

SB

5

<TARGET><BILL>SB 5</BILL><SUBJECT>SB
5</SUBJECT><COMM></COMM></TARGET>

Alaska State Legislature



Interim:
1500 W. Benson Boulevard
Anchorage, Alaska 99503
(907) 269-0199 Phone
(907) 269-0197 Fax

Session:
State Capitol Building, Room 103
Juneau, Alaska 99801-1182
(907) 465-4945 Phone
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Senate President Kevin Meyer Senate District M

TO: Senator Mike Dunleavy
Senate State Affairs Committee Chair

FROM: Senator Kevin Meyer
Senate Rules Committee Chair 

DATE: January 18, 2017

RE: Request to Schedule SB 5 – Political Contribution Limits/Prohibition

With this memorandum, I respectfully request the scheduling of SB 5. This legislation is intended to protect against campaign finance corruption, and the appearance of corruption, and restore the public's confidence in our campaign finance structure. Currently, the ability for a lobbyist to contribute to a political action group that is controlled by a sitting legislator allows for a lobbyist to circumvent certain prohibitions that apply to other legislators. Those prohibitions were put into place in 1996 in order to prevent inappropriate influence, or the mere appearance of impropriety, of a lobbyist to affect public policy. In addition, this legislation will require political groups that are controlled by a legislator to adhere to the same restrictions on fundraising during a legislative session that other legislators are subject to. I look forward to a hearing in the Senate State Affairs Committee.

Attached to this memorandum please find:

- Sponsor Statement
- Senate Bill 5, Version LS-0112\D
- Sectional Summary
- Alaska Campaign Contribution Chart
- AS 15.13.400(8) – Definition of "group"

If you have any questions, please contact Edra Morledge at 465-6874 or edra.morledge@akleg.gov.

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Senate President Kevin Meyer Senate District M

SB 5: Political Contribution Limits/Prohibition

In an effort to restore public trust and reduce corruption, or the appearance of corruption, in our campaign finance system, in 1996 the Alaska legislature passed sweeping campaign finance reforms. Included in legislation was a prohibition on all contributions by lobbyists to candidates outside of their own election district. What was not anticipated or addressed by the 1996 reforms, and is an issue that arose during this last election cycle, is the ability for a lobbyist to contribute to a political action group that is controlled by a legislator or other candidate for the legislature. This loophole in the law allows a sitting legislator, or a candidate for the legislature, to solicit, raise, and disperse funds from lobbyists, on behalf of a group that they control, thus circumventing the limit on lobbyists' contributions to candidates. Further, our state statutes explicitly state that a legislator may not solicit, raise or disperse funds in order to influence a state election during a regular or special session, however, there is no clear prohibition against a political action group controlled by a legislator doing so.

Senate Bill 5 will amend our state statutes to bolster our campaign finance laws by:

1. Closing the loophole that allows lobbyists to make political campaign contributions to groups headed by current lawmakers and candidates for the legislature outside of their district, and
2. Preventing groups controlled by a legislator or candidate for the legislature from soliciting, raising, or dispersing funds during a regular or special legislative session.

This measure is intended to protect against corruption – or the appearance of corruption – and restore the public's confidence in our campaign finance structure.

For more information, contact Edra Morledge in Senator Meyer's office at (907) 465-6874.

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Senate President Kevin Meyer Senate District M

SB 5 – Political Contribution Limits/Prohibitions Sectional Summary

Section 1 – States that a political group controlled by a member of the legislature may not solicit or accept a contribution, or make a contribution or expenditure for the purposes of influencing an election, while the legislature is convened in a regular or special session

This section clarifies that political action groups controlled by members of the legislature must adhere to the same campaign finance restrictions as other sitting legislators, per AS 15.13.074(d).

Section 2 – States that a lobbyist may not make a contribution to a candidate for the legislature or a political group that:

- a) is controlled by
 - a. a member of the legislature; or
 - b. a candidate for the legislature

This section attaches the same prohibition of a lobbyist contributing to a candidate for the legislature from contributing to a group that is controlled by a legislator or candidate for the legislature.

Section 3 – Provides an exception to the lobbyist contribution prohibition in section 2, provided that the candidate for the legislature is from within their own election district

This section allows a lobbyist to contribute to a legislator, or a candidate for the legislature, only if they are within the same district in which the lobbyist is eligible to vote.

Section 4 - Definitions

Contribution Limits

FROM	TO CANDIDATE	TO GROUP & NON GROUP ENTITY	TO BALLOT GROUP	TO PARTY
Individual (resident)	\$500	\$500	<u>Unlimited</u> Individuals and business entities who make any expenditure for advertising or publication of campaign material must file a 15-6 Statement of Independent Expenditures form with the commission.	\$5,000
Individual (non-resident)	\$500 If the candidate has not exceeded aggregate limit below: \$20,000 Gov/Lt. Gov \$5,000 Senate \$3,000 House/Municipal.	\$500 If the group has not exceeded the aggregate limit of 10% of its total contributions.		\$5,000 If the party has not exceeded the aggregate limit of 10% of its total contributions.
Corporations, Business Organizations, Unions	Prohibited	Prohibited (except for ballot measure campaigns).		<u>Unlimited</u> Persons, including business entities contributing \$500 or more each time must file a 15-5 Statement of Contributions form with the commission.
Group (based in Alaska)	\$1,000	\$1,000	<u>Unlimited</u> (same as above)	\$1,000
Group (based outside Alaska)	Prohibited	*\$1,000 Only if a non- resident group is registered with the commission and receives no prohibited contributions by state law.	<u>Unlimited</u> (same as above)	\$1,000 Only if a non-resident group is registered with the commission and receives no prohibited contributions by state law.
Nongroup Entity (based in Alaska)	\$1,000	\$1,000	<u>Unlimited</u> (same as above)	\$1,000
Nongroup Entity (based outside of Alaska)	Prohibited	*\$1,000 Only if a non- resident group is registered with the commission and receives no prohibited contributions by state law. See 15.13.072(h)	<u>Unlimited</u> File a 15-5 form for Contributions of \$500 or more or a 15-6 form for expenditures in advertising, publication and/or distribution of campaign material with the commission.	\$1,000 Only if the non-resident non- group entity is registered with the commission and receives no contributions prohibited by state law.
Political Party	Governor \$100,000 Lt. Governor \$100,000 Senate \$15,000 House \$10,000 Municipal \$5,000	Unlimited	<u>Unlimited</u> (same as above)	Unlimited

*Refer to AS 15.13 Statutes/Regulations for further information.

Sec. 15.13.400. Definitions. In this chapter,

(8) "group" means

(A) every state and regional executive committee of a political party;

(B) any combination of two or more individuals acting jointly who organize for the principal purpose of influencing the outcome of one or more elections and who take action the major purpose of which is to influence the outcome of an election; a group that makes expenditures or receives contributions with the authorization or consent, express or implied, or under the control, direct or indirect, of a candidate shall be considered to be controlled by that candidate; a group whose major purpose is to further the nomination, election, or candidacy of only one individual, or intends to expend more than 50 percent of its money on a single candidate, shall be considered to be controlled by that candidate and its actions done with the candidate's knowledge and consent unless, within 10 days from the date the candidate learns of the existence of the group the candidate files with the commission, on a form provided by the commission, an affidavit that the group is operating without the candidate's control; a group organized for more than one year preceding an election and endorsing candidates for more than one office or more than one political party is presumed not to be controlled by a candidate; however, a group that contributes more than 50 percent of its money to or on behalf of one candidate shall be considered to support only one candidate for purposes of AS 15.13.070, whether or not control of the group has been disclaimed by the candidate; and

(C) any combination of two or more individuals acting jointly who organize for the principal purpose of filing an initiative proposal application under AS 15.45.020 or who file an initiative proposal application under AS 15.45.020;

SB 5 Changes from Version D to Version O

1. Page 1, Line 7 – changed “*member of the legislature*” to “*legislator*”
2. Page 1, Line 8 – removed “*or make a contribution or expenditure*” in order to put it in the correct section (AS 15.13.082)
3. Page 2, Lines 27-30 – added subsection to AS 15.13.082(d) to prohibit groups controlled by legislators from making contributions or expenditures during a legislative session
4. Page 2, Line 31 to Page 3, Lines 1-2 – changed the sentence to read “*unless the context clearly requires otherwise*” in order to emphasize that the definitions in this section may not be interpreted to have different meanings in generally similar situations

CS for SB 5
Version 30-LS0112/O
Sectional Summary

Section 1 – AS 15.13.072 Restriction on solicitation and acceptance of contributions.

Groups controlled by legislators may not solicit or accept contributions during a legislative session.

Section 2 – AS 15.13.074(g) Prohibited contributions.

Prohibits lobbyist contributions to candidates for the state legislature or a group that is controlled by a sitting legislator or candidate for the legislature

Section 3 – AS 15.13.74(j) Prohibited contributions.

Makes exception for contributions by lobbyists eligible to vote in candidate's district

Section 4 – AS 15.13.082 Limitations on expenditures.

Disallows expenditures by groups controlled by a legislator from making a contribution or expenditure during a legislative session

Section 5 – AS 15.13.400 Definitions.

“Unless the context clearly requires otherwise,” this section defines candidate, commission, communication, contribution, electioneering communication, expenditure, group, immediate family, independent expenditure, individual, issues communication, nongroup entity, person, political party, and publicly funded entity

30-LS0112\O
Bullard
1/24/17

CS FOR SENATE BILL NO. 5()

IN THE LEGISLATURE OF THE STATE OF ALASKA

THIRTIETH LEGISLATURE - FIRST SESSION

BY

**Offered:
Referred:**

Sponsor(s): SENATOR MEYER

A BILL

FOR AN ACT ENTITLED

1 **"An Act prohibiting groups controlled by a legislator from soliciting and accepting**
2 **contributions or from making certain contributions and expenditures during a regular**
3 **or special legislative session; and prohibiting some lobbyists from making campaign**
4 **contributions to certain groups."**

5 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

6 *** Section 1.** AS 15.13.072 is amended by adding a new subsection to read:

7 (i) A group controlled by a legislator may not solicit or accept a contribution
8 for the purpose of influencing the outcome of an election under this chapter while the
9 legislature is convened in a regular or special legislative session.

10 *** Sec. 2.** AS 15.13.074(g) is repealed and reenacted to read:

11 (g) Except as provided in (j) of this section, an individual required to register
12 as a lobbyist under AS 24.45 may not, at any time the individual is subject to the
13 registration requirement under AS 24.45 and for one year after the date of the
14 individual's initial registration or its renewal, make a contribution to a candidate for

1 the legislature or to a group that

2 (1) is controlled by

3 (A) a member of the legislature; or

4 (B) an individual who files for election to the state legislature
5 or campaigns as a write-in candidate for the state legislature; and

6 (2) makes expenditures or receives contributions to influence the
7 outcome of an election under this chapter.

8 * **Sec. 3.** AS 15.13.074 is amended by adding new subsections to read:

9 (j) An individual required to register as a lobbyist under AS 24.45 may make a
10 contribution to a candidate for the legislature in the district in which the individual is
11 eligible to vote or will be eligible to vote on the date of the election. An individual
12 who makes a contribution under this subsection shall report to the commission, on a
13 form provided by the commission, each contribution made while required to register
14 as a lobbyist under AS 24.45 and for one year after the date of the individual's initial
15 registration or renewal. Upon request of the commission, the information required
16 under this subsection shall be submitted electronically. In this subsection, "candidate"
17 means an individual who files for election to the legislature or who campaigns as a
18 write-in candidate for the legislature.

19 (k) The restriction on contributions by an individual required to register as a
20 lobbyist under AS 24.45 in (g) of this section and the reporting requirement of (j) of
21 this section do not apply to a representational lobbyist as defined in regulations of the
22 commission.

23 * **Sec. 4.** AS 15.13.082 is amended by adding a new subsection to read:

24 (d) A group controlled by a legislator may not make a contribution or
25 expenditure for the purpose of influencing the outcome of an election under this
26 chapter while the legislature is convened in a regular or special session.

27 * **Sec. 5.** AS 15.13.400 is amended to read:

28 **Sec. 15.13.400. Definitions.** In this chapter, unless the context clearly
29 requires otherwise,

30 (1) "candidate"

31 (A) means an individual who files for election to the state

1 legislature, for governor, for lieutenant governor, for municipal office, for
2 retention in judicial office, or for constitutional convention delegate, or who
3 campaigns as a write-in candidate for any of these offices; and

4 (B) when used in a provision of this chapter that limits or
5 prohibits the donation, solicitation, or acceptance of campaign contributions, or
6 limits or prohibits an expenditure, includes

7 (i) a candidate's campaign treasurer and a deputy
8 campaign treasurer;

9 (ii) a member of the candidate's immediate family;

10 (iii) a person acting as agent for the candidate;

11 (iv) the candidate's campaign committee; and

12 (v) a group that makes expenditures or receives
13 contributions with the authorization or consent, express or implied, or
14 under the control, direct or indirect, of the candidate;

15 (2) "commission" means the Alaska Public Offices Commission;

16 (3) "communication" means an announcement or advertisement
17 disseminated through print or broadcast media, including radio, television, cable, and
18 satellite, the Internet, or through a mass mailing, excluding those placed by an
19 individual or nongroup entity and costing \$500 or less and those that do not directly or
20 indirectly identify a candidate or proposition, as that term is defined in
21 AS 15.13.065(c);

22 (4) "contribution"

23 (A) means a purchase, payment, promise or obligation to pay,
24 loan or loan guarantee, deposit or gift of money, goods, or services for which
25 charge is ordinarily made, and includes the payment by a person other than a
26 candidate or political party, or compensation for the personal services of
27 another person, that is rendered to the candidate or political party, and that is
28 made for the purpose of

29 (i) influencing the nomination or election of a
30 candidate;

31 (ii) influencing a ballot proposition or question; or

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(iii) supporting or opposing an initiative proposal application filed with the lieutenant governor under AS 15.45.020;

(B) does not include

(i) services provided without compensation by individuals volunteering a portion or all of their time on behalf of a political party, candidate, or ballot proposition or question;

(ii) ordinary hospitality in a home;

(iii) two or fewer mass mailings before each election by each political party describing the party's slate of candidates for election, which may include photographs, biographies, and information about the party's candidates;

(iv) the results of a poll limited to issues and not mentioning any candidate, unless the poll was requested by or designed primarily to benefit the candidate;

(v) any communication in the form of a newsletter from a legislator to the legislator's constituents, except a communication expressly advocating the election or defeat of a candidate or a newsletter or material in a newsletter that is clearly only for the private benefit of a legislator or a legislative employee;

(vi) a fundraising list provided without compensation by one candidate or political party to a candidate or political party; or

(vii) an opportunity to participate in a candidate forum provided to a candidate without compensation to the candidate by another person and for which a candidate is not ordinarily charged;

(5) "electioneering communication" means a communication that

(A) directly or indirectly identifies a candidate;

(B) addresses an issue of national, state, or local political importance and attributes a position on that issue to the candidate identified; and

(C) occurs within the 30 days preceding a general or municipal election;

1 (6) "expenditure"

2 (A) means a purchase or a transfer of money or anything of
3 value, or promise or agreement to purchase or transfer money or anything of
4 value, incurred or made for the purpose of

5 (i) influencing the nomination or election of a candidate
6 or of any individual who files for nomination at a later date and
7 becomes a candidate;

8 (ii) use by a political party;

9 (iii) the payment by a person other than a candidate or
10 political party of compensation for the personal services of another
11 person that are rendered to a candidate or political party;

12 (iv) influencing the outcome of a ballot proposition or
13 question; or

14 (v) supporting or opposing an initiative proposal
15 application filed with the lieutenant governor under AS 15.45.020;

16 (B) does not include a candidate's filing fee or the cost of
17 preparing reports and statements required by this chapter;

18 (C) includes an express communication and an electioneering
19 communication, but does not include an issues communication;

20 (7) "express communication" means a communication that, when read
21 as a whole and with limited reference to outside events, is susceptible of no other
22 reasonable interpretation but as an exhortation to vote for or against a specific
23 candidate;

24 (8) "group" means

25 (A) every state and regional executive committee of a political
26 party;

27 (B) any combination of two or more individuals acting jointly
28 who organize for the principal purpose of influencing the outcome of one or
29 more elections and who take action the major purpose of which is to influence
30 the outcome of an election; a group that makes expenditures or receives
31 contributions with the authorization or consent, express or implied, or under

1 the control, direct or indirect, of a candidate shall be considered to be
2 controlled by that candidate; a group whose major purpose is to further the
3 nomination, election, or candidacy of only one individual, or intends to expend
4 more than 50 percent of its money on a single candidate, shall be considered to
5 be controlled by that candidate and its actions done with the candidate's
6 knowledge and consent unless, within 10 days from the date the candidate
7 learns of the existence of the group the candidate files with the commission, on
8 a form provided by the commission, an affidavit that the group is operating
9 without the candidate's control; a group organized for more than one year
10 preceding an election and endorsing candidates for more than one office or
11 more than one political party is presumed not to be controlled by a candidate;
12 however, a group that contributes more than 50 percent of its money to or on
13 behalf of one candidate shall be considered to support only one candidate for
14 purposes of AS 15.13.070, whether or not control of the group has been
15 disclaimed by the candidate; and

16 (C) any combination of two or more individuals acting jointly
17 who organize for the principal purpose of filing an initiative proposal
18 application under AS 15.45.020 or who file an initiative proposal application
19 under AS 15.45.020;

20 (9) "immediate family" means the spouse, parent, child, including a
21 stepchild and an adopted child, and sibling of an individual;

22 (10) "independent expenditure" means an expenditure that is made
23 without the direct or indirect consultation or cooperation with, or at the suggestion or
24 the request of, or with the prior consent of, a candidate, a candidate's campaign
25 treasurer or deputy campaign treasurer, or another person acting as a principal or agent
26 of the candidate;

27 (11) "individual" means a natural person;

28 (12) "issues communication" means a communication that

29 (A) directly or indirectly identifies a candidate; and

30 (B) addresses an issue of national, state, or local political
31 importance and does not support or oppose a candidate for election to public

1 office;

2 (13) "nongroup entity" means a person, other than an individual, that
3 takes action the major purpose of which is to influence the outcome of an election, and
4 that

5 (A) cannot participate in business activities;

6 (B) does not have shareholders who have a claim on corporate
7 earnings; and

8 (C) is independent from the influence of business corporations.

9 (14) "person" has the meaning given in AS 01.10.060, and includes a
10 labor union, nongroup entity, and a group;

11 (15) "political party" means any group that is a political party under
12 AS 15.80.010 and any subordinate unit of that group if, consistent with the rules or
13 bylaws of the political party, the unit conducts or supports campaign operations in a
14 municipality, neighborhood, house district, or precinct;

15 (16) "publicly funded entity" means a person, other than an individual,
16 that receives half or more of the money on which it operates during a calendar year
17 from government, including a public corporation.

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Senate President Kevin Meyer Senate District M

SB 5: Political Contribution Limits/Prohibition

In an effort to restore public trust and reduce corruption, or the appearance of corruption, in our campaign finance system, in 1996 the Alaska legislature passed sweeping campaign finance reforms. Included in legislation was a prohibition on all contributions by lobbyists to candidates outside of their own election district. What was not anticipated or addressed by the 1996 reforms, and is an issue that arose during this last election cycle, is the ability for a lobbyist to contribute to a political action group that is controlled by a legislator or other candidate for the legislature. This loophole in the law allows a sitting legislator, or a candidate for the legislature, to solicit, raise, and disperse funds from lobbyists, on behalf of a group that they control, thus circumventing the limit on lobbyists' contributions to candidates. Further, our state statutes explicitly state that a legislator may not solicit or accept funds in order to influence a state election during a regular or special session, however, there is no clear prohibition against a political action group controlled by a legislator doing so. In addition, SB 5 includes a prohibition on dispersing funds during a legislative session.

Senate Bill 5 will amend our state statutes to bolster our campaign finance laws by:

1. Closing the loophole that allows lobbyists to make political campaign contributions to groups headed by current lawmakers and candidates for the legislature outside of their district, and
2. Preventing groups controlled by a legislator or candidate for the legislature from soliciting, raising, or dispersing funds during a regular or special legislative session.

This measure is intended to protect against corruption – or the appearance of corruption – and restore the public's confidence in our campaign finance structure.

For more information, contact Edra Morledge in Senator Meyer's office at (907) 465-6874.

SB 5 – Political Contribution Limits/Prohibitions

Sectional Summary

Section 1 – States that a political group controlled by a member of the legislature may not solicit or accept a contribution, or make a contribution or expenditure for the purposes of influencing an election, while the legislature is convened in a regular or special session

This section clarifies that political action groups controlled by members of the legislature cannot raise or spend funds during a legislative session. Per AS 15.13.074(d), legislative candidates may not solicit or accept funds during a legislative session. SB 5 adds the additional prohibition on spending campaign funds for political action groups.

Section 2 – States that a lobbyist may not make a contribution to a candidate for the legislature or a political group that:

- a) is controlled by
 - a. a member of the legislature; or
 - b. a candidate for the legislature

This section attaches the same prohibition of a lobbyist contributing to a candidate for the legislature from contributing to a group that is controlled by a legislator or candidate for the legislature.

Section 3 – Provides an exception to the lobbyist contribution prohibition in section 2, provided that the candidate for the legislature is from within their own election district

This section allows a lobbyist to contribute to a legislator, or a candidate for the legislature, only if they are within the same district in which the lobbyist is eligible to vote.

Section 4 - Definitions

January 28, 2017

TO: Chair, Alaska Senate State Affairs Committee

FROM: Mr. Lynn Willis, Eagle River, Alaska 99577

RE: Testimony regarding SB 5 "POLITICAL CONTRIBUTION LIMITS/PROHIBITION"

Senator Dunleavy – Committee Chair

I thank the Sponsor for introducing this legislation and I support it. I see that SB5 hasn't any co-sponsors as of today which obviously places myself and the sponsor in the minority. Given that level of support I trust this bill is headed to the dustbin after this perfunctory effort.

For many of us, the ghost of Mr. Bill Allen still haunts the halls of Juneau and allowing individual legislators to form and control Political Actions Committees (PACs) only enhances that perception.

Thank you. Lynn Willis

Fiscal Note

State of Alaska
2017 Legislative Session

Bill Version: SB 5
Fiscal Note Number: _____
() Publish Date: _____

Identifier: SB005-DOA-APOC-1-27-17
Title: POLITICAL CONTRIBUTION
LIMITS/PROHIBITION
Sponsor: MEYER
Requester: (S) STA

Department: Department of Administration
Appropriation: Alaska Public Offices Commission
Allocation: Alaska Public Offices Commission
OMB Component Number: 70

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2018 Appropriation Requested	Included in Governor's FY2018 Request	Out-Year Cost Estimates				
			FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
OPERATING EXPENDITURES	FY 2018	FY 2018	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimated SUPPLEMENTAL (FY2017) cost: 0.0 (separate supplemental appropriation required)
(discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY2018) cost: 0.0 (separate capital appropriation required)
(discuss reasons and fund source(s) in analysis section)

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No
If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version:

Not applicable; initial version.

Prepared By: <u>Heather Hebdon</u>	Phone: <u>(907)334-1724</u>
Division: <u>Alaska Public Offices Commission</u>	Date: <u>01/27/2017 12:00 PM</u>
Approved By: <u>Sheldon Fisher, Commissioner</u>	Date: <u>01/27/17</u>
Agency: <u>Administration</u>	

FISCAL NOTE ANALYSIS

STATE OF ALASKA
2017 LEGISLATIVE SESSION

BILL NO. SB 5

Analysis

This legislation prohibits the following activity:

- 1) a political group controlled by a legislator from soliciting and accepting contributions during a legislative session;
- 2) a political group controlled by a legislator from making contributions or expenditures during a legislative session;
- 3) registered lobbyists from contributing to a political group that is controlled by a legislator or a candidate for the legislature.

APOC submits a zero fiscal note.