

HB

74

<TARGET><BILL>HB 74</BILL><SUBJECT>HB
74</SUBJECT><COMM>HSTA27</COMM></TARGET>

HOUSE COMMITTEE REPORT

(7)

Date Referred to Committee: January 18, 2011

FURTHER REFERRALS: Finance

Date of Committee Action: 2-22-11

The STATE AFFAIRS Committee considered:

HB 74

HOUSE BILL NO. 74

"An Act relating to election pamphlets; relating to information that must be provided for a bill under consideration by the legislature that authorizes the issuance of state general obligation bonds and to information that must be provided before the issuance of state general obligation bonds is submitted to the voters for ratification; and providing for an effective date."

HB 74 INFO ON MATTERS IN ELECTION PAMPHLET

Recommends it be replaced with HCS or CS for HB 74 (STA)
 For Senate Bills with new title: Technical Title New Title: HCR _____ Same Title New Title

- attach amendments
- add new referral to _____ Committee
- Letter of Intent _____ Committee

List of Abbrev for Depts.:

- ADM
- CED
- COR
- CRT
- EED
- DEC
- DFG
- GOV
- DHS
- LWF
- LAW
- LEG
- MVA
- DNR
- DPS
- REV
- DOT
- UA

<u>NEW FISCAL NOTES</u>				
*FN# is assigned by Chief Clerk's Office				
*FN#	List by Dept(s):	Fiscal	Indet.	Zero
	GDV	X		

<u>PREVIOUS FISCAL NOTES</u>				
FN#	List by Dept(s):	Fiscal	Indet.	Zero

<u>Signing with recommendations</u>	Printed Last Name	DP	DNP	NR	AM
	Johansen			X	
	WILSON				✓
	Keller			X	
	Gruenke	✓			
	Petersen	X			
	Seaton	X			
Chair:	Lynn	X			
Chair:					

CS FOR HOUSE BILL NO. 74(STA)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SEVENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE STATE AFFAIRS COMMITTEE

Offered:

Referred:

Sponsor(s): REPRESENTATIVES GRUENBERG, Lynn

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to election pamphlets; relating to information that must be provided
 2 for a bill under consideration by the legislature that authorizes the issuance of state
 3 general obligation bonds, to information that must be provided before the issuance of
 4 state general obligation bonds is submitted to the voters for ratification, and to the
 5 publication of a report relating to state bonded debt; and providing for an effective
 6 date."

7 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

8 * **Section 1.** AS 15.58.010 is amended to read:

9 **Sec. 15.58.010. Election pamphlet.** Before each state primary, general,
 10 [ELECTION, AND BEFORE EACH STATE PRIMARY] or special election [AT
 11 WHICH A BALLOT PROPOSITION IS SCHEDULED TO APPEAR ON THE
 12 BALLOT], the lieutenant governor shall prepare, publish, and mail [AT LEAST] one
 13 election pamphlet to each household identified from the official registration list. The

1 pamphlet shall be prepared on a regional basis as determined by the lieutenant
2 governor.

3 * **Sec. 2.** AS 15.58.020(a) is amended to read:

4 (a) Each general election pamphlet must contain

5 (1) photographs and campaign statements submitted by eligible
6 candidates for elective office in the region;

7 (2) information and recommendations filed under AS 15.58.050 on
8 judicial officers subject to a retention election in the region;

9 (3) a map of the house district or districts of the region;

10 (4) sample ballots for house districts of the region;

11 (5) an absentee ballot application;

12 (6) for each ballot proposition submitted to the voters by initiative or
13 referendum petition or by the legislature,

14 (A) the full text of the proposition specifying constitutional or
15 statutory provisions proposed to be affected;

16 (B) the ballot title and the summary of the proposition prepared
17 by the director or by the lieutenant governor;

18 (C) a statement of the costs to the state of implementing the law
19 proposed in an initiative, or of voter approval or rejection of the act that is the
20 subject of a referendum;

21 (D) a neutral summary of the proposition prepared by the
22 Legislative Affairs Agency;

23 (E) statements submitted that advocate voter approval or
24 rejection of the proposition not to exceed 500 words;

25 (7) for each bond question, a statement of the scope of each project as
26 it appears in the bond authorization **and the notice prepared under AS 37.15.015(a);**

27 (8) a maximum of two pages of material submitted by each political
28 party;

29 (9) additional information on voting procedures that the lieutenant
30 governor considers necessary;

31 (10) for the question whether a constitutional convention shall be

1 called,

2 (A) a full statement of the question placed on the ballot;

3 (B) statements not to exceed 500 words that advocate voter
4 approval or rejection of the question;

5 (11) under AS 37.13.170, the Alaska permanent fund annual income
6 statement and balance sheet for the two fiscal years preceding the publication of the
7 election pamphlet;

8 (12) under AS 15.10.090, notice of

9 (A) the establishment or abolition of a precinct;

10 (B) the designation, abolition, or modification of precinct
11 boundaries; and

12 (C) a change in the location of a polling place.

13 * **Sec. 3.** AS 15.58.020(b) is repealed and reenacted to read:

14 (b) Each primary or special election pamphlet must contain the information
15 specified in (a)(1) of this section for each candidate scheduled to appear on the ballot
16 and the information specified in (a)(6) of this section for each ballot proposition, as
17 well as the information specified in (a)(3) - (5), (7), (9), and (12) of this section.

18 * **Sec. 4.** AS 15.58.030(b) is amended to read:

19 (b) An [NO LATER THAN JULY 22 OF A YEAR IN WHICH A STATE
20 GENERAL ELECTION WILL BE HELD, AN] individual who becomes a candidate
21 for the office of United States senator, United States representative, governor,
22 lieutenant governor, state senator, or state representative under AS 15.25.030 or
23 15.25.180 may file with the lieutenant governor a photograph and a statement
24 advocating the candidacy. **For a primary election, the photograph and statement**
25 **shall be filed with the lieutenant governor not later than the day following the**
26 **date of the filing deadline for a declaration of candidacy under AS 15.25.040. For**
27 **the general election, the photograph and statement shall be filed with the**
28 **lieutenant governor not later than the day following the date of the primary**
29 **election, except that an** [AN] individual who becomes a candidate for the office of
30 United States senator, United States representative, governor, lieutenant governor,
31 state senator, or state representative by party petition filed under AS 15.25.110 may

1 file with the lieutenant governor a photograph and a statement advocating the
 2 candidacy within 10 days of becoming a candidate. For a special election, the
 3 photograph and statement shall be filed by a date specified by the lieutenant
 4 governor. A candidate whose photograph and statement appeared in the primary
 5 election pamphlet may file a different photograph and statement to appear in the
 6 general election pamphlet.

7 * **Sec. 5.** AS 15.58.060(a) is amended to read:

8 (a) Each [GENERAL ELECTION] candidate shall pay to the lieutenant
 9 governor at the time of filing material under this chapter the following:

10 (1) President or Vice-President of the United States, United States
 11 senator, United States representative, governor, lieutenant governor, supreme court
 12 justice, and court of appeals judge, \$300 each;

13 (2) superior court judge and district court judge, \$150 each;

14 (3) state senator and state representative, \$100 each.

15 * **Sec. 6.** AS 15.58.080(a) is amended to read:

16 (a) Not less than 22 days before each primary or [THE] general election, the
 17 lieutenant governor shall mail to each household identified from the official
 18 registration list [EVERY REGISTERED VOTER] one copy of the pamphlet
 19 prepared for the region in which the household is located. The pamphlet for a
 20 special election shall be mailed as soon as practicable before the election [VOTER
 21 RESIDES]. Additional pamphlets may be obtained from the director, the office of the
 22 lieutenant governor, and the area election offices.

23 * **Sec. 7.** AS 15.58.080 is amended by adding a new subsection to read:

24 (c) All information contained in an election pamphlet for a primary, general,
 25 or special election shall be published on the division's Internet website not later than
 26 the date the election pamphlet is mailed to registered voters under (a) of this section.

27 * **Sec. 8.** AS 24.08.037 is amended by adding a new subsection to read:

28 (b) In addition to the fiscal note requirements of AS 24.08.035 and the
 29 requirements of (a) of this section, before a bill authorizing the issuance of state
 30 general obligation bonds is referred to the rules committee, there shall be attached to
 31 the bill a statement with the following information:

1 (1) the current general obligation and other bonded indebtedness of the
2 state and the effect of the proposed bonding on that indebtedness;

3 (2) the average cost of the annual debt service on the current general
4 obligation bonded indebtedness and the effect of the proposed bonding on the average
5 cost of the annual debt service;

6 (3) the amount of state general obligation debt principal that could be
7 issued and paid for from the Alaska debt retirement fund (AS 37.15.011);

8 (4) the estimated debt service requirements for the bond issue proposed
9 under the bill;

10 (5) whether the bond issue proposed under the bill will be repaid with
11 amounts from the Alaska debt retirement fund (AS 37.15.011).

12 * **Sec. 9.** AS 37.07.045 is amended by adding a new subsection to read:

13 (b) The Department of Revenue shall publish, and make available to the
14 public, the report prepared under (a) of this section on the department's Internet
15 website.

16 * **Sec. 10.** AS 37.13.170 is amended to read:

17 **Sec. 37.13.170. Reports and publications.** By September 30 of each year, the
18 board shall publish a report of the fund for distribution to the governor and the public.
19 The board shall notify the legislature that the report is available. The report shall be
20 written in easily understandable language. The report must include financial
21 statements audited by independent outside auditors, a statement of the amount of
22 money received by the fund from each investment during the period covered, a
23 statement of investments of the fund including an appraisal at market value, a
24 description of fund investment activity during the period covered by the report, a
25 comparison of the fund performance with the intended goals contained in
26 AS 37.13.020, an examination of the effect of the investment criteria of this chapter on
27 the fund portfolio with recommendations of any needed changes, and any other
28 information the board believes would be of interest to the governor, the legislature,
29 and the public. The annual income statement and balance sheet of the fund shall be
30 published in at least one newspaper in each judicial district. The income statement and
31 balance sheet for the two fiscal years preceding the publication of the **general** election

1 pamphlet under AS 15.58 shall be included in that pamphlet.

2 * **Sec. 11.** AS 37.15.015(a) is amended to read:

3 (a) **Before an election in which a general obligation bond issue is offered**
 4 **for ratification, the state bond committee shall prepare a notice for inclusion in**
 5 **the election pamphlet.** Before a general or special election in which a bond issue is
 6 offered for ratification, the state bond committee shall publish a notice [OF
 7 EXISTING STATE BONDED INDEBTEDNESS] at least once a week for three
 8 consecutive weeks in a newspaper of general circulation in each of the four judicial
 9 districts of the state. The first notice shall be published at least 20 days before the date
 10 of the election. **The notice shall also be included on the state Internet website as**
 11 **soon as it is prepared by the state bond committee.** A notice **prepared under this**
 12 **subsection** must contain

13 (1) the current **general obligation** [TOTAL] bonded indebtedness of
 14 the state **and the effect of the proposed bonding on that indebtedness;**

15 (2) the **average** cost of the **annual** debt service on the current **general**
 16 **obligation bonded** indebtedness **and the effect of the proposed bonding on the**
 17 **average cost of the annual debt service;**

18 (3) the [PROJECTED] amount of state general obligation debt
 19 principal that could be issued and paid for from the Alaska debt retirement fund
 20 **(AS 37.15.011);**

21 (4) the estimated debt service requirements for the bond issue offered
 22 for ratification; [AND]

23 (5) whether the bond issue offered for ratification will be repaid with
 24 amounts from the Alaska debt retirement fund **(AS 37.15.011);**

25 **(6) a brief description of each capital project, its location, and, in**
 26 **dollars, that portion of the total bond issue offered for ratification to be allocated**
 27 **to the project; and**

28 **(7) a brief description of the report relating to the state's bonded**
 29 **debt prepared by the Department of Revenue under AS 37.07.045 and the**
 30 **Internet address where the full report is available to the public under**

1 AS 37.07.045(b).

2 * **Sec. 12.** AS 15.15.040(b) is repealed.

3 * **Sec. 13.** This Act takes effect January 1, 2012.

Alaska State Legislature

**Chairman**

State Affairs Committee

Member

Judiciary Committee
Energy Committee
Joint Armed Services Committee
Military & Veterans Affairs Committee

Finance Subcommittees

Administration
Corrections
Military and Veterans Affairs

A Communication From
REPRESENTATIVE BOB LYNN
District 31 Anchorage

E-Mail: Representative_Bob_Lynn@legis.state.ak.us
"Bob Lynn's Alaska Blog" RepBobLynnBlog.com

Session:

Alaska State Capitol, #108
Juneau, AK 99801-1182

Phone: (907) 465-4931

Fax: (907) 465-4316

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Interim:

716 W. 4th Ave., #650
Anchorage, AK 99501-2133

Phone: (907) 269-0205

Fax: (907) 269-0207

FAX

To: Legal Services

Fax #: 465-2029

From: Nancy Manly 465-2794
Alaska State Capitol, room 108
Juneau, AK 99801-1182

of Pages (including cover): 2

Phone: 907-465-4931

Fax: 907-465-4316

Re FINAL CS for HB 74 (27-LS0008U)

2/22/2011

HB 74 moved out of the House State Affairs Committee this morning. Please draft a final CS incorporating the following amendments:

Amendment #1 (Gruenberg)

Amendment # U.1

Conceptual Amendment #2 (Gruenberg)

Page 4 Line 1 delete "June 2" and insert: **the day following the filing deadline**

Gruenberg
AMENDMENT # 1 *adopted*

OFFERED IN THE HOUSE

BY REPRESENTATIVE GRUENBERG

TO: CSHB 74(STA), Draft Version "U"

1 Page 3, line 18, through page 4, line 5:

2 Delete all material and insert:

3 **** Sec. 4.** AS 15.58.030(b) is amended to read:

4 (b) An [NO LATER THAN JULY 22 OF A YEAR IN WHICH A STATE
5 GENERAL ELECTION WILL BE HELD, AN] individual who becomes a candidate
6 for the office of United States senator, United States representative, governor,
7 lieutenant governor, state senator, or state representative under AS 15.25.030 or
8 15.25.180 may file with the lieutenant governor a photograph and a statement
9 advocating the candidacy. For a primary election, the photograph and statement
10 shall be filed with the lieutenant governor not later than June 2. For the general
11 election, the photograph and statement shall be filed with the lieutenant governor
12 not later than the day following the date of the primary election, except that an
13 [AN] individual who becomes a candidate for the office of United States senator,
14 United States representative, governor, lieutenant governor, state senator, or state
15 representative by party petition filed under AS 15.25.110 may file with the lieutenant
16 governor a photograph and a statement advocating the candidacy within 10 days of
17 becoming a candidate. For a special election, the photograph and statement shall
18 be filed by a date specified by the lieutenant governor. A candidate whose
19 photograph and statement appeared in the primary election pamphlet may file a
20 different photograph and statement to appear in the general election pamphlet."

FISCAL NOTE

STATE OF ALASKA
2011 LEGISLATIVE SESSION

Fiscal Note Number _____
 Bill Version CS HB74 (STA)
 () Publish Date _____

Identifier (file name) HB074CS(STA)-OOG-DOE-2-22-11 Dept. Affected Office of the Governor
 Title "An Act relating to election pamphlets..." Appropriation Elections
 Allocation Elections
 Sponsor Representative Gruenberg
 Requester House State Affairs Committee OMB Component Number 21

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information						
		FY 2012	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
OPERATING EXPENDITURES								
Personal Services		44.9	53.5	44.9	53.5	44.9	53.5	
Travel								
Services			214.2		214.2		214.2	
Commodities								
Capital Outlay								
Grants								
Miscellaneous								
TOTAL OPERATING	0.0	44.9	267.7	44.9	267.7	44.9	267.7	

CAPITAL EXPENDITURES							
-----------------------------	--	--	--	--	--	--	--

CHANGE IN REVENUES							
---------------------------	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts		14.2	14.5	14.2	14.5	14.2	14.5
1003 GF Match							
1004 GF		30.7	253.2	30.7	253.2	30.7	253.2
1005 GF/Program Receipts							
1037 GF/Mental Health							
Other (please identify)							
TOTAL	0.0	44.9	267.7	44.9	267.7	44.9	267.7

Estimate of any current year (FY2011) cost _____

POSITIONS

Full-time							
Part-time							
Temporary		3	3	3	3	3	3

Why this fiscal note differs from previous version (if initial version, please note as such)

The committee substitute changed the requirement from mailing a pamphlet to every registered voter back to mailing a pamphlet to each household as identified from the official registration list.
 This fiscal note adds three additional temporary employees for a seven month period (split between two fiscal years) to assist with the preparation and translation of candidate materials.

Prepared by Gail Fenumiai, Director
 Division Division of Elections
 Approved by Linda J. Perez, Administrative Director
Administrative Services

Phone 465-2644
 Date/Time 2/22/2011, 12:03pm
 Date 2/22/2011

FISCAL NOTE

**STATE OF ALASKA
2011 LEGISLATIVE SESSION**

BILL NO. CS HB74(STA) _____

Currently, the primary election pamphlet only contains basic voter information and information related to ballot measures. The division will incur additional costs associated with publishing a primary election pamphlet that will now include candidate photographs, biographies and statements.

The personal services costs are reflective of the amount required to hire one current on-year election temporary employee earlier than in previous election years and an additional three on-year election temporary employees for a seven month period. One employee will be dedicated to assist with Yup'ik translations and will be paid for with federal Help America Vote Act funds.

The services costs are reflective of the amount required for preparing and publishing the candidate pages in the primary pamphlet and increased mailing costs due to the change in pamphlet size.

*Gruenberg offers
amendment
Lynn objects. Lynn removes
objection.*

27-LS0008\U.1
Bullard
2/21/11

AMENDMENT # 1

OFFERED IN THE HOUSE

BY REPRESENTATIVE GRUENBERG

TO: CSHB 74(STA), Draft Version "U"

1 Page 3, line 18, through page 4, line 5:

2 Delete all material and insert:

3 **** Sec. 4.** AS 15.58.030(b) is amended to read:

4 (b) **An** [NO LATER THAN JULY 22 OF A YEAR IN WHICH A STATE
5 GENERAL ELECTION WILL BE HELD, AN] individual who becomes a candidate
6 for the office of United States senator, United States representative, governor,
7 lieutenant governor, state senator, or state representative under AS 15.25.030 or
8 15.25.180 may file with the lieutenant governor a photograph and a statement
9 advocating the candidacy. **For a primary election, the photograph and statement**
10 **shall be filed with the lieutenant governor not later than June 2. For the general**
11 **election, the photograph and statement shall be filed with the lieutenant governor**
12 **not later than the day following the date of the primary election, except that an**
13 [AN] individual who becomes a candidate for the office of United States senator,
14 United States representative, governor, lieutenant governor, state senator, or state
15 representative by party petition filed under AS 15.25.110 may file with the lieutenant
16 governor a photograph and a statement advocating the candidacy within 10 days of
17 becoming a candidate. **For a special election, the photograph and statement shall**
18 **be filed by a date specified by the lieutenant governor. A candidate whose**
19 **photograph and statement appeared in the primary election pamphlet may file a**
20 **different photograph and statement to appear in the general election pamphlet.**

LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES
LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA

(907) 465-3867 or 465-2450
FAX (907) 465-2029
Mail Stop 3101

State Capitol
Juneau, Alaska 99801-1182
Deliveries to: 129 6th St., Rm. 329

MEMORANDUM

February 21, 2011

SUBJECT: Notice prepared by the state bond committee under AS 37.15.015(a)(1) as amended by sec. 10 of CSHB 74() (Work Order No. 27-LS0008\O)

TO: Representative Max Gruenberg
Attn: Ted Madsen

FROM: Alpheus Bullard *LAB*
Legislative Counsel

Ted asked what debt would be reported under AS 37.15.015(a)(1), as amended by sec. 10 of CSHB 74(). Section 10 provides, in pertinent part, that before an election in which a bond issue is offered for ratification the state bond committee shall publish a notice that contains:

(1) the current **general obligation and other** [TOTAL] bonded indebtedness of the state **and the effect of the proposed bonding on that indebtedness**[.]

The current text of AS 37.15.015(a)(1) reads "current total bonded indebtedness of the state." Tamara Cook, as she wrote in an August 31, 2010 memorandum to your office, contacted Devon Mitchell, Debt Manager, Treasury Division in the Department of Revenue. Mr. Mitchell is the staff person to the state bond committee. Mr. Mitchell verified that the state bond committee has construed the statute as applying to general obligation bonded indebtedness and not to any other form of debt.

The language in sec. 10 of CSHB 74() is likely to be interpreted as including more than general obligation bonded indebtedness. A plain reading of "other bonded indebtedness" indicates that all of the state's bonded indebtedness needs to be accounted for in the notice prepared by the state bond committee, but it is not clear to me what the purpose of including this information is.

There is a legal difference in the obligation of the state with respect to repayment of general obligation bonds for which the state has pledged its taxing power and repayment of other forms of debt, such as revenue bonds which are not guaranteed by the "full faith and credit" of the state and do not obligate the state general fund. Given this difference. I cannot say how the "effect of the proposed [general obligation] bonding on that indebtedness" would be construed.

Representative Max Gruenberg
February 21, 2011
Page 2

If you would like an amendment or committee substitute drafted that clarifies what bonded indebtedness should be reported in the notice prepared by the state bond committee under AS 37.15.015(a)(1), please do not hesitate to contact me.

TLAB:med
11-014.med

LEGAL SERVICES

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STATE OF ALASKA

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Juneau, Alaska 99801-1182
Deliveries to: 129 6th St., Rm. 329

MEMORANDUM

February 21, 2011

SUBJECT: Inclusion of the state's total unfunded liability in the election pamphlet HB 74 (Work Order No. 27-LS0008\T.2)

TO: Representative Wes Keller
Attn: Ernest Prax

FROM: Alpheus Bullard *TLAB*
Legislative Counsel

You have requested an amendment to HB 74 that would require the Department of Revenue (department) to provide an accounting of the state's total "unfunded liability" for inclusion in the election pamphlet prepared by the division of elections. That amendment accompanies this memorandum. I have a few comments.

I'm not sure what the state's unfunded liabilities might be interpreted to include. "Unfunded liability" is usually interpreted to mean a liability that is not covered by an asset of equal or greater value. Such an accounting could include state liabilities beyond those that are contractually obligated, to tortuous liability for environmental damage, etc. I am not entirely certain of how the language added by this amendment might be construed by either the department or a court.

The department may not be the best source for an accounting of the state's unfunded liability. The Department of Administration may be in a better position to calculate the state's liabilities arising out of shortfalls between the assets and liabilities of the state's retirement systems. I would recommend that you consult with department as to whether the preparation of a such a report is within the department's capabilities.

If you have questions, please do not hesitate to contact me.

TLAB:med
11-016.med

Enclosure

LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES
LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA

(907) 465-3867 or 465-2450
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State Capitol
Juneau, Alaska 99801-1182
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MEMORANDUM

February 21, 2011

SUBJECT: General obligation bonds on the ballot
(Amendment 27-LS0008\T.1 for HB 74)

TO: Representative Wes Keller
Attn: Ernest Prax

FROM: Alpheus Bullard *AB*
Legislative Counsel

You have asked at which elections a general obligation bond (G.O. bond) may appear on the ballot and whether the addition of the word "primary" in sec. 10 of the bill (p. 5, l. 28) operates to permit the appearance of G.O. bonds on a primary election ballot.

While art. IX, sec. 8¹ of the state constitution does not require that G.O. bond questions be ratified at a general or special election, I am not aware of a bond proposition ever appearing on a primary election ballot.² AS 15.15.030(11) provides that the "director [of elections] shall place the question of whether the specific authorization shall be ratified by placing the ballot title and question on the next general election ballot, or on the special election ballot if a special election is held for the purpose of ratifying the state debt for capital improvements before the time of the next general election [. . .]". AS 37.15.015 (requiring the state bond committee to prepare a notice before an election at which a bond issue is offered for ratification), references only general and special elections.

¹ **State debt.** No state debt shall be contracted unless authorized by law for capital improvements or unless authorized by law for housing loans for veterans, and ratified by a majority of the qualified voters of the State who vote on the question. The State may, as provided by law and without ratification, contract debt for the purpose of repelling invasions, suppressing insurrection, defending the State in war, meeting natural disasters, or redeeming indebtedness outstanding at the time this constitution becomes effective.

² A list of bond propositions appearing on the ballot in Alaska, provided by the Division of Elections at <http://ltgov.state.ak.us/elections/doc/forms/H30.pdf>, accessed February 21, 2011, shows almost all bond questions appearing on November (i.e. general election) ballots. However, according to the division, there was a bond question on the ballot on March 6, 1973, the date of the special election when Don Young was first elected to the U. S. House of Representatives.

Representative Wes Keller

February 21, 2011

Page 2

The inclusion of the word "primary" in section 10 does not serve to alter the elections at which a G.O. bond may appear. It requires the state bond committee to prepare a notice for inclusion in the election pamphlet, if a G.O. bond is offered for ratification on the primary ballot. However, given the language of AS 15.15.030(11), I would recommend removing the word "primary" for consistency between the applicable statutes.

If you have further questions, please do not hesitate to contact me.

TLAB:ljw:plm

11-124.ljw

Nancy Manly

From: Nancy Manly
Sent: Tuesday, February 22, 2011 4:45 PM
To: Londi Ensor; Ted Madsen
Subject: FW: HB074CS(STA)-OOG-DOE-2-22-11//Info on Matters in Election Pamphlet
Attachments: HB074CS(STA)-OOG-DOE-2-22-11.pdf

Importance: High

Londi: Here is the fiscal note for HB 74 – the bill that moved from House State Affairs Committee this morning. I'll get the file to you tomorrow morning. I'm also cc Ted from Rep Gruenberg's office on this email. Thanks!!

Nancy Manly, Chief of Staff and
House State Affairs Committee Aide for
Representative Bob Lynn
House District 31
907-465-2794 Fax: 907-465-4316

From: Cote, Brandy A (GOV) [<mailto:brandy.cote@alaska.gov>]
Sent: Tuesday, February 22, 2011 4:20 PM
To: Rep. Max Gruenberg; Fiscal Notes
Cc: Fenumiai, Gail M (GOV)
Subject: HB074CS(STA)-OOG-DOE-2-22-11//Info on Matters in Election Pamphlet
Importance: High

Please find the attached fiscal note for HB074CS//Info on Matters in Election Pamphlet.

Thank you,

Brandy Cote

Legislative Executive Assistant
Office of Governor Sean Parnell
Phone: 907.465.4021
Cell: 907.723.5753

www.gov.state.ak.us

[Follow the Governor on Facebook](#)

2/17/11

27-LS0008\O
Bullard
2/16/11

This version was adopted

CS FOR HOUSE BILL NO. 74()

**IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTY-SEVENTH LEGISLATURE - FIRST SESSION**

BY

**Offered:
Referred:**

Sponsor(s): REPRESENTATIVE GRUENBERG

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to election pamphlets; relating to information that must be provided**
2 **for a bill under consideration by the legislature that authorizes the issuance of state**
3 **general obligation bonds and to information that must be provided before the issuance**
4 **of state general obligation bonds is submitted to the voters for ratification; and**
5 **providing for an effective date."**

6 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

7 *** Section 1.** AS 15.58.010 is amended to read:

8 **Sec. 15.58.010. Election pamphlet.** Before each state primary, general,
9 [ELECTION, AND BEFORE EACH STATE PRIMARY] or special election [AT
10 WHICH A BALLOT PROPOSITION IS SCHEDULED TO APPEAR ON THE
11 BALLOT], the lieutenant governor shall prepare, publish, and mail [AT LEAST] one
12 election pamphlet to each household identified from the official registration list. The
13 pamphlet shall be prepared on a regional basis as determined by the lieutenant

1 governor.

2 * **Sec. 2.** AS 15.58.020(a) is amended to read:

3 (a) Each general election pamphlet must contain

4 (1) photographs and campaign statements submitted by eligible
5 candidates for elective office in the region;

6 (2) information and recommendations filed under AS 15.58.050 on
7 judicial officers subject to a retention election in the region;

8 (3) a map of the house district or districts of the region;

9 (4) sample ballots for house districts of the region;

10 (5) an absentee ballot application;

11 (6) for each ballot proposition submitted to the voters by initiative or
12 referendum petition or by the legislature,

13 (A) the full text of the proposition specifying constitutional or
14 statutory provisions proposed to be affected;

15 (B) the ballot title and the summary of the proposition prepared
16 by the director or by the lieutenant governor;

17 (C) a statement of the costs to the state of implementing the law
18 proposed in an initiative, or of voter approval or rejection of the act that is the
19 subject of a referendum;

20 (D) a neutral summary of the proposition prepared by the
21 Legislative Affairs Agency;

22 (E) statements submitted that advocate voter approval or
23 rejection of the proposition not to exceed 500 words;

24 (7) for each bond question, a statement of the scope of each project as
25 it appears in the bond authorization **and the notice prepared under AS 37.15.015(a)**;

26 (8) a maximum of two pages of material submitted by each political
27 party;

28 (9) additional information on voting procedures that the lieutenant
29 governor considers necessary;

30 (10) for the question whether a constitutional convention shall be
31 called.

1 (A) a full statement of the question placed on the ballot;

2 (B) statements not to exceed 500 words that advocate voter
3 approval or rejection of the question;

4 (11) under AS 37.13.170, the Alaska permanent fund annual income
5 statement and balance sheet for the two fiscal years preceding the publication of the
6 election pamphlet;

7 (12) under AS 15.10.090, notice of

8 (A) the establishment or abolition of a precinct;

9 (B) the designation, abolition, or modification of precinct
10 boundaries; and

11 (C) a change in the location of a polling place.

12 * **Sec. 3.** AS 15.58.020(b) is repealed and reenacted to read:

13 (b) Each primary or special election pamphlet must contain the information
14 specified in (a)(1) of this section for each candidate scheduled to appear on the ballot
15 and the information specified in (a)(6) of this section for each ballot proposition, as
16 well as the information specified in (a)(3) - (5), (7), (9), and (12) of this section.

17 * **Sec. 4.** AS 15.58.030(b) is amended to read:

18 (b) An [NO LATER THAN JULY 22 OF A YEAR IN WHICH A STATE
19 GENERAL ELECTION WILL BE HELD, AN] individual who becomes a candidate
20 for the office of United States senator, United States representative, governor,
21 lieutenant governor, state senator, or state representative under AS 15.25.030 or
22 15.25.180 may file with the lieutenant governor a photograph and a statement
23 advocating the candidacy. **For the general election, the photograph and statement**
24 **shall be filed with the lieutenant governor not later than July 22, except that an**
25 [AN] individual who becomes a candidate for the office of United States senator,
26 United States representative, governor, lieutenant governor, state senator, or state
27 representative by party petition filed under AS 15.25.110 may file with the lieutenant
28 governor a photograph and a statement advocating the candidacy within 10 days of
29 becoming a candidate. **For a primary election, the photograph and statement shall**
30 **be filed with the lieutenant governor not later than June 1. For a special election,**
31 **the photograph and statement shall be filed by a date specified by the lieutenant**

1 **governor. A candidate whose photograph and statement appeared in the primary**
2 **election pamphlet may file a different photograph and statement to appear in the**
3 **general election pamphlet.**

4 * **Sec. 5.** AS 15.58.060(a) is amended to read:

5 (a) Each [GENERAL ELECTION] candidate shall pay to the lieutenant
6 governor at the time of filing material under this chapter the following:

7 (1) President or Vice-President of the United States, United States
8 senator, United States representative, governor, lieutenant governor, supreme court
9 justice, and court of appeals judge, \$300 each;

10 (2) superior court judge and district court judge, \$150 each;

11 (3) state senator and state representative, \$100 each.

12 * **Sec. 6.** AS 15.58.080(a) is amended to read:

13 (a) Not less than 22 days before **each primary or** [THE] general election, the
14 lieutenant governor shall mail to **each household identified from the official**
15 **registration list** [EVERY REGISTERED VOTER] one copy of the pamphlet
16 prepared for the region in which the **household is located.** **The pamphlet for a**
17 **special election shall be mailed as soon as practicable before the election** [VOTER
18 RESIDES]. Additional pamphlets may be obtained from the director, the office of the
19 lieutenant governor, and the area election offices.

20 * **Sec. 7.** AS 15.58.080 is amended by adding a new subsection to read:

21 (c) All information contained in an election pamphlet for a primary, general,
22 or special election shall be published on the division's Internet website not later than
23 the date the election pamphlet is mailed to registered voters under (a) of this section.

24 * **Sec. 8.** AS 24.08.037 is amended by adding a new subsection to read:

25 (b) In addition to the fiscal note requirements of AS 24.08.035 and the
26 requirements of (a) of this section, before a bill authorizing the issuance of state
27 general obligation bonds is referred to the rules committee, there shall be attached to
28 the bill a statement with the following information:

29 (1) the current general obligation and other bonded indebtedness of the
30 state and the effect of the proposed bonding on that indebtedness:

31 (2) the average cost of the annual debt service on the current general

1 obligation bonded indebtedness and the effect of the proposed bonding on the average
2 cost of the annual debt service;

3 (3) the amount of state general obligation debt principal that could be
4 issued and paid for from the Alaska debt retirement fund (AS 37.15.011);

5 (4) the estimated debt service requirements for the bond issue proposed
6 under the bill;

7 (5) whether the bond issue proposed under the bill will be repaid with
8 amounts from the Alaska debt retirement fund (AS 37.15.011).

9 * **Sec. 9.** AS 37.13.170 is amended to read:

10 **Sec. 37.13.170. Reports and publications.** By September 30 of each year, the
11 board shall publish a report of the fund for distribution to the governor and the public.
12 The board shall notify the legislature that the report is available. The report shall be
13 written in easily understandable language. The report must include financial
14 statements audited by independent outside auditors, a statement of the amount of
15 money received by the fund from each investment during the period covered, a
16 statement of investments of the fund including an appraisal at market value, a
17 description of fund investment activity during the period covered by the report, a
18 comparison of the fund performance with the intended goals contained in
19 AS 37.13.020, an examination of the effect of the investment criteria of this chapter on
20 the fund portfolio with recommendations of any needed changes, and any other
21 information the board believes would be of interest to the governor, the legislature,
22 and the public. The annual income statement and balance sheet of the fund shall be
23 published in at least one newspaper in each judicial district. The income statement and
24 balance sheet for the two fiscal years preceding the publication of the **general** election
25 pamphlet under AS 15.58 shall be included in that pamphlet.

26 * **Sec. 10.** AS 37.15.015(a) is amended to read:

27 (a) **Before an election in which a general obligation bond issue is offered**
28 **for ratification, the state bond committee shall prepare a notice for inclusion in**
29 **the election pamphlet.** Before a **primary**, general, or special election in which a bond
30 issue is offered for ratification, the state bond committee shall publish a notice [OF
31 EXISTING STATE BONDED INDEBTEDNESS] at least once a week for three

1 consecutive weeks in a newspaper of general circulation in each of the four judicial
2 districts of the state. The first notice shall be published at least 20 days before the date
3 of the election. **The notice shall also be included on the state Internet website as**
4 **soon as it is prepared by the state bond committee.** A notice **prepared under this**
5 **subsection** must contain

6 (1) the current **general obligation and other** [TOTAL] bonded
7 indebtedness of the state **and the effect of the proposed bonding on that**
8 **indebtedness;**

9 (2) the **average** cost of the **annual** debt service on the current **general**
10 **obligation bonded** indebtedness **and the effect of the proposed bonding on the**
11 **average cost of the annual debt service;**

12 (3) the [PROJECTED] amount of state general obligation debt
13 principal that could be issued and paid for from the Alaska debt retirement fund
14 **(AS 37.15.011);**

15 (4) the estimated debt service requirements for the bond issue offered
16 for ratification; [AND]

17 (5) whether the bond issue offered for ratification will be repaid with
18 amounts from the Alaska debt retirement fund **(AS 37.15.011); and**

19 **(6) a brief description of each capital project, its location, and, in**
20 **dollars, that portion of the total bond issue offered for ratification to be allocated**
21 **to the project.**

22 * Sec. 11. AS 15.15.040(b) is repealed.

23 * Sec. 12. This Act takes effect January 1, 2012.

27-LS0008\R
Bullard
2/4/11

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12 election pamphlet to every registered voter [EACH HOUSEHOLD IDENTIFIED
13 FROM THE OFFICIAL REGISTRATION LIST]. The pamphlet shall be prepared on

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15 statement of investments of the fund including an appraisal at market value, a
16 description of fund investment activity during the period covered by the report, a
17 comparison of the fund performance with the intended goals contained in
18 AS 37.13.020, an examination of the effect of the investment criteria of this chapter on
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22 published in at least one newspaper in each judicial district. The income statement and
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25 * **Sec. 10.** AS 37.15.015(a) is amended to read:

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27 **for ratification, the state bond committee shall prepare a notice for inclusion in**
28 **the election pamphlet.** Before a **primary**, general, or special election in which a bond
29 issue is offered for ratification, the state bond committee shall publish a notice [OF
30 EXISTING STATE BONDED INDEBTEDNESS] at least once a week for three
31 consecutive weeks in a newspaper of general circulation in each of the four judicial

1 districts of the state. The first notice shall be published at least 20 days before the date
2 of the election. The notice shall also be included on the state Internet website as
3 soon as it is prepared by the state bond committee. A notice prepared under this
4 subsection must contain

5 (1) the current general obligation and other [TOTAL] bonded
6 indebtedness of the state and the effect of the proposed bonding on that
7 indebtedness;

8 (2) the average cost of the annual debt service on the current general
9 obligation bonded indebtedness and the effect of the proposed bonding on the
10 average cost of the annual debt service;

11 (3) the [PROJECTED] amount of state general obligation debt
12 principal that could be issued and paid for from the Alaska debt retirement fund
13 (AS 37.15.011);

14 (4) the estimated debt service requirements for the bond issue offered
15 for ratification; [AND]

16 (5) whether the bond issue offered for ratification will be repaid with
17 amounts from the Alaska debt retirement fund (AS 37.15.011); and

18 (6) a brief description of each capital project, its location, and, in
19 dollars, that portion of the total bond issue offered for ratification to be allocated
20 to the project.

21 * Sec. 11. AS 15.15.040(b) is repealed.

22 * Sec. 12. This Act takes effect January 1, 2012.

Member

Standing Committees:

Judiciary
Rules
State Affairs
Transportation

Alaska State Legislature

House of Representatives



Representative Max F. Gruenberg, Jr.
House District 20
Anchorage (Mountain View, Russian Jack, East Anchorage)
House Minority Floor Leader

Interim:
716 W 4th Avenue, Rm 350
Anchorage, Alaska 99501-2133
Phone: (907) 269-0123
Fax: (907) 269-0124

Session:
Alaska State Capitol, Rm 110
Juneau, Alaska 99801-1182
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Toll Free: (866) 465-4940
Fax: (907) 465-3766

Email:
Rep.Max.Gruenberg@legis.state.ak.us

House Bill 74:

Information on Matters in Election Pamphlet

Explanation of Changes

There is one change between HB 74 (27-LS0008\T) and CS for HB74 () (27-LS008\R). The blank committee substitute deletes the phrase "at least" from page 1 line 11. This correction allows AS 15.48.010 to conform to AS 15.58.080(a).

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State Affairs
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Phone: (907) 465-4940
Toll Free: (866) 465-4940
Fax: (907) 465-3766

Email:
Rep.Max.Gruenberg@legis.state.ak.us

House Bill 74: **Information on Matters in Election Pamphlet** **Sponsor Statement**

This bill increases the amount of information available to the voter during primary, general and special elections through the Official Election Pamphlet (OEP). In addition, it increases the amount of information available to legislators during deliberations on general obligation bonds.

The current primary election OEP contains only information regarding ballot propositions and other information on voting procedures the lieutenant governor considers necessary. This bill would allow for the inclusion of maps of the house districts, sample ballots, absentee applications, information on bonding authorizations, and changes to a given precinct in addition to the information already in statute. Additionally, the bill would allow for candidate statements in the primary election OEP.

Currently there are no candidate statements provided in the OEP for a primary election. However, according to a Legislative Research Services report, roughly 40 percent of State House and Senate elections are effectively decided through the primary election process. This bill would allow candidates to submit photographs and statements for the primary election. Additionally, the candidates who win the primary would be allowed to submit a new statement for inclusion in the OEP for the general election. The candidates appearing in both the primary and the general OEPs would need to pay separately for each inclusion.

There is currently no requirement that the matters in the OEP be accessible online. This bill mandates that all information found in the OEP be made available on the Division of Elections' website no later than when the OEP is mailed to registered voters.

General obligation bonds have a great impact on the fiscal condition of the state. Section 8 of this bill would provide additional information to legislators about the current and proposed indebtedness of the state whenever a G.O. bond package is brought up before the legislature for referral to the voters. The voters would also receive the same information.

Passage of this bill would greatly increase the amount of information available to voters during elections and enhance the legislature's understanding of proposed G.O. bond packages.

LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES
LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA

(907) 465-3867 or 465-2450
FAX (907) 465-2029
Mail Stop 3101

State Capitol
Juneau, Alaska 99801-1182
Deliveries to: 129 6th St., Rm. 329

MEMORANDUM

February 8, 2011

SUBJECT: Sectional summary (CSHB 74()); Work Order No. 27-LS0008/R)

TO: Representative Max Gruenberg
Attn: Ted Madsen

FROM: Alpheus Bullard *LAB*
Legislative Counsel

You have requested a sectional summary of the above-described bill.

As a preliminary matter, note that a sectional summary of a bill should not be considered an authoritative interpretation of the bill and the bill itself is the best statement of its contents. If you would like an interpretation of the bill as it may apply to a particular set of circumstances, please advise.

Section 1. Provides that the lieutenant governor must prepare, publish, and mail an election pamphlet to every registered voter before each state primary, general, or special election (at present the lieutenant governor is required to prepare, publish, and mail at least one election pamphlet to each household identified from the Division of Election's voter registration list before a general election or before a special election at which a ballot proposition is scheduled to appear on the ballot).

Section 2. Requires that the general election pamphlet include a notice, prepared by the state bonding committee, that contains information relating to the bonded indebtedness of the state and each bond issue that will be offered for ratification on the ballot.

Section 3. Requires certain information to be included in each primary or special election pamphlet.

Section 4. Permits a candidate in a primary election to file a photograph and statement advocating the person's candidacy for inclusion in the primary election pamphlet. A candidate whose photo and statement appeared in the primary election pamphlet may file a different photo and statement for inclusion in the general election pamphlet.

Section 5. Adds candidates who filed a photo and statement to appear in a state primary or special election pamphlet and candidates who participated in a primary election and who are filing a different photograph and statement for inclusion in the general election

Representative Max Gruenberg

February 8, 2011

Page 2

pamphlet to the list of persons who must pay a fee to the lieutenant governor when filing material under AS 15.58.

Section 6. Provides that the lieutenant governor shall mail an election pamphlet to every registered voter not less than 22 days before each primary or general election. The pamphlet for a special election must be mailed as soon as practicable before the election.

Section 7. Requires the Division of Elections to publish all information contained in an election pamphlet on the Division's internet website not later than the date the pamphlet is mailed to registered voters.

Section 8. Requires a legislative bill that authorizes the issuance of state general obligation bonds to be accompanied by a statement containing certain information relating to the state's bonded indebtedness and the proposed bonding before the bill can be referred to the rules committee of either body of the state legislature.

Section 9. Clarifies that the annual income statement and balance sheet of the Alaska Permanent Fund prepared by the Board of Trustees of the Alaska Permanent Fund Corporation will appear in the general election pamphlet.

Section 10. Requires the state bond committee to prepare a notice relating to the state's bonded indebtedness and the proposed bonding before any election at which a bond is offered for ratification. In addition to publishing the notice in newspapers of general circulation, the bill requires the notice to be included on the state Internet website as soon as it is prepared by the state bond committee.

Section 11. Repeals AS 15.13.040(b). This section required the director of the Division of Elections to prepare, issue, and make available with each sample ballot (1) for a special election certain information about bond issues and (2) when a ballot proposition is submitted to the voters at a special or primary election, certain information relating to that proposition. Under secs. 2 and 3 of the bill, this information is provided in the election pamphlet for both primary or special elections.

Section 12. Provides an effective date of January 1, 2012.

TLAB:plm
11-060.plm



LEGISLATIVE RESEARCH SERVICES

Alaska State Legislature
Division of Legal and Research Services
State Capitol, Juneau, AK 99801

(907) 465-3991 phone
(907) 465-3908 fax
research@legis.state.ak.us

Memorandum

TO: Representative Max Gruenberg
FROM: Chuck Burnham, Legislative Analyst
DATE: November 4, 2010
RE: Voter Registration by Legislative District and Political Affiliation in the 2010 General Election
LRS Report 11.068

You asked for tables showing the number of registered voters in each legislative district and the distribution of those registrants among political parties.

The attached tables provide the information you requested as follows:

Table 1: Number of Registered Voters by House District and Political Affiliation;

Table 2: Percent of Registered Voters by House District and Political Affiliation; and

Table 3: Number of Registered Voters by Senate District and Political Affiliation.

Counts of registered voters in these tables are from the Alaska Division of Elections (ADOE) online voter registration database (http://www.elections.alaska.gov/vi_vrs.php); percentages are our calculations using those data.

As you may know, the Division of Elections currently recognizes four political parties under the requirements to gain party status under AS § 15.60.010(25). They are as follows:

Alaskan Independence Party;

Alaska Democratic Party;

Alaska Libertarian Party; and

Alaska Republican Party.

In addition, the ADOE recognizes three political groups as delineated in AS § 15.60.010(24) that have applied for but have not fulfilled the requirements for political party status. Those groups are as follows:

Green Party;

Republic Moderate Party; and

Veteran's Party of Alaska.

Finally, two classifications of voter registration are recognized that do no claim affiliation with any political party or group. Voters registered as "Nonpartisan" and those who are "Undeclared" collectively comprised 260,901, or approximately 52 percent, of the 495,270 registered voters statewide.

We hope this information is helpful. If you have questions or need additional information, please let us know.

Table 1: Number of Registered Voters by House District and Political Affiliation, Nov. 2, 2010

Political Parties:	Political Groups:	Other:
A - Alaska Independence	G - Green Party	N - Nonpartisan
D - Democratic	M - Republic Moderate Party	U - Undeclared
L - Libertarian	V - Veteran's Party of Alaska	
R - Republican		

District	Total	A	D	L	R	N	U	G	M	V
1	11,117	352	1,288	81	2,877	1,799	4,600	62	53	5
2	11,529	354	1,875	52	2,469	2,155	4,474	82	58	10
3	12,524	348	3,149	77	1,841	2,538	4,438	90	41	2
4	12,497	287	2,105	64	2,607	2,454	4,826	81	71	2
5	11,060	438	2,043	52	1,953	1,901	4,482	128	48	15
6	10,735	490	1,667	79	2,575	1,870	3,933	47	50	24
7	15,341	466	1,972	105	3,961	2,827	5,815	121	60	14
8	14,471	345	2,482	115	3,176	2,667	5,424	180	75	7
9	11,455	339	2,048	77	2,751	1,881	4,247	36	63	13
10	10,809	269	1,957	78	3,031	1,472	3,839	33	115	15
11	15,517	447	1,374	96	5,695	2,142	5,619	28	102	14
12	11,654	342	1,166	103	3,988	1,683	4,234	36	73	29
13	16,339	384	1,478	213	5,891	2,560	5,640	46	92	35
14	15,404	423	1,427	218	5,311	2,298	5,558	37	89	43
15	16,800	610	1,432	271	5,144	2,761	6,339	87	119	37
16	15,087	377	1,298	236	5,184	2,471	5,334	53	83	51
17	13,381	274	1,459	212	4,870	1,905	4,472	23	78	88
18	11,557	226	1,793	244	4,046	1,189	3,769	19	120	151
19	12,088	297	2,078	479	2,891	1,817	4,289	34	60	143
20	9,938	264	2,042	678	1,693	1,213	3,733	45	57	213
21	12,421	222	2,138	376	3,365	1,977	4,172	30	70	71
22	10,787	247	2,188	525	2,001	1,654	3,891	66	61	154
23	11,708	281	2,678	576	1,996	1,963	3,985	75	73	81
24	12,395	294	2,153	454	2,908	1,950	4,446	46	74	70
25	10,640	294	2,069	492	1,892	1,750	3,954	68	68	53
26	12,139	232	2,370	367	2,638	2,157	4,226	70	48	31
27	12,245	247	1,655	347	3,291	2,029	4,520	42	80	34
28	13,613	256	1,864	274	4,099	2,247	4,730	44	76	23
29	11,177	281	1,727	402	2,740	1,631	4,253	46	55	42
30	12,898	264	1,845	352	3,564	2,050	4,703	38	50	32
31	13,775	226	1,688	257	4,491	2,373	4,625	35	58	22
32	16,434	278	2,225	297	5,136	2,914	5,372	119	56	37
33	13,489	414	1,372	113	4,297	2,347	4,787	52	91	16
34	13,775	513	1,089	131	4,655	2,423	4,820	48	71	25
35	13,663	419	2,071	139	3,272	2,327	5,204	162	55	14
36	10,454	279	1,201	64	3,031	1,666	4,112	30	50	21
37	8,021	345	1,449	67	1,326	1,208	3,549	21	47	9
38	8,835	524	2,560	56	906	1,332	3,397	26	25	9
39	8,858	649	2,143	70	1,119	1,349	3,450	27	39	12
40	8,640	643	2,026	95	1,129	1,053	3,627	22	37	8
Total	495,270	14,240	74,644	8,984	129,810	80,003	180,888	2,335	2,691	1,675

Notes: Political Parties have gained recognized status under AS 15.60.010(25) or by court order. Political Groups are those that have applied for party status but have not met the qualifications to be a recognized political party under AS 15.60.010(24).

Source: Alaska Division of Elections voter registration database, http://www.elections.alaska.gov/vi_vrs.php.

Table 2: Percent of Registered Voters by House District and Political Affiliation, Nov. 2, 2010

		Percent of Registered Voters in District								
District	Statewide	A	D	L	R	N	U	G	M	V
1	2.2%	3.2%	11.6%	0.7%	25.9%	16.2%	41.4%	0.6%	0.5%	0.0%
2	2.3%	3.1%	16.3%	0.5%	21.4%	18.7%	38.8%	0.7%	0.5%	0.1%
3	2.5%	2.8%	25.1%	0.6%	14.7%	20.3%	35.4%	0.7%	0.3%	0.0%
4	2.5%	2.3%	16.8%	0.5%	20.9%	19.6%	38.6%	0.6%	0.6%	0.0%
5	2.2%	4.0%	18.5%	0.5%	17.7%	17.2%	40.5%	1.2%	0.4%	0.1%
6	2.2%	4.6%	15.5%	0.7%	24.0%	17.4%	36.6%	0.4%	0.5%	0.2%
7	3.1%	3.0%	12.9%	0.7%	25.8%	18.4%	37.9%	0.8%	0.4%	0.1%
8	2.9%	2.4%	17.2%	0.8%	21.9%	18.4%	37.5%	1.2%	0.5%	0.0%
9	2.3%	3.0%	17.9%	0.7%	24.0%	16.4%	37.1%	0.3%	0.5%	0.1%
10	2.2%	2.5%	18.1%	0.7%	28.0%	13.6%	35.5%	0.3%	1.1%	0.1%
11	3.1%	2.9%	8.9%	0.6%	36.7%	13.8%	36.2%	0.2%	0.7%	0.1%
12	2.4%	2.9%	10.0%	0.9%	34.2%	14.4%	36.3%	0.3%	0.6%	0.2%
13	3.3%	2.4%	9.0%	1.3%	36.1%	15.7%	34.5%	0.3%	0.6%	0.2%
14	3.1%	2.7%	9.3%	1.4%	34.5%	14.9%	36.1%	0.2%	0.6%	0.3%
15	3.4%	3.6%	8.5%	1.6%	30.6%	16.4%	37.7%	0.5%	0.7%	0.2%
16	3.0%	2.5%	8.6%	1.6%	34.4%	16.4%	35.4%	0.4%	0.6%	0.3%
17	2.7%	2.0%	10.9%	1.6%	36.4%	14.2%	33.4%	0.2%	0.6%	0.7%
18	2.3%	2.0%	15.5%	2.1%	35.0%	10.3%	32.6%	0.2%	1.0%	1.3%
19	2.4%	2.5%	17.2%	4.0%	23.9%	15.0%	35.5%	0.3%	0.5%	1.2%
20	2.0%	2.7%	20.5%	6.8%	17.0%	12.2%	37.6%	0.5%	0.6%	2.1%
21	2.5%	1.8%	17.2%	3.0%	27.1%	15.9%	33.6%	0.2%	0.6%	0.6%
22	2.2%	2.3%	20.3%	4.9%	18.6%	15.3%	36.1%	0.6%	0.6%	1.4%
23	2.4%	2.4%	22.9%	4.9%	17.0%	16.8%	34.0%	0.6%	0.6%	0.7%
24	2.5%	2.4%	17.4%	3.7%	23.5%	15.7%	35.9%	0.4%	0.6%	0.6%
25	2.1%	2.8%	19.4%	4.6%	17.8%	16.4%	37.2%	0.6%	0.6%	0.5%
26	2.5%	1.9%	19.5%	3.0%	21.7%	17.8%	34.8%	0.6%	0.4%	0.3%
27	2.5%	2.0%	13.5%	2.8%	26.9%	16.6%	36.9%	0.3%	0.7%	0.3%
28	2.7%	1.9%	13.7%	2.0%	30.1%	16.5%	34.7%	0.3%	0.6%	0.2%
29	2.3%	2.5%	15.5%	3.6%	24.5%	14.6%	38.1%	0.4%	0.5%	0.4%
30	2.6%	2.0%	14.3%	2.7%	27.6%	15.9%	36.5%	0.3%	0.4%	0.2%
31	2.8%	1.6%	12.3%	1.9%	32.6%	17.2%	33.6%	0.3%	0.4%	0.2%
32	3.3%	1.7%	13.5%	1.8%	31.3%	17.7%	32.7%	0.7%	0.3%	0.2%
33	2.7%	3.1%	10.2%	0.8%	31.9%	17.4%	35.5%	0.4%	0.7%	0.1%
34	2.8%	3.7%	7.9%	1.0%	33.8%	17.6%	35.0%	0.3%	0.5%	0.2%
35	2.8%	3.1%	15.2%	1.0%	23.9%	17.0%	38.1%	1.2%	0.4%	0.1%
36	2.1%	2.7%	11.5%	0.6%	29.0%	15.9%	39.3%	0.3%	0.5%	0.2%
37	1.6%	4.3%	18.1%	0.8%	16.5%	15.1%	44.2%	0.3%	0.6%	0.1%
38	1.8%	5.9%	29.0%	0.6%	10.3%	15.1%	38.4%	0.3%	0.3%	0.1%
39	1.8%	7.3%	24.2%	0.8%	12.6%	15.2%	38.9%	0.3%	0.4%	0.1%
40	1.7%	7.4%	23.4%	1.1%	13.1%	12.2%	42.0%	0.3%	0.4%	0.1%
Total	100.0%	1.4%	7.3%	1.0%	11.0%	7.4%	16.5%	0.2%	0.2%	0.1%

Notes: Political Parties have gained recognized status under AS 15.60.010(25) or by court order. Political Groups are those that have applied for party status but have not met the qualifications to be a recognized political party under AS 15.60.010(24).

Source: Alaska Division of Elections voter registration database, <http://www.elections.alaska.gov/>



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Memorandum

TO: Representative Max Gruenberg
FROM: Chuck Burnham, Legislative Analyst
DATE: December 23, 2010
RE: Competition in Alaska Legislative Elections
LRS Report 11.082

You asked us to examine vote returns for legislative elections to determine in which districts the race is effectively decided in the primary because one political party consistently dominates the general election. You were also interested to know the level of competition that exists in the primaries for those districts.

For the purposes of this report, we deem a legislative primary or general election to be uncompetitive if the winner garners at least 65 percent of the vote. We consider districts to be currently uncompetitive if the winner is from one political party and has gained at least 65 percent of votes over at least four of the last five elections cycles, or since the 2000 election.¹ Although these measures are, admittedly, somewhat arbitrary, we believe that deeming districts where one party has consistently enjoyed a nearly two-to-one vote advantage in recent elections to be uncompetitive is a conservative standard. That is, only the least competitive districts will meet this definition.²

Overall, our research indicates that legislative elections in Alaska are not typically very competitive affairs. Since 1992, at least 53 of the state's 60 legislative districts have seen elections in which the winner received greater than 65 percent of the vote. Although seven of those districts have had only one such uncompetitive election, 21 have experienced uncompetitive elections in at least 5 of the 10 election cycles since 1992. All told, of the roughly 500 district elections since 1992, at least 220, or 44 percent, were uncompetitive by our standard, including 130 of the 250 (52 percent) such elections since 2000. Of the 220 uncompetitive general elections we identified, the winner of 106 ran unopposed.

Using our strict definition of non-competitive districts, we conclude that recent general elections in 25 districts have been locks for either Democrats (7 House, 1 Senate) or Republicans (14 House, 3 Senate). In the elections that we reviewed, 2010 was the least competitive, with winners in 31 of 50 races receiving at least 65 percent of the vote. Table 1 summarizes results of uncompetitive legislative elections in Alaska since 1992 by party and district.

Given the recent partisan domination of general elections, it seems logical to assume that in legislative elections primaries are where the competition lies. Our research clearly indicates that this is not precisely true in Alaska. We analyzed primary results for the 220 winners of uncompetitive general elections since 1992 and found that in 189 races, or about 86 percent, the winning candidate received at least 65 percent of the vote. However, to say that each of these candidates "won" their respective primaries is a bit of a misnomer—in 153 of the 189 uncompetitive primaries, the winner ran unopposed. In 71 of the 220 uncompetitive races we identified, the ultimate winner faced no opponent in either the primary or the general election. Table 2 shows the districts, winners and their political party affiliation, the percent of votes earned in both the primary and general elections, and indicates where races were unopposed, for each uncompetitive legislative race in Alaska since 1992.³

We hope this is helpful. If you have questions or need additional information, please let us know.

¹ It is important to note that we did not consider the impact of redistricting following the 2000 Census in this report. Those impacts, for certain districts, were likely substantial. As such, this report is best viewed in terms of the general and recent trend of the level of competition in Alaska legislative elections.

² This standard is a strict one, which we readily admit excludes several districts where the political affiliation of their legislators is unlikely to change in the near future. Nonetheless, we believe considering the likelihood of an outcome rather than actual electoral results introduces too great a level of subjectivity for our purposes.

³ Please keep in mind that any number of factors influences elections that we did not consider in this report. The influence of incumbency, organizational support, campaign finances, and the like cannot be precisely identified for each race we examined, but were likely a factor, to varying degrees, in many.

Table 1: Alaska General Legislative Elections Won with at Least 65 Percent of the Vote, 1992-2010

Year	1992	1994	1996	1998	2000	2002	2004	2006	2008	2010	Grand Total
Democrats	8	7	4	10	4	6	6	9	11	13	78
Republicans	5	7	12	18	15	20	15	15	16	19	142
Total	13	14	16	28	19	26	21	24	27	32	220
House Districts											
1				R		R		R	R	R	5
2	D			D			R				3
3	D	D		D			D	D	D	D	7
4	R			R	R		R			R	5
5		D		D							2
6	D		R			R					3
8			R	R							2
10		R	R	R	R	R	R	R			7
11			R		R	R	R	R	R	R	7
12	R	R	R		R	R	R	R	R		8
13							R	R	R	R	4
14			R	R	R				R		4
15	D			D					R	R	4
16						R	R	R	R	R	5
17		R		R		R	R	R	R	R	6
18						R	R	R	R	R	5
20				R					D	D	3
22	R							D		D	3
23		R		R		D	D	D	D	D	7
24		R		R	R					D	4
25				R			D	D	D	D	5
26				R					D	D	3
27						R					1
28			R	R	R	R	R			R	6
30						R	R	R			3
31			R		R			R	R	R	5
32					R					R	2
33			R	R	R				R	R	5
34		R	R	R	R	R	R	R	R	R	9
35					R	R		R	R	R	5
36						R	R			R	3
37	D	D	D	D	D	D				D	7
38	D	D	D	D		D	D	D	D	D	9
39	D	D	D	D	D	D		D	D	D	8
40		D	D	D	D	D	D	D	D	D	9
Senate Districts											
A									R		1
B		D								D	2
C									D		1
D				R							1
E						R					1
F	R	R		R		R		R		R	6
G						R	R		R		3
H				D		R		R		R	4
I						R	R				2
J				R							1
L	R			R				D			3
M			R		R				D		3
N						R		R		R	3
O					R				R		2
Q			R		R		R				3
R										R	1
S	D		D		D	D		D		D	6
T				D			D		D		3

Notes: The political affiliation of the election winners and uncompetitive districts are shaded blue and/or marked "D" (Democrat) and shaded red and/or marked "R" (Republican). **Source:** Alaska Division of Elections, http://www.elections.alaska.gov/ur_return.php.

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
1992					
F	D. Pearce	R	71.5	100.0	No
L	R. Phillips	R	97.2	79.3	No
S	A. Adams	D	99.0	100.0	No
2	B. Grussendorf	D	68.3	78.0	No
3	F. Ulmer	D	69.8	100.0	No
4	B. Hudson	R	68.7	100.0	No
6	C. Davidson	D	96.2	100.0	No
12	M. Hanley	R	73.6	81.3	No
15	K. Brown	D	74.5	84.3	No
22	R. Barnes	R	67.1	100.0	No
37	E. Maclean	D	99.1	68.2	No
38	R. Foster	D	99.2	46.8	Yes (3-way race)
39	L. Hoffman	D	96.6	56.3	Yes
1994					
B	J. Duncan	D	67.9	100.0	No
F	D. Pearce	R	74.6	100.0	No
3	K. Elton	D	65.4	100.0	No
5	J. Mackie	D	95.0	100.0	No
10	J. Green	R	97.1	100.0	No
12	M. Hanley	R	98.0	100.0	No
17	S. Parnell	R	70.3	100.0	No
23	E. Mulder	R	97.3	73.9	No
24	P. Kott	R	74.8	100.0	No
34	J. James	R	72.2	100.0	No
37	E. Maclean	D	72.9	N/A	Write-In D
38	R. Foster	D	98.6	59.2	No
39	I. Ivan	D	75.9	46.7	Yes (3-way race)
40	C. Moses	D	98.7	100.0	No
1996					
M	R. Halford	R	97.6	61.7	Yes
Q	M. Miller	R	78.4	100.0	No
S	A. Adams	D	99.3	100.0	No
6	A. Austerman	R	69.7	100.0	No
8	G. Davis	R	69.0	100.0	No
10	J. Green	R	75.7	100.0	No
11	N. Rokeberg	R	74.4	64.4	Yes
12	M. Hanley	R	69.6	100.0	No
14	T. Martin	R	68.9	100.0	No
28	B. Masek	R	69.6	75.1	No
31	P. Kelly	R	66.5	100.0	No
33	G. Therriault	R	68.8	100.0	No

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
1996 (continued)					
34	J. James	R	78.2	100.0	No
37	R. Joule	D	98.3	65.5	No
38	R. Foster	D	98.2	38.8	Yes
40	C. Moses	D	97.2	100.0	No
1998					
D	J. Torgerson	R	96.5	100.0	No
F	D. Pearce	R	96.2	100.0	No
H	J. Ellis	D	65.2	100.0	No
J	D. Donley	R	80.1	100.0	No
L	R. Phillips	R	96.5	100.0	No
T	L. Hoffman	D	73.5	100.0	No
1	W. Williams	R	95.5	100.0	No
2	B. Grussendorf	D	96.6	100.0	No
3	B. Kerttula	D	82.0	61.2	Yes
4	B. Hudson	R	72.7	100.0	No
5	A. Kookesh	D	96.0	100.0	No
8	G. Davis	R	67.6	100.0	No
10	J. Green	R	96.8	100.0	No
14	L. Murkowski	R	96.5	65.6	No
15	E. Croft	D	69.3	100.0	No
17	J. Cowdery	R	96.3	69.5	No
20	B. Porter	R	96.1	100.0	No
23	E. Mulder	R	60.7	100.0	No
24	P. Kott	R	95.9	100.0	No
25	F. Dyson	R	95.6	100.0	No
26	V. Korhring	R	64.2	100.0	No
28	B. Masek	R	77.7	100.0	No
33	G. Therriault	R	77.0	100.0	No
34	J. James	R	77.3	100.0	No
37	R. Joule	D	98.2	100.0	No
38	R. Foster	D	95.9	52.8	Yes (3-way race)
39	M. Sattler	D	72.2	57.5	Yes
40	C. Moses	D	87.0	58.1	Yes
2000					
M	R. Halford	R	69.8	100.0	No
O	G. Wilken	R	65.1	100.0	No
Q	G. Therriault	R	77.0	100.0	No
S	D. Olson	D	97.3	41.7	Yes (3-way race)
4	B. Hudson	R	93.8	100.0	No
10	J. Green	R	76.8	100.0	No
11	N. Rokeberg	R	72.9	100.0	No

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
2000 (continued)					
12	A. Halcro	R	95.8	66.4	No
14	L. Murkowski	R	96.4	100.0	No
24	P. Kott	R	73.0	73.8	No (3-way race)
28	B. Masek	R	79.2	100.0	No
31	J. Whitaker	R	69.9	100.0	No
32	J. Coghill	R	68.0	100.0	No
33	H. Fate	R	68.0	51.7	Yes (3-way race)
34	J. James	R	95.9	100.0	No
35	J. Harris	R	68.2	73.9	No
37	R. Joule	D	98.2	100.0	No
39	M. Kapsner	D	97.5	100.0	No
40	C. Moses	D	94.4	66.4	No
2002					
E	G. Wilken	R	69.8	100.0	No
F	G. Therriault	R	81.8	100.0	No
G	L. Green	R	76.4	100.0	No
H	S. Ogan	R	92.3	67.5	No
I	F. Dyson	R	76.3	100.0	No
N	B. Stevens	R	96.4	100.0	No
S	L. Hoffman	D	66.8	100.0	No
1	W. Williams	R	94.1	100.0	No
6	C. Morgan	R	97.0	100.0	No
10	J. Whitaker	R	94.5	100.0	No
11	J. Coghill	R	96.8	53.6	Yes
12	J. Harris	R	94.2	47.0	Yes (3-way race)
16	B. Stoltze	R	73.7	100.0	No
17	P. Kott	R	80.9	100.0	No
18	L. Murkowski	R	93.3	53.1	Yes
23	L. Gara	D	94.0	65.2	No
27	N. Rokeberg	R	96.1	76.6	No
28	L. McGuire	R	75.6	60.9	Yes (3-way race)
30	K. Meyer	R	96.4	100.0	No
34	C. Chenault	R	71.1	100.0	No
35	P. Seaton	R	94.4	56.9	Yes (3-way race)
36	G. Stevens	R	97.3	100.0	No
37	C. Moses	D	96.2	100.0	No
38	M. Kapsner	D	97.3	64.5	Yes
39	R. Foster	D	97.6	100.0	No
40	R. Joule	D	97.8	100.0	No

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
2004					
G	L. Green	R	68.0	100.0	No
I	F. Dyson	R	97.0	100.0	No
Q	T. Wagoner	R	77.0	54.8	Yes (3-way race)
T	D. Olson	D	65.0	100.0	No
2	P. Wilson	R	66.2	100.0	No
3	B. Kerttula	D	71.1	100.0	No
4	B. Weyhrauch	R	65.0	100.0	No
10	J. Ramras	R	70.0	55.4	Yes
11	J. Coghill	R	96.9	100.0	No
12	J. Harris	R	95.7	100.0	No
13	C. Gatto	R	67.3	100.0	No
16	B. Stoltze	R	71.5	100.0	No
18	N. Dahlstrom	R	97.7	100.0	No
23	L. Gara	D	69.5	91.8	No
25	E. Croft	D	95.4	100.0	No
28	L. McGuire	R	68.9	100.0	No
30	K. Meyer	R	71.0	100.0	No
34	C. Chenault	R	72.1	100.0	No
36	G. LeDoux	R	78.8	50.6	Yes (3-way race)
38	M. Kapsner	D	97.8	100.0	No
40	R. Joule	D	97.8	100.0	No
2006					
F	G. Therriault	R	68.8	100.0	No
H	C. Huggins	R	68.8	68.6	No
L	J. Ellis	D	95.0	100.0	No
N	L. McGuire	R	65.9	57.0	Yes
S	L. Hoffman	D	68.0	100.0	No
1	K. Johansen	R	94.3	55.7	Yes
3	B. Kerttula	D	95.6	100.0	No
10	J. Ramras	R	92.1	76.3	No
11	J. Coghill	R	69.8	100.0	No
12	J. Harris	R	71.4	64.8	Yes
13	C. Gatto	R	73.0	100.0	No
16	B. Stoltze	R	71.2	100.0	No
17	A. Fairclough	R	71.0	53.4	Yes
18	N. Dahlstrom	R	96.0	62.3	Yes
22	S. Cissna	R	94.3	100.0	No
23	L. Gara	D	96.0	100.0	No
25	M. Doogan	D	70.3	83.1	No
30	K. Meyer	R	94.6	100.0	No
31	B. Lynn	R	95.7	100.0	No

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
2006 (continued)					
34	C. Chenault	R	94.2	100.0	No
35	P. Seaton	R	68.4	100.0	No
38	M. Kapsner	D	97.4	100.0	No
39	R. Foster	D	97.0	100.0	No
40	R. Joule	D	97.8	100.0	No
2008					
A	B. Stedman	R	96.1	100.0	No
C	A. Kookesh	D	68.8	100.0	No
G	L. Menard	R	80.0	100.0	No
M	H. French	D	90.7	100.0	No
O	K. Meyer	R	68.9	100.0	No
T	D. Olson	D	97.8	100.0	No
1	K. Johansen	R	96.5	100.0	No
3	B. Kerttula	D	95.5	88.0	No
11	J. Coghill	R	81.2	100.0	No
12	J. Harris	R	72.2	100.0	No
13	C. Gatto	R	69.9	63.1	Yes
14	W. Keller	R	77.8	100.0	No
15	M. Neuman	R	76.3	64.7	Yes
16	B. Stoltze	R	75.2	71.6	No
17	A. Fairclough	R	80.0	100.0	No
18	N. Dahlstrom	R	97.3	100.0	No
20	M. Gruenberg	D	79.5	87.5	No
23	L. Gara	D	94.1	89.8	No
25	M. Doogan	D	70.0	100.0	No
26	L. Holmes	D	93.5	100.0	No
31	B. Lynn	R	71.0	100.0	No
33	K. Olson	R	67.2	100.0	No
34	C. Chenault	R	72.5	74.3	No
35	P. Seaton	R	66.7	100.0	No
38	B. Herron	D	96.1	54.6	Yes (3-way race)
39	R. Foster	D	97.4	68.6	No
40	R. Joule	D	98.2	100.0	No
2010					
B	D. Egan	D	97.0	100.0	No
F	J. Coghill	R	97.2	100.0	No
H	C. Huggins	R	96.5	100.0	No
N	L. McGuire	R	69.1	100.0	No
R	G. Stevens	R	96.9	100.0	No
S	L. Hoffman	D	97.3	100.0	No
1	K. Johansen	R	67.5	100.0	No

Table 2: Uncompetitive Alaska Legislative Election Victories, 1992-2010

District ¹	General Election Winner	Political Party	Percent of Votes ²	Winner Percent of Votes in Primary	Competitive Primary?
2010 (continued)					
3	B. Kerttula	D	96.5	100.0	No
4	C. Munoz	R	97.0	100.0	No
11	T. Wilson	R	76.9	100.0	No
13	C. Gatto	R	96.4	56.2	Yes
15	M. Neuman	R	95.8	65.3	No
16	B. Stoltze	R	78.0	100.0	No
17	A. Fairclough	R	96.9	100.0	No
18	D. Saddler	R	68.9	35.5	Yes (3-way race)
20	M. Gruenberg	D	68.6	87.6	No
22	S. Cissna	D	92.6	100.0	No
23	L. Gara	D	94.4	100.0	No
24	B. Gardner	D	92.5	100.0	No
25	M. Doogan	D	65.0	91.6	
26	L. Holmes	D	71.1	100.0	No
28	C. Johnson	R	65.0	100.0	No
31	B. Lynn	R	67.5	60.1	Yes
32	M. Hawker	R	70.4	100.0	No
33	K. Olson	R	76.3	100.0	No
34	C. Chenault	R	80.7	100.0	No
35	P. Seaton	R	97.4	100.0	No
36	A. Austerman	R	68.0	100.0	No
37	B. Edgmon	D	97.1	100.0	No
38	B. Herron	D	97.8	100.0	No
39	N. Foster	D	95.9	57.8	Yes
40	R. Joule	D	97.6	100.0	No

	Number	% of Total
Uncompetitive general elections (out of 500 total)	220	44.0%
Uncontested general elections (out of 500 total)	106	21.2%
Uncompetitive primaries preceding uncompetitive general (out of 220 total)	189	85.9%
Uncontested primaries preceding uncompetitive general (out of 220 total)	153	69.5%

Notes: We define a competitive election, for the purposes of this report, as one in which the winner receives less than 65 percent of the vote.

1) Senate District are in grey-scale.

2) Highlighted cells for general and primary election vote percentages indicate an uncontested race. Uncontested vote totals in general elections do not tally 100 percent due to the impact of write-in votes.

Source: Alaska Division of Elections, http://www.elections.alaska.gov/ei_return.php.

Required Information for Voters on General Obligation (GO) Bond Measures in Election Materials

State	Citations	Information Required	Information Format
Idaho	Idaho Code § 34-440 Idaho Code § 34-1812C	Existing indebtedness of state, interest rate, and total amount of bond (principal and interest) over life of the bond.	Statement printed on ballot, in the official notice of election, and in voters' pamphlet, which is mailed to every household before general election. Voters' pamphlet and ballot information are available online.
Oregon	ORS § 250.035 ORS § 250.037 ORS § 250.125 ORS § 250.127 ORS § 250.131 ORS § 254.085	Financial estimate committee prepares detailed financial analysis including impact on state and local governments if enacted, specifically aggregate amount of expenditures, reduction in revenues, and indebtedness required by any local government to meet provisions.	Estimate printed on ballot and voters' pamphlet. Voters must be notified if bond measure is to be payable from property taxes. Voters' pamphlet and ballot information are available online.
Rhode Island	R.I. Gen. Laws § 17-1-2 R.I. Gen. Laws § 17-5-1 R.I. Gen. Laws § 17-5-1.1 R.I. Gen. Laws § 17-5-3	Estimated total cost of project including financing, legal and other costs; terms of the bond; and detailed description and timetable of the project.	Required in voter pamphlet which is mailed to each residential unit before general or special referenda election. Voters' pamphlet available online.
Virginia	Va. Code Ann. § 24.2-105.1 Va. Code Ann. § 30-19.10	Fiscal impact statement describing the need for and uses of the bond proceeds, and estimated costs and expenditures if enacted.	Required to be posted on State Board of Elections web site and distributed to the general registrar of each county and city.
Washington	ARCW § 29A.04.321 ARCW § 29A.32.070 ARCW § 29A.72.025	Fiscal impact statement describing any projected increase or decrease in revenues, costs, expenditures or indebtedness state or local governments will experience if enacted and including statement and assumptions used in preparing statement.	Fiscal impact statements must be available online and included in the voters' pamphlet which is distributed to each household.

Notes: Among the states that require a popular vote, Washington and Oregon require the most detailed financial information be provided in election materials. All five states require the aggregate amount of indebtedness be provided in election materials.

Sources: The web sites of each state's Elections Division including, <http://www.sos.idaho.gov/elect/eleindex.htm>, <http://www.sos.state.or.us/elections/>, <http://sos.ri.gov/elections/>, <http://www.sos.wa.gov/elections/>, and <http://www.sos.idaho.gov/elect/eleindex.htm>. State statutes available through Lexis Nexis.

We hope this is helpful. If you have questions or need additional information, please let us know.

FISCAL NOTE

STATE OF ALASKA
2011 LEGISLATIVE SESSION

Fiscal Note Number _____
 Bill Version HB 74
 () Publish Date _____

Identifier (file name) HB074-OOG-DOE-2-11-11 Dept. Affected Office of the Governor
 Title "An Act relating to election pamphlets..." Appropriation Elections
 Allocation Elections
 Sponsor Representative Gruenberg
 Requester House State Affairs Committee OMB Component Number 21

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information						
		FY 2012	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
OPERATING EXPENDITURES								
Personal Services				15.0		15.0		15.0
Travel								
Services				458.8		458.8		458.8
Commodities								
Capital Outlay								
Grants								
Miscellaneous								
TOTAL OPERATING		0.0	0.0	473.8	0.0	473.8	0.0	473.8

CAPITAL EXPENDITURES								
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CHANGE IN REVENUES								
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts								
1003 GF Match								
1004 GF				473.8		473.8		473.8
1005 GF/Program Receipts								
1037 GF/Mental Health								
Other (please identify)								
TOTAL		0.0	0.0	473.8	0.0	473.8	0.0	473.8

Estimate of any current year (FY2011) cost _____

POSITIONS

Full-time								
Part-time								
Temporary								

Why this fiscal note differs from previous version (if initial version, please note as such)

Prepared by Gail Fenumiai, Director
 Division Division of Elections
 Approved by Linda J. Perez, Administrative Director
Administrative Services

Phone 465-2644
 Date/Time 2/11/2011, 3:37pm
 Date 2/11/2011

FISCAL NOTE

**STATE OF ALASKA
2011 LEGISLATIVE SESSION**

BILL NO. HB 74

The division will incur additional costs associated with publishing a primary election pamphlet that will include candidate photos, biography and statements.

The personal services costs are reflective of the amount required to hire a temporary employee earlier than in previous election years.

The services costs are reflective of the amount required for layout, printing and mailing a pamphlet to every registered voter.

The division will incur additional costs for printing and mailing the general election pamphlet to every registered voter versus the current requirement of mailing to each household as identified from the official registration list.

Alaska State Legislature
House of Representatives



Representative Max F. Gruenberg, Jr.
House District 20
Anchorage (Mountain View, Russian Jack, East Anchorage)
House Minority Floor Leader

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Member

Standing Committees:
Judiciary
Rules
State Affairs
Transportation

TO: Representative Bob Lynn, Chair
House State Affairs Committee

FROM: Representative Max F. Gruenberg, Jr. *MFG*

DATE: February 3rd, 2011

RE: HB 74: Information on Matters in Election Pamphlet

Please consider this memorandum as a request for the House State Affairs Committee to schedule a hearing on House Bill 74. Accompanying this memo are the following documents:

- Sponsor Statement
- Sectional Analysis
- House Bill 74 (27-LS0008\T)
- Committee Substitute for House Bill 74 () (27-LS0008\R)
- Explanation of Changes between the "T" and "R" versions
- List of Expected Witnesses
- Legislative Research Services Reports on:
 - How other states present general obligation bond information to voters
 - Numbers and percentages of registered voters by house and senate district
 - The level of competition in Alaska State House and Senate races

Thank you for considering my request for a hearing on House Bill 74. Please contact my legislative aide, Ted Madsen, at 465-2840 with any questions.