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**Department of Public Safety**  
**Missions and Measures Handout**  
Senate Finance Overview  
January 26, 2000

## Department of Public Safety SB 169 Missions and Measures

**Mission:** The mission of the Department of Public Safety is to ensure and maintain a safe, orderly, and positive environment in the state. This commitment is delivered through statewide police, resource protection, emergency response, fire safety, and other vital public safety services.

### Division of Alaska State Troopers

**Mission:** (a) The mission of the Division of Alaska State Troopers is to preserve the public peace and to protect life and property through the prevention of crime, detection, and apprehension of criminal offenders, and to enforce traffic laws and regulations.

- (b) The legislature intends to measure the success of the Division of Alaska State Troopers in achieving its mission by considering
- (1) The increase in the number of sex offender compliance actions;
  - (2) The increase in the percentage of seat belt use in Alaska State trooper jurisdiction;
  - (3) The decrease in the percentage of repeat offenders in domestic violence incidents closed by arrest in Alaska State trooper jurisdiction;
  - (4) The reduction in the number of village public safety officer positions in communities with a local police department;
  - (5) The increase in the percentage of offenses closed by arrest for crimes assigned to the criminal investigations unit;
  - (6) The cost for each offense assigned to narcotics task force units;
  - (7) The decrease in the total number of traffic accidents that occur in Alaska state trooper jurisdiction;
  - (8) The increase in the percentage of VPSO-investigated alcohol bootlegging and importation offenses that are closed by arrest.

### Council on Domestic Violence and Sexual Assault

**Mission:** (a) The mission of the Council on Domestic Violence and Sexual assault is to alleviate the effects and reduce the causes and incidences of domestic violence and sexual assault in the state.

- (b) The legislature intends to measure the success of the Council on Domestic Violence and Sexual Assault in achieving its mission by considering
- (1) The increase in the percentage of victims of domestic violence and sexual assault who seek advice;
  - (2) The percentage of repeat clients who return and remain at shelters for reasons other than to obtain information or receive counseling services;
  - (3) The increase in the percentage of repeat offenders who complete batterers' intervention programs;

- (4) The decrease in the percentage of repeat offenders in batterers' intervention programs;
- (5) The increase in the percentage of council resources that are directed to the prevention of domestic violence and sexual assault;
- (6) The increase in the percentage of Alaskans participating in violence prevention education training and workshops;
- (7) The increase in the percentage of school districts in the state with violence prevention and personal safety curricula.

#### **Division of Administrative Services**

**Mission:** The mission of the Division of Administrative Services is to provide administrative support to the department's programs and to supply criminal justice information to all authorized agencies and other parties.

#### **Division of Fire Prevention**

**Mission:** The mission of the Division of Fire Prevention is to promote, regulate, and develop ways and means of protecting life and property against fire and explosion.

#### **Highway Safety Planning Agency**

**Mission:** The mission of the Highway Safety Planning Agency is to administer grant programs to save lives and prevent injuries on the state's highway network.

#### **Division of Fish and Wildlife Protection**

**Mission:** The mission of the Division of Fish and Wildlife Protection is to protect the state's fish and wildlife resources through enforcement of laws and regulations governing the use of natural resources within the state and its adjacent waters to ensure that Alaskans can fish and hunt in perpetuity by protecting the state's fish and game from criminal activity.

#### **Alaska Police Standards Council**

**Mission:** The mission of the Alaska Police Standards Council is to

- (1) implement and enforce standards for the selection and retention of law enforcement and correctional officers; and
- (2) approve and fund officer training programs.

#### **Scientific Crime Detection Laboratory**

**Mission:** The mission of the Scientific Crime Detection Laboratory is to provide the highest quality forensic science service to state law enforcement agencies.

**Public Safety Academy**

**Mission:** The mission of the Public Safety Academy is to produce highly trained and motivated professional law enforcement officers who meet or exceed the Alaska Police Standards Council requirements.

**Violent Crimes Compensation Board**

**Mission:** The mission of the Violent Crimes Compensation Board is to decrease the financial and emotional damage to innocent victims caused by the trauma of violent crime.

**AST Missions and Measures Report  
January 2000**

The benchmark period for this report is July 1, 1998 through December 31, 1998. The target period is July 1, 1999 through December 31, 1999.

**(1) The increase in the number of sex offender compliance actions.**

Benchmark Period	Target Period	Change
282	348	+23%

**(2) The increase in the percentage of seat belt use in Alaska state trooper jurisdiction.**

Seatbelt use as measure by the University of Alaska urban area survey.

1998 Survey	1999 Survey	Change
63% Compliance	64% Compliance	+1%

Seatbelt enforcement actions taken by AST during the measured periods.

Benchmark Period	Target Period	Change
579	883	+53%

**(3) The decrease in the percentage of repeat offenders in domestic violence incidents closed by arrest in Alaska state trooper jurisdiction.**

	Benchmark Period	Target Period	
Total Offenders	761	700	
Repeat Offenders	62	41	Change
Percent Of Repeat Offenders	8.2%	5.9%	-2.3%

**(4) The reduction in the number of village public safety officer positions in communities with a local police department.**

Benchmark Period	Target Period	Change
3	3	None

**(5) The increase in the percentage of offenses closed by arrest for crimes assigned to the criminal investigations unit.**

	Benchmark Period	Target Period	
Total Criminal Offenses	36	20	
Offenses Closed By Arrest	0	1	Change
Percentage	0%	5%	+5%

**(6) The cost for each offense assigned to narcotics task force units.**

Benchmark Period	Target Period	Change
\$605	\$637	+5%

**(7) The decrease in the total number of traffic accidents that occur in Alaska state trooper jurisdiction.**

Benchmark Period	Target Period	Change
2142	2281	+7%

**(8) the increase in the percentage of VPSO-investigated alcohol bootlegging and importation offenses that are closed by arrest.**

Total VPSO Bootleg Offenses	21	29	
Offenses Closed By Arrest	9	14	Change
Percentage	42%	48%	+6%

**Council on Domestic Violence and Sexual Assault  
Missions and Measures Report  
January 2000**

**(1) The increase in the percentage of victims of domestic violence and sexual assault who seek advice.**

Benchmark Period	Target Period	Change
6,994	2767 1 <sup>st</sup> Qtr	On Track or Exceeds

**(2) The percentage of repeat clients who return and remain at shelters for reasons other than to obtain information or receive counseling services.**

All clients who return or remain at shelters receive information and counseling. Accordingly, the benchmark is zero and the target is zero.

Benchmark Period	Target Period	Change
0	0	0

**(3) The increase in the percentage of repeat offenders who complete batterers' intervention programs.**

	Benchmark Period	Target Period	Change
Batterers	NEW Program	174	NA

**(4) The decrease in the percentage of repeat offenders in batterers intervention programs.**

Benchmark Period	Target Period	Change
New Program	38%	NA

**(5) The increase in the percentage of Council resources that are directed to the prevention of domestic violence and sexual assault.**

	Benchmark Period	Target Period	Change
Percentage	1%	1%	0

1% represents approximately \$57.0 in state funds per CDVSA's FY 2000 budget.

**(6) The increase in the percentage of Alaskans participating in violence prevention education training and workshops.**

Benchmark Period	Target Period	Change
67,075	5,600	-91%

**(7) The increase in the percentage of school districts in the state with violence prevention and personal safety curricula**

Benchmark Period	Target Period	Change
New Program	*	*

\* Each of the 21 Council funded domestic violence and sexual assault programs work with their local schools to provide some type of prevention and intervention presentations and written information to students. Last fiscal year, STAR, the rape crisis center in Anchorage was funded to create a sexual assault curriculum for all ages. This curriculum will be provided to all Council funded programs to assist with the continuation of these services.

**DEPARTMENT OF CORRECTIONS**

**MISSIONS AND MEASURES**

**CHAPTER 77 / SLA 1999**

**(CSSB169 (FIN) am H)**

**Article 4. Department of Corrections**

**Sec. 36. Department of Corrections.** The mission of the Department of Corrections is to protect the public and encourage offender rehabilitation through humane, safe, and cost-effective confinement and supervision. The department will respect the rights of victims and recognize the dignity inherent in all human beings as it pursues this mission.

**Sec. 37. DCorrections - Parole Board.** The mission of the Parole Board is to administer the release of eligible correctional inmates while providing for public safety and for the successful integration of parolees into the community.

**Sec. 38. DCorrections - Division of Administrative Services.** The mission of the Division of Administrative Services is to assist and provide effective and efficient administrative support services to the operating divisions within the department in implementing their programs, while ensuring compliance with federal regulations, state statutes, state regulations, state policies and procedures, and departmental policies and procedures, as approved by the Office of the Commissioner.

**Sec. 39. DCorrections - Alaska Correctional Industries.** The mission of the Alaska Correctional Industries is to assist in the rehabilitation of prisoners by providing realistic work experience as much like those that prevail in private industry as possible.

**Sec. 40. – DCorrections - Division of Institutions.** The mission of the Division of Institutions is to ensure that the institutions are maintaining an environment for staff and prisoners that promotes positive change and at the same time fulfills the statutory obligation of protecting the public.

**Sec. 41. DCorrections - Division of Community Corrections.** The mission of the Division of Community Corrections is to

- (1) develop and maintain public safety through supervision standards in conjunction with the regional chief probation officers; and
- (2) provide for public safety through supervision of adult felons who are placed in the division's jurisdiction.

# **DEPARTMENT OF CORRECTIONS**

## **REVIEW OF DEPARTMENT ACCOMPLISHMENTS**

### **Department Goals and Strategies for FY2001**

#### **1. MANAGE OFFENDERS IN A WAY THAT PROTECTS PUBLIC SAFETY.**

To do this, the Department will:

- Implement its long-range population management plan to prevent overcrowding in the in-state correctional facilities;
- Maintain high utilization of community residential center (CRC) beds;
- Expand use of alternatives to incarceration, including electronic monitoring and the CRC Supervision (home furlough) program;
- Supervise offenders on probation or parole commensurate with their risk and program needs, including neighborhood-based community supervision services and increased supervision of sexual predators on probation and parole.

Performance measures for these goals include:

- Maintaining inmate populations within the emergency capacity of each institution;
- Minimizing the number of major incidences;
- Increasing probation and parole supervision of offenders through increased monitoring and accountability programs.

#### **2. PROVIDE SERVICES AND PROGRAMS THAT EFFECT POSITIVE CHANGE, STRUCTURE OFFENDER TIME, AND FACILITATE SUCCESSFUL REINTEGRATION OF OFFENDERS INTO SOCIETY.**

To do this, the Department will:

- Work cooperatively with the Mental Health Trust Authority and the Beneficiary Boards to provide services to the beneficiaries who are in the Department's custody or under the Department's supervision;
- Develop an in-prison residential treatment program for male offenders who have chronic substance abuse problems;
- Develop a standardized substance-abuse evaluation tool in consultation with the Division of Alcohol & Drug Abuse and private treatment providers;
- Coordinate with other agencies, including the court system and Division of Family and Youth Services, to identify possible resources to work with children of offenders;
- Develop and implement a Youthful Offender Initiative;
- Using principles of restorative justice, improve corrections-based victims' services;
- Expand Victim Impact classes both in institutions and for probationers and parolees.

Performance measures for these goals include:

- Improve substance abuse (alcohol and other drug) interventions for offenders;
- Improve education services for offenders in institutions.

**3. PROVIDE EFFECTIVE CORRECTIONAL ADMINISTRATION THROUGH STRATEGIC PLANNING, TRAINING, QUALITY ASSURANCE, AND THE USE OF AUTOMATION AND NEW TECHNOLOGIES.**

To do this, the Department will:

- Continue to implement and refine the Department's management information system, including the development of a new inmate accounting system;
- Continue installation of new fingerprint equipment statewide;
- Increase agricultural production at Point MacKenzie Farm, allowing distribution of additional produce to correctional facilities statewide;
- Engage in Department-wide strategic planning related to the health care mission;
- Implement last year's Prisoner Litigation Reform Act legislation;
- Provide training, including victims' services training, for all staff.

Performance measure for these goals include:

- Expand the management information system to include medical, clinical and programmatic data.

**Key Department Issues for FY2000 – 2001**

**PRISON OVERCROWDING** - Alaska's institutions can only hold 2,745 inmates, forcing the state to send 1,100 inmates out-of-state. The department will address this by continuing to implement its long-term population management plan.

**CONSTRUCTION OF A NEW ANCHORAGE JAIL AND A PRISON AT FORT GREELY**- Department staff continue to be involved on a daily basis with the Municipality of Anchorage in the planning and construction of a new 400 bed Anchorage Jail. The Department is also continuing its planning for an 800- bed prison at Fort Greely.

**EXPANDING JUVENILE OFFENDER POPULATION** - Juvenile offenders, between the ages of 15 and 22, currently account for more than 16% of Correction's in-state institutional population. While many of these juveniles are serving lengthy sentences, almost all will be released back into the community at some point. The Department must develop and implement programs that will facilitate their rehabilitation and increase the probability that these youth will be able to lead crime-free lives upon their return to the community.

**WORK WITH LOCAL COMMUNITIES TO EXPAND TREATMENT AND SUPERVISION PROGRAMS** - One of the biggest obstacles impeding the release of some offenders into rural and bush communities is the lack of available treatment and

supervision programs in those communities. These circumstances have made it necessary for some rural and bush offenders (especially sex offenders) to reside in hub communities during their terms of probation and parole, which lessens the chance of their successful reintegration into their home community. The Department is working to develop partnerships between criminal justice system agencies, health and social service agencies, and regional and village or tribal organizations to help meet offenders' needs for supervision and treatment in rural and bush communities.

**STANDARDS AND ACCREDITATION INITIATIVE** - Anticipating that it will soon be relieved of court monitoring, the Department is developing its own initiative to ensure that its institutions continue to operate in a safe and secure manner. Toward this end, the department will be seeking accreditation by the American Correctional Association (ACA) for its institutions over the next three years.

**NEW MANAGEMENT INFORMATION SYSTEM (MIS)** - The department is working toward implementation of its new MIS, which will enable it to maintain and analyze data relating to its offender population. Agency staff are now being trained in the maintenance and use of the new system.

### **Major Department Accomplishments for FY1999**

**POPULATION MANAGEMENT** - The Department developed and began implementation of its long-term population management plan to bring and maintain institutional prisoner populations below their established emergency capacity.

**ALTERNATIVES TO INCARCERATION** - One part of the department's long-term population management plan is to increase alternatives to incarceration for low-level offenders. This year, the Department initiated its Electronic Monitoring and CRC Offender Supervision Programs, which provide two alternatives for safely moving prisoners out of hard beds and into the community.

**INCREASED SUPERVISION FOR SEXUAL PREDATORS** - The Department increased the number of probation officers supervising sex offenders, which reduced the caseloads so that probation officers can more effectively monitor this dangerous population.

**RESIDENTIAL SUBSTANCE ABUSE TREATMENT (RSAT) PROGRAM FOR WOMEN** - The Hiland Mountain Correctional Center Women's Residential Substance Abuse Treatment (RSAT) Program was brought on line in FY'99. It is a twelve-month program for female inmates needing intensive substance abuse treatment. The Department also brought on line its Living In New Knowledge Successfully (LINKS) project for women with children who need transitional assistance upon release from the RSAT Program.

**PARITY IN VOCATIONAL EDUCATION FOR FEMALE OFFENDERS** - In partnership with the University of Alaska Anchorage (UAA) and with the help of a

federal grant, the Hiland Mountain Correctional Center established a comprehensive vocational program that offers training for women in computer operations, horticulture, and building trades.

**SUPERVISION BY VIDEO** - The Division of Community Corrections expanded its supervision capabilities in rural sites by developing a video supervision system, which was initiated this year in Hoonah and Hooper Bay. Other sites will be added in FY 2001.

**STRATEGIC PLAN FOR MENTAL HEALTH TRUST BENEFICIARIES** - The Department completed its Strategic Plan for Mental Health Trust Authority Beneficiaries, which includes individuals who are mentally ill, developmentally disabled, chronic alcoholics with psychosis, or afflicted with Alzheimer's Disease or related disorders. The plan highlights the progress that the State has made in its treatment of Trust beneficiaries who enter the criminal justice system, and details new initiatives to help prevent beneficiaries from becoming incarcerated. It also provides an overview of mental health and substance abuse treatment services available in correctional facilities and offers recommendations for improving services to Trust beneficiaries.

**SERVICES FOR VICTIMS** - The Department improved services for victims by activating the Victim Information Notification telephonic-information service, developing and distributing a Victim Resources Guide, conducting community education classes in Dillingham, and establishing a Victims Advisory Committee for the Division of Community Corrections.

**STANDARDIZED COURT FORMS AND PROCEDURES** - The Department worked with the court system and prosecutors to establish standardized formats and procedures for filing Petitions to Revoke Probation. This resulted in increased consistency and fairness of process throughout the State, and saved departmental and court staff time.

**INCREASED FARM PRODUCTION** - Point MacKenzie Rehabilitation Farm produced 56.75 tons of vegetables for consumption at the farm and other DOC facilities statewide. This was an increase of 9.5 tons over the previous year.

**INCREASED OFFENDER ACCOUNTABILITY** - The Department increased offenders' accountability to victims and the community by conducting victim impact classes.

**CULTURALLY-RELEVANT PROGRAMS** - The Department implemented culturally-relevant offender accountability programs at the Nome and Bethel CRCs.

### **Key Performance Measures**

**Measure: Maintaining inmate populations within the emergency capacity of each institution.**

**Current Status:**

November 1999 was the first time this decade that all in-state institutions were under their emergency capacities.

**Benchmark:**

The final order in Cleary, nearly a decade ago, required the Department to bring its population under emergency capacities established in the class action lawsuit. The Department has been attempting to comply since then.

**Background and Strategies:**

As Alaskans have wanted to get "tough on crime", the State's prison population has increased. We have not had comparable growth in new jails or prisons. The Department has developed and is implementing a long term plan.

**Measure: Minimizing the number of major incidents.**

**Current Status:**

During the Knowles Administration, there have been no major incidents in Alaska's in-state institutions. As the State attempts to respond to decreasing revenues, it is important to ensure that we do not compromise public safety.

**Benchmark:**

The State has established its own benchmark by not having any major incidents for many years now.

**Background and Strategies:**

Maintaining in-state institutions below their emergency capacities and ensuring an adequate number of properly trained staff are critical components to preventing major incidents.

**Measure: Increasing probation and parole supervision of offenders through increased monitoring and accountability programs.**

**Current Status:**

The FY 1999 department-wide average monthly supervision caseload was 4,388; the monthly average number of pre-sentence reports was 120. The following general supervision caseloads per Probation Officer exceed the benchmark;

Anchorage, 8 of 14 exceed 100 medium/maximum offenders

Palmer, 3 of 4 exceed 100 medium/maximum offenders

Fairbanks, 3 of 8 exceed 90 medium/maximum offenders

**Benchmark:**

Establish monthly caseloads of a Probation Officer who is not preparing pre-sentence reports at 70-75 offenders.

Establish monthly caseloads of a Probation Officer who is preparing pre-sentence reports at 60-65 offenders.

**Background and Strategies:**

The number of offenders on probation/parole during the last two fiscal years has increased by 833 felons, primarily in the Anchorage, Palmer and Fairbanks areas.

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1997 Average monthly caseload statewide: 3,553

1998 Average monthly caseload statewide: 4,132

1999 Average monthly caseload statewide: 4,388

As the number of offenders on probation/parole continues to increase, it will become necessary to increase the number of probation officers providing supervision.

Caseloads over the benchmark standard for supervision make it more difficult to protect public safety.

**Measure: Improve Substance Abuse (Alcohol and Other Drug) Interventions for Offenders.**

**Current Status:**

In Alaska, the Women's Residential Substance Abuse Treatment (RSAT) program opened Nov. 1, 1998. It is an in-prison long-term residential treatment program. As of Sept. 30, 1999, 78 women have been admitted to this intensive level of care. The Department plans to open a similar program for male offenders as soon as possible.

**Benchmark:**

Many jurisdictions are showing success, measured by reduced recidivism, by implementing in-prison residential treatment programs that address addiction issues in conjunction with life skills and behavioral changes.

**Background and Strategies:**

Many chronically addicted offenders who have a history of substance abuse related crimes need the services of a 6-12 month residential treatment program that addresses addiction issues in conjunction with life skills and behavioral changes. Without such intervention, they inevitably return to their substance abuse and criminal behavior. In order to improve substance abuse interventions for offenders, the Department is striving to increase the number of women and men participating in RSAT programs while incarcerated.

**Measure: Improve education services for offenders in institutions.**

**Current Status:**

The Department is working with the Department of Education and Early Development in order to improve education services for inmates in correctional facilities, especially for youthful offenders who have special educational needs.

**Benchmark:**

This needs to be further developed. Many Alaskan inmates have educational deficiencies. The Department has a growing number of youthful offenders who have serious deficits, including special educational needs.

**Background and Strategies:**

Educational services are insufficient throughout the Department's institutions. Through coordination with other state agencies, the Department will be improving the quality and quantity of its educational services.

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**Measure: Expand the Management Information System to include medical, clinical and programmatic data.**

**Current Status:**

The new system replacement core will be implemented during the third quarter of FY 2000.

**Benchmark:**

The essential elements of the medical, clinical and programmatic data expansion will be operational in the new Management Information System by June 30, 2001.

**Background and Strategies:**

The Department has recognized its need for more accurate data to track recidivism and perform other data driven functions. To this end the Department has been working since 1995 toward the development and implementation of the new core management information system.

In FY 1999 the Department received a two-year \$2,000.0 federal grant to develop and implement the MIS. The states of Alaska, Colorado, Utah and New Mexico have collaborated to share costs of the development of the core system.

**Status of FY2000 Performance Measures**

	<i>Achieved</i>	<i>On track</i>	<i>Too soon to tell</i>	<i>Not likely to achieve</i>	<i>Needs modification</i>
• Maintain in-state prisoner population in correctional facilities at less than emergency capacity.		X			
• Establish program to address violent juvenile offenders in the adult correctional system.			X		
• Bring Integrated Management Information System on-line.		X			