

**HB**

**298**

<TARGET><BILL>HB 298</BILL><SUBJECT>HB  
298</SUBJECT><COMM>HF IN27</COMM></TARGET>

# HOUSE COMMITTEE REPORT

(11)

Date Referred to Committee: February 3, 2012

FURTHER REFERRALS:

Date of Committee Action: 2/7/12

The FINANCE Committee considered:

HB 298

**HOUSE BILL NO. 298**

"An Act exempting sand and gravel and marketable earth mining operations from the mining license tax; and providing for an effective date."

**HB 298-EXEMPTIONS FROM MINING TAX**

Recommends it be replaced with  HCS or  CS for HB 298 (FIN)  
 For Senate Bills with new title:  Technical Title  New Title: HCR  Same Title  New Title

- attach amendments
- add new referral to \_\_\_\_\_ Committee
- Letter of Intent \_\_\_\_\_ Committee

- List of Abbrev for Depts.:
- ADM
  - CED
  - COR
  - CRT
  - EED
  - DEC
  - DFG
  - GOV
  - DHS
  - LWF
  - LAW
  - LEG
  - MVA
  - DNR
  - DPS
  - REV
  - DOT
  - UA

| NEW FISCAL NOTES                         |                  |        |        |      |
|--|------------------|--------|--------|------|
| *FN# is assigned by Chief Clerk's Office |                  |        |        |      |
| *FN#                                     | List by Dept(s): | Fiscal | Indet. | Zero |
|  | Rev              | ✓      |        |      |
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| PREVIOUS FISCAL NOTES |                  |        |        |      |
|-----------------------|------------------|--------|--------|------|
| FN#                   | List by Dept(s): | Fiscal | Indet. | Zero |
| 1                     | DNR              |        |        | ✓    |
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| <u>Signing with recommendations</u> | Printed Last Name | DP | DNP | NR | AM |
|-------------------------------------|-------------------|----|-----|----|----|
| <i>Tammie Wilson</i>                | T WILSON          | ✓  |     |    |    |
| <i>Annal. Fairclough</i>            | FAIRCLOUGH        | ✓  |     |    |    |
| <i>Les Gara</i>                     | GARA              | ✓  |     |    |    |
| <i>SM [Signature]</i>               | <i>CASTELLO</i>   | ✓  |     |    |    |
| <i>[Signature]</i>                  | CUSTELLO          | ✓  |     |    |    |
| <i>[Signature]</i>                  | Edgmon            | ✓  |     |    |    |
| <i>Nyke Doogan</i>                  | DOOGAN            | ✓  |     |    |    |
| <i>[Signature]</i>                  | NEUMAN            | ✓  |     |    |    |
| <i>[Signature]</i>                  | Jank              | ✓  |     |    |    |
| Chair: <i>[Signature]</i>           | Stotze            | ✓  |     |    |    |
| Chair: <i>[Signature]</i>           | Thomas            | ✓  |     |    |    |

# FISCAL NOTE

**STATE OF ALASKA**  
**2012 LEGISLATIVE SESSION**

Bill Version CSHB 298  
 Fiscal Note Number \_\_\_\_\_  
 () Publish Date \_\_\_\_\_

Identifier (file name) HB298CS(FIN)-DOR-TAX-02-07-12 Dept. Affected Revenue  
 Title Exemptions From Mining Tax Appropriation Taxation and Treasury  
 Allocation Tax  
 Sponsor Representatives Seaton and Kawasaki  
 Requester (H) FIN OMB Component Number 2476

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

|                               | FY13<br>Appropriation<br>Requested | Included in<br>Governor's<br>FY13<br>Request | Out-Year Cost Estimates |            |            |            |            |            |
|-------------------------------|------------------------------------|--|-------------------------|------------|------------|------------|------------|------------|
|                               |                                    |  | FY13                    | FY14       | FY15       | FY16       | FY17       | FY18       |
| <b>OPERATING EXPENDITURES</b> |                                    |  |                         |            |            |            |            |            |
| Personal Services             |                                    |  |                         |            |            |            |            |            |
| Travel                        |                                    |  |                         |            |            |            |            |            |
| Services                      |                                    |  |                         |            |            |            |            |            |
| Commodities                   |                                    |  |                         |            |            |            |            |            |
| Capital Outlay                |                                    |  |                         |            |            |            |            |            |
| Grants, Benefits              |                                    |  |                         |            |            |            |            |            |
| Miscellaneous                 |                                    |  |                         |            |            |            |            |            |
| <b>TOTAL OPERATING</b>        | <b>0.0</b>                         | <b>0.0</b>                                   | <b>0.0</b>              | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

**FUND SOURCE** (Thousands of Dollars)

|              |                  |            |            |            |            |            |            |            |
|--------------|------------------|------------|------------|------------|------------|------------|------------|------------|
| 1002         | Federal Receipts |            |            |            |            |            |            |            |
| 1003         | GF Match         |            |            |            |            |            |            |            |
| 1004         | GF               |            |            |            |            |            |            |            |
| 1005         | GF/Prgm (DGF)    |            |            |            |            |            |            |            |
| 1037         | GF/MH (UGF)      |            |            |            |            |            |            |            |
| 1178         | temp code (UGF)  |            |            |            |            |            |            |            |
| <b>TOTAL</b> |                  | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

**POSITIONS**

|           |  |  |  |  |  |  |  |
|-----------|--|--|--|--|--|--|--|
| Full-time |  |  |  |  |  |  |  |
| Part-time |  |  |  |  |  |  |  |
| Temporary |  |  |  |  |  |  |  |

|                           |  |                |                |                |                |                |                |
|---------------------------|--|----------------|----------------|----------------|----------------|----------------|----------------|
| <b>CHANGE IN REVENUES</b> |  | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> |
|---------------------------|--|----------------|----------------|----------------|----------------|----------------|----------------|

Estimated **SUPPLEMENTAL (FY12) operating costs** \_\_\_\_\_ (separate supplemental appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Estimated **CAPITAL (FY13) costs** \_\_\_\_\_ (separate capital appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

**Why this fiscal note differs from previous version (if initial version, please note as such)**

This version excludes quarry rock from the mining license tax as well as sand and gravel and marketable earth. This version also has an effective date of January 1, 2012 which would decrease revenues further in FY 13.

Prepared by Johanna Bales, Deputy Director  
 Division Tax  
 Approved by Alicia Egan, Legislative Liaison  
Department of Revenue

Phone 269-6628  
 Date/Time 2/7/2012 8:30 a.m.  
 Date 2/7/2012

FISCAL NOTE

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. CSHB 298

**Analysis**

**Bill Language:**

This bill would exempt sand and gravel, quarry rock, and marketable earth from the mining license tax. During FY 2011, the Department received 182 mining license tax returns from sand and gravel operators. Included in those tax returns was activity from the extraction of other marketable earth such as peat, top soil, and the like and the extraction of quarry rock. Only 17 of those 182 taxpayers paid tax. Under the current mining license tax structure, taxpayers do not pay tax if their current year net mining license taxable income is less than \$40,000. Most sand and gravel taxpayers do not have more than \$40,000 in net income annually and, therefore, do not pay tax. They are, however, required to obtain a mining license and file a mining license tax return each year.

**Revenues:**

During the past five years, the state has received the following amount of mining license tax revenue from sand and gravel operations:

| <u>Fiscal Year</u> | <u># of Licensees</u> | <u>Sand &amp; Gravel Tax</u> | <u>Total Mining Tax Revenue</u> | <u>Sand &amp; Gravel Tax (Percent of Total)</u> |
|--------------------|-----------------------|------------------------------|---------------------------------|---|
| 2007               | 11                    | \$267,592                    | \$79,141,526                    | .3%   |
| 2008               | 38                    | \$285,314                    | \$54,408,228                    | .5%   |
| 2009               | 140                   | \$260,355                    | \$16,044,139                    | 1.6%  |
| 2010               | 131                   | \$206,830                    | \$29,725,100                    | .7%   |
| 2011               | 189                   | \$320,360                    | \$43,338,119                    | .7%   |

Based on previous filings, the Department expects that total mining license tax revenues will decrease each year by approximately \$300,000. This bill has an effective date of January 1, 2012, which would result in decreased revenue in FY 2013 of approximately \$300,000 as taxpayers, which file on a calendar year basis, would not be required to file a return for calendar year 2012.

Sand and gravel operators that currently use their mining license in lieu of a business license will be required to obtain a business license each year. The state could see a small increase in business license revenue as a result of this bill.

**Expenditures:**

During the past five years, the Department has expended approximately \$150,000 each fiscal year on the examination and audit of sand and gravel tax returns. Staff used to conduct those examinations were diverted from other excise tax programs to focus on sand and gravel taxpayers as the Department was aware that there was a significant number of non-filers in this tax type. As you can see from the above data, compliance efforts by the Department which started in FY 2007 resulted in the number of licensees increasing dramatically from only 11 in FY 2007 to 189 in FY 2011. However, there was not a dramatic increase in revenues as most taxpayers brought into compliance had less than \$40,000 in mining license net income and, therefore, paid no tax. The Department does not expect to reduce staff as a result of this legislation as most resources that currently focus on sand and gravel mining have been re-assigned to compliance activities and audits of other excise taxes.

# FISCAL NOTE

**STATE OF ALASKA**  
**2012 LEGISLATIVE SESSION**

Bill Version CSHB 298(RES)  
 Fiscal Note Number 1  
 (H) Publish Date 2/3/12

Identifier (file name) HB298-DNR-DMLW-1-30-12 Dept. Affected Department of Natural Resources  
 Title Exemptions from Mining Tax Appropriation Land & Water Resources  
 Allocation Mining Land & Water  
 Sponsor Representative Seaton  
 Requester House Resources OMB Component Number 3002

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

|                               | FY13<br>Appropriation<br>Requested | Included in<br>Governor's<br>FY13<br>Request | Out-Year Cost Estimates |             |             |             |             |
|-------------------------------|------------------------------------|--|-------------------------|-------------|-------------|-------------|-------------|
|                               |                                    |  | FY14                    | FY15        | FY16        | FY17        | FY18        |
| <b>OPERATING EXPENDITURES</b> | <b>FY13</b>                        | <b>FY13</b>                                  | <b>FY14</b>             | <b>FY15</b> | <b>FY16</b> | <b>FY17</b> | <b>FY18</b> |
| Personal Services             |                                    |  |                         |             |             |             |             |
| Travel                        |                                    |  |                         |             |             |             |             |
| Services                      |                                    |  |                         |             |             |             |             |
| Commodities                   |                                    |  |                         |             |             |             |             |
| Capital Outlay                |                                    |  |                         |             |             |             |             |
| Grants, Benefits              |                                    |  |                         |             |             |             |             |
| Miscellaneous                 |                                    |  |                         |             |             |             |             |
| <b>TOTAL OPERATING</b>        | <b>0.0</b>                         | <b>0.0</b>                                   | <b>0.0</b>              | <b>0.0</b>  | <b>0.0</b>  | <b>0.0</b>  | <b>0.0</b>  |

| <b>FUND SOURCE</b> |                  | (Thousands of Dollars) |            |            |            |            |            |
|--------------------|------------------|------------------------|------------|------------|------------|------------|------------|
| 1002               | Federal Receipts |                        |            |            |            |            |            |
| 1003               | GF Match         |                        |            |            |            |            |            |
| 1004               | GF               |                        |            |            |            |            |            |
| 1005               | GF/Prgm (DGF)    |                        |            |            |            |            |            |
| 1037               | GF/MH (UGF)      |                        |            |            |            |            |            |
| 1178               | temp code (UGF)  |                        |            |            |            |            |            |
| <b>TOTAL</b>       |                  | <b>0.0</b>             | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

| <b>POSITIONS</b> |  |  |  |  |  |  |  |
|------------------|--|--|--|--|--|--|--|
| Full-time        |  |  |  |  |  |  |  |
| Part-time        |  |  |  |  |  |  |  |
| Temporary        |  |  |  |  |  |  |  |

| <b>CHANGE IN REVENUES</b> |  |  |  |  |  |  |  |
|---------------------------|--|--|--|--|--|--|--|
|---------------------------|--|--|--|--|--|--|--|

Estimated SUPPLEMENTAL (FY12) operating costs 0.0 (separate supplemental appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY13) costs 0.0 (separate capital appropriation required)  
 (discuss reasons and fund source(s) in analysis section)

Why this fiscal note differs from previous version (if initial version, please note as such)

Initial version

Prepared by Brent Goodrum  
 Division Mining Land & Water  
 Approved by Daniel S. Sullivan  
Commissioner

Phone (907) 269-8625  
 Date/Time 01-30-2012 / 4:00 PM  
 Date 1/30/2012

FISCAL NOTE #1

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. CSHB 298(RES)

**Analysis**

Section 1 of HB 298 removes a sentence from AS 43.65 which effectively exempts mining of sand and gravel from the mining license tax.

Section 2 of HB 298 also amends the definition of mining under AS 43.65 to exclude "marketable earth" as a product that is extracted, mined, or taken from the earth. It also excludes marketable earth, sand and gravel from the definition of mining as the ordinary treatment processes applied by mine owners or operators to obtain the commercially marketable product. Therefore, by removing the mining of sand, gravel and marketable earth from this section, the mining of these products are exempt from the mining license tax.

If enacted, this bill takes into effect July 1, 2012. This bill is expected to have zero fiscal impact on the Department of Natural Resources.

**CS FOR HOUSE BILL NO. 298(FIN)**

**IN THE LEGISLATURE OF THE STATE OF ALASKA**

**TWENTY-SEVENTH LEGISLATURE - SECOND SESSION**

**BY THE HOUSE FINANCE COMMITTEE**

**Offered:  
Referred:**

**Sponsor(s): REPRESENTATIVES SEATON, Kawasaki, Gardner, Peggy Wilson, Herron, Feige, Lynn, Austerman**

**A BILL**

**FOR AN ACT ENTITLED**

1 **"An Act exempting quarry rock, sand and gravel, and marketable earth mining**  
2 **operations from the mining license tax; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 **\* Section 1.** AS 43.65.010(a) is amended to read:

5 (a) A person prosecuting or attempting to prosecute, or engaging in the  
6 business of mining in the state shall obtain a license from the department. All new  
7 mining operations are exempt from the tax levied by this chapter for three and one-  
8 half years after production begins. [THE TAX EXEMPTION GRANTED TO NEW  
9 MINING OPERATIONS DOES NOT EXTEND OR APPLY TO THE MINING OF  
10 SAND AND GRAVEL.]

11 **\* Sec. 2.** AS 43.65.060(2) is amended to read:

12 (2) "mining" means an operation by which valuable metals, ores,  
13 minerals, asbestos, gypsum, coal, [MARKETABLE EARTH,] or stone, or any of them  
14 are extracted, mined, or taken from the earth; "mining" includes the ordinary treatment

1 processes normally applied by mine owners or operators to obtain the commercially  
2 marketable product, but does not include the extraction or production of oil and gas,  
3 **marketable earth, quarry rock, or sand and gravel;**

4 \* **Sec. 3.** The uncodified law of the State of Alaska is amended by adding a new section to  
5 read:

6 RETROACTIVITY. Sections 1 and 2 of this Act are retroactive to January 1, 2012.

7 \* **Sec. 4.** This Act takes effect immediately under AS 01.10.070(c).

*Adopted  
2/7/12*

27-LS1263\B  
Bullock  
2/6/12

**CS FOR HOUSE BILL NO. 298(FIN)**

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-SEVENTH LEGISLATURE - SECOND SESSION

BY THE HOUSE FINANCE COMMITTEE

Offered:  
Referred:

Sponsor(s): REPRESENTATIVES SEATON, Kawasaki, Gardner, Peggy Wilson, Herron, Feige, Lynn

**A BILL**

**FOR AN ACT ENTITLED**

1 **"An Act exempting quarry rock, sand and gravel, and marketable earth mining**  
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9 MINING OPERATIONS DOES NOT EXTEND OR APPLY TO THE MINING OF  
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13 minerals, asbestos, gypsum, coal, [MARKETABLE EARTH,] or stone, or any of them  
14 are extracted, mined, or taken from the earth; "mining" includes the ordinary treatment

1 processes normally applied by mine owners or operators to obtain the commercially  
2 marketable product, but does not include the extraction or production of oil and gas,  
3 marketable earth, quarry rock, or sand and gravel;

4 \* **Sec. 3.** The uncodified law of the State of Alaska is amended by adding a new section to  
5 read:

6 RETROACTIVITY. Sections 1 and 2 of this Act are retroactive to January 1, 2012.

7 \* **Sec. 4.** This Act takes effect immediately under AS 01.10.070(c).

# REPRESENTATIVE PAUL SEATON

**SESSION ADDRESS**  
State Capitol Building  
Juneau, Alaska 99801-1182  
(907) 465-2689  
Fax: (907) 465-3472  
1-800-665-2689



**INTERIM ADDRESS**  
345 W. Sterling Highway  
Homer, Alaska 99603  
(907) 235-2921  
Fax: (907) 235-4008  
1-800-665-2689

**ALASKA STATE LEGISLATURE**  
House District 35

## **Sponsor Statement**

### **CSHB 298 (RES)**

HB 298 repeals the requirement that operators who produce sand, gravel and quarry rock products pay the mining license tax. This tax costs the state nearly as much to administer as it is raises. The Department of Revenue agrees that the mining license tax on sand and gravel operators is burdensome and labels the sand and gravel tax a "nuisance tax." During the last five years, the Department of Revenue collected between \$206,000 and \$320,000 annually in mining license tax revenue on sand and gravel operations and spent nearly \$150,000 each year to administer the tax.

Sand and gravel is processed into multiple products such as concrete, asphalt, concrete block and wide variety of aggregates. Each of the final products have a different expense track associated with them. They are sold at retail, wholesale and at competitive bid prices. Each of these products, their cost of extraction, transportation, various expense tracks from processing and multiple sales prices are part of the many permutations that sand and gravel operators use to calculate their mining license tax. The Department of Revenue ensures compliance through a very detailed audit. The cost of these audits to businesses often exceeds the tax amount paid by the business.

Between 40% and 60% of sand and gravel mined in the state is used in public works projects. The mining license tax payment on these projects is paid by the state and local governments through the increased cost of the projects. This "left pocket/right pocket" payment is a burden to the Department of Revenue auditors does not raise any additional funds for the state.

Repealing the mining license tax requirement for sand and gravel operators will remove a significant burden to Alaska businesses, and will allow the Department of Revenue to direct their auditing capabilities on higher cost mineral mining operations.

Alaska State Legislature  
HOUSE FINANCE COMMITTEE

Agenda  
1:30 PM

Tuesday, February 7, 2012

HB 298-EXEMPTIONS FROM MINING TAX

# FISCAL NOTE

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

Bill Version CSHB 298(RES)  
Fiscal Note Number 2  
(H) Publish Date 2/3/12

Identifier (file name) HB298-DOR-TAX-01-27-12 Dept. Affected Revenue  
Title Exemptions From Mining Tax Appropriation Taxation and Treasury  
Allocation Tax  
Sponsor Representatives Seaton and Kawasaki  
Requester (H) RES OMB Component Number 2476

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

|                               | FY13<br>Appropriation<br>Requested | Included in<br>Governor's<br>FY13<br>Request | Out-Year Cost Estimates |            |            |            |            |            |
|-------------------------------|------------------------------------|--|-------------------------|------------|------------|------------|------------|------------|
|                               |                                    |  | FY13                    | FY14       | FY15       | FY16       | FY17       | FY18       |
| <b>OPERATING EXPENDITURES</b> |                                    |  |                         |            |            |            |            |            |
| Personal Services             |                                    |  |                         |            |            |            |            |            |
| Travel                        |                                    |  |                         |            |            |            |            |            |
| Services                      |                                    |  |                         |            |            |            |            |            |
| Commodities                   |                                    |  |                         |            |            |            |            |            |
| Capital Outlay                |                                    |  |                         |            |            |            |            |            |
| Grants, Benefits              |                                    |  |                         |            |            |            |            |            |
| Miscellaneous                 |                                    |  |                         |            |            |            |            |            |
| <b>TOTAL OPERATING</b>        | <b>0.0</b>                         | <b>0.0</b>                                   | <b>0.0</b>              | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

**FUND SOURCE** (Thousands of Dollars)

|              |                  |            |            |            |            |            |            |            |
|--------------|------------------|------------|------------|------------|------------|------------|------------|------------|
| 1002         | Federal Receipts |            |            |            |            |            |            |            |
| 1003         | GF Match         |            |            |            |            |            |            |            |
| 1004         | GF               |            |            |            |            |            |            |            |
| 1005         | GF/Prgm (DGF)    |            |            |            |            |            |            |            |
| 1037         | GF/MH (UGF)      |            |            |            |            |            |            |            |
| 1178         | temp code (UGF)  |            |            |            |            |            |            |            |
| <b>TOTAL</b> |                  | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> | <b>0.0</b> |

**POSITIONS**

|           |  |  |  |  |  |  |  |  |
|-----------|--|--|--|--|--|--|--|--|
| Full-time |  |  |  |  |  |  |  |  |
| Part-time |  |  |  |  |  |  |  |  |
| Temporary |  |  |  |  |  |  |  |  |

|                           |  |                |                |                |                |                |                |
|---------------------------|--|----------------|----------------|----------------|----------------|----------------|----------------|
| <b>CHANGE IN REVENUES</b> |  | <b>(150.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> | <b>(300.0)</b> |
|---------------------------|--|----------------|----------------|----------------|----------------|----------------|----------------|

Estimated SUPPLEMENTAL (FY12) operating costs \_\_\_\_\_ (separate supplemental appropriation required)  
(discuss reasons and fund source(s) in analysis section)

Estimated CAPITAL (FY13) costs \_\_\_\_\_ (separate capital appropriation required)  
(discuss reasons and fund source(s) in analysis section)

Why this fiscal note differs from previous version (if initial version, please note as such)

Initial version.

Prepared by Johanna Bales, Deputy Director  
Division Tax  
Approved by Jerry Burnett, Director Administrative Services  
Department of Revenue

Phone 269-6628  
Date/Time 1/27/12 9:30 AM  
Date 1/30/2012

FISCAL NOTE #2

STATE OF ALASKA  
2012 LEGISLATIVE SESSION

BILL NO. CSHB 298(RES)

Analysis

**Bill Language:**

This bill would exempt sand and gravel and marketable earth from the mining license tax. During FY 2011, the Department received 182 mining license tax returns from sand and gravel operators. Included in those tax returns was activity from the extraction of other marketable earth such as peat, top soil, and the like. Only 17 of those 182 taxpayers paid tax. Under the current mining license tax structure, taxpayers do not pay tax if their current year net mining license taxable income is less than \$40,000. Most sand and gravel taxpayers do not have more than \$40,000 in net income annually and, therefore, do not pay tax. They are, however, required to obtain a mining license and file a mining license tax return each year.

**Revenues:**

During the past five years, the state has received the following amount of mining license tax revenue from sand and gravel operations:

| <u>Fiscal Year</u> | <u># of Licensees</u> | <u>Sand &amp; Gravel Tax</u> | <u>Total Mining Tax Revenue</u> | <u>Sand &amp; Gravel Tax (Percent of Total)</u> |
|--------------------|-----------------------|------------------------------|---------------------------------|---|
| 2007               | 11                    | \$267,592                    | \$79,141,526                    | .3%   |
| 2008               | 38                    | \$285,314                    | \$54,408,228                    | .5%   |
| 2009               | 140                   | \$260,355                    | \$16,044,139                    | 1.6%  |
| 2010               | 131                   | \$206,830                    | \$29,725,100                    | .7%   |
| 2011               | 189                   | \$320,360                    | \$43,338,119                    | .7%   |

Based on previous filings, the Department expects that total mining license tax revenues will decrease each year by approximately \$300,000. This bill has an effective date of July 1, 2012, which would result in decreased revenue in FY 2013 of approximately \$150,000 as taxpayers, which file on a calendar year basis, would report and pay tax on 6 months of activity (January 1, 2012 through June 30, 2012).

Sand and gravel operators that currently use their mining license in lieu of a business license will be required to obtain a business license each year. The state could see a small increase in business license revenue as a result of this bill.

**Expenditures:**

During the past five years, the Department has expended approximately \$150,000 each fiscal year on the examination and audit of sand and gravel tax returns. Staff used to conduct those examinations were diverted from other excise tax programs to focus on sand and gravel taxpayers as the Department was aware that there was a significant number of non-filers in this tax type. As you can see from the above data, compliance efforts by the Department which started in FY 2007 resulted in the number of licensees increasing dramatically from only 11 in FY 2007 to 189 in FY 2011. However, there was not a dramatic increase in revenues as most taxpayers brought into compliance had less than \$40,000 in mining license net income and, therefore, paid no tax. The Department does not expect to reduce staff as a result of this legislation as most resources that currently focus on sand and gravel mining have been re-assigned to compliance activities and audits of other excise taxes.

# REPRESENTATIVE PAUL SEATON



**SESSION ADDRESS**  
State Capitol Building  
Juneau, Alaska 99801-1182  
(907) 465-2689  
Fax: (907) 465-3472  
1-800-665-2689

**INTERIM ADDRESS**  
345 W. Sterling Highway  
Homer, Alaska 99603  
(907) 235-2921  
Fax: (907) 235-4008  
1-800-665-2689

**ALASKA STATE LEGISLATURE**  
House District 35

## **Changes between HB 298 and CSHB 298 (RES)**

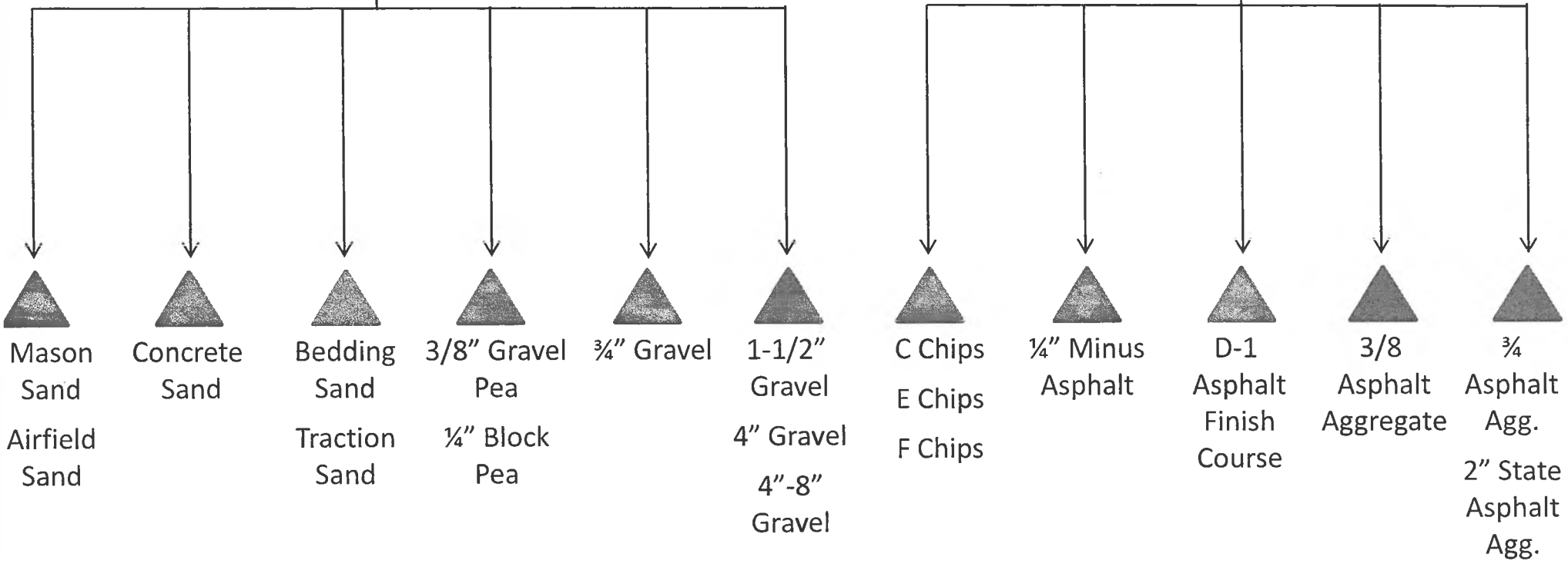
Added "quarry rock" to the list of products exempted from the mining license tax

# Typical Gravel Products Requiring Extraordinary Treatment Process

Pitrun Gravel  
Stockpile

Washed Product

Crushed Product





# ANCHORAGE SAND and GRAVEL CO., INC.

1040 O'Malley Road • Anchorage, AK 99515 • Toll-free: (888) 349-3133 • Phone: (907) 349-3333  
Fax: (907) 344-2844 • www.anchsand.com

## WRITTEN TESTIMONY IN FAVOR OF HOUSE BILL NO. 298

I am Ben Simmons, Vice President – Controller, of Anchorage Sand and Gravel Co., Inc. I have been employed in this capacity for the past 37 years. I have extensive experience with Chapter 43.65 Mining License Tax, filing required tax returns and responding to audits. Based upon my experience and knowledge of the Mining License Tax statute, the following testimony is respectfully submitted.

- **Ambiguous.** The Mining License Tax Statute as it pertains to sand and gravel is very ambiguous and difficult to apply to sand and gravel operations. All mining operations covered by the statute is basically one item (ie. Gold, silver, coal, etc.), with the exception of sand and gravel which can be between 20-30 products. Therefore, applying the statute to sand and gravel requires analysis of 20-30 different items instead of one. In the past 30 years I have been involved in three audits which included 1-3 years of tax returns each. Each audit was handled differently than the previous and final dispositions were settlement agreements with no real guidance for future return filings. The major points of contention are always "fair market value" and "ordinary treatment process" and value of sand and gravel used internally. The statute contains definitions of each, but each is difficult to apply to sand and gravel operators. For instance, operators in vertically integrated companies (typically suppliers) have very different processes from operators who are general contractors. AS&G is a vertically integrated company (supplier) which sells approximately 70% of its mined product to third parties and uses 30% internally. Mining operators who are general contractors sell approximately 30% of their mined product to third parties and use 70% internally (for asphalt, road beds, building pads, etc.). Suppliers' internal sales would include aggregates for asphalt, ready mix concrete, concrete block, sacked goods, etc.
- **Inconsistent application of tax and No "market price" for sand and gravel.** The statute requires internal sales to be valued at "fair market value after they have been subjected to ordinary treatment processes". Unlike gold, silver, lead, zinc, etc., there is no exchange or commodities board one can go to and get the "market or field price" for sand and gravel. So when determining the value to be used for internal use of sand and gravel auditors generally rely on the average sales price by product to third parties. This approach does not take into account bid prices for large quantities, high prices for hard to make specs or simple value added for additional handling. These prices are determined on a product by product basis from one producer to another, so the amount of tax paid by one producer can vary greatly from another



on exactly the same product. Therefore, fair application of the tax is not consistent from one taxpayer to the next.

- **Burdensome.** A great deal of time is required to gather and generate the necessary information for filing a tax return. The current thinking at the Department of Revenue Auditing Division is that "fair market price" should be determined on a product by product basis. AS&G currently makes and inventories between 20-30 aggregate products, so gathering information is very time consuming. In addition, if audited the time requirement and expense grows significantly. Our last audit for tax years 2005-2006 took almost 18 months and costs to AS&G in time and attorney expenses were well over \$50,000.00 just complying with requests for information and meetings.
- **Non-productive tax.** It is my belief that the amount of taxes collected from sand and gravel producers is insignificant compared to the cost to the state. During previous audits through discovery it was determined that the state had collected slightly more than \$200,000 in mining taxes and AS&G accounted for approximately 50% of this. I can only assume that audit costs are greater than revenue.

In summary, ambiguity as it pertains to sand and gravel, inconsistent application of tax, no markets or indexes for sand and gravel, burdensome and time consuming to comply and non-productive tax are reasons why sand and gravel should be exempted from the Mining License Tax statute. Government (local, state and federal) is the end customer for the majority of our products and ultimately pays this tax and our expense. An exemption from this tax for sand and gravel producers should reflect lower costs of materials to construction projects. It will not be readily identifiable due to the competitive nature of the construction industry, but costs of construction materials should be lower.

Respectfully,

---

Ben D. Simmons  
V.P. Controller

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**From:** Rep. Paul Seaton  
**Subject:** FW: Mining License Tax - Bill Number HB298

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**From:** Brian Vreeling [mailto:BVreeling@COLASKA.com]  
**Sent:** Monday, January 30, 2012 5:38 PM  
**To:** Rep. Paul Seaton; Rep. Eric Feige; Rep. Peggy Wilson; Rep. Alan Dick; Rep. Neal Foster; Rep. Bob Herron; Rep. Cathy Munoz; Rep. Berta Gardner; Rep. Scott Kawasaki  
**Cc:** John@agcak.org  
**Subject:** RE: Mining License Tax - Bill Number HB298

Colaska, Inc. operates as an integrated construction business that owns and leases multiple sand and gravel pits throughout Alaska. Our activities include extracting sand & gravel and processing these extracts into different marketable products. These products are either sold externally to third-party customers or utilized internally in making redi-mix concrete, asphalt hot mix, or on road construction projects.

The Mining License Tax law as it currently exists places an undue hardship and burden on sand and gravel operations to comply with for several reasons.

Firstly, as an integrated business that has some operations considered 'mining activities' and others that are not, it has proven to be difficult to carve out our mining activities from our integrated activities to file a meaningful mining income tax return on an annual basis. This carving requires us to spend much more time to prepare and create the mining income tax return than it does to prepare our corporate income tax return for the IRS and the State of Alaska.

Secondly, we are currently being audited by the Department of Revenue (DOR) for two years of our mining tax returns. The audit process started more than a year ago and is now just coming towards an end. Because of our integrated operations, it has been difficult for the DOR to apply the mining tax law as it currently exists to our situation. Again having integrated activities, it has proven to be very onerous for the DOR to audit a carved out piece of our entire business. To date we have spent well in excess of a combined 800 hours in our organization complying with the audit and responding to audit requests. This is in addition to the hours and costs expended by the DOR on this audit.

Thirdly, the ultimate consumer of our products is the government. In 2011, 78% of our revenues came from public sources. The cost of the mining tax itself, as well as our internal costs to comply with this tax are being passed on to our customers, which the majority is coming from government funds.

In summary, as the Vice President of Finance of a company that must comply with the Mining License Tax, I whole heartedly support House Bill No. 298 to exempt sand and gravel and marketable earth mining operations. My support comes from direct experience in the cost and efforts to comply with the current law which by far exceed the tax revenue generated from it.

Yours truly,  
Brian Vreeling, CPA  
Vice President, Finance  
Colaska, Inc.  
4000 Old Seward Highway, Suite 101  
Anchorage, Alaska 99503



January 31, 2012

Dear Representative Seaton:

As President of one of Alaska's large, road construction companies that must comply with the Mining License Tax, I am informing you that House Bill No. 298 has my full support, and I encourage you to vote for its passage.

Colaska, Inc. operates as an integrated construction business that owns and leases multiple sand and gravel pits throughout Alaska. Our activities include extracting sand & gravel and processing these extracts into different marketable products. These products are either sold externally to third-party customers or utilized internally in making redi-mix concrete, asphalt hot mix, or on road construction projects, the majority of which are public works projects.

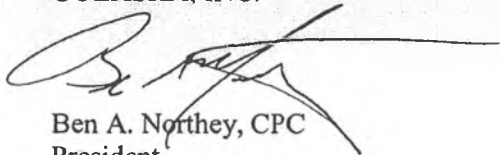
We are currently being audited by the State of Alaska, Department of Revenue (DOR) for two years of our mining tax returns. The audit process started more than a year ago and is now just coming towards an end. It has been difficult for the DOR to apply the mining tax law as it currently exists to a company like ours that performs integrated activities. To date we have spent well in excess of a combined 800 hours in our organization complying with the audit and responding to audit requests. This is in addition to the hours and costs expended by the DOR on this audit with a minimal revenue result.

At a time when we are trying to encourage business and growth in our great State of Alaska, I believe there are much better places to spend our time and energy than trying to resurrect a "make work" program that probably does not cover its own costs.

**Please vote for house Bill #298.**

Sincerely,

COLASKA, INC.



Ben A. Northey, CPC  
President





February 1, 2012

Representative Paul Seaton  
Co-Chair of House Resources Committee  
State Capitol Room 102  
Juneau, Alaska 99801

Reference: House Bill No. 298  
"An Act exempting sand and gravel and marketable earth mining operations from the mining license tax; and providing for an effective date."

Dear Representative Seaton:

Great Northwest, Inc. is a privately held civil contractor based in Fairbanks that contracts primarily with the State of Alaska and the federal government to construct roads, airports and building sites. Currently the State of Alaska taxes the revenue we receive from the sale of sand and gravel, and peat moss mined from our material sites in Fairbanks, Delta and Healy and used in these projects. While the mining license tax is paid for by Great Northwest, the money to pay for the tax is generated through the sale of sand and gravel and peat moss to our customers. The State of Alaska and the federal government represent approximately 90% of our sales and, therefore, indirectly pay for 90% of our mining license tax.

Over the past ten years Great Northwest has paid approximately seventy-eight hundred dollars (\$7,800) in sand and gravel, and peat moss mining license taxes. For the past year we have been being audited by the State of Alaska Department of Revenue for calendar years 2008 and 2009. We are hoping that these audits will be concluded by July or August of this year. To date we have expended approximately 200 staff hours working with the State auditors supplying documents as requested and helping to answer questions that arise during the audit. In order to conduct the audit the State of Alaska has flown two auditors to Fairbanks twice and provided them with approximately three days room and board each trip. I am confident that if you look at the money expended by the State of Alaska to conduct the audit of our books you will find that they spent more money auditing two years of our records than they collected from us

(907) 452-5617 • Fax (907) 456-7779 • P.O. Box 74646 • Fairbanks, Alaska 99707  
800-440-8924 • 2975 Van Horn Road • Fairbanks, Alaska 99709  
e-mail: [info@grtnw.com](mailto:info@grtnw.com) Web Page: [www.grtnw.com](http://www.grtnw.com)

in 10 years. Incidentally, while we paid \$7,800 since 2001 in mining license taxes, to date the audit has determined that we over paid our taxes by \$500.

In addition to the cost of an audit, we must cover the cost of preparing the annual mining license tax return. Each year our office staff spends approximately 80 hours preparing the return.

The mining license tax paid for the extraction of sand and gravel, quarry rock, topsoil and peat moss is a nuisance tax. The vast majority of the income used to pay for the tax comes from the construction of local, state and federal projects; therefore, the taxing body is paying the tax. In Great Northwest, Inc.'s case and I suspect in the cases of most miners of sand and gravel, rock, topsoil and peat moss, the State of Alaska spends more money collecting the tax than the revenue generated. I applaud your sponsoring HB 298 and look forward to its passage. If I can be of any help as the bill winds its way through the legislature, please let me know.

Thank you.

Sincerely,  
Great Northwest, Inc.



Anton K. Johansen

Copy:

Representative Alan Dick  
Representative Eric Feige  
Representative Neal Foster  
Representative Berta Gardner  
Representative Bob Herron  
Representative Scott Kawasaki  
Representative Cathy Munoz  
Representative Peggy Wilson



PO Box 80688  
Fairbanks, AK. 99708

Telephone (907) 488-5983  
Fax (907) 488-9830

January 30, 2012

To: Representative Paul Seaton

Re. HB298 Mining Tax

Representative Seaton:

Our companies are engaged in construction of roads, and building sites locally around Fairbanks utilizing our owned gravel sources.

We have been reporting and paying the mining tax.

November 24, 2009 the State of Alaska Department of Revenue requested an audit of our records. A request for extension by the Department of Revenue was received July, 2011. Over 2 years have passed without resolution.

This process is costly and burdensome:

1. The rules are not clearly defined leaving determination of the rules open to interpretation.
2. The audit process is time consuming, burdensome, frustrating and costly for companies to comply. Records are voluminous and have to be transferred by mail. It is as if we are in a legal suit rather than regulation compliance.

Most of H C Contractors work is public work. This will only increase the cost of doing work on those contracts. The extra cost will be added to the contracts so the government dollars will pay the tax back to the government through the increase. This is a futile process.

The mining tax on local gravel sources needs to be repealed. These are not mineral resources. This will save money for all of us.

Thank you.

Sincerely,

William Hoople  
President, H C Contractors, Inc.



4000 Old Seward Hwy., Suite 101  
Anchorage, Alaska 99503  
Tel : (907) 273-1000  
Fax: (907) 273-1099  
www.colaska.com

January 30, 2012

Reference: Mining License Tax - Bill Number HB298

I believe the Mining License Tax law places an undue hardship and burden on all sand and gravel operations.

Colaska, Inc. owns and leases many sand and gravel pits throughout Alaska. We extract sand & gravel and process these extracts into different marketable products. These products are either sold externally to third-party customers or utilized internally in making redi-mix concrete, asphalt hot mix, or on our road construction projects, the majority of which are public works projects.

We have some operations that are considered 'mining activities' and others that are not. The time we have spent to prepare and create the mining income tax return is more time than we have spent to prepare our corporate income tax return for the IRS and the State of Alaska. The end result is that it will add to the cost of all construction.

As the Vice President of Operations of a company that must comply with the Mining License Tax, I whole heartedly support House Bill No. 298 to exempt sand and gravel and marketable earth mining operations. My support comes from direct experience in the cost and efforts to comply with the current law which by far exceed the tax revenue generated from it.

Yours truly,

COLASKA, INC.

A handwritten signature in cursive script, appearing to read "Jon Fuglestad".

Jon Fuglestad  
Vice President, Operations  
4000 Old Seward Highway, Suite 101  
Anchorage, Alaska 99503

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## Namtvedt & Company

— Certified Public Accountants, Inc. —

January 31, 2012

Natural Resources Committee  
Alaska State Legislature

Re: HB 0298A

Mr. Chair and Committee Members,

I am a Certified Public Accountant working in the Matanuska-Susitna Borough. I have prepared mining tax returns for clients that are involved in the sand and gravel mining business, as well as represented them when a return came under audit by the Department of Revenue.

One client was audited in 2008 for tax year ending June 30, 2005. Cost to the client for a mining tax return and time spent responding to the auditors about \$1,000. The outcome of the audit was no change.

Same client was again selected in May 2009 for tax year ending June 30, 2006. Tax assessed on September 18, 2009 was \$10,560. As I recall, the audit adjustments revolved around depletion calculation changes and allocation of costs related to small asphalt production. The client appealed. We met with the appeals officer on January 5, 2010. Information was provided that proved the audit adjustments were not correct and when applied correctly there was no effect on the tax due, which was zero. We are still waiting to hear from the appeals officer and the final outcome of this audit. Estimated cost for the tax return and time spent allocating costs between a financially immaterial product line and gravel extraction and responding to the auditor, \$7,200.

Ultimately, the cost of producing a mining tax return for this client each year has almost tripled due to the lack of response from the State. It has also cost management additional overhead to track financially immaterial product lines.

Thank you for your time and attention to this area of natural resource extraction.

Regards,



Teri L. Namtvedt  
Certified Public Accountant

**Linda Hay**

---

**From:** Jae Won <JWon@COLASKA.com>  
**Sent:** Wednesday, February 01, 2012 9:28 AM  
**To:** Representative\_Paul\_Seaton@legis.state.ak.us; Representative\_Eric\_Feige@legis.state.ak.us;  
Representative\_Peggy\_Wilson@legis.state.ak.us; Representative\_Alán\_Dick@legis.state.ak.us;  
Representative\_Neal\_Foster@legis.state.ak.us; Representative\_Bob\_Herron@legis.state.ak.us;  
Representative\_Cathy\_Munoz@legis.state.ak.us; Representative\_Berta\_Gardner@legis.state.ak.us;  
Representative\_Scott\_Kawasaki@legis.state.ak.us  
**Cc:** John@agcak.org  
**Subject:** Mining License Tax - Bill Number HB298

Representatives,

I am writing this letter to support House Bill No. 298.

I am a controller of QAP, a general contracting company. QAP owns and leases over dozen pits throughout Alaska, mainly support our construction activity. Our main construction activity is road construction as well as airport runways throughout rural Alaska.

To comply with current Mining License Tax law, it puts additional burden on the company due to the complexity of the law. Current law requires us to generate a separate income statement for the sand and gravel operation by each location. This requirement in general is proving to be difficult as QAP utilizes sand and gravel pits to support its construction activity. To comply with this law, we are having to have add costs to construction budget, which ultimately increases the construction cost for the government.

Currently QAP is being audited by Department of Revenue for two years of our Sand and Gravel operations. The audit process is becoming a burden on our company as well as DOR staff. It has been over a year since it began, and is still ongoing. It has been difficult for us and DOR staff to comply with current tax law. We have spent over 200 hours gathering data for DOR. I am sure that DOR has spent additional 200 hours if not more to understand the information provided. In summary, this law is adding additional cost for the company as well as DOR.

Again, I would like to express my support for House Bill No. 298.

Sincerely,  
Jae Won  
Controller  
QAP  
240 West 68<sup>th</sup> Avenue  
Anchorage, AK 99517  
907-522-2211

**SAMUEL P. TROTZKE, CPA**  
664 Feliz St.  
North Pole, AK 99705  
(907) 488-4967

January 30, 2012

State of Alaska  
Honorable Legislators  
Juneau, Alaska

Sent via email

RE: House Bill 298

Dear Honorable Legislators:

I would like to express my support for House Bill 298, in the Legislature of the State of Alaska, Twenty-Seventh Legislature – Second Session.

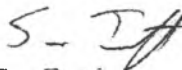
The above referenced House Bill, as introduced on January 25, 2012, would exempt sand and gravel mines from the requirement to calculate and pay the annual mining license tax. I am supportive of removing the requirement that sand and gravel mines be subject to the mining license tax as the law currently reads.

Current statutes and regulations are vague and difficult to understand. I have had many conversations with State of Alaska employees at the Department of Revenue regarding this tax. It is my belief that each person reading the regulations could reasonably draw different conclusions with respect to similar fact patterns making the calculations of the tax difficult and expensive for the mining operations.

Please vote in favor of removing this burdensome tax requirement from sand and gravel operators as the costs of preparing, reviewing and filing the mining tax returns are greater than the benefits derived from the tax for both the operators and the State of Alaska.

Thank you for your kind attention to this matter. Please feel free to contact me should you have further questions.

Respectfully,

  
Sam Trotzke



P.O. Box 32159 Juneau, Alaska 99801 (907) 780-5145 Fax (907) 780-5896

January 27, 2012

Representative Paul Seaton  
State Capitol Room 102  
Juneau, Alaska, 99801

RE: House Bill No. 298 "An Act exempting sand quarry rock and gravel and marketable earth mining operations from the mining license tax; and providing for an effective date."

Dear Representative Seaton:

Thank you for your support in sponsoring this important piece of legislation. Though this bill is short, it will remove a burdensome tax and benefit the citizens of Alaska.

Secon is an integrated business, and the mining activities we undertake are a very small part of our operations. However, segregating the mining activities to prepare the State of Alaska mining tax return takes almost as much time as it does to prepare our Federal and State income tax returns.

The audit of two years of our mining tax returns by the Department of Revenue (DOR) has been overwhelming to say the least. Secon has spent approximately 200 hours gathering information and preparing schedules, two DOR auditors were on site in our offices in 2011 for five days each – and the audit is still not complete. Our corporate offices in Anchorage have spent considerable more time than this compiling and consolidating the information for the audit.

All of the sand, rock, and gravel that we mine stays here in Alaska. The majority of it is used in government public works projects (roads, bridges, sidewalks, airports, etc.) along with private projects (driveways, home foundations, gravel for icy roads, etc.) The costs of preparing the mining license tax return and complying with DOR audit requests is passed on the end user of products, which is the State of Alaska and the citizens of Alaska.

Thank you for your time and support of this bill and for your service to our wonderful state.

Sincerely,

A handwritten signature in cursive script that reads "Julie Olson".

Julie Olson, CPA  
Controller

Cc: Representative Cathy Munoz

Sheep Creek Development, LLC  
P.O. Box 71577  
Fairbanks, AK 99707

January 31, 2012

Alaska House of Representative and Senate Members  
Capitol Building

Re: HB 298 and SB 176

Dear House and Senate Members:

I am writing this letter to request your support for HB 298 and SB 176.

Sheep Creek Development and one of our individual members own substantial parcels of patented mining claims which were purchased with millions of cubic yards of stacked and processed tailings and fines produced as a byproduct of gold dredge and placer mining operations performed by the former owners.

During 2008, the State of Alaska, Department of Revenue attempted to incorrectly impose the MLT and its requirements on our company. We spent significant sums retaining legal and mining tax professionals, and hundreds of uncompensated hours of personal time, to document and assert our position that we were and are not miners. While it appears DOR informally agreed with our position, it is certainly possible that they could revisit the matter at a future date. Passage of this bill would provide certainty for us and the many other companies who purchased old mining claims with tailings on them which DOR has incorrectly asserted or asserts are subject to the MLT.

Unlike other minerals taxed under the MLT which are combusted or shipped out of state, sand and gravel and the tailings and fines we sell are used and still remain in Alaska. Our largest sales are to publicly funded projects for roads, sidings, etc. but we also sell to homeowners trying to build their driveway or a pad for their new home. Passage will lower the cost of infrastructure for all Alaskans, level the playing field between sand and gravel companies and eliminate the type of burdensome defense costs we have experienced.

Please vote to pass this legislation and do not hesitate to email or call me should you have any further questions regarding this matter.

Sincerely,



Jon Cook  
Managing Member  
Sheep Creek Development, LLC  
(907)322-0362 – Cell  
[joncook@gci.net](mailto:joncook@gci.net)



P.O. Box 60750  
Fairbanks, AK 99706

1570 Richardson Highway  
North Pole, AK 99705-5943

Phone: (907) 488-8833  
Fax #: (907) 488-8999

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February 1, 2012

Representative Paul Seaton  
Representative Eric Feige  
House Resources Committee Co-Chairs  
State Capitol  
Juneau, AK

Email transmission to:      Representative\_Paul\_Seaton@legis.state.ak.us  
   Representative\_Eric\_Feige@legis.state.ak.us

Re:    House Bill 298      "An Act exempting sand and gravel and marketable earth mining operations from the mining license tax; and providing for an effective date."

Dear Representative Seaton and Representative Feige,

Later today you will be receiving testimony on HB 298 regarding the taxation of sand and gravel operations in the State of Alaska. Please consider the following comments as you discuss the numerous merits of this bill.

**Sand & Gravel tax return**

There is no clear guidance on how to comply with the mining return. While this is manifested in many ways, from a sand & gravel standpoint – and especially for a company engaged in additional processing or use of the aggregate - there are some calculations / allocations that don't make economic sense. These sometimes work in the state's favor and other times in the company's.

**Sand & Gravel tax return audits**

The state's resources that were spent in auditing our returns (labor, airfare, hotels etc) could have had a much bigger impact auditing different areas. For the years in question there was much less use or sale of aggregates than the current years which in turn would reduce the chance of collecting enough additional revenue to justify the cost of the audit.

The company also suffers financially in complying with the filing of the return and any subsequent audits. We have spent over 150 hours searching for and copying documents, preparing schedules and answering

questions. The cost to the company has included labor, postage, office supplies (paper) and the opportunity cost of the employee's time that would have been better spent elsewhere.

The current taxation system requires a company to report based upon their tax year. Our financial statements are prepared by calendar year and our state and federal taxes are reported with a year end of March 31<sup>st</sup>. While our current accounting system is configured to accommodate the "routine" filings for state and local corporate taxes, it is not customized to provide the data required by the mining tax return, which must be extracted from our financial statements. This therefore requires that significant additional time be spent reconciling the two financial reporting periods in order to comply with the return requirements. Internally, the best solution would be to keep separate ledgers but this is cost prohibitive with our current set-up.

If the tax for sand & gravel is not abolished it should at the very least be simplified so that compliance is no longer burdensome.

### **Sand & Gravel tax paid by DOT**

While we could focus merely on the fact that administering this tax costs more than it raises, that doesn't address the core issue of who is paying most of the tax – the State of Alaska Department of Transportation. The majority of the aggregates removed from our Interior pits finds its way into a state road or airport project, which means the state is actually taxing itself, and costing itself additional administrative expense in the process.

Our state economy is in a precarious state. It is of utmost importance that we get the most bang for our buck in all areas of state government. The sand and gravel tax system works against that end. Please support HB 298.

Respectfully,

John Godzina, CPA  
Controller

|                                  |   |
|----------------------------------|---|
| CC: Representative Peggy Wilson: | Representative_Peggy_Wilson@legis.state.ak.us   |
| Representative Alan Dick:        | Representative_Alان_Dick@legis.state.ak.us      |
| Representative Neal Foster:      | Representative_Neal_Foster@legis.state.ak.us    |
| Representative Bob Herron:       | Representative_Bob_Herron@legis.state.ak.us     |
| Representative Cathy Munoz:      | Representative_Cathy_Munoz@legis.state.ak.us    |
| Representative Berta Gardner:    | Representative_Berta_Gardner@legis.state.ak.us  |
| Representative Scott Kawasaki:   | Representative_Scott_Kawasaki@legis.state.ak.us |
| John MacKinnon, AGC              |   |



## ASSOCIATED GENERAL CONTRACTORS of ALASKA

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8005 Schoon Street • Anchorage, Alaska 99518  
Telephone (907) 561-5354 • Fax (907) 562-6118

3750 Bonita Street • Fairbanks, Alaska 99706  
Telephone (907) 452-1809 • Fax (907) 456-8599

January 31, 2012

Representative Paul Seaton                      via email:  
State Capitol, Room 102  
Juneau, AK 99801-1182

Re: HB 298

Dear Representative Seaton: *Paul*

On behalf of the Associated General Contractors of Alaska, a construction trade association of over 650 business members, representing the majority of the construction industry in Alaska, I'd like to thank you for sponsoring HB 298.

Working with our affected companies last spring, we realized that the present mining license tax structure was poorly applied to aggregate production in the construction industry.

Last summer we approached the Department of Revenue about the problems with the present tax as it applies to quarry rock and sand and gravel operations in Alaska and how the present requirements could be improved on a revenue neutral basis. After researching the revenue to the State and the cost of administration, it was recommend that quarry rock and sand and gravel operations should be exempted from the requirements.

This has been a cooperative effort between industry and the administration. We quickly recognized that this was a true nuisance tax. For the State, it produced little revenue. For the construction industry, it is very complicated to calculate and even more complicated to audit, for relatively little revenue to the state and many times more expense to industry. When you consider that the majority of the mined and processed product goes into public works projects, government is paying most of the associated costs and the tax, at the expense of our projects.

Thank you again for your sponsorship and support for HB 298 and this exemption to the mining license tax.

Sincerely,

John MacKinnon  
Executive Director  
Associated General Contractors of Alaska

Alaska State Legislature  
HOUSE FINANCE COMMITTEE  
Agenda  
1:30 PM

Tuesday, February 7, 2012

HB 298-EXEMPTIONS FROM MINING TAX  
CS HB 298 (FIN) WORKDRAFT 27-LS1263\B  
NEW FN (REV) (replaces published #2 if adopted)