

HB

313

HFIN

FILE

FISCAL NOTE

STATE OF ALASKA
2008 LEGISLATIVE SESSION

Fiscal Note Number: 1
Bill Version: HB 313
(H) Publish Date: 1/16/08

Identifier (file name): 0043-OOG-DOE-1-4-08 Dept. Affected: OOG
Title A bill providing for the issuance of general obligation bonds RDU Elections
for paying the cost of a scientific detection laboratory Component Elections
Sponsor Rules Committee
Requester Governor Component Number 21

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

| | Appropriation Required | Information | | | | | | |
|-------------------------------|---------------------------|-------------|------------|------------|------------|------------|------------|------------|
| | | FY 2009 | FY 2009 | FY 2010 | FY 2011 | FY 2012 | FY 2013 | FY 2014 |
| OPERATING EXPENDITURES | | | | | | | | |
| Personal Services | | | | | | | | |
| Travel | | | | | | | | |
| Contractual | 1.5 | | | | | | | |
| Supplies | | | | | | | | |
| Equipment | | | | | | | | |
| Land & Structures | | | | | | | | |
| Grants & Claims | | | | | | | | |
| Miscellaneous | | | | | | | | |
| TOTAL OPERATING | 1.5 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

| | | | | | | | | |
|-----------------------------|--|--|--|--|--|--|--|--|
| CAPITAL EXPENDITURES | | | | | | | | |
|-----------------------------|--|--|--|--|--|--|--|--|

| | | | | | | | | |
|-------------------------------|--|--|--|--|--|--|--|--|
| CHANGE IN REVENUES () | | | | | | | | |
|-------------------------------|--|--|--|--|--|--|--|--|

FUND SOURCE (Thousands of Dollars)

| | FY 2009 | FY 2009 | FY 2010 | FY 2011 | FY 2012 | FY 2013 | FY 2014 |
|----------------------------|------------|------------|------------|------------|------------|------------|------------|
| 1002 Federal Receipts | | | | | | | |
| 1003 GF Match | | | | | | | |
| 1004 GF | 1.5 | | | | | | |
| 1005 GF/Program Receipts | | | | | | | |
| 1037 GF/Mental Health | | | | | | | |
| Other Interagency Receipts | | | | | | | |
| TOTAL | 1.5 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |

Estimate of any current year (FY2008) cost: _____

POSITIONS

| | | | | | | | |
|-----------|--|--|--|--|--|--|--|
| Full-time | | | | | | | |
| Part-time | | | | | | | |
| Temporary | | | | | | | |

ANALYSIS: (Attach a separate page if necessary)

The passage of this bill would require the general obligation bond question to appear on the 2008 general election ballot. The cost of providing information about the bonds in the Official election Pamphlet, as required by AS 15.58 is \$1.5. Should the addition of this question require printing an 8-1/2 by 18 inch ballot, the cost will increase to \$22.0.

Prepared by: Gail Fenumiai, Director
Division: Division of Elections
Approved by: Linda J. Perez, Administrative Director
Division of Administrative Services

Phone: 465-2644
Date/Time: 1/4/08, 3:40pm
Date: 1/4/2008

FISCAL NOTE

STATE OF ALASKA
2008 LEGISLATIVE SESSION

Fiscal Note Number: _____
Bill Version: _____
() Publish Date: _____

Identifier (file name): HB313-DCR-TRE-2-7-08 Dept. Affected: Revenue 04
Title Senate Bill 223 Crime Lab General Obligation Bonds RDU Tax and Treasury
Component Treasury Management
Sponsor Rules
Requester House Finance Component Number 121

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

| | Appropriation Required | Information | | | | | | |
|-------------------------------|---------------------------|-------------|----------------|----------------|----------------|----------------|----------------|---------|
| | | FY 2009 | FY 2009 | FY 2010 | FY 2011 | FY 2012 | FY 2013 | FY 2014 |
| OPERATING EXPENDITURES | | | | | | | | |
| Personal Services | | | | | | | | |
| Travel | | | | | | | | |
| Contractual | | | | | | | | |
| Supplies | | | | | | | | |
| Equipment | | | | | | | | |
| Land & Structures | | | | | | | | |
| Grants & Claims | | | | | | | | |
| Miscellaneous | 1.0 | | 7,820.0 | 7,823.4 | 7,819.7 | 7,823.9 | 7,820.4 | |
| TOTAL OPERATING | 1.0 | | 7,820.0 | 7,823.4 | 7,819.7 | 7,823.9 | 7,820.4 | |

| | | | | | | | | |
|-----------------------------|--|--|--|--|--|--|--|--|
| CAPITAL EXPENDITURES | | | | | | | | |
|-----------------------------|--|--|--|--|--|--|--|--|

| | | | | | | | | |
|-------------------------------|--|--|--|--|--|--|--|--|
| CHANGE IN REVENUES () | | | | | | | | |
|-------------------------------|--|--|--|--|--|--|--|--|

FUND SOURCE (Thousands of Dollars)

| | | | | | | | |
|----------------------------|------------|--|----------------|----------------|----------------|----------------|----------------|
| 1002 Federal Receipts | | | | | | | |
| 1003 GF Match | | | | | | | |
| 1004 GF | 1.0 | | 7,820.0 | 7,823.4 | 7,819.7 | 7,823.9 | 7,820.4 |
| 1005 GF/Program Receipts | | | | | | | |
| 1037 GF/Mental Health | | | | | | | |
| Other Interagency Receipts | | | | | | | |
| TOTAL | 1.0 | | 7,820.0 | 7,823.4 | 7,819.7 | 7,823.9 | 7,820.4 |

Estimate of any current year (FY2008) cost: 0.0

POSITIONS

| | | | | | | | |
|-----------|--|--|--|--|--|--|--|
| Full-time | | | | | | | |
| Part-time | | | | | | | |
| Temporary | | | | | | | |

ANALYSIS: (Attach a separate page if necessary)

The Bill authorizes the voters of the state to consider up to a \$100 million general obligation bond issue of the State of Alaska. This bond would carry the full faith and taxing authority of the State, and thereby achieve the lowest interest rate available to the State. If the proposition were approved in November 2008 it is anticipated Bonds would be issued in early 2009 and debt service would commence in FY 2010. The current interest rate is very favorable with 20 year amortization tax exempt interest rates for credits of this type in the 4.25% range. Interest rate achieved would depend on market conditions at the time bonds were sold. For modeling purposes the Department used an assumed rate of 4.7% and 20 year amortization for the bonds.

Prepared by: Doven Mitchell
Division: Treasury
Approved by: Jerry Burnett
Department of Revenue

Phone 465-3750
Date/Time 2/7/08 12:00 AM
Date 2/7/2008

2/7/08



ON FILE







State of Alaska
Department of
Public Safety

2/7/08

Sarah Palin, Governor
Walt Monagan, Commissioner

Sponsor Statement
HB 313

The Department of Public Safety is seeking funding through statewide general obligation bonds to build a "state of the science" crime lab that will serve the needs of Alaska's citizens and law enforcement agencies for at least the next 40 years.

The Department started accepting evidence for analysis in 1978 with 2 chemists, 2 latent examiners and one explosives expert. In 1986, the current crime lab was built. Its 18,000 square feet were designed as a workplace for six scientists and support staff. The number of analysis has increased tremendously since that time. Over the last 30 years, both the types of evidence analysis and the number of cases submitted by law enforcement for assistance from the crime lab have increased tremendously.

The crime lab has managed to provide an excellent level of assistance to law enforcement during this time of growth. However, in the past five years, the growing demand for lab services has exceeded the capacity of the lab. This results in unavoidable delays in analyzing evidence. Large backlogs now exist. In order to preserve the quality of work, the crime lab had to reduce the quantity of case work coming in; thus, some services were outsourced while others were discontinued.

Forensic science continues to improve. New technology and added analysis are expanding the importance of forensic science in criminal justice investigations; examples include arson analysis equipment, laser examination equipment, vacuum metal deposition chamber examination equipment, trace evidence examinations, space and equipment examinations, toxicology and question document analysis. Additionally, expanded processing space is necessary to examine evidence from small items such as drug baggies and blood stained clothing to larger items such as entire vehicles. The new crime lab will have sufficient space to accommodate such improvements.

Additionally, DNA has created an entirely new area of testing and the number of cases involving DNA submitted to the crime lab is increasing steadily. DNA testing work includes current cases and many older "cold" cases. The design of the proposed new crime lab incorporates all the elements necessary to expand the use of DNA evidence as a crucial tool for solving crimes, providing justice to victims and ensuring Alaska is on the leading edge for implementing effective criminal justice tools.

The new crime lab will provide eighty-three thousand square feet with room for future expansion. The design of the proposed new crime lab incorporates all the elements necessary to expand the use of forensic evidence as a crucial tool for solving crimes, providing justice to victims and ensuring Alaska is on the leading edge for implementing effective criminal justice tools.

"Public Safety through Public Service"

Office of the Commissioner
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SARAH PALIN
GOVERNOR
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2/7/08
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STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

January 15, 2008

The Honorable John Harris
Speaker of the House
Alaska State Legislature
State Capitol, Room 208
Juneau, AK 99801-1182

Dear Speaker Harris:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill providing for and relating to the issuance of general obligation bonds for the purpose of paying the cost of a scientific crime detection laboratory.

This revenue would be utilized for the construction of a "state of the science" crime lab that will serve the needs of Alaska's citizens and law enforcement agencies for at least the next 40 years.

Over the last 30 years, both the types of evidence analysis and the number of cases submitted by law enforcement for assistance from the crime lab have increased tremendously. Currently, the crime lab provides expert assistance in the areas of fingerprints, biological screening, hair analysis, trace screening, blood alcohol content, drug analysis, DNA, crime scene investigations, shoe prints, and firearm/toolmark ballistics.

Forensic science continues to improve. New technology and added analysis are expanding the importance of forensic science in criminal justice investigations; examples include arson analysis equipment, laser examination equipment, vacuum metal deposition chamber examination equipment, trace evidence examinations, space and equipment examinations, toxicology, and question document analysis. Additionally, expanded processing space is necessary to examine evidence from small items such as drug baggies and blood stained clothing to larger items such as entire vehicles. The new crime lab will have sufficient space to accommodate such improvements.

The Honorable John Harris
January 15, 2008
Page 2

The crime lab has managed to provide an excellent level of assistance to law enforcement during this time of growth. However, in the past five years, the growing demand for lab services has exceeded the capacity of the lab to provide all the services needed by Alaskans. Alaska needs a new crime lab. The new crime lab will provide 80 thousand square feet with room for future expansion.

Section 1 of the bill adds a new section to the uncodified law of the state authorizing the issuance and sale of state general obligation bonds in the principal amount of not more than 100 million, if ratified by a majority of the qualified voters of the state who vote on the question. The full faith, credit, and resources of the state would be pledged to the payment of the principal of and interest and redemption premium, if any, on the bonds.

Section 2 of the bill adds a new section to the uncodified law of the state establishing the "scientific crime detection laboratory project fund" if the voters ratify the issuance of the bonds, to which shall be credited the proceeds of the sale of the bonds except for the accrued interest and premiums.

Section 3 of the bill adds a new section to the uncodified law of the state appropriating 100 million from the scientific crime detection laboratory project fund and up to 6 million in anticipated investment earnings to the Department of Public Safety to be allocated to the design and construction of a state scientific crime detection laboratory in Anchorage.

Section 4 of the bill adds a new section to the uncodified law of the state appropriating from the general fund to the state bond committee \$500,000 or as much of that amount as is found necessary to carry out the provisions of this bill and to pay expenses incident to the sale and issuance of the bonds.

Section 5 of the bill adds a new section to the uncodified law of the state providing that the amount withdrawn from the public facility planning fund (AS 35.10.135) for the purpose of advance planning for the capital improvements financed under this bill shall be reimbursed from the proceeds of the sale of the bonds.

Section 6 of the bill adds a new section to the uncodified law of the state providing that the unexpended and unobligated balance of the appropriation made in sec. 3 lapses and is appropriated to the state bond committee to redeem bonds sold under this bill. Further, sec. 6 provides that amounts expended from the general fund to pay the principal, interest, and redemption premium on the bonds shall be

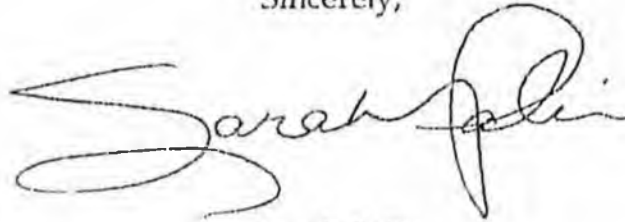
The Honorable John Harris
January 15, 2008
Page 3

reimbursed from this appropriation to the extent that the money is not needed to redeem the bonds.

Section 7 of the bill amends the uncodified law of the state to add a new section directing the submittal to the voters for ratification at the next general election the question of whether the state shall issue its general obligation bonds in the principal amount of not more than 100 million for the purpose of paying the cost of design and construction of a scientific crime detection laboratory.

I urge your prompt and favorable action on this measure.

Sincerely,

A handwritten signature in cursive script that reads "Sarah Palin". The signature is fluid and stylized, with a large loop at the end of the last name.

Sarah Palin
Governor

Enclosure

Crime Lab Replacement

FY2009 Request: \$100,000,000
Reference No: 41600

AP/AL: Appropriation
Category: Law and Justice
Location: Statewide

Project Type: Construction

Contact: Dan Spencer, Director, Administrative Services

House District: Statewide (HD 1-40)
Estimated Project Dates: 07/01/2008 - 06/30/2010

Contact Phone: (907)465-5488

2/7/08

Brief Summary and Statement of Need:

This project would fund a new crime laboratory building.

| Funding: | FY2009 | FY2010 | FY2011 | FY2012 | FY2013 | FY2014 | Total |
|---------------|----------------------|------------|------------|------------|------------|------------|----------------------|
| G/O Bonds | \$100,000,000 | | | | | | \$100,000,000 |
| Total: | \$100,000,000 | \$0 | \$0 | \$0 | \$0 | \$0 | \$100,000,000 |

| | | | | |
|---|--|---------------------------------------|---|-----------------------------------|
| <input type="checkbox"/> State Match Required | <input checked="" type="checkbox"/> One-Time Project | <input type="checkbox"/> Phased - new | <input type="checkbox"/> Phased - underway | <input type="checkbox"/> On-Going |
| 0% = Minimum State Match % Required | | <input type="checkbox"/> Amendment | <input type="checkbox"/> Mental Health Bill | |

Operating & Maintenance Costs:

| | Amount | Staff |
|----------------------|----------|----------|
| Project Development: | 0 | 0 |
| Ongoing Operating: | 0 | 0 |
| One-Time Startup: | 0 | 0 |
| Totals: | 0 | 0 |

Additional Information / Prior Funding History:

Sec 1, Ch 82, SLA 2006, Page 81, Lines 15-16 \$4,800,000 General Funds

Project Description/Justification:

The current crime lab facility was constructed in 1986 to house the state's forensic laboratory functions that serve all law enforcement agencies in the state. The facility is no longer physically capable of housing the personnel and instrumentation necessary to meet the state's forensic analysis demands.

The lab provides forensic analysis to all local, state, and federal law enforcement agencies in Alaska in the areas of latent fingerprints, firearms, trace evidence, and other criminalistics services, blood and breath alcohol analysis, drug analysis, and DNA analysis. Additionally, the crime lab provides crime scene response and courtroom testimony.

The advent of DNA analysis and its use in solving crimes has resulted in establishment of an entire new section, including personnel, instrumentation, and evidence analysis, whose space has to be fit into a facility that was already crowded at best. With new laws requiring large classes of convicted criminals to provide DNA samples, the expansion of interconnected DNA databases nationwide, and significant improvements in DNA technologies, this section will only continue to grow in both importance to the law enforcement community and in its physical space requirements.

Bringing this section into the lab has already forced other sections of the lab into spaces such as the garage and maintenance areas that were previously available for processing large items of evidence such as vehicles and for dealing with large quantities of evidence such as from a major crime scene.

All sections of the lab are experiencing ever increasing backlogs of requests for forensic exams. This is due in part to agencies increasing the number of police personnel and in part to the success of new technologies such as DNA and electronic fingerprint processing. Both increase the demands on the lab.

Crime Lab Replacement

FY2009 Request: \$100,000,000
Reference No: 41600

In simple terms, we have outgrown the current facility. The existing space is 18,000 square feet and houses 42 full time employees. The building is at the limits of its ability to house staff and equipment. Without more space, the capacity of the laboratory to perform analyses and meet their desired end result of expanding their forensic databases, such as the Combined DNA Index System (CODIS) database, is limited.

The department has begun site selection and preliminary design work, using funding from a FY2007 capital appropriation. A site within the Municipality of Anchorage has been identified and the department is working with the Municipality to acquire a long-term lease.



Municipality of Anchorage



4501 Dragage Street • Anchorage, Alaska 99507-1500 • Telephone (907) 786-8500 • <http://www.muni.org>

Mayor Mark Begich

Anchorage Police Department

Co-Chairman Kevin Meyer
Finance Room 519
State Capitol Building
Juneau, Alaska 99801

2/7/08

Dear Representative Meyer:

I wholeheartedly support legislative funding through state wide obligation bonds for the new crime lab. As Chief of the Anchorage Police Department, I can say that the growing demand for services as we investigate more and more evidence-dependent criminal cases has overburdened the present crime lab support.

As a function of the sheer volume of cases that the crime lab must deal with, it has become an unacceptable state of affairs that evidence pertaining to property crimes is sometimes never processed. DNA processing in person crimes is a long process, and while the technology to improve services and meet the expectations of the public is available to provide analysis of firearms crimes, arsons, and other evidentiary based cases, a commitment must be made to ensure that Alaskans secure their right to fair and equal access to justice.

A well managed, state of the art crime lab is foundational to that right of fair and equal access to justice for all of our citizens. The prospect of timely and complete processing of evidence is a key component in the achievement of that assurance. We cannot continue to fall short of that expectation.

Sincerely,

Rob Heun
Chief
Anchorage Police Department

2/7/08



Alaska Association of Chiefs of Police

January 23, 2008

House Finance Committee
Co-Chairman Kevin Meyer
Finance Room 519
State Capitol Building
Juneau, Alaska 99801

Dear Co-Chairman Meyer,

I would like to take this opportunity to provide my support of House Bill 313.

Since 1978, I have witness as a professional law enforcement officer the dependable, accurate and excellent level of assistance performed by the State Crime Lab. This department has professionally processed, managed and secured evidence collected by police detectives during investigations, thus contributing to arrest and aiding in court convictions by assisting law enforcement in piecing together and recreating crime scenes.

Today, the public demands modern DNA forensic science and technology, these analyses alone have increased the demand for new technology and has also improved accuracy and efficiency, but along with that come the need for expanded space, modern equipment, training and additional qualified personal.

In the past 5 years the growth and demand of crimes committed in Alaska has increased, thus creating an overload in volume of evidence collected and submitted for analyzing.

The current crime lab physical ability to process, store or receive delays results, prolong arrest, prosecution and convictions. These essential services contribute their professional results and are necessary to law enforcement in solving crimes and obtaining convictions.

Please join with me on the support of HB 313.

If I can be of further assistance to you in getting this bill passed please don't hesitate to contact me.

Sincerely,

Chief Thomas L. Clemons
President Alaska Association of Chiefs of Police

(9 0 7) 2 2 4 - 3 3 3 8 P . O . B o x 1 6 7 S e w a r d , A K 9 9 6 6 4

P. 4

907-224-0480

JAN 24 2008 3:25PM