

**SB**

**16**

<TARGET><BILL>SB 16</BILL><SUBJECT>SB  
16</SUBJECT><COMM>SARC29</COMM></TARGET>

# Alaska State Legislature

Session:  
State Capitol 121  
Juneau, AK 99801  
Phone: (907) 465-2995  
Fax: (907) 465-6592



Interim:  
744 W 4<sup>th</sup> Avenue, Suite 200  
Anchorage, AK 99501-2133  
Phone: (907) 269-0250  
Fax: (907) 269-0249

Senator Lesil McGuire

## Sectional Analysis

SB 16  
(29-LS0044\I)

### *“An Act declaring the Arctic policy of the state”*

*Please note that this analysis is not an authoritative interpretation of the bill. The bill itself is the best statement of its contents.*

**Section 1** Places findings and intent of the legislature related to the Arctic in uncodified law.

- a) Specifically, the legislature finds that:
- 1) Alaska makes the United States an Arctic nation;
  - 2) All of Alaska is affected by activity in its Arctic region and vice-versa;
  - 3) Alaskans are Arctic experts;
  - 4) Climate change and increased activity present risks to the Arctic, but with appropriate expertise and pan-Arctic cooperation, economic development can be sustainably pursued for the benefit of all Alaskans;
  - 5) Environmentally conscious development is vital to the state's well-being;
  - 6) Respect for indigenous peoples is critical to understanding the Arctic;
  - 7) Other regions and nations are rapidly developing Arctic policies & strategies, so Alaska must effectively communicate its Arctic vision for safety, security & prosperity
  - 8) The state & federal government should strengthen Arctic cooperation;
  - 9) Alaska should create and maintain an official body to further develop Arctic strategies and policies;
- b) The legislature intends that this Arctic policy:
- 1) Be implemented through statutes and regulations;
  - 2) Not conflict with existing state policy;
  - 3) Serve as a guide for legislation derived from the AAPC's Imp. Plan;
  - 4) Communicate the Arctic interests of the state to other governments.

**Section 2: AS 44.99.105** Declares a state Arctic policy.

- a) It is state's Arctic policy to:
  - 1) Uphold the state's commitment to economically vibrant communities while maintaining a healthy environment, including efforts to:
    - A. Ensure local benefit;
    - B. Improve regulatory processes;
    - C. Attract investment by improving infrastructure and the investment climate;
    - D. Continue strategies for adapting to climate change;
    - E. Encourage technological innovation that focuses on emerging opportunities.
  - 2) Collaborate with all appropriate entities to achieve transparent and inclusive Arctic decision-making, including efforts to:
    - A. Strengthen international cooperation;
    - B. Enhance state participation in the Arctic Council;
    - C. Work to partner in the development of federal and international Arctic policies, thereby incorporating local expertise;
    - D. Strengthen communication with Arctic Council Permanent Participants;
    - E. Reiterate Alaska's support for ratification of Law of the Sea.
  - 3) Enhance Alaska's security by strengthening Arctic safety, including efforts to:
    - A. Enhance response to disasters, oil spills, and search and rescue;
    - B. Increase safety of Arctic maritime transportation;
    - C. Sustain and develop new infrastructure;
    - D. Work with feds to increase Coast Guard and other security presence.
  - 4) Strengthen resilience of arctic communities and integrate local knowledge, including efforts to:
    - A. Recognize indigenous cultures' relation to the environment;
    - B. Build science and research capacity;
    - C. Employ integrated strategic planning that considers science and local knowledge;
    - D. Safeguard the Arctic environment and its living resources;
    - E. Work to integrate local knowledge into conventional resource management decision-making.
- b) The state should support and encourage consideration of the recommendations in the AAPC Implementation Plan. Priority lines of effort for the state's Arctic policy include:
  - 1) Promoting economic and resource development;
  - 2) Addressing the infrastructure and response capacity gap in the Arctic;
  - 3) Supporting healthy communities; and
  - 4) Strengthening a state-based agenda for Arctic science & research.
- c) The state's definition of its Arctic boundary aligns with that of the federal Arctic Research and Policy Act (1984). For international purposes, "Arctic" means the entirety of the state.

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Senator Lesil McGuire

## Sponsor Statement

### SB 16

*"An Act declaring the Arctic policy of the state"*

Globally, all eyes are on the Arctic with new opportunities and challenges emerging as the region becomes increasingly accessible. Alaskans are on the forefront of new exploration and use of Arctic resources, and of new circumpolar cooperation. Providing relevant information about the reality of the emerging Arctic, understanding and communicating the critical issues that affect this frontier, and instilling confidence in the promise of safety and prosperity is essential as Alaska and America move forward to ensure both.

Senate Bill 16 is a product of the Alaska Arctic Policy Commission (AAPC). SB 16 was informed by public and expert testimony at all of the AAPC's plenary meetings, including testimony from numerous indigenous organizations. In Addition, the AAPC convened work sessions and listening sessions on broad topic areas that informed its three deliverables: the Final Report, Implementation Plan and SB 16.

SB 16 declares that Alaska's Arctic policy:

- 1) Uphold the state's commitment to economically vibrant communities while maintaining a healthy environment;
- 2) Collaborate with all appropriate entities to achieve transparent and inclusive Arctic decision-making;
- 3) Enhance Alaska's security by strengthening Arctic safety; and
- 4) Value and strengthen the resilience of arctic communities and respect & integrate the culture and knowledge of Arctic peoples.

Alaska's Arctic Policy is designed to guide the state's initiatives and inform U.S. domestic and international Arctic Policy in order to best serve the interests of Alaskans and the nation. It is built around the four vision statements derived from the AAPC's final report and urges support for the four lines of effort from the AAPC's Implementation Plan.

Alaska is what makes the United States and Arctic nation. I ask for your support on SB 16 to help Alaska formally solidify its leadership in Arctic Policy.

# Fiscal Note

State of Alaska  
2015 Legislative Session

Bill Version: SB 16  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB16-DEC-SPAR-01-20-15  
Title: STATE ARCTIC POLICY AND REPORTS  
Sponsor: MCGUIRE  
Requester: SENATE SPECIAL COMMITTEE ON THE ARCTIC

Department: Department of Environmental Conservation  
Appropriation: Spill Prevention and Response  
Allocation: Spill Prevention and Response  
OMB Component Number: 3094

**Expenditures/Revenues**

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2016 Appropriation Requested	Included in Governor's FY2016 Request	Out-Year Cost Estimates					
			FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Fund Source (Operating Only)**

None								
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Positions**

Full-time								
Part-time								
Temporary								

**Change in Revenues**

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**Estimated SUPPLEMENTAL (FY2015) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2016) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**ASSOCIATED REGULATIONS**

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No  
If yes, by what date are the regulations to be adopted, amended or repealed?

**Why this fiscal note differs from previous version:**

Prepared By:	Kristin Ryan, Director	Phone:	(907)269-7604
Division:	Spill Prevention and Response	Date:	02/03/2015 01:08 PM
Approved By:	Lynn Kent, Deputy Commissioner	Date:	02/05/15
Agency:	Department of Environmental Conservation		

FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2015 LEGISLATIVE SESSION

BILL NO. SB16

**Analysis**

This legislation directs the executive branch to participate in Arctic Council workgroups and be engaged in the policies and guidance developed therein. There are several different workgroups. Historically, the Division of Spill Prevention and Response (SPAR) has found it beneficial to participate on the Emergency Prevention, Preparedness and Response (EPPR) workgroups as they frequently work on oil spill prevention and response issues. Workgroups meet up to four times a year.

The Division of Spill Prevention and Response does not have sufficient funding in its FY2016 budget to allow for additional travel related to participation with Arctic Council workgroups. If additional travel is required, alternate sources of funding would be required.

# Fiscal Note

State of Alaska  
2015 Legislative Session

Bill Version: SB 16  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB16-DEC-SPAR-01-20-15  
Title: STATE ARCTIC POLICY AND REPORTS  
Sponsor: MCGUIRE  
Requester: SENATE SPECIAL COMMITTEE ON THE ARCTIC

Department: Department of Environmental Conservation  
Appropriation: Spill Prevention and Response  
Allocation: Spill Prevention and Response  
OMB Component Number: 3094

**Expenditures/Revenues**

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2016 Appropriation Requested	Included in Governor's FY2016 Request	Out-Year Cost Estimates					
			FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Fund Source (Operating Only)**

None								
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Positions**

Full-time								
Part-time								
Temporary								

**Change in Revenues**

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**Estimated SUPPLEMENTAL (FY2015) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2016) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**ASSOCIATED REGULATIONS**

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No  
If yes, by what date are the regulations to be adopted, amended or repealed?

**Why this fiscal note differs from previous version:**

Prepared By:	Kristin Ryan, Director	Phone:	(907)269-7604
Division:	Spill Prevention and Response	Date:	02/03/2015 01:08 PM
Approved By:	Lynn Kent, Deputy Commissioner	Date:	02/05/15
Agency:	Department of Environmental Conservation		

FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2015 LEGISLATIVE SESSION

BILL NO. SB16

**Analysis**

This legislation directs the executive branch to participate in Arctic Council workgroups and be engaged in the policies and guidance developed therein. There are several different workgroups. Historically, the Division of Spill Prevention and Response (SPAR) has found it beneficial to participate on the Emergency Prevention, Preparedness and Response (EPPR) workgroups as they frequently work on oil spill prevention and response issues. Workgroups meet up to four times a year.

The Division of Spill Prevention and Response does not have sufficient funding in its FY2016 budget to allow for additional travel related to participation with Arctic Council workgroups. If additional travel is required, alternate sources of funding would be required.

# Fiscal Note

State of Alaska  
2015 Legislative Session

Bill Version: SB 16  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB016-DHSS-CO-02-07-15  
Title: STATE ARCTIC POLICY AND REPORTS  
Sponsor: MCGUIRE  
Requester: Senate Special Committee on the Arctic

Department: Department of Health and Social Services  
Appropriation: Departmental Support Services  
Allocation: Commissioner's Office  
OMB Component Number: 317

**Expenditures/Revenues**

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2016 Appropriation Requested	Included in Governor's FY2016 Request	Out-Year Cost Estimates					
			FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Fund Source (Operating Only)**

None								
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Positions**

Full-time								
Part-time								
Temporary								

<b>Change in Revenues</b>								
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**Estimated SUPPLEMENTAL (FY2015) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2016) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**ASSOCIATED REGULATIONS**

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? **No**  
If yes, by what date are the regulations to be adopted, amended or repealed?

**Why this fiscal note differs from previous version:**

Not applicable, initial version

Prepared By:	Sana Efirid, Assistant Commissioner	Phone:	(907)465-1630
Division:	Finance and Management Services	Date:	02/06/2015 12:00 PM
Approved By:	Sarah Woods, Deputy Director Finance & Management Services	Date:	02/07/15
Agency:	Health & Social Services		

**FISCAL NOTE ANALYSIS**

**STATE OF ALASKA  
2015 LEGISLATIVE SESSION**

**BILL NO.** SB016

**Analysis**

This bill asks the state to support and encourage consideration of the recommendations in the Alaska Arctic Policy Commission (AAPC) Implementation Plan. Priority lines of effort for the state's Arctic policy include: (1) promoting economic and resource development; (2) addressing the infrastructure and response capacity gap in the Arctic; (3) supporting healthy communities; and (4) strengthening a state-based agenda for Arctic science & research.

If this bill passes, several DHSS Divisions would likely be required to assist with implementation, as it pertains to supporting healthy communities and strengthening a state-based agenda for Arctic science and research. Some of the major public and behavioral health impacts that need to be addressed will pertain to environmental contaminants, subsistence food resource changes, climate change, cultural changes in communities, changing infectious and chronic disease patterns, access to medical care, and emergency response capacity. Until more specifics are known, the department is unable to predict the cost, if any, to implementing the policy recommendations. Therefore, this is a zero fiscal note.

# Fiscal Note

State of Alaska  
2015 Legislative Session

Bill Version: SB 16  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB16-DEC-FC-02-03-15  
Title: STATE ARCTIC POLICY AND REPORTS  
Sponsor: MCGUIRE  
Requester: SENATE SPECIAL COMMITTEE ON THE ARCTIC

Department: Department of Environmental Conservation  
Appropriation: Water  
Allocation: Facility Construction  
OMB Component Number: 637

**Expenditures/Revenues**

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2016 Appropriation Requested	Included in Governor's FY2016 Request	Out-Year Cost Estimates				
			FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>OPERATING EXPENDITURES</b>	<b>FY 2016</b>	<b>FY 2016</b>	<b>FY 2017</b>	<b>FY 2018</b>	<b>FY 2019</b>	<b>FY 2020</b>	<b>FY 2021</b>
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Fund Source (Operating Only)**

None							
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Positions**

Full-time							
Part-time							
Temporary							

<b>Change in Revenues</b>							
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**Estimated SUPPLEMENTAL (FY2015) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2016) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**ASSOCIATED REGULATIONS**

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No  
If yes, by what date are the regulations to be adopted, amended or repealed?

**Why this fiscal note differs from previous version:**

Not applicable, initial version

Prepared By: <u>Michelle Hale, Director</u>	Phone: <u>(907)465-5135</u>
Division: <u>Water</u>	Date: <u>02/03/2015 01:00 PM</u>
Approved By: <u>Lynn Kent, Deputy Commissioner</u>	Date: <u>02/05/15</u>
Agency: <u>Department of Environmental Conservation</u>	

FISCAL NOTE ANALYSIS

STATE OF ALASKA  
2015 LEGISLATIVE SESSION

BILL NO. SB16

**Analysis**

This legislation directs the executive branch to participate in Arctic Council workgroups and be engaged in the policies and guidance developed therein. There are several different workgroups. The Division of Water would participate on the Sustainable Development workgroup relating to providing safe and sustainable water and sewer services to remote communities throughout the Arctic. Workgroups meet up to four times a year.

The Division of Water does not have sufficient funding in its FY2016 budget to allow for additional travel related to participation with Arctic Council workgroups. If additional travel is required, alternate sources of funding would be required.

# Fiscal Note

State of Alaska  
2015 Legislative Session

Bill Version: SB 16  
Fiscal Note Number: \_\_\_\_\_  
( ) Publish Date: \_\_\_\_\_

Identifier: SB16-LEG-SESS-01-29-15  
Title: STATE ARCTIC POLICY AND REPORTS  
Sponsor: MCGUIRE  
Requester: Sen McGuire

Department: Alaska Legislature  
Appropriation: Legislative Operating Budget  
Allocation: Session Expenses  
OMB Component Number: 782

**Expenditures/Revenues**

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2016 Appropriation Requested	Included in Governor's FY2016 Request	Out-Year Cost Estimates					
			FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
<b>Total Operating</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Fund Source (Operating Only)**

None								
<b>Total</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**Positions**

Full-time								
Part-time								
Temporary								

<b>Change in Revenues</b>								
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**Estimated SUPPLEMENTAL (FY2015) cost:** 0.0 *(separate supplemental appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**Estimated CAPITAL (FY2016) cost:** 0.0 *(separate capital appropriation required)*  
*(discuss reasons and fund source(s) in analysis section)*

**ASSOCIATED REGULATIONS**

Does the bill direct, or will the bill result in, regulation changes adopted by your agency?  
If yes, by what date are the regulations to be adopted, amended or repealed?

**Why this fiscal note differs from previous version:**

Initial Version
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Prepared By:	Jessica Geary, Finance Manager	Phone:	(907)465-6626
Division:	Legislative Affairs Agency	Date:	01/30/2015 02:55 PM
Approved By:	Pamela Varni, Executive Director	Date:	01/30/15
Agency:	Legislative Affairs Agency		

**FISCAL NOTE ANALYSIS**

**STATE OF ALASKA  
2015 LEGISLATIVE SESSION**

**BILL NO.** SB 16

**Analysis**

This legislation has zero fiscal impact on the Legislative Affairs Agency.