

LEG. FINANCE - BILLS 1975 - 1976 591

SB 635 cont., thru SB 654 591

POSITION PAPER
SB 635

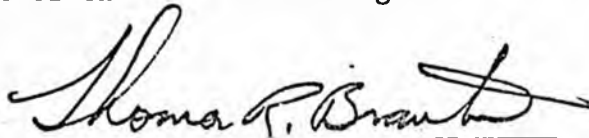
"An Act making a special appropriation to Hope Cottage; and providing for an effective date."

Effect of the Bill: Provide a direct appropriation to a private non-profit community-based residential facility for the mentally retarded.

Discussion: It is reported to the Division of Mental Health and Developmental Disabilities that over the past three years the Hope Cottage "C" program has accumulated an operating deficit of approximately \$108,000.00. This corporation is now requesting a special appropriation act to offset this operating deficit. State agencies are the primary users of this facility program. However, this program was opened as a result of Hope Cottage's own initiative and without prior discussion or approval by the using agencies.

Recommendation: The Department does not recommend the passage of this bill, inasmuch as it is in excess of the Governor's budget.

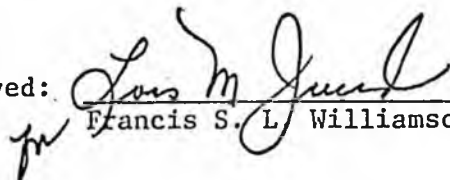
Recommended:



2/27/76

Thomas R. Branton, Asst. Director
Division of Mental Health and
Developmental Disabilities

Approved:



Francis S. L. Williamson, Commissioner

3/1/76
Date

SECRET

HOPE COTTAGE, INC.

BERING INTAKE UNIT HISTORY

	<u>FY 1972-73</u>	<u>FY 1973-74</u>	<u>FY 1974-75</u>	<u>TOTAL</u>
SALARY EXPENSE				
Salaries	\$ 22,650.45	\$ 30,998.07	\$ 27,913.44	\$ 81,561.96
Taxes	6,309.82	2,387.45	1,210.48	9,907.75
Benefits	847.83	1,019.03	728.25	2,595.11
TRANSPORTATION	1,012.31	—	—	1,012.31
Auto Rental	—	385.70	221.74	607.44
Repairs & Maintenance	—	168.80	262.83	431.63
Gas & Oil	—	372.64	453.12	825.76
Other	—	137.45	156.81	294.26
OCCUPANCY COSTS				
Rent	25,200.00	29,407.38	15,845.12	70,452.50
Utilities	4,910.98	5,540.54	2,937.85	13,389.37
Telephone	489.21	710.80	929.87	2,129.88
Repairs & Maintenance	2,158.71	1,308.14	1,003.78	4,470.63
Supplies	1,795.88	1,743.46	1,755.20	5,294.54
Linen & Laundry	290.32	58.74	157.30	506.36
PROFESSIONAL FEES & CONTRACTUAL SERVICES				
Medical	7.04	154.78	—	161.82
Accounting	229.46	157.45	226.05	612.96
Other	41.99	399.76	991.48	1,433.23
ACTIVITIES	42.18	106.43	450.91	599.52
RECREATION SUPPLIES	—	—	414.46	414.46
FOOD	7,757.21	7,769.94	8,007.33	23,534.48
CLOTHING	—	5.45	146.62	152.07
GENERAL EXPENSE				
Office Supplies & Expense	538.28	723.88	1,779.44	3,041.60
Postage	49.91	59.24	147.24	256.39
Dues, Subscriptions etc.	26.54	58.44	134.50	219.48
Outside Printing	86.56	78.69	217.19	382.44
Advertising	26.21	26.89	72.35	125.45
Insurance	504.72	1,225.10	1,056.49	2,786.31
Interest	384.92	57.43	222.72	665.07
Travel	507.95	580.96	684.52	1,773.43
Training	—	—	12.70	12.70
Other	34.57	38.17	42.10	114.84
TOTAL	\$ 75,903.05	\$ 85,680.81	\$ 68,181.89	\$ 229,765.75
REVENUES COLLECTED	41,359.54	21,269.06	58,351.56	120,980.16
FUNDING DEFICIT	\$ 34,543.51	\$ 64,411.75	\$ 9,830.33	\$ 108,785.59

STATE OF ALASKA
CHILD CARE INSTITUTIONS
MONTHLY FINANCIAL REPORT

Prepared By _____
Approved By _____

HOPE COTTAGE, INC.

Program "C"

CUMULATIVE REPORT: July 1, 1974 through June 30, 1975

EXPENDITURES	PROGRAM	ADM. &	TOTAL
	SERVICES	SOCIAL SERVICES	
PAYROLL EXPENSE			
Salaries & Wages	118,632.41	17,041.30	279,134.71
Payroll Taxes	47,057.11	7,397.91	125,164.02
Employee Benefits	37,723.11	3,600.02	73,323.13
Contractual Services			
TRANSPORTATION			
Auto Rental		22,177.41	22,177.41
Repairs & Maintenance		3,625.53	3,625.53
Gas & Oil	11,100.00	11,212.12	45,312.12
Mileage Reimbursement	12,577.77	4,227.11	17,804.88
Miscellaneous		756.00	756.00
OCCUPANCY COSTS			
Rent	150,171.12	77,910.00	159,151.12
Utilities	25,533.31	25,154.11	27,377.42
Telephone & Telegraph	4,927.57	4,330.00	9,257.57
Repairs & Maintenance	7,929.66	21,012.12	10,031.78
Supplies	11,621.17	741.42	17,346.60
Linen & Laundry	15,720.00		15,720.00
Miscellaneous	1,560.00		1,560.00
PROFESSIONAL FEES			
Legal		2,750.00	2,750.00
Accounting		22,605.00	22,605.00
Consultants		7,771.10	7,771.10
Educational			
Physical Therapy			
Miscellaneous	1,300.00	1,825.00	1,365.00
ACTIVITIES & ALLOWANCES			
FOOD	42,476.11	11,115.00	45,071.11
CLOTHING	14,662.11		14,662.11
SCHOOL LUNCH PROGRAM			
GENERAL EXPENSES			
Office Supplies & Expense		17,774.41	17,774.41
Postage		1,472.11	1,472.11
Bank Charges		111.11	111.11
Dues & Subscriptions	2,123.11	11,317.11	13,440.22
Outside Printing		2,177.11	2,177.11
Advertising	2,021.11	531.11	2,552.22
Promotion			
Insurance	14,737.11	9,091.11	16,564.22
Interest		2,227.11	2,227.11
Adm. Travel, Conferences & Conventions		6,545.11	6,545.11
Training		1,270.00	1,270.00
Miscellaneous		3,072.11	3,072.11
RECREATION SUPPLIES & EQUIP.			
		4,144.11	4,144.11
TOTAL EXPENDITURES	425,003.35	256,515.11	681,518.46

STATE OF ALASKA
CHILD CARE INSTITUTIONS
MONTHLY FINANCIAL REPORT

Prepared by
Approved by

HOPE COTTAGE, INC. - Program "C"
2805 Baring Street, Anchorage, Alaska 99503

CUMULATIVE REPORT:
July 1, 1973 through 6-30-74

EXPENDITURES	TOTAL	PROGRAM SERVICES	ADMINISTRATIVE SERVICES
PAYROLL EXPENSE			
Salaries & Wages	30,983.00	25,391.85	5,603.15
Payroll Taxes	2,357.45	1,750.27	1,367.18
Employee Benefits	1,019.03	836.78	182.25
Contract Services	49.15	—	49.15
TRANSPORTATION			
Auto Rental	355.70	—	355.70
Public Transportation	1.50	1.50	—
Repairs & Maintenance	165.80	—	165.80
Gas & Oil	2,706.41	52.43	3,702.98
Miscellaneous	135.95	125.55	10.40
OCCUPANCY COSTS			
Rent	29,407.38	29,113.05	294.33
Utilities	55,100.21	53,562.41	1,537.80
Telephone & Telegraph	710.80	1,556.49	2,221.69
Repairs & Maintenance	1,308.14	1,279.57	28.57
Supplies	1,743.46	1,729.59	13.87
Linens & Laundry	587.11	587.11	—
Miscellaneous	—	—	—
PROFESSIONAL FEES			
Medical-Dental	1,185.00	1,185.00	—
Drugs & Prescriptions	6.28	6.28	—
Legal	78.30	—	78.30
Accounting	157.15	—	157.15
Consultants	262.88	250.00	122.88
Educational	—	—	—
Physical Therapy	—	—	—
Miscellaneous	9.13	—	9.13
ACTIVITIES & ALLOWANCES			
FOOD	7,167.94	7,167.94	—
CLOTHING	5.15	5.15	—
SCHOOL LUNCH PROGRAM			
GENERAL EXPENSES			
Office Supplies & Expense	723.55	—	723.55
Postage	59.21	—	59.21
Bank Charges	14.42	—	14.42
Dues & Subscriptions	58.41	—	58.41
Outside Printing	78.67	—	78.67
Advertising	26.51	—	26.51
Promotion	235.11	—	235.11
Insurance	1,225.10	—	1,225.10
Interest	57.13	—	57.13
Adm. Travel, Conferences & Conventions	580.76	—	580.76
Training	—	—	—
Miscellaneous	23.75	—	23.75
TOTAL EXPENDITURES	557,154.22	747,020.01	1,120,677.11

HOPE COTTAGE, INC. - BERING COTTAGE PROGRAM FOR ADULTS

SCHEDULE OF OPERATING COSTS BY FUNCTION - Fiscal '72-'73

	<u>Total</u>	<u>Program</u>	<u>Admin. Services</u>
Payroll Expense			
Salaries and Wages	\$ 22,650.45	\$ 16,662.44	\$ 5,988.01
Payroll Taxes	6,309.82	1,325.94	4,983.88
Employee Benefits	847.83	726.86	120.83
Transportation - Local	1,012.31		1,012.11
Occupancy Costs			
Rent	25,200.00	25,200.00	
Utilities	4,910.98	4,756.50	154.48
Telephone and Telegraph	489.21	285.83	203.33
Repairs and Maintenance	2,158.71	2,130.57	28.14
Supplies	1,788.04	1,737.93	50.11
Linen and Laundry	290.32	290.32	
Miscellaneous	7.84		7.84
Professional Fees			
Medical-Dental	7.04		7.04
Legal	41.99		41.99
Accounting	229.46		229.46
Activities and Allowances	42.18	42.18	
Food	7,757.21	7,757.21	
General Expenses			
Office Supplies and Expense	538.28		538.28
Postage	49.91		49.91
Bank Charges	23.18		23.18
Dues and Subscriptions	26.54		26.54
Outside Printing	86.56		86.56
Advertising	26.21		26.21
Entertainment and Promotion	236.26		236.26
Insurance	504.72	76.33	428.39
Interest	384.92	139.37	384.92
Conferences and Conventions	38.56		38.56
Administrative Travel	469.39		469.39
Miscellaneous	11.09		11.09
<u>Total Operating Costs</u>	<u>\$ 76,139.31</u>	<u>\$ 61,131.53</u>	<u>\$ 15,007.78</u>
Resident Care Revenue	41,359.54		
Deficit not covered by Operating Revenue	<u>(\$ 34,779.77)</u>		

The Cost per Adult per Day based on the above figures and 5085 Service Units for this period is \$14.97/Child/Day. The monthly rate, determined by the State formula using 366 days in a year, is calculated to be \$455.90/Month for 11 months of operation.

WRITTEN TESTIMONY BY HOPE COTTAGE

IN SUPPORT OF

SENATE BILL 635

Since the intent of Senate Bill 635 is to provide Hope Cottage with reimbursement for debt that has accrued over a substantial period of time as a result of a program which should have been adequately funded by the State of Alaska from its inception, this will be an attempt to collate the facts as they occurred so that you might be apprised of what caused the situation, as well as what is recommended for solution.

Hope Cottage initiated the Program presently known as Hope Cottage's Program "C" in February, 1971. The program was initiated at the request of Mr. James Doak, who was then the Coordinator for Developmental Disabilities for the State of Alaska. His request was motivated by the fact that Chugach Rehab Industries, a workshop activity center operating at that time, was closing. This facility provided housing for the adults they employed, or who were involved in the activity center there. Following the closing of that facility, the Association for Retarded Citizens took over the function of the workshop and activity center and renamed the facility Rehab Industries. Hope Cottage was requested to provide housing since the Association for Retarded Children did not provide this kind of service and there was substantial need for at least ten people who were then residents of Chugach Rehab Industries, while being employed by the workshop. Therefore, in February of 1971, Hope Cottage purchased a building presently known as Hope Chalet and began providing housing for ten adults. The State was then approached for funding, and a contract proposal was submitted to

Mr. Stan Harris, who was then Director of the Division of Family and Children's Services. Mr. Stan Harris responded by saying that the State Department of Health & Social Services did not have any money to fund a program that was starting in mid-year, and suggested that Hope Cottage fund the program in order to justify its need until the end of the fiscal year, at which time Stan indicated, the State would consider it for funding. Following the format normally used for AS 47.40, and at the suggestion of Mr. Stan Harris, Hope Cottage revised its contract application, and resubmitted it to be effective June 30, 1971, for a 12-month period in order to establish eligibility for AS 47.40 (full-cost-of-care) funding. This proposal was rejected by the State and further negotiations were conducted with the then-Commissioner Frederick McGinnis. Dr. McGinnis also refused to fund the program; ~~however by this time a substantial~~ waiting list had developed and, if Hope Cottage was going to continue to be responsive to the need, it would have been necessary to relocate in order to accept some twenty additional referrals to the program made during the time period previously mentioned. This information was passed on to Commissioner McGinnis and another request was made for funding the adult program at a new location.

This new location is the present site of the facility, 2805 Bering Street. The move was effected in August of 1972, at which time the program expanded from ten residents to 36 residents. Again, funding was requested and denied. Hope Cottage operated the program from February 6, 1971, through the end of that fiscal year, June 30, 1971, and was told then that funding could not be considered

until the following year, because one-year experience had to be established in order to justify rate structure for full-cost-of-care funding.

On June 30, 1972, a full seventeen months from the date of its starting, a new budget and contract proposal were submitted to Commissioner McGinnis, and again rejected, using the statement that adult programs did not qualify for full-cost-of-care funding and there were no funds in the budget to write a contract. This information was relayed to the Hope Cottage Board of Directors, who again voted to continue the program for another year and also for Hope to continue the attempt to find alternative funding sources.

The problem was bandied back and forth for some time after that, and finally on July 1, 1974, a minor breakthrough occurred and we were able to write a contract for ten people in what was identified as Hope Cottage's Program "D", or the New Adult Program. This was a new concept of care for adults that would be housed in small groups in individual, leased apartments in the community. It reduced the size of the original program substantially, and shortly after the initial period of negotiation, the program was expanded to twenty individuals. Shortly after July 1, 1974, Hope ended up with twenty people of the original group of thirty-six, which had by then been reduced to thirty, funded and ten people still not funded. On January 1, 1975, we were successful in getting a contract for the remaining ten people.

For approximately four years, Hope Cottage has been totally supporting a program that should have been the responsibility of the State Department of Health and Social Services. I might add that, if the staff of the Department hadn't changed, probably the

solution would not have been arrived at to date. I have to give a lot of credit to Commissioner Williamson, recently, and to Dr. Gregovich, who came on the scene about two years ago and has really done an excellent job of trying to respond to the needs of the Developmentally Disabled.

However, the fact that these Programs are now funded does not solve the problem of the debt that has accrued over this time period relative to these Programs. This debt is somewhat over \$100,000.00. During this same time period, Hope Cottage dumped some 250 to 300 thousand dollars in funds it raised in the community to support the various aspects of these Programs. So, over the four and one-half year time period, approximately 400 thousand dollars was invested into these programs, and approximately 300 thousand dollars came from funds raised in the community or generated by the residents in some form or other. Hope Cottage's intent now is to recover only the amount of money that it wasn't able to secure through other resources during that time period, i.e. \$100,000.00. This is clearly identified in the attached budget sheets.

I believe the foregoing correctly summarizes the history of the Adult Program. It was in actuality much more complicated than it may appear there. Additionally, I am providing you with a copy of the current contract to Program "C" and Program "D", in order for you to have a good description of the kind of service the program provides.

HOPE COTTAGE'S POSITION

Simply stated, Hope Cottage's position is that it exists entirely for the benefit of its residents. These residents are

people the State would normally have to provide services for in some form or other, i.e. at A.P.I. or Harborview Memorial Hospital. They are all in need of out-of-home support or maintenance care services. Hope Cottage exists simply to provide services for the State of Alaska to the Developmentally Disabled people who the State is not able to serve because of the lack of adequate State facilities. All facilities exist because of an expressed need by the State Department of Health and Social Services, and an agreement to contract with Hope Cottage to provide these services. Hope Cottage has since 1970 invested approximately \$100,000.00 annually via fund-raising activities into these programs, and will continue to do so. However, if we are going to be successful in providing services for those people for whom the State has determined that services are necessary, then it must be able to recover any losses in excess of that ~~\$100,000.00 in order to remain solvent and to~~ stay a viable resource.

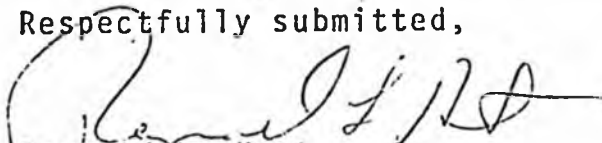
As a result of the policy of supporting the Adult Programs "C" and "D", Hope Cottage finds itself in debt for approximately \$100,000, with no resources for the recovery of that amount of money other than this Senate Bill 635. We feel that the documentation attached is adequate for the purposes of securing this reimbursement. The budget pages you have, with the disbursements, are those excerpts from proposals submitted to the State Department of Health and Social Services on the dates indicated at the top of the page. Hope Cottage believes that during this time period the State was very remiss in its acceptance of its obligations to provide services to those residents of the state who are so handicapped as to require them. Hope Cottage also feels that the State Administration has

did not carry out the intent of the Legislature as indicated by Alaska Statute 47.40. It is our hope that this present Legislature will review the situation and vote positively in favor of Hope Cottage, which, for many years has strived diligently to provide first-class services for those people for whom the State has assumed responsibility.

It appears to us that a substantial injustice has occurred and we are looking forward to discussing this with this Legislature. We are confident that this Legislature will be interested in correcting this injustice.

If further justification for this request is required, please don't hesitate to call. I would be more than happy to supply anything that you ask for, and will be available to testify if you so desire.

Respectfully submitted,



Raymond L. Kent
Executive Director

RLK/db

Attachments

POSITION PAPER
SB 635

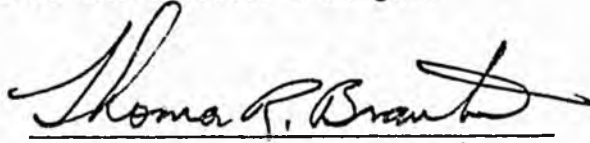
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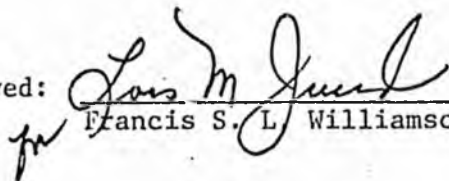
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Recommendation: The Department does not recommend the passage of this bill, inasmuch as it is in excess of the Governor's budget.

Recommended:


Thomas R. Branton, Asst. Director 2/27/76
Division of Mental Health and Date
Developmental Disabilities

Approved:


Francis S. L. Williamson, Commissioner 3/1/76
Date

100-100000

HOPE COTTAGE, INC.

BERING INTAKE UNIT HISTORY

	<u>FY 1972-73</u>	<u>FY 1973-74</u>	<u>FY 1974-75</u>	<u>TOTAL</u>
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PROFESSIONAL FEES & CONTRACTUAL SERVICES				
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Dues, Subscriptions etc.	26.54	58.44	134.50	219.48
Outside Printing	86.56	78.69	217.19	382.44
Advertising	26.21	26.89	72.35	125.45
Insurance	504.72	1,225.10	1,056.49	2,786.31
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FUNDING DEFICIT	\$ 34,543.51	\$ 64,411.75	\$ 9,830.33	\$ 108,785.59

STATE OF ALASKA
CHILD CARE INSTITUTIONS
MONTHLY FINANCIAL REPORT

Form No. 1
Prepared By _____
Approved By _____

HOPE COTTAGE, INC. - Program "C"

CUMULATIVE REPORT: July 1, 1974 through June 30, 1975

EXPENDITURES	PROGRAM	ADM. &	TOTAL
	SERVICES	SOCIAL SERVICES	
PAYROLL EXPENSE			
Salaries & Wages	11,963.41	1,604.13	13,567.54
Payroll Taxes	1,101.57	739.91	1,841.48
Employee Benefits	3,712.31	326.02	4,038.33
Contractual Services			
TRANSPORTATION			
Auto Rental		221.74	221.74
Repairs & Maintenance		222.83	222.83
Gas & Oil	111.00	143.12	254.12
Mileage Reimbursement	105.77	132.27	238.04
Miscellaneous		75.61	75.61
OCCUPANCY COSTS			
Rent	1,504.12	792.00	2,296.12
Utilities	2,553.31	251.54	2,804.85
Telephone & Telegraph	492.87	433.00	925.87
Repairs & Maintenance	792.92	211.62	1,004.54
Supplies	1,262.13	74.42	1,336.55
Linen & Laundry	157.30		157.30
Miscellaneous	176.01		176.01
PROFESSIONAL FEES			
Legal		27.50	27.50
Accounting		226.05	226.05
Consultants		777.10	777.10
Educational			
Physical Therapy			
Miscellaneous	123.20	123.20	246.40
ACTIVITIES & ALLOWANCES	136.76	11.15	147.91
FOOD	8,007.32		8,007.32
CLOTHING	142.62		142.62
SCHOOL LUNCH PROGRAM			
GENERAL EXPENSES			
Office Supplies & Expense		1,777.41	1,777.41
Postage		147.21	147.21
Bank Charges		11.14	11.14
Dues & Subscriptions	213.33	113.17	326.50
Outside Printing		217.17	217.17
Advertising	20.21	52.14	72.35
Promotion			
Insurance	1,473.71	907.12	2,380.83
Interest		222.72	222.72
Adm. Travel, Conferences & Conventions		254.52	254.52
Training		12.70	12.70
Miscellaneous		30.92	30.92
RECREATION SUPPLIES & EQUIP.		114.42	114.42
TOTAL EXPENDITURES	42,500.35	25,651.51	68,151.86

STATE OF ALASKA
CHILD CARE INSTITUTIONS
MONTHLY FINANCIAL REPORT

Prepared by
Approved by

HOPE COTTAGE, INC. - Program "G"
2805 Bering Street, Anchorage, Alaska 99503

CUMULATIVE REPORT:
July 1, 1973 through 6-30-74

EXPENDITURES	TOTAL	PROGRAM SERVICES	ADMINISTRATIVE SERVICES
PAYROLL EXPENSE			
Salaries & Wages	301,938.77	253,971.85	57,966.92
Payroll Taxes	255,145.	175,000.	80,145.
Employee Benefits	116,190.93	83,478.	32,712.93
Contract Services	49,415.	—	49,415.
TRANSPORTATION			
Auto Rental	385.70	—	385.70
Public Transportation	1.50	1.50	—
Repairs & Maintenance	16,580.	—	16,580.
Gas & Oil	3,726.41	52.13	3,674.28
Miscellaneous	135.95	12,555.	11,435.00
OCCUPANCY COSTS			
Rent	29,407.38	29,113.08	294.30
Utilities	55,405.21	53,582.11	1,823.10
Telephone & Telegraph	710.80	1,854.91	1,144.11
Repairs & Maintenance	13,681.41	12,191.57	1,489.84
Supplies	12,431.66	12,221.57	210.09
Linen & Laundry	587.11	587.11	—
Miscellaneous	—	—	—
PROFESSIONAL FEES			
Medical-Dental	1,181.50	1,181.50	—
Drugs & Prescriptions	6.28	6.28	—
Legal	75.30	—	75.30
Accounting	157.45	—	157.45
Consultants	262.58	250.00	12.58
Educational	—	—	—
Physical Therapy	—	—	—
Miscellaneous	9.13	—	9.13
ACTIVITIES & ALLOWANCES			
FOOD	776,794.	776,794.	—
CLOTHING	5.45	5.45	—
SCHOOL LUNCH PROGRAM			
GENERAL EXPENSES			
Office Supplies & Expense	723.88	—	723.88
Postage	59.21	—	59.21
Bank Charges	14.42	—	14.42
Dues & Subscriptions	58.41	—	58.41
Outside Printing	75.67	—	75.67
Advertising	24.57	—	24.57
Promotion	235.11	—	235.11
Insurance	1,225.10	—	1,225.10
Interest	57.13	—	57.13
Adm. Travel, Conferences & Conventions	580.76	—	580.76
Training	—	—	—
Miscellaneous	23.75	—	23.75
TOTAL EXPENDITURES	557,157.2	747,650.0	112,507.2

HOPE COTTAGE, INC. - BERING COTTAGE PROGRAM FOR ADULTS

SCHEDULE OF OPERATING COSTS BY FUNCTION - Fiscal '72-'73

	Total	Program	Admin. Services
Payroll Expense			
Salaries and Wages	\$ 22,650.45	\$ 16,662.44	\$ 5,988.01
Payroll Taxes	6,309.82	1,325.94	4,983.88
Employee Benefits	847.83	726.86	120.83
Transportation - Local	1,012.31		1,012.31
Occupancy Costs			
Rent	25,200.00	25,200.00	
Utilities	4,910.58	4,756.50	154.48
Telephones and Telegraph	489.21	285.88	203.33
Repairs and Maintenance	2,158.71	2,130.57	28.14
Supplies	1,788.04	1,737.93	50.11
Linen and Laundry	290.32	290.32	
Miscellaneous	7.84		7.84
Professional Fees			
Medical-Dental	7.04		7.04
Legal	41.99		41.99
Accounting	229.46		229.46
Activities and Allowances	42.18	42.18	
Food	7,757.21	7,757.21	
General Expenses			
Office Supplies and Expense	538.28		538.28
Postage	49.91		49.91
Bank Charges	23.48		23.48
Dues and Subscriptions	26.54		26.54
Outside Printing	86.56		86.56
Advertising	26.21		26.21
Entertainment and Promotion	236.26		236.26
Insurance	504.72	76.33	428.39
Interest	384.92	139.37	384.22
Conferences and Conventions	38.56		38.56
Administrative Travel	469.39		469.39
Miscellaneous	11.09		11.09
Total Operating Costs	\$ 76,139.31	\$ 61,131.53	\$ 15,007.78
Resident Care Revenue	41,359.54		
Deficit not covered by Operating Revenue			<u>(\$ 34,779.77)</u>

The Cost per Adult per Day based on the above figures and 5086 Service Units for this period is \$14.97/Child/Day. The monthly rate, determined by the State formula using 366 days in a year, is calculated to be \$455.90/Month for 11 months of operation.

WRITTEN TESTIMONY BY HOPE COTTAGE

IN SUPPORT OF

SENATE BILL 635

Since the intent of Senate Bill 635 is to provide Hope Cottage with reimbursement for debt that has accrued over a substantial period of time as a result of a program which should have been adequately funded by the State of Alaska from its inception, this will be an attempt to collate the facts as they occurred so that you might be apprised of what caused the situation, as well as what is recommended for solution.

Hope Cottage initiated the Program presently known as Hope Cottage's Program "C" in February, 1971. The program was initiated at the request of Mr. James Doak, who was then the Coordinator for Developmental Disabilities for the State of Alaska. His request was motivated by the fact that Chugach Rehab Industries, a workshop activity center operating at that time, was closing. This facility provided housing for the adults they employed, or who were involved in the activity center there. Following the closing of that facility, the Association for Retarded Citizens took over the function of the workshop and activity center and renamed the facility Rehab Industries. Hope Cottage was requested to provide housing since the Association for Retarded Children did not provide this kind of service and there was substantial need for at least ten people who were then residents of Chugach Rehab Industries, while being employed by the workshop. Therefore, in February of 1971, Hope Cottage purchased a building presently known as Hope Chalet and began providing housing for ten adults. The State was then approached for funding, and a contract proposal was submitted to

Mr. Stan Harris, who was then Director of the Division of Family and Children's Services. Mr. Stan Harris responded by saying that the State Department of Health & Social Services did not have any money to fund a program that was starting in mid-year, and suggested that Hope Cottage fund the program in order to justify its need until the end of the fiscal year, at which time Stan indicated, the State would consider it for funding. Following the format normally used for AS 47.40, and at the suggestion of Mr. Stan Harris, Hope Cottage revised its contract application, and resubmitted it to be effective June 30, 1971, for a 12-month period in order to establish eligibility for AS 47.40 (full-cost-of-care) funding. This proposal was rejected by the State and further negotiations were conducted with the then-Commissioner Frederick McGinnis. Dr. McGinnis also refused to fund the program; however by this time a substantial waiting list had developed and, if Hope Cottage was going to continue to be responsive to the need, it would have been necessary to relocate in order to accept some twenty additional referrals to the program made during the time period previously mentioned. This information was passed on to Commissioner McGinnis and another request was made for funding the adult program at a new location.

This new location is the present site of the facility, 2805 Bering Street. The move was effected in August of 1972, at which time the program expanded from ten residents to 36 residents. Again, funding was requested and denied. Hope Cottage operated the program from February 6, 1971, through the end of that fiscal year, June 30, 1971, and was told then that funding could not be considered

until the following year, because one-year experience had to be established in order to justify rate structure for full-cost-of-care funding.

On June 30, 1972, a full seventeen months from the date of its starting, a new budget and contract proposal were submitted to Commissioner McGinnis, and again rejected, using the statement that adult programs did not qualify for full-cost-of-care funding and there were no funds in the budget to write a contract. This information was relayed to the Hope Cottage Board of Directors, who again voted to continue the program for another year and also for Hope to continue the attempt to find alternative funding sources.

The problem was bandied back and forth for some time after that, and finally on July 1, 1974, a minor breakthrough occurred and we were able to write a contract for ten people in what was identified as Hope Cottage's Program "D", or the New Adult Program. This was a new concept of care for adults that would be housed in small groups in individual, leased apartments in the community. It reduced the size of the original program substantially, and shortly after the initial period of negotiation, the program was expanded to twenty individuals. Shortly after July 1, 1974, Hope ended up with twenty people of the original group of thirty-six, which had by then been reduced to thirty, funded and ten people still not funded. On January 1, 1975, we were successful in getting a contract for the remaining ten people.

For approximately four years, Hope Cottage has been totally supporting a program that should have been the responsibility of the State Department of Health and Social Services. I might add that, if the staff of the Department hadn't changed, probably the

solution would not have been arrived at to date. I have to give a lot of credit to Commissioner Williamson, recently, and to Dr. Gregovich, who came on the scene about two years ago and has really done an excellent job of trying to respond to the needs of the Developmentally Disabled.

However, the fact that these Programs are now funded does not solve the problem of the debt that has accrued over this time period relative to these Programs. This debt is somewhat over \$100,000.00. During this same time period, Hope Cottage dumped some 250 to 300 thousand dollars in funds it raised in the community to support the various aspects of these Programs. So, over the four and one-half year time period, approximately 400 thousand dollars was invested into these programs, and approximately 300 thousand dollars came from funds raised in the community or generated by the residents in some form or other. Hope Cottage's intent now is to recover only the amount of money that it wasn't able to secure through other resources during that time period, i.e. \$100,000.00. This is clearly identified in the attached budget sheets.

I believe the foregoing correctly summarizes the history of the Adult Program. It was in actuality much more complicated than it may appear there. Additionally, I am providing you with a copy of the current contract to Program "C" and Program "D", in order for you to have a good description of the kind of service the program provides.

HOPE COTTAGE'S POSITION

Simply stated, Hope Cottage's position is that it exists entirely for the benefit of its residents. These residents are

people the State would normally have to provide services for in some form or other, i.e. at A.P.I. or Harborview Memorial Hospital. They are all in need of out-of-home support or maintenance care services. Hope Cottage exists simply to provide services for the State of Alaska to the Developmentally Disabled people who the State is not able to serve because of the lack of adequate State facilities. All facilities exist because of an expressed need by the State Department of Health and Social Services, and an agreement to contract with Hope Cottage to provide these services. Hope Cottage has since 1970 invested approximately \$100,000.00 annually via fund-raising activities into these programs, and will continue to do so. However, if we are going to be successful in providing services for those people for whom the State has determined that services are necessary, then it must be able to recover any losses in excess of that \$100,000.00 ~~in order to remain solvent and to~~ stay a viable resource.

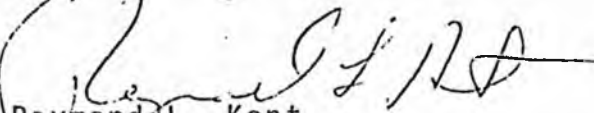
As a result of the policy of supporting the Adult Programs "C" and "D", Hope Cottage finds itself in debt for approximately \$100,000, with no resources for the recovery of that amount of money other than this Senate Bill 635. We feel that the documentation attached is adequate for the purposes of securing this reimbursement. The budget pages you have, with the disbursements, are those excerpts from proposals submitted to the State Department of Health and Social Services on the dates indicated at the top of the page. Hope Cottage believes that during this time period the State was very remiss in its acceptance of its obligations to provide services to those residents of the state who are so handicapped as to require them. Hope Cottage also feels that the State Administration has

did not carry out the intent of the Legislature as indicated by Alaska Statute 47.40. It is our hope that this present Legislature will review the situation and vote positively in favor of Hope Cottage, which, for many years has strived diligently to provide first-class services for those people for whom the State has assumed responsibility.

It appears to us that a substantial injustice has occurred and we are looking forward to discussing this with this Legislature. We are confident that this Legislature will be interested in correcting this injustice.

If further justification for this request is required, please don't hesitate to call. I would be more than happy to supply anything that you ask for, and will be available to testify if you so desire.

Respectfully submitted,



Raymond L. Kent
Executive Director

RLK/db

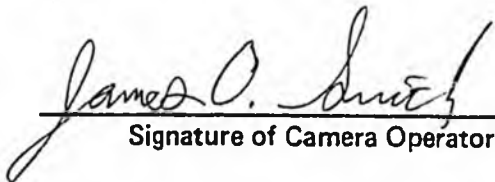
Attachments

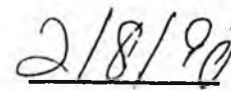


RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.


Signature of Camera Operator


Date

COMMITTEE REPORT

2/12/76

SENATE

Mr. President:

Date 2/20/76

The Committee on FINANCE has had SB 540
special appropriation to ACTION for the Foster Grandparent program
under consideration. A Majority of the members of the Committee

- recommends it DO PASS
- recommends it DO NOT PASS
- recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS
- "and" recommends it BE REFERRED TO THE _____
COMMITTEE
- reports it back WITHOUT RECOMMENDATION
- "other"

Members signing the Majority report:

Members NOT concurring in the Majority report:

_____ recommends: _____
_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:

_____ Chairman

Introduced: 2/12/76
Referred: Finance

1 IN THE SENATE

BY RODEY, CHANCE, CROFT, HUBER,
KERTTULA, MILLER AND SACKETT

2 SENATE BILL NO. 640

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to ACTION for
7 the Foster Grandparent Program; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. The sum of \$25,000 is appropriated from the general fund to
11 ACTION for the Foster Grandparent Program in Alaska.

12 * Sec. 2. This Act takes effect July 1, 1976.

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Introduced: 2/12/76
Referred: Finance

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BY RODEY, CHANCE, CROFT, HUBER,
KERTTULA, MILLER AND SACKETT

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is the team leader for the "Southie" VISTA project — manning phones in a mobile city hall to refer citizens to available services.

Anna says, "We know each other and we know we are helping others. But also we are helping ourselves. Just the knowledge that someone else is depending on us keeps us going and builds up our confidence. Or there is Mary Dillon, a teacher for 42 years in Salem, Oregon. Today she is a VISTA Volunteer teaching a preschool class sponsored by a local church.

PEACE CORPS

Older Americans have always served with distinction in the *Peace Corps*. Maturity gained from a lifetime of experience and the proficiency in skills possessed by older citizens are scarce in developing countries served by the Peace Corps.

Dorothy Foster of Dillon, Mont., (pictured on cover) was 60 and scheduled for retirement when she changed her classroom setting from Montana to Thailand by way of the Peace Corps. Saul Greiman, 68, from Jersey City, N.J. a retired plumber, was unhappy without the daily challenge of his career. He now teaches plumbing in Honduras.

SCORE

ACTION's *Service Corps of Retired Executives* has attracted 4,000 older Americans with a lifetime of experience in business.

Volunteers—both men and women—counsel owners of small businesses on sales, profits, productivity, merchandising, record keeping, among other things. SCORE Volunteers also provide manage-



Julie Nixon Eisenhower and ACTION RSVP Volunteers at Medical College of Philadelphia Pediatric Clinic.

ment knowhow to non-profit community organizations. SCORE works closely with the Small Business Administration in helping struggling minority entrepreneurs and other small businesses who seek SBA financial assistance. Frequently these businessmen don't need loans—they need experience and counsel—which SCORE Volunteers are eminently qualified to give.

YOU?

The opportunities for you to be an ACTION Volunteer are unlimited.

If you would like to make your life more meaningful by sharing your experience, knowledge and talents, there is a place for you in ACTION.

Won't you write for more information: ACTION, Washington, D. C. 20525 or contact your local ACTION office.

Opportunity for Older Americans in ACTION



"... the entire Nation has a high stake in a better life for its older citizens simply because we need you. We need the resources which you, alone, can offer."

President Richard Nixon
The White House Conference on Aging
December 2, 1971

ACTION

President Nixon called ACTION an "Alliance of the generations," when he launched the new agency, consolidating all federal volunteer programs. When the President announced his plans to establish ACTION and to name Peace Corps Director Joe Blatchford as director, he made the challenge: "Let us work together to seek out those ways by which the commitment and the compassion of one generation can be linked to the will and experience of another so that we can serve Americans better and Americans can better serve mankind."

This commitment to provide opportunities for older Americans, to become active in meaningful tasks . . . to improve the quality of their lives by participating in new accomplishments, has been answered in the multi-faceted ACTION programs. Nearly 70,000 opportunities for volunteer service by older Americans have been created and by July 1, 1973 this figure is expected to exceed 80,000.

RSVP

ACTION's *Retired Senior Volunteer Program*, a new dimension of community service, is the fastest growing volunteer program in the nation. Congress responded

to President Nixon's request to triple the funding for RSVP by appropriating \$15 million for this program.

These community organized and operated projects are providing meaningful volunteer jobs ranging from chauffeuring patients to clinics to serving as senior teaching aides—the activities are as numerous and diverse as the applicants.

Typical of RSVP is the Hospital of the Medical College of Pennsylvania in North Philadelphia where volunteers work with children in the Pediatric Clinic. (pictured on the back) Others do clerical jobs in the Dietary Department, or prepare surgical kits for the Operating Room.

FOSTER GRANDPARENTS

ACTION Volunteers who work in the *Foster Grandparents Program* are retired Americans with low incomes—men and women who must be at least 60. One Volunteer is 93. They come from all sections of the nation and from varied backgrounds. They work with disadvantaged children in hospitals, correctional institutions, residential facilities for mentally retarded, emotionally disturbed, dependent and neglected children. The President's commitment at the White House Conference on Aging to expand funding for this program will enable tripling volunteers by December 1972. This means that 50,000 children in 450 child care institutions throughout the country will be benefiting from love, care and demonstrated concern of more than 11,000 older Americans. Invariably, Volunteers



say their lives have more meaning, that they receive more love than they could possibly give.

VISTA

Volunteers In Service to America has nearly 300 ACTION Volunteers—60 years or over—from varying backgrounds—retired businessmen, housewives, lawyers, former welfare recipients—anyone who wants to give time, energy, and a sense of caring.

VISTA is particularly attractive to older Americans because 40 percent of the VISTA Volunteers are recruited to work in their community.

In Boston, Anna Aicardi, 72, knows every house and the color of every home in her South Boston VISTA project neighborhood. A retired social worker, Anna,

MEMO

To: Sharon Macklin,
House HESS committee

Fr: Jack Chenoweth

Re: SB 640 am, appropriating for the Foster Grandparents
Program.

Federal ACTION funds -- approximately \$ 113,000 this fiscal year -- support 45 foster grandparent positions in the Anchorage area. Grandparents are assigned to work exclusively with handicapped children at

Denali Street School	API
Alaska Treatment Center	Hope Cottage
Alaska Retarded Childrens Center	Whaley Center

Grandparents receive \$ 32.00 per week (based on a 20 hour work week), a daily meal, transportation to and from the facility and an annual physical examination. Costs appear to average \$ 2200 per grandparent per year.

Captain Cook Jaycees are sponsors of the program for the facilities listed. Federal support is allocated on the basis of a contract between ACTION and the Jaycees, with direct payments remitted from ACTION's Seattle regional office to the Jaycees.

I understand that there are no additional federal dollars available for expansion of the program in Alaska during the current or forthcoming federal fiscal years, Congress having placed a lid on the total appropriation for the program nationally. Thus, at least at present, new grandparent positions would be State-supported.

I assume, then, that a \$ 25,000 appropriation would allow employment of approximately 10 - 12 senior citizens in the program assuming no redirection of any portion of the appropriation to cover incremental administrative costs.

Recent expressions of interest in the program have come from Harborview Hospital (Valdez) and Catholic Charities (Juneau), with Henri House (Juneau) also a possibility.

bcc: Terry Dale

Introduced: 2/12/76
Referred: Finance

1 IN THE SENATE

BY RODEY, CHANCE, CROFT, HUBER,
KERTTULA, MILLER AND SACKETT

2 SENATE BILL NO. 640 am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the
7 Lieutenant Governor's Office, Office of Volunteer
8 Services, for the Foster Grandparent Program; and
9 providing for an effective date."

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 * Section 1. The sum of \$25,000 is appropriated from the general fund to
12 the Lieutenant Governor's Office, Office of Volunteer Services, for the
13 foster Grandparent Program in Alaska.

14 * Sec. 2. This Act takes effect July 1, 1976.

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COMMITTEE COPY

ALASKA STATE LEGISLATURE

NINTH Legislature SECOND Session

SENATE BILL NO. 640

By RODEY, CHANCE, CROFT, HUBER, KERTTULA, MILLER AND SACKETT

"An Act making a special appropriation to ACTION for the Foster Grandparent Program; and providing for an effective date."

spec. approp for the Foster Grandparent program

Introduced in the Senate 2/12, 1976

HISTORY IN THE SENATE

1976												
2	12	Read first time and referred to Committee on Finance										
2	20	Reported back with recommendation that <i>do pass to Rules</i>										
3	1	Read second time and <i>amended, adopted</i>										
3	1	Read third time and										
3	1	<table border="0"> <tr> <td>PASS <i>ed</i></td> <td>Effective Date</td> </tr> <tr> <td>Yeas 18</td> <td>Yeas</td> </tr> <tr> <td>Nays 0</td> <td>Nays <i>none</i></td> </tr> <tr> <td>Absent 1</td> <td>Absent</td> </tr> <tr> <td>Excused/</td> <td>Excused</td> </tr> </table>	PASS <i>ed</i>	Effective Date	Yeas 18	Yeas	Nays 0	Nays <i>none</i>	Absent 1	Absent	Excused/	Excused
PASS <i>ed</i>	Effective Date											
Yeas 18	Yeas											
Nays 0	Nays <i>none</i>											
Absent 1	Absent											
Excused/	Excused											
		Reconsideration										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
3	1	Reported correctly engrossed										
1		Signed by President										
1		Sent to House										
		<i>Peggy Mulligan</i> SECRETARY OF THE SENATE										

HISTORY IN THE HOUSE

1976												
mar	3	Read first time and referred to Committee on <i>Health, Education & Social Services and Finance</i>										
		Reported back with recommendation that										
		Read second time and										
		Read third time and										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
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Yeas	Yeas											
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Absent	Absent											
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		Reconsideration										
		<table border="0"> <tr> <td>PASS</td> <td>Effective Date</td> </tr> <tr> <td>Yeas</td> <td>Yeas</td> </tr> <tr> <td>Nays</td> <td>Nays</td> </tr> <tr> <td>Absent</td> <td>Absent</td> </tr> <tr> <td>Excused</td> <td>Excused</td> </tr> </table>	PASS	Effective Date	Yeas	Yeas	Nays	Nays	Absent	Absent	Excused	Excused
PASS	Effective Date											
Yeas	Yeas											
Nays	Nays											
Absent	Absent											
Excused	Excused											
		Reported correctly engrossed										
		Signed by Speaker										
		Returned to Senate										
		CHIEF CLERK OF THE HOUSE										

HISTORY IN THE SENATE

19		
		Received from House
		Reported correctly enrolled
		Sent to Governor
	 By Governor
		Filed with Lt. Governor
		Chapter No.

: "An Act making a special appropriation to the Lieutenant Governor's Office, Office of Volunteer Services, for the Foster Grandparent Program; effective date."

COMMITTEE REPORT

4/13/76

HOUSE

9

Mr. Speaker:

Date _____

The Committee on FINANCE has had SB 640 am

under consideration. A Majority of the members of the Committee

() recommends it DO PASS

() recommends it DO NOT PASS

() recommends it DO PASS WITH ATTACHED AMENDMENT(S)

() recommends it BE REPLACED WITH CS FOR _____ AND THAT

CS FOR _____ DO PASS

() "and" recommends it BE REFERRED TO THE _____

COMMITTEE

() reports it back WITHOUT RECOMMENDATION

() "other"

Members signing the Majority report:

Members NOT concurring in the Majority report:

_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:
_____ recommends:

_____ Chairman

"An Act making a special appropriation to the Lieutenant Governor's Office, Office of Volunteer Services, for the Foster Grandparent Program; and providing for an effective date."

COMMITTEE REPORT

9

HOUSE

3/2/76

FINANCE

Mr. Speaker:

Date April 12, 1976

The Committee on HESS has had SB 640 am under consideration. A Majority of the members of the Committee

- (X) recommends it DO PASS
() recommends it DO NOT PASS
() recommends it DO PASS WITH ATTACHED AMENDMENT(S)
() recommends it BE REPLACED WITH CS FOR AND THAT CS FOR DO PASS
() "and" recommends it BE REFERRED TO THE COMMITTEE
() reports it back WITHOUT RECOMMENDATION
() "other"

Members signing the Majority report:

Susan Sullivan, Kathryn O'Rourke, Lawrence J. Davis, Charles W. Pan, Glenn Hackney, Helen B... Al Oer, Julie

Members NOT concurring in the Majority report:

Alvin Osterback recommends: no Rec.
recommends:
recommends:
recommends:
recommends:

Susan Sullivan Chairman

Introduced: 2/12/76
Referred: Finance

1 IN THE SENATE

BY RODEY, CHANCE, CROFT, HUBER,
KERTTULA, MILLER AND SACKETT

2

SENATE BILL NO. 640 am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

NINTH LEGISLATURE - SECOND SESSION

5

A BILL

6

For an Act entitled: "An Act making a special appropriation to the

7

Lieutenant Governor's Office, Office of Volunteer

8

Services, for the Foster Grandparent Program; and

9

providing for an effective date."

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

* Section 1. The sum of \$25,000 is appropriated from the general fund to

12

the Lieutenant Governor's Office, Office of Volunteer Services, for the

13

foster Grandparent Program in Alaska.

14

* Sec. 2. This Act takes effect July 1, 1976.

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Introduced: 2/12/76
Referred: Finance

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Introduced: 2/12/76
Referred: Finance

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3/3/76

COMMITTEE REPORT

SENATE

Mr. President:

Date 5/7/76

The Committee on RULES FINANCE has had SB 654 relating to statewide coordination for the delivery of social services under consideration. A Majority of the members of the Committee

- () recommends it DO PASS
- () recommends it DO NOT PASS
- () recommends it DO PASS WITH ATTACHED AMENDMENT(S)
- () recommends it BE REPLACED WITH CS FOR _____ AND THAT CS FOR _____ DO PASS
- () "and" recommends it BE REFERRED TO THE _____ COMMITTEE
- () reports it back WITHOUT RECOMMENDATION
- (X) "other" *Individual recommendations*

Members signing the Majority report:

<u>Bill Kay</u>	<u>No Rec</u>	<u>Gene Chance - No Pass</u>
<u>Tom Burt</u>	<u>✓</u>	<u>R. Pollock - No Pass</u>
<u>John</u>	<u>✓</u>	
<u>Tom</u>		

Members NOT concurring in the Majority report:

- _____ recommends:
- _____ recommends:
- _____ recommends:
- _____ recommends:
- _____ recommends:

Bill Kay Chairman

The Legislature of the State of Alaska
FISCAL NOTE

Second Session - Ninth Legislature

I. REQUEST

Bill No. Senate Bill 654---"An Act relating to statewide coordination
 Title: development and planning for the delivery of social services.
 Requested by: _____ Date: 3/1/76
 Return Date Requested: _____
 Agency: _____ Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES			109,400			
200 TRAVEL			10,500			
300 CONTRACTUAL			61,400			
400 COMMODITIES			2,300			
500 EQUIPMENT			4,500			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			188,100			

B. FUNDING: (Thousands of dollars)

GENERAL FUND			66,500			
FEDERAL FUNDS			121,600			
OTHER			-			

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	6/	/	/	/
MAN MONTHS (P./T.)	/	/	72/	/	/	/

III. ANALYSTS (See Fiscal Note Preparation Instructions, Section III)

The required Personnel would be a chief Planner, 1 Planner, 1 Assistant Planner and 3 clerical. Travel and computer time are necessary for the development of the program. It will be necessary to print notices of meetings and hearings. Rentals of space would be necessary for personnel.

IV. ATTACHMENTS

V. DATE: 3/1/76

PREPARED BY: _____

Freda M. Borchick
 Freda M. Borchick

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Reviewed by Financial Management

Eugene A. Smith
 Eugene A. Smith, H&SS Finance Officer

FISCAL NOTE

Second Session - Ninth Legislature

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V. DATE: 3/1/76

PREPARED BY: *Freda M. Borchick*
 Freda M. Borchick

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Reviewed by-Financial Management

E. A. Smith
 Eugene A. Smith, H&SS Finance Officer

Introduced: 2/16/76
Referred: Health, Education
and Social Services

1 IN THE SENATE

BY CHANCE

2 SENATE BILL NO. 654

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to statewide coordination, develop-
7 ment, and planning for the delivery of social services."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 47 is amended by adding a new chapter to read:

10 CHAPTER 70. SOCIAL SERVICES PLANNING.

11 Sec. 47.70.010. PURPOSE. The purpose of the state plan for social
12 services is to assess the state's needs for existing and new social
13 services, to prioritize these needs, and to present an annual imple-
14 mental plan to meet those needs based upon available state and federal
15 financing with the goals of

16 (1) achieving or maintaining economic self-support to pre-
17 vent, reduce, or eliminate dependency;

18 (2) achieving or maintaining self-sufficiency, including
19 reduction or prevention of dependency;

20 (3) preventing or remedying neglect, abuse, or exploitation
21 of children and adults unable to protect their own interests, or pre-
22 serving, rehabilitating, or reuniting families;

23 (4) preventing or reducing inappropriate institutional care
24 by providing alternative types of care including community-based care,
25 home-based care, or other forms of less intensive care; and

26 (5) securing referral or admission for institutional care
27 when other forms of care are not appropriate, or providing services to
28 individuals in institutions.

29 Sec. 47.70.020. STATE PLAN. (a) The department shall annually

1 provide to the legislature a detailed state plan for the delivery of
2 social services. It includes the following:

3 (1) a needs analysis of social services presently provided or
4 purchased by the state;

5 (2) a needs analysis of social services that are not pre-
6 sently provided or purchased by the state or not available from any
7 other source in the state;

8 (3) a needs analysis of social services provided by local
9 governments, nonprofit and charitable organizations, and profit corpora-
10 tions and partnerships, with an emphasis on their availability for
11 purchase by the state;

12 (4) a prioritized listing of social services to be provided
13 or purchased by the state for the succeeding fiscal year including:

14 (A) a justification of how each proposed social service
15 shall meet the goals established under sec. 10 of this chapter;

16 (B) the categories of individuals to whom the services
17 are to be provided, including categories based on the income of
18 individuals or their families;

19 (C) the geographic areas in which the services are to be
20 provided, with the nature and amount of the services to be provided
21 in each area;

22 (D) a description of the planning, evaluation, and re-
23 porting activities to be carried out in order to provide the
24 service;

25 (E) a description of the organizational structure
26 through which the program will be administered, including the
27 extent to which public and private agencies and volunteers will be
28 utilized in the provision of the services;

29 (F) estimated expenditures required for each of the

1 services to be provided, each of the categories of individuals to
2 whom the services are to be provided, and each of the geographic
3 areas in which the services are to be provided; and a comparison
4 between estimated state and other expenditures for the services
5 necessary to insure adequate availability of services to the entire
6 population of the state;

7 (5) a comprehensive budget for services provided or purchased
8 by the state based upon the prioritized listing required in (4) of this
9 subsection including expenditures for administration, planning, evalua-
10 tion, and personnel training directly related to the provision of those
11 services; and

12 (6) recommendations as to any necessary changes in existing
13 laws including licensing to improve the quality and availability of
14 social services, facilities and institutions, and social services man-
15 power.

16 (b) The state plan required by this chapter is the official state
17 plan prepared for the delivery of social services in the state and shall
18 include and meet all the applicable provisions required by title XX of
19 the Social Security Act, P.L. 93-647. The state plan may not be limited
20 to the planning of services funded by title XX, but shall include all
21 the social services purchased or provided by the state or any of its
22 subdivisions.

23 Sec. 47.70.030. PREPARATION OF STATE PLAN; PUBLIC MEETINGS. (a)
24 During the first quarter of each fiscal year, the department shall hold
25 public meetings for the purposes of gathering information and testimony
26 on the availability and need of social services in the regional office
27 service areas designated by the department.

28 (b) Notice of these public meetings shall be made by publication
29 in newspapers of general circulation published in each region at least

1 once each week for three successive weeks before the meeting.

2 (c) All meetings shall be recorded. The recordings and all
3 information submitted at the meeting shall be maintained by the depart-
4 ment for a period of not less than two years.

5 Sec. 47.70.040. PREPARATION OF STATE PLAN; PUBLIC HEARINGS. (a)
6 Upon completion of the needs analysis required in sec. 20 of this
7 chapter and the public meetings required in sec. 30 of this chapter, the
8 department shall prepare a state plan.

9 (b) At least 90 days before the first day of each regular legisla-
10 tive session, the department shall publish and make available to the
11 public and members of the legislature the proposed state plan for the
12 following fiscal year.

13 (c) The department shall conduct public hearings for the purpose
14 of obtaining comment on the proposed state plan as provided for in the
15 Administrative Procedure Act (AS 44.62).

16 Sec. 47.70.050. SUBMISSION TO THE LEGISLATURE. The department
17 shall submit the state plan and supporting commentary reflecting the
18 public input and comment provided for in secs. 30 and 40 of this chapter
19 to the legislature on the first day of each regular session.

20 (b) The department shall submit a budget for proposed state ex-
21 penditures in conformity with the state plan. In addition, the depart-
22 ment shall submit a budget and a detailed analysis of those prioritized
23 needs and funds which were addressed in the needs analysis and public
24 hearings, but were not included in the published state plan as a result
25 of fiscal or legal constraints.

26 Sec. 47.70.060. DEFINITIONS. In this chapter

27 (1) "department" means the Department of Health and Social
28 Services;

29 (2) "social services" means child care services, protective

1 services for children and adults, services for children and adults in
2 foster care, services related to the management and maintenance of the
3 home, day care services for adults, transportation services, training
4 and related services, employment services, information, referral, and
5 counseling services, the preparation and delivery of meals, health sup-
6 port services, full range of legal services, and appropriate combina-
7 tions of services designed to meet the special needs of children, the
8 aged, the developmentally disabled, the blind, the mentally ill, the
9 physically handicapped, and alcoholics and drug addicts.

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Introduced: 2/16/76
Referred: Health, Education
and Social Services

1 IN THE SENATE

BY CHANCE

2 SENATE BILL NO. 654

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

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2 whom the services are to be provided, and each of the geographic
3 areas in which the services are to be provided; and a comparison
4 between estimated state and other expenditures for the services
5 necessary to insure adequate availability of services to the entire
6 population of the state;

7 (5) a comprehensive budget for services provided or purchased
8 by the state based upon the prioritized listing required in (4) of this
9 subsection including expenditures for administration, planning, evalua-
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#

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

Introduced: 2/16/76
Referred: Health, Education
and Social Services

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BY CHANCE

2 SENATE BILL NO. 654

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5 Sec. 47.70.040. PREPARATION OF STATE PLAN; PUBLIC HEARINGS. (a)
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7 chapter and the public meetings required in sec. 30 of this chapter, the
8 department shall prepare a state plan.

9 (b) At least 90 days before the first day of each regular legisla-
10 tive session, the department shall publish and make available to the
11 public and members of the legislature the proposed state plan for the
12 following fiscal year.

13 (c) The department shall conduct public hearings for the purpose
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#

"An Act relating to statewide coordination, development, and planning for the delivery of social services."

COMMITTEE REPORT

5/19/75

HOUSE

Mr. Speaker:

Date May 26 1975

The Committee on FINANCE has had SB 654 am

under consideration. A Majority of the members of the Committee

recommends it DO PASS

recommends it DO NOT PASS

recommends it DO PASS WITH ATTACHED AMENDMENT(S)

recommends it BE REPLACED WITH CS FOR _____ AND THAT
CS FOR _____ DO PASS

"and" recommends it BE REFERRED TO THE _____
COMMITTEE

reports it back WITHOUT RECOMMENDATION

"other"

Members signing the Majority report:

<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>

Members NOT concurring in the Majority report:

_____ recommends:
[Signature] recommends:
 _____ recommends:
 _____ recommends:
 _____ recommends:

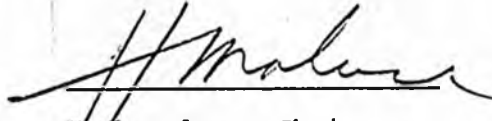
[Signature] Chairman

HOUSE JOURNAL

LETTER OF INTENT

SB 654 am

The Department of Health and Social Services shall conduct public input hearings within the first quarter of FY 77 in each House election district (except where a municipality includes more than one election district, there shall be only one public meeting required in that municipality) within the \$271.9 requested in their March 4, 1976, fiscal note.

A handwritten signature in cursive script, appearing to read "H. Malone", written over a horizontal line.

Hugh Malone, Chairman
House Finance Committee

Introduced: 2/16/76
Referred: Health, Education
and Social Services

1 IN THE SENATE

BY CHANCE

2 SENATE BILL NO. 654 am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 NINTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to statewide coordination, develop-
7 ment, and planning for the delivery of social services."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 47 is amended by adding a new chapter to read:

10 CHAPTER 70. SOCIAL SERVICES PLANNING.

11 Sec. 47.70.010. PURPOSE. The purpose of the state plan for social
12 services is to assess the state's needs for existing and new social
13 services, to establish priorities among these needs, and to present an
14 annual implemental plan to meet those needs based upon available state
15 and federal financing with the goals of

16 (1) achieving or maintaining economic self-support to pre-
17 vent, reduce, or eliminate dependency;

18 (2) achieving or maintaining self-sufficiency, including
19 reduction or prevention of dependency;

20 (3) preventing or remedying neglect, abuse, or exploitation
21 of children and adults unable to protect their own interests, or pre-
22 serving, rehabilitating, or reuniting families;

23 (4) preventing or reducing inappropriate institutional care
24 by providing alternative types of care including community-based care,
25 home-based care, or other forms of less intensive care; and

26 (5) securing referral or admission for institutional care
27 when other forms of care are not appropriate, or providing services to
28 individuals in institutions.

29 Sec. 47.70.020. STATE PLAN. (a) The department shall annually

1 provide to the legislature a detailed state plan for the delivery of
2 social services. It includes the following:

3 (1) a needs analysis of social services presently provided or
4 purchased by the state;

5 (2) a needs analysis of social services that are not pre-
6 sently provided or purchased by the state or not available from any
7 other source in the state;

8 (3) a needs analysis of social services provided by local
9 governments, nonprofit and charitable organizations, and profit corpora-
10 tions and partnerships, with an emphasis on their availability for
11 purchase by the state;

12 (4) a priority listing of social services to be provided or
13 purchased by the state for the succeeding fiscal year including:

14 (A) a justification of how each proposed social service
15 shall meet the goals established under sec. 10 of this chapter;

16 (B) the categories of individuals to whom the services
17 are to be provided, including categories based on the income of
18 individuals or their families;

19 (C) the geographic areas in which the services are to be
20 provided, with the nature and amount of the services to be provided
21 in each area;

22 (D) a description of the planning, evaluation, and re-
23 porting activities to be carried out in order to provide the
24 service;

25 (E) a description of the organizational structure
26 through which the program will be administered, including the
27 extent to which public and private agencies and volunteers will be
28 utilized in the provision of the services;

29 (F) estimated expenditures required for each of the

1 services to be provided, each of the categories of individuals to
2 whom the services are to be provided, and each of the geographic
3 areas in which the services are to be provided; and a comparison
4 between estimated state and other expenditures for the services
5 necessary to insure adequate availability of services to the entire
6 population of the state;

7 (5) a comprehensive budget for services provided or purchased
8 by the state based upon the prioritized listing required in (4) of this
9 subsection including expenditures for administration, planning, evalua-
10 tion, and personnel training directly related to the provision of those
11 services; and

12 (6) recommendations as to any necessary changes in existing
13 laws including licensing to improve the quality and availability of
14 social services, facilities and institutions, and social services man-
15 power.

16 (b) The state plan required by this chapter is the official state
17 plan prepared for the delivery of social services in the state and shall
18 include and meet all the applicable provisions required by title XX of
19 the Social Security Act, P.L. 93-647. The state plan may not be limited
20 to the planning of services funded by title XX, but shall include all
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29 in newspapers of general circulation published in each region at least

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11 public and members of the legislature the proposed state plan for the
12 following fiscal year.

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15 Administrative Procedure Act (AS 44.62).

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18 public input and comment provided for in secs. 30 and 40 of this chapter
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22 ment shall submit a budget and a detailed analysis of those prioritized
23 needs and funds which were addressed in the needs analysis and public
24 hearings, but were not included in the published state plan as a result
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#

seen by committee
on 5-24-76

SOCIAL SERVICES PLANNING BILL

SB 654

STATE PLAN

PREPARATION OF THE STATE PLAN WOULD REQUIRE THE FOLLOWING ACTIONS:

- A. IDENTIFICATION OF THE SOCIAL SERVICES NEEDS IN EACH COMMUNITY IN ALASKA
- B. PUBLIC HEARINGS TO OBTAIN INFORMATION FROM EACH COMMUNITY AS TO WHICH SERVICES THEY DEFINE AS THEIR PRIORITY NEEDS.
- C. ANALYSIS OF THE PRECEDING TWO POINTS AND PREPARATION OF A PLAN FOR THE DELIVERY OF SERVICES BASED ON THESE IDENTIFIED AND PRIORITIZED NEEDS.
- D. PUBLIC HEARINGS TO OBTAIN COMMENTS ON WHETHER THE PROPOSED STATE PLAN REFLECTS THE COMMUNITIES' DEMANDS.
- E. REFINEMENT AND PRESENTATION OF THE STATE PLAN TO THE LEGISLATURE INCLUDING:
 - 1. THE PRIORITIZED LISTING OF SERVICES TO BE DELIVERED BASED ON AVAILABLE STATE AND FEDERAL FUNDING.
 - 2. THE PRIORITIZED LISTING OF SERVICES IDENTIFIED AS NEEDED BUT UNAVAILABLE DUE TO INSUFFICIENT FUNDING RESOURCES.

SENATE BILL NO. 654

PROPOSED TIMELINE FOR PREPARATION OF
STATE PLAN, BUDGET AND COMMENTARY FROM PUBLIC TO LEGISLATURE

July - September

Public Meetings to Prepare State Plan
for Following Fiscal Year

Each fiscal year, department shall hold public meetings in each region for purpose of gathering information and testimony on availability and need of Social Services. Public notices shall be published in local newspapers to inform citizens of meeting time and place.

July - September

Formulation of State Needs Analysis

The department would be required to annually inventory and assess requirements of state in Social Services area. Input may be from any number of sources including public meetings held throughout the state.

By 3rd Week in
October

Proposed State Plan for Following Fiscal
Year Released to Public and Legislature

Department shall prepare proposed state plan based on public input and needs analysis.

3rd Week in October
to
3rd Week in January

Public Input Hearing

Public hearings shall be held for purposes of obtaining comment on state plan.

By 3rd Week in
January

Submission of State Plan, Budget and
Commentary From Public to Legislature

Department shall submit state plan and supporting commentary to legislature. Budget shall be submitted for proposed expenditures in conformity with state plan. Also, department shall submit budget and analysis of those prioritized needs which were addressed in needs analysis or hearings but not included in published state plan as a result of fiscal or legal constraints.

The Legislature of the State of Alaska
FISCAL NOTE

Second Session - Ninth Legislature

-REVISED-

I. REQUEST

Bill No. Senate Bill 654
Title: "An Act Relating to Statewide Coordination, Development, and Planning for the
Requested by: Delivery of Social Services
Return Date Requested: _____
Agency: Department of Health & Social Services Program: Div. of Social Services

II. FISCAL DETAIL

Budget Request Unit(s) Affected: Administration and Support

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80
100 PERSONAL SERVICES			65.0			
200 TRAVEL			2.5			
300 CONTRACTUAL			200.5			
400 COMMODITIES			1.5			
500 EQUIPMENT			2.4			
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL			271.9			

B. FUNDING: (Thousands of dollars)

GENERAL FUND			271.9			
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	3 /	/	/	/
MAN MONTHS (P./T.)	/	/	36 /	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Personal Services include 1 Chief Planner, 1 Statistical Analyst, 1 Clerk-Typist; Contractual represents expectation of contracting during FY 77 for a major portion of the needs analysis and public meetings.

IV. ATTACHMENTS

V. DATE: 3-4-76

PREPARED BY: Sam J. Granato
Director, Division of Social Services

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

Reviewed by Financial Management

Eugene A. Smith
Eugene A. Smith, H&SS Finance Officer

Position Paper

on

Senate Bill 654

"An Act relating to statewide coordination, development, and planning for the delivery of social services."

The Bill provides for expansion of social service planning, presently required of the department for use of federal funds available under Title XX, Social Security Act, to encompass the full range of social service needs and services in the State, including services of other public agencies and private agencies. The bill further requires that a State Plan for social services be submitted annually to the legislature, describing analyzed needs; identifying existing and needed services, providing certain information about each service; and proposing an annual implementation plan for social services, including a prioritization, a description of service delivery, an analysis of costs, and any recommended statute changes required. Public meetings are to be conducted to gather information and receive testimony and public hearings are to be held for review of the proposed Plan.

The Bill, as proposed, is not basically inconsistent with planning presently required on a more limited scale in relation to use of federal Title XX, SSA, funds; the more comprehensive approach described in the Bill, however, has significant cost implications and raises certain questions, as follows:

1. The goals established in Sec. 47.70.010 of the Bill are consistent with those which are presently proposed as National Goals under Title XX, SSA. When and if National goals or statutes change, affecting use of federal funds, will it be necessary to amend the statute? This is also reflected in 47.70.020 (b) which specifically mentions Title XX, SSA.

2. Public meetings required under Sec. 47.70.030 shall be held in the first quarter of each fiscal year. Should the Bill become law, there will be insufficient time for the department to recruit, select and train staff, and prepare for public meetings within the first quarter of FY77. Because of the importance of establishing a strong, well-documented first Plan, it would seem advisable to allow sufficient lead time to ensure that the public meetings are an effective instrument for planning. It is proposed, therefore, that a subsection be added to this section providing that the public meetings to be held for the first fiscal year after passage, be held within the first half of the fiscal year.

3. The definition of "social services", as proposed, encompasses a wide range of activities, including both those

under the administration of the department and those administered by other agencies of the State. In addition, provisions of Sec. 47.70.020 (a) (3) extend the definition to include activities of "local governments, nonprofit and charitable organizations, and profit corporations and partnerships..." This would require the department to become the planning body re: social services, for the entire state, both the public and private sectors. While such consolidation of planning can be argued favorably, the full cooperation of other departments, agencies, and offices will be required, and without proper financial support and staffing, the undertaking will fail to achieve its potential.

While the department supports the concept proposed in the Bill, the cost of implementation would exceed the budget for the department as proposed by the Governor.

Recommended By: *John J. Brannato* 3/2/76
(Director) (Date)

Approved By: *Louis M. Jurek* 3/2/76
for (Commissioner) (Date)

Comments by Governor's Office:

By: _____ (Date)

THE LEGISLATURE OF THE STATE OF ALASKA
FISCAL NOTE

Second Session - Ninth Legislature

*file
5-24-76*

I. REQUEST

Bill No. HCS CS SB 499
 Title: _____
 Requested by: _____ Date: _____
 Return Date Requested: _____
 Agency: _____ Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81
100 PERSONAL SERVICES						
200 TRAVEL		7.5				
300 CONTRACTUAL		1.8				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		9.3				

B. FUNDING: (Thousands of dollars)

GENERAL FUND		9.3				
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	/	/	/	/	/
MAN MONTHS (P./T.)	/	/	/	/	/	/

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. ATTACHMENTS

V. DATE: _____ PREPARED BY: Ken Cates

*Division of Personnel
Department of Administration*

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)