

LEG. FINANCE - BILLS 1977 - 1978 842

CASHB 908 thru HB 909



RECORDS CERTIFICATION



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James O. Smith
Signature of Camera Operator

2/23/90
Date

COMMITTEE REPORT
SENATE

6/8/78

FURTHER: _____

Date: June 12, 1978

Mr. President:

The Committee on FINANCE has had CSHR 908 (Fin) am miscellaneous appropriations for television and telecommunications service

under consideration and (a majority of the committee) (the committee reports it back as follows)

recommends it do pass () recommends it do not pass

() recommends it do pass with attached amendment(s)

recommends it be replaced with ^{Senate} 1 CS for CS HB 908

and _____ () new title () same title

AND attaches a Letter of Intent () New Fiscal Note

() reports it back without recommendation

() and recommends it be referred to the _____ Committee

MEMBERS SIGNING DO PASS:

OTHER RECOMMENDATIONS:

Chairman

Original sponsor: State Affairs Committee

IN THE HOUSE

BY THE FINANCE COMMITTEE

SENATE CS FOR CS FOR HOUSE BILL NO. 908 (Finance)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act making miscellaneous appropriations for television and telecommunication services; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. The sum of \$10,948,000 is appropriated to the Department of Administration to provide interstate and intrastate satellite television service to 176 Alaska communities through contract with a common carrier licensed by the Federal Communications Commission and the Alaska Public Utilities Commission and to contract with any private business enterprise for the construction of earth stations to be owned by entities other than the state. This appropriation is funded from the following sources:

General Funds	\$ 6,148,000
Program Receipts	4,800,000

* Sec. 2. The sum of \$80,000 is appropriated from the general fund to the Department of Education to continue and expand the present public and educational television services to Alaskan rural communities through fiscal year 1979.

* Sec. 3. The sum of \$400,000 is appropriated from the general fund to the Alaska Public Broadcasting Commission to fund grants for the production of television and radio programs for educational and public purposes

* Sec. 4. The sum of \$125,000 is appropriated from the general fund to the Alaska Public Broadcasting Commission for operation of the tape delay center in Anchorage.

* Sec. 5. The sum of \$232,972 is appropriated from the general fund to

1 the Legislative Affairs Agency for legislative teleconferencing for fiscal
2 year 1979.

3 * Sec. 6. The sum of \$50,000 is appropriated from the general fund to the
4 Department of Administration for purchasing time and providing services for
5 teleconferencing meetings of state agencies and executive boards and commis-
6 sions.

7 * Sec. 7. The unexpended and unobligated portions of the appropriations
8 made in secs. 2 - 6 of this Act lapse into the general fund June 30, 1979.
9 The unexpended and unobligated portion of the appropriation made in sec. 1 of
10 this Act lapses into the general fund June 30, 1981.

Page 1, Line 14: After the word Commission add

And to contract with any private business enterprise for
the construction of earth stations to be owned by entities
other than the state.

Present

Original sponsor: State Affairs Committee

1 IN THE HOUSE BY THE FINANCE COMMITTEE
2 SENATE CS FOR CS FOR HOUSE BILL NO. 908 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

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7 vision and telecommunication services; and providing
8 for an effective date."

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HOUSE SELECT COMMITTEE ON TELECOMMUNICATIONS
Fred Brown, Chairman

April 5, 1978

LETTER OF INTENT
TO ACCOMPANY CS FOR HB 908

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Mr. Speaker:

House Bill 908 was extended in scope to cover other appropriations besides hardware and satellite-lease costs.

Of course, the bulk of this appropriations bill provides funds for capital expenditures for TV-receive equipment for the existing small earth stations; purchase and installation of small TV-receive-only earth stations for communities which do not have and are not project to have any earth station, or which are projected only to have earth stations which would not be compatible with the anticipated system costs and design; and purchase and installation of additional mini-TV transmitters for communities not now having such facilities and not now having other methods of obtaining television services.

The next largest portion of this appropriations bill relates to the lease of satellite transponder time and, if appropriate, accompanying terrestrial line service charges to provide time-value programming to urban and rural areas of Alaska through interstate satellite communications facilities, and funds to provide such services on an intrastate basis, mostly for services to Alaska's rural communities.

The balance of the bill involves funds added by the committee in preparing the CS for the Department of Education to continue and expand the present level of public and educational television services provided to Alaskan rural communities for approximately the past year; for the Alaska Public Broadcasting Commission to begin a grant program for the production of television and radio programs for educational and public purposes, anticipating that such programs would be used in a continuation of the program now being provided by the Department of Education; for the Legislative Affairs Agency to continue legislative teleconferencing for fiscal year 1979; and for the Department of Administration to begin a teleconferencing program for State agencies and commissions to hold public hearings.

The amounts that are used in our CS for HB 908 relating to the purchase of terrestrial equipment and satellite time are derived largely from the report of the Governor's Office of Telecommunications to the legislature on the Alaska Television Demonstration Project, dated February 1, 1978. The figures anticipate expanding television services to nearly every community in Alaska that has on a regular basis, a population of more than 25 persons. While we are reporting this bill on to the further committees of referral, the staff of the House Select Committee on Telecommunications is continuing to develop a full list or catalog of all of these communities, describing their various differences of service needs and how those needs will be addressed under this bill. We hope that this information will be forwarded to the next committee as soon as possible.

The figures that relate to purchase of satellite time and other related line charges are based upon the assumption that the transmission of programs on an intrastate basis, mostly to the rural communities, will not be on a sharing basis with transmission of interstate time-value programming. That is, that more than one satellite transponder may be leased in part or in toto, so that both the rural and urban communities will have a greater amount of flexibility in obtaining services.

Presently, such flexibility is not available. If a major time-value program is desired by an urban broadcaster under the current television demonstration project, and it is transmitted in any time zone in the lower 48 only after the dinner hour Alaska Standard Time, the urban broadcaster cannot get such a program unless it is also desired by the rural communities through the decisions of the Telecommunications Committee which advises the Governor's Office of Telecommunications or the Mini-TV Association. This last football season, the rural communities did desire Monday Night Football, so the urban communities were able to obtain that programming through the TV demonstration project while it was also being simultaneously sent to the rural communities. However, such will not always be the case.

The figures that relate to interstate satellite transmission are based on the assumption that Alaskan broadcasters will, as they have testified before our committee, desire only the so-called "time-value" programs in the immediate future. They are not currently interested in bringing up solely entertainment programs by satellite transmission unless such entertainment programs have some time-value (for instance, NBC's "Tonight Show").

The figure used in the interstate line-item relates to the most responsible "low bid" for services submitted to the Governor's Office of Telecommunications, in this case, by the Robert Wold organization of California. The intrastate figure was taken from the figure submitted by RCA Alascom (and RCA Americom). However, it is not the intention of the committee to bind the Governor's Office of Telecommunications to any provider of services. The difficulties in attempting to address the broadest range of Alaska's users (which is the most important factor in this legislation), and the changing technology and market,

are such that it would seem irresponsible for the legislature to dictate a particular vendor of services in any of these applications. It could well be that after the legislation were passed in any form and the session adjourned, Robert Wold, RCA, Hughes-Paramount, or another vendor would demonstrate a new technical capability or a lower-cost capability, or both.

Therefore, it is the intention of the committee that the Governor's Office of Telecommunications use the funds provided for both intrastate and interstate transmission and obtain the best and broadest service available under the circumstances that would provide services to on-the-air urban broadcasters, cablecasters, and rural communities with mini-TV stations. Such decisions should take into account the peculiar legal problems of cablecasters (in most cases they require an off-the-air pickup), the desire of urban broadcasters for the best quality services (where possible, they should be provided a "hard wire" hookup to their affiliated networks if it can be done in a manner that consistently provides broad services to other users) and the need for flexibility in the rural communities demonstrated by the current experience under the television demonstration project.

Parenthetically, it will be noted that while RCA Alascom did make a new proposal orally to the Select Committee on Telecommunications and to the Alaska Cablecasters Association, that has never been supported by any documentation, and is apparently based upon combining certain techniques that have never been used together in any transmission facility. It may well be that the assumptions on which the bid was based were valid; however, the committee has no such information. It is thought that the amounts set forth in the bill, while based on the respective Wold and RCA bids, are flexible enough to address any change in service availability.

However, the Governor's Office of Telecommunications is directed not to obtain services from a long lines carrier in such a way to require an implied subsidy of these services by other users. That is, the Office should satisfy itself that any bid from the RCA companies is based upon the true cost of providing the service without Alaska long-distance telephone rate payers impliedly subsidizing the television service.

It is anticipated that the funds in this bill can be used in conjunction with another bill reported out of the committee if both pass. CS for HB 545 establishes a satellite user's association that would purchase time on satellites and accompanying terrestrial lines and provide it to members at a reduced cost per member because of economies of scale. In the event both CS for HB 908 and CS for HB 545 pass, it is anticipated that the Governor's Office of Telecommunications would expeditiously aid the establishment of the satellite user's association and, at an appropriate time, convey all appropriate funds necessary for its operation to further the intention of this legislation and CS for HB 545.

It is therefore conceivable, if both bills pass, that some of these funds may be recouped at least back to the satellite user's association for further purchases and finances of its operations.

The Honorable Hugh Malone

-4-

April 5, 1978

If both bills pass, they provide, in the long term, a self-supporting method for providing services to all but Alaska's rural communities. However, it is intended that the Governor's Office of Telecommunications should seek methods under which a reasonable and fair assessment of individual users can be done in the manner of assessment of members of the association in CS for HB 545. The committee heard recommendations about immediate assessments of individual users down to the smallest village. However, the committee is not convinced that a structure is now easily available for accomplishing such assessments. It may be that such a method of assessment can be developed so that a statewide television distribution system can pay for itself, through the auspices of the Alaska Mini-TV Association and, if passed, CS for HB 545.

Respectfully submitted,

Fred Brown, Chairman
House Select Committee on
Telecommunications

FB:kfm

Letter of Intent
SCS CSIB 903

It is the intent of the Legislature that SCS CSIB 903 be implemented to continue and expand the satellite television project; four full time off-the-air television signals in one satellite transponder, to include Los Angeles ABC, NBC, CBS affiliates plus a Los Angeles Independent or PBS station or other appropriate program source. These signals to be delivered to all seven of Alaskan commercial broadcast stations. In Anchorage, this would be three full time feeds. There are two commercial stations in Fairbanks and one each in Juneau and Sitka. The bill should provide all commercial broadcast stations the ability to transmit full time same-day network programming. Additionally it should provide a separate intrastate system to deliver one full time television signal to 176 Alaskan communities. Of these 176 locations, the following will be served by existing or scheduled RCA Alascom 10 meter or larger earth stations.

Adak	King Salmon	Prudhoe Bay
Barrow	Kodiak	Talkeetna
Bethel	Kotzebue	Tanana
Cold Bay	McGrath	Unalakleet
Cordova	Nome	Unalaska
Dillingham	Galena	Valdez
Fort Yukon	Juneau	Yakutat

The on going annual revenue requirement for the program is \$4,862,900. Based on implementation of the four channel service to urban locations on April 1st, 1979, the equipping of the remaining 77 small earth stations and equipping the mid route earth stations listed above by July 1st, 1979, and the completion of all 4.5 meter television receive only earth station by December 31, 1979. The vendor should agree as an option, to continue the current demonstration project through July 1st, 1979, utilizing a combined transponder project through July 1st, 1979. On July 1, 1979, the four full channel operation would begin. It is the intent of the Legislature to also provide four full time television channels to the following Alaskan communities which have existing cable television systems.

Barrow	Valdez	Sitka
Kotzebue	Kodiak	Petersburg
Nome	Juneau	Wrangell via Petersburg
Bethel	Haines	Ketchikan
Cordova	Skagway via Haines	

This would provide ten meter earth stations in lieu of the 4.5 meter stations at Haines, Sitka, Petersburg and Ketchikan. The annual recurring revenue requirement for this improved and expanded service would be \$405,000. This is in addition to the 4.86 million dollar basic system rate. The Alaska cablecasters have indicated a willingness to contribute in support of the television project. These contributions would be paid directly to the vendor, reducing the State's funding requirement. We believe this approach would enable the State to fund a basic system and permit private enterprise to expand and improve that system.

It is our understanding that the cable television operators will not agree to any contribution in support of the television program unless some version of this full time multi-channel approach is implemented.

It is the intent of the Legislature that the state negotiate a sale of the State's interest in 100 small earth stations at no

less than \$4,800,000 within a period of time which will not impede the implementation of the intent of the bill. Equity in these earth stations is now divided between the State and the long line carrier.

The transfer of the State's ownership interest in the small earth stations does not in any way alter or weaken the laws and regulations concerning regulated public utilities, such as those affecting the long lines carrier. The substantial scrutiny given the recent rate activities of that carrier by both the Alaska Public Utilities Commission and the Governor's Office illustrates the diligence with which such matters can be pursued, irrespective of small earth station ownership, which was not a prerequisite to such activity by either party in that matter, or in future matters before either the APUC* or the FCC.

Conversely, transfer of ownership interests to the State's long lines carrier in the small earth stations now will forestall the possibility of unwanted, unplanned and excessive state capital expenditures in the future. The Governor's office has represented to the Federal Communications Commission that the State should own such earth stations in their entirety, and has proposed to purchase the long lines carrier's interest in all 100 small earth stations, should the FCC so determine. The long lines carrier has estimated that cost, in legislative hearings, to be approximately \$13.9 million. Transfer of the ownership interests in the 100 small earth stations would eliminate this potential, unwarranted and unnecessary expenditure of tax dollars.

The general fund appropriation of \$6,143,000 and the \$4,800,000 program receipts are intended to continue live television to those communities presently served for three years plus expand service to 176 communities within a two year period.

* A.S. 42.05.321.

Original sponsor: State Affairs Committee

Offered: 4/5/78
Referred: State Affairs
and Finance

1 IN THE HOUSE

BY THE SELECT COMMITTEE ON
TELECOMMUNICATIONS

2 CS FOR HOUSE BILL NO. 908

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making miscellaneous appropriations for tele-
7 vision and telecommunication services; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$6,827,500 is appropriated from the general fund
11 to the Office of the Governor, office of telecommunications, for capital
12 expenditures for the following:

13 (1) addition of TV receive capability to 100 small	
14 earth stations	\$1,000,000
15 (2) purchase and installation of small TV receive	
16 only earth stations for 76 communities	3,800,000
17 (3) purchase and installation of mini-TV trans-	
18 mitters for 127 communities	1,587,000
19 (4) spare parts and delay center equipment	440,000

20 * Sec. 2. The sum of \$1,950,972 is appropriated from the general fund to
21 the Office of the Governor, office of telecommunications, for the following:

22 (1) operation and maintenance costs of small	
23 earth stations and mini-TV transmitters for 176 communities	\$ 809,600
24 (2) delay center operation	125,000
25 (3) satellite service costs for intra-state	
26 service	745,472

27 * Sec. 3. The sum of \$1,143,000 is appropriated from the general fund to
28 the Office of the Governor, office of telecommunications, to provide "time-
29 value" programming to urban and rural areas of Alaska through interstate

1 satellite communications facilities.

2 * Sec. 4. The sum of \$80,000 is appropriated from the general fund to the
3 Department of Education to continue and expand the present public and educa-
4 tional television services to Alaskan rural communities through fiscal year
5 1979.

6 * Sec. 5. The sum of \$400,000 is appropriated from the general fund to
7 the Alaska Public Broadcasting Commission to fund grants for the production
8 of television and radio programs for educational and public purposes.

9 * Sec. 6. The sum of \$171,232 is appropriated from the general fund to
10 the Legislative Affairs Agency for legislative teleconferencing for fiscal
11 year 1979.

12 * Sec. 7. The sum of \$50,000 is appropriated from the general fund to the
13 Department of Administration for purchasing time and providing services for
14 teleconferencing meetings of state agencies and executive boards and commis-
15 sions.

16 * Sec. 8. This Act takes effect July 1, 1978.

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Original sponsor: State Affairs Committee

Offered: 5/16/78
For Today's Calendar

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 908 (Finance) am
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

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7 vision and telecommunication services; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$10,222,000 is appropriated from the general fund
11 to the Office of the Governor, office of telecommunications to provide inter-
12 state and intrastate satellite television service to Alaskan communities.

13 * Sec. 2. The sum of \$80,000 is appropriated from the general fund to the
14 Department of Education to continue and expand the present public and educa-
15 tional television services to Alaskan rural communities through fiscal year
16 1979.

17 * Sec. 3. The sum of \$400,000 is appropriated from the general fund to
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19 of television and radio programs for educational and public purposes.

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22 year 1979.

23 * Sec. 5. The sum of \$50,000 is appropriated from the general fund to the
24 Department of Administration for purchasing time and providing services for
25 teleconferencing meetings of state agencies and executive boards and commis-
26 sions.

27 * Sec. 6. The sum appropriated by this Act shall not lapse until
28 July 1, 1979.

29 * Sec. 7. This Act takes effect immediately in accordance with AS 01.10.-

1 070(c).

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Original sponsor: State Affairs Committee

Offered: 5/16/78
For Today's Calendar

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2 CS FOR HOUSE BILL NO. 908 (Finance)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

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22 year 1979.

23 * Sec. 5. The sum of \$50,000 is appropriated from the general fund to the
24 Department of Administration for purchasing time and providing services for
25 teleconferencing meetings of state agencies and executive boards and commis-
26 sions.

27 * Sec. 6. This Act takes effect July 1, 1978.
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Original sponsor: State Affairs Committee

Offered: 6/8/78
Referred: Finance

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 SENATE CS FOR CS FOR HOUSE BILL NO. 908

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

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15 tional television services to Alaskan rural communities through fiscal year
16 1979.

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19 of television and radio programs for educational and public purposes.

20 * Sec. 4. The sum of \$171,232 is appropriated from the general fund to
21 the Legislative Affairs Agency for legislative teleconferencing for fiscal
22 year 1979.

23 * Sec. 5. The sum of \$50,000 is appropriated from the general fund to the
24 Department of Administration for purchasing time and providing services for
25 teleconferencing meetings of state agencies and executive boards and commis-
26 sions.

27 * Sec. 6. The sum of \$142,000 is appropriated from the general fund to
28 the Legislative Affairs Agency for telecommunication consulting service.

29 * Sec. 7. The sum of \$100,000 is appropriated from the general fund to

1 the University of Alaska for a demonstration project of packet contention
2 digital communication by satellite.

3 * Sec. 8. This Act takes effect July 1, 1978.
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Original sponsor: State Affairs Committee

Offered: 4/5/78
Referred: State Affairs
and Finance

1 IN THE HOUSE

BY THE SELECT COMMITTEE ON
TELECOMMUNICATIONS

2

CS FOR HOUSE BILL NO. 908

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TENTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act making miscellaneous appropriations for tele-
7 vision and telecommunication services; and providing
8 for an effective date."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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* Section 1. The sum of \$6,827,500 is appropriated from the general fund
11 to the Office of the Governor, office of telecommunications, for capital
12 expenditures for the following:

13

(1) addition of TV receive capability to 100 small

14

earth stations \$1,000,000

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(2) purchase and installation of small TV receive

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only earth stations for 76 communities 3,800,000

17

(3) purchase and installation of mini-TV trans-

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mitters for 127 communities 1,587,000

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(4) spare parts and delay center equipment 440,000

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* Sec. 2. The sum of \$1,950,972 is appropriated from the general fund to
21 the Office of the Governor, office of telecommunications, for the following:

22

(1) operation and maintenance costs of small

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earth stations and mini-TV transmitters for 176 communities \$ 809,600

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(2) delay center operation 125,000

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(3) satellite service costs for intra-state

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service 745,472

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* Sec. 3. The sum of \$1,143,000 is appropriated from the general fund to
28 the Office of the Governor, office of telecommunications, to provide "time-
29 value" programming to urban and rural areas of Alaska through interstate

1 satellite communications facilities.

2 * Sec. 4. The sum of \$80,000 is appropriated from the general fund to the
3 Department of Education to continue and expand the present public and educa-
4 tional television services to Alaskan rural communities through fiscal year
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8 of television and radio programs for educational and public purposes.

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11 year 1979.

12 * Sec. 7. The sum of \$50,000 is appropriated from the general fund to the
13 Department of Administration for purchasing time and providing services for
14 teleconferencing meetings of state agencies and executive boards and commis-
15 sions.

16 * Sec. 8. This Act takes effect July 1, 1978.

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Introduced: 3/24/78
Referred: The Select Committee on
Telecommunications, State Affairs
and Finance

1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 HOUSE BILL NO. 908

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Office of
7 the Governor, office of telecommunications, for state-
8 wide satellite television service; and providing for an
9 effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. It is the intent of the legislature to recognize the bene-
12 fits demonstrated through the satellite television demonstration project in
13 providing time value television programming, and entertainment and educa-
14 tional programming to the people of the state, and to provide for the continua-
15 tion and expansion of the benefits of satellite television service to urban
16 and rural Alaska.

17 * Sec. 2. The sum of \$9,921,328 is appropriated from the general fund to
18 the Office of the Governor, office of telecommunications for the cost of
19 continuation and expansion of the television service provided to Alaska under
20 the satellite television demonstration project. The amount appropriated by
21 this section is to be allocated substantially as follows:

22 (1) Capital costs of facilities to provide television service	
23 to 176 communities	\$6,827,500
24 (2) Operation and maintenance cost of television facilities	
25 for 176 communities	1,950,972
26 (3) Interstate time value programming	1,142,856

27 * Sec. 3. If a satellite television users' association is organized for
28 the purpose of user management of the statewide satellite television service,
29 the unexpended portions of the sums described in sec. 2(2) and (3) of this

1 Act may, with the approval of the governor's office of telecommunications, be
2 transferred to that users' association.

3 * Sec. 4. That portion of the appropriation described in sec. 2(1) of
4 this Act is for a capital project and is subject to AS 37.25.020.

5 * Sec. 5. This Act takes effect July 1, 1978.

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THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS HB 908

Title An Act making miscellaneous appropriations for television and telecommunication service

Requested by House Finance

Date 4-24-78

- II. FISCAL DETAIL Office of Telecommunications, Alaska Public Broadcast Commission,
Department of Education, Division of Communications, Legislative Affairs
Agency Affected Agency, Department of Administration.
Program Category Affected 09 General Governor
Budget Request Unit(s) Affected Telecommunications

EXPENDITURES (Thousands of Dollars)

	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83
100 PERSONAL SERVICES		620.0	682.0	750.2		
200 TRAVEL		491.5	122.6	134.8		
300 CONTRACTUAL		5419.104	2450.6	2581.2		
400 COMMODITIES		258.6	17.1	19.8		
500 EQUIPMENT		3833.0	66.5	73.1		
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		10,622.4	3338.8	3558.1		

FUNDING (Thousands of Dollars)

GENERAL FUND		10,622.4	3338.8	3558.1		
FEDERAL FUNDS	to be determined					
OTHER (Specify)	to be determined					

POSITIONS

FULL TIME		6				
PART TIME		176				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

These estimates are based on the following factors:

1. Includes total cost of service, participant contributions still to be determined.
2. TV receive capabilities can be added to jointly owned State/RCA Earth Stations by the State, either by DOT/PF personnel or on a subcontract basis.
3. Costs quoted in Robert Wold proposal for time value programming and based on contract period of three years.
4. RCA Alascom quotes for transponder service for intrastate delivery continue to apply.
5. Includes interstate service to four Alaska communities.
6. Includes intrastate service to 176 Alaska communities.
7. Inflation costs have been considered.

IV. DATE April 26, 1978

PREPARED BY George Shaginaw

AGENCY Office of Telecommunications

PHONE 465-3550

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

HOUSE JOURNAL

HOUSE FINANCE COMMITTEE
Steve Cowper, Chairman

May 16, 1978

LETTER OF INTENT TO ACCOMPANY FINANCE CS FOR CSHB 908

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Mr. Speaker:

During Finance Committee consideration of HB 908, it became clear that appropriate figures for the provision of the level of service intended by the legislation can change significantly, depending upon the vendor providing service and the method used. Also, variations have been noted between figures submitted by vendors in December (in response to a request for proposals by the Governor's Office of Telecommunications) and the current time.

It is conceivable (and may even be likely) that costs and methods of providing the service intended by the legislation could change with technological and economic conditions even in the short period following passage of legislation and before implementation.

For that reason, the House Finance Committee has chosen to combine Sections 1, 2 and 3 of the bill into a single appropriation to provide the services that would have been intended by those sections. Also, newer figures have been obtained and that information has been taken into account in determining the new figure for Section 1 of the Finance Committee Substitute.

This amount is to be appropriated to the Office of Telecommunications, who will in turn negotiate with prospective vendors of service, to obtain the most cost-efficient method of providing the widest possible service within the guidelines set forth in this letter of intent and in the prior letter of intent submitted by the House Select Committee on Telecommunications.

Scope of service. To the extent possible under the level of funding under Section 1, the committee anticipates that the legislation should provide a wide range of service for Alaska's communities, and the Governor's Office of Telecommunications is directed to include in its negotiations and deliberations the following requirements:

1. Provision of approximately one hundred five hours per week of so-called "time-value" programming (news, sports, and other programming which can become dated) to on-the-air commercial television stations in Alaska during the first fiscal year, with planning to anticipate an increase of this level of service to full network interconnect within three to five years, including appropriate tape delay capability for Alaska's westward time zones. This would be part of the interstate service.

HOUSE JOURNAL

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2. Provision of four satellite-provided programming feeds from distant transmission points of interstate programming which can be legally and technically used by Alaska's cable or non-cable subscription television operators, and which meets their programming needs. It is specifically noted that the current television demonstration project does not include line charges for terrestrial transmission of television programs in southeastern Alaska beyond Juneau and Sitka. It is the intention of the Finance Committee that line charges for communities along the microwave link within southeastern Alaska be included in the state funding, or, alternatively, that the state provide funding for program delivery to those locations (Petersburg, Wrangell and Ketchikan) through whatever appropriate means may be available, including the prospective use of satellite earth stations at those locations (no such earth stations presently exist).

3. Provision of educational and entertainment television programming, at least one channel, to all communities not included in service provided under (1) and (2) above, which have a population of at least twenty-five or more under the communications specification already determined by the state of Alaska and RCA Alaska Communications during proceedings before the Federal Communications Commission. Such service would be provided on an intrastate basis from a center or centers in Alaska, similar to (but expanding upon) the methods now used in transmitting programming to the twenty-three demonstration villages involved in the television demonstration project.

4. In all communities to be served under this program, those which do not have commercial broadcasters, translators or cablecasters and do not have presently installed mini-TV transmitters are to obtain mini-TV transmitters with funds under Section 1, including the costs of installation, licensing, and other related costs.

5. Most of the above service should be scheduled for installation and operation before the end of Fiscal Year 1979, but in no event should any service be scheduled for full operation later than December 31, 1980.

Programming choices. Under no circumstances shall the Governor's Office of Telecommunications or any state agency dictate noneducational programming choices for any of these services. Rather, the services provided to the commercial broadcasters should be based on their own orders for programming time within the available satellite time. The same is true for the cable and subscription television operators. The small rural communities with mini-TV stations should have their non-educational programming choices determined by a committee either organized under the Alaska Mini-TV Association or by the existing Rural Telecommunications Committee which has been advising the Governor's Office of Telecommunications on programming choices under the current television demonstration project. The goal is to have the user determine his own programming.

HOUSE JOURNAL

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Assessment of costs. There is currently pending other legislation which would provide a formal framework on a permanent basis for assessing costs of users of satellite services. Whether or not such legislation passes, the Governor's Office of Telecommunications is directed to assess users of the service under this program reasonable amounts for such services, taking into account the commercial realities of private businesses and the ability to pay. Where possible, the first year of assessment of commercial broadcasters should be at least equal to the amount which they save by not buying, transporting, and using videotape for the programming segments which shall be received by satellite, less actual costs relating to satellite transmission. If Alaskan public television stations participate in the program, they shall be assessed similarly (although they now have their own satellite capability). Cable and subscription TV operators and the Mini-TV Association shall be assessed on ability to pay and size and scope of the service provided (in most cases, measured by the actual number of viewers in a community). All such funds assessed shall not be expended for other purposes relating to this program without specific authorization from the legislative Budget and Audit Committee. Any such funds not authorized for other uses within this program by legislative Budget and Audit shall lapse into the General Fund, unless transferred to a user's cooperative under the following paragraph.

Effect of passage of HB 545. In the event that HB 545 or similar legislation passes, and establishes a public, non-profit buyers' cooperative of users of satellite TV services, the Governor's Office of Telecommunications shall, on December 31, 1978 or after the first meeting of such an organization, whichever is later, transmit all remaining funds available to accomplish the intention of such legislation from Section 1 of this bill, after any expenditures already made, to the board of directors or other governing body of the user's association or cooperative. Similarly, the Office of Telecommunications shall assign interests in whatever contracts for services may have been negotiated by that time, except for any purchases of hardware which appear necessary. Any hardware purchased under Section 1 may be transferred to the board of directors or governing entity as may be agreed upon by such entity and the Governor's Office of Telecommunications, to further the intentions of this legislation and legislation creating such a user's association or cooperative. Transfer of funds shall include transfer of any monies assessed from users of the service under the previous paragraph, and funds so transferred shall become the property of the cooperative or user's association, notwithstanding the provisions of that paragraph.

Capital expenditures and duplication of services. In negotiating the best contract or contracts which can provide the widest range of services under the guidelines set forth in this letter of intent, the Governor's Office of Telecommunications shall not contract for services or the purchase of hardware or other capital expenditures which duplicate existing services and existing hardware, unless such action appears necessary to provide the best service at the lowest cost to the state and any satellite user's cooperative, taking into account the cost of the service over a six-year period.

Elimination of state subsidy. All contracts for services and equipment to further the purposes of this legislation shall be based upon a plan for the elimination of any direct state subsidy of television services to private businesses within six years of the commencement of service under this program. If possible, the same goal should be attained with regard to the provision of services to the small rural communities, by obtaining assessments of those communities through the Alaska Mini-TV Association. For the purposes of this paragraph "direct state subsidy" means direct appropriations or loans to the Governor's Office of Telecommunications or to any prospective satellite user's association or cooperative for the provision and continuation of these services, and does not include amounts expended by the state for obtaining services for its own use in education, health or other purposes.

Continuity of service. In the event that any delay in the negotiation of appropriate contracts or purchases to further the intentions of this legislation occurs past June 30, 1978, the Governor's Office of Telecommunications is authorized to use funds under Section 1 of this legislation to extend present service under the satellite television demonstration project for no more than ninety days during periods of such negotiation. It is anticipated that the Governor's Office of Telecommunications will solicit bids for service from the leading vendors. It is not believed that all state procurement law applies to this legislation, but a doctrine of fairness should be observed in obtaining bid information and firm contract offers from various vendors.

Section 2 and Section 3 of the bill provide for the continuation of educational and public television services that have been provided to the twenty-three demonstration villages during the period of the television demonstration project. Section 2 allows the Department of Education to continue their present service for one year (approximately one school year), and Section 3 allows the Alaska Public Broadcasting Commission to begin a grant program for the preparation of television and radio programs for educational and public purposes, some of which would be the provision of programming to the smaller communities and villages under the intrastate service anticipated by this legislation.

Section 4 of the bill provides for teleconferencing of legislative meetings during 1979, and Section 5 provides some funds for the Executive Branch to begin uses of teleconferencing for the purposes of public hearings of state agencies and executive boards.

One important consideration for TV capability is the reliability of local power in a small community. While this legislation anticipates the purchase of equipment for every community in Alaska with more than twenty-five persons, many of those communities still do not have power which is reliable or adequate for both the satellite TV receiver and the mini-TV transmitter as well as for several television sets within the community. If the Governor's Office of Telecommunications finds that a village or town is so situated, and it was otherwise scheduled to obtain the mini-TV transmitter and attendant equipment, the hardware for that community should be purchased but stored either in a central location or in the community until such time as the community demonstrates that it has adequate power capability for the earth station TV receiver, the mini-TV transmitter, and the number of television sets expected to be used within the community. Many villages are now attempting to solve these problems through various programs which include other state funds, federal funds, rural cooperatives, the AVEC program, and so forth.

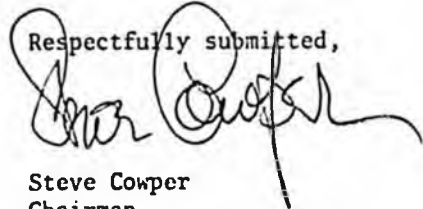
HOUSE JOURNAL

-5-

Excess funds. In the event that contracts for the provision of services and hardware under this legislation are less than the funds provided for such services and hardware, all remaining funds shall lapse into the General Fund by July 1, 1979. Considering the volatility of the market for services, and the fast-changing nature of the technology and economics of communications, the amount lapsed could be very small, or could even be several millions of dollars.

This letter of intent reflects the policy of the House Finance Committee and the information available to that committee in May of 1978. To the extent that it is not inconsistent with the statements in this letter of intent, the House Finance Committee also approves and hereby incorporates by reference the policies expressed by the letter of intent submitted by the House Select Committee on Telecommunications on this same legislation.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Steve Cowper", written over the typed name below.

Steve Cowper
Chairman
House Finance Committee

COMMITTEE REPORT

SENATE

FURTHER: FINANCE

5/18/78

Date: June 8, 1978

Mr. President:

The Committee on STATE AFFAIRS has had CSHB 908 (Fin) am
miscellaneous appropriations for television and telecommunications
service
under consideration and (a majority of the committee) (the committee
reports it back as follows)

() recommends it do pass () recommends it do not pass

() recommends it do pass with attached amendment(s)

recommends it be replaced with 5 CS for H. 905

and C.S. H. 905 () new title () same title

AND attaches a Letter of Intent Letter of Intent () New Fiscal Note

reports it back with no recommendation

() and recommends it be referred to the _____ Committee

MEMBERS SIGNING DO PASS:

OTHER RECOMMENDATIONS:

1 James V. Hansen

2 J. K. ... No. Rec
2 J. ... No. Rec

J. K. ...
Chairman

HB 908

Mile 3
Sparrevohn, Alaska 98746

May 16, 1978

Senator John Sackett
Pouch V
Juneau, Alaska 99811

Dear Senator Sackett:

I am writing in regard to the statewide satellite television project. In the past residents here at Sparrevohn have been ignored as far as TV is concerned. Sparrevohn Air Force Station used to only have eight or ten civilian workers. Now with the Air Force contracting out much of the maintainance work to RCA/OMS there are fifty-two full time residents here. These residents, many long time Alaskans, would appreciate television as one of the few benefits received for the taxes they pay.

My understanding of the bill is that any village or town with twenty-five or more residents will receive at least one channel. With our fifty-two we easily qualify for the service, however we have been completely ignored in the past so we are asking you, our elected Senator to see that this does not happen again. Any action you could take in our behalf would be greatly appreciated.

Sincerely,

Raymond J. Hurbi

P.S. The residents of Lime Village could also benefit from TV at Sparrevohn as they are only twenty miles away.

ALASKA BROADCASTERS ASSOCIATION

April 21, 1978

Mr. George Shaginaw, Deputy Director
Office of Telecommunications
Office of the Governor
State of Alaska
Pouch AC
Juneau, AK 99811

Dear Mr. Shaginaw:

To respond to your letter of March 31st to several TV Broadcasters who have been involved in the State of Alaska TV Demonstration Project, it was decided at the April 4th Alaska Broadcasters Meeting to ask a special Sub-Committee to study the situation on behalf of Alaska's TV Broadcasting Industry. This letter is based on their views.

Your letter addressed the subject of per-hour payment for live TV programming after the end of the TVDP June 30, 1978. This is a difficult subject to address due to the great quantity of unknown factors which face Alaskan Broadcasters at this time. We appreciate the dilemma in which the State Administration and Legislature finds itself on this subject. Recall the period from December 15, 1975 until January 15, 1977 when the TVDP began. TV Broadcasters unanimously cautioned the State that once they start a project like this it is difficult to stop or reduce the services. We were concerned then, as we are now, that there will be an extremely negative public reaction against the Broadcasters if some sort of live service does not continue, even though it was the State, not the Broadcasters, who insisted on the demonstration. Broadcasters realize that great public benefits have accrued because of the live TV programming which could never have been paid for if not totally subsidized. Being forced to pay for even a small portion of a continuing live TV project is a burden we did not ask for initially nor are we enthusiastic about doing so now for many reasons detailed below.

Here are some of the costs, direct and indirect, which the TVDP has imposed on Alaskan TV Broadcasters:

1. Recording programming on State-Owned 3/4" tape equipment for distribution via satellite to village Mini-TV stations. This costs us \$10.00 per hour.
2. Programming Director coordination with the State and other TV stations regarding scheduling, avoiding conflicts, etc., up to 25% of salary.
3. Engineering coordination, dealing with RCA to get the right video and audio signal, resolve technical prob-

lems with RCA, up to 5% of salary.

4. Cost of telephone calls and telex messages dealing with the Networks on coordination required for live versus tape delay programming is considerable.
5. Cost of helping to arrange for this TVDP in dealing with the Networks, Legal Counsel, has been substantial. One Broadcaster has made two trips to Washington, D.C. and New York exclusively on behalf of the TVDP with you personally at his own expense. The other two TV Broadcasters have spent considerable time and effort while in the East on other business coordinating with their Networks specifically on behalf of the project at their own expense.
6. A serious legal problem overshadows Alaskan TV Broadcasters during the upcoming year. The Petition to Deny licenses of all Anchorage, Fairbanks, and Juneau TV stations, and the radio counterparts of these TV Stations, by "Alaskans for Better Media" places a back-breaking financial burden on their management which seriously jeopardizes their ability to incur increased programming expenses at this time. One broadcasting group ownership has petitioned the FCC to sell its facilities. It is difficult and unfair to encumber the buyer with a programming cost commitment at this time. No one knows what the total legal cost fighting the ABM Petition will be. A good estimate is \$100,000 to \$250,000 per company in 1978, depending on the number of stations each licensee must defend, and considerably more if the FCC decides to hold formal Hearings on the license renewals or transfer of ownership applications pending at this time.

Mr. Shaginaw, in addition to the direct and indirect costs TV broadcasters now contribute or bear as parties to the present TVDP, there are other factors that are extremely uncertain and unsettling at this time such as:

1. The RCA Alascom versus Robert Wold price quotations. They have raised serious questions as to what Interstate delivery costs really should be.
2. RCA bases its reduced claims on the unknown future assumption they "may be allowed" to purchase transponders from RCA Americom, and give a reduced price to Alaskan customers by using back-up Transponders. It is uncertain whether FCC will allow that transaction, and if they do, if they will allow the beneficial tariff on back-up transponders RCA intimates they will offer.

3. Within a relatively short time AT&A has the potential of providing Alaskan service. They have indicated an interest in working with Alaskan TV and Radio Broadcasters. The Robert Wold Company has also exhibited a keen interest in delivery of Radio and TV programming not only to Anchorage and Fairbanks, but also Juneau and Sitka, with earth station investment proposed by a subsidiary of the Robert Wold Company. This is an attractive concept, because it affords economies to both State of Alaska and State of Hawaii Broadcasters.
4. Alaskan TV and Radio Broadcasters have also investigated the feasibility of licensing and operating their own earth stations.
5. There are numerous "state of the art" improvements and economies predicted in the near future, such as less expensive earth stations due to new generations of satellites which will deliver a more powerful signal to much smaller dishes.
6. To summarize, there are so many uncertainties not only in financial limitations, but also in proposed tariffs, in new technical developments and pending Political decisions, no Alaskan TV Broadcaster feels comfortable or secure in making any substantial or long-range commitment to the State of Alaska at this time.
7. The Alaska Broadcasters Association has a serious reservation as to the fairness of the TV demonstration as stated many months ago. Radio network affiliates in Alaska, as well as subscribers to the AP news service have been paying very high rates for full-time satellite service to bring radio news and sports to their Alaskan listeners. These rates are what the RCA tariff calls for, and are discriminatory to Alaskan radio broadcasters because they are much higher than comparable satellite circuit rates within the South 48 States. If the State of Alaska can help the plight of the TV Broadcasters in terms of mitigating high satellite costs, there should be some equalizing benefits also to the radio broadcasters who have been paying full satellite rates since 1974. We feel a great concern that there has been no attention given to provide suitable relief to radio broadcasters on behalf of the large public segment they serve.

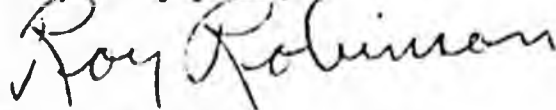
There is another element that is not a direct financial contribution, but is the key to the success of the present TVDP, and an essential ingredient of an ongoing program, and that has to do with the ability of Alaskan network affiliates to deliver network programming that can be made available legally to remote communities. There are legal and copyright restraints which, as you know, are quite restrictive. Network and affiliate cooperation with the State and village communities is essential for the success of TV delivery to all of

Alaska. This is an intangible contribution to the concept the State has developed and proposes to continue, but it cannot be overlooked because it is totally essential. The networks and their Alaskan affiliates have cooperated fully and we believe they will continue to do so. The networks do not like the "off-the-air" delivery system which is required by the present Inter-State satellite system, but we believe they will be willing to live with it. The networks have been extremely reluctant to support this concept by providing funds to offset cost of tape recording for Alaskan affiliates, where applicable, and this is due in part to the different policies the three commercial networks have in regard to compensation and providing services to their Alaskan affiliates, and in part to the same great uncertainties that are clearly evident in the immediate future as detailed above. They are bothered by the same knotty problems and lack of knowledge of what to expect in the future as are their Alaskan affiliated stations.

We feel an obligation, in good faith, to contribute a sum of money per hour for continued live TV programming of news and selected sporting events for the benefit of our viewers. In view of the considerable investment we have in contributed services, and related costs, and because we have no assurance at this time that any financial support will come from the three commercial networks, the television stations in Anchorage, Fairbanks, and Juneau are willing to contribute a total of \$17.00 per hour broken down to \$12.00 for Anchorage, \$4.00 for Fairbanks and \$1.00 for Juneau. This commitment will be for one year only, from July 1, 1978 until June 30, 1979.

We trust you will convey this letter with its rationale and our reservations and our concern over uncertainties of the future to your Administration and to appropriate Legislative Committees who should have full knowledge of the Broadcasters' problems and point of view.

Very truly yours,

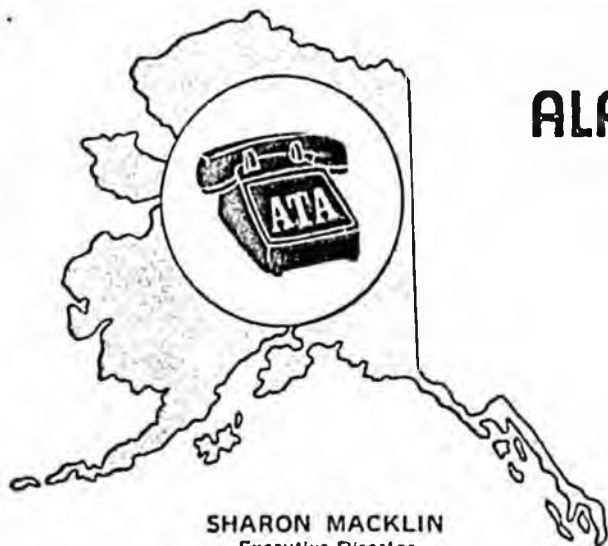


Roy Robinson
President
Alaska Broadcasters Association

cc: Representative Fred Brown, Chairman, Telecommunications Sub-committee
Mr. Wally Christianse, President, Alaska Cablecasters Association
Mr. Alvin O. Bramstedt, President, Midnight Sun Broadcasters
Mr. A.G. Hiebert, President, Northern Television, Incorporated
Mr. Roy Paschal, President, KIFW-TV/Sitka
Mr. Duane Triplett, General Manager, KIMO TV
Governor Jay Hammond
All Legislators of the State of Alaska

ALASKA TELEPHONE ASSOCIATION

P. O. Box 1325 • Anchorage, Alaska 99501
(907) 279-3923



SHARON MACKLIN
Executive Director

May 1, 1978

Representative Steve Cowper
Alaska State Legislature
Pouch V
Juneau, Ak. 99801

Dear Representative Cowper:

This is in reference to CSHB 908, making miscellaneous appropriations for television and telecommunications services.

The Alaska Telephone Association is extremely concerned with this bill, particularly the involvement of the state in the ownership, expansion and maintenance of the small earth station program.

At the present time, the state has not clearly defined their role in providing communication services to Alaskans. The Governor, in his message to the House, on February 2, 1978, addressed his position with regard to the development of policy in relation to communications. He stated that he felt these decisions should reside in the Governor's Office. We are not in disagreement with this, however, we feel very strongly that the state's involvement should be limited to policy and planning. Further more, we feel that the state is not the appropriate entity for expanding the small earth station program, be it t.v. or telephone service.

With the possibility of passage of SCR 83, which asks the state to withdraw their application for providing telecommunication services to rural Alaska, and the passage of CSHB 908, which appropriates more funds for additional earth stations, we feel there tends to be a strong conflict

Page 2
Rep. Steve Cowper
May 1, 1978

in the states position which must be clarified before passage of this bill.

Another consideration prior to expanding the small earth station program in rural Alaska, is the power capabilities of villages. Many of the sources of power are unreliable and are very costly to upgrade to provide t.v.. Have these costs been built into this bill?

At the present time the A.P.U.C. has a docket open, U-77-37, which deals with the separation and settlement procedures to be applied to exchanges interconnecting with small earth stations. Although at present this bill speaks only to providing t.v. services, telephone service must also be addressed and the result of this docket will affect the state dramatically. Because the cost of providing telephone service is borne by all subscribers on the network, this docket will give us an in-depth look at the true costs and the feasibility of providing this service in rural Alaska.

The A.T.A. feels it is time for the state to take a look at the total picture of communications and prepare a state-wide plan for growth and expansion, as well as investigate costs. We urge you to do this prior to passage of this legislation.

I would appreciate it if you would contact me when this bill is scheduled for hearings in the House Finance Committee.

Sincerely

Sharon Macklin

cc: Max Clements

ALASKA MINI-TV ASSOCIATION

P.O. BOX 10-616 ANCHORAGE, ALASKA 99511

April 10, 1978

Honorable Steve Cowper
House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Representative Cowper:

At the regular meeting of the Alaska Mini-TV Association, Inc., April 6-7, 1978, the Board of Directors reviewed pending legislation relative to Mini-TV and by formal resolution stated:

- 1) THAT CSHB 908 BE PASSED. The Alaska Mini-TV Association, Inc. endorses this outstanding piece of legislation. The AMTVA does recommend that CSNB 908 carry within its letter of intent the priority under which villages will receive satellite television interconnect. The AMTVA recommends that all existing Mini-TV stations be brought "on-line" via satellite interconnection as first priority. Placing existing Mini-TV stations "on-line" is the least expensive and easiest manner in which to serve the public interest. The Alaska Mini-TV Association lists the following communities with Mini-TV stations as first priority in receiving satellite interconnections (listed in alphabetical order):

Barrow	Ft. Yukon	Kake	Kaktovik
Kiana	Kivalina	McGrath	Noorvik
Nuiqsut	Point Lay	St. George	Sand Point
Unalaska	Wainwright	Whittier	Yakutat

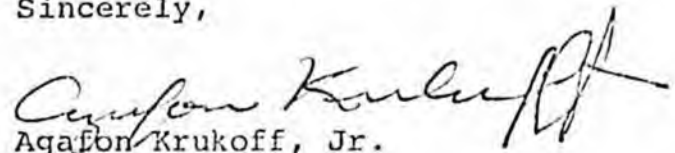
- 2) THAT CSNB 545 BE AMENDED. The Alaska Mini-TV Association recognizes the merit of aggregating users' requirements but voices disagreement over the formation of the Users Association as presented in CSNB 545 as the fashioning of a needless new bureaucracy. Instead of the proposed Users Association, AMTVA recommends amending CSNB 545, substituting the formation of a Satellite Users Advisory Group, which would become

April 10, 1978
Page Two

an advisory committee to an existing entity. The Alaska Mini-TV Association recommends that the Satellite Users Advisory Group be an incorporated function of the Alaska Public Broadcasting Commission.

I will be most happy to provide you with additional information regarding our views, either informally or through formal testimony. I urge your consideration and action; I look forward to hearing from you on CSHB 908 and CSHB 545.

Sincerely,


Agafon Krukoff, Jr.
Chairman, Alaska
Mini-TV Association

cc: AMTVA Members
Alaska Public Broadcasting Commission
Governor's Office of Telecommunications

ALASKA CABLE TELEVISION ASSOCIATION

REPRESENTING 100% OF ALASKAS CABLE SYSTEMS.

Ketchikan, Alaska 99901

P.O. Box 8500

April 10, 1978

Governors Office of Telecommunications
Pouch AC
State Office Building
Juneau, Alaska

Attention: George Shaginaw

Dear George:

The following briefly sets forth the position of the operators of the Alaska Cable Television Association as closely as I can determine in talking with as many members as possible.

The ACTA supports the concept of obtaining the most television programming for the most people at the lowest possible cost. We agree that in some areas this can best be done with broadcast stations and translators. In other areas by mini-transmitters and in still other locations by cable. In rare cases it may take a mixture of transmission methods to accomplish the desired goals.

The importance of real time programming has clearly been shown this past year by the Alaska Satellite Demonstration Project and continuance and expansion of this concept should be encouraged. As we believe that entertainment is not properly a government function this phase of any television program should be financed by the end users.

To this end the members of the ACTA agree that as users of the satellite transmitted entertainment programs we are willing to contribute to the program a sum of money equal to the real cost of carrying these same programs by video tape. This real cost to include the cost of recording, transportation, machine wear and tear and replacement, manpower required to play the tapes and any other costs associated with programming by video tape that are directly eliminated by use of the satellite. Preliminary projections of costs based on today's customer counts at the various cable systems indicate that at the end of a five year period if all video tape origination could be eliminated that the combined Alaska cable systems could contribute approximately \$237,000 per year towards satellite costs.

In the case of educational material the cable systems are willing to make spectrum space available on the cable for distribution to all schools, day care centers or individuals at a rate to be approved by the Alaska Public Utilities Commission. It would be possible to contract for this service on an exchange basis for satellite service.

At present cable systems are not being compensated for carriage of educational programming. There is a definite cost to providing this service and at present this cost is being borne by the State of Alaska for the "bush". Also in Anchorage and Fairbanks the State is picking up the costs. It is felt that as long as cable can provide an equal and usually superior distribution of these programs they should be compensated. As mentioned previously this could be done on a trade for time basis on the satellite or in the case of smaller systems it might be more advantageous to obtain partial state funding for TVRO equipment.

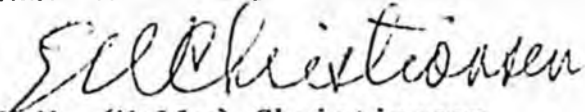
It is the opinion of the ACTA that any allocation of satellite costs be on a population served basis.

It is estimated that 30,200 people are presently being served by satellite programming in Juneau, Sitka and Ketchikan in whole or in part by cable. For a comparatively small investment an additional 12,064 people could be added to this service in Wrangell, Petersburg, Cordova, Valdez and Nome. There are a total of 16 cable systems presently operational in the State. We estimate that they serve 21 per cent of the population either partially or completely.

I wish to again affirm that the ACTA will work with your office to the end of giving the people of Alaska the most television service for the lowest possible cost.

Very truly yours,

ALASKA CABLE TELEVISION ASSOCIATION


E.W. (Wally) Christiansen

ACTA President

SES I - Small Earth Station, Phase I
SES II - Small Earth Station, Phase II
SES III - Small Earth Station, Phase III
M.R. - Mid-Route Station
AFRTS - Armed Forces Radio and Television Service
TRANS - Translator
TVRO - Television Receive-Only Earth Stations
R - Television Receivers
MT - Mini-Transmitters
APBC - Alaska Public Broadcasting Commission

Electrical Power - All communities which have telephone and/or television service can be considered as having electrical power. Duration and reliability vary. Determination of suitable electric power in communities with no known services should be ascertained by individual site surveys.

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Akhiok	115	SES II	None	R & MT
Akiachuk	371	RCA-VHF Telephone	KYUK	-
Akiak	186	RCA-VHF Telephone	KYUK	-
Akutan	100	SES I	None	R & MT
Alakanuk	524	SES III	Trans-KYUK	R & MT
Aleknagik	128	RCA-VHF Telephone	AFTV	TVRO & MT
Allakaket	175	SES II	None	R & MT
Ambler	217	SES I	Sat. Mini-TV Ch. 7	-
Anaktuvuk Pass	100	SES I	APBC Mini-TV Ch. 7	R
Anchorage	200,000	Local Dial Exchange	3 Comm., 1 Public	-
Anchor Point	102	Local Dial Exchange	Trans-KENI, KTVA	-
Anderson	470	Local Dial Exchange	Trans-KTVF, KFAR, KUAC	-
Angoon	437	Local Dial Exchange	None	TVRO & MT
Aniak	323	Local Dial Exchange	None	TVRO & MT
Anvik	100	SES III	None	R & MT
Arctic Village	85	SES II	None	R & MT
Atka	88	SES I	None	R & MT
Atkasuk	50	SES II	None	R & MT
Barrow	2,500	M.R.	APBC Mini-TV, Cable TV	MR or TVRO
Beaver	100	SES II	None	R & MT
Bethel	3,004	M.R.	KYUK	-
Bettles	60	Local Dial Exchange	None	TVRO & MT
Birch Creek	40	None	None	TVRO & MT
Brevig Mission	114	HF Radio	None	TVRO & MT
Buckland	172	SES III	None	R & MT
Butte	448	Local Dial Exchange	Trans-KENI	-
Campbell	40	None	None	TVRO & MT
Cantwell	62	Local Dial Exchange	None	TVRO & MT
Cape Pole	125	SES II	Sat. Mini-TV Ch. 9	-
Central	45	SES III	None	R & MT
Chalkyitsik	130	SES II	None	R & MT
Chefornak	182	SES I	Trans-KYUK	R & MT
Chevak	447	RCA-VHF Telephone	Trans-KYUK	TVRO & MT
Chignik Lagoon	70	SES II	None	R & MT
Chignik Lake	115	SES II	None	R & MT
Chiniak	?	Unknown	None	Receive from KOTV

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Chistochina	33	None	None	TVRO & MT
Chitina	40	SES II	Sat. Mini-TV Ch. 9	-
Chuathbaluk	100	RCA-VHF Telephone	Trans-KYUK	-
Circle	55	SES II	None	R & MT
Clam Gulch	47	Local Dial Exchange	Trans-KENI, KTVA	-
Clarks Point	95	RCA-VHF Telephone	AFTV	TVRO & MT
Coffman Cove	100	None	None	TVRO & MT
Cold Bay	256	M.R. Local Dial Exchange	None	MR or TVRO
Copper Center	433	Local Dial Exchange	Trans-KFAR	-
Cordova	2,406	M.R. Local Dial Exchange	Cable TV	MR or TVRO
Council	25	SES III	None	R & MT
Craig	467	Local Dial Exchange	Cable TV	TVRO & MT
Crooked Creek	107	SES III	Trans-KYUK	R & MT
Deering	100	SES III	None	R & MT
Delta Junction	892	Local Dial Exchange	Trans-KTVF, KFAR, KUAC	-
Dillingham	1,176	M.R.	AFTV	MR or TVRO
Diomede	125	RCA-VHF Telephone	Mini-TV	-
Dot Lake	83	Local Dial Exchange	Trans-KTVF, KUAC	-
Eagle Village	100	SES II	None	R & MT
Edna Bay	112	None	None	TVRO & MT
Eek	195	RCA-VHF Telephone	KYUK	-
Egegik	90	RCA-VHF Telephone	AFTV	-
Ekuk	51	RCA-VHF Telephone	AFTV	TVRO & MT
Ekwok	103	SES III	AFTV	R & MT
Elfin Cove	30	RCA-VHF Telephone	None	TVRO & MT
Elim	225	SES III	None	R & MT
Emmonak	450	SES II	Sat. Mini-TV Ch. 7	-
English Bay	60	RCA-VHF Telephone	None	TVRO & MT
Fairbanks	60,227	Local Dial Exchange	2 Comm., 1 Public	-
False Pass	50	SES II	None	R & MT
Fort Yukon	637	M.R. Local Dial Exchange	APBC Mini-TV	MR or TVRO
Galena	631	M.R. Local Dial Exchange	AFRTS	MR or TVRO
Gambell	375	SES I	Sat. Mini-TV Ch. 7	-
Girdwood	280	Local Dial Exchange	Trans-KENI	-
Glenallen	1,070	Local Dial Exchange	Trans-KFAR	-
Gokana	88	Local Dial Exchange	Trans-KFAR	-

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Kivalina	208	SES I	APBC Mini-TV	R
Klawock	281	Local Dial Exchange	APBC Mini-TV	TVRO
Klukwan	150	Local Dial Exchange	None	TVRO & MT
Kobuk	60	SES II	None	R & MT
Kodiak	7,901	M.R. Local Dial Exchange	Cable TV	MR or TVRO
Kokhanok	90	None	None	TVRO & MT
Koliganek	150	SES III	AFTV	R & MT
Kongiganak	260	SES II	Trans-KYUK	R & MT
Kotlik	284	SES III	Trans-KYUK	R & MT
Kotzebue	2,431	M.R.	Cable TV	MR or TVRO
Koyuk	160	SES III	None	R & MT
Koyukuk	125	SES II	None	R & MT
Kwethluk	415	RCA-VHF Telephone	KYUK	-
Kwigillingok	150	SES II	KYUK	R & MT
Larsen Bay	50	SES II	Sat. Mini-TV Ch. 7	-
Levelock	95	RCA-VHF Telephone	AFTV	TVRO & MT
Lime Village	65	None	None	TVRO & MT
Manakotak	225	RCA-VHF Radio	AFTV	TVRO & MT
Manley Hot Springs	60	SES II	None	R & MT
Marshall	226	SES III	Trans-KYUK	R & MT
Mekoryuk	250	SES I	Sat. Mini-TV Ch. 9	-
Mentasta	68	VHF Radio	None	TVRO & MT
Meshek	66	SES II	None	R & MT
Metlakatla	1,051	Local Dial Exchange	Cable TV	TVRO & MT
Minto	190	SES II	None	R & MT
Mountain Village	420	SES III	Trans-KYUK	R & MT
Myers Chuck	40	H.F. Radio	None	TVRO & MT
McGrath	296	M.R. Local Dial Exchange	None	MR or TVRO
Naknek	300	Local Dial Exchange	AFTV	-
Napakia	260	RCA-VHF Telephone	KYUK	-
Napaskiak	210	RCA-VHF Telephone	KYUK	-
Nelson Lagoon	40	SES II	None	R & MT
Nenana	493	Local Dial Exchange	Trans-KFAR, KTVF, KUAC	-
New Stuyahok	230	SES III	AFTV	R & MT
Newhalen	89	RCA-VHF Telephone	None	TVRO & MT
Newtok	115	SES II	None	R & MT

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Nightmute	125	SES II	Trans-KYUK	R & MT
Nikolaevsk	100	None	None	TVRO & MT
Nikolai	120	RCA-VHF Telephone	None	TVRO & MT
Nikolski	55	SES II	None	R & MT
Ninilchik	134	Local Dial Exchange	Trans-KENI, KTVA	-
Noatak	293	SES I	Sat. Mini-TV Ch. 9	-
Nome	2,380	M.R.	Cable TV	MR or TVRO
Nondalton	226	RCA-VHF Telephone	None	TVRO & MT
Noorvik	527	SES I	APBC Mini-TV	R
Northway	198	Local Dial Exchange	Trans-KTVF, KUAC	-
Nuiqsut	150	SES II	APBC Mini-TV	R
Nulato	300	SES II	Sat. Mini-TV Ch. 4	-
Nunapitchuk	296	RCA-VHF Telephone	KYUK	-
Old Harbor	50	SES II	Sat. Mini-TV Ch. 9	-
Oscarville	60	RCA-VHF Telephone	KYUK	-
Ouzinkie	160	None	None	TVRO & MT
Palmer	1,643	Local Dial Exchange	Trans-KENI	-
Pedro Bay	50	SES III	None	R & MT
Pelican	169	Local Dial Exchange	None	TVRO & MT
Perryville	130	SES II	Sat. Mini-TV Ch. 9	-
Petersburg	2,126	Local Dial Exchange	Cable TV	TVRO & MT
Pilot Point	70	SES II	Sat. Mini-TV Ch. 9	-
Pilot Station	290	SES III	Trans-KYUK	R & MT
Point Baker	50	SES II	None	R & MT
Point Hope	350	SES II	APBC Mini-TV Ch. 9	R
Point Lay	40	SES II	APBC Mini-TV	R
Port Alexander	51	SES II	None	R & MT
Port Alsworth	75	SES III	None	R & MT
Port Graham	125	SES III	None	R & MT
Port Lions	227	Local Dial Exchange	Cable TV	-
Portage Creek	75	RCA-VHF Telephone	AFTV	TVRO & MT
Quinhagak	395	RCA-VHF Telephone	Trans-KYUK	TVRO & MT
Rampart	53	SES II	None	R & MT
Red Devil	81	SES III	Trans-KYUK	R & MT
Ruby	140	SES II	None	R & MT
Russian Mission	150	SES III	Trans-KYUK	R & MT

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Sand Point	528	M.R.	APBC Mini-TV	MR or TVRO
Savoonga	415	SES I	Sat. Mini-TV Ch. 9	-
Saxman	272	Local Dial Exchange	None	-
Scammon Bay	215	RCA-VHF Telephone	Trans-KYUK	TVRO & MT
Selawik	521	SES III	None	R & MT
Seldovia	612	Local Dial Exchange	Trans-KTVA	-
Seward	1,823	Local Dial Exchange	Trans-KENI	-
Shageluk	200	SES II	Sat. Mini-TV Ch. 10	-
Shaktolik	160	SES III	None	R & MT
Shishmaref	306	RCA-VHF Dial Exchange	None	TVRO & MT
Shungnak	200	SES I	Sat. Mini-TV Ch. 9	-
Sitka	7,100	Local Dial Exchange	Cable	-
Skagway	858	Local Dial Exchange	Cable TV	TVRO & MT
Slectmute	100	SES II	Trans-KYUK	R & MT
Soldotna	1,800	Local Dial Exchange	Trans-KENI, KTVA	-
St. George	165	SES I	APBC Mini-TV	R
St. Marys	500	SES II	Trans-KYUK	R & MT
St. Michael	220	SES III	None	R & MT
St. Paul	456	SES I	Sat. Mini-TV Ch. 4	R
Sterling	130	Local Dial Exchange	Trans-KTVA	-
Stevens Village	75	SES II	None	R & MT
Stoney River	100	SES III	Trans-KYUK	R & MT
Sutton	80	Local Dial Exchange	Trans-KENI, KIMO, KTVA	-
Takotna	48	RCA-VHF Telephone	AFRTS	TVRO & MT
Talkeetna	182	Local Dial Exchange	Trans-KTVA	-
Tanacross	85	Local Dial Exchange	Trans-KTVF, KUAC	-
Tanana	500	M.R.	APBC Mini-TV	MR or TVRO
Tanunak	200	None	None	TVRO & MT
Tatitlek	111	SES II	Sat. Mini-TV Ch. 9	-
Telida	35	SES III	None	R & MT
Teller	211	None	None	TVRO & MT
Tenakee Springs	109	SES I	Sat. Mini-TV Ch. 9	-
Tetlin	114	Local Dial Exchange	Trans-KTVF, KUAC	-
Thorne Bay	450	HIF Radio	None	TVRO & MT
Toziak	419	SES III	None	R & MT
Tok	850	Local Dial Exchange	Trans-KTVF, KUAC	-

<u>COMMUNITY</u>	<u>POPULATION</u>	<u>TELEPHONE</u>	<u>PRESENT TV SERVICE</u>	<u>ADDITIONAL TV FACILITIES UNDER CSHB 950</u>
Toksook Bay	257	SES I	Trans-KYUK	R & MT
Tuluksak	202	RCA-VHF Telephone	KYUK	-
Tuntutuliak	223	RCA-VHF Telephone	KYUK	-
Tununak		SES I	Trans-KYUK	R & MT
Tyonck	235	Local Dial Exchange	KENI, KTVA, KIMO	-
Unalakleet	601	M.R.	None	MR or TVRO
Unalaska	510	M.R.	APBC Mini-TV	TVRO or M.R.
Valdez	8,253	M.R.	Cable TV	MR or TVRO
Venetie	151	SES II	None	R & MT
Wainwright	357	None	APBC Mini-TV	TVRO & MT
Wales	117	VHF	None	TVRO & MT
Wasilla	1,566	Local Dial Exchange	Trans-KTVA	-
Whittier	292	Local Dial Exchange	APBC Mini-TV, Trans-KENI	TVRO & MT
Willow	38	Local Dial Exchange	Trans-KTVA	-
Woody Island	41	Local Dial Exchange	None	Receive from KOTV
Wrangell	3,152	Local Dial Exchange	Cable TV	TVRO & MT
Yakutat	442	M.R.	APBC Mini-TV	MR or TVRO

Mr. George Shaginaw
Deputy Director
Governor's Office of Telecommunications
Pouch AC
Juneau, Alaska 99811

RCM

Dear Mr. Shaginaw:

May 1, 1978

As a result of the recent successful demonstration of the Dual Vidiplex four-channel per transponder transmission system, we can now quote you the following prices subject to regulatory approval.

Interstate service utilizing a full unprotected, non-preemptible transponder to carry four channels of television via the dual carrier Vidiplex technique will cost \$950,000 per year. This price includes the equipment required to transmit four off-the-air signals from an appropriate Lower 48 earth station, and the transponder costs. On a monthly basis, this works out to \$79,167 total or \$19,792 per month per channel.

Interstate service utilizing one-half of an unprotected, non-preemptible transponder to carry two channels of television via the single carrier Vidiplex technique will cost \$475,000 per year. This price includes the equipment required to transmit two off-the-air signals from an appropriate Lower 48 earth station, and the transponder costs. On a monthly basis, this works out to \$39,583 total or \$19,792 per month per channel.

The intrastate Alaska format transponder with uplink capability from Juneau, Anchorage, and Fairbanks would run \$64,000 per month. This would be for an unprotected, non-preemptible transponder. A \$25.00 surcharge would be levied per transmission hour for programs required to be originated from CONUS earth stations.

May 1, 1978
G. Shaginaw/C. Scheel
Page 2

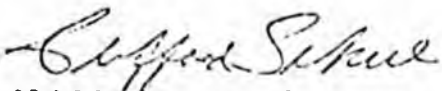
With the information we have, it appears that everyone's needs would best be served by utilizing a two channel interstate system in conjunction with the Alaska Bush format, intrastate program. This would keep the cost at a minimum while still allowing you the flexibility to provide three simultaneous programs when required. This combined inter-intrastate approach would result in a total uplink and space segment cost of \$1,242,996 per year. Assuming full utilization of all three channels, the cost is less than \$48.00 per hour. All quotes are for 24 hour-per-day service.

If this approach meets with your approval, I would like to set up a meeting at your earliest convenience to discuss the ground segment and interconnect problems. The Vidiplex technique will alter our previously quoted charges as will another method of local delivery that we are presently investigating.

This proposal is in addition to our proposal submitted December 2, 1977, and should be considered a part thereof.

If you have any questions, please call me at 907/264-7547.

Yours truly,



Clifford Scheel
Senior Marketing Specialist

*
* TENTATIVE LIST OF COMMUNITIES *
* TO BE INCLUDED IN *
* STATE-WIDE TELEVISION SYSTEM *
*

(Population data based on Community and Regional)
(Affairs 1977 Revenue Sharing, field visits per-)
(formed by the Office of Telecommunications and)
(RCA Alascom, and the 1970 Census.)

Prepared by:
Office of Telecommunications
14 March 1978

S.E.S.
SMALL EARTH STATION

NO EXISTING EARTH STATION

M.R.
MID-ROUTE EARTH STATION

TVRO + M.TV
TELEVISION RECEIVE ONLY TERMINAL WITH MINI-TV TRANSMITTER

I.C. M.TV
INTERCONNECT WITH EXISTING MINI-TV TRANSMITTER

R + M.TV
ADD VIDEO RECEIVER AND MINI-TV TRANSMITTER

TVRO IC CABLE TV
TELEVISION RECEIVE ONLY TERMINAL INTERCONNECTED WITH EXISTING
CABLE TV

TVRO IC KYUK
TELEVISION RECEIVE ONLY TERMINAL INTERCONNECTED WITH KYUK

TVRO IC AFTV
TELEVISION RECEIVE ONLY TERMINAL INTERCONNECTED WITH ARMED
FORCES TELEVISION

TVRO IC H.TV
TELEVISION RECEIVE ONLY TERMINAL INTERCONNECTED WITH
EXISTING MINI-TV TRANSMITTER

COMMUNITY	POP	EXISTING	PLANNED
AKHIOK	115	S.E.S.	R. + H.TV.
AKUTAN	109	S.E.S.	R. + H.TV.
ALAKANUK	524	S.E.S.	R. + H.TV.
ALEKNAGIK	123	----	TVRO + H.TV.
ALLAKAKET	175	S.E.S.	R. + H.TV.
AMBLER	217	S.E.S.	R. + H.TV.
ANAKTUTUK PASS	100	S.E.S.	R. + H.TV.
ANGOON	437	----	TVRO + H.TV.
ANIAK	323	M.R.	TVRO + H.TV.
ANVIK	100	S.E.S.	R. + H.TV.
ARCTIC VILLAGE	95	S.E.S.	R. + H.TV.
ATKA	93	S.E.S.	R. + H.TV.
ATKASUK	50	S.E.S.	R. + H.TV.
BARROW	2500	M.R.	TVRO I.C. CABLE TV
BEAVER	100	S.E.S.	R. + H.TV.
BETHEL	3004	M.R.	TVRO I.C. KYUK
BETTLES	60	----	TVRO + H.TV.
BIRCH CREEK	40	----	TVRO + H.TV.
BREVIK MISSION	144	----	TVRO + H.TV.
BUCKLAND	172	S.E.S.	R. + H.TV.
CAMPBELL	40	----	TVRO + H.TV.
CANTWELL	62	----	TVRO + H.TV.
CAPE POLE	125	S.E.S.	R. + H.TV.
CENTRAL	45	S.E.S.	R. + H.TV.
CHALKYITSIK	130	S.E.S.	R. + H.TV.
CHEFORNAK	182	S.E.S.	R. + H.TV.
CHEVAK	147	----	TVRO + H.TV.
CHIGNIK LAGOON	70	S.E.S.	R. + H.TV.
CHIGNIK LAKE	115	S.E.S.	R. + H.TV.
CHISTOCHINA	33	----	TVRO + H.TV.
CHITNA	40	S.E.S.	R. + H.TV.
CIRCLE	55	S.E.S.	R. + H.TV.
CLARKS POINT	95	----	TVRO + H.TV.
COFFMAN COVE	100	----	TVRO + H.TV.
COLD BAY	253	M.R.	TVRO + H.TV.
CORDOVA	2406	M.R.	TVRO I.C. CABLE TV
COUNCIL	25	S.E.S.	R. + H.TV.
CRAIG	467	----	TVRO + H.TV.
CROOKED CREEK	107	S.E.S.	R. + H.TV.
DEERING	109	S.E.S.	R. + H.TV.
BILLINGHAM	1176	M.R.	TVRO I.C. AFTV
EAGLE VILLAGE	100	S.E.S.	R. + H.TV.
EDNA BAY	112	----	TVRO + H.TV.
EKUK	51	----	TVRO + H.TV.
EKVOL	103	S.E.S.	R. + H.TV.
ELFIN COVE	30	----	TVRO + H.TV.

COMMUNITY	POP	EXISTING	PLANNED
=====	=====	=====	=====
ELIM	225	S.E.S.	R. + M.TV.
EMMONAK	450	S.E.S.	R. + M.TV.
ENGLISH BAY	100	----	TVRO + M.TV.
FALSE PASS	50	S.E.S.	R. + M.TV.
FORT YUKON	637	M.R.	TVRO I.C. M.TV.
GALENA	631	M.R.	TVRO I.C. AFTV
GAMBELL	375	S.E.S.	R. + M.TV.
GOLOVIN	130	S.E.S.	R. + M.TV.
GOODNEWS BAY	248	----	TVRO + M.TV.
GRAYLING	167	S.E.S.	R. + M.TV.
GUSTAVUS	70	----	TVRO + M.TV.
HAINES	1780	----	TVRO I.C. CABLE TV
HALIBUT COVE	45	----	TVRO + M.TV.
HOLY CROSS	212	S.E.S.	R. + M.TV.
HOONAH	848	----	TVRO I.C. CABLE TV
HOOPER BAY	500	S.E.S.	R. + M.TV.
HUGHES	85	S.E.S.	R. + M.TV.
HUSLIA	160	S.E.S.	R. + M.TV.
HYDABURG	384	----	TVRO + M.TV.
HYDER	79	----	TVRO + M.TV.
IGIUGIG	40	S.E.S.	R. + M.TV.
ILIADNA	60	M.R.	TVRO + M.TV.
IVANOF BAY	46	S.E.S.	R. + M.TV.
KAKE	679	----	TVRO I.C. M.TV.
KAKTOVIK	137	----	TVRO I.C. H.TV.
KALSKAG	126	----	TVRO + M.TV.
KALTAG	200	S.E.S.	R. + M.TV.
KARLUK	75	S.E.S.	R. + M.TV.
KASAAN	39	S.E.S.	R. + M.TV.
KETCHIKAN	11262	----	TVRO I.C. CABLE TV
KIANA	314	S.E.S.	I.C. M.TV.
KING COVE	380	S.E.S.	R. + M.TV.
KING SALMON	202	M.R.	TVRO I.C. AFTV
KIPNOK	325	S.E.S.	R. + M.TV.
KIVALINA	200	S.E.S.	I.C. M.TV.
KLAUOCK	201	----	TVRO I.C. M.TV.
KLUKMAN	150	----	TVRO + M.TV.
KOBUK	60	S.E.S.	R. + M.TV.
KODIAK	7901	M.R.	TVRO I.C. CABLE TV
KOKHAROK	90	----	TVRO + M.TV.
KOLIGANEK	150	S.E.S.	R. + M.TV.
KONGIGARAK	260	S.E.S.	R. + M.TV.
KOTLIK	294	S.E.S.	R. + M.TV.
KOTZEBUE	2431	M.R.	TVRO I.C. CABLE TV
KOYUK	160	S.E.S.	R. + M.TV.
KOYURUK	125	S.E.S.	R. + M.TV.

COMMUNITY	POP	EXISTING	PLANNED
KWIGILLINGOK	150	S.E.S.	R. + M.TV.
LARSEN BAY	50	S.E.S.	R. + M.TV.
LIME VILLAGE	65	----	TVRO + M.TV.
MANAKOTAK	225	----	TVRO + M.TV.
MANLEY HOT SPRINGS	60	S.E.S.	R. + M.TV.
MARSHALL	226	S.E.S.	R. + M.TV.
MEKORYUK	250	S.E.S.	R. + M.TV.
MENTASTA LAKE	68	----	TVRO + M.TV.
MESHEK	66	S.E.S.	R. + M.TV.
METLAKATLA	1051	----	TVRO I.C. CABLE TV
MINTO	190	S.E.S.	R. + M.TV.
MOUNTAIN VILLAGE	420	S.E.S.	R. + M.TV.
MYERS CHUCK	40	----	TVRO + M.TV.
McGRATH	296	M.R.	TVRO I.C. M.TV.
NELSON LAGOON	40	S.E.S.	R. + M.TV.
NEW STUYAHOK	230	S.E.S.	R. + M.TV.
NEWHALEN	89	----	TVRO + M.TV.
NEWTOK	115	S.E.S.	R. + M.TV.
NIGHTHUTE	125	S.E.S.	R. + M.TV.
NIKOLAEVSK	100	----	TVRO + M.TV.
NIKOLAI	120	----	TVRO + M.TV.
NIKOLSKI	55	S.E.S.	R. + M.TV.
NOATAK	293	S.E.S.	R. + M.TV.
NONE	2380	M.R.	TVRO I.C. CABLE TV
NONDALTON	226	----	TVRO + M.TV.
NOORVIK	527	S.E.S.	I.C. M.TV.
NUIQSUT	150	S.E.S.	I.C. M.TV.
NULATO	500	S.E.S.	R. + M.TV.
OLD HARBOR	50	S.E.S.	R. + M.TV.
OUZINKIE	160	----	TVRO + M.TV.
PEDRO BAY	50	S.E.S.	R. + M.TV.
FELICAN	169	----	TVRO + M.TV.
FERRYVILLE	130	S.E.S.	R. + M.TV.
PETERSBURG	2126	----	TVRO I.C. CABLE TV
PILOT POINT	70	S.E.S.	R. + M.TV.
PILOT STATION	290	S.E.S.	R. + M.TV.
POINT BAKER	50	S.E.S.	R. + M.TV.
POINT HOPE	350	S.E.S.	R. + M.TV.
POINT LAY	40	S.E.S.	R. + M.TV.
PORT ALEXANDER	51	S.E.S.	R. + M.TV.
PORT ALSWORTH	75	S.E.S.	R. + M.TV.
PORT GRAHAM	125	S.E.S.	R. + M.TV.
PORTAGE CREEK	75	----	TVRO + M.TV.
QUINHAGAK	395	----	TVRO + M.TV.
RANPART	53	S.E.S.	R. + M.TV.
RED DEVIL	81	S.E.S.	R. + M.TV.

COMMUNITY	POP	EXISTING	PLANNED
RUBY	140	S.E.S.	R. + M.TV.
RUSSIAN MISSION	150	S.E.S.	R. + M.TV.
SAND POINT	528	M.R.	TVRO I.C. M.TV.
SAVOONGA	415	S.E.S.	R. + M.TV.
SCAMMON BAY	215	----	TVRO + M.TV.
SELAWIK	521	S.E.S.	R. + M.TV.
SHAGELUK	200	S.E.S.	R. + M.TV.
SHAKTOOLIK	160	S.E.S.	R. + M.TV.
SHISHMAREF	306	----	TVRO + M.TV.
SHUNGNAK	200	S.E.S.	R. + M.TV.
SKAGWAY	858	----	TVRO I.C. CABLE TV
SLEETMUTE	100	S.E.S.	R. + M.TV.
ST. GEORGE	165	S.E.S.	R. + M.TV.
ST. MARYS	500	S.E.S.	R. + M.TV.
ST. MICHAEL	220	S.E.S.	R. + M.TV.
ST. PAUL	456	S.E.S.	R. + M.TV.
STEVENS VILLAGE	75	S.E.S.	R. + M.TV.
STONEY RIVER	100	S.E.S.	R. + M.TV.
TAKOTNA	48	----	TVRO + M.TV.
TANANA	500	M.R.	TVRO I.C. M.TV.
TANUNAK	200	S.E.S.	R. + M.TV.
TATITLEK	111	S.E.S.	R. + M.TV.
TELIDA	35	S.E.S.	R. + M.TV.
TELLER	211	----	TVRO + M.TV.
TENAKEE SPRINGS	109	S.E.S.	R. + M.TV.
THORNE BAY	450	----	TVRO + M.TV.
TOGIAK	419	S.E.S.	R. + M.TV.
TOKSOOK BAY	257	S.E.S.	R. + M.TV.
UNALAKLEET	601	M.R.	TVRO + M.TV.
UNALASKA	510	M.R.	TVRO I.C. M.TV.
VALDEZ	8253	M.R.	TVRO I.C. CABLE TV
VENETIE	151	S.E.S.	R. + M.TV.
WAINMURIGHT	357	----	TVRO I.C. M.TV.
WALES	117	----	TVRO + M.TV.
WHITTIER	292	----	TVRO I.C. M.TV.
WRANGELL	3152	----	TVRO I.C. CABLE TV
YAKUTAT	442	M.R.	TVRO I.C. M.TV.

June 1, 1978

*Carly
Inay*

M E M O R A N D U M

TO: All Senators

FROM: Rep. Fred Brown

FB

SUBJECT: House Bill 908 and relevant correspondence

More than one Senator has provided me with a copy of a strange letter from James R. Hendershott to all members of the Senate regarding House Bill 908. This memorandum seeks to explain some of the questions he raises. It is clear that he has not followed the legislation carefully and certainly has not read the Letter of Intent of the House Finance Committee, nor has he read the most recent version of House Bill 545 as it has been reported over to the Senate.

1. He claims that the bill is fiscally irresponsible. Much of the bill is expected to be one time only appropriation. Future expenditures, if no assessments were made, would be between 2 to 3 million dollars. One figure has been mentioned at 3.38 million. However, the extensive Letter of Intent accompanying the bill and other related legislation (CSHB 545) makes it clear that most of the operational money is only seed money, against which there will be revenue obtained from users of the services: the private broadcasting facilities; the private cable casters; and even the Mini-TV Association representing and providing services to the smaller village areas. (See the House Journal, page 1193, Assessment of Costs). Also, both under the appropriation bill and under House Bill 545, the entire program is to be designed under a plan which will result in the elimination of direct state funding within six years. See page 1194 of the House Journal, "Elimination of State Subsidy."

The Letter of Intent for House Bill 908 anticipates that the assessment of users will happen whether or not House Bill 545 passes in any form. However, obviously, it will be far easier to implement any assessment of users in the long term if such legislation does pass.

2. The letter claims that no provision has been made for the distribution of programs. That could not be farther than the truth, and demonstrates that the writer of the letter has not followed the course of the legislation very carefully. Of course, the programs will be distributed to on-the-air broadcasters in the five communities where that is possible. In the more than dozen communities that have cable television capability, the programs will be provided to the cable television operator. In the smaller communities, programs will be provided through a mini-TV transmitter identical to the system now in use in the 23 demonstration villages. The funds in the appropriation are intended to provide, in part, for the purchase of the relevant mini-TV transmitter facilities, and costs of licensure.

3. The letter claims that there has been no consideration of the power problems in the rural areas. However, that matter is addressed in page 1195 of the House Journal in the Letter of Intent of the House Finance Committee. It states in part that the equipment that would go into a village without proper power should not be installed there until such time as it has demonstrated that the community has adequate power for the earth station TV receiver, the mini-TV transmitter, and the number of television sets expected to be used within the community. The letter goes on to state that "many villages are now attempting to solve these problems through various programs which includes other state funds, federal funds, rural cooperatives, the AVEC program, and so forth." Each time I have commented about the bill, I have explained that people should not expect that all small communities in Alaska would have television overnight. Even those which do have adequate power are points where the installation and first operation of equipment could take many months. Also, prospective availability of television does create an even further incentive for a village, village corporation or a regional corporation or association to solve electric power problems, and to seek aid in doing so. This is certainly not inconsistent with Mr. Hendershott's statements about priorities.

4. The letter comments on the high cost of power in the rural areas. Power costs quite a bit in many areas in Alaska, and not just in the rural communities. However, the legislature also is currently addressing other legislation relating to this, and it does not bear directly on the television proposal.

Most of the rest of the letter appears to be a personal attack on me, the legislative telecommunications consultants, the director and deputy director and other persons within the Governor's Office of

Telecommunications, and (impliedly) decisions made by presiding officers and Legislative Council chairmen in both the Ninth and Tenth Legislatures, policy decisions made by the Ninth and Tenth Legislatures between 1975 and 1978, policies urged by the Ninth and Tenth Legislatures, Governor Egan and Governor Hammond, and Senators Stevens and Gravel, and so forth.

In the last paragraph of the "open letter," the writer asks for a "hearing somewhere" to ask some experts how to distribute the signal, who is going to provide the power, and what is the long range cost. Of course, the legislature has held many hearings on the subject since early last year and even before. Participants in the hearings have included most major executives in the broadcasting industry directly affected by any television project, representatives of the cable casters, the Alaska Broadcasters Association, the Alaska Cable Casters Association, the Alaska Mini-TV Association, the AFN Telecommunications Committee, the Department of Education, and many others. At hearings held in the Interim as well as in Juneau during the current session, representatives of private industry have indicated that they would be able to support a satellite user's pool along the lines of House Bill 545 (funded by House Bill 908) through the private sector, and with no state funding other than payment for actual purchase of services by state agencies, within as little as five years. The actual estimates varied among different parties, and there were disagreements.

I don't understand the motives of the writer of the memorandum, but I will not attempt to speculate on them. I would hope that the legislation is addressed on its merits, particularly in light of the Letter of Intent of the House Finance Committee. Also, it should be addressed in light of the proposal in CSHB 545 am H. The related bill (now in Senate Commerce Committee) is, in my view, the key to guaranteeing that the direct state funding will cease after 5-1/2 or 6 years.

Of course, the above explanations are very brief, and are only considered replies to this strange letter. Much information is available to any Senator who wishes it, and it will be provided at the time these bills are considered in committees.

Through a temporary infusion of money into television services in Alaska, Alaska's government can help private enterprise in greatly improving the level of services provided in the urban communities, while helping to bring communications and information in Alaska's remote towns and villages into this current quarter of the twentieth century.

Not even mentioned in this short explanation are the educational programs intended by the legislation. A substantial portion of the programming for the smaller bush communities will be educational, and there are several provisions in House Bill 545 and a separate line item in House Bill 908 which address that need.

One final note: This is not my legislation. It arose out of the work of the telecommunications committees of two legislatures over the last four years. It was a proposal that came out of my committee this year, based upon the report of the Governor's Office of Telecommunications on the television demonstration project. We sought to demonstrate to the legislature how we could continue the service on a statewide basis. The response to that proposal was very profound. Because that response was so strong, the House continued with the size and scope of the original legislation, rewriting it, rendering it more responsible, and finally passed it with 28 votes on the first day, and 31 votes on reconsideration.

The original television demonstration project was proposed by a Senator, and originally opposed by me. I had to be sold on the idea in 1976.

So no one legislator is the sponsor of this legislation, in my opinion. It is the product of the work of many of us, and attempts to address what appears to be consensus, notwithstanding this strange memorandum from the gentleman in Anchorage.

FB:kdm



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith
Signature of Camera Operator

2/23/90
Date

COMMITTEE REPORT

HOUSE

4-27-78

FURTHER: _____

Date: 6/01/78

Mr. Speaker:

The Committee on FINANCE has had HB 909
"An Act making special appropriations to the Alaska Court System, the Office of the Governor, public defender's office; and the Departments of Administration and Law; eff. date."

under consideration and (a-majority of the committee) (the committee reports it back as follows)

- () recommends it do pass () recommends it do not pass
- () recommends it do pass with attached amendment(s)
- (X) recommends it be replaced with CS for HB 909 (Finance)

and that it do pass (X) new title () same title

- () AND attaches a Letter of Intent () New Fiscal Note
- () reports it back without recommendation
- () and recommends it be referred to the _____ Committee

MEMBERS SIGNING DO PASS:

Mark De Pass

Robert

Blumen

37

OTHER RECOMMENDATIONS:

None

None

Chairman do not pass

Chairman

Introduced: 3/27/78
Referred: Judiciary and
Finance

1 IN THE HOUSE

BY THE JUDICIARY COMMITTEE

Finance

HOUSE BILL NO. 909

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to the Alaska
7 Court System; the Office of the Governor, public
8 defender's office; and the Departments of Administra-
9 tion and Law; and providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of ^{346,000 + 58,000 = 398,000} ~~\$720,000~~ is appropriated from the general fund
12 to the Alaska Court System to meet expenses of additional personnel and re-
13 lated costs for the trial courts at Anchorage.

14 * Sec. 2. The sum of ^{180,000} ~~\$274,000~~ is appropriated from the general fund to
15 the public defender's office in the Office of the Governor to meet expenses
16 of additional personnel, increased office space, and related costs for the
17 public defender's office in Anchorage.

18 * Sec. 3. The sum of ⁻⁰⁻ ~~\$107,000~~ is appropriated from the general fund to
19 the Department of Administration to meet expenses of additional personnel and
20 relocation of the office of the state recorder in Anchorage.

21 * Sec. 4. The sum of ^{2,000} ~~\$169,000~~ is appropriated from the general fund to
22 the Department of Law to meet ^{80,000} expenses of additional personnel and related
23 costs for the office of the district attorney, Third Judicial District, at
24 Anchorage.

25 * Sec. 5. This Act takes effect July 1, 1978.

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Original sponsor: Judiciary Committee

Offered: 4/27/78
Referred: Finance

1 IN THE HOUSE

BY THE JUDICIARY COMMITTEE

2 CS FOR HOUSE BILL NO. 909

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making special appropriations to the Alaska
7 Court System; the Office of the Governor, public
8 defender's office; and the Departments of Health and
9 Social Services and Law; and providing for an effective
10 date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. The sum of \$70,000 is appropriated from the general fund to
13 the Alaska Court System to meet expenses of additional personnel for the
14 trial courts at Anchorage.

15 * Sec. 2. The sum of \$32,000 is appropriated from the general fund to the
16 Office of the Governor to meet expenses of additional personnel and increased
17 office space for the public defender's office in Anchorage.

18 * Sec. 3. The sum of \$32,000 is appropriated from the general fund to the
19 Department of Health and Social Services to meet the expenses of one full-
20 time equivalency of the position of probation officer II; the appropriation
21 may be used by the department for one full-time or two half-time positions.

22 * Sec. 4. The sum of \$32,000 is appropriated from the general fund to the
23 Department of Law to meet expenses of additional personnel for the office of
24 the district attorney, Third Judicial District, at Anchorage.

25 * Sec. 5. This Act takes effect July 1, 1978.

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Alaska State Legislature

House of Representatives

Committee on Judiciary

Pouch V
State Capitol
Juneau, Alaska 99811
April 24, 1978

Official Business

LETTER OF INTENT: CS HB 909

copy of letter of intent being sent with bill cc

To: House Finance

From: House Judiciary

On April 24, Judiciary adopted a committee substitute for HB 909 amending the appropriations in the original bill. The amounts authorized by the committee were intended to be used for the following purposes:

Page 1, line 11: \$70,000 to add one district court judge and one Secretary II position;

Page 1, line 14: \$32,000 to add one Attorney III position;

Page 1, line 21: \$32,000 to add one Attorney III position;

Page 1, line 18: A new Section 3 of the bill appropriating \$32,000 to add one full-time equivalency for the position of Probation Officer II; this appropriation would give the Department of Health and Social Services the option of hiring one full-time probation officer or two half-time.

AMENDMENT

OFFERED IN THE HOUSE:

By: _____

To: _____ HOUSE BILL No. 999

SENATE BILL No. _____

PAGE: 1

LINE: _____

On April 17, 1978, the Judiciary Committee approved the following amendments:

line 11

change \$720,000 to: \$70,000

Line 14

change \$274,000 to: \$32,000

Lines 12-13, 16 and 22-23

in all three places, delete "and related costs".

Lines 18-20

~~change~~

delete all of Section 3 and insert in its place a new section 3 to read:

*Section 3. The sum of \$32,000 ~~xxxxxx~~ is appropriated from the general fund to the Department of Health and Social Services one full-time equivalency of the position of Probation Officer II, to be used for one full-time position or two half-time ~~xx~~ positions."

Line 21

change \$169,000 to: \$32,000.

DIVISION OF HEALTH AND SOCIAL SERVICES / DEPARTMENT OF HEALTH AND SOCIAL SERVICES

POSITION PAPER
 HOUSE BILL #909

"An Act making special appropriations to the Alaska Court System; the Office of the Governor, public defender's office; and the Department of Administration and Law; and providing for an effective date."

The passage of this bill will have a definite and significant impact on the operating and capital budgets of the Division of Corrections as follows:

The only available data to estimate the impact on the Department of Health and Social Services, Division of Corrections, originates with the Court System projections of April 1978. According to their reports, the flow rate of the Anchorage area offenders into and through the justice system will increase by a factor of 1.411 as the result of an augmented Anchorage police force.

In an earlier study by the Division of Corrections and supported by private consultants' reports, the admissions for the Anchorage Annex plus Ridgeview Correctional Center are estimated for FY'79 at 8242 and FY'80 at 8984 excluding "peaking" effects.

The table below reflects the incremental affects on those earlier projections which result from the augmentation anticipated by the Court System.

	1		2		3	
	Projections Before Augmentation		Projections With Augmentation		Differentials Col. 2 less Col. 1	
	1979	1980	1979	1980	1979	1980
Admissions	8,242	8,984	11,629	13,152	3,387	4,168
Man Days	49,452	53,904	69,774	78,781	20,322	24,877
Average Head Count	135	148	191	215	56	67
Man Day Cost	\$ 50	\$ 55	\$ 50	\$ 55	-	-
Operating Cost	\$2,472,600	\$2,961,720	\$3,488,700	\$4,332,955	\$1,016,100	\$1,368,235

The need for additional bedspace in FY'79 to handle this augmented police effort, based on the above, represents a capital outlay estimated at 56 x \$90,000/bed = \$5,040,000 without consideration for expansion capability. This bedspace is in addition to those facility requirements contained in the Governor's FY 79 bond package for justice facilities. The Department of Transportation - Public Facilities study by Gruzen & Partners - Consultants, was made prior and did not consider the augmentation of the Anchorage police force. During the past nine months, the period subsequent to the study data, the Division of Corrections has consistently experienced inmate populations above the study projections.

The earliest date for a facility of this size to be on line considering general funding would be July, 1980. Meanwhile, the overcrowding of existing facilities would be compounded, necessitating significant additions to the correctional staff.

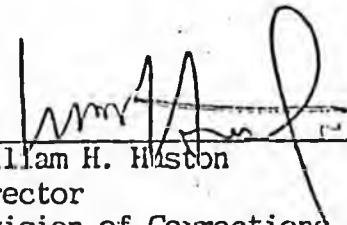
The Division of Corrections will request supplemental appropriations to the FY 79 budget when and as actual needs are identified. It is believed that the Division could be critically impacted about January, 1979. It is reasonable to expect that from January 1, 1979 to June 30, 1979 at least 15 additional correctional officers will be needed and a minimum of \$500,000 expended for care and custody costs of the additional man days of confinement involved.

The Probation and Parole services will also be affected. Using January 1, 1979 as the critical point of need, the FY 79 additional personnel and related costs are as follows:


1 - P.O. II - Investigations	\$ 32,000
1 - P.O. II - Presentence Work	32,000
3 - P.O. II - Community Supervision	96,000
1 - Clerk Typist III - Clerical Support	19,100
Annual Total	<u>\$179,100</u>

Other Annual Support Costs for the above are estimated at:	<u>46,000</u>
--	---------------

Less: One-Half year amount	225,100
Total	<u><u>112,550</u></u>

Recommended by: 
 William H. Houston
 Director
 Division of Corrections

4/24/78
 Date

Approved by: 
 Helen D. Beirne, Commissioner
 Department of Health and
 Social Services

4/24/78
 Date

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF PUBLIC SAFETY**OFFICE OF THE COMMISSIONER**

POUCH N - JUNEAU 99811

April 20, 1978

The Honorable Terry Gardiner
Representative
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Representative Gardiner:

Noting the increases in the budgets of the Alaska Court System, Public Defenders Office, Department of Administration and the Department of Law contained in House Bill 909, I would like to call to your attention the recent cuts made to the two Alaska State Trooper BRUs which are assigned the responsibility of serving the increased activity of the Court System which will parallel this increase in their budget. The budget originally submitted by the Governor to the Legislature anticipated this increase in activity, as well as numerous other statewide law enforcement problems.

The House budget, however, deleted from the Judicial Services' BRU one new Trooper, as well as two existing Troopers. In the Detachments and CIB BRU, the House reduction included fourteen new Troopers plus one existing Trooper. Had these budget reductions not been imposed, I would have felt comfortable proceeding into FY 1979 without inclusion of our Department in the special provisions of House Bill 909. It was reported to us that the reduction of three commissioned positions was the result of their vacancy for a major portion of FY 1978. It should be apparent that it is virtually impossible to maintain a 100% occupancy of positions available particularly in a unit such as the State Troopers which require three months of Academy training and where hiring only occurs twice a year. Since there is no point in time when we can legally hire more positions than authorized, there will continue to be isolated vacancies in the future which if viewed similarly would result in budget cuts in every succeeding year. If the same logic had been applied during pipeline construction when a substantial number of Troopers terminated, we would have lost many more than two positions.

As to the specific problem of dealing with prisoner transportation, as a result of the increased number of enforcement officers in the Anchorage area, I feel that a minimum of three Troopers should be added to the Judicial Services' unit. That would be restoration of the two cut plus

April 20, 1978

the one new one requested. However, the problem we are facing in serving the Court System and the Division of Corrections is more extensive than just the increase which will occur in the Anchorage area.

In the past two years, inmate population has grown by almost 200 prisoners in Alaska's correctional facilities. This has resulted in serious overcrowding and no relief of this situation is anticipated during FY 1979. As the overcrowding increases, the demand for prisoner transportation between institutions to balance population by moving prisoners to where beds are available has and will continue to increase. Another serious factor which is basically outside of my control and has affected our efficiency very adversely is the recent labor contract negotiated with Public Safety Employees Association. This contract does not allow us to have officers move prisoners voluntarily on their day off at their request as has been the past practice. This reduction in total available man hours must either be met by more overtime or more positions. Obviously at time and one-half for overtime, creation of new positions is preferable.

Up to this point, I don't feel that the Department of Public Safety has been responsible for any logjamming in the administration of justice system, however, that time is rapidly approaching. Another factor which the budget reductions probably did not recognize was the impact in the Fairbanks "I" Detachment area of gasoline pre-construction activities. Simply stated, with a cut of \$96.2 in the Judicial Services' BRU and \$641.8 in the Detachments and CIB BRU, the level of law enforcement services provided by the Alaska State Troopers during FY 1979 will deteriorate substantially if no increase is received either through House Bill 909 or the Free Conference Committee budget.

I have attached several excerpted pages from the Quarterly Field Program Reports for the quarter ending March 31, 1978. These reports are prepared in the field and sent directly to my office to keep me abreast of the various types of manpower, equipment, logistics and operational problems being faced by field personnel. From these, you will note that in Anchorage, senior officers responsible for administering the Judicial Service function statewide are themselves escorting prisoners, acting as court bailiffs and performing other related duties which should normally be accomplished by their subordinates if adequate in numbers. In Juneau, Ketchikan, Bethel and several other locations around the State, we had to terminate the temporary help which in the past has been assigned to assist the Troopers in carrying out the Judicial Service function. There is no provision for temporary State Troopers, and we are not recommending it both because of the liability exposure to the State and the inefficiency of training personnel only to be forced to terminate them after nine months employment. We prefer to have permanent, fully trained and qualified personnel in numbers adequate to meet the responsibility assigned. This past practice of utilizing temporary Judicial Service Officers has been appropriately discontinued.

The Honorable Terry Gardiner

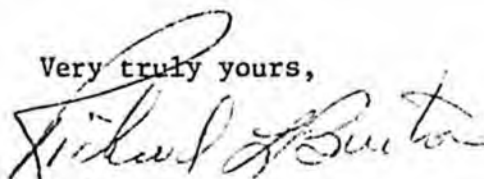
(3)

April 20, 1978

In general, from the material attached, you can see that it is an everyday occurrence around the State that officers assigned to local patrol are diverted to the service of the Courts and prisoner transportation problems under the Judicial Services' unit. The final page of the attachments was contained in the Fairbanks Quarterly Reports and shows that in the three month period ending March 12, 1978, we were basically falling behind in our workload every month in Fairbanks.

Although I do not want to be the harbinger of gloom, this is and should be an area of concern demanding the specific attention of your Judiciary Committee.

Very truly yours,

A handwritten signature in cursive script, appearing to read "Richard L. Burton".

Richard L. Burton
Commissioner

Enclosures

cc: Senator George Hohman, Chairman, Senate Judiciary Committee
Michael C. Harper, Administrative Assistant to the Governor

MEMORANDUM

TO [] Commissioner Richard L. Burton

DATE April 12, 1978

Department of Public Safety

FILE NO

TELEPHONE NO

Captain A. A. English *ag*
Commander/Civil Section
Alaska State Troopers

SUBJECT FIELD PROGRAM REPORT
FIRST QUARTER 1978
ANCHORAGE CIVIL SECTION

1. Events adversely affecting local operations:

Classification of prisoners is still a time consuming function of J.S. personnel. We no longer participate in Eagle River and Annex Classifications as all of their classifications are "in house". A J.S. supervisor still spends an average of two hours per week at Ridgeview (female facility) and five hours per week at Third Avenue jail participating in Corrections Classifications. The reason for no longer classifying at Eagle River and the Annex is that Eagle River accepts only sentenced classified prisoners and the Annex ships all its prisoners to Third Avenue as soon as they are sentenced.

The volume of transportation of prisoners between Alaskan cities remains high. A great many of these moves are for psychiatric examinations at API or Langdon Clinic. Prisoners are brought up from Juneau or down from Nome for such psych. exams, and are often ready for return to their place of arrest within two days. As an example of high expense: The Ketchikan Superior Court recently ordered a juvenile murder defendant transported to Fairbanks for a partial day psych. exam., which required us to provide escorts and the fare.

(continued)

With the new PSEA contract we have had to re-evaluate our P.T. policy. Past policy was to utilize troopers on their days off at their request. In such cases we paid only minimum per diem and round trip airfare. The troopers donated their time so they could visit their destination for personal reasons. With the new PSEA contract such voluntary travel will have to be with the approval of the troopers Detachment Commander authorizing the overtime.

2. Significant Changes

I am presently conducting a study of statewide J.S. functions being done in the Anchorage J.S. Office. The possibility of moving some of the responsibility to the Director's Office is the reason for this study.

Anchorage courts are often in session from 8:00 a.m. until 6:00 p.m. these busy days, especially with jury trials. This makes it necessary for us to have troopers available for the purpose of prisoner control.

3. Prevention development progress:

The plan mentioned in the January 3, 1978 report of APD warrant section moving out of the court building has been altered and City warrants instead moved to AST-J.S.'s former office area in the old court building. It is hoped that the holding cells in that area will someday also be utilized for City prisoners, thus cutting down the volume of prisoner traffic in AST-J.S. Prisoner Transportation Holding area. We will continue to assist the court with all remands whether State or City.

(continued)

4. Operations:

Manpower continues to be a problem. To keep up with the court prisoner duties alone J.S. supervisors (Capt., Lt., 1st Sgt., and Cpl.) find themselves in court several hours weekly. Our writ load has been down this quarter but if the usual increase of summer materializes in both prisoners and writ volume we will not be able to keep up without an increase in overtime.

Personnel Actions include the following:

- 1) Trooper Bob Adams will be off duty until approximately June 1 following heart surgery.
- 2) Temp. JSO/Dispatcher Len Bunts was promoted to Trooper 4-10-78 and assigned to Vehicle Enforcement.
- 3) Effective 4-1-78 Trooper Rod Pilch was permanently assigned to Anchorage J.S. following a three month TDY assignment from "C" Detachment.
- 4) Effective 4-10-78 Trooper Atkinson was returned to "C" Detachment following three months TDY training at J.S.
- 5) Effective 4-16-78 Trooper Coffey will be transferred to Talkeetna Post.
- 6) Trooper Peed has been frequently utilized by CIB and Intelligence for polygraph examinations.
- 7) Pilot/Officer McMillon is utilized heavily for pilot duties by the various Departmental sections during the summer months.

The result of the manpower shortage is having to schedule heavily on day shift to cover court (8:00 a.m. - 6:00 p.m.) and to have a skeleton crew on swings and weekends (the best writ serving

(continued)

times). Warrant section troopers are heavily used in court and for prisoner transports giving each man only a few hours a week to work straight warrants. Manpower utilization is being re-evaluated with the thought in mind of the possibility of reassigning responsibilities.

5. Training

It is still not fully decided what additional training the reclassified Troopers (from JSOs) will be receiving or what "grandfather" rights may be granted them. The decision is expected from the Commissioner's Office in April of 1978.

6. Support

It would seem that any office walls or carpet for the squad room is out of the question. The Court System will not fund the requested charges and we do not have the funds.

7. Logistics

Four vehicles of our total eighteen remain without screens (silent patrolman) but all four will be replaced over the next year. Two are 1974 Novas and two are 1975 Chevilles.

Sirens and shotguns have been ordered for all J.S. vehicles not so equipped.

8. Facilities

Two needs, whenever money is available, within the Court System or Public Safety budget are:

- 1) SEPERATE men's and women's rest rooms in the squad room. Right now our male and female troopers and office staff use a system

April 12, 1978

of changing signs on the rest room door, i.e.,; Male/Female and Occupied/Not Occupied. Presently twenty-four personnel (five females) utilize this rest room.

- 2) A drive-in secure prisoner loading/unloading area is needed at the Court building. Presently we often have to walk prisoners across the parking lot over ice exposing the troopers and prisoners to attack or accidental injury besides the escape risk factor.

- 9) A new antenna for our J.S. radio frequency on top of the Court building is still in the plans for this summer.

The private line has been moved from the upstairs, Captain's, office to Warrant Section. The phone is used for all warrant long distance calls, for informant calls, for "trick" call backs, and for phone tracing purposes.

10) Communications

As reported in the January report the MX 360 portable radios have not been received as of this time. There has been no changes from the last report the radio equipment we presently have is working very satisfactorily.

AAE/lwh

cc: Major Vaden.

MEMORANDUM

TO: Major Ray Rush
Field Enforcement Commander
Zone 2

DATE: March 31, 1978

FILE NO.

PRECEDENCE NO.

FROM: Captain John Monagle
Commander
B Detachment, Juneau

SUBJECT: Field Program Report
B Detachment
1st Quarter 1978

EVENTS ADVERSELY AFFECTING LOCAL OPERATIONS:

Manpower continues to be the major problem affecting local operations. B Detachment has been four positions down for the past year. Two of those positions will be filled immediately with transfers. Although we have assumed additional obligations in the vehicle enforcement (commercial vehicles) program, the vacated BVE position is not being filled.

The decision to terminate temporary JSOs and make these positions permanent Trooper positions, has effectively reduced that operation from a four man operation to a two man operation. The additional work is being assigned from Troopers in the respective posts and is therefore the result of additional work with the reduced manpower. If this tendency continues, it will adversely affect the initiation of any innovative enforcement programs.

With the continuing policy of having to escort prisoners to doctors offices and hospitals for treatment programs, there is a continual drain on the service section officer's time. Unfortunately he has been unable to keep up with the continuing escalation of prisoner demands for treatment and this has necessitated the use of the patrol officer taking him away from his assigned duties.

The lack of funding for SAR Programs which is mentioned in Sergeant Morris Rogers' report, is one that will have to be taken care of through a budgetary process. Expanded SAR efforts will always cost additional money, the majority of which is going to have to be funded through U. S. Coast Guard facilities and personnel.

SIGNIFICANT CHANGES:

The program initiated February 1, 1978, of using the IBI cards in the computer for initial complaints, has worked well to reduce manpower needs and paperwork flow.

New PCN has been received for the fifth Dispatcher I position in Ketchikan.

Chief of Police George Clouse, has been terminated as Chief in Craig Alaska and as yet, no replacement has been hired.

Juneau's bar closing, reduced by three hours, has noticeably affected the availability of the patrol function for security checks and general patrol.

FIELD PROGRAM REPORT

SOLDOTNA POST

March 31, 1978

1. Events Adversely Affecting Local Operations.

Although the goal during this reporting period was special emphasis on on-view patrol, the entire month of January was spent on cross training and in-service training of six Soldotna Post Troopers which was conducted by Marion Sellars in Bureau of Vehicle Enforcement. The instruction was given during daytime hours which left several evening shifts uncovered. This may have been the reason for some of the late evening burglaries.

Another situation which hampered local patrol was the required assignment of one of the Soldotna Troopers to Judicial Services and another trooper on annual leave throughout the three months. Although burglaries and break-ins were minimal, the loss of manpower from patrol could possibly prove responsible for the reported offenses. This shortage in patrol was due to the combination of troopers handling Judicial Services functions from January 8 to February 12 at which time Trooper John Tanguy was assigned Judicial Services for a period of two months. In the future this assignment will change to the various troopers of the Soldotna Post.

I strongly support and contend that the Soldotna Post be reclassified as a flexible post to allow freedom of movement for special projects and programs. This would allow Soldotna Post to initiate a team policing concept for selective enforcement of traffic and other offenses or problem areas and to alleviate additional overtime.

2. Significant Changes.

On February 24, 1978 Soldotna Police Department and Dispatch vacated the present Department of Public Safety building. Soldotna Police Department and Dispatch are now located in the previous City Hall building near the present Public Safety facility. Since this severance, Soldotna Post troopers and supervisors have actively engaged in cleaning this entire structure and rearranging offices. This rearrangement provided additional office space and desks for the troopers and also provided an office which is used for interrogations and interviews. Video equipment has been relocated.

The reassignment of Corporal Schadle as Outpost Supervisor and Sergeant Radisch as Soldotna Post Supervisor has proven effective. Reclassifying as troopers the two Vehicle Enforcement officers and Judicial Service Officer has provided an interrelated duty assignment and all three of these officers are progressing satisfactorily and are handling their additional responsibilities.

A guard hire system has been initiated and seems to be operating satisfactorily. The procedures need to be observed and evaluated for possible streamlining and/or improving.

DATE March 28, 1978

Commissioner Richard L. Burton
Department of Public Safety
Juneau

FILE NO

REPRODUCTION

Lieutenant James Lansbery
Commander Detachment E
Alaska State Troopers
Kodiak

SUBJECT Field Program Report
1st Quarter
Detachment E

1. Events Adversely Affecting Local Operations

The magistrates' positions at Unalaska, Sand Point, Naknek and Hooper Bay have been vacated during the past quarter. Also the magistrate at Saint Paul Island has indicated that he is going to resign and has submitted an application to the Department of Public Safety for the position of constable there. Of those positions vacated a temporary magistrate has been assigned at Naknek but no date of filling these posts on a permanent basis has been determined yet.

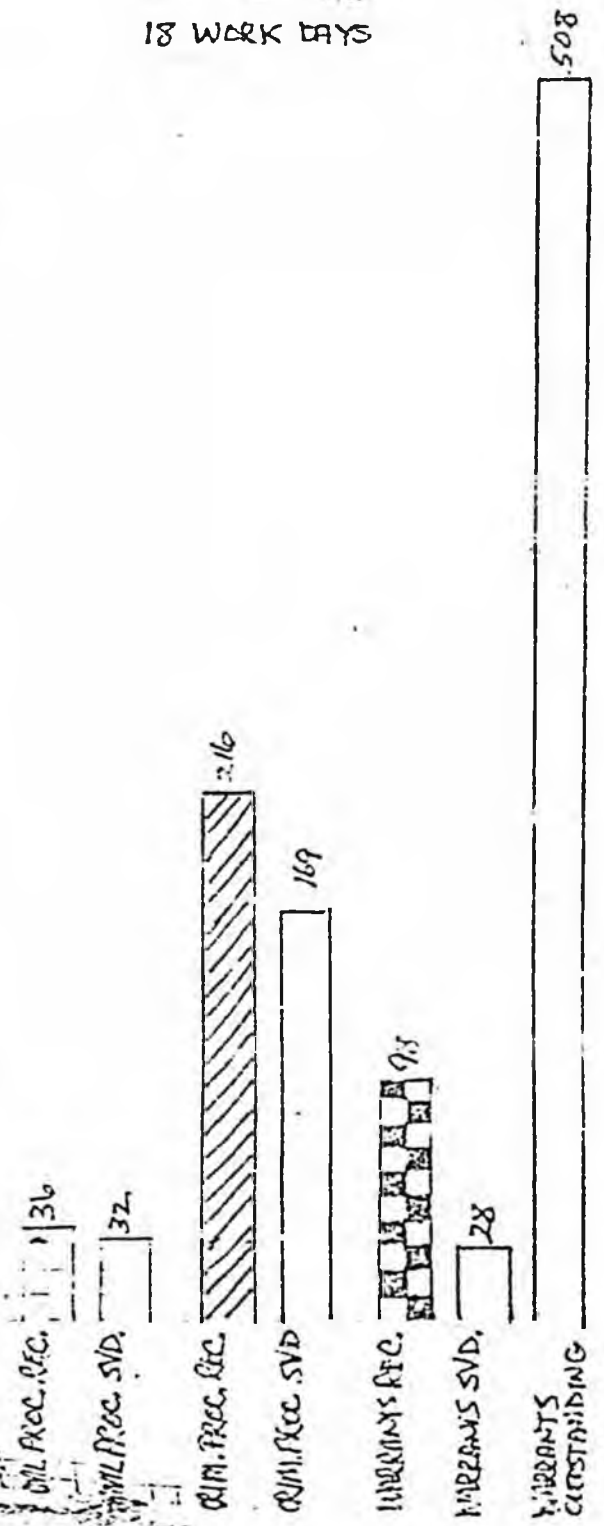
The reclassification of JSOs to trooper level positions, although giving us more versatility in the Kodiak Post itself, caused a reduction of manpower of one man in the Bethel area where the JSO was a temporary and was released.

The bids for the new Kodiak office space were opened the last part of February. Only one bidder responded at that time and did not respond adequately to the conditions of the bid so it was rejected. A new bid date of the 17th of April was set and there are currently several bidders indicating that they are interested in submitting a bid for the space required. Of these, two are indicating that they are interested in building a new building to the specifications set out in the bid.

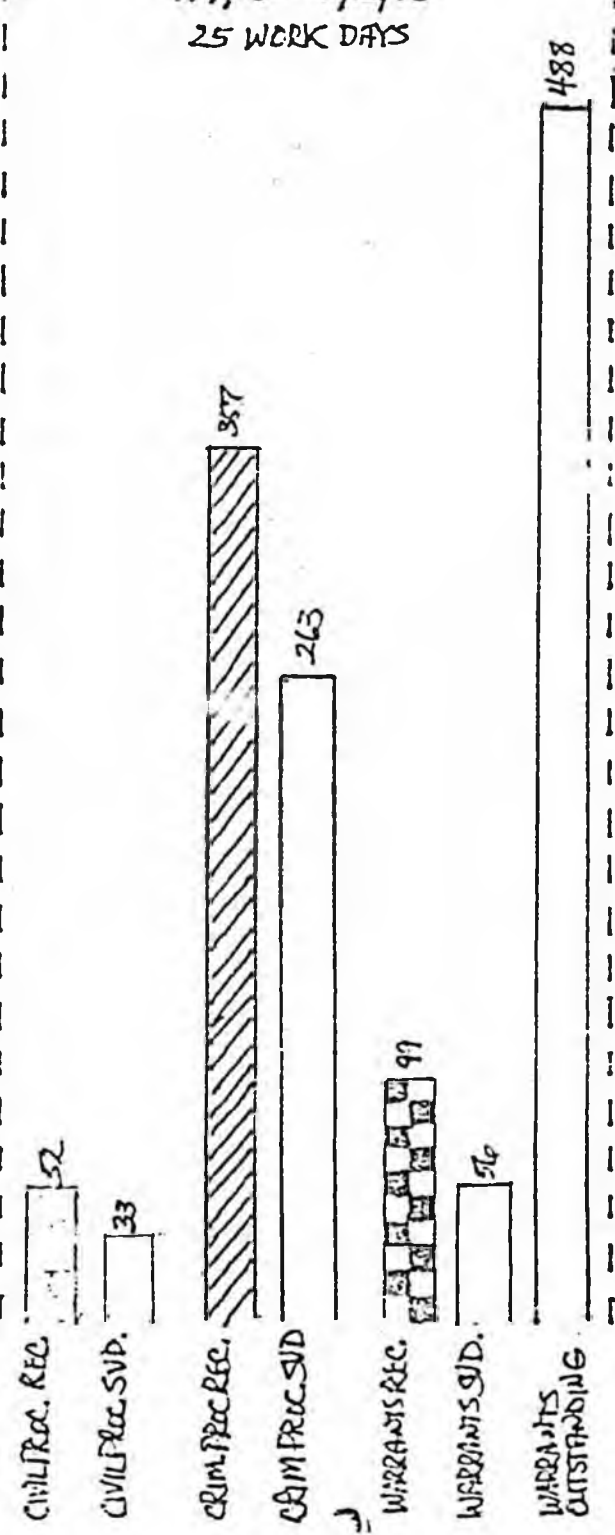
In December the State Goose assigned to the Kodiak area was left in Anchorage for maintenance to be performed while the pilot was on approximately one month annual leave. Upon his return it was learned that no maintenance had been performed on the aircraft. Aircraft section indicated that they would get to it as soon as possible. Due to several incidents that arose after this period of time i.e. construction of new hanger doors, fire during construction etc. the maintenance on the State Goose has been continually delayed. As of this date indications are that the aircraft will be ready to return to Kodiak approximately the first of April. This has left both AST and BWP Detachments without the use of this aircraft through the entire quarter.

FAIRBAIRN

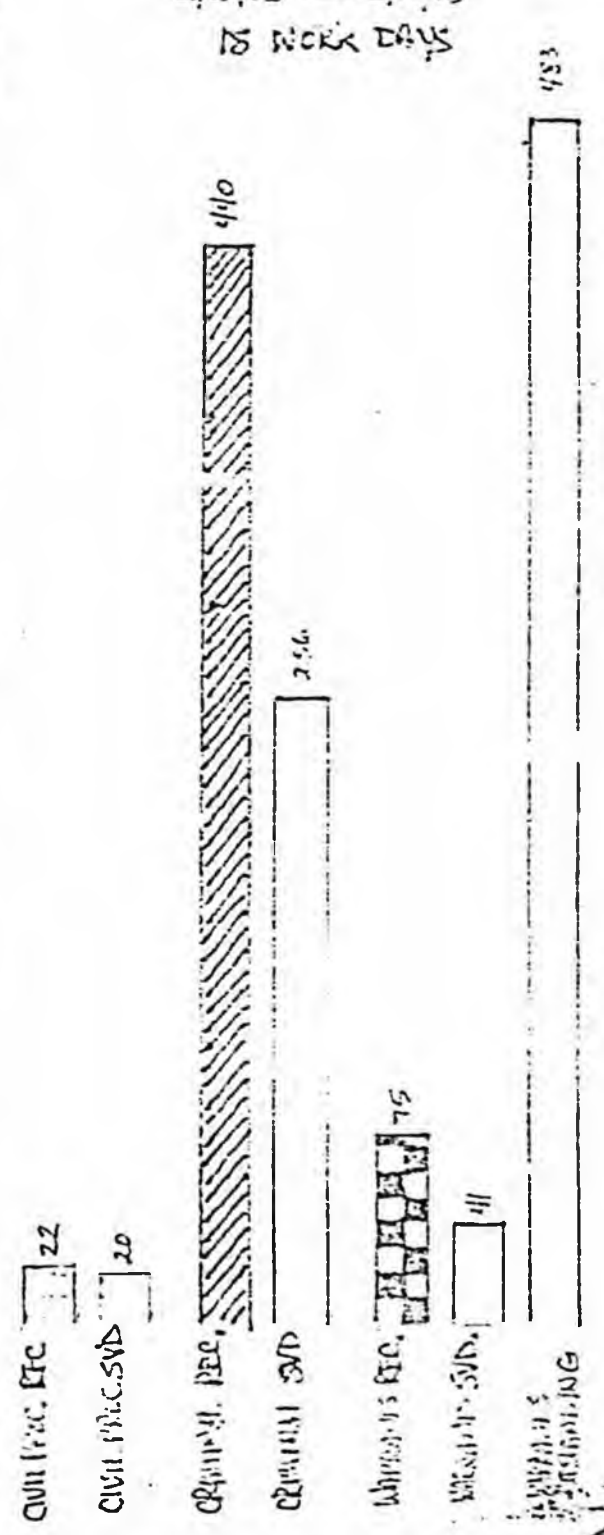
18 WORK DAYS



11/17/78 - 11/21/78
25 WORK DAYS



11/22/78 - 11/26/78
5 WORK DAYS



JAY S. HAMMOND
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

April 20, 1978

The Honorable Terry Gardiner
Chairman, House Judiciary Committee
Alaska House of Representatives
Pouch V
Juneau, Alaska 99811

Dear Representative Gardiner:

The attached fiscal notes are furnished in support of the Administration's position on HB 909.

The position we have adopted is that should additional judges and related positions be funded through special appropriation to the Court System, resources will be required for Executive agencies as well in addition to those planned for in the Governor's FY 79 budget submission. More judges will decrease case calendaring flexibility and require additional attorneys to cover the added courtrooms. Because the appointment process for new judges may take several months, a phase in funding approach is proposed which will authorize some of the resources beginning July 1, 1978 and the rest later in the year.

Sincerely,

A handwritten signature in cursive script that reads "Michael C. Harper".

Michael C. Harper
Administrative Assistant
to the Governor

bcc:

Avrum Gross, Attorney General
Helen Bierne, Commissioner, Health & Social Services
Richard Burton, Commissioner, Public Safety
Brian Shortell, Public Defender