

HCR

24

Comments on Resolution:

Pg 1 # 8-9 Might better be stated as nearly 40% of Alaska Health Care Resources are sent out of state in the form of insurance premiums, Health Care and Hospital services. Aetna figures 1992-3

Pg1 line 16-17 That the commission develop and recommend,

And the residents of Alaska plans for improvement

10-3 Pg 3 Authorization for temporary support staff be accomodated up front when Commission is formed.

Pg 2 line 2 item 3 ^{delete} Requiring uniform rates can be evaluated under item line 13 page 1 _{scary word.}

The Federal State Improvement program HRSA (Health Resource Service Administration) has Authorized 10 States to begin the process of dealing with the whole Health Care issue including the growing ranks of the uninsured. Copy sent to Rep. Dyson's office. This program will award up to 1.3 million each to successful applicants.

That the Administration be encouraged to send a representative to the Pre-Application meeting in Denver on April 26.

Suggested changes

From Jerry Near

1-LS1616D
Lauterbach
4/15/00

CS FOR HOUSE CONCURRENT RESOLUTION NO. 24(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTY-FIRST LEGISLATURE - SECOND SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

**Offered:
Referred:**

Sponsor(s): HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

A RESOLUTION

1 **Creating the Alaska Health Care Commission.**

2 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

3 **WHEREAS** health insurance costs and health care costs continue to soar, and a
4 growing number of Alaskans cannot afford either health insurance or health care services; and

5 **WHEREAS** many Alaskans live outside the urban centers where most health care
6 providers are located; and

7 **WHEREAS** there is a drain on the Alaska economy resulting from health care dollars
8 leaving the state because more than 40 percent of the health care and hospital services
9 provided to Alaskans are provided out of state; and

10 **WHEREAS** Alaskans lack the information they need to evaluate the fair market value
11 of health care services; and

12 **WHEREAS** there is a growing disparity between Medicaid, insurance, and cash
13 customer rates charged by health care providers;

14 **BE IT RESOLVED** that the Alaska State Legislature establishes the Alaska Health
15 Care Commission to evaluate and recommend to the Governor, the legislature, and the
16 residents of Alaska options for improvement of Alaska's health care delivery system; and be
17 it

1 **FURTHER RESOLVED** that the Alaska Health Care Commission shall consist of 12
2 voting members who are Alaska residents, appointed as follows:

3 (1) four members appointed by the Speaker of the House, one of whom shall
4 be a member of the majority caucus, one of whom shall be a member of a minority caucus,
5 one of whom shall be a representative of the insurance industry, and one of whom shall be
6 a representative of the health care provider industry;

7 (2) four members appointed by the President of the Senate, one of whom shall
8 be a member of the majority caucus, and one of whom shall be a member of a minority
9 caucus, one of whom shall be a representative of the insurance industry, and one of whom
10 shall be a representative of the health care provider industry;

11 (3) four members appointed by the Governor, one of whom shall represent the
12 interests of the state's public health programs, one of whom shall represent federal health
13 programs administered in the state, and two of whom shall be public members who represent
14 Alaska health care consumers; and be it

15 **FURTHER RESOLVED** that the following three persons may serve on the Alaska
16 Health Care Commission as nonvoting members: the commissioners of health and social
17 services, administration, and community and economic development, or their designees; and
18 be it

19 **FURTHER RESOLVED** that the public members of the Alaska Health Care
20 Commission shall serve without compensation and without per diem and travel expenses
21 authorized for boards and commissions under AS 39.20.180; and be it

22 **FURTHER RESOLVED** that the Alaska Health Care Commission shall select a chair
23 and vice-chair from among its members, and the chair shall vote only to break a tie; the
24 commission shall meet as frequently as the commission determines necessary, and the
25 commission may meet and vote by teleconference; and the commission and its members are
26 entitled to use the services, supplies, equipment, and staff support of the legislative
27 information offices of the Legislative Affairs Agency during regular business hours; and be
28 it

29 **FURTHER RESOLVED** that the Alaska Health Care Commission may, with the prior
30 approval of the legislative council, submit applications to the federal government for grants
31 for the activities of the commission; and be it

1 **FURTHER RESOLVED** that the Alaska Health Care Commission shall prepare a
2 report that includes evaluation of

3 (1) the option of creating a publicly or privately held trust with administrative
4 powers to oversee an Alaska health care delivery system;

5 (2) options for new uses of telemedicine to provide better and more efficient
6 health care delivery to remote areas of Alaska;

7 (3) options for moving toward requiring health care providers to charge the
8 same rates for services to every consumer and toward free market rate setting;

9 (4) options to enable creation of health cooperatives;

10 (5) options to enable creation of medical savings accounts; and

11 (6) other potential non-insurance alternatives for improving the accessibility
12 and affordability of health care for Alaskans; and be it

13 **FURTHER RESOLVED** that the Alaska Health Care Commission shall present a
14 preliminary report to the Governor and the legislature by January 1, 2001, that

15 (1) outlines the options being evaluated;

16 (2) describes an action plan, including a public participation process, outlining
17 a detailed work schedule for preparation of the final report; and

18 (3) includes proposed legislation that would authorize temporary support staff,
19 per diem, and travel expenses for the commission; and be it

20 **FURTHER RESOLVED** that the Alaska Health Care Commission shall submit a draft
21 report by January 1, 2002, and a final report by March 30, 2002, to the Governor and the
22 legislature; and be it

23 **FURTHER RESOLVED** that the Alaska Health Care Commission may propose
24 legislation to extend the final report date; and be it

25 **FURTHER RESOLVED** that the Alaska Health Care Commission is authorized to
26 begin work immediately upon the appointment of its full membership or by June 15, 2000,
27 whichever date is earlier, and that the Alaska Health Care Commission is terminated on
28 March 30, 2002, unless extended under other legislation.

FISCAL NOTE

STATE OF ALASKA
2000 LEGISLATIVE SESSION

NO. _____
BILL VERSION: CS HCR 24(HES)
PUBLISH DATE: _____

Revision Date: _____
Title: "Creating the Alaska Health Care Commission."
Sponsor: House HESS
Requestor: House HESS

Department Affected: Legislative Affairs Agency
BRU: Legislative Council
Component: Council and Subcommittees

COMPONENT SERIAL NO:

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 01	FY 02	FY 03	FY 04	FY 05	FY 06
PERSONAL SERVICES	40.0	0.0	0	0	0	0.0
TRAVEL	5.6	0.0	0	0	0	0.0
CONTRACTUAL	0.9	0	0	0	0	0.0
SUPPLIES	0.5	0	0	0	0	0.0
EQUIPMENT	4.0	0	0	0	0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	51.0	0.0	0	0	0	0.0

CAPITAL	0	0	0	0	0	0.0
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REVENUE FUND SOURCE	0	0	0	0	0	0.0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	51.0	0.0	0	0	0	0.0
FEDERAL FUNDS						
OTHER FUND SOURCE						
TOTAL	51.0	0.0	0	0	0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0.0
PART-TIME	0	0	0	0	0	0.0
TEMPORARY	0	0	0	0	0	0.0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)
HCR 24 establishes an Alaska Health Care Commission composed of 4 Legislators, 1 representative of the insurance industry, 1 representative of Alaska employers, 2 representatives of the health care provider industry, 1 representative of the state's public health programs, 1 representative of federal health care programs, and 2 representatives of Alaska health care consumers. In addition to the 12 voting members, 3 Alaska State Department Commissioners may serve on the Commission as non voting members. The Commission will evaluate health care options in Alaska and present a preliminary report to the Governor and the Legislature by 1/1/01. The Alaska Health Care Commission terminates 1/8/01.

Prepared By: Karla Schofield, Deputy Director *Karla Schofield* Phone: 465-3852
Division: Administrative Services Date: 4/19/00

Approved By: Pamela A. Varni, Executive Director *Pamela Varni*
Agency: Legislative Affairs Agency Date: 4/19/00

Personal Services

Legislative staff assistant to the Commission for 7 months - Range 21 40.0

Travel

It is anticipated that the task force will conduct most of their meetings by teleconference.

Two 2 day trips are anticipated to Anchorage in FY01. For the purposes of this fiscal note, the 8 Commission members appointed by the Presiding Officers are assumed to be 2 from Fairbanks, 2 from Anchorage, and 2 from Juneau, 1 from Kotzebue, and 1 from Ketchikan.

Travel costs for the Administration, H&SS and DCED Commissioners or their designees will be paid for by the Executive Branch. Travel costs for the 4 Governor appointees will be paid by the Office of the Governor.

<u>Commission members appointed by Legislature</u>		<u>Airfare</u>	<u>Per Diem</u>		
Fairbanks	2	488	916		
Anchorage	2	0	0		
Juneau	2	940	916		
Kotzebue	1	621	458		
Ketchikan	1	756	458		
		2,805	2,748	5,553	
				Total Travel	5.6

Contractual

Phone expenses for 8 members of the task force	700		
Postage expenses to mail out task force report	<u>200</u>		
	900	Total Contractual	0.9

Teleconference expenses within be absorbed in the Legislature's budget.

It is assumed the staff assistant will occupy legislative office space.

The cost of printing the Commission report will be absorbed within the Legislature's budget.

Supplies

Supplies 0.5

Equipment

Computer and printer for staff assistant. 4.0

51.0

FISCAL NOTE

STATE OF ALASKA
2000 LEGISLATIVE SESSION

NO. _____
BILL VERSION: HCR 24
PUBLISH DATE: _____

Revision Date: _____
Title: "Creating the Alaska Health Care Commission."
Sponsor: House HESS
Requestor: House HESS

Department Affected: Legislative Affairs Agency
BRU: Legislative Council
Component: Council and Subcommittees

COMPONENT SERIAL NO:

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 01	FY 02	FY 03	FY 04	FY 05	FY 06
PERSONAL SERVICES	70.0	70.0	0	0	0	0.0
TRAVEL	11.1	11.1	0	0	0	0.0
CONTRACTUAL	0.9	0.9	0	0	0	0.0
SUPPLIES	0.5	0.3	0	0	0	0.0
EQUIPMENT	4.0	0	0	0	0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	86.5	82.3	0	0	0	0.0
CAPITAL	0	0	0	0	0	0.0
REVENUE FUND SOURCE	0	0	0	0	0	0.0

FUNDING: (Thousands of Dollars)

GENERAL FUND	86.5	82.3	0	0	0	0.0
FEDERAL FUNDS						
OTHER FUND SOURCE						
TOTAL	86.5	82.3	0	0	0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0.0
PART-TIME	0	0	0	0	0	0.0
TEMPORARY	0	0	0	0	0	0.0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

HCR 24 establishes an Alaska Health Care Commission composed of 4 Legislators, 2 representatives of the insurance industry, 2 representatives of the health care provider industry, 1 representative of the state's public health programs, 1 representative of federal health care programs, and 2 representatives of Alaska health care consumers. In addition to the 12 voting members, 3 Alaska State Department Commissioners may serve on the Commission. The Commission will evaluate health care options in Alaska and present a preliminary report to the Governor and the Legislature by 1/1/01, a draft report by 1/1/02 and a final report by 3/30/02.

Prepared By: Karla Schotfield, Deputy Director
Division: Administrative Services

Phone: 465-3852
Date: 4/18/00

Approved By: Pamela A. Varni, Executive Director
Agency: Legislative Affairs Agency

Date: 4/18/00

Distribution (by preparer): Leg. Finance, Legislative Sponsor, Requestor, OMB, Gov., & Impacted Agency(ies).

Personal Services

Legislative staff assistant to the Commission - Range 21A

70.0

Travel

It is anticipated that the task force will conduct most of their meetings by teleconference.

Two 2 day trips are anticipated to Anchorage in FY01 and again in FY02. For the purposes of this fiscal note, the 8 Commission members appointed by the Presiding Officers are assumed to be 2 from Fairbanks, 2 from Anchorage, and 2 from Juneau, 1 from Kotzebue, and 1 from Ketchikan.

Travel costs for the Administration, H&SS and DCED Commissioners or their designees will be paid for by the Executive Branch. Travel costs for the 4 Governor appointees will be paid by the Office of the Governor.

<u>Commission members appointed by Legislature</u>		<u>Airfare</u>	<u>Per Diem</u>		
Fairbanks	2	488	916		
Anchorage	2	0	0		
Juneau	2	940	916		
Kotzebue	1	621	458		
Ketchikan	1	756	458		
		2,805	2,748	2 trips/year	
				5,553	11,106
				Total Travel	11.1

Contractual

Phono expenses for 8 members of the task force	700		
Postage expenses to mail out task force report	200		
	900	Total Contractual	0.9

Teleconference expenses within be absorbed in the Legislature's budget.

It is assumed the staff assistant will occupy legislative office space.

The cost of printing the Commission report will be absorbed within the Legislature's budget.

Supplies

Supplies 0.5

Equipment

Computer and printer for staff assistant. 4.0

16.5



**LEGISLATIVE AFFAIRS AGENCY
INFORMATION & TELECONFERENCING**

State Capitol
Juneau, AK 99801-1182
Phone: 465-4648 Fax: 465-2864

To: Wes Keller, Aide
Rep. Dyson

From: ^{SK} Sue Guhufsen, Manager
Legislative Information & Teleconference
LAA

Date: April 19, 2000

Subject: HCR 24

In regards to HCR 24, page 2, lines 26-28 I wanted to point out that while the LIO's stand ready to be of service, several things come to mind that might be a problem:

1. 10 of our 22 offices are closed during the interim
2. we are budgeted for the normal, everyday amount of paper, supplies and the usual wear and tear of equipment
3. our offices are staffed based on the size of the community and the traditional and historical use of the office
4. our staff, while very knowledgeable are not versed in public health issues
5. use of the teleconference facilities is open to the legislators but if this commission should require extensive use we would need to budget for it

Suggested language change would be to delete everything after the word "use" on page 2 line 27 through the word "Agency" on page 2, line 28 and insert "of the Legislature's teleconference facilities".

I know this general subject was brought up during the House Hess committee meeting but thought it wise to point it out to you for any further consideration of the resolution.

If you have any questions, please call me. Thanks.

FISCAL NOTE

STATE OF ALASKA
2000 LEGISLATIVE SESSION

BILL NO. CSHCR 24 (HES)

Revision Date/Time (Note if correction) _____ Dept. Affected Community & Economic Development
 Title *Creating the Alaska Health Care Commission E.RU Insurance
 Component Insurance
 Sponsor (H) HES
 Requester (H) FIN Component No. 354

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel	0.7	0.7				
Contractual	1.7	1.7				
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	2.4	2.4	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal R/PASSD(S) RECON NTCE						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts	2.4	2.4				
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	2.4	2.4	0.0	0.0	0.0	0.0

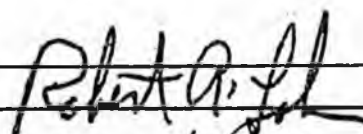
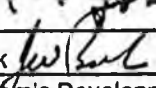
Estimate of any current year (FY2000) cost: _____

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This resolution creates the Alaska Health Care Commission, with 4 of the 12 members appointed by the Governor. It is anticipated that the task force will conduct most of their meetings by teleconference. Two (2) day trips are anticipated to Anchorage in FY01 and again in FY02. For purpose of this fiscal note, the travel cost for one of the DCED Commissioners from Juneau or their designee will be paid for by the department. It is also anticipated that both DCED staff and legal staff will spend close to a month's time preparing information for the Commission. At least one week's of that time will be used by legal staff.

Prepared by: Robert A. Lohr  Phone 269-7900
 Division Insurance Date/Time 4-21-00 3:18 PM
 Approved by Commissioner Deborah B. Sedwick  Date 4-21-00
 Agency Community & Economic Development

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FISCAL NOTE

**STATE OF ALASKA
2000 LEGISLATIVE SESSION**

BILL NO. HCR 24

Revision Date AMENDED 4/21/2000 Dept. Affected Office of the Governor
 Title "Creating the Alaska Health Care Commission" BRU Executive Operations
 Component Executive Office
 Sponsor (H) HES
 Requester (H) HES Component No. 6

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006
Personal Services						
Travel	5.0	5.0				
Contractual	0.4	0.4				
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	5.4	5.4	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	5.4	5.4	0.0	0.0	0.0	0.0

Estimate of any current year (FY2000) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This resolution creates the Alaska Health Care Commission, with 4 of the 12 members appointed by the Governor. The resolution also provides for public members to receive per diem and travel expenses. Traditionally such costs are budgeted by the agency or branch housing the commission.

If the legislative agency providing support to the Commission refuses to budget for all the commission members, the funding will be fragmented to include funding to the Office of the Governor for the costs of the 4 Governor appointees. The fiscal impact reflected in this note assumes the same level of activity and costs anticipated for the other 8 commission members.

Prepared by: Michael A. Nizich, Administrative Director Phone 465-3876
 Division Administrative Services Date/Time 4/21/00 4:02 PM
 Approved by: Jim Ayers, Chief of Staff *J. Ayers* Date 04/17/2000
 Agency Office of the Governor

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