

SB

1900

FISCAL NOTE

STATE OF ALASKA
2008 LEGISLATIVE SESSION

Fiscal Note Number _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Behavioral Health
 Component Behavioral Health Administration

ID(File name) SB190-DHSS-BHA-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor TERRIAULT
 Requester SENATE TRA

Component No. 2665

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information						
	Required		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES									
Personal Services									
Travel									
Contractual									
Supplies									
Equipment									
Land & Structures									
Grants & Claims									
Miscellaneous									
TOTAL OPERATING			0.0	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES									
CHANGE IN REVENUES (0)									

FUND SOURCE (Thousands of Dollars)

	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
1002 Federal Receipts							
1003 GF Match							
1004 GF							
1037 GF/Mental Health							
Other(Specify Type-do not abbreviate)							
Other(Specify Type-do not abbreviate)							
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2008) cost: _____

POSITIONS

	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact on Behavioral Health Administration.

Prepared by: Melissa Stone, Director
 Division: Behavioral Health
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-3410
 Date/Time 01/16/2008
 Date 02/16/2008

FISCAL NOTE

STATE OF ALASKA
2008 LEGISLATIVE SESSION

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Children's Services
 Component Children's Medicaid Services

ID (File name) SB190-DHSS-CMS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2661

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information					
	Required		FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES								
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Land & Structures								
Grants & Claims	*		*	*	*	*	*	*
Miscellaneous								
TOTAL OPERATING	*	0.0	*	*	*	*	*	*

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	*		*	*	*	*	*	*
1003 GF Match	*		*	*	*	*	*	*
1004 GF								
1037 GF/Mental Health								
Other (Specify Type-do not abbreviate)								
Other (Specify Type-do not abbreviate)								
TOTAL	*	0.0	*	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time								
Part-time								
Temporary								

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: Bill Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/31/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION****ANALYSIS CONTINUATION**

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

Because Medicaid always requires escorts for children anyway, there would be no additional cost simply because minors must be accompanied.

There would be no impact if the child is in state custody and the state is already the legal guardian. There could be fiscal impacts, however, from changes in how services would have to be delivered because of this bill.

For Medicaid eligible children who are not wards of the state, we believe there could be increased costs, including:

- Administrative costs for locating a parent or guardian to approve the travel.
- More expensive modes of transport such as medivac or private carriers for children who would normally travel via commercial carrier but are unable to do so due to lack of identification or a parent/legal guardian to accompany them.
- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

FISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU: Health Care Services
 Component: Medicaid Services
 Component No. 2077

ID (File name) SB190-DHSS-MS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	Appropriation	Information						
	Required	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Land & Structures								
Grants & Claims	*		*	*	*	*	*	*
Miscellaneous								
TOTAL OPERATING		*	0.0	*	*	*	*	*

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	*		*	*	*	*	*	*
1003 GF Match	*		*	*	*	*	*	*
1004 GF								
1037 GF/Mental Health								
Other (Specify Type-do not abbreviate)								
Other (Specify Type-do not abbreviate)								
TOTAL	*		0.0	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time								
Part-time								
Temporary								

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: William J. Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

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- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Senior and Disabilities Svcs
 Component Senior/Disabilities Medicaid Svc

ID(File name) SB190-DHSS-SDMS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2662

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information						
		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES								
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Land & Structures								
Grants & Claims
Miscellaneous								
TOTAL OPERATING		.	0.0	.	.	.	.	.

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	.		.	.	.	.	.	.
1003 GF Match	.		.	.	.	.	.	.
1004 GF								
1037 GF/Mental Health								
Other(Specify Type-do not abbreviate)								
Other(Specify Type-do not abbreviate)								
TOTAL	.	0.0	.	.	.	.	.	.

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: William J. Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION****ANALYSIS CONTINUATION**

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

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- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

FISCAL NOTE

STATE OF ALASKA
2008 LEGISLATIVE SESSION

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Behavioral Health
 Component Behavioral Hlth Medicaid Svcs

(File name) SB190-DHSS-BHMS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor TERRIAULT
 Requester SENATE TRA

Component No. 2660

Expenditures/Revenues (Thousands of Dollars)

Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	Appropriation Required	Information					
	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Personal Services							
Travel							
Contractual							
Supplies							
Equipment							
Land & Structures							
Grants & Claims	*		*	*	*	*	*
Miscellaneous							
TOTAL OPERATING	*	0.0	*	*	*	*	*
CAPITAL EXPENDITURES							
CHANGE IN REVENUES (0)							

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	*		*	*	*	*	*
1003 GF Match	*		*	*	*	*	*
1004 GF							
1037 GF/Mental Health							
Other (Specify Type-do not abbreviate)							
Other (Specify Type-do not abbreviate)							
TOTAL	*	0.0	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: William J. Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

Because Medicaid always requires escorts for children anyway, there would be no additional cost simply because minors must be accompanied.

There would be no impact if the child is in state custody and the state is already the legal guardian. There could be fiscal impacts, however, from changes in how services would have to be delivered because of this bill.

For Medicaid eligible children who are not wards of the state, we believe there could be increased costs, including:

- Administrative costs for locating a parent or guardian to approve the travel.
- More expensive modes of transport such as medivac or private carriers for children who would normally travel via commercial carrier but are unable to do so due to lack of identification or a parent/legal guardian to accompany them.
- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Children's Services
 Component Front Line Social Workers

ID(File name) SB190-DHSS-FLSW-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2305

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information						
	Required		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES									
Personal Services
Travel									
Contractual
Supplies									
Equipment									
Land & Structures									
Grants & Claims									
Miscellaneous									
TOTAL OPERATING

CAPITAL EXPENDITURES									
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CHANGE IN REVENUES (0)									
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FUND SOURCE (Thousands of Dollars)

	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
1002 Federal Receipts							
1003 GF Match							
1004 GF
1037 GF/Mental Health							
Other(Specify Type-do not abbreviate)							
Other(Specify Type-do not abbreviate)							
TOTAL

Estimate of any current year (FY2008) cost: _____

POSITIONS

	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian. The fiscal impact as written cannot be determined. The cost of identification would not be substantial (OC's estimates it has 500 children between the ages of 13 and 17 now in custody). However, the logistics of acquiring the ID and written authorization would take case worker time that is difficult to quantify.

Prepared by: Tammy Sandoval, Director
 Division: Office of Children's Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 465-3192
 Date/Time 01/17/2008
 Date 02/16/2008

FISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU: Juvenile Justice
 Component: Probation Services

ID (File name) SB190-DHSS-PS-02-16-08
 Title: MINORS TRAVELING ALONE BY AIR
 Sponsor: THERRIAULT
 Requester: SENATE TRA

Component No. 2134

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information					
	Required		FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES								
Personal Services	*	*	*	*	*	*	*	*
Travel								
Contractual	*	*	*	*	*	*	*	*
Supplies								
Equipment								
Land & Structures								
Grants & Claims								
Miscellaneous								
TOTAL OPERATING	*	*	*	*	*	*	*	*

CAPITAL EXPENDITURES								
CHANGE IN REVENUES (0)								

FUND SOURCE (Thousands of Dollars)

	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
1002 Federal Receipts						
1003 GF Match						
1004 GF	*	*	*	*	*	*
1037 GF/Mental Health						
Other (Specify Type-do not abbreviate)						
Other (Specify Type-do not abbreviate)						
TOTAL	*	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Full-time						
Part-time						
Temporary						

ANALYSIS:

(Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian. Juvenile probation officers would be required to develop policies and procedures to determine how to facilitate travel for juveniles who would not have parents with them or parental or guardian permission readily available, and who are being escorted by a juvenile probation officer, security official, or other temporary guardian. The fiscal impact of this legislation as written is difficult to determine. Transfers and discharges of juveniles between secure facilities or other placements may be delayed if travel is denied, and admissions to appropriate care may be delayed, leaving high-risk juveniles in less-safe community settings.

Prepared by: Stephen F. McComb, Director
 Division: Juvenile Justice
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 907 261-4335
 Date/Time 01/18/2008
 Date 02/16/2008

FISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU: Behavioral Health
 Component: Behavioral Health Administration

ID(File name) SB190-DHSS-BHA-02-16-08
 Title: MINORS TRAVELING ALONE BY AIR
 Sponsor: THERRIAULT
 Requester: SENATE TRA

Component No. 2665

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	Appropriation		Information						
	Required		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Personal Services									
Travel									
Contractual									
Supplies									
Equipment									
Land & Structures									
Grants & Claims									
Miscellaneous									
TOTAL OPERATING			0.0	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES									
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CHANGE IN REVENUES (0)									
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FUND SOURCE	(Thousands of Dollars)								
1002 Federal Receipts									
1003 GF Match									
1004 GF									
1037 GF/Mental Health									
Other(Specify Type-do not abbreviate)									
Other(Specify Type-do not abbreviate)									
TOTAL			0.0	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time									
Part-time									
Temporary									

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact on Behavioral Health Administration.

Prepared by Melissa Stone, Director
 Division Behavioral Health
 Approved by Karleen Jackson, Commissioner
 Agency Department of Health and Social Services

Phone 269-3410
 Date/Time 01/16/2008
 Date 02/16/2008

FISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU: Children's Services
 Component: Children's Medicaid Services

ID(File name) SB190-DHSS-CMS-02-16-08
 Title: MINORS TRAVELING ALONE BY AIR
 Sponsor: THERRIAULT
 Requester: SENATE TRA

Component No. 2661

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation Required	Information					
	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES							
Personal Services							
Travel							
Contractual							
Supplies							
Equipment							
Land & Structures							
Grants & Claims	*		*	*	*	*	*
Miscellaneous							
TOTAL OPERATING	*	0.0	*	*	*	*	*
CAPITAL EXPENDITURES							
CHANGE IN REVENUES (0)							

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	*		*	*	*	*	*
1003 GF Match	*		*	*	*	*	*
1004 GF							
1037 GF/Mental Health							
Other(Specify Type-do not abbreviate)							
Other(Specify Type-do not abbreviate)							
TOTAL	*	0.0	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: Bill Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/31/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

Because Medicaid always requires escorts for children anyway, there would be no additional cost simply because minors must be accompanied.

There would be no impact if the child is in state custody and the state is already the legal guardian. There could be fiscal impacts, however, from changes in how services would have to be delivered because of this bill.

For Medicaid eligible children who are not wards of the state, we believe there could be increased costs, including:

- Administrative costs for locating a parent or guardian to approve the travel.
- More expensive modes of transport such as medivac or private carriers for children who would normally travel via commercial carrier but are unable to do so due to lack of identification or a parent/legal guardian to accompany them.
- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

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 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Health Care Services
 Component Medicaid Services

ID (File name) SB190-DHSS-MS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2077

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information						
	Required		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES									
Personal Services									
Travel									
Contractual									
Supplies									
Equipment									
Land & Structures									
Grants & Claims	*		*	*	*	*	*	*	
Miscellaneous									
TOTAL OPERATING	*	0.0	*	*	*	*	*	*	

CAPITAL EXPENDITURES								
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CHANGE IN REVENUES (0)								
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FUND SOURCE		(Thousands of Dollars)						
1002 Federal Receipts	*		*	*	*	*	*	
1003 GF Match	*		*	*	*	*	*	
1004 GF								
1037 GF/Mental Health								
Other (Specify Type-do not abbreviate)								
Other (Specify Type-do not abbreviate)								
TOTAL	*	0.0	*	*	*	*	*	

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

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This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

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Prepared by: William J. Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

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ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Senior and Disabilities Svcs
 Component Senior/Disabilities Medicaid Svc

ID(File name) SB190-DHSS-SDMS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2662

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	Appropriation	Information						
	Required	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Land & Structures								
Grants & Claims		*		*	*	*	*	*
Miscellaneous								
TOTAL OPERATING		*	0.0	*	*	*	*	*

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE	(Thousands of Dollars)						
1002 Federal Receipts	*		*	*	*	*	*
1003 GF Match	*		*	*	*	*	*
1004 GF							
1037 GF/Mental Health							
Other(Specify Type-do not abbreviate)							
Other(Specify Type-do not abbreviate)							
TOTAL	*	0.0	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: William J Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

Because Medicaid always requires escorts for children anyway, there would be no additional cost simply because minors must be accompanied.

There would be no impact if the child is in state custody and the state is already the legal guardian. There could be fiscal impacts, however, from changes in how services would have to be delivered because of this bill.

For Medicaid eligible children who are not wards of the state, we believe there could be increased costs, including:

- Administrative costs for locating a parent or guardian to approve the travel.
- More expensive modes of transport such as medivac or private carriers for children who would normally travel via commercial carrier but are unable to do so due to lack of identification or a parent/legal guardian to accompany them.
- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU: Behavioral Health
 Component: Behavioral Hlth Medicaid Svcs

ID(File name) SB190-DHSS-BHMS-02-16-08
 Title: MINORS TRAVELING ALONE BY AIR
 Sponsor: THERRIAULT
 Requester: SENATE TRA

Component No. 2660

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	Appropriation	Information						
	Required	FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Personal Services								
Travel								
Contractual								
Supplies								
Equipment								
Land & Structures								
Grants & Claims	*		*	*	*	*	*	*
Miscellaneous								
TOTAL OPERATING	*		0.0	*	*	*	*	*

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	*		*	*	*	*	*
1003 GF Match	*		*	*	*	*	*
1004 GF							
1037 GF/Mental Health							
Other(Specify Type-do not abbreviate)							
Other(Specify Type-do not abbreviate)							
TOTAL	*		0.0	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian.

This bill will potentially increase Medicaid costs. However, the fiscal impact of this legislation as written is indeterminate.

Continued on page 2.

Prepared by: William J. Streur, Deputy Commissioner
 Division: Department of Health and Social Services
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 269-7827
 Date/Time 01/30/2008
 Date 02/16/2008

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

ANALYSIS CONTINUATION

Current Medicaid policy is for all children to be escorted when traveling. The escort, however, does not have to be a parent or guardian.

Because Medicaid always requires escorts for children anyway, there would be no additional cost simply because minors must be accompanied.

There would be no impact if the child is in state custody and the state is already the legal guardian. There could be fiscal impacts, however, from changes in how services would have to be delivered because of this bill.

For Medicaid eligible children who are not wards of the state, we believe there could be increased costs, including:

- Administrative costs for locating a parent or guardian to approve the travel.
- More expensive modes of transport such as medivac or private carriers for children who would normally travel via commercial carrier but are unable to do so due to lack of identification or a parent/legal guardian to accompany them.
- High cost inpatient hospital care if a child's discharge is delayed because travel is denied or postponed.

ISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Children's Services
 Component Front Line Social Workers

ID(File name) SB190-DHSS-FLSW-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIAULT
 Requester SENATE TRA

Component No. 2305

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information						
	Required		FY 2009	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES									
Personal Services
Travel									
Contractual
Supplies									
Equipment									
Land & Structures									
Grants & Claims									
Miscellaneous									
TOTAL OPERATING

CAPITAL EXPENDITURES									
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CHANGE IN REVENUES (0)									
-------------------------------	--	--	--	--	--	--	--	--	--

FUND SOURCE		(Thousands of Dollars)						
1002 Federal Receipts								
1003 GF Match								
1004 GF
1037 GF/Mental Health								
Other(Specify Type-do not abbreviate)								
Other(Specify Type-do not abbreviate)								
TOTAL

Estimate of any current year (FY2008) cost: _____

POSITIONS

Full-time							
Part-time							
Temporary							

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian. The fiscal impact as written cannot be determined. The cost of identification would not be substantial (OCS estimates it has 500 children between the ages of 13 and 17 now in custody). However, the logistics of acquiring the ID and written authorization would take case worker time that is difficult to quantify.

Prepared by: Tammy Sandoval, Director
 Division Office of Children's Services
 Approved by: Karleen Jackson, Commissioner
 Agency Department of Health and Social Services

Phone 465-3192
 Date/Time 01/17/2008
 Date 02/16/2008

FISCAL NOTE

**STATE OF ALASKA
2008 LEGISLATIVE SESSION**

Fiscal Note Number: _____
 Bill Version: SB 190
 () Publish Date: _____
 Dept. Affected: Health & Social Services
 RDU Juvenile Justice
 Component Probation Services

ID(File name) SB190-DHSS-PS-02-16-08
 Title MINORS TRAVELING ALONE BY AIR
 Sponsor THERRIALT
 Requester SENATE TRA

Component No. 2134

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

	Appropriation		Information					
	Required		FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
OPERATING EXPENDITURES								
Personal Services	*	*	*	*	*	*	*	*
Travel								
Contractual	*	*	*	*	*	*	*	*
Supplies								
Equipment								
Land & Structures								
Grants & Claims								
Miscellaneous								
TOTAL OPERATING	*	*	*	*	*	*	*	*

CAPITAL EXPENDITURES								
-----------------------------	--	--	--	--	--	--	--	--

CHANGE IN REVENUES (0)								
-------------------------------	--	--	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
1002 Federal Receipts						
1003 GF Match						
1004 GF	*	*	*	*	*	*
1037 GF/Mental Health						
Other(Specify Type-do not abbreviate)						
Other(Specify Type-do not abbreviate)						
TOTAL	*	*	*	*	*	*

Estimate of any current year (FY2008) cost: _____

POSITIONS

	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

The intent of SB 190 is to ensure that minors, ages 13 through 17, are not authorized for air travel departing from Alaska without the carrier first receiving the proper photo identification of the minor child and written approval from the minor's parent or guardian. Juvenile probation officers would be required to develop policies and procedures to determine how to facilitate travel for juveniles who would not have parents with them or parental or guardian permission readily available, and who are being escorted by a juvenile probation officer, security official, or other temporary guardian. The fiscal impact of this legislation as written is difficult to determine. Transfers and discharges of juveniles between secure facilities or other placements may be delayed if travel is denied, and admissions to appropriate care may be delayed, leaving high-risk juveniles in less-safe community settings.

Prepared by: Stephen F. McComb, Director
 Division: Juvenile Justice
 Approved by: Karleen Jackson, Commissioner
 Agency: Department of Health and Social Services

Phone 907 261-4335
 Date/Time 01/18/2008
 Date 02/16/2008

AAA
ALASKA AIR CARRIERS ASSOCIATION
 2301 Merrill Field Drive, Unit A-3
 Anchorage, AK 99501
 Phone: 907-277-0071
 Fax: 907-277-0072

*on the
 OS*

February 28, 2008

The Honorable Albert Kookesh
 State Capitol Building
 Juneau, Alaska 99801-1182

Dear Senator Kookesh:

The Alaska Air Carriers Association is glad to have the opportunity to submit additional comments on Senate Bill 190. We welcome your consideration of "on demand" and scheduled passenger service air carriers' operations within our membership base.

While we appreciate that Section 1, AS 02.40 was amended by adding the verbiage "outside the state" our Association represents companies upon which SB190—the proposed verification of identification and written authorization requirements—would still have a direct and profound negative impact. This bill is an unnecessary burden for our member carriers.

Of utmost importance: Implementing a requirement for a photo ID and written authorization, (a stricter policy than the current Federal Aviation Administration or Transportation Security Administration (TSA) policies), is not a sound decision. Currently, there is no requirement for a minor under the age of 18 to carry an ID card to board an airplane. Our airline members follow TSA regulations and making a requirement which is more stringent than Federal policy is not reasonable.

In rural Alaska, many of the minor travelers do not possess an identification card, nor is it feasible to request a letter proving written authorization to fly. As previously stated in my February 21, 2008 correspondence, many students travel from village to village on sports trips or to visit relatives as "known customers" and have never been issued an ID card. As a previous resident of rural Alaska I know in some bush locations there is not even a Department of Motor Vehicles office to obtain a State ID card. It's just not a practical requirement whether you are traveling *within or outside* of Alaska.

Thank you for considering our views. Please contact me at Karen@alaskaircarriers.org if you have additional questions.

Sincerely,

Karen E. Casanovas

Karen E. Casanovas
 Executive Director

cc: Board of Directors

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 2008-2009**

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ALASKA AIR CARRIERS ASSOCIATION
 2301 Merrill Field Drive, Unit A-3
 Anchorage, AK 99501
 Phone: 907-277-0071
 Fax: 907-277-0072

February 21, 2008

The Honorable Albert Kookesh
 State Capitol Building
 Juneau, Alaska 99801-1182

Dear Senator Kookesh:

The Alaska Air Carriers Association is pleased to submit the following comments on Senate Bill 190. We appreciate the opportunity to address an aviation proposal before the Twenty-Fifth State Legislature.

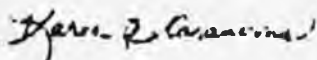
The Alaska Air Carriers Association (AACA), representing more than 77 air carriers operating in Alaska and over 78 supporting aviation businesses, ~~does not support~~ the proposed SB190 as currently written. The carriers represented by our Association are "on demand" and scheduled passenger carriers certificated under parts 135 or 121 of the Federal Aviation Regulations (FARs). The majority of their flying is repetitive trips on specific routes and most schedules are set by customer demand. Their companies transport a variety of people for medical care, school sports, oil and gas exploration, fisheries surveying and transport passengers for other government work, personal business or air tour operations.

Our Association represents companies upon which SB190 proposed verification of identification and written authorization requirements would have a direct and profound negative impact. The industry supports modifications to the AS 02.40 only to the extent that it is essential to transportation safety. With all of the existing requirements for an air taxi operator offering services to the public to be certificated by law, meet stringent operational, maintenance, safety rules and pilot qualifications, the proposed legislation fails to reach a threshold to improve aviation safety in the skies. This bill would add an unnecessary burden to operations for our member carriers. In rural Alaska, many of the minor travelers do not possess an identification card, nor is it feasible to request a letter proving written authorization to fly. Many students travel from village to village on sports trips on "known airlines" and have never been issued an ID card. Implementing this requirement is stricter than the current Federal Aviation Administration or Transportation Security Administration policies, which do not require a minor under the age of 18 to carry an ID card to board an airplane.

Our suggestion is to add (c) of SB 190 similar to this: "A person traveling on a chartered aircraft or on a scheduled passenger flight is exempt from the requirements listed in (a) of this section".

Thank you for considering our views. Please contact me at Karen@alaskaaircarriers.org if you have additional questions.

Sincerely,



Karen E. Casanova
 Executive Director

cc: Board of Directors

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 2008-2009**

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 PENAIR, INC.
- Karen Casanova
 Executive Director
 ALASKA AIR CARRIERS ASSOCIATION

• Denotes executive committee

SENATE BILL NO. 190

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-FIFTH LEGISLATURE - SECOND SESSION

BY SENATOR THIERRIAULT

Introduced: 1/16/08

Referred: Transportation, Judiciary

A BILL**FOR AN ACT ENTITLED**

1 "An Act requiring minors 13 through 17 years of age who are not traveling
 2 accompanied by a parent or guardian to present identification and to have authorization
 3 from a parent or guardian before receiving a ticket from an airline employee."

4 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

5 * Section 1. AS 02.40 is amended by adding a new section to read:

6 **Sec. 02.40.035. Travel by unaccompanied minors.** (a) Before receiving a
 7 ticket from an airline employee to board an airplane departing from an airport located
 8 in this state, a state resident not younger than 13 years of age and not older than 17
 9 years of age who is not traveling with the person's parent or guardian shall present

10 (1) photo identification; and

11 (2) written authorization approving the airline travel from a parent or
 12 guardian.

13 (b) A person traveling on the return portion of a round trip flight into the state
 14 is exempt from the requirements listed in (a) of this section.



25th ALASKA STATE LEGISLATURE
SENATE REPUBLICAN CAUCUS
www.aksenateminority.com

SENATOR GENE THERRIAULT, MINORITY LEADER
STATE CAPITOL, ROOM 427, 465-4797 (FAX 465-3884)

SENATOR CON BUNDE
SENATOR FRED DYSON
SENATOR TOM WAGONER
SENATOR GARY WILKEN

Fact Sheet for : Senate Bill 190
Sponsor: Senator Gene Therriault

Contact: Heather Brakes, 465-4797

Short Title: Minors Traveling Alone by Air

Summary:

- Establishes a duty for airlines to confirm the identity and authorization of a minor who is unaccompanied by an adult and who seeks to purchase an airline ticket to board a plane.

Benefits:

- Protects minors from the potential hazards of unsupervised and unauthorized travel.

Background:

- The impetus for this legislation stems from a recent case of a young girl, under the age of 18, who was enticed to travel outside the state to meet a person she had been corresponding with on the internet. Because no state or federal law requires a teen to present identification to purchase a ticket or board a plane, this teen was successful in traveling without the awareness or consent of her parents.

SKILLED

RESPONSIBLE

CONSERVATIVE