

SB

263

FISCAL NOTE

STATE OF ALASKA
1998 LEGISLATIVE SESSION

BILL NO. CSSB 263 (TRA)

Revision Date _____	Dept. Affected <u>DOT&PF</u>
Title <u>Secondary Roads</u>	BRU <u>Commissioners Office</u>
Sponsor <u>Torgerson, Pearce, Sharp</u>	Component <u>Office of the Commissioner</u>
Requester <u>SPN S TRA</u>	Component Serial No. <u>530</u>

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
Personal Services	33.0	34.0	35.0	36.1	37.1	
Travel	10.0	10.0	10.0	10.0	10.0	
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	43.0	44.0	45.0	46.1	47.1	

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	43.0	44.0	45.0	46.1	47.1	
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	43.0	44.0	45.0	46.1	47.1	

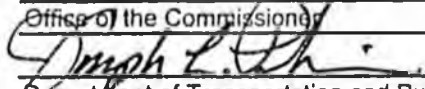
Estimate of any current year (FY98) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

DOT&PF currently has regulations that address design and construction standards for secondary roads. The cost for identifying unimproved secondary roads is approximately 8 person-weeks per year. The cost for ranking these unimproved secondary roads in the order that they should be upgraded by the Department is approximately 1/2 of one person-year.

Prepared by	Dennis Poshard, Special Assistant	
Division	Office of the Commissioner	Phone 465-3900
Approved by	 Commissioner	Date 3/20/98
Agency	Department of Transportation and Public Facilities	Date 3/20/98

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Prepared by	<u>Dennis Poshard, Special Assistant</u>	Phone <u>465-3900</u>
Division	<u>Office of the Commissioner</u>	Date <u>2/10/98</u>
Approved by	<u><i>Joseph L. Hubans</i></u> Commissioner	Date <u>2/10/98</u>
Agency	<u>Department of Transportation and Public Facilities</u>	

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CS FOR SENATE BILL NO. 263 ()
IN THE LEGISLATURE OF THE STATE OF ALASKA
TWENTIETH LEGISLATURE - SECOND SESSION

BY

Offered:

Referred:

Sponsor(s): SENATORS TORGERSON, Pearce, Sharp

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to secondary roads; and providing for an effective date."

2 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

3 * Section 1. SECONDARY ROADS. (a) The Department of Transportation and Public
4 Facilities shall adopt regulations establishing design and construction standards for secondary
5 roads that are uniform throughout the state, shall identify unimproved secondary roads, and
6 shall rank those unimproved secondary roads in the order in which they should be upgraded
7 by the department. Standards adopted for secondary roads under this subsection need not
8 conform to those adopted by the American Association of State Highway and Transportation
9 Officials.

10 (b) A municipality may request the Department of Transportation and Public Facilities
11 to transfer to the municipality the ownership of a secondary road or that portion of the road
12 that is within the boundaries of the municipality. If the secondary road meets the standards
13 established under (a) of this section, the department may transfer the road or a portion of the
14 road to the municipality. The department shall give priority to upgrading an unimproved
15 secondary road if the department receives a request for the transfer of that road or a portion

1 of the road to a municipality under this subsection.

2 (c) Appropriations may be made from federal or other funds to the Department of
3 Transportation and Public Facilities for upgrading unimproved secondary roads.

4 (d) For purposes of this section, "unimproved secondary road" means a dirt or gravel
5 road or a road that has received a cold asphaltic application, and that

6 (1) is dedicated to public use;

7 (2) is used by automotive equipment;

8 (3) is under the control of the Department of Transportation and Public
9 Facilities; and

10 (4) does not meet the standards established under (a) of this section.

11 * Sec. 2. This Act is repealed June 30, 2003.

12 * Sec. 3. This Act takes effect July 1, 1998.

SENATE BILL NO. 263

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTIETH LEGISLATURE - SECOND SESSION

BY SENATOR TORGERSON, Pearce

Introduced: 1/27/98

Referred: Transportation, Finance

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CENTRAL EMERGENCY SERVICES
Central Kenai Peninsula Fire & EMS Providers
231 SOUTH BINKLEY
SOLDOTNA, AK 99669-8084
907-262-4792 • Fax 907-262-5770



**"Prepared for the Worst,
Providing the Best"**

March 6, 1998

Senator John Torgerson
State Capital Building
Room 514
Juneau AK 99801-1182

Dear Senator Torgerson:

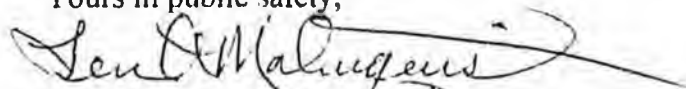
I just read SB 263 regarding Secondary Roads. I would like to offer the support of my fire service area for your efforts in regards to secondary roads.

Many of our fire and emergency medical responses occur on the secondary roads. Most of these are unimproved and in poor condition. This causes us to slow down our response to keep from damaging very expensive equipment. (A fire engine can average \$200,000.00, a ladder truck around \$250,000.00 and an ambulance around \$135,000.00 - not counting the other equipment carried.) The resulting loss of time is critical to our fire or medical responses.

Improving the surfacing of these secondary roads will make travel for area residents more enjoyable. It will also have a major impact on the ability of emergency response personnel to get to scenes of emergencies quicker and with less wear and tear on our equipment.

If I can do anything to assist you with SB 263, please do not hesitate to call me at (907) 262-4792.

Yours in public safety,


Len A. Malmquist, Fire Chief

cc: Senator Jerry Ward
Representative Gary Davis
Representative Mark Hodgins
Speaker of the House Gail Phillips



Alaska State Legislature

Please enter into the record my testimony to the Senate Transportation Committee
committee name

committee on SB 263/264 Secondary Roads dated Feb. 11th, 98.
bill # / subject

I am for upgrading Secondary Roads, as I live on Scout Lake Rd in Sterling, and I know of no actual Road improvements have been made except for side ditches & culverts put, since 1989. There is more traffic on this road every year. If also, Secondary Roads on the Kenai Peninsula might be addressed quicker (as they need to be) if we were not included into the Anchorage Area, or the whole State. Every Area should have it's own considerations of upgrading, not competing with more population, more road theory.

Signed: [Signature]
Testifier

Representing (Optional)
PO Box 2156 Sterling, AK 99167
Address
312-1310
Phone number

Ray Gillespie
Gillespie & Associates
Lobbying & Governmental Affairs



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9478 Riverbend Court
Juneau, Alaska 99801

Telephone: (907) 463-3375
Fax: (907) 463-5522

Office Address:
318 Fourth Street
Juneau, Alaska 99801

M E M O R A N D U M

TO: Senator Lyda Green

FROM: Ray Gillespie
Gillespie & Associates

DATE: February 11, 1998

SUBJ: SECONDARY ROADS IN MSB-LANE/CHIP SEALED/PAVED

You asked for information about secondary roads in the Matanuska-Susitna Borough, and I believe the following data will be helpful to you:

1. There are 304 lane miles in the borough.
2. There are 18 miles that are chip sealed.
3. There are 145 miles of paved roads and of that amount, 56 miles are in need of resurfacing.

If you have any other questions, please feel free to contact me.

Margaret Holland
lane

① means a section of
~~the~~ road = 1 mile is
12 ft wide x 1 mile
 $304 \div 2 = 152$ miles
of unpaved/gravel/
"virgin" roads.

② + ③ mean 2 lane
roads - 1 mile =
a 2 lane road.

(d) For the purposes of this section, "unimproved secondary road" means a dirt or gravel road or a chip sealed or inadequately paved road that

- (1) is dedicated to public use;
- (2) is used by automotive equipment;
- (3) is under the control of the Department of Transportation and Public Facilities; and
- (4) does not meet the standards established under (a) of this section.

I have discussed this matter with Brett Huber of Senator Halford's office and Murph O'Brien, Mat-Su Area Planner for DOT/PF, and both are supportive of such a word change.

Senate Bill 264 "Aid for Municipal Road Maintenance". I have seen your summary and analysis of this bill and agree with your conclusions. I believe this would take some of the guess work out of what amount we will receive each year from the state for road maintenance. Local taxes (in the Mat-Su Borough) for road maintenance have risen significantly and state revenue sharing has dropped

Alaska State Legislature



Committee Membership

Senate Finance
Senate Resources
Senate Rules
Legislative Budget & Audit

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Kenai, AK 99611
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fax 283-9267

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State Capitol: Room 514
Juneau, AK 99801-1182
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Senator John Torgerson

SB 263: Secondary Roads Sponsor Statement

SB 263 establishes a mechanism for upgrading Alaska's graveled roads.

The premise is to upgrade and pave state maintained graveled roads by establishing a secondary road standard. Those graveled roads will then be ranked project by project, against other graveled roads - not against the major highway system or other paved roads. Increased ranking will be given to a road when the local government accepts transfer of the road from the State.

For many years now, the way a secondary road has received funds for upgrading is by competing for federal funding. The federal funds, around \$220 million annually, are allocated by the Governor into three areas: the National Highway System (NHS), the Community Transportation Program (CTP) and the TRAAK. The roads under NHS receive the most funds and are for highways - the primary routes. The TRAAK is for trails and receives about \$ 20 million and the CTP receives \$80 million each year.

Every road in Alaska which is not a national highway competes for that \$80 million under the CTP. Obviously, that's a lot of competition; there are more miles of non-highway roads than there are highway miles, yet there is less money in the CTP by the Governor's allocation. In fact, there are over 2,270 miles of graveled state maintained roads, with 70 miles in the Southeast Region, 273 in Central Region, and over 1,939 miles in the Northern region.

There are problems with secondary graveled roads in many areas of Alaska. The problem is not poor maintenance by DOT; the problem is the poor condition of the road itself. Without an ongoing road improvement program the problems only get worse.

Alaska State Legislature



Committee Membership

Senate Finance
Senate Resources
Senate Rules
Legislative Budget & Audit

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Session Address:
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Juneau, AK 99801-1182
(907) 465-2828
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Senator John Torgerson

SB 263: Secondary Roads Sectional Analysis

Sec. 1: (a) Establishes duties of the Department of Transportation and Public Facilities for the Secondary Roads Program.

(b) Establishes the mechanism by which a secondary road may be transferred from the State to a municipality.

(c) Provides authority for appropriations into the secondary road program.

(d) Sets out definitions this special legislation.

Sec. 2: Provides for termination of the program in five years.

Sec. 3: Effective date of special legislation.

SA SB 263: S(TRA): 2/10/98: mj