37. Some of the items mentioned in the discussion of Senate Bill #27 have been covered by previous testimony before your joint committee. Of particular importance are paragraphs 6, 7, 8, 9 and 10. These would clarify the Bill to correct an obvious error regarding the intent to include governmental facilities as well as community facilities and to insure that construction schedules and related costs are studied.

Additional items that I believe should be clarified in all the Bills are as follow:

1. A clarification and identification of planning powers for the capital site in relation to those presently existing in the Borough. Coordination of planning within the capital site and in the surrounding area and access to the site is essential for carrying out the desired community plan.
2. The tight time frame requires provision for an immediate start on planning and a rapid gear-up of planning staff and consultants, including immediate geophysical and survey work as a base for the planning.
3. The need for flexibility in the Planning Commission to undertake any and all planning and development action necessary to carry out the intent of the Bills beyond that which might be specifically enumerated in the site development Bills.

4. Expedite the environmental impact actions, including reports and permits.
5. Wording that would allow the Commission, if desired, to undertake a major management agreement with a qualified and experienced firm to expedite for the Commission the necessary planning, development and perhaps construction management with assurance that maximum Alaskan experience and expertise be involved in the actual planning, infrastructure systems and facility design work.
6. Providing a preamble or other adequate definition of legislative intent in broad terms to support decisions by the Commission not specifically spelled out in the legislation.

Senate Bill #81: The intent of this Bill appears to establish funds for the use of the Department of Public Works for the capital relocation site planning. It would appear from reading of the other proposed Bills that the intent is that the new Capital Site Planning Commission should have funding with the ability to contract with the Department of Public Works or directly with consulting firms for undertaking the necessary geophysical and appraisal work.

Perhaps the funding for item 2 Soils Testing and Analysis is greater than necessary in the first planning stage and that real estate appraisal, presumably based on some planning intent, is inadequate. It is obvious that as general planning becomes more specific, additional funds would be required in all areas of geotechnic and real estate work.

House Bill #37: I have commented on this Bill in the attached letter to the Anchorage Chamber of Commerce.

Senate Bill #27: I have commented on this Bill also in the attached letter to the Anchorage Chamber of Commerce.

House Bill #170: This Bill appears to have more specific wording of some of the duties of the proposed Planning Commission which, if used in conjunction with House Bill #178, might more thoroughly indicate the intent of the Legislature. House Bill #170 also specifically requires policy statements, goals and standards for the design and development process which should be a first action of the Commission and also ongoing during the design process. It is imperative that the Commission, both for their own actions and those of the consultants, have a statement of social, economic, political, and physical goals for the new community.

The Capital Site Selection Committee obtained considerable input from the public in this regard, but because of the limited scope of action did not clearly summarize the goals or type of community desired by the public in the four aspects of social, economic, political and physical features.

The Bill also speaks to reorganization and regionalization of State government studies. These, of course, are part of the statement of goals that would affect the design of the community and specifically the State facilities within the community. These could seriously affect the total development's size and projected population.

House Bill #170 also speaks to options for compensatory measures to minimize the impact on both the City and Borough of Juneau and the Matanuska-Susitna Borough. These are important considerations in the planning process and are considerations in the total costing of the move.

House Bill #178: This Bill attempts to give considerably more legislative intent and as such is a valued input in the design process. Specific duties of the Commission in the Bill identified two phases; one to be completed by January 15, 1978 and one to be completed by January 15, 1979. The way I read the Bill, subparagraph 1 on page 4 requires relatively detailed facility development plan on the designated first phase of construction for "permanent public buildings, transportation, telecommunication facilities, and essential community facilities and services for the initial phase of the relocation." Subparagraph 2 requires definitive costs, means of financing, and life cycle costs. This should include additionally a proposed reasonable time schedule for development. Additionally, under subparagraph 3, it requires a preliminary development report for the remainder of the community.

I believe the intent of this phasing is excellent, however, it should be noted that the time frame of less than one year would be extremely tight to develop a fully detailed analysis of the planning, including construction, if, for instance, studies of reorganization and regionalization of State Government is not completed early in the process.

It would be assumed that this first phase work would necessarily provide options and alternatives for Commission or legislative decisions prior to undertaking the phase two.

The phase two work, starting under B, page 5, of House Bill #178, is for the broader community development. It is

interesting to note that subparagraph 2 is very similar to subparagraph 1 on page 4, except that it is for work "involved in subsequent phases of the capital relocation." The work proposed in the first or initial phase of relocation is covered rather thoroughly in subparagraph D starting on page 6.

I feel that all of the Bills lack a requirement to identify program schedules and alternate methods of handling the construction. They do require consideration of financing methods, are loose or do not require recommendations of programs for establishing an ongoing political structure for the community, and, as mentioned, do not speak to the major management task of getting the site developed and the facilities constructed.

As some speakers at your hearings have indicated, the life of the Planning Commission perhaps should be extended beyond the initial planning stages and that that Commission or a new entity should be established to undertake the development. This would not necessarily mean that the existing administrative structure, particularly in the Department of Public Works, would not play an important role, but the scope of this project would demand within the State administration, or a separate development entity or contractor, strong resources primarily programmed to this project.

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January 26, 1977

ANCHORAGE CHAMBER COMMITTEE

Mr. J. Paul Holley, Jr.
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Dear Paul:

I appreciate your letter of the 20th regarding the Capital Planning bills, and with my thoughts hope that they will be of benefit to the Chamber of Commerce. I have reviewed the bills as they have come out, and I am just back from Juneau where I had the opportunity to discuss both bills with concerned individuals.

Senate Bill #27 is a reworking of a bill previously submitted, largely with input from the Capital Site Selection Committee. It is a well thought out proposal for establishing a planning entity with requirements that studies be accomplished, that planning and development, scheduling all be undertaken, but a little loose in the terminology regarding the specifics of planning the community, establishing the criteria for the political, social and economic base and proposing development process.

It's a good bill I believe in that it is not limiting and would give the opportunity to the Commission and it's consultants to develop a work program schedule and undertake the actual community planning.

Specifically, there are several items to note, and possibly consider amendments to. These are as follows:

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1. Line 13, first page, The Commission is responsible to the Executive Branch. I feel that this is important, although I am sure the Legislators may either be untrustful or wish to have more control themselves. This is an Executive Branch function.
2. Line 21 and 24 require membership on the Commission of a Registered Architect and a Registered Engineer. I am not sure that this is a necessity, but certainly with the right choice they could be of real value in understanding the planning process.
3. Page 2, line 4, I see no need for a Realtor as such, especially when one member has financial and economic background. A perhaps more important member would be one who had transportation and/or communication background.
4. Page 2, line 7, I believe the Department of Administration should also be included and I would think that their service should be to act as consultant to the Committee. There has been a proposal, perhaps to be brought up by Bob Bradley in the House, to make the Commissioners voting members. I think this would kill the bill in the Legislature because it brings too much of the Executive Branch into the Commission. I personally would prefer to see them as non-voting ex officio if desired, but to act as consultants.
5. Page 2, line 26, I believe the date is erroneous and should be December 31, 1978.
6. Page 3, line 1, after "elements:" add "governmental and". I am sure the intent is to include governmental as well as community facilities. This, of course, adds to schools, hospitals and so forth, the local federal and state facilities which really are the economic base in the purpose of the act.

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7. Page 3, line 3, delete "water" and add after resources "and" so that it reads "resources and environmental aspects." There are, of course, many more resources than just water.
8. Page 3, line 6, after "appropriate planning" add "and development." I am sure the intent is, or should be that the Commission address itself to the appropriate development authority or construction management authority or whatever, rather than just the planning, and in that respect . . .
9. Page 3, line 8, change to read "shall also prepare a planning and implementation work program".
10. Page 3, line 10, it is obvious in the previous sections that costs are implied but nowhere are they spelled out. If possible addition as paragraph inserted between C and D would be "The Commission shall prepare proposed construction schedules and related cost studies, including but not limited to construction costs and escalation, energy consumption, life cycle costing and operation and management costs." I am sure this is implied in the previous sections.
11. Page 3, line 20, suggest that the date of January 1, 1978 be changed to "during the session starting January, 1978."
12. Page 3, line 25, change the January date to read the same as line 20 above.
13. Page 4, line 5, I believe it is important that the Commission be adequately authorized to have it's own staff as well as consultants. The paragraph could have a sentence added "The Commission shall employ full time staff to conduct support work as necessary."
14. Page 4, line 9 and 10, I would delete the entire section and leave this up to the Commission. If it is not deleted, I would change "shall" to "may". I do recognize that it's not mandatory that a national competition be held by this paragraph. I personally do not feel that a competition for