

HB

131

HFIN

FILE

HOUSE COMMITTEE REPORT

(11)

Date Referred to Committee: April 7, 1999

FURTHER REFERRALS:

Date of Committee Action: 4/21/99

The FINANCE Committee considered:

HB 131

HOUSE BILL NO. 131

ANCHORAGE COASTAL WILDLIFE REFUGE

"An Act relating to public rights-of-way and easements for surface transportation across the Anchorage Coastal Wildlife Refuge."

recommends it be replaced with the following committee substitute _____ the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) APPROVES PREVIOUS: (Dept/Date)

fiscal note(s) _____ fiscal note(s) * DOT 4/1/99

zero fiscal note(s) _____ zero fiscal note(s) DNR 4/1/99

F.g 4/1/99

SIGNING WITH RECOMMENDATIONS		DP	DNP	NR	AM
<i>Gene Therriault</i>	Therriault			X	
<i>John Mulder</i>	Mulder			/	
<i>Tom Bunde</i>	Bunde				
<i>W. Williams</i>	Williams			X	
<i>Bob Kohring</i>	Kohring	X			
<i>Allen Austerman</i>	Austerman			X	
<i>Grussendorf</i>	Grussendorf	X			
<i>Foster</i>	Foster	X			
<i>J. Davis</i>	J. Davis			X	
<i>Moses</i>	Moses		X		

CO CHAIR'S SIGNATURE *Gene Therriault* *John Mulder*
Therriault mulder

FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date: _____ Dept Affected: Natural Resources
 Title: An Act relating to public rights-of-way and BRU: Land Development
easements for surface transportation across the Anchorage... Component: Land Development
 Sponsor: Representative GREEN
 Requestor: (H) RES Component Serial No. 431

Expenditures/Revenues (Inflation not included unless otherwise noted below) (Thousands of Dollars)

OPERATING EXPENDITURES	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES (fund code)	0.0	0.0	0.0	0.0	0.0	0.0
--------------------------------	-----	-----	-----	-----	-----	-----

FUND SOURCE (Thousands of Dollars)

FUND SOURCE	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: \$ none

POSITIONS

POSITIONS	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

There is no anticipated fiscal impact associated with implementation of this legislation.

Prepared by: Jane Angvik, Director Phone: 907-269-8503
 Division: Land Date: 23-Mar-99
 Approved by Commissioner: [Signature] Date: 3-23-99
 Agency: Natural Resources

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date/Time (Note if correction)		Dept. Affected	Fish and Game
Title	<u>ANCHORAGE COASTAL WILDLIFE REFUGE</u>	BRU	<u>Habitat and Restoration</u>
Sponsor	<u>Rep. Green</u>	Component	<u>Permitting/Title 16</u>
Requester	<u>House Resources</u>	Component Serial No.	<u>2050</u>

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel	0.0	0.0	0.0	0.0	0.0	0.0
Contractual	0.0	0.0	0.0	0.0	0.0	0.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants & Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: *(Attach a separate page if necessary)*

Prepared by Ken Taylor
 Division Habitat and Restoration
 Approved by Commissioner Frank Rue *(Signature)*
 Agency Alaska Department of Fish and Game

Phone 465-3065
 Date/Time 03/23/99
 Date 3/23/99

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date/Time (Note if correction) _____ Dept. Affected DOT&PF
 Title Anchorage Coastal Wildlife Refuge BRU Commissioners Office
 Component _____
 Sponsor Representative Green
 Requester (H) RES Component Serial No. _____

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	**	**	**	**	**	**
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CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	**	**	**	**	**	**

Estimate of any current year (FY99) cost: **

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

** The DOT/PF has a project in the environmental document stage that will be directly affected by the passage of HB131. The project is the Anchorage Coastal Trail - Southern Extension and is being developed by AMATS. Over \$300k has been expended to date on the project. The project's total estimated cost including environmental document, right-of-way acquisitions, and design and construction is roughly \$8 million. If the public scoping process resulted in a route through the refuge then the environmental document approval would be subject to the "Section 4(f)" provisions addressed in 23 CFR 771.135. Section 4(f) requirements set an extraordinarily high standard including a determination that "There is no feasible and prudent alternative to the use of land from the property." The project is also under the NEPA/404 Merger agreement, meaning that all permits needed for the project must be obtained prior to final approval of the environmental document. Meeting this standard will be very expensive. Failing then to obtain legislative approval, through the passage of a law allowing an easement through the refuge, would mean the expenditures to complete the environmental process will be fruitless. Alternatively, adding HB 131 to the existing burden of environmental approvals may be too great a burden for AMATS to continue development of the project, resulting in the loss of expenditures to date.

Prepared by Dennis Poshard, Legislative Liaison Phone 465-3904
 Division Office of the Commissioner Date/Time 3/31/99 8:36 AM
 Approved by Commissioner [Signature] Date 3/31/99
 Agency Department of Transportation and Public Facilities

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date: _____ Dept Affected: Natural Resources
 Title: An Act relating to public rights-of-way and BRU: Land Development
easements for surface transportation across the Anchorage... Component: Land Development
 Sponsor: Representative GREEN
 Requestor: (H) RES Component Serial No. 431

Expenditures/Revenues (Inflation not included unless otherwise noted below) (Thousands of Dollars)

OPERATING EXPENDITURES	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES (fund code)	0.0	0.0	0.0	0.0	0.0	0.0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: \$ none

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

There is no anticipated fiscal impact associated with implementation of this legislation.

Prepared by: Jane Angvik, Director Phone: 907-269-8503
 Division: Land Date: 23-Mar-99
 Approved by Commissioner: [Signature] Date: 3-23-99
 Agency: Natural Resources

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FISCAL NOTE

**STATE OF ALASKA
1999 LEGISLATIVE SESSION**

BILL NO. HB 131

Revision Date/Time (Note if correction) _____ Dept. Affected Fish and Game
 Title ANCHORAGE COASTAL WILDLIFE REFUGE BRU Habitat and Restoration
 Component Permitting/Title 16
 Sponsor Rep. Green
 Requester House Resources Component Serial No. 2050

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel	0.0	0.0	0.0	0.0	0.0	0.0
Contractual	0.0	0.0	0.0	0.0	0.0	0.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants & Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: 0.0

POSITIONS

Full-time					
Part-time					
Temporary					

ANALYSIS: (Attach a separate page if necessary)

Prepared by Ken Taylor
 Division Habitat and Restoration
 Approved by Commissioner Frank Rue *(Signature)*
 Agency Alaska Department of Fish and Game

Phone 465-3065
 Date/Time 03/23/99
 Date 3/23/99

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date/Time (Note if correction) _____ Dept. Affected DOT&PF
 Title Anchorage Coastal Wildlife Refuge BRU Commissioners Office
 Component _____
 Sponsor Representative Green
 Requester (H) RES Component Serial No. _____

Expenditures/Revenues (Thousands of Dollars)

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OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	**	**	**	**	**	**
-----------------------------	-----------	-----------	-----------	-----------	-----------	-----------

CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	**	**	**	**	**	**

Estimate of any current year (FY99) cost: **

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

** The DOT/PF has a project in the environmental document stage that will be directly affected by the passage of HB131. The project is the Anchorage Coastal Trail - Southern Extension and is being developed by AMATS. Over \$300k has been expended to date on the project. The project's total estimated cost including environmental document, right-of-way acquisitions, and design and construction is roughly \$8 million. If the public scoping process resulted in a route through the refuge then the environmental document approval would be subject to the "Section 4(f)" provisions addressed in 23 CFR 771.135. Section 4(f) requirements set an extraordinarily high standard including a determination that "There is no feasible and prudent alternative to the use of land from the property." The project is also under the NEPA/404 Merger agreement, meaning that all permits needed for the project must be obtained prior to final approval of the environmental document. Meeting this standard will be very expensive. Failing then to obtain legislative approval, through the passage of a law allowing an easement through the refuge, would mean the expenditures to complete the environmental process will be fruitless. Alternatively, adding HB 131 to the existing burden of environmental approvals may be too great a burden for AMATS to continue development of the project, resulting in the loss of expenditures to date.

Prepared by Dennis Poshard, Legislative Liaison Phone 465-3904
 Division Office of the Commissioner Date/Time 3/31/99 8:36 AM
 Approved by Commissioner [Signature] Date 3/31/99
 Agency Department of Transportation and Public Facilities

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date: _____ Dept Affected: Natural Resources
 Title: An Act relating to public rights-of-way and BRU: Land Development
easements for surface transportation across the Anchorage... Component: Land Development
 Sponsor: Representative GREEN
 Requestor: (H) RES Component Serial No. 431

Expenditures/Revenues (Inflation not included unless otherwise noted below) (Thousands of Dollars)

OPERATING EXPENDITURES	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES (fund code)	0.0	0.0	0.0	0.0	0.0	0.0
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FUND SOURCE (Thousands of Dollars)

FUND SOURCE	FY2000	FY2001	FY2002	FY2003	FY2004	FY2005
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: \$ none

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

There is no anticipated fiscal impact associated with implementation of this legislation.

Prepared by: Jane Angvik, Director *[Signature]* Phone: 907-269-8503
 Division: Land Date: 23-Mar-99
 Approved by Commissioner: *[Signature]* Date: 3-23-99
 Agency: Natural Resources

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date/Time (Note if correction) _____ Dept. Affected Fish and Game
 Title ANCHORAGE COASTAL WILDLIFE REFUGE BRU Habitat and Restoration
 Component Permitting/Title 16
 Sponsor Rep. Green
 Requester House Resources Component Serial No. 2050

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel	0.0	0.0	0.0	0.0	0.0	0.0
Contractual	0.0	0.0	0.0	0.0	0.0	0.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants & Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
-----------------------------	------------	------------	------------	------------	------------	------------

CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
-------------------------------	------------	------------	------------	------------	------------	------------

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY99) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

Prepared by Ken Taylor
 Division Habitat and Restoration
 Approved by Commissioner Frank Rue *Caron Rue for*
 Agency Alaska Department of Fish and Game

Phone 465-3065
 Date/Time 03/23/99
 Date 3/23/99

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FISCAL NOTE

STATE OF ALASKA
1999 LEGISLATIVE SESSION

BILL NO. HB 131

Revision Date/Time (Note if correction) _____ Dept. Affected DOT&PF
 Title Anchorage Coastal Wildlife Refuge BRU Commissioners Office
 Component _____
 Sponsor Representative Green
 Requester (H) RES Component Serial No. _____

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2000	FY 2001	FY 2002	FY 2003	FY 2004	FY 2005
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	**	**	**	**	**	**
-----------------------------	-----------	-----------	-----------	-----------	-----------	-----------

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	**	**	**	**	**	**

Estimate of any current year (FY99) cost: **

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

** The DOT/PF has a project in the environmental document stage that will be directly affected by the passage of HB131. The project is the Anchorage Coastal Trail - Southern Extension and is being developed by AMATS. Over \$300k has been expended to date on the project. The project's total estimated cost including environmental document, right-of-way acquisitions, and design and construction is roughly \$8 million. If the public scoping process resulted in a route through the refuge then the environmental document approval would be subject to the "Section 4(f)" provisions addressed in 23 CFR 771.135. Section 4(f) requirements set an extraordinarily high standard including a determination that "There is no feasible and prudent alternative to the use of land from the property." The project is also under the NEPA/404 Merger agreement, meaning that all permits needed for the project must be obtained prior to final approval of the environmental document. Meeting this standard will be very expensive. Failing then to obtain legislative approval, through the passage of a law allowing an easement through the refuge, would mean the expenditures to complete the environmental process will be fruitless. Alternatively, adding HB 131 to the existing burden of environmental approvals may be too great a burden for AMATS to continue development of the project, resulting in the loss of expenditures to date.

Prepared by Dennis Poshard, Legislative Liaison Phone 465-3904
 Division Office of the Commissioner Date/Time 3/31/99 8:36 AM
 Approved by Commissioner [Signature] Date 3/31/99
 Agency Department of Transportation and Public Facilities

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MEMBER HEALTH, EDUCATION &
SOCIAL SERVICES COMMITTEE

BUDGET SUBCOMMITTEES
ALASKA COURT SYSTEM
DEPT OF ENVIRONMENTAL CONSERVATION
DEPT. OF REVENUE

Representative Joe Green

District 10
House Majority Leader

Sponsor Statement

HB 131 "Relating to rights of way and easements for surface transportation in the Anchorage Coastal Wildlife Refuge"

The Anchorage Coastal Wildlife Refuge (ACWR) was created by the legislature in 1988. Most of the refuge had previously been classified by the legislature as the Potter Point State Game refuge.

In establishing the ACWR the legislature granted the authority to approve rights of way through the refuge to the Departments of Fish and Game and Natural Resources. HB 131 establishes additional protection for the refuge by withdrawing that grant of authority, and reserving unto the legislature the right to approve surface transportation rights of ways and easements.

MAR 24 1999



NATIONAL RIFLE ASSOCIATION OF AMERICA
INSTITUTE FOR LEGISLATIVE ACTION
555 CAPITOL MALL, SUITE 455
SACRAMENTO, CALIFORNIA 95814
(916)446-2455 voice ■ (916)448-7469 fax

Fax Transmittal Cover Sheet

Message To Be Delivered To:	Representative Joe Green
Date and Time Message Sent:	3/24 2:15
Fax Number:	907/465-4316
Message From:	Brian Judy, Alaska State Liaison
Number of Pages Including Cover Sheet:	1

RE: NRA SUPPORT FOR HOUSE BILL 131

Dear Representative Green,

This is to inform you that the National Rifle Association is in **support of House Bill 131**. I had intended to provide you with a more formal letter of support but just found out that the bill is up for a hearing in committee this afternoon.

A more detailed letter will be forthcoming but, in the meantime, please feel free to convey to the committee that you have the full support of NRA on your bill.

Sincerely,

Brian Judy
Brian Judy

HOUSE COMMITTEE REPORT

(9)

Date Referred to Committee: March 10, 1999

FURTHER REFERRALS:

Date of Committee Action: 3-31-99

The RESOURCES Committee considered:

HB 131

HOUSE BILL NO. 131

ANCHORAGE COASTAL WILDLIFE REFUGE

"An Act relating to public rights-of-way and easements for surface transportation across the Anchorage Coastal Wildlife Refuge."

recommends it be replaced with the following committee substitute _____ the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) APPROVES PREVIOUS: (Dept/Date)

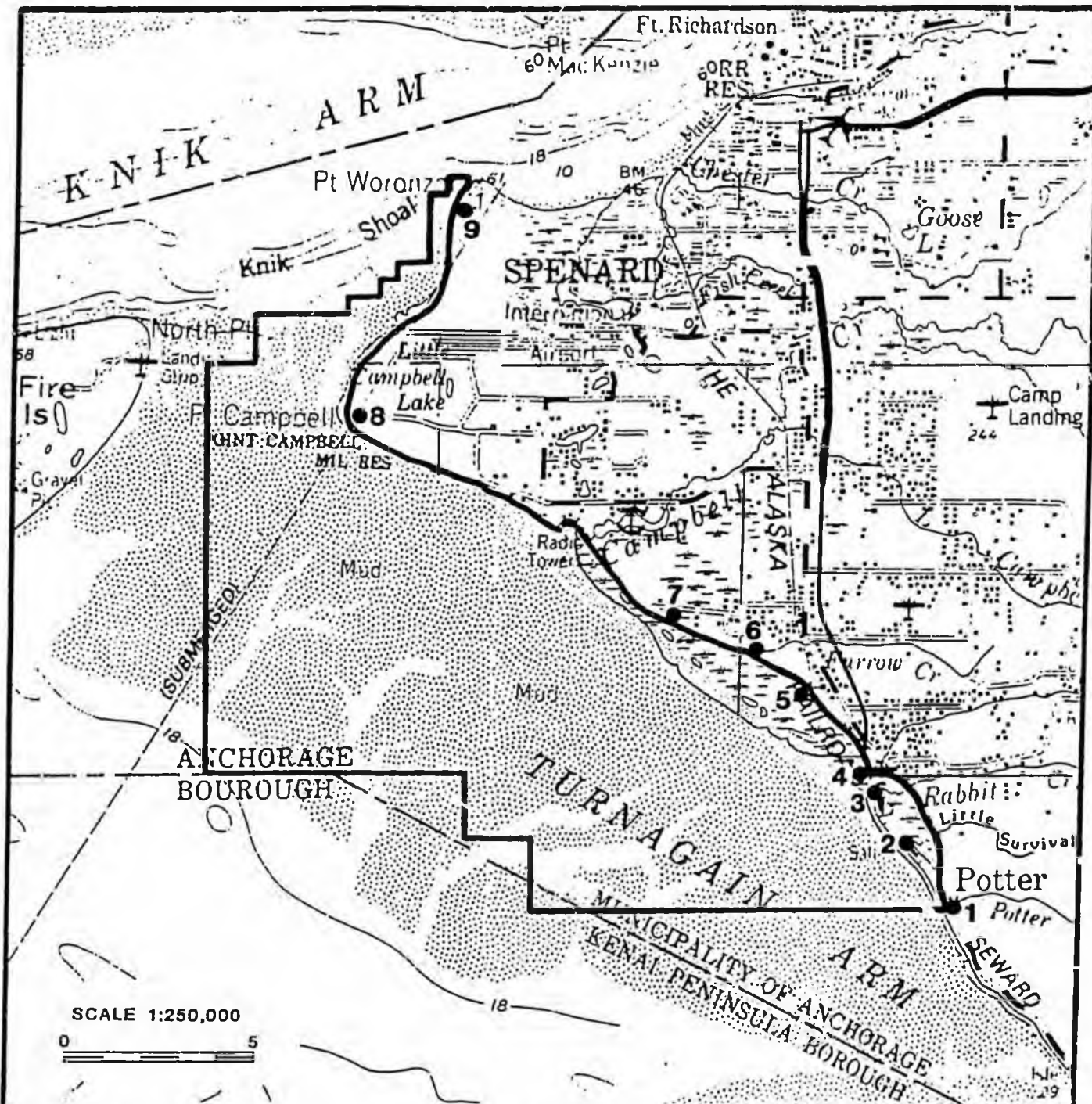
fiscal note(s) _____ fiscal note(s) _____

zero fiscal note(s) _____ zero fiscal note(s) Div. H+R 3/23/99,

DDDF _____ DOT 3/31/99, Div. Land 3/23/99

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
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<i>[Signature]</i>	✓			

CHAIR'S SIGNATURE Scott Ogan



ANCHORAGE COASTAL WILDLIFE REFUGE - MAJOR PUBLIC ACCESS POINTS

- | | |
|---|--|
| 1. South end of Potter Marsh (Old weigh station) | 6. John's Park (Furrow Creek) |
| 2. Mid marsh paved pull-out | 7. Spyglass Circle off of Klatt Road |
| 3. North end of Potter Marsh parking area and boardwalk | 8. Coastal Trail from Point Campbell to Point Woronzof |
| 4. Rabbit Creek rifle range | 9. Point Woronzof |
| 5. Reef Drive (Oceanview Bluff Park) | |

Additional public access to the refuge can be found where public lands abut the refuge. It is illegal to cross or walk along the Alaska Railroad right-of-way except at the railroad crossing at the Rabbit Creek Rifle Range. The Anchorage Waste Water Utility facility road from Campbell Lake to the refuge is a private road, with no public access allowed.

The refuge boundary shown depicts the statutory extent of the refuge. Private lands within this boundary are not part of the refuge.

Table 5. Bird species known to occur on the Anchorage Coastal Wildlife Refuge.

<u>Common Name</u>	<u>Scientific Name</u>	<u>Status</u>
<u>Loons and grebes:</u>		
Pacific loon	<u>Gavia pacifica</u>	R*
Red-necked grebe	<u>Podiceps grisegena</u>	C*
Horned grebe	<u>Podiceps auritus</u>	U*
<u>Hérons:</u>		
Great blue heron	<u>Ardea herodias</u>	CA
<u>Swans:</u>		
Tundra swan	<u>Cygnus columbianus</u>	U
Trumpeter swan	<u>Cygnus buccinator</u>	R
<u>Geese:</u>		
Canada goose	<u>Branta canadensis</u>	C*
White-fronted goose	<u>Anser albifrons</u>	R
Snow goose	<u>Chen caerulescens</u>	U
<u>Dabbling Ducks:</u>		
Mallard	<u>Anas platyrhynchos</u>	C*
Gadwall	<u>Anas strepera</u>	R
Northern pintail	<u>Anas acuta</u>	C*
Green-winged teal	<u>Anas crecca</u>	C*
Garganey	<u>Anas querquedula</u>	CA
Blue-winged teal	<u>Anas discors</u>	CA
Northern shoveler	<u>Anas clypeata</u>	U*
Eurasian wigeon	<u>Anas penelope</u>	R
American wigeon	<u>Anas americana</u>	C*
<u>Diving and seaducks:</u>		
Canvasback	<u>Aythya valisineria</u>	U*
Redhead	<u>Aythya americana</u>	CA
Ring-necked duck	<u>Aythya collaris</u>	R
Greater scaup	<u>Aythya marila</u>	U*
Lesser scaup	<u>Aythya affinis</u>	R
Common goldeneye	<u>Bucephala clangula</u>	U*
Barrow's goldeneye	<u>Bucephala islandica</u>	U
Bufflehead	<u>Bucephala albeola</u>	R
Oldsquaw	<u>Clangula hyemalis</u>	CA
White-winged scoter	<u>Melanitta fusca</u>	CA
Common merganser	<u>Merqus merganser</u>	U
<u>Raptors:</u>		
Northern goshawk	<u>Accipiter gentilis</u>	U
Red-tailed hawk	<u>Buteo jamaicensis</u>	U*
Swainson's hawk	<u>Buteo swainsoni</u>	CA
Rough-legged hawk	<u>Buteo lagopus</u>	R
Golden eagle	<u>Aquila chrysaetos</u>	R
Bald eagle	<u>Haliaeetus leucocephalus</u>	U
Northern harrier	<u>Circus cyaneus</u>	U

Table 5. Continued.

<u>Common Name</u>	<u>Scientific Name</u>	<u>Status</u>
<u>Raptors:</u>		
Osprey	<u>Pandion haliaetus</u>	R
Merlin	<u>Falco columbarius</u>	U
American Kestrel	<u>Falco sparverius</u>	CA
Peregrine falcon	<u>Falco peregrinus</u>	R
<u>Ptarmigans:</u>		
Willow ptarmigan	<u>Lagopus lagopus</u>	R
<u>Cranes:</u>		
Sandhill crane	<u>Grus canadensis</u>	R*
<u>Coots:</u>		
American coot	<u>Fulica americana</u>	CA
<u>Shorebirds:</u>		
Semipalmated plover	<u>Charadrius semipalmatus</u>	C*
Killdeer	<u>Charadrius vociferus</u>	R
Lesser golden plover	<u>Pluvialis dominica</u>	U
Black-bellied plover	<u>Pluvialis squatarola</u>	R
Hudsonian godwit	<u>Limosa haemastica</u>	R
Whimbrel	<u>Numenius phaeopus</u>	R
Greater yellowlegs	<u>Tringa melanoleuca</u>	C*
Lesser yellowlegs	<u>Tringa flavipes</u>	C*
Solitary sandpiper	<u>Tringa solitaria</u>	U*
Terek sandpiper	<u>Xenus cinereus</u>	CA
Spotted sandpiper	<u>Actitis macularia</u>	U*
Wandering tattler	<u>Heteroscelus incanus</u>	R
Ruddy turnstone	<u>Arenaria interpres</u>	CA
Black turnstone	<u>Arenaria melanocephala</u>	R
Red-necked phalarope	<u>Phalaropus lobatus</u>	U*
Common snipe	<u>Gallinago gallinago</u>	C*
Short-billed dowitcher	<u>Limnodromus griseus</u>	C
Long-billed dowitcher	<u>Limnodromus scolopaceus</u>	U
Surfbird	<u>Aphriza virgata</u>	U
Semipalmated sandpiper	<u>Calidris pusilla</u>	U
Western sandpiper	<u>Calidris mauri</u>	C
Rufous-necked stint	<u>Calidris ruficollis</u>	CA
Least sandpiper	<u>Calidris minutilla</u>	C*
Baird's sandpiper	<u>Calidris bairdii</u>	R
Pectoral sandpiper	<u>Calidris melanotos</u>	U
Sharptailed sandpiper	<u>Calidris scuminota</u>	CA
Dunlin	<u>Calidris alpina</u>	R
<u>Jaegers, gulls, and terns:</u>		
Parasitic jaeger	<u>Stercorarius parasiticus</u>	CA
Glaucous gull	<u>Larus hyperboreus</u>	CA
Glaucous-winged gull	<u>Larus glaucescens</u>	C*
Herring gull	<u>Larus argentatus</u>	U*

Table 5. Continued.

<u>Common Name</u>	<u>Scientific Name</u>	<u>Status</u>
Mew gull	<u>Larus canus</u>	C*
Bonaparte's gull	<u>Larus philadelphia</u>	U*
Arctic tern	<u>Sterna paradisaea</u>	C*
<u>Doves:</u>		
Rock dove	<u>Columba livia</u>	R
<u>Owls:</u>		
Great horned owl	<u>Bubo virginianus</u>	U
Northern hawk owl	<u>Surnia ulula</u>	CA
Short-eared owl	<u>Asio flammeus</u>	R
Boreal owl	<u>Aegolius funereus</u>	CA
<u>Woodpeckers:</u>		
Common flicker	<u>Coaptes auratus</u>	U*
<u>Flycatchers:</u>		
Alder flycatcher	<u>Empidonax alnorum</u>	C*
Olive-sided flycatcher	<u>Contopus borealis</u>	U*
<u>Swallows:</u>		
Violet-green swallow	<u>Tachycineta thalassina</u>	C*
Tree swallow	<u>Tachycineta bicolor</u>	U*
Bank swallow	<u>Riparia riparia</u>	C*
Barn swallow	<u>Hirundo rustica</u>	CA
Cliff swallow	<u>Hirundo pyrrhonota</u>	U
<u>Jays, magpies, and crows:</u>		
Steller's jay	<u>Cyanocitta stelleri</u>	R
Gray jay	<u>Perisoreus canadensis</u>	R
Black-billed magpie	<u>Pica pica</u>	U*
Common raven	<u>Corvus corax</u>	U*
Clark's nutcracker	<u>Nucifraga columbiana</u>	CA
<u>Chickadees:</u>		
Black-capped chickadee	<u>Parus atricapillus</u>	C*
Boreal chickadee	<u>Parus hudsonicus</u>	U*
<u>Thrushes:</u>		
American robin	<u>Turdus migratorius</u>	C*
Hermit thrush	<u>Catharus guttatus</u>	U*
Swainson's thrush	<u>Catharus ustulatus</u>	U*
Gray-checked thrush	<u>Catharus minimus</u>	R
<u>Kinglets:</u>		
Ruby-crowned kinglet	<u>Regulus calendula</u>	C*
Golden crowned kinglet	<u>Regulus satrapus</u>	U
<u>Pipits:</u>		
American pipit	<u>Anthus rubescens</u>	U

Table 5. Continued.

<u>Common Name</u>	<u>Scientific Name</u>	<u>Status</u>
<u>Shrikes:</u>		
Northern shrike	<u>Lanius excubitor</u>	U*
<u>Wood warblers:</u>		
Yellow-rumped warbler	<u>Dendroica coronata</u>	C*
Northern waterthrush	<u>Seiurus noveboracensis</u>	R*
Wilson's warbler	<u>Wilsonia pusilla</u>	U*
Blackpoll warbler	<u>Dendroica striata</u>	U*
Townsend's warbler	<u>Dendroica townsendi</u>	U*
Yellow warbler	<u>Dendroica petechia</u>	U*
Orange-crowned warbler	<u>Vermivora celata</u>	C*
<u>Blackbirds:</u>		
Yellow-headed blackbird	<u>Xanthocephalus</u> CA	
Red-winged blackbird	<u>Agelaius phoeniceus</u>	R*
Rusty blackbird	<u>Euphagus carolinus</u>	U*
Brown-headed cowbird	<u>Molothrus ater</u>	CA
<u>Sparrows and buntings:</u>		
Savannah sparrow	<u>Passerculus sandwichensis</u>	C*
Dark-eyed junco	<u>Junco hyemalis</u>	C*
American tree sparrow	<u>Spizella arborea</u>	R
White-crowned sparrow	<u>Zonotrichia leucophrys</u>	C*
Golden-crowned sparrow	<u>Zonotrichia atricapilla</u>	U*
Fox sparrow	<u>Passerella iliaca</u>	C*
Lincoln's sparrow	<u>Melospiza lincolni</u>	C*
Song sparrow	<u>Melospiza melodia</u>	R*
Lapland longspur	<u>Calcarius lapponicus</u>	U
Snow bunting	<u>Plectrophenax nivalis</u>	R
<u>Finches:</u>		
Pine grosbeak	<u>Pinicola enucleator</u>	U
Common redpoll	<u>Carduelis flammea</u>	U*
Pine siskin	<u>Carduelis pinus</u>	C*
White-winged crossbill	<u>Loxia leucoptera</u>	U*

Sources: ADF&G report (1970), Anchorage Audubon Seeing Eye Notebook, ADFG staff observations, and T.G. Tobish (pers. commun).

Status

- C Common-Species occurs repeatedly in all or nearly all proper habitats; areas of presumed suitable habitat are occupied heavily but some can be occupied sparsely or not at all; and/or the region regularly hosts great numbers of the species.
- U Uncommon-Species occurs regularly but may not be observed even in proper habitat; utilizes only some or very little of the suitable habitat; and/or the region regularly hosts relatively small numbers of species.
- R Rare-Species occurs, or probably occurs, regularly within the region, but in very small numbers.
- CA Casual or Accidental-Species has been recorded no more than a few times, but irregular observations are likely over a period of years or a species so far from its normal range that further observations are unlikely.
- * Breeder-Known or probable breeder on the refuge.

Table 3. Estimated numbers of anadromous and freshwater fish in and migrating up the 2 largest streams in the Anchorage Coastal Wildlife Refuge (K. Roth, pers. commun.).

<u>Species</u>	<u>Rabbit Creek</u>	<u>Campbell Creek</u>
Pink salmon	500 - 2,000	few - 200 ^a
Coho salmon	50 - 250	100 - 200
King salmon	25 - 100	500 - 1,000
Red salmon	rare	700 - 1,000
Chum salmon	0	present
Dolly Varden	500	700 - 1,200
Whitefish spp.	present	present
Rainbow trout	0	5,000 - 10,000 ^b
Stickleback spp.	very numerous	very numerous

^a Peaks on even-numbered years, very few on odd-numbered years.

^b Stocked annually by the F.R.E.D. Division, Alaska Department of Fish and Game.

Table 2. Continued.

<u>Plant Community</u> ^a	<u>McCormick & Pinchon (1978)</u>	<u>Quimby (1972)</u>	<u>Batten et al. (1972)</u>
	LOWLAND FOREST AND BOGS		
shrub-bog (<u>Myrica-Sphagnum</u> -spruce type)	black spruce (C)		bog
black spruce (live)	black spruce (C)		
deciduous	broadleaf (D)	alder	forest, alder thic swamp, wil

^a Refer to map of vegetation communities in map pocket for boundaries of these communities.

Table 4. Wild mammals known to occur on the Anchorage Coastal Wild-
Refuge.

<u>Common Name</u>	<u>Scientific Name</u>
Masked shrew	<u>Sorex cinereus</u>
Vagrant shrew	<u>Sorex vagrans</u>
Snowshoe hare	<u>Lepus americanus</u>
Red squirrel	<u>Tamiasciurus Hudsonicus</u>
Beaver	<u>Castor canadensis</u>
Red-backed vole	<u>Clethrionomys rutilus</u>
Meadow vole	<u>Microtus pennsylvanicus</u>
Muskrat	<u>Ondatra zibethicus</u>
Meadow jumping mouse	<u>Zapus hudsonius</u>
Porcupine	<u>Erithizon dorsatum</u>
Belukha	<u>Delphinapterus leucas</u>
Coyote	<u>Canis latrans</u>
Red fox	<u>Vulpes vulpes</u>
Black bear	<u>Ursus americanus</u>
Brown bear	<u>Ursus arctos</u>
Short-tailed weasel	<u>Mustela erminea</u>
Mink	<u>Mustela vison</u>
River otter	<u>Lutra canadensis</u>
Lynx	<u>Felis canadensis</u>
Moose	<u>Alces alces</u>

Fire Island Transportation and Utility Corridor

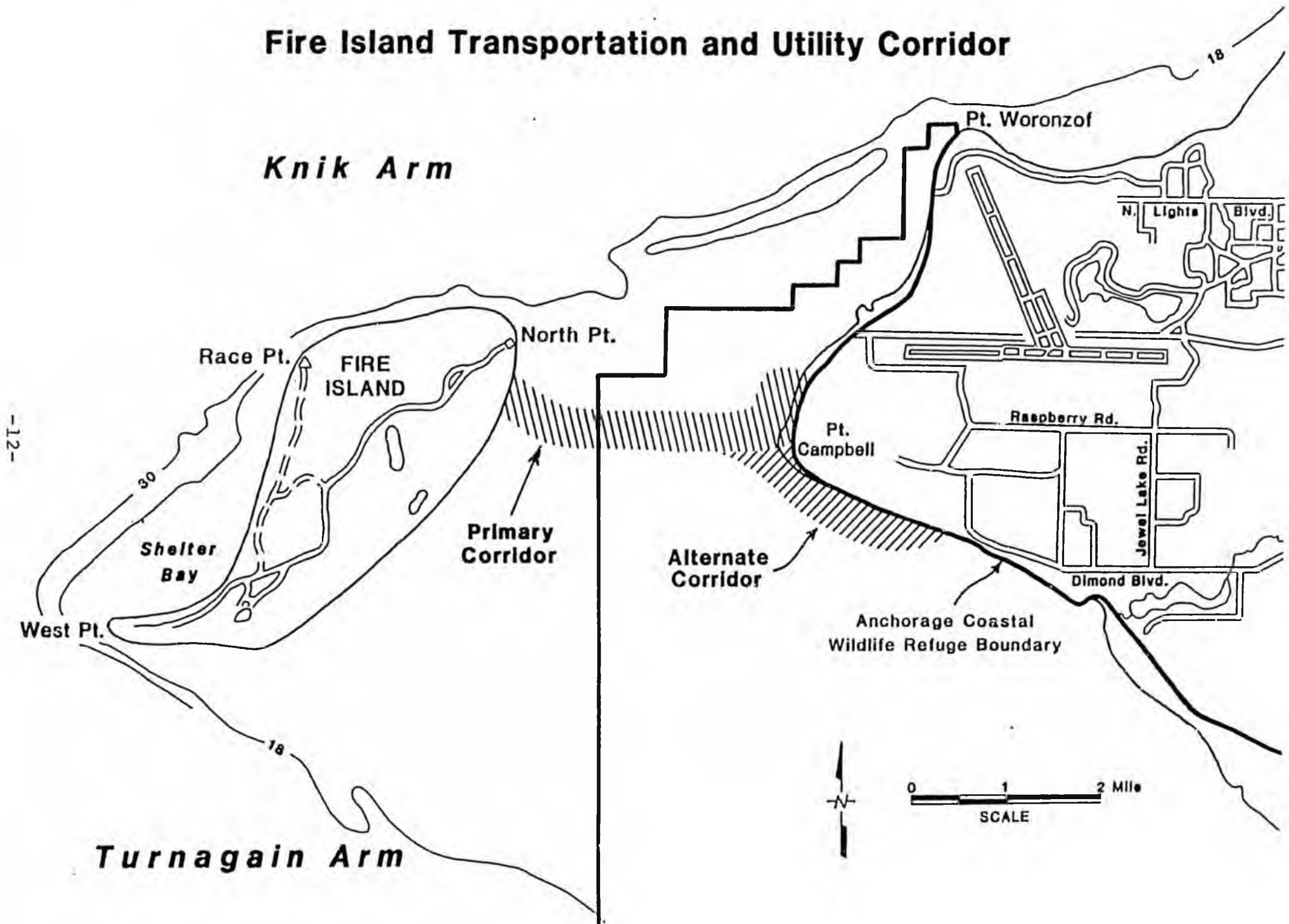


Table 2. Major plant communities of the Anchorage Coastal Wildlife Refuge as described in various studies.

<u>Plant Community'</u>	<u>McCormick & Pinchon (1978)</u>	<u>Quimby (1972)</u>	<u>Batten et al. (1978)</u>
WETLANDS			
algae	algae (I)	unvegetated mud (type 2)	
<u>Puccinellia-Trioglochin</u>	arrowgrass (G), alkaligrass (H)	seaside arrowgrass/large alkali-grass, unvegetated mud (type 1)	coastal marsh (sparse halophytic vegetation)
		Ramenski sedge	
	bayonetgrass (F)	unvegetated mud (type 3)	
		creeping alkali-grass	
<u>Carex</u>	Lyngbye sedge (E)	marsh	coastal marsh (<u>Carex lyngbyaei</u> type)
black spruce (drowned)	black spruce (C)	seaside arrowgrass conglomerate, marsh fringe (1,2)	coastal marsh (inner marsh type)
		floating marsh	
shrub bog (<u>Myrica gale</u> type)	sweetgale (B)	bog	coastal marsh (inner marsh type)
<u>Calamagrostis</u>	bluejoint grass (A)	marsh fringe (3)	coastal marsh (inner marsh type)
<u>Scirpus-Carex</u> marsh			freshwater marsh

Sand Lake Community Council
Resolution regarding the route of the South Coastal Trail
Approved May 13, 1998

WHEREAS, the Anchorage Coastal Wildlife Refuge is a rare and precious asset deserving of preservation in its natural state; and

WHEREAS, the Anchorage Coastal Wildlife Refuge is a wildlife-rich area in its existing natural state, and a wildlife haven from upland development; and

WHEREAS, for sound scientific reason, the Alaska Department of Fish & Game is strongly opposed to development of the South Coastal Trail in the refuge; and

WHEREAS, there are valuable customary and traditional prior uses of the refuge such as hunting and the Rabbit Creek Rifle Range that are irreconcilably incompatible with a public trail system; and

WHEREAS, the prevailing high winds and severe weather conditions of the refuge are incompatible with an enjoyable trail experience; and

WHEREAS, South Anchorage is grossly under served with usable, practical bicycle and pedestrian trails; and

WHEREAS, the cost of construction of a trail through the marsh is acknowledged to be much greater than the cost of trails built on competent soils; and

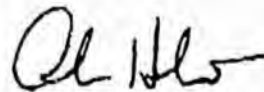
WHEREAS, the perpetual cost of maintenance of a trail through the marsh will be much greater than a trail system built on competent soils; and

WHEREAS, the residents of the Sand Lake Community Council are strongly opposed to building anything anywhere in the Anchorage Coastal Wildlife Refuge or along the sensitive bluff; and

WHEREAS, the residents of the Sand Lake Community Council strongly support the practical creation of trails with links and connections to the existing trail structure with our community council area and neighboring council areas.

BE IT RESOLVED that the Sand Lake Community Council strongly opposes any route except an INLAND ROUTE for the South Coastal Trail.

SAND LAKE COMMUNITY COUNCIL



Andrew Halcro, President
May 13, 1998