

**HB**

**120**

**SFIN**

**FILE**

# SENATE FINANCE COMMITTEE REPORT

REPORTED OUT  
 FEB 26 2007  
 SENATE FINANCE COMMITTEE

DATE: 2/23/07

FURTHER:

 DATE TURNED  
 IN TO OFFICE: 2/26/07

Finance Committee considered CS FOR HOUSE BILL NO. 120(FIN)

HB 120 EXTENDING COUNCIL ON DOMESTIC VIOLENCE

"An Act extending the Council on Domestic Violence and Sexual Assault; and providing for an effective date."

and recommends:

- be replaced with  SCS or  CS HB 120 (FIN)  
 adopt previous  SCS or  C. CS FORTHCOMING (\_\_\_\_\_)
- attached amendment(s)
- adopt \_\_\_\_\_ Letter of Intent
- further referral to \_\_\_\_\_ Committee

**SENATE BILL:**

Same Title

New Title

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**HOUSE BILL:**

Same Title

Technical Title Change

New Title w/ SCR # \_\_\_\_\_

**NEW FISCAL NOTE(S):**

**PREVIOUS FISCAL NOTE(S):**

Department	Date	Fiscal	Indet.	Zero	FN#

Department	Date	Fiscal	Indet.	Zero	FN#
House Finance for DPS/Batterers	2/21/07			✓	3
House Finance for DPS/EDVSA	2/21/07			✓	4

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	PRINTED LAST NAME	DO PASS	DO NOT PASS	NO REC	AMEND
	E. L. ...	✓			
	THOMAS	✓			
	DYSON	✓			
	HUGGINS	✓			
	...	✓			
CO-CHAIR:	Hoffman	✓			
CO-CHAIR:	...	✓			

# FISCAL NOTE

REPORTED OUT  
FEB 26 2007  
SENATE FINANCE COMMITTEE

STATE OF ALASKA  
2007 LEGISLATIVE SESSION

Fiscal Note Number: 3  
 Bill Version: CSHB 120(FIN)  
 (H) Publish Date: 2/21/2007

Revision Date/Time (Note if correction): \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An Act extending the Council on Domestic Violence" RDU: CDVSA  
 Component: Batterers Intervention Program  
 Sponsor: Representative Fairclough  
 Requester: House Finance Committee Component No.: 2241

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims		.	.	.	.	
Miscellaneous						
<b>TOTAL OPERATING</b>	<b>0.0</b>	.	.	.	.	

<b>CAPITAL EXPENDITURES</b>						
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<b>CHANGE IN REVENUES ( )</b>						
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**FUND SOURCE** (Thousands of Dollars)

FUND SOURCE	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
1002 Federal Receipts						
1003 GF Match						
1004 GF		.	.	.	.	
1005 GF/Program Receipts						
1037 GF/Mental Health						
1171 PFD Crim						
<b>TOTAL</b>	<b>0.0</b>	.	.	.	.	

Estimate of any current year (FY2007) cost: 0.0  
 Mark this box (X) if funding for this bill is included in the Governor's FY 2008 budget proposal:

**POSITIONS**

POSITIONS	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
Full-time						
Part-time						
Temporary						

**ANALYSIS:** (Attach a separate page if necessary)

This bill extends the termination date of the Council on Domestic Violence and Sexual Assault (CDVSA) to June 30, 2011.

CDVSA is currently in their sunset year. The Department of Public Safety did include funding for CDVSA in the FY 2008 budget, thus it is not shown in this fiscal note.

Funding for CDVSA for FY 2009-FY 2011 is shown as indeterminate. The funding for this component is approved through the operating budget and is subject to approval by the Legislature.

Prepared by: House Finance Committee Phone: 465-4945  
 Division: \_\_\_\_\_ Date/Time: \_\_\_\_\_  
 Approved by: Representative Meyer Date: \_\_\_\_\_  
Representative Chenault

# FISCAL NOTE

REPORTED OUT  
FEB 26 2007  
SENATE FINANCE COMMITTEE

STATE OF ALASKA  
2007 LEGISLATIVE SESSION

Fiscal Note Number: 4  
Bill Version: CSHB 120(FIN)  
(H) Publish Date: 2/21/2007

Revision Date/Time (Note if correction): \_\_\_\_\_ Dept. Affected: Public Safety  
Title: "An Act extending the Council on Domestic Violence" RDU: CDVSA  
Component: CDVSA  
Sponsor: Representative Fairclough  
Requester: House Finance Committee Component No. 521

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013
Personal Services		*	*	*	*	
Travel		*	*	*	*	
Contractual		*	*	*	*	
Supplies		*	*	*	*	
Equipment		*	*	*	*	
Land & Structures		*	*	*	*	
Grants & Claims		*	*	*	*	
Miscellaneous		*	*	*	*	
<b>TOTAL OPERATING</b>	<b>0.0</b>	*	*	*	*	

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts		*	*	*	*	
1003 GF Match		*	*	*	*	
1004 GF		*	*	*	*	
1005 GF/Program Receipts		*	*	*	*	
1037 GF/Mental Health		*	*	*	*	
1171 PFD Crim		*	*	*	*	
<b>TOTAL</b>	<b>0.0</b>	*	*	*	*	

Estimate of any current year (FY2007) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2008 budget proposal:

**POSITIONS**

Full-time						
Part-time						
Temporary						

**ANALYSIS:** (Attach a separate page if necessary)

This bill extends the termination date of the Council on Domestic Violence and Sexual Assault (CDVSA) to June 30, 2011.

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Prepared by: House Finance Committee  
Division: \_\_\_\_\_  
Approved by: Representative Meyer  
Representative Chenault

Phone: 465-4945  
Date/Time: \_\_\_\_\_  
Date: \_\_\_\_\_

Attention: Miles  
Of Senator Stedman's office  
RE: HB 120  
Date: 2/26/07 Time: 4:40 PM

The attached Senate Finance CS incorporates the amendment(s) your boss sponsored. Please review and approve so the bill can be forwarded to the Senate Secretary.

The CS is your copy.

Thanks,  
Senate Finance Secretary  
Mindy #4935  
Robin #2618

Approved: MS  
(please initial)

Return ASAP

SENATE CS FOR CS FOR HOUSE BILL NO 120(FIN)  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
TWENTY-FIFTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:  
Referred:

Sponsor(s): REPRESENTATIVES FAIRCLOUGH, Harris, Samuels, Roses, Hawker, Meyer, Kelly, Seaton, Johnson, Lynn, Gatto, Gardner, Neuman, Edgmon, Chenault, Dahlstrom, LeDoux, Crawford, Gruenberg, Doogan, Doll, Wilson, Olson, Nelson, Joule, Holmes, Buch, Thomas, Kohring, Coghill, Kawasaki, Foster, Gara, Kerttunen, Guttenberg, Cissna, Stoltze, Johansen, Salmon, Ramras

SENATOR Elton

A BILL

FOR AN ACT ENTITLED

1 "An Act extending the Council on Domestic Violence and Sexual Assault; and providing  
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 44.66.010(a)(5) is amended to read:

5 (5) Council on Domestic Violence and Sexual Assault (AS 18.66.010)  
6 - June 30, 2011 [2006];

7 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

Amend  
#1



Official Business

# Alaska State Senate

Senate Finance Committee

Main Stop 3000  
State Capitol  
Juneau, Alaska 99801-0300

## FAX COVER SHEET

DATE: 2/26/07 TIME: 10:15 AM

TO: Legal

NUMBER OF PAGES, INCLUDING COVER SHEET: 2

FROM: ROBIN PAUL  
SENATE FINANCE CMTE. ASST. SECRETARY  
PHONE: 465-2618  
FAX: 465-2187

NOTES: FINAL Please  
SCS HB 120 (FIN)

Version 25-LS0532/c

amended by

Amendment #1 (attached)

Thanks!  
Robin

CS FOR HOUSE BILL NO. 120(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-FIFTH LEGISLATURE - FIRST SESSION

BY THE HOUSE FINANCE COMMITTEE

Offered: 2/21/07

Referred: Rules

Sponsor(s): REPRESENTATIVES FAIRCLOUGH, Harris, Samuels, Roses, Hawker, Meyer, Kelly, Seaton, Johnson, Lynn, Gatto, Gardner, Neuman, Edgmon, Chenault, Dahlstrom, LeDoux, Crawford, Gruenberg, Doogan, Doll, Wilson, Olson, Nelson, Joule, Holmes, Buch, Thomas, Kohring, Coghill, Kawasaki, Foster, Gara, Kerttula, Guttenberg, Cissna, Stoltze

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6 - June 30, <sup>2011</sup>~~2011~~[2006];

7 \* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

SENATE FINANCE COMMITTEE  
2 / 26 / 2007 COMMITTEE ACTION

Bill Number	HB 120	
Amendment	# 1	
Motion	to amend	
<u>Motion by</u>	ELTON	
<u>Objection by</u>	/	
<u>Removed</u>		
<u>Second Objection by</u>		
<u>Committee Member</u>	Y	N
Senator Huggins		
Senator Olson		
Senator Thomas		
Senator Dyson		
Senator Elton		
Co-Chair Hoffman		
Co-Chair Stedman		
<u>Tally</u>		
Yea		
Nay		
Absent		
<b>MOTION</b>	ADOP TED	



# Alaska State Legislature

## Representative Anna Fairclough — House District 17

### House Bill 120

#### Extending Council on Domestic Violence

*"An Act extending the Council on Domestic Violence and Sexual Assault; and providing for an effective date."*

The reauthorization of the Council on Domestic Violence and Sexual Assault (CDVSA) is necessary to provide a focal point to address interpersonal violence in our state. CDVSA brings state agencies and victim service providers together to coordinate efforts. We in the Legislature should look to the CDVSA to not only help with delivery of services, but to help reduce and prevent interpersonal violence in our state.

For the past 10 years Alaska has ranked in the top three in the nation per the Uniform Crime Reporting code for domestic violence and sexual assault. Alaska has the highest rate per capita of men murdering women.

CDVSA's mission is to "reduce the causes and incidents; and to alleviate the effects of domestic violence and sexual assault."

The Council works in coordination with the Departments of Public Safety, Law, Education, Health and Social Services, and the Network on Domestic Violence and Sexual Assault to provide a safety net of services to meet the needs of those affected by domestic violence and sexual assault in our state.

In FY 06, the Council funded two prison-based batterers' programs and three community-based batterers' programs and 20 community-based victim's services programs.

The reauthorization of the CDVSA will ensure that Alaska receive its share of Federal funding to combat interpersonal violence and continue to educate our state on issues of domestic violence and sexual assault, while coordinating prevention and response services.

# SITKANS AGAINST FAMILY VIOLENCE

P.O. Box 6136 • Sitka, Alaska 99835  
(907) 747-3370 • Fax 747-3450 • Crisis Line 1-800-478-6511

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February 7, 2007

Representative Fairclough  
House of Representatives  
State Capitol  
Juneau, AK 99801

Dear Representative Fairclough:

Please support the bill which extends the sunset of the Council on Domestic Violence and Sexual Assault. Sitkans Against Family Violence (SAFV) has been working with the Council for more than 20 years. The Council not only provides over half of our funding, they are also at the forefront of State issues around domestic violence and sexual assault. We have teamed up with them on training, federal grant applications, and strategic planning. SAFV also utilizes Council staff for technical assistance. I urge you to support their extension. Thank you.

Sincerely,

Chris Bauman  
Executive Director





DOVE COTTAGE  
A Place of Peace  
SHAA-KA UT-YATX-NÓOW

## Aiding Women in Abuse and Rape Emergencies

"Serving Juneau and Nine Southeastern Communities"

P.O. Box 20809 • Juneau, Alaska 99802-0809

(907) 586-6623 (business)

(907) 586-2479 (fax)

(907) 586-1090 (crisis)

1-800-478-1090 (toll free in state)

E-mail: aware@alaska.com

February 7, 2007

Dear Representative Fairclough: *Anna*

I am writing to request your support for extending the termination date of the Council on Domestic Violence and Sexual Assault (CDVSA).

As you know, the CDVSA is a key player in our important work to end domestic violence and sexual assault in Alaska. We work closely with the CDVSA to secure adequate funding and to coordinate agency and community responses essential for safety for victims and accountability for offenders.

If you have any questions or would like additional information, please don't hesitate to contact me.

Sincerely,

Saralyn Tabachnick  
Executive Director





The Honorable Rep. Anna Fairclough  
 State Capitol Bldg., Room 411  
 Juneau, Alaska 99801

Dear Representative Fairclough,

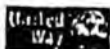
Standing Together Against Rape (STAR) is a community based agency which has provided sexual assault advocacy services to victims of sexual assault and their families in the greater Anchorage area for thirty years (30). STAR also provides individual legal advocacy services as well as community education and rural outreach programming. STAR is a member of the statewide coalition, Alaska Network on Domestic Violence and Sexual Assault (ANDVSA). STAR relies on the Council on Domestic Violence and Sexual Assault (CDVSA) to maintain necessary funding levels to meet the growing needs in our community.

The CDVSA is an important and vital link to the voices of Alaskans regarding the impact that sexual assault and domestic violence has in our communities. Through our relationship with CDVSA, STAR has been able to strengthen services to victims of sexual assault, increase community awareness, and build stronger relationships with area providers.

On behalf of STAR and the community of Anchorage we thank you for introducing House Bill 120, an Act that would extend the Council on Domestic Violence and Sexual Assault, thus allowing the good work of the Council to continue to serve communities in Alaska.

Respectfully,

Nancy Haag  
 Executive Director



1057 W. FIREWEED LANE, SUITE 230 • ANCHORAGE, ALASKA 99503 • BUSINESS 907-278-7279

24-HOUR CRISIS 907-278-7273 • TOLL FREE 1-800-478-8999 • FAX 907-278-9983 • TDD 907-278-8988 • STAR@STARALASKA.ORG

Providing advocacy and support for victims and their families and education to the community.

# TUNDRA WOMEN'S COALITION

WORKING TOGETHER TOWARD A BRIGHTER FUTURE



Michelle DeWitt  
Executive Director  
Tundra Women's Coalition  
February 7, 2007

Representative Fairclough  
State Capitol, Rm. 411  
Juneau, AK 99801

Rep. Fairclough:

Tundra Women's Coalition supports the bill which extends the sunset of the Council on Domestic Violence and Sexual Assault. TWC has received funding from the CDVSA for more than 20 years. Council funds are critical in providing victim safety for the Yukon-Kuskokwim Delta. TWC has also coordinated with CDVSA staff and contractors on a number of educational projects; most recently, a tribal-state forum to discuss violence held last year in our community.

Sincerely,

*Michelle DeWitt*  
Michelle DeWitt



## *The LeeShore Center*

*Services for Victims of Domestic Violence and Sexual Assault  
Support for the Central Peninsula's Families*

Representative Anna Fairclough  
State Capitol, Room 411  
Juneau, AK 99801-1182

Dear Representative Fairclough,

Please support the bill which extends the sunset of the Council on Domestic Violence and Sexual Assault. The LeeShore Center has been providing emergency shelter, crisis intervention and supportive services for victims of domestic violence and sexual assault for over 20 years. The Council is our agency's main funding source; it's vital they continue to exist.

Sincerely,

A handwritten signature in cursive script that reads "Cheri Smith".

Cheri Smith  
Executive Director  
The LeeShore Center

325 South Spruce Street  
Kenai, Alaska 99611

Business Line . . . 283-9479  
Crisis Line . . . 283-7257  
Fax Line . . . 283-5844





To Whom It May Concern,

Please accept this letter of support on behalf of the Abused Women's Aid in Crisis, Inc. (AWAIC) for House Bill No. 120.

AWAIC has provided domestic violence services in Anchorage for the past thirty years and 65% of operations are currently financed via federal, state and local grants. AWAIC's main grant is awarded by the Council on Domestic Violence and Sexual Assault (CDVSA). We are therefore in full support of House Bill No. 120 as written.

If I can be of further assistance regarding consideration of this bill please feel free to contact me.

Respectfully,

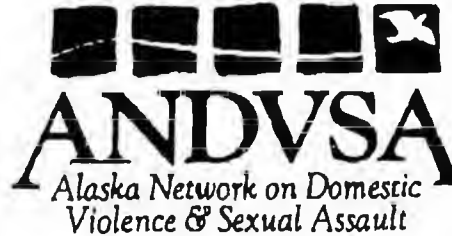
A handwritten signature in cursive script that reads "J. Cordell".

Judy Cordell, M.S., L.P.A.  
Executive Director, AWAIC, Inc.

Cc: Representative Fairclough  
ANDVSA



Juneau Office  
130 Seward St #209  
Juneau, Alaska 99801  
Phone: (907) 586-3650  
Fax: (907) 463-4493  
www.andvsa.org



Sitka Office  
PO Box 6631  
Sitka, Alaska 99835  
Phone: (907) 747-7545  
Fax: (907) 747-7547

February 7, 2007

The Honorable Rep. Anna Fairclough  
State Capitol Bldg. Room 411  
Juneau AK 99801

Dear Representative Fairclough,

The Alaska Network on Domestic Violence & Sexual Assault (ANDVSA) is a statewide coalition of 19 member shelter and community based programs that provide direct services and advocacy for victims of domestic violence and sexual assault. We would like to thank you for introducing House Bill 120, "An Act extending the Council on Domestic Violence and Sexual Assault (CDVSA)". ANDVSA strongly supports the extension of CDVSA in the Department of Public Safety. The "Council" and the "Network" have a long history of working together. Over the last twenty-seven years, we have seen tremendous change in the knowledge, attitudes, beliefs and behaviors of Alaskans around the issue of domestic and sexual violence. We have worked together to coordinate services to victims of domestic and sexual violence; to provide trainings, conference workshops and tribal forums to law enforcement, judicial and medical professionals, tribal organizations, public health professionals and community members. We've collaborated on grants, projects, policies, legislation and systems change. We have a tremendous amount of work ahead of us, and CDVSA is an invaluable partner.

Sincerely,

Peggy Brown  
Executive Director

Cc: Chris Ashenbrenner  
Executive Director, CDVSA  
Janna Stewart  
Chair, CDVSA

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Member Programs

Anchorage AWAIC, AWRC, STAR Barrow AWIC Bethel TWC Cordova CFRC Dillingham SAFE  
Fairbanks IAC Homer SPIII Juneau AWARE Kenai LecShore Center Ketchikan WISH Kodiak KWRCC  
Kotzebue MFCC Nome BSWG Seward SCS Sitka SAFV Unalaska USAFV Valdez AVV

# ALASKA'S WOMEN'S LOBBY

AWL Mission: To defend and advance the rights and needs of Women,  
Children and Families in Alaska

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P.O. Box 20891  
Juneau, Alaska 99802  
[www.akwomenslobby.org](http://www.akwomenslobby.org)

2007  
AWL Steering  
Committee  
Members

Caren Robinson  
Lobbyist

Geran Tarr  
Chair

Jayne Andreen

Diane DiSanto

Marissa Flannery

Torie Foote

Sherie Goll

Nicole Heslep

Cady Lister

Patricia Macklin

Rebecca Madison

Lauree Morton

Mary Elizabeth Rider

Stacy Sheets-Crevier

Judy Salyard

Uma Vanni

Terri W. Wright

## Support for HB 120, CDVSA Extension February 2007

The Alaska Women's Lobby is a statewide citizens group dedicated to advancing and protecting the rights of women and families. **We support extending the Council on Domestic Violence and Sexual Assault.** Unfortunately, Alaska continues to nationally rank in the top five for both of these crimes and we need a Council to coordinate the state's response to them.

Providing formal time and space to allow the Departments of Public Safety, Law, Health and Social Services and Education to work together with the public to develop resources, protocols and procedures to be implemented in reducing domestic violence and sexual assault is essential in a state with our geographic and communications challenges.

The Council also serves as the primary state funding mechanism for services to victims of domestic violence and sexual assault and for rehabilitative services to batterers. Coordinating training, providing monitoring to ensure consistency in offered services and working together with the public to develop and implement strategies to increase victim safety are critical components of the Council's work.

Thank you for your prompt action in hearing HB 120. Please support the passage of this bill from committee and vote yes when it reaches the Floor.

# POWER AND CONTROL WHEEL

Physical and sexual assaults, or threats to commit them, are the most apparent forms of domestic violence and are usually the actions that allow others to become aware of the problem. However, regular use of other abusive behaviors by the batterer, when reinforced by one or more acts of physical violence, make up a larger system of abuse. Although physical assaults may occur only once or occasionally, they instill threat of future violent attacks and allow the abuser to take control of the woman's life and circumstances.

The Power & Control diagram is a particularly helpful tool in understanding the overall pattern of abusive and violent behaviors, which are used by a batterer to establish and maintain control over his partner. Very often, one or more violent incidents are accompanied by an array of these other types of abuse. They are less easily identified, yet firmly establish a pattern of intimidation and control in the relationship.

