

HB

161

SFIN

FILE

5/17/99

SENATE FINANCE COMMITTEE REPORT

DATE: 4/16/99

FURTHER:

DATE TURNED
IN TO OFFICE:

5/17/99

Finance Committee considered

CS FOR HOUSE BILL NO. 161(FIN)(efd fld)

"An Act relating to reduction in payments to individuals under certain benefit programs."

and recommends:

- be replaced with 5 CS CS HB 161 (FIN)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:

- same title
- new title
- House Bill:
- same title
- technical title
- new: SCR" _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>John F. Cill...</i>	<input checked="" type="checkbox"/>	<i>Al Adams</i>		<input checked="" type="checkbox"/>	
<i>Linda H...</i>	<input checked="" type="checkbox"/>				
<i>Walter...</i>	<input checked="" type="checkbox"/>				
<i>Dr. D. Pluman</i>	<input checked="" type="checkbox"/>				
<i>W. ...</i>	<input checked="" type="checkbox"/>				
Co-Chair: <i>...</i>	<input checked="" type="checkbox"/>	Co-Chair:			
Co-Chair: <i>...</i>	<input checked="" type="checkbox"/>	Co-Chair:			

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

<i>All State Agencies</i>	<i>4/21/99</i>	<input checked="" type="checkbox"/>	

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

FISCAL NOTE

No: 1
 Bill Version: 5/17/99 CSHB 161 (FIN)
 (H) Publish Date: 4/13/99

**STATE OF ALASKA
 1999 LEGISLATIVE SESSION**

Revision Date/Time (Note if correction) _____ Dept. Affected All state agencies
 Title An Act relating to payments to individuals BRU _____
 Component _____
 Sponsor House Finance Committee
 Requester House Finance Committee Component Serial No. _____

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill would require state agencies to prorate payments to individuals receiving state benefits if an appropriation is not sufficient to fully fund the program.

The fiscal impact is shown as zero because the bill would not change state agency costs, but instead would impact Alaska residents if the appropriation level fell short of the amount needed to fully fund the benefit.

For most individual benefits, such as the Longevity Bonus, program costs are based on projections updated in the spring before the beginning of the fiscal year. It is not possible to know with certainty at that time whether appropriated funds are sufficient to fully fund the program. Significant reductions may have to be made in the final months of the fiscal year to remain within the appropriation amount.

Prepared by Annalee McConnell, Director *Annalee McConnell* Phone 465-4660
 Division Office of Management and Budget *J. Ramseur* Date/Time 3/29/99 12:00 AM
 Approved by Commissioner David Ramseur, Deputy Chief of Staff Date _____
 Agency Office of the Governor

COMMITTEE COPY

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SUBJECT: _____
DATE: _____

	<u>YEA</u>	<u>NAY</u>
SENATOR DONLEY		
SENATOR LEMAN		
SENATOR WILKEN		
SENATOR ADAMS		
SENATOR P. KELLY		
SENATOR L. GREEN		
SENATOR PHILLIPS		
SENATOR TORGERSON		
SENATOR PARNELL		
TOTAL:	_____	_____

SUBJECT: _____
DATE: _____

	<u>YEA</u>	<u>NAY</u>
SENATOR WILKEN		
SENATOR ADAMS		
SENATOR P. KELLY		
SENATOR L. GREEN		
SENATOR PHILLIPS		
SENATOR DONLEY		
SENATOR LEMAN		
SENATOR TORGERSON		
SENATOR PARNELL		
TOTAL:	_____	_____

SUBJECT: SCS CS HB 161 (FIN)
DATE: 5/16/99 rept. out

	<u>YEA</u>	<u>NAY</u>
SENATOR LEMAN	✓	
SENATOR WILKEN	✓	
SENATOR ADAMS		✓
SENATOR P. KELLY	✓	
SENATOR L. GREEN	✓	
SENATOR PHILLIPS	✓	
SENATOR DONLEY	✓	
SENATOR TORGERSON	✓	
SENATOR PARNELL	✓	
TOTAL:	_____	_____

8 1

SUBJECT: _____
DATE: _____

	<u>YEA</u>	<u>NAY</u>
SENATOR ADAMS		
SENATOR P. KELLY		
SENATOR L. GREEN		
SENATOR PHILLIPS		
SENATOR DONLEY		
SENATOR LEMAN		
SENATOR WILKEN		
SENATOR TORGERSON		
SENATOR PARNELL		
TOTAL:	_____	_____

SENATE FINANCE
COMMITTEE # 1
Amendment Number: _____
Bill Number: CSHB 161(FIN)(efd)(fki) I-LS0687GA.1
Sponsor: Parnell Date: 5/16/99 Cook ✓
Logged In By: Asoltani 5/5/99

A M E N D M E N T

OFFERED IN THE SENATE

moved BY SENATOR PARNELL
w/o objection, ADOPTED

TO: CSHB 161(FIN)(efd fld)

||

- 1 Page 1, line ~~9~~, following "to":
- 2 Insert "payments under AS 25.23.190 - 25.23.240."

1-LS0687H

Cook

4/27/99

5/16
moved by Parnell
w/o obj. ADOPTED work draft

SENATE CS FOR CS FOR HOUSE BILL NO. 161()

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-FIRST LEGISLATURE - FIRST SESSION

BY

Offered:

Referred:

Sponsor(s): HOUSE FINANCE COMMITTEE

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to reduction in payments to individuals under certain benefit
2 programs."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 37.07.080(d) is amended to read:

5 (d) A state agency

6 (1) shall, if an appropriation made for a benefit program is not
7 sufficient to fully fund all payments to individuals under that program, reduce the
8 amount of payments to eligible individuals on a pro rata basis; in making the pro
9 rata reductions required by this paragraph, the agency may not consider any
10 potential supplemental appropriation until the appropriation has been enacted;
11 this paragraph does not apply to loan programs, state employee retirement benefit
12 programs, or programs for which other provisions of law address underfunding;
13 and

14 (2) may not increase the salaries of its employees, employ additional

1
2

employees, or expend money or incur obligations except in accordance with law and properly approved operations plan.

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

TONY KNOWLES, GOVERNOR

P.O. BOX 110601
JUNEAU, ALASKA 99811-0601
PHONE: (907) 465-3030
FAX: (907) 465-3068

April 6, 1999

RECEIVED
APR 07 1999
Office of the Commissioner
DHSS - Juneau

The Honorable Eldon Mulder
The Honorable Gene Therriault
House Finance Committee, Co-Chair
State Capitol, Room 507 and 511
Juneau, AK 99801-1182

Dear Representatives Mulder and Therriault:

During the March 31 hearing on HB161, a question arose regarding TANF penalties. Our response follows.

Explain the penalty for the State not meeting the required Temporary Assistance for Needy Families (TANF) Maintenance of Effort.

The State faces severe penalties for spending less than the required TANF Maintenance of Effort (MOE) that will result in a significant loss of federal funds and a requirement to increase state general fund expenditures as explained below.

The Minimum TANF MOE requirement is 80 percent of FFY historic state expenditures. That amount is \$50,205,000.

Penalty for Not Meeting the State MOE Requirement for TANF

1. The federal TANF block grant is reduced dollar-for-dollar by the amount a State fails to meet the MOE;

and

2. The TANF is reduced by the amount of the U.S. Department of Labor Welfare-to-Work formula grant administered by DCRA;

and

3. A penalty of no more than two percent is assessed against the adjusted federal TANF grant;

and

4. The State must increase state spending to make up for the TANF block grant reductions or face possible withholding of the entire grant.

Example of Penalty for Not Meeting State MOE*(Based on GF \$3 million below required amount.)*

	Year 1	Year 2
1. Dollar-for-dollar below TANF MOE	\$3,000.0	\$3,000.0
2. Reduced by WtW formula grant	2,700.0	2,700.0
3. 2% of adjusted TANF	0.0	1,260.0
4. Amount failed to replace from Year 1	0.0	3,000.0
Total FY Federal TANF Reduction	\$5,700.0	\$9,960.0

A violation of the federally required MOE would be a tremendous setback to the success of welfare reform. In FY95, the base budget for this administration, \$121 million was spent in total funds on cash benefits for Alaska Temporary Assistance Program recipients. The proposed budget for FY2000 is \$78 million. Of the \$43 million savings, we have reduced the general fund by \$15.1 million and supplanted an additional \$8.7 million in child care funds for a total GF savings of \$24 million. We are at the MOE floor. No state has violated the required MOE.

Since many more recipients are working, the average benefit payment has come down as well. In FY95 the average benefit amount was \$817. The estimated amount for FY99 is \$685, a 16% reduction.

Cuts to the TANF block grant and loss of the WtW formula grant would mean severe reductions to the community service providers identified on the enclosed page.

If you have questions or require additional clarification regarding this information, please contact Janet Clarke at 465-1630.

Sincerely,



Karen Perdue
Commissioner

Enclosure

cc: Representative Con Bunde, Capitol Building, Room 501
 Representative Gary Davis, Capitol Building, Room 513
 Representative Alan Austerman, Capitol Building, Room 434
 Representative Richard Foster, Capitol Building, Room 410
 Representative Ben Grussendorf, Capitol Building, Room 415

Representative Vic Kohring, Capitol Building, Room 421
Representative Bill Williams, Capitol Building, Room 502
Representative John Davies, Capitol Building, Room 422
Representative Carl Moses, Capitol Building, Room 500
Bryan Butcher, Staff, Representative Therriault, Capitol Building, Room 511
Elmer Lindstrom, Special Assistant
Janet Clarke, Director, Administrative Services
Lisa Emerson, Budget Analyst, Administrative Services
Jim Nordlund, Director, Public Assistance
Randy Moore, Administrative Manager, Public Assistance
Verne Skagerberg, Budget Analyst, Administrative Services

DPA FY99 GRANTS/CONTRANTS / RSAs
Using TANF and/or Welfare to Work Funds

Organization	Service	Location
Nine Star	WS, ABE	Anchorage
Cook Inlet Tribal Council	WS, RCM	Anchorage
University of Alaska, Anchorage	WS, CWE, PECM	Anchorage
Job Ready Inc.	PECM	Anchorage
Child Care Connection	PPT	Anchorage
Human Resources	PECM, WS ABE	Mat-Su
Mat-Su Borough	PECM	Mat-Su

Organization	Service	Location
Hoonah Indian Association	PPT	Hoonah
State Private Industry Council	PECM	Inter-SE
Southeast Regional Resource Center	WS, ABE,	Juneau
Tlingit & Haida	CCM	Inter-SE
Tlingit & Haida	RCM	Juneau
NAEYC-SEA	CC	Juneau
Catholic Community Services	PPT	Juneau
State Private Industry Council	PECM	Ketchikan
Southeast Regional Resource Center	WS, ABE	Ketchikan
Mettakatta Indian Community	CCM, PPT	Mettakatta
Southeast Regional Resource Center	CCM	Prince of Wales
Center for Community	CCM	Sitka

Organization	Service	Location
Adult Learning Programs of Alaska	WS, ABE	Fairbanks
Fairbanks Native Assoc.	PPT, CC	Fairbanks
Tanana Chiefs	ASAP	Northern and Fairbanks
State Private Industry Council	CCM	Northern and Fairbanks

Organization	Service	Location
Aleutian/Pribilof Island Association	CCM	Aleutian/Pribilof Islands
Native Village of Barrow	PPT	Barrow
Association of Village Council Presidents	CCM	Bethel
Department of Labor	CCM	Copper River
Department of Labor	CCM	Homer
Mar.ilaq Manpower	CCM	Kotzebue
State Private Industry Council	CCM	Kodiak
State Private Industry Council	PECM	Kenai
Kawerak, Inc.	CCM	Nome
Nome Community Center	PPT	Nome
Alaska Vocational Technical Center	CCM	Seward

CCM – Comprehensive Case Management
 CC – Child Care
 WS – Work Search
 ABE – Adult Basic Education
 PPT – Pregnant and Parenting Teens

PECM – Post Employment Case Management
 RCM – Regular Case Management
 CWE – Community Work Experience
 ASSP – Athabascan Self-Sufficiency Partnership

TONY KNOWLES, GOVERNOR

PLEASE REPLY TO:

1031 WEST 4TH AVENUE SUITE 200
ANCHORAGE, ALASKA 99501-1993
PHONE (907) 269-5100
FAX: (907) 276-3697

KEY BANK BUILDING
100 CUSHMAN ST. SUITE 400
FAIRBANKS, ALASKA 99701-4679
PHONE (907) 451-2911
FAX (907) 451-2846

P.O. BOX 110300-DIMOND COURT HO.
JUNEAU, ALASKA 99811-0300
PHONE (907) 465-3600
FAX (907) 465-6736 2520

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

April 13, 1999

Hon. Eldon Mulder, Co-Chair
Hon. Gene Therriault, Co-Chair
House Finance Committee
House of Representatives
State Capitol
Juneau, Alaska 99801

Re: CSHB 161(FIN) - Proration of benefits;
legal issues encountered

Dear Representatives Mulder and Therriault:

This letter is intended to give you fair notice of some of the issues and problems that the Department of Law encountered in our review of CSHB 161(FIN) which was recently reported out of the House Finance Committee. It did not appear that the Finance Committee would take testimony on the committee substitute at that time so this letter is written to provide a record of some the points the House of Representative should consider when it deliberates on passage of this bill.

The most serious legal defect with the bill is the vagueness of its terms and the resulting potential for liability exposure of the state treasury. A striking deficiency in the bill is the lack of a definition of the term "benefit program." We understand that, at a minimum, the bill is intended to include most of the so-called "formula or entitlement programs." For reasons explained below, it would be highly desirable to add a definition of this term that would clearly identify the programs that it is intended to affect in order to remedy the vagueness of the bill.

Under entitlement benefit programs, if the legislature makes an appropriation to finance benefits, the recipient gains a right to payment of the benefit to the full extent provided by law. This right is considered vested and can be taken away only through a procedure that accords due process of law. Under the provisions of CSHB 161, the ability to prorate benefit payments is invoked when an appropriation is "not sufficient to fully fund all payments to individuals under that program." During the final committee hearing on the bill, the co-chairs of the committee stated for the record that, on a case-by-case basis, the legislature may indicate that a "not sufficiently funded benefit program" may nonetheless make grants at statutorily mandated

Hon. Eldon Mulder
Hon. Gene Therriault
Re: HB 161

April 13, 1999
Page 2

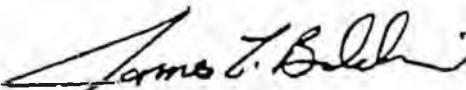
amounts if there is a sufficient expression of legislative intent to permit it. However, the bill does not contain an express provision to allow such an exception. Even if it did, the process described can be characterized as arbitrary and may be vulnerable to attack as not being sufficient to extinguish a vested right otherwise vested by law.

CSHB 161 does not appear to repeal or amend the entitlement to a benefit set out elsewhere in existing law. If that is the intent, the method used in this bill to establish such a result may well be defective because the bill purports to impliedly repeal a host of other enabling statutes for benefit programs. Implied repeals are not favored by the courts who can be expected to apply interpretations that give effect to all applicable statutes. In other words, CSHB 161 may have the effect of limiting the power of a grantor agency to pay but not the right of the beneficiary to ultimately receive the benefit accorded by law. This means that the class of beneficiaries of benefit programs may have a valid claim to any unpaid benefit plus costs and attorney fees incurred in recovering those benefits. This could expose the state treasury to substantial liability for the payment of judgments and claims.

We hope these comments will cause you to reconsider the policies set out in CSHB 161 and, if you are so inclined, undertake a different and more legally defensible approach to accomplishing your goals.

Sincerely,

BRUCE M. BOTELHO
ATTORNEY GENERAL


By: James L. Baldwin
Assistant Attorney General

JLB:jn

ADULT PUBLIC ASSISTANCE FACT SHEET

Prepared by Division of Public Assistance 4/21/90

Eligibility:

- Disabled, blind or elderly individual at least age 18.
- Income of less than \$929 per month, and assets of no more than \$2000 for an individual, \$3000 for a couple.

Benefit:

- The maximum benefit for most individuals is \$362 per month; average payment is \$316. Combined with social security benefits, an individual's maximum monthly income is \$862 per month.

Number of Alaskan beneficiaries:

- 12,523

City of Residence:

Cities	Number	Percent Caseload
Anchorage	4977	40%
Fairbanks/North Pole:	1334	11%
Juneau:	546	4%
Ketchikan	336	3%
Sitka, Wrangell, Petersburg	233	2%
Southeast Islands	249	2%
Kodiak	202	2%
Kenai Peninsula	808	6%
Mat-Su Valley	1249	9%
Prince William Sound	207	2%
Rural Interior	640	5%
Northwest	266	2%
Nome, Lower Yukon	631	5%
Bethel, Dillingham	723	6%
Aleutians	122	1%
	12,523	

Age Range:

18 - 25	676	5.4%
26 - 35	1403	11.2%
36 - 45	2279	18.2%
46 - 55	1941	15.5%
56 - 65	1891	15.1%
66 - 75	2630	21%
76 - 85	1352	10.8%
86 - 95	326	2.6%
96+	25	0.2%

Major Diagnosis:

Mental disorder	33%
Developmental disability	15%
Musculoskeletal system	11%
Nervous system and sense organs	9%
Injury	4%

Payment Reduction Scenarios

Total Income:	\$862
Estimated Expenses:	
Rent	\$300
Food	\$160
Utilities	\$150
Basic living needs (transportation, clothing, personal care)	\$125
TOTAL	\$735

Amount left for uncovered medical supplies & expenses, eyeglasses, dental, over-the-counter drugs, emergencies, etc. \$127

How HB 161 could affect APA recipients:

5% Reduction

Original amount for other expenses	\$127
Less 5% Reduction:	-\$16
New amount left for other expenses	\$111

10% Reduction

Original amount for other expenses	\$127
Less 10% Reduction	-\$32
New amount left for other expenses	\$95

27.5% Reduction (1983 Payment level)

Original amount for other expenses	\$127
Less 27.5% Reduction	-\$87
New amount left for other expenses	\$40



Alaska State Legislature

HOUSE OF REPRESENTATIVES

Committee on Finance

Official Business

State Capitol
Juneau, Alaska 99801-1182

COMMITTEE SUBSTITUTE for HOUSE BILL 161 (FIN)

Sponsor Statement

House Bill 161 allows program administrators to reduce payments in benefit programs to match the appropriated level of funding. It allows the legislature and administration to deal with reductions in revenue and increases in recipients in a simple and practical manner. The opportunity to pro-rate benefits creates a better option than closing a program down in later months of a fiscal year.

The current circumstance requires that payments be made at a prescribed level without reference to appropriation. If the enrollment exceeds affordable levels, managers would be allowed to manage within the appropriated resources. The only current option is to request a supplemental appropriation or shut a program down in the later months of the fiscal year.

The Committee Substitute specifically excludes loan programs, retirement programs and programs for which other provisions of law address underfunding.

HB 161 provides a reasonable budgetary tool to the administration and legislature. We believe there are no programs in the FY 00 budget that would be affected by HB 161. It will provide a tool that may be needed to help deal with future fiscal realities.



**DISABILITY
LAW CENTER
OF ALASKA**

April 23, 1999

By hand delivery

Hon. Sean Parnell
Co-chair, Finance Committee
Alaska Legislature
Capitol Room 518
Juneau, Alaska

Hon. John Torgerson
Co-chair, Finance Committee
Alaska Legislature
Capitol Room 516
Juneau, Alaska

Re: **SB 126 / HB 161: Limitations on benefits due to shortfall in appropriations**

Dear Senators Parnell and Torgerson:

Enclosed please find my written testimony regarding CSHB 161. This bill provides for pro-rata reductions in benefit programs when those programs are underfunded. This bill would :

- * cause across-the-board benefit cuts without consideration of individual need, contrary to the intent of many of the affected programs
- * unfairly impose the cost of the budget deficit on the most needy Alaskans, already living in poverty – many unable to work due to disability
- * ignore the reality increased cost of living, effectively driving more Alaskans below the poverty line, closer to homelessness
- * raise legal ambiguities, constitutional issues and other legal questions that invite unnecessary, wasteful litigation
- * risk loss of matching federal dollars at a time when we need them the most, and are in the best position to get them with our current seniority in the U.S. Congress

I urge the Senate Finance Committee to not pass the bill in its present form, for these reasons and others expressed in the attached testimony.

Very truly yours,

Robert B. Briggs
Staff attorney

MEMBER OF THE
NATIONAL
ASSOCIATION OF
PROTECTION &
ADVOCACY
SYSTEMS



Encl.

cc: (w/ encl.)

Hon. Rick Halford, vice-chair, Judiciary Committee
Hon. Pete Kelly, vice-chair, Senate HES Committee
Hon. Jerry Mackie, Majority Leader and chair, Labor & Commerce Committee
Hon. Mike Miller, chair, Senate HES Committee
Hon. Robin Taylor, chair, Judiciary Committee
Hon. Eldon Mulder, co-chair, House Finance
Hon. Gene Therriault, co-chair, House Finance
Other members of Senate Finance Committee

Rick Tessandore, exec. dir., Disability Law Center of Alaska, Inc.



Statement of Robert B. Briggs
Staff Attorney, Disability Law Center of Alaska, Inc.

Testimony before the Senate Finance Committee
April 26, 1999

Hearing on C.S.H.B. 161:
Pro-rata reduction in benefits that are under-funded

Mr. Chairmen, members of the Senate Finance Committee, I am a staff attorney in the Juneau office of the Disability Law Center of Alaska, Inc. The Disability Law Center is a non-profit Alaska corporation organized to provide legal representation and advocacy on behalf of Alaskans with disabilities, with four offices statewide in Anchorage, Fairbanks, Bethel, and Juneau. We provide individual legal representation, and also try to provide effective systems advocacy where appropriate to assist persons with disabilities.

JUNEAU
230 South Franklin
Suite 209
Juneau, AK 99801
(907) 586-1627
FAX (907) 586-1066

I. Pro rata reductions without modifications of the benefit formulas is bad public policy

One of the most important benefits to those Alaskans with disabilities significant enough to prevent work is Adult Public Assistance, provided through the Division of Public Assistance of the Department of Health and Social Services. This supplemental benefit program provides a cash benefit to complement the Supplemental Security Income (SSI) benefit that persons with severe disabilities receive in order to live. Currently, the maximum SSI benefit that a person may receive is approximately \$484 per month, or \$5,808 per year. This federal benefit is far below the poverty level established for a single individual in Alaska, currently established at \$10,320 for a single individual.

The Alaska Legislature, recognizing the importance of supplementing the inadequate federal SSI benefit, wisely decided that it was in the best interests of all Alaskans to provide a cash supplement – the Adult Public Assistance supplement – to ensure that every needy Alaskan had income at least equal to the federal poverty guideline. The APA benefit is designed to do just this, and ensure that all Alaskans have the minimum to survive at the federal poverty guideline.

In practical reality, the federal poverty guideline for Alaska is just that, a guideline. From our experience we know that there are communities where people are hard-pressed to survive even at the poverty guideline level, and many Alaskans are homeless simply because they cannot afford adequate housing.

This is current benefit levels. If CSHB 161 becomes law, it will make it easier for cash benefits like Adult Public Assistance to be cut – invisibly – in the appropriations process in conference committees, with little public input or scrutiny.

MEMBER OF THE
NATIONAL
ASSOCIATION OF
PROTECTION &
ADVOCACY
SYSTEMS

This is bad public policy. You are best assisted to make the best decisions for all Alaskans in the crucible of public, open debate.

2. Legal problems with CSHB 161

The Alaska Department of Law, in a letter written within the last two weeks, expressed reservations about whether CSHB 161 is unconstitutionally vague and violates principles of separation of powers. I have the same reservations about the bill. For example, the question is immediately presented as to whether the bill constitutes an impermissible delegation of legislative powers of appropriation. In 1987 when the Legislature was dealing with a similar fiscal crisis due to a fall in oil prices, the Alaska Supreme Court struck down former AS 37.07.080(g)(2) of the Executive Budget Act, ruling it an unconstitutional delegation of legislative power. *State v. Fairbanks North Star Bor.*, 736 P.2d 1140, 1142-43 (Alaska 1987). The test on this issue is whether a bill providing a power of proration "sufficiently marks the field within which the administrator is to act so that it may be known whether he has kept within it in compliance with the legislative will." 736 P.2d at 1143, quoting *Synar v. United States*, 626 F.Supp. 1374, at 1387 (D.D.C. 1986), affirmed, *Bowsher v. Synar*, 478 U.S. 714 (1986).

Despite my letters to the House Finance Committee expressing concern about the lack of clarity as to exactly how a state agency administrator is to determine "if an appropriation is not sufficient to fully fund all payments to individuals," as well as lack of a definition of the important term "benefit program," in this regard the language in the CS remains the same as that contained in the original bill. In so doing, it retains what is in my view a fundamental flaw of the bill, a lack of sufficient guidance to the program administrator on when and exactly how to make a determination to prorate, and vagueness as to which "benefit programs" are subject to the proration directive.

I am mindful that there are at least three Alaska statutes with benefit reduction mechanisms that operate when appropriations are insufficient to pay the expenses of benefits:

<u>Benefit Program</u>	<u>Cite</u>
CAMA	AS 47.08.150(e)
Medical assistance (including Medicaid)	AS 47.07.035
General Relief Assistance	AS 47.25.195(e)

Each of these statutes is subject to legal challenge for lack of a specific framework for determination of when to prorate or cut benefits, but at least these statutes more clearly identify the programs to which the proration directive applies.

There are examples of proration statutes from other states which have passed the constitutional muster of their respective Supreme Courts, as well as examples which have not. *E.g., Folsom v. Wynn*, 631 So.2d 890 (Ala. 1993)(unconstitutionality of proration statute applied to judiciary as constitutionally mandated function); *Chiles v. Children A, B, C, D, E, and F*, 589 So.2d 260 (Fla. 1991)(invalidating Florida proration statute); *Bruneau v. Edwards*, 517 So.2d 818 (La. App. 1987)(finding certain Louisiana proration statutes constitutional, while invalidating one provision). There are likely other cases from other states which could help in the crafting of this legislation to be as constitutional as possible. I believe the appropriate forum to resolve these questions regarding the constitutionality of CSHB 161 is not the Finance Committee, but instead the Judiciary Committee. However, this bill has not been reviewed by either of the Judiciary Committees in the Senate or the House. By omitting this important point for input and review, I believe the Legislature is inviting unnecessary and wasteful litigation to test the constitutionality of the bill.

3. "Benefit program" may encompass more than simply cash benefit programs

There is a potentially large impact of the bill on any underfunded program that might be classified as a "benefit program," due to the inherent vagueness of the phrase. It helps that Rep. Eldon Mulder, during colloquy on the House floor, explained that the phrase "payments to individuals" was intended to apply only to payments made to a *recipient* and was not intended to include payments to *providers*. Thus programs such as Medicaid, CAMA, and others where the recipient is receiving services, as opposed to cash, will not be affected by the bill according to the present legislative history.

If the intent of the bill is to reach only the cash payments under the ATAP, Adult Public Assistance, and the Longevity Bonus Programs, this intent should be clearly expressed. Right now, this intent is subject to dispute. It would be best if the Legislature's intent were made explicit in the text of the bill by adding a definition of "benefit program," rather than needing to resort to legislative history to interpret the bill.

The CS added three exceptions to the application of the bill: (1) "loan programs"; (2) "state employee retirement benefit programs," and (3) "programs for which other provisions of law address underfunding." Under usual rules of statutory construction, description of exceptions are often interpreted as expression of an intent that the bill apply to those matters similar to, but not expressly contained in, the list of exceptions.

By exempting state employee retirement benefit programs, CSHB 161 opens the question of what other state employee "benefit program" might be covered by the bill. One of the principle "benefits" of state employment is a wage or salary, provided either by statutory salary schedule or by collective bargaining agreement. The bill opens up the question of whether

payments under a statutory salary schedule or collective bargaining agreement are required to be reduced pro rata if appropriations are insufficient to cover the state's obligation.

Similarly, there are other insurance programs for which state employees are beneficiaries and for which cash benefits may accrue, including: life insurance, accidental death and dismemberment insurance, weekly indemnity insurance, and various medical expense insurance policies. Depending on the type of policy or the mode of payment, the covered beneficiary may receive a cash payment directly from a general fund appropriation BRU. Thus there is a legal question as to the which other benefits to state employees, besides a retirement benefit program, are covered by the bill. In an absence of further clarification, the usual statutory construction would suggest that any program funded by appropriations that results in cash payments to the beneficiary is subject to the bill, because by exempting "retirement benefits" the Legislature may be presumed to have intended the bill to reach all other benefits that inure to state employees other than retirement benefits.

For public employees who become disabled, non-occupational and occupational disability benefits provided under AS 39.35.400 and 39.35.410 – cash payments to the beneficiary – are arguably subject to the current language of CSHB 161. Thus persons with disabilities – in this instance former state employees with disabilities, to the extent the disability programs are funded from general fund appropriations – may be affected by the bill. It is not clear whether that is the intent of the bill sponsors.

Conceivably, the phrase "benefit program" could also include the cash benefits provided under the Alaska Employment Security Act. I understand that the current trust fund for such benefits is of sufficient magnitude that state general fund appropriations will not be necessary to fully fund this program. However, there is a set of statutes which provide for state general fund appropriations to be deposited in the Employment Security Administration Fund. AS 23.20.155, 23.20.160. Thus the proration statute could arguably apply to the Employment Security Administration Fund when state general fund appropriations are necessary.

The Senate Finance Committee would have benefited from evaluation of these issues in the HESS and Labor & Finance Committees, but again the bill has not been examined by one of these committees in either the House or Senate.

Thus I urge you to decline to act on CSHB 161, and refer the matter to the HESS and Labor & Commerce Committees to resolve these issues.

Conclusion

All members of the Legislature must wrestle with the extreme circumstances of the current state fiscal crisis. CSHB 161 is one idea of how to respond to that crisis that, while simple, has far-reaching ramifications that have not been well thought out. For these reasons, I urge a "no" vote on passage of CSHB 161.



DISABILITY
LAW CENTER
OF ALASKA



JUNEAU

230 South Franklin
Suite 209
Juneau, AK 99801
(907) 586-1627
FAX (907) 586-1066

April 23, 1999

By hand delivery

Hon. Sean Parnell
Co-chair, Finance Committee
Alaska Legislature
Capitol Room 518
Juneau, Alaska

Hon. John Torgerson
Co-chair, Finance Committee
Alaska Legislature
Capitol Room 516
Juneau, Alaska

Re: **SB 126 / HB 161: Limitations on benefits due to shortfall in appropriations**

Dear Senators Parnell and Torgerson:

Enclosed please find my written testimony regarding CSHB 161. This bill provides for pro-rata reductions in benefit programs when those programs are underfunded. This bill would :

- * cause across-the-board benefit cuts without consideration of individual need, contrary to the intent of many of the affected programs
- * unfairly impose the cost of the budget deficit on the most needy Alaskans, already living in poverty – many unable to work due to disability
- * ignore the reality increased cost of living, effectively driving more Alaskans below the poverty line, closer to homelessness
- * raise legal ambiguities, constitutional issues and other legal questions that invite unnecessary, wasteful litigation.
- * risk loss of matching federal dollars at a time when we need them the most, and are in the best position to get them with our current seniority in the U.S. Congress

I urge the Senate Finance Committee to not pass the bill in its present form, for these reasons and others expressed in the attached testimony.

Very truly yours,

Robert B. Briggs
Staff attorney

MEMBER OF THE
NATIONAL
ASSOCIATION OF
PROTECTION &
ADVOCACY
SYSTEMS



Encl.

cc: (w/ encl.)

Hon. Rick Halford, vice-chair, Judiciary Committee
Hon. Pete Kelly, vice-chair, Senate HES Committee
Hon. Jerry Mackie, Majority Leader and chair, Labor & Commerce Committee
Hon. Mike Miller, chair, Senate HES Committee
Hon. Robin Taylor, chair, Judiciary Committee
Hon. Eldon Mulder, co-chair, House Finance
Hon. Gene Therriault, co-chair, House Finance
Other members of Senate Finance Committee

Rick Tessandore, exec. dir., Disability Law Center of Alaska, Inc.



JUNEAU

230 South Franklin
Suite 209
Juneau, AK 99801
(907) 586-1627
FAX (907) 586-1066

Statement of Robert B. Briggs
Staff Attorney, Disability Law Center of Alaska, Inc.

Testimony before the Senate Finance Committee
April 26, 1999

Hearing on C.S.H.B. 161:
Pro-rata reduction in benefits that are under-funded

Mr. Chairmen, members of the Senate Finance Committee, I am a staff attorney in the Juneau office of the Disability Law Center of Alaska, Inc. The Disability Law Center is a non-profit Alaska corporation organized to provide legal representation and advocacy on behalf of Alaskans with disabilities, with four offices statewide in Anchorage, Fairbanks, Bethel, and Juneau. We provide individual legal representation, and also try to provide effective systems advocacy where appropriate to assist persons with disabilities.

1. Pro rata reductions without modifications of the benefit formulas is bad public policy

One of the most important benefits to those Alaskans with disabilities significant enough to prevent work is Adult Public Assistance, provided through the Division of Public Assistance of the Department of Health and Social Services. This supplemental benefit program provides a cash benefit to complement the Supplemental Security Income (SSI) benefit that persons with severe disabilities receive in order to live. Currently, the maximum SSI benefit that a person may receive is approximately \$484 per month, or \$5,808 per year. This federal benefit is far below the poverty level established for a single individual in Alaska, currently established at \$10,320 for a single individual.

The Alaska Legislature, recognizing the importance of supplementing the inadequate federal SSI benefit, wisely decided that it was in the best interests of all Alaskans to provide a cash supplement – the Adult Public Assistance supplement – to ensure that every needy Alaskan had income at least equal to the federal poverty guideline. The APA benefit is designed to do just this, and ensure that all Alaskans have the minimum to survive at the federal poverty guideline.

In practical reality, the federal poverty guideline for Alaska is just that, a guideline. From our experience we know that there are communities where people are hard-pressed to survive even at the poverty guideline level, and many Alaskans are homeless simply because they cannot afford adequate housing.

This is current benefit levels. If CSHB 161 becomes law, it will make it easier for cash benefits like Adult Public Assistance to be cut – invisibly – in the appropriations process in conference committees, with little public input or scrutiny.

MEMBER OF THE
NATIONAL
ASSOCIATION OF
PROTECTION &
ADVOCACY
SYSTEMS



This is bad public policy. You are best assisted to make the best decisions for all Alaskans in the crucible of public, open debate.

2. Legal problems with CSHB 161

The Alaska Department of Law, in a letter written within the last two weeks, expressed reservations about whether CSHB 161 is unconstitutionally vague and violates principles of separation of powers. I have the same reservations about the bill. For example, the question is immediately presented as to whether the bill constitutes an impermissible delegation of legislative powers of appropriation. In 1987 when the Legislature was dealing with a similar fiscal crisis due to a fall in oil prices, the Alaska Supreme Court struck down former AS 37.07.080(g)(2) of the Executive Budget Act, ruling it an unconstitutional delegation of legislative power. *State v. Fairbanks North Star Bor.*, 736 P.2d 1140, 1142-43 (Alaska 1987). The test on this issue is whether a bill providing a power of proration "sufficiently marks the field within which the administrator is to act so that it may be known whether he has kept within it in compliance with the legislative will." 736 P.2d at 1143, quoting *Synar v. United States*, 626 F.Supp. 1374, at 1387 (D.D.C. 1986), affirmed, *Bowsher v. Synar*, 478 U.S. 714 (1986).

Despite my letters to the House Finance Committee expressing concern about the lack of clarity as to exactly how a state agency administrator is to determine "if an appropriation is not sufficient to fully fund all payments to individuals," as well as lack of a definition of the important term "benefit program," in this regard the language in the CS remains the same as that contained in the original bill. In so doing, it retains what is in my view a fundamental flaw of the bill, a lack of sufficient guidance to the program administrator on when and exactly how to make a determination to prorate, and vagueness as to which "benefit programs" are subject to the proration directive.

I am mindful that there are at least three Alaska statutes with benefit reduction mechanisms that operate when appropriations are insufficient to pay the expenses of benefits:

<u>Benefit Program</u>	<u>Cite</u>
CAMA	AS 47.08.150(c)
Medical assistance (including Medicaid)	AS 47.07.035
General Relief Assistance	AS 47.25.195(c)

Each of these statutes is subject to legal challenge for lack of a specific framework for determination of when to prorate or cut benefits, but at least these statutes more clearly identify the programs to which the proration directive applies.

There are examples of proration statutes from other states which have passed the constitutional muster of their respective Supreme Courts, as well as examples which have not. *E.g., Folsom v. Wynn*, 631 So.2d 890 (Ala. 1993)(unconstitutionality of proration statute applied to judiciary as constitutionally mandated function); *Chiles v. Children A, B, C, D, E, and F*, 589 So.2d 260 (Fla. 1991)(invalidating Florida proration statute); *Bruneau v. Edwards*, 517 So.2d 818 (La. App. 1987)(finding certain Louisiana proration statutes constitutional, while invalidating one provision). There are likely other cases from other states which could help in the crafting of this legislation to be as constitutional as possible. I believe the appropriate forum to resolve these questions regarding the constitutionality of CSHB 161 is not the Finance Committee, but instead the Judiciary Committee. However, this bill has not been reviewed by either of the Judiciary Committees in the Senate or the House. By omitting this important point for input and review, I believe the Legislature is inviting unnecessary and wasteful litigation to test the constitutionality of the bill.

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The CS added three exceptions to the application of the bill: (1) "loan programs"; (2) "state employee retirement benefit programs," and (3) "programs for which other provisions of law address underfunding." Under usual rules of statutory construction, description of exceptions are often interpreted as expression of an intent that the bill apply to those matters similar to, but not expressly contained in, the list of exceptions.

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Conclusion

All members of the Legislature must wrestle with the extreme circumstances of the current state fiscal crisis. CSHB 161 is one idea of how to respond to that crisis that, while simple, has far-reaching ramifications that have not been well thought out. For these reasons, I urge a "no" vote on passage of CSHB 161.

28905 Reflection Lake Rd
Soldotna, AK 99669
April 24, 199

RE: SB 113, 151, 126 and 40

HB 161

Dear Senator Torgerson,

I know you will be flooded with correspondence regarding the referenced SBs. It seems everyone and every agency wants his or her little piece of pie left intact and okay to take it away from somewhere else. I realize we are facing a serious financial shortfall and cuts have to be made.

I support these bills as I don't believe the legislative alerts that many of the affected agencies are flashing over the fax and phonelines will have anywhere near the detrimental effect they claim. They don't seem to realize that each Alaskan must share in the pain the budget shortfall will cause.

I am a firm believer that government expenditures are too high and must be cut. We can't break our piggybank this year to get at the PDF and an income tax and expect that it will cure our problem down the road. We need to reduce the amount of money it takes to run the government before we look at the PDF or any sales or income tax.

I strongly support any efforts to curtail government expenditures provided there is a safety net for those that truly, and I do mean truly, need financial support.

Respectfully,



Ken Losser

Jim & Jo Renk

From: Jim & Jo Renk <benat@mtaonline.net>
To: State Senator Rick Halford <Senator_Rick_Halford@legis.state.ak.us>
Cc: Brain & Cheryl Larson <ethan41693@juno.com>
Subject: THE CHILDREN
Date: Monday, April 26, 1999 7:27 AM

26 April 1999

To Senate Finance Committee:

My name is Jo Renk and I am an adoptive mom and a foster mom. I have grave concerns about HB 161. This country is built upon our society, our society is built upon our communities, and our communities are built upon the family unit. Your bill threatens the very foundation of our country--the family unit. There are hundreds of children already in the "system" ready for adoption, if the subsidy program for adoption is threatened these children's chances for a "normal" family are threatened. Along with these children, are the children in foster care. They are in desperate need of foster homes. If these homes are taken away, it seems to me that we are digressing and we would certainly be on the highway back to institutionalization. That is, we would return to a time when our homeless children were warehoused and abused. Are we to raise up a generation of psycho sociopaths? I hope not.

Many of us want and love these children but with their history is it reasonable to ask us to give up our homes and life? One medical downside could devastate a home and place all in that home at risk. Could we take the money appropriated for the sterilization of wolves and instead use that money to promote the health and well being of our children?

There are those like myself that have signed contracts with the state to ensure that our homes would remain secure that we might be able to provide a good home and a loving environment for these children of God, that in no way asked to be sent into this environment the way that they were. We are each others keepers and I do place a much higher priority on a human life than I do that of a wolf. If the state were to break it's contract with me or the many others with contracts in place, Does that not open them up to litigation? This would indeed take away even more money from the children.

I stand before you and plead and testify on behalf of our children do not make our smallest and most vulnerable part of society bear the burden of your budget. Do not let us return to the old days and become as Russia and Romania are now. Please protect our children. DO NOT PASS HB 161



Alaska State Legislature

Please enter into the record my testimony to the Finance
committee name

committee on HB 161, dated April 26 1999.
bill/subject

My name is Seattle Jaekel. I have a son Matthew who is twenty one years old and is developmental disabled. He was born with Down Syndrome; and if he could understand the complex language of your bill, he would be here. He can not live on his own so he still lives with his father and me. Matthew receives Adult Public Assistance and Supplemental Social Security. Even with these two monthly sources of income, Matthew could not afford to live on

Signed: Seattle Jaekel →
Testifier

Representing (Optional)
POB 520571, BIG LAKE 99652
Address

Phone No.

Seattle Jackel

his own. Matthew is highly motivated
 to work; he wants to perform meaning-
 ful jobs. Many young adults like him
 need Medicaid, Adult Public Assistance,
and Social Security to buy the
 most basic things, rent food and
 medical treatments. These programs
 do not allow Matthew to live
 a rich "life"; young disabled
 adults need these programs to
 merely live — to stay alive!

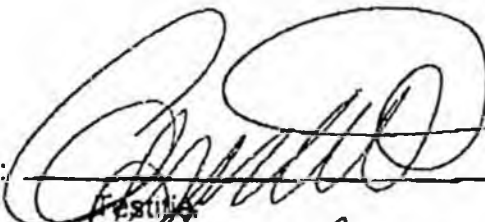


Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name

committee on Budget, dated 26 Apr 94
bill/subject
HB 161

see attached page 2

Signed:  J Reinh

Don Perry
Representing (Optional)

PO Box 0049 Wasilla
Address

376 0158
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the SENATE FINANCE
committee name

committee on BILL 161, dated 4-26-99.
bill/subject

☺ To whom it may concern,

I oppose BILL 161, I care for an

~~mentally~~ mentally disabled 62 year old native
ALASKAN, He is unable to care for him
self, He needs much support in daily
living, skills, this is the first time
in many years, He's in a home setting
of his own, to Budget on the backs of
He poorest and most vulnerable
ALASKAN'S is not fair to ANY of the
HANDY CAPED, He needs to be covered for
BASIC LIVING food
clothing
shelter

thank you ☺

Signed: Rowena Amman
Testifier

Representing (Optional)

4501 EAST SHAW'S DR WASILLA, AK

Address

Phone No. 376-8840

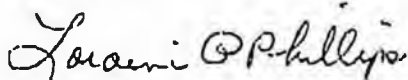
Facsimile Transmittal

To:	Senate Finance Committee	From:	Loraine Phillips
Attn:	Senator's Peter Kelly, Sean Parnell, John Torgerson, Dave Donley, Lyda Green, Loren Leman, Randy Phillips, Gary Wilkins, Al Adams	Pages:	1
Phone:	907-465-2327	Fax:	907-465-5241
		Date:	April 26, 1999
Subject:	House Bill 161		

Remarks:

Please vote against House Bill 161. At face value, this measure has the potential for programs to experience sudden reductions in benefits. This issue is to be addressed immediately. This bill would create traumatic change in the lives of people who already experience poverty because they are disabled or elderly. State spending on adult Assistance has exceeded the Legislature's appropriation in 10 of the last 11 years. Supplemental funding was sought and approved in each of these each to meet programs needs. Had HB161 been in place, a supplemental appropriation would not have been possible and thousands of beneficiaries would have suffered reduced payments. Reduction in payment would enable individual in paying their rents, utilities, buying food and clothing. Children will also be at risk of not being cared for properly. This is defeating the purpose of Denali Kid Care program. People in my community (your community) are already living in poverty situations and can not afford for program benefits to be reduced or eliminated. I beseech you to vote against HB161.

Thank You



Loraine Phillips

Parent & Chair of Education Committee on
Governors Council for Special Ed. and Disabilities

XC: CT P

Fax xc: Senator's, S. Parnell-465-6592, J. Torgerson-465-4779, D. Donley-465-6595, L. Green-465-3805, L. Leman-465-3810,
R. Phillips-465-4979, G. Wilkins-465-4714, A. Adams-465-4821

Project No.:

Phone Code:

Mail Original:

Design Alaska, Inc.
Architects · Engineers · Surveyors
www.designalaska.com



601 College Rd., Fairbanks, Alaska 99701-1111
Phone: (907) 452-1241 Fax: (907) 456-6883
mail@designalaska.com



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
 committee name
 committee on Bill 161, dated 4-26-99
 bill/subject

I oppose Bill 161 I take care of
 a 62 yr. old adult male. who is mentally
 disabled. He is not able to care for him
 self. Today he has a comfortable home. To budget
 on the backs of the poorest and most vulnerable
 Alaskans is not fair to them. He needs to be
 covered for basic living expenses, (food, clothing
 shelter.)

Signed: Robertta Sandlund
 Testifier

Representing (Optional)

4501 E. Shaws Wasilla AK

Address

376-8840

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name
 committee on Bill 161, dated 4-26-99.
bill/subject

I oppose Bill 161. I'm a disabled adult with multiple disabilities. I was born in Alaska and have no living relatives to help me. I'm in much need of the services and cannot survive without them.

Signed: [Signature]
Testifier

Representing (Optional)

4501 E. Shaw's

Address

376-8840.

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name
 committee on Bill 161, dated 4-26-99.
bill/subject

I oppose Bill 161. I am a disabled adult male age 62. and strongly disagree with Bill 161. I am an Alaskan Born in Alaska. I have no relatives to help me. I do ~~need~~ need the services I receive.

Signed: Eduard Luke
Testifier

Representing (Optional)

4501 E Shaw's

Address

376-8840

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Finance Committee
committee name

committee on HR 161, dated 4-26-99
bill/subject

Please Make sure that all Senators are aware
That this bill affects Foster Care. Make sure
That if they wish to cut Foster Care providers money, that
They have a plan in place to provide alternatives for these
Children. Also please make sure that the Senators
are aware that there are many out here who will
litigate on behalf of children that are negatively impacted!

Thank you for your Service.

Signed: Thane Humphrey

Testifier

Foster Care

Representing (Optional)

P.O. Box 872335 Wasilla AK 99687

Address

907-376-9584

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
 committee on Budget , dated 4 26 1999
 bill/subject HB 161
 committee name

Signed: Sandra L Adams SANDRA L Adams
 Testifier (print)
my children and of AK's needy
 Representing (Optional)
325 S. Willow Lane Wasilla AK 99654
 Address
907-376-4313
 Phone No.

325 S. Willow Lane Wasilla AK 99654 376 4313

Within approx 2 years I will have 2 children that will be adults. They both experience a wide variety of disabilities

I'm here today concerned for their future well being. We are a low income family that with my understanding of HB161 will be severely impacted in a negative fashion.

It is difficult enough to make ends meet and get what my daughters need for them to have even a fair quality of life. What is going to happen to my children's support if this bill passes?

What most people don't stop to think about is it could be any of your loved ones, it only takes 1/2 of a second for an accident to happen such as a moose through your or your loved ones windshield, no one is immune, and then this bill if passed will also impact the programs that are suppose to help you or them too. How about today tomorrow!

SANDRA L Adams

1. P. Admitted



Alaska State Legislature

Please enter into the record my testimony to the Finance
 committee name
 committee on HB 161, dated April 26, 1999.
 bill/subject

"My name is Forest Miles. I'm fourteen years old, and I have Juvenile Rheumatoid Arthritis. My mom Melona has worked for lots of years to get me help to treat my disease. If I didn't get Medicaid, I wouldn't have been able to go to Seattle Children's Hospital. They had specialists who put me ^{on} medicine and I could walk again. It took me two years of treatments riding in a

Signed: Forest Miles
 Testifier
 "Myself"
 Representing (Optional)
1801 Vaunda Wasilla, AK 99654
 Address
376-3419
 Phone No.

wheelchair at school and home
before I could ride my bike
again. Please don't take
my Medicaid. They already
cut my swimming program at
school because of budget cuts.
Don't cut my services again
cuz I need to walk!!"

page 2

Forest Miles



Alaska State Legislature

Please enter into the record my testimony to the Finance
committee name

committee on HB 161, dated April 26, 1999.
bill/subject

My son Jesse is twenty one year old man who has severe disabilities. I have testified in Juneau before the Joint Finance Committee three years ago. At that time we had only respite (4 hours a week)! I begged for more help and Jesse lives in a foster care home. He works part time and attends high school. Jesse needs Medicaid and the subsidized income he receives from Adult Public Assistance and Supplemental Social Security just to live.

Signed: [Signature]
Testifier

Jesse Oxford

Representing (Optional)
Box 870085 Wasilla

Address
376-5991

Phone No.

vi - uye -

to get for our son. He
has a right to live in a
home, receive medical treatment
like other Alaskans!!

page 2 Jesse Oxford
Harri



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
 committee name
 committee on HB 161, dated 4-26-1999
 bill/subject

To Someone Who Might Care!!

4-19-99

~~4-26-99~~ 4-26-99

I heard something the other day of you people in Juneau deciding our lives again. If you take over APA and Medicaid away this is what it will be for us. Was getting Medicaid and \$300.00 APA. This is what I'll have to try and live on.

\$583.00 SS.
 252.00 House pymt. Subsidized housing
 28.70
 52.30 water, sewer, garbage
 278.70
 25.00 Enstar
 253.70
 40.00 M.E.A.
 213.70
 32.60 th Ins.
 181.10
 30.00 house Ins.
 151.10
 100.00 mo. property taxes
 51.10 ? food, clothing, gas, phone?

lets see you live on either one of these incomes

Nancy Van Asdoll
 746-2772

PO Box 871802 - Wasilla
 MED!!

Address

Nancy Van Asdoll

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
 committee name
 committee on HB 161, dated 4-26-99
 bill/subject

My name is Ed Price, I am a 66 year old man who experiences developmental disabilities. I was removed from my home in Haines, Alaska when I was 8 yrs. old and institutionalized at Morningside Hospital in Oregon. I have been moved to several institutions most of my life and have not had the opportunity to receive an education or learn the skills necessary to support or care for myself independently. In August 1998 I received a Medicaid Waiver to provide me with individualized services for the first time in my life. I now live in a foster home and have a room and bathroom of my own for the first time. I am able to make independent choices of what to eat, where to go, what to watch on TV, etc. for the 1st time. I am very concerned that if my disability benefits or Medicaid are cut by the passing of this bill that I will lose the support services I need to remain in my foster home and that I will lose the independence that I have just recently gained. Please consider me and others like me in the state that will really be hurt if this bill passes.

Signed: C Q E I (Ed Price)
 Testifier

Representing (Optional)
P.O. Box 4321 Palmer, AK 99645
 Address
(907) 746-1484
 Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name
committee on HB 161, dated 4-26-99
bill/subject

My name is Willy Evan, I am an Alaska Native man who experiences developmental disabilities and mental illness. Due to my conditions I have been institutionalized most of my life and have not had the opportunity or experiences to enable me to work and support myself. I rely on public assistance to meet my needs of food, clothing and shelter. I also rely on Medicaid to provide me with the support services I need to live as independently as possible in my community. I am now living in a foster home and my mental health condition has been stabilizing. I am receiving Supported Employment Services to help me learn the skills I need to work and help support myself and become more independent. If this bill passes and my benefits and services are cut I am worried that I will not be able to maintain this level of independence and will end up back in an institution. Please consider me and all the others in the state like me that will be hurt by this bill and don't pass it.

Signed: WILLY EVAN
Testifier

Representing (Optional)
P.O. Box 4321 Palmer, AK 99645
Address
(907) 746-1484
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name

committee on AB 161, dated 4-26-99
bill/subject

I am a 68 yr. old yupik Eskimo
native of Alaska who experiences
developmental disabilities. From 1965
until August of 1998 I have been in an
institution. I now live with a foster
care provider and I am experiencing
independence again for the 1st time
in 33 years. If this bill passes
I am afraid I will lose all I have
gained and not have enough money to
support myself. After being removed from
my family I have lost contact with any
material support that I had. Please
consider me and people like me when making
a decision on this bill.

Signed: _____

Testifier

Mic Michael Chukarak

Representing (Optional)

P.O. Box 3885 Palmer AK 99645

Address

907 376 6197

Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name

committee on HB 161, dated 4/26/99
bill/subject

I am a 47. yr old Athabascan native who experiences developmental disabilities and mental health problems. I was removed from my family at 7 yrs. old and have remained in an institution until 1998 when I moved in with a foster care provider. Being in Foster Care has provide me with a new independence I have not experienced before. If this bill passes I am afraid I will be unable to support myself and be forced to return to an institution. Please consider me and people like me when considering this bill.

Signed: Ernest Titus
Testifier

Representing (Optional)
P.O. Box 3888 Palmer AK 99645

Address
907 376 6197
Phone No.



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
 committee on House Bill 161, dated 26 April 1999
 bill subject

I am recipient of SSD, Social Security Disability & Adult Public assistance, due to severe Post Traumatic Stress Disorder & other Mental Health Issue.

With the funds I am receiving now, I am continuing to struggle financial, even living on a strict budget. By the middle of each month I am wondering where I can get more money for food.

Also, while I was on Interim Assistance, I was many unable to acquire the medications I needed, which resulted frequent hospitalizations. We the disabled already live way below the poverty level, and we can't afford any cost cuts.

So, I OPPOSE HOUSE BILL 161

Thank

Signed:

Cornelia Huebsch

Testifier

Self

Representing (Optional)

832 CANOE DRIVE #B SITKA AK 99835

Address

(907) 747-6248 / 426-519 -

Phone No.

(907) 895-4413



Alaska State Legislature

Please enter into the record my testimony to the Senate Finance
committee name

committee on HB 161 . dated April 26, 1999
bill/subject

Homer Senior Citizens, Inc is apposed to this bill because 1.) "benefit program" is not defined, 2) if funds are prorated, it could cause serious problems for our Adult Day Care Program (40 frail/disabled and/or low income seniors) and our assisted living facility (25 residents) because they receive funds from Medicaid, and 3) many in our senior community receive individual benefits under "benefit programs".

Homer Seniors requests that further study needs to be done to determine the effects of this bill.

Signed: Fred L. Lan Fred L. Lan, Administrator
Testifier

Homer Senior Citizens, Inc.

Representing (Optional)

3935 Sredlund St., Homer, Ak 99603

Address

235-7655

Phone No



TELECOPY COVER SHEET
Sitka Legislative Information Office
Office - (907) 747-6276 Fax - (907) 747-5807

TO: SENATE FINANCE COMMITTEE
ATTN: SENATOR JOHN TORGENSEN FAX: 465-4779 PHONE: _____
FROM: SITHO LIO PHONE: 747-6276
INSTRUCTIONS: WRITTEN TESTIMONY SUBMITTED BY MAIRA Mc BUIDE ON
HB161.



Alaska State Legislature

Please enter into the record my testimony to the Finance Committee - Senate
committee name
committee on HB 161 , dated 4/26/99
bill/subject

I speak in opposition of HB161, I am a Licensed Foster Care Provider and a professional who provides contract service to infant and children. This bill will impact the intent of the legislatures previous Action as seen in AS 37.07.080. This statute speaks to the fact you want proper management and an annual plan. This statute already speaks to the intent this current bill is hoping to do (HB161). The galaxy of programs that will be adversely affected by passage of this bill. Section (g) of AS 37.07.080. already speaks to appropriations & determination of expenditures. As a foster parent I provide safe and therapeutic housing for children who have been harmed or are at great risk of harm. The costs of housing these children is costly, in time and attention as well as basic needs. If this bill would reduce subsidy to the care of foster children the result may be in a reduction of available homes who can afford to take on additional children in their homes. The recent funding to increase services to child protective service programs will not be able to show its improved services.

Signed: Maira Miguez
Testifier
Foster Parent (no group)
Representing (Optional)
P.O. Box 1681 Sitka, AK 99835
Address
907-747-3769
Phone No.

FRA FRA

Paul Robinson, President
 Dana Keppers, Vice-President
 Joanne Trefethen, Treasurer
 Barbara Blackshear, Secretary
 Emily F. Ennis, Executive Director

FAIRBANKS RESOURCE AGENCY

805 AIRPORT ROAD, SUITE 1 • FAIRBANKS, ALASKA 99701 • (907) 456-8901 • FAX 452-5171

FAX TRANSMITTAL

Date: April 26, 1999

Fax #: 907 465 - 4779 **Pages** 1 (includes this page)

TO: Senator John Torgerson

FROM: Emily F Ennis, Executive Director

MESSAGE:

Dear Senator Torgerson:

On behalf of the over 300 children and adults with developmental disabilities in Fairbanks who will be adversely affected by the passing of HB161 (companion SB126), I urge you to vote NO on this legislation!

The ability to live with dignity and security in our community has always been a challenge for people with serious disabilities. For adults who depend on state assistance programs, this funding is their lifeline. It helps with paying rent, buying food, purchasing needed medication and stretch their very limited disability income. In many cases, there are no dollars left over each month after the basics are paid for. That means, there is no way to buy a new winter coat, or schedule preventative dental work, go to a movie. In short, there is little or no extra income on which TO HAVE A LIFE.

Our government and our communities have worked very hard over the past 10 years to close our state institution, Harborview Developmental Center, for the mentally retarded and developmentally disabled, so that adults with disabilities could have a meaningful life in our community. The passage of HB161 threatens the very foundation of these accomplishments. We urge you to give very serious consideration to the impact of this bill on the lives of our most vulnerable citizens: those with disabilities, children in foster care, our seniors, needy families ask yourself if the state really intends to balance the budget on the backs of those whose lives are most precarious. Thank you.

Please call 907/456-8901 if you have not received the complete document

rov 01/96

Employment Services • Residential Services • Family Services • Respite Care Services • Senior Services
 A United Way Agency

Facsimile Transmittal

To: Senate Finance Committee **From:** Loraine Phillips

Attn: Senator's Peter Kelly, Sean Parnell, John Torgerson, Dave Donley, Lyda Green, Loren Leman, Randy Phillips, Gary Wilkins, Al Adams **Pages:** 1

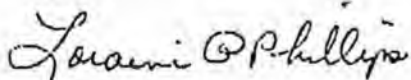
Phone: 907-465-2327 **Fax:** 907-465-5241 **Date:** April 26, 1999

Subject: House Bill 161

Remarks:

Please vote against House Bill 161. At face value, this measure has the potential for programs to experience sudden reductions in benefits. This issue is to be addressed immediately. This bill would create traumatic change in the lives of people who already experience poverty because they are disabled or elderly. State spending on adult Assistance has exceeded the Legislature's appropriation in 10 of the last 11 years. Supplemental funding was sought and approved in each of these each to meet programs needs. Had HB161 been in place, a supplemental appropriation would not have been possible and thousands of beneficiaries would have suffered reduced payments. Reduction in payment would enable individual in paying their rents, utilities, buying food and clothing. Children will also be at risk of not being cared for properly. This is defeating the purpose of Denali Kid Care program. People in my community (your community) are already living in poverty situations and can not afford for program benefits to be reduced or eliminated. I beseech you to vote against HB161.

Thank You



Loraine Phillips

Parent & Chair of Education Committee on
Governors Council for Special Ed. and Disabilities

XC CT P

Fax xc: Senator's, S. Parnell 465-6592, J. Torgerson-465-4779, D. Donley-465-5595, L. Green-465-3805, L. Leman-465-3810,
R. Phillips-465-4979, G. Wilkins-465-4714, A. Adams-465-4821

Project No.:

Phone Code:

Mail Original.

Design Alaska, Inc.
Architects · Engineers · Surveyors
www.designalaska.com



601 College Rd., Fairbanks, Alaska 99701-1716
Phone: (907) 452-1241 Fax: (907) 456-6883
mail@designalaska.com

April 26, 1999

Dear Senator *John Torgerson,*

I am writing to express my concern over House Bill 161. I am a vocational rehabilitation professional working with people who experience disabilities. We work diligently with these folks to develop meaningful employment that will also be financially rewarding, and aid in reducing and eventually eradicating disability benefits they receive. Currently, the level of Adult Public Assistance received by the persons I work with barely covers their living expenses. Reducing the appropriated amount to cover such expenses will only create more poverty and stress in these people's lives.

A more proactive approach to solving this problem would be to restructure current policies so that people receiving benefits would have a smooth transition from benefits to earning their own incomes. There are several efforts underway to achieve this end, some of which will require legislative approval. I encourage you to look at these avenues before hacking away at the little benefits these folks receive. It is time to support people with disabilities in their efforts to wholly participate in their communities. For those who can work, let's support them in those efforts. For those who can't, let's not force them to live in fear and poverty as the State of Alaska experiences budget crises.

Sincerely,


Martha Stracener



STATE of ALASKA

Bethel Legislative Information Office

PO Box 888
Bethel, Alaska 99559
(907) 543-3541
Fax- 543-3542

Written Testimony for the Record:

TCN: 90657

Committee: Sen Finance

Date: 04/26/99

Bill Number(s): HB 161

Subject(s): Reduction in Benefits

Please enter my testimony into the record.

I am opposing House Bill 161. This bill would be tragically harmful especially for our children and our Elders. We have had hard enough times finding Adoptive families, foster families or participants. The people in the rural Communities will be affected by this due to high costs basic needs. So, therefore I disapprove this bill and →

Virginia Charlie
Testifier's name (s):

self / AVCP, Inc.
Representing (opt.)

Pouch 219 Bethel
Address

907 543 3521
Phone

I am very sure if these testimonies were available out in our villages, you would very well hear from them too. Thank you.

Kingini Charlie



STATE of ALASKA

Bethel Legislative Information Office

PO Box 886
Bethel, Alaska 99559
(907) 543-3541
Fax- 543-3542

Written Testimony for the Record:

TCN: 90651

Committee: J. Finance

Date: April 26, 1999

Bill Number(s): HB161

Subject(s): Reductions in Benefits.

Please enter my testimony into the record.

Many of our rural people of Alaska depend on these programs. Much of the western Alaska, the cost of living as well as the cost to travel (to a nearby health facility) would probably put them in a debt for life. Much of the benefits given to these Elder's, children, disabled has been pennies but have been able to help out anyways. Our Elder's paved a way for us to have this life that we live now. My thanks to them, is at least give them a little of what they greatly

Rachel Charlie
Testifier's name (s):

AUCP, Inc.
Representing (opt.)

Box 219 Bethel, Ak.
Address

(907) 543-7300
Phone

deserve. (Although it isn't much). I feel the tactic used to cut into this program is slay the poor and celebrate for the wealthy fortunate people. A very sad approach. Please do your best to not pass this Bill.

Rachel Charlier



STATE of ALASKA

Bethel Legislative Information Office

PO Box 886
Bethel, Alaska 99559
(907) 543-3541
Fax- 543-3542

Written Testimony for the Record:

TCN: 90651

Committee: Senate Finance Committee

Date: 04/26/99

Bill Number(s): House Bill 161

Subject(s): House Bill 161

Please enter my testimony into the record.

ONC opposes HB161 which could affect
ATIP, Adult pub Assis, Foster Car, Subsidized
Adoption & guardianship and Longevit Bonus program
as well as the states Medicaid and Chronic
Acute Medical Assistance programs. ONC believes
that this legislation will prove to be harmful (over)

Karen D. McIntyre

Testifer's name (s):

Orutsaramuit Native

Representing (opt.)
Council

P.O. Box 927, Bethel, AK

Address

907 - 543 - 2608

Phone

to thousand of Alaska ~~10000-2 10000-2~~

If HB161 becomes law, there will surely be negative impacts on the programs that are being administered by tribes. When there are funding shortfalls that force the state to make pro-rated reductions to individual benefits, families will have a much harder time meeting their very basic needs such as rent, utilities, transportation etc., and will ~~be~~ cripple some families ability to hold down jobs and to take other steps toward self-sufficiency. This will ultimately lead more people to welfare rolls. The Tribes will be impacted negative to the need for these program needs will ~~be~~ still exist. ~~shifted to the tribes~~, and the tribes will be forced to cover the shortfall with ^{their Human Srv. Programs} programs that are already underfunded.

Karen McIntyre



STATE of ALASKA

Bethel Legislative Information Office

PO Box 886
Bethel, Alaska 99559
(907) 543-3541
Fax- 543-3542

Written Testimony for the Record:

TCN: 90651

Committee: Senate Finance Comm.

Date: 4/26/99

Bill Number(s): HB 161

Subject(s): Reductions in benefit program

Please enter my testimony into the record.

Reductions in benefits to ATAP, APA, Foster Care, Subsidized adoptions and Guardianships and the longevity Bonus program will drastically impact rural residents in a negative way. These benefits are needed especially now because of the fisheries disaster which has affected the whole Yukon Kuskokwim region. The costs of living, lack of resources, (over)

Susan E. Charles
Testifier's name (s):

Arutsararmiut Native Council
Representing (opt.)

P.O. Box 927, Bethel, AK 99559
Address

(907) 543-2608
Phone



Alaska State Legislature

5807

Please enter into the record my testimony to the Senate Finance Committee
committee name
 committee on Bill 161 , dated 4/26/99
bill/subject

Dear Sir^{re} Madam,
 I oppose House bill 161 which can cut benefits to certain necessary programs. I encourage you to consider this bill because it will negatively affect the survival ability of many already impoverished groups. Many of the individuals in these groups are young, or very old and unable to care for themselves. Many are mentally ill or physically disabled. I urge your committee to seek other ways to balance the budget - to cut services with less human devastation involved.

Signed: Michele J. Federico
Testifier

823 Charles St Sitka
Address
907 747 7953
Phone No.

As parents and guardians of a severely developmentally disabled young adult, who does not have the ability to speak for himself, we are compelled to advocate on his and others with similar life long disabilities. Recently the House passed HB 161 allowing the legislature to under fund benefit programs. Sean, our son receives program money from the state to pay for his home, food, medicine, and his daily living for cleaning, feeding, and dressing himself.

If his rent amount is reduced by one month, Sean will then loose his somewhat independent life style. If his medication is reduced by even one pill, he will suffer continued seizures. If the funding is reduced to the people, who care for Sean and others like him, and these people are not available then will Sean just lay on the floor cold, dirty, and hungry??? We are not politicians and do not fully understand this bill, but we do see it as a way to hurt our son and others like him without taking responsibility for it.

People with life long disabilities need a stable funding so they can plan for all their needs. Sean cannot change his disability, he can only hope that people will see him as and a human and not a liability on a balance sheet to be used to balanced the budget. The bill now goes to the Senate and I hope they have the compassion sense to vote against it.

Ernest and Debra Dummann
Parents/Guardians of Sean Dummann

6721 ST. IVES
ANCHORAGE AK 99518

4/26/99

Sen. Torgerson -

My name is Shelia Booksh. I am the transition coordinator for PARENTS, Inc., the state's parent training and information center for families who have children with disabilities. My job is to assist families with young adults who experience disabilities and are getting ready to leave school and enter the community. Many of these young adults - such as our son Peter - will need adult public assistance to supplement their SSI to pay rent, buy food and clothes and most importantly to receive medical assistance through Medicaid.

These young adults, as well as others with disabilities, cannot afford to have their benefits cut - cuts that could result in homelessness or institutionalization.

As a parent of a young adult who desperately wants to support himself but is unable to do so, I ask you not to pass HB 161.

Thank you,

Shelia Booksh

200 W. 34th AVE, #979
Anchorage, AK 99503
250-4499



Alaska State Legislature

Please enter my testimony to the Senate Finance committee on HB 161 Reduction in Benefits, dated 4-26-99.

I am testifying on behalf of myself and my clients that one disabled, per your own manuals, my own sister has grand mal seizures since she was 3 years. Applied for at least Medicaid and was turned down. Myself, I also have grand mal seizures, lung disease, something wrong with my hands which is getting worse, no doctors, Anchorage, Seattle, Kenai, Soldotna have been able to explain or tell what it is. It causes severe pain. Severe migraines, which I have strong medications for. Severe esophagus spasms (feel like a heart attack) which there is no cure or surgery for. I exist on the 841-SSI-APA a month, cant get food stamps. I have a \$500 plus light bill but because of ASHA, I don't get energy assistance. Feel free to call me. Also: I represent Guardians of Family Rights. Also: I have several clients that are disabled. Any more cuts, people will have more problems. Gov. Knowles and politicians should cut their own pay first.

Signed:

Maria Martha Hudson

Testifier

Self - Guardians of Family Rights

Representing (Optional)

Box 3687 Soldotna, AK 99669

Address

907-260-9156

Phone number

Memorandum

To: John Tojerson

Cc:

From: Lonetta Harvey, Kenaitze Head Start

Date: 4/26/99

Re: House Bill 161 - HB 161

Please note I and my staff are
opposed to the above referenced Bill.
We feel passage of this bill would be
determental to people with disabilities, the
poor and the elderly.

Please vote no on this bill!

ACMHSA

Alaska Community Mental Health
Services Association
P. O. Box 22090
Juneau, Alaska 99802

April 23, 1999

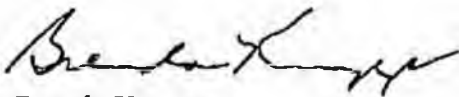
Senator Sean Parnell
Senator John Torgerson
Co-Chairmen, Senate Finance Committee
Alaska State Senate
Alaska State Capitol Building
Juneau, Alaska 99801

Dear Senators Parnell and Torgerson:

I am writing on behalf of the Alaska Community Mental Health Services Association (ACMHSA) to express our organization's grave concerns about SB 126, "Limitation on benefits due to shortfall in appropriations." This bill has the potential for immediately and profoundly reducing life-essential benefits for Alaskans with the greatest needs, including the mentally ill. We are concerned that mentally ill Alaskans being maintained and supported in their communities with the help of Adult Public Assistance and Medicaid may suddenly find themselves unable to both pay rent and eat, or to afford essential medications. If persons disabled due to mental illness lose their benefits and cannot afford to remain in the community, or are unable to afford necessary medications and become increasingly symptomatic, these individuals will need to be assisted through institutional care. Most will go to the Alaska Psychiatric Institute (API), but some, unfortunately, will end up in the corrections system. Such care is more costly for the state and certainly less desirable for the individual. Also, at this time, steps are being taken to reduce the capacity of API and to limit the incarceration of mentally ill people. The effect of SB 126 would be to move us in the opposite direction.

For these reasons we are very concerned about the possible passage of SB126, and urge you not to take any steps that would further minimize an already thinly stretched safety net.

Sincerely,



Brenda Knapp
Chairperson

Brenda Knapp, Chair
Michael Boyd, Treasurer

Elizabeth Forrer, Vice Chair
At-Large: Wayne McCollum, Diana Strzok, Carol Engler

Sandra Jennings Mironov, Secretary

Phone: (907) 463-3303

Fax: (907) 463-6858

e-mail: jami@ptialaska.net



ALASKA STATE LEGISLATURE

Please enter into the record my testimony to the Senate Finance
 Committee on HB 161 Committee Name
 Dated 4/26/99
Bill / Subject

Mr. Torgerson,
 on behalf of those people that cannot speak for themselves, I urge you to reconsider HB 161. There are many reasons why - and you have heard those this morning. You all have a difficult job ahead - but please do not cut programs that are lifelines for many people in this state. I oppose HB 161.

SIGNED: Gina Bridwell
 Testifier
AK's vulnerable children, poor, disabled & elderly
 Representing
P.O. Box 61233, Fairbanks, AK 99708 907.479.0258
 Address / Phone Number



ALASKA STATE LEGISLATURE

Please enter into the record my testimony to the

Senate Finance
M. S. Lane
Committee Name

Committee on H.B. 161
Bill / Subject

Dated 4-26-99

YOU SAID TWO PEOPLE IN FRBK'S.
ANDY HARRINGTON SPOKE WITH MY NAME
(GAVEL TO GAVEL)
ON THE SPEZZU. YOU WERE
RUDE ^{HB} 161 IS A ~~A~~ DISGRACE

M. S. Lane

SIGNED:

Testifier

Representing

109 E. 5th North Pole, AK 99705 488-9159
Address / Phone Number

04/26/99
09:43:36

LEGISLATIVE TELECONFERENCE NETWORK SYSTEM
PARTICIPANT LIST (TESTIFIERS ONLY)
TCN:90651 SCHEDULED FOR:04/26/99 09:00 TO 11:00
PUBLIC HEARING SENATE FINANCE

LTN1150
BY:JNU
FOR:ALL

LOCATION: ANCHORAGE

HB 161	✓	HEATHER	FLYNN	TESTIFY
HB 161	✓	JAN	MCGILLIVARY	TESTIFY
HB 161	✓	GAIL	IGO	ANCH FOSTER CARE TESTIFY
HB 161	✓	ERNEST	DUMMANN	TESTIFY
HB 161		DAVID	ALEXANDER	- Wanda murphy TESTIFY
HB 161		JAMES	GIORDAMS	- Deanna Lois TESTIFY
HB 161		KATHLEEN	FITZGERALD	- Deanna Lois TESTIFY
HB 161		BERTHA	SITIMOE	- Deanna Lois TESTIFY
		<i>Stan</i>	<i>Wolf</i>	

LOCATION: BETHEL

HB 161	<i>left</i>	SUSAN E	CHARLES	ONC	TESTIFY
HB 161		KAREN D	MCINTYRE	ONC	TESTIFY

LOCATION: FAIRBANKS

HB 161	MR.	✓	GENE	GRASTO	TESTIFY
HB 161	MS.	✓	JEANETTE	GRASTO	TESTIFY
HB 161	MR.		ANDY	HARRINGTON	TESTIFY
HB 161	MS.	✓	MONTA	LANE	AK CAREGIVERS TESTIFY
HB 161	MR.		LES	WESTLING	AK CAREGIVERS TESTIFY
HB 161	MS.		CAROL	NILSON	TESTIFY
HB 161	MS.		CATHY	WESTLING	AK CAREGIVERS TESTIFY
HB 161	MR.		DAVID	LEONE	ARCTIC ALLIANCE TESTIFY

LOCATION: HOMER

HB 161	MS.		PATRICIA	ARNOLD	MENTAL HEALTH BD TESTIFY
HB 161	MR.		FRED	LAU	HOMER SENIORS TESTIFY

LOCATION: KENAI LIO

HB 161	MR.	✓	EDWARD	MARTIN SR.	SELF TESTIFY
HB 161	MS.	✓	WINI	CROSBY	FCS TESTIFY
HB 161	MS.		LYNETTE	HAAS	FCS TESTIFY
HB 161	MS.		KAREN	STROH	FCS TESTIFY
HB 161	MS.	✓	HOLLI	KRISTIANSEN	SELF TESTIFY
HB 161	MS.	✓	LEIGH	HAGSTROM-SANGER	FCS TESTIFY
HB 161	MS.		LYNN	MILLER	SELF TESTIFY
HB 161	MR.		DENNIS	HAAS	SELF TESTIFY

LOCATION: MATSU

HB 161	MR.	<i>left</i>	TOM	NAMTVEDT	SELF TESTIFY
HB 161	MS.	✓	JO	RENK	MOM TESTIFY
HB 161	MR.	✓	JOHN	CANNON	LIFEQUEST TESTIFY
HB 161	MS	✓	SANDRA	ADAMS	MY ADOLESANTS TESTIFY
HB 161	MS.		KAREN	LOGAN	NUGEN RANCH TESTIFY
HB 161	MR		MICHAEL	FRIESER	HOPE COMM. RESORT TESTIFY

LOCATION: TOK

Sitka
Moira McBride *self*
DJT
Cornelia Huebscher