

Leg. Finance - Finance Comte Files (1971-72) 8879

SB 28 cont., 29, 42, 48

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STATE OF ALASKA
 Dept. of Administration
 Budget & Management Div.

REQUEST FOR NEW POSITION

AGENCY	Health & Welfare	CODE	06
OPERATING PROGRAM			
ACTIVITY	Violent Crimes		
FUNCTION	Compensation Board		

For the Fiscal Year Ending June 30, 1972

PROPOSED POSITION TITLE Secretary I RANGE 10 LOCATION Juneau
 TYPE OF POSITION Permanent Full Time REFERENCE: 02-13B, LINE 2

CODE (1)	EXPENDITURE BY OBJECT (2)	EXPENDITURES (3)	DETAIL OF RELATED EXPENSES (4)	APPROVED CLASSIFICATION	CLASS CODE	RANGE	APPROVED BY	EFFECTIVE DATE	LOCATION	PCN
100	PERSONAL SERVICES	9,393	Salary \$8,028; Benefits \$1,365							
200	TRAVEL									
300	CONTRACTUAL SERVICES	1,000	Office space rentals \$1,000							
400	COMMODITIES	300	Office supplies							
500	EQUIPMENT	1,325	Transcriber unit \$525; Desk \$240; Chair \$50; Typewriter \$510.							
TOTAL		12,018								
NARRATIVE JUSTIFICATION:										
								CERTIFICATION BY DEPARTMENT HEAD		DATE

STATE OF ALASKA
 Dept. of Administration
 Budget & Management Div.

DETAIL OF EXPENDITURES -
 200, TRAVEL

AGENCY	Health & Welfare	CODE	06
OPERATING PROGRAM			
ACTIVITY	Violent Crimes		
FUNCTION	Compensation Board		

For the Fiscal Year Ending June 30, 1972

CODE (1)	TRAVEL CLASSIFICATION (2)	1969-1970 Actual (3)	1970-1971 Authorized (4)	1971-1972 ESTIMATED			
				Department Request (5)	Increase (Decrease) (6)	Governor's Allowance (7)	Legislative Allowance (8)
210	TRANSPORTATION COSTS WITHIN ALASKA			8,200	8,200		
220	PER DIEM & OTHER COSTS WITHIN ALASKA			5,400	5,400		
230	TRANSPORTATION COSTS OUTSIDE ALASKA						
240	PER DIEM COSTS OUTSIDE ALASKA						
	TOTAL			13,600	13,600		

ANALYSIS OF REQUESTED TRAVEL

PURPOSE	LOCATION	DATE	EMPLOYEE TRAVELLING	NO. DAYS	COST		PROGRAM	
					TRANS.	PER DIEM	MAINT. LVL.	INCREASE
Board Meetings	Variable	Variable	Board Members (3)	30	5,000	3,150		8,150
Hearings	Variable	"	Hearing Officer	40	1,700	1,400		3,100
Board Meetings	Variable	"	Admin. Officer	30	1,000	900		1,900
Auto Rentals			Admin. Officer		500			500
					8,200	5,450		13,650

STATE OF ALASKA
Dept. of Administration

DETAIL OF EXPENDITURES -
300, CONTRACTUAL SERVICES

AGENCY OPERATING PROGRAM	Health & Welfare	CODE 06
ACTIVITY	Violent Crimes	
FUNCTION	Compensation Board	

For the Fiscal Year ending June 30, 1972

CODE (1)	CONTRACTUAL SERVICES CLASSIFICATION (2)	1969-1970 Actual (3)	1970-1971 Authorized (4)	1971-1972 ESTIMATED			
				Department Request (5)	Increase (Decrease) (6)	Governor's Allowance (7)	Legislative Allowance (8)
310	COMMUNICATIONS			1,600	1,600		
320	PRINTING AND ADVERTISING			500	500		
330	RENTS AND UTILITIES			3,000	3,000		
340	REPAIRS, SERVICES AND ALTERATIONS						
350	TRANSPORTATION OF THINGS						
360	EQUIPMENT RENTAL						
370	INSURANCE AND BONDING						
380	PROFESSIONAL FEES AND SERVICES						
390	OTHER CONTRACTUAL SERVICES			2,000	2,000		
	TOTAL			7,100	7,100		

EXPENDITURE REQUEST - COST ANALYSIS	PROGRAM MAINTENANCE LEVEL	PROGRAM INCREASE	TOTAL
310		1,600	1,600
320		500	500
330		3,000	3,000
340			
350			
360			
370			
380			
390		2,000	2,000

7,100 7,100

EXPENDITURE REQUEST - NARRATIVE ANALYSIS

- 310 - Telephone, telegraph, and postage
- 320 - Printing forms
- 330 - Office space rental
- 390 - Witness fees

STATE OF ALASKA
 Dept. of Administration
 Budget & Management Div.

DETAIL OF EXPENDITURES --
 400, COMMODITIES

AGENCY _____	CODE
OPERATING PROGRAM _____	
ACTIVITY _____	
FUNCTION _____	

For the Fiscal Year Ending June 30, 1972

CODE (1)	COMMODITY CLASSIFICATION (2)	1969-1970 Actual (3)	1970-1971 Authorized (4)	1971-1972 ESTIMATED			
				Department Request (5)	Increase (Decrease) (6)	Governor's Allowance (7)	Legislative Allowance (8)
410	CLOTHING						
430	FOOD FOR HUMAN CONSUMPTION						
440	FUEL (OTHER THAN FOR MOTOR VEHICLES)						
450	MAINTENANCE & CONSTRUCTION MATERIALS						
460	MOTOR VEH. PARTS, SUPPLIES & ACCESSORIES						
470	PROFESSIONAL & SCIENTIFIC SUPPLIES						
480	STATIONARY AND OFFICE SUPPLIES			800	800		
490	OTHER SUPPLIES, MATERIALS AND PARTS						
TOTAL				800	800		

EXPENDITURE REQUEST -
 COST ANALYSIS

	PROGRAM MAIN- TENANCE LEVEL	PROGRAM INCREASE	TOTAL
410			
430			
440			
450			
460			
470			
480		800	800
490			

800

800

EXPENDITURE REQUEST -
 NARRATIVE ANALYSIS

STATE OF ALASKA
 Dept. of Administration
 Budget & Management Div.

DETAIL OF EXPENDITURES —
 500, EQUIPMENT

For the Fiscal Year Ending June 30, 1972

AGENCY	Health & Welfare	CODE	06
OPERATING PROGRAM			
ACTIVITY	Violent Crimes		
FUNCTION	Compensation Board		

CODE (1)	EQUIPMENT CLASSIFICATION (2)	1969-1970 Actual (3)	1970-1971 Authorized (4)	1971-1972 ESTIMATED			
				Department Request (5)	Increase (Decrease) (6)	Governor's Allowance (7)	Legislative Allowance (8)
510	VEHICLES, BOATS, AIRPLANES			2,300	2,300		
520	OFFICE FURNITURE AND EQUIPMENT						
530	EQUIPMENT PECULIAR TO THE PROGRAM						
560	SHOP AND MAINTENANCE EQUIPMENT						
590	OTHER EQUIPMENT						
TOTAL				2,300	2,300		

ANALYSIS OF EQUIPMENT REQUEST

ITEM NO.	DESCRIPTION OF REQUEST	EQUIP. CODE	NO. OF UNITS	UNIT COST	TOTAL COST	PROGRAM	
						MAINT. LVL	INCREASE
1.	Executive Desk	520	1	188	188		188
2.	Executive Chair	520	1	60	60		60
3.	Side Chair	520	3	25	75		75
4.	Dictating Unit	520	1	525	525		525
5.	Transcribing Unit	520	1	525	525		525
6.	Typist Desk	520	1	240	240		240
7.	Typist Chair	520	1	50	50		50
8.	Electric Typewriter	520	1	510	510		510
9.	File Cabinet	520	1	100	100		100
					2,273		2,273

STATE OF ALASKA
 Dept. of Administration
 Budget & Management Div.

DETAIL OF EXPENDITURES --
 600, 700, 800 --
 LANDS, GRANTS & MISC.

For the Fiscal Year Ending June 30, 1972

AGENCY	Health & Welfare	CODE	06
OPERATING PROGRAM			
ACTIVITY	Violent Crimes		
FUNCTION	Compensation Board		

CODE (1)	EXPENDITURE CLASSIFICATION (2)	1969-1970 Actual (3)	1970-1971 Authorized (4)	1971-1972 ESTIMATED			
				Department Request (5)	Increase (Decrease) (6)	Governor's Allowance (7)	Legislative Allowance (8)
600	LAND, BLDGS, NON-STRUCTURAL IMPROVEMENT						
700	GRANTS CLAIMS AND SHARED REVENUE Compensation Payments			50,000	50,000		
800	MISCELLANEOUS						

EXPENDITURE REQUEST --
 COST ANALYSIS

	PROGRAM MAIN- TENANCE LEVEL	PROGRAM INCREASE	TOTAL

The Legislature of the State of Alaska
 FISCAL NOTE
 Second Session - Seventh State Legislature

I. REQUEST

Bill Identification: SB 28
 Title: Violent Crimes Compensation Board
 Requested by: Legislative Finance Date: Feb 22, 1972
 Return Date Requested: Feb. 29, 1972
 Agency: Health & Social Services Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____
 A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 72	FY 73	FY 74	FY 75	FY 76	FY 77
100 PERSONAL SERVICES		33.7	35.4	36.3	37.2	38.2
200 TRAVEL		13.6	15.0	18.0	20.0	22.5
300 CONTRACTUAL		7.1	8.0	9.0	9.5	10.0
400 COMMODITIES		.8	.9	1.0	1.0	1.0
500 EQUIPMENT		2.3	---	---	---	---
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		50.0	150.0	250.0	300.0	350.0
TOTAL		107.5	209.3	314.3	367.7	421.7

B. FUNDING: (Thousands of dollars)

GENERAL FUND		107.5	209.3	314.3	367.7	421.7
FEDERAL FUNDS						
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	2 /	2 /	2 /	2 /	2 /
MAN MONTHS (P./T.)	/	24 /	24 /	24 /	24 /	24 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The expenses of the Violent Crimes Compensation Board plus two employees, an administrator and secretary are estimated at \$57.5 for FY 73; \$59.3 for FY 74; \$64.3 for FY 75; \$67.7 for FY 76 and \$71.7 for FY 77.

No statistics are available which would indicate the probable amount of claims which might be awarded under the provisions of SB 28 during FY 73 and subsequent years. For planning purposes only the amounts included in Grants and Claims (code 700) are 50.0; 150.0; 250.0; 300.0 and 350.0 for FY 73 through FY 77.

These amounts could be either inadequate or excessive depending on circumstances

IV. ATTACHMENTS over which we would have no control.

V. DATE: February 28, 1972

PREPARED BY: H. F. Trivette

H. F. Trivette, Budget Officer

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

FISCAL DETAIL - FISCAL NOTE - SB 28

	Salary Range	Salary	Benefits	Equipment	Other	No. of Positions	Total Costs
Administrator	22	20,388	3,466	948	7,000	1	31,802
Secretary	10	8,424	1,432	1,325	1,300	1	12,481
<u>Travel (200)</u>							
Staff travel - Administrator	2,400						
Board Members (3)	8,100						
Hearing Officer	3,100						
Total		13,600					
<u>Contractual Services (300)</u>							
310 Communications	1,600						
320 Printing	500						
330 Rents & Utilities	3,000						
390 Witness Fees	2,000						
Total		7,100					
<u>Commodities</u>							
480 Stationery & Office Supplies		800					
<u>Equipments</u>							
520 Office Furniture & Equipment		2,300					
<u>Grants & Claims</u>							
Compensation Payments		50,000					

1 IN THE SENATE

BY MILLER

2 SENATE BILL NO. 28

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing a Violent Crimes Compensation
7 Board; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 18 is amended by adding a new chapter to read:

10 CHAPTER 67. VIOLENT CRIMES COMPENSATION BOARD.

11 Sec. 18.67.010. PURPOSE. It is the purpose of this chapter to
12 facilitate and permit the payment of compensation to innocent persons
13 injured and to dependents of persons killed as a result of certain
14 serious crimes or in attempts to prevent the commission of crime or to
15 apprehend suspected criminals.

16 Sec. 18.67.020. CRIMINAL INJURIES COMPENSATION BOARD. (a) There
17 is the Violent Crimes Compensation Board in the Department of Health
18 and Welfare composed of three members to be appointed by the governor.
19 One of the members shall be designated as chairman by the governor.
20 At least one member shall be a medical or osteopathic physician
21 licensed to practice in this state.

22 (b) The term of office of each member of the board is three years,
23 except that of the members first appointed one shall be appointed for
24 a term of three years, one for a term of two years, and one for a term
25 of one year. All vacancies, except through the expiration of term,
26 shall be filled for the unexpired term only.

27 (c) Each member of the board is eligible for reappointment and
28 serves at the pleasure of the governor.

29 (d) Each member of the board is eligible for reappointment

1 and any member of the board may be removed by the governor for in-
2 efficiency, neglect of duty or malfeasance in office after due notice
3 and hearing.

4 (e) Members of the board receive no salary, but are entitled to
5 per diem and travel expenses authorized by law for other boards.

6 (f) The board may appoint one or more hearing officers, who must
7 be licensed to practice law in the state, to conduct hearings and take
8 testimony in proceedings under this chapter, but final determinations
9 of any matter shall be only by the board. A hearing officer acting
10 under this section shall report his findings of fact and conclusions of
11 law to the board, together with the reasons for the findings and con-
12 clusions. The board shall act only after consideration of the report
13 and such other evidence as it considers appropriate.

14 (g) The board may appoint and fix the duties of personnel
15 necessary for carrying out its functions under this chapter.

16 Sec. 44.58.030. APPLICATION FOR COMPENSATION. (a) Any person
17 who may be eligible for compensation under this chapter may make appli-
18 cation to the board. In a case in which the person entitled to make
19 application is a minor, the application may be made on his behalf by
20 his parent or guardian. In a case in which the person entitled to make
21 application is mentally incompetent, the application may be made on his
22 behalf by his parent, guardian or other individual authorized to
23 administer his estate.

24 (b) In order to be eligible for compensation under this chapter,
25 the applicant shall, before a hearing on an application under this
26 chapter, submit reports, if reasonably available, from all physicians
27 or surgeons who have treated or examined the victim in relation to the
28 injury for which compensation is claimed at the time of or subsequent to
29 victim's injury or death. If, in the opinion of the board, reports on

1 the previous medical history of the victim, a report on the examination
2 of the injured victim, or a report on the cause of death of the victim
3 by an impartial medical expert would be of material aid to its deter-
4 mination, the board shall order the reports and examination.

5 Sec. 44.58.040. HEARINGS. (a) Upon application made under the
6 provisions of this chapter, the board shall fix a time and place for a
7 hearing and shall give notice to the applicant.

8 (b) For the purpose of carrying out the provisions of this chap-
9 ter, the board or its hearing officer may hold the hearings, sit and
10 act at the times and places, and take the testimony that it or he con-
11 siders advisable. The board or its hearing officer may administer oaths
12 or affirmations to witnesses. The board has full powers of subpoena and
13 compulsion of attendance of witnesses and production of documents, but
14 no subpoena shall be issued except under the signature of a member of
15 the board. Application to a court for aid in enforcing the subpoena
16 may be made in the name of the board only by a board member. Subpoenas
17 are served by any person designated by the board.

18 (c) The applicant and any other person having a substantial
19 interest in a proceeding may appear and be heard, produce evidence and
20 cross-examine witnesses in person or by his attorney. The board or its
21 hearing officer also may hear other persons who in its or his judgment
22 may have relevant evidence to submit.

23 (d) Admissibility of evidence is governed by the Administrative
24 Procedure Act (AS 44.62).

25 (e) If a person has been convicted of an offense with respect to
26 an act on which a claim under this chapter is based, proof of that
27 conviction shall be taken as conclusive evidence that the offense has
28 been committed, unless an appeal or a proceeding with regard to it is
29 pending.

1 (f) Orders and decisions of the board shall be final.

2 Sec. 44.58.050. ATTORNEY FEES. The board may, as part of an order
3 entered under this chapter, determine and allow reasonable attorney
4 fees, which shall not exceed 15 per cent of the amount awarded as
5 compensation under sec. 70 of this chapter, to be paid out of but not
6 in addition to the amount of the compensation, to the attorney repre-
7 senting the applicant. It is unlawful for the attorney to ask for,
8 contract for, or receive a larger sum than the amount allowed in the
9 award.

10 Sec. 44.58.060. REGULATIONS. In the performance of its functions,
11 the board is authorized to make, rescind and amend regulations pre-
12 scribing the procedures to be followed in the filing of applications
13 and proceedings under this chapter, and other matters the board con-
14 siders appropriate.

15 Sec. 44.58.070. STANDARDS FOR COMPENSATION. For the purpose of
16 determining the amount of compensation payable under this chapter, the
17 board shall, insofar as practicable, formulate standards for uniform
18 application of this chapter and take into consideration rates and
19 amounts of compensation payable for injuries and death under other
20 laws of the state and of the United States and the availability of funds
21 appropriated for purposes of this chapter.

22 Sec. 44.58.080. AWARING COMPENSATION. (a) In a case in which a
23 person is injured or killed by an incident specified in sec. 90(1) of
24 this chapter, or by any act of any other person which is within the
25 description of offenses listed in sec. 90(2) of this chapter, the
26 board may order the payment of compensation in accordance with the
27 provisions of this chapter:

- 28 (1) to or for the benefit of the injured person;
29 (2) in the case of personal injury of the victim, to any

1 person responsible for the maintenance of the victim who has suffered
2 pecuniary loss or incurred expenses as a result of the injury; or

3 (3) in the case of death of the victim, to or for the benefit
4 of any one or more of the dependents of the victim.

5 (b) For the purposes of this chapter, a person is considered to
6 have intended an act notwithstanding that by reason of age, insanity,
7 drunkenness, or otherwise, he was legally incapable of forming a
8 criminal intent.

9 (c) In determining whether to make an order under this section,
10 the board shall consider all circumstances determined to be relevant,
11 including provocation, conduct or any other behavior of the victim
12 which directly or indirectly contributed to his injury or death; the
13 prior case or social history, if any, of the victim; need for financial
14 aid; and any other relevant matters.

15 (d) An order may be made under this section whether or not any
16 person is prosecuted or convicted of an offense arising out of the act
17 which caused the injury or death involved in the application. Upon
18 application made by an appropriate prosecuting authority, the board
19 may suspend proceedings under this chapter for a period it considers
20 appropriate on the ground that a prosecution for an offense arising out
21 of the act which caused the injury or death involved in the application
22 has been commenced or is imminent.

23 Sec. 44.58.085. RECOVERY FROM COLLATERAL SOURCE. (a) The board
24 shall deduct from any compensation awarded under this chapter any pay-
25 ments received from the offender or from any person on behalf of the
26 offender, or from the United States, a state, or any of its subdivisions
27 or agencies, or any private source or any emergency awards under
28 sec. 105 of this chapter, for injury or death compensable under this
29 chapter.

1 (b) If compensation is awarded under this chapter and the person
2 receiving it also receives a collateral sum under (a) of this section
3 which has not been deducted from it, he shall refund to the board the
4 lesser of the sums or the amount of compensation paid to him under this
5 chapter.

6 Sec. 44.58.090. INCIDENTS AND OFFENSES TO WHICH CHAPTER APPLIES.
7 The board may order the payment of compensation in accordance with the
8 provisions of this chapter for personal injury or death which resulted
9 from

10 (1) an attempt on the part of the applicant to prevent the
11 commission of crime, or to apprehend a suspected criminal, or in aiding
12 or attempting to aid a police officer to do so, or in aiding a victim
13 of a crime, or

14 (2) the commission or attempt on the part of one other than
15 the applicant to commit any of the following offenses: mayhem; indecent
16 act with children; kidnapping; murder; manslaughter; rape; assault with
17 intent to kill, rob, rape, or poison; assault with intent to maim;
18 assault with a dangerous weapon; threats to do bodily harm; or lewd,
19 indecent, or obscene acts.

20 Sec. 44.58.100. NATURE OF THE COMPENSATION. The board may order
21 the payment of compensation under this chapter for

22 (1) expenses actually and reasonably incurred as a result of
23 the personal injury or death of the victim;

24 (2) loss of earning power as a result of total or partial
25 incapacity of the victim;

26 (3) pecuniary loss to the dependents of the deceased victim;
27 and

28 (4) any other loss resulting from the personal injury or
29 death of the victim which the board determines to be reasonable.

1 Sec. 44.58.105. EMERGENCY COMPENSATION. If it appears to the
2 board that, prior to taking action on an application, the claim is one
3 for which compensation is probable, and undue hardship will result
4 to the applicant if immediate payment is not made, the board may make
5 an emergency award of compensation to the applicant pending a final
6 decision in the case. However

7 (1) the amount of the emergency compensation shall not
8 exceed \$500;

9 (2) the amount of the emergency compensation shall be
10 deducted from the final compensation made to the applicant;

11 (3) the excess of the amount of the emergency compensation
12 over the final amount shall be repaid by the applicant to the board.

13 Sec. 44.58.110. LIMITATIONS ON AWARDING COMPENSATION. (a) No
14 order for the payment of compensation may be made under sec. 80 of this
15 chapter unless the application has been made within two years after the
16 date of the personal injury or death, and the personal injury or death
17 was the result of an incident or offense listed in sec. 90 of this
18 chapter which had been reported to the police within five days of its
19 occurrence or, if the incident or offense could not reasonably have
20 been reported within that period, within five days of the time when a
21 report could reasonably have been made.

22 (b) No compensation may be awarded if the victim:

23 (1) is a relative of the offender;

24 (2) is at the time of the personal injury or death of the
25 victim living with the offender as a member of his family or household,
26 or maintaining a sexual relationship, whether illicit or not, with the
27 person or with any member of his family;

28 (3) violated a penal law of the state, which violation
29 caused or contributed to his injuries or death; or

1 (4) is injured as a result of the operation of a motor
2 vehicle, boat or airplane unless the vehicle was used as a weapon in a
3 deliberate attempt to run the victim down.

4 (c) No compensation may be awarded under this chapter in an amount
5 in excess of \$10,000 and all payments shall be made in a lump sum.

6 (d) Orders for payment of compensation under this chapter may be
7 made only as to injuries or death resulting from incidents or offenses
8 occurring on and after July 1, 1971.

9 Sec. 44.58.120. RECOVERY FROM OFFENDER. When an order for the
10 payment of compensation for personal injury or death is made under this
11 chapter, the board, upon payment of the amount of the order, is subro-
12 gated to the cause of action of the applicant against the person or
13 persons responsible for the injury or death and is entitled to bring an
14 action against the person or persons for the amount of the damages sus-
15 tained by the applicant. If an amount greater than that paid under the
16 order is recovered and collected in the action, the board shall pay the
17 balance to the applicant.

18 Sec. 44.58.122. FALSE CLAIM. A person who knowingly makes a
19 false claim under this chapter is guilty of a misdemeanor and upon
20 conviction is punishable by a fine of not less than \$500, or by
21 imprisonment for not more than one year, or by both, and shall forfeit
22 any benefit received and shall repay the state for any payment of
23 compensation made under this chapter.

24 Sec. 44.58.124. SURVIVAL AND ABATEMENT. The rights to compen-
25 sation created under this chapter are personal and shall not survive
26 the death of a victim or dependent entitled to them, except that if
27 the death occurs after an application for compensation has been filed
28 with the Violent Crimes Compensation Board, the proceeding shall not
29 abate, but may be continued by the legal representative of the

1 decedent's estate.

2 Sec. 44.58.130. REPORTS. The board shall prepare and transmit to
3 the governor and legislature annually a report of its activities under
4 this chapter including the name of each applicant, a brief description
5 of the facts in each case, and the amount of compensation awarded.

6 Sec. 44.58.140. DEFINITIONS. In this chapter

7 (1) "board" means the Violent Crimes Compensation Board;

8 (2) "dependent" means a relative of deceased victim, who was
9 dependent upon the victim's income at the time of his death; children
10 of a victim born after a victim's death are included;

11 (3) "personal injury" means actual bodily harm;

12 (4) "relative" means spouse, parent, grandparent, stepparent,
13 natural born child, stepchild, adopted child, grandchild, brother,
14 sister, half brother, half sister, or spouse's parents;

15 (5) "victim" means a person who is injured or killed by an
16 incident specified in sec. 90 of this chapter.

17 * Sec. This Act takes effect on the day after its passage and approval
18 or on the day it becomes law without approval.



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James D. Smith
Signature of Camera Operator

4/4/89
Date

The Legislature of the State of Alaska
 FISCAL NOTE
 Second Session - Seventh State Legislature

I. REQUEST

Bill Identification: SB 79
 Title: Conservation Action Corps
 Requested by: Legislative Finance Date: 2/19/72
 Return Date Requested: 2/29/72
 Agency: Natural Resources Program: _____

II. FISCAL DETAIL

Budget Request Unit(s) Affected: IV F Nat Res & En Con - Parks & Recreation

A. EXPENDITURES: (Thousands of dollars)

OBJECT	FY 72	FY 73	FY 74	FY 75	FY 76	FY 77
100 PERSONAL SERVICES	30.0	100.7	469.0	917.0	917.0	917.0
200 TRAVEL						
300 CONTRACTUAL	6.0	16.0	32.0	64.0	64.0	64.0
400 COMMODITIES	1.0		14.0	28.0	28.0	28.0
500 EQUIPMENT	13.0	33.0	22.0	25.0	25.0	25.0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	50.0	149.7	537.0	1,034.0	1,034.0	1,034.0

B. FUNDING: (Thousands of dollars)

GENERAL FUND	50.0	30.0	107.4	206.6	206.8	206.8
FEDERAL FUNDS		119.7	429.6	827.2	827.2	827.2
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	7 / 50	14 / 200	57 / 1000	107 / 2000	107 / 2000	107 / 2000
MAN MONTHS (P./T.)	22 / 150	44 / 600	174 / 3000	324 / 6000	324 / 6000	324 / 6000

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assumptions: ACAC enrollees salaries are \$25/week; program lasts 12 weeks.
 Supervisors are available for 14 weeks. S02454 will pass & provide 80% federal matching assistance in FY 1974.

Program Summary: In FY 1973, 50 enrollees will be used. This will require 5 field supervisors and 2 overhead. See issue analysis attached for detail of program.

(Continues on reverse)

IV. ATTACHMENTS

Issue analysis

V. DATE: 2/22/72

PREPARED BY: T. G. Smith, Director
 Division of Parks

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Analysis: (cont'd)

<u>New Positions</u>	<u>FY 73</u>	<u>FY 74</u>	<u>FY 75</u>	<u>FY 76</u>	<u>Total</u>
Park Ranger II	1	1	1	-	3
Clerk-Typist III	1	1	1	-	3
Admin. Assist. II	-	-	1	-	1
Park Ranger I	5	5	40	50	100
Enrollees	50	150	800	1000	2000

1. Organizational structure will be integral with Division of Parks. Each Park Ranger I will have 10 enrollees and will be responsible to a Park Ranger II who will coordinate work programs and be responsible to the District Parks Supervisor.
2. Long range plans are for improvement of the park system, principally in trail development, facility repair, landscaping, etc. Benefits include better maintenance and more facilities in park system and an opportunity for useful work for youth.

Note: Section 41.20.210 should read "parks division" not "parks and recreation division."

MEMORANDUM

State of Alaska

DEPARTMENT OF NATURAL RESOURCES
DIVISION OF PARKSTO: Harry Aase
Departmental Administrative Officer

DATE: January 4, 1972

FROM:

Theodore G. Smith *TGS*
DirectorSUBJECT: Fiscal Year 73 Issue
Analysis File Reference 1530-5

The following information is provided to supplement the issue analysis of the Youth Conservation Corps which was submitted with our budget request last fall.

Senator Henry M. Jackson has introduced into the Congress S-2454, a bill to amend the Youth Conservation Corps Act of 1970 to expand the Youth Conservation Corps pilot program. The bill makes available for youths in the Youth Conservation Corps program "existing but unoccupied Federal facilities and surplus and/or unused equipment of all types including military facilities and equipment". Additionally, it provides for establishment of a pilot Federal/State cost sharing program and sets the Federal share of any such program at 80%. It requires that the total number of employees of the YCC in State programs shall not exceed 25% nor be less than 10% of the total number of employees. It carries an appropriation authorization of 150 million dollars annually.

STATE
OF ALASKA

MEMORANDUM

Issue Analysis
Alaska Conservation CorpsTO:

Background: The last two sessions of the legislature have considered bills to establish an "Alaska Conservation Action Corps". Under terms of the latest bill (S1329 in the 1971 session) this corps would be located in the Division of Parks, Department of Natural Resources and would perform a variety of tasks for various state and local agencies.

The question of implementation of such an organization was suggested by the Division of Parks for issue analysis in May. The issue was determined to be one for analysis and was assigned to the Division of Parks in July.

The preliminary issue specification cited the need to (1) provide summer employment opportunities and (2) improve the State Park System. The assignment of the issue analysis included the requirements that it be coordinated with all needs of park and recreation development, that it teach useful skills, and that it benefit from maximum federal participation.

Problems and Objectives: The issue specification cited above states a twin problem: seasonal unemployment among youth and the need for improvement of the State Park System. The legislation proposed has a broader focus than just state parks, therefore the objectives of this analysis will be to define a program which will provide seasonal employment for young people in the field of conservation.

Dates: The Department of Labor advises that as of July 31 their youth (16-21) applications totaled 3,089 for full time employment and 2,166 for summer employment.

Of the state agencies queried, only the Department of Fish & Game responded with a work program. No local agencies were queried.

State minimum wage is \$2.10 per hour. Costs of room and board at University of Alaska and AMU was in the range of \$100-\$135 per week per person.

Public Law 91-378, August 13, 1970, provided a pilot program designated as the Youth Conservation Corps. The program was authorized for 3 years at \$3,500,000/year. The Secretaries of Agriculture and Interior were directed to prepare a report within one year of the date of the act "indicating the most feasible and efficient method for initiating a cost sharing youth conservation program with state natural resource, conservation, or outdoor recreation agencies". A copy of the report has been requested, but not received. A telephone conversation with Mr. Patrick Felker, planning team member representing the Department of Interior, indicates that the administration, based on this report, will recommend such a cost sharing program to the Congress.

1530-5

volunteer, i.e. salaries should be minimal. The program should cover 10 weeks in mid-summer. Eligible sponsors should include state, local, and private conservation agencies.

Legislation establishing the program should include waiver of the child labor laws and minimum wage laws. The appropriation for the program should be for the specific summer period rather than for a fiscal year.

The first year program should be a pilot operation. The later years should aim at providing 2,000-2,500 summer jobs.

Cost Estimates

Supervision & Administration: Teachers should provide the bulk of the field supervision. Ratio of field supervision will be 1 for every 10 participants. Pay for field supervision is estimated at \$150/week for 12 weeks. In addition 3 regional supervisors and clerical assistance will be required for 14 weeks. Regional supervisor salaries are estimated at \$200/week. Clerical assistance is estimated at \$150/week.

Participant Salaries: This is estimated at \$25/week.

Transportation: One vehicle will be required for each 10 participants. In most cases, school buses can be utilized.

Camps: This will require housing in tents or trailers. Supervisory ratio will be doubled. Meal costs are estimated at \$2/day/person.

Equipment: Consists of hand tools for field crews plus office equipment for regional supervisors and staff.

An assumption is made that 50% of the enrollees would be utilized by state agencies; that the state will pay all salaries but that local or private sponsors will provide transportation, and equipment; that the first year will enroll 200 participants; that mobile corps will be established in the second year; and that by the second year, 1,000 jobs will be available; that in subsequent years, 2,000 jobs will be available.

	<u>First Year</u>	<u>Second Year</u>	<u>Subsequent Year</u>
Supervision			
Field	\$ 36,000	\$198,000	\$ 396,000
Office	14,700	21,000	21,000
Salaries	50,000	250,000	500,000
Transportation	16,000	32,000	64,000
Camps		14,000	28,000
Equipment	33,000	22,000	25,000
Total	<u>\$120,000</u> 149,700	\$537,000	\$1,034,000

Alternatives: The only program that will meet the objectives of the study is one to provide funds to conservation agencies to hire youths. The only alternative to such a program is no program; however, there are many alternatives available within such a program.

Participants

Age: Very young participants would not contribute greatly to the second objective. Older participants should be well on the road to a career and would need a higher salary to finance schooling.

Sex: A male only corps would be easier to administer, i.e., no problems with housing, interchangeability of assignments, etc. It would not meet the first objective of providing employment for youth (all youths).

Health: A program restricted to non-handicapped should be easier to administer but would not provide opportunities for all youths.

Program

Duration: Over half of the unemployed youths tallied were looking for permanent employment. A summer only program should not exceed 3 months--the approximate duration of school vacations. Year round employment could probably best be handled by increasing appropriations for personal services to various agencies rather than establishment of a year round corps.

Salary: A low pay range would permit enrollment of more youths for a given amount. It would not, however, provide sufficient funds to enable saving for school or assist in family living expenses. Existing welfare programs and school assistance grants are a more logical vehicle for these objectives.

Type: A residential program would be more efficient in providing work opportunity in relatively remote areas. It would, however, be more costly. This could be reduced by using mobile corps--trailers, tents, etc. A non-residential program would require purchase or rental of man-haul equipment.

Sponsors: A program for state agencies only would provide fewer jobs than one including local and private agencies.

Eligibility

Residence: A state-federal program could restrict participation to Alaska residents. Federal participation would probably preclude this.

Economic: A program restricted to a specific level of family income would be difficult to police and would not provide maximum job opportunities.

Recommended Program: Participants should be at least 15 years of age but not have reached their 19th birthday. There should be no other restrictions.

The program should be non-residential for at least the first year. The second year it could be expanded to include mobile corps. The orientation should be

Committee Report

HOUSE OF REPRESENTATIVES

2/17/72

1-16-72 Date

Mr. Speaker

The Committee on FINANCE has had SB 29

under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- (other) reports it back with attached amendments

MEMBERS SIGNING THE MAJORITY REPORT:

<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>
<u>[Signature]</u>	<u>[Signature]</u>	<u>[Signature]</u>

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

- _____ recommends:
- _____ recommends:
- _____ recommends:
- _____ recommends:
- _____ recommends:

[Signature]
CHAIRMAN

Introduced: 1/18/71
Referred: State Affairs;
Resources

1 IN THE SENATE

BY JOSEPHSON

2 SENATE BILL NO. 29

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act creating the Alaska Conservation Action
7 Corps."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 41.20 is amended by adding new sections to read:

10 ARTICLE 5. ALASKA CONSERVATION ACTION CORPS.

11 Sec. 41.20.200. DECLARATION OF PURPOSE. The purpose of secs.
12 200 - 240 of this chapter is to provide avenues of action for youth in
13 the state interested in the preservation of a healthy environment by
14 establishing a volunteer corps to teach and practice conservation on
15 all levels of activities which are environment related. The aim is to
16 foster and supplement programs on the local and state level and provide
17 some of the manpower needed to successfully accomplish the goal of a
18 healthy and pleasant environment in which to live.

19 Sec. 41.20.210. CORPS. There is created in the parks and recre-
20 ation division, Department of Natural Resources, the Alaska Conservation
21 Action Corps.

22 Sec. 41.20.220. ACTIVITIES OF CORPS. The corps may be assigned

23 (1) to provide staff services for public and private agencies
24 involved in planning for the future of our environment;

25 (2) tasks of cleaning litter from city streets, highways,
26 local parks, neighborhoods, beaches, national forests, rivers, creeks,
27 state and national parks on a continuing basis;

28 (3) to participate in neighborhood improvement programs
29 including the creation of neighborhood parks and playgrounds, supple-

1 menting local government efforts on a voluntary basis on request;

2 (4) to fire prevention activities in forest lands, including
3 the cleaning of brush and deadfalls and the construction and mainte-
4 nance of fire trails and firebreaks and firefighting in time of need;

5 (5) the task of building and maintaining hiking and riding
6 trails and campsites, improving wildlife habitats and protection of
7 wildlife refuges and wilderness areas under supervision of the Depart-
8 ment of Fish and Game;

9 (6) to participate in drainage and erosion control improve-
10 ments on public lands and the reforestation of fire-devastated areas;

11 (7) the task of conducting conservation summer camp programs
12 for youths to learn and practice conservation skills;

13 (8) monitoring duties in areas of environmental concern
14 where control and enforcement are maintained such as the monitoring of
15 air and water pollution levels or checking on how well developers are
16 meeting subdivision regulations.

17 Sec. 41.20.230. COMPENSATION. (a) Part-time corps members shall
18 be paid on an hourly basis, to be determined by the Commissioner of the
19 Department of Natural Resources.

20 (b) Compensation for corps members who are involved in continuous
21 service in an away-from-home situation shall be set on a weekly or
22 monthly basis to be determined by the Commissioner of the Department
23 of Natural Resources.

24 Sec. 41.20.240. RESTRICTIONS. AS 23.10.325 - 23.10.370 do not
25 apply to the provisions of secs. 200 - 230 of this chapter.

26 * Sec. 2. This Act takes effect upon certification by the Commissioner
27 of Natural Resources to the Governor that appropriated federal funds are
28 available under P.L. 91-378, or other federal law, to pay compensation to
29 corps members.



RECORDS



CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James D. Smith
Signature of Camera Operator

4/4/89
Date

Committee Report

SENATE

HOUSE OF REPRESENTATIVES

5/8/71

Date

Mr. President:

Mr. Speaker:

The Committee on PHARMACEUTICALS has had

under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that CS for _____ do pass
- (and) recommends it be referred to the _____ committee
- reports it back without recommendation
- (other) _____

MEMBERS SIGNING THE MAJORITY REPORT:

_____	_____	_____
_____	_____	_____
_____	_____	_____
_____	_____	_____

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

_____ recommends:

CHAIRMAN

MEMO

TO: George Hohman, Chairman
House Finance Committee

FROM: Jay Hogan
Fiscal Analyst

SUBJECT: Amendment to CS for SB 42

DATE: May 10, 1971

According to Jim McClain of Health & Welfare, the proposed amendment to CS for SB 42 substituting "minimum standards of safe and adequate patient care" for licensing requirements as a pre-requisite for state aid for hospitals, health facilities and health services could add coverage of the following facilities:

1. Hospitals. There are approximately 17 hospitals located throughout the state, all of which appear to be licensed by the state and are thus covered by the existing law.
2. Public Health Centers. There are approximately 24 of these throughout the state and some 13 are either public or licensed facilities, thus 11 community health centers could be eligible for assistance by virtue of this amendment.
3. Pre-maternity Homes. There is apparently only one pre-maternity home in the state and that is located in Bethel. This facility could become eligible for state aid under the amendment.
4. Community Mental Health Centers. There are two of these in the state and both of these could become eligible for state aid under the amendment.
5. Facilities for the mentally or physically handicapped. These facilities are all either state or federally operated and thus are not eligible for state aid under the program.
6. Nursing Homes. Nursing homes in the state are currently licensed and thus would not be added under the amendment.
7. Convalescent Centers. The term appears to be imprecise and McClain did not know whether any "convalescent centers" exist in the state.

The Legislature of the State of Alaska
FISCAL NOTE
First Session - Seventh State Legislature

COPIES: THE CHAIRMAN OF THE COMMITTEE MAKING THE REQUEST, POUCH V
 THE LEGISLATIVE FINANCE COMMITTEES' STAFF, POUCH Y
 THE DIVISION OF BUDGET & MANAGEMENT, POUCH C
 RETAIN A COPY FOR YOUR FILES

subject Revenue Sharing JIB SB HCS cs SB 42
 requested by _____
 referred to _____ date of request _____
 completion date requested _____ date received _____

EXPENDITURE DETAIL	FY 71	FY 72	FY
100 PERSONAL SERVICES	\$	\$ 16,700	\$
200 TRAVEL		4,000	
300 CONTRACTUAL SERVICES			
400 COMMODITIES			
500 EQUIPMENT		400	
600 LAND AND STRUCTURES			
700 GRANTS, CLATS & SHARED REVENUE	732,000	572,773	
TOTAL	\$ 732,000	\$ 593,873	\$

FUNDING DETAIL	FY 71	FY 72	FY
FEDERAL RECEIPTS	\$	\$	\$
SPECIAL FUNDS			
UNRESTRICTED GENERAL FUND RECEIPTS	732,000	593,873	
Man Months		12	
Permanent Positions		1	
Temporary Positions			

FISCAL ANALYSIS

The expenditure detail codes 100 and 200 reflects the cost of travel and per diem of one additional employee that will be needed to make annual inspections of health facilities to insure they meet minimum standards of safe and adequate patient care as provided for in SB Bill 42. Code 500 reflects the costs of office equipment for the employee. Code 700 reflects costs of bringing those construction projects started after January 1, 1968 to 25% State participation in the project.

OTHER COMMENTS

Section 1 (h)

CONSTRUCTION PROJECTS:

Hospitals need construction funds during the planning stage. Disbursing funds on a fiscal year basis would defeat the purpose for which funds were intended. Funds should be allocated during the planning stage of project and awarded when construction contract is let.

The department has no review and inspection procedure for health facility construction projects that are not funded under the Hill-Burton program.

The Division of Buildings has agreed to perform this service for the following percentages based on construction costs:

1. Review drawings and specifications 1 %
2. Review construction change orders .5%
3. Perform full construction inspection 2 %

One example would be Providence Hospital estimated at \$10,000,000. Applying the above percentages and using \$200,000, for change orders the cost to the Department would be \$301,000, for a two-year construction project. The Department could hire its own staff consisting of one architect, one mechanical engineer, and one electrical engineer. Costs would be: Salaries \$70,000, Travel \$5,000, Supplies \$6,000, Initial Equipment \$10,000. This would result in a large savings to the State.

DATE April 16, 1971 SIGNATURE Lowell Swartz
 NAME & TITLE Lowell Swartz, Coordinator
Health and Welfare Facilities Development



CONSTRUCTION PROJECTS INVOLVING STATE FUNDS
STARTED AFTER JANUARY 1, 1968

FAIRBANKS

FAIRBANKS MEMORIAL HOSPITAL (116 Beds) CONSTRUCTION YEAR STARTED 1970

TOTAL COST OF CONSTRUCTION	\$8,440,000
25% OF TOTAL COST	2,110,000
STATE AID	1,400,000
TOTAL AMOUNT LEFT TO PAY	710,000
116 Beds x \$2500	290,000*

JUNEAU

BARTLETT MEMORIAL HOSPITAL (68 Beds) CONSTRUCTION YEAR STARTED 1969

TOTAL COST OF CONSTRUCTION	\$5,017,504
25% OF TOTAL COST	1,254,376
STATE AID	1,000,000
TOTAL AMOUNT LEFT TO PAY	254,376
68 Beds x \$2500	170,000 *

SOLDOTNA

CENTRAL PENINSULA GENERAL HOSPITAL (30 Beds) CONSTRUCTION YEAR STARTED 1970

TOTAL COST OF CONSTRUCTION	\$1,136,258	**
25% OF TOTAL COST	284,065	
STATE AID	250,000	
TOTAL AMOUNT LEFT TO PAY	34,065	
30 Beds x \$2500	34,065	

ANCHORAGE

ANCHORAGE COMMUNITY HOSPITAL (40) CONSTRUCTION YEAR STARTED 1970

TOTAL COST OF CONSTRUCTION	\$ 314,831	
25% OF TOTAL COST	78,708	**
STATE AID	-0-	
TOTAL AMOUNT LEFT TO PAY	78,708	
40 Beds x \$2500	78,708	

TOTAL COST TO STATE AS OF JULY 1, 1971 \$572,773

* Fairbanks and Juneau would be based on provisions of CS for SB 42 [4/17/71) at \$2,500 per bed based on construction design.

** Soldotna and Anchorage would be based on provisions of already licensed hospital based on CS for CS SB 42 (4/30/71)

(Note: If CS for SB 42 is applicable then the \$572,773 is applicable for

1972 fiscal year. If based on licensed facilities (House CS for CS SB 42 then \$112,773 (\$34,065 and \$78,708) would be required)

PLANNED HOSPITAL CONSTRUCTION : ANTICIPATED FY 73 & Following

	<u>Location</u>	<u>Total Cost of Project</u>	<u>STATE ** Grant at 25%</u>	<u>Other Approved Grants</u>
1972	Providence, Anchorage	15,000,000	3,750,000	
	Anchorage Community	10,000,000	2,500,000	
	Fairbanks ***	8,440,000	2,110,000	*H-B 1,000,000 *EDA 1,774,700 *IHS 1,445,300 State 1,400,000
	Fairbanks Indian Health Clinic	900,000		IHS 506,700
1972	Bartlett, Juneau	5,017,504	1,504,000	IHS 706,000 State 1,000,000 H-B 1,511,504

PROJECTED COST IF CONSTRUCTED

1973	{ Wrangell	800,000	200,000
	{ Glennallen	1,000,000	250,000
	{ Sitka	4,000,000	1,000,000
1974	{ Petersburg	2,000,000	500,000

** Beginning with fiscal year 1973 the amounts in this column represent the maximum 25% State of Alaska share applicable to the respective projects except Providence project which has already been scheduled to receive \$1,800,000 which reduces the \$3,750,000 to \$1,950,000.

*** Fairbanks schedule is shown on accompanying sheet.

* H-B Hill-Burton
EDA Economic Development Act
IHS Indian Health Service

A M E N D M E N T

Offered in the HOUSE

By Naughton & Whittaker

To: _____ HOUSE BILL NO. _____

CS SENATE BILL NO. 42

AMENDMENT: Page 1 Line 23

Renumber "Sec. 3."

Between lines 22 and 23, add new section.

"Sec. 2. AS 43.18.010 (i) is amended to read:

(i) In (h) and (i) of this section "health facility" or "facility" includes hospitals, public health centers, prenaternity homes and community² mental health centers, facilities for the mentally or physically handicapped, nursing homes and convalescent centers which are determined by the commissioner of health and welfare to satisfy minimum standards of safe and adequate patient care [LICENSED BY THE STATE UNDER AS 18.20.010 - 18.20.130] and are owned or operated or both by a local government or by a nonprofit corporation or other nonprofit sponsor; the term excludes facilities operated or wholly supported by the state or the federal government."

Ed: *+ 11 centers + 1 prenaternity + 2 comm ment health cent*

Please return this sheet.

WHAT'S your count?

21 yea.

Geoff.

then stopped voting

If we have the votes then it should be taken up immediately.

6-5-61

Original sponsor: Thomas

Offered: 4/17/71
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 42

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SEVENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to state aid for hospitals, health
7 facilities and health services; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 43.18.010 is amended by adding a new subsection to read:

11 (j) If construction of a facility began after January 1, 1968
12 and state matching aid for construction ^{under} approved for payment to the
13 local government or other facility sponsor constitutes less than 25
14 per cent of the total project cost, the state shall pay to the local
15 government or other facility sponsor each fiscal year a sum equal to
16 \$2,500 a bed for the maximum number of beds provided for in the con-
17 struction design of the facility. State aid provided for in this
18 subsection shall continue until the local government or other facility
19 sponsor has received an amount which, combined with state matching
20 money for construction of the facility, equals 25 per cent of the total
21 project cost. No funds received for construction shall be used for
22 any other purpose.

23 * Sec. 2. This Act takes effect July 1, 1971.

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Original sponsor: Thomas

Offered: 4/17/71
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 42

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SEVENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to state aid for hospitals, health facilities and health services; and providing for an effective date."

7

8

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

* Section 1. AS 43.18.010 is amended by adding a new subsection to read:

11

(j) If construction of a facility began after January 1, 1968 and state matching aid ^{was allowed for less than 25%} for construction approved for payment to the local government or other facility sponsor constitutes less than 25 per cent of the total project cost, the state shall pay to the local government or other facility sponsor each fiscal year a sum equal to \$2,500 a bed for the maximum number of beds provided for in the construction design of the facility. State aid provided for in this subsection shall continue until the local government or other facility sponsor has received an amount which, combined with state matching money for construction of the facility, equals 25 per cent of the total project cost. No funds received for construction shall be used for any other purpose.

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* Sec. 2. This Act takes effect July 1, 1971.

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MEMORANDUM

State of Alaska

TO:

House Finance Committee

DATE : May 8, 1971

FROM:

SUBJECT:

Frederick McGinnis, Commissioner
Department of Health and Welfare

F. McGinnis

Fiscal Information Requested
House CS for CS for SB 42

Transmitted herewith is the information requested this date.

Original sponsor: Thomas

Offered: 4/30/71
Referred: Finance

1 IN THE SENATE

BY THE HEALTH, WELFARE
AND EDUCATION COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 42

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid for hospitals, health
7 facilities and health services; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 43.18.010 is amended by adding a new subsection to read:

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12 and state matching aid for construction approved for payment to the
13 local government or other facility sponsor constitutes less than 25
14 per cent of the total project cost, the state shall pay to the local
15 government or other facility sponsor each fiscal year a sum equal to
16 \$2,500 a bed for the maximum number of beds for each bed of the facili-
17 ty licensed by the Department of Health and Welfare. State aid pro-
18 vided for in this subsection shall continue until the local government
19 or other facility sponsor has received an amount which, combined with
20 state matching money for construction of the facility, equals 25 per
21 cent of the total project cost. No funds received for construction
22 shall be used for any other purpose.

23 * Sec. 2. AS 43.18.010(1) is amended to read:

24 (i) In (h) and (j) of this section "health facility" or "facility"
25 includes hospitals, public health centers, clinics, community mental
26 health centers, facilities for the mentally or physically handicapped,
27 nursing homes and convalescent centers which are determined by the
28 commissioner of health and welfare to satisfy minimum standards of
29 safe and adequate patient care [LICENSED BY THE STATE UNDER

1 AS 18.20.010 - 18.20.130] and are owned or operated or both by a local
2 government or by a nonprofit corporation or other nonprofit sponsor;
3 the term excludes facilities operated or wholly supported by the state
4 or the federal government.

5 * Sec. 3. This Act takes effect July 1, 1971.
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Original sponsor: Thomas

Offered: 3/18/71
Referred: Health, Welfare
and Education

1 IN THE SENATE

BY THE LOCAL GOVERNMENT
COMMITTEE

2 CS FOR SENATE BILL NO. 42

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid for hospitals, health
7 facilities and health services; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 43.18.010(h) is amended to read:

11 (h) During each fiscal year the state shall pay to an organized
12 borough or a city outside an organized borough, in which a health
13 facility is operated, a sum equal to \$1,500 [\$1,000] for each bed
14 actually used for patient care within the facility, limited to the
15 maximum number of beds provided for in the construction design of the
16 facility, or \$4,500 for a facility, if the local government elects to
17 accept payment on that basis for a particular facility. In addition,
18 if construction of a facility was begun by a local government after
19 January 1, 1968 and state matching aid for construction approved for
20 payment to the local government constitutes less than 25 per cent of
21 the total project cost, the state shall pay to the local government
22 during each fiscal year a sum equal to \$5,000 per bed for the maximum
23 number of beds provided for in the construction design of the
24 facility, until the local government has received from this aid an
25 amount which, combined with state matching money for construction of
26 the facility, equals 25 per cent of the total project cost. Sums
27 received by a local government under this subsection shall be used for
28 expenses of operation, maintenance or health services or facilities,
29 as the local government determines.

1 * Sec. 2. AS 43.18.010(1) is amended to read:

2 (1) In (h) of this section "health facility" or "facility"
3 includes hospitals, public health centers, clinics, community mental
4 health centers, facilities for the mentally or physically handicapped,
5 nursing homes and convalescent centers which are determined by the
6 commissioner of health and welfare to satisfy minimum standards of
7 safe and adequate patient care [LICENSED BY THE STATE UNDER AS 18.20.-
8 010 - 18.20.130] and are owned or operated or both by a local government
9 or by a nonprofit corporation or other nonprofit sponsor; the term
10 excludes facilities operated or wholly supported by the state or the
11 federal government.

12 * Sec. 3. This Act takes effect July 1, 1971.
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Original sponsor: Thomas

Offered: 3/26/71
Referred: Finance

1 IN THE SENATE

BY THE HEALTH, WELFARE AND
EDUCATION COMMITTEE

2

CS FOR SENATE BILL NO. 42

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SEVENTH LEGISLATURE - FIRST SESSION

5

A BILL

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For an Act entitled: "An Act relating to state aid for hospitals, health facilities and health services; and providing for an effective date."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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* Section 1. AS 43.18.010(h) is amended to read:

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(h) During each fiscal year the state shall pay to an organized borough or a city outside an organized borough, in which a health facility is operated, a sum equal to \$1,500 [\$1,000] for each bed actually used for patient care within the facility, limited to the maximum number of beds provided for in the construction design of the facility, or \$4,000 for a facility, if the local government elects to accept payment on that basis for a particular facility. Sums received by a local government under this subsection shall be used for expenses of operation, maintenance or health services or facilities, as the local government determines.

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* Sec. 2. AS 43.18.010 is amended by adding a new subsection to read:

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(j) If construction of a facility began after January 1, 1968 and state matching aid for construction approved for payment to the local government or other facility sponsor constitutes less than 25 per cent of the total project cost, the state shall pay to the local government or other facility sponsor each fiscal year a sum equal to \$5,000 a bed for the maximum number of beds provided for in the construction design of the facility. State aid provided for in this subsection shall continue until the local government or other facility

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1 sponsor has received an amount which, combined with state matching
2 money for construction of the facility, equals 25 per cent of the
3 total project cost. No funds received for construction shall be
4 used for any other purpose.

5 * Sec. 3. AS 43.18.010(1) is amended to read:

6 (1) In (h) and (j) of this section "health facility" or "facility"
7 includes hospitals, public health centers, clinics, community mental
8 health centers, facilities for the mentally or physically handicapped,
9 nursing homes and convalescent centers which are determined by the
10 commissioner of health and welfare to satisfy minimum standards of
11 safe and adequate patient care [LICENSED BY THE STATE UNDER AS 18.20.-
12 010 - 18.20.130] and are owned or operated or both by a local government
13 or by a nonprofit corporation or other nonprofit sponsor; the term
14 excludes facilities operated or wholly supported by the state or the
15 federal government.

16 * Sec. 4. This Act takes effect July 1, 1971.
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Original sponsor: Thomas

Offered: 4/17/71
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2

CS FOR SENATE BILL NO. 42

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SEVENTH LEGISLATURE - FIRST SESSION

5

A BILL

6 For an Act entitled: "An Act relating to state aid for hospitals, health
7 facilities and health services; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

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12 and state matching aid for construction approved for payment to the
13 local government or other facility sponsor constitutes less than 25
14 per cent of the total project cost, the state shall pay to the local
15 government or other facility sponsor each fiscal year a sum equal to
16 \$2,500 a bed for the maximum number of beds provided for in the con-
17 struction design of the facility. State aid provided for in this
18 subsection shall continue until the local government or other facility
19 sponsor has received an amount which, combined with state matching
20 money for construction of the facility, equals 25 per cent of the total
21 project cost. No funds received for construction shall be used for
22 any other purpose.

23 * Sec. 2. This Act takes effect July 1, 1971.
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Original sponsor: Thomas

Offered: 4/30/71
Referred: Finance

1 IN THE SENATE

BY THE HEALTH, WELFARE
AND EDUCATION COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 42

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid for hospitals, health
7 facilities and health services; and providing for an
8 effective date."

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12 and state matching aid for construction approved for payment to the
13 local government or other facility sponsor constitutes less than 25
14 per cent of the total project cost, the state shall pay to the local
15 government or other facility sponsor each fiscal year a sum equal to
16 \$2,500 a bed for the maximum number of beds for each bed of the facili-
17 ty licensed by the Department of Health and Welfare. State aid pro-
18 vided for in this subsection shall continue until the local government
19 or other facility sponsor has received an amount which, combined with
20 state matching money for construction of the facility, equals 25 per
21 cent of the total project cost. No funds received for construction
22 shall be used for any other purpose.

23 * Sec. 2. AS 43.18.010(i) is amended to read:

24 (i) In (h) and (j) of this section "health facility" or "facility"
25 includes hospitals, public health centers, clinics, community mental
26 health centers, facilities for the mentally or physically handicapped,
27 nursing homes and convalescent centers which are determined by the
28 commissioner of health and welfare to satisfy minimum standards of
29 safe and adequate patient care [LICENSED BY THE STATE UNDER

1 AS 18.20.010 - 18.20.130] and are owned or operated or both by a local
2 government or by a nonprofit corporation or other nonprofit sponsor;
3 the term excludes facilities operated or wholly supported by the state
4 or the federal government.

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Original sponsor: Thomas

Offered: 4/17/71
Referred: Rules

1 IN THE SENATE

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 42

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

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13 local government or other facility sponsor constitutes less than 25
14 per cent of the total project cost, the state shall pay to the local
15 government or other facility sponsor each fiscal year a sum equal to
16 \$2,500 a bed for the maximum number of beds provided for in the con-
17 struction design of the facility. State aid provided for in this
18 subsection shall continue until the local government or other facility
19 sponsor has received an amount which, combined with state matching
20 money for construction of the facility, equals 25 per cent of the total
21 project cost. No funds received for construction shall be used for
22 any other purpose.

23 * Sec. 2. AS 43.18.010(i) is amended to read:

24 (i) In (h) of this section "health facility" or "facility"
25 includes hospitals, public health centers, maternity homes and
26 community mental health centers, facilities for the mentally or
27 physically handicapped, nursing homes and convalescent centers which
28 are licensed, when required, by the state under AS 18.20.010 - AS 18.-
29 20.130 and are owned or operated or both by a local government or

1 by a nonprofit corporation or other nonprofit sponsor; the term excludes
2 facilities operated or wholly supported by the state or the federal
3 government.

4 * Sec. 3. This Act takes effect July 1, 1971.
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RECORDS CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

James D. Smith
Signature of Camera Operator

4/4/89
Date

Committee Report

5/19/72

HOUSE OF REPRESENTATIVES

6/15/72

Date

Mr. Speaker

The Committee on FINANCE has had 85 48 am

under consideration. A majority of the members of the Committee

- recommends it do pass
- recommends it do not pass
- recommends it do pass with attached amendment(s)
- recommends it be replaced with CS for _____ and that
CS for _____ do pass
- (and) recommends it be referred to the _____
committee
- reports it back without recommendation
- (other) recommends it be replaced with new bill to do not pass.

MEMBERS SIGNING THE MAJORITY REPORT:

WATZUK _____

Thompson _____

MEMBERS NOT CONCURRING IN THE MAJORITY REPORT:

John _____ recommends: no vote

William _____ recommends: do pass

W. J. ... _____ recommends: do pass

... _____ recommends: do pass

_____ recommends: _____

CHAIRMAN

The Legislature of the State of Alaska
FISCAL NOTE
Second Session - Seventh State Legislature

I. REQUEST

Bill Identification: House CS for Senate Bill No. 48
 Title: An Act Relating to Health and Comprehensive Community Service Problems
 Requested by: _____ Date: _____
 Return Date Requested: _____
 Agency: Dept. of Health & Social Services Program: Div. of Family & Children Svcs.

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____
 A. EXPENDITURES: (Thousands of dollars)

	OBJECT	FY 72	FY 73	FY 74	FY 75	FY 76	FY 77
(1)	100 PERSONAL SERVICES		45,600	48,100	50,800	53,600	56,500
	200 TRAVEL		5,000	5,300	5,600	5,900	6,200
(2)	300 CONTRACTUAL		40,700	6,000	6,800	7,300	800
	400 COMMODITIES						
	500 EQUIPMENT		600	600	700	700	800
	600 LAND & STRUCTURES		4,500	-0-	-0-	300	300
(3)	700 GRANTS, CLAIMS, ETC.						
			900,000	1,107,800	1,344,800	1,604,600	1,888,700
	TOTAL		996,400	1,167,800	1,408,700	1,672,400	1,960,200

B. FUNDING: (Thousands of dollars)

GENERAL FUND		943,200	1,137,800	1,376,800	1,638,500	1,924,500
FEDERAL FUNDS		53,200	30,000	31,900	33,900	35,700
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	3 / 0	3 /	3 /	3 /	3 /
MAN MONTHS (F./T.)	/	36 / 0	36 /	36 /	36 /	36 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- (1) Assumes central office staff of three sufficient to administer grant program.
- (2) Assumes one-time contractual cost of \$35,000 for promulgation of regulations.
- (3) Assumes two centers funded per year at initial cost of \$500,000 capital improvement, \$100,000 staff/administration of which State share is 75%. Funding for each center to be continued for staff and related costs. Assumes continuing cost of living increase of 5.5% per year on all costs.

IV. ATTACHMENTS

V. DATE: June 12, 1972

PREPARED BY: _____

Roger C. Lange
Roger C. Lange, Comptroller

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER: House CS for SB No. 48

The House Committee Substitute for Senate Bill No. 48 adds a slightly amended version of CS for HB No. 224 to the provisions of SB No. 48.

Much has transpired, both nationally and within the State, since the authorship of HB No. 224. In some assistance programs will be the responsibility of the Federal Government in the event H.R. 1 is enacted. The State has negotiated a contract with the Post Office Department for the distribution of Food Stamps in the Anchorage area, with anticipation of Statewide distribution by the Post Office during the next fiscal year. The expanded delivery of social services can be accomplished through a contractual agreement with communities developing a plan for the delivery of these services under Titles IVA and XVI of the Social Security Act. The Division of Family and Children Services is presently coordinating with both the Department of Labor and Military Affairs for expansion of employment, manpower and career development.

The capital improvement provision is impossible to cost out because of the large number of unknown variables. The State portion of costs would be either 75% or 90%, depending on the locality of the construction. Construction costs vary with locality. The size of the proposed facilities will influence the cost. It must be assumed that any State expenditures for capital improvements for the delivery of social services will be additional costs over and above the current budget level.

In the event this legislation were enacted, the Department would need funding for administrative support in the form of a Grants Management section. The size of this section would depend upon the amount of funding available as grants to communities. The minimum need would be seen as two professional and one clerical positions, with related costs. This would cost a minimum of \$55,000 - \$65,000 during FY 1973. An additional sum would be needed to contract with a consulting firm to promulgate regulations "within 90 days after the effective date of this act..." This requirement is beyond the capabilities of staff within the Department. The expenditure for the promulgation of regulations would be subject to negotiation, but would probably run \$25,000 to \$35,000.

No fiscal note is required on Sections AS 18.05.051 through AS 18.05.05 (relating to the Comprehensive Health Advisory Board) and is only very remotely related to the Comprehensive Community Services Program sections. Because of the diversity of the two programs contained in House CS for SB No. 48, it is recommended the two programs be separate items for consideration by the Legislature, as first introduced as SB No. 48 and HB No. 224. It is further recommended that the Department withdraw support for CS for HB No. 224 until the changes now taking place in the area of delivery of social services become more stable.

On February 27¹⁹⁷² at the Comprehensive Health Advisory Council meeting it was moved by Doctor Damon, seconded by Calel Pungovivi, and amended by George Navarre that the Council oppose the passage of SB 48 and revised HB 140. After considerable discussion, the motion passed 16 for and 3 against.

MEMORANDUM

State of Alaska

TO:

The Honorable Joshua J. Wright
House Finance Committee

DATE : May 3, 1971

FROM:

Frederick McGinnis, Commissioner
Department of Health and Welfare

SUBJECT: House Bill 224

This is in response to your memorandum dated May 3, 1971, requesting information pertaining to House Bill 224. For clarity, each response is preceded by a specific quote from your memorandum.

(a) Quote: "Give a detailed overview of the department concept of financial assistance to local, publicly supported, non-profit, private, or public corporations.

Response: The Department provides for the delivery of social services on a statewide basis by the provision of staff and all related costs. The programs are statewide and must be administered so as to be available to all areas. As such, they do not in all cases provide the specific service which might be needed by a given community. The main advantage to the proposed legislation would be the provision of a vehicle by which a local community or qualified group, by local planning effort, could develop a program tailored to the needs of the community. The concept of financial assistance to community-based organizations is developed around the problems of people and would close some of the gaps in services which now exist. It would certainly be more responsive to community problems than would a statewide program which has been developed for total state implementation.

For a number of years, the Department has contracted with local groups to provide health and social services when the services were available through qualifying groups. Where the Borough has assumed health powers it has been the policy of the Department to contract for the delivery of health services with the Borough. At present, approximately 50 such contractual arrangements now exist.

(b) Quote: (1) Family life education
(2) Social services to families, children or individuals under stress, including 24-hour emergency and outreach services
(3) Group home services

Response: It is not clear what is wanted here; however, based on the assumption that some definition of these services is desired, the following definitions from the Catalogue of Functional or Program Service Categories published by the United Community Funds and Councils of America is provided. This document is the one referred to in the definition section of the bill.

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"Family Life Education

To utilize the educational process to anticipate and prevent family stress and to enrich family and social relationships and the ability to deal with problems of family living. Service elements include: (1) promotion and organization of various patterns of formal and informal, educationally-oriented discussion groups (in single sessions or series) focused on significant aspects of family living; (2) development and utilization of audiovisual aids and other educational techniques; (3) other specialized educational and specialized educational and preventive elements."

"Social Services for Families, Children, and Individuals Under Stress

To assist families, family members (including children) and individuals living alone in meeting and overcoming problems in personality adjustment, marital relations, parent-child relations, child care and development, social deprivation, and situational stress. Service elements include: (1) casework counseling (including use of individual, joint, and family group interviews and group treatment sessions); (2) emergency financial assistance; (3) friendly visiting; (4) supplemental services by case aides and others (such as facilitating use of medical care); (5) purchased services; (6) other specialized elements (such as money management services)."

"Group Home Service

To provide care and treatment in an agency owned or operated facility that assures continuity of care and opportunity for community experiences, in combination with a planned group living program and specialized services, for small groups of children and youths whose parents cannot care for them adequately and who, because of their age, problems, or stage of treatment can benefit by such a program. Service elements include: (1) exploration to determine appropriate service, development of a plan for service, and preparation for placement; (2) work in behalf of or directly with children and youths during placement (including provision of facilities and the essentials of daily living, such as meals, clothing, arrangements for education, recreation, religion, medical-dental care; child care supervision; social work, psychiatry, psychology; special education, vocational and employment counseling); (3) work with parents while child is in placement; (4) post-placement activities during readjustment period."

(c) Quote: "The department may contract with any local, publicly supported, non-profit public or private corporation to provide any other community services including, but not limited to:

- (1) income assistance programs
- (2) food stamps
- (3) public health services
- (4) protective services for children
- (5) placement of children in foster care
- (6) homemaker services

Response: Contract proposals under these provisions would have to be examined very closely to insure that the State availed itself of maximum Federal participation. For this reason, it would appear that the following programs would have limited potential for delegation below the State level:

- (1) income assistance programs
- (2) food stamp certification
- (3) protective services for children

The following programs have good potential for contractual arrangements:

- (1) food stamp sales
- (2) public health services
- (3) placement of children in foster care
- (4) homemaker services

Quote: Sec. 47.41.020 Local Administration

Question: What happens to a statewide association that provides all of the community services as prescribed in Sec. 47.41.010.

Response: Again, the meaning of the question is not clear. If, by a "statewide association," the meaning is the Department of Health and Welfare the response is that the Department would move to provide regulatory services and away from as much involvement in the actual delivery of these services. If the question suggests the growth of a non-profit making group to the point where it would desire to contract to provide a service or services on a statewide basis, it seems that such a proposal would be defeated by the intent of the Bill, which is to provide for local planning and delivery.

Quote: Explain as precisely as possible Sec. 47.41.030. Licensing

Response: Various statutes require licensing of structures and agencies providing services. For example, foster families, child care institutions, hospitals and other facilities must be licensed based upon authority and intent provided by the Legislature and specific standards promulgated by the Department in regulations. This is interpreted to mean that if licensing standards have been established, they must be met by the agency in order to be eligible under this Bill. The Department presently licenses in excess of one thousand hospitals, institutions, nursing homes, foster homes, day care centers, etc. based upon specific regulations developed under existing statutes.

Quote: Article 2 Financial Assistance

- * Estimate possible financial implication (1), (2), (3), (4), and (5).

Sec. 47.41.050 Grant Ratios.

- *Elaborate on the 75/25 State to local money. What are the outer limits of the grant awards.

Response: As indicated in previous testimony before the House Finance Committee, there is no way by which costs of the bill can be estimated with precision and with the exactness which most bills can be related to exact fiscal notes. The reason for this is as follows:

1. The cost will be dependent upon response from communities within the State and from qualifying non-profit and other qualified groups as set forth in the bill. This Department would visualize implementation of the legislation with those groups in a manner similiar to other grant programs. That is, a specified amount of money would be appropriated based upon recommendations of the Department and would be subject to upward and downward adjustments with the Legislature during the budget process. Grants would then be awarded within the limits of the appropriation. It is emphasized that grants would be awarded following the appropriations; therefore, the Legislature would, in fact, set the outer limits for grant awards.

2. In any event, the cost for the projects which would qualify would be only 75 percent of the amount which the State now pays for services for which it bears the responsibility regardless of the number of the applications which may be received and which could, in fact, be approved and funded. The local group or community would be responsible under the legislation for the other 25 percent. This factor would apply when the State is currently paying 100 percent of the costs and would not be applicable, of course, for any program or service which is beyond those for which the State now is responsible for paying 100 percent.

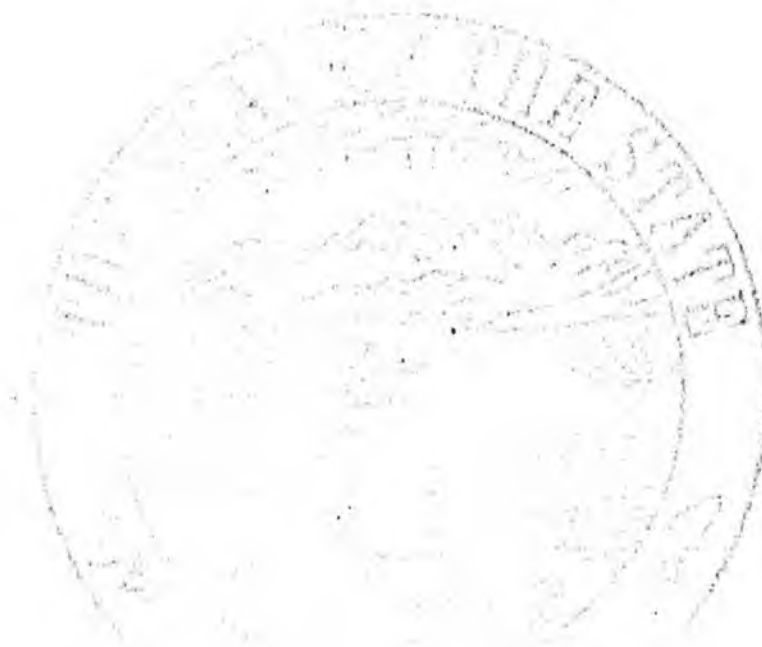
3. For Fiscal Year 1972 any qualifying community or group authorized under the bill could participate utilizing a portion of the budget which has already, or will be, approved by the Legislature. In such cases the costs to the State again would be only 75 percent rather than the current 100 percent level. It is emphasized again that the precise amount of money involved cannot be determined, only the percentage participation on the part of the State is determined under the legislation.

Attached is a cost estimate which is based on a stated set of assumptions and would be valid to the extent the assumptions are valid. We have indicated on the fiscal assumptions the amount in the Fiscal Year 72 budget. We have

assumed a 25 percent caseload increase and shown a total for selected services. We have indicated possible 25 percent community contributions in the next fiscal year budget (Fiscal Year 73). We have related that contribution to the estimated total Fiscal Year 73 budget to show in the last column the effective difference in State funds in Fiscal Year 73. Please note that under the total Fiscal Year 73 budget there is assumed major capital construction. This could be handled by bonding and may not represent a claim on the current budget. In that event, that total would be less.

Overall, it would indicate that for a given amount of building and services under House Bill 224 that \$1,171,800 would be saved from State expenditures by the 25 percent community or local group contribution.

FM:smb



HB 224 - FISCAL ASSUMPTIONS

	FY 72 BUDGET	PLUS 25% CASELOAD INCREASE	TOTAL FY 73	25% COMMUNITY CONTRIBUTION FY 73 BUDGET	EFFECTIVE DIFFERENCE ON STATE FUNDS
	\$	\$	\$	\$	\$
(1) Construction, purchase, lease, etc.	-0-		2,500,000 (*2)	625,000	1,875,000 +
b. Staff for local agencies	-0-		500,000 (*3)	125,000	375,000 +
(2) First year homemaker	86,400	21,300	107,700	26,900	26,900 -
(3) Child Welfare Services/ Juvenile Code	1,227,000	306,800	1,533,800	383,600	383,600 -
(4) Food Stamp Sales	36,000	9,000	45,000	11,300	11,300 -
	\$ 1,349,400	\$ 337,100	\$ 4,686,500	\$ 1,171,800	\$ 1,828,200 +

ASSUMPTIONS: There will be five (5) communities/areas that would qualify for funding under this legislation. These communities/areas are Anchorage, Fairbanks, Nome, Bethel-Kuskokwim area, and Southeast Alaska area. It is estimated that eighty percent of the recipients live in these areas. Therefore:

- (1) FY 1972 Budget itemized is 80% of funds budgeted in these programs;
- (2) \$2,500,000 will be required for construction of five (5) new facilities;
- (3) \$500,000 will be required for staff and related costs in the five (5) communities/areas;
- (4) \$1,875,000 additional will be required for construction in FY 1973, which could be funded either through current budget or bonding.

It is further assumed that no additional Public Health services will be taken over by these communities, but that the 5 areas would assume responsibility for sale of food stamps and delivery of Child Welfare/Juvenile Code and Homemaker Services. No new programs (those not now being provided by the Department) would be initiated.

If the above is not valid, there would be no dollar savings in the 3 existing programs (F.S., CWS/JC, Homemaker) for the State, and the State would incur 3/4 of the new program costs.

On a national basis many new approaches are being recommended for the delivery of health and welfare services. Alaska should, in the view of this Department, attempt to develop innovative and creative health and welfare delivery systems consistent with the protection of the public interest and within stated policies.

HB 224 would authorize a structure for models and a limited number of projects within anticipated funding levels. It need not make any additional claim on FY 72 budget. Claims on subsequent year budgets would be subject to:

- (1) 75% limitation of State participation for services the State is committed to providing;
- (2) Legislative appropriations;
- (3) Departmental decision and discretion on which projects to approve.

We recommend passage of HB 224.



Alaska State Legislature

House

JUNEAU ALASKA

TO: Commissioner Frederick P. McGinnis
Department of Health and Welfare

FROM: Representative Joshua J. Wright

DATE: May 3, 1971

SUBJECT: House Bill No. 224

HOUSE BILL NO. 224
(Health & Welfare)

Comprehensive review of the following questions and areas of concern.

Sec. 47.41.010 Community Service Plan

- (a) Give detailed overview of the department concept of financial assistance to local, publically supported, non-profit, private or public corporation
- (b) (1) family life education
(2) social services to families, children or individuals under stress, including 24-hour emergency and outreach services
(3) group home services
- (c) The department may contract with any local, publically supported non-profit public or private corporation to provide any other community services including, but not limited to:
- (1) income assistance programs
 - (2) food stamps
 - (3) public health services
 - (4) protective services for children
 - (5) placement of children in foster care
 - (6) homemaker services

Sec. 47.41.020 Local Administration

Question: What happens to a statewide association that provides all of the community services as prescribed in Sec. 47.41.010.

Explain as precisely as possible Sec. 47.41.030. Licensing

Article 2 Financial Assistance

* Estimate possible financial implication (1), (2), (3), (4), and (5).

Sec. 47.41.050 Grant Ratios.

*Elaborate on the 75/25 state to local money. What are the outer limits of the grant awards.

A majority of the membership of each house constitutes a quorum to do business, but a smaller number may adjourn from day to day and may compel attendance of absent members. The legislature shall regulate lobbying.

Validity of bills not affected by age of senator.—Bills passed by the senate during period of service in that body of a senator who was at that time less than 25 years of age, were valid. 1960 Op. Atty. Gen., No. 2.

Section 13. Form of Bills. Every bill shall be confined to one subject unless it is an appropriation bill or one codifying, revising, or rearranging existing laws. Bills for appropriations shall be confined to appropriations. The subject of each bill shall be expressed in the title. The enacting clause shall be: "Be it enacted by the Legislature of the State of Alaska."

- I. General Consideration.
- II. Law to Embrace but One Subject, Described in Title.
 - A. In General.
 - B. Illustrative Cases.
 - 1. Titles Held Sufficient.
 - 2. Titles Held Defective.

I. GENERAL CONSIDERATION.

Editor's note.—Many of the cases cited in the following note were decided under former provisions of the Organic Law of Alaska, but have been retained where it was thought that they would be helpful in interpreting the present provisions of the Alaska Constitution.

Legislative committee report.—For legislative committee report on original bill, see House Journal (1960), pages 827, 828.

This section is mandatory. *Territory of Alaska v. Alaska Juneau Gold Min. Co.*, 9 Alaska 360, affirmed in 9 Alaska 557, 105 F. (2d) 841.

The mandate that the subject of each legislative act must be expressed in the title may not be ignored as inconsequential or irrelevant. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

It is not restricted to legislative bills alone.—The people, in exercising their power under the Alaska Constitution, art. XI, § 2, are in a sense acting as a larger legislative body of the state, and this section does not restrict its effect to operation upon legislative bills alone. 1959 Op. Atty. Gen., No. 36.

But applies also to acts proposed by the initiative.—Unless constitutional provisions relating to the form

of bills are expressly made inapplicable to acts proposed and enacted by the initiative, such restrictions as to form will apply to acts proposed by the initiative. 1959 Op. Atty. Gen., No. 36.

The requirement that the secretary of state certify as to the form of the application under the Alaska Constitution, art. XI, § 2, would be meaningless if the general provisions of this section did not apply. There would be nothing to certify to since the article on initiative sets out no particular form of an initiative. 1959 Op. Atty. Gen., No. 36.

The Alaska Constitution, art. XI, § 2, states that the application should contain the "bill" to be initiated; and this section of the constitution deals with the form of "every bill." It is not to be presumed that the delegates to the constitutional convention intended to use varying definitions of the same words. 1959 Op. Atty. Gen., No. 36.

The word "subject" should receive a construction that appears reasonable to literate men and women. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

Quoted in *Juneau v. Hixson*, Sup. Ct. Op. No. 93 (File No. 201), 373 P. (2d) 743.

II. LAW TO EMBRACE BUT ONE
SUBJECT, DESCRIBED
IN TITLE.

A. In General.

Nature and purpose of title.—Under a constitutional provision requiring the subject of a statute to be expressed in its title, the title is of the nature of a label, its purpose being to give notice of the subject of the act. So a title must fairly set forth the subject of the legislative intent and purpose to those interested therein or affected by the terms of the act without the aid of any suggestions or inferences which may be drawn from knowledge de hors the language used. *United States v. Harcastle*, 10 Alaska 254.

The purpose of this constitutional provision is to prevent the inclusion of incongruous and unrelated matters in the same measure and to guard against inadvertence, stealth and fraud in legislation. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

The purpose of this constitutional provision is to prevent combining several unrelated subjects into one bill to get support for it which the several subjects might not separately command; and to prevent surreptitious introduction of legislation not indicated by the title. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

Title of act to be liberally construed.—The title of an act which is attacked for a violation of this section shall be construed liberally, for the purpose of upholding the law, if practicable, so as not to embarrass the legislature by a construction unnecessary to the accomplishment of the beneficial purposes for which it was enacted. *Wickersham v. Smith*, 7 Alaska 522; *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

The court is required to make a liberal construction of the title of an act. *Territory of Alaska v. Hawkins*, 9 Alaska 573.

The courts have always been disposed to exercise great liberality where the question of the appropriateness of the title of an act has

been in question, and it is only when the title so far violates the provisions of the act as to be impossible of sustaining the same that the act has been declared unconstitutional. *United States v. Howell*, 5 Alaska 578.

Violation must be substantial and plain.—In order to warrant the setting aside of enactments for failure to comply with this section, the violation must be substantial and plain. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

The courts disregard mere verbal inaccuracies. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

And resolve doubts in favor of validity.—*Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

It is not required that the title be an index or synopsis of the contents of the act. *United States v. Harcastle*, 10 Alaska 254.

It is not necessary that the subject matter, as expressed in the title of an act, under this constitutional requirement, should give an index of all the provisions of the act. *Territory of Alaska v. Northern Commercial Co.*, 6 Alaska 754, affirmed in 289 F. 786.

Or that it set out the details thereof.—*United States v. Harcastle*, 10 Alaska 254.

The incidental operation of the statute upon subjects other than that with which it expressly deals need not be expressed. *United States v. Harcastle*, 10 Alaska 254.

If the title of a statute expresses a general purpose, all matters reasonably connected with that purpose, and all measures which are convenient or appropriate or fairly calculated to facilitate the accomplishment of that purpose, are proper parts of the statute under the constitutional requirements. *Wickersham v. Smith*, 7 Alaska 522.

If all the provisions of the law relate to one subject, indicated in the title, and parts of it are incident to it or reasonably connected with it, or in some reasonable sense auxiliary to the object in view, the constitutional

requirement that every act shall embrace only one subject which shall be expressed in its title is obeyed. *Wickersham v. Smith*, 7 Alaska 522.

It need only indicate the general contents and scope of the act. *United States v. Hardeastle*, 10 Alaska 254.

It is only to the contents of a statute that the title is required to point, and not to its results. *United States v. Hardeastle*, 10 Alaska 254.

Statute may enact new law and amend prior statute on same subject.—A statute is not rendered void for multifariousness under a constitutional provision prohibiting an act from embracing more than one subject or object, by the fact that it enacts new law and also expressly amends a prior statute on the same subject, or by the fact that it amends a prior statute in two or more particulars. *United States v. Hardeastle*, 10 Alaska 254.

Title need specify only section to be amended.—It is sufficient for the title of an act to amend a code or revision to specify the section to be amended, without giving the title of the chapter or division to which it belongs, or in any way indicate the subject matter of the section. *Urbach v. Dahl*, 8 Alaska 176.

A title to an act which shows that the act is one amendatory of, or supplemental to, specified prior legislation, without further reference to the matter with which the act deals or any expression of the mode or particulars of the amendment or supplement, sufficiently complies with the constitutional provision. *United States v. Hardeastle*, 10 Alaska 254.

And may include matters germane to subject expressed in title of original act.—Under a title referring to a prior statute, any matter may be validly included which is properly connected with, or germane to, the subject expressed in the title of the original act. *United States v. Hardeastle*, 10 Alaska 254.

Word "tax" includes license taxes.—Inasmuch as the word "tax" includes license taxes, the failure of the title to specifically state that it is as to a license tax would be immaterial as the use of the word "license" with "tax" would merely limit and not extend its scope. *Territory of Alaska v. Hawkins*, 9 Alaska 573.

B. Illustrative Cases.

1. Titles Held Sufficient.

Livestock Inspection Law.—

The Livestock Inspection Law prohibiting the sale of diseased cattle is not unconstitutional as violative of this section because its title states the purpose of the act to be to prohibit the importation into Alaska of diseased livestock and to make provision for the eradication of diseased livestock now in the territory. The act itself has a single subject, the protection of the people of Alaska from diseased livestock. Its title discloses this in its purposed protection against disease by importation of cattle and disease in the cattle in the territory. The penalizing of the sale of diseased livestock is germane to such protection since sale is an incident of a likely transportation of the diseased livestock with the contagious saliva droppings on the highway or land traversed and its communication to other stock of the vendee. *Martin v. Sheely*, 10 Alaska 437, 144 F. (2d) 754.

Taxation.—The title "An act to amend sections 1 and 2 of chapter 76, Laws of Alaska 1915, entitled 'An act to establish a system of taxation, create revenue, etc.," does not violate this section. *Alaska Fish Salting, etc., Co. v. Smith*, 6 Alaska 173, affirmed in 255 U. S. 44, 41 S. Ct. 219, 65 L. Ed. 489.

Unemployment compensation.— "An Act to amend Chapter Four of the extraordinary Session Laws of Alaska, 1937, as amended by Chapters 1 and 51 Session Laws of Alaska, 1939, relating to the Unemployment Compensation Law, by amending Section 10(a)(2) and to declare an emergency," is a sufficient title for the amendatory act. *United States v. Hardeastle*, 10 Alaska 254.

2. Titles Held Defective.

Compensation for injured employees.—Where title recited that act related to compensation for injured employees and beneficiaries in event of death, and title of amendment recited merely that the provisions of law relating to "payment of compensation to injured workmen, etc.," were amended, the amendment was invalid to the extent that it purported to require payments to the territory for

the benefit of aged residents, since the subject of such provision was unrelated to the subject of compensation to be paid to injured employees or dependents and was not expressed in either title. *Territory of Alaska v. 188 Cases, etc.*, 10 Alaska 414.

Eight-hour law.—In *United States v. Howell*, 5 Alaska 578, the title to the eight-hour law passed in 1913 limited its application to lode mining claims. In 1915, an act entitled merely as an amendatory act of such act of 1913, but which made the 1913 act apply to underground placer mining, was held invalid as embracing more than one subject, one of which subjects was not expressed in the title. *Territory of Alaska v. 188 Cases, etc.*, 10 Alaska 414.

Section 14. Passage of Bills. The legislature shall establish the procedure for enactment of bills into law. No bill may become law unless it has passed three readings in each house on three separate days, except that any bill may be advanced from second to third reading on the same day by concurrence of three-fourths of the house considering it. No bill may become law without an affirmative vote of a majority of the membership of each house. The yeas and nays on final passage shall be entered in the journal.

Procedure for reading.—In passing the Organic Act and providing therein for three separate readings of bills in the Alaska territorial legislature, Congress had in view its own procedure, and that procedure is that the first and third readings of the bill are invariable by title only, and in the second reading alone is the bill read at length and section by section. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

Section 15. Veto. The governor may veto bills passed by the legislature. He may, by veto, strike or reduce items in appropriation bills. He shall return any vetoed bill, with a statement of his objections, to the house of origin.

The governor is not a part of the legislative body. *McPhail v. Latouche Packing Co.*, 8 Alaska 297.

He is an executive officer.—The governor is an executive officer, and as such exercises a legislative function merely as a check on the legislature. *McPhail v. Latouche Packing Co.*, 8 Alaska 297.

Purpose of requiring governor's

Liquor laws.—Where a liquor law states that it is merely to provide for the manufacture and sale of intoxicating liquors, but it provides for the possession of the same by a person who does not have a license to sell the same and who does not intend to sell the same, it covers a subject which is foreign from the subject of the act. *Territory of Alaska v. 188 Cases, etc.*, 10 Alaska 414.

A provision for punishing frauds in municipal elections was not embraced under the title "An act to provide official ballots for elections in the territory," inasmuch as the provision for official ballots did not extend to municipal elections. *United States v. Larcou*, 7 Alaska 177.

Failure to read the bill the third time is fatal to its validity. *Griffin v. Sheldon*, 11 Alaska 607, 78 F. Supp. 466, reversed on other grounds in 12 Alaska 329, 174 F. (2d) 382.

Enrolled bill rule.—See 1960 Op. Atty. Gen., No. 6.

Signing of journals of the two houses.—See 1960 Op. Atty. Gen., No. 6.

Signing of bills by presiding officers of the two houses of the legislature.—See 1960 Op. Atty. Gen., No. 6.

approval of bills.—The governor's approval of bills is required only to show that he does not intend to exercise his right to check the particular legislation before him. *McPhail v. Latouche Packing Co.*, 8 Alaska 297.

Presentation of bill to governor.—There is no requirement in the law that a bill must be presented at the governor's office, nor that the time

The Legislature of the State of Alaska
 FISCAL NOTE
 Second Session - Seventh State Legislature

I. REQUEST

Bill Identification: House CS for Senate Bill No. 48
 Title: An Act Relating to Health and Comprehensive Community Service Problems
 Requested by: _____ Date: _____
 Return Date Requested: _____
 Agency: Dept. of Health & Social Services Program: Div. of Family & Children Svcs.

II. FISCAL DETAIL

Budget Request Unit(s) Affected: _____
 A. EXPENDITURES: (Thousands of dollars)

	OBJECT	FY 72	FY 73	FY 74	FY 75	FY 76	FY 77
(1)	100 PERSONAL SERVICES		45,600	48,100	50,800	53,600	56,500
	200 TRAVEL		5,000	5,300	5,600	5,900	6,200
(2)	300 CONTRACTUAL		40,700	6,000	6,800	7,300	7,700
	400 COMMODITIES		600	600	700	700	800
	500 EQUIPMENT		4,500	-0-	-0-	300	300
	600 LAND & STRUCTURES						
(3)	700 GRANTS, CLAIMS, ETC.						
(3)	TOTAL		96,400	60,000	63,900	67,800	71,500

B. FUNDING: (Thousands of dollars)

GENERAL FUND		48,200	30,000	32,000	33,900	35,800
FEDERAL FUNDS		48,200	30,000	31,900	33,900	35,700
OTHER						

C. POSITIONS:

PERMANENT/TEMPORARY	/	3 / 0	3 /	3 /	3 /	3 /
MAN MONTHS (P./T.)	/	36 / 0	36 /	36 /	36 /	36 /

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

- (1) Assumes central office staff of three sufficient to administer grant program.
- (2) Assumes one-time contractual cost of \$35,000 for promulgation of regulations.
- (3) It is imperative the Comprehensive Community Services Program funds be placed in a separate, clearly identified fund set aside solely for the purpose of this act.

Grants to communities would be limited only by the authorization level given by the Legislature each fiscal year.

Capital improvements do not receive Federal participation. Therefore costs to the State under Sec. 47,41.010 (1) would be either 75% or 90% of the construction,

IV. ATTACHMENTS
 Continuation of III.

V. DATE: June 14, 1972

PREPARED BY: _____

Roger C. Lange
 Roger C. Lange, Comptroller

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Continuation

III. purchase, or capital improvement of facilities to house the community services unit, the percentage depending on location of social services project.

Staff and related costs would be local participation of 25% and Federal reimbursement of 75% where the social services represent an expansion of existing services and are eligible for Title IVA and/or XVI contracts. The amounts authorized for services would need approval by the Legislative Budget and Audit Committee and are not included in projected expenditures.

NOTE: The State will have to share 15% of program costs where the area in which the social services are to be delivered fall below the Federal poverty level and the local share is 10%. Where services offered are not an expansion of existing services, the funding ratio would be 75% State - 25% local.

POSITION PAPER: House CS for SB No. 48

The House Committee Substitute for Senate Bill No. 48 adds a slightly amended version of CS for HB No. 224 to the provisions of SB No. 48.

Much has transpired, both nationally and within the State, since the authorship of HB No. 224. In some assistance programs will be the responsibility of the Federal Government in the event H.R. 1 is enacted. The State has negotiated a contract with the Post Office Department for the distribution of Food Stamps in the Anchorage area, with anticipation of Statewide distribution by the Post Office during the next fiscal year. The expanded delivery of social services can be accomplished through a contractual agreement with communities developing a plan for the delivery of these services under Titles IVA and XVI of the Social Security Act. The Division of Family and Children Services is presently coordinating with both the Department of Labor and Military Affairs for expansion of employment, manpower and career development.

The capital improvement provision is impossible to cost out because of the large number of unknown variables. The State portion of costs would be either 75% or 90%, depending on the locality of the construction. Construction costs vary with locality. The size of the proposed facilities will influence the cost. It must be assumed that any State expenditures for capital improvements for the delivery of social services will be additional costs over and above the current budget level.

In the event this legislation were enacted, the Department would need funding for administrative support in the form of a Grants Management section. The size of this section would depend upon the amount of funding available as grants to communities. The minimum need would be seen as two professional and one clerical positions, with related costs. This would cost a minimum of \$55,000 - \$65,000 during FY 1973. An additional sum would be needed to contract with a consulting firm to promulgate regulations "within 90 days after the effective date of this act..." This requirement is beyond the capabilities of staff within the Department. The expenditure for the promulgation of regulations would be subject to negotiation, but would probably run \$25,000 to \$35,000.

No fiscal note is required on Sections AS 18.05.051 through AS 18.05.05 (relating to the Comprehensive Health Advisory Board) and is only very remotely related to the Comprehensive Community Services Program sections. Because of the diversity of the two programs contained in House CS for SB No. 48, it is recommended the two programs be separate items for consideration by the Legislature, as first introduced as SB No. 48 and HB No. 224.



ALASKA STATE
MEDICAL ASSOCIATION

519 WEST EIGHTH AVENUE ANCHORAGE, ALASKA 99501 TELEPHONE 277-6891



April 10, 1971

Representative Genie Chance
Pouch V
State Capitol
Juneau, Alaska 99801

Dear Genie:

On behalf of the Alaska State Medical Association and the Anchorage Medical Society I again want to urge that you do everything you can to obtain passage of :

SB 48 Revisions in State Comprehensive Health Planning

SB 73 An Act Relating to Examination for Infectious and Heritable Diseases

HB 224 An Act Creating a Comprehensive Community Services Program, or

HB 292 Community Mental Health Centers (if HB 224 does not pass).

It will be a shame if SB 48 and SB 73 do not pass, as they are relatively non-controversial and involve little cost to the government.

We hope also that HB 224 makes it through the maze as we feel your bill is very important. If it does not pass, we at least need HB 292.

Sincerely yours,

Rodman Wilson, M.D.
Chairman, Legislative Committee
Alaska State Medical Association
Anchorage Medical Society

LASKA STATE
MEDICAL ASSOCIATION

5 WEST EIGHTH AVENUE ANCHORAGE, ALASKA 99501 TELEPHONE 277-6891



April 27, 1971

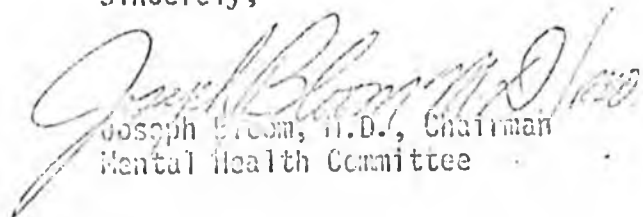
The Honorable George H. Hohman
House of Representatives
Pouch H
Juneau, Alaska 99801

Dear Representative Hohman:

The Alaska State Medical Association supports HB 224, an Act creating a comprehensive community services program. The main features of the bill which we feel are important relate to the establishment of an adequate social service network on the local level. Many of the services that the bill purposes are either non-existent or inadequate. The ASMA believes strongly in local planning and implementation, i.e., Comprehensive Health Planning, Boards of Health, etc. We recommend that the state and local matching ratios be increased to 90 percent state and 10 percent local.

We feel this bill is innovative and has far reaching consequences for the development of adequate social services work within the state of Alaska. We support HB 224 and respectfully request its passage this session of the Legislature.

Sincerely,


Joseph E. Bloom, M.D., Chairman
Mental Health Committee

JB:ch

cc: House Finance Committee
Representative Genie Chance

The administrative costs as projected by Health and Social Services appear to be justified.

However, 10 regional community health centers have been projected in the next five years at a cost of \$500,000 per facility. As shown on the attached capital budget requests, the costs for constructing these facilities average \$250,000. The Department of Health and Social Services has estimated 5 facilities are now justified though other facilities may be demanded upon passage of this bill by other political subdivisions.

These facilities will also probably replace some of the existing public health installations now in existence.

A handwritten signature in cursive script, appearing to read "M. P. Lehman", followed by a large, stylized flourish that extends downwards and to the right.

12

CAPITAL BUDGET
PROPOSED PROJECT

FY 73

AGENCY/Health & Social Services	CATEGORY	III	Health
DIVISION	PROGRAM	A	Public Health
Public Health	SUB-PROGRAM		
	ELEMENT		
	SUB-ELEMENT		

TITLE	Yakutat Health Center		BUDGET COMPONENT	A.l.b.		COST	200,000	PRIORITY	5		
LOCATION	Yakutat		AREA SERVED	Yakutat & Coastal Area		ELECTION DISTRICT	5	STARTING DATE	April, 1973	COMPLETION DATE	March, 1974
CONSTRUCTION	X	EQUIPMENT	X	DESCRIPTION: Health Center will have floor area of 3,000 sq. ft. to provide clinic space, office space, 1-2 holding beds and living quarters for a PHN and an auxiliary staff member (LPN, RN, aide).							
IMPROVEMENT		LAND									

EXPLANATION: To deal effectively and efficiently with the health problems of rural Alaska, health services must be brought closer to the people with greater identification of services at the local level. Yakutat is a village with many health problems and unmet needs. Adequate facilities would do much to increase the quality and quantity of services and from a long range point reduce costs of health care.

Annual Value to the State:

20% saving in travel/per diem	1100
10% more efficient use of nursing time.	1500

TOTAL SAVINGS

2600

	TOTAL	FY 73	FY 74	FY 75	FY 76 AND BEYOND	APPROPRIATION REQUEST	AMOUNT
TOTAL ANNUAL EXPENDITURE	215.0	200.0				Federal Receipts	
PLANNING AND ENGINEERING	20.0	20.0				Required General Fund Matching	
LAND						Other General Fund	200.0
CONSTRUCTION	177.7	177.7				Inter-Agency Receipts	
EQUIPMENT	15.0		15.0			Other	
ADMINISTRATION AND OTHER	2.3	2.3					
INCREASE (DECREASE) IN OPERATING EXPENDITURES						Bonds	
OTHER SOURCES							
Funding Source	GENERAL FUND						
						TOTAL	200.0

12

FY 73

CAPITAL BUDGET
PROPOSED PROJECT

		code	
AGENCY	CATEGORY	III	Health
Health & Soc. Services	PROGRAM		Public Health
DIVISION	SUB-PROGRAM		
Public Health	ELEMENT		
	SUB-ELEMENT		

TITLE		BUDGET COMPONENT		COST		PRIORITY	
Health Center		A. l. b.		265.0		2	
LOCATION		AREA		ELECTION		STARTING	
Galena		Upper Yukon and Koyukok SERVED River Villages		DISTRICT 15		DATE June, 1973	
COMPLETION		DESCRIPTION:		DATE		DATE	
June, 1974		Health Center will have floor area of 4,000 square feet to provide two clinic rooms, clerical office, nursing office, waiting room, space for two to three holding beds, storage space, and one bedroom apartment for living quarters.					
CONSTRUCTION	EQUIPMENT	EXPLANATION: In FY 1970 a Legislative Mandate was issued which directed a public health nurse be headquartered in Galena. It is not possible to carry out the directive since neither housing or health center space is available.					
X	X						
IMPROVEMENT	LAND	This is a village and an area with many health problems. The situation in Galena is complicated by transportation schedules. Frequently patients enroute to hospitals must overnight here and there is not appropriate accommodations for the ill patient in Galena.					
		Planning for this facility should be coordinated with the community.					
Annual Value to the State:		50% saving in travel/per diem 2100					
		20% saving in nursing time 3400					
		Less salary increase for Galena (District 15) (4200)					
		TOTAL SAVINGS				1300	

		TOTAL	FY 73	FY 74	FY 75	FY 76 AND BEYOND	APPROPRIATION REQUEST	AMOUNT
TOTAL ANNUAL EXPENDITURE		280.0	265.0				Federal Receipts	
PLANNING AND ENGINEERING		20.0	20.0				Required General Fund Matching	
LAND							Other General Fund	265.0
CONSTRUCTION		242.7	242.7				Inter-Agency Receipts	
EQUIPMENT		15.0		15.0			Other	
ADMINISTRATION AND OTHER		2.3	2.3					
INCREASE (DECREASE) IN OPERATING EXPENDITURES				5.8	7.0	8.0	Bonds	
Fund to Source	OTHER SOURCES							
	GENERAL FUND			5.8	7.0	8.0	TOTAL	265.0