

HB

176

<TARGET><BILL>HB 176</BILL><SUBJECT>HB
176</SUBJECT><COMM>HSTA27</COMM></TARGET>

5334
4316**Committee Action on Legislation**

HOUSE RECORDS COMMITTEE SECRETARY: LORI ROLAND

15 MARCH 2011

HOUSE STATE AFFAIRS STANDING COMMITTEE

PAGE 1 OF 1

#	SHORT TITLE	ACTION TAKEN ON LEGISLATION
		<input type="checkbox"/> Moved Out of Cmte
		<input type="checkbox"/> Moved CS ()Out of Cmte
		<input type="checkbox"/> Moved HCS ()Out of Cmte
		<input checked="" type="checkbox"/> Heard and Held
		<input type="checkbox"/> Heard and Held; Assigned to Subcmte
		<input type="checkbox"/> Scheduled but not Heard
		<input type="checkbox"/> Failed to Move Out of Committee
		<input type="checkbox"/> Waived Out of Committee
		<input type="checkbox"/> Adopted Letter of Intent

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ALASKA STATE LEGISLATURE



REPRESENTATIVE BOB MILLER

State Capitol Building, Room 112
Juneau, Alaska 99801-2186
Phone (907) 465-6878
Fax: (907) 465-3883
Toll Free: (866) 465-4976
Rep.Bob.Miller@legis.state.ak.us

MEMORANDUM

To: Representative Bob Lynn,
Chair House State Affairs Committee

From: Representative Bob Miller

Date: March 08, 2011

Re: Request for a hearing of HB 176

A handwritten signature in cursive script that reads "Robert J. Miller".

Enclosed is the committee packet for HB 176, *An Act relating to an allowable absence for members of the Department of Defense Civilian Expeditionary Workforce for purposes of determining eligibility for permanent fund dividends; and for an effective date.*

I have included the required documents including the Sponsor Statement, the original version of the bill, and other supplemental information.

I would appreciate a hearing before your House State Affairs Committee as your earliest convenience.

Please contact my staff member, Troy Bouffard, at 465-6879 with any questions or comments regarding this request.

The main point of contact regarding the civilian workforce in Alaska's military is the following:

JULIE ANN GRATION, Capt, USAFR
julie.gration@elmendorf.af.mil
Legislative Liaison
ALCOM/JTF-AK
DSN 317.552.5625
CML 907.552.5625
CELL 907.229.1832

Thank you for your consideration

any given year covers about 6 people per Miller.

WORK DRAFT

WORK DRAFT

WORK DRAFT

*Keller moved CS
Seaton objects for Discussion*

27-LS0224\B
Kirsch
3/14/11

CS FOR HOUSE BILL NO. 176()

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SEVENTH LEGISLATURE - FIRST SESSION

*3/15/11
Heard & Held*

BY

Offered:

Referred:

Sponsor(s): REPRESENTATIVES MILLER, Thompson, Feige

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to an allowable absence for members of the Civilian Expeditionary**
2 **Workforce of the United States Department of Defense for purposes of determining**
3 **eligibility for permanent fund dividends; and providing for an effective date."**

4 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

5 *** Section 1.** AS 43.23.008(a) is amended to read:

6 (a) Subject to (b) and (c) of this section, an otherwise eligible individual who
7 is absent from the state during the qualifying year remains eligible for a current year
8 permanent fund dividend if the individual was absent

9 (1) receiving secondary or postsecondary education on a full-time
10 basis;

11 (2) receiving vocational, professional, or other specific education on a
12 full-time basis for which, as determined by the Alaska Commission on Postsecondary
13 Education, a comparable program is not reasonably available in the state;

14 (3) serving on active duty as a member of the armed forces of the

1 United States or accompanying, as that individual's spouse, minor dependent, or
2 disabled dependent, an individual who is

3 (A) serving on active duty as a member of the armed forces of
4 the United States; and

5 (B) eligible for a current year dividend;

6 (4) serving under foreign or coastal articles of employment aboard an
7 oceangoing vessel of the United States merchant marine;

8 (5) receiving continuous medical treatment recommended by a
9 licensed physician or convalescing as recommended by the physician who treated the
10 illness if the treatment or convalescence is not based on a need for climatic change;

11 (6) providing care for a parent, spouse, sibling, child, or stepchild with
12 a critical life-threatening illness whose treatment plan, as recommended by the
13 attending physician, requires travel outside the state for treatment at a medical
14 specialty complex;

15 (7) providing care for the individual's terminally ill family member;

16 (8) settling the estate of the individual's deceased parent, spouse,
17 sibling, child, or stepchild, provided the absence does not exceed 220 cumulative days;

18 (9) serving as a member of the United States Congress;

19 (10) serving on the staff of a member from this state of the United
20 States Congress;

21 (11) serving as an employee of the state in a field office or other
22 location;

23 (12) accompanying a minor who is absent under (5) of this subsection;

24 (13) accompanying another eligible resident who is absent for a reason
25 permitted under (1), (2), (5) - (12), (16), or (17) of this subsection as the spouse, minor
26 dependent, or disabled dependent of the eligible resident;

27 (14) serving as a volunteer in the federal peace corps program;

28 (15) because of training or competing as a member of the United States
29 Olympic Team;

30 (16) participating for educational purposes in a student fellowship
31 sponsored by the United States Department of Education or by the United States

*Terms on this
Pg Graenberg
Wants copies of
Federal
(uu)*

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Department of State;

(17) serving in a combat zone, qualified hazardous duty area, or a danger pay post as a member of the Civilian Expeditionary Workforce while under orders to deploy;

(18) [(17)] for any reason consistent with the individual's intent to remain a state resident, provided the absence or cumulative absences do not exceed

(A) 180 days in addition to any absence or cumulative absences claimed under (3) of this subsection if the individual is not claiming an absence under (1), (2), or **(4) - (17)** [(4) - (16)] of this subsection;

(B) 120 days in addition to any absence or cumulative absences claimed under (1) - (3) of this subsection if the individual is not claiming an absence under **(4) - (17)** [(4) - (16)] of this subsection but is claiming an absence under (1) or (2) of this subsection; or

(C) 45 days in addition to any absence or cumulative absences claimed under **(1) - (17)** [(1) - (16)] of this subsection if the individual is claiming an absence under **(4) - (17)** [(4) - (16)] of this subsection.

* **Sec. 2.** AS 43.23.008 is amended by adding a new subsection to read:

(e) For purposes of (a)(17) of this section,

(1) "Civilian Expeditionary Workforce" means the program created in United States Department of Defense Directive 1404.10 (January 23, 2009);

(2) "combat zone" has the meaning given in 26 U.S.C. 112(c)(2) (Internal Revenue Code);

(3) "danger pay post" means a post so designated by the United States Secretary of State in the Department of State Standardized Regulations for purposes of danger pay under 5 U.S.C. 5928;

(4) "orders to deploy" means a letter of authorization or travel paper issued by the United States Department of Defense or a branch of the armed forces of the United States that requires the recipient to report for duty in a combat zone, qualified hazardous duty zone, or danger pay post;

(5) "qualified hazardous duty area" means an area that during the applicant's deployment is treated as if it were a combat zone for purposes of a federal

1 tax exemption under 26 U.S.C. 112 (Internal Revenue Code).

2 * Sec. 3. The uncodified law of the State of Alaska is amended by adding a new section to
3 read:

4 APPLICABILITY. Notwithstanding permanent fund dividend application procedures
5 or deadlines, a person who qualifies for a 2010 or 2011 permanent fund dividend because of
6 the enactment of AS 43.23.008(a)(17) in sec. 1 of this Act and the addition of
7 AS 43.23.008(e) in sec. 2 of this Act may apply for the dividend by December 31, 2011. The
8 Department of Revenue shall prepare a form for application under this section.

9 * Sec. 4. The uncodified law of the State of Alaska is amended by adding a new section to
10 read:

11 RETROACTIVITY. Sections 1 and 2 of this Act are retroactive to January 1, 2009.

12 * Sec. 5. This Act takes effect immediately under AS 01.10.070(c).

*Guenberg
Why 2 years,
Wants an answer,*

CS HB 176

Forms

Fiscal Note

*Wilson Work definition of combat
areas classified - danger
pay posts?*

*Seaton/Category
of people
→ What jobs do
they have
→ Why they are in this
special group & not
in the military*

*are they double dipping?
Seaton didn't use those words
but he referenced it.*

ALASKA STATE LEGISLATURE



REPRESENTATIVE BOB MILLER

House Bill 176:

An Act relating to an allowable absence for members of the Department of Defense Civilian Expeditionary Workforce for purposes of determining eligibility for permanent fund dividends; and for an effective date

Sponsor Statement

“After retiring from the military, I was hired to work with the Ft. Wainwright Stryker Brigade as the Safety Officer. The regular deployments take me beyond the 180-day requirement and I am continuously unqualified for the PFD. As an Alaskan resident, that doesn’t seem fair”

- Command Sergeant Major (Retired) Dean Phillips, US Army

Currently, there are over 7,000 civilians working as part of the Alaska Military Community. Of that, there are currently about 53 civilians that are part of the DoD Civilian *Expeditionary* Workforce; a category of civilians hired by the Defense Department, in accordance with DoD Directive 1404.10.

Paragraph d(1) of the directive spells out that these 53 civilians are considered Emergency Essential and the management offices track them specifically as “deployable” whereas the rest of the categories of the DoD Civilian Workforce are not deployable.

The vast majority of civilians that support operations in areas such as Iraq and Afghanistan are not part of the DoD Civilian Expeditionary Workforce. They make a purely economic choice concerning their employment. They do so without official orders and often work in self-employed or contracted positions as non-appropriated funds employees. Of the approximate 53 civilians, less than a dozen deploy more than 180 days annually.

The DoD Civilian Expeditionary Workforce is essentially personnel that are not allowed to wear the full uniform, but deploy on orders and work with service members side-by-side providing direct support during combat and support missions exposed to the same bullets and IED’s as our service members.

These Alaskans undeniably deserve their PFD.

I urge you to join me in supporting House Bill 176.



SAMPLE



DEPARTMENT OF THE ARMY
99th REGIONAL READINESS COMMAND
99 Soldiers Lane
Coraopolis, Pennsylvania 15108

ORDERS 080-02

14 January 2006

Moore, Clayton M. 000-00-0000 MAJ DET 1 CORPS ENG RES (W116Y1) ALEXANDRIA, VA 22310-3320

You are deployed as a Temporary Change of Station (TCS) as shown below and are to return to your permanent station upon completion of the duties in support of this operation. You will submit a reviewed travel voucher for this travel to the finance office within 5 working days after return to home station.

Assigned to: HHC 201st Engineer Battalion (Para /Line) (W175AQ), Camp Phoenix, Kabul, APO AE 09356

Purpose: Deployment in support of **Operation Iraqi Freedom**

Temporary Duty: CRC, Ft Bliss, TX

Report Date TDY Station: NLT 1500, 15 February 2006

Number of days: Not to Exceed 545 Days

Will proceed date: 15 February 2006

Security clearance: Secret, Type - NAC, Dtd 15 January 2001 (verified by Ms. Ann Smith, Security Manager, Phone: 418-555-1234).

Accounting classification: (For both active and reserve component Soldiers, contact installation management command comptroller for fund cite)

Customer Identification Code (CIC): (See Chapter 4 of PPG for CIC information)

Movement designator code: PMO7 (officer), PME7 (enlisted)

Additional instructions: (This order is for Medical Processing prior to movement to CENTCOM or REFRAD).

- a. WIAS Control Number –CT-OPEF-03020-01 (if applicable)
- b. Dependents location - city state, zip code (if applicable)
- c. This is Temporary Change of Station (TCS), soldiers will be attached to TCS duty stations. Normal PCS entitlements, allowances and relocation of family members are not authorized. Consolidated Personnel Policy Guidance (PPG) for Operations Iraqi Freedom, Iraq Freedom and Noble Eagle on the DCS, G-1 web site <http://www.armyg1.army.mil/militarypersonnel/policy.asp>
- d. Soldiers must secure a reservation for the CONUS replacement center (CRC) in order to attend the mandatory training enroute to the CENTCOM AOR. MACOMs will call the Army Travelers Assistance Center (ATAC) at 1-800-582-5552 or send an e-mail to atac@hoffman.army.mil.
- e. Temporary storage of HHG is authorized as provided by paragraph U4770–A, Joint Federal Travel Regulation, this may impact on the authorization for BAH. Contact the local transportation office for assistance.
- f. Travel by POV is authorized if duty is in CONUS as not advantageous to the government; cost of transportation is limited to Official Directed Mode; reimbursement is limited to the government cost of transportation. POV Storage is authorized contact the local Installation Transportation (ITO) officer for assistance.
- g. Temporary Duty (TDY) Household Goods (HHG) Weight allowance is authorized for CONUS and OCONUS based personnel that are on active duty for a period greater than 200-days, excluding those areas designated as Hostile Fire/Imminent Danger Pay areas.
- h. For flights into and out of theater. Soldiers are authorized the shipment of 4 checked bags – one personal bag and three issued bags of OCIE (not to exceed 70 lbs/bag) and 1 standard carry-on bag on AMC/contracted flights. When AMC or contracted transportation is not available, reimbursement for excess baggage up to 4 checked bags weighing

SAMPLE ORDER

SAMPLE ORDER

ORDERS 080-02 DET 1 CORPS ENG RES (W116Y1) Alexandria, VA 22310

14 January 2006

more than 50lbs to a max of 70lbs per bag is authorized.

i. You will bring only those items specified in chapter 6 of the PPG or other appropriate authority. You will be provided a list of those items from your servicing personnel service center/company.

j. Soldier readiness processing will be accomplished prior to departure from losing installation/home station per chapter 4, AR 600-8-101. Losing installation commander will determine the extent of out-processing. Soldier will hand carry out-processing packet; field Military Personnel Records Jacket (MPRJ) along with associated transfer documents, records, and deployment packet to the gaining PSC or replacement activity.

k. Government quarters and dining facilities will be used at the replacement activity and during deployment. Essential Unit Mess (EUM) has been declared by Assistance Secretary of the Army (Manpower and Reserve Affairs) ASA(M&RA) for the mobilization and demobilization sites not to exceed (10) days. MOSQ location will provide quarters and mess. The Installation Commander will make separate determinations as the availability of mess and quarters and as a last resort will issue statement/certificate of non-availability. Per diem payable is \$3.00 per day for CONUS and \$3.50 per day for OCONUS. Per Diem will normally be paid for the travel to gaining station, or replacement activity unless prohibited by travel circumstances.

l. During period of deployment, gaining/deployed unit commander has responsibility for personnel service support to include awards and decorations, UCMJ, and all other forms of personnel and legal administration support.

m. Basic Allowance for Housing (BAH) for Regular active duty soldiers is based upon their permanent duty station. RC soldiers and retired soldiers called or ordered to active duty BAH is based on their principal place of residence when called or ordered to the tour of active duty.

n. Soldier may submit interim travel voucher if otherwise entitled to per diem and/or travel for the monthly payment of accrual travel payment. Care should be taken to keep all required documents to support payments/request for payments. All documents will be required upon final settlement voucher.

o. Use of leave during this deployment is recommended for all soldiers. A copy of the leave record will be submitted upon completion of this operation with the final settlement voucher. If unable to take leave taken during this period a payment of unused leave is authorized with no impact to career leave sell back of 60 days.

p. Additional movement requirements will be completed using amendment orders, format 700, movement to return to CONUS will also be completed using a format 700.

q. Soldiers will logon to the AKO web site at https://www.us.army.mil/portal/portal_home.jhtml and establish an AKO email account.

Format: 401

FOR THE COMMANDER

JACK A NICHOLSON
LTC, GS
Director, Military Personnel

DISTRIBUTION:

Indiv Con (10)

Field MPRJ (1)

IPERMS DEP/MOB Folders (1)

SAMPLE ORDER

REQUEST AND AUTHORIZATION FOR TDY TRAVEL OF DOD PERSONNEL

(Reference: Joint Travel Regulations (JTR), Chapter 3)
(Read Privacy Act Statement on back before completing form.)

1. DATE OF REQUEST
(YYYYMMDD)
20090128

REQUEST FOR OFFICIAL TRAVEL

2. NAME (Last, First, Middle initial) **3. SOCIAL SECURITY NUMBER** **4. POSITION TITLE AND GRADE/RATING**
Phillips, Dean C. [REDACTED] GS-11

5. LOCATION OF PERMANENT DUTY STATION (PDS) **6. ORGANIZATIONAL ELEMENT** **7. DUTY PHONE NUMBER**
(Include Area Code)
9073532004

8. TYPE OF ORDERS **9. TDY PURPOSE** (see JTR, Appendix H) **10a. APPROX NO. OF TDY DAYS** **b. PROCEED DATE**
(YYYYMMDD)
AA-ROUTINE TDY/TAD SPECIAL MISSION TRAVEL (Including travel time) 223 20090220
See next page

11. ITINERARY VARIATION AUTHORIZED
FROM: RES: FAIRBANKS, AK
TO: MILITARY BASES NOT IN BAGHDAD, IR
RETURN TO: RES: FAIRBANKS, AK

12. TRANSPORTATION MODE

a. COMMERCIAL				b. GOVERNMENT			c. LOCAL TRANSPORTATION			PRIVATELY OWNED CONVEYANCE (Check one) RATE PER MILE: _____
RAIL	AIR	BUS	SHIP	AIR	VEHICLE	SHIP	CAR RENTAL	TAXI	OTHER	
	X									<input type="checkbox"/> ADVANTAGEOUS TO THE GOVERNMENT
<input type="checkbox"/> AS DETERMINED BY APPROPRIATE TRANSPORTATION OFFICER (Overseas Travel only)										<input type="checkbox"/> MILEAGE REIMBURSEMENT AND PERDIEM IS LIMITED TO CONSTRUCTIVE COST OF COMMON CARRIER TRANSPORTATION AND PER DIEM AS DETERMINED AND TRAVEL TIME AS LIMITED PER JTR

13. a. PER DIEM AUTHORIZED IN ACCORDANCE WITH JTR. b. OTHER RATE OF PER DIEM (Specify)

14. ESTIMATED COST **15. ADVANCE AUTHORIZED**

a. PER DIEM	b. TRAVEL	c. OTHER	d. TOTAL	
\$ 2,225.00	\$ 1,599.76	\$	\$ 3,824.76	\$ 0.00

16. REMARKS (Use this space for special requirements, leave, excess baggage, accommodations, registration fees, etc.)

Traveler is non-exempt from the mandatory provisions of the TTRA.

The 'Travel and Transportation Reform Act of 1998' stipulates that the government-sponsored, contractor-issued travel card shall be used by all U.S. Government personnel (civilian and military) to pay for costs incident to official business travel unless specifically exempted by authority of the Administrator of General Services or the head of the agency.

Government travel cardholders shall obtain cash, as authorized, through automated teller machines (ATM), rather than obtaining cash advances from a DoD disbursing officer.

REMARKS continued on next page

17. TRAVEL-REQUESTING OFFICIAL (Title and signature) **18. TRAVEL-APPROVING/DIRECTING OFFICIAL** (Title and signature)
HAROLD E. SHARP
YA-03

AUTHORIZATION

19. ACCOUNTING CITATION

095523^21^2009^2020^0000^9^82^1300^^^13519700000^^VIRQ^^21T2^CTDSRH^RHCTDS^
^095523^ 3,824.76

20. AUTHORIZING/ORDER ISSUING OFFICIAL (Title and signature) **21. DATE ISSUED** (YYYYMMDD)
20090128

22. TRAVEL ORDER NUMBER
DPMILITARYBAS022009_A03-01

Submission of travel claims shall be submitted within five (5) working days of return to or arrival at the Permanent Duty Station (PDS). In the case of extended TDY/TAD (over 45 days), the traveler shall submit a claim for each 30-day period. That claim must be submitted within five (5) days after each 30-day period.

Traveler is non-exempt from the mandatory provisions of the TTRA. The Travel and Transportation Reform ACT of 1998; stipulates that the government-sponsored, contractor-issued travel card shall be used by all US Government personnel (civilian and military) to pay for costs incident to official business travel unless specifically exempted by authority of the Administrator of General Services or the head of the agency.

Government Travel cardholders shall obtain cash, as authorized, through automated teller machines (ATM), rather than obtaining cash advances from a DOD disbursing officer.

Submission of travel claims shall be submitted within five (5) working days of return to or arrival at the Permanent Duty Station (PDS). In case extended TDY/TAD (over 45 Days), the traveler shall submit a claim for each 30 day period. That claim must be submitted within five (5) days after each 30 day period.

Exchange and commissary privileges authorized OCONUS; additionally authorized at CONUS locations in route to AO. Medical and dental care is authorized IAW service regulations. Non-reimbursable care authorized at deployment site. Over time and compensatory time authorized at TDY site as required. Meals and incidentals authorized. TDY is under field conditions. You must carry a civilian ID card. You must submit a travel voucher for review within 5 days after completion of travel. Individual Government Travel card may be used to obtain cash needed for travel. Ticket to be purchased with a Centrally Billed Account. Taxi authorized for mission accomplishment.

If the trip itinerary is canceled or changed after tickets or transportation requests are issued to the traveler, the traveler is liable for their value until all ticket coupons have been used for official travel and/or all unused tickets or coupons are properly accounted for on the travel reimbursement voucher.

The use of a Government-Contracted Commercial Travel Office (CTO) to arrange official travel is mandatory. If the contracted CTO is not used to make official travel arrangements, the traveler must provide a statement in detail as to exactly why the CTO is not available or otherwise not being used.

In case conditions warrant deviation enroute to and from the TDY locations.

This trip currently uses a Centrally Billed Account (CBA) as the form of payment for Air or Rail tickets. The traveler is a Non-Exempt cardholder and must use their Individually Billed Account (IBA) - GTCC.

The AO must personally ensure that any use of a CBA by this traveler is authorized by local business rules and/or Service / Agency policy. The AO approval of this non standard use of a DEPARTMENT

removed if the CBA form of payment is changed. civilian authorized travel

DATE: 02/19/09 TRAVEL AUTHORIZATION (Continuation page)
TRAVELER: Phillips, Dean C.

PURPOSE OF TDY
To support 1/25 SRCT for OIF and Redeployment

FISCAL NOTE

STATE OF ALASKA
2011 LEGISLATIVE SESSION

Fiscal Note Number _____
Bill Version HB176
() Publish Date _____

Identifier (file name) HB176-DOR-PFD-3-12-11 Dept. Affected Revenue
Title PFD Allowable Absence for Civilian Expeditionary Workforce Appropriation Taxation and Treasury
Allocation Permanent Fund Dividend Division
Sponsor Representative Miller
Requester State Affairs OMB Component Number 981

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information					
		FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017
OPERATING EXPENDITURES							
Personal Services	10.0						
Travel							
Services							
Commodities	25.0						
Capital Outlay							
Grants							
Miscellaneous							
TOTAL OPERATING	35.0	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES							
-----------------------------	--	--	--	--	--	--	--

CHANGE IN REVENUES							
---------------------------	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts							
1003 GF Match							
1004 GF							
1005 GF/Program Receipts							
1037 GF/Mental Health							
1050 PFD Funds	35.0						
TOTAL	35.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2011) cost _____

POSITIONS

Full-time							
Part-time							
Temporary							

Why this fiscal note differs from previous version (if initial version, please note as such)

Initial Version

Prepared by Deborah M. Bitney, Director
Division Permanent Fund Dividend
Approved by Ginger Blaisdell, Director Administrative Services Division
Department of Revenue

Phone 465-4785
Date/Time 3/11/11; 10:33am
Date 3/12/11; 5:39pm

FISCAL NOTE

STATE OF ALASKA
2011 LEGISLATIVE SESSION

BILL NO. HB176

Analysis

House Bill 176 creates an allowable absences for members of the Civilian Expeditionary Workforce of the United States Department of Defense for purposes of determining eligibility for permanent fund dividends. It is estimated that a minimum of 200 hours of programmer time will be necessary to make these changes.

The application forms and instructions must be changed in order to accomodate a new absence reason. The cost of printing and distributing new instructions to the more than 280 distributions sites around Alaska is a direct increased cost to the division.

Estimated costs that the division would accommodate:

Programmer time: \$10,000

70,000 instruction books print and postage: \$20,000

Regulations: \$5,000

Public inquiries: indeterminant