

HB

344

FISCAL NOTE

STATE OF ALASKA
2002 LEGISLATIVE SESSION

Fiscal Note Number: _____
 Bill Version: HB 344
 () Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: Administration
 Title An Act increasing fees for driver BRU Division of Motor Vehicles
licenses, instruction permits.... Component Motor Vehicles
 Sponsor House Rules
 Requester House Rules Component No. 2348

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2003	FY 2004	FY 2005	FY 2006	FY 2007	FY 2008
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (1005)	900.0	900.0	900.0	900.0	900.0	900.0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2002) cost: 0.0

Check this box (X) if funding for this bill is included in the Governor's FY 2003 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill increases the fees for the original issue, renewal, and duplicates of driver licenses, and ID cards by \$5. The fee for instruction permits is increased by \$10. The last increase in these fees was over 10 years ago. The Instruction Permit is valid for 2 years. Commercial driver licenses including school bus permits are not included in the increase.

DMV does approximately 180,000 of these transactions per year. The annual increase in revenue is \$900,000. There are no operating costs involved with changing the fees.

Prepared by: Charles R. Hosack Phone 269-5559
 Division Motor Vehicles Date/Time 2/4/02 2:47 PM
 Approved by: Jim Duncan, Commissioner Date 2/4/2002
 Agency Department of Administration

ALASKA STATE LEGISLATURE

REPRESENTATIVE
PETE KOTT
10928 Eagle River Rd Ste. 141
Eagle River, Alaska 99577
(907) 694-8944
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While in Juneau
State Capitol
Juneau, Alaska
99801-1182
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House of Representatives
House District 24

Sponsor Statement HB 344

HB 344 raises the fees for non-commercial drivers licenses, and ID cards by \$5.00. Instruction permits will increase by \$10 dollars. While these revenues go into the General Fund, DMV requires additional funding to implement the first ever overhaul of the license format. The archaic laminated Polaroid license will be converted to a **digital** system bringing Alaska up to national standards in terms of security and fraud prevention for its personal identification system.

The one-time start-up cost of digital driver license and ID card would be \$500,000. Once the digitized system is in place, licensees could convert as they expire and are renewed, or people may want to convert to the new format earlier. The new fee structure would remain in place following the conversion, as it would conform to fee structures in other states. Of note, this is DMV's first rate increase since 1993. The fee increase means that the Alaskan driver will pay an additional \$1 per year as a consequence.

	Old Fee	New Fee
Original and renewing driver's license:	\$15	\$20
Instruction permits	\$5	\$15
Duplicate licenses and permits:	\$10	\$15
Identification cards	\$15	\$20

Why digitize?

Alaska is one of the last four states to convert to digital licenses. By moving beyond 1950's era technology, Alaska steps up efforts to insure the integrity of its individual identification system. In the wake of September 11, there is a demand to "harden" all driver license systems rather than create a national ID card. One of the existing national standards already in place is the digital driver license. Other standards include uniform standards for the appearance, photo file format and readable media among state driver licenses.

Alaska's sweeping driver license format change will be benefit law enforcement as well as industries that sell restricted products such as alcohol and tobacco.

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(b) The department may defer the expiration of the driver's license of a person who is outside the state under terms and conditions that the department shall prescribe by regulation.

(c) A driver's license may be renewed by mail if the licensee complies with (a) of this section, except that a license may not be renewed by mail if

(1) the most recent renewal of the applicant's license was by mail; or

(2) the applicant is 69 years of age or older on the expiration date of the driver's license being renewed. (§ 19 ch 178 SLA 1978; am §§ 1, 2 ch 32 SLA 1988; am § 6 ch 6 FSSLA 1996)

Effect of amendments. — The 1996 amendment, effective July 4, 1996, in subsection (c), deleted former paragraphs (1)-(3), relating to inability to renew a license by mail based on criminal or traffic conviction or previous suspension, revocation, or denial; and

redesignated former paragraphs (4) and (5) as present paragraphs (1) and (2).

Collateral references. — 7A Am. Jur. 2d, Automobiles and Highway Traffic, §§ 102, 103.
60 C.J.S., Motor Vehicles, § 156.

Sec. 28.15.110. Restrictions. [Repealed, § 19 ch 178 SLA 1978.]

Sec. 28.15.111. Licenses issued to drivers; anatomical gift and living will document. (a) Upon successful completion of the application and all required examinations, and upon payment of the required fee, the department shall issue to every qualified applicant a driver's license indicating the type or general class of vehicles that the licensee may drive. The license must display (1) a distinguishing number assigned to the license; (2) the licensee's full name, address, date of birth, brief physical description, and color photograph; (3) either a facsimile of the signature of the licensee or a space upon which the licensee must write the licensee's usual signature with pen and ink; (4) a holographic symbol intended to prevent illegal alteration or duplication; and (5) for a qualified applicant who is under age 21, the words "UNDER 21". A license is not valid until signed by the licensee. If facilities are not available for the taking of the photograph required under this section, the department shall endorse on the license, the words "valid without photograph."

(b) The department shall provide, at the time that an operator's license is issued, a form for a document by which the owner of a license may make an anatomical gift under AS 13.50 or a living will under AS 18.12. The document (1) may not be larger than an operator's license, (2) must contain sufficient space for the signature of two witnesses or a person who is qualified to take acknowledgments under AS 09.63.010, (3) must use the forms and designs developed under AS 18.12.037, and (4) must provide a means by which the owner may cancel the gift or the living will. If the document is executed by the applicant, it shall be sealed in plastic and attached to the license. A symbol developed under AS 18.12.037 indicating the existence of the anatomical gift or living will document must be displayed in the lower right-hand corner on the face of the driver's license. (§ 19 ch 178 SLA 1978; am § 2 ch 50 SLA 1993; am § 21 ch 80 SLA 1997)

Effect of amendments. — The 1993 amendment, effective July 1, 1993, in subsection (a), added paragraphs (4) and (5) and made a related stylistic change.

The 1997 amendment, effective September 11, 1997, rewrote subsection (b).

Sec. 28.15.120. Expiration. [Repealed, § 19 ch 178 SLA 1978.]

Sec. 28.15.121. Restricted driver's license. (a) The department, upon issuing a driver's license, may for good cause impose restrictions suitable to the licensee's driving ability with respect to special mechanical control devices required on a motor vehicle that the licensee drives. The department may impose other restrictions applicable to the licensee that it determines to be appropriate to assure the safe operation of a motor vehicle by the licensee.

ALASKA STATE HOUSE OF REPRESENTATIVES

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Fairbanks, AK 99701
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Fax# (907)-456-8245



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(907)-465-3719
FAX# (907)-465-3258
State Capitol
Room 102

REPRESENTATIVE JOHN COGHILL

Date: February 15, 2002

To: Mike Ford, Leg Legal

From: Rynniva Moss, Legislative Aide

A handwritten signature in cursive script, appearing to read "Rynniva Moss".

Re: Work Order #LS1301\C

Please draft a CS for House State Affairs that adds the following intent language to the driver's license fee increase bill:

- In the wake of the terrorist attacks of September 11, 2001, there is an increased demand to "harden" all driver license systems rather than create a national ID card.
- One of the national standards already in place the digital driver license and personal ID card.
- Alaska is one of four remaining states to convert from 1950's era technology to digital driver licenses and individual identification systems.
- Converting to a digital individual identification system will bring Alaska up to national standards in terms of security and fraud prevention.

Alaska State Legislature
House of Representatives

RULES COMMITTEE, CHAIR
COMMITTEE ON COMMITTEES
LABOR & COMMERCE COMMITTEE
MILITARY & VETERANS AFFAIRS
LEGISLATIVE COUNCIL



INTERIM:
10928 EAGLE RIVER RD., SUITE 141
EAGLE RIVER, AK 99577

SESSION:
ALASKA STATE CAPITOL
JUNEAU, AK 99801

Memorandum

To: Rep. John Coghill
From: Rep. Pete Kott
Chair, House Rules Committee
Date: January 22, 2002
Regarding: HB 344
Driver License Fees

Attached to this memorandum is a copy of HB 344, sponsored by the House Rules Committee. HB 344 relates to driver license fees and the sponsor statement. At this time, I would like to request a hearing in State Affairs, at the earliest opportunity.



Representative Pete Kott

JUNEAU OFFICE (907) 465-3777 TOLL FREE 1-800-861-KOTT(5688) FAX (907) 465-2819
EAGLE RIVER OFFICE (907) 694-8944 FAX (907) 694-8945 E-MAIL: representative_pete_kott@legis.state.ak.us
<http://www.akrepublicans.org/Kott.htm>



Alaska State Legislature

House of Representatives

RULES COMMITTEE, CHAIR
COMMITTEE ON COMMITTEES
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JUNEAU, AK 99801

Memorandum

To: Rynnieva Moss
Rep. John Coghill
From: Linda Sylvester
Rep. Pete Kott
Date: February 11, 2002
Regarding: HB 344
Driver License Fees

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- Converting to a digital individual identification system will bring Alaska up to national standards in terms of security and fraud prevention.

Once the CS is ready, we are ready to move ahead as the Department of Administration has prepared an amended fiscal note.

Representative Pete Kott

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Alaska State Legislature

House of Representatives

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licenses, instruction permits.... Component Motor Vehicles
 Sponsor House Rules
 Requester House Rules Component No. 2348

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

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Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (1005)	900.0	900.0	900.0	900.0	900.0	900.0
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1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2002) cost: 0.0

Check this box (X) if funding for this bill is included in the Governor's FY 2003 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill increases the fees for the original issue, renewal, and duplicates of driver licenses, and ID cards by \$5. The fee for instruction permits is increased by \$10. The last increase in these fees was over 10 years ago. The Instruction Permit is valid for 2 years. Commercial driver licenses including school bus permits are not included in the increase.

DMV does approximately 180,000 of these transactions per year. The annual increase in revenue is \$900,000. There are no operating costs involved with changing the fees.

Prepared by: Charles R. Hosack
 Division: Motor Vehicles
 Approved by: Jim Duncan, Commissioner
 Agency: Department of Administration

Phone 269-5559
 Date/Time 2/4/02 2:47 PM
 Date 2/4/2002



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Texas

In 1994, Texas citizens approved a nonbinding resolution asking the state to pass such a bill while she was governor. By contrast, her opponent in the election won the election and on May 26, 1995, signed a law granting Texans the right

Because of its large geographic size and population and electoral importance to public safety, with minor incidents escalating into killings as the concealed carry armed citizens. Both predictions were wrong.

In 1998 and again in 1999, the Violence Policy Center, a research organization reported that the numbers of Texas' concealed carry licensees who have been arrested since they were first arrested for nearly two crimes a day through 1998--with more than one arrest

In isolation, these numbers paint a troubling picture. However, the reports add that in addition, they ignore the fact that more than 55 percent of licensees arrested for violent offenses are compared with those of the general population, licensees arrested for violent offenses

In an unpublished report, engineering statistician William Sturdevant found

** Licensees were 5.7 times less likely to be arrested for violent offenses than the general public

** Licensees were 13.5 times less likely to be arrested for nonviolent offenses than the general public

** Further, the general public is 1.4 times more likely to be arrested for murder than licensees

This is unsurprising, since the standards for getting a concealed carry license check, pay a \$140 fee and take more than eight hours of course work. In ad test. Even with all of these hurdles, more than 200,000 Texans have receive

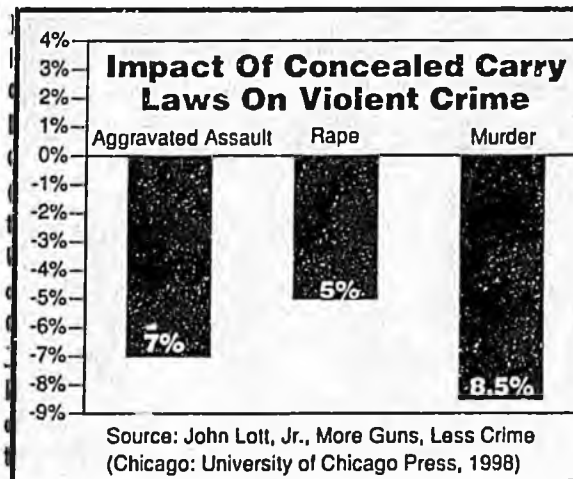
Shootings involving licensees are rare. However, most permit holders who h were justified. For instance:

** Licensee Jim Eichelberg ended James Turner's brief crime spree when, in driver.

** In 1996, licensee Becky Shelton shot and killed a man who was attempti

Of the concealed carry licensees who have been arrested for a murder, seve kill an assailant using his concealed firearm--and the first licensee arrested. punched Hale repeatedly in the face and then attempted to drag him out of murder for using what it considered excessive force in defending against Tav arrested for murder or nonnegligent manslaughter and brought to trial, twic

When criminals suspect that the costs of committing a crime will be too high have shown that rape victims who resist with a gun are only half as likely to



impact of concealed carry permits. Using data from all 3,054 U.S. counties between 1977 and 1992, he found that after

controlling
for
other
factors:

**Concealed
handgun
laws
reduce
murder
by
8.5
percent,
rape
by
5
percent
and
severe
assault
by
7
percent.

**
Passage
of
nondiscretionary
carry
laws
in
states
that
did
not
have
them
in
1992

would have reduced murders in that year by 1,839; rapes by 3,727 and agg
dollars would have been \$7.6 billion, Lott says.

These reductions are beyond the general decline in crime rates that the U.S.

In the early 1990s, Texas' serious crime rate was 38 percent above the nati
the 1990s Texas' murder rate dropped 52 percent compared to 33 percent r
concealed carry law has contributed to the declining crime rates.

Both John B. Holmes, Harris County district attorney, and Glenn White, pres
(felt) that such legislation ... present(ed) a clear and present danger to laws
statewide, has proven my initial fears absolutely groundless." And White sai
about the citizens who have permits. I'm a convert." The evidence indicates



About The Author

H. Sterling Burnett is a Senior Policy Analyst with the National Center for Po
www.ncpa.org. This article first appeared in the August 2000 American Rifle



Posted: 8/21/2000

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22-LS1301VF
Ford
2/16/02

CS FOR HOUSE BILL NO. 344(STA)
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTY-SECOND LEGISLATURE - SECOND SESSION

BY THE HOUSE STATE AFFAIRS COMMITTEE

Offered:
Referred:

Sponsor(s): HOUSE RULES COMMITTEE

A BILL
FOR AN ACT ENTITLED

1 **"An Act increasing fees for driver's licenses, instruction permits, and identification**
2 **cards; and providing for an effective date."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1.** The uncodified law of the State of Alaska is amended by adding a new section
5 to read:

6 **FINDINGS AND INTENT.** (a) The legislature finds that

7 (1) following the terrorist attacks of September 11, 2001, there is an increased
8 demand to "harden" all driver licenses rather than create a national identification card;

9 (2) one of the national standards already in place is the digital driver license
10 and personal identification card; and

11 (3) Alaska is one of four remaining states that has yet to convert from 1950s
12 era technology to digital driver licenses and personal identification cards.

13 (b) It is the intent of this Act to provide the means by which to bring Alaska up to
14 national standards in terms of security and fraud prevention by converting to a digital

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individual identification system.

* Sec. 2. AS 18.65.310(a) is amended to read:

(a) Upon payment of a \$15 [\$10] fee, the department shall issue a card identical to the motor vehicle operator's license provided for in AS 28.15.111, except that the card shall be of a different color and shall state in bold type letters across the face of it that it is for identification purposes only.

* Sec. 3. AS 28.15.271(a) is amended to read:

(a) The fees for drivers' licenses and permits, including but not limited to renewals, and all related driver skills tests are as follows:

- (1) all noncommercial vehicles and motor-driven cycles
 - (A) each license fee \$20 [\$15];
 - (B) each driver skills test \$15;
- (2) all commercial motor vehicles
 - (A) each license fee \$100;
 - (B) each driver skills test \$25;
- (3) instruction permit \$15 [\$5];
- (4) duplicate of driver's license or instruction permit \$15 [\$10];
- (5) temporary license and renewal of permit \$5;
- (6) school bus driver's endorsement renewal \$5.

* Sec. 4. This Act takes effect July 1, 2002.

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Title An Act increasing fees for driver BRU Motor Vehicles
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Sponsor House Rules Component No. 2348
Requester House (STA)

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

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Contractual	500.0	0.0	0.0	0.0	0.0	0.0
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Grants & Claims						
Miscellaneous						
TOTAL OPERATING	500.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES (1005)	900.0	900.0	900.0	900.0	900.0	900.0
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1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	500.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2002) cost: 0.0
Check this box (X) if funding for this bill is included in the Governor's FY 2003 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

The intent language contained in this bill instructs DMV to implement a digital license system in accordance with established national standards. There are three components needed to implement such a system. These are development of an IT system to support issuance, storage, and transmission of the digital images, equipment to produce the licenses in DMV field offices, and annual operational budget costs to purchase supplies for producing the digital licenses.

DMV already has capital funding for the equipment to produce the licenses. The annual operating costs are approximately the same as DMV currently has funded in the operating budget for the (continued on page 2)

Prepared by: Charles R. Hosack Phone 269-5559
Division: Motor Vehicles Date/Time 2/20/02
Approved by: Jim Duncan, Commissioner Date 2/20/2002
Agency: Department of Administration

ANALYSIS CONTINUATION

operation and supplies for the current photographic license system. The only needed funding is the onetime cost for IT system development and related costs. DMV estimates these costs to be \$500.0. This estimate is based on information from companies involved in license projects in other states and from the recent experience of other states who have developed digital license systems.

REVENUE

This bill increases the fees for the original issue, renewal, and duplicates of driver licenses, and ID cards by \$5. The fee for instruction permits is increased by \$10. The last increase in these fees was over 10 years ago. The licenses and ID cards are valid for 5 years so cost of the license or ID card increases by \$1 per year. The Instruction Permit is valid for 2 years so the cost increase is \$5.00 per year. Commercial driver licenses including school bus permits are not included in the increase.

DMV does approximately 180,000 of these transactions per year. The annual increase in revenue is \$900,000. There are no operating costs involved with changing the fees.

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Prepared by: Charles R. Hosack Phone 269-5559
Division: Motor Vehicles Date/Time 2/20/02
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