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Audit Report



DEPARTMENT OF PUBLIC SAFETY

COUNCIL ON DOMESTIC VIOLENCE
AND SEXUAL ASSAULT
SUNSET AUDIT

September 23, 2005

Audit Control Number:

12-20039-06



Division of Legislative Audit
P.O. Box 113300, Juneau, Alaska 99811-3300

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November 23, 2005

Members of the Legislative Budget
and Audit Committee:

In accordance with the provisions of Title 24 and Title 44 of the Alaska Statutes (sunset legislation), the attached report is submitted for your review.

DEPARTMENT OF PUBLIC SAFETY
COUNCIL ON DOMESTIC VIOLENCE
AND SEXUAL ASSAULT

November 23, 2005
Audit Control Number
12-20039-06

This audit was conducted as required by AS 44.66.050 and under the authority of AS 24.20.271(1). Alaska Statute 44.66.050(c) lists criteria to be used to assess the demonstrated public need for a given board, commission, agency, or program subject to the sunset review process. Currently under AS 44.66.010(a)(5), the Council on Domestic Violence and Sexual Assault is scheduled to terminate on June 30, 2006. The Council would have one year from that date to conclude operations.

In our opinion, the termination date for the Council on Domestic Violence and Sexual Assault should be extended. The Council serves a public need and is operating in the public's interest. We recommend that the legislature extend the Council's termination date to June 30, 2014.

The audit was conducted in accordance with generally accepted government audit standards. Fieldwork procedures utilized in the course of developing the findings and discussion presented in this report are discussed in the Objectives, Scope, and Methodology.

A handwritten signature in cursive script that reads "Pat Davidson".

Pat Davidson, CPA
Legislative Auditor

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OBJECTIVES, SCOPE, AND METHODOLOGY

In accordance with Titles 24 and 44 of the Alaska Statutes, we have reviewed the activities of the Council on Domestic Violence and Sexual Assault (Council) to determine if there is a demonstrated public need for its continued existence and if it has been operating in an efficient and effective manner. Currently, under AS 44.66.010(a)(5) the Council will terminate on June 30, 2006, having one year from that date to conclude its operations.

Objectives

There are two central, interrelated objectives of our report. They are:

1. To determine if the termination date of the Council should be extended.
2. To determine if the Council is operating in the public's interest. The assessment of the operations, and performance of the Council, was based upon AS 44.66.050(c). This statute sets out criteria to be used in determining a demonstrated public need for the Council.

Scope and Methodology

Our audit reviewed the operation and activities of the Council on Domestic Violence and Sexual Assault for the period of July 1, 2001 through June 30, 2005.

During the course of our examination, we attended the June 2005 funding meeting in Anchorage and interviewed various council members, staff, grantees, and individuals from state agencies. We also reviewed and evaluated the following:

- Applicable statutes and regulations
- Budget documents, session laws, and other legislative information related to the Council's operations
- Minutes of the Council meetings
- Grantee on-site monitoring performance and fiscal reviews prepared by the Council staff
- Statistical reports submitted by grantees
- Financial reports from the State Accounting System
- Other documents related to the Council's operations and mission, as necessary

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ORGANIZATION AND FUNCTION

The Council on Domestic Violence and Sexual Assault (Council) was established in the Department of Public Safety in 1981 by Alaska Statute 18.66. This statute gives the Council the authority "...to provide for planning and coordination of services to victims of domestic violence or sexual assault or to their families and to perpetrators of domestic violence and sexual assault and to provide for crisis intervention and prevention programs."

The primary functions of the commission include:

- developing, implementing, maintaining, and monitoring crisis intervention and prevention programs in coordination with authorities in the field of domestic violence and sexual assault;
- coordinating services with the Departments of Law, Education and Early Development, Public Safety, Health and Social Services, Corrections, and other state agencies and community groups;
- consulting with public employers, state and community agencies to provide continuing education programs for employees, and to formulate standards and procedures for health care employees;
- providing technical assistance to programs, state and community agencies; and
- dispensing, overseeing, monitoring, and coordinating existing services and developing expanded services/programs to meet the needs of victims of domestic violence, sexual assault, and other violent crimes.

The Council consists of seven members—four of whom are the commissioners or their designees—from the Departments of Public Safety (DPS), Health and Social Services (DHSS), Education and Early Development (DEED), and Law (DOL). The balance of the Council is comprised of persons from the public, appointed by the governor.

By statute, before making an appointment, the governor receives recommendations from and consults with the Alaska Network on Domestic Violence and Sexual Assault (Network) which is a nonprofit, private organization.¹

Council Members

As of November 23, 2005

Janna Stewart, Public Member, Chair
Susan Parkes, DOL, Vice Chair
Ann House, Public Member
Barbara Thompson, DEED
Karleen Jackson, DHSS
Kimberly Williams, Public Member
William Tandeske, DPS

The Council is staffed by an executive director, an administrative manager, three associate coordinators, a statistical technician, an administrative assistant, and an administrative clerk.

¹ The Alaska Network on Domestic Violence and Sexual Assault is comprised of 20 programs, many of which are council-funded programs.

The Council is authorized to receive and disperse both state and federal funds. Traditionally, a large part of the Council's responsibilities involve administering grants made to local community organizations for domestic violence, sexual assault, and crisis intervention and prevention programs. Grant administration includes providing technical assistance and monitoring the activities of the various grantees and contractors.

The community programs funded by the Council provide a variety of services to the public. Most importantly, their efforts are directed toward providing victims a safe environment, either through housing at a community shelter or the use of a network of designated "safe homes." Additionally, the programs are involved in educating and counseling the victim about domestic violence and sexual assault issues and providing a batterer's intervention services.

The Council's coordination role and responsibilities with other state and local agencies is extensive. For FY 06, the Council approved 19 community-based victim services programs, four community-based batterer's intervention programs, and two prison-based batterers' programs. (See Appendix A)

Funding Sources

The Council receives state general funds from two separate funding sources: the state general revenue and withheld Permanent Fund Dividends from convicted felons and misdemeanants who are incarcerated.

The Council also receives state and federal funds through the use of interagency receipts from the Department of Corrections (DOC) and DHSS. DHSS funds are: Sexual Assault Prevention (SAP), Rape Prevention and Education (RPE), Temporary Assistance for Needy Families (TANF), and Behavioral Health Alcohol Grant. Both SAP and RPE funds are part of the large Centers for Disease Control and Prevention grant administered by DHSS.

Additionally, many of the grants issued by the Council are supported by direct federal funds. Federal funds are received by the Council from sources such as:

- Family Violence Prevention Services Act
U.S. Department of Health and Human Services

The Family Violence Prevention Services Act provides federal funding to all states. This funding is used for domestic violence programs throughout Alaska. The programs receiving grants provide assistance funds to victims of domestic violence and their children. These programs operate shelter facilities which are staffed around the clock and provide a full spectrum of services, including basic food and immediate shelter, crisis intervention, counseling, and medical/legal/personal advocacy.

- Crime Victims Assistance
U.S. Department of Justice

This grant authorizes financial compensation for victims of crime and financial support for state and local agencies that provide services to crime victims. This fund is a U.S. Treasury account, generated entirely by the fines and penalties levied against criminals convicted of federal crimes. The majority of this funding is awarded directly to programs providing services to victims of domestic violence, sexual assault, and other violent crimes.

- Violence Against Women Act (VAWA)
U.S. Department of Justice

The grant services combine a series of federal sanctions and initiatives—as well as national, state, and local resources—to improve the response to crimes against women. These funds are delineated to five specific areas: prosecution, law enforcement, victim services, judicial, and discretionary. In April 1995, Governor Knowles designated the Council as lead agency for coordination and management of VAWA funds for the State of Alaska.

To accomplish this mission, the statewide Violence Against Women Planning and Implementation Committee (committee) was created.² The committee developed the annual plan for VAWA funding upon the Council's approval. The Council was then responsible for funding distribution, and subrecipient monitoring, of these projects.

In FY 04 the Council decided to disband the committee, citing inefficiency and duplication of duties performed by Council members and staff. The Council approves the spending plans of the Departments of Law and Public Safety, the Alaska Court System, and the Alaska Network on Domestic Violence and Sexual Assault for the prosecution, law enforcement, judicial, and victim services components, respectively. For the discretionary component, the Council distributes the fund through its Request for Proposal (RFP) grant process.

- Grants to Encourage Arrest Policies
U.S. Department of Justice

The Grants to Encourage Arrest Policies Program is a component of VAWA. This grant was focused on the development and implementation of laws, policies, and protocols that encourage or mandate the arrest of domestic violence offenders.

The Council currently receives supplemental funds to assist community-driven initiatives in providing regional state-tribal forums on domestic violence. The forums are attended by state troopers, local prosecutors, tribal/state judiciary, village public safety officers,

² The committee was comprised of 21 representatives of the VAWA components.

tribal members/citizens, victim advocates, probation/parole and other social service/care providers, to enhance their skills and develop a greater understanding of topics critical to the safety of women and their children, offender accountability, and coordinated response to domestic violence. The training is also designed to promote communication, cooperation, and a mutual respect among the tribal/state/federal response systems.

- Rural Domestic Violence and Child Victimization
U.S. Department of Justice

The Rural Domestic Violence and Child Victimization Enforcement Grant implements certain provisions of the Violence Against Women Act. While this grant closed out in FY 03, the program provided a unique opportunity for law enforcement and prosecution agencies, the courts and nongovernmental victim services, community organizations, businesses in rural communities, and Indian tribes to collaborate in creating protocols and strategies tailored specifically to meet the needs of rural populations.

- Supervised Visitation, Safe Havens for Children
U.S. Department of Justice

The Safe Havens program provides an opportunity for communities to support the supervised visitation and safe exchange of children, by and between parents, in situations involving domestic violence, child abuse, sexual assault, or stalking.

The State of Alaska through the Council—and in a collaborative effort with the Cook Inlet Tribal Council, Inc., Alaska State Court System, and Abused Women's Aid in Crisis—implemented the only supervised visitation center in the State.

- Denali Commission

To continue the capital improvement project started in FY 02 with private grants from the Wells Fargo Bank and the Rasmuson Foundation, the Council pursued grant funding with the Denali Commission. In FY 04, the Denali Commission received congressional direction to allocate \$5 million toward the upgrade and construction of shelters for victims of domestic violence. The Council has provided the Denali Commission with preaward, advisory input, and technical assistance to make optimal funding allocation decisions. As of March 2005, \$3.95 million has been committed for repair/renovation, new construction projects, or conceptual planning/design of shelter buildings.

REPORT CONCLUSIONS

Under AS 18.66, the Council on Domestic Violence and Sexual Assault (Council) is authorized to provide for the State's planning and coordination of full-range services to victims, their families, and perpetrators of domestic violence and sexual assault. Combating domestic violence and sexual assault is identified as an ongoing priority at both the state and national level.

Aside from the operational concerns addressed in this report, the Council is serving a public need and is operating in the public's interest. Currently, AS 44.66.010(a)(5) requires the Council to be terminated on June 30, 2006. We recommend the legislature extend the Council's termination date to June 30, 2014.

The Council is still facing personnel issues resulting from continual staff turnover. The Council has worked on developing personnel policies, procedures, and desk manuals to assist the staff; but due to limited staff, the Council was forced to focus primarily on grant maintenance and monitoring responsibility. Two of the Council's statutory mandates were not addressed. (See Recommendation 2)

The Council intends to work on a strategic plan to assess the effectiveness of services currently being provided by grantees and other state and local entities. The plan's overall goal is to identify and address existing gaps in service. One of the missions of the Council is to provide leadership in meeting the needs of domestic violence and sexual assault victims. A long-term strategic plan is certainly needed to assist the staff in establishing priorities. The work plan will help Council staff to effectively plan and coordinate services with state and community agencies, as well as provide services previously not offered to reduce the causes and incidence of domestic violence and to alleviate their effects.

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FINDINGS AND RECOMMENDATIONS

The Council on Domestic Violence and Sexual Assault's (Council) prior sunset audit³ reported several administrative weaknesses. Recommendation No. 1 is not resolved and reinstated below as Recommendation No. 2. Prior audit Recommendations No. 2 and 3 were resolved. Recommendations No. 4 and 5 were partially resolved and are readdressed and combined into Recommendation No. 1 below.

Recommendation No. 1

The Council should address its statutory responsibilities to consult with the Department of Education and Early Development and the Department of Health and Social Services.

Prior Finding

Statutory changes implemented in July 1, 1996, significantly increased the scope of the Council's responsibilities. In response, the Council's budgeted staff increased from four to eight positions. During our last sunset audit, the Council was unable to or ineffective in addressing some of their statutory responsibilities due to administrative weaknesses and lack of prioritization.

The prior sunset audit reported that grantees had varying degrees of success in gaining access to their local schools and used a variety of methods to address domestic violence and sexual assault education needs. In addition, although the Council collaborated with the Alaska Family Violence Prevention Project, Department of Health and Social Services (DHSS), on a domestic violence and child abuse workshops, the Council has not worked with DHSS to develop standards and procedures as required in AS 18.66.300.

Alaska Statute AS 18.66.050(3) and (12) states the Council shall:

(3) consult with authorities in the field, develop, implement, maintain, and monitor domestic violence, sexual assault, and crisis intervention and prevention programs, including education programs...and school curricula on the cause, prevention, and treatment of domestic violence and sexual assault. [emphasis added]

(12) consult with the Department of Health and Social Services in the formulation of standards and procedures for delivery of services to victims of domestic violence by health care facilities and practitioners of healing arts and personnel in those facilities as required in AS 18.66.300.

³ Audit Control Number 12-20014-02, Department of Public Safety, Sunset Audit on Council on Domestic Violence Assault dated October 31, 2001.

Legislative Audit's Current Position

The Council has faced personnel issues resulting from position turnover since FY 01, particularly in the executive director and associate coordinator positions. During the past four years, three individuals were hired for the executive director's position. The executive director and associate coordinators are key positions for the Council to fulfill its 14 mandates.

With limited staffing and several mandates, the Council chose to focus primarily on their grant funding and oversight role. This is to ensure continued funding of grant programs. Grant accountability and reporting is time consuming, but essential for the programmatic and administrative oversight of grants for victim services and batterers intervention programs.

However, there is still a need for a more coordinated effort with the Department of Education and Early Development (DEED) towards education in school districts throughout the State. AS 14.30.360(b) states "*the state board shall establish guidelines for a health and personal safety education program. Personal guidelines shall be developed in consultation with the Council on Domestic Violence and Sexual Assault...*" There are currently no health and personal safety education guidelines available on domestic violence and sexual assault for school personnel to use. The Council should consult with DEED, school district representatives, and grantees who have worked toward curriculum development, in creating a comprehensive standardized curriculum to be used within the schools statewide.

There is also a need for the Council to become involved with DHSS to ensure that standards and procedures are available for the delivery of services by health care facilities and its personnel. Council-funded grantees are often approached by health care providers on issues of domestic violence and sexual assault.

However, as the statewide representative, the Council should coordinate this effort at the departmental-level rather than at the grantee-level. The Council should consult with DHSS regarding development of comprehensive standards and procedures to be used by all agencies for the victims of domestic violence and sexual assault, including council-funded grantees and health care providers within the State.

AS 18.66.050(3) and AS 18.66.050(12) discuss the Council working with state departments to develop standards, procedures, and education programs. However, due to limited staffing and the Council's focus on grant maintenance and monitoring, the Council has been unable to fully address these statutory mandates. Given the significance of these mandates, we recommend that the Council take immediate action and implement procedures to address both statutes.

Recommendation No. 2

The legislature should amend the Council on Domestic Violence and Sexual Assault's statutes related to appointment of council members.

Prior Finding

The Network on Domestic Violence and Sexual Assault (Network) submits recommendations, to the Governor, of public members qualified to serve on the Council. The Network also receives grant funds from the Council. The Council consists of four state officials and three public members appointed by the governor. Alaska Statute 18.66.020(a)(1) and AS 18.66.020(b), in part, states:

(a)(1) The council consists of three persons appointed by the governor after consultation with the Network on Domestic Violence and Sexual Assault, a non profit corporation; The Network on Domestic Violence and Sexual Assault shall submit a list to the governor of persons recommended for appointment.

(b) ... A vacancy on the council shall be filled for the unexpired term by appointment by the governor after consultation with the Network on Domestic Violence.

The Network also annually receives a grant from the Council for a legal advocacy project. The grant is the victim services⁴ allocation of the Violence Against Women Act (VAWA) federal funding received by the Council.

The appearance of a conflict of interests exists when a council member reviews, evaluates, approves, and monitors a grant to the same nonprofit corporation which was responsible for recommending that individual to the council membership.

It is entirely appropriate for the governor to consult with any interested parties when making appointments to the Council. However, it is a statutory mandate for the governor to consult with the Network, over the appointment of public members, when the Network itself is a subgrantee of the Council that raises an appearance of a conflict of interest.

Legislative Audit's Current Position

Since the last audit, AS 18.66.020 has not been revised and the Network continues to get funding from the Council. However, of the last five public members appointed to the Council, only two were recommended by the Network.

⁴ The VAWA federal funds are distributed in the following manner: 5% for judicial; 25% for law enforcement; 25% prosecution; 30% for victim services; and 15% to discretionary funds.

To avoid any appearance of a conflict of interest between public member appointments and receiving funding, we continue to recommend the legislature amend AS 18.66.020 to: (1) eliminate the mandate for the Network to recommend individuals to the governor for appointment to the Council, and (2) eliminate the requirement for the governor to consult with the Network on the appointment or reappointment of the council's public members.

A ANALYSIS OF PUBLIC NEED D

The following analyses of board activities relate to the public need factors defined in AS 44.66.050(c). These analyses are not intended to be comprehensive, but address those areas we were able to cover within the scope of our review.

Determine the extent to which the board, commission, or program has operated in the public interest.

The Council has awarded and administered grant funds to local community organizations and programs that provide services to victims of domestic violence and sexual assault, batterer intervention services to perpetrators of domestic violence, and crisis intervention and prevention programs. The presentation element of the funding meeting is generally accepted and approved by all of the grantees. Public participation was encouraged and legislative intent was considered in the funding process. The Council strives to treat urban and rural participants fairly throughout the grant award process. The Council exercises oversight and performs on-site audits of most grant recipients.

The Council coordinates the efforts of many state and community agencies, working toward a comprehensive statewide system, to combat domestic violence and sexual assault. Overall, we conclude that the Council is performing its coordination duties.

The Council provides technical assistance in various forms to state agencies, law enforcement agencies, grantees, and community groups on a regular basis.

The Council worked on getting private and federal funding for capital improvement projects for the facilities of victim services providers. In addition, the State of Alaska, through the Council—in a collaborative effort with the Cook Inlet Tribal Council, Alaska State Court System, and Abused Women's Aid in Crisis—implemented the only supervised visitation center in the State with federal funding.

The Council has provided funds to assist in the development of training materials and participation in training events related to domestic violence and sexual assault. The Council has also provided statewide training with the regional State-Tribal forum on domestic violence. Training has been used by law enforcement officers, prosecutors, judicial officers, tribal citizens, probation/parole officers, social service providers, grantees, and community groups.

The Council provides domestic violence and sexual assault education on a local level through its grantees. The Council maintains a lending library with educational and reference materials available that are both adequate and appropriate to address the cause, prevention, and treatment of domestic violence and sexual assault.

Determine the extent to which the operation of the board, commission, or agency program has been impeded or enhanced by existing statutes, procedures, and practices that it has adopted, and any other matter, including budgetary, resource, and personnel matters.

The Council's board members have been appointed in accordance with Alaska statutes. All appointed members have shown an interest in matters dealing with the domestic violence and sexual assault. In addition, the Council is in a position to facilitate the resolution of coordination issues at the local level with representatives who oversee these areas at the state level.

The Council installed a new web-based database system in early FY 05. Although fairly new, the database system will be able to provide accurate, unduplicated statistical programmatic information for decision making. Overall, this system is expected to meet a critical need for coordinated standardized measurement and recording of statistical data between agencies.

AS 18.66.050(10) requires the Council to submit an annual report to the governor, and notify the legislature about the availability of the report. Although the statute is silent if such report is to be based on the calendar year or fiscal year, customarily the Council has submitted reports on fiscal year basis. The Council submitted the report to the governor on time for FY 02; but a few months late for FY 03 and FY 04 due to staff vacancy.

For the FY 06 grant award, the Council did not fund new programs choosing to maintain core services with existing council-funded programs. With a shrinking budget, the Council faced tough grant-funding decisions. The Council's grant award process is objective. The Council members reviewed the overall needs, economies of scale, duplication of services within geographic areas, and sustainability of existing programs. During the FY 05 funding meeting, grantees presented their financial struggle in keeping staff due to increasing operational costs, such as heating, lighting, and health insurance.

Other than occasional operational costs, the victim services programs have not received substantial core services funding increases.⁵ In addition, the batterers intervention programs have not seen any increase in their grant awards. In fact, the community-based batterers intervention programs had their budget reduced from \$320,000 to \$200,000 in FY 04. The schedule of grants awarded between FY 03 through FY 06 is located on Appendix A.

The financial schedule shown in Exhibit 1 (on the following page) depicts the Council's actual operating expenditures and funding sources between FY 02 through FY 05. The Council's funding sources are federal, state general funds, permanent fund dividends⁶, and interagency receipts from DHSS and the DOC. Overall, the Council's operating budget has decreased between FY 02 and FY 05 and amounts paid by the general fund continue to fall.

⁵ Using carry over authorization from prior year federal grants, the Council funded an extra \$513,159 to cover health insurance cost increases in FY 03 for victim services programs. For the FY 06 grant awards, the legislature also appropriated an additional \$200,000 for the victim services programs to cover operational costs.

⁶ These are Permanent Fund Dividend amounts withheld from convicted felons and misdemeanants who are incarcerated. The PFD is the main source of funding for the Council's batterers intervention program.

Exhibit 1
Schedule of Operating Expenditure and Funding Sources

	<u>FY02</u>	<u>FY03</u>	<u>FY04</u>	<u>FY05</u>
Expenditures:				
Personal Services	432,156	486,533	441,162	380,137
Travel	54,548	47,743	87,933	116,594
Contractual	544,252	536,279	539,782	529,788
Supplies	7,233	15,270	6,001	14,418
Equipment	4,474	1,997	9,382	-
Grants to Programs ⁷	7,950,647	8,555,081	8,262,676	7,742,461
Total Operating Expenditures	\$ 8,993,310	\$ 9,642,906	\$9,346,936	\$8,783,398
Funding Sources				
Federal Receipts	2,363,358	2,966,083	4,452,958	3,627,593
Interagency Receipts from DHSS ⁸	1,351,840	1,592,114	494,237	1,007,221
Interagency Receipts from DOC ⁹	155,382	174,565	174,700	157,990
Other Miscellaneous Receipts	291	507	701	438
General Fund Appropriations	5,122,439	4,909,637	4,224,340	3,990,156
Total Funding Sources	\$ 8,993,310	\$ 9,642,906	\$9,346,936	\$ 8,783,398

Additionally, in order to maintain funding for the grantee programs, the Council decided to fill their FY 05 budget shortfall through vacancies in Council staff. Although this is a reasonable decision, the Council has not fulfilled its statutory mandates due to limited staff resources, see Recommendation No. 1.

Determine the extent to which the board, commission, or agency has recommended statutory changes that are generally of benefit to the public interest.

The Council is generally asked by other agencies to review statutory changes contained in proposed legislation. Typically, Council members/staff review and comment on proposed legislation rather than developing and seeking support for its own measures. The Council discusses pertinent bills deciding which legislation the Council should support, remain neutral on, or oppose. The executive director develops, analyzes, and testifies on bills at the direction of the Council.

⁷ Grant amounts exclude capital improvement expenditures funded through capital appropriations.

⁸ Department of Health and Social Services' RSA mostly funds the victim services programs.

⁹ \$98,238 of the Department of Corrections' RSA funds the prison-based batterers intervention programs, with the remainder amount funding the administrative costs for both community-based and prison-based batterers intervention programs.

Legislation that was supported by the Council include the following:

- HB 332 (Chapter 91 SLA 2002) – amended the Council's statute where the Council hires the executive director and the executive director now hires the staff. This legislation also placed the executive director and staff into exempt service.
- HB 328 (Chapter 15 SLA 2004) – related to certain victim's rights and the Violent Crimes Compensation Board.
- HB 385 (Chapter 111 SLA 2004) – related to awarding child custody
- HB 398 (Chapter 19 SLA 2004) – established the domestic violence fatality review teams in areas of the State.

Determine the extent to which the board, commission, or agency has encouraged interested persons to report to it concerning the effect of its regulations and decisions on the effectiveness of service, economy of service, and availability of service that it has provided.

The Council encourages interested parties to comment on its decisions or regulations by publicly announcing its meetings. The Council holds at least four meetings per year, normally in Anchorage or Juneau. Meetings held in Juneau are typically teleconferenced statewide.

Determine the extent to which the board, commission, or agency has encouraged public participation in the making of its regulations and decisions.

The Council encourages public participation by posting the Council's meeting schedule on their website. Time is provided on the agenda of every public meeting for public comment. Grantee agencies are allocated time to speak directly to the Council at the main "funding" meeting. Also at each of its meetings, the Council schedules time for presentations from the Network and other community groups involved in the field of domestic violence and sexual assault.

Determine the efficiency with which public inquiries or complaints regarding the activities of the board, commission, or agency filed with it, with the department to which a board or commission is administratively assigned, or with the office of victims' rights or the office of the ombudsman have been processed and resolved.

We found no problems in this area. Complaint procedures are in place, followed when complaints are made, and files are maintained. No complaint activity was noted from FY 02 through FY 05.

Determine the extent to which a board or commission that regulates entry into an occupation or profession has presented qualified applicants to serve the public.

Since the Council does not regulate any occupations or professions, this is not applicable.

Determine the extent to which state personnel practices, including affirmative action requirements, have been complied with by the board, commission, or agency to its own activities and the area of activity or interest.

No complaints against the Council were identified.

Determine the extent to which statutory, regulatory, budgeting, or other changes are necessary to enable the agency, board, or commission to better serve the interests of the public and to comply with the factors enumerated in this subsection.

The previous sunset audit reported administrative issues with the line of authorities and undefined job responsibilities with the staff. Although the administrative weaknesses have been resolved, the Council is still facing personnel issues related to constant staff turnover. It takes considerable time to train new personnel and finish projects due to staff turnover.

The Council chose to concentrate on fulfilling its mandates through grant funding although with fewer resources, and focused less on its other mandates such as: (1) consultation with Department of Education and Early Development (DEED) to develop and implement standardized school curricula, and (2) Department of Health and Social Services (DHSS) to formulate standards and procedures for health care personnel.

There is still need for a more coordinated effort towards education in school districts across the State. The Council should consult with DEED's school district representatives and grantees, who have worked toward creating a comprehensive standardized curriculum to guide schools across the State.

There is also a need for statewide coordination efforts between the Council and DHSS, ensuring standards and procedures are available to health care facilities and practitioners of the healing arts and personnel in those facilities that provide services for victims of domestic violence in the communities across the State.

Determine the extent to which the board, commission, or agency has effectively attained its objectives and purposes and the efficiency with which the board, commission, or agency has operated.

The Council's purpose is to provide planning and coordination of services for victims of domestic violence or sexual assault or to their families, to perpetrators of domestic violence and sexual assault, and to provide for crisis intervention and prevention programs.

The Council, as the state agency responsible for administering the majority of crime victim assistance funding resources in Alaska, has been very effective with their coordination of services and outreach efforts through their grant award process. As an effective means to use and spread limited funds, the Council has ensured that Council-funded programs provide

coordinated efforts within the local communities such as law enforcement agencies, tribal groups, social service providers, hospitals, schools, courts systems, among others.

To continue with its mission, the Council plans to work on strategic planning to assess the effectiveness of services currently being provided by grantees and other state and local entities. The overall goal of the plan is to identify and address existing gaps in service.

Determine the extent to which the board, commission, or agency duplicates the activities of another governmental agency or the private sector.

One of the Council's major objectives is the coordination of agencies, both state and local, that share the similar objective of combating the effects of domestic violence and sexual assault. No other agency is in a position to have an impact on this issue in this manner. Its existence is to help ensure that various agencies work together to effectively respond to Alaska's high rate of domestic violence and sexual assault. As a result, its activities do not duplicate the activities of the governmental agencies or the private sector.

Appendix A
 Council on Domestic Violence and Sexual Assault
 Schedule of Grants Awarded FY 03 through FY 06
 (unaudited)

	FY03	FY04	FY05	FY06
Victim Services Program Grants				
Abused Women's Aid in Crisis (Anchorage)	\$ 843,816	\$ 805,816	\$ 805,816	\$ 828,616
Advocates for Victims of Violence (Valdez)	237,598	213,181	213,181	219,576
Aiding Women in Abuse and Rape Emergencies (Juneau)	561,147	489,641	489,641	504,330
Alaska Family Services (Palmer)	418,486	418,486	413,486	453,575
Alaska Women's Resource Center (Anchorage)	215,636	197,836	137,836	199,634
Arctic Women in Crisis (Barrow)	244,703	242,571	242,571	249,848
Bering Sea Women's Group (Nome)	420,706	420,706	420,706	465,406
Cordova Family Resource Center	55,504	51,421	51,421	52,964
Emmonak Women's Services	180,855	183,599	183,599	-
Interior Alaska Center for Non-Violent Living (Fairbanks)	694,296	679,296	679,296	702,642
Kodiak Women's Resource and Crisis Center	285,551	264,326	264,326	272,256
LeeShore Center (Kenai-Soldotna)	413,389	397,401	397,401	409,323
Safe and Fear-Free Environment (Dillingham)	353,716	330,116	330,116	385,116
Seaview Community Services (Seward)	77,811	77,811	77,811	80,145
Sitkans Against Family Violence	339,766	303,401	303,401	312,503
South Peninsula Women's Services (Homer)	273,145	249,091	249,091	283,555
Standing Together Against Rape (Anchorage)	436,706	396,706	396,706	412,789
Tundra Women's Coalition (Bethel)	625,809	608,133	608,133	704,133
Unalaskans Against Sexual Assault and Family Violence	133,607	123,001	123,001	126,691
Victims for Justice (Anchorage)	53,199	26,078	26,078	-
Women in Safe Homes (Ketchikan)	557,183	517,183	517,183	532,698
Total Victim Services Program Grants	7,422,629	6,995,800	6,995,800	7,195,800
Community Based Batterer Intervention Program Grants				
Alaska Family Services (Palmer)	\$ 57,000	\$ 55,812	\$ 55,812	\$ 55,812
Interior Alaska Center for Non-Violent Living (Fairbanks)	68,500	67,312	67,312	67,312
Island Counseling Services (Sitka)	42,500	-	-	-
Ketchikan Indian Corporation	52,500	51,313	51,313	51,313
Sound Alternatives (Cordova)	-	-	-	-
South Peninsula Women's Services (Homer)	29,500	25,563	25,563	25,563
Tongass Community Counseling Center	70,000	-	-	-
Total Community Based Batterer Intervention Program Grants	320,000	200,000	200,000	200,000

Appendix A
 Council on Domestic Violence and Sexual Assault
 Schedule of Grants Awarded FY 03 through FY 06
 (unaudited)

	<u>FY03</u>	<u>FY04</u>	<u>FY05</u>	<u>FY06</u>
Prison Batterer Intervention Program Grants				
Alaska Family Services (Palmer)	\$ 40,000	\$ 56,589	\$ 56,589	\$ 56,589
Interior Alaska Center for Non-Violent Living (Fairbanks)	25,386	41,648	41,648	41,648
Tongass Community Counseling Center (Juneau)	32,851	-	-	-
Total Prison Batterer Intervention Program Grants	<u>98,237</u>	<u>98,237</u>	<u>98,237</u>	<u>98,237</u>
Violence Against Women Act (VAWA) Grants				
Alaska Network on Domestic Violence and Sexual Assault	\$ 235,500	\$ 223,440	\$ 216,030	\$ 216,315
Dept. of Law Reimbursable Services Agreement	196,250	186,200	180,025	180,263
Dept. of Public Safety Reimbursable Services Agreement	196,250	186,200	180,025	180,263
Alaska Court System Reimbursable Services Agreement	39,250	37,240	36,005	36,052
Discretionary (See "Note" below)	78,500	111,720	108,015	108,157
Total VAWA Grants	<u>\$ 745,750</u>	<u>\$ 744,800</u>	<u>\$ 720,100</u>	<u>\$ 721,050</u>
TOTAL	<u><u>\$ 8,586,616</u></u>	<u><u>\$ 8,038,837</u></u>	<u><u>\$ 8,014,137</u></u>	<u><u>\$ 8,215,087</u></u>

Note: Between FY 02 through FY 05, the Council awarded the VAWA fund discretionary allocation to the Network, Wasilla Police Department, Safe and Fear-Free Environment (SAFE), South Peninsula Women's Services (SPWS), Aiding Women Against Rape Emergencies (AWARE), Tundra Women's Coalition (TWC), Standing Together Against Rape (STAR), and Bering Sea Women's Group (BSWG) for victim services projects.



State of Alaska
Department of Public Safety
Council on Domestic Violence & Sexual Assault

Frank H. Murkowski, Governor
William Tandeske, Commissioner

December 21, 2005

Pat Davidson
Alaska State Legislature
Legislative Budget and Audit Committee
Division of Legislative Audit
P.O. Box 113300
Juneau, Alaska 99811-3300

RE: Preliminary Report Response, Council on Domestic Violence and Sexual Assault.

Thank you for the opportunity to respond to the findings and recommendations of the November 2005 audit.

The Council agrees with Recommendation No. 1, and has already entered into discussions with the Department of Education and Early Development (DEED) about developing a closer working relationship consistent with the statutory mandate. In our initial contacts, for example, we determined that several years ago DEED collaborated with the Council on statewide teacher training. Currently DEED is developing modules on domestic violence and sexual assault (DVSA). DEED and the Council have already established a process for the Council to be included in reviewing those modules. We will collaborate through meetings, teleconferences, work groups, and other avenues as appropriate.

Regarding Recommendation No 1 and the Department of Health and Human Services (DHSS), the Council has begun targeted discussions regarding the interface between the DHSS programs and DVSA issues. Many of the DHSS program areas assist individuals and families with multiple problems including DVSA as it impacts families, children, and elders. In reviewing potential areas of coordination and planning, we have identified some areas that should provide for fruitful collaboration, including the development of program staff training and the possibility of requiring relevant training for service providers under contract with DHSS. We will continue to coordinate through teleconferences, meetings, and workgroups, as appropriate, to assess and prioritize the impact of DVSA issues within DHSS.

Regarding Recommendation No. 2, while the Council recognizes and understands the merit of this issue, it is important to note that the Governor is not bound by any recommendation made by the Alaska Network on Domestic Violence and Sexual Assault (Network). Because of this safeguard, the Council believes that obtaining input from the Network, which has significant knowledge and expertise, outweighs any limitations or theoretical conflicts.

Finally, in general, the Council continues its strategic planning efforts, continues to explore grant and foundation funding for statewide domestic violence and sexual assault programs, and continues to strengthen and develop its own personnel and office resources.

Council on Domestic Violence & Sexual Assault
P.O. Box 111200 - Juneau, AK 99811 - Voice (907) 465-4356 - Fax (907) 465-3627

We appreciate the work of the Division of Legislative Audit and look forward to working with you in the future.

Sincerely,

Barbara A. Mason for Janna L. Stewart.

Janna L. Stewart
CDVSA, Chair

Cc: CDVSA Board Members

Alaska State Legislature

SENATOR
GENE THERRIAULT
Chair

SESSION ADDRESS
State Capitol
Juneau, Alaska 99801-1182
(907) 465-4797
Fax: (907) 465-3884

Legislative Budget and Audit Committee SPONSOR STATEMENT SB 250

"An Act relating to the termination date of the Council of Domestic Violence and Sexual Assault; and eliminating references to the network on domestic violence and sexual assault.

This legislation stems from recommendations contained in the Legislative Audit Report entitled "Council on Domestic Violence and Sexual Assault Sunset Audit", dated September 23, 2005.

Legislative Audit concluded that the Council on Domestic Violence and Sexual Assault (Council) continues to serve a public need and is operating in the public interest. Accordingly, SB 250 extends the sunset date of the Council to June 30, 2014 for an eight-year extension.

Legislative Audit also recommended that the Legislature amend the Council statutes related to the appointment of Council members. Current law requires the Network on Domestic Violence and Sexual Assault (Network), a non-profit corporation, to submit a list of recommended candidates to the Governor for appointment when a vacancy occurs. Further, statutes require that the Governor fill any unexpired term of a Council member after consultation with the Network.

The Network annually receives a grant from the Council for a legal advocacy project and the appearance of conflict exists when a Council member reviews, evaluates, approves and monitors a grant to the same nonprofit organization that may have been responsible for recommending that individual be appointed to the Council. SB 250 deletes both statutory references that produce this appearance of conflict.

This audit was conducted under revisions made last session to the sunset process. The standard sunset period for occupational boards and non-occupational boards was changed from "not to exceed four years" to "not to exceed eight years". Additionally, to better measure operational performance, two new criteria were added to statute that must be considered in the course of a sunset review by the auditors:

- The extent to which the board, commission, or agency has effectively attained its objectives and the efficiency with which it has operated.
- The extent to which the board, commission, or agency duplicates the activities of another governmental agency or the private sector.

INTERIM ADDRESS

119 N. Cushman Suite 101, Fairbanks, Alaska 99701 • (907) 488-0857 • Fax: (907) 488-4271

AMENDMENT

OFFERED IN THE HOUSE

TO: SB 250

1 Page 1, line 2, following "Assault;":

2 Insert "adding qualifications on the appointment of persons to the Council on
3 Domestic Violence and Sexual Assault by the governor;"

4

5 Page 1, line 7, following "governor":

6 Insert "based on the following criteria:

7 (A) none of the persons may be a state employee of the
8 departments identified in (2) - (5) of this subsection;

9 (B) at least one member must have shown a past interest in
10 and knowledge of the crimes of domestic violence or sexual assault or have
11 experienced or had a family member experience domestic violence or
12 sexual assault; and

13 (C) at least one member shall reside in a rural community
14 in the state that is not connected by road or the Alaska marine highway
15 system to the main road system of the state"

16

17 Page 2, following line 14:

18 Insert a new bill section to read:

19 "** Sec. 4. The uncoded law of the State of Alaska is amended by adding a new section to
20 read:

21 APPLICABILITY. The provisions of AS 18.66.020(a)(1), as amended by sec. 1 of
22 this Act, apply to vacancies among public members of the Council on Domestic Violence and
23 Sexual Assault appointed by the governor that occur on or after the effective date of this Act."

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

February 13-14, 2000
 Department of Public Safety Conference Room
 450 Whittier Street, Juneau, Alaska

TELECONFERENCE AGENDA

		<u>Document</u>
12:00 p.m.	Call to Order Roll Call Acceptance or Revision of Agenda Approve Minutes of September 10, 1998 Meeting	99-15 99-16
12:05 p.m.	Financial Report: FY99 Year to Date	99-17
12:15 p.m.	Executive Director Report	99-18
12:30 p.m.	Community Programs: 1st Quarter Report FY00 Request for Proposal	99-19
12:40 p.m.	Batterers' Intervention Program: Status of approval process Reallocation of Nome BIP grant Port Graham BIP grant	99-20
1:20 p.m.	Alaska Network on Domestic Violence and Sexual Assault Report	99-21
1:30 p.m.	Public Comment Council Comments	
1:45 p.m.	Meeting topic: March 11, 1999	
2:00 p.m.	Executive Director Search	
2:15 p.m.	Adjournment	

Rep [Signature]

→ "Can be w/ rec'd as to how they can implement a plan that satisfies...
 by 1st 24 of next session → Strategic Plan
 → the sub-study requires it to state it to report

→ AM #1
 P. 2 line 14
 2014 → June 30th
 2008

w/ accompanying letter daily w/ statutory plan
 9/19

Far: No
 Gort: JS
 Green: JS
 Gutter: JS
 Elk: no
 Lynn: JS
 Suter: JS

AM #2

secs work

Stimulus 1-2

Carney out

State in 2, 3 after session

9:35 a.m.

Keep current process in place

~~Commit~~

Commit → support bill as it stands

remember but in prior audit recommendations

Probes w/ groups go to network goal, 2000

#2 check Sec 1, 2
+ Carney out w/ titles

Green - y
 Gort - y
 Gort - y
 Suter - y
 Lynn - y
 Elk - no
 Far - no

Letter of Intent →

can be w/ recommendations

Sub. SRJ re # 9

1st of next session → map back to ~~legislation~~ ~~legislation~~

Alaska State Legislature

State Capitol, Room 102
Juneau, AK 99802
Phone: 465-2689
Fax: 465-3472
Toll Free (800) 665-2689
Representative_Paul_Seaton@legis.state.ak.us



345 W. Sterling Highway
Suite 102B
Homer, AK 99603
Phone: 235-2921
Fax: 235-4008

House State Affairs Committee Rep. Paul Seaton, Chair

Letter of Intent HCS SB 250 (STA)

It is the intent of the Legislature to request the Council on Domestic Violence and Sexual Assault to draft a strategic plan. This plan will assist the Council in fulfilling its statutory mandates at AS 18.66.010 through AS 18.66.990. It will assist the legislature in determining the effectiveness of the Council in addressing this vital concern of Alaskans. This report is to be submitted to the legislature on the first day of the 2007 legislative session. The report should detail the efforts of the Council on following issues:

1. Consistent with the recommendations of the 2005 LB&A audit, the Council needs to consult to a greater degree with the Department of Education and Early Development and develop curriculum on the cause, prevention, and treatment of domestic violence and sexual assault.
2. Also consistent with the recommendations of the 2005 audit, the Council needs to work with the Department of Health and Social Services to develop standards and procedures as required in AS 18.66.300 for the delivery of services to victims of domestic violence by health care facilities.
3. In its Missions and Measures the Council needs to provide updated results and strategies with measurable objectives that will indicate whether the Council is progressing on its objectives.
4. The Council needs to establish a written plan for coordination of departmental responses to domestic violence and sexual assault.
5. The Council is responsible for holding public hearings on domestic violence and sexual assault. The Council needs to establish a plan to ensure continued public input on the state's response to these crimes.

A handwritten signature in cursive script, reading "Paul Seaton".

Representative Paul Seaton, Chair, House State Affairs Committee

ALASKA STATE LEGISLATURE HOUSE FINANCE COMMITTEE

Representative Mike Chenault
Co-Chairman
(907) 465-3779

Fax: (907) 465-2833
Representative_Mike_Chenault@legis.state.ak.us

145 Main St. Loop #223
Kenai, Alaska 99611



Representative Kevin Meyer
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716 W 4th Avenue
Anchorage, Alaska 99501

State Capitol, Juneau, Alaska 99801-1182

MEMORANDUM

DATE: April 25, 2006

TO: Senator Gene Therriault, Chairman
Legislative Budget and Audit Committee

FROM: Representative Kevin Meyer, Co-Chairman *Kevin Meyer*
House Finance Committee

RE: Audit Request-Council on Domestic Violence and Sexual Assault

In consideration of the House State Affairs version of Senate Bill 250 Domestic Violence/Sexual Assault, the House Finance Committee requests the Division of Legislative Audit conduct a follow-up audit to address the outstanding audit recommendations and the concerns expressed in the letter of intent adopted by the House State Affairs Committee.

Specifically, the House Finance Committee requests that the Legislative Budget and Audit Committee direct the Division of Legislative Audit to conduct an audit that addresses the following:

- The degree to which the Council has met its statutory responsibility under AS 18.66.050(3) which is to "*consult with authorities in the field, develop, implement, maintain, and monitor domestic violence, sexual assault, and crisis intervention and prevention programs, including education programs....and school curricula on the cause, prevention, and treatment of domestic violence and sexual assault.*"
- The degree to which the Council has met its statutory responsibility under AS 18.66.050(12) which is to "*consult with the Department of Health and Social Services in the formulation of standards and procedures for delivery of services to victims of domestic violence by health care facilities and practitioners of healing arts and personnel in those facilities as required in AS 18.66.300.*"

- The Council's progress on the development and implementation of a strategic plan and the plan's consistency with its adopted missions and measures and statutory responsibilities.

Further, the House Finance Committee directs the Council on Domestic Violence and Sexual Assault to include in their annual report, required by AS 18.66.300(10), an update on the Council's progress on prior, outstanding audit recommendations made by the Division of Legislative Audit, as well as the development and implementation of a strategic plan.

The House Finance Committee requests that the audit be available to the 25th Alaska State Legislature by January 1, 2008.

Thank you for your consideration of this request.

cc: Janna L. Stewart, Chair, Council on Domestic Violence and Sexual Assault
House Finance Committee members
House State Affairs Committee members

CONCEPTUAL AMENDMENT

OFFERED IN THE HOUSE
TO: HCS CS SB 250 (STA)

BY Representative Meyer

- 1 Page 1, line 6
- 2 Delete "2008"
- 3 Insert "2010"
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CONCEPTUAL AMENDMENT

2

OFFERED IN THE HOUSE
TO: HCS CS SB 250 (STA)

BY: Representative Meyer

1 Page 1, line 2

2 After "Assault"

3 Insert "; and eliminative statutory references to the network on domestic violence
4 and sexual assault"

5

6 Page 1, Insert new section

7 Section 1. AS 18.66.020(a) is amended to read:

8 (a) The council consists of

9 (1) three persons appointed by the governor [AFTER CONSULTATION
10 WITH THE NETWORK ON DOMESTIC VIOLENCE AND SEXUAL
11 ASSAULT, A NONPROFIT CORPORATION; THE NETWORK ON
12 DOMESTIC VIOLENCE AND SEXUAL ASSAULT SHALL SUBMIT
13 A LIST TO THE GOVERNOR OF PERSONS RECOMMENDED FOR
14 APPOINTMENT];

15 (2) the commissioner of public safety or the designee of the commissioner of
16 public safety;

17 (3) the commissioner of health and social services or the designee of the
18 commissioner of health and social services;

19 (4) the commissioner of education and early development or the designee of
20 the commissioner of education and early development; and

21 (5) the attorney general or the designee of the attorney general.

22

23 Page 2, Insert new section

24 Section 2. AS 18.66.020(b) is amended to read:

25

1 (b) The term of office of a member appointed under (a)(1) of this section is two
2 years. A member appointed under (a)(1) of this section serves at the pleasure of the
3 governor and may not serve more than two consecutive terms. A vacancy on the council
4 shall be filled for the unexpired term by appointment by the governor [AFTER
5 CONSULTATION WITH THE NETWORK ON DOMESTIC VIOLENCE AND
6 SEXUAL ASSAULT].

7

8 Renumber the remaining section accordingly.

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Questions for the Council on Domestic Violence and Sexual Assault

1. The Council is responsible for holding public hearings on the issues of domestic violence and sexual assault. When was the last public hearing held? What was the topic? When is the next one planned and what will the topic be? How do you plan to ensure continued input from the public on the state's response to these crimes? (AS 18.66.050[6])

2. The Council is responsible for consulting with authorities in the fields of domestic violence and sexual assault in order to develop, implement, maintain, and monitor domestic violence, sexual assault, and crisis intervention and prevention programs, including educational programs, films, and school curricula on the cause prevention and treatment of domestic violence and sexual assault. How does the Council fulfill this responsibility? (AS 18.66.050[3])

3. The Council is responsible for coordinating state departments' responses to the crimes of domestic violence and sexual assault. Do the state departments discuss coordination of their services at the Council's quarterly meetings? If not, how is the coordination of services and responses carried out? (AS 18.66.050[4])

Several years ago, an interdepartmental agreement was developed for responding to child sexual abuse. Are there plans for routinely reviewing and revising this agreement? Is there an interdepartmental agreement for responding to adult domestic violence and/or sexual assault?

4. The Council is responsible for working with the department of health and human services to develop protocols for health care providers for interacting with victims of domestic violence when they enter a health care facility. How is this done? Who is responsible for keeping track of updated protocols? (AS 18.66.050[12])

The Council is responsible for consulting with the Alaska Police Standards Council and other police training programs in the state to develop training programs regarding domestic violence for police officers and for correction, probation, and parole officers. Is this being done and if so by which staff and how are the results of the consultation documented? (AS 18.66.050[13])

The Council is responsible for consulting with public employers, the Alaska Supreme Court, school districts, and prosecuting authorities who are required to provide continuing education courses in domestic violence to their employees. How is this done? Who is responsible for keeping track of updated curricula? When were they last updated? (AS 18.66.050[14])

5. The Council is responsible for tracking domestic violence and sexual assault statutes and for making recommendations to the administration for new legislation.

How is this tracked? Have you made recent recommendations for legislation? What are they? (AS 18.66.050[10])

6. How many community-based victim service programs are funded through the Council? How many batterers intervention programs? How are funding decisions made? (AS 18.66.050[7])

How are all the funded programs and projects monitored? Which staff/how many are responsible for the monitoring? (AS 18.66.050[8])

The Council is responsible for providing technical assistance to funded programs. How is this responsibility carried out? (AS 18.66.050[9])

In addition to funding the community-based programs, the Council has been designated the state administrator of STOP Violence Against Women Act funds. How does the Council distribute these funds? What projects are currently being funded? Victim service representatives are supposed to be included in the planning process for STOP expenditures. How does the Council ensure compliance with this federal requirement?

Are there additional projects being funded through the Council? If so, what are they and what is the Council's responsibility for them?

7. The Council is responsible for developing and implementing a standardized data collection system on domestic violence, sexual assault, and crisis intervention prevention. How is this accomplished? Once collected, how is the information used/disseminated? How does the Council ensure victims' privacy? (AS 18.66.050[5])

8. How is the Council office staffed? What are the functions of each position? Are there adequate staff to carry out your statutory duties? How is the Council's annual budget developed?

Suggested questions for the Council:

1. As I understand you just posted your yearly annual report – any particular findings of interest to the committee.
2. The Council is responsible for holding public hearings and studies on the issues of domestic violence and sexual assault. When was the last public hearing held? What was the topic? When is the next one planned and what will the topic be? How do you plan to ensure continued input from the public on the state's response to these crimes? What studies have you done?
3. How many community-based victim service programs are funded through the Council? How many batterers intervention programs? How are funding decisions made?
4. In addition to funding the community-based programs, the Council has been designated the state administrator of STOP Violence Against Women Act funds. How does the Council distribute these funds? What projects are currently being funded? Victim service representatives are supposed to be included in the planning process for STOP expenditures. How does the Council ensure compliance with this federal requirement? How do the monitor these programs.
5. The Council is responsible for consulting with experts in the fields of domestic violence and sexual assault in order to provide services. How does the Council fulfill this responsibility?
6. The Council is responsible for providing technical assistance to funded programs. How is this responsibility carried out?
7. The Council is responsible for working with the department of education to ensure anti-violence curricula are being used in school districts. How is the responsibility being fulfilled? Which staff member is responsible for ensuring compliance with this statutory requirement? What are you doing to come into a compliance with the audit.
8. The Council is responsible for working with the department of health and human services to develop protocols for health care providers for interacting with victims of domestic violence when they enter a health care facility. How is this done? Who is responsible for keeping track of updated protocols?

9. The Council is responsible for coordinating state departments responses to the crimes of domestic violence and sexual assault. Back in 1986, an interdepartmental agreement was developed for responding to child sexual abuse. Are there plans for routinely reviewing and revising this agreement? Is there an interdepartmental agreement for responding to adult domestic violence and/or sexual assault?
10. Do the state departments discuss coordination of their services at the Council's quarterly meetings? If not, how is the coordination of services and responses carried out?
11. The Council is responsible for data collection in the areas of domestic violence and sexual assault. How is this accomplished? Once collected, how is the information used/disseminated?
12. The Council is responsible for tracking domestic violence and sexual assault statutes and for making recommendations to the administration for new legislation. How is this tracked? Have you made recent recommendations for legislation? What are they?
13. What planning process does the Council use to develop their budget request each year.

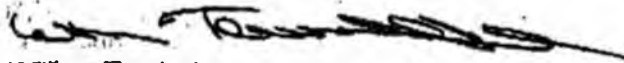
The Honorable Senator Gene Theriault
February 21, 2006
Page 2

current proposal may be to prohibit appointment of a PX or EX official other than the four designated in statute. That would allow qualified state employees who have interests in domestic violence and sexual assault issues to volunteer their services. CDVSA has had a number of highly motivated and productive public members who were state employees. It would be unfortunate to lose a candidate because of their unrelated employment.

As I have evaluated the proposed amendments to SB 250, I have tried to consider a number of questions, including: What needs to be fixed? How will these changes make the Council better? I am concerned that a number of the proposed changes will not improve CDVSA and only raise more challenges.

The views I am expressing are those of DPS and not the CDVSA, of which I am a member. I appreciate the opportunity to provide comments. As always, I am available to discuss this with you or your staff should you wish.

Sincerely,



William Tandeske

cc: Jana Stewart, CDVSA Chair
Barbara Mason, Executive Director, CDVSA



State of Alaska
Department of Public Safety
Council on Domestic Violence & Sexual Assault

Frank H. Murkowski, Governor
William Tandeske, Commissioner

December 21, 2005

Pat Davidson
Alaska State Legislature
Legislative Budget and Audit Committee
Division of Legislative Audit
P.O. Box 113300
Juneau, Alaska 99811-3300

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Regarding Recommendation No 1 and the Department of Health and Human Services (DHSS), the Council has begun targeted discussions regarding the interface between the DHSS programs and DVSA issues. Many of the DHSS program areas assist individuals and families with multiple problems including DVSA as it impacts families, children, and elders. In reviewing potential areas of coordination and planning, we have identified some areas that should provide for fruitful collaboration, including the development of program staff training and the possibility of requiring relevant training for service providers under contract with DHSS. We will continue to coordinate through teleconferences, meetings, and workgroups, as appropriate, to assess and prioritize the impact of DVSA issues within DHSS.

Regarding Recommendation No. 2, while the Council recognizes and understands the merit of this issue, it is important to note that the Governor is not bound by any recommendation made by the Alaska Network on Domestic Violence and Sexual Assault (Network). Because of this safeguard, the Council believes that obtaining input from the Network, which has significant knowledge and expertise, outweighs any limitations or theoretical conflicts.

Finally, in general, the Council continues its strategic planning efforts, continues to explore grant and foundation funding for statewide domestic violence and sexual assault programs, and continues to strengthen and develop its own personnel and office resources.

We appreciate the work of the Division of Legislative Audit and look forward to working with you in the future.

Council on Domestic Violence & Sexual Assault
P.O. Box 111200 - Juneau, AK 99811 - Voice (907) 465-4356 - Fax (907) 465-3627

Sincerely,

Janna L. Stewart
CDVSA, Chair

Cc: CDVSA Board Members

Council on Domestic Violence & Sexual Assault
P.O. Box 111200 - Juneau, AK 99811 - Voice (907) 465-4356 - Fax (907) 465-3627

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

FRANK H. BUKACIOWSKI, GOVERNOR

P.O. BOX 110881
 JUNEAU ALASKA 99811-0801
 PHONE: (907) 485-3030
 FAX: (907) 485-3068

February 22, 2006

Senator Gene Theriault, Chair
 Senate Legislative Budget and Audit Committee
 State Capitol, Room 119
 Juneau, AK 99801-1182

Dear Senator Theriault:

Thank you for giving me the opportunity to comment on proposed changes to SB 250. As you know this bill extends the sunset date for the Council on Domestic Violence and Sexual Assault (CDVSA) to June 30, 2014. The Department of Health and Social Services (DHSS) supports this proposed extension.

However, DHSS does have some concerns regarding proposed changes or amendments.

- (1) DHSS recognizes the importance of maintaining a positive working relationship with all of the members of the Alaska Network on Domestic Violence and Sexual Assault (ANDVSA) as well as the many other stakeholders that make up the domestic violence and sexual assault "services" system in Alaska. Because this system includes not only services for victims but other organizations such as the police, hospitals, programs for batterers, mental health and substance abuse providers, etc. we do not support a single group (ANDVSA) being identified in statute as having "exclusive" consultative authority re: appointments to the CDVSA.
- (2) DHSS supports the designation of one public member position being from a rural area. We think it's vitally important the Council is provided with a "rural perspective" when making programmatic and fiscal decisions. DHSS, however, does not support the overly restrictive language in the proposed amendment.
- (3) DHSS does not support the designation of a survivor, counselor or advocate for the two remaining public member positions. As indicated under number one (1), our system is much broader and therefore we should not "restrict" membership to these specific "categories" of individuals. In all likelihood there are people in the business community, as well as in the broader health and social services community, who have an interest in preventing and dealing with domestic violence and sexual assault.
- (4) DHSS does not support the addition of the Executive Director of the ANDVSA as an ex-officio, non-voting member of the CDVSA. This appears to create a potential "conflict of interest". Since the council makes recommendations for funding member agencies of ANDVSA, it would be inappropriate for the Executive Director of ANDVSA to be involved in these or decisions.

● Page 2

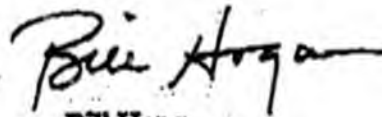
February 22, 2006

(5) DHSS does not believe there should be a prohibition against state employees serving on the council. As suggested under number three (3), there are individuals both in the private and public sector (i.e. state employees) who would be excellent candidates for the council. I don't believe we should restrict our pool of qualified and committed potential council members.

In conclusion, I hope this provides the Department of Health and Social Services perspective on SB 250. We support the extension of the sunset date to June 30, 2014, but have several concerns and reservations about the proposed changes or amendments to the bill. These have been articulated above.

If you wish clarification or want to discuss this further please let me know.

Sincerely,



Bill Hogan
Deputy Commissioner
Board Member CDVSA

BH: dj

cc: Senator Fred Dyson, Chair, Senate Health, Education and Social Services Committee
Janna Stewart, CDVSA Chair
Barbara Mason, Executive Director, CDVSA

Jason Hooley

From: Susan Parke [Susan_Parke@law.state.ak.us]
Sent: Tuesday, February 21, 2006 3:24 PM
To: Jason Hooley
Cc: Tom Maher
Subject: SB 250

Jason - I am the Department of Law representative on the Council on Domestic Violence and Sexual Assault. This morning I received a letter sent to me on Friday requesting written comments regarding SB 250 and proposed amendments. I hope that this email will suffice; I apologize for its informality. I was traveling to Juneau today and have a 4:00 p.m. budget hearing.

I have seen a copy of Commissioner Tandeske's February 21, 2006 letter to Senator Therriault regarding SB 250. I support and echo his position regarding the bill and amendments. I would like to just make a few additional comments. First, the Network is a valuable resource to the Council. The Network has always been welcome at our meetings and have been given time on our meeting agendas to make a report to the Council.

We often solicit their input on other specific agenda items when we believe it would be valuable to our decision making. I believe they have a "voice" on the Council, without being made an "ex-officio member which creates the conflict discussed in Commissioner Tandeske's letter.

Finally, I also oppose the amendment which would exclude state employees as public members. Not only does it discourage good candidates who happen to work for the State, but it also creates a problem for any public member who may during the course of their appointment to the Council become employed with the State. It would require the individual to choose between continuing on the Council or a State job.

I hope that these comments are useful. Please let me know if you need anything further. I will be attending the hearing tomorrow on behalf of the Department of Law.

Susan

Alaska Commission on Aging

11 Members - Seven persons appointed by the Governor based on their knowledge and demonstrated interest in the concerns of older Alaskans; plus the chair of the Pioneers Homes Advisory Board; the commissioner of the commissioner of the Dept. of Commerce Community and Economic Development or designee; and the commissioner of the Dept. of Health and Social Services or designee; and a senior services provider-regardless of age. Names of persons qualified for and interested in serving will be requested from senior citizens' organizations. Appointments shall be made to assure representation of low-income and minorities and rural/urban areas and statewide geographical representation. At least 6 persons appointed by the Governor shall be 60 years of age or older, 2 of whom shall be 65 years of age or older. Each must be a resident of the State of Alaska.

Alcohol/Drug Abuse

15 members: 14 public members appointed by the Governor, and the Director of the Division of Alcoholism and Drug Abuse ex officio (Karen, the statute actually says the commissioner of health and social services ex officio). The 14 public members shall consist of the following: one member who is licensed to practice medicine in the state; one member who is admitted to practice law in the state; four members who are chronic alcoholics with psychosis who are recovering; three members who are substance abuse treatment professionals who represent public and private providers of substance abuse prevention and treatment services; and five members who have shown an interest in the problems of alcoholism or drug abuse and who have knowledge of the social problems associated with alcoholism or drug abuse.

Board of Governors of the Alaska Bar

12 members: 3 non-attorneys appointed by Governor: (subject to legislative confirmation); plus 9 active members (Alaska Bar) elected by active members of Alaska Bar (2 from 1st judicial district, 4 from 3rd judicial district, 2 from 2nd/4th judicial districts and 1 at-large); triennial rotation regarding judicial districts used for appointments (see statute).

Function: Governs Alaska Bar; administers Bar exam; approves/recommends rules concerning practice of law to State Supreme Court; provides disciplinary actions; provides continuing legal education and membership services.

Alaska Childrens Trust Board

Seven members: Four public members appointed by the Governor giving a preference to persons who have experience and expertise in children's or prevention programs or private sector finance; plus the Governor or a designee of the Governor; the

Commissioners or their designees of the Dept. of Health and Social Services and the Dept. of Education.

Alaska State Community Service Commission

Commission shall consist of at least 15, and not more than 25 members. All appointed by the Governor. Required members: Individual with expertise in the education, training, and development needs of youths, particularly disadvantaged; Individual with experience in promoting the involvement of older adults in service and volunteerism; Representative of community-based agencies or community-based organization; Commissioner of Commerce; Representative of local governments; Representative of local labor organizations; Representative of business; Individual between age 16 and 25 who is a participant or supervisor in a national service program; Other members may include: local educators, experts in the delivery of human, education, environmental, or public safety services to communities and persons; Representative of Indian tribes; Members of out-of-school youths or other at-risk youths; Representatives of entities that receive assistance under the Domestic Volunteer Service Act of 1973; Corporation for National Service Representative. The Governor may also appoint, as ex officio nonvoting members representatives of state agencies operating community service, youth service, education, social service, senior service. and job training programs.

Board of Education and Early Development

7 members appointed by governor: with consideration of recommendations made by recognized educational associations in the state; 1 representing each judicial district; 3 at-large; at least 1 representing regional educational attendance areas. Board designates chair. Members serve at pleasure of the Governor. (Non-voting advisory members include: student representative nominated by the Board of Directors of the Alaska Association of Student Governments and selected by the board; and military representative nominated by the ranking General of the Alaska Command and selected by the board -- 4 AAC 03.025).

Statewide Independent Living Council

Members are appointed by the Governor: including at least 1 director of a center for independent living chosen by the directors of such centers within the state; a representative from the designated state unit and representatives from other state agencies that provide services for individuals with disabilities (ex officio, nonvoting). In addition, the Governor may appoint other representatives from centers for independent living; parents and guardians of individuals with disabilities; advocates of individuals with disabilities; representatives from private businesses; representatives from organizations that provide services for individuals with disabilities; and other appropriate individuals. A majority of members shall be persons with disabilities and not employed by any state agency or center for independent living. Council elects chair from among membership.

5 members appointed by the Governor: appointments are made with due regard for representation of the ethnic, racial, gender and cultural populations of the state: 1 member who resides in the first judicial district, 1 in the third judicial district, and 1 member who resides in either the second or fourth judicial districts; at least 1 appointee must have experience in the field of criminal justice. Governor appoints chair.

Alaska Pioneers' Homes Advisory Board

5 members appointed by the governor from among citizens of the state; 1 member appointed who is a veteran of active service in the armed forces; 1 member who is the chair of the Alaska Commission on Aging; and one who is chair of the Alaska Veterans Advisory Council.

Board of Professional Counselors

5 members appointed by the Governor: 4 licensed professional counselors, of which at least one shall be employed in the private sector and at least one should be employed in the public sector; and 1 public member who has never been a licensed professional counselor or employed in a commercial or professional field related to counseling; or lives in a household with a person who is or has been a licensed professional counselor or employed in a commercial or professional field related to professional counseling.

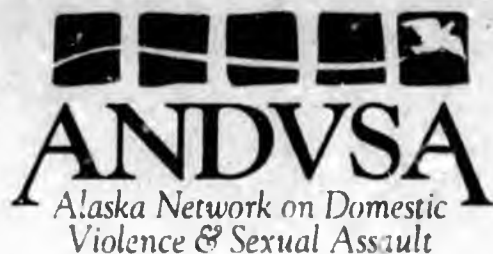
Statewide Suicide Prevention Council

The council consists of 15 members, 11 of whom shall be appointed by the Governor as follows: 2 employees of the executive branch of state government; 1 member of the Advisory Board on Alcoholism and Drug Abuse; 1 member of the Alaska Mental Health Board; 1 individual recommended by the Alaska Federation of Natives; 1 individual who is employed as a counselor in a secondary school; 1 adult who is active in a statewide youth organization; 1 individual who has experienced the death by suicide of a family member; 1 person who resides in a rural community in the state that is not connected by road, or the Alaska marine highway, to the main road system of the state; 1 individual who is a member of the clergy; and one individual who is under the age of 18. In addition, the President of the Alaska State Senate shall appoint 2 members of the Senate, one member of the majority and one member of the minority, and the Speaker of the House shall appoint 2 members of the Alaska House of Representatives, one member of the majority and one member of the minority.

Violent Crimes Compensation Board

3 members appointed by Governor: at least 1 member must be a medical or osteopathic physician licensed to practice in Alaska, or holding a retired status license in Alaska; 1 member must be an attorney licensed to practice in Alaska, or retired from practice in Alaska; Governor designates chair; serve at pleasure of Governor.

Juneau Office
130 Seward St #209
Juneau, Alaska 99801
Phone: (907) 586-3650
Fax: (907) 463-4493
www.andvsa.org



Sitka Office
PO Box 6631
Sitka, Alaska 99835
Phone: (907) 747-7545
Fax: (907)747-7547

April 27, 2006

Representative Paul Seaton
Alaska State Capitol
Juneau, Alaska 99801

Dear Representative Seaton:

We would like to respectfully request that you support the House Finance version of SB250, "An Act extending the termination date of the Council on Domestic Violence and Sexual Assault" when it comes to the House Floor. The Council on Domestic Violence and Sexual Assault (Council) plays a key role in our fight against domestic violence and sexual assault and we strongly support the four year extension through June 30, 2008.

For over 25 years, the Alaska Network on Domestic Violence and Sexual Assault (Network) has been designated in AS18.66.020(a) to forward recommendations to the Governor on appointments to the Council's public member seats. This system has worked well over the years to provide the Governor with a selection of people who are knowledgeable about the issues and representative of all areas of the state.

We agree with the Chair of the Council when she wrote on December 21, 2005; "...it is important to note that the Governor is not bound by any recommendation made by the Alaska Network on Domestic violence and Sexual Assault (Network). Because of this safeguard, the Council believes that obtaining input from the Network, which has significant knowledge and expertise, outweighs any limitations or theoretical conflicts." (A copy of this letter should be in your bill packet.)

We ask that you support this position, keep the Network in statute and vote for SB250 as passed by House Finance.

Please contact me if you have any questions or would like to discuss this further.

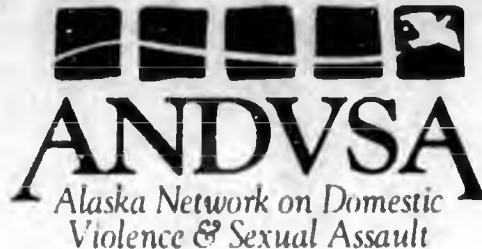
Sincerely,

Peggy Brown
Executive Director

Member Programs

Anchorage AWAIC, AWRC, STAR Barrow AWIC Bethel TWC Cordova CFRC Dillingham SAFE Fairbanks IAC
Homer SPHH Juneau AWARE Kenai LeeShore Center Ketchikan WISH Kodiak KWRCC Kotzebue MFCC
Nome BSWG Palmer AFS Seward SCS Sitka SAFV Unalaska USAFV Valdez AVV

Juneau Office
130 Seward St #209
Juneau, Alaska 99801
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Fax: (907) 747-7547

Alaska Network on Domestic Violence & Sexual Assault Position Statement

Accept the House version of SB 250, CDVSA Sunset Extension

- The House version is clean and simple. It extends the Council on Domestic Violence and Sexual Assault until 2014.
- The Senate version deletes the requirement for a public process into selecting the three public members to sit on the Council. (Four other seats are either Commissioners or their designees) It removes the Network and does not replace it with any criteria for public membership.
- The Network is made up of local community-based shelters and rape crisis centers. These local programs are the ones that submit names from their communities for the Governor's review for the Council public seats. Local programs are listed below.
- There is no conflict of interest. Network programs have received funds from the Council since its inception in 1980. There have been NO complaints from the public of a conflict.
- The federal money that the auditor raises as the cause for the appearance of a conflict also goes to the Department of Public Safety and the Department of Law. These departments have their Commissioners or designees sitting on the Council. The state of Alaska chose to have the funds go to these *statewide* entities in the mid-1990's so that the money could be effectively used throughout the state. If there is a conflict with the Network then there is a conflict with these state departments having representation on the Council. Again, we do not see a conflict.
- An alternative suggestion to having the Network in statute was made during the committee process—put criteria into statute as guidance for the Governor to use in selecting public members. *This was rejected.*
- If the House version is not accepted, let the Council go into sunset preparations this year to allow time for development of policy that sets criteria for public member selection. Almost every state board or commission some kind of criteria for public members, surely a board that deals with the crimes of sexual assault and domestic violence requires expertise in the issues.

Member Programs

Anchorage AWAIC, AWRC, STAR Barrow AWIC Bethel TWC Cordova CFRC Dillingham SAFE Fairbanks IAC
Homer SPHH Juneau AWARE Kenai LeeShore Center Ketchikan WISH Kodiak KWRCC Kotzebue MFCC
Nome BSWG Palmer AFS Seward SCS Sitka SAFV Unalaska USAFV Valdez AVV

Alaska Violence Against Women Act Funding Distribution 2005/2006

- 25% Law Enforcement
- 25% Prosecution
- 30% Victim Services (domestic violence/sexual assault programs via competitive grant process)
- 5% Court System
- 15% Discretionary (The Network's (ANDVSA) Legal Advocacy and Immigrant Women Projects are two of seven currently awarded)
- 5% Administrative Cost

Council Seat Recommendations by to the Governor – how it works:

1. Local domestic violence/sexual assault program find a local person knowledgeable about the issues and willing to serve.
2. The name is sent to the Network's administrative office in Juneau.
3. The Network's Executive Director forwards the name to the Governor's office.
4. If the Governor appoints the person, he or she is probably entirely unaware of the Network's administrative involvement – their connection is to their local program.

TUNDRA WOMEN'S COALITION

WORKING TOGETHER TOWARD A BRIGHTER FUTURE



Michelle DeWitt
Executive Director
April 13, 2006

Representative Seaton
State House of Representatives
Alaska State Capitol
Juneau, AK 99801-1182
Fax: 465-3472

Dear Representative Seaton:

Thank you for your vote Tuesday in the House State Affairs Committee on SB250, an act extending the termination date of the Council on Domestic Violence and Sexual Assault to 2008.

I received information about the Committee's work on this bill from the Alaska Network on Domestic Violence & Sexual Assault, of which TWC is a member. I understand there was much discussion and consideration regarding this bill and I am thankful that you are involved and supportive of the issues of family and sexual violence. For those of us working daily in our communities to manage programs and provide direct services at the local level, it's encouraging to know that you are taking a good look at how the systems are working and how they can be improved.

As a member of the ANDVSA, we look forward to continuing to work closely with the Council to support victims and hold perpetrators accountable. We also appreciate the continuing opportunity to search for qualified public members to serve on the Council and put those recommendations forward to the Governor.

Please feel free to contact me if you would like any information from the local program perspective or Peggy Brown (586-3650) at ANDVSA for statewide program information.

Sincerely,

A handwritten signature in black ink, appearing to read 'Michelle DeWitt', written in a cursive style.

Michelle DeWitt



Alaska State Legislature

Senate Majority Web: www.akrepublicans.org

Sponsor: Rules By Request of LEG BUDGET & AUDIT
Current Version: SB 250
Contact: W. Tom Maher, 465-3613

Fact Sheet for: Senate Bill 250

Short Title: DOMESTIC VIOLENCE/SEXUAL ASSAULT COUNCIL

Summary:

- Extends the termination date of the Council on Domestic Violence and Sexual Assault to June 30, 2014.
- Eliminates statutory references to the network on domestic violence and sexual assault.

Benefits:

- Continues the planning and coordination of full-range services to victims, families and the perpetrators of domestic violence and sexual assault.
- Helps combat domestic violence and sexual assault, an on-going priority at both the state and national level.

Background:

- SB 250 implements a recommendation of Legislative Audit to extend the Council on Domestic Violence and Sexual Assault. It also removes references to the Network on Domestic Violence and Sexual Assault to avoid potential conflicts of interest in the appointment process. The Network receives a grant from the Council and the appearance of conflict exists when a Council member may evaluate and approve a grant to the same non-profit organization that may have been responsible for recommending that individual be appointed to the Council.

States began adopting sunset laws in the 1970s as part of a national movement to increase the accountability of government and to reduce bureaucracy. The routine redetermination of the need for some aspect of government increases the likelihood that government growth is productive and deliberate.

Council on Domestic Violence and Domestic Assault (CDVSA)

FACT SHEET

(February 2006)

The Mission of the Council on Domestic Violence and Sexual Assault is to implement a statewide system of services for the protection of individuals and families affected by domestic violence and sexual assault.

The goals of CDVSA are threefold;

- **Manages the State and Federal funds to programs that provide services to those affected by domestic violence, sexual assault, and other violent crimes.**
- **Coordinate with the Departments of Public Safety, Law, Education and Early Development, Health and Social Services, Alaska Court System and community groups dealing with domestic violence, sexual assault, crisis intervention and prevention.**
- **To provide statewide leadership and coordination in addressing the issues of domestic violence, sexual assault, and meeting the needs of victims of violent crimes.**

In order to address the mission and goals, CDVSA:

- **Coordinates services with the Departments of Law, Education, Public Safety, Health and Social Services, and other state and community groups dealing with our identified population.**
- **Manages the funds received from the State of Alaska and the Federal Government.**
- **Distributes funds through a Request for Proposals (RFP) process to the providers.**
- **Oversees and audits the funded programs.**
- **Administers the state certified Batterer Intervention Programs (BIPS).**
- **Provides training on issues of domestic violence and sexual assault to government agencies and to communities.**
- **Uses a proprietary database to capture information from funded CDVSA programs.**
- **Conducts public meetings on a quarterly basis.**

There are seven members on the Council board, designated by state statute, and currently eight staff members.

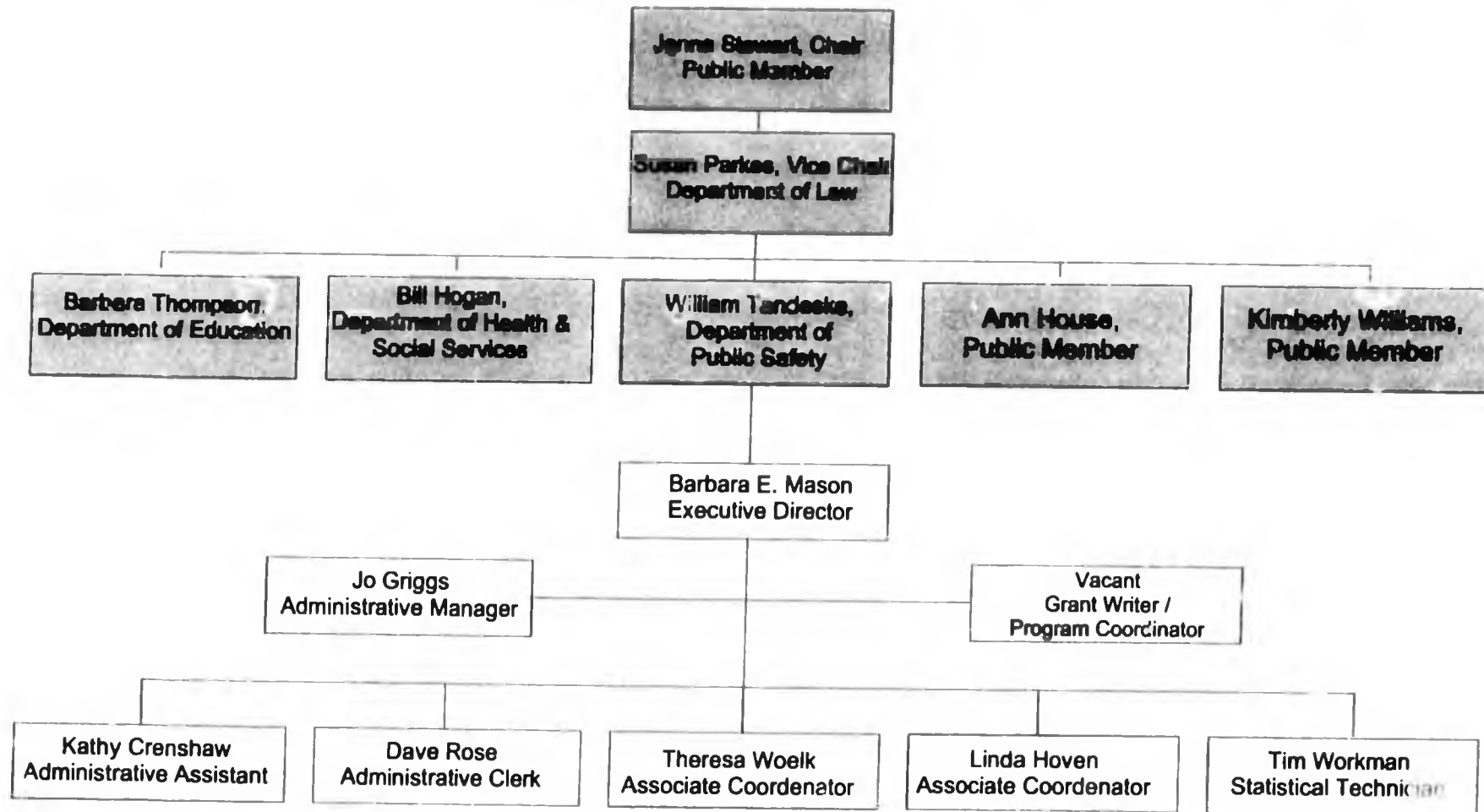
Council Members

Janna Stewart , Chair, Public Member
Susan Parkes, Department of Law, Vice Chair
Bill Tandeske, Department of Public Safety
Barbara Thompson, Department of Education
Bill Hogan, Dept. Health & Social Services
Ann House, Public member
Kimberly Williams, Public Member

Council Staff

Barbara E. Mason, Executive Director
Linda Hoven, Associate Coordinator
Theresa Woelk, Associate Coordinator
Jo Griggs, Admin. Manager
Kathy Crenshaw, Administrative Assistant
Tim Workman, Statistical Technician
David Rose, Administrative Clerk
Sherrie Goll, GTEA Coordinator
Vacant, Grant Writer/Program Coordinator

**DEPARTMENT OF PUBLIC SAFETY
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
FY 2006**



CDVSA FY 2006 Budget

	Total	Programs Victim & BIP & Other Services*	CDVSA
Interagency Receipts			
DHSS SAP/RPE	107,981.00	88,822.00	19,159.00
DHSS TANF	550,000.00	550,000.00	0
DHSS Alcohol	367,200.00	367,200.00	0
DOC (BIP)	68,500.00	0	68,500.00
DOC (PBIP)	106,200.00	98,200.00	8,000.00
 PFD Criminal Funds	 2,585,600.00	 2,585,600.00	 0
Federal			
VOCA	1,311,290.00	1,252,000.00	59,290.00
FVPSA	750,567.00	687,686.00	62,881.00
VAWA	759,000.00	721,100.00	37,900.00
GTEA/Safe Havens	294,966.00	250,966.00	44,000.00
 General Funds	 2,306,700.00	 1,719,492.00	 587,208.00
	<u>Totals 9,208,004.00</u>	<u>8,321,066.00</u>	<u>**886,938.00</u>
 Denali Commission Project	 10,509.00 <u>Totals 9,218,513.00</u>	 0 <u>8,321,066.00</u>	 10,509.00 <u>897,447.00</u>
 Unrealized I/A Auth.	 113,519.00	 0	 0
Unrealized Fed. Auth.	324,068.00	0	0
	<u>Total 9,656,100.00</u>		

*Other Services included VAWA, Training, and Safe Haven Programs

** This is 9.6% of the total funds received from state and federal sources.

The Challenge: Victim Safety in Alaska

A special report from the Alaska Network on Domestic Violence & Sexual Assault
On behalf of 20 member programs and thousands of Alaskan victims of violence

Safety for Alaskan victims of violence is at risk.

The Issue:

Alaska's Domestic Violence and Sexual Assault services are in crisis. Alaska leads the nation in sexual assault, homicides of women and child sexual assault while victim programs are going broke. Decreasing state funds, only small increases in federal funding, limited grant funding for operations and increasing competition for community contributions leave Alaska programs running "in the red" at a time when demand is at an all time high.

Alaska Stats – Way Too High:

- Child sexual assault 6 times the national average
- Rape rate 2.4 times the national average
- Highest rate in the U.S. of men murdering women
- Among the top 5 states in per capita rates of domestic violence
- Over 11,000 Alaskan women and children received Network program services to escape from violence in FY2005
- Over 6,000 incidents of domestic violence were recorded in FY2005



OUR GOAL
*Safety for all
Alaskans*

What do Network programs do to serve Alaskans?

- Save lives
- Respond to over 11,000 crisis calls a year
- Break down isolation of victims and their children
- Provide a safe and healthy environment for victims of violence
- Prevent homelessness
- Help people live free of violence and with hope for their families
- Connect victims and their children with essential needs: housing–employment–child care
- Facilitate victims' access to the protections of Alaska's legal system
- Educate professional groups, community members and children
- Work with communities to end domestic violence and sexual assault
- Prevent future generations from experiencing ongoing abuse

Why are costs increasing?

- More recipients are being served – 41% increase since 2001 (6500 to 11,000)
- Nights spent at shelters and safe homes increased 58% (50,000 to 73,000)
- Facility costs are up –utilities by 15%; insurance & bonding by 30%
- Costs of helping victims travel to safe shelter are up 44%
- Costs of fuel, workers' compensation, payroll taxes and insurance are continuing to increase operational expenses

What about the funding?

- Federal and state funding for victim programs from the Council of Domestic Violence and Sexual Assault has only increased 4% in the last 5 years
- Some Network programs were saved from closure by increased funds for FY2006 operating expenses; the increase came from a minimal 3% overall budget increase and by "defunding" two programs, Victims for Justice and Emmonak Women's Services
- Maniilaq Family Crisis Center: lost all their funding from Dept. of Health and Social Services and did not receive Council funding in FY2006

What are programs doing to cope with the challenge?

- Reduce staff and/or hours
- Cut wages, health insurance, and pension plans (in turn leading to higher staff turn over – 60% in some agencies due to low wages and lack of other benefits)
- Reduce paid holidays, sick and vacation leave
- Apply for all possible grant funding (although most other grant funding cannot be used for operating costs)
- Increase requests for donations, municipal and in-kind supports

What is needed to continue basic safety and support for victims?

- 20% increase (from FY06) to cover shelter and advocate services \$1,439,260
- Fund Emmonak Women's Shelter (FY06 request-not funded) 228,290
- Fund Maniilaq Family Crisis Center (FY06 request-not funded) 354,922
- Total Basic Need \$2,022,472

What will happen with no increase in funding?

- Rural services for women and children are at risk of closure
- Services will be curtailed – advocacy services will be cut, including support to secure housing, child care and employment necessary to support victims' ability to be safe and financially independent of both their abuser and assistance programs
- Homelessness of at-risk women and children will increase
- Transportation to safety from villages/small communities will be reduced, leaving women and in dangerous and life-threatening living situations
- Children will continue to live in abusive environments, putting them at risk for chronic health problems, entry into the child welfare and/or juvenile justice system, and increasing the chance that they will continue the cycle of violence as adults

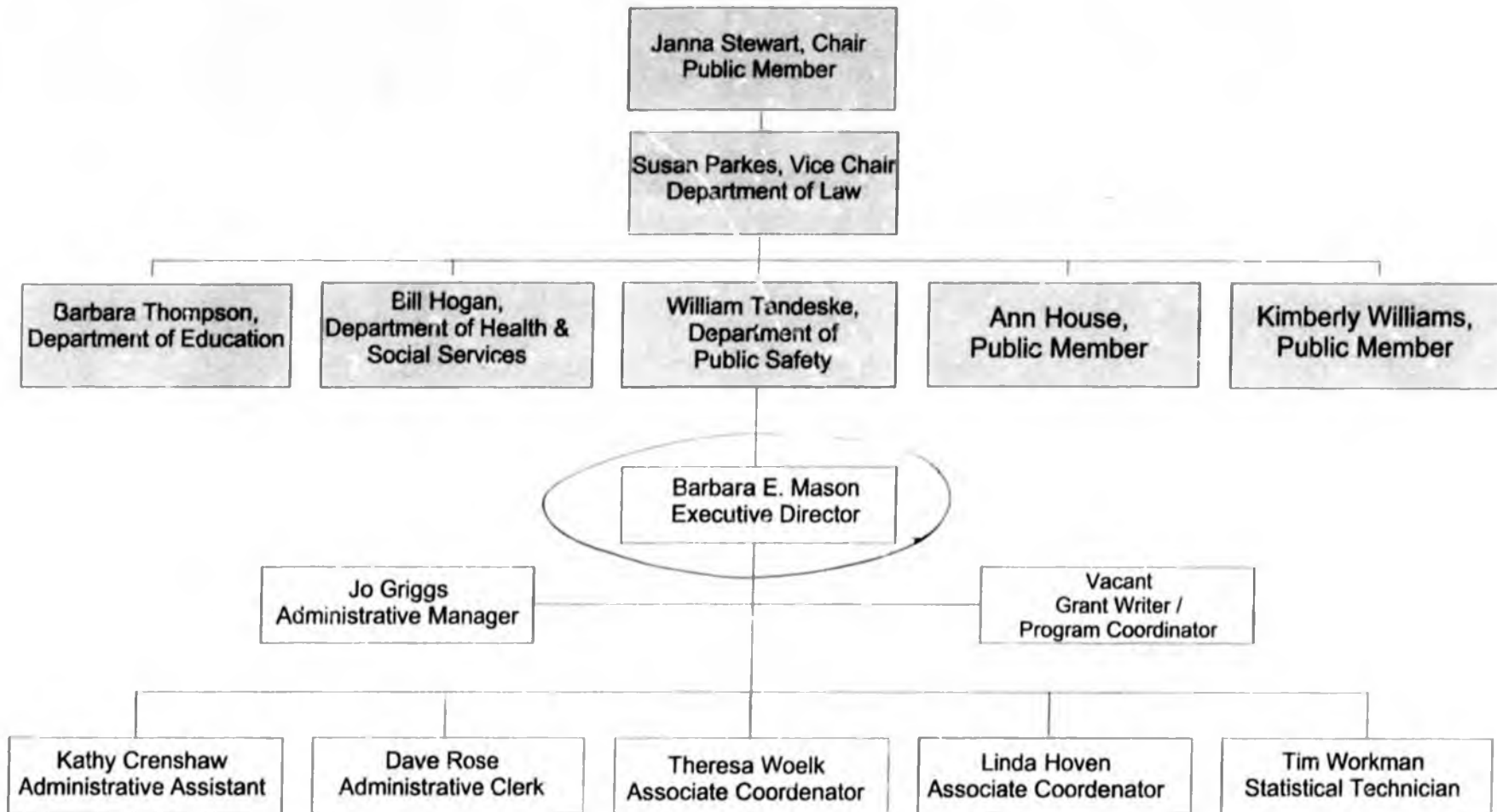
Why invest in services for Alaskan victims of violence?

- Save lives of women and children
- Help keep children out of the child welfare and juvenile justice system
- Relieve pressure on the law enforcement system
- Support victims to be economically stable, working and living healthy lives
- Reduce costs to justice and corrections systems
- Build healthy communities



Peggy Brown, Executive Director
(907) 586-3650

**DEPARTMENT OF PUBLIC SAFETY
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
FY 2006**



CDVSA FY 2006 Budget

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GTEA/Safe Havens	294,966.00	250,966.00	44,000.00
 General Funds	 2,306,700.00	 1,719,492.00	 587,208.00
	<u>Totals 9,208,004.00</u>	<u>8,321,066.00</u>	<u>**886,938.00</u>
 Denali Commission Project	 10,509.00 <u>Totals 9,218,513.00</u>	 0 <u>8,321,066.00</u>	 10,509.00 <u>897,447.00</u>
 Unrealized I/A Auth.	 113,519.00	 0	 0
Unrealized Fed. Auth.	324,068.00	0	0
	<u>Total 9,656,100.00</u>		

*Other Services included VAWA, Training, and Safe Haven Programs

** This is 9.6% of the total funds received from state and federal sources.



2005 Annual Report

Working in Alaska Communities For

Safety

Justice

Advocacy & Education

Violence Prevention



As We Dream, We Are One

©Barbara Lavalley

Alaska Network on Domestic Violence & Sexual Assault

130 Seward Street, Suite 200

Juneau, Alaska 99801

(907) 586-3650

www.andvsa.org

Network on Domestic Violence & Sexual Assault Mission:
To promote, nourish and sustain a collective movement to
end violence in Alaska



Message from the Director

This year's Network on Domestic Violence and Sexual Assault Annual Report tells about the accomplishments and challenges of the Network projects and our member programs in providing victim services to Alaskans. Each day, 24 hours a day, 7 days a week, Network programs are providing safety, support and resource connections to Alaskans escaping and recovering from abuse.

Alaska can be a dangerous place, especially for women and children. We continue to have the highest rate of sexual assault of any state in the nation, with our two largest cities in the top ten on the city list. We remain number one per capita in men murdering women. Child sexual assault is rampant.

As I write this at the end of calendar year 2005, 3 women and a child have been murdered by a husband, a father and a boyfriend in the last 6 weeks.

I invite you to join me in this New Year with the following resolutions:

- I will do everything I can to make sure our policy-makers hear the voices of victims of domestic violence and sexual assault. Pledge with me to remind our elected officials - our voices matter and our votes count!*
- I will work with all the Alaska Network member programs and other agencies in anti-violence campaigns and initiative, knowing that all across the country I will be joined by hundreds of thousands of allies working to "take back the night" for victims of sexual assault.*
- I believe in our shared dream of a world free of domestic and sexual violence, and all other forms of violence, oppression, and intimidation. I see that world, envision it, and work towards creating it. The future belongs to those who believe in the power of their dreams.*
- Above all, I resolve to NOT give in to apathy, to feelings of powerlessness, to a rising sense of depression over the current state of Alaska being #1 in domestic violence related homicide and #1 in the nation on rates of sexual assault. I know that most change is at the local level, and I will join those who take up the challenge of change.*
- I will remember those who have died, those who were displaced, those who continue to suffer in silence, those who are on the road to safety, autonomy and wellness.*

There is much work being done and much remains to be done. For those of you working to end the epidemic of interpersonal violence in Alaska, I hope this report helps inform you and galvanizes you into action to appreciate and join with Network agencies and our community partners in the fight.

Peggy Brown

Executive Director

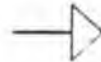
Network Programs Respond to the Challenge

Challenge: Alaska's Stats are Among Highest in Nation



- Over 6,000 reported incidents of domestic violence in 2005
- Alaska has highest rate per capita of men murdering women
- Alaska rape rate is 2.5 times the national average
- Child sexual assault is 3 times the national average

Response: Network Programs Serve Record Numbers in 2005



- Network programs across Alaska provided over 11,000 people with safety and support services – a 41% increase since 2001
- Nights spent at shelters and safe homes increased 58% since 2001 to 73,000.
- Programs answered over 11,000 crisis calls in 2005

The Voices of Network Participants

"Having the shelter has provided me with the tools to learn how to fend for myself. If I had never come here I would probably still be physically and mentally abused. I was forced to stay because I really believed that if I had left that I would lose my children. I later learned from the advocates that it was not so. I learned what to do to protect myself and my children."



"IWC responded quickly with getting us out of the village and with shelter, food and clothing. All away from stress, violence, and of course being put down.

God bless them for being there and I hope people in need would pick up the phone and call if they need it. Once again, I sayanna."

"My husband left me, saying that I was too disabled to be of any use or worth. I went to stay with family where the verbal, mental and physical abuse was turning me into a basket case. My doctor made the arrangements for me to come to the Lee Shore Center. Since coming here I have found good friends and all the support that any one could ask for."

"If there wasn't a place and program as this I honestly don't know where I would be today. If there were more places like this I believe that more women wouldn't have to go through what was not intended for them. Such as physical, verbal and sexual abuse. I've learned finally that I don't need to go through life like that. It is too short. There's more to life than having to go through "Hell" (sorry for that word but it's true)."



"If it wasn't for AWARI, I'm sure I'd be dead."

"The shelter has helped me to be safe and gave me time to think things over. It has shown me that I'm not the only one going through a rough time, and that I'm not alone. It has taught me that help is available and that I can be heard."

Prevention - Stop Violence before It Starts *The DELTA Project*

DELTA means change. The Alaska DELTA Project is a Centers for Disease Control (CDC) funded initiative to prevent intimate partner violence. The Network funds four agencies and communities to participate in the DELTA project. They are SAFE in Dillingham, AWARE in Juneau, SAFE in Sitka, and WW in Valdez.

DELTA Projects use a coordinated community response team to engage many community participants to develop and implement local strategies focused on violence prevention.

2005 DELTA Alaska activities included:

- Promotion of the International White Ribbon Campaign to engage men to work to end violence against women
- Collaboration with Association of Alaska School Boards' Initiative for Community Engagement (ICE) to bring the Assets Framework to our interpersonal violence prevention work
- National violence prevention educators Paul Kivel & Nell Myhand presented a 3 day training for community

team members and service providers on the *Making the Peace* curriculum for youth

- Interpersonal violence prevention expert Donna Garske presented training to community team members on building sustainable prevention efforts in their communities
- 20 community members and advocates from the four DELTA communities attended a CDC sponsored training to learn how to organize their communities around prevention efforts.



Network Programs in Dillingham, Valdez, Sitka and Juneau are leading DELTA programs.



The Council, The Network - What's the Difference?

This question is asked so often that we thought this was a good place to clear it up.

The Alaska Network on Domestic Violence and Sexual Assault (Network), is a statewide nonprofit organization that is a coalition to end violence against women. Created in 1978 by concerned women to address domestic violence in Alaska, it is now comprised of 20 domestic violence sexual assault programs from across Alaska. The Network worked closely with the Alaska Legislature in 1981 to establish the Council on Domestic Violence and Sexual Assault (Council) in the Alaska Department of Public Safety.

The Network provides technical assistance, legal advocacy support, pro bono

attorney connections, training, and resource materials to member programs, attorneys, community organizations and other stakeholders. The Network also works with state and federal policy makers on legislative and other policy issues affecting victims of violence.

The Council coordinates state government response to domestic violence and sexual assault and distributes and oversees funds to local shelters.

The seven member Council includes representatives from the Departments of Law, Public Safety, Education & Early Development, and Health & Social Services. Additionally, three public members are appointed by the Governor for two-year terms who oversee activities of the Council. The Network is

authorized by Alaska statute to recommend applicants for the Council's public seats.

The Network and the Council have worked cooperatively together since 1981 to ensure a comprehensive response to the crimes of domestic violence and sexual assault. Coordinated activities include:

- Co-sponsoring statewide training, conferences and media campaigns
- Providing resource materials
- Advancing legislation to promote victim safety and hold offenders of domestic violence accountable for their actions.

The Legal Advocacy Project

"If you want Peace, work for Justice" Pope Paul VI



Our Goal: Increase the ability of domestic violence and sexual assault victims to access the civil and criminal justice systems

Training for Advocates and Attorneys:

- 1,542 advocates trained in domestic violence and family law since 1996
- Provides the only Continuing Legal Education (CLE) training for attorneys on domestic violence law in AK. In 2005, 68 attorneys and others were trained at the 6th Annual CLE.
- Organized six web and teleconferences in 2005 for continuing training on crucial issues such as trafficking and federal gun laws.
- Trained 80 advocates at our three-day 7th Annual Legal Advocacy Conference in 2005.

Technical Assistance

- 15,120 case consultations provided since 1996 through phone, email, and listserv
- Published and updated information for reference, including the *Alaska Legal Rights Handbook, Domestic Violence Protective Orders, How to Create a State Enforcement, and Manual on Family Law*
- Catalogued a lending library with over 300 legal resource materials
- Publish a bi-annual newsletter
- Maintain a website with legal sources. The site had 79,102 hits since 1998.

Pro Bono Project

- Trained and recruited 202 volunteer attorneys since 1997; 75 were trained in 2005
- Received 833 referrals for legal assistance since 1999 and successfully placed 60% of cases referred with volunteer attorneys
- 53 cases were handled by volunteer attorneys in 2005

Immigration Project

- Provided funding to support the transition and formation of the Alaska Immigration Justice Project (AIJP), which provides representation to immigrant battered women and children



The Training Project

"Knowledge is Power" Francis Bacon

Our Goal: Advocate through Education

Training

- Provided 3543 contact hours of training to 502 advocates and community partners in FY05
- Held regional conference in May for 76 advocates, health care providers and other providers
- Convened series of intensive 40-hour community based trainings for advocates and community partners in Kodiak, Kotzebue, Ketchikan, Cordova and Emmonak
- Provided training for educators, Coast Guard, Air Force, law enforcement, health care, tribal and other community partners across the state

Technical Assistance

- Offer on-going consultation on public health issues pertaining to occurring issues of domestic violence, sexual assault, substance abuse, pregnancy
- Provide technical assistance on community Review participation to advocates and community partners
- Staff Exchange Program to create opportunities for advocates to learn skills and enhance cultural understanding
- Developed Educator ListServ support program educators addressing teen dating violence in the schools

Resource Development

- Published *Getting You and Your Real Tools You Can Use*. This unique kit includes a support group manual and tools designed to help advocates and providers better meet the safety needs of battered women and survivors of sexual assault who are impacted by their own or another's substance use, misuse or addiction
- Developed curricula and audio-visual materials for under-reached populations
- Village participation on shelter boards program continues to promote the development of partnerships between villagers and shelter programs



Report from the Hill 2005 24th Legislative Session

Network staff, member agencies, and Lobbyist Caren Rolanson worked with other victim advocates to support legislation providing additional protections to victims of interpersonal violence. Legislation passed and signed in 2005 includes:

- An expansion of the definition of dangerous instrument used in the commission of a crime. This empowers law enforcement to make the more serious felony charge in cases of strangulation during domestic violence and/or sexual assaults. (HB219)
- Repeat convictions of indecent exposure to a person under 16 is now a felony. (HB91)
- On line enticement of minors is made a felony under Alaska law. It is electronic distribution of indecent materials to minors. (SB149)

During the 2006 2nd Session of the 24th Legislature, the Network will continue to speak for proposed legislation strengthening support for victims including:

- Laws against trafficking of persons and the sex tourism trade (HB 148, HB101)
- Reauthorization of the Council on Domestic Violence & Sexual Assault, retaining the directorate for the Network to make recommendations to the Governor on filling the public seats on the Council (HB 104, SB250)
- Funding Alaska Legal Services Corporation (HB175, SB19)
- Protective orders for sexual assault victims (SB54)
- Increasing penalties for repeat sex offenders and requiring polygraph testing for parolees (SB215)
- Providing adequate funding so programs can sustain their core resources to provide safety to victims of violence

The Network will continue to work to educate legislators and the public about the unintended consequences of SB20, Crimes Against Unborn Children, as currently written. We will encourage lawmakers to address their concern of injury to pregnant women and/or her fetus by increasing the penalties associated with the crime when the victim is pregnant.

Network Programs Make a Difference

This survey from SAFE in Dillingham is representative of the effectiveness of network member programs.

- 80% of the women who used the SAFE shelter said they "know more about what resources and help are available to you and your family and how to access those resources"
- 82% said they are more likely to use those resources after having stayed in the shelter
- 70% said they knew more about legal issues and their rights under the law
- 80% said they are more likely to report abuse to the police or other intervening agencies
- 70% said they felt stronger about their right to be free from violence
- Over half said they are better able to respond to the needs of their children since staying in shelter

"Many thanks for your interest — and for all you do for Alaska's kids."

Legislator to Network Directors, 2005 Session

Alaska Network on Domestic Violence & Sexual Assault
 2005 FINANCIAL STATEMENT

Revenue		Expense	
Federal Grants	\$ 921,013.25	Personnel Services	\$ 502,251.56
CDVSA Grant (for L.A.P.)	198,782.81	Travel	169,094.84
Member Dues	69,021.99	Facilities/Communications	92,592.72
Health Insurance Revenue	3,906.00	Commodities/Supplies	55,805.43
Other Grants	46,927.94	Other Contractual	55,773.06
United Way Strategic Planning	104,530.77	Grants/Contracts	317,820.52
Donations/Fees	1,638.00	Pro Bono - Equipment	55,835.48
Interest Income	1,364.01	United Way Planning to Programs	84,151.61
Other	564.66	Other	16,320.29
Total Revenue	\$ 1,374,749.43	Total Expense	\$ 1,349,645.51



Alaska Network on Domestic Violence & Sexual Assault Staff

Chris Ashenbrenner, Training, Policy & Research Coordinator

Patri Bland, Training Director

Brenda Brown, Office Manager

Peggy Brown, Executive Director

Karissa Demmert, Pro Bono Program (LIST) Coordinator

Josh Edward, DELETA Violence Prevention Coordinator

Jenn King, Family Justice Center Staff Attorney

MK MacNaughton, Legal Advocacy Project Coordinator

Christine McLeod Pate, Pro Bono Program Director - Attorney

Mary Norcross, Financial Administrator

Kari Robinson, Legal Advocacy Project Director - Attorney

Eve Southworth, Legal Advocacy Project (LIST) Coordinator

The Network acknowledges and thanks Barbara Lavallee for allowing use of her artwork to support our work to end interpersonal violence in Alaska.

2005 Member Programs and Affiliates

Alaska Network on Domestic Violence and Sexual Assault

Anchorage

Abused Women's Aid in Crisis (AWAIC)

Judy Cordell, Executive Director

Alaska Family Violence Prevention (Affiliate)

Linda Chamberlain, Executive Director

Alaska Women's Resource Center (AWRC)

Ida Hildebrand, Executive Director

Standing Together Against Rape (STAR)

Anna Fairclough, Executive Director

Victims for Justice (Affiliate)

Susan Sullivan, Executive Director

Barrow

Arctic Women in Crisis (AWIC)

Linda Stanford, Executive Director

Bethel

Indra Women's Coalition (IWC)

Michelle DeWitt, Executive Director

Cordova

Cordova Family Resource Center (CFRC)

Nicole Songer, Executive Director

Dillingham

Safe and Fear Free Environment (SAFE)

Ginger Baum, Executive Director

Fairbanks

Interior Alaska Center for Non Violent Living (IAC)

Brenda Stantill, Executive Director

Homer

South Peninsula Women's Services (SPWS)

Peggy Coleman, Executive Director

Juneau

Aiding Women in Abuse & Rape Emergencies (AWARE)

Saralyn Labachnick, Executive Director

Ketchikan/Soldotna

The IceShore Center

Cheri Smith, Executive Director

Ketchikan

Women in Safe Homes (WISH)

Dragon London, Executive Director

Kodiak

Kodiak Women's Resource Center (KWRC)

Letitia Raub, Executive Director

Metchikaq

Metchikaq Family Crisis Center (MFCC)

Susan Jones, Program Coordinator

Nome

Bering Sea Women's Group (BSWG)

Samara Ross, Executive Director

Panquet/Wasilla

Alaska Family Services (AFS)

Donn Bennice, Executive Director

Seeward

Seeward Community Services (SCS)

Melissa Stone, Executive Director

Sitka

Sitka's Against Family Violence (SAFV)

Chris Bauman, Executive Director

Umanaska

Umanaskans Against Sexual Assault & Family Violence (USAFAV)

M Lynn Crane, Executive Director

Valdez

Advocates for Victims of Violence (AVV)

Marcie Robertson, Executive Director

The Network Board of Directors is comprised of the member agency's directors as listed above.

Remember: There is no excuse for abuse.

Call the National 24 hour toll free Hotline for information and referrals, including connection to Alaska Programs

1-800-799-SAFE (7233) and 1-800-787-3224 (TDD)

State and Tribal Service Maps



**CDVSA
September / 2006**

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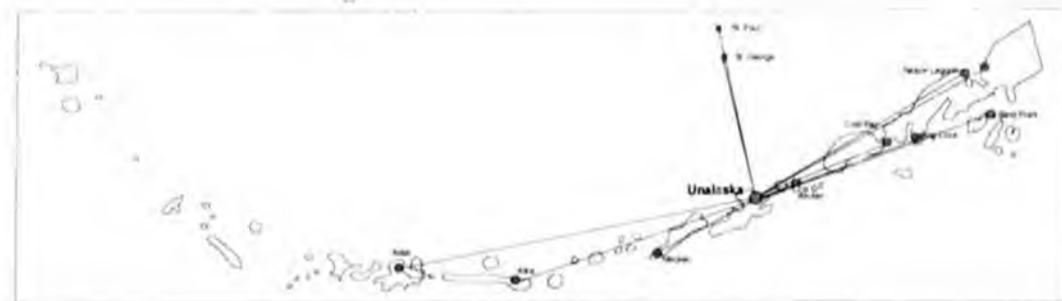
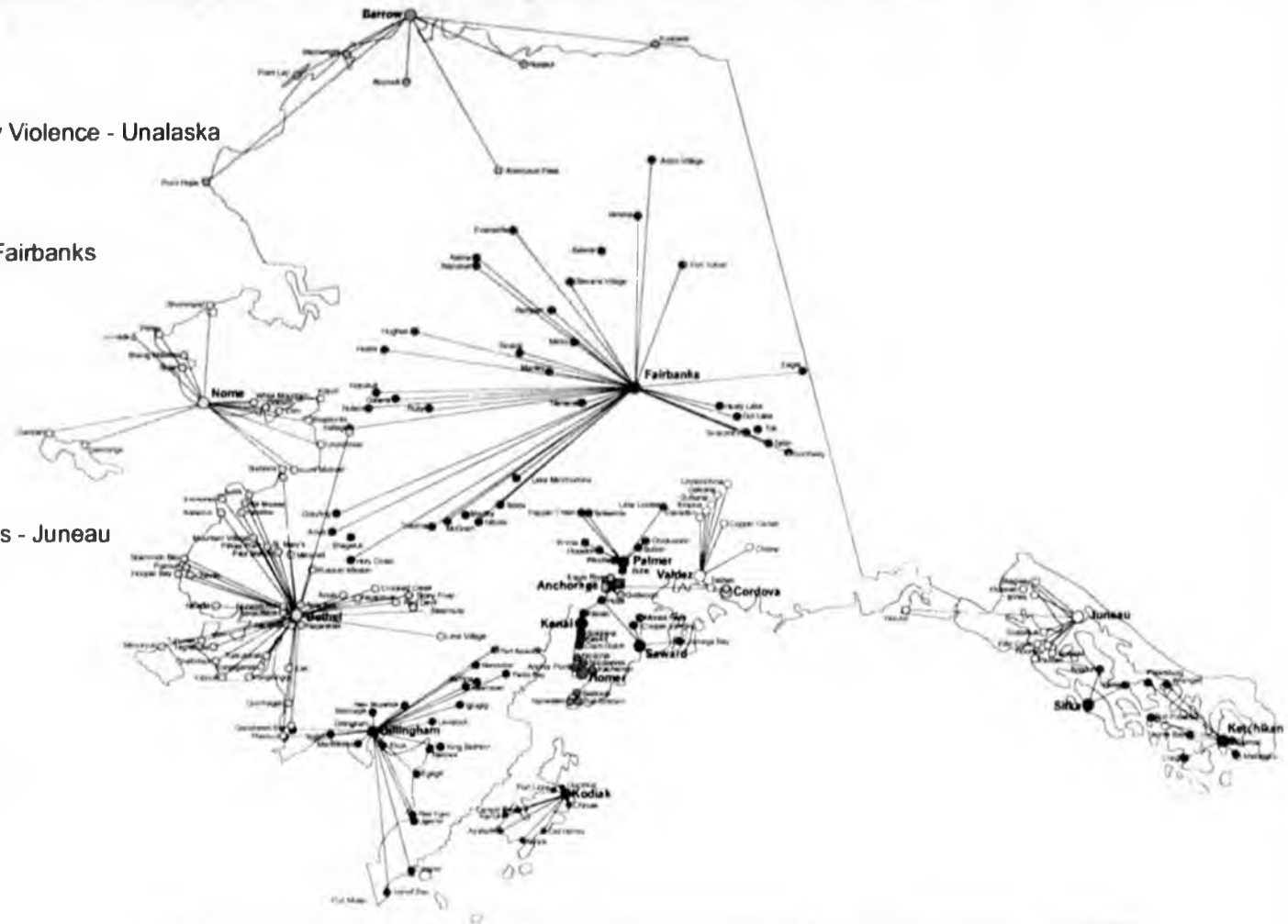
CDVSA Funded Service Provider Catchment Areas Fiscal Year 2006

Shelter Service Providers

- Arctic Women In Crisis - Barrow
- Bering Sea Women's Group - Nome
- Unalaskans Against Sexual Assault and Family Violence - Unalaska
- Tundra Women's Coalition - Bethel
- Seaview Community Services - Seward
- Interior Alaska Center for Non-Violent Living - Fairbanks
- Alaska Family Services - Palmer
- Advocates for Victims of Violence - Valdez
- Safe and Fear-Free Environment - Dillingham
- The LeeShore Center - Kenai
- Women In Safe Homes - Ketchikan
- Abused Women's Aid In Crisis - Anchorage
- Aiding Women in Abuse and Rape Emergencies - Juneau
- Silkans Against Family Violence - Sitka
- South Peninsula Women's Services - Homer

Other Victim Services Providers

- ★ Standing Together Against Rape - Anchorage
- Cordova Family Resource Center - Cordova
- Victims For Justice - Anchorage



Batterers' Intervention Programs Fiscal Year 2006

- Funded Prison Program
- Funded Community Program
- ◐ Non-Funded Program



Alaska Court System

- | | |
|----------------|-----------------|
| Ambler | Kake |
| Anchorage | Kenai |
| Angoon | Ketchikan |
| Aniak | Kiana |
| Barrow | Kobuk |
| Bethel | Kodiak |
| Chevak | Kotzebue |
| Cordova | McGrath |
| Craig | Naknek |
| Delta Junction | Nenana |
| Dillingham | Nome |
| Emmonak | Noorvik |
| Fairbanks | Palmer |
| Fort Yukon | Pelican |
| Galena | Petersburg |
| Gambell | Point Hope |
| Glennallen | Quinhagak |
| Haines | St. Marys |
| Healy | St. Paul Island |
| Homer | Sand Point |
| Hoonah | Savoonga |
| Juneau | Selawik |
| Seward | Unalakleet |
| Shungnak | Unalaska |
| Sitka | Valdez |
| Skagway | Whittier |
| Tanana | Wrangell |
| Tok | Yakutat |



Alaska H&SS-OCS Offices

Anchorage Regional Office

Anchorage Family Services

Southeast Regional Office

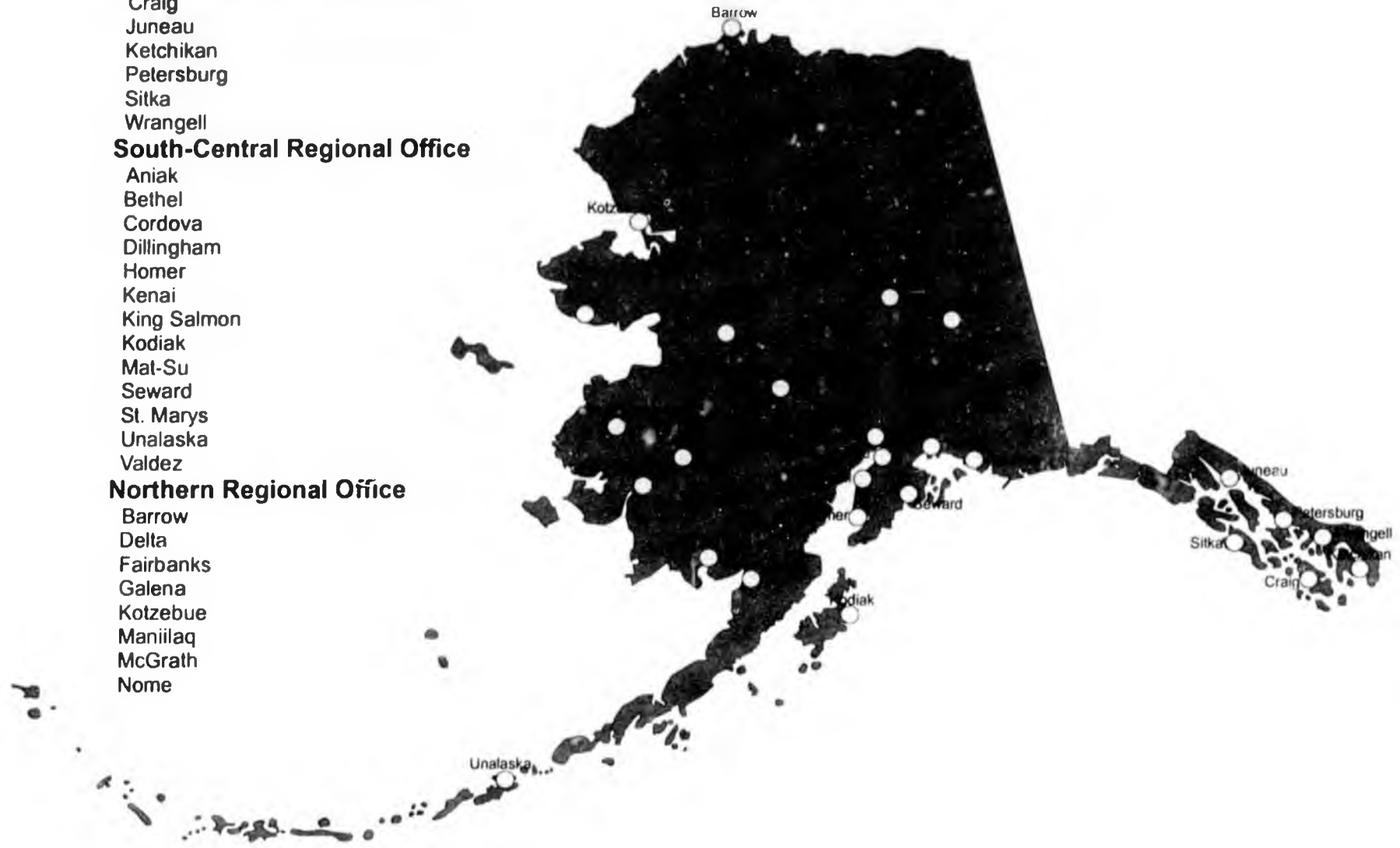
Craig
Juneau
Ketchikan
Petersburg
Sitka
Wrangell

South-Central Regional Office

Aniak
Bethel
Cordova
Dillingham
Homer
Kenai
King Salmon
Kodiak
Mat-Su
Seward
St. Marys
Unalaska
Valdez

Northern Regional Office

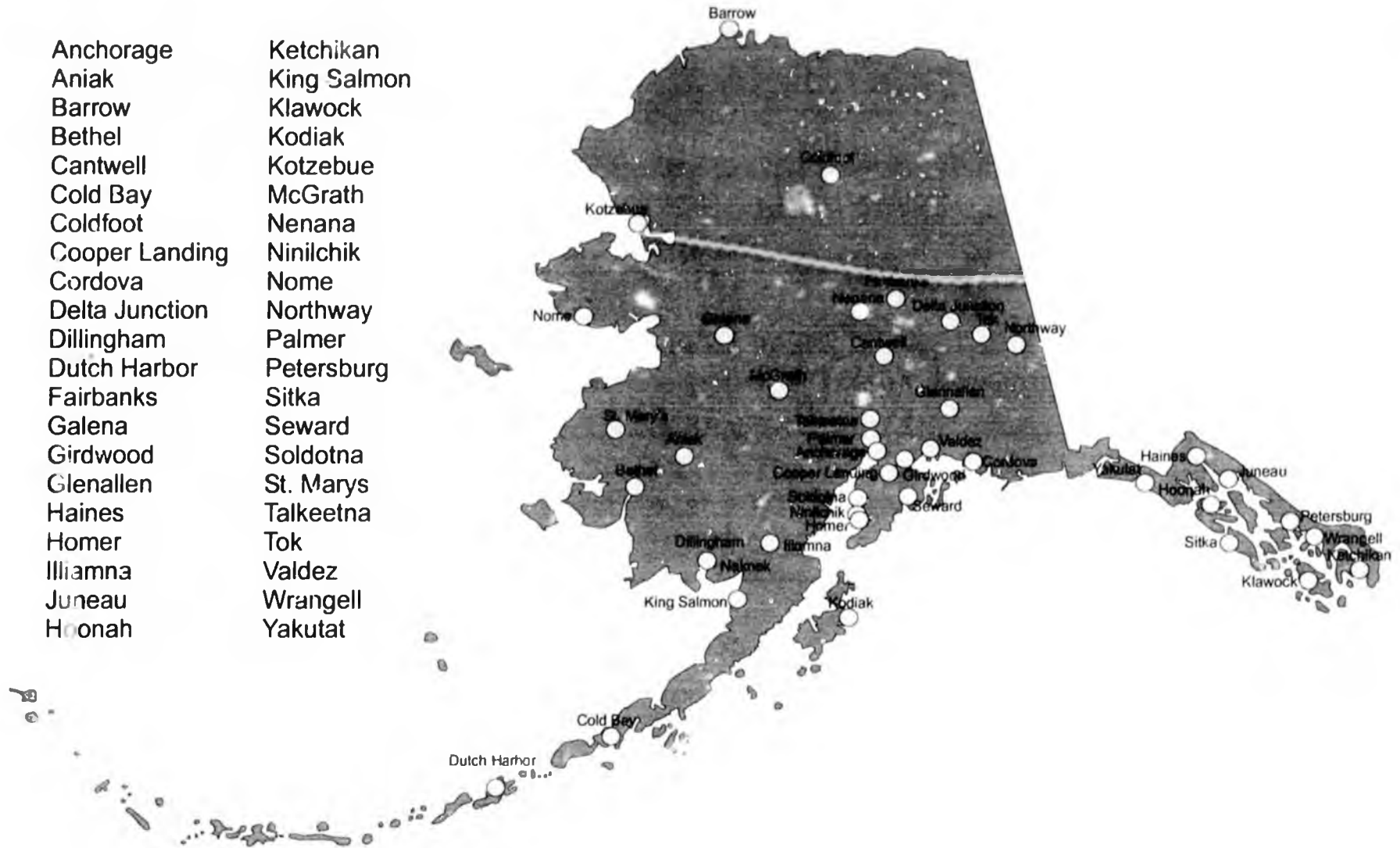
Barrow
Delta
Fairbanks
Galena
Kotzebue
Maniilaq
McGrath
Nome



Alaska State Trooper Post Locations

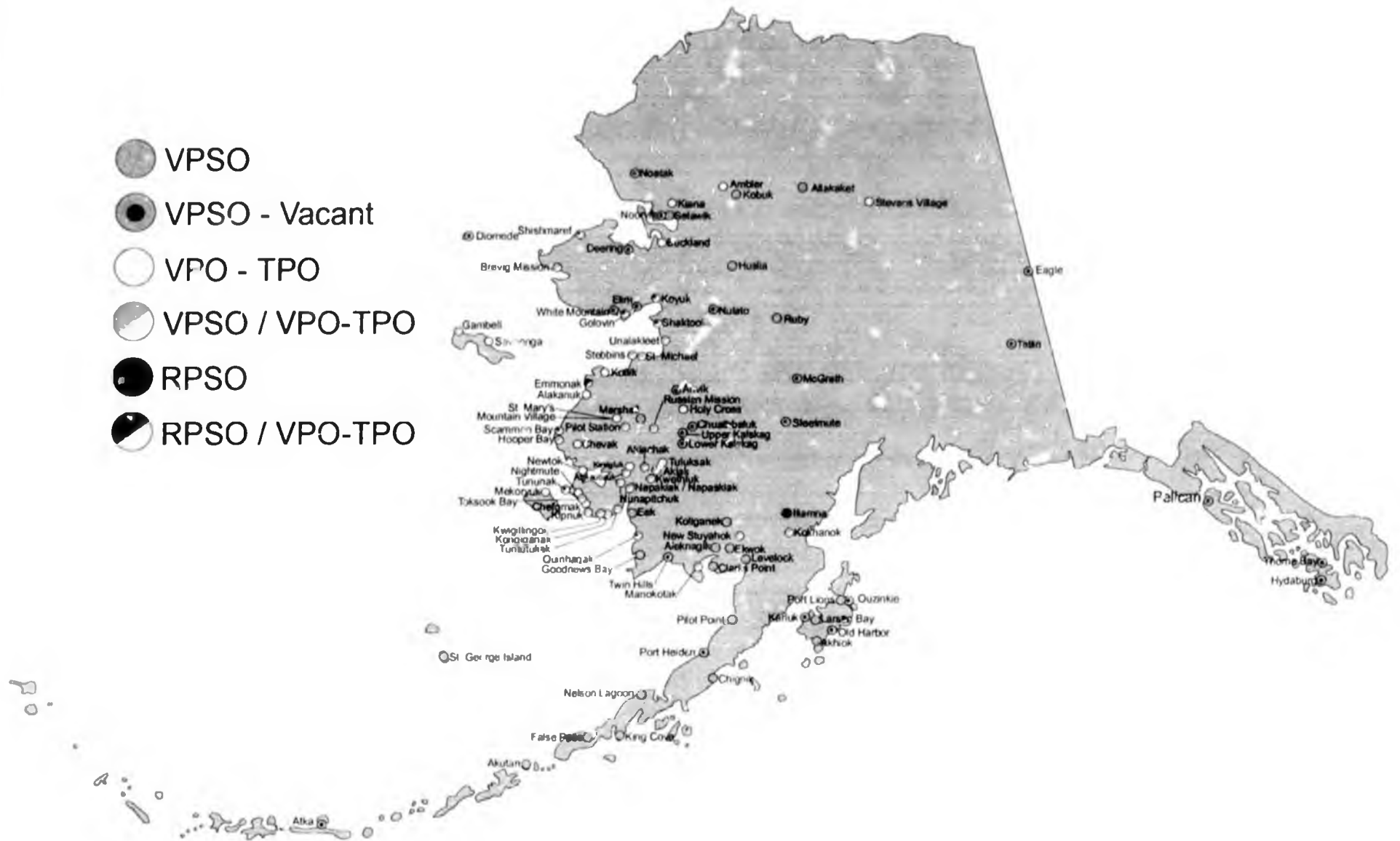
Anchorage
 Aniak
 Barrow
 Bethel
 Cantwell
 Cold Bay
 Coldfoot
 Cooper Landing
 Cordova
 Delta Junction
 Dillingham
 Dutch Harbor
 Fairbanks
 Galena
 Girdwood
 Glenallen
 Haines
 Homer
 Iliamna
 Juneau
 Hoonah

Ketchikan
 King Salmon
 Klawock
 Kodiak
 Kotzebue
 McGrath
 Nenana
 Ninilchik
 Nome
 Northway
 Palmer
 Petersburg
 Sitka
 Seward
 Soldotna
 St. Marys
 Talkeetna
 Tok
 Valdez
 Wrangell
 Yakutat



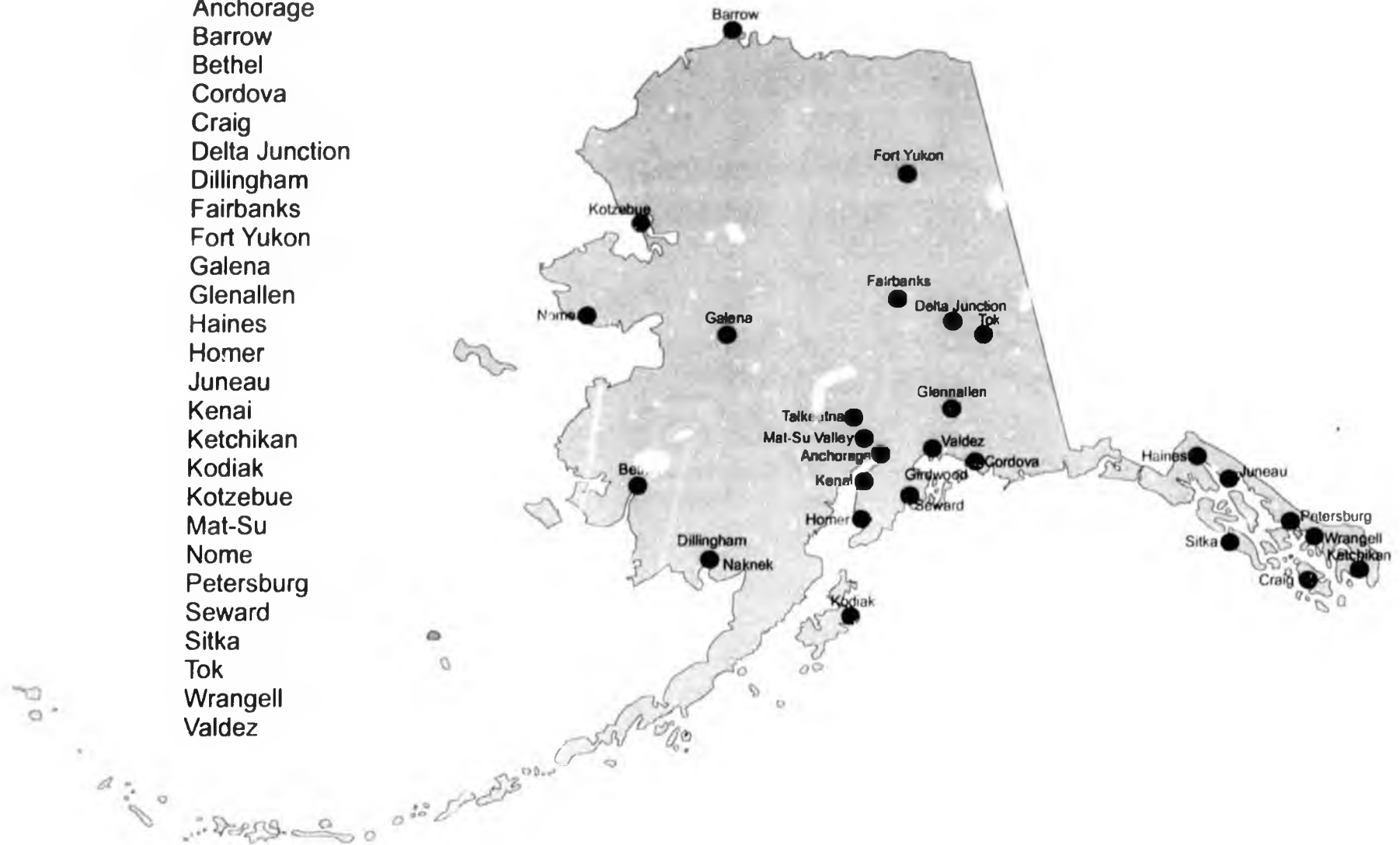
Rural Alaska Law Enforcement

- VPSO
- VPSO - Vacant
- VPO - TPO
- ◐ VPSO / VPO-TPO
- RPSO
- ◐ RPSO / VPO-TPO



Public Health Center Locations

Anchorage
Barrow
Bethel
Cordova
Craig
Delta Junction
Dillingham
Fairbanks
Fort Yukon
Galena
Glenallen
Haines
Homer
Juneau
Kenai
Ketchikan
Kodiak
Kotzebue
Mat-Su
Nome
Petersburg
Seward
Sitka
Tok
Wrangell
Valdez



Statewide Behavioral Health Grantee - Communities

Kotzebue

Manillaq Association

Nenana

Railbelt Mental Health & Addictions

Nome

Norton Sound Health Corp.

Palmer

Daybreak, Inc.

Valley Residential Services

Petersburg

Petersburg Mental Health Services

Sand Point

Eastern Aleutian Tribes Inc.

Seward

Seaview Community Services

Sitka

N.A.T.I.V.E., Inc.

SouthEast Alaska Regional Health Consortium

Youth Advocates of Sitka

Sitka Treatment and Prevention Services

Soldotna

Central Peninsula General Hospital

Alaska Community Mental Health Services

Tok

Upper Tanana Alcohol Program

Tok Area Counseling Center

Unalaska

Iliuliuk Family & Health Services, Inc.

Valdez

Valdez Counseling Center

Wasilla

Alaska Addiction Rehabilitation Services, Inc.

Nugen's Ranch

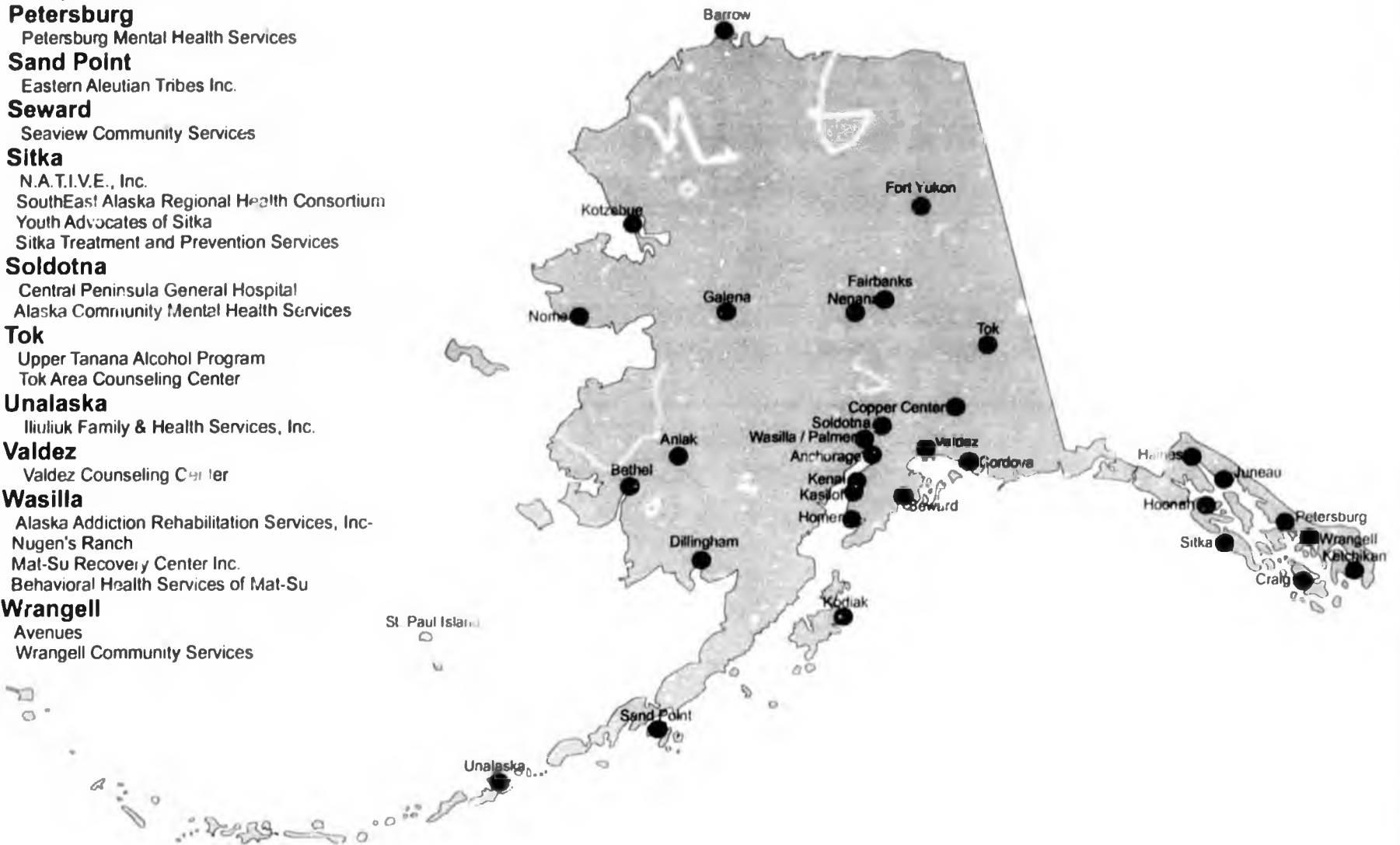
Mat-Su Recovery Center Inc.

Behavioral Health Services of Mat-Su

Wrangell

Avenues

Wrangell Community Services



Statewide Behavioral Health Grantee - Provider List

Aniak

Yukon-Kuskokwim Health Corp.

Barrow

North Slope Borough

Bethel

Yukon-Kuskokwim Health Corp.

Copper Center

Copper River Native Assoc.

Cordova

Sound Alternatives

Craig

C.O.H.O. Mental Health Services

Dillingham

Bristol Bay Area Health Corp.

Fort Yukon

Council of Athabascan Tribal Gov't.

Galena

Yukon-Koyukuk Mental Health & Alcohol Program

Haines

Lynn Canal Counseling Center

Homer

South Peninsula Mental Health Association-DD Pride

Hoonah

Hoonah Indian Association

Kasilof

Ionia, Inc

Kenai

Cook Inlet Council on Alcohol and
Drug Abuse
Central Peninsula Counseling Services
Kenai Peninsula Community Care Center
Kenaitze Indian Tribe

Ketchikan

Ketchikan Indian Corp.
Community Connections
Gateway Center for Human Services

Kodiak

Kodiak Area Native Assoc.
Providence - Kodiak Island MHC
Kodiak Council on Alcoholism - Safe Harbor

Kotzebue

Manillaq Association

Nenana

Railbelt Mental Health & Addictions

Nome

Norton Sound Health Corp.

Palmer

Daybreak, Inc.
Valley Residential Services

Petersburg

Petersburg Mental Health Services

Sand Point

Eastern Aleutian Tribes Inc.

Seward

Seaview Community Services

Sitka

N.A.T.I.V.E., Inc.
SouthEast Alaska Regional Health Consortium
Youth Advocates of Sitka
Sitka Treatment and Prevention Services

Soldotna

Central Peninsula General Hospital
Alaska Community Mental Health Services

Tok

Upper Tanana Alcohol Program
Tok Area Counseling Center

Unalaska

Iliuliuk Family & Health Services, Inc.

Valdez

Valdez Counseling Center

Wasilla

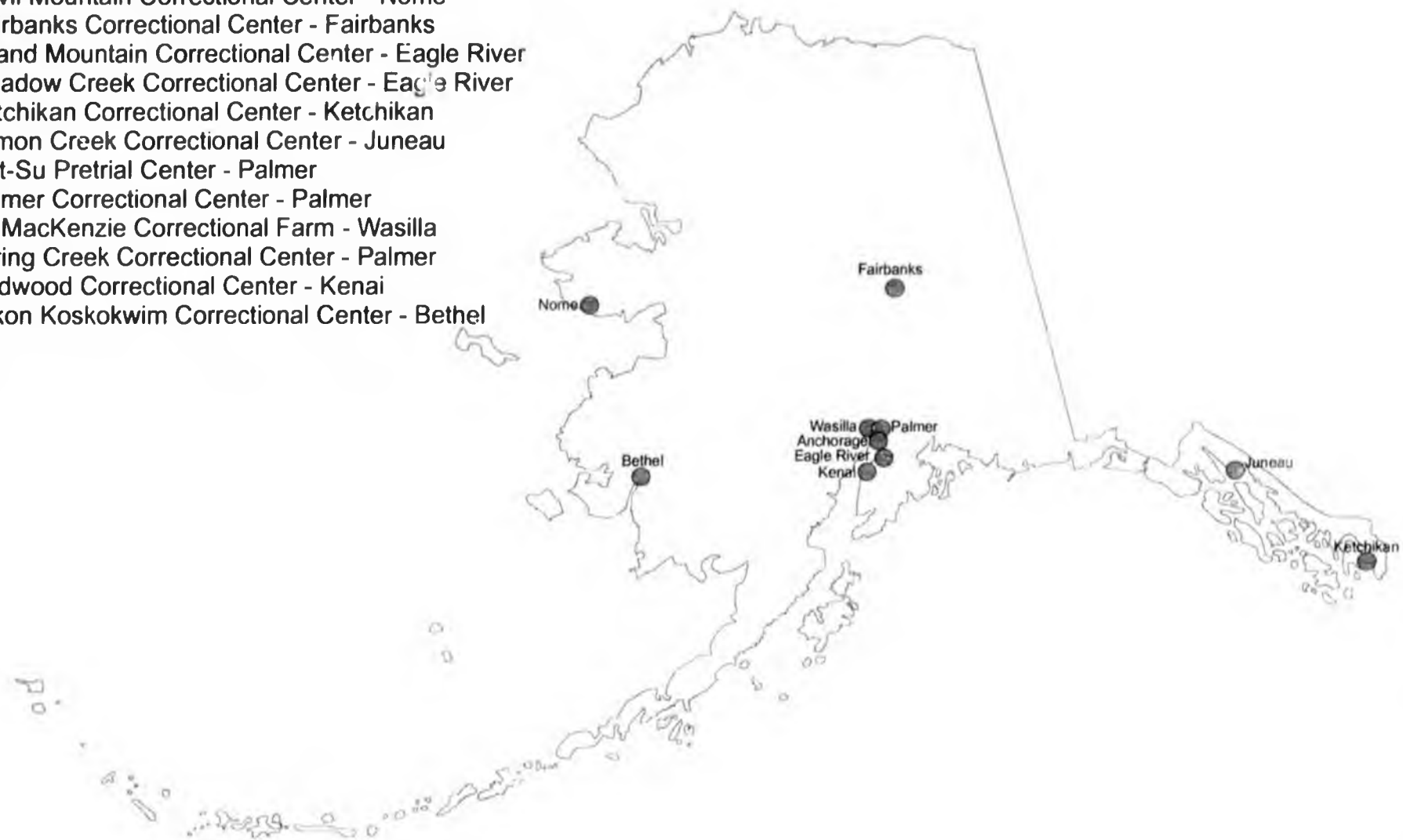
Alaska Addiction Rehabilitation Services, Inc-
Nugen's Ranch
Mat-Su Recovery Center Inc.
Behavioral Health Services of Mat-Su

Wrangell

Avenues
Wrangell Community Services

DOC - Prison Locations

- Anchorage Correctional Complex - Anchorage
- Anvil Mountain Correctional Center - Nome
- Fairbanks Correctional Center - Fairbanks
- Hiland Mountain Correctional Center - Eagle River
- Meadow Creek Correctional Center - Eagle River
- Ketchikan Correctional Center - Ketchikan
- Lemon Creek Correctional Center - Juneau
- Mat-Su Pretrial Center - Palmer
- Palmer Correctional Center - Palmer
- Pt. MacKenzie Correctional Farm - Wasilla
- Spring Creek Correctional Center - Palmer
- Wildwood Correctional Center - Kenai
- Yukon Koskokwim Correctional Center - Bethel



Alaska Native Corporations & Organizations

Arctic Slope Regional Corporation
The Aleut Corporation
Bristol Bay Native Corporation
Bering Straits Regional Corporation
Chugach Native Corporation
Cook Inlet Region, Inc.
Doyon, Limited
Koniag, Inc.
NANA Regional Corporation
Calista Corporation
Sealaska Corporation

Ahtna Regional Corporation



In total, there are 13 Native regional corporation, 168 village corporations, 13 major regional non-profits, 226 traditional/IRA councils, four urban corporations, and Alaska's only reservation, Metlakatla.

NOTE: The parenthetical (IRA) by some Native villages means the village has organized itself under the 1934 Indian Reorganization Act, with a constitution, elections and so on as prescribed there.

AHTNA, Inc

1. Native Village of Cantwell
2. Native Village of Chistochina
3. Chitina Traditional Village
4. Native Village of Kluti-kaah, (aka Copper Center)
5. Native Village of Gakona
6. Gulkana Village
7. Native Village of Tazlina

ALEUT Corporation

8. Native Village of Akutan
9. Native Village of Atka (IRA)
10. Native Village of Belkofski
11. False Pass Tribal Council
12. Agdaagux Tribe of King Cove
13. Native Village of Nelson Lagoon
14. Native Village of Nikolski (IRA)
15. Native Village of Nuiqsut - Pauloff Harbor
16. St. George Island Traditional Council
17. Aleut Community of St. Paul Island
18. Qagun Tayagungin Tribe of SandPoint

ARCTIC SLOPE REGIONAL CORPORATION

19. Village of Anaktuvut Pass
20. Atkasuk Village
21. Native Village of Barrow
22. Inupiat Community of Arctic Slope (IRA)
23. Kaktovik Village
24. Native Village of Point Hope (IRA)
25. Native Village of Point Lay (IRA)
26. Village of Wainwright

BERING STRAITS NATIVE CORPORATION

27. Native Village of Brevig Mission
28. Native Village of Council
29. Native Village of Diomed (IRA), (aka Inalik)
30. Native Village of Elim (IRA)
31. Native Village of Gambell - Golovin
32. Native Village of Koyuk (IRA)
33. Native Village of Mary's Igloo
34. Nome Eskimo Community (IRA)
35. Native Village of St. Michael (IRA)
36. Native Village of Shaktoolik (IRA)
37. Native Village of Shishmaref (IRA)
38. Native Village of Solomon
39. Native Village of Teller
40. Native Village of Unalakleet (IRA)
41. Native Village of Wales (IRA)
42. Native Village of White Mountain (IRA)

BRISTOL BAY NATIVE CORPORATION

43. Native Village of Aleknagik
44. Native Village of Chignik Bay
45. Native Village of Chignik Lagoon
46. Chignik Lake Village
47. Village of Clark's Point
48. Native Village of Dillingham
49. Egegik Tribal Council
50. Native Village of Ekuk
51. Ekwok Village Council
52. Igiugig Village
53. Village of Iliamna
54. Ivanof Bay Village Council
55. Kokhanok Village
56. Native Village of Kongiganak
57. Levelock Village
58. Village of Lower Kalskag
59. Manokotak Village
60. Naknek Native Village
61. Newhalen Tribal Council
62. New Stuyahok Village
63. Nondalton Village
64. Pedro Bay Village
65. Native Village of Perryville (IRA)
66. Native Village of Pilot Point
67. Native Village of Port Heiden
68. Portage Creek Village
69. South Naknek Village Council
70. Traditional Village of Togiak
71. Twin Hills Village Council
72. Ugashik Traditional Village Council

CALISTA CORPORATION

73. Akiachak Native Community (IRA)
74. Akiak Native Community (IRA)
75. Village of Alakanuk
76. Yupit of Andrafski
77. Village of Aniak
78. Village of Atmaultluak
79. Orutsarmuit Native Council, (aka Bethel)
80. Village of Chefornak
81. Chevak Native Village
82. Native Village of Chuathbaluk
83. >Native Village of Crooked Creek
84. Native Village of Eek
85. Emmonak Village
86. Native Village of Georgetown
87. Native Village of Goodnews Bay
88. Native Village of Hooper Bay
89. Native Village of Kasiglik
90. Native Villane of Kipnuk
91. Native Vill of Kongiganak
92. Village of Kotlik
93. Organized Village of Kwethluk (IRA)
94. Native Village of Kwigillingok (IRA)
95. Lime Village
96. Village of Lower Kalskag
97. Native Village of Marshall, (aka Fortuna Ledge)
98. Native Village of Mekoryuk (IRA)
99. Asa Carsarmuit Tribe of Mt. Village
100. Native Village of Napakiak (IRA)
101. Native Village of Napaimute
102. Native Village of Napaskiak
103. Newtown Village
104. Native Village of Nightmute
105. Native Village of Nunapitchuk (IRA)
106. Oscarville Traditional Council
107. Pilot Station Traditional Council
108. Native Village of Pitka's Point
109. Platinum Traditional Village - Quinhagak
110. Village of Red Devil
111. Iqurmuit Tribe (Russian Mission)
112. Native Village of Algaaciq, (aka St. Mary's)
113. Native Village of Scammon Bay
114. Native Village of Sheldon's Point
115. Village of Sleetmute
116. Stebbins Community Association (IRA)
117. Native Village of Toksook Bay
118. Tuuksak Native Community (IRA)
119. >Native Village of Tuntutuliak
120. Native Village of Tununak (IRA)
121. Umkumiut Native Village
122. Village of Kalskag (Upper Kalskag?)

COOK INLET REGION INCORPORATED

127. Chickaloon Native Village
128. Eklutna Native Village
129. Kenaitze Indian Tribe (IRA)
130. Knik Tribe
131. Niniichik Village Traditional Council
132. Village of Salamatof
133. Seldovia Village Tribe (IRA)
134. Native Village of Tyonek (IRA)

DOYON LTD

135. Alatna Village
136. Allakaket Village
137. Anvik Village
138. Village of Arctic Village
139. Beaver Village
140. Birch Creek Village
141. Chalkyitsik Village
142. Circle Native Community (IRA)
143. Village of Dot Lake
144. Native Village of Eagle (IRA)
145. Evansville Village
146. Native Village of Fort Yukon (IRA)
147. Galena Village, (aka Loudon)
148. Organized Village of Grayling (IRA)
149. Healy Lake Village
150. Hughes Village
151. Huslia Village
152. Village of Kaltag
153. Koyukuk Native Village
154. Manley Hot Springs Village
155. McGrath Native Village
156. Native Village of Minto (IRA)
157. Nenana Native Association
158. Nikolai Village
159. Nulato Village
160. Rampart Village
161. Village of Red Devil
162. Native Village of Ruby
163. Shageluk Native Village (IRA)
164. Native Village of Stevens (IRA)
165. Takotna Village
166. Native Village of Tanacross (IRA)
167. Native Village of Tanana (IRA)
168. Telida Village
169. Native Village of Tetlin (IRA)
170. Native Village of Venetie (IRA)

KONIAG, INCORPORATED

- 171. Aklak Native Community (IRA)
- 172. Native Village of Karluk (IRA)
- 173. Native Village of Larsen Bay
- 174. Village of Old Harbor
- 175. Native Village of Ouzinkie
- 176. Native Village of Port Lions
- 177. Shoonaq' Tribe of Kodiak

NANA REGIONAL CORPORATION, INC.

- 178. Native Village of Ambler
- 179. Native Village of Buckland (IRA)
- 180. Native Village of Deering (IRA)
- 181. Native Village of Kiana
- 182. Native Village of Kivalina (IRA)
- 183. Native Village of Kobuk
- 184. Native Village of Kotzebue (IRA)
- 185. Native Village of Noatak (IRA)
- 186. Noorvik Native Community (IRA)
- 187. Native Village of Selawik (IRA)
- 188. Native Village of Shungnak (IRA)

SEALASKA CORPORATION

- 189. Angoon Community Association (IRA)
- 190. Craig Community Association (IRA)
- 191. Craig Community Association (IRA)
- 192. Chilkat Indian Village (Klukwan) (Hasines) (IRA)
- 193. Hydaburg Cooperative Association (IRA)
- 194. Organized Village of Kake (IRA)
- 195. Organized Village of Kasaan (IRA)
- 196. Ketchikan Indian Corporation (IRA)
- 197. Klawock Cooperative Association (IRA) - Kluckwan - Metlakatla
- 198. Petersburg Indian Association (IRA)
- 199. Organized Village of Saxman (IRA)
- 200. Sitka Tribe of Alaska (IRA)
- 201. Skagway Traditional Council
- 202. Wrangell Cooperative Association (IRA)
- 203. Yakutat Tlingit Tribe
- 204. Aukquan Traditional Council

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Introduction

Established within the Department of Public Safety, the Council on Domestic Violence and Sexual Assault (Council) plans and coordinates services to victims and families of domestic violence and sexual assault as well as to the perpetrators of domestic violence and sexual assault.

The Council, in coordination with authorities in the field of domestic violence and sexual assault, develops, implements, maintains, and monitors crisis intervention and prevention programs. This coordination includes contracting with emergency safe shelters, counseling, education/outreach services, and providing technical assistance to programs. The Council also works cooperatively with the Departments of Law, Education and Early Development, Public Safety, Health and Social Services, Corrections and other state agencies and community groups that address the issues of domestic violence and sexual assault. The Council oversees, monitors, and coordinates existing services and develops expanded services and programs to meet the needs of victims of domestic violence, sexual assault, and other violent crimes.

In fiscal year 2005, the Council provided funding to 21 victim service programs and 6 batterer intervention programs in Alaska. Victim service programs provide a full range of services to victims of domestic violence and sexual assault and their families. Programs provide 24-hour emergency support, safe shelter, childcare, counseling, employment information, housing information, legal information, long-range safety planning and accompaniment to medical care. Programs also work within their communities to affect systemic change for responding to victims of sexual assault and domestic violence. Batterer Intervention Programs (BIPs) provide intervention that is focused on victim safety and batterer accountability. These community-based and prison-based programs work in conjunction with the court system and adult probation and parole, as well as victim service agencies within their area.

The Council continues to work with victim advocates, law enforcement, prosecution, corrections, BIP staff, and other important community agencies. Our objective is to increase reporting and safety for victims, to train all of those involved in the community response to victims of both sexual assault and domestic violence, and to hold batterers accountable for their violence. As well as providing funding for these comprehensive programs throughout the state, the Council has taken a lead role in the implementation of the Violence Against Women Act (VAWA) and in a number of other statewide coordination and strategic planning efforts.

Additional work needs to be done to provide victims with long-term support to enable them to build their lives outside of violent relationships and to provide increased services to children who are victims of sexual and physical abuse or who witness violence within their homes. Providing the necessary services to victims and working within the system to affect these changes are the most important aspects of the Council's work.

Missions and Measures Statement

The mission of the Council is to implement a statewide system of services for the protection of individuals and families affected by domestic violence and sexual assault.

The Council:

- Coordinates services with the Departments of Law, Education, Public Safety, Health and Social Services, and other state and community groups dealing with our identified population.
- Collaborates with other state and community programs to address the issues of domestic violence, sexual assault and other violent crimes.
- Seeks funding from federal and state entities in order to fund programs that fit within the guidelines.
- Distributes funds through a Request for Proposals (RFP) process.
- Oversees and audits the funded programs as well as all state certified Batterer Intervention Programs (BIPS).
- Provides training on issues of domestic violence and sexual assault to government agencies and to communities.
- Uses a proprietary database to capture information from funded programs.
- Conducts public meetings on a quarterly basis.

Measures:

- The percentage of continuing clients.
- The percentage of the Council's budget spent on prevention.
- The cost of shelter per night.
- The amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year.
- The incidence of reported domestic violence and sexual assault cases.
- The number of homicides from domestic violence and sexual assault.

Fiscal Year 2005 Accomplishments

Thank you to the Legislature

The Council would like to thank state legislators for their efforts to help improve services to victims of domestic violence and sexual assault. The \$200,000 increase given to the Council during the 2005 legislative session provided a cost-of-living increase to funded programs.

Denali Commission

The Denali Commission, through its partnership with the Council, identified unmet capitol improvement needs across the state in domestic violence facilities. The Council administered the funding provided by the Denali Commission for projects identified in the repair and renovation category.

In administering these funds, the Council worked with the Rasmuson Foundation to assess facilities statewide and developed funding strategies to address serious building safety concerns and code violations that existed in the shelters in Alaska. The Council partnered with the Foraker Group, the Denali Commission, and the Rasmuson Foundation to achieve the best results. The Foraker Group is an Alaskan organization dedicated to assisting private non-profit entities in becoming organizationally sound. In this instance, the Foraker Group is assisting the programs to develop business plans in compliance with the Denali Commission and Rasmuson requirements.

A request was extended to all facilities in Alaska, and twelve projects were initially awarded to facilities in Anchorage, Bethel, Dillingham, Homer, Juneau, Kenai, Ketchikan, Kodiak, Nome, Seward, and Valdez. An additional nineteen projects are in progress. The projects included funding requests for everything from gutters and roofs to computers and bunk beds.

Examples of some of the funded projects:



From this ^

Paving project completed.



To this >

Old Toy Room Area presented safety hazards for toddlers



New Toy Room Storage Safe for Toddlers



New Economical Heaters

AVV CIP Projects

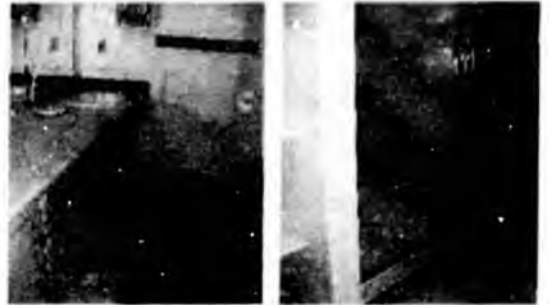
New Bunk Beds with futon bottoms allow for extra sleeping and a place to read and relax



Old Shower and bathroom with moldy carpet and a bath tub with exposed fiberglass



New Bathroom with ADA shower and linoleum floor



Repair, remove and replace guardrail. Build new concrete curb to anchor handrail. Paint four guardrails.

New Data System

ServicePoint, the Council's new data system, has been in use since December 1, 2004. By January 31, 2006, the Council had one full year of information to study and analyze. ServicePoint is a big improvement from the previous MS-Access based system. Every service provider now has the ability to run up-to-date reports on services rendered, client incident information, client issues, and general client demographics. We now have instant access to reporting from all funded victim and batterer service providers.

As of June 30, 2005, when six months of ServicePoint data was available, a total of 4,109 incidents were reported by 3,728 unduplicated clients. Unfortunately, 381 of these clients had been victimized on more than one occasion, some as many as four times during the six month period. During this same time period, Alaska's domestic violence service providers rendered over 210,000 client support services to 3,341 adult women, 1,369 children, and 734 adult men.

This is the first time the Council has had access to reliable up-to-the-minute data reporting. Service providers are now able to update or correct their data as more information becomes available from clients. The flexibility of ServicePoint raises the level of confidence we have in the information used to make important decisions.

Council Tribal-State Forums

Reaching over 500 trainees in the past two years, the Council has successfully completed its first series of Tribal-State Forums to improve victim safety and reduce domestic violence in rural Alaska. Training was given to first responders, including health and law enforcement personnel, and to justice system professionals including attorneys, judges, and magistrates.

502 Individuals Received Training Statewide. 112 Communities Were Served at 8 Forum Sites



- 71 Law Enforcement Personnel
- 19 Prosecutors, Attorneys, Paralegals
- 11 State Court Personnel
- 5 Corrections Personnel
- 57 Victim Advocates
- 86 State and Tribal Social Workers
- 66 Health Professionals
- 38 Behavioral Health Professionals
- 75 Tribal Government Representatives
- 74 Educators, Volunteers, Others



- 19 Communities at Dillingham
- 9 Communities at Barrow
- 25 Communities at Fairbanks
- 3 Communities at Kotlik
- 19 Communities at Ketchikan
- 10 Communities at Kotzebue
- 14 Communities at Nome
- 16 Communities at Bethel

UNIQUE CHALLENGES

- **Law enforcement gaps** in rural Alaskan villages create unique challenges to victim safety and inhibit state and local response to domestic violence.
- **Several days may elapse** before a state trooper can respond to domestic violence calls from rural communities.
- **Troopers must rely on support from community first responders**, including local health and social service providers, elders, victim advocates, and tribal members.

INNOVATIVE SOLUTIONS

- **Reliable working relationships are needed** between state agencies and village residents, village councils, elders, and chiefs to establish effective ways to address justice-related issues at the local level, and to improve judicial and protective responses for rural victims of domestic violence.
- **Education, training and technical assistance** on domestic violence issues are needed by first responders in Alaska Native villages to overcome barriers to safety and law enforcement.

THE TRIBAL-STATE FORUM TRAINING PROJECT

- **Quality education and regional response coordination** were key elements at each forum. The trainings were approved for up to 15 hours of continuing education units (CEU) by the Alaska Council on Chemical Dependency Professionals Certification, the Alaska Board of Social Work Examiners, the Alaska Board of Professional Counselors, and the Alaska Police Standards Council. In addition, 15 hours of continuing medical education (CME) units were approved by the Community Health Aide Program Certification Board, and 12 hours of CME by the Section of Community Health and Emergency Medical Services.
- **Written materials and interactive training sessions** gave information on fundamental dynamics of domestic violence, specific effects on children, interaction between chemical dependency and domestic violence, state laws on domestic violence, victims' rights and protective orders, full faith and credit, tribal judicial response, cultural competency when serving Alaska Natives, issues specific to elder abuse, and batterers' accountability programs.
- **Training manuals** produced to accompany the training were designed to be useful community resources for any local first responder.
- **Online Reports** on each forum were developed and posted on the Council's website at <http://dps.state.ak.us/cdvsa/asp/TribalStateForum.asp>. These reports include all demographic information, agendas, photos, work session results, and participant evaluation data.



FUTURE INITIATIVES

- **The Council has applied for continuation funding** for this project from the Office of Violence Against Women at the U.S. Department of Justice.
- **Based on community requests, the second series of rural trainings** will focus on improving legal advocacy for victims navigating the civil and criminal justice system and on safety planning for victims of violence, especially those who live in communities without local law enforcement. The project will also support training and technical assistance in the development of tribal judicial responses to domestic violence. An additional component of the project will continue the effective system of court-based legal advocates initiated by the Alaska Court System. Combined, these initiatives will significantly improve victim safety and increase the quality of information for vulnerable victims who use of the justice system.

Council Strategic Planning Goals

At the September 2005 Council strategic planning meeting, the Council initiated several projects in order to enhance domestic violence and sexual assault services. The Council hopes to work closely with the Alaska Network on Domestic Violence and Sexual Assault (ANDVSA) on several of these projects.

- In order to enhance the Council's ability to pursue federal and other funding sources, the Council has reclassified one of the associate coordinator positions as a grant writer position. This position will be filled with an experienced grant writer who is familiar with the domestic violence and sexual assault field.
- The Council is in the process of seeking funds to provide grant writing and skill building training. The intent is to bring technical specialists from the Office of Violence Against Women to Alaska to educate all interested parties on the grant writing requirements for each funding source.
- The Council would like to partner with ANDVSA and other interested parties to review Batterer Intervention Program (BIP) issues. One idea is to look at options for providing accessibility to BIP programs throughout the state. Another is to review certification issues, which include data collection, program training, certifying individuals, research, and outcome measures.
- The Council would like to address data issues by reviewing what data currently exists across the state. Data is useful for writing grants, identifying trends, and measuring outcomes. The Council would also like to provide training for the executive directors of funded programs on the reports they can create using the ServicePoint data system.
- The Council would like to build on the successful Grants to Encourage Arrests (GTEA) Tribal-State Forum training by developing a second program to address the requests of the training participants, with particular attention to the needs of villages that have few resources.

Victim Services Data

Alaska's victim service programs are required to submit monthly information on client services. From this data, the Council can provide statistical information on client demographics, incident types, and services rendered.

Total Clients Served	Total
A. Adults	6,567
Female	5,349
Male	1,135
Transgender	1
Never Specified	82
B. Children	2,226
Female	1,298
Male	924
Transgender	0
Never Specified	4
C. Total (A+B)	8,793

During fiscal year 2005, Alaska shelters provided services to 8,793 clients as shown in the chart above. The following chart shows the service types provided by the programs:

Service Count	Total Provided
Child Care	12,136
Clothing & Food	3,660
Crisis Intervention	10,069
*CSSD Referral	236
DV/SA Program Referral	2,058
Group Meeting	26,389
Individual Meeting	26,553
Information/ Referral	20,104
Intake Assessment/Orientation	5,084
Legal Advocacy	10,422
Medical Advocacy	7,422
OCS/APS Referral	1,427
Personal Support	146,947
Protective Order Filed	1,262
Public Assistance Referral	1,523
Safety Check	10,565
Safety/Lethality Assessment	7,045
Schools/Education Referral	2,634
Shelter/Safe House	70,281
Transportation	12,312
Tribes/Tribal Reps.	600
Other	17,173
Totals	381,729

*Child Support Services Division

Clients served by age and gender:

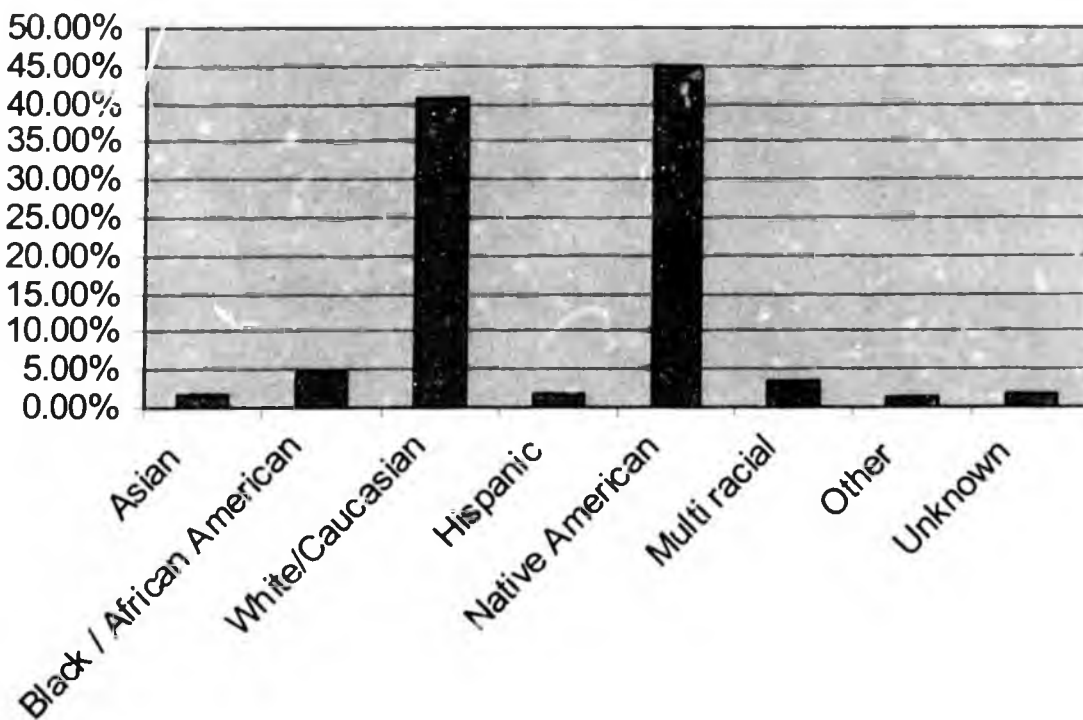
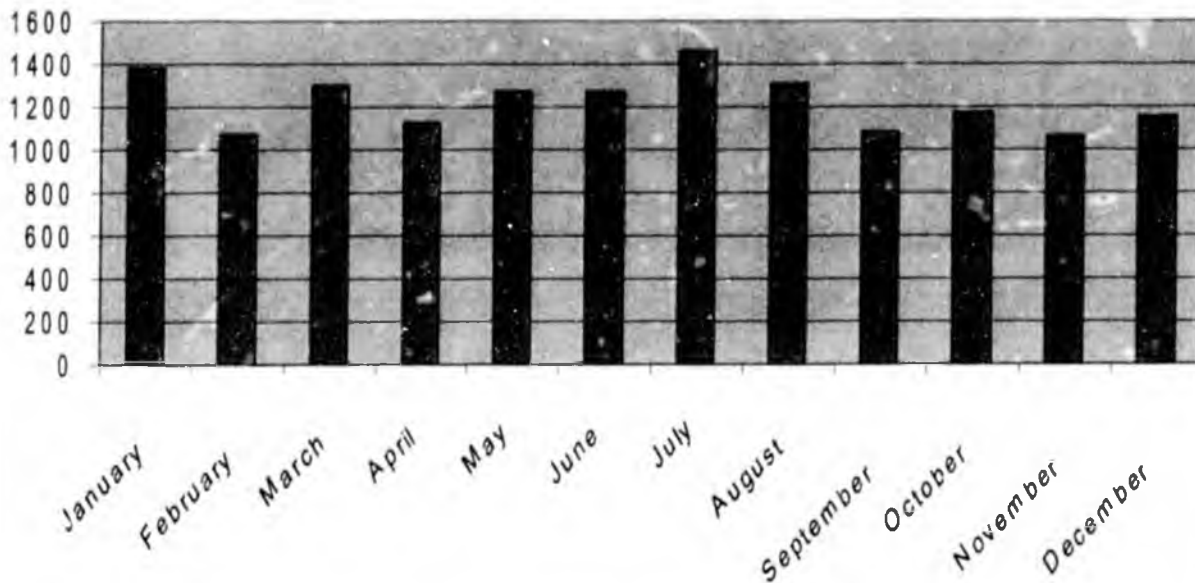
Clients Served	Children							No DOB	Total
	0 - 5	6 - 12	13 - 17	18 - 30	31 - 50	51 - 61	62+		
Never Specified	1	2	1	14	12	4	0	52	86
Male	438	330	155	411	607	72	24	21	2,058
Female	447	414	424	2,155	2,653	419	81	41	6,634
Transgender	0	0	0	0	0	1	0	0	1
Unknown	0	0	0	0	0	0	0	0	0
Total	886	746	580	2,580	3,272	496	105	114	8,793

Incident types are reported by region. The "Crisis Intervention" category is from the old data system. It includes all other types of crime not covered in the "Other Violent Crime" category.

Primary Incidents by Region							
	Anchorage MatSu	Gulf Coast	Interior	Northern	Southeast	Southwest	Totals
Adult Molested as a Child	5	1	0	0	2	1	9
Assault	27	2	2	30	2	9	72
Child Physical Abuse	5	6	4	4	3	14	36
Child Sexual Abuse	540	39	43	63	49	242	976
Crisis Intervention (old database only)	95	4	0	3	4	21	127
Domestic Violence	2,000	848	637	803	784	961	6,033
DWI / DUI Victim	1	1	0	0	0	3	5
Elder Abuse (victim 60+years of age)	1	1	0	2	1	5	10
Incest (old database only)	86	0	0	1	0	0	87
Other Violent Crime	55	3	2	4	1	4	69
Robbery	2	0	0	1	3	0	6
Sexual Assault (adult)	302	49	53	26	49	37	516
Stalking Count	2	10	6	2	9	95	124
Survivor of Homicide Victim Count	10	1	0	2	1	4	18
Unknown	24	21	14	6	6	8	79
total	3,155	986	761	947	914	1,404	8,167

This is a review of four years of data from July 1, 2000 to July 1, 2004, which identifies the months the incidents occurred. During this four year period there were 32,597 incidents reported.

Incident Trend by Month of Incident



Homicides Occurring in FY05



VICTIMS' VOICES

While the data shows the extent of the problem and the services the programs are providing, it is even more compelling to hear about the individuals who actually received services.

Many of the success stories below would have a very different outcome without the support and knowledge of the programs.

- **A woman was shot in the head by her boyfriend, who then took her to the emergency room the next day with a burglary story. She recovered enough to tell the real story and he was convicted. She has long-term memory loss and motor skills deficit. Last spring when he got out of jail, she entered the shelter. When the offender returned home, he did not report in to his probation officer and began looking for her. The Alaska State Troopers were looking for him, but they just missed him at the local public assistance office where he had tried to get her address. At that point, she decided it might be best to relocate for her own safety. The shelter program facilitated her transfer. She has kept in touch and is getting services from the DV service provider in her new location. The woman is also having surgery to remove the bullet from her head.**

- **An individual from a religious community brought a woman to the DV/SA program.** Her husband had burned all of her clothing, destroyed all of her identification, and attempted to push her over a cliff in a trailer where he thought she was hiding. The program found safe shelter for her, assisted her in obtaining a protective order, provided clothing, helped her get a new mailbox, assisted in acquiring duplicate identification, obtained funding through the mental health program to get her emergency medication and immediate crisis counseling, and helped her register for public assistance. The program worked with the victim's community contacts to ensure that no information was released about the victim.
- **A 16-year-old Native girl in a rural community who had been drinking with peers** was sexually assaulted and left outside her home half-dressed. Family members contacted the agency. The rural advocate went out to the village and worked with the victim and her mother for nearly a year. The advocate provided counseling, support, information, and referrals. The advocate served as a liaison between the victim and the district attorney's office to ensure the victim understood her rights and the legal process. The advocate assisted the victim and family with completion of crime victim compensation forms to finance their relocation. The advocate also assisted with referrals to support services in the new community. The advocate remains in monthly telephone contact with the victim, who reports that she has since enrolled in school, found a job, and is happy.
- **A victim who was sexually assaulted by a man who was married to her co-worker** went to the local victim service provider for assistance. Both the victim and assailant were well known in the community and the details of the case, including things that weren't true, circulated rapidly throughout the town, leaving the victim particularly vulnerable, humiliated, and at risk of coercion. With the support of the program, she was able to persist and cooperate with the police investigation. She had a thorough forensic exam, obtained a protective order to keep the accused away from her, and refused to bow under pressure from her co-workers and others to 'drop' the charges. The case was brought to trial and the offender was found guilty on all charges.
- **A client with a three-year history of documented abuse was in need of support** during the sentencing of her former partner. With the permission of the victim, advocates worked with the district attorney's office to encourage the judge to sentence the perpetrator as a "worst offender." Advocates worked with the victim to help her write the victim impact statement and supported her in her struggle to have the strength to speak in court as to the horrors she and her children had experienced at the perpetrator's hands.

Thousands of individuals are provided essential services by domestic violence and sexual assault programs throughout the state that receive funding from the Council. These programs help some victims to maintain their employment and standing in their community and others to become contributing members in our communities.

Victim Service Programs

The Council provides funding for various victim service programs in order to address the needs of victims throughout the state of Alaska. The majority of the programs are crisis intervention programs for victims of domestic violence and sexual assault. The purpose of crisis intervention programs is to provide services, information and support to victims to enable them to make informed choices for themselves and their families.

The majority of violent crimes are between individuals who know each other; stranger violence is relatively infrequent. The relationship between the victim and the perpetrator complicates a victim's response to a crime. Victims of stranger violence don't have a vested interest in protecting their perpetrators. Perpetrators who are in continuing relationships with victims can also be loving and caring. Because of this behavior, victims may make excuses for their partners' criminal behaviors and believe that their partners will change and no longer be abusive. Unfortunately for victims, perpetrators are unlikely to change their behavior unless there is some type of intervention. In addition, the relationship between the victim and the perpetrator usually means that there is a pattern of abuse before the violent behavior comes to the attention of the legal system. It is interesting to note that for victims, the immediate crisis may not be the most dangerous incident they have experienced; it may just be the last incident. Programs that work with victims have an understanding of these dynamics and recognize that it takes time for victims to make changes in their situation.

The Council funds sixteen shelter programs. These programs provide a variety of services including shelter, crisis intervention, advocacy, legal advocacy, children's services, case management, education, information and referral, counseling, and support groups. Most of the shelters are located in regional hub communities and provide outreach services to the communities in their catchment area, which can be as few as three villages or as many as 56. Outreach to these communities includes establishing safe houses within villages, working with the community leaders, and providing education and training.

Three victim advocacy programs provide counseling and advocacy for victims of crime. Two of these work with the villages in their areas to set up safe houses for the protection of victims. The third also provides a full array of counseling services for women in the areas of pregnancy, health, parenting, career development, and training.

One program that receives funds from the Council specializes in serving and advocating for co-victims of homicide victims (family members, friends, co-workers and neighbors) and victims of other violent crimes (assault, robbery, and burglary). This program provides crisis intervention, grief support and education, advocacy, court accompaniment, information and referral, and private memorial services for victims of homicide.

One program specializes in working with sexual assault victims. This program provides crisis intervention, safety, medical support, police and court accompaniment, children's services, information and referral, individual counseling, support groups, and educational presentations for schools and community organizations.

In the area of sexual assault it is important to note that:

- According to the Federal Bureau of Investigation, Alaska consistently has the highest rate of sexual assault in the nation, with a sexual assault rate that is 2.5 times higher than the national average and a child sexual abuse rate that is 6 times higher than the national average.
- According to anecdotal reports from the Council programs, sexual assault victimization among females, including children, is nearly universal in many of the rural areas.
- Sexual assault is *the unspoken crime* and one of the most underreported crimes. Research suggests that only one in six rapes are reported to law enforcement.
- Most sexual assaults are committed by non-strangers.
- Though both males and females are victims of sexual assault, Bureau of Justice statistics indicate that female victims accounted for 89% of all completed and attempted reported sexual assaults between 1992 and 2000.
- One out of every five adult women, or nearly 44,000 adult women in Alaska, has been the victim of **forcible** rape sometime in her lifetime.
- More women have suffered sexual assault than wear glasses or contact lenses.

The Council receives sexual assault prevention funds from the Centers for Disease Control and Prevention through a population-based grant administered through the Alaska Department of Health and Social Services, Division of Public Health. In fiscal year 2005 the Council allocated this grant, with a small amount for Council staff costs, to Alaska's only designated rape crisis center, Standing Together Against Rape (STAR), which is located in Anchorage. All other Council-funded victim service programs in the state provide rape crisis and sexual assault prevention education with other funds received through the Council.

The Council collaborates with other agencies in Alaska to increase the reporting and consequent prosecution and conviction of sexual assault crimes. It is through these efforts that the overall rate of sexual assault will be reduced and Alaska will become a healthier state.

Victim Service Programs Catchment Areas

To best serve the victims in the state of Alaska, each victim service program has a catchment area. A map showing the locations of the victim service programs and their catchment areas follows.

Since it is not possible to have shelters in every village, all victim service programs provide some outreach services to other communities in their catchment areas. It is considered outreach if there is a formalized system in place to contact a village on a regular basis. The purpose of outreach is to work with the village community to provide training, resources, and information to address the issues of violence in the community.

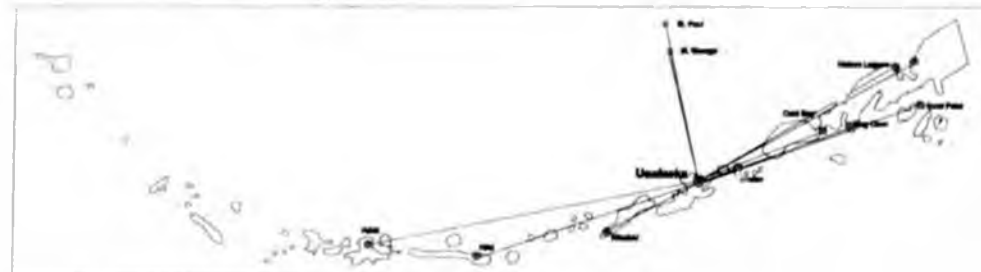
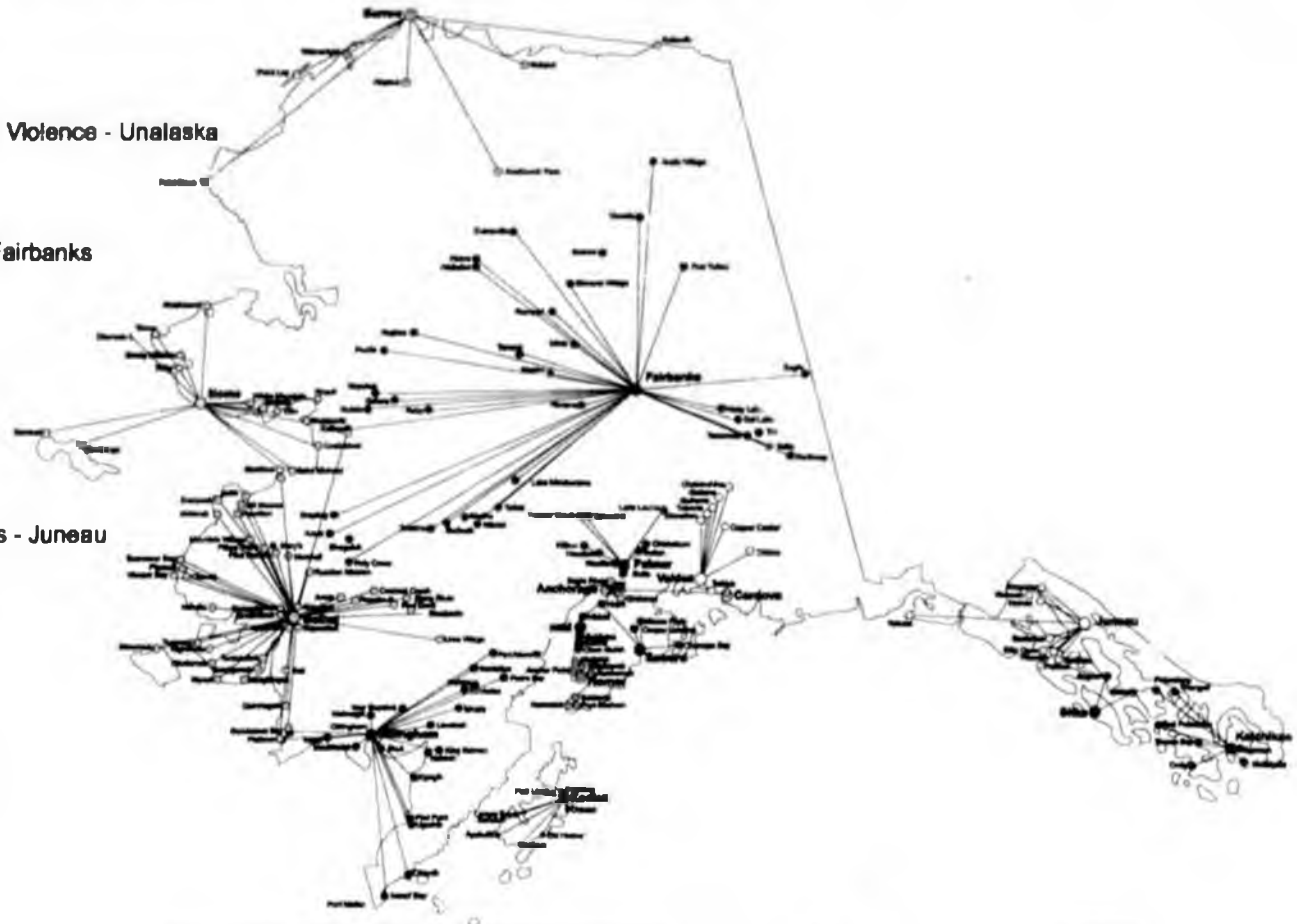
CDVSA Funded Service Provider Catchment Areas FY2005

Shelter Service Providers

- Arctic Women In Crisis - Barrow
- Bering Sea Women's Group - Nome
- Unalaskans Against Sexual Assault and Family Violence - Unalaska
- Tundra Women's Coalition - Bethel
- Seaview Community Services - Seward
- Interior Alaska Center for Non-Violent Living - Fairbanks
- Alaska Family Services - Palmer
- Advocates for Victims of Violence - Valdez
- Safe and Fear-Free Environment - Dillingham
- The LeeShore Center - Kenai
- Women In Safe Homes - Ketchikan
- Abused Women's Aid In Crisis - Anchorage
- Aiding Women in Abuse and Rape Emergencies - Juneau
- Sitkans Against Family Violence - Sitka
- South Peninsula Women's Services - Homer

Other Victim Services Providers

- ★ Standing Together Against Rape - Anchorage
- Cordova Family Resource Center - Cordova
- Victims For Justice - Anchorage



LIST OF CITIES AND VILLAGES IN CATCHMENT AREAS

Alaska Family Services – Palmer

Palmer, Wasilla, Lazy Mountain, Butte, Sutton, Chickaloon, Glacier View, Lake Louise, Knik, Big Lake, Meadow Lakes, Houston, Willow, Caswell, and Trapper Creek

Advocates for Victims of Violence – Valdez

Tatitlek, Chitina, Kenny Lake, Copper Center, Glennallen, Nelchina, Tazlina, Gulkana, Gakona, Chistochina, Tolsona, and Valdez

Abused Women's Aid in Crisis - Anchorage

Anchorage, Eagle River, and Girdwood

Aiding Women in Abuse and Rape Emergencies - Juneau

Juneau, Haines, Skagway, Hoonah, Tenakee Springs, Gustavus, Pelican, Elfin Cove, Yakutat, and Klukwan

Alaska Women's Resource Center – Anchorage

Anchorage and Eagle River

Arctic Women In Crisis – Barrow

Anatuvuk Pass, Atkas, Kaktovik, Nuiqsut, Pt. Hope, Pt. Lay, and Wainwright

Bering Sea Women's Group – Nome

Brevig Mission, Diomede, Elim, Gambell, Golovin, Koyuk, St. Michael, Savoonga, Shaktoolik, Shishmaref, Stebbins, Teller, Unalakleet, Wales, and White Mountain

Cordova Family Resource Center – Cordova

Cordova, Cheriega, Icy Bay, and Tatitlek

Emmonak Women's Shelter - Emmonak

Emmonak, Alakanuk, Nunam Iqua, Kotlik, and Mountain Village

Interior Alaska Center for Non-Violent Living – Fairbanks

Fairbanks, Telida, Tetlin, Tok, Takotna, Venetie, Arctic Village, Shageluk, Stevens Village, Tanacross, Tanana, Nikolai, Northway, Nulato, Rampart, Ruby, Lake Minchumina, Manley, McGrath, Medfra, Minto, Nenana, Hoy Cross, Hughes, Huslia, Kaltag, Koyukuk, Fort Yukon, Loudon, Galena, Grayling, Healy Lake, Canyon Village, Dot Lake, Eagle, Evansville, Alatna, Anvik, Beaver, Allakaket, and Dendun Gwich'in

LeeShore Center – Kenai

Kenai, Soldotna, Nikiski, Sterling, Kasilof, Clam Gulch, Hope, Cooper Landing, Ridgeway, and Moose Pass

Kodiak Women's Resource and Crisis Center – Kodiak

Kodiak, Chiniak, Akhiok, Larsen Bay, Karluk, Old Harbor, Port Lions, and Ouzinkie

Safe and Fear-Free Environment – Dillingham

Dillingham, Aleknagik, Chignik, Egegik, Ekuk, Goodnews Bay, Igiugig, Iliamna, Ivanof Bay, King Salmon, Levelock, Manokotak, Naknek, New Stuyahok, Newhalen, Nondalton, Pedro Bay, Pilot Point, Platinum, Port Alsworth, South Naknek, Togiak, Ugashik, Port Heiden, Twin Hills, Chignik Lake, Chignik Lagoon, Ekwok, and Clarks Point

Sitkans Against Family Violence – Sitka

Sitka, Kake, Port Alexander, and Angoon

Seaview Community Services – Seward

Seward, Chenega Bay, Moose Pass, Cooper Landing, and Hope

South Peninsula Women's Services – Homer

Homer, Kachemak City, Nikolaevsk, Ninilchik, Anchor Point, Seldovia, Nanwalek, Port Graham, Voznesenka, Razdolna, Kachemak, and Dolina

Standing Together Against Rape - Anchorage

Statewide toll-free hotline

Tundra Women's Coalition – Bethel

Bethel, Alakanuk, Chefomak, Chevak, Crooked Creek, Eek, Emmonak, Goodnews Bay, Hooper Bay, Kaltag, Kongiganak, Kotlik, Kwigillingok, Napakiak, Napaskiak, Nunapitchuk, Oscarville, Pilot Station, Red Devil, Scammon Bay, Sheldon's Point, Sleetmute, St. Mary's, Stony River, Tununak, Tuntutuliak, Bill Moores, Hamilton, Napaimute, Paimuit, Akiachak, Akiak, Aniak, Atmautuak, Chuathbaluk, Georgetown, Kolskog, Kasigluk, Kipnuk, Kwethluk, Lime Village, Marshall, Mountain Village, Newtok, Nightmute, Pitkas Point, Platinum, Quinhagak, Russian Mission, Toksook Bay, Tuluksak, Chuloonqwick, Ohogamuit, and Umkumuit

Unalaskans Against Sexual Assault and Family Violence - Unalaska

Dutch Harbor, Adak, Atka, Nikolski, Sand Point, King Cove, Akutan, Cold Bay, Nelson Lagoon, St. Paul, and St. George

Victims For Justice – Anchorage

Anchorage

Women In Safe Homes – Ketchikan

Ketchikan, Metlakatla, Petersburg, Wrangell, Craig, Thorne Bay, Saxman, and Port Protection

Victim Service Programs

Anchorage

Abused Women's Aid in Crisis

100 West 13th Avenue
Anchorage, AK 99501
Phone: 279-9581
Fax: 279-7244
www.awaic.org
Bed Capacity: 52

Alaska Women's Resource Center

610 C Street, Suite 2A
Anchorage, AK 99501
Phone: 276-0528
Fax: 279-6754
www.awrconline.org
Bed Capacity: No shelter

Standing Together Against Rape

1057 West Fireweed Lane, Suite 230
Anchorage, AK 99503
Phone: 276-7279
Fax: 278-9983
www.star.ak.org
Bed Capacity: No shelter

Victims for Justice

1057 West Fireweed Lane, Suite 101
Anchorage, AK 99503
Phone: 278-0977
Fax: 258-0740
www.victimsforjustice.org
Bed Capacity: No shelter

Barrow

Arctic Women in Crisis

P.O. Box 69
Barrow, AK 99723
Phone: 852-0261
Fax: 852-2474
Bed Capacity: 8

Bethel

Tundra Women's Coalition

P.O. Box 2029
Bethel, AK 99559
Phone: 543-3455
Fax: 543-3752
www.twcpeace.org
Bed Capacity: 17

Cordova

Cordova Family Resource Center

P.O. Box 863
Cordova, AK 99574
Phone: 424-5674
Fax: 424-5673
Bed Capacity: No shelter

Dillingham

Safe and Fear-Free Environment

P.O. Box 94
Dillingham, AK 99576
Phone: 842-2320
Fax: 842-2198
Bed Capacity: 21

Emmonak

Emmonak Women's Shelter

P.O. Box 207
Emmonak, AK 99581
Phone: 949-1434
Fax: 949-1718
Bed Capacity: 9

Fairbanks

Interior Alaska Center for Non-Violent Living

717 9th Avenue
Fairbanks, AK 99701
Phone: 452-2293
Fax: 452-2613
www.ptialaska.net/~women/Wic-ca.html
Bed Capacity: 46

Homer

South Peninsula Women's Service

3776 Lake Street, Suite 100
Homer, AK 99603
Phone: 235-7713
Fax: 235-2733
Bed Capacity: 10

Juneau

Aiding Women in Abuse and Rape Emergencies

P.O. Box 20809
Juneau, AK 99802
Phone: 586-6623
Fax: 586-2479
www.juneau.com/aware
Bed Capacity: 48

Kenai/Soldotna

The LeeShore Center

325 South Spruce Street
Kenai, AK 99611
Phone: 283-9479
Fax: 283-5844
www.alaska.net/~leeshore/
Bed Capacity: 32

Ketchikan

Women in Safe Homes

P.O. Box 6552
Ketchikan, AK 99901
Phone: 225-9474
Fax: 225-2472
Bed Capacity: 25

Kodiak

Kodiak Women's Resource and Crisis Center

P.O. Box 2122
Kodiak, AK 99615
Phone: 486-6171
Fax: 486-4264
Bed Capacity: 10

Nome

Bering Sea Women's Group

P.O. Box 1596
Nome, AK 99762
Phone: 443-5491
Fax: 443-3748
Bed Capacity: 14

Palmer

Alaska Family Services

403 South Alaska St.
Palmer, AK 99645
Phone: 746-4080
Fax: 746-1177
www.akfrc.org
Bed Capacity: 20

Seward

Seaview Community Services

P.O. Box 1045
Seward, AK 99664
Phone: 224-5257
Fax: 224-7081
Bed Capacity: No shelter

Sitka

Sitkans Against Family Violence

P.O. Box 6136
Sitka, AK 99835
Phone: 747-3370
Fax: 747-3450
www.safv.net
Bed Capacity: 25

Unalaska

Unalaskans Against Sexual Assault and Family Violence

P.O. Box 36
Unalaska, AK 99685
Phone: 581-1500
Fax: 581-4568
Bed Capacity: 4

Valdez

Advocates for Victims of Violence

P.O. Box 524
Valdez, AK 99686
Phone: 835-2980
Fax: 835-2981
www.alaska.net/~avv
Bed Capacity: 7

Batterer Intervention Programs

Batterer Intervention Programs

While the legal definition of battering varies from state to state, much work has been done by batterer intervention service providers. As intervention programs are developed, a philosophy of service and a deeper understanding of the issue are also being developed. A nationally accepted definition has been established by these intervention providers. This definition states that battering is a constellation of physical, sexual, and psychological abuses that may include physical violence, intimidation, threats, emotional abuse, isolation, sexual abuse, manipulation, the use of children, economic coercion, and the assertion of male privilege (such as making all major family decisions, or expecting the woman to perform all household duties). It is important to note that some of these behaviors are not illegal.

Requiring batterers to attend intervention programs as a condition of probation or as a consequence of committing the crime of domestic violence is becoming an integral part of many communities' response to domestic violence. While these programs have been developed to affect change, it must be understood that they cannot be expected to deter domestic violence in isolation. A strong coordinated criminal justice response is also needed. The combined impact of arrest, incarceration, adjudication, and enrollment in a state certified batterer intervention program sends a strong message to batterers about their responsibility for their abusive behavior. A systemic response is required to effectively impact the rate of domestic violence. This response must insure a victim's safety, in addition to establishing cooperation between the courts, probation and the batterer intervention programs.

In Alaska, this work is well underway. Through the efforts of a statewide batterer/offenders committee, these definitions have been adopted for Alaska and are being used by programs. Regulations that provide structure for developing comprehensive batterer intervention programs are in place, and community multi-disciplinary teams are developing stronger responses to domestic violence. Batterer intervention programs are being implemented in a number of communities.

To date, thirteen programs have been approved. These programs vary in approach, although the primary goals of victim safety and batterer accountability are maintained.

Batterer intervention programs are not available in all communities around the state, but each community is working to create strong, coordinated, and effective responses to domestic violence. Providing as many avenues as possible to address the issue of domestic violence remains a Council priority.

Prison Batterer Intervention Programs

In addition to the community-based batterer intervention programs, the Council works with the Department of Corrections to provide batterer intervention programs in three correctional facilities in Fairbanks and Palmer. While there are limitations on the amount of time offenders spend in programs due to changes in their status or transfers, these programs are an important step in beginning the process of addressing batterers' violence

Batterer Intervention Program Services

In fiscal year 2005, the funded Batterer Intervention Programs submitted 458 incident reports. This total reflects mostly court-ordered offenders to the programs. On rare occasions an offender will voluntarily request intervention. These are also included in the total. This is not a complete count of offenders seen in all programs, as not all of the certified unfunded programs submit data.

As can be seen by the following map, many areas of the state do not have BIP programs.

Batterer Intervention Programs Fiscal Year 2005



9/7/2005

Batterer Intervention Programs

Community Batterer Intervention Programs – Funded

Fairbanks

Interior Alaska Center for Non-Violent Living

717 9th Avenue
Fairbanks, AK 99701
Phone: 452-2293
Fax: 452-2613
www.ptialaska.net/~women/Wic-ca.html

Ketchikan

Ketchikan Indian Corporation

2960 Tongass Ave., Fifth Floor
Ketchikan, AK 99901
Phone: 225-4061
Fax: 247-4061

Homer

South Peninsula Women's Service

3776 Lake St., Suite 100
Homer, AK 99603
Phone: 235-7712
Fax: 235-2733

Palmer

Alaska Family Services

403 South Alaska Street
Palmer, AK 99645
Phone: 746-4080
Fax: 373-0640

Prison Batterer Programs – Funded

Fairbanks

Interior Alaska Center for Non-Violent Living

717 9th Avenue
Fairbanks, AK 99701
Phone: 452-2293
Fax: 452-2613
www.ptialaska.net/~women/Wic-ca.html

Palmer

Alaska Family Services

Family Violence Intervention Program
403 South Alaska Street
Palmer, AK 99645
Phone: 746-4080
Fax: 373-0640

Batterer Intervention Programs – Non-Funded

Dillingham

Bristol Bay Area Health Corporation
Alternatives to Violence
The Men's Program
P.O. Box 130
Dillingham, AK 99576
Phone: 842-1230
Fax: 842-5174

Juneau

Juneau Batterer's Accountability Program
P.O. Box 20809
Juneau, AK 99802
Phone: 586-6623

Sitka

Sitka Counseling and Prevention Services
VISION Program
514 Lake Street Suite C
Sitka, AK 99835
Phone: 747-8994
Fax: 747-6801

Kenai/Soldotna

Central Peninsula Batters' Intervention Program
325 Spruce Street
Kenai, AK 99611
Phone: 283-9479
Fax: 283-5844

The Recovery Connection (LLC)
502 A Overland Ave.
Kenai, AK 99611
Phone: 335-5660
Fax: 335-5661

Fairbanks

Life Education Action Program
P.O. Box 82842
Fairbanks, AK 99708
Phone: 452-2473
Fax: 452-6903

Port Graham

Men Entering New Dimension
P.O. Box 5527
Port Graham, AK 99603
Phone: 284-2227
Fax: 284-2222

Anchorage

Men and Women Center
600 Cordova St., Ste 3
Anchorage, AK 99501
Phone: 272-4822
Fax: 272-6395

The Recovery Connection (LLC)
500 Muldoon Road, Ste 9
Anchorage, AK 99504
Phone: 332-7660
Fax: 332-7661

Barrow

North Slope Borough Domestic Violence Intervention Program
P.O. Box 69
Barrow, AK 99723
Phone: 852-0261
Fax: 852-2474

Other Council Funded Programs

DEPARTMENT OF PUBLIC SAFETY TRAINING PROGRAM

DPS TRAINING PROGRAM

With the use of funds from the Council, the Alaska State Troopers (AST) accomplished the following activities during fiscal year 2005:

- Funded an AST program coordinator, a lead law enforcement trainer in the state who focuses specifically on domestic violence, sexual assault and stalking.
- Sponsored the attendance of approximately 20 law enforcement officers to the National College of District Attorneys' annual conference on domestic violence.
- Sponsored Sexual Assault Response Team/ Sexual Assault Nurse Examiner (SART/SANE) conferences in Anchorage, Ketchikan, Barrow, and Bethel. Each SART/SANE conference is 44 hours long.
- Using Services, Training, Officers, and Prosecutors (STOP) funding, AST purchased 94 digital cameras for 28 municipal police departments. Each municipal chief of police was able to request the specific make and model of digital camera that was most suitable for their officers. Each year, the municipal chiefs of police contact AST to find out what types of equipment will be available for law enforcement under the STOP funds.
- The AST program coordinator continues to work collaboratively with tribal governments on the issue of domestic violence and sexual assault.
- The AST program coordinator networks with the Department of Law, victim service programs, the Alaska Court System, the Alaska Intertribal Council, and chiefs of police in municipal departments.
- AST partnered with the University of Alaska-Anchorage (UAA) Justice Center to conduct a trend and outcome analysis of sex crime and domestic violence cases. The UAA study will be analyzing AST cases from calendar years 2003 and 2004. UAA began data entry for the study in July of 2005. Once all data is collected, UAA researchers will then link to disposition data from the Department of Law (prosecution outcomes). Without funding from the Office of Violence Against Women, AST would not have been able to accomplish a study of this magnitude and detail due to lack of adequate staffing and insufficient data retrieval systems. Researchers from UAA are entering data directly from AST police reports. When the project is completed, we anticipate that over 2,000 cases will have been analyzed. In addition, with AST's assistance, UAA applied for and received a grant from the National Institute of Justice to aid in data collection and processing.

- One of the largest concerns in Alaska is the epidemic rate of both sex crimes and domestic violence. Added to this concern are the disproportionate numbers of Alaskan Native victims. The UAA study will provide necessary data to aid in tackling this issue. UAA will be able to compare rates of sex crimes and domestic violence cases between AST's urban posts and rural posts. UAA will also be able to document if there are any differences in case dispositions between urban and rural AST cases handled by the Department of Law.

Alaska Court System

COURT PROGRAM

With fiscal year 2005 STOP VAWA funds administered by the Council, the Alaska Court System provided several services.

- The VAWA grant provided travel expenses for judges and employees to attend domestic violence workshops. Funds were also used to pay for domestic violence experts to teach at the annual magistrate and clerk conferences.
- VAWA also funds language interpreters for individuals in civil protective order hearings, which provides parties and witnesses who speak a different language access to the civil protection order process.

Department of Corrections

The Department of Corrections also receives funds from VAWA. The Division of Probation and Parole provides a variety of services with these funds.

- The Division provides a Victim Service Coordinator who administers the Victim Information and Notification Everyday (VINE) program. The VINE program provides a toll-free number that a victim can call to receive an inmate's current location and tentative release date. Victims may also register to receive an automated notification when an inmate is released, transferred, placed in a work release facility, transferred to another jurisdiction, or escapes or dies while in custody. The VINE system is anonymous and confidential.
- The Division provides oversight of the Anchorage Probation Restitution/Minimum bank. This bank consists of approximately 50 offenders who are on minimum supervision, but still owe restitution to their victims. A criminal justice technician confirms that the Permanent Fund Dividend (PFD) applications are submitted by the offenders and the PFD payments are assigned to pay restitution to the victims through the Department of Law or the Clerk of Court.

Department of Law

The VAWA funding allows the Department of Law to continue a proactive response to prosecution of all violent crimes against women. This response is embodied in its protocols, training, and involvement in statewide and local coordination efforts. Better trained prosecutors and victim/witness paralegals will enhance the overall quality of the criminal division's response to violence against women. Effective prosecution can have a measurable effect on a safer community for women and on the community as a whole. To this end, the Department of Law maintains a statewide victim witness coordinator position to provide oversight of victim witness services in order to more effectively enable the department to address the needs of victims of domestic violence, sexual assault, and stalking. The duties of the position include:

- Ensuring compliance with Alaska statutes requiring notification of all criminal proceedings.
- Assisting with recruitment and hiring of criminal division victim witness paralegals.
- Chairing the monthly victim/witness paralegal teleconferences.
- Coordinating the annual statewide district attorney and victim/witness paralegal conference.
- Maintaining a resource library.
- Working on committees that coordinate agency efforts to improve services to victims of domestic violence, sexual assault, and stalking.

Safe Havens

The Council, in a collaborative effort with Cook Inlet Tribal Council Inc., the Alaska Court System, and Abused Women's Aid in Crisis (AWAIC), has implemented the only court-ordered supervised visitation center in the state. Often the risk of violence increases for victims of violence after separation. Abusive partners often use visitation and exchange of children as an opportunity to inflict additional emotional, physical, and psychological abuse on victims and their children. The visitation center provides victims of domestic violence, sexual assault, child abuse, or stalking an option to exchange children with the non-custodial parent and have access to supervised visitation in a safe and supportive environment.

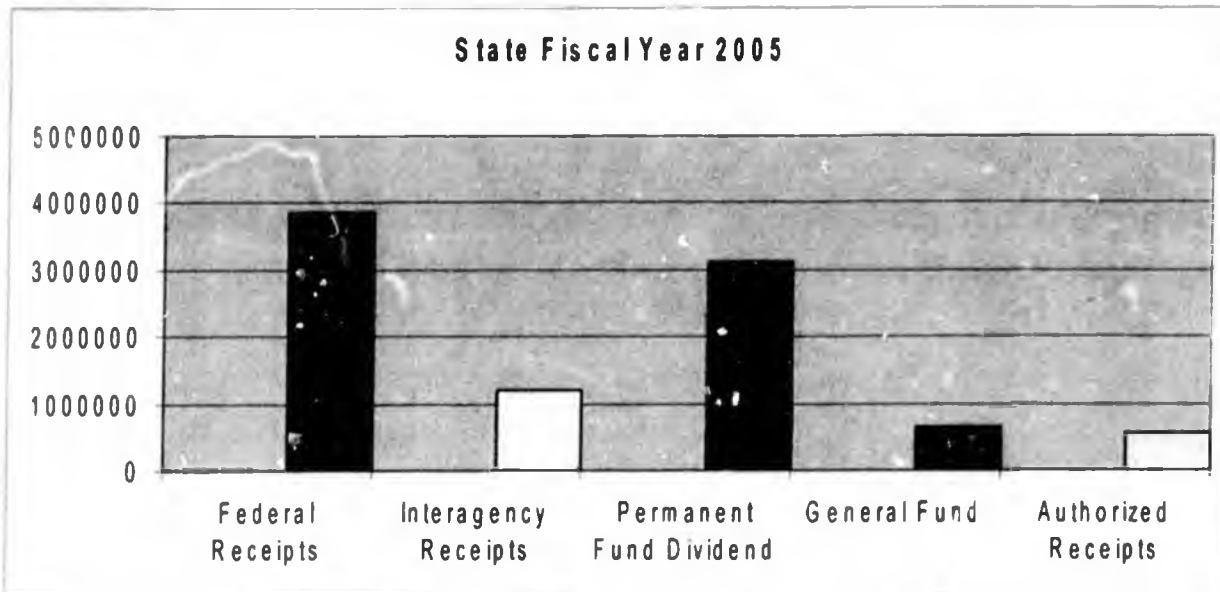
Alaska Network on Domestic Violence and Sexual Assault (ANDVSA)

ANDVSA provides several important services with the grant funds received from the Council. These programs include:

- The Legal Advocacy Project subcontracts with the Alaska Immigration Justice Project to provide legal representation and advocacy services to battered immigrant women and children. 702 immigrant victims of domestic violence and sexual assault have been provided assistance in protective order and immigration proceedings through VAWA funding since 1999.
- ANDVSA coordinates a "Continuing Legal Education" class each year. This CLE not only provides valuable training for attorneys on domestic violence, but also recruits volunteer attorneys to take child custody or divorce cases for victims of domestic violence and sexual assault.
- The Pro Bono Program Information & Referral Hotline (I&R line) is an attorney staffed hotline that offers victims an opportunity to call with questions about legal issues. Responses from advocates and women utilizing the I&R line for assistance have been overwhelmingly positive. The I&R line provides a valuable resource for victims who need brief legal assistance. Pro Bono attorneys also handled 53 cases in 2005.
- The Legal Advocacy Conference is an important and effective annual training conference for new and continuing legal advocates. Topics are selected based on advocates' requests, changes in the law, and problem areas. Speakers include nationally recognized trainers as well as many presenters from within Alaska.

Funding Sources

CDVSA FUNDING SOURCES



- Federal Receipts \$3,872,855
- Interagency Receipts \$1,197,548
- Permanent Fund Dividend \$3,107,000
- General Fund \$654,000
- Authorized Receipts \$567,997

- **Total** **\$9,399,400**

FEDERAL FUNDING SOURCES

Family Violence Prevention Services Act (FVPSA)

FVPSA provides federal funding to all states. This funding is used to fund domestic violence programs throughout Alaska. All programs receiving these grants provide shelter or related assistance to victims of domestic violence and their children. These programs operate shelter facilities that are staffed around the clock and provide a full spectrum of services. These services include basic food and immediate shelter, crisis intervention, counseling and medical/legal/personal advocacy.

Victims of Crime Act (VOCA)

VOCA authorizes financial compensation for victims of crime and financial support to state and local agencies that provide services to crime victims. This fund is a U.S. Treasury account generated entirely by the fines and penalties levied against criminals convicted of federal crimes. As such, the amount available in this fund can vary greatly from year to year.

The Council awards the majority of this funding directly to programs that provide services to victims of domestic violence, sexual assault, and other violent crimes.

Violence Against Women Act (VAWA)

In 1994, Congress passed VAWA, which serves to improve the national response to domestic violence and sexual assault. VAWA combines a series of federal sanctions and initiatives as well as national, state, and local resources to improve the response to crimes against women. These funds are committed to four specific areas: prosecution, law enforcement, victim services, and discretionary. In April 1995, Governor Tony Knowles designated the Council as the lead agency for the coordination and management of VAWA funds for Alaska.

Grants to Encourage Arrest (GTEA) Training Program

The GTEA grant encourages jurisdictions to treat domestic violence as a serious violation of criminal law. It also promotes mandatory or pro-arrest policies as an effective domestic violence intervention that is part of a coordinated community response. Arrest should be one element in a comprehensive criminal justice system response to hold offenders accountable and enhance victim safety.

Safe Havens: Supervised Visitation and Safe Exchange Program

The Safe Havens program is a supervised visitation and safe exchange grant from the Department of Justice. It provides an opportunity for communities to support the supervised visitation and safe exchange of children, by and between parents, in situations involving domestic violence, child abuse, sexual assault, and stalking. Visitation and exchange services provided through the Supervised Visitation Program should reflect a clear understanding of the dynamics of domestic violence, sexual assault, and stalking, the impact of domestic violence on children, and the importance of holding offenders accountable for their actions.

INTER - AGENCY FUNDS

Department of Health and Social Services (DHSS)

Each year DHSS provides funds to the Council in four areas for special projects: Sexual Assault Prevention (SAP), Rape Prevention and Education (RPE), Temporary Assistance for Needy Families (TANF), and Behavioral Health Alcohol Grant. These funds are dedicated for victim service programs.

Department of Corrections (DOC)

The DOC provides the Council dedicated funds to administer the Batterer Intervention and the Prison Batterer Intervention Programs.

PERMANENT FUND DIVIDEND (PFD)

Each year the legislature allocates a portion of the PFD funds for Council administrative costs and victim service programs.

GENERAL FUND (GF)

Each year the legislature determines the amount of general funds needed to support victim service programs and Council administration.

Council on Domestic Violence and Sexual Assault
2005 Sunset Audit Response

In November of 2005 the Council on Domestic Violence and Sexual Assault (Council) received a draft of the sunset Audit requirements. Recommendation No. 1 states, "The Council should address its statutory responsibilities to consult with the Department of Education and Early Development and the Department of Health and Social Services."

Alaska Statute AS 18.66.050 (3) and (12) states that Council shall:

(3) consult with authorities in the field, develop, implement, maintain, and monitor domestic violence, sexual assault, and crisis intervention and prevention programs, including education programs...and school curricula on the cause, prevention, and treatment of domestic violence and sexual assault.

(12) consult with the Department of Health and Social Services in the formulation of standards and procedures for delivery of services to victims of domestic violence by health care facilities and practitioners of healing arts and personnel in those facilities as required in AS 18.66.300.

In response to the Sunset Audit recommendations, Barbara Mason, Executive Director of the Council contacted the Council members from the Department of Education (DEED) and the Department of Health and Social Services (DHSS) in order to begin developing a plan to address the concerns raised by Legislative Audit. Barbara Thompson from DEED indicated that DEED is currently developing training modules on various subjects including domestic violence for their professional development requirements for school district staff. Work on the domestic violence module starts in April and Barbara Mason will be a participant in the development of that module. The next step is to assess what curricula are currently being used in the schools and in what district.

Barbara Mason has also met with Bill Hogan from DHSS and they have determined that the best place to start is to have Barbara present at the Division Directors meeting on the Councils legislative mandate. Bill and Barbara will then focus on those Divisions most concerned, Health, Behavioral Health, and Office of Children Services.

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
MONDAY, MARCH 21, 2005
3RD QUARTER COUNCIL MEETING
450 Whittier St., Rm 211, Juneau, AK 99801
Teleconference # 1-800-315-6338 (Code = 23872)

AGENDA

March 21, 2005

	<u>Document #</u>
9:30 AM Call to Order and Roll Call	
Acceptance or revision of agenda	05-28
Approval of minutes of the September 9 & 10, 2004 meeting	05-29
Approval of minutes of the December 9, 2004 meeting	05-30
9:40 CDVSA Executive Director Program Reports	
Victim Services on time performance	05-31
Victim Services summary report FY 05 2nd quarter	05-32
Batterers Intervention programs on time performance	05-33
Batterers Intervention/Prison Batterers Self Evaluation Reports	05-34
Batterers Intervention summary report FY 05 2nd quarter	05-35
Batterers Intervention FY 05 2 nd quarter statistics	05-36
Prison Batterers summary report FY 05 2nd quarter	05-37
Prison Batterers FY 05 2nd quarter statistics	05-38
10:00 Public Comment	
10:05 Denali Commission Capital Improvement Status Update (B. Mason)	
10:25 CDVSA Administrative Manager's Financial Report	
Financial Reports	05-39
CIP Repair and Renovation Update	05-40
VS/BIP/PBP RFP responses	
10:45 Break (10:45-11:00)	
11:00 ANDVSA Executive Director's Report	
11:15 Discussion of schedule for VAWA meeting in April	
11:30 Lunch	
1:00 CDVSA Executive Director Updates	
1:30 Executive Session	
2:30 Adjourn	

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**MINUTES OF THIRD QUARTER MEETING
March 21, 2005**

**Teleconference
450 Whittier Street, Room 211
Juneau, Alaska**

CALL TO ORDER & ROLL CALL

Acting Chair Barbara Thompson called the FY05 third quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 9:40 a.m. on Monday, March 21, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Barbara Thompson, Department of Education & Early Development; Janna Stewart, Public Member (vice chair) by teleconference

Council members absent: Dorothy Larson, Karleen Jackson, and Freda Westman

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Theresa Woelk, Associate Coordinator; Rachael Helf, Administrative Assistant; Tim Workman, Statistical Technician

Others present: Peggy Brown, Alaska Network on Domestic Violence & Sexual Assault

ACCEPTANCE OR REVISION OF AGENDA (Document #05-28)

Susan Parkes inquired if there would be a discussion about legislation. Barbara Mason said she intended to report on legislation as part of the Executive Director's report.

Mason stated that staff from Senator Bundy's office planned to call in under Public Comment to explain SB 134.

**MOTION BY SUSAN PARKES TO ACCEPT THE AGENDA AS PRESENTED.
SECONDED BY JANNA STEWART.** The motion passed without objection.

APPROVE MINUTES OF SEPTEMBER 9-10, 2004 MEETING (Document #05-29)

MOTION BY SUSAN PARKES TO ADOPT THE SEPTEMBER 9-10, 2004 MEETING

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

WEDNESDAY, APRIL 27, 2005

VAWA DISCRETIONARY FUNDING MEETING

**450 Whittier St., Rm 211, Juneau, AK 99801
Teleconference # 1-800-315-6338 (Code = 8292)**

AGENDA

Wednesday, April 27, 2005

- 12:00** Call to Order
 Roll Call
 Acceptance or Revision of Agenda
- 12:05** Barbara: Statement pertaining to purpose and RFP's received (review)
- 12:15** Finance Review
- 12:25** Public Comment
- 12:30** Review of ANDVSA RFP
 (Alaska Network on Domestic Violence and Sexual Assault)
- Review of AWARE RFP
 (Aiding Women in Abuse and Rape Emergencies)
- Review City of Galena – Edgar Nollar Health Center RFP
 (Galena SART Program)
- Review SPWS RFP
 (South Peninsula Women's Services)
- Review TWC RFP
 (Tundra Women's Coalition)
- Review WPD RFP
 (Wasilla Police Department)
- 1:30** Awards
- 1:40** Adjourn

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**VAWA DISCRETIONARY FUNDING MEETING
MINUTES**

April 27, 2005

**Teleconference
450 Whittier Street, 2nd Floor Conference Room
Juneau, Alaska**

CALL TO ORDER & ROLL CALL

Chair Janna Stewart called the CDVSA meeting on VAWA Discretionary Funding to order at 12:04 p.m. on Wednesday, April 27, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Barbara Thompson, Department of Education & Early Development (by teleconference); Janna Stewart, Public Member (chair); Dorothy Larson, Public Member (by teleconference); Karleen Jackson, Department of Health & Social Services; Ann House, Public Member

Council members absent: None

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Theresa Woelk, Associate Coordinator; Rachael Helf, Administrative Assistant

Others present or on teleconference: Kari Robinson, Christine Pate, Robin Bronen, and Mara Kimmel, Alaska Network on Domestic Violence & Sexual Assault; Saralyn Tabachnick, AWARE (Juneau); Diana Weber, City of Galena - Edgar Nollner Health Center; Peggy Coleman, South Peninsula Women's Services (Homer); Michelle DeWitt, Tundra Women's Coalition (Bethel); Don Savage and Ruth Johnston, Wasilla Police Department

ACCEPTANCE OR REVISION OF AGENDA

Chair Stewart proposed adding a discussion on a new Council chair, an update on legislative issues, an explanation of the Homeless Policy Academy, a Denali Commission update, a review of preparations for the June funding meeting, and a look at the vacant positions in the Council Office. These Council housekeeping items were added to the agenda following "Awards."

There was no objection to the amended agenda.

VAWA DISCRETIONARY REQUESTS FOR PROPOSAL

CDVSA Executive Director Barbara Mason stated that staff reviewed the requests for proposal and determined that they met the RFP requirements. However, staff member, Jo Griggs, noted that the Wasilla Police Department application talked about services addressing child abuse and not about services to women, a requirement under the scope of Violence Against Women Act (VAWA) grants. There was also a similar question about the South Peninsula Women's Services proposal.

FINANCIAL REVIEW

Jo Griggs stated that all but three previous VAWA Discretionary projects have been completed and closed out. There is \$102,080 in discretionary funds available to award from the 10th Year VAWA grant.

REVIEW ANDVSA RFP

Kari Robinson, Robin Bronen and Christine Pate were available in person to answer any questions about the Alaska Network on Domestic Violence and Sexual Assault's Legal Advocacy Project's request for \$62,340 [\$30,340 for the Immigration and Refugee Services Program, \$20,000 for the Continuing Legal Education Training, and \$12,000 for the October 2005 Legal Advocacy Conference].

Tandeske asked how comprehensive the services were to the 160 immigrant victims of domestic violence and sexual assault the Legal Advocacy Project reported were served under its Immigration and Refugee Services Program in fiscal year 2004.

Robin Bronen replied that services ranged from providing information about immigration, protective orders and the criminal justice system to actually accompanying victims to court or helping them access shelter services or linguistic services. She added that the bilingual Legal Advocacy Project staff, among them, could provide information in Spanish, Russian, Korean, French, and Lao. This language capability meets a significant need of the clients represented in the Immigration and Refugee Services Program.

Parkes inquired if the Immigration and Refugee Services Program was the Network's highest priority of its three-part funding request. Robinson said yes, that Catholic Social Services closed the program due to budget cuts in that agency. The Network is continuing the immigration project, so the money is even more critical to be able to fund the legal advocate to do new intakes. The Network will be funding the next three months temporarily, just to get the project restarted.

Chair Stewart asked if the Immigration and Refugee Services Program was

transitioning totally to the Network, now that Catholic Social Services was out of the picture. Roberson replied that the Network has made a commitment to continue the services. The Network also has a Legal Assistance For Victims grant that funds an immigration attorney position. The VAWA funding would insure that the Network could do the immigration work over the next year.

Bronen stated that AWAIC (Abused Women's Aid In Crisis) in Anchorage has offered office space for the Immigration and Refugee Services Program that will meet the needs temporarily. The YWCA has also offered office space. The Network met with both the legal and immigrant communities at the Alaska Bar Association on April 12 to discuss a long-term location for the program.

Dorothy Larson inquired how the immigrant legal advocacy services were getting to the rural communities.

Bronen said that prior to the program closing she traveled to Kodiak, Unalaska, Delta Junction and various communities in Southeast Alaska. The Diocese of Juneau is very committed to making sure the Network has money to travel to Southeast Alaska fairly frequently. Bronen said the Network can use the Legal Assistance For Victims (LAV) grant to get to Kodiak, where she has traveled about four times a year since 1997. The greatest need to the north is in Delta Junction and the Fairbanks area, and they can continue to serve those communities through the LAV money.

Ann House asked if the people providing the language and legal services also understand the cultures of the various countries. Bronen stated that the Network is currently holding a Continuing Legal Education training in Juneau. The Family Violence Prevention Fund in San Francisco has brought in national experts, and they are presenting cultural competency of literacy. The Network has brought in domestic violence and sexual assault advocates from 20 communities around Alaska for this critical training. Later in the week there will be four national experts in Anchorage to do a leadership training with the Latina and Asian communities from Anchorage, Juneau, and Kodiak.

Chair Stewart asked if the Immigration and Refugee Services Program uses any Language Line services. Bronen said they haven't needed to because the Network has developed a good network of volunteers.

Saralyn Tabachnick of AWARE in Juneau stated that the Network's immigrant legal advocacy services have been great. Also, the CLE training prepares attorneys to take on pro bono cases for women who have the most to lose and the least resources.

Pate noted that the CLE training is when the Network brings together the volunteer attorneys, who have taken on the most difficult cases, for important training in domestic violence and sexual assault.

PUBLIC COMMENT

At 12:30 p.m. the Chair inquired if there was any public comment. There was no one present or on line who wished to comment.

REVIEW AWARE (JUNEAU) RFP

The request from Aiding Women in Abuse & Rape Emergencies (AWARE) was for \$14,560 to provide master's level counseling services to victims of dating violence in Juneau.

Tandeske asked if the requested funding was to pay for a portion of an existing staff counselor position. AWARE executive director Saralyn Tabachnick said the funding would pay for 10 hours of a 30-hour/week position.

Tandeske asked what sense AWARE had about the frequency of dating violence in the Juneau area. He also wanted to know about the experience of similar programs around the state.

Tabachnick explained that AWARE is unique in having master level therapists who work with abuse victims. The Juneau Douglas High School Teen Health Center, where AWARE provides the counseling service, is the only teen health center in the state. Some of the referrals to AWARE come from the substance abuse counselor funded by another agency, who also works at the JDHS Teen Health Center.

Parkes inquired about the waiting list for counseling services. Tabachnick said there is no actual waiting list, but the person running the teen health center has called saying there are kids in crisis and there is no counselor on duty that day. There is a lot of crisis intervention, and AWARE does as much follow-up with the victims of violence as they can.

House asked if AWARE has created the tools to measure results. Tabachnick said they haven't done that yet. AWARE is considering using pre and post tests of the victims' comfort level and ability to say no and interact effectively with the opposite sex.

Chair Stewart commented that a teen reporting to the JDHS Teen Health Center with a crisis may have multiple adolescent issues and not simply dating violence. She asked how the AWARE counselor categorizes the issue.

Tabachnick agreed there are often multiple issues. There are other counselors at the JDHS Teen Health Center, so the issue has to be about domestic violence, child sexual abuse or dating violence in order to see the AWARE counselor.

Chair Stewart wondered how the Council could get a measurement on how the

funding for a counselor relates to the very specific VAWA grant criteria. The Council needs to extract the identified population for the grant purposes.

Tabachnick stated that a registered nurse at the Teen Health Center screens the adolescents and determines what expertise and services they need. She said sometimes an adolescent is sent to AWARE because the presenting issue is substance abuse, but the underlying issue is dating violence. But the purpose of the VAWA grant proposal is to target date rape and dating violence. AWARE provides services during additional hours at the Teen Health Center that address child sexual abuse issues, which is not covered under this project proposal.

Tabachnick commented that another population is young people returning from their first year of college who have had horrible experiences.

Larson asked if AWARE intended to continue the counseling services for victims of dating violence beyond this VAWA funding year. Tabachnick indicated that was AWARE's goal. Larson said the proposal was vague about how AWARE intended to sustain this service, if the Council had no funding for the project beyond this year. Tabachnick explained that the City and Borough of Juneau pays for the bulk of the counselor position at the JDHS Teen Health Center. There is no guarantee that source of funding would increase, but it is always a hope.

REVIEW CITY OF GALENA - EDGAR NOLLNER HEALTH CENTER RFP

The City of Galena submitted a proposal for \$57,615 to develop a sexual assault response team (SART) and victim services for six villages in the remote, rural Yukon Koyukuk region: Galena, Ruby, Huslia, Kaltag, Nulato and Koyukuk.

Diana Weber, Behavioral Health Director of the Edgar Nollner Health Center in Galena was present on line to answer questions.

Tandeske asked about how many sexual assaults are reported in Galena and the surrounding villages. Weber said there may be four reports in a year. However, women seeking mental health services indicate there are many more cases of unreported sexual assault and abuse. Victims do not want to be taken to Fairbanks for an investigation and then returned to a village where they may be harassed and gossiped about. The Galena SART program would hopefully create a culture change that would make it safe for women to report assaults. But right now she is unable to say how many reports there would be.

Tandeske acknowledged that sexual assault is a very unreported crime statewide. He noted that the Council is working with Senator Lisa Murkowski's office in applying for a fairly large federal grant to fund SART programs throughout the state. He asked Weber if she had been involved in any discussions about that significant funding.

Weber replied that she was not familiar with that possible source of funding. She added that the Edgar Nollner Health Center is a community service and does not interact in some of the broader circles.

Larson asked how the City of Galena came up with the 15% indirect rate. Weber said it is not a federally negotiated indirect rate. The City of Galena's policies and procedures contain a provision to charge a 15% administrative cost for managing all grant and contract dollars.

Larson said she would hate to see a SART program start up and then stop. Weber replied that the Edgar Nollner Health Center is a well-funded community health and mental health center with a budget of about \$1.7 million a year. All the providers who would be involved in the SART project are funded. City of Galena is just asking the Council to fund SART start-up costs and initial training. Follow-up training, even if there is provider turnover, should not be a problem because the Health Center has training money in the normal budget.

House asked if the Health Center has a facility to house the \$29,000 in equipment requested. Weber said the Health Center is a full clinic, which has a biomedical technician to maintain the equipment.

House inquired about the population of Galena. Weber said Galena has about 800 people, but the SART program would also be serving the five surrounding villages, which have a population of about 2,200. If the SART program is successful, the Alaska State Troopers are talking about using it for many other Interior villages.

In closing, Weber stated that the proposed project will serve a relatively small population compared to urban areas. However, there are almost no resources for sexual assault victims in the Yukon-Koyukuk region. There is an unusual opportunity in Galena to offer wraparound services of mental health and respite care. She said she would really like to see that capacity developed in the Interior.

REVIEW SPWS (HOMER) RFP

Peg Coleman, executive director of South Peninsula Women's Services in Homer, was available on line to answer questions. SPWS's had requested \$15,510 to implement community-driven initiatives in the South Kenai Peninsula to help victims of domestic violence, sexual assault and stalking, who also suffer from substance abuse.

Larson asked Coleman to describe the end product of the program proposed by SPWS.

Coleman explained that many women who seek substance abuse treatment are the same women that SPWS is working with, and more often than not they get opposing perspectives and information. Research has shown that treatment that

recognizes how the experience of trauma affects substance abuse is much more effective. SPWS would like to help the substance abuse counseling community understand the trauma issues. SPWS would also like to help enhance the advocates' ability to work with women who are substance abusers and help them identify the issues that substance abuse plays in safety planning. The domestic violence task force and the SART work together and are frustrated that women who have chronic substance abuse issues will not report rape and sexual assault crimes to the police. SPWS's goal is to enhance victim services and work with more women so they understand the importance of safety planning. The visible end product would be co-facilitated support groups where the issue of substance abuse is not hidden when the women talk about domestic violence and sexual assault.

Parkes observed that the proposed project appeared to use current personnel and current training, and the extra money would be for additional visits to Seldovia, Port Graham and Nanwalek.

Coleman confirmed that SPWS has training available through the Network, and she is qualified to train in-house as well, so she did not add that training cost to the proposal. When SPWS wrote the proposal they had a stand-alone rural program that was not funded through the Council. They rolled part of the rural services advocate's time into the proposal because that position would shift time to do a co-facilitated meeting that addressed substance abuse and domestic violence. The proposed project also means a greater use of the executive director's time. This issue has been given top priority by local law enforcement and the two local task forces that deal with victim services. SPWS is getting positive feedback from the VAWA Office concerning a similar grant proposal on a larger basis, to hire a case management person to work with substance abusing women.

REVIEW TWC (BETHEL) RFP

Executive director of Tundra Women's Coalition in Bethel, Michelle DeWitt, was present by teleconference to answer questions about their request for \$25,004. TWC proposed to improve services to teen and young adult victims of sexual and dating violence by producing a video, and to strengthen the response to adult victims of domestic violence and sexual assault through more staff training.

Larson commented that TWC's proposal was informative and well written.

Chair Stewart said the video idea seemed quite ambitious but without a lot of information about how it was going to happen.

DeWitt explained that the idea came from the video that was already done in-house by TWC in the mid 1990s. The earlier video was used often for grand jury preparation and for kids and teenagers preparing to go to court. A lot of the work for a video has already been done, but there have been some changes. The video would not necessarily be a statewide tool. She said she talked to the District

Attorney's office to make sure they were behind the video idea locally and for permission to film at the court building. There seems to be a lot of support for the project.

Chair Stewart asked if the video would be produced in VHS or DVD format. DeWitt said it would probably be both.

Parkes inquired if TWC saw a future use for the digital video camera. DeWitt said definitely. She said the camera that was purchased for the Teens Acting Against Violence video production was used many times afterward. That camera is now out of date, but a new camera would be relevant for another five or six years.

Chair Stewart asked what else a new video camera would be used for. DeWitt said it has been difficult in the past year to identify grant funding for the Teens Acting Against Violence (TAAV) group, which has been around for quite a few years. The group's goal is to do prevention work with youth. The teens engaged in TAAV tend to be kids who are fairly at risk and come from families with violence issues and substance abuse. TWC does a lot of skills building and healthy activities with these teens. As the teens are ready, TWC introduces them to performing skits that address teen dating violence and sexual violence. TWC usually records the TAAV group's performances in other villages to help keep them motivated and engaged and to show to other kids in the group and wherever it is appropriate.

In closing, DeWitt said finding ways to do prevention work with youth is always a struggle. So if the Council was unable to fund TWC's total request for \$25,004, they asked that the Council consider funding at least the TAAV video project and travel.

Pate remarked that TAAV performed at the Network's Legal Advocacy Project this year and at the Continuing Legal Education conference. The attorneys, who deal with teens in the courtrooms, loved the group's skits about difficult family and legal situations. She said TAAV is a unique program in Alaska, and the group deserves some financial support.

Bronen added that she saw a videotape at a presentation, and Bethel deserves a lot of credit for putting together such an incredible program.

Tandeske suggested that the Council view one or more of the TAAV videos at some point. Other Council members agreed.

REVIEW WASILLA PD RFP

Investigator Ruth Johnston and Chief Don Savage of the Wasilla Police Department were on line to talk about the WPD request for \$82,429 to fund a law enforcement officer to investigate crimes of domestic violence involving child sexual and physical abuse.

Larson asked if the letter of support from the Alaska State Troopers, dated March 7, 2005, was received after the RFP deadline. Griggs confirmed that everything included in the packet was postmarked by the March 7th deadline.

Larson noted that she did not see that there was collaboration, cooperation and coordination with a victim services program. She inquired about the reason.

Chief Savage stated that WPD has collaboration and cooperation with the local child advocate, the Office of Children's Services, and the other police departments in the area.

Larson said she was specifically asking about domestic violence and sexual assault victim services programs.

Johnston stated that while the Child Abuse Unit is specifically targeted for the under-represented children in the community, the information that has to do with domestic violence is always presented to the parents. The Wasilla PD has a good working relationship with the shelter program. There have been times when she has worked with the parents to get protection orders that had to coordinate with the criminal investigation.

Referring to the proposal's budget, Larson commented that the salary and fringe benefits seemed high to her. Savage replied that the benefit packages within public employment have increased dramatically, and the budget's 34% for benefits reflects that. He confirmed that the investigator salary listed was correct.

Looking at the narrative, Parkes remarked that obviously the Child Abuse Investigative Unit investigates many more cases than actually get referred for prosecution. She asked approximately how many investigations the unit conducts in a year and how many referrals the unit makes.

Johnston stated that in 2004 the Child Abuse Investigative Unit participated in 130 interviews of children. There were approximately 25 cases referred to prosecution. It is not uncommon to get a case that takes nine to 12 months to resolve. For example, a case that started in 2004 just resulted in the arrest of the perpetrator a month ago.

Johnston confirmed for Parkes that the investigative team consists of two Troopers and one Wasilla officer.

House inquired about the population of Wasilla and the area covered by the Investigative Unit. Savage said the entire Mat-Su Borough has about 77,000 people. The Wasilla PD has 20 commissioned officers, Palmer has 12 or 13, and Houston has one.

House asked if the Wasilla PD had considered buying an older car instead of leasing. Savage replied that they purchased the car from the previous three-year lease and replaced it with a new lease.

Chief Savage stressed the partnership that exists between local law enforcement in the Mat-Su Borough and the state. The City of Wasilla is funding 25% of the child crimes investigator position, but it does not have 25% of the cases that this position supports. When the position was created, one of the city council members had said it was the right thing to do for the community. He asked that the CDVSA continue to fund this position which has tremendous value throughout the entire community.

Larson asked if the people who had prepared the WPD proposal had looked at the criteria for which the VAWA Discretionary funding was being appropriated. She wondered where the proposal fit within the VAWA funding criteria.

Savage said he did not have the criteria in front of him so he could not respond directly.

Parkes indicated that the Council could address that when it started discussing the awards.

Chair Stewart called a break from 1:25 to 1:40 p.m.

RFP AWARDS

Amount available to award: \$102,080.00

Responding to Parkes, Griggs stated that the total of the requests was \$257,458.

Chair Stewart suggested that Galena's proposal not be considered, given the possibility for other federal SART funding. Galena's proposal involves very expensive equipment and a substantial amount of training for a relatively small area with an historically very small case load. She said she recognized the premise that "if you build it, they will come," but she doubted the Council could fund such a big proposal. Also, there did not seem to be any part of the proposal that could be segregated out for partial funding.

[Barbara Thompson rejoined the meeting in person.]

Parkes said that Galena's was one of the best written proposals, and she scored it fairly high. She believes there is a compelling need, but she agreed with Stewart that there are other proposals that are higher priority. She wondered about building it and they will come, or if there is foundational outreach that needs to be done — women have to report sexual assaults first before having the properly trained people to do the examinations.

Chair Stewart said she also scored Galena's proposal high but could not support it when comparing it to the others.

Tandeske stated that he supported the concept and would like to see SART addressed comprehensively in Senator Murkowski's federal earmark funding, rather than do it piecemeal. He recommended that Katie TePas attend a future meeting to give the Council a brief update on the potential funding.

House said she liked the proposal and suggested that Galena start with a partnership with the hospital.

Larson indicated she agreed with her fellow Council members' comments.

Thompson said she, too, rated Galena's proposal highly and regards any proposal for SART services very seriously. She hoped that the federal earmark funding for SARTs in Alaska comes through.

Tandeske recommended looking at the Wasilla Police Department's request next because any action on that proposal could potentially affect the remaining requests on the table.

Referring to the VAWA criteria, Parkes said the only area where the WPD proposal might fit was under "developing and improving delivery of victim services to underserved populations." She did not think the WPD proposal was exactly victim services, that it was more law enforcement investigation.

Jackson said her struggle with the WPD proposal was that it requested funding for an ongoing investigator position that was at risk of going away, without any other kind of sustainability plan beyond VAWA funding.

Parkes noted that the Council supported the WPD investigator position with a VAWA Discretionary grant last year (about \$75,000 per Feb. 26, 2004 minutes).

Tandeske informed the Council that he added another Trooper to the Child Abuse Investigative Unit in the Mat-Su Valley since last year.

Parkes suggested setting the WPD proposal aside because it does not fall within the statutory VAWA program areas.

Chair Stewart expressed her agreement with that because the Wasilla PD proposal does not fit the service model the Council is obligated to consider and because of the sustainability concern.

Griggs provided an interim total for the remaining funding requests on the table: \$117,414 (for ANDVSA, AWARE, SPWS, and TWC).

Parkes said she rated the South Peninsula Women's Services request for \$15,510 the lowest priority of the four proposals still under consideration. The idea of addressing domestic violence and substance abuse together may be something SPWS could do with current personnel.

MOTION BY SUSAN PARKES THAT THE CDVSA AWARD VAWA DISCRETIONARY FUNDING TO THE ALASKA NETWORK ON DOMESTIC VIOLENCE & SEXUAL ASSAULT PROPOSAL (\$62,340), TO THE AIDING WOMEN IN ABUSE & RAPE EMERGENCIES - JUNEAU PROPOSAL (\$14,560), AND TO THE TUNDRA WOMEN'S COALITION - BETHEL PROPOSAL (\$25,004). TOTAL OF THE THREE AWARDS: \$101,904.
SECONDED BY BILL TANDESKE.

Thompson indicated she too gave the SPWS proposal a lower rating because it was vague in places, and she could not determine what the results would be.

Chair Stewart said she kept looking for the value-added on the SPWS proposal and could not quantify it.

House recommended full funding of AWARE's pilot program (to provide master's level counseling services to victims of dating violence in Juneau) because it will bring a lot of statistics.

Jackson indicated that she rated the proposals similar to the Council's final outcome, and she supported the motion.

The motion passed unanimously, 7-0.

COUNCIL HOUSEKEEPING ITEMS

Chair Stewart welcomed Ann House as the new Council member.

House said she did a women's conference in Juneau in 1996, where a lot of focus was on domestic violence. She also attended the world conference on women's issues in Beijing, China, and domestic violence was a big issue there. She said she likes doing things for people, which is why she is happy to be on the Council.

Legislation:

Mason reported that the Council got an additional \$200,000 in the FY06 budget through the Network's efforts. The money is for cost-of-living increases for the victim services programs. There will also be another \$30,000 from a VOCA (Victims Of Crimes Act) grant this year.

Tandeske said the legislative intent for the \$200,000 is a 2% pay raise for shelter employees, similar to the negotiated contracts for state employees.

Griggs stated that after the Legislature adjourns she will e-mail everyone with the final budget totals.

Tandeske said one item still on the table is \$125,000 to the Department of Public Safety for Victims For Justice.

Mason reported that HB 55, related to allowing victims to seek judicial enforcement of their rights, is not moving. There are several sex trafficking and tourism bills that are stalled. The bill related to offenses against unborn children is making progress (the Council has not commented). The bill for protective orders for sexual assault victims is moving. SB 117, recorded statements for child victims, is just sitting, as are SB 118 and SB 119, online enticement of a minor, and online distribution of pornography to minors.

Chair Stewart said the strangulation bill has passed through all the committees and is going to the floor. Strangulation is very common in domestic violence but has been difficult to prosecute as a felony.

Mason stated that HB 118 is related to confidentiality for domestic violence victims and setting up a program within CDVSA to be the confidential address for victims of violence.

Chair Stewart commented that HB 118 is touted as a victim safety model, but the impetus really has to do with commercial operations having access to the permanent fund dividend database. She said she has talked to the Network about whether the bill meets a legitimate need of a domestic violence victim.

Tandeske mentioned that the Department of Public Safety has made it clear that CDVSA is not a direct service organization and does not want to become one.

Homeless Policy Academy:

Jackson gave a brief update on the vision statement and primary goals the Homeless Policy Academy developed when it met recently.

Denali Commission:

Griggs reported that she heard today that the Emmonak Women's Shelter's request to the tribal board to lease the land was approved.

Mason said that the Denali Commission has an agreement with the Foraker Foundation to help Emmonak and Barrow — and any other programs applying for Denali funds — to create business plans. Barrow is looking at several existing borough buildings as a step in deciding whether new shelter construction is necessary.

June Funding Meeting (June 9, 10 & 11, 2005):

Griggs stated that staff intended to set up the June funding meeting RFP review process similar to last year's.

It was noted that Barbara Thompson would be absent from the June meeting.

Responding to Larson, Griggs agreed to send her any information missing from her packet.

Vacant Staff Positions:

Mason will submit a written proposal at the June meeting.

EXECUTIVE SESSION

MOTION BY SUSAN PARKES THAT THE CDVSA GO INTO EXECUTIVE SESSION TO DISCUSS THE OMBUDSMAN REPORT WITH THE EXECUTIVE DIRECTOR. BILL TANDESKE SECONDED THE MOTION.

The Council met in executive session from 2:22 p.m. to ___ p.m. They reported no action as a result of the executive session.

ADJOURNMENT

There being no further business to come before the Council, the meeting adjourned at ___ p.m.

Note: These summary minutes are extracted from staff's tape recording of the meeting and are prepared by an independent contractor. For more detail, please refer to tapes of the meeting, staff reports and presentation materials on file at the CDVSA office.

Confidential Office Services
Karen Pearce Brown
Juneau, Alaska

Council on Domestic Violence and Sexual Assault

December 8, 2005

Agenda

Teleconference Meeting

1-800-315-6338 Code 23872

450 Whittier St.

Juneau, Alaska

December 8, 2005

	<u>Documents</u>
9:00 AM Call to Order and Roll Call	06-01
Welcome to our new members; Kim Williams and Bill Hogan	
Approve Minutes of September 14, 2004 meeting	06-02
9:15 CDVSA Reports (Barbara Mason)	
Victim Services on time performance	06-03
Victim Services summary report FY 06 1 st quarter	06-04
Batterers Intervention programs on time performance	06-05
Batterers Intervention summary report FY 06 1 st quarter	06-06
Batterers Intervention FY 06 year-to-date statistics	06-07
Prison Batterers Intervention FY 06 1 st quarter statistics	06-08
Record of Independent Audits	06-09
Meeting Schedule	
9:45 ANDVSA Report	
10:15 CDVSA Administrative Manager's Reports (Jo Griggs)	
Financial Reports	06-10
VAWA - Discretionary	
CIP Repair and Renovation Update	06-11
10:30 Public Comment	
10:45 VAWA Discussion	06-12
The VAWA three year plan due	
11:00 Denali Commission	
11:30 Lunch (11:30 – 1:00)	
1:00 PM Call to Order and Roll Call	
1:05 SART Exams	
1:20 New Legislative Issues	
1:30 VOCA Conference	
1:45 Executive Director Updates	

Strategic Planning Projects
Grant writer position
Legislative issues
Fact sheets
Grant Writing Training Project
GTEA – Village Safety Planning Project
BIPS
Annual Report
Sunset Audit
Missions and Measures
Data

06-13

06-14

4:00 Adjourn

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 9, 10, & 11, 2005**

AGENDA

Anchorage Marriott Downtown
820 West 7th Avenue
Anchorage, Alaska
Phone: (907)792-2103

Teleconference # - 1-800-315-6338 (code = 23872)

Thursday, June 9, 2005

8:30	Call to order	<u>Documents</u>
	Roll Call	
	Acceptance or revision of agenda	05-41
	Approve Minutes of March 21, 2005	05-42
	Approve Minutes of April 27, 2005	05-43
	Victim Services Program Summary Report	05-44
	Community/Prison Batterers Program Summary Report	05-45
	On time Performance Report	05-46
	Discuss FY06 Budget - Funds Available for Grants	05-47
8:45	VOCA funds for the Criminal Justice Technician	05-48
9:00	Network Report	
9:25	Public Comment	

VICTIM SERVICES GRANTS
(Maximum per proposal, 20 minutes)

9:30	<u>Kenai</u> LSC - LeeShore Center (K/SWRCC)	Parkes Stewart
9:50	<u>Bethel</u> TWC - Tundra Women's Coalition	Tandeske Stewart

10:10 - 10:30 AM BREAK

10:30	<u>Fairbanks</u> IAC - Interior Alaska Center for Non-Violent Living	House Larson
10:50	<u>Unalaska</u> USAFV - Unalaskans Against Sexual Assault & Family Violence	Stewart Jackson
11:10	<u>Sitka</u> SAFV - Sitkans Against Family Violence	House Larson
11:30 - 1 PM LUNCH		
1:00	<u>Juneau</u> AWARE - Aiding Women in Abuse and Rape Emergencies	Stewart Parkes
1:20	<u>Kotzebue</u> MFCC - Maniilaq Association - Family Crisis Center	Tandeske Stewart
1:40	<u>Emmonak</u> EWS - Emmonak Women's Shelter	Jackson Parkes
2:00	<u>Homer</u> SPWS - South Peninsula Women's Service	Tandeske Jackson
2:20	<u>Anchorage</u> STAR - Standing Together Against Rape	Larson House
2:40 - 3:00 PM BREAK		
3:00	<u>Kodiak</u> KWRCC - Kodiak Women's Resource and Crisis Center	Larson House
3:20	<u>Dillingham</u> SAFE -- Safe and Fear-Free Environment	House Stewart
3:40	<u>Anchorage</u> VFJ- Victims For Justice	Parkes Tandeske
4:00	<u>Palmer</u> AFS - Alaska Family Services (AFRC)	Jackson Larson
4:20	<u>Ketchikan</u> WISH - Women In Safe Homes	Parkes Jackson

Friday, June 10, 2005

8:25 Call To Order

8:30	<u>Valdez</u> AVV - Advocates for Victims of Violence	Larson Parkes
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8:50	<u>Anchorage</u> AWAIC - Abused Women's Aid In Crisis	Stewart House
9:10	<u>Seward</u> SCS - Seaview Community Services	Parkes Larson
9:30	<u>Barrow</u> AWIC - Arctic Women in Crisis	Jackson House
9:50	<u>Anchorage</u> AWRC - Alaska Women's Resource Center	Stewart Tandeske

10:10 - 10:30 AM BREAK

10:30	<u>Nome</u> BSWG - Bering Sea Women's Group	Tandeske Jackson
10:50	<u>Cordova</u> CFRC - Cordova Women's Resource Center	Jackson Tandeske

11:30 to 1:00 PM LUNCH

COMMUNITY BASED BATTERER PROGRAM GRANTS
(Maximum per proposal, 20 minutes)

1:00	<u>Sitka</u> SCC - Sitka Counseling Center	Larson Stewart
1:20	<u>Homer</u> SPWS - Domestic Violence Intervention Program	Tandeske Jackson
1:40	<u>Palmer</u> AFS - Alaska Family Services (AFRC)	House Tandeske
2:00	<u>Ketchikan</u> KIC - Ketchikan Indian Corporation	Parkes Stewart
2:20	<u>Barrow</u> AWIC - Arctic Women in Crisis	Parkes House

2:40-3:00 PM BREAK

3:00	<u>Kenai</u> LSC - LeeShore Center (K/SWRCC)	Larson Tandeske
3:20	<u>Fairbanks</u> IAC - Interior Alaska Center for Non-violent Living	Stewart Jackson

3:40 Valdez Jackson
 PVCC – Providence Valdez Counseling Center House

PRISON BATTERERS GRANTS
 (Maximum per proposal, 15 minutes)

4:00 Juneau Tandeske
 AWARE – Aiding Women in Abuse & Rape Emergencies Jackson

4:15 Palmer House
 AFS – Alaska Family Services (AFRC) Stewart

4:30 Fairbanks Parkes
 IAC - Interior Alaska Center for Non-Violent Living Larson

Saturday, June 11, 2005

9:00 – 10:00 AM Executive Session

10:00 – 10:20 AM **AM Break**

10:20 – 10:25 AM Call To Order

10:25 – 10:40 AM SART Funding – K. Tepas

10:40 – 11:00 AM Discuss Council Retreat

11:00 – 1:00 PM **Funding Decisions** Documents
 Community Based Victim Service Programs
 Community Based Batterers Intervention Programs
 Prison Batterers Intervention Programs

1:00 – 2:15 PM **LUNCH**

2:15 – 5:00 PM **Discuss Generic Grant Award Conditions**
 Community Based Victim Service Programs 05-49
 Community Based Batterers Intervention Programs 05-50
 Prison Batterers Intervention Programs 05-51
 Certification of Compliance with Regulation (Civil Rights) 05-52

Discuss Individual Grant Award Conditions
 Community Based Victim Service Programs
 Community Based Batterers Intervention Programs
 Prison Batterers Intervention Programs

FY06 Council Meeting Schedule 05-53

Election New Chair

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**MINUTES OF 4TH QUARTER MEETING
(FY06-FY07 Funding)
June 9, 10 & 11, 2005**

**Anchorage Marriott Downtown
820 West 7th Avenue
Anchorage, Alaska**

Thursday, June 9, 2005

CALL TO ORDER & ROLL CALL

Chair Janna Stewart called the FY05 fourth quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 8:45 a.m. on Thursday, June 9, 2005.

Council members present: Susan Parkes, Department of Law; Karleen Jackson, Department of Health & Social Services; William Tandeske, Department of Public Safety; Ann House, Public Member; Janna Stewart, Public Member; Dorothy Larson, Public Member

Council member absent: Barbara Thompson (excused)

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Rachel Helf, Administrative Assistant; Theresa Woelk, Associate Coordinator

Others present: Peggy Brown, Alaska Network on Domestic Violence & Sexual Assault; Ginger Baim, SAFE (Dillingham); Brenda Stanfill, IAC (Fairbanks); Letitia Raub, KWRCC (Kodiak); Dragon London, WISH (Ketchikan); Marianna Keil and Diane Pautz, SCS (Seward); Marcie Robertson, AVV (Valdez); Amy Fredeen, Suzi Pearson, and Judy Sullivan-Pickens, AWAIC (Anchorage); Cheri Smith, David Thomas, Sue Best and Fleur Boyle, LeeShore Center K/SWRCC (Kenai); Saralyn Tabachnick, AWARE (Juneau); Donn Bennice, Betsy Woodin and Judy Gette, AFS (Palmer); Michelle DeWitt, TWC (Bethel); Peg Coleman, SPWS (Homer); Anna Fairclough, Mary Elam and Christina Parker, STAR (Anchorage); Susan Sullivan, VFJ (Anchorage); Chris Bauman, SAFV (Sitka); Diane Miller, AWRC (Anchorage); Ida Hildebrand and Andrea Axelson, AWRC (Anchorage); Susan Jones, MFCC (Kotzebue); Gina Vose and Rachel Pagnio, Legislative Audit; Kimberley Elias, Providence Valdez Counseling Center; Linda Stanford, AWIC (Anchorage); Debbie Patton, KIC (Ketchikan); Lynn Crane, USAFV (Unalaska); Lenora Hootch, Priscilla Kameroff, and two staff members, EWS (Emmonak) by telephone; DeNette Perry,

Mary Bourdon and Barb Pungowiyi, BSWG (Nome); Nicole Songer, CFRC (Cordova); Janie Hope(?), SCC (Sitka) by telephone

ACCEPTANCE OR REVISION OF AGENDA (Document #05-41)

Chair Stewart announced a change in the agenda for Saturday, June 11. From 10:20 to 11:00 a.m. Karleen Jackson will be answering some questions about Medicaid, there will be a discussion about the required federal civil rights form, and the Council will be responding to items raised at the strategic planning session during last year's funding meeting.

MOTION BY SUSAN PARKES THAT THE COUNCIL ACCEPT THE AGENDA AS REVISED. KARLEEN JACKSON SECONDED.

The motion passed unanimously.

APPROVE MINUTES OF MARCH 21, 2005 MEETING (Document #05-42)

Dorothy Larson requested that Council member absences note the reason and whether the member was excused. She added that she and Freda Westman had other commitments on March 21, and she believed that Karleen Jackson did also.

Parkes made a correction to page 3, second paragraph, first sentence: "Parkes said there has been a federal appropriation for VFJ, and it is not clear whether there is a state match required or not."

MOTION BY SUSAN PARKES TO ACCEPT THE MINUTES OF THE MARCH 21, 2005 MEETING AS AMENDED. SECONDED BY KARLEEN JACKSON.

The motion passed unanimously.

Peggy Brown of the Network provided another correction on page 3, fourth paragraph, that the new executive director of AVV in Valdez is Marcie Robertson (not Robinson).

It was moved, seconded and carried to approve the additional correction to the March 21, 2005 minutes.

APPROVE MINUTES OF APRIL 27, 2005 MEETING (Document #05-43)

Stewart questioned a statement on page 3, fourth paragraph, third sentence. Peggy Brown offered the following clarification: "The Family Violence Prevention Fund in San Francisco has brought in national experts, and they are presenting cultural competency and literacy for the Immigration Project."

Larson stated that she has been trying to track suggested actions that Council

members make during the meetings. She asked that staff help in tracking these requests to insure that they are done. An example was that Commissioner Tandeske recommended that the Council view some videos that the programs have produced: staff should be following up on these requests.

Chair Stewart said she would add that to Saturday morning's discussion on the outcome of last year's strategic planning session.

MOTION BY SUSAN PARKES TO ACCEPT THE MINUTES OF THE APRIL 27, 2005 MEETING AS AMENDED. SECONDED BY DOROTHY LARSON.

The motion passed without objection.

PROGRAM REPORTS

CDVSA Associate Coordinator Theresa Woelk reviewed highlights of the following reports and answered several questions. She mentioned that the quarter ending March 31 was a good quarter for performance reports from both victim services programs and batterers programs being submitted on time.

Victim Services Program Summary Report (Document #05-44)
Community/Prison Batterers Programs Summary Report (Document #05-45)
On-Time Performance Report (Document #05-46)

Parkes asked if Ketchikan (WISH) submitted their third quarter report. Woelk said yes, it was delayed slightly by a computer glitch but is considered on time.

Parkes inquired if the Council ever received a second quarter performance report from VFJ. Woelk said it was submitted in May.

DISCUSS FY06 BUDGET - FUNDS AVAILABLE FOR GRANTS (Document #05-47)

CDVSA Administrative Manager Jo Griggs referred to two additional pages that were e-mailed to Council members, showing the funding available for fiscal year 2006. She said there was \$7,195,800 for victim services programs, \$200,000 for batterers intervention programs (BIPs), and \$98,237 for prison batterers intervention programs. The \$7,195,800 for victim services programs was \$200,000 higher than the FY05 budget.

Stewart stated that staff is in the process of getting clarification on the VOCA (Victims of Crime Act) definition of "underserved." In the Request For Proposal (RFP), the Council added underserved language regarding adult victims of child sexual abuse. She said she noticed that the term "underserved" was used freely throughout the grant applications. There is some question with VOCA about whether or not that is an appropriate state designation of underserved. The Council will make sure that Alaska utilizes, to the best extent possible, its authority to

make a determination about what the underserved population is. She said she recognized that the programs were relying on the language in the RFP this year about what the underserved population was.

Parkes mentioned that the Council at one time discussed not having a separate line item for the BIPs. William Tandeske confirmed that this change was not accomplished in the FY06 budget.

VOCA FUNDS FOR CRIMINAL JUSTICE TECHNICIAN AT DEPT OF CORRECTIONS
(Document #05-48)

The Council took up a request from the Victim Service Unit of the Department of Correction to fund the criminal justice technician (CJT) position for \$55,000 in FY06.

CDVSA Executive Director Barbara Mason said she understood VOCA funds were used to support the criminal justice tech position because it worked on the automated victim notification system (VINE). The first question for the Council is that every two-year budget cycle it considers whether to continue to fund the CJT position. She said another a question arose about using VOCA funds because the VINE system is generic in that it provides notification to all victims of crimes when perpetrators are being released from jail or prison. She has sent this question to Brad Mitchell in Washington, D.C.

Griggs stated that the Council has funded this position from the VOCA grant in the past, except for one year when it was paid from a larger-than normal amount of Permanent Fund Dividend monies. The funding for the CJT position is now back to being considered under VOCA, if it is something that can be used in the underserved data.

Tandeske asked if the disproportionate percentage of underserved population that is in prison plays into the VINE being a service to the underserved population. Mason said that the VINE is not specifically geared for the main categories of the VOCA grant – domestic violence, sexual assault or child abuse – but encompasses all victims. She submitted to the VOCA office what data she has on the underserved population in prison.

Tandeske suggested contacting someone from Corrections to answer questions before the Council takes action on DOC's request to fund a position.

Responding to Parkes, Griggs explained that the Department of Corrections gives CDVSA \$68,500 to support staff's monitoring of the batterers intervention programs. That money is a separate RSA (reimbursable service agreement) that becomes part of the Council's personal services budget. She added that the Council has VOCA funds available in the budget to give Corrections for the Criminal Justice Technician position that would not take away from the VOCA monies for victim

services programs.

Larson asked if the Council should be soliciting for a victim notification service to allow everyone to compete for the \$55,000 in VOCA funds, instead of giving the money to a state agency because it asks for it.

Tandeske commented that the VINE system is not something that can be done in competition.

Stewart said one question is whether the Council is getting "a good bang for the buck" from the VINE system, and that depends on the data that Corrections could provide.

Parkes asked if there was a reason the CDVSA is playing this money game with the Department of Corrections. She wondered why Corrections wasn't keeping their money and funding their own position — Corrections is statutorily required to do victim notification.

Griggs replied that when she came on board the sentiment among the interim executive director and senior staff was that if Corrections was giving the Council more money than the Council was giving DOC, then just go ahead and do it. She believed that Corrections felt part of the VINE system was benefiting the Council, so the Council was helping support the Criminal Justice Tech position.

Stewart said helping pay for the position should give the Council something — the right to ask for information, or the right to count Correction's work on the VINE as part of the underserved population.

Griggs mentioned that if the Council chose not to give \$55,000 to support the Criminal Justice Tech position, it does not mean that Corrections would take away the \$68,500 paid to the Council for monitoring the batterers intervention programs.

Parkes stated that she would like the Council to look at whether the exchange of funds between Corrections and CDVSA makes sense.

Tandeske suggested that if the Council concludes that it wants to change the practice that it fund the Criminal Justice Tech position for one year to give Corrections a chance to adjust its FY07 budget. He added that the Legislature is aware of CDVSA's fiscal restraints for the programs and would understand why the Council would want to clean up that situation.

Chair Stewart said the Council would take up the Department of Corrections request again on Saturday's agenda.

NETWORK REPORT

Peggy Brown, executive director of the Network on Domestic Violence and Sexual Assault, reported on what the Network has been doing with its strategic planning process this past year. The planning was divided into one, five and ten years. At the Network's August 2004 meeting they created various committees to work on different aspects of planning. The training committee came up with the goals of providing training and continuing education for all program staff; having standardized training in the field across the state; creating a statewide training advisory committee; having a forum for executive directors - including an orientation for new EDs; and holding different types of training - web-based, on-site, and in Anchorage and rural communities. The marketing/social change committee has been working on how the Network of programs can have name recognition throughout the state, including creation of a distinct logo; promoting more recognition of advocates as experts in their field - through a statewide media campaign; and creating forward movement on issues and services. The communications committee discussed having better information dispersal from the statewide level down to the programs in a way that is directly effective (newsletter, communications with the Council, the Network and state agencies); innovative technological development of programs so they are uniform and effective; having better functioning roles with the Council and the Network (being currently addressed), and having unity of purpose among state agencies, tribal entities, non-profits, and private foundations. Having these better linkages around issues of domestic violence and sexual assault led to creation of the collaboration committee. The collaboration committee wants to identify and nurture alliances with very diverse groups. Programs are good at accessing agencies and resources in their local communities; they rely on the Network and the Council to help create the linkages with state agencies, tribal entities, etc.

Brown said the Network has been doing massive amounts of training. Every grant the Network is writing has something to do with training. The Delta Project is up and running, and they will be sending people from various places to Atlanta for a national meeting of coordinated community response teams to work on prevention of intimate partner violence.

Brown said the programs continue to use the Legal Advocacy Project, particularly in conjunction with the Pro Bono Program and the Immigration Project. The Network has been sponsoring the Immigration Project for three months, ever since Catholic Community Services stopped its funding. The Network is considering extending support for another three months but has to first look at some liability issues and limitations in taking new cases.

Brown next outlined several themes in feedback from the programs over the past year:

- Crisis with staffing and competitive wages. Every program has experienced high staff turnover, and after gaining some experience many people end up

working for the state system. Health insurance coverage used to be the carrot to attract staff, but that coverage has eroded through a series of diminished benefits and higher co-pays to some programs offering no insurance at all. Staffing has reached a crisis this year as more people are being served in shelters.

- Advocates want more training, and this is what programs have to offer advocates in lieu of competitive wages and attractive health insurance.
- Service delivery. After years of the programs reaching out, the people are reaching out to the programs now. The Network is looking at travel funds, satellite locations, and other options to fill an existing service gap.
- Programs report that they believe the Council and the Network are in a good place and that they can do better things and be more effective than they have in the past.

PUBLIC COMMENT

There was no one present or on line who wished to address the Council.

VICTIM SERVICES GRANTS

The grant requests for the programs listed below were included in the meeting packet. Each program was allowed three minutes to comment on their proposal before answering questions from the primary and secondary Council reviewers, for a total time of 20 minutes. The presentations were made in the following order by the persons listed. *[Details of the presentations and the questions and answers are available on tape and kept on file at the Council Office.]*

Kenai - LSC

LeeShore Center (Kenai/Soldotna Women's Resource and Crisis Center)

Cheri Smith (executive director), Sue Best (bookkeeper), David Thomas (board member)

Reviewers Parkes and Stewart

Bethel - TWC

Tundra Women's Coalition

Michelle DeWitt (executive director)

Reviewers Tandeske and Stewart

Break 10:06 to 10:32 a.m.

Fairbanks - IAC

Interior Alaska Center for Non-Violent Living

Brenda Stanfill (executive director)

Reviewers House and Larson

Unalaska - USAFV

Unalaskans Against Sexual Assault and Family Violence

Emily Crane (executive director)

Reviewers Stewart and Jackson

Sitka - SAFV

Sitkans Against Family Violence

Chris Bauman (executive director)

Reviewers House and Larson

OTHER MATTERS

Following the SAFV presentation, Chair Stewart asked if there was anything else the Council wanted to take up before lunch.

Referring to the Network report earlier, Larson asked Peggy Brown what she meant when she said there was a better working relationship now between the Network and the Council.

Brown replied that there have been issues between the Network and the Council in the past — some having to do with personalities and others stemming from not being on the same page. There was a sense of burden with the Network that there were a lot of policy and statewide issues that neither the Council nor the Network were addressing, so the Network would try to kick those up. Being a non-profit representing the programs, it has been more difficult for the Network to get state agency stakeholders to the table to discuss and plan things. Her perception and what she has heard is that there has been a lack of communication and lack of common goals and unity of purpose between the Network and the Council. She does not believe that is any longer the case.

Brown said there are many challenges with having two new executive directors at two agencies, but one of the benefits is that they need to work together to be effective. This is something the programs want. When she and Barbara Mason were together at the legislature, people commented that they had never seen the executive directors of both agencies there at once.

Chair Stewart mentioned that at last June's funding meeting the Council held a group discussion to get ideas from the programs on what they wanted the Council to be doing. At its conclusion, the Council had promised to put all the requests and recommendations together and to schedule a more formal planning procedure. Other pressing issues subsequently took up time last summer and fall, and the Council did not get to the next step in addressing the suggestions and concerns that came out of the group discussion. She said the Council apologizes to the

programs for that delay and intends to push forward with reviewing the ideas put forth at the June 2004 meeting and to develop more concrete plans. This item is on Saturday morning's agenda.

Brown stated that the programs appreciate the Council's being mindful of follow-up.

Stewart said that in the past year she has attended some of the trainings and been involved informally, which she found energizing and enlightening. She told Brown she would like to work with the Network on putting together some curricula on basic civics.

Lunch break 11:22 a.m. to 1:09 p.m.

VICTIM SERVICES GRANTS (Continued)

Juneau - AWARE
Aiding Women in Abuse and Rape Emergencies
Saralyn Tabachnick (executive director)

Reviewers Stewart and Parkes

Kotzebue - MFCC
Maniilaq Association - Family Crisis Center
Susan Jones

Reviewers Tandeske and Stewart

Emmonak - EWS
Emmonak Women's Shelter
Lenora Hootch (executive director), Priscilla Kameroff (board president), Elizabeth, the shelter program coordinator, and the rural outreach coordinator - by teleconference

Reviewers Jackson and Parkes

Homer - SPWS
South Peninsula Women's Service
Peg Coleman (executive director)

Reviewers Tandeske and Jackson

Anchorage - STAR

Standing Together Against Rape

Anna Fairclough (executive director), Mary Elam (program manager) and Christina Parker

ReviewersLarson and House

Break 2:35 to 3:04 p.m.

Kodiak - KWRCC

Kodiak Women's Resource and Crisis Center

Letitia Raub (executive director)

ReviewersLarson and House

Dillingham - SAFE

Safe and Fear-Free Environment

Ginger Baim (executive director)

ReviewersHouse and Stewart

Anchorage - VFJ

Victims For Justice

Susan Sullivan (executive director)

Reviewers Parkes and Tandeske

Palmer - AFS

Alaska Family Services (AFRC merged with Mat-Su Recovery Center)

Donn Bennice (executive director) and Betsy Woodin (director of outreach and prevention)

Reviewers Jackson and Larson

Ketchikan - WISH

Women In Safe Homes

Dragon London (executive director)

Reviewers Parkes and Jackson

The meeting recessed for the day at 4:35 p.m. on June 9.

Friday, June 10, 2005

CALL TO ORDER

Chair Stewart called the meeting back to order at 8:32 a.m. to continue hearing presentations from victim services programs.

VICTIM SERVICES GRANTS (Continued)

Valdez - AVV

Advocates for Victims of Violence

Marcie Robertson (executive director)

Reviewers Larson and Parkes

Anchorage - AWAIC

Abused Women's Aid In Crisis

Judy Sullivan-Pickens (executive director), Suzi Pearson (deputy director) and Amy Fredeen (chief controller for Cook Inlet Tribal Council Financial Services)

Reviewers Stewart and House

Seward - SCS

Seaview Community Services

Marianna Keil and Diane Pautz

Reviewers Parkes and Larson

Barrow - AWIC

Arctic Women In Crisis

Linda Stanford (program coordinator)

Reviewers Jackson and House

Anchorage - AWRC

Alaska Women's Resource Center

Ida Hildebrand (executive director) and board members

Reviewers Stewart and Tandeske

Stewart related that she has been questioned several times lately about the number of victim services programs in Anchorage that on the surface appear to all be doing the same thing. She asked Ida Hildebrand (AWRC), Judy Sullivan-Pickens (AWAIC) and Anna Fairclough (STAR) to explain, as they would to the uninformed, why there are three large organizations in Anchorage and if they are duplicating services.

Sullivan-Pickens said the same question has been introduced through a process facilitated by the United Way that includes AWRC, AWAIC, STAR, Mary Magdalene Center, and Victims For Justice. It is an exhaustive process currently underway that has been analyzing service overlap and opportunities. It is something the funders want to know.

Fairclough stated that all the services are distinct. AWRC's legal advocacy component in the past has been an all-volunteer program that helped with restraining orders. STAR's legal advocacy program has been specific to accompaniment in the courtroom. The programs have taken state legislators on a tour of AWRC, AWAIC and STAR and showed them the uniqueness of how each program uses multiple disciplines to attack the same issues. United Way has not found any duplication of services, but it is looking at the administrative level down and the fundraising level. So the analysis facilitated by the United Way is looking at ways the programs could collaborate and do things differently. STAR services almost 50% of the people in the state but receives less than 20% of the Council's funding available for those services. STAR has best model practices in its delivery of services. Because of collaboration, STAR has been able to reach out to the community more effectively in an education effort to reach children in the Anchorage area. She said she believes the child advocacy is why reporting rates are going up.

Hildebrand said that AWRC has a residential component [typist's note: cannot hear what she is saying...] that deals with substance abuse and domestic violence. AWRC has a short-term shelter, while STAR serves domestic violence and rape victims. While these services may seem the same to everybody else, they are very different.

Fairclough stated that the Municipality of Anchorage has linked the agencies together to report statistically. AWAIC is leading the effort to streamline data to research if people in the community are accessing services from different points. STAR responds very closely with AWAIC — if shelter is needed for a family or rape victim in Anchorage, STAR contacts AWAIC to see if they can provide that service. AWAIC has been very cooperative in that effort because STAR does not have shelter facilities. STAR does not have counselors on staff, nor does it deal with alcohol issues. STAR also coordinates with Bean's Cafe and the Brother Francis Shelter when cases involve male victims. STAR responds 24/7 to the scene of a crime (usually a woman's body in a medical facility) when STAR's presence is requested by a law enforcement agency. There are three layers of backup to make sure that all the services are available, and she personally gets called out two to three times a year. STAR is immediate crisis intervention and tries to see people a maximum of ten times over the course of ten weeks. Other agencies provide longer-term care.

Sullivan-Pickens commented that there are enough rape incidents in Anchorage to justify a specialty agency like STAR. She said AWAIC meets frequently with the

other programs, and it goes far beyond the memorandums of agreement or understanding. She used to be a volunteer for STAR for a couple of years and is a big supporter of that organization.

Fairclough said that administrative coordination among STAR, AWAIC and AWRC as far as having one finance director is difficult because each grant is so unique and it requires such expertise. Sullivan-Pickens added that spending is restricted for each grant, and accounting for it is very complicated.

Stewart said she was interested in knowing more about the United Way facilitated discussion and wanted the Council on the report distribution list.

Sullivan-Pickens stated that all three agencies embrace the question Chair Stewart raised. Of all the non-profits in Anchorage, the sister agencies are the first ones willing to spend the time.

Break 10:06 to 10:35 a.m.

VICTIM SERVICES GRANTS (Continued)

Nome - BSWG

Bering Sea Women's Group

Barb Pungowiyi (interim executive director) and Mary Bourdon (board member) in person, and DeNette Perry (past executive director) by telephone

Reviewers Tandeske and Jackson

Cordova - CFRC

Cordova Family Resource Center

Nicole Songer (executive director)

Reviewers Jackson and Tandeske

Lunch break 11:10 a.m. to 1:07 p.m.

COMMUNITY-BASED BATTERERS INTERVENTION PROGRAM GRANTS

Each program was given three minutes to comment on their grant proposal before being questioned by the primary and secondary Council reviewers, for a total time of 20 minutes.

Homer - SPWS
Domestic Violence Intervention Program
Peg Coleman (executive director)

Reviewers Tandeske and Jackson

Palmer - AFS
Alaska Family Services (formerly AFRC)
Betsy Woodin (director of outreach and prevention) and Judy Gette (program manager for community BIP)

Reviewers House and Tandeske

Sitka - SCC
Sitka Counseling Center
Janie Hope(?) - by telephone

Reviewers Larson and Stewart

Ketchikan - KIC
Ketchikan Indian Corporation
Debbie Patton (social services administrator)

Reviewers Parkes and Stewart

Barrow - AWIC
Arctic Women In Crisis
Linda Stanford (program coordinator)

Reviewers Parkes and House

Kenai - LSC
LeeShore Center (Kenai/Soldotna Women's Resource and Crisis Center)
Cheri Smith (executive director)

Reviewers Larson and Tandeske

Break 2:43 to 3:09 p.m.

Fairbanks - IAC
Interior Alaska Center for Non-Violent Living
Brenda Stanfill (executive director)

Reviewers Stewart and Jackson

Valdez - PVCC
Providence Valdez Counseling Center
Kimberley Elias (behavioral health clinician)

Reviewers Jackson and House

PRISON BATTERERS INTERVENTION PROGRAM GRANTS

Each program was allowed three minutes to comment on their proposal before taking questions from the primary and secondary Council reviewers, for a total time of 15 minutes.

Juneau - AWARE
Aiding Women in Abuse and Rape Emergencies
Saralyn Tabachnick (executive director)

Reviewers Tandeske and Jackson

Palmer - AFS
Alaska Family Services (AFRC)
Betsy Woodin (director of outreach and prevention) and Judy Gette (program manager for community BIP)

Reviewers House and Stewart

Fairbanks - IAC
Interior Alaska Center for Non-Violent Living
Brenda Stanfill (executive director)

Reviewers Parkes and Larson

The IAC Prison Batterers Program presentation was combined with the earlier Community-Based Batterers Intervention Program presentation.

The meeting recessed for the day at 4:01 p.m. on June 10.

Saturday, June 11, 2005

EXECUTIVE SESSION

[There is no recorded or written record of the reason for this executive session, although it should be noted in the minutes, according to the State's Open Meetings Act. Also, whether there was any action taken or not taken as a result of the executive session.]

The record should go something like this [fill in the blanks].

MOTION BY _____ THAT THE CDVSA GO INTO EXECUTIVE SESSION FOR THE PURPOSE OF DISCUSSING _____.

_____. SECONDED

BY _____.

Without objection, the motion passed.

The Council met in executive session from 9:00 a.m. until 10:20 a.m.

Break 10:20 to 10:28 a.m.

CALL TO ORDER

Chair Stewart called the regular meeting back to order at 10:28 a.m. on June 11. Council members Parkes, Jackson, Tandeske, House and Stewart were present. Larson joined the meeting about 10 minutes later.

The Chair reported that no action was taken in executive session. *(Typist's note: I'm just making this up to make the official record complete. Is this correct?)*

MEDICAID ISSUES

Karleen Jackson said that at a meeting with the Network in Juneau there was a question about whether or not Medicaid could be billed for case management. Gerry Fuller, who is DHSS Medicaid director, wrote into the amendment to the state plan to try and get permission from the federal government to be able to do that. The Department of Health & Social Services (DHSS) has received a verbal okay but does not have it in writing yet. If there are people in shelters who are getting case management and who are Medicaid eligible, it looks like the shelters will be able to bill for that. Fuller has offered to visit programs, if he is in the area, to answer specific questions about the case management billing or other Medicaid-related issues. Programs just need to contact Fuller in Juneau at 907-465-1617, and if no answer there, call the Commissioner's Office at 907-465-3030 to track him down.

Jackson stated that as a former executive director of a non-profit organization she understands where Ginger Baim was coming from when she said, "I'll be whatever

you want me to be to get the funding." Everyone has had those moments when they are after funding of trying to make their program fit. But she knows that especially when the Department of Health and Social Services is looking at funding non-profits many times that kind of statement can lead an agency away from their core mission and into a situation where they become vulnerable to losing what they do best. She encouraged programs to think twice before trying something new just because the money is there.

Jackson mentioned that in its presentation the Maniilaq Association in Kotzebue spoke about Office of Children's Services (OCS) grants having disappeared and not understanding why. She checked with the division and found that it has gone to a competitive grant award process versus continuing to fund things that have been funded in the past. That is a trend people will see in DHSS: as funds shrink, there will be more competitive grant funding.

Jackson offered to answer specific questions from programs during the break's.

CERTIFICATION OF COMPLIANCE WITH REGULATIONS (Civil Rights) **(Document #05-52)**

Stewart said the Council is required to give the programs an oral reminder about the Certification of Compliance with regulations regarding the Office of Civil Rights. This is nothing new and is a routine part of all the grant packages. Any subgrantee who is awarded funds through the CDVSA is required to have an authorized official within their agency who will agree to comply with the requirements of the Office of Civil Rights. That includes maintaining data and reporting findings, as well as signing a certification and submitting it to the Council.

STRATEGIC PLANNING FOLLOW-UP

Stewart reported that at last June's funding meeting the Council was able to grant flat funding and had time available for the programs present to break into groups that provided input about their expectations of the Council and the programs themselves. The Council at that time agreed to consider the recommendations and planned on doing some strategic planning of its own at a retreat. Unfortunately, the Council was without an executive director for a few months, and Council members had to fill in. One undertaking that took a lot of time was working with the Denali Commission. Then there was hiring a new executive director and the learning curve associated with that. So the Council did not accomplish the strategic planning it had intended to. Now, with an executive director on board for six months and a smooth relationship with the Denali Commission, Council members would like to get back to planning a retreat and looking at its own mission.

Stewart said she would be glad to take any new input from the programs that they may have learned from their own strategic planning processes and experiences over the past year. She added that the Council puts tremendous burdens on programs, in

terms of applications and reporting, and it is only fair that the Council should share those burdens.

Dorothy Larson rejoined the meeting at this point.

AWARD TO GINGER BAIM - SAFE (DILLINGHAM)

Peggy Brown presented Ginger Baim with an award from the National Sexual Violence Resource Center. She said that in February the Network directors met and nominated Baim to receive this award for her outstanding advocacy and community work in ending sexual violence.

Addressing the agenda, Chair Stewart informed those present that the Council intended to work on the funding decisions through lunch and would likely go until 2:15 p.m.

FY06 COUNCIL MEETING SCHEDULE (Document #05-53)

Council members discussed holding a one-day quarterly meeting and a one-day retreat on September 19-20, 2005, tentatively in Juneau. December 8, 2005 was set as the date for the second quarter teleconference meeting. The third and fourth quarter meeting dates were not scheduled.

Stewart asked staff to e-mail to Council members the two meeting dates agreed on so they could check their other calendars.

ELECTION OF OFFICERS

MOTION BY DOROTHY LARSON TO NOMINATE JANNA STEWART AS THE CHAIR OF THE CDVSA FOR FISCAL YEAR 2006. KARLEEN JACKSON SECONDED.

There were no other nominations, and nominations were closed.

The motion carried by unanimous consent.

MOTION BY DOROTHY LARSON TO NOMINATE SUSAN PARKES AS VICE CHAIR OF THE CDVSA FOR THE NEXT YEAR. SECONDED BY ANN HOUSE.

There were no other nominations, and nominations were closed.

The motion carried by unanimous consent.

Both Stewart and Parkes were present and accepted the positions to which they were elected.

FUNDING DECISIONS

The Chair handed out the community coordination pages from USAFV (Unalaska) that were missing. She also distributed a review of the Council Office's staff positions that Mason had prepared.

Stewart noted that members should turn in their individual scoring sheets to staff for filing at the end of the meeting.

Community Based Victim Services Programs

FY06 funding available: \$7,195,800
Total grant requests: \$8,612,204

Tandeske mentioned that the legislature approved an additional \$200,000 in FY06 over the FY05 budget to help cover increased costs of fuel, insurance, etc.

Stewart said the Council appreciates the additional \$200,000 but it does not solve the increased cost-of-living problem. She said she thought of looking at consolidation of services in geographic areas where there may be economies of scale. Another idea was to do a comparison of programs in tiers, based on the size of their grant requests, i.e., those up to \$150,000, those between \$150,000 and \$300,000, the requests between \$300,000 and \$500,000, and those over \$500,000. The point would be to identify what services ought to be met and then match what the programs are doing, as opposed to programs coming forward and saying here is what we offer. She said this is a fundamentally different way of looking at things.

Tandeske said an immediate decision the Council could make is whether it can take on a new program that came with no money. To do that would substantially harm existing programs, and that is problematic. He said the Council has to look at things somewhat regionally to insure maintaining a safety net in the regions around the state. These two decisions are painful but will strengthen what is there and ultimately benefit victims.

Tandeske offered, for discussion purposes, the idea of not funding the Emmonak Women's Shelter in FY06. The Council awarded EWS \$183,599 in FY05. If that money were distributed to Bethel, Barrow, Dillingham and Nome it would put those four programs within about \$33,178 of their FY06 requests (increases totaled about \$216,700) and make those shelters healthier in terms of their ability to deal with the escalating costs.

Larson inquired if the justification for reducing Emmonak's FY06 request by the total amount was because of the shelter located in Bethel.

Tandeske said that was correct. He recalled that Emmonak serves five villages,

which are also covered by Tundra Women's Coalition (TWC) in Bethel. TWC is taking care of those five villages right now because the Emmonak shelter is closed down this month. He added that while nobody likes the notion, CDVSA is \$1.4 million short this year, and shelters are experiencing higher insurance, fuel and labor costs. At some point the Council has to deal with it.

Stewart remarked that the Council should look at whether to apply that concept to any other areas of the state. Is it possible to keep a program intact in another region of the state, perhaps by funding it to the FY06 request level, with the understanding that it would pick up the burden of a similar program in the geographic region that was de-funded. The idea would be to maintain some core services regionally.

Tandeske said another approach is to not take on any programs that were not funded last year, flat fund all the existing Council-supported programs, and distribute the \$200,000 increase among the programs. This is not the smartest approach because all the programs will suffer if they cannot pay for essential services. The Council has reached the point of having to make some hard choices.

House indicated she liked the idea of maintaining services regionally as long as Seward was not cut.

Jackson remarked that this is not the first time that Council members have had this conversation, that CDVSA cannot continue to just chop a little bit away from every program year after year when needs are going up. She agreed with Tandeske that the Council has reached the point of making some really hard choices.

Stewart stated that there are some really solid, really hard working programs that are trembling.

Tandeske said another option, although not very viable, is to not fund certain parts of programs. But this gets away from providing comprehensive services, which is what the shelters build toward. Cutting certain services probably would not do anyone any good.

Larson asked about leaving the direct services intact but combining administrative services.

Stewart pointed out that combining administrative services has been accomplished independent of the Council, in Mat-Su, for example. The CDVSA funding would be a dollar amount with a recommendation to make it work by trying to consolidate the administrative part, but the Council cannot direct that it be done.

Larson wondered if there was a map available so members could look at the regions.

Stewart said no, but among them, Council members had a good sense of where programs were delivering services.

The Council looked at the services provided in each region next. Jackson noted that areas on the road system are different than those connected only by a ferry system or by air service. Tandeske said that Juneau, Ketchikan and Sitka serve as transportation, health and public safety hubs for communities like Angoon, Hoonah and Prince of Wales Island.

Stewart said she looked at some individual programs that she thought were great programs but were very expensive relative to the geography. Ketchikan was one of those that stuck out as very expensive.

Larson mentioned that she was concerned about those programs that administered through umbrella agencies that are charging very high indirect rates. Some were at \$40,000 or more for indirects, and that did not even cover the executive director's position.

Parkes agreed that the Council ought to look at that.

Stewart said some programs are really struggling to add prevention services, such as in the schools, that are critical to reducing the flow of generational domestic violence. With flat funding and increasing costs, those critical creative services are the ones that suffer.

Tandeske clarified that Arctic Women In Crisis (AWIC) in Barrow and Maniilaq Association in Kotzebue were the two programs with high indirect rates from umbrella agencies that came to mind.

Stewart said it was 26% indirect costs for Maniilaq (\$85,000) and 21% indirect for AWIC (\$43,953).

Jackson commented that some programs are providing both a victim services program and a batterers intervention program. She asked if these programs had flexibility to move money from one line item to another, so that if the Council did not fund their full requests these programs could sort it out to fit their needs.

Tandeske guessed that this has been going on for a while at some level.

Parkes inquired about the \$55,000 request from the Department of Corrections to fund the VINE position in FY06. Griggs replied that there is some personal services money left from this year's VOCA that would cover \$50,000 of DOC's request. The other \$5,000 would come out of the administrative portion of next year's VOCA grant. None of the \$55,000 would have to come out of FY06 victim services grant funds.

Parkes asked if the Council had to take formal action to give DOC the \$55,000 requested. Griggs said the Council had to give staff direction.

Parkes said it seems like an odd way to appropriate money, when the Council has always said it wants to be competitive about it. She said she would agree to fund the victim justice technician position this year but give Department of Corrections notice that it will not happen this way in the future.

Griggs explained that the \$68,500 that CDVSA gets from DOC goes into personal services to pay staff to do on-sites at batterers intervention programs.

Tandeske agreed with Parkes' suggestion to grant the \$55,000 for FY06, but he recommended notifying DOC Commissioner Antrim to include that funding in his department's FY07 budget request. The position in the DOC Victim Services Unit is a function of the automated victim notification system (VINE), which DOC is statutorily required to do. It makes sense to fund the position straight up and be done with it.

Parkes said it would also be less administrative hassle for the Council Office.

MOTION BY SUSAN PARKES THAT THE CDVSA FUND \$55,000 FOR VINE (THE VICTIM NOTIFICATION SYSTEM) AT THE ALASKA DEPARTMENT OF CORRECTIONS FOR FY06, AND THAT THE COUNCIL PUT THIS ISSUE ON THE SEPTEMBER MEETING AGENDA TO DECIDE WHAT TO DO IN THE FUTURE (STAFF IS DIRECTED TO GATHER MORE INFORMATION IN THE MEANTIME). KARLEEN JACKSON SECONDED.

The motion passed without objection.

Larson clarified that the \$55,000 will come from other VOCA funds and not take from money for the victim services grants.

House posed the idea of reducing the funding requests of all the programs by 20% to see if they could do better with the money they got. *[Typist's note: Most of Ann House's comments are inaudible or barely audible on all the tapes. I believe she said something like this.]*

Tandeske responded that the programs have done that until they are about run into the ground. That is the problem — the "trying to do more with less" has been so overused for so long that the wheels are coming off.

Jackson agreed, adding that having run a non-profit and struggled with those things herself, at some point it creates a dangerous situation. People are working at minimum wage with no benefits for 80 hours a week, and then the funders tell them to go back and cut and find other funds.

Stewart pointed out that the result is regressive, that a 20% cut to a \$80,000 program is different than a 20% cut to a \$700,000 program.

Parkes brought up whether the Council should consider the Victims For Justice grant request. She asked Mason to report what she found out about the timeliness of VFJ's submission.

Mason stated that Amy said that everything that was in the bound folder was on time. The section that had been inserted into the bound folder was late.

Parkes said that was the statement of needs and the services to be provided narrative.

Stewart noted that some of that was already in the bound folder, so some of the inserted material duplicated what was in the folder. She felt that because there was some confusion on the Council's part about what was received on time and what came in late that the Council ought to consider VFJ as a timely application. The real question is whether or not to fund the program.

Parkes pointed out that there was no community coordination piece in the application.

Stewart said there was at least one other application that was missing the community coordination piece.

Parkes said USAFV was missing one page of the community coordination section, which the Council now has. VFJ's application contained zero on community coordination.

Larson stated that she was concerned about the management of VFJ. It didn't go very well last year, and it doesn't seem to be getting better, given the problems associated with submitting the grant proposal itself.

Stewart said that deals with the question of whether or not to fund VFJ. She asked Larson whether she considered the VFJ grant application to be submitted on time and if it should be considered. Larson replied no.

Tandeske mentioned that VFJ is receiving earmark funding of about a quarter million dollars a year for three years from the Alaska Congressional delegation in a noncompetitive fashion. So, based on that, he found it hard to support taking \$30,000 off the table of the other programs.

MOTION BY SUSAN PARKES THAT THE CDVSA TAKE VICTIMS FOR JUSTICE OFF THE TABLE FOR FUNDING CONSIDERATION IN FY06 BECAUSE AN ENTIRE SECTION WAS MISSING FROM THEIR APPLICATION, AND IT IS CONSIDERED A NON-RESPONSIVE, NON-COMPLIANT APPLICATION.

SECONDED BY ANN HOUSE.

Jackson asked if that standard would be applied irregardless. Parkes said if there is an entire section missing then it is a non-responsive application. To her knowledge no other applications had entire sections missing.

Stewart said the Council has been discussing whether or not to consider VFJ's application. She would err on the side of deciding on substance rather than on process.

Tandeske stated that his concern was that the Council took the VFJ application in, copied it, distributed it, graded it, and then heard a presentation from them. Now the Council is saying it won't consider the application on a technical point.

Stewart agreed, saying the Council is very solid on deciding not to fund the program based on the enormous external funding that VFJ received. Relative to every other program in the state, VFJ is fat.

Parkes said it is for the Council, not the staff, to say whether an application meets the criteria, so the application has to reach the Council level for that to happen.

Tandeske said he understood; he just wondered how it got this late in the process to ask the "responsive application" question.

Parkes commented that maybe this should have been brought up earlier and VFJ should not have been allowed to come to the table.

Stewart stated that tightening up the submission standards might prevent this from happening again.

Larson said she did not want the Council to set a precedent of a program not submitting all the requirements but allowing the application anyway. Everyone operates under time constraints.

Parkes agreed, saying it would not be fair to the other programs.

By outcry vote, the motion passed. *[Typist's note: not sure if there were any dissenting votes.]*

Stewart stated that the grant application from Victims For Justice was off the table based on being non-responsive.

Tandeske explained that the intent of the \$200,000 that was added to the budget through an amendment process at the House Subcommittee was not to fund new programs but rather to... *[missing section due to tape change]* ...it was part of the budget it passed, to be distributed among the programs to do what they thought

best. His office got a follow-up letter from one senator reminding him not to *(inaudible)* programs.

Stewart said the next step was whether "no new programs" was a decision the Council wanted to make or if members wanted to look at Maniilaq Association in the context of the victims' needs in the Kotzebue area, and the health and safety risks of deciding that Maniilaq was not CDVSA's problem.

Tandeske mentioned that Kotzebue is a transportation hub for about 10 villages, just like Nome is a hub for about 15 villages. He was disappointed that the legislative delegation from that region did not appear to seek funding for Maniilaq.

Parkes asked Jackson if the OCS funds Maniilaq received from the Department of Health and Social Services were being used to run the shelter in Kotzebue. Jackson said she did not know the details, but she believed the money was for various levels of shelter for children.

Larson asked where the people in Kotzebue and surrounding villages currently go for victim services. Stewart said they go to Maniilaq Association Family Crisis Center.

Larson inquired why Maniilaq has not sought funding from CDVSA in the past. Jackson replied that Maniilaq said they used to get part of the funding from the Office of Children's Services at DHSS, but the \$354,922 that they requested from CDVSA this year was larger than what they got from OCS in the past, which she thought was \$130,000. She added that Maniilaq may have lost funds from other sources as well.

Tandeske reported that he made some phone calls yesterday to see if anyone had additional money that could help out the Council. He did not have any success, but he put people on notice that the Council had a tough choice where Maniilaq was concerned. He said that given that Maniilaq Association is a non-profit with lots of other programs, one thought is whether the Council could put the ball back in the court of Maniilaq and their legislative representatives, who can work with the leadership in both bodies and the Office of Management and Budget (OMB) in the Governor's Office. It is possible that a supplemental toward this grant line would be entertained, but Maniilaq and their legislative people have to do that process. It is not the Council's place to do that. Taking that line of thought one step farther, if a supplemental was talked about in the amount of \$354,922, it should not be dedicated funding for one program because that would bring in a program that has not been here before and give them everything they were asking for, while other programs have to fight for what is left. He said that given Maniilaq Association's assets, it is unlikely everything has to shut down July 1 if the Council does not fund them today.

Tandeske said he would be willing to work with the legislators from the Kotzebue

region and OMB for a supplemental. But every program on the list has needs and has been feeling the pain and suffering of budget cuts, so he did not see how the CDVSA could take on \$354,922 of unfunded liability at Maniilaq.

Jackson stated that if the Council decided not to fund any new programs, the message could be that it was not because the Maniilaq Association program does not have merit or needs but it is that CDVSA did not get additional funding in FY06. The reality is the Council cannot meet the funding requests of existing programs, but it encourages Maniilaq, with help from their elected delegation, to look at legislative solutions for services in the Kotzebue area.

Stewart commented that she does not want to see little state earmarks: the Council should be able to continue looking at the big picture of service delivery in the state.

Jackson said the Council could encourage Maniilaq to work with the Network on funding strategies across the state. The Network has a strong advocacy role with the legislature and gets the big picture.

Parkes stated that an idea is to give Maniilaq a very small amount of funding to recognize the importance of a shelter in Kotzebue, which is a very dangerous place. Then CDVSA could try to get more funding from the legislature next year based on taking on a new program, which could be the first of many new programs. She worried about the supplemental process because the funding could be earmarked for Maniilaq, then added to the CDVSA budget line item next year with the expectation that the money would go to Maniilaq.

Jackson pointed out that a lot of these programs get other funds through DHSS. When those funds shrink, then the programs ask for the shortfall from CDVSA. There isn't a comprehensive way in the state system of looking at the total amount of state funding going to a particular agency.

Tandeske remarked that the issue of asking programs to keep doing what they have been doing has only intertwined things so much that it is hard to separate out who does what.

Larson said the Council cannot afford to fund any new programs until it receives more money in the budget.

Griggs stated that removing VFJ and Maniilaq from consideration brought the total of FY06 victim services requests to \$8,227,282. There is \$7,195,800 in FY06 funding available.

Tandeske steered the discussion back to the regional concept. He reiterated that Emmonak Women's Shelter serves a cluster of villages also served by TWC in Bethel. If Emmonak were not funded, he said he felt strongly that every penny of

that money should remain in the west coast region of the state — Bethel, Nome, Dillingham and Barrow — to strengthen the existing programs. These are all solid programs.

Larson pointed out that in the southwest region Bethel and Dillingham are way, way different.

Stewart said she has lived in both Bethel and Dillingham, and Bethel feeds in and upward in serving villages.

Jackson commented that the Emmonak shelter has been struggling in the past year, so even if the Council were able to give EWS the \$228,290 they requested, she didn't know if they could do what they need to do.

Larson asked if Emmonak was one of the shelters that received capital improvement funds. Tandeske replied that EWS requested money from the Denali Commission to build a new shelter. Stewart added that EWS was in the comprehensive planning stage of that request.

Parkes said an additional \$216,777 is needed to fully fund Barrow, Nome, Dillingham and Bethel to their FY06 requests. Reallocating the FY05 level of Emmonak's funding toward those four programs would leave them \$33,178 shy of their total additional requests.

Tandeske related that based on comments he has gotten over the last three legislative sessions about funding programs and services to regions, he thought it was positive to go back to talking about whether it is better to fund five shelters all struggling or four shelters that are given additional resources. Given that Emmonak is located within TWC's service area, it is a positive move to keep four programs strong in their core functions.

House inquired about EWS's other funding sources. Stewart replied that EWS has some other funding, including a Violence Against Indian Women grant and a small amount of local support.

Stewart posed the question of whether to apply that working concept in any other regions of the state.

House mentioned that the Anchorage area would be another one to look at, with three Council-funded programs — AWAIC, STAR and AWRC.

Parkes said that she was convinced from the panel discussion earlier, and given the vast population in Anchorage, that there was not really duplication of services there. She didn't think the Council could eliminate funding one program in Anchorage and expect another agency to pick up any dropped services.

Tandeske remarked that service delivery in Anchorage is a much longer-term discussion. It would be a devastating move to come back from if it were wrong, and it should be studied and measured beforehand.

Jackson reminded everyone that the Council has to honor the strategic planning process the Anchorage programs are going through with the United Way. If the programs were not already involved in this process, then House's point would be a logical one for the Council to follow.

Stewart mentioned that another possible regional discussion was the Kenai Peninsula, Cordova, Valdez, and the Mat-Su area. Valdez could also be considered part of Anchorage because it is on the road system.

Looking at the Kenai Peninsula, Parkes noted that Seaview Community Services (SCS) in Seward and South Peninsula Women's Services (SPWS) in Homer were both asking for a 60% increase over the FY05 funding. Tandeske added that LeeShore Center in Kenai-Soldotna was requesting over a 30% increase from FY05 funding.

Stewart remarked that Seaview was asking for a relatively small dollar amount increase, but most of it was for personal services to add a full-time-equivalent advocate.

Larson pointed out that Seaview indicated it wanted to increase wages to staff as well. She said she noticed that most of the dollars for the SPWS program in Homer came from the Council and they had very little other funds to support it. CDVSA has been asking all the programs to search for other funds, and most of them have done very well in that effort. SPWS still relies pretty much on CDVSA, and she preferred that all the programs seek other sources of funding.

Parkes noted that part of SPWS's increase request was for a rural services position and a half-time volunteer coordinator.

Larson said she found the Seaview proposal a little disconcerting because they had no shelter and no safe homes.

Stewart countered that Seaview has a hotel arrangement that has been surprisingly cost effective, as opposed to keeping a shelter building staffed. She said the hotel arrangement is not an unreasonable solution. It struck her as a good community working relationship because it probably is not easy to get hotels to take in an abused woman and her three children on a moment's notice. She said her hat was off to Seaview for that.

Larson commented that the LeeShore Center (Kenai-Soldotna) had a lot of staff and they were asking for another advocate position. She said some of the positions are necessary but maybe not all of them.

Parkes asked if anyone thought the Kenai Peninsula situation was similar to the Yukon-Kuskokwim Delta region, where the Council could spread more money to a couple of sound programs that would pick up the work.

The Chair called a break from 12:10 to 12:34 p.m.

Jackson said that some of the proposals, when they talked about their funding increase, stated what money they had to have to continue and what money they were asking for that if they didn't have they wouldn't get a position or they wouldn't be able to do a project. Other proposals did not explain that. So the Council may want that as a component of future RFPs so members can determine why programs ask for a big increase.

Stewart agreed, adding that another suggestion is that "page numbers are your friend."

Parkes noted that the RFP does say that the budget narrative should explain new costs, unusual expenditures, or an increased funding request, and to prioritize the requests with reasons, etc.

Stewart commented that many of the programs included that information but it was often buried in different parts of the application. Perhaps the Council could provide a format for that information in future RFPs so it would be easier to compare.

The discussion on services provided by region moved on to the southcentral area of Cordova/Valdez/Mat-Su (Palmer). Stewart mentioned that Alaska Family Services in Palmer has stepped in to help Cordova and Valdez under varying circumstances. She wondered if there was an overlap on villages for the Cordova Family Resource Center (CFRC) and Advocates for Victims of Violence (AVV) in Valdez.

Tandeske said both programs indicated _____ [*inaudible*]. Most of the Valdez villages were on the road system.

Stewart noted that AVV in Valdez was requesting a 65% increase in FY06 funding, almost \$119,000.

Parkes recalled that part of that was the expansion plans to Glennallen. Glennallen is on the road system, and Palmer has a strong program that is almost as accessible as AVV in Valdez. She did not think funding AVV for the proposed expansion to Glennallen was a priority that the CDVSA could meet in light of a limited budget this year.

Stewart said that on AVV she was inclined to look at flat funding plus a share of the cost-of-living money.

Parkes indicated she could support that.

Stewart said AFS in Palmer picking up the Glennallen piece would play to the regional strengths there. She proposed doing a similar analysis on CFRC in Cordova, which requested a relatively small dollar amount increase that represented a large percentage increase. CFRC asked for more funds for health insurance, expanded confidential meeting space, expected increases in services supplied, and salaries.

Parkes noted that CFRC was looking at building or buying a shelter, and her only concern is about funding sustainability. She proposed similar treatment to AVV — flat funding plus a percentage of the \$200,000 to cover cost-of-living increases.

Larson and Stewart indicated their agreement.

Parkes stated that AFS in Palmer was only asking for an 8.38% increase over FY05 funding.

Stewart commented that Alaska Family Services in Palmer accomplished what appears to be an efficient administrative merger between Alaska Family Resource Center and Mat-Su Recovery Center, the type of move that is the wave of the future.

Parkes said her impression of the AFS application was that it was not proposing any new services but intended to offer fuller services because of the merger. She saw the Palmer area as having a rapidly growing population, and CDVSA needs to keep that program strong — an 8.38% increase was very reasonable. AFS also has diversified funding sources.

Jackson stated that AFS in Palmer has demonstrated working towards efficiency and the merger was an important step.

The next discussion on providing services by region focused on the southeast area — WISH in Ketchikan, SAFV in Sitka, and AWARE in Juneau.

Larson remarked that the communities were located so far away from each other.

House mentioned that Ketchikan is going through such a crisis that she hated to see the Council not fund WISH. *[Typist's note: This may or may not be exactly what she said. Her following comment was totally inaudible.]*

Tandeske agreed that there was no way the Council could not support shelters in all three communities — it was more a question of what level of support to give.

Parkes read aloud from page 60 of Ketchikan's application that explained what the requested increase of \$100,000 was for: shelter advocate supervisor, medical

insurance, children's program director, SART response costs, rural travel, and staff training.

Jackson observed that WISH's increase was primarily for staffing, which is the most expensive line item across the board.

Stewart posed the question of what increases would be justified for the Ketchikan, Sitka and Juneau programs above flat funding plus their share of the \$200,000 in cost-of-living dollars. The second part of the question is where would the money come from for anything above flat funding.

Stewart commented that compared to other communities around the state WISH in Ketchikan was a really expensive program.

Parkes said she leaned toward flat funding the southeast Alaska programs plus the cost-of-living increase.

Tandeske pointed out that in the past two years there was a homicide in Tanakee Springs, which was a sexual assault and a related sexual assault. Then there was a domestic violence case on Prince of Wales Island where a 16-year-old girl was accused of having her mother killed. These are significant events and part of the social challenges going on along the west coast.

Parkes mentioned that the Department of Law sees a very different day-in and day-out caseload of violence and sexual crimes from the Yukon-Kuskokwim Delta as compared to southeast Alaska where there is a mixture of thefts and burglaries, along with sexual assaults and domestic violence crimes – very different types of caseloads.

Stewart stated that the Ketchikan Police Department has 508 harassment threats. They are much more active because they have the resources to be doing 350 arrests for violations of conditions of release. Those resources do not exist in some northern regions. But the Council cannot blame the shelters for the presence or lack of a local police department, but the reality is that it impacts on the individual victims.

Jackson remarked that Stewart's comments are also true for the juvenile justice system. The kinds of crimes in the northwestern region of the state are way more severe than what her department sees in southeast.

Stewart mentioned that there are turnover issues with professionals in the northwestern region: district attorneys and judges that go there do not stay.

House stated that Juneau has the highest consumption of alcohol in the state. Jackson wondered if that was just counting the legal purchase of alcohol and not the home brew and illegal alcohol purchases that occur in the northern regions of

the state.

There was a short break from 1:05 to 1:15 p.m. while members prepared for a working lunch.

Stewart indicated that KWRCC (Kodiak) and USAFV (Unalaska) had not been discussed yet in any region. KWRCC's relatively small 9.8% increase request was to restore two hours a week to each of their existing full-time positions to bring them up a 32-hour work week. They are asking the Kodiak Borough to cover some of the other cost increases at the program. KWRCC's total program budget is roughly \$470,000 and their FY06 request to CDVSA is \$290,000, so they have pretty strong other funding sources.

Stewart stated that USAFV in Unalaska was asking for a 10% increase, equaling roughly \$12,000 over last year's funding, which their application indicated was for higher health insurance and workers compensation costs and an expected increase in business.

Parkes noted that USAFV has good local support for their budget as well.

At this point, the Council started getting some program names and grant request numbers up on a flip chart, separated into regional clusters.

Tandeske proposed increasing the FY06 budget request for Tundra Women's Coalition in Bethel by \$5,000 because it would be taking on the lion's share of the services that Emmonak used to provide. He further suggested that the other three programs in the region — Dillingham, Nome and Barrow — get a substantial amount of their FY06 requests. This solution takes all the money that Emmonak previously got plus a bit more, but the funding would remain in the region.

Stewart said the Council tentatively agreed earlier to flat fund AVV in Valdez (\$213,181) and CFRC in Cordova (\$51,421) plus an undetermined cost-of-living increase.

Larson stated that the Council also made a preliminary decision to flat fund AWARE in Juneau (\$489,641), SAFV in Sitka (\$303,401), and WISH in Ketchikan (\$517,183), plus a cost-of-living increase that had to be worked out yet.

Stewart indicated that both KWRCC in Kodiak (\$264,326) and USAFV in Unalaska (\$123,001) fell into the same tentative category of flat funding plus COLA.

As the discussion turned toward the three remaining Anchorage programs on the table, Tandeske remarked that both STAR (\$412,789) and AWRC (\$199,634) had kept their FY06 increase requests very minimal, and he was amenable to funding these reasonable requests. He said he had to be reminded why AWAIC was asking for an additional \$104,000 this year.

Stewart referred to page 95 of AWAIC's application, which listed insurance, workers compensation, utilities, and trying to raise salaries to a living wage.

In looking at her notes, Parkes said the executive director of AWAIC indicated in her presentation that they were really asking for a bare-bones increase of \$22,800 over last year's funding. That would make AWAIC's FY06 request \$828,616.

Larson added that she recalled the AWAIC executive director saying they got some funding from somewhere else. Other Council members did not remember such a statement. Parkes offered to listen to the tape recording of AWAIC's presentation during the next break.

Tandeske said he intended to speak up at some point for USAFV (Unalaska) getting the \$135,301 they requested.

Break 1:55 to 2:17 p.m.

The Council took up the IAC (Fairbanks) request next, looking at the specific items that made up the increase over the FY05 funding level. Health insurance costs were the number one priority (\$20,496) and the second priority was for heating fuel (\$2,850), which went up 80%. Adding those two increase requests to IAC's FY05 funding of \$679,296 brought the working total for Fairbanks to \$702,642 for FY06.

The next program was AFS in Palmer. Parkes said the AFS request was reasonable if the Council was going to ask them to pick up services to Glennallen. She added that the Palmer area has the fastest growing population in the state.

Stewart commented that AFS has already done some of the hard work by combining administrative costs through a merger.

Larson stated that if AFS (Palmer) was put on the board at their FY06 request of \$453,575 for the time being, then the Council would not revisit them when dividing up the \$200,000 for cost-of-living increases.

Council members returned to discussing the Kenai Peninsula programs in Homer, Seward and Kenai-Soldotna. Seaview in Seward was put on the board at the FY05 funding level of \$77,811 with consideration for a cost-of-living increase later.

Parkes stated that LeeShore Center in Kenai was requesting an increase of \$121,897 to reinstate one advocate, pay administrative staff hours, and fund the anticipated increase in health insurance and workers compensation costs. There was another \$5,000 in utility expenses, contractual and travel.

Stewart said at this point she was not willing to fund LeeShore Center any more

than flat (\$397,401) plus a share of the cost-of-living money.

House and Jackson indicated they supported that proposal.

Turning to Homer, Jackson stated that SPWS opened a shelter last year without additional funding, so part of the requested increase for FY06 was to cover the shelter expense, the majority of it being staff.

Larson asked if the rural services position plus fringe expenses would be taken out of SPWS's requested increase. Parkes said yes. Larson said SPWS also added one advocate position in their budget.

Stewart said SPWS's FY06 request was \$414,915, so removing the personnel increases of roughly \$85,000 would bring the request down to \$329,915.

Referring to the new shelter costs at SPWS in Homer, Tandeske said at some level there was an analogy to the unfunded mandate the Council inherited with Maniilaq. He said he was not arguing either way, but members have to be cognizant that everything added to one program's budget is taking away from the COLA available to other programs.

Griggs indicated that the cumulative total of the grant requests put on the board so far was \$7,164,763, leaving \$31,037 available for cost-of-living adjustments.

Following a short break, Chair Stewart mentioned that there were general questions about whether or not spreading out the \$200,000 special legislative amount was intended for existing program costs. She said the Council recognized the concern and would be sure that all funded programs got a share of that legislatively intended program services increase. It would not be the same dollar amount for each program because they varied dramatically in size.

Stewart pointed out that many programs built cost increases into their requests, so the Council was not making an across-the-board addition for cost-of-living but looking back to the FY05 funding and building from there.

Parkes stated that the \$200,000 was roughly 2.5% to 3.0% of the CDVSA total funding for victim services. So it would mean adding that percentage to the FY05 funding. She calculated for AWIC in Barrow \$242,571 awarded in FY05 plus 3% (\$7,277) for a total of \$249,848.

Stewart noted that SPWS in Homer was on the board at a tentative \$329,915, far above a 3% addition to their FY05 grant.

Parkes added that, at \$702,642, IAC was also on the board at an increase that was beyond adding 3% to last year's funding level.

The Council next went through the programs that were on the board at flat funding and added a 3% cost-of-living to arrive at a new set of tentative funding numbers for FY06. At the end of this exercise, Griggs reported that the total request was over budget by \$42,360.

Parkes returned to SPWS in Homer, which was on the board at a substantial increase (\$329,915), and suggested that the \$42,360 be subtracted from there. Griggs indicated that would bring SPWS to \$287,555.

Jackson observed that AWRC in Anchorage only asked for a 0.91% increase over FY05 funding, while other programs were getting 3% increases. She wondered if that should be reconsidered.

Parkes said she assumed that any higher costs were built into AWRC's request.

Stewart stated that the only programs being funded beyond their requests were ones affected by shifting services in their area.

Jackson inquired about the legislative directions for the additional \$200,000 for FY06. Stewart explained that there was no direction to divide the money proportionately among the programs.

Stewart stated that she was comfortable with the funding determinations the Council just made.

Larson said she was generally comfortable with the awards as well, although she felt very badly about Emmonak Women's Shelter not being funded.

Tandeske added that not being able to fill Maniilaq's request was problematic.

Stewart said she felt badly for the communities because Emmonak and Maniilaq are both existing shelters that may cut services or close their doors without a guardian angel stepping in.

MOTION BY SUSAN PARKES THAT THE CDVSA APPROPRIATE THE FY06 VICTIM SERVICES GRANT MONEY AS FOLLOWS:

Alaska Family Services - Palmer	\$ 453,575
Advocates for Victims of Violence - Valdez	219,576
Abused Women's Aid in Crisis - Anchorage	828,616
Aiding Women in Abuse and Rape Emergencies - Juneau	504,330
Arctic Women in Crisis - Barrow	249,848
Alaska Women's Resource Center - Anchorage	199,634
Bering Sea Women's Group - Nome	465,406
Cordova Family Resource Center - Cordova	52,964
Emmonak Women's Shelter - Emmonak	0

Interior Alaska Center for Non-Violent Living - Fairbanks	702,642
Kodiak Women's Resource and Crisis Center - Kodiak.....	272,256
LeeShore Center (K/SWRCC) - Kenai-Soldotna	409,323
Maniilaq Association Family Crisis Center - Kotzebue.....	0
Safe and Fear-Free Environment - Dillingham	385,116
Sitkans Against Family Violence - Sitka	312,503
Seaview Community Services - Seward	80,145
South Peninsula Women's Services - Homer.....	283,555
Standing Together Against Rape - Anchorage.....	412,789
Tundra Women's Coalition - Bethel	704,133
Unalaskans Against Sexual Assault & Family Violence - Unalaska	126,691
Victims For Justice - Anchorage	0
Women in Safe Homes - Ketchikan	532,698
 Total	 \$7,195,800

DOROTHY LARSON SECONDED THE MOTION.

The motion carried unanimously, 6-0.

Break 2:40 to 2:50 p.m.

Community Based Batterers Intervention Programs

FY06 funding available: \$200,000
Total grant requests: \$475,738

The Council funded four community BIPs in FY05 — AFS in Palmer, IAC in Fairbanks, KIC in Ketchikan, and SPWS in Homer. There were eight applications for FY06 funding.

Chair Stewart opened up the discussion to the possibility of changes in funding for previously funded programs or adding new programs.

Tandeske inquired about the privately run BIPs in Anchorage and who covered the cost of indigents to attend counseling. *[Typist's note: The responder was unidentified and the response inaudible - something about the Men's Center.]*

Parkes said this was the first year she wished the Council had more money to grant to batterers intervention programs because she found the presentations very compelling. She also liked the victim services programs providing the BIP services. But she felt this was the same as the Maniilaq situation, where the Council only has enough money to support the existing programs.

MOTION BY SUSAN PARKES THAT THE CDVSA FUND THE BATTERERS INTERVENTION PROGRAMS AT PALMER, FAIRBANKS, KETCHIKAN AND HOMER IN FISCAL YEAR 2006 AT LAST YEAR'S AWARD AMOUNTS:

Alaska Family Services - Palmer	\$ 55,812
Interior Alaska Center for Non-Violent Living - Fairbanks	67,312
Ketchikan Indian Corporation - Ketchikan	51,313
South Peninsula Women's Services - Homer.....	25,563
Total	\$200,000

SECONDED BY ANN HOUSE.

Stewart inquired if there was anything about the way services were being delivered at these programs that caused concern or warranted comment. She added that she didn't single any program out as failing.

Larson said every one of the proposals was good, and she really liked Ketchikan's program for wanting to expand using technology.

Jackson echoed Parkes' comment about wishing the Council had more money because these are good programs, particularly when they are integrated with the victim services programs. It would be wonderful to have more money to expand BIPs.

The question was called, and the motion passed unanimously.

Prison Batterers Intervention Programs

FY06 funding available: \$98,237
Total grant requests: \$136,089

Stewart noted that there were three requests for funding: two of those the Council funded in FY05.

Tandeske clarified that the funding comes from the Department of Corrections through a reimbursable services agreement (RSA). Griggs added that the RSA is for \$106,000, and \$98,237 of that is specifically line itemed to pay for batterers intervention in the state's prisons. Five thousand is lined out for personal services, and there is \$462 in the supply line. She tried to get that last item changed last year, but DOC was in upheaval so she could not connect with the RSA person to do it. She said she would be happy to try again to leave \$5,000 for personal services and the remainder for the programs.

Tandeske asked if the origin of the \$106,000 was a federal grant or a state general fund request. Griggs replied that DOC does not always indicate what kind of money

it is. Tandeske requested that staff inquire to Corrections about that, particularly because the departments will be starting their FY07 budgets fairly soon. It would be nice to explore having the BIPs money bumped up, but the starting point is finding out where that funding comes from.

House said she, too, wished there was more money for the BIPs because they are good programs.

Parkes indicated she would make a motion on the prison BIPs based on the same reasons she proposed the funding allocation for the community based BIPs.

MOTION BY SUSAN PARKES THAT THE CDVSA FUND THE PRISON BATTERERS INTERVENTION PROGRAMS AT PALMER AND FAIRBANKS IN FISCAL YEAR 2006 AT THE FY05 AWARD LEVEL:

Alaska Family Services - Palmer	\$ 56,589
Interior Alaska Center for Non-Violent Living - Fairbanks	41,648
Total	\$ 98,237

DOROTHY LARSON SECONDED.

There was no further discussion, and the motion carried unanimously.

DISCUSS GENERIC GRANT AWARD CONDITIONS

Community Based Victim Services Programs (Document #05-49)

Community Based Batterers Intervention Programs (Document #05-50)

Prison Batterers Intervention Programs (Document #05-51)

Chair Stewart noted that each program applying for a grant would have noticed the grant award conditions included in that particular RFP.

Griggs added that programs will receive a grant award notice that will come with grant award conditions, which the program will have to sign and return to the Council Office.

Tandeske asked that staff make sure that the programs that were zeroed out for FY06 funding are contacted in a timely manner and that they clearly understand the Council's action. He also requested, in the case of Emmonak, that staff contact Tundra Women's Coalition in Bethel to make sure the transition is seamless. In the case of Maniilaq, he suggested working with them to find out that program's intentions and what their fall-back strategy is going to be.

Stewart asked Barbara Mason to keep Council members posted if other questions come up that need clarification or action.

INDIVIDUAL GRANT AWARD CONDITIONS

Community Based Victim Services Programs: There were no special grant award conditions.

Community Based Batterers Intervention Programs: There were no special grant award conditions.

Prison Batterers Intervention Programs: There were no special grant award conditions.

ADJOURNMENT

There being no further business to come before the Council, the meeting adjourned at 3:10 p.m. on June 11, 2005, on a motion made by Susan Parkes and seconded by Dorothy Larson.

Note: These summary minutes are extracted from staff's tape recording of the meeting and are prepared by an independent contractor. For more detail, please refer to tapes of the meeting, staff reports and presentation materials on file at the CDVSA office.

Confidential Office Services
Karen Pearce Brown
Juneau, Alaska
907-364-1516

**Council on Domestic Violence and Sexual Assault
Quarterly Meeting
Agenda**

**Pearson's Pond
4541 Sawa Circle
Juneau, Alaska
Phone: 907-789-3772
Teleconference# - 1-800-315-6338 (code = 23872)**

Wednesday, September 14, 2005

8:30 Call to Order

Roll Call

Acceptance or revision of agenda

Approval of June 9, 10 and 11, 2005 Minutes

8.45 CDVSA Reports -Barbara
Victim Services on time performance
Victim Services Program Summary Report
Victim Services end of year report summary

Batterers Intervention programs on time performance
Batterers Program Summary Report

Independent Audit Reports

9:00 Financial Report – Barbara
SAP Funds

9:15 Shelter Funding issues
○ Kotzebue funding for Supplemental –Bill
○ Native Shelter Funding issues

9:45 Conflict of interest – Ombudsmen Report

10:00 Break

10:15 Public Comment

10:30 Underserved – VOCA requirements

10:45 Legislature

- Last years Legislative issues
- New Legislation

11:30 Denali Commission update – Barbara

12:00 Lunch

1:00 HEA AT update

1:15 Fatality Review – Janna

1:30 DOC VINE Position

1:45 VOCA – Draft Onsite Report

2:00 Finish any Strategic planning tasks

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**MINUTES OF FIRST QUARTER FY06 MEETING
September 14, 2005**

**Pearson's Pond, 4541 Sawa Circle
Juneau, Alaska**

CALL TO ORDER & ROLL CALL

Chair Janna Stewart called the quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 8:42 a.m. on September 14, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Ann House, Public Member; Janna Stewart, Public Member; Dorothy Larson, Public Member; Barbara Thompson, Department of Education & Early Development

Council member absent: Karleen Jackson

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager (on-line for a short time); Tim Workman, Statistical Technician

Others present: Karen Pearce Brown, Recording Secretary

ACCEPTANCE OR REVISION OF AGENDA

MOTION BY SUSAN PARKES THAT THE COUNCIL ADOPT THE AGENDA, AS PRESENTED. BARBARA THOMPSON SECONDED.

The motion passed unanimously.

APPROVE MINUTES OF JUNE 9, 10 & 11, 2005 MEETING

MOTION BY SUSAN PARKES TO ACCEPT THE MINUTES OF THE JUNE 9, 10 & 11, 2005 MEETING, AS PRESENTED. SECONDED BY DOROTHY LARSON.

The motion passed unanimously.

CDVSA REPORTS

CDVSA Executive Director Barbara Mason reviewed the following reports, highlighting several items and answering questions.

Victim Services On-Time Performance Report

Mason said for victim services programs, AWAIC in Anchorage (8/31), BSWG in Nome, SCS in Seward (8/30) and WISH in Ketchikan were a bit late in submitting performance reports. SAFE in Dillingham, STAR in Anchorage, USAFV in Unalaska, and EWS in Emmonak had not submitted their reports at the time the spreadsheet was prepared.

Chair Stewart suggested identifying the late dates in bold or italics so they are easier to distinguish. Larson added that carrying the column headers over to the second page would also be helpful.

Larson observed that there has been an overall improvement in timely performance report submittals.

Stewart questioned why AWAIC and SCS were so late in reporting. Mason said they were missing pieces in their reports, so the submittal date is when the Council receives all the required quarterly information.

There was a brief exchange among Council members about incentives to improve reporting timeliness, with one comment that withholding quarterly funds should be the last resort. Mason remarked that it put programs on notice during the June funding meeting when Council members mentioned which programs had timely reporting versus those who were late. She thought it had an impact and resulted in more reports being on time this quarter.

Victim Services Program Summary Report

Mason said she was impressed with how well the various programs work with their communities and some of the innovative things they are doing. Alaska Family Services (AFS) in Palmer mentioned that the ongoing moratorium on housing vouchers is making it hard for victims to maintain separate housing from the perpetrators. AFS also reported difficulty in getting responses on violations of protective orders, and that judges are inconsistent in granting and denying protective orders. AFS reported that court clerks are making inappropriate comments to victims which are breaches of confidentiality when they are closely related to the petitioners or the defendants. AFS indicated that immigrants do not seem to be eligible for many services, but Council staff needs more information on that issue.

Mason stated that there were reports in the "concerns" section that the number of long-term protective orders has declined and there have been some problems with that. She said she checked to see how many programs were working with the Victims of Crimes Compensation Board, and AFS in Palmer submitted 25 victim compensation claims.

Mason said that Advocates for Victims of Violence (AVV) in Valdez is working with the schools and developing positive relationships with the programs in the area.

AVV held a domestic violence training for the health care providers. AVV reported that a local police department is unwilling to transport victims unless they are in imminent danger. There is a new judge in Valdez, a positive note.

[Ann House joined the meeting at 8:52 a.m.]

Chair Stewart said she noted some significant court system issues and a few prosecutor issues in the quarterly program reports. The Network is taking an active role in some of that, but the Council is just keeping an eye on things. She said quite a few programs expressed frustration with vacant OCS (Office of Children's Services) positions.

*How
helped
address*

Mason noted that reports from Anchorage mentioned working with the hospital and lack of victim support with mental health issues. Another issue that stood out in the Anchorage reports was a problem with getting interpreters.

Mason reported that Nancy Mendenhall is the new interim executive director at Bering Sea Women's Group in Nome. She added that high turnover — in OCS, in judges, in prosecutors, and with program staff — was a common theme throughout the quarterly reports. Two programs had almost 100% turnover in their own staff.

Parkes stated that she tries to address concerns in the reports that relate to the Department of Law.

Noting that the reports are public documents, Chair Stewart raised the question of whether to compile the programs' concerns and provide the information to the court system. Thompson said that sending the court system a series of "nastygrams" is not the answer, and the Council would have to determine how real the concerns are before taking any action. She added that she believes that people are experiencing some difficulty, but it is impossible to tell from the quarterly reports who has caused it or what the whole story is.

Parkes said that if the programs are going to include specific complaints about prosecutors in a public document, they have to take some responsibility to deal with the problems themselves before doing so and before expecting the Council to step in.

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Chair Stewart stated that this issue could be part of the American Civics training that she is developing with the Network. She added that she had encountered advocates with complaints who have not spoken with their executive director or other program staff, so they need direction to open up the communication links. She said she felt an obligation to do some follow-up with the programs experiencing problems with the legal system, even if only to direct them to the Network's legal staff to explore the options.

Mason commented that most of the program reports included an explanation of

what they have been doing to address their problems.

?
Larson said that if programs report an issue the Council could require them to attempt to resolve it and provide a follow-up report of their efforts and the outcome. She thought that continuing education and training for magistrates and judges would be helpful as well. The legal and law enforcement systems have come a long way since she worked at SAFE in Dillingham.

Chair Stewart remarked that the cultures have changed, although there is still occasionally a bad egg in the legal system. Mason added that sometimes a law enforcement person or OCS worker simply is better at dealing with some issues, like physical or sexual abuse, than other issues, like domestic violence.

Did this happen
Mason pointed out that the executive director at Interior Alaska Center (IAC) in Fairbanks raised a point in their report that Alaska still qualifies shelters as hospitals under the workers' compensation definitions, which means shelters pay the same rate that hospitals pay for nursing staff. The executive director at IAC proposed that the Council work on legislation that would create a classification to give shelters a lower rate.

When queried by Stewart, Parkes said that a big workers' compensation bill passed last year and she would check if the definitions or rates are set by regulations.

Mason mentioned that Seaview Community Services (Seward) reported dealing with a serial batterer through the justice system. The batterer has only been charged with misdemeanors, and several of the victims are interested in a law that would make serial battery a felony.

Parkes stated that it would be much more compelling if the shelters went to their legislators directly about changes to the laws. Legislators are quite open to constituents who come to them with compelling stories and requests for bills, and where people are willing to testify at hearings. The shelters should contact their respective senators and representatives about things like serial battery and workers' compensation.

Mason indicated she would convey that suggestion to Seward.

Victim Services End-of-Year Report Summary

Mason said the year-end reports showed what a good job the shelters have been doing and included a lot of information also contained in the quarterly reports.

Mason asked if Alaska had a battered woman's defense in statute. Parkes said no, but that type of self-defense argument has been used in trial.

Batterers Intervention Programs On-time Performance Report

Mason stated that all the batterers intervention program (BIP) reports were on time.

Batterers Intervention Programs Summary Report

Mason indicated that BIPs also reported issues with courts. IAC in Fairbanks reported some positive outcomes in the program, including having participants return to talk about how the program had helped change their lives. IAC also wrote of a concern that inmates advise each other to fight the charge and the district attorney's office will basically drop the charge. IAC has seen more repeat offenders pleading not guilty and never going to trial on the charge. Mason said the question is how to intervene so that does not become a common occurrence.

Independent Audit Reports

Mason referred to the FY05/06 independent audit schedule included in the meeting materials. She said that the federal programs — VAWA (Violence Against Women Act), VOCA (Victims of Crime Act) and FVPSA (Family Violence Prevention Services Act) — only require an independent audit if the grant reaches a certain amount. CDVSA, in its RFPs, requires an independent audit of all the programs, but the question is whether the Council wants this audit done annually, every two years, or even less often for small programs. Staff is trying to figure out a better way of coordinating the audit requirements.

Jo Griggs (by telephone) pointed out that AFS in Palmer and IAC in Fairbanks were the only programs that require a federal audit, based on the amount of federal grant funding they received.

There was discussion about the dollar amount of state funding that requires an audit. Griggs thought it was a combination of \$300,000 funding from various state sources. She offered to work on refining the audit schedule so it provides useful information, and report back to the Council at the December meeting.

Parkes said being able to see if the audit requirements come from regulations, statutes, RFPs, etc. would help the Council decide if it wanted to change the policy or whether there would have to be a statutory change.

Larson said that she preferred to limit the audits to the two-year funding cycle because audits are time consuming and very expensive.

FINANCIAL REPORT

Mason reported that CDVSA has assigned the FY06 encumbrances to the funded programs. Of interest are the federal earmarks that Council-funded programs received — SAFE in Dillingham got \$336,000 and BSWG in Nome received \$445,444.

Larson asked about the "budget estimated use" column, and Griggs explained why

the VAWA funding available is not used up each year. The victim services programs generally use all the current year VAWA funding and a portion of the following year: the Department of Law, the Court System, and the Alaska State Troopers only use a portion of the money available.

Mason clarified that the VAWA funding designated for Law, the Court System and AST is pass-through money that goes directly to those agencies without an RFP process.

Parkes said maybe the funding should not be reflected in the CDVSA budget because it is misleading. Larson added that it looks like there is \$9.6 million in the FY06 budget and that only \$8.8 million is going to be spent, which the legislature could misinterpret. Griggs said this is an internal report that does not go to the legislature, but she agreed with Larson that it is a public document.

Chair Stewart requested that staff include a footnote on this report that explains the discrepancy related to VAWA funding.

Mason reported that CDVSA had not expected to get any more federal Sexual Assault Prevention (SAP) funding, but \$13,000 came through after the Council's June funding meeting. She asked the Council how they wanted to use the \$13,000 (an RFP process is not required). One option is to swap it out for PFD (permanent fund dividend) or General Fund money in order to have more flexibility in using it.

Larson suggested moving the \$13,000 into program services so the Council could use General Fund money to pay for a position. Other Council members indicated they thought that was a reasonable course of action.

Thompson asked why there was remaining VOCA funding from federal fiscal year 2004 when there was also spending from the FFY05 grant, and the same with VAWA having expenditures from FFY03, FFY04 and FFY05 grant years.

Griggs explained that VOCA had administrative funds left at the end of federal fiscal year 2004, and at the very end of June 2004 CDVSA received money back from one of the programs that saved money through some reorganization they did. The balance of the FFY04 VOCA money (from both administrative and grants) will be put toward the \$55,000 RFP that CDVSA will be doing with the Department of Corrections. The remainder needed to make up the \$55,000 to Corrections will come from VOCA federal FY05 administrative funding. For VAWA, the FFY03 grant balance will be cleared off by the next financial report, and FFY04 will be used next to pay expenditures.

Noting the expiration date of 03-31-05 for the VAWA FFY03 funding for DPS/AST, Larson asked if that unspent grant balance was lost. Griggs said no, that CDVSA requested and received extensions on all the VAWA grants.

Thompson questioned why the projected VAWA FFY03 funding available for DPS/AST was shown as \$82,768, while the estimated use was \$109,000. Griggs replied that DPS/AST has two RSAs (reimbursable services agreements), one being a subgrant with the University of Alaska. It was an oversight that she did not combine the projected available amounts for both RSAs and she will correct that for the next report.

SHELTER FINDING ISSUES

Kotzebue Funding - Supplemental Bill

Tandeske spoke on the topic of the Department of Public Safety seeking supplemental funding for Maniilaq Association Family Crisis Center in Kotzebue, which had applied to CDVSA for about \$355,000 in state funding in June and was denied. (He noted that Council members also discussed this item at the retreat on September 13.) He said he spoke with some legislators in the region and was confident the department could get about \$250,000 in a supplemental for Maniilaq, if the Council wanted to pursue that route. It would help get Maniilaq through until the next regular funding cycle and would be preferable to the center in Kotzebue closing its doors.

Parkes recalled that the main reason the Council did not fund Maniilaq Association in June was because it was a brand-new program, and the Council needed to support the existing shelters. In fact, the Emmonak Women's Shelter, which had been funded for several years, was defunded in the FY06 grant year. She agreed that Kotzebue is a hub and a very violent area: in the service delivery system view of the state, the Council wants a shelter in Kotzebue.

Larson recalled that the Maniilaq proposal had a high indirect cost component (about 26%). Thompson said it depends on what costs Maniilaq included in the indirect; sometimes costs that are hard to identify are put into indirect. Larson said Maniilaq's indirect component in their funding request was for the association's indirect rate and not a program indirect rate.

Tandeske remarked that it seems like Maniilaq is the only victim services provider right now in the Kotzebue region.

Larson wondered if the Council had asked Maniilaq at the funding meeting if the association could operate the shelter program if the indirect cost component was backed out of their request. Parkes recalled that the person making Maniilaq's presentation in June was not in a position to answer that question, but it seemed that taking out the \$85,000 in indirect costs was not an option.

Chair Stewart stated that the person who presented Maniilaq's grant proposal in June (Susan Jones) ran the shelter for years but is now gone. That raises a question about the current structure and who is in charge of the shelter program now.

Tandeske explained that the intent is not just to get a \$250,000 supplemental to fund Maniilaq this year but to build that money into the Council's base budget for future years. The funding should not be an earmark, so Maniilaq would have to compete with everyone else for funding the next time around.

There was an exchange among Council members about whether the supplemental request for Maniilaq should be for two years, since this is the first year of a two-year funding cycle. Parkes made the point that if the Council receives flat funding for FY07, the money is not reopened, and the programs are awarded the same amount as they were granted in FY06. She added that if the Council gets additional funding built into the FY07 budget that is not earmarked for Maniilaq she thought the Council would be required to give it to the programs that were funded in the two-year cycle.

Noting that the Council did not fund Emmonak's request, Thompson posed the question of whether Kotzebue would have been next in line for funding at the June funding meeting if there had been enough money in the Council's FY06 budget.

Parkes said the Council did not have that debate or make that decision at the June meeting. There were other programs besides Emmonak that were not funded in FY06.

House indicated she supported funding Maniilaq in Kotzebue because of the association's partnerships with organizations in the area to do intervention with batterers.

Chair Stewart agreed there are a lot of good reasons to have a program operating in Kotzebue; the question is how to do it without the Council building itself into a box.

Tandeske suggested that if it is a legal issue, it might be better to get a supplemental for FY06 and ask for an earmark for FY07, with the understanding that the Commissioner of Public Safety planning the FY08 budget at that time will need to get out the earmark and ask for the additional funding in the Council's base budget. He added that the key is to get the regional legislators actively involved in supporting the funding for Kotzebue, and Al Adams is one who working on that.

MOTION BY SUSAN PARKES THAT THE CDVSA SUPPORT A DEPARTMENT OF PUBLIC SAFETY SUPPLEMENTAL BUDGET REQUEST FOR \$250,000 FOR FY06 TO GO TO MANIILAQ ASSOCIATION FAMILY CRISIS CENTER IN KOTZEBUE, AND TO ALSO SUPPORT A MOVEMENT BY LEGISLATORS TO ADD \$250,000 TO THE CDVSA FY07 BUDGET FOR MANIILAQ, WITH THE HOPE THAT THE MONEY WILL GO INTO THE COUNCIL'S BASE BUDGET FOR THE FOLLOWING FUNDING CYCLE. ANN HOUSE SECONDED.

The motion passed without objection, 6-0.

CONFLICT OF INTEREST - OMBUDSMAN REPORT

Parkes reported that the ombudsman report recommended that the Council have a more specific process for checking conflicts of interest, such as Council members being on boards of programs for which they are making funding decisions. The question is whether the Council should be doing something more than the law requires.

After a brief discussion about Alaska Public Offices Commission (APOC) disclosure requirements, Parkes said she would look again at the language in the ombudsman report, consult with the Department of Law's ethics person, and report back with a proposal at the December meeting.

UNDERSERVED - VOCA REQUIREMENTS

Mason reported that because there was a lot of confusion about what is considered "underserved population" she wrote a letter to the Office of Victims of Crime. Their response was to talk with the program specialist for VOCA, Brad Mitchell. Mason contacted Mitchell, who clarified that basically the program specialist can say what is considered underserved and what is not, and he is fine with underserved being counted as adults molested as children (which was part of the controversy). This opened up the bigger issue that for VOCA funds the requirement is that the state can help identify what is its underserved population. The parameters include rural areas, and populations that have particular issues (immigration, Native, and urban if, for example, there is a particular gang problem in a city).

Mason explained that the VOCA reporting form only lists certain underserved categories (adults molested as children, victims of robbery, victims of homicide, victims of other assaults) plus an "other" category. So if CDVSA wants to identify Alaska's underserved population as Native rural, then there is no way to track that on the VOCA reporting form that is submitted to Washington, D.C. The Council could identify what it considers its underserved population and relay that in a letter to the VOCA program specialist, and then either report it in the "other" category or by attaching a letter showing how it is tracking that underserved population.

When queried by Larson, Tim Workman said he expanded the CDVSA reporting form that the programs use so it captures a wide variety of crimes.

Mason suggested that CDVSA staff work with the programs to identify Alaska's underserved population and present it to the Council for review and approval as areas in which to focus future VOCA funds.

Thompson mentioned that there should be data to back up staff's recommendations for what is underserved. Larson added that an underserved population could change in a few years, so the Council should avoid boxing itself in.

Mason indicated that when she attends the VOCA conference in November she would check how other agencies identify their underserved populations.

Parkes requested that at the December meeting staff provide a copy of the VOCA reporting form and the program reporting form, as well as a copy of the guidelines and definitions so Council members could see everything and make an informed decision.

Responding to Stewart, Mason said there is approximately \$119,000 of VOCA funding designated for services to underserved populations.

Parkes said that the villages where there is no program but they are being served by hub programs are underserved populations. That definition could encourage more of the hub type of delivery systems.

Stewart stated that if there are a series of circumstances that put a community or a region at high risk, it's an advantage to identify them somehow so the Council can focus funding there.

The Chair called a break from 10:05 to 10:20 a.m. Barbara Thompson was absent when the meeting reconvened and rejoined the meeting at 10:50 a.m. during the legislation discussion.

PUBLIC COMMENT

There was no one present or on line who wished to address the Council.

LEGISLATION

The Council and the executive director spent the next hour reviewing pending legislation that might impact the work of the CDVSA and making decisions on whether to support, oppose or be neutral on the bills. There was in-depth discussion on the details of each bill, and the following is a summary of the highlights and the Council's positions on each one:

- HB 118 - A bill that is requesting CDVSA to become a confidential address for victims. A second piece of the bill would allow limited access for businesses to the permanent fund dividend applicant address information. The Council opposes this bill. Issues are cost to the Department of Public Safety, liability, providing day-to-day services to victims by acting as a "Mailboxes, Etc.," how to identify who is a victim, and there is no documentation that something is broke in Alaska that needs fixing.
- HB 55 - A bill to give victims of crime standing in the court if they feel that their rights were not addressed in a defendant's trial. The Council opposes this bill. Issues are that victims often make decisions based on emotion and

not the law and their appeals could delay trials, victims can be manipulated by defendants, and ultimately victims would be hurt because legal and court system resources would be so strained.

- SB 54 - A bill for protective orders for sexual assault and stalking victims. The Council supports the concept of this bill in general.
- HB 58 (SB 20) - A bill relating to offenses against unborn children. The Governor supports this legislation, and the Network is very opposed to it. Council members have decided early on not to take a position on this bill. Even though there are victim components, it does not deal directly with sexual assault or domestic violence for CDVSA purposes.
- SB 134 - A bill to establish investigation standards for police officers. The Council opposes this bill. The bill is unnecessary and won't contribute to victim or public safety, it will result in putting the police officer "on trial" for their investigative performance, and it could weaken sexual assault cases.

Mason offered to put together fact sheets on the Council's position on each bill, along with a chart that tracks the progress of bills through the legislative process.

The Council decided to discuss these bills with the Network at the December meeting to find out their positions prior to the legislative session starting in January.

Mason asked if the Council wanted to have a Legislative Committee this year. She said she would continue to participate in the Network's Legislative Committee.

Chair Stewart said that the system worked well last year without a formal committee. She and Parkes and Mason tracked the bills and kept the Council informed by e-mail about any legislation of interest.

Chair Stewart raised the problems with the state statute that currently provides that an unexpired protective order issued in another jurisdiction may be filed with the clerk of court in any judicial district in the state. It has the same effect and must be enforced in the same manner as an Alaska protective order. Stewart said this is arguably inconsistent with the federal full faith and credit law because it adds another step for "foreign" orders. There has been some question about whether or not "may be filed with the clerk of court in any judicial district in the state" should be done away with. She said that Katie TePas in Public Safety has been pushing this change for a couple of years.

Responding to Tandeske, Stewart said she did not think any new cover sheet was added to orders from another jurisdiction. The victim has the order, and arguably under Alaska law, in order to get it enforced in Alaska, she has to file it with the court, which puts it into the registry. She said the state court does not do any screening or assessment of "foreign" orders, which in practice includes tribal (federal) orders.

Tandeske said one of the first steps is to find out what "registry" means.

Chair Stewart commented that full faith and credit is a huge topic, and there have been multiple conferences on it. She wondered if this complicated project is something that the Council wants to take the lead on.

Parkes remarked that Alaska is a bit isolated and does not see as many foreign orders as states in the Lower 48: the biggest issue is with tribal orders.

Stewart said there is the question of an order complying with the Indian Civil Rights Act in order to be a valid order, so there is an analytical process to determine if the order is actually enforceable.

After a short discussion, the Council put this item on December's agenda. Parkes offered to speak with Dean Guaneli in the Department of Law, who has been involved in some of these issues historically. Stewart agreed to discuss outside protective orders with the court system. Tandeske said he would speak with Katie TePas. Mason promised to consult with the Network to get their position on what victims would like to see. Larson suggested getting the tribal perspective, as well, because tribal courts are being encouraged to be more active in the domestic violence area.

Larson said she would not be at the December meeting, but she asked that someone let her know the outcome of this discussion because it affects the court in the Dillingham area.

DENALI COMMISSION UPDATE

Mason reported that the 2004 funds from the Denali Commission are being spent out for repairs and renovations to shelters. She passed around a chart showing the progress and completion of each repair and renovation. There was a sizeable amount of leftover 2004 funds, and, after Council staff did a quick needs survey, a second group of projects was identified. There is another \$5 million in 2005 funds from the Denali Commission for capital improvements, and the decision was to focus that money on new construction. The project list for 2005 is still fluid because some of the 2004/2005 new construction projects are not going to happen. The Cordova Family Resource Center withdrew their request for a new shelter because they did not get additional funding for more staff, and the Tundra Women's Coalition in Bethel first reduced its request for a major renovation and then withdrew altogether. Some of the other new construction projects are coming in higher than the estimates.

Mason explained that Seward's Seaview Community Services is a combination of services, and the agency purchased the building that all the various health and social services are using. But because the domestic violence program did not have any funds, it did not buy out a portion of the mortgage. Seward is requesting Denali

Commission funds to buy the domestic violence portion of the building where they are housed. The Denali Commission reviewed the request at its last meeting and passed it as an allowable use of funds.

Parkes inquired about what would happen if the Seward shelter closed down.

Mason said that St. Paul was the latest new construction project added to the list for Denali funding. Arvin Miller, the Denali Commission contractor, visited St. Paul and found they have some prefabricated buildings that could be put on a site for a shelter. The issue is sustainability.

Mason explained that the Denali Commission's committee to review construction project requests has been broadened to include Michael from H&SS, Sammy from Rasmuson, Tammy Young from the Native Women's Coalition, Lauree Hugonin, Peggy Brown from the Network, Arvin Miller, and Mason from CDVSA. The next committee meeting is in October. Alaska Health & Social Services is in charge of doing the new construction contracting, and the Foraker Group is assisting in writing business plans for the projects that have been deemed viable.

Parkes asked about the match requirements on the Denali grants. Mason replied that the match is 50% for most of the new construction projects. For the repairs and renovations the match is based on the definitions of distressed and non-distressed communities.

There was a brief discussion about some rural programs being unable to meet the match requirements for the 2004 Denali grants, about the potential for the Rasmuson Foundation to provide matching funds, and that the match issues for that round of funding were eventually resolved.

Larson asked if the Denali Commission was going to continue providing \$5 million a year for shelter repairs and new construction. Mason said she believed this would be the last year.

Chair Stewart stated that it is nice to get the capital funds, but the programs need money to operate their facilities as well.

Tandeske said he thought the burst of federal money for shelters came out of Alaska Senator Ted Stevens' office.

Mason remarked that the money has been a huge benefit to shelters. She added that many programs are so used to just getting by that when they were solicited in the needs survey they did not ask for everything they needed.

Stewart said that Arvin Miller not only saved money but also suggested other reasonable expenditures when he visited the shelters to review their requests.

HEA AT UPDATE

Mason brought the Council up to date on the work of the Homelessness Ends in Alaska Advisory Team (HEA AT), of which Karleen Jackson has been the chair. Alaska is one of eight states selected from the federal Homeless Policy Academy. The Alaska team set out goals to promote locally delivered collaborative family centered services, to increase collaboration and coordination to end homelessness (mental health, prisoners, teens), to integrate homeless planning efforts across the state, to increase safe and affordable housing, and to help people retain their housing once they have a place to live. Each goal has several strategies and action steps.

Chair Stewart stated that the efforts of HEA AT are good and cooperative, but the Council must not lose sight of the particular needs of domestic violence and sexual assault victims. Mason replied that her role on the team is to represent the CDVSA's target population to get into the system and get housing.

LUNCH RECESS

The Chair called a lunch recess from 11:50 a.m. to 12:30 p.m.

GOVERNOR'S FAITH-BASED COMMITTEE

Mason reported that as part of the creation of the Governor's faith-based committee, Cindy Cashen met with Mason to talk about the Council's structure and how it functions. The committee has been interviewing various successful councils that have been in existence for a while to see how they work.

Tandeske mentioned that Karleen Jackson has been active in this effort and will be a source of information for the Council.

FATALITY REVIEW

Chair Stewart indicated this was an information item for the Council and no action was required. She said there was a law passed about a year and a half ago to create a domestic violence fatality review process at either the municipal level or the state level. Her job at the Department of Public Safety is to get the Alaska regulations ready for the process. The Anchorage DV caucus has a subcommittee that has put together a proposed protocol for the Anchorage domestic violence fatality review process and a draft ordinance for the Anchorage Assembly. Stewart said she has been participating with that committee since December. The Municipality has not taken ownership of the protocol so the committee has been unable to get any technical input on preparing the ordinance. She said no other Alaska cities have started the municipal process, although she heard that Fairbanks might be the next place.

Stewart said the purpose of a domestic violence fatality review is to do a comprehensive review of a fatality to determine where gaps in services occurred, where red flags were raised, and where there could have been intervention and prevention of the DV death.

Tandeske stated that the state has to adopt regulations for a state DV fatality review.

Stewart said that she is doing the legwork on that now. Several dozen states do these reviews at either the state or county level. Some states review the data in a lot of cases, while others take one case and do a comprehensive, in-depth analysis of what systems worked and what did not.

The Council spent some time discussing the work the Anchorage committee has been doing on their protocol. Stewart provided a copy of what she has done to date and where she sees the issues with the Anchorage protocol. She has been working with the Network on the legal issues, a very important aspect of an effective DV fatality review.

Chair Stewart stated that it is too early to know if the CDVSA might want to be one of the active members in a fatality review, or might the participation from the victim's perspective be better done by the victim advocates at a program. She said Barbara Mason has some experience with this from Salt Lake City so she has been monitoring the process that Anchorage is developing from the Council's perspective.

Stewart reported that she is also participating on the Alaska violent death review system, which is a public health process, as well as the already established child fatality review.

DOC VINE POSITION

Mason reported that there was a discussion at the June meeting about the CDVSA giving \$55,000 of VOCA funds to the Department of Corrections each year to pay for the criminal justice technician position that works with the VINE victim notification system. The Department of Corrections transfers \$68,500 to the CDVSA every year for staff to assess and monitor the batterers intervention programs. The two pots of money are totally separate, and there is no implied agreement that one transfer of funds is contingent on the other. This last year, the Council used leftover administrative funds to pay the \$55,000 for the position at DOC, but traditionally it has come out of VOCA funds.

Larson suggested asking the legislature for \$55,000 to pay for an unfunded state mandate.

Chair Stewart asked Mason to document her research into this exchange of money

between CDVSA and Corrections, in case the question arises again.

Mason said the issue arose at the June funding meeting because DOC requests the \$55,000 for the CJT position each year in a letter to the Council. Thompson said an RFP is not necessary to transfer funding between two state agencies.

Parkes asked if the \$55,000 to Corrections is part of the \$119,000 mandated VOCA dollars for the underserved category. Mason said the VINE program clearly fits into the underserved. She said she inquired about it in a letter to Washington but an answer to that question was not part of their response.

VOCA - DRAFT ON-SITE REPORT

Mason reported that Brad Mitchell, CDVSA's program specialist from the VOCA office in Washington, D.C., was very pleased with the Council's record keeping, the desk audits, how thorough the auditing system is, and how staff tracks the dollars of the various grants. The recommendations from the last audit had all been completed and were in place. The only new recommendation was to document what the VOCA funding cannot be spent for. Mr. Mitchell had mentioned how pleased he was that the programs identify that they will work with all victims, not just domestic violence and sexual assault victims. She said the site visit was great overall, and the draft report will become final.

FINISH STRATEGIC PLANNING TASKS

Chair Stewart indicated that today Mason provided the Network calendar of trainings, as discussed at the retreat yesterday. She said the Council is more interested in coordinating local and state conferences and trainings and not in the national trainings on the Network calendar.

Mason said she would organize a timeline for the projects discussed at the retreat and send it out to the Council.

NEXT MEETING

The next meeting is scheduled for Thursday, December 8, 2005, tentatively from 9 a.m. to 4:00 p.m.

COUNCIL COMMENTS

Chair Stewart indicated that this would be Dorothy Larson's last meeting, if she was not reappointed for another term.

Larson said she has enjoyed her service on the Council. She stressed that someone from a rural area should fill the seat she held, and she had some referrals to make.

Stewart advised her to contact the Network, which makes recommendations to the Governor's Office.

House remarked on the amount of paper the Council office produces and said that staff is doing a great job.

Larson said it was comforting to have someone as competent as Mason in charge of the Council office.

ADJOURNMENT

There was no other business to come before the Council, and the meeting adjourned at 1:12 p.m., on a motion made by Susan Parkes and seconded by Ann House.

Note: These summary minutes are extracted from staff's tape recording of the meeting and are prepared by an independent contractor. For more detail, please refer to tapes of the meeting, staff reports and presentation materials on file at the CDVSA office.

Confidential Office Services
Karen Pearce Brown
Juneau, Alaska

Council on Domestic Violence and Sexual Assault

December 8, 2005

Agenda

Teleconference Meeting

1-800-315-6338 Code 23872

450 Whittier St.

Juneau, Alaska

December 8, 2005

	<u>Documents</u>
9:00 AM Call to Order and Roll Call	06-01
Welcome to our new members; Kim Williams and Bill Hogan	
Approve Minutes of September 14, 2004 meeting	06-02
9:15 CDVSA Reports (Barbara Mason)	
Victim Services on time performance	06-03
Victim Services summary report FY 06 1 st quarter	06-04
Batterers Intervention programs on time performance	06-05
Batterers Intervention summary report FY 06 1 st quarter	06-06
Batterers Intervention FY 06 year-to-date statistics	06-07
Prison Batterers Intervention FY 06 1 st quarter statistics	06-08
Record of Independent Audits	06-09
Meeting Schedule	
9:45 ANDVSA Report	
10:15 CDVSA Administrative Manager's Reports (Jo Griggs)	
Financial Reports	06-10
VAWA - Discretionary	
CIP Repair and Renovation Update	06-11
10:30 Public Comment	
10:45 VAWA Discussion	06-12
The VAWA three year plan due	
11:00 Denali Commission	
11:30 Lunch (11:30 – 1:00)	
1:00 PM Call to Order and Roll Call	
1:05 SART Exams	
1:20 New Legislative Issues	
1:30 VOCA Conference	

1:45 Executive Director Updates

Strategic Planning Projects 06-13

Grant writer position

Legislative issues

Fact sheets

Grant Writing Training Project

GTEA – Village Safety Planning Project

BIPS

Annual Report

Sunset Audit

Missions and Measures

06-14

Data

4:00 Adjourn

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**MINUTES OF 2ND QUARTER FY06 MEETING
December 8, 2005**

**Public Safety Building, 450 Whittier Street
Juneau, Alaska**

CALL TO ORDER & ROLL CALL

Chair Janna Stewart called the quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 9:05 a.m. on December 8, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Ann House, Public Member (arrived at 9:30); Janna Stewart, Public Member; Barbara Thompson, Department of Education & Early Development; Kim Williams, Public Member

Council member absent: Bill Hogan

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Tim Workman, Statistical Technician; Theresa Woelk, Associate Coordinator; Linda Hoven, Associate Coordinator; Dave Rose, Administrative Clerk

Others present: None.

Chair Stewart welcomed Kim Williams of Dillingham to the Council, serving as a public member. At the chair's invitation, Williams provided a brief snapshot of her background.

The other new member on the Council, Bill Hogan, deputy commissioner of the Alaska Department of Health and Social Services, was not in attendance.

Bill Tandeske stated that he had another meeting to attend at 1:30 p.m. Barbara Thompson also indicated she had to leave by late morning.

ACCEPTANCE OR REVISION OF AGENDA (Document #06-01)

The agenda was approved as presented.

APPROVE MINUTES OF SEPTEMBER 14, 2005 MEETING (Document #06-02)

MOTION BY BILL TANDESKE TO ACCEPT THE MINUTES OF THE SEPTEMBER 14,

2005 MEETING, AS PRESENTED. SECONDED BY SUSAN PARKES.

The motion passed unanimously.

CDVSA REPORTS

CDVSA Executive Director Barbara Mason reviewed the following reports, and she and other staff members answered questions.

Victim Services On-Time Performance Report (Doc. #06-03)
Victim Services Program Summary Report FY06 1st Quarter (Doc. #06-04)
Batterers Intervention Programs On-Time Performance Report (Doc. #06-05)
Batterers Intervention Programs Summary Report FY06 1st Quarter (Doc. #06-06)
Batterers Intervention FY06 Year-to-Date Statistics (Doc. #06-07)
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Susan Parkes questioned the high number of errors, (281) for AWAIC (Abused Women's Aid in Crisis) in Anchorage. Tim Workman explained that a new data entry person had not received much training, but he has been working with her and things are fine now. Further responding to Stewart, Workman said that Fairbanks has had quite a bit of staff turnover as well, (5-6 in a year) which probably accounts for their data entry errors. He added that SAFE (Safe and Fear Free Environment) in Dillingham is the only program that continues to concern him with their late reporting over the last five months. Unlike the other programs mentioned, staff turnover is not a problem at SAFE.

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"demerit" point system for late reporting that would result in reduced funding to a late program at the next funding cycle.

Responding to Barbara Thompson's question about talking to the programs that are reporting late, Workman said there are lots of different reasons given for being late, by the programs. He stated that he got the impression from SAFE that it wasn't a priority.

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[Ann House was excused from the meeting at 10:10 a.m.]

ANDVSA REPORT - There was no Network report.

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[Barbara Thompson signed off at 10:57 a.m.]

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Brown will follow up on this item.

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ADJOURNMENT

There was no other business to come before the Council, and the chair declared the meeting closed at 2:10 p.m.

Note: These summary minutes are extracted from staff's notes of the meeting and are prepared by an independent contractor. For more detail, please refer to staff reports and presentation materials on file at the CDVSA office.

Confidential Office Services
Keren Pearce Brown
Juneau, Alaska

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**MINUTES OF 2ND QUARTER FY06 MEETING
December 8, 2005**

**Public Safety Building, 450 Whittier Street
Juneau, Alaska**

CALL TO ORDER & ROLL CALL

Chair Janna Stewart called the quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 9:05 a.m. on December 5, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Ann House, Public Member (arrived at 9:30); Janna Stewart, Public Member; Barbara Thompson, Department of Education & Early Development; Kim Williams, Public Member

Council member absent: Bill Hogan

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Tim Workman, Statistical Technician; Theresa Woelk, Associate Coordinator; Linda Hoven, Associate Coordinator; Dave Rose, Administrative Clerk

Others present: None.

Chair Stewart welcomed Kim Williams of Dillingham to the Council, serving as a public member. At the chair's invitation, Williams provided a brief snapshot of her background.

The other new member on the Council, Bill Hogan, deputy commissioner of the Alaska Department of Health and Social Services, was not in attendance.

Bill Tandeske stated that he had another meeting to attend at 1:30 p.m. Barbara Thompson also indicated she had to leave by late morning.

ACCEPTANCE OR REVISION OF AGENDA (Document #06-01)

The agenda was approved as presented.

APPROVE MINUTES OF SEPTEMBER 14, 2005 MEETING (Document #06-02)

MOTION BY BILL TANDESKE TO ACCEPT THE MINUTES OF THE SEPTEMBER 14,

2005 MEETING, AS PRESENTED. SECONDED BY SUSAN PARKES.
The motion passed unanimously.

CDVSA REPORTS

CDVSA Executive Director Barbara Mason reviewed the following reports, and she and other staff members answered questions.

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Victim Services Program Summary Report FY06 1st Quarter (Doc. #06-04)
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Susan Parkes questioned the high number of errors, (281) for AWAIC (Abused Women's Aid in Crisis) in Anchorage. Tim Workman explained that a new data entry person had not received much training, but he has been working with her and things are fine now. Further responding to Stewart, Workman said that Fairbanks has had quite a bit of staff turnover as well, (5-6 in a year) which probably accounts for their data entry errors. He added that SAFE (Safe and Fear Free Environment) in Dillingham is the only program that continues to concern him with their late reporting over the last five months. Unlike the other programs mentioned, staff turnover is not a problem at SAFE.

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Staff was directed to prepare an internal memo about the payment schedule change for the files. The Chair asked staff to inform the programs of the change in writing by December 15, 2005.

There was a brief exchange between Williams and Tandeske about her idea for a

"demerit" point system for late reporting that would result in reduced funding to a late program at the next funding cycle.

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Council on Domestic Violence and Domestic Assault (CDVSA)

FACT SHEET

(February 2006)

The Mission of the Council on Domestic Violence and Sexual Assault is to implement a statewide system of services for the protection of individuals and families affected by domestic violence and sexual assault.

The goals of CDVSA are threefold;

- Manages the State and Federal funds to programs that provide services to those affected by domestic violence, sexual assault, and other violent crimes.
- Coordinate with the Departments of Public Safety, Law, Education and Early Development, Health and Social Services, Alaska Court System and community groups dealing with domestic violence, sexual assault, crisis intervention and prevention.
- To provide statewide leadership and coordination in addressing the issues of domestic violence, sexual assault, and meeting the needs of victims of violent crimes.

In order to address the mission and goals, CDVSA:

- Coordinates services with the Departments of Law, Education, Public Safety, Health and Social Services, and other state and community groups dealing with our identified population.
- Manages the funds received from the State of Alaska and the Federal Government.
- Distributes funds through a Request for Proposals (RFP) process to the providers.
- Oversees and audits the funded programs.
- Administers the state certified Batterer Intervention Programs (BIPS).
- Provides training on issues of domestic violence and sexual assault to government agencies and to communities.
- Uses a proprietary database to capture information from funded CDVSA programs.
- Conducts public meetings on a quarterly basis.

There are seven members on the Council board, designated by state statute, and currently eight staff members.

Council Members

Janna Stewart , Chair, Public Member
Susan Parkes, Department of Law, Vice Chair
Bill Tandeske, Department of Public Safety
Barbara Thompson, Department of Education
Bill Hogan, Dept. Health & Social Services
Ann House, Public member
Kimberly Williams, Public Member

Council Staff

Barbara E. Mason, Executive Director
Linda Hoven, Associate Coordinator
Theresa Woelk, Associate Coordinator
Jo Griggs, Admin. Manager
Kathy Crenshaw, Administrative Assistant
Tim Workman, Statistical Technician
David Rose, Administrative Clerk
Sherrie Goll, GTEA Coordinator
Vacant, Grant Writer/Program Coordinator

Roles of CDVSA and the ANDVSA (Network)

CDVSA

- Administers the State and Fed. Funds.
- Is a government entity

Network

- * Represents the programs receiving funds.
- * Is a private non-profit

The common goal between the two is to provide safety and intervention for those affected by DV/SA

ADDRESS:

Council on Domestic Violence and Sexual Assault
Department of Public Safety
P.O. Box 111200
Juneau, AK 99811-1200
Phone: (907) 465-4356
Fax: (907) 465-3627
--TDD: (800) 770-8255

E-MAIL ADDRESS:

Barbara E. Mason, Executive Director – barbara_mason@dps.state.ak.us

The format for all other staff addresses is first name _last name@dps.state.ak.us

LOCATION:

Department of Public Safety Building
450 Whittier Street, Room 105
Juneau, AK 99801

Just Agendas

Council on Domestic Violence and Sexual Assault

December 9, 2004

Agenda

Teleconference Meeting

450 Whittier St.

Juneau, Alaska

December 9, 2004

	<u>Documents</u>
9:00 AM Call to Order and <u>Roll Call</u>	
Acceptance or revision of agenda	05-14
Approve Minutes of August 31, 2004 meeting	05-15
Approve Minutes of September 9-10, 2004 meeting	05-16
9:10 CDVSA Reports (Barbara Mason)	
Victim Services on time performance	05-17
Victim Services summary report FY 05 1 st quarter	05-18
Batterers Intervention programs on time performance	05-19
Batterers Intervention summary report FY 05 1 st quarter	05-20
Batterers Intervention FY 05 year-to-date statistics	05-21
Prison Batterers Intervention FY 05 1 st quarter statistics	05-22
VAWA performance report summary 2 nd quarter	05-23
Record of Independent Audits	05-24
Database – Service Point	
BIP Discussion	
Meeting Schedule	
9:30 ANDVSA Report	
10:00 CDVSA Administrative Manager's Reports (Jo Griggs)	
Financial Reports	05-25
VAWA - Discretionary	05-26
CIP Repair and Renovation Update	05-27
10:15 Public Comment	
10:20 VAWA Discussion	
11:00 Denali Commission	
11:30 Lunch (11:30 – 1:00)	
1:00 PM Call to Order and Roll Call	
1:05 RFP	
2:00 Executive Director Goals/Direction	
2:30 Adjourn	
4:00 Welcoming Reception For New Executive Director	

Council on Domestic Violence and Sexual Assault

September 9 and 10, 2004

Agenda

Anchorage Westmark Hotel

720 W. 5th Avenue

Anchorage, Alaska

September 9, 2004

	<u>Documents</u>
9:00 AM Call to Order and Roll Call	
Acceptance or revision of agenda	05-01
Approve Minutes of June 18, 2004 meeting	05-02
Approve Minutes of July 13, 2004 meeting	05-03
9:10 CDVSA Reports (Jo Griggs)	
Victim Services on time performance	05-04
Victim Services summary report FY 04 4 th quarter	05-05
Victim Services end of year report summary	05-06
Batterers Intervention programs on time performance	05-07
Batterers Intervention summary report FY 04 4 th quarter	05-08
Database – Service Point	05-09
Record of Independent Audits	05-10
CIP Repair and Renovation Update	05-11
BIP Discussion	05-12
9:30 ANDVSA Report (Lauree Hugonin)	
10:00 CDVSA Administrative Manager's Financial Report (Jo Griggs)	05-13
VAWA – Balances 10 th year	
Action Required – Discretionary	
10:15 Public Comment	
10:20 RFP	
11:30 Lunch (11:30 – 1:00)	
1:00 PM Call to Order and Roll Call	
1:05 RFP Continued	
1:35 Denali Daniels – Denali Commission	
2:30 Break (3:00 – 3:10)	
4:30 Adjourn	

Council on Domestic Violence and Sexual Assault

September 9 and 10, 2004

Agenda

Anchorage Westmark Hotel

720 W. 5th Avenue

Anchorage, Alaska

September 10, 2004

9:00 AM Call to Order and Roll Call

9:05 RFP and Denali Commission continued from previous day

11:30 Lunch (11:30 – 1:15)

1:15 PM Call to Order and Roll Call

1:30 Executive Director Interviews

3:30 Adjourn

**STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT**

**AGENDA
SPECIAL TELECONFERENCE MEETING
August 31, 2004**

**Department of Public Safety
450 Whittier St., 2nd Floor Conference Room
Juneau, Alaska**

August 31, 2004

3:00 P.M. Call to Order and Roll Call

3:05: P.M. Public Comment

3:15 P.M. Discuss and make any suggestions to the FY 06-07 RFP.

4:00 P.M. **EXECUTIVE SESSION**

Initial review of the applicants for the Executive Director position and set up interviews for September 10th in Anchorage (telephone/in-person) and interviews for September 13 in Juneau (telephone/in-person).

END OF EXECUTIVE SESSION

5:00 P.M. Adjourn

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 18, 2004**

**Agenda
Anchorage Day's Inn
321 East 5th Avenue
Anchorage, Alaska
Phone: (907) 276-7226**

	<u>Documents</u>	<u>Page</u>
8:00 Call to order		
Roll Call		
Acceptance or revision of agenda	04-44	1-4
Approve Minutes of March 9, 2004	04-45	5-22
Election of Officers		
8:10 Executive Director's Report (Denise Henderson)		
Victim Services On-Time Performance Report	04-46	23-24
Victim Services Summary Report and Successes	04-47	25-56
Rural DV Summary Report	04-48	57-74
Community / Prison Batterers On-Time Performance Report	04-49	75-76
Community / Prison Batterers Summary Report	04-50	77-84
8:15 Discuss FY05 Budget - Funds Available for Grants (Jo Griggs)		
DOC Criminal Justice Technician	04-51	85-86
Grant Technical Assistance Training Pamphlet	04-52	87-98
8:30 Public Comment		
8:45 Community / Prison Batterer Programs		
Discussion and recommendations for continued funding		
<u>VICTIM SERVICES GRANTS</u>		
(Maximum per proposal, 5 minutes)		
9:00 <u>Kenai</u>	04-53	99-112
K/SWRCC - Kenai/Soldotna Women's Resource and Crisis Center		
9:05 <i>Discussion</i>		
9:10 <u>Anchorage</u>	04-54	113-124
STAR – Standing Together Against Rape		
9:15 <i>Discussion</i>		

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 18, 2004
Draft Agenda
Anchorage Day's Inn
321 East 5th Avenue
Anchorage, Alaska
Phone: (907) 276-7226**

June 18, 2004 - continued

9:20	<u>Homer</u> SPWS – South Peninsula Women’s Service	04-55	125-134
9:25	<i>Discussion</i>		
9:30	<u>Kodiak</u> KWRCC – Kodiak Women’s Resource and Crisis Center	04-56	135-152
9:35	<i>Discussion</i>		
9:40	<u>Valdez</u> AVV – Advocates for Victims of Violence	04-57	153-162
9:45	<i>Discussion</i>		
9:50	<u>Bethel</u> TWC – Tundra Women’s Coalition	04-58	163-176
9:55	<i>Discussion</i>		
10:00 – 10:10	AM BREAK		
10:10	<u>Unalaska</u> USAFV – Unalaskans against Sexual Assault and Family Violence	04-59	177-184
10:15	<i>Discussion</i>		
10:20	<u>Dillingham</u> SAFE – Safe and Fear-Free Environment	04-60	185-194
10:25	<i>Discussion</i>		

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 18, 2004
Draft Agenda
Anchorage Day's Inn
321 East 5th Avenue
Anchorage, Alaska
Phone: (907) 276-7226**

June 18, 2004 - continued

10:30	<u>Cordova</u> Cordova Family Resource Center	04-61	195-202
10:35	<i>Discussion</i>		
10:40	<u>Fairbanks</u> IAC - Interior Alaska Center for Non-Violent Living	04-62	203-226
10:45	<i>Discussion</i>		
10:50	<u>Anchorage</u> AWRC - Alaska Women's Resource Center	04-63	227-236
10:55	<i>Discussion</i>		
11:00	<u>Anchorage</u> VFJ - Victims for Justice	04-64	237-242
11:05	<i>Discussion</i>		
11:10	<u>Palmer</u> AFRC - Alaska Family Resource Center	04-65	243-254
11:15	<i>Discussion</i>		
11:20	<u>Ketchikan</u> WISH - Women in Safe Homes	04-66	255-266
11:25	<i>Discussion</i>		
11:30	<u>Juneau</u> AWARE - Aiding Women in Abuse and Rape Emergencies	04-67	267-276
11:35	<i>Discussion</i>		

**Council on Domestic Violence and Sexual Assault
 Funding Meeting, June 18, 2004
 Draft Agenda
 Anchorage Day's Inn
 321 East 5th Avenue
 Anchorage, Alaska
 Phone: (907) 276-7226**

June 18, 2004 - continued

11:40	<u>Seward</u> SCS - Seaview Community Services	04-68	277-288
11:45	<i>Discussion</i>		
11:50	<u>Barrow</u> AWIC - Arctic Women In Crisis	04-69	289-308
11:55	<i>Discussion</i>		
12:00-12:10 Break - WORKING LUNCH - Meal provided			
12:10	<u>Anchorage</u> AWAIC - Abused Women's Aid in Crisis	04-70	309-318
12:15	<i>Discussion</i>		
12:20	<u>Emmonak</u> EWS - Emmonak Women's Shelter	04-71	319-328
12:25	<i>Discussion</i>		
12:30	<u>Nome</u> BSWG - Bering Sea Women's Group	04-72	329-346
12:35	<i>Discussion</i>		
12:40	<u>Sitka</u> SAFV - Sitkans Against Family Violence	04-73	347-364
12:45	<i>Discussion</i>		
12:50 - 1:00 BREAK			
1:00 - 6:00? Victim Services Funding Decisions			

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 18, 2004**

**Agenda
Anchorage Day's Inn
321 East 5th Avenue
Anchorage, Alaska
Phone: (907) 276-7226**

	<u>Documents</u>	<u>Page</u>
8:00 Call to order		
Roll Call		
Acceptance or revision of agenda	04-44	1-4
Approve Minutes of March 9, 2004	04-45	5-22
Election of Officers		
8:10 Executive Director's Report (Denise Henderson)		
Victim Services On-Time Performance Report	04-46	23-24
Victim Services Summary Report and Successes	04-47	25-56
Rural DV Summary Report	04-48	57-74
Community / Prison Batterers On-Time Performance Report	04-49	75-76
Community / Prison Batterers Summary Report	04-50	77-84
8:15 Discuss FY05 Budget - Funds Available for Grants (Jo Griggs)		
DOC Criminal Justice Technician	04-51	85-86
Grant Technical Assistance Training Pamphlet	04-52	87-98
8:30 Public Comment		
8:45 Community / Prison Batterer Programs Discussion and recommendations for continued funding		
<u>VICTIM SERVICES GRANTS</u> (Maximum per proposal, 5 minutes)		
9:00 <u>Kenai</u> K/SWRCC - Kenai/Soldotna Women's Resource and Crisis Center	04-53	99-112
9:05 <i>Discussion</i>		
9:10 <u>Anchorage</u> STAR – Standing Together Against Rape	04-54	113-124
9:15 <i>Discussion</i>		

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
TUESDAY, MARCH 9, 2004
3RD QUARTER COUNCIL MEETING**

AGENDA

March 9, 2004

	<u>Document #</u>	<u>Page #</u>
9:30 AM Call to Order and Roll Call		
Acceptance or revision of agenda	04-33 Amended	1A
Approval of minutes of the November 19 th meeting	04-34	3-14
Approval of minutes of the December 17 th meeting	04-35	15-23
9:40 CDVSA Executive Director Report		
Victim services on-time performance	04-36	25-26
Victims services summary report FY04 2 nd Quarter	04-37	27-58
Rural DV summary report FY04 2 nd Quarter	04-38	59-70
Batterers intervention programs on-time performance	04-39	71-72
Batterers intervention summary report FY04 2 nd Quarter	04-40	73-80
10:00 Denali Commission Capital Improvement Status Update		
10:10 Service Point, Draft Implementation Plan	04-41	81-82
10:20 CDVSA Administrative Manager's Financial Report	04-42	83-91*
Action Required – June meeting requirements		(Pg. 83 & 86 Amended)
10:30 ANDVSA Request for \$30,000	04-43	92A-93A
10:45 Break (10:45-11:00)		
11:00 ANDVSA Executive Director's Report		
11:30 Public Comment		
11:40 Adjourn		

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
TUESDAY, DECEMBER 17, 2003
TELECONFERENCE MEETING**

AGENDA

December 17, 2003

	<u>Document #</u>	<u>Page #</u>
9:30 AM Call to Order and Roll Call Acceptance or revision of agenda	04-25	1
9:35 Prison Batterer Intervention Program Applications		
Letter from C DVSA Executive Director	04-26	3
Alaska Family Resource Center, scoring sheets	04-27	5-14
Interior Alaska Center for Non-Violent Living, scoring sheets	04-28	21-36
10:00 Violence Against Women Act (VAWA) Discussion		
VAWA Outline	04-29	37-38
VAWA Implementation Plan	04-30	39-70
Excerpt of VAWA Guidelines	04-31	71-78
VAWA Grant Notification and Conditions	04-32	79-81
10:45 Public Comment		
11:00 Adjourn		

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
TUESDAY, NOVEMBER 19, 2003
TELECONFERENCE MEETING
AGENDA**

November 19, 2003

	<u>Document #</u>	<u>Page #</u>
9:30 AM Call to Order and Roll Call		
Acceptance or revision of agenda	04-13	1
Approval of minutes of the September 9 th meeting	04-14	3 - 21
9:40 CDVSA Acting Executive Director Report (C. Satterfield)		
Success summary report FY04 1 st quarter	04-15	23-26
Victim services on time performance	04-16	27-28
Victims services summary report FY04 1 st quarter	04-17	29-54
Rural DV summary report FY04 1 st quarter	04-18	55-61
Batterers intervention programs on time performance	04-19	63
Batterers intervention summary report FY04 1st quarter	04-20	65-67
Draft FY02 Annual Report	04-21	69-86
10:00 Break (10:00-10:10)		
10:10 Prison Batterers Intervention Program Discussion		
Reallocation of TCCC \$32,450	04-22	87
ACTION REQUIRED		
11:00 CDVSA Executive Director's Report (D. Henderson)		
Official Comments to Proposed OVR Regulations	04-23	89-90
Service Point		
11:20 CDVSA Administrative Manager's Financial Report	04-24	91-99
ACTION REQUIRED		
12:00 Lunch (12:00 - 1:30)		
1:30 PM Call to Order and Roll Call		
1:35 ANDVSA Executive Director's Report		
2:00 Results of FY05 funding cut scenarios		
3:00 Adjourn		

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
WEDNESDAY, SEPTEMBER 17, 2003
SPECIAL MEETING TELECONFERENCE
450 Whittier Street, 2nd Floor Conference Room
Department of Public Safety Building
Juneau, Alaska**

AGENDA

September 17, 2003

9:00 AM Call to Order and Roll Call

9:05 AM Discussion of applicants for the CDVSA Executive Director position

10:00 AM Adjourn

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
TUESDAY, SEPTEMBER 9, 2003**

AGENDA

**310 K Street, 6th Floor Conference Room
Department of Law (Whale) Building
Anchorage, Alaska**

September 9, 2003

	<u>Document #</u>
10:30 AM Call to Order and Roll Call	
Acceptance or revision of agenda	04-01
Approval of minutes of the June 6, 7, & 9 meeting	04-02
10:40 CDVSA Executive Director Position Search Status and Report	
Victim services on time performance	04-03
Victims services summary report FY03 4 th quarter	04-04
Victim services end of year report summary	04-05
Batterers intervention programs on time performance	04-06
Batterers intervention summary report FY03 4 th quarter	04-07
11:00 CDVSA Administrative Manager's Financial Report	04-08
VAWA Contract Review	04-09
11:45 ANDVSA Report	
12:15 Public Comment	
12:30 Lunch (12:30 – 2:00)	
2:00 PM Call to Order and Roll Call	
2:00 Prison Batterers Intervention Program Discussion	
Relocation of TCCC \$32,450	04-10
2:15 Batterers Intervention Program Standards	
Transfer of authority from DOC to DPS	
2:30 VAWA Committee	
Committee member structure and meeting schedule	04-11
Discretionary VAWA funds	
3:00 Break (3:00 - 3:15)	

Document #

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|------|--|-------|
| 3:15 | Call to Order | |
| 3:15 | FY05 Funding
Funding cut scenarios
Scoring criteria (written, oral, geographic location) | |
| 3:45 | Office of Victims' Rights <i>Draft</i> Regulations
Comments | 04-12 |
| 4:00 | Discussion on appointment of <i>new</i> Chair | |
| 4:15 | Adjourn | |

**Council on Domestic Violence and Sexual Assault
Funding Meeting, June 6, 7, & 9, 2003**

Agenda

Anchorage Marriott Downtown

820 West 7th Avenue

Anchorage, Alaska

Phone: (907)792-2103

Friday, June 6, 2003

	<u>Documents</u>	<u>Page</u>
8:30 Call to order		
Roll Call		
Acceptance or revision of agenda	03-36	1
Approve Minutes of March 18, 2003	03-37	5
Victim Services Program Summary Report	03-38	35
Community/prison Batterers Program Summary Report	03-39	59
On time Performance Report	03-40	67
Discuss FY04 Budget - Funds Available for Grants	03-41	70
8:45 Lori Varick - VOCA funds for the Criminal Justice Technician	03-42	73
9:00 Network Report		

VICTIM SERVICES GRANTS
(Maximum per proposal, 20 minutes)

9:30 <u>Fairbanks</u> IAC - Interior Alaska Center for Non-Violent Living	Thompson Larson
9:50 <u>Kenai</u> K/SWRCC - Kenai/Soldotna Women's Resource and Crisis Center	Parkes Bobrick
10:10 - 10:30 AM BREAK	
10:30 <u>Bethel</u> TWC - Tundra Women's Coalition	Tandeske Bobrick
10:50 <u>Unalaska</u> USAFV - Unalaskans Against Sexual Assault & Family Violence	Bobrick Jackson

11:10 Sitka Tandeske
SAFV - Sitkans Against Family Violence Larson

11:30 - 1 PM LUNCH

1:00 Juneau Bobrick
AWARE - Aiding Women in Abuse and Rape Emergencies Parkes

1:20 Juneau Parkes
MADD - Mother's Against Drunk Driving Jackson

1:40 Emmonak Thompson
EWS - Emmonak Women's Shelter Westman

2:00 Homer Tandeske
SPWS - South Peninsula Women's Service Parkes

2:20 Anchorage Larson
STAR - Standing Together Against Rape Thompson

2:40 - 3:00 PM BREAK

3:00 Kodiak Larson
KWRCC - Kodiak Women's Resource and Crisis Center Westman

3:20 Dillingham Westman
SAFE -- Safe and Fear-Free Environment Thompson

3:40 Anchorage Bobrick
VFJ- Victims For Justice Tandeske

4:00 Palmer Jackson
AFRC - Alaska Family Resource Center Larson

4:20 Ketchikan Parkes
WISH - Women In Safe Homes Jackson

4:40 Anchorage Thompson
(MMHA) Mary Magdelane Home Alaska Larson

Saturday June 7, 2003

8:25 Call to order

8:30 Valdez Larson
AVV - Advocates for Victims of Violence Parkes

8:50	<u>Anchorage</u> AWAIC - Abused Women's Aid In Crisis	Westman Thompson
9:10	<u>Seward</u> SCS - Seaview Community Services	Parkes Bobrick
9:30	<u>Barrow</u> AWIC - Arctic Women in Crisis	Thompson Westman
9:50	<u>Anchorage</u> AWRC - Alaska Women's Resource Center	Westman Tandeske

10:10 - 10:30 AM BREAK

10:30	<u>Nome</u> BSWG - Bering Sea Women's Group	Tandeske Jackson
10:50	<u>Cordova</u> CFRC - Cordova Women's Resource Center	Jackson Westman

11:30 to 1:00 PM LUNCH

COMMUNITY BASED BATTERER PROGRAM GRANTS
(Maximum per proposal, 20 minutes)

1:00	<u>Sitka</u> Sitka Mental Health Clinic (SMHC)/ Island Counseling Service (ICS)	Jackson Bobrick
1:20	<u>Homer</u> SPWS - Domestic Violence Intervention Program	Thompson Jackson
1:40	<u>Palmer</u> AFRC - Alaska Family Resource Center	Westman Tandeske
2:00	<u>Ketchikan</u> KIC - Ketchikan Indian Corporation	Larson Parkes
2:20	<u>Juneau</u> TCCC - Tongass Community Counseling Center	Tandeske Larson

2:40-3:00 PM BREAK

3:00	<u>Valdez</u> VCC - Valdez Counseling Center	Parkes Tandeske
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3:20	<u>Fairbanks</u> IAC - Interior Alaska Center for Non-violent Living	Bobrick Jackson
3:40	<u>Anchorage</u> ANJC - Alaska Native Justice Center	Westman Thompson

PRISON BATTERERS GRANTS
(Maximum per proposal, 15 minutes)

4:00	<u>Juneau</u> TCCC - Tongass Community Counseling Center	Jackson Parkes
4:15	<u>Palmer</u> AFRC - Alaska Family Resource Center	Thompson Bobrick
4:30	<u>Fairbanks</u> IAC - Interior Alaska Center for Non-Violent Living	Tandeske Westman

Monday June 9, 2003

9:00 AM – 5:00 PM	Funding Decisions	<u>Documents</u>	<u>Page</u>
	Community Based Victim Service Programs		
	Community Based Batterers Intervention Programs		
	Prison Batterers Intervention Programs		
	Discuss Generic Grant Award Conditions		
	Community Based Victim Service Programs	03-43	79
	Community Based Batterers Intervention Programs	03-44	83
	Prison Batterers Intervention Programs	03-45	87
	Discuss Individual Grant Award Conditions		
	Community Based Victim Service Programs		
	Community Based Batterers Intervention Programs		
	Prison Batterers Intervention Programs		
	FY04 Council Meeting Schedule	03-46	91
	Election New Chair		

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

November 20, 2002

Frontier Building

3601 C Street, Room 410

Anchorage, Alaska

AGENDA

Wednesday, November 20, 2002

Document # Page #

1:00	Call to order		
	Roll Call		
	Acceptance or Revision of Agenda	03-14	1
	Approval of September 23, 2002 meeting	03-15	2
1:10	Executive Director's Report		
	Program Reports	03-16	18
	VFJ Insurance	03-17	47
1:30	Public Comment		
1:45	ANDVSA Executive Director's Report		
2:00	Review FY04-05 Request For Proposal for Victim Services and Batterers' Intervention Programs	03-18 03-19	48 161
3:00	Review Rural Domestic Violence and Child Victimization Enforcement Grant Request for Proposal	03-20	205
3:15	VAWA Committee Update		
	Adoption of Budget Revision Protocols	03-21	210
	Discussion of RFP for Needs Assessment		
	Approval of VAWA Planning Subcommittee Members	03-22	211
3:30	Recognition of Council Service		
4:00	Adjourn		

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

March 5-6, 2002

450 Whittier Street

Conference Room, 2nd Floor

Juneau, Alaska

AGENDA

Tuesday, March 5, 2002

Document #

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|-------|---|-------|
| 11:00 | Call to order
Roll Call
Acceptance or Revision of Agenda
Approval of the minutes from the 12/12/2001 meeting | 02-31 |
| 11:15 | Executive Directors Report
Program Reports- | 02-32 |
| 11:45 | ANDVSA Report | |
| Noon | Lunch Break | |
| 1:00 | Public Comment | |
| 1:30 | VAWA Committee Structure Discussion | 02-33 |
| 2:00 | Legislation | 02-34 |
| 2:30 | Community Coordinating Councils RFP | 02-35 |
| 3:00 | Break | |
| 3:15 | Southcentral Foundation's Warrior Initiative | |
| 3:45 | Budget Overview | 02-36 |
| 4:15 | Audit Updates | |
| 4:30 | Recess until 9:00 Wednesday morning | |

Wednesday, March 6, 2002

- | | | |
|-------|---|-------|
| 9:00 | Rasmuson Grant | 02-37 |
| 9:30 | Permit Requirements for Shelters (Fire/Boiler/Health) | 02-38 |
| 10:00 | Executive Session | |
| 12:00 | Adjourn | |

AGENDA

CDVSA-DECEMBER 2001 MEETING AGENDA

- 8:30a.m. Call to Order
Acceptance or Revision of Agenda
Approval of the minutes 10/31/2001 meeting
- 8:40a.m. Executive Director Report
- 9:00a.m. ANDVSA Report
- 9:30a.m. Public Comment
- 10:00a.m. Break
- 10:15a.m. BIP definitions
- 10:30a.m. Men & Women Center-Harry Brod letter & request
- 11:00a.m. DOC Request for funding —Linda Zaugg
- 11:15a.m. Sea View Request for funding (new request)
- 11:30a.m. STAR Request for funding
- 11:45a.m. Lunch
- 1:00p.m. Karen Lee Schamber-South Central Foundation
- 1:30p.m. Legislative Committee & Legislative Strategy
Budget Status
- 2:30p.m. Sunset Audit????? (only if final audit is released)
- 3:00p.m. Break
- 3:15p.m. VAWA Committee meeting overview & structure

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
WEDNESDAY, OCTOBER 31, 2001
450 Whittier Street, 2nd Floor Conference Room
Department of Public Safety Building
Juneau, Alaska**

Agenda

October 31, 2001

	<u>Document #</u>
11:30 Call to order	
Roll call	
Acceptance or revision of agenda	
<i>Action Required</i>	
Approve minutes of the September 11, 2001 meeting	02-13
<i>Action Required</i>	
11:40 CDVSA Executive Director's Report	
12:00 Audit Status-Statewide Audit	02-14
12:10 DOC Request (*)	02-15
12:15 Seward Request (*)	02-16
12:30 Consequences of not following the Grant/RFP Process (* *)	02-17
12:40 On-site evaluation schedule	02-18

(*) Left open for more information

(* *) Held over from September 11, 2001 meeting

**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
TUESDAY, SEPTEMBER 11, 2001
310 K Street, 6th Floor Conference Room
Department of Law (Whale) Building
Anchorage, Alaska**

AGENDA

September 11, 2001

	<u>Document #</u>
8:30 Call to order	
Roll call	
Acceptance or revision of agenda <i>Action Required</i>	02-01
Approve minutes of the June 1, 2 & 4 meeting <i>Action Required</i>	02-02
8:40 CDVSA Executive Director's Report	
8:50 ANDVSA Report New Members	02-03
9:20 Break	
9:30 Budget	02-04
10:00 Public Comment	
10:15 Seward Request	02-05
10:40 Audit Status audit findings changes to RSA's sunset audit	
11:10 D.O.C. Request <i>Action Required</i>	02-06
11:30 Network Request Stop Grant <i>Action Required</i>	02-07
11:45 Lunch (11:45 - 1:15)	

Document #

1:15	Call to Order Roll Call	
	Rural / DV Update	02-08
	BIP Update	02-09
	Victim Update	02-10
1:45	DATA / BIDS / CHANGES	02-11
2:15	Break	(a - d)
2:30	VFJ Status	
3:00	Diane Kaplan Rasmuson Foundation	
3:15	Consequences of not following grant / RFP Process	

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**COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
FUNDING MEETING
THURSDAY, JUNE 15, 2000**

Clarion Suites
325 West 8th Avenue
Glacier Room
Anchorage, Alaska

AGENDA

	<u>Document #</u>
10:00 Call to order	
Roll call	
Acceptance or revision of agenda	00-31
Approve minutes of the March 13, 2000 meeting	00-32
10:10 CDVSA Executive Director's Report	00-33
Network Letters	00-34
10:30 CDVSA staffing (Executive Session)	00-35
Financial Status FY00	00-36
Budget FY01	00-37
11:10 ANDVSA Executive Director's report	
11:25 Public Comment	
11:45 Meeting Schedule	
12:00 Lunch	
1:00 FY01 Funding decisions:	
Victims Services Funding for FY01	
(2 scenarios provided – restoring FY99, with \$65,000 increase % spread,	
and FY00 funding level with \$165,000 increase % spread)	
Batterer's Intervention Program Funding for FY01	
Prison Batter's Funding for FY01	
2:30 Rural Domestic Violence & Child Victimization Grant Awards	
Special Project Proposals, AK Rural Outreach Services	
3:00 Break	

3:15 Grant Award Conditions
Discuss Generic Grant Award Conditions
Victim Services
Community Based Batterer's Programs
Prison Batterer's Grants

Discuss Individual Grant Award Conditions

3:45 Dept. of Corrections Position Request 00-38

4:00 Discuss CDVSA budget increment for FY02 00-39

4:30 Discussion Executive Director's Evaluation

5:30 Adjournment

AGENDA
Council Retreat
May 24, 2000

10:00 – 10:30

Introductions

10:30 – 10:45

Goal for Today

What do you want to leave with?

10:45 – 12:00

Discussion of who we are.....

Role of the Council

Role of Council Members

Role of the Department

Role of the Network

12:00 – 12:30

Lunch

12:30 – 1:30

Discussion of where we want to be in the next 3-5 years

1:30 – 4:30

Discussion.....How do we get there from here?

- Policy Guidance
- Organization
- Staffing/Support
- Fiscal responsibilities

4:30 – 5:00

Wrap up

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
March 13, 2000

Department of Public Safety
Governor's Conference Room
3rd Floor State Capitol
Juneau, Alaska

AGENDA

	<u>Document #</u>
10:00 Call to order	
Roll call	
Acceptance or revision of agenda	00-25
Approve minutes of December 10, 1999 meeting	00-26
Approve minutes of December 23, 1999 meeting	00-27
10:10 CDVSA Executive Director's Report	00-28
Budget	
Sandy Project Coordinator's Report	00-29
10:45 ANDVSA Executive Director's Report	
11:15 Break	
11:30 Public Comment	
Council Comments	
11:45 Missions and Measures	
12:00 RFP Process	
12:30 Federal Grants Plan	
Status of Coordinating Councils	
12:45 Lunch Break	
1:30 "Violence in the Workplace" Teleconference	
3:45 Retreat Schedule	
3:50 Update on Pending Legislation	
4:00 Discussion on Statistics Used in Annual Report	
4:15 Discussion of Medicaid Billing	00-30
5:00 Adjourn	

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

February 13-14, 2000
 Department of Public Safety Conference Room
 450 Whittier Street, Juneau, Alaska

TELECONFERENCE AGENDA

		<u>Document</u>
12:00 p.m.	Call to Order Roll Call Acceptance or Revision of Agenda Approve Minutes of September 10, 1998 Meeting	99-15 99-16
12:05 p.m.	Financial Report: FY99 Year to Date	99-17
12:15 p.m.	Executive Director Report	99-18
12:30 p.m.	Community Programs: 1st Quarter Report FY00 Request for Proposal	99-19
12:40 p.m.	Batterers' Intervention Program: Status of approval process Reallocation of Nome BIP grant Port Graham BIP grant	99-20
1:20 p.m.	Alaska Network on Domestic Violence and Sexual Assault Report	99-21
1:30 p.m.	Public Comment Council Comments	
1:45 p.m.	Meeting topic: March 11, 1999	
2:00 p.m.	Executive Director Search	
2:15 p.m.	Adjournment	

Fy' 2001

Department of Public Safety

Contacts

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Mission

To maintain a commitment to all Alaskans to help ensure a safe, orderly, and positive environment, so children and families can work, live, and learn without fear of violence. This commitment is delivered through statewide police, emergency response, fire safety and other vital public safety services.

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Goals and Strategies

- 1 Preserve the public peace, prevent and detect crime, apprehend offenders, protect life and property and Alaska's fish and wildlife resources.
- Improve public safety through continued community policing efforts aimed at improving communication and cooperation between communities and the Department.
 - Hold offenders responsible for their criminal actions through consistent and aggressive investigation of domestic violence and sexual assault, provision of expert major crimes investigators able to respond statewide, and participation in multi-agency task forces targeting bootlegging, drug dealing, and other organized criminal activities.
 - Deter fatal traffic accidents by a combination of speed enforcement, DWI enforcement, public education, and accident analysis.

- Deter fish and game violations through increased field contacts with resource users by Fish and Wildlife Troopers.

2 Provide statewide criminal justice training, Information, identification and forensic services.

- Continue efforts to automate and link criminal justice information systems to support Alaska's 4,500 criminal justice professionals who are conducting investigations or are making decisions on arrests, sentencing, release from custody, employment, licensing and other important public safety related matters.
- Improve training for village public safety officers, municipal police officers, and State Troopers by completing the expansion and remodeling of the Public Safety Academy and firing range.
- Support rapid identification and apprehension of violent offenders through continued crime laboratory participation in the national DNA registry, blood screening for all serious offenses, and completion of Alaska Automated Fingerprint Identification System upgrades.

3 Protect life and property against fire and explosion.

- Promote and participate in a program involving state and local fire prevention agencies working with the media to educate the public on fire safety issues.
- Develop a statewide fire suppression initiative which includes clarifying responsibilities and identifying resources needed to save lives and property from fire and explosion.

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Major Accomplishments

Division of Alaska State Troopers:

Major Investigative Cases - The Alaska State Troopers have been successful in solving major criminal cases. Homicides in Elim, Fairbanks, Fox, Sitka, Sterling and Wasilla are but a few examples of cases investigated and solved. During calendar year 1998, twenty-four persons were victims of homicides in Alaska State Trooper jurisdiction. Twenty-one of these cases were successfully resolved.

Federal Funding Received to Provide Village Police Officer Training - A \$650.0 federal grant proposal was developed and approved to provide training, uniforms, protective vests, and other equipment. Some Village Public Safety Officers (VPSO) will also participate in this program.

Domestic Violence Training and Program Management - The Alaska State Troopers held training in Ft. Yukon, Unalaska, Sitka, Kenai, Nome and Galena for state troopers and approximately 38 village public safety officers. A program coordinator was hired to coordinate training, research, needs assessments and develop policy recommendations for state and municipal law enforcement agencies relating to domestic violence and sexual assault issues. Further, AST and the VAWA (Violence Against Women Act) Law Enforcement Sub-Committee produced a domestic violence information booklet (as required under AS 18.65.515) which was distributed to all law enforcement agencies

How much Training in 2005

relating to domestic and sexual assaults.

Division of Fish and Wildlife Protection:

Commercial Crab Fisheries Enforcement Strengthened - The Division of Fish & Wildlife Protection made significant progress in commercial crab fishing enforcement during FY1999. The Patrol Vessel Stimson was brought into service. The P/V Woldstad, P/V Stimson, and the King Air conducted enforcement patrols of king crab and tanner crab fisheries in the Bering Sea. These enforcement patrols ensured a fair start for all fishermen and greatly diminished pre-season and post-season fishing. Extensive efforts to measure crab at dockside resulted in very few undersized or female crab being delivered.

The Stimson patrolled the Bering Sea Blue King Crab Fishery. During the patrol a serious violation (using an overlimit of pots) was discovered which resulted in criminal charges against the vessel crew responsible. The Stimson also patrolled the Aleutian Brown King Crab Fishery. This fishery has not been effectively patrolled for many years. Additionally the Stimson covered groundfish fisheries that have not been previously patrolled.

The Department's Beechcraft King Air 200 aircraft was used to patrol most of the Bering Sea and Aleutian commercial crab fisheries in FY1999. The aircraft is equipped with radar and a forward looking infrared radar (FLIR) system. This aircraft covers the ocean about 10 times faster than the Division's surface vessels. It uses electronically stabilized video cameras and recorders to gather evidence and can search hundreds of ocean miles in a short time period. During the 1998 Bristol Bay Red King Crab Fishery, the King Air located and documented three vessels operating crab pots prior to the commercial opening. The aircraft then directed patrol vessels to those locations to finalize enforcement action. These actions deter unlawful crab harvests.

Special Sport Fish Enforcement Programs Initiated - The Division operated three special sport fish enforcement programs that ended in September FY99. These programs assigned extra FWP Troopers to Bristol Bay, Yakutat, and the Kenai River sport fisheries. These were areas where a number of complaints from the public were received and concentrated efforts to stop illegal activity were made. These three programs resulted in 12,824 contacts with sport fishermen and documentation of 462 violations that warranted citations. Many remote areas were patrolled which resulted in very positive feedback from law-abiding fishermen and the general public. Funds from both FWP and ADF&G were used to complete these programs.

Enhancements Completed To Statewide Law Enforcement Information Systems - Completed system modifications to the Alaska Public Safety Information Network (APSIN) to:

- Meet state and federal requirements to establish a state Protective Order Registry linked to the FBI's Protection Order File.
- Comply with state legislation modifying the sex offender registration program and to allow participation in the National Sex Offender Registration File.
- The department now provides significantly better service to the public by having this registry on the Internet. Interested persons may query the [sex offender registry](#) without charge at , a service currently generating 820,000 hits per year.
- Provide the ability for statewide law enforcement to query APSIN to identify information about missing juveniles including runaways.
- Participate in the FBI's Identification for Firearms Sales program.
- Electronically interface local law enforcement applications with APSIN.
- Continued efforts to complete Y2K assessment and remediation for major Department systems and communications components. The scope of this effort included testing of hardware and software upon which the Alaska Public Safety Information Network operates, department servers, workstations, local area networks, wide area network connections, dispatch centers, radio communications and other key components.

State Crime Lab Accredited - Continued accreditation of the Scientific Crime Detection Laboratory for 1999 was achieved again this year with the successful completion of the annual review prepared for the American Society of Crime Laboratory Directors Laboratory Accreditation Board (ASCLD/LAB).

Vessels - Key law enforcement vessels have been replaced through creative funding partnerships with the legislature that allowed use of funds generated through commercial fisheries cases and proceeds from the sale of aging, obsolete vessels for these purposes. These funding sources permitted the purchase of:

- 65 foot Kodiak Patrol Vessel
- Two 27 foot patrol vessels
- 26 foot patrol vessel

CDVSA - The Council performed work on behalf of the Dept. of Corrections to complete 10 batterer's Intervention programs approved this past year.

Rural Domestic Violence and Child Victimization training was held at 13 sites throughout Alaska.

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Key Issues

Court Security - There are an insufficient number of Court Services Officers (CSOs) located around the state to provide adequate court security, move prisoners and serve court papers. Since the CSO program was first developed as a cost effective method of providing such support to the Court System, the number of CSO positions has not kept pace with the increase in criminal and civil cases, number of judges, or number of courts to be served. The Court System budget for FY2001 contains an increment to address this need by providing additional CSOs and their supporting costs to the Alaska State Troopers (AST).

The need for trooper services continues to increase while the numbers of troopers remains relatively unchanged - Public expectations for services provided by AST continues to increase steadily while the resources available to provide those services have remained constant or have decreased in some areas. The Alaska State Troopers have a commissioned staff of 237 personnel in FY2000, located in 34 posts across the state who provide all public safety services to the vast majority of the state's geographical area. While AST provides some services to every person in the state, they are the only providers of direct public safety services to over 195,500 Alaska citizens.

Whittier Roadway/Tunnel to open May, 2000 - Estimates indicate over the next couple of years that visits to Prince William Sound through Whittier will increase from 90,000 person days to 900,000 person days annually. This will have significant impact on Fish and Wildlife enforcement, search and rescue as well as impact trooper highway and criminal law enforcement. Due to this road opening, the department continues to review options for providing enforcement services within its existing budget.

Improve Fire Safety - Fire and burn injuries and fatalities in Alaska are three to four times the national per capita average. During the first ten months of 1999, there have been 8 deaths due to fire. The department is reviewing with the fire industry, ways to strengthen public fire education, early detection and early intervention to help reduce loss of life and property, in addition to providing basic training, and grants for advanced fire training to rural communities. A Statewide Fire Suppression Strategy is needed that identifies the planning framework with state, local, and media participation to

educate the public regarding the magnitude of fire related issues. A balanced approach is needed to fix responsibility and provide resources to save lives, property and associated costs.

Alaska Fire Standards Council - AS 18.70.320-369 becomes effective July 1, 2000 establishing the Alaska Fire Standards Council. The goal of this legislation is to implement a statewide professional standards and training oversight body similar in scope to the Alaska Police Standards Council. Council members need to be appointed to address organizational and funding issues.

State Crime Laboratory - Alaska's DNA Identification System which includes convicted offenders, and participation in the Combined DNA Index System (CODIS the national DNA database), could provide Alaska law enforcement an increased ability to identify crime perpetrators through DNA analysis. DNA comparisons can be made electronically and be searched through CODIS if adequate funding is provided.

Village Public Safety Officers' Salaries - The Governor continues to recognize the need to raise VPSO salaries to a competitive level to help retain qualified officers.

Alaska Council On Domestic Violence And Sexual Assault - Alaska's rate of domestic violence and sexual assault is considerably higher than the national average. In FY99, there were 13 people who died as a result of domestic violence in the family. The rate of sexual assault is 2.2 times higher than the national average. Programs have continued to see an increase in the number of shelter nights, legal advocacies and support services being requested.

Criminal Justice Policy Initiatives:

Criminal Justice Information Systems - Integration of criminal justice agency computer systems will continue. Significant portions of a major interface with the Anchorage Police Department have been completed that will permit more efficient and effective exchange of information essential to police investigations, criminal sentencing and employment screening.

Implement Federal Interstate Criminal Record Compact - Analysis of legislative, procedural and programming changes has been completed to position Alaska to adopt the "National Criminal History Access and Child Protection Act". Legislation needs to be enacted during the 2000 legislative session to adopt the compact. States which become members of the national compact agree to reciprocally exchange fingerprint based criminal history information for employment and licensing purposes. The compact, combined with upgrades to FBI information systems, will make it possible to reduce turnaround time to conduct national background checks from about 6 weeks to a few days. These services are used to screen a variety of employment and licensing applicants, e.g. foster parents, day care providers, school bus drivers, etc.

Improve Compliance With Adult Criminal Fingerprint Law - Efforts to improve compliance with mandatory fingerprinting of adult criminals will continue. Since enactment of the mandatory fingerprinting law, compliance has improved from 47% to 65%. 100% compliance is needed. DPS will continue to coordinate improvement efforts with the Department of Corrections and the Courts by deploying of live scan fingerprint workstations and making necessary policy and procedural changes.

Develop Juvenile Criminal History System - Law enforcement and youth justice agencies require efficient access to juvenile criminal history information which is key to addressing juvenile crime. Public Safety will work with the Department of Health and Social Services which has received federal grant funding to begin development of a juvenile criminal history record keeping system.

Complete Automated Fingerprint System Upgrade - Core components of the upgrade have been completed. In order to take full advantage of new capabilities and more fully automate the process from the point of booking at a correctional facility through the identification process performed by the Department of Public Safety, several interfaces will be completed in FY 2001, including:

- Automate notices to booking locations of ID confirmations.
- Implement an interface between the fingerprint system and the APSIN criminal history system.
- Update the interface between Corrections new application and live scan fingerprint workstations.
- See Western Identification Network

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Key Performance Measures

Measure: Increase in the number of sex offender compliance actions.
(Developed jointly with Legislature in FY2000.)

Current Status:

Total first quarter FY2000 is 186.

Benchmark:

First quarter FY1999: 141 sex offender compliance actions.

Background and Strategies:

AST appears to be on track with this measure. A mail-out verification was done to facilitate implementation of changes in statutes and regulations, and a pilot program initiated where a 2% random sampling of offenders registered is done and sent into the field for physical verifications.

Measure: Increase in the percentage of offenses closed by arrest for crimes assigned to the Criminal Investigation Unit.

(Developed jointly with Legislature in FY2000.)

Current Status:

There were two offenses closed by arrest for crimes assigned to CIB during the first quarter of FY2000.

Benchmark:

First quarter FY1999: zero cases closed by arrest.

The primary purpose of CIB is to assist troopers and local law enforcement. There is no expectation for CIB to separately close cases by arrest. Accordingly, the benchmark is zero cases closed by arrest.

Background and Strategies:

The Criminal Investigation Bureau has increased the number of closed by arrest cases in the first quarter of FY2000 above the comparative time period of FY1999. Due to the nature of the cases worked by CIB, though on track for a first quarter comparison, it is too soon to tell whether AST will see an overall increase in the total for the entirety of FY2000 over FY1999.

*Note - Although the legislature enacted this measure, no reasonable conclusion can be drawn from this measure as to the productivity level of CIB as they do not assume case responsibility for nearly every case they work on. By design, CIB provides investigative resources and assistance to all of the

detachments. The detachments are each responsible for a geographic area of the state and are responsible for initiating investigations of criminal activity that occurs in their respective parts of the state. The detachments are responsible for the investigation, case management and ultimate resolution of those investigations. CIB is responsible for providing assistance to the detachments in an effort to resolve the detachment's cases. CIB almost never initiates an investigation of its own. This measure does not address most of what CIB does in the course of business nor is there a reasonable means of demonstrating what they do from a statistical standpoint short of initiating a new data gathering process.

Measure: Decrease in the total number of traffic accidents that occur in Alaska State Trooper jurisdiction.

(Developed jointly with Legislature in FY2000.)

Current Status:

In the first quarter of FY2000, there were 974 traffic accidents in AST jurisdiction. Thus, AST did not achieve the goal of reducing the overall total of motor vehicle accidents, and it is unlikely AST will achieve this goal should this trend continue.

Benchmark:

First quarter FY1999: 891 traffic accidents.

Background and Strategies:

The AST goal to reduce traffic accidents has been communicated to all Detachment Commanders who have also been instructed to allocate resources necessary to achieve the goal set via directed enforcement efforts.

Measure: Increase in the percentage of victims of domestic violence and sexual assault who seek advice.

(Developed jointly with Legislature in FY2000.)

Current Status:

In the first quarter of FY2000, 2767 victims were served.

Benchmark:

6,994 victims served in FY99

Background and Strategies:

The continuity of programs, increased community and statewide collaboration efforts, the number of victims requesting services has increased.

Measure: Increase in the percentage of Alaskans participating in violence prevention education training and workshops.

(Developed jointly with Legislature in FY2000.)

Current Status:

In the first quarter of FY99, there were 287 presentations to 5,600 participants.

Benchmark:

In FY98 there were 2190 presentation to 67,075 participants.

Background and Strategies:

Due to the reduction in funds from state sources and from local revenue sharing, many programs have reduced or eliminated outreach and education position in order to meet the needs of direct services. Restoring the loss in funding and researching additional funds for these activities remains a priority.

Measure: Reduce the mileage death rate.
(Developed jointly with Legislature in FY2000.)

Current Status:

Alaska's mileage death rate (MDR) for 1998 was 1.58 deaths per 100 million vehicle miles traveled.

Benchmark:

The national average mileage death rate (MDR) is 1.7 deaths per 100 million vehicle miles traveled. Alaska's benchmark MDR was 2.05 deaths in 1994.

Background and Strategies:

Alaska's mileage death rate (MDR) decreased from 1.86 deaths per 100 million vehicle miles traveled in 1997 to 1.58 MDR in 1998 and reflects a continuing drop from the 2.05 MDR of Alaska's 1994 benchmark year.

Program resources are directed toward target areas identified through a problem identification process and funded through National Traffic Safety priority areas.

Measure: Enter convicted offender samples and unknown forensic samples into the DNA database in Alaska.
(Not yet addressed by Legislature.)

Current Status:

There have been 275 convicted offender samples entered. It is projected that there will be 825 more convicted offender samples and 25 unknown forensic samples entered by the end of FY2000. Target for FY2001 - 1,440 convicted offender samples and 50 unknown forensic samples processed and entered into both systems.

Benchmark:

1200 offender samples and 50 crime scene (unknown) samples.

Background and Strategies:

There are approximately 1250 DNA samples from convicted offenders remaining to be processed and entered into CODIS at this time.

Barring any unforeseen complications, we estimate being able to enter 100 of these convicted offender samples in CODIS each month for the remainder of FY2000, and possibly increasing that number to 120 samples per month in FY2001.

It must also be noted that the Crime Lab has not received samples from all individuals who meet the convicted offender criteria in AS 44.41.035. However, Department of Public Safety is moving aggressively to ensure that samples will be collected from all eligible convicted offenders.

Continued funding of DNA analyst PCNs 12-1718 and 12-0031 by the State will allow the Laboratory to provide statutorily-mandated DNA testing capabilities for Alaskan law enforcement agencies.

Status of FY2000 Performance Measures

FY2000 Performance Measure	Achieved	On Track	Too Soon to Tell	Not Likely to Achieve	Needs Modification
● Increase in the number of sex offender compliance actions.		✓			
● Increase in the percentage of offenses closed by arrest for crimes assigned to the Criminal Investigations Unit.			✓		
● Decrease in the total number of traffic accidents that occur in Alaska State Trooper jurisdiction.				✓	
● Increase in the percentage of victims of domestic violence and sexual assault who seek advice.		✓			
● Increase in the percentage of Alaskans participating in violence prevention education training and workshops.			✓		
● Reduce the mileage death rate.		✓			
● Enter convicted offender samples and unknown forensic samples into the DNA database in Alaska.			✓		

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Capital Projects

Capital Projects Listed by Department. 

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**Operating Budget
Financial Summaries**

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**Overview of Department
Budget Changes**

FWP Aircraft Maintenance Support - \$56.9 GF will provide sufficient funding to allow for critically needed maintenance of the department's aircraft fleet. Department aircraft are vital to this department's mission of law enforcement presence throughout Alaska.

FWP Game Enforcement - \$141.5 GF will offset a shortfall in criminal fines from FWP cases to maintain the FY2000 level of enforcement previously funded through the Fish and Game Fund.

FWP Aircraft & Marine - \$99.6 GF is requested for an increase in Risk Management/Insurance in these two components. Without this increase for unfunded costs, enforcement patrol efforts will be reduced.

Fire Prevention School Inspection - \$40.0 GF/PR is needed for inspection of schools and other assembly buildings on a critically needed annual basis.

Fire Prevention Code Project - \$98.1 GF. The State of Alaska needs to adopt the new International Codes to provide the state's construction industry with standardized building codes.

Alaska Fire Standards Council - \$220.0. The creation of the Alaska Fire Standards Council will establish state standards for fire services' personnel. The public is entitled to a reasonable expectation that personnel responding to a call for emergency services are adequately trained to mitigate the emergency.

Alaska State Troopers - Rural Trooper Housing - An increase of \$38.1 Statutory Designated Program Receipts is needed for housing units in Kotzebue and St. Mary's.

Alaska Public Safety Information Network - APSIN will receive \$90.6 GF to dedicate a position to providing technical support for projects directly related to implementation of state and federal laws and programs to protect children. This position is required to improve accessibility to comprehensive, up-to-date, automated records about sexual predators, domestic violence offenders, and others who pose risks to children, by modifying and integrating existing information systems and designing new programs based on effective technology.

Village Public Safety Officers - This \$600.0 increment represents a 15% increase over the FY2000 amount budgeted for Village Public Safety Officer salaries and benefits.

Violent Crimes Compensation Board - \$300.0 Permanent Fund Dividend funds will be utilized to enhance awards made to victims of violent crimes.

Council On Domestic Violence & Sexual Assault - \$100.0 Permanent Fund Dividend funds will restore an FY2000 GF reduction to the base budget and will support grants for basic victims' services. An increase of \$230.0 Permanent Fund Dividend funds will be provided directly to programs as grants for maintenance of basic needs for victims and to meet the increase in requests from children and adolescent victims and/or witnesses to domestic violence.

Batterer's Intervention Program - \$120.0 Permanent Fund Dividend funds will replace \$120.0 in one-time federal funds that are no longer available in order to maintain the FY2000 level of funding for this program.

Crime Lab - The Crime Lab will receive \$238.5 GF for two purposes:

1) To implement an electronic interface between Alaska's DNA Identification System database and the FBI's national DNA database system. This will permit law enforcement the ability to identify crime perpetrators and victims in an automated fashion and electronically search other state DNA databases as envisioned by the legislature when AS 44.41.035 was passed.

2) To continue blood analysis of persons arrested pursuant to AS 28.35.031 (Implied Consent) or AS 28.33.031 (Implied Consent for operators of commercial motor vehicles). These tests are needed to test for drugs other than alcohol in those cases of persons involved in reckless, serious injury and fatal motor vehicle accidents.

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(907) 465-4660

December 15, 1999

BRU/Component: Council on Domestic Violence and Sexual Assault

(There is only one component in this BRU. To reduce duplicate information, we did not print a separate BRU section.)

Contact: Juanita Hensley, Interim Executive Director

Tel: (907) 465-4356 Fax: (907) 465-3627 E-mail: juanita_hensley@dps.state.ak.us

Key Performance Measures for FY2003

Measure:

The percentage of continuing clients.
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

FY01 case numbers

Total number of victims of domestic violence: 7,271
Total number of repeat victims of domestic violence: 3,563
Percentage: 49%

Total number of victims of sexual assault: 2,146
Total number of repeat victims of sexual assault: 500
Percentage: 23.3%

These numbers represent one full fiscal year of data. These numbers are gathered by the Council's database that was implemented on July 1, 2000. When we report to the legislature for FY03 we will be able to report two full years of data. The data represents clients served by Council funded programs.

Background and Strategies:

The national average number of times a victim of domestic violence needs to be in a shelter prior to having enough resources, safety and confidence to permanently remove the victim from the violence is 12 visits.

It is the hope of the Council that victims of domestic violence and sexual assault return to programs for continuing services as long as they are in need of help. In these case, of course, we will see repeat percentages increase.

Measure:

The percentage of the council's budget spent on prevention.
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

Council's budget, by fiscal year, allocated specifically for prevention efforts:
FY2002 - 38%*
FY2001 - 45%
FY2000 - 42%

Background and Strategies:

The budget amount represented here is calculated by the specific projects identified each year for system change and improvement, media outreach, prevention campaigns, outreach to rural areas, and specific one-time projects that have been identified and funded by federal grants. This amount does fluctuate based on the special project funds available on a federal level each year.

*The Council applied for an additional \$1.6 million in grants for prevention this year. However it did not receive approval for the additional money. If it had been awarded, 44% of total program funding would have been directed towards prevention efforts.

Measure:

The cost of shelter per night
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

In FY01, the estimated cost of a shelter night was \$69.83 per night.

In FY00, the estimated cost of a shelter night was \$68.00 per night.
The difference between the cost of FY00 and FY01 was adjusted by using the increase in the CPI of 2.7%.

Background and Strategies:

This estimate is determined by taking the costs of all direct services staff, rent, insurance, utilities and food costs and dividing this amount by the number of clients served. This is a simplistic and less than accurate method of determining costs as each shelter utilizes state funds in a different way. Based on the resources available on a local level, each program uses the state funds to balance the full costs each year. In most areas, the communities donate the shelters.

Measure:

The amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year.
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

Estimated prevention funds in:

FY00	\$3,919.0
FY01	\$4,411.0

Estimated prevention funds scheduled to be spent in:

FY02	\$3,769.0
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Percentage reduction in domestic violence and sexual assault cases from FY99-00 and from FY00-01.

DPS Sexual Assault cases:

FY00	+12.8%	FY01	- 27%
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DPS Domestic Violence cases:

FY00	+39.9%	FY01	+10%
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Combined DPS domestic violence and sexual assault cases:

FY00	+30.8%	FY01	+5%
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Background and Strategies:

The amount of prevention funds include all federal funds that are provided to law enforcement, prosecution, courts, corrections and victims service programs to work towards ending domestic violence and sexual assault. These numbers reflect only the known reported cases to APSIN. These numbers do not include all police departments and do not reflect consistent definitions. There is currently no statewide collection of data for these crimes. The closest statewide crime data is the Uniform Crime Reporting System, however only 30 of Alaska's police agencies consistently contribute crime data to this system. There are two key factors in considering this measure. Historically, only 10-16% of all domestic violence and sexual assault cases are ever reported to law enforcement. Secondly, when prevention efforts are increased, there are more victims reached leading to an increase in the number of police reports made and services requested. To see an actual decrease in domestic violence and sexual assault cases, based on prevention efforts, is a long-term goal.

Measure:

The incidence of reported domestic violence and sexual assault cases.
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

The closest statewide crime data is the Uniform Crime Reporting System, however only 30 of Alaska's police agencies consistently contribute crime data to this system.

DPS reports domestic violence cases for:	FY00 2904	FY01 3208	+10%
DPS reports sexual assault cases for:	FY00 387	FY01 284	-27%
DPS reports sexual abuse of a minor for:	FY00 611	FY01 543	-11%

Background and Strategies:

For this measure, the data can only be drawn from cases addressed by the Alaska State Troopers. No statewide database for crime reporting exists. The closest statewide crime data is the Uniform Crime Reporting System, however only 30 of Alaska's police agencies consistently contribute crime data to this system.

Measure:

The number of homicides from domestic violence and sexual assault.
Sec 122 Ch 90 SLA 2001(HB 250)

Alaska's Target & Progress:

These numbers are based on calendar year not fiscal year

CY1998 DV Related Homicides	14		
CY1999 DV Related Homicides	22;	Percent change from previous year	+ 6.6%
CY2000 DV Related Homicides	5;	Percent change from previous year	- 23.5%

Background and Strategies:

The number of homicides resulting from these crimes is not consistently identified as such. Identifying homicides as being related to sexual assault is not consistently reported within the state's law enforcement agencies. The same can be true for domestic violence as there may have been domestic violence identified in the investigation but the crime is classified as a homicide with no reference to the domestic violence.

An accurate number for homicides related to sexual assault or domestic violence cannot be established.

Council on Domestic Violence and Sexual Assault

Key Performance Measures for FY2002

Measure: Percentage of continuing clients.
(Developed jointly with Legislature in FY2001.)

Current Status:

Total victims: 3,284
Total repeat victims: 21
Percentage: .64%

Total batterers: 631
Total repeat (for new charge): 10
Percentage 1.58%

Benchmark:

This serves as the benchmark as these are new measures.

Background and Strategies:

These numbers are gathered by the new data bases system instituted on July 1, 2000. The numbers represent the first quarter of the year (July-September) and are representative of all programs that have submitted data to date. The second quarter data will prove more complete.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: Percentage of the Council's budget spent on prevention.
(Developed jointly with Legislature in FY2001.)

Current Status:

40% of the Council's budget is allocated to prevention.

Benchmark:

Although this is a new measure, a review of the FY2001 budget shows an estimated 40% allocated to prevention.

Background and Strategies:

This amount is calculated by the projects designated specifically to ending domestic violence and sexual assault. This amount excludes the prevention that is gained by providing safety to victims through shelters.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: Cost of shelter per night.
(Developed jointly with Legislature in FY2001.)

Current Status:

The estimated cost of shelter per night is \$68.00 per night.

Benchmark:

This serves as the benchmark as these are new measures.

Background and Strategies:

This is estimated by adding together the cost of all direct services staff, rent, insurance, utilities and food. The direct services staff are representative of all shifts and multiple job duties such as court and hospital accompaniment,

outreach/education, assistance with resources, etc for the full 24-hour period as well as all relief staff costs. This is then divided by the number of bed nights that were provided. It is important to note that there are some programs without shelters that are represented in this amount as they assist in finding safe homes or hotels for women. Additionally, there are few shelters that actually seek reimbursement from the Council for their facility.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: Amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year.
(Developed jointly with Legislature in FY2001.)

Current Status:

Estimated prevention funds spent in FY00: \$3,545.6

Estimated prevention funds scheduled to be spent in FY01: \$3,621.7

Percentage change in domestic violence and sexual assault cases from FY99 to FY00:

- DPS Sexual Assault cases (Including Sexual Assault of a Minor) +12.8%
- DPS Domestic Violence cases +39.9%
- Combined DPS Domestic Violence and Sexual Assault case +30.8%

Benchmark:

This serves as the benchmark as these are new measures.

Background and Strategies:

The amount of prevention funds include all federal funds that are provided to the law enforcement, prosecution, courts, corrections and victims services programs to work towards ending domestic violence and sexual assault. The known reported cases reflect the reports provided through APSIN that do not always contain data from all police departments throughout the state.

For this measure the data is drawn ONLY from cases handled by the Department of Public Safety. No statewide collection of data on the occurrence of domestic violence incidents takes place. Internal DPS studies have indicated that DPS statistics on DV closely follow the trends in the other large agencies of the state. The only source of statewide police data is the Uniform Crime Reporting System, a voluntary program reporting only summary case data. Only 30 of Alaska's police agencies (covering about 92% of the population) contribute crime data. A newer national crime data program (NIBRS) which collects detailed information on crimes is available but has not been implemented in Alaska. Two national studies indicate that only 10-16% of all domestic violence or sexual assault crimes are actually reported to law enforcement.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: Number of offenses from reported domestic violence and sexual assault cases.
(Developed jointly with Legislature in FY2001.)

Current Status:

Number of domestic violence and sexual assault cases reported to DPS:

- DPS cases reported involving domestic violence: FY99 - 1,579; FY00 - 2,209
- DPS cases reported involving Sexual Assault (including Sexual Assault of a Minor): FY99 - 797; FY00 - 899

Benchmark:

Number of offenses of reported domestic violence and sexual assault cases.

Background and Strategies:

For this measure the data is drawn ONLY from cases handled by the Department of Public Safety. No statewide collection of data on the occurrence of domestic violence incidents takes place. Internal DPS studies have indicated that DPS statistics on DV closely follow the trends in the other large agencies of the state. The only source of

statewide police data is the Uniform Crime Reporting System, a voluntary program reporting only summary case data. Only 30 of Alaska's police agencies (covering about 92% of the population) contribute crime data. A newer national crime data program (NIBRS) which collects detailed information on crimes is available but has not been implemented in Alaska. Two national studies indicate that only 10-16% of all domestic violence or sexual assault crimes are actually reported to law enforcement.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: Number of homicides from domestic violence and sexual assault.
(Developed jointly with Legislature in FY2001.)

Current Status:

CY 1998 = 14; CY 1999 = 20

Benchmark:

Number of homicides from domestic violence and sexual assault cases.

Background and Strategies:

The number of homicides resulting from these crimes are not consistently identified as such. For example, the sexual assault or battering may be determined during the homicide investigation and would not necessarily be identified in the reporting data that it was a result of or connected to domestic violence and sexual assault.

The legislature and DPS concur that FY02 performance measures replace FY01 performance measures for CDVSA.

Measure: People served by CDVSA funded shelters (number of clients).
(Not yet addressed by Legislature.)

Current Status:

In FY2000, 21,504 people were served by CDVSA funded shelters.

Benchmark:

In FY 96, 11,763 people were served by CDVSA funded shelters.

Background and Strategies:

Tracking State Progress in Priority Areas dictates that this data be kept.

Status of FY2001 Performance Measures

	Achieved	On track	Too soon to tell	Not likely to achieve	Needs modification
● Percentage of continuing clients.			X		
● Percentage of the Council's budget spent on prevention.			X		
● Cost of shelter per night.			X		
● Amount spent for and the percentage reduction in domestic violence and sexual assault compared to the amount spent for that purpose last year.			X		
● Number of offenses reported from domestic violence and sexual assault cases.			X		
● Number of homicides from domestic violence and sexual assault.			X		

Component — Council on Domestic Violence and Sexual Assault

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>No' likely to achieve</i>	<i>Needs modification</i>
● People served by CDVSA funded shelters (number of clients).			X		

Council on Domestic Violence and Sexual Assault Results Delivery Unit

End Results	Strategies to Achieve Results
<p>(1) Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target:</u> 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Measure:</u> Number of victims of domestic violence, sexual assault, or other violent crimes served.</p> <p><u>Target:</u> 5% increase in coordinated training/educational workshops.</p> <p><u>Measure:</u> Number of training/educational workshops.</p> <p>(2) Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target:</u> 5% reduction in domestic violence, sexual assault, and other violent crimes.</p> <p><u>Measure:</u> Number of incidents reported to law enforcement.</p>	<p>(1) Fund programs.</p> <p><u>Target:</u> Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes.</p> <p><u>Measure:</u> Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.</p> <p>(2) Fund intervention and prevention programs.</p> <p><u>Target:</u> Provide technical assistance.</p> <p><u>Measure:</u> Number of incidents as reported statewide by Uniform Crime Reporting and for trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).</p>

Performance Measure Detail

(1) Result: Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.

Target: 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes.

Measure: Number of victims of domestic violence, sexual assault, or other violent crimes served.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

Target: 5% increase in coordinated training/educational workshops.

Measure: Number of training/educational workshops.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(2) Result: Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.

Target: 5% reduction in domestic violence, sexual assault, and other violent crimes.

Measure: Number of incidents reported to law enforcement.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(1) Strategy: Fund programs.

Target: Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes.

Measure: Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

(2) Strategy: Fund intervention and prevention programs.

Target: Provide technical assistance.

Measure: Number of incidents as reported statewide by Uniform Crime Reporting and for trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).

Analysis of results and challenges: New measure. Data will be added as it becomes available.

Council on Domestic Violence and Sexual Assault Budget Request Unit

Contact: Susan M. Scudder, Executive Director, CDVSA
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Key Performance Measures for FY2004

Measure:

The percentage of continuing clients
Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

FY2002 case numbers

Total number of victims of domestic violence: 5,574
Total number of victims of domestic violence seeking services more than once: 2,097
Percentage: 38%

Total number of victims of sexual assault: 1,851
Total number of victims of sexual assault seeking services more than once: 359
Percentage: 19%

FY2001 case numbers

Total number of victims of domestic violence: 7,271
Total number of victims of domestic violence seeking services more than once: 3,563
Percentage: 49%

Total number of victims of sexual assault: 2,146
Total number of victims of sexual assault seeking services more than once: 500
Percentage: 23%

The data represent clients served by Council-funded programs.

Background and Strategies:

The national average number of times a victim of domestic violence needs to be in a shelter prior to having enough resources, safety and confidence to permanently remove the victim from the violence is 12 visits.

As part of the coordinated community response to end domestic violence, shelters and programs statewide provide continuing services to victims of domestic violence and sexual assault as long as they are in need of help. Thus the percentage of continuing clients can reflect two scenarios: women and children empowered and enabled to leave abusive situations; and women and children continuing the healing process toward the goal of living without violence.

Statistically, two years of data does not indicate a trend. While the number of cases are down in FY2002, FY2003 cases will be closely monitored. Initial indications from national sources point to an increase in violent crimes. This may manifest itself in Alaska as well.

Measure:

The percentage of the Council's budget spent on prevention
Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

Council's budget, by fiscal year, allocated specifically for prevention efforts:

FY2003 - 46%
FY2002 - 38%
FY2001 - 45%
FY2000 - 42%

Background and Strategies:

The budget amount spent on prevention is calculated by specific projects and activities identified each year for system change and improvement, media outreach, prevention campaigns, and outreach to rural areas. This amount fluctuates based on the special project funds available on a federal level each year.

Measure:

The cost of shelter per night
 Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

Estimated cost per shelter night:

FY2002 - \$77.04
 FY2001 - \$69.83 (calculated by using the CPI of 2.7% to adjust FY2000 cost per shelter night)
 FY2000 - \$68.00

Background and Strategies:

This estimate is determined by taking the costs of all direct services including staff, rent, insurance, utilities, and food costs and dividing this amount by the number of clients served. These costs reflect Council supported funding. Additional shelter costs are covered by individual contributions, corporate funding, non-profit contributions and other community based fund sources.

Measure:

The percentage reduction in domestic violence and sexual assault per dollar spent annually
 Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

Estimated prevention funds:

FY2003	\$4,477.9
FY2002	\$3,769.0
FY2001	\$4,411.0
FY2000	\$3,919.0

Percentage reduction in domestic violence and sexual assault cases from FY1999-FY2000, FY2000-FY2001, and from FY2001-FY2002.

DPS Data	FY99-FY00	FY00-FY01	FY01-FY02
Sexual Assault Cases	+12.8%	-27.0%	-46.0%
Domestic Violence Cases	+39.9%	+10.0%	-3.0%
Combined DV/SA Cases	+30.8%	+5.0%	-41.0%

Background and Strategies:

The amount of prevention funds include all state and federal funds that are provided to law enforcement, prosecution, courts, corrections and victims service programs to work towards ending domestic violence and sexual assault. The case numbers reflect only cases reported to the Alaska State Troopers and recorded in APSIN. There are several key factors in considering this measure. Historically, fewer than a third of all domestic violence and sexual assault cases are ever reported to law enforcement.

Measure:

The incidence of reported domestic violence and sexual assault cases
 Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

DPS Reports	FY2000	FY2001	FY2002
Domestic Violence Cases	2904	3208	2206

Budget Request Unit — Council on Domestic Violence and Sexual Assault

Sexual Assault Cases	387	284	275
Sexual Abuse of a Minor	611	543	385

Background and Strategies:

For this measure, the data is drawn from APSIN cases addressed by the Alaska State Troopers.

Measure:

The number of homicides from domestic violence and sexual assault
Sec 122 Ch 124 SLA 2002(HB 515)

Alaska's Target & Progress:

These numbers are based on calendar year, not fiscal year.

CY2001 DV related homicides	16
CY2000 DV related homicides	5
CY1999 DV related homicides	22
CY1998 DV related homicides	14

Background and Strategies:

For CY2001, data was gathered from APSIN and from Anchorage, Fairbanks, and Juneau police departments. Prior year numbers which did not reflect local police department investigations provided a less than accurate picture of the level of violence.

For comparison purposes, the APSIN number of homicides for CY2001 is seven.

Council on Domestic Violence and Sexual Assault Results Delivery Unit

Contribution to Department's Mission

Implement a statewide system of services for the protection of individuals and families affected by domestic violence and sexual assault.

Core Services

- Administer the state and federal funds to programs that provide services to those affected by domestic violence, sexual assault, and other violent crimes.
- Coordinate with the departments of Public Safety, Law, Education and Early Development, Health and Social Services, the Alaska Court System, and community groups dealing with domestic violence, sexual assault, crisis intervention, and prevention.

End Results	Strategies to Achieve Results
<p>A: A fair and competitive funding process to ensure availability of quality programs across the state.</p> <p><u>Target #1:</u> Provide at least one public funding meeting per year to review applications and make funding decisions. <u>Measure #1:</u> Number of public funding meetings per year</p> <p><u>Target #2:</u> Ensure statewide access to victim's programs by having programs in all 17 hub communities. <u>Measure #2:</u> Number of hub communities providing victim services</p>	<p>A1: Assist programs to maintain quality services.</p> <p><u>Target #1:</u> Review 12 out of the 25 victims and batterer funded programs yearly. <u>Measure #1:</u> Number of victim and batterer programs reviewed.</p>
End Results	Strategies to Achieve Results
<p>B: Collaborate with other state and community programs to address the issues of domestic violence, sexual assault and other violent crimes.</p> <p><u>Target #1:</u> Participation in state and community work groups relevant to our service population. <u>Measure #1:</u> Number of identified work groups in which the council currently participates.</p>	<p>B1: Participate with other state agencies and community forums to ensure the interests of domestic violence and sexual assault are addressed.</p> <p><u>Target #1:</u> Identify two new operating work groups that affect the service population. <u>Measure #1:</u> Number of new operating work groups identified.</p> <p><u>Target #2:</u> Provide four public meetings yearly. <u>Measure #2:</u> Number of public meetings held.</p>

Major Activities to Advance Strategies
<ul style="list-style-type: none"> • Conduct state RFP process, allocate funds, support legislative efforts, write federal RFP. • Conduct onsite reviews, hold telephonic meetings, provide written materials. • Maintain database, conduct data audits. • Participate in the planning, coordinating, and implementation of workshops. • Evaluate effectiveness of projects, analyze data reports.

FY2007 Resources Allocated to Achieve Results

FY2007 Results Delivery Unit Budget: \$11,141,200	Personnel:	
	Full time	8
	Part time	0
	Total	8

Performance Measure Detail

A: Result - A fair and competitive funding process to ensure availability of quality programs across the state.

Target #1: Provide at least one public funding meeting per year to review applications and make funding decisions.

Measure #1: Number of public funding meetings per year.

Public Funding Meetings Held Per Year (fiscal year)

Fiscal Year	Number of Meetings
FY 2005	2

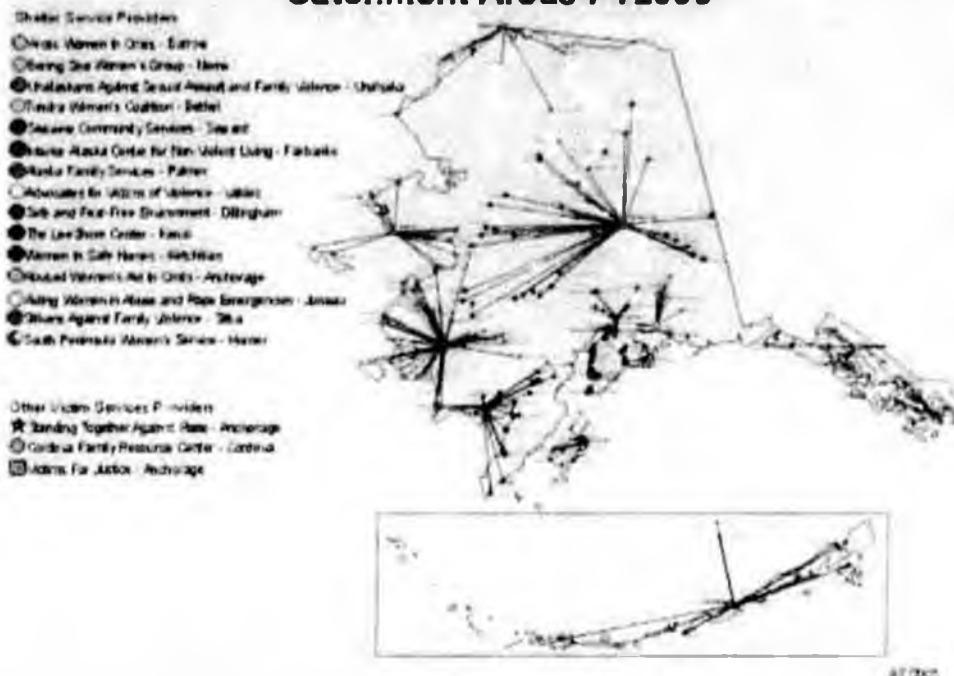
Analysis of results and challenges: The VAWA Discretionary Funding Meeting was held on April 27, 2005 and the General Funding Meeting was on June 9, 10, & 11, 2005, in Anchorage, Alaska.

The meeting was attended by Council on Domestic Violence and Sexual Assault members, staff, the applicants, and legislative sunset auditors.

Target #2: Ensure statewide access to victim's programs by having programs in all 17 hub communities.

Measure #2: Number of hub communities providing victim services.

CDVSA Funded Service Provider Catchment Areas FY2005



NOTE: If map details are difficult to read on your system, go to <http://www.dps.state.ak.us/cdvsad/dox/AKShelters2.pdf> to view a full size version. (Adobe Reader is required to view map.)

Analysis of results and challenges: The Council on Domestic Violence and Sexual Assault supports programs in hub communities in order to be accessible to the greatest number of outlying villages and provide services to victims statewide. All of the victim service programs are private non-profit organizations that struggle to maintain and develop funding.

The 17 hub communities providing victim services are as follows: Palmer - Alaska Family Services, Valdez - Advocates for Victims of Violence, Anchorage - Abused Women's Aid in Crisis, Alaska Women's Resource Center, and Standing Together Against Rape, Juneau - Aiding Women in Abuse and Rape Emergencies, Barrow - Arctic Women in Crisis, Nome - Bering Sea Women's Group, Cordova - Cordova Family Resource Center, Fairbanks - Interior Alaska Center for Non-Violent Living, Kodiak - Kodiak Women's Resource and Crisis Center, Kenai - The LeeShore Center, Dillingham - Safe and Fear-Free Environment, Sitka - Sitkans Against Family Violence, Seward - Seaview Community Services, Homer - South Peninsula Haven House, Bethel - Tundra Women's Coalition, Unalaska - Unalaskans Against Sexual Assault and Family Violence, Ketchikan - Women in Safe Homes.

A1: Strategy - Assist programs to maintain quality services.

Target #1: Review 12 out of the 25 victims and batterer funded programs yearly.

Measure #1: Number of victim and batterer programs reviewed

13 FY2005 Victim Services Programs Reviewed

Program	Location	Completed
VICTIM SERVICES		
Alaska Family Resource Center	Palmer	November, 2004
Abused Women's Aid In Crisis	Anchorage	January, 2005
Aiding Women in Abuse and Rape Emergencies	Juneau	February, 2005
Bering Sea Women's Group	Nome	August, 2005
Cordova Family Resource Center	Cordova	August, 2005
Interior Alaska Center for Non-Violent Living	Fairbanks	May, 2005
Kenai Soldotna Women's Resource and Crisis Center	Kenai	September, 2004
Safe and Fear-Free Environments	Dillingham	April, 2005
South Peninsula Women's Services	Homer	June, 2005
Tundra Women's Coalition	Bethel	December, 2004
Unalaska's Against Sexual Assault and Family Violence	Unalaska	July, 2005
Victims For Justice	Anchorage	March, 2005
Women In Safe Homes	Healy	July, 2005

Analysis of results and challenges: In FY2005, 13 reviews of victim services programs were completed. The review process is very thorough and time consuming including interviews with the clients, staff, and community partners. CDVSA staff help to identify any challenges that the programs may have and provide potential solutions.

The preference would be to review each program annually but due to the cost of travel and staff limitations each program is reviewed on a bi-annual schedule.

B: Result - Collaborate with other state and community programs to address the issues of domestic violence, sexual assault and other violent crimes.

Target #1: Participation in state and community work groups relevant to our service population.

Measure #1: Number of identified work groups in which the council currently participates.

Work Groups with which CDVSA Participates (fiscal year)

Fiscal Year	Number of Work Groups
FY 2005	6

Analysis of results and challenges: Because the domestic violence and sexual assault population has many needs, they are involved in almost every state agency. In order to address the unique issues of the population it is important to have a voice in the decision making process. Each division and community has various groups that are relevant to issues of our population and it is difficult to prioritize those that are currently most pertinent.

The work groups in which the council currently participates are as follows: Anchorage Domestic Violence and Sexual Assault Task Force, Anchorage Fatality Review Committee, Alaska Court Protective Order Review Committee, Alaska Rural Justice and Law Enforcement Committee, Homelessness Ends in Alaska Advisory Team (HEA-AT), and the Alaska Network on Domestic Violence and Sexual Assault.

B1: Strategy - Participate with other state agencies and community forums to ensure the interests of domestic violence and sexual assault are addressed.

Target #1: Identify two new operating work groups that affect the service population.

Measure #1: Number of new operating work groups identified.

New Operating Work Groups Identified (fiscal year)

Fiscal Year	Number of New Groups
FY 2005	4

Analysis of results and challenges: In adding at least two new work groups per year, the challenge will be to cycle out those groups whose tasks have been completed in order to maintain a manageable work load ratio for CDVSA board members and staff.

The four new work groups in FY2005 are as follows: Anchorage Fatality Review Committee, Alaska Court Protective Order Review Committee, Alaska Rural Justice and Law Enforcement Committee, and the Homelessness Ends in Alaska Advisory Team (HEA-AT).

Target #2: Provide four public meetings yearly.

Measure #2: Number of public meetings held.

Public Meetings Held (fiscal year)

Fiscal Year	Number of Meetings Held
FY 2005	4

Analysis of results and challenges: Public Meetings were held on March 21, 2005, April 27, 2005, June 9, 10, & 11, 2005, and September 14, 2005. The minutes are on file.

The challenge of these meetings is to provide the public and CDVSA members with all of the relevant information to enhance informed discussions on the issues being addressed by the council and brought up by the public.

Council on Domestic Violence and Sexual Assault Results Delivery Unit

Contribution to Department's Mission

To provide funding and support to emergency shelters and support to victims of domestic violence, sexual assault, and other violent crimes. To assist in the effort to reduce the causes and incidence and to alleviate the effects of domestic violence and sexual assault.

Core Services

See individual components for services provided.

End Results	Strategies to Achieve Results
<p>A: Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target #1:</u> 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Measure #1:</u> Number of victims of domestic violence, sexual assault, or other violent crimes served.</p> <p><u>Target #2:</u> 5% increase in coordinated training/educational workshops.</p> <p><u>Measure #2:</u> Number of training/educational workshops.</p>	<p>A1: Fund intervention and prevention programs.</p> <p><u>Target #1:</u> Provide technical assistance.</p> <p><u>Measure #1:</u> Number of incidents as reported statewide by Uniform Crime Reporting and field trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).</p>
End Results	Strategies to Achieve Results
<p>B: Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.</p> <p><u>Target #1:</u> 5% reduction in domestic violence, sexual assault, and other violent crimes.</p> <p><u>Measure #1:</u> Number of incidents reported to law enforcement.</p>	<p>B1: Fund programs.</p> <p><u>Target #1:</u> Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes.</p> <p><u>Measure #1:</u> Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.</p>

Major Activities to Advance Strategies
<ul style="list-style-type: none"> • Conduct state RFP process, allocate funds, support legislative efforts, write federal RFP • Conduct onsite audits, hold telephonic meetings, provide written materials • Maintain database, conduct data audits, provide query reports • Participate in the planning, coordinating, and implementation of workshops • Conduct needs assessments, evaluate effectiveness of projects • Analyze data reports <div style="text-align: right; margin-top: 10px;"> <p><i>Tribal State forum</i></p> </div>

FY2006 Resources Allocated to Achieve Results

FY2006 Results Delivery Unit Budget: \$9,606,800

Personnel:

Full time	8
Part time	0
Total	8

Performance Measure Detail

A: Result - Ensure safety and support services for victims of domestic violence, sexual assault, or other violent crimes.

Target #1: 10% increase in shelter/support services to victims of domestic violence, sexual assault, or other violent crimes

Measure #1: Number of victims of domestic violence, sexual assault, or other violent crimes served.

Total Count of Incidents (fiscal year)

Fiscal Year	YTD
FY2001	9997
FY2002	7535
FY2003	7653
FY2004	7372

2005

Analysis of results and challenges: Data provided by shelters.

? Failed *
 continual decrease
 while goal is increase

Target #2: 5% increase in coordinated training/educational workshops.

Measure #2: Number of training/educational workshops.

Statewide Training Functions (fiscal year)

Fiscal Year	YTD
FY2001	2390
FY2002	1883
FY2003	1559
FY2004	1723

2005

Analysis of results and challenges: All training functions provided to communities by CDVSA grantees.

Source: CDVSA

Failed
 ↓

A1: Strategy - Fund intervention and prevention programs.

Target #1: Provide technical assistance.

Measure #1: Number of incidents as reported statewide by Uniform Crime Reporting and for trooper jurisdiction by the Alaska Public Safety Information Network (APSIN).

Analysis of results and challenges: In FY2003, 3,165 domestic violence cases were reported; 350 sexual assault cases; and 645 sexual assault of a minor cases. In FY2004, 3,047 domestic violence cases were reported; 350 sexual assault cases; and 439 sexual assault of a minor cases.

Source: Alaska UCR Data.

B: Result - Work toward longer-term solutions to the root causes of domestic violence, sexual assault, or other violent crimes.

Target #1: 5% reduction in domestic violence, sexual assault, and other violent crimes.

Measure #1: Number of incidents reported to law enforcement.

Number of Incidents Reported to Law Enforcement (fiscal year)

Fiscal Year	YTD
FY2000	25787
FY2001	25309
FY2002	26167
FY2003	27540

Failed

Analysis of results and challenges: Source: Alaska UCR Data

B1: Strategy - Fund programs.

Target #1: Provide technical assistance to sub-grantees to improve services to victims of domestic violence, sexual assault, and other violent crimes.

Measure #1: Collect data to determine the extent and type of services needed to ensure safety and necessary support services to victims of domestic violence, sexual assault and other violent crimes.

Analysis of results and challenges: New measure. Data will be added as it becomes available.

Component: Council on Domestic Violence and Sexual Assault

Contribution to Department's Mission

To provide for the planning and coordination of services to perpetrators of domestic violence.

Core Services

- Develop, implement, maintain, and monitor domestic violence and sexual assault crisis intervention and prevention programs;
- Coordinate services provided by state agencies and community groups dealing with domestic violence and sexual assault, and provide technical assistance to those agencies and groups;
- Develop and implement a standardized data collection system on domestic violence and sexual assault;
- Conduct public hearings and studies on issues relating to violence, including domestic violence and sexual assault, and on issues relating to the role of crisis intervention and prevention;
- Receive and dispense state and federal money, award grants and contracts to qualified local community entities for domestic violence and sexual assault crisis intervention and prevention programs;
- Oversee and audit domestic violence, sexual assault, and crisis intervention and prevention programs that receive these funds;
- Provide fiscal and technical assistance to domestic violence and sexual assault programs;
- Adopt regulations to carry out the purposes of AS 18.06 and to protect the health, safety, well being, and privacy of persons receiving services financed with grants or contracts under that chapter;
- Consult with the Department of Health and Social Services in the formulation of standards and procedures for the delivery of services to victims of domestic violence by health care facilities, practitioners of healing arts, and personnel in those facilities;
- Consult with the Alaska Police Standards Council and other police training programs in the state to develop training programs regarding domestic violence for police, correction, probation, and parole officers; and
- Consult with public employers, the Alaska Supreme Court, school districts, and prosecuting authorities to provide continuing education courses in domestic violence to employees.

FY2006 Resources Allocated to Achieve Results

FY2006 Component Budget: \$9,406,800	Personnel:	
	Full time	8
	Part time	0
	Total	8

Component: Batterers Intervention Program

Contribution to Department's Mission

To provide for the planning and coordination of services to perpetrators of domestic violence.

Core Services

- (1) Develop, implement, maintain, and monitor community and prison-based batterers' intervention programs;
- (2) Develop and implement a standardized data collection system for state-approved batterers' intervention programs;
- (3) Receive and dispense state money by awarding grants and contracts to qualified local community entities for batterers' intervention programs;
- (4) Oversee and audit all state-approved batterers' intervention programs; and
- (5) Provide fiscal and technical assistance to batterers' intervention programs.

FY2006 Resources Allocated to Achieve Results		
FY2006 Component Budget: \$200,000	Personnel:	
	Full time	0
	Part time	0
	Total	0

COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT
MONDAY, MARCH 21, 2005
3RD QUARTER COUNCIL MEETING
450 Whittier St., Rm 211, Juneau, AK 99801
Teleconference # 1-800-315-6338 (Code = 23872)

AGENDA

March 21, 2005

	<u>Document #</u>
9:30 AM Call to Order and Roll Call	
Acceptance or revision of agenda	05-28
Approval of minutes of the September 9 & 10, 2004 meeting	05-29
Approval of minutes of the December 9, 2004 meeting	05-30
9:40 CDVSA Executive Director Program Reports	
Victim Services on time performance	05-31
Victim Services summary report FY 05 2nd quarter	05-32
Batterers Intervention programs on time performance	05-33
Batterers Intervention/Prison Batterers Self Evaluation Reports	05-34
Batterers Intervention summary report FY 05 2nd quarter	05-35
Batterers Intervention FY 05 2 nd quarter statistics	05-36
Prison Batterers summary report FY 05 2nd quarter	05-37
Prison Batterers FY 05 2nd quarter statistics	05-38
10:00 Public Comment	
10:05 Denali Commission Capital Improvement Status Update (B. Mason)	
10:25 CDVSA Administrative Manager's Financial Report	
Financial Reports	05-39
CIP Repair and Renovation Update	05-40
VS/BIP/PBP RFP responses	
10:45 Break (10:45-11:00)	
11:00 ANDVSA Executive Director's Report	
11:15 Discussion of schedule for VAWA meeting in April	
11:30 Lunch	
1:00 CDVSA Executive Director Updates	
1:30 Executive Session	
2:30 Adjourn	

STATE OF ALASKA
COUNCIL ON DOMESTIC VIOLENCE AND SEXUAL ASSAULT

MINUTES OF THIRD QUARTER MEETING
March 21, 2005

Teleconference
450 Whittier Street, Room 211
Juneau, Alaska

CALL TO ORDER & ROLL CALL

Acting Chair Barbara Thompson called the FY05 third quarterly meeting of the Council on Domestic Violence and Sexual Assault to order at 9:40 a.m. on Monday, March 21, 2005.

Council members present: Susan Parkes, Department of Law; William Tandeske, Department of Public Safety; Barbara Thompson, Department of Education & Early Development; Janna Stewart, Public Member (vice chair) by teleconference

Council members absent: Dorothy Larson, Karleen Jackson, and Freda Westman

Council staff present: Barbara Mason, Executive Director; Joanne Griggs, Administrative Manager; Theresa Woelk, Associate Coordinator; Rachael Helf, Administrative Assistant; Tim Workman, Statistical Technician

Others present: Peggy Brown, Alaska Network on Domestic Violence & Sexual Assault

ACCEPTANCE OR REVISION OF AGENDA (Document #05-28)

Susan Parkes inquired if there would be a discussion about legislation. Barbara Mason said she intended to report on legislation as part of the Executive Director's report.

Mason stated that staff from Senator Bundy's office planned to call in under Public Comment to explain SB 134.

MOTION BY SUSAN PARKES TO ACCEPT THE AGENDA AS PRESENTED.
SECONDED BY JANNA STEWART. The motion passed without objection.

APPROVE MINUTES OF SEPTEMBER 9-10, 2004 MEETING (Document #05-29)

MOTION BY SUSAN PARKES TO ADOPT THE SEPTEMBER 9-10, 2004 MEETING

MINUTES. BILL TANDESKE SECONDED.

Parkes proposed the following changes:

Page 3, fourth paragraph, 5th sentence: "They had a phone meeting between Arvin, Denali, the Network and CDVSA because of that very reason, and she thought they had it all resolved."

Page 4, beginning of second full paragraph: Parkes should be changed to Stewart.
Beginning of third paragraph: Should be Stewart, not Parkes.

Page 9, last paragraph, second sentence: "She thought they were very courageous to look at choosing to roll the BIPs money under one line item and she wished them luck."

Stewart made two corrections on page 18:

Third full paragraph, fourth line: "...by the Division of Public Health Director, Dr. Mandsager."

Last paragraph, second sentence: "It has become a much broader question about their involvement in transitional housing for all purposes." (delete remainder of sentence)

Peggy Brown supplied a complete name missing on page five, fourth paragraph of the ANDVSA Report: Christine Pate.

There was unanimous consent to adopt the minutes as amended.

APPROVE MINUTES OF DECEMBER 9, 2004 MEETING (Document #05-30)

MOTION BY SUSAN PARKES TO ADOPT THE DRAFT MINUTES OF THE DECEMBER 9, 2004 MEETING. SECONDED BY BILL TANDESKE.

Parkes corrected the last paragraph of page 3 to delete two references to "Chair" in front of her name.

The motion passed unanimously.

CDVSA EXECUTIVE DIRECTOR REPORT & PROGRAM REPORTS

The following reports were included in the meeting packet for information purposes:

Victim Services On-Time Performance (Document #05-31)

Victim Services Summary Report FY05 2nd Quarter (Document #05-32)

Batterers Intervention Programs On-Time Performance (Document #05-33)

Batterers Intervention/Prison Batterers Self Evaluation Reports (Document #05-34)

Batterers Intervention Summary Report FY05 2nd Quarter (Document 05-35)

Batterers Intervention FY05 Second Quarter Statistics (Document #05-36)

Prison Batterers Intervention Summary Report FY05 2nd Quarter (Document 05-37)

Prison Batterers Intervention FY05 2nd Quarter Statistics (Document #05-38)

CDVSA associate coordinator Theresa Woelk stated that most Victim Services reports were on time this quarter, with a few being a day late getting their packets in the mail. Two programs were quite late — Victims for Justice (VFJ) has still not turned in all of their reports, despite staff contacting them multiple times. VFJ has been consistently late with reports all year.

Parkes said there has been a federal appropriation for VFJ, and it is not clear whether there is a state match required or not. If VFJ gets the funding there has been discussion about where the money will go and who will monitor it (CDVSA is one option). She said she is disturbed that VFJ is not reporting on time for the small grant they get from the Council and wondered if this should be brought to the attention of the people considering the federal appropriation to VFJ.

Parkes asked if the Council would withhold further funding from VFJ if they do not have their reports in. Woelk said yes, that programs have to submit certain documents each quarter in order to get the next quarter's funding. She related that in the fall VFJ's executive director inquired about what would happen if she did not submit the quarterly performance report before she left town. CDVSA staff informed her that VFJ would not get funding, and VFJ's executive director indicated it could wait until she returned. CDVSA associate coordinator Amy Maio had requested that VFJ send materials to her at least a week ahead of a scheduled on-site evaluation, and the packet arrived the day before Maio left. Also, VFJ did not send a copy for the Council office to keep, and Maio had to make a copy. Maio is conducting the on-site evaluation at VFJ in Anchorage this week.

Woelk reported that Alaska Family Resource Center (AFRC) in Palmer has merged with Mat-Su Recovery, which provides drug and alcohol treatment to Valley residents. The organization is now known as Alaska Family Services (AFS).

Woelk stated that Advocates for Victims of Violence (AVV) in Valdez has a new executive director, Marcie Robinson, who began work the last week of December. Robinson was the recreation director for the City of Valdez for 14 years and held the same position in Montana for 14 months. AVV's last performance report was one day late, and their grant request was on time, so it looks like they are getting on the right track.

Woelk said that Alaska Women's Resource Center (AWRC) in Anchorage hired a new director, Ida Hildebrand, a couple of weeks ago. CDVSA staff has not had a chance to speak with her yet.

Looking to some common themes with the programs in the second quarter, Woelk said they were partnering with other organizations and groups in their communities to expand access to services. The Kodiak Women's Resource and Crisis Center

(KWRCC) is partnering with the Shoonaq Tribe in Kodiak. Interior Alaska Center For Non-Violent Living (IAC) in Fairbanks is working with the University of Alaska Fairbanks to create a volunteer advocate program on campus and provide domestic violence and sexual assault training to residential advisors and directors. This provides more access to university victims who often do not seek services off campus. IAC and Abused Women's Aid in Crisis (AWAIC - Anchorage) are working with officials from the Air Force bases in their communities to provide victim services for those populations. AWAIC will provide on-call services for Elmendorf Air Force Base victims on the weekends, holidays and after hours. IAC is working with Eielson Air Force Base to establish a program to address sexual assaults there. Arctic Women In Crisis (AWIC) in Barrow is teaming up with the North Slope Borough to address elder abuse. They are establishing an apartment in the senior center, which will be available for elders who need a safe place to stay.

Regarding concerns this quarter, Woelk stated that many of the programs focused on their community SART (sexual assault response team) programs. AWIC (Barrow) reported that many of their doctors and nurses are still without SART training, and many of the village health aides also do not have the necessary training to perform exams properly. AWIC is addressing the problem by providing an intensive five-day training course this month. Bering Sea Women's Group in Nome also reports having extreme difficulties with what the director terms "an almost non-existent SART team." The Nome director reported that many regular nurses in the community are being asked to cover for SART nurses, who are making their own schedules now because they feel overworked and underappreciated. The director is concerned that the regular nurses may not have enough information to perform the proper exams.

Tandeske asked if the nurses were feeling overworked in their nurse duties or by the number of SART examinations. Woelk said that was not clear in the quarterly performance report, but she would check with the BSWG executive director. Tandeske said he would be alarmed if the sexual assault rate was that high.

Woelk said many of the programs have reported a surge in services usage this year. BSWG (Nome) had to turn away six women and ten children due to full capacity in the second quarter. Aiding Women in Abuse and Rape Emergencies (AWARE) in Juneau reported a 60% increase in usage over the same period last year. Cordova Family Resource Center saw an increase in referrals from the other agencies this year. Woelk said the executive director of CFRC told her the program has done a lot of work in getting the community to talk about domestic violence. The program believes the increased referrals are the result of more people talking about the issue. Unalaskans Against Sexual Assault and Violence (USAFV) also experienced a jump in victims requesting services. South Peninsula Women's Services (SPWS) in Homer reported that it saw a large increase in the number of shelter nights and has served more children in the second quarter than in the entire history of the program. SPWS has also met or exceeded the majority of its objectives in the period that

*Handled
they fix*

were set for the entire year. Seaview Community Services (SCS) in Seward have witnessed an increase in the number of girls ages 13 to 17, who are being taken to parties by older men and raped. SCS has helped form a parent task force to address the issue.

Woelk said the number of immigrant women seeking services from the various programs has increased. This can be stressful for the programs because the women's cases are usually complicated, and they spend more nights in the shelters due to the exceedingly limited options they have.

Woelk stated that the Violence Prevention Center released the data analysis of homicides against women in 2002, which AWIC (Barrow) included in its report. Alaska ranked number one with 4.84 murders of women per capita. Louisiana ranked second at 2.91 murders per capita. The study found that the majority of these murders were committed by the women's intimate partners.

Parkes observed that more programs are commenting about their services to underserved populations, and she appreciated this reporting. It means the programs are getting the message about how important it is to keep track of the underserved populations. She asked staff if the programs are reporting their statistics on time, because that information would be helpful to her in the future on-time reports.

Tim Workman stated that he has not been pressuring the programs during the first three months of the new data system, but he agreed that it is time to start requiring the statistical data on time.

Parkes said she assumed that information would be available for the June Council meeting.

PUBLIC COMMENT

At 10:00 a.m. Acting Chair Thompson interrupted the Program Reports to see if anyone was present or on line for Public Comment. There was no one on line, and Thompson indicated she would check again in a few minutes.

CDVSA EXECUTIVE DIRECTOR REPORT & PROGRAM REPORTS (Continued)

Woelk stated that IAC (Fairbanks) was the only Council-funded batterers intervention program (BIP) that was late with their annual self evaluation report that is due February 1 each year. This is the only report that the state-certified, non-funded batterers programs are also required to turn in. All the non-funded programs were late or are still outstanding — except for LeeShore Center in Kenai, which submits its report early every year. Life Education Action Program (LEAP) turned in its report in March, since staff prepared its report.

There was a brief discussion that lack of submitting the self evaluation report could make a BIP program out of compliance with state regulations and affect their recertification that is required every two years. Woelk said there are no immediate consequences to non-funded BIPs for late or non-reporting, other than CDVSA staff informing the Council. She added that staff has been told to work with BIPs to become compliant, and usually that works.

Woelk stated that IAC (Fairbanks) reported an increase in the size of the prison BIP, also that the number of military personnel participating in the community BIP increased. Alaska Family Resource Center (AFRC) in Palmer reported difficulty with the court system in its community. The court system has been ordering offenders to only attend fragments of the program — 16 to 20 hours, rather than weeks, as the program requires. AFRC is trying to work with the courts on that. SPWS in Homer submitted an additional report that talked about Ms. Coleman, the director of the program and now also the cofacilitator for the BIP. AWARE in Juneau has a batterers intervention program that was approved in late December, and the plan is to start taking new clients this spring.

CDVSA executive director Barbara Mason drew attention to IAC's practice of doing following up reports at six months, one year and 18 months. She said she would like to see something like this for possibly setting up some outcome measures.

Acting Chair Thompson thanked Woelk for her very knowledgeable and interesting summary of the program reports.

DENALI COMMISSION CAPITAL IMPROVEMENT STATUS UPDATE

Mason reported that staff met with the Denali Commission several times, and things are progressing smoothly. Some of the decisions of the Denali Commission are still in the public comment period. She intended to forward this information to the Network executive director for distribution to the programs so they could comment to the Denali Commission.

CDVSA administrative manager Jo Griggs indicated she had an updated spreadsheet containing what the Council originally approved, plus what has happened since then in the repair/renovation, planning and design, and construction ready phases. She just received a response from the Denali Commission this morning.

Acting Chair Thompson asked Griggs to e-mail the information to the Council members.

Parkes asked if any programs were still struggling to fulfill the match requirements for the original proposals. Griggs said those have all been resolved. She added that some programs would like to do other things that were not part of the initial

proposal, and they understand the match requirements for those.

Griggs informed the Council that the Denali Commission has asked to make a brief presentation at the April meeting about the transition of the 2004-2005 money.

CDVSA ADMINISTRATIVE MANAGER'S FINANCIAL REPORT

Financial Reports (Document #05-39)

Griggs stated that everything is on track as of the end of February, with about 65% of the funds expended. Several grants will close this year: one of the Victims of Crime Act (VOCA) grants, one of the Violence Against Women Act (VAWA) grant years, the Family Violence Prevention Services Act (FVPSA) funding, and the Grants to Encourage Arrest (GTEA). Staff has applied for a new Rural Domestic Violence and Child Victimization (RDVCV) grant, which the Council has generally received every other year. The Council has also submitted a request for another GTEA grant.

Griggs said that at the end of February there were four programs that had not sent in their requests for third quarter funding; that is down to two as of today. Two programs have sent in their fourth quarter funding requests, which is allowed once their third quarter reports are in.

Griggs stated that when she started at CDVSA there was an audit of VOCA from FY01 that had several recommendations and four exceptions. She has managed to get three of the exceptions closed, and she is awaiting the outcome of her response to the fourth exception (related to Council staff keeping track of their time). She said the FVPSA audit had only one exception. Staff's response to that was satisfactory.

Mason reported that VAWA is at risk of losing funding in the federal budget, and the Sexual Assault Prevention (SAP) funds are not included in the federal budget.

Griggs said she removed the SAP money from the Council's funding projection for FY06.

Mason pointed out that the money for SART training comes from the SAP grant administered by the Department of Health and Social Services, Division of Public Health. So any cut there is a big concern, even though the money is not part of the Council's budget.

CIP Repair and Renovation Update (Document #05-40)
Spreadsheet report included in the packet.

ANDVSA EXECUTIVE DIRECTOR'S REPORT

Acting Chair Thompson welcomed Peggy Brown as the new executive director of the Network on Domestic Violence and Sexual Assault.

Brown passed out copies of the Network's annual report. She also provided a written report of the Network's activities since the last meeting of the Council.

Brown reported that the Network is doing a strong push for the DELTA Project, a prevention initiative affiliated with the Centers For Disease Control. She also commented briefly on recent and upcoming trainings and the continued work of the Legal Advocacy Project. [See the written report on file at the Council office for details.]

Brown stated that Catholic Social Services cut all their funding to immigration services, so the Network is looking at what to do next.

Parkes said she was concerned about whether the different groups working on fatality reviews were coordinating their efforts. Brown replied that she was part of the same group in Anchorage as Janna Stewart.

Stewart stated that she is working closely with the group that is putting together the Anchorage protocol as a way to educate herself and figure out what is needed in regulations. She assured Parkes that there is no inconsistency or overlap and they are not misusing resources. She said a full draft of the protocol is expected in two to three weeks. The subgroup that has been building the Anchorage protocol will go through the draft, then all the individual attendees will bring it back to their own agencies. She said she was not clear on who will suggest the first case in Anchorage and when it would begin.

Responding to questions, Stewart said a municipality could develop a municipally based protocol by using the Anchorage protocol as a jumping off point. But what the municipalities do will not mandate the state-directed protocols. Parkes added that the legislation allows fatality review teams to set up under either umbrella.

Brown informed the Council of the Network's annual gathering in Juneau on April 5, 6 and 7. She invited everyone to the legislative reception the evening of April 6th.

Brown said the Network is still looking to fill the financial administrator and the DV public policy analyst positions. She also asked for feedback on what the Council would like to see in future Network reports.

Tandeske inquired about how the Network is doing legislatively on the funding front. Brown said the Network submitted a short emergency report to many legislators showing the increased costs to operate programs and requesting adequate funding.

Brown stated that the Network has been asked to take a position on SB 134, but she would like to know more about it first. Some agencies, including the Police Standards Council, have issues with it.

Break 10:45 to 11:00 a.m.

SCHEDULE FOR VAWA MEETING IN APRIL

Griggs stated that the meeting would be to review the proposals for about \$95,000 in VAWA discretionary funding. Copies of the proposals were sent to each Council member.

Acting Chair Thompson asked that staff read the proposals thoroughly and be prepared with their comments at the meeting.

After a brief discussion, the Council scheduled the VAWA meeting for Wednesday, April 27, 2005 at noon. Fifteen minutes at the beginning was designated to hear a brief report from the Denali Commission, as they had requested through staff.

CDVSA EXECUTIVE DIRECTOR UPDATES

Barbara Mason handed out the final draft of the CDVSA Annual Report. She noted that the fiscal year 2004 household member homicide data shows more men killed than women. But without the fatality review piece, it isn't known why that is. She related her experience in Utah where they compiled data from the newspapers and any public sources on household member deaths. She said the information is good for training and to track homicides for grant writing. She noted that many program reports include that information, and it would be great to combine the data statewide for publication.

Brown stated that the Network already compiles similar data so she could get together with Mason on that.

Council members expressed support for Council staff to work with the Network on homicide statistics.

Mason stated that the Annual Report lists domestic violence, sexual assault, and suicide/murder statistics from the Department of Public Safety, Juneau, Fairbanks and Anchorage. She intends to ask the Police Chiefs Association if the chiefs would be willing to send CDVSA the statistics so they could be broken out by jurisdiction in the Annual Report.

Parkes remarked that someone must be gathering all that information now for the national statistics.

Mason explained that only certain types of data are gathered for national reporting, and that does not always provide an accurate picture of domestic violence, sexual assault, and suicide/murder in the state.

Tandeske suggested that Mason talk to Public Safety's deputy commissioner about where to get the particular data she wants.

Mason said she tried to focus the Annual Report on the actual services and to what areas they are provided. One example is that the batterers intervention programs are not hitting the western part of the state.

Woelk stated that there is a pending BIP application from the Barrow area.

Mason continued going through the highlights of the Annual Report. She noted that the goals section includes working on a five-year plan and doing a needs assessment to identify gaps in services. She said Freda Westman had suggested a retreat for the Council to work on those kinds of things.

Mason stated that the missions and measures in the Annual Report were apparently created and put in place in 1997-1998. The Council needs to develop a new set of measures that actually reflect what the CDVSA is trying to do with the victim services programs.

There was an exchange about how the current missions and measures were developed and the process for amending them. Tandeske said it was an excellent opportunity for the Council to meet and work with the legislators who have clearly expressed concerns about specific issues. He agreed to provide Mason with a list of key lawmakers interested in the CDVSA.

Mason raised the question of whether the Council wanted to create a logo that reflects the CDVSA's vision and mission.

Brown stated that there is confusion among the public about the difference between the Council and the Network. She said the Network is in the middle of a ten-year strategy planning process. Part of that process is a social marketing committee that is developing a logo to represent the state coalition of programs.

Parkes said a retreat would be ideal if Council members could all find a time to meet together and focus on the big picture.

Mason stated that there are not enough state-certified BIPs, and the Council might want to look at the requirements with the Department of Corrections. In some states the BIPs are required to have a therapist level rather than just an education piece. Providing services by video link to remote smaller areas is an idea, with a

monthly one-on-one meetings with a therapist. The goal is to make BIPs more available to each area and to work closer with the court system than is currently the case. If the BIPs are set up to be more therapeutically based, perhaps there would be mental health funding available. Lastly, she suggested looking at outcome measures for the BIPs.

Mason raised the idea of a domestic violence/sexual assault information crisis hotline. There are confidentiality issues because there would be more case-based information needed in order to do an assessment over the phone. She said she would like the Council's approval to pursue funding for such a crisis line. The Department of Health and Social Services is working on a 211 line to provide information about resources available in each area of the state.

Parkes agreed that it would be useful to look into a DV/SA information crisis hotline, but she was concerned about overlapping with hotlines already operating in certain areas of the state. She said Alaska is so diverse that it would be tough to have one person answering a hotline who knows everything about the entire state.

Thompson said she was also worried about overlapping, as well as securing continued funding to staff a hotline.

Mason said service providers will want the hotline to have information about their services, so once the hotline is organized things will fall into place. She agreed that continued funding could be a problem. Overlap could be addressed with the existing crisis hotline providers.

Mason said she would like to identify all the committees that are operating in different areas in order to coordinate efforts better.

Brown explained that part of the Network's strategic planning process is a communications collaborations committee that is looking at who they want to work with and why. She offered to work with the Council on that element.

Mason stated a desire to find out where programs are spending money they get from funding sources outside the Council and to identify what those funding sources are. She also wants to determine if the Council might be in competition with individual programs for funds outside state government, in order to avoid creating enemies.

Council members indicated they wanted Mason to pursue this information.

Mason said that hopefully VOCA funding will not disappear. It is important to find out VOCA's definition of an underserved population. Underserved does not include sex abuse and child abuse, so it is important to help the programs identify what they are counting as underserved.

Mason stated that she is behind on the monthly reports but expects to catch up now that the Annual Report is done. Other things that have taken her time are tracking bills in the Legislature and getting involved in the Alaska Rural Justice and Law Enforcement Commission. Karleen Jackson also has her involved with the National Homeless Policy Project, which means she will be in Houston, Texas for a week in April.

The discussion returned to Mason's earlier proposal to develop outcome measures for batterers intervention programs. Mason said there is a prevailing sense that BIPs do not work because they do not fix the underlying emotional abuse issues. But national studies indicate the programs are very effective at stopping the criminal behavior - the actual physical battering. Outcome measures show what works and what doesn't work, as well as what is being fixed or not fixed.

Parkes stated that the Council has always been concerned about whether it is getting anything for the money spent on BIPs. She thought finding a way to determine whether the BIPs are effective and worth putting money into would be a good thing. She also supported re-evaluating the regulations and what is required of the programs. She was not so sure about exploring a video link to small communities.

How was this accomplished

Tandeske suggested that staff would have to have a strict agenda for any examination of BIPs or the discussion would branch off into other aspects, such as why some BIPs are subsidized and others are not.

Stewart stated that in order to be able to mandate any type of measures it would have to be in state regulations. She added that making modifications to the existing regulations is a formal and daunting process.

Mason said she would like to see simple but uniform outcome measures instead of each program deciding how they measure progress or success. The uniform measures would be a baseline, and a BIP would be free to expand from there.

Acting Chair Thompson expressed her concern that it would turn into a research project, because she doubted the Council has the capacity to do it without a separate funding source. She agreed that re-evaluating what is out there could easily lead to regulation changes.

Mason said it depends whether the CDVSA is looking to measure the criminal activity or the thinking. She cited a researcher from Canada who recommended picking an instrument that is fairly nationally accepted and then following it. She did not think it would be necessary to do an intensive research study.

Acting Chair Thompson commented that if the Council were to get into any type of

research activity BIPs is not the first thing she would take on. She noted that research was one of the first components to be cut in state government when cuts occurred. Without a big bag of money to do credible research she doubted the effort would lead to anything wonderful.

Parkes said she echoed Thompson's comments. She recalled that batterers intervention programs were not at the top of the list when the Council reviewed its priorities.

Mason informed Council members that as soon as the legislative session is over she intends to travel to the outlying areas to meet the program people and become familiar with what they are doing.

Parkes asked if Mason planned to attend any of the GTEA trainings. Mason said she was going to both Nome and Kotzebue on the same trip, and she planned to attend one of the start-up trainings. She was also trying to arrange for staff to attend some of the trainings to increase their knowledge base.

Break 12:06 to 12:15 p.m.

Legislation

Mason asked how the Council wanted to address pending legislation. She noted that things move so fast that it is almost impossible to keep track of bills without looking at them weekly. She has not been testifying at committee hearings because she was waiting for direction from the Council.

Tandeske said the best approach on bills that appear conceptually reasonable would be for Mason to check with the DPS legislative liaison, Cliff Stone, and his staff. They would know if provisions in any bills would obligate certain departments, such as Law, Public Safety and Corrections, to do things that are not reasonable. He added that the Network is able to take stands on things where the Council might want to pull back a bit.

Parkes commented that there is a criminal justice legislative liaison meeting once a week where Stone finds out what other departments think about certain bills.

Tandeske said the Council would clearly support, as policy, such bills as preventing the enslavement of women. How the proposed legislation would affect agencies in the state is for the agencies to work out. He promised to speak to the DPS legislative liaison about setting up a process for Mason to review bills with him.

Stewart stated that she has taken the lead on a number of bills when she knew there were issues that would be relevant to the Council. She said she tries to keep Mason aware of the broader issues as they arise.

Tandeske said that the Council expects Mason, as the executive director, to see potholes in the road in proposed legislation and bring it up for discussion. He doubted the Council wants to get into the minutiae of every pertinent bill that is filed each session because some bills never get off first base.

Mason asked if Council members wanted her to continue sending out the weekly summary of bills affecting CDVSA.

Parkes indicated she liked the report. She said it looked like there was agreement that Mason could write letters about bills on behalf of the Council, using her judgment and consulting with the DPS legislative liaison. Then if Mason needed to clarify a position on a particular bill she could contact Council members by e-mail.

Acting Chair Thompson indicated that, if possible, she did not want the Council to take a stand in opposition to the Network's stance on any bills. Parkes added that it would be red flag to talk to the Council about if there was a difference of opinion between the CDVSA and the ANDVSA.

Brown stated that Mason attends the Network's legislative committee meetings and keeps informed of the Network's positions on bills.

Parkes briefly drew attention to several bills: HB 55 - Enforcement of victims' rights (no hearing scheduled); HB 118 - Confidentiality program for victims (no hearing scheduled); SB 20 - Offenses against unborn children; and SB 134 - Police investigation standards/arrests. She said the Council probably could support the bills in spirit, except for SB 20, which has broad legal ramifications.

EXECUTIVE SESSION

MOTION BY SUSAN PARKES THAT THE CDVSA GO INTO EXECUTIVE SESSION TO CLARIFY SOME POTENTIALLY CONFIDENTIAL ISSUES RELATED TO PROGRAMS FOR BARBARA MASON AS THE NEW EXECUTIVE DIRECTOR.

There was a brief discussion about whether the subject matter qualified for an executive session. Stewart suggested going into executive session to make a determination about whether the information was appropriate for executive session. Then the Council could make a decision to stay in executive session or discuss the matters in open meeting.

BILL TANDESKE SECONDED THE MOTION.

Peggy Brown of the ANDVSA indicated she was leaving the room.

The Council met in executive session from 12:40 p.m. until ____ p.m. There was no report on any action taken in executive session.

ADJOURNMENT

There being no further business to come before the Council, the meeting adjourned at ____ p.m.

Note: These summary minutes are extracted from staff's tape recording of the meeting and are prepared by an independent contractor. For more detail, please refer to tapes of the meeting, staff reports and presentation materials on file at the CDVSA office.

Confidential Office Services
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