

LEG. FINANCE - BILLS 1977 - 1978 659

HB 107 thru HB 115



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith
Signature of Camera Operator

2/8/90
Date

June 21, 1977

Mr. John Borg
P. O. Box 1
Eagle, Alaska 99738

Dear Mr. Borg:

Thank you for your letter concerning the appropriation for the Wickersham Court House Building. That bill (HB 107) became law on June 13. I wish you the best of luck in the completion of this project.

Sincerely,

John C. Sackett

JCS:pw

Answer
for
Cous Paul

- 6-13-77

Chapter III
SLA 77

10 May 1977
Eagle Alaska
99738

Senator John Sackett

I'm wondering what is the status of the Bill you introduced providing for \$5000⁰⁰ matching funds for the completion of the work on the Wickham Court House Building here in Eagle. The last information I have heard was that H. B. 107 had passed the House but no further word on it since. Has any more action been taken?

We are anxious to be able to complete this project this summer. Anything we can hear some encouraging news from you on this bit of legislation.

Respectfully
John Song
Pres. Eagle Historical Soc

COMMITTEE REPORT

SENATE

4/27/77

_____ Date

Mr. President:

The Committee on FINANCE has had HB 107
special appropriation to City of Eagle for restoration of Wickersham Court House
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____

_____ recommends: _____

_____ recommends: _____

_____ Chairman

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H.B. 107
 Title Special Appropriation to the City of Eagle
 Requested by State Affairs & Finance (Red Swanson) Date 1/27/77

II. FISCAL DETAIL

Agency Affected City of Eagle
 Program Category Affected none
 Budget Request Unit(s) Affected none

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.	5,000					
TOTAL	5,000					

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME	0					
PART TIME	0					
TEMPORARY	0					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assumption is that city will receive the State funds and will match it with presently allocated Federal Historic Preservation grant of equal amount. The city will perform the work and be responsible to account for the grant. Future maintenance is the responsibility of the city. Issuance and processing the grant will be performed by the grants administration section of the Division of Parks, funded by a 4% surcharge taken from the grants. The project will restore and reconstruct the foundation and front porch area of the Wickersham Courthouse building which is a key feature of the historic district.

Introduced: 1/25/77
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY SWANSON

2 HOUSE BILL NO. 107

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the City of
7 Eagle for restoration of the Wickersham Court House;
8 and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$5,000 is appropriated from the general fund to
11 the City of Eagle to be used with federal matching funds for the restoration
12 of the Wickersham Court House, listed in the National Register of Historic
13 Places.

14 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
15 070(c).

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In SF 427-77

Introduced: 1/25/77
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY SWANSON

2 HOUSE BILL NO. 107

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

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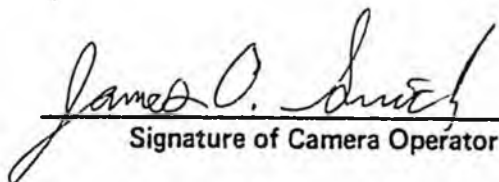
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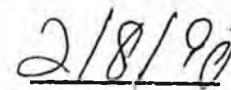


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Signature of Camera Operator


Date

"An Act making a special appropriation to the City of Eagle for restoration of the Wicker Court House; effective date."

COMMITTEE REPORT

2/8/77

HOUSE

Mr. Speaker:

Date 3-4-77

The Committee on FINANCE has had HR 107

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>

Members NOT concurring in the Majority report:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

[Signature] Chairman

Introduced: 1/25/77
Referred: State Affairs and
Finance

1 IN THE HOUSE

BY SWANSON

2 HOUSE BILL NO. 107

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the City of
7 Eagle for restoration of the Wickersham Court House;
8 and providing for an effective date."

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13 Places.

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15 070(c).

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James O. Smith
Signature of Camera Operator

2/8/90
Date

"An Act making a special appropriation for capital improvements within the court system; effective date."

COMMITTEE REPORT

HOUSE

3/14/77

_____ Date

Mr. Speaker:

The Committee on FINANCE has had HR 112 under consideration. A majority of the members of the Committee

recommends it do pass

recommends it do not pass

recommend: it do pass with attached amendment(s)

recommends it be replaced with CS for _____ and that CS for _____ do pass

(and) recommends it be referred to the _____ committee

reports it back without recommendation

AND attaches a report of its intent

(other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____
_____ recommends: _____
_____ recommends: _____

Chairman

"An Act making a special appropriation for capital improvements within the court system; and providing for an effective date."

COMMITTEE REPORT

1-25-77

HOUSE

FINANCE

March 8, 1977 Date

Mr. Speaker:

The Committee on JUDICIARY has had HB 112 under consideration. ~~A majority~~ ^{and} of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for HB 112 and that CS for HB 112 ~~do pass~~ ^{be reported out w/ individual rec's.} (same title)
- (and) recommends it be referred to the _____ committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) letter to Finance Committee Chairman

MEMBERS SIGNING THE MAJORITY REPORT:

- ① Terry Gardiner - Do Pass
- ② Bob Brown No Rec
- ③ Spencer w/ rec
- ④ Williamson Do pass

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

- ③ Ed Dunkworth recommends: Do Not Pass
- ④ Bo Niles recommends: Do Not Pass unless amended
- _____ recommends: _____

Terry Gardiner
Chairman

Berry

Original sponsor: Rules Committee by request
of the Governor

Offered: 3/14/77
Referred: Finance

1 IN THE HOUSE

BY THE JUDICIARY COMMITTEE

2 CS FOR HOUSE BILL NO. 112

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation for capital
7 improvements within the court system; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. There is appropriated from the general fund to the Alaska
11 Court System the sum of \$3,312,127 for capital improvement purposes, to be
12 allocated as follows:

13	Barrow Court Building	\$2,139,100
14	Fairbanks Court Building	60,000
15	Nome Court Building	50,000
16	Dillingham Court Building	1,063,027

17 * Sec. 2. The appropriation made by this Act is for a capital project
18 and is subject to the provisions of AS 37.25.020.

19 * Sec. 3. This Act takes effect July 1, 1977.
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Introduced: 1/25/77
Referred: Judiciary and
Finance

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IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

HOUSE BILL NO. 112

IN THE LEGISLATURE OF THE STATE OF ALASKA

TENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act making a special appropriation for capital improvements within the court system; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. There is appropriated from the general fund to the Alaska Court System the sum of \$4,357,100 for capital improvement purposes, to be allocated as follows:

Barrow Court Building	\$2,139,100
Fairbanks Court Building	710,000
Nome Court Building	50,000
Dillingham Court Building	1,458,000.

* Sec. 2. The appropriation made by this Act is for a capital project and is subject to the provisions of AS 37.25.020.

* Sec. 3. This Act takes effect July 1, 1977.

TERRY GARDINER

STATE REPRESENTATIVE

POUCH V
JUNEAU
99811

BOX 1092
KETCHIKAN
99901

Alaska State Legislature

March 10, 1977

Steve Cowper, Chairman
House Finance Committee
Pouch V
Juneau, Alaska 99801

Dear Chairman Cowper:

The House Judiciary Committee has passed out HB 112 on the capital appropriations bill for the court system. We have several questions on items we wish to bring to the attention of the House Finance Committee.

The Committee chose to reduce the Fairbanks appropriation from 710,000 dollars to 60,000 dollars. The deleted appropriation would have covered the purchase of property for a court building in Fairbanks. We felt the only item that was justified at this time was the 60,000 dollars for planning purposes. After the planning has been done, applied acquisition would be easier for the Legislature to make a decision on.

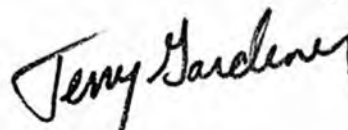
The Committee was very concerned about the estimated per square foot costs on the Barrow Court Building. The Court System agreed that the cost figure seemed exorbitant but was unable to provide us with any more accurate and realistic figures. Even though the Committee was concerned about the total per square-foot cost, the majority of the Committee did agree that the Barrow Court Building was the number one priority for the capital budget of the Court System.

The Committee also reduced the Dillingham Court Building appropriation figure ^{also} do to new information forwarded us from the Dept. of Public Works. The Finance Committee should scrutinize this figure to determine whether it would be adequate to cover the needed facility. Also the Committee should investigate the idea of a lease-back program by the Court System for the Dillingham Court Building. Programs similar to this have worked in other areas of the State.

Rep. Steve Cowper
Finance Committee
HB 112
March 10, 1977

Representative Bill Miles of the Judiciary Committee has conducted most of our research on this matter. We would appreciate your working with him further on this appropriation item. We are forwarding what materials we have gathered up till this point.

Sincerely,

A handwritten signature in cursive script that reads "Terry Gardiner". The signature is written in dark ink and is positioned above the typed name.

Terry Gardiner
State Representative
Alaska Legislature

NB 112

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18 of the Alaska Constitution, and in accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill to make a special appropriation to the court system for court buildings. This appropriation was requested by the court system, but arrived too late to be reviewed by the Budget Review Committee and incorporated into the general budget bill. I am passing the request along to you as we received it.

Sincerely,

Jay S. Hammond
Governor

ALASKA STATE LEGISLATURE

TENTH Legislature FIRST Session

HOUSE BILL NO. 112

By The RULES COMMITTEE BY REQUEST OF THE GOVERNOR

"An Act making a special appropriation for capital improvements within the court system; and providing for an effective date."

Capital improv. court system

Introduced in the House 1-25, 1977

HISTORY IN THE HOUSE

19 77
Jan. 25

Read first time and referred to Committee on Judiciary and Finance

Reported back with recommendation that

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed
Signed by Speaker
Sent to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reconsideration

PASS	Effective Date
Yeas	Yeas
Nays	Nays
Absent	Absent
Excused	Excused

Reported correctly engrossed
Signed by President
Returned to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Received from Senate

Concurred in Senate amendment thus adopting:

Failed to concur in Senate amendment; asked Sen. to recede

Senate receded from amendment

Senate failed to recede from amendment

FCC appointed by House

FCC appointed by Senate

FCC adopted

To enrolling

Reported correctly enrolled

Sent to Governor

..... by Governor

Filed with Lt. Governor

Chapter No.

Introduced: 1/25/77
Referred: Judiciary and
Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 112

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation for capital
7 improvements within the court system; and providing
8 for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. There is appropriated from the general fund to the Alaska
11 Court System the sum of \$4,357,100 for capital improvement purposes, to be
12 allocated as follows:

13 Barrow Court Building	\$2,139,100
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17 * Sec. 2. The appropriation made by this Act is for a capital project
18 and is subject to the provisions of AS 37.25.020.

19 * Sec. 3. This Act takes effect July 1, 1977.
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Original sponsor: Rules Committee by request
of the Governor

Offered: 3/14/77
Referred: Finance

1 IN THE HOUSE

BY THE JUDICIARY COMMITTEE

2

CS FOR HOUSE BILL NO. 112

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

TENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act making a special appropriation for capital
7 improvements within the court system; and providing
8 for an effective date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

* Section 1. There is appropriated from the general fund to the Alaska

11

Court System the sum of \$3,312,127 for capital improvement purposes, to be
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Barrow Court Building \$2,139,100

14

Fairbanks Court Building 60,000

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Nome Court Building 50,000

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Dillingham Court Building 1,063,027

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* Sec. 3. This Act takes effect July 1, 1977.

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NB 112

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18 of the Alaska Constitution, and in accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill to make a special appropriation to the court system for court buildings. This appropriation was requested by the court system, but arrived too late to be reviewed by the Budget Review Committee and incorporated into the general budget bill. I am passing the request along to you as we received it.

Sincerely,

Jay S. Hammond
Governor

TERRY GARDINER

STATE REPRESENTATIVE

POUCH V
JUNEAU
99811

BOX 1092
KETCHIKAN
99901

Alaska State Legislature

March 10, 1977

Steve Cowper, Chairman
House Finance Committee
Pouch V
Juneau, Alaska 99801

Dear Chairman Cowper:

The House Judiciary Committee has passed out HB 112 on the capital appropriations bill for the court system. We have several questions on items we wish to bring to the attention of the House Finance Committee.

The Committee chose to reduce the Fairbanks appropriation from 710,000 dollars to 60,000 dollars. The deleted appropriation would have covered the purchase of property for a court building in Fairbanks. We felt the only item that was justified at this time was the 60,000 dollars for planning purposes. After the planning has been done, applied acquisition would be easier for the Legislature to make a decision on.

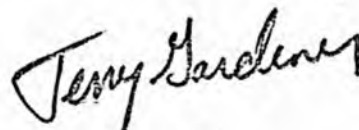
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The Committee also reduced the Dillingham Court Building appropriation figure ^{do} to new information forwarded us from the Dept. of Public Works. The Finance Committee should scrutinize this figure to determine whether it would be adequate to cover the needed facility. Also the Committee should investigate the idea of a lease-back program by the Court System for the Dillingham Court Building. Programs similar to this have worked in other areas of the State.

Rep. Steve Cowper
Finance Committee
HB 112
March 10, 1977

Representative Bill Miles of the Judiciary Committee has conducted most of our research on this matter. We would appreciate your working with him further on this appropriation item. We are forwarding what materials we have gathered up till this point.

Sincerely,

A handwritten signature in cursive script that reads "Terry Gardiner". The signature is written in dark ink and is positioned above the typed name.

Terry Gardiner
State Representative
Alaska Legislature



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James O. Smith
Signature of Camera Operator

2/8/90
Date

"An Act establishing a fire suppression fund; and providing for an effective date".

2/19/77

COMMITTEE REPORT

HOUSE

Mr. Speaker:

Date April 26, 1977

The Committee on Finance has had HR 114

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____

COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

Members NOT concurring in the Majority report:

Shuman recommends: no Rec.

Shuman recommends: no Rec.

Shuman recommends:

_____ recommends:

_____ recommends:

Faourman, W. Chairman

Introduced: 1/25/77
Referred: Resources and
Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 114

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a fire suppression fund; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 41.15 is amended by adding new sections to read:

10 ARTICLE 2A. FIRE SUPPRESSION FUND.

11 Sec. 41.15.200. STATEMENT OF PURPOSE. The purpose of secs. 200
12 - 230 of this chapter is to provide a readily available fund for the
13 payment of expenses incurred by the Department of Natural Resources in
14 suppressing fires.

15 Sec. 41.15.210. FIRE SUPPRESSION FUND. A fire suppression fund
16 is established in the state treasury for the use of the Department of
17 Natural Resources. The fund shall be used for actual expenses incurred
18 in the suppression of fires.

19 Sec. 41.15.220. COMPOSITION OF FUND. The legislature may appro-
20 priate from the following sources to the Fire Suppression Fund:

21 (1) money received in settlement of a claim or loss caused
22 by damage as a consequence of a violation of secs. 10 - 170 of this
23 chapter;

24 (2) money received from federal, state, or other governmen-
25 tal unit, or from a private donor for actual fire suppression work;

26 (3) money received from other sources as the legislature
27 may consider appropriate and necessary to satisfy the purpose of the
28 fund.

29 Sec. 41.15.230. DISBURSEMENT. Upon authorization of the governor,

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. NB 114 - 115
 Title Fire Suppression Fund
 Requested by Office of the Governor Date 1/18/77

II. FISCAL DETAIL

Agency Affected Department of Natural Resources
 Program Category Affected Division of Lands
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		750.0	566.8	595.2	624.9	
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		750.0	566.8	595.2	624.9	

FUNDING (Thousands of Dollars)

GENERAL FUND		750.0	566.8	595.2	624.9	
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME		0	0	0	0	
PART TIME		0	0	0	0	
TEMPORARY		0	0	0	0	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The requested legislation establishes a Fire Suppression Fund and appropriates from the General Fund monies sufficient to initiate the Fund and maintain it in future years at a level adequate to meet anticipated costs of annual fire fighting activities. The Fire Suppression Fund is a reserve from which fire fighting expenses will be paid; it is not a planned expenditure. Future annual inputs from the General Fund to the Fire Suppression Fund are difficult to predict, however, from 1970 through 1975 State outlays for fire suppression have ranged from \$1.2 million to \$99,646, averaging approximately \$539,855. Creation of a Fire Suppression Fund will enable prompt payment of fire fighting costs. With increasing State ownership of land, and responsibility for fire protection, the base cost can be expected to rise, even aside from inflation. Previously these payments have been met through supplemental or annual appropriations and have been subject to the delays implicit in that process.

IV. DATE _____ PREPARED BY George Hollett
 AGENCY Division of Lands
 Original: Legislative Finance PHIONE _____
 cc: Budget and Management Guy Martin 1/19/77
 Prime Sponsor (First Legislator Named)

HB 114
HB 115

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18 of the Alaska Constitution, and in accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill to establish a Fire Suppression Fund and a bill to appropriate \$750,000 to the fund. The fund would provide a ready source for the prompt payment of expenses incurred by the state in the suppression of forest fires. Currently such expenses are paid long after they are incurred from funds supplementally appropriated by the legislature during the following legislative session. This delay works great hardship upon private companies and individuals from whom the state purchases goods and services to assist in suppressing a forest fire. The state incurred expenses of approximately \$500,000 in suppressing the Eagle River forest fire last summer and encountered problems locating funds with which to pay. Indeed, a substantial portion of these expenses have still not been paid. These bills would go a long way toward solving this problem and prevent its recurrence.

Sincerely,

Jay S. Hammond
Governor

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Introduced: 1/25/77
Referred: Resources and
Finance

1 IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 114

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a fire suppression fund; and
7 providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 41.15 is amended by adding new sections to read:

10 ARTICLE 2A. FIRE SUPPRESSION FUND.

11 Sec. 41.15.200. STATEMENT OF PURPOSE. The purpose of secs. 200
12 - 230 of this chapter is to provide a readily available fund for the
13 payment of expenses incurred by the Department of Natural Resources in
14 suppressing fires.

15 Sec. 41.15.210. FIRE SUPPRESSION FUND. A fire suppression fund
16 is established in the state treasury for the use of the Department of
17 Natural Resources. The fund shall be used for actual expenses incurred
18 in the suppression of fires.

19 Sec. 41.15.220. COMPOSITION OF FUND. The legislature may appro-
20 priate from the following sources to the Fire Suppression Fund:

21 (1) money received in settlement of a claim or loss caused
22 by damage as a consequence of a violation of secs. 10 - 170 of this
23 chapter;

24 (2) money received from federal, state, or other governmen-
25 tal unit, or from a private donor for actual fire suppression work;

26 (3) money received from other sources as the legislature
27 may consider appropriate and necessary to satisfy the purpose of the
28 fund.

29 Sec. 41.15.230. DISBURSEMENT. Upon authorization of the governor,

1 disbursements from the fire suppression fund shall be paid by the
2 proper state officer on presentation of vouchers signed by the governor
3 or his authorized representative.

4 Sec. 41.15.240. RECORDS OF FIRE SUPPRESSION FUND. The Department
5 of Natural Resources shall maintain accounting records showing the
6 . income and expenses of the fund. The department shall submit a report
7 on the operation of the fund to the governor and the legislature no
8 later than the 10th day of each regular session of the legislature.

9 * Sec. 2. This Act takes effect immediately in accordance with AS
10 01.10.070(c).

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 114 - 115
 Title Fire Suppression Fund
 Requested by Office of the Governor Date 1/18/77

II. FISCAL DETAIL

Agency Affected Department of Natural Resources
 Program Category Affected Division of Lands
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		750.0	566.8	595.2	624.9	
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		750.0	566.8	595.2	624.9	

FUNDING (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
GENERAL FUND		750.0	566.8	595.2	624.9	
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
FULL TIME		0	0	0	0	
PART TIME		0	0	0	0	
TEMPORARY		0	0	0	0	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The requested legislation establishes a Fire Suppression Fund and appropriates from the General Fund monies sufficient to initiate the Fund and maintain it in future years at a level adequate to meet anticipated costs of annual fire fighting activities. The Fire Suppression Fund is a reserve from which fire fighting expenses will be paid; it is not a planned expenditure. Future annual inputs from the General Fund to the Fire Suppression Fund are difficult to predict, however, from 1970 through 1975 State outlays for fire suppression have ranged from \$1.2 million to \$99,646, averaging approximately \$539,855. Creation of a Fire Suppression Fund will enable prompt payment of fire fighting costs. With increasing State ownership of land, and responsibility for fire protection, the base cost can be expected to rise, even aside from inflation. Previously these payments have been met through supplemental or annual appropriations and have been subject to the delays implicit in that process.

IV. DATE _____

PREPARED BY George Hollett
 AGENCY Division of Lands
 PHONE _____

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Gay Math 1/19/77

HB 114
HB 115

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

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Sincerely,

Jay S. Hammond
Governor



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James O. Smith
Signature of Camera Operator

2/8/90
Date

5/12/77

COMMITTEE REPORT SENATE

February 22, 1978

Date

Mr. President:

The Committee on FINANCE has had HB 114
establishing a fire suppression fund
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____

_____ recommends: _____

_____ recommends: _____

Chairman

Introduced: 1/25/77
Referred: Resources and
Finance

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8 later than the 10th day of each regular session of the legislature.

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10 01.10.070(c).

THE LEGISLATURE OF THE STATE OF ALASKA
TENTH LEGISLATURE

FISCAL NOTE

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 Bill/Resolution No. HB 114 - 115
 Title Fire Suppression Fund
 Requested by Office of the Governor Date 1/18/77

II. FISCAL DETAIL
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 Program Category Affected Division of Lands
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
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200 TRAVEL						
300 CONTRACTUAL		750.0	566.8	595.2	624.9	
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500 EQUIPMENT						
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TOTAL		750.0	566.8	595.2	624.9	

FUNDING (Thousands of Dollars)

GENERAL FUND		750.0	566.8	595.2	624.9	
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME		0	0	0	0	
PART TIME		0	0	0	0	
TEMPORARY		0	0	0	0	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The requested legislation establishes a Fire Suppression Fund and appropriates from the General Fund monies sufficient to initiate the Fund and maintain it in future years at a level adequate to meet anticipated costs of annual fire fighting activities. The Fire Suppression Fund is a reserve from which fire fighting expenses will be paid; it is not a planned expenditure. Future annual inputs from the General Fund to the Fire Suppression Fund are difficult to predict, however, from 1970 through 1975 State outlays for fire suppression have ranged from \$1.2 million to \$99,646, averaging approximately \$539,855. Creation of a Fire Suppression Fund will enable prompt payment of fire fighting costs. With increasing State ownership of land, and responsibility for fire protection, the base cost can be expected to rise, even aside from inflation. Previously these payments have been met through supplemental or annual appropriations and have been subject to the delays implicit in that process.

IV. DATE _____ PREPARED BY George Hollett
 AGENCY Division of lands
 PHONE _____
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Guy Martin 1/19/77

AB 115

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

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Sincerely,

Jay S. Hammond
Governor

State of Alaska Protection Operations

Introduction

The purpose of this statement is to describe the Action Modification Overlay and the Fire Impact Overlay. These documents are to be used to establish attack priorities on State responsible lands during periods of multiple-fire occurrence. It also describes factors which should be considered when determining the size and type of suppression action to take on the non-disaster fire which escapes initial attack.

STATE OF ALASKA WILDFIRE PROTECTION PROCEDURES

Initial attack on all fires with sufficient resources to contain them at less than 10 acres 90% of the time.

First attack priority will be given to those fires which are on lands identified by the action modification overlay.

Priority of attack on other lands will be determined by the point value of the land as described by the fire impact overlay.

The Alaska Division of Emergency Services will be notified when a fire cannot be controlled and "poses a threat to human life and man-made improvements."

A narrative is required on all fires which escape initial attack efforts. It will describe the following:

1. Why the fire was not contained by initial attack forces. Document weather influences, fuels, slope and other significant factors.
2. Description of land which the fire threatened.
3. Description of control actions taken and rationale. Sufficient information should be included to form the basis for the State's defense in the case of a tort claim.
4. Should an escaped fire burn on to private lands or lands under the jurisdiction of other agencies, a Claim's Officer will be assigned to document the damages caused by the fire or by suppression efforts.

The Action Modification Overlay

This overlay identifies areas where wildfire presents a hazard to life and property and irreplaceable resources (antiquities, ghost towns, etc.) and has political overtones.

The following areas will receive first priority of attack as well as the highest standard of protection. These areas are color-coded red on the overlay.

- a. A circular area 20 miles in radius around communities with a population of over 500.
- b. A circular area 10 miles in radius around communities with a population of less than 500, around producing mines, lodges, abandoned villages of historical significance, and remote federal or state sites (Military, communication relay sites, etc.)
- c. A buffer zone 5 miles on each side of roads normally used by the public and on each side of the Alaska Railroad. A buffer zone 5 miles on each side of energy related corridors and communication lines.

The Fire Impact Map

The Fire Impact Map developed by the Bureau of Land Management for Alaska will be utilized by the State of Alaska to establish fire attack priorities for fires lying outside the action modification lands. The fire impact values developed by BLM will be used on an interim basis until resource and land managers can develop a more definitive system for assigning fire attack priorities on State responsibility lands.

The Fire Impact Map reflects the composite of the effect of fire on each of the seven natural resources: (1) Air; (2) Water; (3) Recreation; (4) Wildlife; (5) Grazing; (6) Forestry; (7) Soils.

If fire was judged to have a severe impact on a resource, up to 100 points could be assigned. If fire had little or no effect on the resource a value of 0 was assigned. If a fire would have a beneficial effect on the resource a negative point value was assigned.

Land areas with the highest point values are impacted most by fire and have the highest priority for suppression action. Descendingly lower action priorities are assigned with lower point values.

The value of the resource which can be damaged or benefitted by fire is one of the major criteria for determining the suppression action. Normally, resources with a higher risk of value loss receives a greater degree of protection.

Each major resource is assigned a relative value-at-risk number for a particular area. The total of the assigned values of all resources is the value-at-risk which was then assigned to the site. These are the numbers which appear on the fire impact map. Lands in Alaska ranged in point value from zero to 365. Gross values were assigned as follows:

481 + points	Value Class V
361 to 480	Value Class IV
241 to 360	Value Class III
101 to 240	Value Class II
0 to 100	Value Class I
0 to minus	Value Class IB

Over 90% of the land area fell into Value Class I and II. This indicates that on a gross scale, most ecosystems in Alaska are essentially in harmony with wildfire. This is the underlying reason for the measured response to the non-disaster fire which escapes initial attack efforts and has little projected impacts other than to the natural resources.

The use of the Action Modification Overlay automatically pre-plans a concerted response to fires in those areas which escape initial attack and are potential disaster fires.

An analysis of the Fire Impact Map shows that wildfire has only a moderate to low impact on the natural resources in Alaska. This means that suppression techniques can be utilized which trade acres for time and dollars without sustaining significant resource loss.

A modified attack will be developed for these non-disaster fires taking into consideration the following:

1. Direct attack on large hot fires is not usually successful and is seldom economically reasonable.
2. Direct attack on large fires hit by rain may be effective in June but may not meet reasonable cost/loss parameters in July.

3. Indirect attack using natural barriers is the most cost-effective suppression method.
4. Construction of fire lines by hand crews is very costly and should be kept to a minimum.
5. Construction of fire lines with heavy equipment may cause more long-lasting damage than wildfire. The use of heavy equipment should be closely evaluated to see if the anticipated damage is justified.
6. Retardant is rarely effective on large fires except for a spot fire across a control line.
7. Aerial firing systems are cost-effective when burning out from natural barriers.
8. Commitment of massive amounts of resources to suppress non-disaster fires is not justified in most cases from a resource damage standpoint.
9. A fire in black spruce during good burning conditions will spot 200 feet ahead of the ground fire with a 10 mph wind.
10. The backfire rate of spread in black spruce remains at about 1.0 foot per minute in moderate to extreme burning conditions with a flame length of 3 feet.
11. The head fire rate of spread in black spruce accelerates from 1.0 feet per minute in moderate burning conditions to 56 feet per minute in extreme burning conditions. The flame length ranges from 3 feet to 15 feet depending upon burning conditions.
12. Rate of spread and intensity in other vegetative types in Alaska is less than in black spruce stands.
13. Most wildfires in black spruce stands kill all of the above-ground vegetation. However, the reproductive characteristics of black spruce, Labrador Tea and other lesser vegetation favor a relatively rapid invasion and development of post fire vegetation.

Relative Resource Value Guides

<u>Resource</u>	<u>Condition of Resource</u>	<u>Point Value</u>
<u>SOIL</u>		
(1)	Severe wind and/or water erosion can be expected from significant vegetation disturbance or reduction because of soil characteristics, slope aspect, and precipitation and/or soil productive capacity is generally high (over 1,000 lb./acre/yr.). Alaska Interpretation: Not applicable	81-100
(2)	Moderate wind and/or water erosion can be expected with significant vegetative change or reduction and/or soil productive capacity is moderate (600-1,000 lb/acre/yr.). Alaska Interpretation: Not applicable	61-80
(3)	Slight erosion can be expected with significant vegetative change or reduction. Soil productivity generally moderate (600-1,000 lb./acre/yr.). Alaska Interpretation: Derivation of soil values will be based on data prepared by the Alaska State Resources Planning Team. E-1-2 and -3 are codes for soil erosion potential classes. The E-3 category pertains to areas exhibiting silty-textured soils, shallow to permafrost and steep slopes and also subject to intense precipitation.	41-60 50
(4)	Little to slight erosion can be expected with vegetative disturbance or reduction. Soil productivity generally low (400-600 lb./acre/yr.). Alaska Interpretation: Category E-2-3 relates to areas exhibiting silty-textured soils, shallow to permafrost and moderate slopes and subject to intense precipitation.	21-40 30

Resource	Condition of Resource	Point Value
(5)	Little or no erosion can be expected and/or soil productivity very low (less than 400 lb./acre/yr.).	0-20
	Alaska Interpretation:	
	Areas with gentle slopes to flat muskegs (E-1). Steep rock slopes and glaciers. Flat swamps and bog areas.	10
<u>WATER</u>		
(1)	Areas where reduction or significant disturbance of vegetative cover would result in (a) flooding of populated areas and/or areas where quality of community water supplies or primary contact recreation water would be significantly affected, (b) lowering water quality for components of, or potential components of the National Wild and Scenic River System, and/or (c) areas where an excellent quality migratory and resident fishery exists of an area upon which an endangered fish species is dependent.	80-100
	Alaska Interpretation:	
	Critical watershed areas subject to periodic flooding, e.g., Chena River watershed.	81
(2)	Areas where reduction or significant disturbance of vegetative cover on a watershed would result in moderate reduction of quality and yield for (a) community domestic purposes, (b) primary contact water recreation areas, or (c) areas where a good quality migratory and resident fishery exists.	61-80
	Alaska Interpretation:	
	Areas exhibiting a moderate chance of lowering the quality and/or yield of <u>excellent</u> quality fisheries. These are related to the areas of high soil erosion hazards.	65
(3)	Areas where reduction or disturbance of vegetative cover would have some effect on water quality and yield presently being used (a) for domestic purposes, (b) for primary contact water recreation areas, or (c) to areas where fair quality resident fishery exists.	41-60

Resource	Condition of Resource	Point Value
	Alaska Interpretation:	
	Areas with moderate to high soil erosion hazards where <u>good</u> quality fisheries exist.	45
(4)	Areas where reduction of vegetative cover would reduce water quality below level acceptable for industrial or irrigation purposes for areas where fishery contains non-game species.	21-40
	Alaska Interpretation:	
	Not applicable	
(5)	Areas where (a) little or no change in water quality and/or yield can be anticipated (i.e., minimal runoff because precipitation matters and amounts), or (b) fishery is marginal fish habitat.	0-20
	Alaska Interpretation:	
	Areas where a <u>fair</u> quality fishery exists with (1) a slight erosion hazard, (2) reduction of shading with chance of higher water temperature, (3) chemical change, or (4) increase in particulates.	20
	Little or no effect on water quality due to runoff since unburned buffer strips retard discharge.	10
	Glaciers and steep mountain areas.	0
(6)	Areas where increase water yield would be desirable but water quality would deteriorate.	(-)0-20
	Alaska Interpretation:	
	Not applicable	
(7)	Areas where increased water yield is important and water quality would not be a prime consideration.	(-)21-40
	Alaska Interpretation:	
	Not applicable	

<u>Resource</u>	<u>Condition of Resource</u>	<u>Point Value</u>
<u>AIR</u>		
(1)	Areas which normally experience summertime air mass inversion of extended duration centers over population whose rate of air pollution is already high due to industrial and automobile gaseous waste and additions to pollution may endanger health and safety. Alaska Interpretation: Serious air inversion: Fairbanks	81-100 95
(2)	Areas which normally experience summertime air mass inversions extended duration over unpopulated areas, but where smoke can create general aesthetic and air traffic visibility problems, or prevent detection of new fires in high value areas. Alaska Interpretation: Not applicable	61-80
(3)	Areas where summertime inversion creates pollution concentrations in the night and early morning, but would normally clear out in the late morning. Decreasing aesthetic value part of the day. Alaska Interpretation: Not applicable	41-60
(4)	Areas where normal air movements keep the general air quality high, but can create localized visibility problems for air traffic and vehicle traffic. Alaska Interpretation: Local visibility problems. Galena, Anchorage, lower Susitna and Kenai.	21-40 40
(5)	Areas which have general air mass movements which keep the quality high, but local smoke concentration may block scenic vistas during the fire duration. Alaska Interpretation: (a) Smoke concentrations obscuring scenic vistas. (b) Other areas where air clarity can be affected to various degrees.	0-20 20 0

<u>Resource</u>	<u>Condition of Resource</u>	<u>Point Value</u>
<u>WILDLIFE</u>		
(1)	Land areas having crucial habitat that is a limiting factor for rare and endangered species. Alaska Interpretation: Endangered species, eagle and osprey habitat.	61-80
(2)	Land areas having crucial habitat that is a limiting factor for rare and endangered species. Alaska Interpretation: Caribou winter range. Trumpeter swan nesting habitat.	41-60 60 60
(3)	Land areas having good to excellent quality habitat for a variety of wildlife species. A high habitat potential and production capability exists. Alaska Interpretation: (a) Habitat that is in good condition at present and supplies an essential part of a species' year-round requirement (Dall sheep, mountain goat, etc.). (b) Caribou summer range.	21-40 40 21
(4)	Land areas having fair to good quality habitat for a limited number of wildlife species. A medium habitat potential and production capability exists. Alaska Interpretation: (a) Waterfowl Habitat (b) Habitat having low potential for moose, as well as poor accessibility; habitat with unknown wildlife populations; or habitat with fire effects unknown.	0-20 0 0
(5)	Habitat-type conversion to supply subclimax vegetative and edge effect. Alaska Interpretation: Habitat having high value for moose, plus accessibility.	(-)0-79 -20

Resource	Condition of Resource	Point Value
<u>RECREATION</u>		
(1)	Land areas (except where management plans specifically recognize fire as a viable component of the environment) where the recreation resources, (a) have been designated as having National significance, (b) have the potential for National significance, (c) where the resource is irreplaceable such as ghost towns, historic sites, and archeological sites, or (d) where the resource has been designated as a research or outstanding natural area.	81-100
	Alaska Interpretation:	
	(a) Land and water areas having national significance.	90
(2)	Land areas where the recreation resource is less than nationally significant, but is of such importance that the Bureau has designated it under Part 2070, 43 CFR, as a component of recreation lands, or has the potential for such designation.	61-80
	Alaska Interpretation:	
	Heavily used recreation area of great scenic value and close proximity to populated areas (Chugach National Forest, Kenai Peninsula).	80
(3)	Land areas where the recreation resource is less than recreation lands stature, but continues to be used or have potential for significant use at the local level. Also, roadside buffer areas, streamside buffer areas, scenic backdrops for communities, scenic areas surrounding recreation developments.	41-60
	Alaska Interpretation:	
	(a) Roadside and streamside buffer areas.	50
(4)	Land areas with character of general open space, but with no other specific recreation attractions, and with low potential for significant recreation utilization.	0-40
	Alaska Interpretation:	
	Remainder of the State.	20

Resource	Condition of Resource	Point Value
(5)	Areas with monotype vegetative cover which can be made more aesthetically pleasing by conversion of portions of the landscape's cover. Alaska Interpretation: Not applicable.	(-)0-40
(6)	Areas having scenic vistas obstructed by vegetative cover or areas obstructed by dense undergrowth or brush which restricts access. Alaska Interpretation: Not applicable	(-)41-80
<u>FORESTRY</u>		
(1)	High quality young timber with a large volume of heavy fuels capable of generating heat sufficient to consume or kill more than half of the merchantable volume. Rotation age minus 10 is the highest value decreasing with stand age and understory fuel volume. Alaska Interpretation: Not applicable.	81-100
(2)	Fully stocked, vigorous, young growth stands with potential growth equal to site IV or better. Light ground fuel. Little or no merchantable volume. Alaska Interpretation: Not applicable	61-80
(3)	Mature to old growth stands with heavy fuel composed of salvageable dead and down material. Alaska Interpretation: Coastal western spruce forest.	41-60 60
(4)	Mature to old growth stands with a clean forest floor which generally has a deep layer of litter. Also includes nonstocked areas. Alaska Interpretation: (a) White spruce type (well-drained soils) (b) Hardwood-spruce type	21-40 35 25

Resource	Condition of Resource	Point Value
(5)	Woodland and bottom land hardwoods type: Pinyon-Juniper types rate no higher than 10.	0-21
	Alaska Interpretation:	
	Black spruce type (poorly-drained soils).	0
(6)	Areas of heavy slash fields which prevent seedling establishment on sites capable of producing harvestable commercial timber.	(-)0-20
	Alaska Interpretation:	
	Not applicable	
<u>GRAZING</u>		
(1)	Scientific rangeland study area and/or over 1,000 lbs. of livestock forage produced per acre.	61-80
	Alaska Interpretation:	
	(a) Reindeer model herd scientific study area.	80
	(b) Reindeer winter range.	80
(2)	Allotment Management Plan area and/or 600 to 1,000 lbs. of livestock forage produced per acre.	41-60
	Alaska Interpretation:	
	Not applicable	
(3)	Extensive management area and/or 200 to 600 lbs. of livestock forage produced per acre.	21-40
	Alaska Interpretation:	
	Reindeer summer range.	21
(4)	Custodial management area and/or 0 to 200 lbs. of livestock forage produced per acre.	0-20
	Alaska Interpretation:	
	Livestock grazing.	

<u>Resource</u>	<u>Condition of Resource</u>	<u>Point Value</u>
(5)	Vegetative conversion for increased forage production on low potential sites and/or for improved access. Alaska Interpretation: Not applicable.	(-)0-40
(6)	Vegetative conversion for increased forage production on high potential sites and/or for improved access. Alaska Interpretation: Not applicable	(-)40-80

NB114 - 115

Contingency fund so actual costs can
be paid.

Present: appropriate then ask for supplement.

Who, when.

Is money invented while getting there?

SUR 35

31-Q1LH

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

AUDIT DIVISION
POUCH W—ALASKA OFFICE BUILDING

FINANCE DIVISION
POUCH WF—STATE CAPITOL

JUNEAU 99801

January 27, 1978

SUMMARY OF: A Special Follow-up Review of the Division of
Fire Prevention, Department of Public Safety

PURPOSE OF THE REVIEW

To determine if audit recommendations made in our prior audit dated July 1, 1972 - June 30, 1975 had been implemented. Additionally, the Division's building inspection program was evaluated for the period July 1, 1975 - November 15, 1977 to measure the timeliness of inspections, at BIA schools and State occupied buildings particularly, and promptness with which fire code violations have been corrected.

FINDINGS AND RECOMMENDATIONS

1. The average interval between fire safety inspections shown by our samples has increased from 18.9 months in our prior audit to 29.1 months.
2. Although results of our samples show a decrease in non-compliance with fire code violations from 71.8% to 40.6%, we believe this to be mainly the result of a greater interval between fire inspections.

FINAL REPORT

SPECIAL REPORT

A FOLLOW-UP REVIEW OF
THE DIVISION OF FIRE PREVENTION
DEPARTMENT OF PUBLIC SAFETY

July 1, 1975 - November 15, 1977

Commissioner of Public Safety
Deputy Commissioner of Public Safety
Deputy Commissioner of Public Safety

Richard L. Burton
Mel J. Personett
Larry W. Talbert

FINAL REPORT

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

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JUNEAU 99801

December 12, 1977

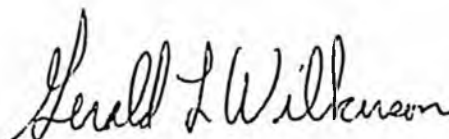
Members of the
Legislative Budget and Audit Committee:

In accordance with the provisions of Title 24 of the Alaska
Statutes, the attached report is submitted for your review:

SPECIAL REPORT

A FOLLOW-UP REVIEW OF
THE DIVISION OF FIRE PREVENTION
DEPARTMENT OF PUBLIC SAFETY

July 1, 1975 - November 15, 1977



Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit

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Agency Response.	11(a)

PURPOSE OF THE REVIEW

In accordance with the provisions of Title 24 of the Alaska Statutes, a follow-up review of the Department of Public Safety, Division of Fire Prevention was conducted to determine if audit recommendations reported in our audit covering the period July 1, 1972 through June 30, 1975 had been implemented. Additionally, the Division's building inspection program was evaluated for the period July 1, 1975 through November 15, 1977 to measure the timeliness of inspections, at BIA schools and State occupied buildings particularly, and promptness with which fire code violations have been corrected.

FINDINGS AND RECOMMENDATIONS

Recommendation No. 1

Improvement is needed in the timeliness of building inspections.

The Division has adopted regulations which require at least annual fire safety inspections of buildings under their jurisdiction. During our previous audit however, we observed the average interval between inspections state-wide was 18.9 months. At that time the Division responded that due to staff limitations, an 18 month interval was the best that could be achieved.

We made a similar test of the two years subsequent to our last audit to determine the current inspection interval. We selected a sample of 630 buildings of various types in the Anchorage, Fairbanks and Juneau areas, (see Schedule A). The average state-wide inspection interval observed during this period was 29.1 months. (An Analysis of Inspection Interval by Type and Location will be found at Schedule B).

Our prior audit recommended establishing an inspection schedule and monitoring the schedule to ensure all buildings are inspected in accordance with regulations. There appears now to be an even greater need for this type of management tool. The inspection schedule should be prioritized to insure timely inspections of buildings which represent the greatest risk to the safety of occupants such as nursing homes and day care centers. It was noted several of these types of buildings had not been inspected in three or more years. The Division also needs to fill three vacant Deputy Fire Marshall positions; one each at Anchorage, Fairbanks, and Juneau. The positions were authorized July 1, 1977 but remain unfilled.

Recommendation No. 2

Improvement is still needed in obtaining compliance with Division correction orders.

In our prior audit a sample of 334 inspection reports with fire code violations was reviewed and compliance was observed as follows:

	<u>Number</u>	<u>Percent</u>
Compliance Orders Issued	<u>334</u>	<u>100.0%</u>
Compliance Obtained Promptly	<u>49</u>	<u>14.7</u>
Compliance Obtained After Follow-up	<u>45</u>	<u>13.5</u>
Total Compliance	<u>94</u>	<u>28.2</u>
Orders Not Complied With at 6/30/75	(1) <u>240</u>	<u>71.8%</u>

(1) 24 orders were still not corrected as of November 15, 1977.

In order to determine if the non-compliance statistic had improved since our prior audit, we selected a sample of 630 building inspection files (Schedule A), and reviewed fire code violation compliance for the period July 1, 1975 through November 15, 1977. A summary of the results is as follows:

	<u>Number</u>	<u>Percent</u>
Fire Code Violations Issued	<u>1834</u>	<u>100.0%</u>
Compliance Obtained Promptly	<u>827</u>	<u>45.1</u>
Compliance Obtained With Follow-up	<u>262</u>	<u>14.3</u>
Total Compliance	<u>1089</u>	<u>59.4</u>
Violations Not Corrected With	<u>745</u>	<u>40.6%</u>

Note: An analysis of fire code violation compliance activity by area will be found at Schedule C; and by type of building at Schedule D.

The percent of non-compliance has improved from 71.8% to 40.5%, however, we suspect this mainly results from the fact that fewer inspections were made during the second test period. As shown at Recommendation No. 1, the inspection interval increased from 18.9 months to 29.1 months. If fewer buildings are being inspected then it is likely fewer fire code violations are issued, and thus compliance appears improved. In any event, the percent of non-compliance is too high to adequately protect life and property and a more vigorous enforcement of these violations is necessary. In that connection, the Division should fill all vacant Deputy Fire Marshall positions.

DIVISION OF FIRE PREVENTION

SCHEDULE A

ANALYSIS OF SAMPLE BY AREA AND BY TYPE

July 1, 1975 - November 15, 1977

<u>Type of Building</u>	<u>AREA</u>			<u>Total</u>
	<u>Anchorage</u>	<u>Fairbanks</u>	<u>Juneau</u>	
State Owned or Leased Buildings	84	46	43	173
Hospitals	13	3	5	21
Jails	4	2	3	9
Hotels/Motels	87	59	-0-	146
BIA Schools	22	13	1	36
Other Schools	104	61	41	206
Day Care Centers	19	16	-0-	35
Nursing Homes	1	1	2	4
	<u>334</u>	<u>201</u>	<u>95</u>	<u>630</u>

DIVISION OF FIRE PREVENTION

SCHEDULE B

ANALYSIS OF INSPECTION INTERVAL BY TYPE AND LOCATION
July 1, 1975 - November 15, 1977

<u>Type of Building</u>	<u>Inspection Interval</u>
State Owned or Leased	29.2 months
Hospitals	21.6 months
Jails	26.9 months
Hotels/Motels	29.5 months
BIA Schools	34.0 months
Other Schools	32.0 months
Day Care Centers	17.3 months
Nursing Homes	4.5 months
State-wide Average	29.1 months

<u>Area</u>	<u>Inspection Interval</u>
Anchorage	26.3 months
Fairbanks	34.0 months
Juneau	29.3 months
State-wide	29.1 months

DIVISION OF FIRE PREVENTION

SCHEDULE C

ANALYSIS OF FIRE CODE VIOLATION COMPLIANCE BY AREA
July 1, 1975 - November 15, 1977

	<u>AREA</u>			
	<u>Anchorage</u>	<u>Fairbanks</u>	<u>Juneau</u>	<u>Total</u>
Total Violations Issued	<u>1039</u>	<u>400</u>	<u>395</u>	<u>1834</u>
Compliance Obtained Promptly	560	126	141	827
Compliance Obtained After Follow-up	<u>142</u>	<u>20</u>	<u>100</u>	<u>262</u>
Total Compliance	<u>702</u>	<u>146</u>	<u>241</u>	<u>1089</u>
Compliance Not Obtained	<u>337</u>	<u>254</u>	<u>154</u>	<u>745</u>
Percent of Non-Compliance	<u>32.4%</u>	<u>63.5%</u>	<u>39.0%</u>	<u>40.6%</u>

DIVISION OF FIRE PREVENTION

SCHEDULE D

ANALYSIS OF FIRE CODE VIOLATION COMPLIANCE BY TYPE OF BUILDING
July 1, 1975 - November 15, 1977

<u>Type of Building</u>	<u>Total Violations Issued</u>	<u>Compliance Obtained Promptly</u>	<u>Compliance Obtained W/ Follow-Up</u>	<u>Compliance Not Obtained</u>	
State Owned or Leased	391	211	41	139	35.5%
Hospitals	337	197	34	106	31.5
Jails	23	6	6	11	47.8
Hotels/Motels	301	148	64	89	29.6
BIA Schools	175	-0-	-0-	175	100.0
Other Schools	474	202	109	163	34.4
Day Care Centers	101	61	8	32	31.7
Nursing Homes	32	2	-0-	30	93.8
Totals	<u>1834</u>	<u>827</u>	<u>262</u>	<u>745</u>	
	<u>100.8%</u>	<u>45.1%</u>	<u>14.3%</u>	<u>40.6%</u>	

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

Richard L. Burton
Commissioner

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

POUCH N - JUNEAU 99811

February 21, 1978

RECEIVED

FEB 28 1978

LEGISLATIVE
AUDIT

Mr. Gerald L. Wilkerson, CPA
Legislative Auditor
Division of Legislative Audit
Pouch W
Juneau, Alaska 99801

Subject: Special Report, A Follow-up
Review of the Division of
Fire Prevention, Department
of Public Safety, July 1,
1975 - November 15, 1977

Dear Mr. Wilkerson:

Thank you for a copy of the preliminary report concerning the subject review.
The following is our response.

ORGANIZATION AND FUNCTION

- I. Fifteen (15) positions are authorized and budgeted. Three (3) additional positions have been authorized subject to program receipts (plan check fees) being available.

Program receipts have not been available due to:

- (a) Delay in publishing the 1976 edition of the Uniform Building Code which was planned to be adopted in conjunction with establishing a plan check fee.
- (b) Extensive and time consuming review of proposed regulation revisions by the Department of Law, which is still in progress.

- II. Inspections is not the only function of the Division of Fire Prevention, i.e. fire investigations, construction plan reviews, fire prevention education and training are also major functions that are and must be performed.

FINDINGS AND RECOMMENDATIONS

- I. No. 1 Timeliness of inspection.

Mr. Gerald L. Wilkerson, CPA
Legislative Auditor

-2-

February 21, 1978

Subject: Special Report, a Follow-Up Review of the Division of Fire Prevention,
Department of Public Safety, July 1, 1975 - November 15, 1977

- (a) As stated in my response of January 2, 1976, when more stringent enforcement of violations is commenced a greater interval between inspections would result. Such is the case in hand and will remain status quo unless additional manpower is provided.
- (b) Additionally, during this period of time the Division has had three (3) employees attend the Public Safety Recruit Academy for a period of thirteen weeks each (1462.5 man hours total), again depleting an already understaffed function.
- (c) The Division, upon adoption of the updated codes and standards, will institute a computerized fire inspection program that should help alleviate human error in follow up on violations and improve scheduling of inspections. This computerized program should also provide an automatic internal audit of the inspection function. It will not improve the interval of inspections but should aid in the timeliness of reports and subsequent follow up.
- (d) To repeat, the Division cannot fill the authorized three (3) positions until funds are available from program receipts.

II. No.2 Compliance with correction orders.

This report is apparently attempting to compare "Compliance Orders Issued" to the number of "Violations Issued", i.e. 334 to 1834, and arriving at some percentage.

Without knowledge of the particular files reviewed, it is impossible to accurately respond as to why the non-compliance exists, other than to state that the majority of the files reviewed were state, city, borough, federal or school district facilities and any major violation noted would require a substantial monetary outlay, which would in turn require legislative or council approval of budget revisions or additions.

Needless to say, this is a time consuming process and while many violations still exist, I believe that if the violations found and recorded were a major life safety hazard the facilities would have been closed rather than merely cited for a violation.

Mr. Gerald L. Wilkerson, CPA
Legislative Auditor

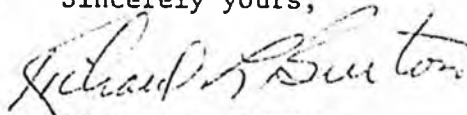
-3-

February 21, 1978

Subject: Special Report, A Follow-up Review of the Division of Fire Prevention,
Department of Public Safety, July 1, 1975 - November 15, 1977

If you need clarification on any point in this response or desire additional
information please contact me.

Sincerely yours,



RICHARD L. BURTON
Commissioner

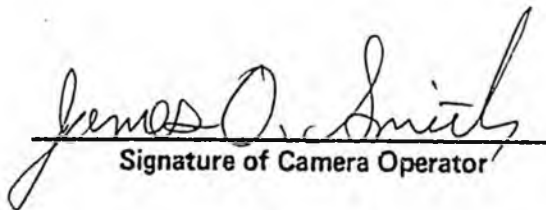
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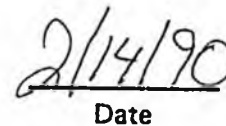


RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.


Signature of Camera Operator


Date

COMMITTEE REPORT

SENATE

5/12/77

_____ Date

Mr. President:

The Committee on FINANCE has had RB 115
Special Appropriation, Fire Suppression Fund
under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- AND attaches a report of its intent
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends: _____
_____ recommends: _____
_____ recommends: _____

_____ Chairman

Introduced: 1/25/77
Referred: Resources and
Finance

Revolving

1 IN THE HOUSE

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

2 HOUSE BILL NO. 115

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Fire
7 Suppression Fund; and providing for an effective
8 date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$750,000 is appropriated from the general fund
11 to the Fire Suppression Fund for the use of the Department of Natural
12 Resources in the suppression of fires under AS 41.15.

13 * Sec. 2. The portion of this appropriation remaining unexpended and
14 unobligated at the end of each fiscal year shall not lapse into the general
15 fund but shall remain in the Fire Suppression Fund and available for
16 expenditure.

17 * Sec. 3. This Act takes effect immediately in accordance with AS
18 01.10.070(c).

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*Not dedicated to > dedicated fund come
from Sp. tax source*

FISCAL NOTE

REQUEST

Bill/Resolution No. HB 114 - 115
 Title Fire Suppression Fund
 Requested by Office of the Governor Date 1/18/77

FISCAL DETAIL

Agency Affected Department of Natural Resources
 Program Category Affected Division of Lands
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
00 PERSONAL SERVICES						
00 TRAVEL						
00 CONTRACTUAL		750.0	566.8	595.2	624.9	
00 COMMODITIES						
00 EQUIPMENT						
00 LAND & STRUCTURES						
00 GRANTS, CLAIMS, ETC.						
TOTAL		750.0	566.8	595.2	624.9	

FUNDING (Thousands of Dollars)

GENERAL FUND		750.0	566.8	595.2	624.9	
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME		0	0	0	0	
PART TIME		0	0	0	0	
TEMPORARY		0	0	0	0	

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The requested legislation establishes a Fire Suppression Fund and appropriates from the General Fund monies sufficient to initiate the Fund and maintain it in future years at a level adequate to meet anticipated costs of annual fire fighting activities. The Fire Suppression Fund is a reserve from which fire fighting expenses will be paid; it is not a planned expenditure. Future annual inputs from the General Fund to the Fire Suppression Fund are difficult to predict, however, from 1970 through 1975 State outlays for fire suppression have ranged from \$1.2 million to \$99,646, averaging approximately \$539,855. Creation of a Fire Suppression Fund will enable prompt payment of fire fighting costs. With increasing State ownership of land, and responsibility for fire protection, the base cost can be expected to rise, even aside from inflation. Previously these payments have been met through supplemental or annual appropriations and have been subject to the delays implicit in that process.

IV. DATE _____ PREPARED BY George Hollett
 AGENCY Division of Lands

Original: Legislative Finance
 cc; Budget and Management
 Prime Sponsor (First Legislator Named)

PHONE [Signature] 1/19/77

ALASKA
LEGISLATURE
OFFICE OF THE CLERK
JANUARY 25, 1977

HB 117
HB 115

January 25, 1977

The Honorable Hugh Malone
Speaker of the House
Alaska State Legislature
Juneau, Alaska 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18 of the Alaska Constitution, and in accordance with AS 24.30.060(b) and the Uniform Rules of the Alaska State Legislature, I am transmitting a bill to establish a Fire Suppression Fund and a bill to appropriate \$750,000 to the fund. The fund would provide a ready source for the prompt payment of expenses incurred by the state in the suppression of forest fires. Currently such expenses are paid long after they are incurred from funds supplementally appropriated by the legislature during the following legislative session. This delay works great hardship upon private companies and individuals from whom the state purchases goods and services to assist in suppressing a forest fire. The state incurred expenses of approximately \$500,000 in suppressing the Eagle River forest fire last summer and encountered problems locating funds with which to pay. Indeed, a substantial portion of these expenses have still not been paid. These bills would go a long way toward solving this problem and prevent its recurrence.

Sincerely,

Jay S. Hammond
Governor

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IV. DATE _____ PREPARED BY George Hollett
AGENCY Division of Lands
PHONE _____
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named) Guy Martin 1/19/77

SJR 33

31-01LH

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

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POUCH W—ALASKA OFFICE BUILDING

FINANCE DIVISION
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FINAL REPORT

STATE OF ALASKA

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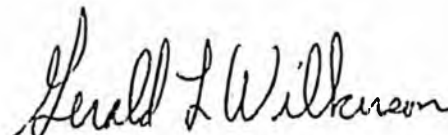
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ORGANIZATION AND FUNCTION

The Department of Public Safety, Division of Fire Protection, is required to protect life and property against fire, explosion, and panic. They perform this function by adopting and enforcing regulations establishing minimum acceptable standards of construction and management for all buildings in the State except private homes. Enforcement is provided by reviewing building plans for all new construction and by inspecting existing buildings.

Except for federally owned buildings, the Division has the power to enter all buildings located within the State in order to determine if fire hazards exist. If a hazard is discovered, a correction order is issued, usually with a compliance time of 60 days. In addition, their regulations permit them to close a building immediately if a serious hazard exists. If the order to correct violations is not obeyed, a final order is issued. Disregard of a final order is a misdemeanor subject to a \$500 fine, six months in jail, or both. Each ten days a violation is maintained, is a separate offense.

The Division has 18 authorized positions, including clerical, to staff offices in Anchorage, Fairbanks, and Juneau. They are responsible for inspecting all buildings except those delegated to the Anchorage, Fairbanks, Juneau, and Ketchikan fire departments.

FINDINGS AND RECOMMENDATIONS

Recommendation No. 1

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The Division has adopted regulations which require at least annual fire safety inspections of buildings under their jurisdiction. During our previous audit however, we observed the average interval between inspections state-wide was 18.9 months. At that time the Division responded that due to staff limitations, an 18 month interval was the best that could be achieved.

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