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# FISCAL NOTE

**STATE OF ALASKA**  
**2002 LEGISLATIVE SESSION**

Fiscal Note Number: 1  
 Bill Version: SB 235  
 ( S ) Publish Date: 1/16/02

Revision Date/Time (Note if correction): \_\_\_\_\_ Dept. Affected: Military Affaris  
 Title Emergency Management Assistance BRU Disaster Planning and Control  
Compact Component Disaster Planning and Control  
 Sponsor Rules  
 Requester Governor Component No. \_\_\_\_\_

**Expenditures/Revenues** (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

<b>CAPITAL EXPENDITURES</b>						
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<b>CHANGE IN REVENUES ( )</b>						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY2002) cost: 0.0  
 Check this box (X) if funding for this bill is included in the Governor's FY 2003 budget proposal:

**POSITIONS**

Full-time						
Part-time						
Temporary						

**ANALYSIS:** (Attach a separate page if necessary)

This bill authorizes the department to enter into an agreement with other states for mutual assistance during disasters or emergencies. There is no fiscal impact to the state of joining this pact.

Prepared by: Carol Carroll Phone 465-4730  
 Division: Administrative Services Date/Time 12/11/01 2:55 PM  
 Approved by: Carol Carroll Date 12/11/2001  
 Agency: Military and Veterans Affairs

# Bill History/Action Display



BILL: SB 235

SHORT TITLE: EMERGENCY MANAGEMENT ASSISTANCE COMPACT

BILL VERSION:

SPONSOR(S): RLS BY REQUEST OF THE GOVERNOR

CURRENT STATUS: (S) JUD

STATUS DATE: 02/22/02

TITLE: "An Act relating to emergency and disaster relief forces as state employees for purposes of workers' compensation benefits; relating to the Emergency Management Assistance Compact and the implementation of the compact; and providing for an effective date."

[Full Text](#)

[Fiscal Notes](#)

## Committee Action with Bill History

Jrn-Date	Jrn-Page	Action
01/16/02	<a href="#">1952</a>	(S) READ THE FIRST TIME - REFERRALS
01/16/02	<a href="#">1952</a>	(S) STA, L&C, JUD
01/16/02	<a href="#">1952</a>	(S) FN1: ZERO(MVA)
01/16/02	<a href="#">1953</a>	(S) GOVERNOR'S TRANSMITTAL LETTER
02/01/02	<a href="#">2081</a>	(S) STA RPT CS 4DP SAME TITLE
02/01/02	<a href="#">2081</a>	(S) DP: THIERRIAULT, PIHILLIPS, DAVIS,
02/01/02	<a href="#">2081</a>	(S) STEVENS
02/01/02	<a href="#">2081</a>	(S) FN1: ZERO(MVA)
02/22/02	<a href="#">2281</a>	(S) L&C RPT CS(STA) 3DP
02/22/02	<a href="#">2281</a>	(S) DP: STEVENS, LEMAN, DAVIS
02/22/02	<a href="#">2281</a>	(S) FN1: ZERO(MVA)
02/22/02	<a href="#">2281</a>	(S) REFERRED TO JUDICIARY

Similar Subject Match or Exact Subject Match

COMPACTS

DISASTER

PUBLIC SAFETY

WORKERS COMPENSATION

Bill Root:  [Display Bill Root](#)



TO REPORT PROBLEMS WITH BASIS INQUIRY

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**STATE OF ALASKA**  
**DEPARTMENT OF MILITARY & VETERANS AFFAIRS**  
**OFFICE OF THE COMMISSIONER**

**TONY KNOWLES, GOVERNOR**

**P.O. BOX 5800**

**FT. RICHARDSON, AK 99505-5800**

**PH: (907) 428-6003**

February 28, 2002

The Honorable Robin Taylor, Chair  
Senate Judiciary Committee  
Alaska State Capitol  
Juneau, AK 99801


Dear Senator Taylor:

The Department of Military and Veterans Affairs respectfully requests a hearing on CSSB 235(STA) "An Act relating to emergency and disaster relief forces as state employees for purposes of workers' compensation benefits; relating to the Emergency Management Assistance Compact and the implementation of the compact; and providing for an effective date."

The bill accomplishes two purposes: 1) clarifies who is covered by the state's workers' compensation program when responding to a disaster and 2) enacts the Emergency Management Assistance Compact.

I look forward to working with you on this bill. If you need additional information please contact Carol Carroll at 465-4730 or Wayne Rush at 428-7032.

Sincerely,



MG Phillip Oates  
Commissioner

**REQUEST FOR  
HEARING**

## **SB235 Emergency Management Assistance Compact (EMAC)**

### **What does this bill accomplish?**

1. It repeals the outdated Interstate Civil Defense and Disaster Compact (AS 26.23.120 and 130) and replaces it with the Emergency Management Assistance Compact (EMAC), a mutual aid agreement that facilitates disaster assistance among member states.
2. It updates AS 23.30.244 to provide worker's compensation for specific categories of disaster volunteers, namely those who perform duties in another state under EMAC or those who perform duties in Alaska under the Division of Emergency Services.

### **What is EMAC?**

EMAC allows states to assist one another during emergencies. It offers a quick and easy way for states to send personnel and equipment to help disaster relief efforts in other states. There are times when state and local resources are overwhelmed and federal assistance is inadequate or unavailable. Out-of-state aid through EMAC helps fill such shortfalls.

EMAC establishes a firm legal foundation. Requests for EMAC assistance are legally binding, contractual arrangements which make states that ask for help responsible for reimbursing all out-of-state costs and liable for out-of-state personnel. States that send aid will not incur a financial burden.

EMAC provides fast and flexible assistance. EMAC allows states to ask for whatever assistance they need for any emergency, from earthquakes to acts of terrorism. At the same time, EMAC makes no requirement for a state to send assistance unless they determine to provide the requested assistance.

### **Why should Alaska join EMAC?**

While Alaska is capable of handling most disasters/emergencies, as demonstrated by past events, there are times when disasters exceed State and local resources and therefore require outside assistance. Normally this assistance comes from federal agencies through the Federal Emergency Management Agency (FEMA). However, not all disasters qualify for a Presidential Disaster Declaration and therefore are not eligible for federal assistance.

EMAC provides a means for Alaska to receive interstate assistance when federal assistance is not merited or available. Even when federal assistance is merited, EMAC assistance may be more readily available or more cost effective, or it may be necessary to supplement federal assistance. In any case, EMAC allows other member states to assist Alaska by rapidly providing their unique resources and expertise in the event of a large-scale disaster. EMAC costs incurred for a disaster that receives a Presidential Disaster Declaration are reimbursable by FEMA at the same cost share (75/25) as other costs incurred by the state.

Because a terrorist attack has the potential to be catastrophic and therefore overwhelming, Alaska should take all possible measures to obtain outside assistance prior to such an event.

Membership in EMAC will also allow Alaska to rapidly provide requested assistance to other states in a process that provides mutually agreed upon and understood requirements for reimbursement and responsibility for the welfare of personnel and resources.

## SECTIONAL ANALYSIS OF SB 235

(Re emergency and disaster relief forces as state employees  
for workers' comp and re the Emergency Management Assistance Compact)

Section 1 repeals and reenacts existing AS 23.30.244 (workers' compensation; civil defense and disaster relief forces as state employees). Presently, this statute provides that an Alaskan temporarily engaged in civil defense or disaster relief, whether in another state under an interstate compact or as a volunteer in this state, is considered an employee of the state for purposes of workers' compensation. The statutory change will make administration of workers' compensation coverage for disaster workers the same as for emergency medical technicians—in order to be covered as state employees for workers' compensation purposes, these workers must be listed on a roster maintained by the Division of Emergency Services. This will result in faster payment of claims, and will assist in risk management in tracking the number of potential claimants.

Sections 2 and 4 makes conforming amendments to AS 26.23.070 (establishment of interjurisdictional disaster planning and service areas) and AS 26.23.210 (relationship of disaster laws to civil defense laws) to make these statutes consistent with the adoption of the Emergency Management Assistance Compact and the repeal of the Interstate Civil Defense and Disaster Compact, discussed below in sections 3 and 5.

Section 3 enacts the Emergency Management Assistance Compact (EMAC). The compact is a uniform agreement that establishes a framework by which states can request assistance from and provide assistance to other states in declared disasters and emergencies. The EMAC was originally developed and adopted by states in the southeastern United States and now has been adopted by 43 states, including New York, New Jersey, and Michigan, which joined after the September 11 attack.

Article I of the EMAC describes its purpose, and provides for mutual cooperation in emergency-related exercises and training as well as in disaster response.

Article II describes the general implementation of the EMAC, with each state designating an emergency management official responsible for formulating appropriate mutual aid plans and procedures consistent with the EMAC.

Article III describes party states' responsibilities for planning and preparedness, and describes the procedures by which a state may request assistance of another state. Such assistance may be in the form of personnel, equipment, materials, supplies, or emergency services such as fire services, medical services, transportation.

Article IV provides that the state receiving a request for assistance shall take such action as is necessary to provide the requested resources, however it may withhold them to the extent necessary to provide reasonable protection in its own state. This article also

specifies that the requesting state must declare a state of emergency or disaster, and the emergency forces are under the immediate command and control of their regular leaders, but are under the operational control of the requesting state.

Article V provides that in general, a license, certificate, or other permit held by a responder in the assisting state is valid when providing assistance in the requesting state.

Article VI provides that employees of the assisting state are considered agents of the requesting state for tort liability and immunity purposes, and no assisting state's employees shall be liable for any good faith act or on account of the maintenance or use of equipment or supplies.

Article VII authorizes supplementary agreements in addition to the EMAC.

Article VIII specifies that the requesting state shall pay workers' compensation and death benefits to members of its emergency forces and the representatives of deceased members who are injured and killed while rendering aid to another state, in the same manner and on the same terms as if they were injured or killed within their own state.

Article IX provides for reimbursement by the requesting state of the costs incurred by the assisting state in responding to the request.

Article X addresses planning for and implementation of evacuations from one state to another.

Articles XI, XII, and XIII cover administration of the EMAC, including provisions for withdrawal, principles of interpretation, and additional provisions respecting the use of the National Guard.

Section 5 repeals the outdated Interstate Civil Defense and Disaster Compact.