

HB

84

<TARGET><BILL>HB 84</BILL><SUBJECT>HB
84</SUBJECT><COMM>SFIN28</COMM></TARGET>

SENATE FINANCE COMMITTEE REPORT

DATE: 4/4/13

FURTHER:

DATE TURNED
IN TO OFFICE: _____

Finance Committee considered CS FOR HOUSE BILL NO. 84(FIN)

HB 84-MILITARY TRAINING CREDIT/TEMP. LICENSE

"An Act relating to applying military education, training, and service credit to occupational licensing and certain postsecondary education and employment training requirements; providing for a temporary occupational license for qualified military service members; and providing for an effective date."

and recommends:

be replaced with SCS _____ (_____) Same Title Technical Title Change
 New Title/SCR No. _____

adopt previous SCS _____ (_____) Same Title Technical Title Change
 New Title/SCR No. _____

attached amendment(s)

adopt _____ Letter of Intent

further referral to _____ Committee

Dept Abbr.	
ADM	LWF
CED	LAW
COR	LEG
CRT	MVA
EED	DNR
DEC	DPS
DFG	REV
GOV	DOT
DHS	UA

NEW FISCAL NOTE(S)				
Dept.	Fiscal	Indet.	Zero	FN #

PREVIOUS FISCAL NOTE(S)				
Dept.	Fiscal	Indet.	Zero	FN #
CED			✓	5
VA			✓	3
LWF			✓	2
EED			✓	1

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	PRINTED LAST NAME	Do PASS	Do NOT PASS	NO REC	AMEND
<i>Anna Fairclough</i>	FAIRCLOUGH	✓			
<i>Clark Bishop</i>	BISHOP	✓			
<i>Michael J. Dugle</i>	DUGLE	✓			
<i>John Hoffman</i>	HOFFMAN	✓			
CO-CHAIR: <i>Peter Kelly</i>	Kelly	✓			
CO-CHAIR: <i>Kim Meyer</i>	Meyer	✓			

Fiscal Note

State of Alaska
2013 Legislative Session

Bill Version: CSHB 84(FIN)
Fiscal Note Number: 5
(H) Publish Date: 3/25/13

Identifier: CSHB084(FIN)-DCCED-CBPL-03-22-13
Title: MILITARY TRAINING CREDIT/TEMP. LICENSE
Sponsor: SADDLER
Requester: House Finance

Department: Department of Commerce, Community and
Economic Development
Appropriation: Corporations, Business and Professional
Licensing
Allocation: Corporations, Business and Professional
Licensing
OMB Component Number: 2360

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below.

(Thousands of Dollars)

	FY2014	Included in	Out-Year Cost Estimates				
	Appropriation Requested	Governor's FY2014 Request	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019
OPERATING EXPENDITURES	FY 2014	FY 2014					
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues							
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Estimated SUPPLEMENTAL (FY2013) cost: 0.0

Estimated CAPITAL (FY2014) cost: 0.0

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? Yes
If yes, by what date are the regulations to be adopted, amended or repealed? 12/31/14

Why this fiscal note differs from previous version:

This version is updated to reflect the change in effective date to December 31, 2014.

Prepared By:	<u>Don Habeger, Director</u>	Phone:	<u>(907)465-2536</u>
Division	<u>Corporations, Business and Professional Licensing</u>	Date:	<u>03/22/2013 11:00 AM</u>
Approved By:	<u>JoEllen Hanrahan, Director</u>	Date:	<u>03/22/13</u>
	<u>Administrative Services Division</u>		

FISCAL NOTE ANALYSIS #5

STATE OF ALASKA
2013 LEGISLATIVE SESSION

BILL NO. CSHB 84(FIN)

Analysis

HB 84 would require the department or board to accept relevant experience, training, or service acquired while serving in the armed forces for professional licensing. The bill would allow greater flexibility for those exiting military service to become temporarily licensed in Alaska.

The CS to HB 84 extends the effective date of this legislation an additional year, to December 31, 2014. The Department believes all necessary deliberation by boards, commissions, and the division to determine "substantial equivalency" of military training and adoption of subsequent regulations can be accommodated within the existing meeting structure. Therefore, the funding for travel and regulations projects requested in the previous fiscal note is no longer required.

There is no anticipated fiscal impact to the Division of Corporations, Business and Professional Licensing from this legislation.

Fiscal Note

State of Alaska
2013 Legislative Session

Bill Version: HB 84
Fiscal Note Number: 3
(H) Publish Date: 3/7/13

Identifier: HB84-UA-SYSBRA-3-4-13
Title: MILITARY TRAINING CREDIT/TEMP. LICENSE
Sponsor: SADDLER
Requester: Labor & Commerce

Department: University of Alaska
Appropriation: University of Alaska
Allocation: Budget Reductions/Additions - Systemwide
OMB Component Number: 1296

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2014 Appropriation Requested	Included in Governor's FY2014 Request	Out-Year Cost Estimates					
			FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019
OPERATING EXPENDITURES								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time								
Part-time								
Temporary								

Change in Revenues								
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Estimated SUPPLEMENTAL (FY2013) cost: 0.0

Estimated CAPITAL (FY2014) cost: 0.0

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency?
If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version:

initial version.

Prepared By: Michelle Rizk
Division: University of Alaska
Approved By: Michelle Rizk
University of Alaska

Phone: (907)450-8187
Date: 03/01/2013 04:00 PM
Date: 03/01/2013

FISCAL NOTE ANALYSIS #3

STATE OF ALASKA
2013 LEGISLATIVE SESSION

BILL NO. HB 84

Analysis

HB84 will not have a fiscal impact on the University of Alaska (UA)

Fiscal Note

State of Alaska
2013 Legislative Session

Bill Version: HB 84
Fiscal Note Number: 2
(H) Publish Date: 3/7/13

Identifier: HB084-DOLWD-WIB-3-1-13
Title: MILITARY TRAINING CREDIT/TEMP. LICENSE
Sponsor: SADDLER
Requester: House Labor and Commerce

Department: Department of Labor and Workforce Development
Appropriation: Business Partnerships
Allocation: Workforce Investment Board
OMB Component Number: 2659

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2014	Included in	Out-Year Cost Estimates				
	Appropriation Requested	Governor's FY2014 Request	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019
OPERATING EXPENDITURES	FY 2014	FY 2014					
Personal Services							
Travel							
Services							
Commodities							
Capital Outlay							
Grants & Benefits							
Miscellaneous							
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None							
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time							
Part-time							
Temporary							

Change in Revenues

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Estimated SUPPLEMENTAL (FY2013) cost: 0.0

Estimated CAPITAL (FY2014) cost: 0.0

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No
If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version:

Not applicable, initial version.

Prepared By: Jeff Selvey, Executive Director, Workforce Investment Board
Division: Business Partnerships
Approved By: Dianne Blumer, Commissioner
Department of Labor and Workforce Development

Phone: (907)269-3569
Date: 03/01/2013 05:00 PM
Date: 03/01/13

FISCAL NOTE ANALYSIS #2

STATE OF ALASKA
2013 LEGISLATIVE SESSION

BILL NO. HB 84

Analysis

The proposed legislation requires the Workforce Investment Board to facilitate the development and implementation of a statewide policy and procedure that provides for the acceptance of credit towards a degree or program offered by a vocational or technical center in the state of Alaska for a member of the nation's armed forces with relevant military education, training, or service. The Workforce Investment Board will conduct teleconferences between the state's applicable training center organizations as means of facilitating the development of a statewide policy and procedure.

There is no fiscal impact to the department as a result of this legislation.

Fiscal Note

State of Alaska
2013 Legislative Session

Bill Version: HB 84
Fiscal Note Number: 1
(H) Publish Date: 3/7/13

Identifier: HB084-EED-ACPE-03-01-13
Title: MILITARY TRAINING CREDIT/TEMP. LICENSE
Sponsor: SADDLER
Requester: (S) STA

Department: Department of Education and Early Development
Appropriation: Alaska Postsecondary Education Commission
Allocation: Program Administration & Operations
OMB Component Number: 2738

Expenditures/Revenues

Note: Amounts do not include inflation unless otherwise noted below. (Thousands of Dollars)

	FY2014 Appropriation Requested	Included in Governor's FY2014 Request	Out-Year Cost Estimates					
			FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019
OPERATING EXPENDITURES								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants & Benefits								
Miscellaneous								
Total Operating	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Fund Source (Operating Only)

None								
Total	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Positions

Full-time								
Part-time								
Temporary								

Change in Revenues								
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Estimated SUPPLEMENTAL (FY2013) cost: 0.0

Estimated CAPITAL (FY2014) cost: 0.0

ASSOCIATED REGULATIONS

Does the bill direct, or will the bill result in, regulation changes adopted by your agency? No
If yes, by what date are the regulations to be adopted, amended or repealed?

Why this fiscal note differs from previous version:

Not applicable, initial version.

Prepared By:	Diane Barrans, Executive Director	Phone:	(907)465-6740
Division	Alaska Commission on Postsecondary Education	Date:	03/01/2013 05:20 PM
Approved By:	Diane Barrans, Executive Director	Date:	03/01/13
	Alaska Commission on Postsecondary Education		

FISCAL NOTE ANALYSIS #1

STATE OF ALASKA
2013 LEGISLATIVE SESSION

BILL NO. HB 84

Analysis

The bill makes changes to statutes to allow military education, service and training to act as an equivalent to some or all qualifications of certain license, certificate, postsecondary or technical programs. Individuals seeking such credit must provide satisfactory evidence of successful completion education, training or service as a member of the armed forces of the United States, the United States Reserves, or the National Guard, Military Reserves or Naval Militia of any state. Changes in statute relating to institutional authorization are required mandating institutions to accept military education, training or service credit hours toward a degree or technical program. There is not an anticipated fiscal impact relating to this bill.

ALASKA STATE LEGISLATURE

Session:
State Capitol
Juneau, AK 99801-1182
Phone: (907) 465-3783
Fax: (907) 465-2293
Toll Free: (877) 460-3783



Interim:
12641 Old Glenn Hwy., Ste. 201
Eagle River, AK 99577
Phone: (907) 622-3783
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REPRESENTATIVE DAN SADDLER

Sponsor Statement

House Bill 84

"An Act relating to applying military education, training, and service credit to occupational licensing and certain postsecondary education and employment training requirements; providing for a temporary occupational license for qualified military service members; and providing for an effective date."

According to the Department of Defense, the September 2012, jobless rate for post-9/11 veterans was 9.9% with young male Veterans (ages 18 to 24) experiencing an unemployment rate of 18.1%. Last year, Alaska had over 1200 service members separate from the military from our posts and bases. These are 1200 potential workers who could contribute to our state's economy. It is our responsibility to assist their transition into our work force swiftly and appropriately.

Our nation's military is one of the most highly trained in the world. These men and women who undertake this challenge face unique challenges and sacrifice many things that the general population does not. We owe it to our men and women to ensure that their distinctive set of skills do not go to waste once they separate from the military. These highly trained individuals deserve to remain productive members of society and to be able to provide for their families.

HB 84 requires the Division of Professional Licensing, University of Alaska and vocational educational facilities to examine the credentials of related military experience. Relevant military experience would be credited for licensing requirements and educational credit would be granted for appropriate training.

In the last 10 years our military has seen record numbers of deployments. HB 84 is one way we can show our thanks and allow our service members the opportunity to create positive and productive futures.

I would appreciate your support for House Bill 84.

ALASKA STATE LEGISLATURE

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REPRESENTATIVE DAN SADDLER

Sectional Analysis HB 84

“An Act applying military education, training, and service credit to occupational licensing and certain postsecondary education requirements; and providing for a temporary occupational license for a qualified military service members.”

Section 1: Military education, training, and service credit; temporary license.

- (a) Credit will be given for military education and training to an applicant who is applying for an occupational license if determined by the applicable board.
- (b) Requires the department to issue a temporary license if the applicant meets current statutory requirements and while on active duty:
 - a. held a current license in another state and has maintained that license, or
 - b. holds an equivalent military license or certificate of technical training
- (c) Applications for active duty members who hold a current license will be expedited.
- (d) temporary licenses will be valid for 180 days and maybe extended once with the approval of the department

Sec. 2: Adds a new subsection: University of Alaska

- (c) The president of the University of Alaska shall implement a policy to accept academic credit toward a degree or technical program if an applicant provides satisfactory evidence of relevant military education, training or service.

Sec. 3: Adds a new subsection: Post-Secondary Education Commission

(14) The commission shall implement policies and procedures that require a postsecondary education institution to accept academic credit toward a degree or technical program if an applicant provides satisfactory evidence of relevant military education, training or service.

Sec. 4: Adds a new subsection: Alaska Workforce Investment Board

(5) The Alaska Workforce Investment Board shall implement a statewide policy that requires a vocational training center to accept academic credit toward a degree if an applicant provides satisfactory evidence of relevant military education, training or service.

Sec. 5: Adds a new Subsection:

Department of Commerce, Community, and Economic Development may promulgate regulations immediately.

Sec. 6.

Sections 1-4 regulations take effect December 31, 2013

Sec. 7.

Section 5 takes effect immediately

ALASKA STATE LEGISLATURE

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REPRESENTATIVE DAN SADDLER

HB 84 SUMMARY OF CHANGES

Page 5, Section 6, Line 31

Effective date changed to December 31, 2014. (By changing effective date the fiscal note From Dept. of Commerce, Community and Economic Development changes to zero)

E-Mail from Sara Chambers – Professional Licensing Operations Manager, DCCED

Follow up to House Finance Committee Questions on HB 84 – Military Training Credit/Temp License

Dear Rep. Saddler:

I was in the House Finance Committee audience today and would like to provide you with a response to some of the concerns regarding HB 84 that were raised by members:

Does the division use Skype or online teleconferencing to accommodate meetings? (Rep. Wilson)
Boards regularly teleconference using an audio bridge. Skype is not allowable software on state computing equipment, so the division is researching additional web conferencing options.

The fiscal note to accommodate board meetings seems excessive given today's technology. (Rep. Thompson)

Boards and commissions regularly hold meetings via teleconference to expedite business and as a cost-saving measure. The fiscal note represents the potential for boards to determine that face-to-face meetings on this potentially complex topic are required to produce the best regulatory outcome. Without informed and engaged deliberation by board members, a greater opportunity for boards to piecemeal determination of "substantial equivalency" exists, which could result in further increased costs and delays in licensure.

Would a delayed effective date result in a zero fiscal note? (Rep. Thompson)

The division has determined that a December 31, 2014, effective date would allow the determination of "substantial equivalency" to be woven into existing board meeting schedules and regulation projects and negate the costs proposed in the fiscal note.

Concern was raised over the phrasing of "held a current license." (Rep. Guttenberg)

The phrase "held a current license" is followed by the requirement to have "practiced in the area of the license" and "maintained the license...in active status before and at the time of application for a license under this subsection...." The division interprets this phrasing to require an active license or certificate in another state at the time the candidate applies for licensure under proposed AS 08.01.064(b)(3)(A). If the candidate is applying under proposed AS 08.01.064(b)(3)(B), the credentials need only meet the standard of equivalency, not a standard for currency.

Please identify the affected boards acronyms. (Rep. Munoz)

The boards that have been identified as affected by this bill are:

- BAH - Board of Barbers and Hairdressers
- CHI - Board of Chiropractic Examiners
- CSW - Board of Social Work Examiners
- DEN - Board of Dental Examiners
- MFT - Board of Marital and Family Therapists
- MED - State Medical Board
- NUR - Board of Nursing
- PHA - Board of Pharmacy
- PHYS - State Physical Therapy and Occupational Therapy Board
- PYSCH - Board of Psychologist and Psychological Associate Examiners
- VET - Board of Veterinary Examiners

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Programs regulated by the department that are affected by this bill:

Audiologists
Speech-Language Pathologists
Guardians and Conservators
Nursing Home Administrators

Please contact me if you have any additional questions. I will also be present to answer any questions at the next committee meeting for which this bill is scheduled.

Sincerely,

Sara Chambers

Professional Licensing Operations Manager
Division of Corporations, Business and Professional Licensing
Alaska Dept. of Commerce, Community and Economic Development

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www.commerce.alaska.gov/occ

Testimony by Mark San Souci, February 18, 2013

Alaska House Labor & Commerce Committee on HB 84

Mister Chair and committee, thank you for this opportunity to express Department of Defense support for the veterans credit House Bill 84. My name is Mark San Souci, Department of Defense Regional Liaison for Military Families for the Northwest, working for the Deputy Assistant Secretary of Defense for Military Family & Community Policy. I'm sorry I can't be there in person today, but since DoD has frozen its travel budget, I hope to be able to visit for future hearings on this issue.

Last year this committee passed this same legislation sponsored by Rep Thomas, as HB 282....passing the full house unanimously on February 1st. Unfortunately, it languished on the senate floor on April 15th and Sine Die came and went without final passage...

Two years ago, the Department of Defense began supporting efforts in the states to ask states to give separating Service members credit, so that they may not be held back from finding employment or finishing a degree.

As of September 2012, 736 thousand Veterans were unemployed and the jobless rate for post-9/11 veterans was 9.9 %, with young male Veterans (ages 18 to 24) experiencing an unemployment rate of 18.1%.

In the past two years, 25 states enacted new laws to help grant our veterans credit towards licensing and/or academic credit. So far for the 2013 session, there are 24 bills in 18 more states resembling the one before you today that we ask you to support.

It is important to reemphasize that you know we are not asking for direct licensure if it is not equivalent. In cases where the regulatory agency or board determines partial credit but it saves time and expense and helps get them there, even if not completely, that is what we seek. We only seek credit where credit is due.

A couple of other points to consider: You and I have *already* paid for this veteran's training within the DoD schools and with years of experience while serving our Nation with our *federal* tax dollars.

Also, the more credit given to a veteran towards licensing or a degree or certification, the more school slots can be made available to civilians, especially in programs where there may be waiting lists to get in.

The Department of Defense is doing its part, working feverishly with the US Department of Labor to link service transcripts of military occupations with civilian to private sector licensure requirements, while also asking state regulatory authorities in six pilot states - WA, IL, MD, NY, VA, and CO, to review select military occupations to determine whether the training and experience are sufficient to be useful in rendering licensing credit in a given occupation.

The Department of Defense recognizes that if we are going to ask credentialing bodies to evaluate military training and experience, we have to make it easier for them to do so, minimizing any fiscal impact.

First, there are currently different Service transcripts that record the training, experience, and education received by Service members. We are working with the Services and with credentialing organizations to see how we can better standardize the information and make it more understandable to non-military audiences.

Second, since some credentials require an individual to have completed an approved or accredited training program, we are determining which credentials related to military occupations require training program approval or accreditation and identify methods of facilitating this.

Finally, a key aspect of providing accrediting and credentialing agencies the ability to assess military training is making the training programs of instruction (POIs) available to them for review. Currently, the Services each have their own policies and procedures related to development and maintenance of POIs and there is no centralized location for agencies to access them. Ensuring POIs have some degree of standardization and are more easily accessible to accrediting and credentialing agencies and educational institutions will make it easier for them to assess whether the military training courses meet their criteria.

For federally-regulated occupations, steps have recently been put in place to overcome these obstacles. The recently enacted Veteran Skills to Jobs Act of 2012 now requires federal agencies that issue licenses to consider any veteran trained in the same field to have received instruction enough to meet federal requirements. This means that the various federal agencies, which issue between 80 to 100 licenses relevant to military training, can now issue veterans qualifying licenses without the veteran having to re-qualify on the civilian side.

Some of the licenses include air-traffic controllers, aircraft mechanics and technicians, flight engineers, hospital corpsmen, ship or boat captains, radio operators, ship engineers, and the like...

And finally, DoD has just announced the Joint Service Transcript, the JST...a common "purple" transcript generic to all the military services meant to ease the burden of translating one service's coding and descriptions of courses and training from another on the evaluation of academic transcripts, on February 4th, and available on March 1st! The JST will be an official transcript tool that validates and documents the recommended college credits for professional military education, training courses and occupational experience of service members and veterans. This unified and standardized document will make it easier for institutions to review and articulate these credits as appropriate.

As you very well know, Alaska is home to thousands of veterans, and is a desired location for separating and retiring military members when choosing where to live after leaving the military. A 2012 Defense Manpower Data Center

Study reported that Alaska had 1,231 military separate or retire back to Alaska in Fiscal Year 2012.

At around 1,231 annually, we can expect that highly qualified ex-military people will continue to enjoy Alaska's quality of life, and many will continue to choose Alaska when transitioning into civilian careers.

We ask this committee and this legislature in Alaska to join the other states and rising now in session and considering this help for our veterans, along with those that did it in 2012.

Thank you for taking up this issue, and for your consideration. I stand by for any questions you may have.



READINESS AND FORCE
MANAGEMENT

OFFICE OF THE ASSISTANT SECRETARY OF DEFENSE
4000 DEFENSE PENTAGON
WASHINGTON, D.C. 20301-4000

February 11, 2013

The Honorable Dan Saddler
Alaska House of Representatives
State Capitol Room 104
Juneau, AK 99801

Dear Representative Saddler:

On behalf of the Department of Defense, we want to thank you for your sponsorship of House Bill 84. This effort will greatly aid separating Service members who move back to Alaska upon military separation or retirement with gaining academic credit and occupation licensing as they transition to civilian life.

This issue, one of our top priorities for 2013, is one of the key elements of the Veterans Employment Initiative of the current Administration. The policy as currently represented in House Bill 84 will enable Alaska to join 23 other states also providing this kind of help to our separating Service members; and since Alaska had 1,231 Service members move back to the state in Fiscal Year 2012, the academic and occupational licensing help your policy change provides will have significant personal impact for many.

Aided by your leadership in the House of Representatives, the Alaska legislature has been a champion in addressing a number of key military family issues for the past six years. We intend, principally through our Regional Liaison for the Northwest, Mark San Souci, to provide as much information and support as possible as this policy initiative moves forward in upcoming hearings. However, if you have questions or need my assistance, please contact me at (571) 372-5321, or at ed.kringer@osd.mil.

With Alaska's continued dedication to our military, our Service members can complete their missions, overseas and at home, knowing you are taking care of their families.

Sincerely,

A handwritten signature in black ink, appearing to be "Ed Kringer", written over a circular stamp or mark.

Ed Kringer
Director
State Liaison & Educational Opportunity

cc:

Mr. Mark B. San Souci, Northwest Regional State Liaison (WA, AK, ID, OR)