

HB

154

HFIN

FILE

HOUSE COMMITTEE REPORT

(11)

Date Referred to Committee: April 4, 2003

FURTHER REFERRALS:

Date of Committee Action: 4/28/03

The FINANCE Committee considered:

HB 154

HOUSE BILL NO. 154

UNDER SCHOOL AGE STUDENTS

"An Act relating to admission to and advancement in public schools of children under school age; and providing for an effective date."

Recommends it be replaced with HCS or CS for HB 154 (FIN)
 For Senate Bills with new title: Technical Title New Title: HCR _____ Same Title New Title


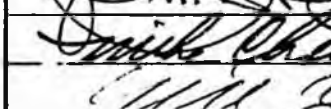
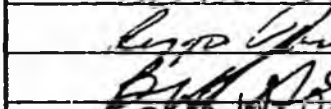
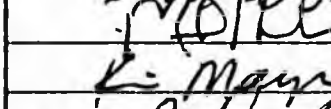
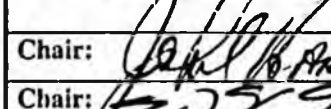
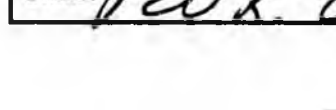
- attach amendments
- add new referral to _____ Committee
- Letter of Intent _____ Committee

List of Abbrev for Depts.:

- ADM
- CED
- COR
- CRT
- EED
- DEC
- DFG
- GOV
- HSS
- LEG
- LAW
- LWF
- MVA
- DNR
- DPS
- REV
- DOT
- UA

<u>NEW FISCAL NOTES</u>				
*Assigned by Chief Clerk's Office				
List by Dept(s):	*FN#	Fiscal	Indet.	Zero
EED		✓		

<u>PREVIOUS FISCAL NOTES</u>				
List by Dept(s):	FN#	Fiscal	Indet.	Zero

<u>Signing with recommendations</u>	Printed Last Name	DP	DNP	NR	AM
	Foster	X			
	Whitaker	✓			
	Chapman			✓	
	[unclear]			✓	
	[unclear]			✓	
	[unclear]			✓	
	[unclear]	✓			
Chair:	[unclear]			✓	
Chair:	[unclear]			✓	

FISCAL NOTE

STATE OF ALASKA
2003 LEGISLATIVE SESSION

Fiscal Note Number: _____
 Bill Version: CS HB 154(EDU)
 () Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: Education & Early Development
 Title An Act relating to admission to and BRU K-12 Support
advancement in public school of children under school age... Component Foundation Program
 Sponsor Rules Committee
 Requester Governor Component No. 141

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims		(3,916.2)				
Miscellaneous						
TOTAL OPERATING	0.0	(3,916.2)	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF		(3,916.2)				
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	(3,916.2)	0.0	0.0	0.0	0.0

Estimate of any current year (FY2003) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2004 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This proposed amendment to AS 14.03.080(c) eliminates a district's ability to offer two year kindergarten programs beginning July 1, 2004.

Prepared by: Eddy Jeans, School Finance Manager
 Division: Education and Early Development
 Approved by: _____
 Agency: Education and Early Development

Phone 465-8679
 Date/Time 5/1/03 4:37 PM
 Date 5/1/2003

R/O (FIN)

CS FOR HOUSE BILL NO. 154(EDU)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-THIRD LEGISLATURE - FIRST SESSION

BY THE HOUSE SPECIAL COMMITTEE ON EDUCATION

Offered: 3/14/03

Referred: Health, Education and Social Services, Finance

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to advancement in public schools of children under school age; and
2 providing for an effective date." of 1 JUL 04

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 * Section 1. AS 14.03.080(c) is amended to read:

5 (c) A child under school age may be admitted to the public school in the
6 school district of which the child is a resident at the discretion of the governing body
7 of the school district if the child meets minimum standards prescribed by the board
8 evidencing that the child has the mental, physical, and emotional capacity to perform
9 satisfactorily for the educational program being offered. A district's educational
10 program must prescribe that under school-age students advance through the
11 curriculum or grade level by the following school year. THAT July 1 2004

12 * Sec. 2. This Act takes effect ~~immediately under AS 01.10.070(c).~~

conceptual

Rep Foster

AMENDMENT

OFFERED IN THE HOUSE

BY REPRESENTATIVE FOSTER

TO: CSHB 154(EDU)

1 Page 1, following line 11:

2 Insert a new bill section to read:

3 **** Sec. 2.** The uncodified law of the State of Alaska is amended by adding a new section to
4 read:

5 **TRANSITION PROVISION; DECLINING FUNDING ADJUSTMENT.** In addition
6 to funding provided under AS 14.17.410(b) and 14.17.490, if, as a result of the amendment of
7 AS 14.03.080(c) made by sec. 1 of this Act, the funding a school district receives under
8 AS 14.17.410 decreases from one fiscal year to the next, the school district may, subject to
9 appropriation for the purpose of this section, use the last fiscal year before the decline in
10 funding as a base fiscal year and offset any reduction in state funding according to the
11 following schedule: (1) for the first fiscal year after the base fiscal year, the school district is
12 eligible to receive basic need as determined under AS 14.17.410(b)(1) plus 100 percent of the
13 difference in basic need between the base fiscal year and the first fiscal year after the base
14 fiscal year; (2) for the second fiscal year after the base fiscal year, the school district is
15 eligible to receive basic need determined under AS 14.17.410(b)(1) plus ^{40%}60 percent of the
16 difference in basic need between the base fiscal year and the second fiscal year after the base
17 fiscal year; ~~(3) for the third fiscal year after the base fiscal year, the school district is eligible~~
18 to receive basic need determined under AS 14.17.410(b)(1) plus 30 percent of the difference
19 ~~in basic need between the base fiscal year and the third fiscal year after the base fiscal year.~~
20 The schedule established in this section is available to a school district for the three fiscal
21 years following the base fiscal year only if the basic need determined under
22 AS 14.17.410(b)(1) for each following fiscal year is less than the amount of basic need in the
23 base fiscal year."

1

2 Renumber the following bill section accordingly.

FISCAL NOTE

STATE OF ALASKA
2003 LEGISLATIVE SESSION

Fiscal Note Number: 1
Bill Version: HB 154
(H) Publish Date: 3/5/03

Revision Date/Time (Note if correction): _____ Dept. Affected: Education & Early Development
Title: _____ BRU: K-12 Support
Component: Foundation Program
Sponsor: _____
Requester: _____ Component No.: 141

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims	(3,916.2)					
Miscellaneous						
TOTAL OPERATING	(3,916.2)	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
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1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	(3,916.2)	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2003) cost: 0.0
Mark this box (X) if funding for this bill is included in the Governor's FY 2004 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This proposed amendment eliminates a district's ability to offer two year kindergarten programs by amending AS 14.03.080(c).

Proposed Saving is already taken in the Governor's proposed FY 04 budget.

Prepared by: Eddy Jeans, School Finance Manager Phone: _____
Division: Education and Early Development Date/Time: 3/5/03 8:50 AM
Approved by: Karen Rehfeld Date: 3/5/2003
Agency: Education and Early Development

School District	Total w/o Pre-K	OASIS w/Pre-K	State Cost Generated by Pre-K
Alaska Gateway	4,551,894	4,551,894	-
Aleutian Region	939,370	939,370	-
Aleutians East Borough	2,777,340	2,787,565	10,225
Anchorage	197,487,394	197,556,078	68,684
Annette Island	1,223,136	1,223,136	-
Bering Strait	13,452,828	14,324,457	871,629
Bristol Bay Borough	1,203,628	1,203,628	-
Chatham	1,714,908	1,722,960	8,052
Chugach	1,687,368	1,715,308	27,940
Copper River	5,210,733	5,210,733	-
Cordova	2,675,630	2,679,069	3,439
Craig	3,792,134	3,792,134	-
Delta/Greely	5,483,670	5,483,670	-
Denali Borough	2,640,120	2,640,120	-
Dillingham	3,464,355	3,464,355	-
Fairbanks N. Star Borough	64,768,592	64,788,279	19,687
Galena	14,658,628	14,822,406	163,778
Haines Borough	1,584,374	1,584,374	-
Hoonah	1,392,912	1,399,748	6,836
Hydaburg	815,333	830,050	14,717
Iditarod Area	4,292,376	4,302,651	10,275
Juneau Borough	20,657,653	20,666,591	8,938
Kake	1,131,684	1,131,684	-
Kashunamiut	2,254,883	2,262,130	7,247
Kenai Peninsula Borough	41,523,910	41,528,620	4,710
Ketchikan Gateway Borough	9,531,715	9,536,908	5,193
Klawock	1,148,850	1,148,850	-
Kodiak Island Borough	13,655,051	13,655,051	-
Kuspuk	4,168,872	4,201,402	32,530
Lake & Peninsula Borough	5,797,707	5,797,707	-
Lower Kuskokwim	34,776,160	34,798,175	22,015
Lower Yukon	15,840,489	16,081,647	241,158
Mat-Su Borough	67,312,754	67,348,424	35,670
Nenana	5,327,671	5,327,671	-
Nome	5,006,969	5,006,969	-
North Slope Borough	7,568,755	8,472,874	904,119
Northwest Arctic Borough	18,348,673	19,614,005	1,265,332
Pelican	379,561	386,400	6,839
Petersburg	3,231,989	3,231,989	-
Pribilof	1,098,346	1,108,572	10,226
Sitka Borough	6,567,113	6,579,916	12,803
Skagway	707,917	707,917	-
Southeast Island	2,658,024	2,676,659	18,635
Southwest Region	5,806,090	5,806,090	-
St. Mary's	1,678,316	1,761,908	83,592
Tanana	821,526	840,975	19,449
Unalaska	2,134,007	2,134,007	-
Valdez	3,653,062	3,653,062	-
Wrangell	2,415,335	2,425,803	10,468
Yakutat	1,179,924	1,179,924	-
Yukon Flats	4,137,262	4,137,262	-
Yukon/Koyukuk	5,808,098	5,821,080	12,982
Yupit	4,036,252	4,045,310	9,058
Alyeska Central School	3,500,495	3,500,495	-
Mt. Edgecumbe High School	1,396,430	1,396,430	-
TOTALS:	641,078,266	644,994,492	3,916,226

G:\DistSup\SU4Foundation\Fiscal Notes\PRE-K Cost_AS14-03-080c.xls]Pre-Kindergarten Cost to State

FRANK H. MURKOWSKI
GOVERNOR
GOVERNOR@GOV.STATE.AK.US



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

HB 154
P.O. Box 110001
JUNEAU, ALASKA 99811-0001
(907) 465-3500
FAX (907) 465-3532
WWW.GOV.STATE.AK.US

March 5, 2003

The Honorable Pete Kott
Speaker of the House
Alaska State Legislature
State Capitol, Room 208
Juneau, AK 99801-1182

Dear Speaker Kott:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill which clarifies local school district programs for under school age children.

Pursuant to existing statutes, a district may enroll a four year old child, referred to as an "under school age student." The intent of this bill is to prohibit districts from constructing curriculums that offer two years of kindergarten as a standard program. Early entry of four year olds into the school system should be a rare event and reserved for the truly exceptional child.

This bill would remove a school district's ability to offer early entry as standard practice to access the foundation formula and provide state funded pre-school programs. Currently, districts can enroll four year olds and then enroll them again as a kindergarten student in the next school year. This action effectively provides a child with two years of kindergarten with very little in the way of extra expense to the district. The result to the state is an additional year of per pupil funding equating to approximately \$3.9 million.

Enrolling four year olds as the current statute provides should be retained. However, early enrolled children should be expected to advance through to the next grade level or grade level equivalent.

I urge your prompt and favorable action on this measure.

Sincerely,

A handwritten signature in cursive script that reads "Frank H. Murkowski".

Frank H. Murkowski
Governor

testimony
4/10/03

House Finance HB 154

For the record I am Bruce Johnson representing the Association of Alaska School Boards.

HB 154 – Under School Age Student, in the estimation of our Association’s members, will eliminate an important tool that *many* ~~some~~ districts have utilized to ensure an “equal start” for all children. The inequality that currently exists among children starting formal schooling is well documented. A recent study by the Economic Policy Institute validates that children enter school with wide achievement disparities. This particular study found that children in the highest socioeconomic group score 60 percent higher in mathematics and reading as compared to the students in the lowest socioeconomic group. Findings such as these help support what educators have known for years – the “achievement gap” begins long before children enter school. This bill, should it become law, will severely limit a school district’s capacity to better ensure that children enter the public school starting gate on more equal footing.

Please don’t misunderstand AASB’s position on this issue – we believe strongly that all children can learn regardless of their socioeconomic status. But the fact remains that many children come to the school house door without the advantages provided to children in our state’s more affluent homes, and this difference is extremely difficult to overcome without opportunities to start with children at a pre-school level.

← * The schooling experience → *

In summary, I urge you to reconsider HB 154 and if needed, regulate the current law before denying the opportunity for children most in need to enter public schools on an equal footing with their peers. Thank you.

- FRONT-ENDS LOADING
 - GOOD INVESTMENT
- IMPACT DOWN-STREAM

I would draw your attention to the tremendous advances in student learning that are occurring in many of our school districts → In nearly all cases, such as the Chugach ^{School District's} continuous Improvement model, students pass through ~~the~~ ^a system comprised of levels; not based on specific age or time frames. Early intervention is key to students acquiring the skills necessary ^{to advance to the next level.} I would submit that a program targeted to needy 4-years olds is far superior to retention at later grades. ^{And I point out, the cost for a year of such is the same.} Our system must recognize that children learn at varying rates and therefore the school experience ^{must} necessarily range ~~from grade~~ ^{from 9 or 10} 11 or 12 years or 14 or 16 years.