

**SB**

**207**

<TARGET><BILL>SB 207</BILL><SUBJECT>SB  
207</SUBJECT><COMM>SRES27</COMM></TARGET>

# ALASKA STATE LEGISLATURE

## Senator Joe Paskvan

Chair, Labor and Commerce  
Vice Chair, Health and Social Services  
Member, Transportation  
Member, State Affairs  
Member, Joint Armed Services

*Senate District E  
Fairbanks and Fort Wainwright*



State Capitol Building, Room 7  
Juneau, Alaska 99801-1182

Phone (907) 465-3709  
Fax (907) 465-4714  
sen.joe.paskvan@legis.state.ak.us  
<http://paskvan.aksenate.org/>

### Memo

To: Senator Tom Wagoner, Co-Chair of Senate Resources Committee

From: Senator Joe Paskvan, Co-Chair of Senate Resources Committee

A handwritten signature in black ink, appearing to read "Joe Paskvan".

Re: Hearing request for Senate Bill 207: Resident Hunt and Sport Fish License Exemption

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I respectfully request that Senate Bill 207, "An Act relating to exemptions for a resident hunting and sport fishing license and to taking fish and game by proxy for a person with mental or physical disabilities," be scheduled for a hearing in the Senate Resources Committee.

Senate Bill 207 seeks to preserve and improve access for a population who may experience difficulties securing the opportunity to experience Alaska's great outdoors. Specifically, SB 207 provides for free resident hunting and fishing licenses for individuals who have a mental or physical disability. The bill further allows for mentally disabled persons to have a proxy hunt or fish in their stead.

Many Alaskans, who have a significant physical or mental disability, already receive State or Federal services or financial assistance and it is estimated that individuals with disabilities are twice as likely to live in poverty as those without disabilities. Alaskans with physical and mental disabilities already face higher logistical and financial hurdles to participating in hunting and fishing activities. Senate Bill 207 is one step towards providing one less hurdle for Alaskans with disabilities to be able to participate in these traditional and enriching activities.

Please feel free to contact myself or my staff, Anna Sorensen, at 465-3709 or [AnnaMarie.Sorensen@legis.state.ak.us](mailto:AnnaMarie.Sorensen@legis.state.ak.us) with any questions you may have.

Thank you for your consideration.

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### **SB 207: Resident Hunt and Sport Fish License Exemption**

"An Act relating to exemptions for a resident hunting and sport fishing license and to taking fish and game by proxy for a person with mental or physical disabilities."

For many Alaskans hunting and fishing are an honored tradition and way of life. Alaskans of all ages find great fulfillment while exploring the beautiful, wild spaces Alaska has to offer and sense of purpose in providing food for their families and community.

Senate Bill 207 seeks to preserve and improve access for a population who may experience difficulties securing the opportunity to experience Alaska's great outdoors. Specifically, SB 207 provides for free resident hunting and fishing licenses for individuals who have a mental or physical disability. The bill further allows for mentally disabled persons to have a proxy hunt or fish in their stead. This consideration is already provided for individuals who are physically disabled, blind, or 65+ years of age. Statute also currently allows for free resident hunting and fishing licenses for seniors (60+ y/o), disabled veterans, Alaska National Guard members, and Alaska Military Reserves members.

Many Alaskans, who have a significant physical or mental disability, already receive State or Federal services or financial assistance and it is estimated that individuals with disabilities are twice as likely to live in poverty as those without disabilities. Alaskans with physical and mental disabilities already face higher logistical and financial hurdles to participating in hunting and fishing activities. Senate Bill 207 is one step towards providing one less hurdle for Alaskans with disabilities to be able to participate in these traditional and enriching activities.

Thank you for your consideration of SB 207. I urge you to support this important legislation that will ensure that Alaskans with physical and mental disabilities can more readily enjoy hunting and fishing.

# LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101


State Capitol  
Juneau, Alaska 99801-1182  
Deliveries to: 129 6th St., Rm. 329

## MEMORANDUM

February 24, 2012

**SUBJECT:** Sectional Summary of SB 207 (Work Order No. 27-LS0718\I)

**TO:** Senator Joe Paskvan  
Attn: Anna Sorensen

**FROM:** Alpheus Bullard   
Legislative Counsel

You have requested a sectional summary of the above-described bill.

As a preliminary matter, note that a sectional summary of a bill should not be considered an authoritative interpretation of the bill and the bill itself is the best statement of its contents. If you would like an interpretation of the bill as it may apply to a particular set of circumstances, please advise.

**Section 1.** Adds a legislative intent provision to the uncodified law of the state relating to the manner in which section 4 of the bill should be implemented.

**Section 2.** Conforms AS 16.05.340(a)(17) to AS 16.05.341(b) added by section 4 of the bill.

**Section 3.** Conforms AS 16.05.340(a)(23) to AS 16.05.341(b) added by section 4 of the bill.

**Section 4.** Provides that a person with certain mental or physical disabilities may receive a resident hunting and sport fishing license without charge.

**Section 5.** Permits certain persons to take game on behalf of a person with mental disabilities.

**Section 6.** Permits certain persons to take fish on behalf of a person with mental disabilities.

**Section 7.** Provides a definition of "person with mental disabilities" for AS 16.05 (Fish and Game Code).

**Section 8.** Provides an instruction to the Revisor of Statutes to change the catch line (title) of AS 16.05.341.

TLAB:plm  
12-125.plm

# FISCAL NOTE

STATE OF ALASKA cost # codes  
 2012 LEGISLATIVE SESSION

Bill Version SB 207 1A  
 Fiscal Note Number \_\_\_\_\_  
 Publish Date \_\_\_\_\_

Identifier (file name) SB207-DFG-DAS-04-02-12 Dept. Affected Fish and Game  
 Title SPORT FISH LICENSE EXEMPTION Appropriation Administration and Support  
 Allocation Administrative Services  
 Sponsor SENATOR PASKVAN  
 Requester Senate Resources Committee OMB Component Number 479

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	FY13 Appropriation Requested	Included in Governor's FY13 Request	Out-Year Cost Estimates					
			FY13	FY14	FY15	FY16	FY17	FY18
<b>OPERATING EXPENDITURES</b>								
Personal Services	75.9		75.9	75.9	75.9	75.9	75.9	75.9
Travel								
Services								
Commodities	30.5		25.5	26.5	27.5	28.5	29.5	
Capital Outlay								
Grants, Benefits								
Miscellaneous								
<b>TOTAL OPERATING</b>	<b>106.4</b>	<b>0.0</b>	<b>101.4</b>	<b>102.4</b>	<b>103.4</b>	<b>104.4</b>	<b>104.4</b>	<b>105.4</b>

FUND SOURCE		(Thousands of Dollars)						
1002	Federal Receipts							
1003	GF Match							
1004	GF	106.4	101.4	102.4	103.4	104.4	105.4	
1005	GF/Prgm (DGF)							
1037	GF/MH (UGF)							
1178	temp code (UGF)							
<b>TOTAL</b>		<b>106.4</b>	<b>0.0</b>	<b>101.4</b>	<b>102.4</b>	<b>103.4</b>	<b>104.4</b>	<b>105.4</b>

POSITIONS								
Full-time		1.0		1	1	1	1	1
Part-time								
Temporary								

CHANGE IN REVENUES								

Estimated SUPPLEMENTAL (FY12) operating costs \_\_\_\_\_ (separate supplemental appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY13) costs \_\_\_\_\_ (separate capital appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Why this fiscal note differs from previous version (if initial version, please note as such)

This is the initial fiscal note for Senate Bill 207

Prepared by Michelle Kaelke  
 Division Administrative Services  
 Approved by Kevin Brooks, Director Administrative Services  
Department of Fish and Game

Phone 465-6091  
 Date/Time 4/2/12 10:00 AM  
 Date 4/2/2012

## FISCAL NOTE

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. SB 207 VA

### Analysis

According to the 2010 census approximately 11% of Alaskans are disabled. Of the 464,000 Alaska residents age 16-59 (April 2010 census), 51,000 (11 percent) would qualify as disabled. The division of Administrative Services believes 25,500, approximately 50% of eligible disabled persons, would take advantage of a free license at the beginning of the program and it is possible that percentage could increase once word of a free license gets out.

Based on the Licensing section's years of experience in administering the existing 8,400 free annual licenses to Alaska seniors, disabled veterans and military reserves, a free disabled person's license would add to the section's administrative costs.

#### **Personal Services:**

The Licensing section would need to hire a full time Office Assistant II for the duration of the program. Salary and benefits would amount to \$75,900 in the first year.

#### **Commodities:**

Like the other free licenses, Licensing would need to provide a unique license in order to differentiate the form from the regular fishing and hunting licenses. It is estimated that the initial cost of a free disabled license would cost \$1 each for a total of \$25,500. This would cover the costs for the application form, special license, envelope and postage. This cost would increase slightly each year.

# FISCAL NOTE

**STATE OF ALASKA** cost # codes  
**2012 LEGISLATIVE SESSION**

Bill Version SB 207 IA  
 Fiscal Note Number \_\_\_\_\_  
 Publish Date \_\_\_\_\_

Identifier (file name) SB207-DFG-WCD-04-02-12 Dept. Affected Fish and Game  
 Title SPORT FISH LICENSE EXEMPTION Appropriation Wildlife Conservation  
 Allocation Wildlife Conservation  
 Sponsor SENATOR PASKVAN  
 Requester Senate Resources Committee OMB Component Number 473

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	FY13 Appropriation Requested	Included in Governor's FY13 Request	Out-Year Cost Estimates					
			FY13	FY14	FY15	FY16	FY17	FY18
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants, Benefits								
Miscellaneous	(2,038.7)		(2,038.7)	(2,038.7)	(2,038.7)	(2,038.7)	(2,038.7)	(2,038.7)
<b>TOTAL OPERATING</b>	<b>(2,038.7)</b>	<b>0.0</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>

<b>FUND SOURCE</b>		(Thousands of Dollars)						
1002	Federal Receipts	(1,531.5)		(1,531.5)	(1,531.5)	(1,531.5)	(1,531.5)	(1,531.5)
1003	GF Match							
1004	GF							
1005	GF/Prgm (DGF)							
1037	GF/MH (UGF)							
1024	Fish/Game (Other)	(507.2)		(507.2)	(507.2)	(507.2)	(507.2)	(507.2)
<b>TOTAL</b>		<b>(2,038.7)</b>	<b>0.0</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>

<b>POSITIONS</b>								
Full-time								
Part-time								
Temporary								

<b>CHANGE IN REVENUES</b>	<b>(2,038.7)</b>		<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>	<b>(2,038.7)</b>
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Estimated SUPPLEMENTAL (FY12) operating costs \_\_\_\_\_ (separate supplemental appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY13) costs \_\_\_\_\_ (separate capital appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Why this fiscal note differs from previous version (if initial version, please note as such)

This is the initial fiscal note for Senate Bill 207

Prepared by David Thomson  
 Division Wildlife Conservation  
 Approved by Kevin Brooks, Director Administrative Services  
Department of Fish and Game

Phone 465-6091  
 Date/Time 04/02/12 9:23am  
 Date 4/2/2012

FISCAL NOTE

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. SB 207 VA

**Analysis**

According to the 2010 census approximately 11% of Alaskans are disabled. Of the 464,000 Alaska residents age 16-59 (April 2010 census), 51,000 (11 percent) would qualify as disabled. The division of Administrative Services believes 19,890, approximately 39% of eligible disabled persons, would take advantage of a free license at the beginning of the program and it is possible that percentage could increase once word of a free license gets out.

The Division of Wildlife Conservation estimates that it's revenues will decrease by the value of the 19,890 free licenses that previously sold for \$25.00. This equates to a loss of \$497.3 of revenue into the Fish & Game Fund for Wildlife Conservation. An estimated 10% of those who bought a hunting license also bought a waterfowl conservation stamp for \$5.00. The loss of revenue from waterfowl conservation stamps is \$9.9. The total between the loss of license sales and waterfowl conservation stamps is \$507.2

The loss of licensing revenue for Wildlife Conservation could jeopardize the division's ability to have sufficient match funding for federal Pittman-Robertson Wildlife Restoration funding. State's must match the PR funding on a 3:1 basis (75%/25%). If \$507.2 is not available for matching, then \$1,531.5 of available federal funds can not be earned and used for wildlife management. The overall loss of revenue would be \$2,028.2.

The loss of revenue toward wildlife management represents 6.4% of the available budget to manage wildlife across the state. A potential reduction of staff between 15 and 18 positions could be required if an alternate source of matching funds is not identified.

# FISCAL NOTE

**STATE OF ALASKA** cost # codes  
**2012 LEGISLATIVE SESSION**

Bill Version SB 207 IA  
 Fiscal Note Number \_\_\_\_\_  
 Publish Date \_\_\_\_\_

Identifier (file name) SB207-DFG-SFD-4-02-12 Dept. Affected Fish and Game  
 Title SPORT FISH LICENSE EXEMPTION Appropriation Sport Fisheries  
 Allocation Sport Fisheries  
 Sponsor SENATOR PASKVAN  
 Requester Senate Resources Committee OMB Component Number 464

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	FY13 Appropriation Requested	Included in Governor's FY13 Request	Out-Year Cost Estimates					
			FY13	FY14	FY15	FY16	FY17	FY18
<b>OPERATING EXPENDITURES</b>								
Personal Services								
Travel								
Services								
Commodities								
Capital Outlay								
Grants, Benefits								
Miscellaneous	(1,921.4)		(1,921.4)	(1,921.4)	(1,921.4)	(1,921.4)	(1,921.4)	(1,921.4)
<b>TOTAL OPERATING</b>	<b>(1,921.4)</b>	<b>0.0</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>

<b>FUND SOURCE</b>		(Thousands of Dollars)						
1002	Federal Receipts	(1,306.8)		(1,306.8)	(1,306.8)	(1,306.8)	(1,306.8)	(1,306.8)
1003	GF Match							
1004	GF							
1024	Fish/Game (Other)	(614.6)		(614.6)	(614.6)	(614.6)	(614.6)	(614.6)
1037	GF/MH (UGF)							
1178	temp code (UGF)							
<b>TOTAL</b>		<b>(1,921.4)</b>	<b>0.0</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>

<b>POSITIONS</b>								
Full-time								
Part-time								
Temporary								

<b>CHANGE IN REVENUES</b>	<b>(1,921.4)</b>		<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>	<b>(1,921.4)</b>
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Estimated SUPPLEMENTAL (FY12) operating costs \_\_\_\_\_ (separate supplemental appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY13) costs \_\_\_\_\_ (separate capital appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

**Why this fiscal note differs from previous version (if initial version, please note as such)**

This is the initial fiscal note for Senate Bill 207

Prepared by Charles O. Swanton, Director  
 Division Sport Fish  
 Approved by Kevin Brooks, Director Administrative Services  
Department of Fish and Game

Phone 465-4180  
 Date/Time 04/01/12 7:26pm  
 Date 4/2/2012

## FISCAL NOTE

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. SB 207 VA \_\_\_\_\_

### Analysis

According to the 2010 census approximately 11% of Alaskans are disabled. Of the 464,000 Alaska residents 16-59 in age (April 2010 census), 51,000 (11 percent) would qualify as disabled. The Division of Administrative Services, Licensing Section estimates 19,890, approximately 39% of eligible disabled persons, would take advantage of a free license at the beginning of the program and possibility could increase once word of the program becomes common place.

39% eligible=19,890 licensee's

19,890 x \$15 = **\$298,350** (resident license revenue without the hatchery surcharge);

19,890 x \$9 = **\$179,010** (lost hatchery surcharge revenue can only be used to pay down hatchery bond debt);

In 2011 69% of resident license holders purchased a king salmon stamp

19,890 x 69% = 13,724 king salmon stamps sold @\$10/stamp = **\$137,240** in lost stamp revenue.

Total lost revenue for licenses, surcharge and king salmon stamps = **\$614,600**

Foregone Federal Aid due to lost or nonexistent match 75%(Federal-Sport Fish Restoration Fund)/25%(license revenue-state) match ratio = \$298,350 + 137,240 = \$435,590 (25% Fish and Game Fund match) = \$1,306,770 (75% in lost federal funds).

The Division of Sport Fish relies on license sales and Federal Sport Fish Restoration funds for about 74% of our annual division revenue. If there are 19,890 eligible applicants for this free license we project: \$298,350 in foregone license sale revenue; \$179,010 in lost license hatchery construction surcharge revenue; and \$137,241 in lost king salmon stamp revenue. The revenue collected from the sale of sport fishing licenses is used as matching funds for securing federal aid funds which would result in an estimated loss of \$1,306,770 in federal revenue.

The Division of Sport Fish has absorbed substantial losses of revenue (approximately \$6.5 million dollars) over the last several years owing to the national economy and manifest in the loss of about 75,000 non resident fishing licenses and king salmon stamps . Further decline in revenues will affect core services for the division on multiple fronts and impact our ability to provide protection for recreational sport fishing opportunity.