

SB

383



Health, Education, and Social Services Committee Alaska State Senate

SPONSOR STATEMENT

SB 383—*"An Act relating to the Alaska children's trust grant awards."*

The Alaska Children's Trust Board awards grants to community-based programs and projects that aim to prevent child abuse and neglect. Recipients of these grants must certify financial feasibility and demonstrate a plan for effective intervention. The Board measures these grantees according to their goals. To modify the parameters of this grant program, the Alaska Children's Trustees have developed SB 383.

SB 383 removes the \$50,000 cap on maximum annual grant awards. This provides more flexibility to in determining grant amounts, and prepares the program for an anticipated increase in federal funding.

SB 383 also refines the funding formula in these awards, as depicted in the following table.

<u>Grant year</u>	<u>Previous funding amount</u>	<u>New funding amount</u>
1	up to 75% of the program costs	up to 75% of the program costs
2	up to 75% of the program costs	up to 50% of the program costs
3	up to 50% of the program costs	up to 25% of the program costs
4	up to 50% of the program costs	up to 25% of the program costs
Subsequent	up to 25% of the program costs	

In addition to creating a 4-year limit on grant awards, SB 373 requires the grant recipient to include a plan for self-sustainability. The Trustees also seek the enforce grant reductions upon programs that do not accomplish their objectives.

Article 03. ALASKA CHILDREN'S TRUST

Sec. 37.14.200. Alaska children's trust established.

- (a) The Alaska children's trust is established as a separate endowment trust of the state.
- (b) The principal of the trust consists of
 - (1) legislative appropriations to the trust; and
 - (2) gifts, bequests, and contributions of cash or other assets from a person.
- (c) The net income of the trust shall be determined by the commissioner of revenue in accordance with investment accounting principles and in a manner that preserves the distinction between principal and income.

Sec. 37.14.210. Powers and duties of the commissioner of revenue.

The commissioner of revenue is the treasurer of the trust and has the power and duty to

- (1) act as official custodian of the cash and investments belonging to the trust by securing adequate and safe custodial facilities;
- (2) receive all items of cash and investments belonging to the trust;
- (3) collect the principal and income from investments owned or acquired by the trust and deposit the amounts in separate principal and income accounts for the trust;
- (4) invest and reinvest the assets of the trust as provided in this section and as provided for the investment of funds under AS 14.25.180(c) and AS 37.14.170 ;
- (5) exercise the powers of an owner with respect to the assets of the trust;
- (6) maintain accounting records of the trust in accordance with investment accounting principles and with distinction between the principal and income accounts of the trust;
- (7) engage an independent firm of certified public accountants to annually audit the financial condition of the trust's investments and investment transactions;
- (8) enter into and enforce contracts or agreements considered necessary for the investment purposes of the trust;
- (9) report to the board the condition and investment performance of the trust;
- (10) do all acts, whether or not expressly authorized, that the commissioner of revenue considers necessary or proper in administering the assets of the trust.

Sec. 37.14.220. Administration of the trust.

The trust shall be administered by the Alaska Children's Trust Board.

Sec. 37.14.225. Trust board established.

The Alaska Children's Trust Board is established in the Office of the Governor. The board is composed of

- (1) the governor or a designee of the governor;
 - (2) the commissioner of health and social services or the commissioner's designee;
 - (3) the commissioner of education and early development or the commissioner's designee;
- and
- (4) four public members appointed by the governor; in appointing the public members, the governor shall give a preference to persons who have experience and expertise in
 - (A) children's or prevention programs; or
 - (B) private sector finance.

Sec. 37.14.230. Powers and duties of the board.

When acting as administrator of the trust, the board shall

(1) hold regular and special meetings it considers necessary; the board may hold meetings by teleconference;

(2) award grants from the net income of the trust to community-based programs and projects that the board finds will aid in the prevention of child abuse and neglect;

(3) monitor approved programs and projects for compliance with AS 37.14.200 - 37.14.270;

(4) before providing assistance to a program or project, approve written findings on the program or project that include a consideration of the means of measuring the effectiveness of the program or project;

(5) apply for, and use net income from the trust to obtain, private and federal grants for the prevention of child abuse and neglect;

(6) solicit contributions, gifts, and bequests to the trust;

(7) keep audio tape recordings of each meeting of the board to be made available on request; and

(8) submit to the governor and make available to the legislature by February 1 each year a report describing

(A) the child abuse and neglect prevention services that were provided by the programs and projects to which the board awarded grants; and

(B) the annual level of contributions, income, and expenses of the trust.

Sec. 37.14.240. Fund utilization.

(a) Except as provided in (d) of this section, the principal of the trust and any capital gains or losses realized on the principal shall be retained perpetually in the trust for investment as specified in AS 37.14.210, and may not be used for the awarding of grants.

(b) The net income of the trust may be appropriated only for the following purposes:

(1) the awarding of grants;

(2) obtaining private and federal grants for the trust;

(3) soliciting contributions, gifts, and bequests for the trust; and

(4) reimbursement to the Department of Revenue for the costs of establishing the trust.

(c) Realized net income that has not been appropriated, or that has been appropriated but not expended, shall be invested until appropriated and expended.

(d) Up to \$150,000 per year may be appropriated from the principal of the trust for the administrative expenses of the board relating to AS 37.14.200 - 37.14.270.

Sec. 37.14.250. Grants.

(a) In awarding grants from the net income of the trust, the board shall consider the proposals of a qualified applicant only after the applicant has submitted a detailed proposal in the form prescribed by the board. The board may not award a grant unless the board makes written findings that

(1) the proposed project, if successful, will help prevent child abuse or neglect;

(2) the application for financial assistance contains an adequate plan for project implementation, including both financial feasibility and project effectiveness;

(3) the applicant demonstrates that sufficient technical expertise is available to accomplish the objectives of the proposed program or project; and

(4) the applicant has identified costs associated with and ancillary to the project, additional governmental costs, future obligations generated by the program or project, and necessary operating, maintenance, or other support costs for the life of the program or project.

(b) The board may establish other requirements for the award of grants under this section if necessary to carry out the purpose of the trust.

(c) The board shall award grants in amounts that

(1) are appropriate to the conditions of the applicant and the proposed program or project; and

(2) will make the most effective use of the money available.

(d) The amount of all grants awarded by the board during a 12-month period to a single project or program may not exceed \$50,000. The board may not finance more than 75 percent of the cost of a program or project during each of the first two years for which the program or project receives a grant, 50 percent during each of the third and fourth years, and 25 percent during each year thereafter.

(e) A recipient of a grant may not use more than 10 percent of the grant for administration of the program or project.

(f) To the extent consistent with the terms or conditions of the grant, a private or federal grant awarded to the board shall be distributed in the same manner as provided for grants under this section and AS 37.14.260 .

Sec. 37.14.260. Eligibility for grants.

The board may award a grant to an applicant if

(1) the applicant has submitted a proposal that is acceptable to the board; and

(2) programs and projects, if any, of the applicant that have previously received a grant from the board have complied with all requirements of that assistance and have performed with sufficient success or promise to warrant further financial assistance.

Sec. 37.14.270. Definitions.

In AS 37.14.200 - 37.14.270

(1) "board" means the Alaska Children's Trust Board;

(2) "child abuse and neglect" has the meaning given in AS 47.17.290 ;

(3) "prevention of child abuse and neglect" includes primary and secondary prevention programs; in this paragraph

(A) "primary prevention program" means an educational or training program intended to raise the awareness of and change attitudes concerning child abuse and neglect and its prevention;

(B) "secondary prevention program" means a service intended to reach high-risk groups and to prevent the occurrence or recurrence of child abuse and neglect;

(4) "trust" means the Alaska children's trust established in AS 37.14.200.

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: _____
 Bill Version: SB383-DHSS-OCS-04-08-04

() Publish Date: _____
 Dept. Affected: Health & Social Services

Revision Date/Time (Note if correction): _____

Title RELATING TO ALASKA CHILDREN'S TRUST
GRANT AWARDS

RDU Children's Services

Component Children's Trust Programs

Sponsor SENATE (HES)

Requester SENATE(HES)

Component No. 2251

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (0)						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1037 GF/Mental Health						
Other(Specify Type-do not abbreviate)						
Other(Specify Type-do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: _____

Mark this box (X) if funding for this bill is included in the Governor's FY 2004 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

SB 383 amends the funding formula for the Alaska Children's Trust (ACT) grants and makes additional amendments regarding the administration of these grants. It eliminates the maximum amount of a grant (\$50,000), giving more flexibility to the Trustees in determining grant amounts. It provides for a new funding formula by reducing the length of time funding is awarded to any one project to a maximum of four years, currently a grant can be awarded beyond six years at the 25 percent level of the original amount of the grant. SB 383 also changes the percentage of funding during the second year from 75 percent to 50 percent, and changes the (continued on next page)

Prepared by: Marcia Kennai, Deputy Commissioner
 Division: Office of Childrens Services
 Approved by: Joel S. Gilbertson, Commissioner
 Agency: Department of Health and Social Services

Phone 465-3191
 Date/Time 04/05/2004
 Date 04/08/2004

FISCAL NOTE
FN #

STATE OF ALASKA
2004 LEGISLATIVE SESSION

BILL NO. SB383-DHSS-OCS-04-08-04

ANALYSIS CONTINUATION

third year from 50 percent to 25 percent. The fourth year of funding would be at 25 percent of the original grant amount. The bill also gives the ACT the ability or latitude to reduce or discontinue a grant at any time if outcomes are not achieved and it requires grantees to include in their project or program a plan for sustainability and self-sufficiency. This bill does not impact the amount of funds available for ACT grants, as it only relates to the method of distribution of these funds. The department does not anticipate any fiscal impact should this bill become law.



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Health & Social Services	DIVISION OCS	BILL NUMBER SB 383	SPONSOR SENATE (HES)
SHORT TITLE OF BILL RELATING TO ALASKA CHILDREN'S TRUST GRANT AWARDS			
DEPARTMENT POSITION Support			
PREPARED BY Joanne Gibbens	DATE 04/05/2004	COMMISSIONER'S SIGNATURE Joel S. Gilbertson	DATE 04/08/2004

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Grantees and potential grantees of the Alaska Children's Trust	CONSTITUENT GROUP(S) AFFECTED BY BILL
ORGANIZATIONAL SUPPORT FOR BILL Alaska Children's Trust Trustees	ORGANIZATIONAL OPPOSITION TO BILL

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

<p>BACKGROUND/LEGISLATIVE INTENT</p> <p>SB 383 amends the funding formula for the Alaska Children's Trust (ACT) grants and makes additional amendments regarding the administration of these grants.</p>
<p>ANALYSIS OF BILL/PROGRAM EFFECTS</p> <p>Section 1 - This section amends AS 37.14.250(a) by adding an additional requirement that the board may not award a grant unless it makes written findings that the applicant has included a plan for sustainability and self-sufficiency of the project or program after the grant period.</p> <p>Section 2 - This section repeals and reenacts AS 37.14.250(d). It eliminates the maximum amount of a grant (\$50,000) giving more flexibility to the Trustees in determining grant amounts. It provides for a new funding formula by reducing the length of time funding is awarded to any one project to a maximum of four years. Currently a grant can be awarded beyond six years at the 25 percent level of the original amount of the grant.</p>
<p>AMENDMENTS PROPOSED</p> <p>None</p>
<p>PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.</p>

BILL ANALYSIS

STATE OF ALASKA
2002 LEGISLATIVE SESSION

BILL NO. SB 383

Additional Comments

SB 383 also changes the percentage of funding allowable during the second year from 75 percent to 50 percent, and changes the third and fourth years from 50 percent to 25 percent.

Section 3 - This section amends AS 37.14.250 by adding a new section (g) which gives the ACT the ability or latitude to reduce or discontinue a grant at any time if outcomes are not achieved.

The Department supports SB 383. These statutory changes will provide greater flexibility and accountability in the use of Trust funds.



Working in partnership with communities to prevent child abuse and neglect.

There may be errors in this document.

Alaska Children's Trust
Summary of FY 2004 Grant Awards
In partnership with the
Alaska Mental Health Trust Authority

Continuing Grantees

Organization: Alaska Legal Services Corporation
Project Name: Children At-Risk
Community: Anchorage
ACT / AMHTA Grant Award: \$18,000

The *Children At-Risk* project will empower parents and children facing domestic violence to use the legal system to increase family safety, stability and self-sufficiency. The project will also coordinate with other family support providers to give parents and children access to a seamless continuum of holistic services.



Organization: Bartlett Regional Hospital
Project Name: Fathers Project
Community: Juneau
ACT Grant Award: \$6,688

The *Fathers Project* will provide a pre- and postnatal support group for new fathers, as well as education to health care providers about the importance of fathers and ways to encourage their involvement.



Organization: Center for Community
Project Name: Teach Your Children Well
Community: Sitka
ACT Grant Award: \$20,000

Teach Your Children Well is a parent support program featuring a radio program on parent and child health. Additional services include prenatal classes, newborn home visits, parenting classes, and a parent-child playgroup.



Organization: City of Saxman
Project Name: Saxman Youth Breakfast and Homework Club
Community: Saxman
ACT Grant Award: \$15,000

The Saxman Youth Breakfast and Homework Club is a unique program that offers Saxman youth a nutritious morning snack prior to boarding the school bus. Youth are encouraged to participate in a variety of activities and discussions that teach them the skills to handle conflicts and build confidence. In addition, youth receive after school assistance with school projects and homework. Parent volunteers, a youth liaison and a local social worker staff the club.



Organization: Covenant House Alaska
Project Name: Project Nurture
Community: Anchorage
ACT Grant Award: \$7,000

Passage House is a residential facility for single pregnant and parenting women ages 16 to 20. The ACT funds *Project Nurture*, an aftercare program that provides home visiting and supportive services over the 12-month period following discharge from Passage House. ACT funds will support a Young Mothers Empowerment Conference/Retreat for all residents and graduates of Passage House.



Organization: Fairbanks Counseling and Adoption
Project Name: Responsible Fathers
Community: Fairbanks
ACT Grant Award: \$4,999

Responsible Fathers is a two-phase program to help teen fathers increase involvement with, and responsibility for, their children. The interactive components include supervised playtime, teen parent mediation services, work exchange for baby items, and parenting education. Outreach will be to all teens but will target teen fathers in the Fairbanks Youth Facility, new recruits at Ft. Wainwright Army base and senior high classes.



Organization: Fairbanks Resource Agency
Project Name: Supported Parenting
Community: Fairbanks
ACT / AMHTA Grant Award: \$5,669

Supported Parenting is a hands-on parent education program designed for parents with developmental disabilities or other limitations, which prevent them from benefiting from traditional parent education. The project has developed a skill-building format that acknowledges the personal learning styles and cultural diversities of this "at risk" group of individuals. Childcare is offered on-site to provide opportunities for parents to practice class skills while interacting with their children. Home visits are also offered to support ongoing application of skills.

Organization: Homer Children's Services Inc.
Project Name: The Birth 2 Three Project
Community: Homer
ACT Grant Award: \$7,353

The Birth 2 Three project is a universal access prenatal and early childhood family education and support program for families. The ACT funded project supports monthly pre and postnatal home visits to families to reinforce families' efforts to give infants and toddlers their best possible start in life.

◆

Organization: Hoonah City Schools
Project Name: Parents As Teachers
Community: Hoonah
ACT Grant Award: \$20,000

This project will provide primary prevention services to ensure children receive the healthiest start in life. Parenting education and support will be offered in prenatal and postpartum personal home visits, encouraging breast feeding as an attachment behavior. Additionally assistance will be provided to all families seeking Denali KidCare health benefits.

◆

Organization: Juneau Family Birth Center
Project Name: Young Families Program
Community: Juneau
ACT Grant Award: \$14,019

The Young Families Program is based on a holistic and attachment-based approach to the prevention of child abuse and neglect. The program supports teen families throughout pregnancy and the parenting experience with a combination of pregnancy and parenting education, labor and birth support, home-based support, mentoring and community resource/referral services.

◆

Organization: REACH, Inc.
Project Name: Family Support Project
Community: Juneau
ACT / AMHTA Grant Award: \$18,650

The Family Support Project will provide behavioral and infant mental health training and consultation to staff of the REACH Infant Learning Program, Healthy Families Juneau, South East Regional Resource Center, Even Start and Tlingit-Haida Head Start home visiting programs.

Organization: Resource Center for Parents and Children (RCPC)
Project Name: Community Outreach Video Project
Community: Fairbanks and Northern Alaska
ACT Grant Award: \$30,000

RCPC will continue to develop and produce a series of three parenting videos relevant to rural villages and small communities scattered throughout Northern Alaska as well as Alaska Natives living in the Fairbanks area. These videos will feature Athabascan families with a focus on promoting culturally respectful and appropriate parenting skills.

◆

Organization: Safe & Fear-Free Environment, Inc. (S.A.F.E.)
Project Name: SAFE for LIFE
Community: Dillingham
ACT / AMHTA Grant Award: \$14,976

The SAFE for LIFE program is an integrated and comprehensive approach to providing children and their families the tools and information necessary to prevent domestic violence, child abuse and other problems related to family violence. This grant supports a Child Advocate and a Children's Services Coordinator for the SAFE For Life program.

◆

Organization: SeaView Community Services
Project Name: Incest Awareness Campaign
Community: Seward
ACT Grant Award: \$18,381

The Incest Awareness Campaign is a multifaceted approach employing education, prevention and early intervention strategies to raise awareness about abuse in families. Specific curriculum presented by trained staff and volunteers on incest, bullying, violence, and abuse provides assistance to parents, youth, health-care providers, and educators in creating healthy family environments.

◆

Organization: Sutton Elementary School
Project Name: The Eagles Nest Transitional Preschool
Community: Sutton
ACT Grant Award: \$21,913

The Eagle's Nest is a family resource center located at the Sutton Elementary School. Early intervention and parental involvement is the focus. The ACT funded project funds a unique transitional preschool that shares its learning environment with the kindergarten class at the school.

◆

Organization: Talkeetna Elementary School
Project Name: Early Childhood Initiative
Community: Talkeetna
ACT Grant Award: \$30,000

The Early Childhood Initiative at the Talkeetna Elementary School is a comprehensive early childhood program providing equal access to all young children. Services are designed to target "at-risk" children and their families. Parents will receive support through home-visits, parenting classes, and special activities focusing on Dads. The children will gain important readiness skills for entering Kindergarten.



Organization: Tundra Women's Coalition (TWC)
Project Name: Children's Program
Community: Bethel and surrounding villages
ACT Grant Award: \$30,000

TWC's Children's Program provides after-school groups to at-risk K-6 grade children, a support group for teen girls, parenting sessions with shelter residents, and the Talking About Touching (TAT) child sexual abuse prevention curriculum in Bethel and village classrooms. The Alaska Children's Trust will fund staff support in the Children's Program. Staff will be responsible for running after-school groups at TWC, conducting TAT presentations in schools, starting a parent support group and training to local service providers on a new project called "A Window Between Worlds."

SENATE COMMITTEE REPORT
First Committee of Referral

DATE: 3/31/04

FURTHER: Finance

Date of 5-Day Notice: _____
 (in accordance with Uniform Rule 23)

DATE TURNED
 IN TO OFFICE: 4.14.04

Health, Education and Social Services Committee considered SENATE BILL NO. 383

SB 383 CHILDREN'S TRUST GRANTS

"An Act relating to the Alaska children's trust grant awards."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to _____ Committee

Senate Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	New Title
House Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	Technical Title Change
<input type="checkbox"/>	New Title w/ SCR # _____

NEW FISCAL NOTE(S):

Department	Date	Fiscal	Indet.	Zero	FN#
HSS	4/05			✓	

PREVIOUS FISCAL NOTE(S):

Department	Date	Fiscal	Indet.	Zero	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	DO PASS	DO NOT PASS	NO REC	AMEND
<i>[Signature]</i>				✓
<i>Linda Green</i>				✓
<i>Bohannon Davis</i>	X			
<i>Ermy Hill</i>			✓	
CHAIR: <i>[Signature]</i>	X			