

**SB**

**142**

SFIN

FILE

SB 142

**was referred to the  
Senate Finance  
Committee**

**No hearing was held  
on this bill**



# ALASKA STATE LEGISLATURE

## SENATOR JOHN TORGERSON

- ◆ CHAIR, SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
- ◆ CHAIR, SENATE RESOURCES COMMITTEE

Session:

State Capitol, Room 427, Juneau, AK 99801  
Telephone 907/465-2828 Fax 907/465-4779

District:

45457 Kenai Spur Hwy.; Suite 101B, Soldotna, AK 99669  
Telephone 907/260-3042 Fax 907/260-3044

### **SB 142 - LEASE-PURCHASE SPRING CREEK CORRECTIONAL Sponsor Statement**

This bill authorizes a lease-purchase agreement with the City of Seward for the construction of an addition to the Spring Creek Correctional Center for secure classroom facilities and prisoner housing.

The State of Alaska has certain constitutional and statutory duties to provide educational opportunities to prisoners for eventual reintegration of those prisoners into society. Spring Creek Correctional Center has operated a successful pilot program that is intended to accomplish those duties.

This legislation would provide space for an educational program, a vocational training program, and housing for the inmates in those programs. Additionally, some work will need to be accomplished on the site. Total estimated costs are \$22,130,000.

#### **REPRESENTING THE KENAI PENINSULA**

*Anchor Point Bear Creek Clam Gulch Cooper Landing Crown Point Fritz Creek Happy Valley Halibut Cove Homer Hope Kachemak City Kachemak Selo  
Kasilof Lowell Point Moose Pass Nanwalek Nikoluevsk Ninilchik Port Graham Razdolna Seward Seldovia Soldotna Starbuck Sterling Voznesenka*



# ALASKA STATE LEGISLATURE

## **SENATOR JOHN TORGERSON**

- ◆ CHAIR, SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
- ◆ CHAIR, SENATE RESOURCES COMMITTEE

SB 142 (S-FIN) SS: 4-26-01

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### **SB 142 - LEASE-PURCHASE SPRING CREEK CORRECTIONAL** **Sectional Analysis**

**Section 1. Purpose and Findings sections, stating**

- (a) Findings as:
- (1) the state and commissioner of corrections have certain constitutional and statutory duties to prisoners for educational and other opportunities;
  - (2) Spring Creek Correctional Center (SCCC) has a pilot program to achieve the goals;
  - (3) School age by statute extends until 20 years of age when person has not completed the twelfth grade; and
  - (4) More than 400 inmates state wide under 21 years of age that would benefit from educational programs.
- (b) Purpose as:  
To provide educational opportunities for prisoners, especially prisoners of school age through the pilot program at SCCC.

**Section 2. Adds new section to uncodified law that:**

- (a) Authorizes Department of Administration to enter into a lease-purchase agreement with the City of Seward for the construction of a facility and provide secure classroom facilities and housing for prisoners transferred to SCCC; project approval subject to limitations:
- (1) total constructions and related costs not to exceed \$15 million;
  - (2) total lease payments not to exceed \$28,320,000 and annual rental obligation not to exceed \$1,621,200;
  - (3) State owns facility at end of lease-purchase agreement;
  - (4) Addition design and construction must provide secure classroom facilities and housing, not fewer than 140 beds.
- (b) Subsection (a) provides notice and approval required by AS 36.30.085.

JT/mj: SB 142 (S-FIN) SS: 4/26/01

#### **REPRESENTING THE KENAI PENINSULA**

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# STATE OF ALASKA

## DEPARTMENT OF CORRECTIONS Commissioner's Office

TONY KNOWLES, GOVERNOR

431 N. Franklin Street, Suite 203  
Juneau, AK 99801  
PHONE: (907) 485-4652  
FAX: (907) 465-3390

March 22, 2001

The Honorable Robin Taylor  
Alaska State Senate  
State Capitol, Room 30  
Juneau, Alaska 99801

Re: SB 142

Dear Senator Taylor:

At Wednesday's Senate Judiciary hearing, several questions arose regarding SB 142, relating to the expansion of the Spring Creek Correctional Center for a youthful offender education program. This letter is to provide answers to some of those questions.

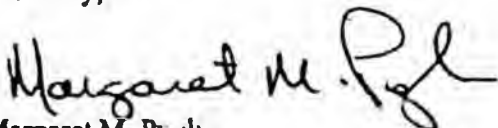
The first question related to the cost of care for prisoners at Spring Creek. The institutional cost of care at Spring Creek is \$77.48 per prisoner per day this fiscal year. The statewide average cost is \$78.96, which is very close to Spring Creek's costs. The total cost of care (as opposed to the institutional costs) is an additional \$32 per prisoner per day. The break down for these additional costs is \$6.00 for inmate programs, \$16.70 for health care, \$4.00 for the Division of Administrative Services' costs, and \$6.23 for statewide indirect costs.

This \$32.00 amount is added to each facility's institutional costs to produce a total cost of care figure. Thus, while the institutional cost of care for the inmates at Spring Creek is \$77.48, the total cost of care for those inmates is approximately \$109. Similarly, the average statewide institutional cost of care for prisoners is approximately \$79, while the average statewide total cost of care is approximately \$111.

As to class sizes, although there is no formula per se, we are anticipating approximately 20 students per class. We are working with the Department of Education and Early Development to address the questions raised about funding for instructors, etc.

If you have any further questions that I can answer, please let me know.

Sincerely,

  
Margaret M. Pugh  
Commissioner

**TONY KNOWLES, GOVERNOR**

431 N. Franklin Street, Suite 203  
Juneau, AK 99801  
PHONE: (907) 465-4052  
FAX: (907) 465-3390

**DEPARTMENT OF CORRECTIONS**  
*Commissioner's Office*

April 3, 2001

The Honorable Robin Taylor  
Alaska State Senate  
State Capitol, Room 30  
Juneau, Alaska 99801

Re: SB 142

Dear Senator Taylor:

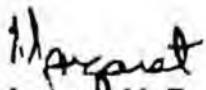
This is a follow-up to my letter to you dated March 22, 2001. In that letter, I answered several of the questions that came up at the Senate Judiciary hearing of March 21, 2001, regarding SB 142, relating to the expansion of the Spring Creek Correctional Center for a youthful offender education program. This letter is to answer the last question, which relates to the funding mechanisms that will be used for the costs of providing instruction to these offenders.

As set out in the fiscal note submitted by the Department of Education and in the Department of Corrections' revised fiscal note, approximately one-half of the 150 participants in the youthful offender education program will participate in an academic curriculum designed to result in the award of a high school diploma. (The remaining students will be participating in a vocational education or other alternative education program.) Of these 75 high school students, 50 are expected to fall within the age range covered by the foundation formula program. The educational costs for these students is addressed in the Department of Education's fiscal note.

The remaining 25 will be too old to qualify for foundational formula funds, i.e., will have turned 20 prior to August 15<sup>th</sup> of the school year. The Department of Corrections is including \$125,000 as a contractual expense in its fiscal note to pay for these students' instruction. This amounts to \$5,000 per student, which is somewhat less than, but meant to approximate, the per capita funding that would be provided under the foundational formula.

With this information, I believe we have now answered all of the questions you wished to have addressed before bringing the bill back up in committee. If there is any further information that I may provide to you, please let me know.

Sincerely,

  
Margaret M. Pugh  
Commissioner

## Project Budgets for Expansion of Spring Creek Correctional Center's Youthful Offender Program

	For Youthful Offenders Unit Capacity of 150
Educational Space	\$6,210,000
Vocational Training Space	\$2,530,000
Housing	\$10,960,000
Site Development & Utilities	\$2,430,000
Totals	\$22,130,000

# EDUCATIONAL SPACE PROGRAM

	For Youthful Offenders Unit Capacity of 150		
	Quantity	Size, Sq.Ft.	Sq.Ft.
Classrooms (linkable in pairs)	5	800	4,000
Library/Study Hall	3	500	1,500
Computer Lab(s)	2	500	1,000
Inmate Toilets	1	225	225
Staff Toilet(s)	2	50	100
Storage	6	150	900
Staff Offices	7	90	630
Staff Workroom	1	150	150
Counseling Room(s)	4	225	900
Culinary Skills Kitchenette	1	275	275
Chapel Space	1	1500	1,500
Sub-Total Net Space Requirement			11,180
Net-to-Gross Factor			1.7
Total			19,006
Estimated Construction Cost/S.F.			230
Project Budget Factor			1.42
Estimated Cost			<b>\$6,210,000</b>

# VOCATIONAL TRAINING SPACE PROGRAM

	For Youthful Offenders Unit Capacity of 150		
	Quantity	Size, Sq.Ft.	Sq.Ft.
Material Storage/Staging	1	1800	1,800
Sallyports	2	200	400
Workshop(s)	1	4000	4,000
Office(s)	2	90	180
Toilet(s)	1	225	225
Classroom	2	250	500
Sub-Total Net Space Requirement			7,105
Net-to-Gross Factor			1.32
Total			9,379
Estimated Construction Cost/S.F.			190
Project Budget Factor			1.42
Estimated Cost			<b>\$2,530,000</b>

# HOUSING SPACE PROGRAM

	For Youthful Offenders Unit Capacity of 150		
	Quantity	Size, Sq.Ft.	Sq.Ft.
Double-Occupancy "Wet" Cells	64	100	6,400
Single-Occupant "Wet" Max Cells	22	90	1,980
Single-Occupant "Wet" Seg. Cells	10	90	900
Showers	1	400	400
Dayroom(s)	2	2750	5,500
Control Room(s)	1	250	250
Sallyports	1	150	150
Serving Kitchen	1	300	300
Production Kitchen			0
Staff Offices	5	90	450
Staff Toilet(s)	2	50	100
Nurse's Office & Exam Room	1	300	300
Conference Room(s)	1	200	200
Control Room(s)	1	250	250
Mini-Library(s)	2	150	300
Property Storage	150	5	750
General Storage	3	100	300
Sub-Total Net Space Requirement			18,530
Net-to-Gross Factor			1.7
Total			31,501
Estimated Construction Cost/S.F.			245
Project Budget Factor			1.12
Estimated Cost			<b>\$10,960,000</b>

## Site Development & Utilities

	For Youthful Offenders Unit Capacity of 150
	Allowance
Excavation, Backfill, Grading	250,000
Expand Perimeter Fence Route	350,000
Expand Perimeter Detection Zones	175,000
Expand Patrol Road, Lighting	125,000
Sewage Collection Piping	50,000
Water Distribution Piping	40,000
Electrical Distribution	40,000
Heating Fuel Storage Tankage, Piping	40,000
Industries Product Warehousing	350,000
Expand Parking Lot	90,000
Outdoor Recreation Yard, Covered	200,000
Total	\$1,710,000
Project Budget Factor	1.42
Estimated Cost	<b>\$2,430,000</b>

## SB 142 Offender Data

Sentenced Felons - One Year Or More to Serve				
	25 & Under	24 & Under	23 & Under	22 & Under
AGE	Offenders			
25	30			
24	29	29		
23	30	30	30	
22	17	17	17	17
21	33	33	33	33
20	21	21	21	21
19	12	12	12	12
18	6	6	6	6
17	0	0	0	0
<b>TOTAL</b>	<b>178</b>	<b>148</b>	<b>119</b>	<b>89</b>

Additior ally, there are **388 UNSENTENCED felons** in the system age 25 or younger.

**SENATE COMMITTEE REPORT  
First Committee of Referral**

DATE: 3/14/01

FURTHER: Finance

Date of 5-Day Notice: \_\_\_\_\_  
(in accordance with Uniform Rule 23)

DATE TURNED  
IN TO OFFICE: 4-26-01

Judiciary Committee considered      SENATE BILL NO. 142

LEASE-PURCHASE SPRING CREEK CORRECTIONAL CENTER

and recommends:

- be replaced with \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to \_\_\_\_\_ Committee

- Senate Bill:**  
 same title  
 new title  
**House Bill:**  
 same title  
 technical title  
 new: SCR # \_\_\_\_\_

**NEW FISCAL NOTE(S):**

Department	Date	Fiscal	Zero	FN#
DOR	3/14/01	✓		2
DOC	3/20/01	✓		1

**PREVIOUS FISCAL NOTE(S):**

Department	Date	Fiscal	Zero	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	Do PASS	Do NOT PASS	No REC	AMEND
<i>John J. Coedry</i>	✓			
<i>John Sullivan</i>	✓			
<i>David Therman</i>			x	
CHAIR: <i>Adrian Taylor</i>	✓			