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**48**

# SENATE COMMITTEE REPORT

## First Committee of Referral

DATE: 1/16/97

FURTHER: Finance

Date of 5-Day Notice: 3/13/97  
(in accordance with Uniform Rule 23)

DATE TURNED  
IN TO OFFICE: 3/19/97

Health, Education and Social Services Committee considered SENATE BILL NO. 48

"An Act making appropriations for the operating expenses of the state's integrated comprehensive mental health program; and providing for an effective date."

and recommends:

- be replaced with \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:**
- same title
  - new title
- House Bill:**
- same title
  - technical title
  - new: SCR# \_\_\_\_\_

SIGNING DO PASS	(DP)	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>[Signature]</i>	✓	<i>[Signature]</i>			
<i>[Signature]</i>	✓				
CHAIR: <i>[Signature]</i>	✓	CHAIR:			

**NEW FISCAL NOTE(S):**

Department	Date	Zero	Fiscal

**PREVIOUS FISCAL NOTE(S):\***

Department	Date	Zero	Fiscal

APPROPRIATION -- no fiscal note

\*include fiscal notes accompanying Governor's bill

# FY98 Mental Health Budget Overview

Alaska Mental Health Trust Authority

March 14, 1997

# Vision and Mission

*The Alaska Mental Health Trust Authority administers the Mental Health Trust established in perpetuity. It has a fiduciary responsibility to its beneficiaries to enhance and protect the Trust and to provide leadership in advocacy, planning, implementing, and funding of a Comprehensive Integrated Mental Health Program to improve the lives and circumstances of its beneficiaries.*

# Trust beneficiaries are Alaskans who experience

- mental illness
- mental retardation or similar disabilities
- chronic alcoholism with psychosis
- Alzheimer's disease or related dementia

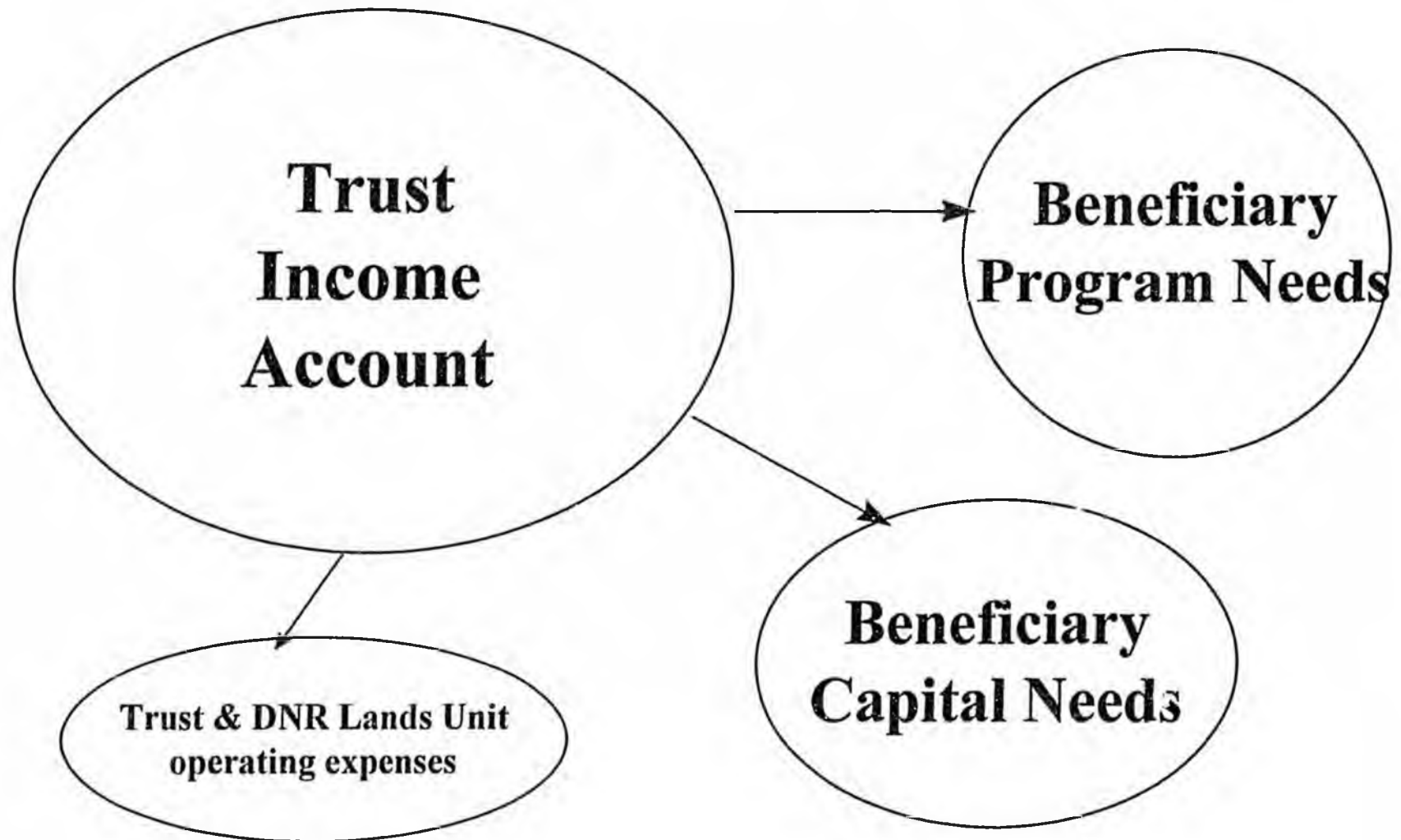
# AMHTA Income Account

3 % of Trust Fund balance at the  
Alaska Permanent Fund  
Corporation

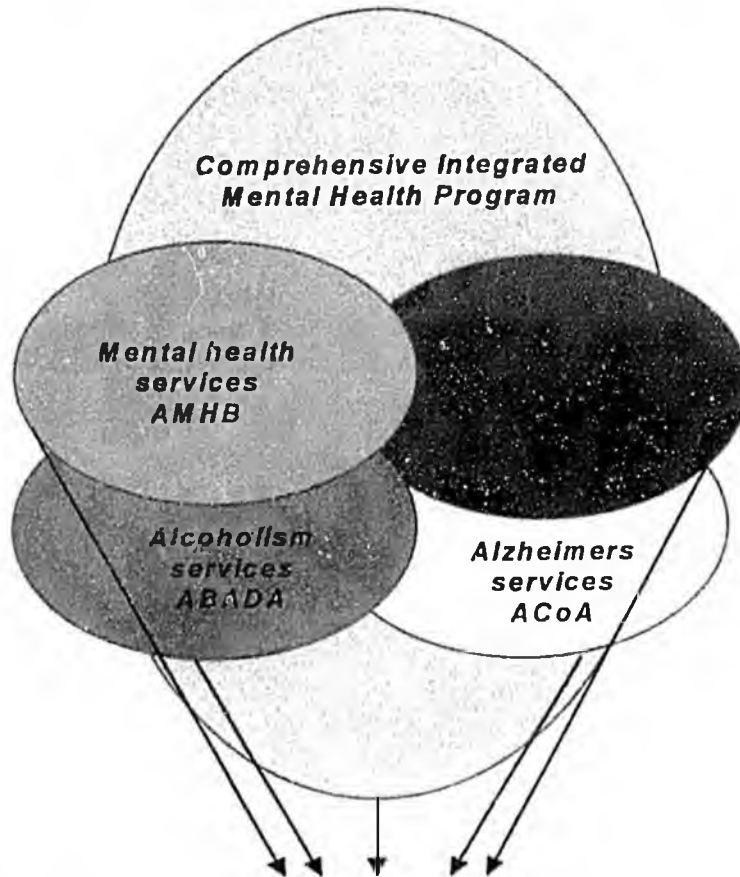
*plus*

100 % of Trust Land income

# Where the Funds Go



# Planning the Budget



*AMHTA Annual Report and Budget Recommendations*



# Separate Appropriation is Important

- State revenues declining slightly
- State expenses climbing
- Legislature & Governor committed to cutting GF budget
- GF/MH appropriation supplemented by Trust Income
- Governor & Legislature must explain why they disagree with Trust recommendations

# Funding Priorities

- Close Harborview Developmental Center
- Increase community based service capacity
- Outcome-oriented programs
- Integrated service delivery and data collection
- Key prevention programs
- Essential beneficiary services such as eyeglasses, hearing aids and dental care;
- Facility renovation and construction
- Housing accessibility modifications
- Development of integrated transportation systems

**Alaska Mental Health Trust Authority**  
**FY98 MHTAAR\* & GF/MH\*\* Recommendations**

KEY	Dept/BRU/ Component (DHSS unless otherwise specified)	Services	MHTAAR*	GF/MH**
MH-1	DOA/DS/HCB	ADRD Training (Distance Educ & Palmer)	\$107.2	
MH-2	DOA/DSS/HCB	Seniors w/ Mental Illness Projects (Yr 1 of 3)	300.0	
O-1	DOA/DSS/HCB	Increased Respite Care for Seniors		\$400.0
O-9	DOA/DSS/HCB	Care Coordination for Seniors		750.0
O-18	DOC/StOp/InmMH	Inpatient Psychiatric Unit for Female Mentally Ill Offenders		600.0
MH-21	DMA/Nonfacil	Medicaid Options for Beneficiaries	1,150.0	
O-2	Hlth Svcs/ILPGmts	Infant Learning Program (ILP) Wait list Reduction		750.0
MH-4	Hlth Svcs/MCFH	Healthy Families Alaska (Yr 2 of 3)	250.0	
MH-4	Hlth Svcs/MCFH	Genetics Clinics (Yr 2 of 3)	20.0	
MH-5	Hlth Svcs/EMS	EMS Training on handling mentally ill	133.2	
MH-6	ADA/Grants	Hospital ER Screening for alc/drug (Yr 1 of 3)	56.3	
MH-7	ADA/Grants	Local Option "How to" Manual (Yr 1 of 3)	79.7	
MH-8	ADA/Grants	Naltrexone Outpatient in Anch (Yr 1 of 3)	150.0	
MH-9	ADA/Grants	Case Mgmt Dually Diag Public Inebr (MI & Alc) in Anch	220.0	
MH-10	ADA/Grants	Day Trtment Dually Diag (MI & Alc) in SE AK (Yr 1 of 2)	63.3	
O-5	ADA/Grants	Commitment Legal Costs		50.0
O-6	ADA/Grants	Inhalant Prevention Project		50.0
O-4	ADA/Grants	Emergency Services - Seven new Detox Beds		254.0
O-11	ADA/Grants	Aftercare Increased Capacity by 5%		46.2
O-12	ADA/Grants	Vocational Services for Clients		75.0
O-16	ADA/Grants	Alc/Drug Long Term Care Beds to Dual Diag (MH & Alc)		81.0
O-17	ADA/Grants	Long Term Care - Domiciliary		300.0
MH-11	CMHG/GCMHG	Statewide Consumers Conference - MHCA	47.4	
O-14	CMHG/GCMHG	Disability Law Center - Incr Grant for MH Client Legal Svcs		35.0
O-7	CMHG/Crisis Svcs	MH Crisis/Respite Services - New Models		500.0
O-13	CMHG/Crisis Svcs	Implementation of Services in Accepted Regional Plans		500.0
MH-12	CMHG/SEDYth	SED Youth Care Coord Pilot Project (Yr 2 of 3)	500.0	
MH-13	CMHG/SEDYth	Transition Prgm Dually Diag Yth (MI & DD) (MH) Fbks	91.6	
MH-14	CDDG/CDDGts	Transition Prgm Dually Diag Yth (MI & DD) (DD) Fbks	91.6	
MH-16	CDDG/CDDGts	People First Conference: UN advocacy on DD issues	50.0	
O-3	CDDG/CDDGts	Increased Respite Care for DD Clients		217.0
O-10	CDDG/CDDGts	Vocational DD Individual Assistance		167.0
MH-15	Inst&Ad/MHDD	Adult Quality Assurance Review - (Yr 2 of 3)	80.0	
MH-17	Inst&Ad/HDC	Offset Community Placement 16 Harborview clients	995.6	
MH-3	MHTBds/GCDSE	Econ Dev Consortium employment for DD - contract	45.0	
MH-18	AdSvcs/Comsnr's	Planning for Comprehensive Integrated MH Plan	50.0	
<b>SUBTOTAL MHTAAR Funded Services (administered by state agencies)</b>			<b>\$4,480.9</b>	
MH-19		Trust Small Projects Funding (3 times per yr)	105.0	
MH-20		Trust Outcomes Funding	50.0	
<b>SUBTOTAL MHTAAR Funded Services (administered by Trust Authority)</b>			<b>\$ 155.0</b>	
<b>TOTAL RECOMMENDATION FOR SERVICES</b>			<b>\$4,635.9</b>	<b>\$4,775.2</b>

\*MHTAAR means Mental Health Trust Authority Authorized Receipts

\*\*GF/MH means General Fund/Mental Health

**Alaska Mental Health Trust Authority**  
**FY98 Capital Budget Recommendations**  
**vs. Governor's Capital Budget Recommendations**

KEY	Dept.	Description	AMHTA Rec*	Governor's Capital Budget Recommendations			
				GF/MH	MHTAAR**	AHFC***	TOTAL
C-9	DOA	Complete Renovation of Sitka & Palmer Pioneer Homes dementia units	\$105.0	\$0.0	\$52.5	\$52.5	\$105.0
C-1	DHSS	Competitive Grants for MHT Beneficiaries - Program Facility Modifications	1,500.0	0.0	150.0	150.0	300.0
C-2	DHSS	Facil Modifications for 7 New Detox Beds	150.0	0.0	0.0	0.0	0.0
C-3	DHSS	Facil Modifications for Domiciliary Care for Chronic Alcoholics with Psychosis	300.0	0.0	0.0	0.0	0.0
C-4	DHSS	Facil Modifications to implement Mental Health Regional Plans	400.0	0.0	0.0	0.0	0.0
C-5	DHSS	Competitive Grants for MHT Beneficiaries American Disabilities Act Upgrades	500.0	0.0	250.0	0.0	250.0
C-7	DHSS	Competitive Grants MHT Beneficiaries - Equipment	750.0	75.0	75.0	0.0	150.0
C-8	DHSS	Beneficiary and Special Needs Housing Program	4,500.0 AHFC	0.0	0.0	1,800.0	1,800.0
C-10	DHSS	Hope Cottages Intermediate Care Facil Decertification	480.0	0.0	240.0	240.0	480.0
C-11	DHSS	Client Data Integration Project	287.5	187.5	187.5	0.0	375.0
C-6	DOT/ PF	Competitive Grants for Beneficiary Transportation and Vehicles	250.0	75.0	75.0	0.0	150.0
			GF/MH	\$4,722.5			
			AHFC	4,500.0			
			MHTAAR* CAPITAL MATCH	2,000.0			\$2,242.5
			TOTAL (GF/MH+AHFC)	\$9,222.5			\$1,030.0
			TOTAL				\$3,610.0

**FY98 Trust Administration**

KEY	Dept/BRU/ Comp	Description	MHT Admin****	MHTAAR**	TOTAL
A-1	DOR	Trust Authority Administration	\$892.8	\$0.0	\$892.8
A-2	DNR/MHT Land Office	Mental Health Trust Land Office Administration	0.0	770.0	770.0
A-3	DNR	Mental Health Trust Land Office Capital	0.0	460.0	460.0
A-4	DOR	APFC Asset Management (estimated)	0.0	340.0	340.0
<b>TOTAL TRUST ADMINISTRATION</b>			<b>\$892.8</b>	<b>\$1,570.0</b>	<b>\$2,462.8</b>

\*This column is all GF/MH (General Fund/Mental Health) unless otherwise noted

\*\*MHTAAR means Mental Health Trust Authority Authorized Receipts.

\*\*\*AHFC means Alaska Housing Finance Corporation

\*\*\*\*MHT Admin means Mental Health Trust Authority Administration

## DESCRIPTIONS OF FY98 SERVICES FUNDED BY MHTAAR

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### ***MH-1. ADRD Training: Distance Education & Palmer Seniors*** **\$ 107,200**

BRU Senior Services

Component Home and Community Based Grants

Impact Undetermined

Narrative The ACoA will enter into a collaborative relationship with a university gerontology school to develop a distance education program on ADRD. This program would be used anywhere in the state and would result in trained individuals receiving an ADRD Specialist certificate. Outcome: A distance education program would be developed by December, 1998. Total budget is \$100,000. Additionally, Palmer Senior Citizens, Inc. will develop an Alzheimer's training program for staff and caregivers. This training program would address topics such as confidentiality, universal precautions, and patient assistance techniques. Outcome: A staff and caregiver training program will be developed by June, 1998. Total budget for Palmer's program is \$7,200.

### ***MH-2. Projects Addressing Seniors with Mental Illness*** **\$ 300,000**

BRU Senior Services

Component Home and Community Based Grants

Impact Undetermined

Narrative The Alaska Commission on Aging will fund a number of projects through a statewide RFP process that will serve the elderly experiencing mental illness or assist their caregivers. Examples of services proposed are: counseling and support within the home, peer counseling, development and implementation of new service delivery models, counseling support to the caregiver, etc. This is year one of up to three years for some projects.

### ***MH-3. Economic Development Consortium for DD Employment*** **\$ 45,000**

BRU Mental Health Trust Boards

Component Governor's Council on Disabilities and Special Education - Contractual

Impact 100 new clients

Narrative These funds will establish an economic development consortium to create employment opportunities for 100+ people who experience developmental disabilities. The consortium will be composed of people with developmental disabilities, service providers, economic development staff, business/corporate representatives and representatives from the Governor's Committee on Employment of People with Disabilities and the State Vocational Rehabilitation Advisory Council.

Funds will be RSAed from the Governor's Council to the Department of Commerce and Economic Development, Division of Trade and Development and the Department of Community and Regional Affairs, Division of Community and Rural Development. The consortium will work with these divisions to provide hands-on economic and business





funding commitment.

**MH-9. Case Management for Dually Diagnosed Public Inebriates \$220,000  
(MI & Alc) - Anchorage**

BRU Alcohol and Drug Abuse Services  
Component Alcohol and Drug Abuse Grants  
Impact 25 new clients  
Narrative This project is designed for piloting in the state's largest urban community and could be replicated in other urban communities in the state. The project would provide intensive case management services to persons who are dually-diagnosed. These services would include chemical dependency treatment and mental health services. Additionally, links with other agencies would be established to find appropriate shelter and living needs. This request has an accompanying general fund request that will be made to the department.

**MH-10. Day Treatment to Dually Diagnosed Public Inebriate (MI & Alc) - Southeast Alaska \$63,350**

BRU Alcohol and Drug Abuse Services  
Component Alcohol and Drug Abuse Grants  
Impact 35 new clients  
Narrative This project proposes a day treatment modality for those dually diagnosed with a substance abuse problem and mental illness. The traditional method for treatment delivery to this population is in an inpatient or other residential setting. This project may not end the need for residential treatment for this population, but may offer a cost efficient option that will enable us to provide treatment for most that will be closer to home. The intention is that if this project is successful it could be replicated in communities that have outpatient services, integrated mental health and substance abuse service delivery, or in programs that have expertise in both areas. Outcomes are: safe detoxification, referral into the recovery phase of treatment, and improvements in life domains. This is year one of a two year project.

**MH-11. Mental Health Consumers of Alaska - Statewide Consumer Conference \$47,400**

BRU Community Mental Health Grants  
Component General Community Mental Health Grants  
Impact Undetermined  
Narrative Mental Health Consumers of Alaska's (MHCA) first statewide consumer conference (Spring 1996) brought mental health consumers together to learn from each other about recovery and leadership. The first conference received one-time federal support. This request would predominantly fund beneficiary transportation. Occasions such as this provide consumers, especially rural ones, with an opportunity to link up with other persons with mental illness and identify problems and solutions.

**MH-12. SED Youth Care Coordination Pilot Project \$ 500,000**

BRU Community Mental Health Grants/

Component SED Youth

Impact 66 new families

Narrative This funding continues a pilot project funded in FY97 by the Trust and begun by DMHDD. Proposed for three locations (chosen to represent different community sizes and types) the funding would create independent case management services for the care and coordination of programs for seriously emotionally disturbed children. MHTAAR funding will be used to launch the project, and facilitate the transition from the current system to the case management system. Treatment services will not be provided from MHTAAR funds to the detriment of the care coordination component. In the new system, a funding pool (DFYS, DMHDD, DMA) will fund or provide services. The desired result is more appropriate integrated services. A conceptual level program, the intended outcome is to provide more efficient, cost-effective services centered on strategic treatment plans with case management that include the client and the family. The case management service is both responsible for the quality, level of service and the outcomes from such services. The case management entity will not be a provider of service. This is year two of a three year project.

**MH-13. Transition Program for Dually Diagnosed Youth (MI & \$ 91,600  
DD) - Fairbanks - (Mental Health Portion)**

BRU Community Mental Health Grants

Component SED Youth

Impact Minimum of 6 existing clients

Narrative This Fairbanks project would provide transitional community-based services for dually diagnosed youth (those with mental illness and developmental disabilities), ages 18-22, as they move into adult service systems. This funding provides the mental health portion of services. Despite the separation of these funds into two equal amounts in two different components it is expected that services will be fully integrated and seamless.

**MH-14. Transition Program for Dually Diagnosed Youth (MI & \$ 91,600  
DD) - Fairbanks - (Developmental Disabilities Portion)**

BRU Community Developmental Disabilities Grants

Component Community DD Grants

Impact Minimum of 6 existing clients

Narrative This Fairbanks project would provide transitional community-based services for dually diagnosed youth (those with mental illness and developmental disabilities), ages 18-22, as they move into adult service systems. This funding provides the developmental disabilities portion of services. Despite the separation of these funds into two equal amounts in two different components it is expected that services will be fully integrated and seamless.

***MH-15. Adult Quality Assurance Review***

**\$ 80,000**

BRU Institutions and Administration

Component MHDD Administration

Impact Undetermined

Narrative These funds will expand to adult services the quality assurance review conducted by in FY96 and FY97 by DMHDD for children's mental health services. The review will identify individual agency weaknesses as well as larger systemic problems. Agencies that are reviewed will develop a plan of correction, as necessary, to improve service delivery to the mental health consumers and better manage the costs associated with those services.

***MH-16. People First Conference***

**\$ 50,000**

BRU Institutions and Administration

Component MHDD Administration

Impact 100 people

Narrative These funds will be used to assist in the sponsoring of a 3-day Leadership Summit to be conducted in Anchorage. The Summit participants will meet to create a United Nations resolution dealing with the issues surrounding the human rights of people who experience disabilities. Indigenous people from various nations and tribes will come together prior to the conference to discuss issues related to being disabled in a native culture. Funding is needed to pay for travel, food and lodging expenses for the summit participants, their support people and trainers to attend the Leadership Summit and the 1998 International People First Conference. It is also needed for the ancillary costs necessary to contact participants, coordinate travel schedules, send mailings, provide translation and other miscellaneous costs.

***MH-17. Offset for Community Placement of Remaining 16 Harborview Clients***

**\$995,600**

BRU Institutions & Administration

Component Harborview Developmental Center

Impact 16 existing clients at Harborview

Narrative This one-time increment provides operating funds for Harborview prior to its closure on December 31, 1997. These MHTAAR funds will offset an equivalent GF/MH amount that DHSS estimates will be needed to cover the annualized costs of community placements of the final sixteen clients at Harborview.

**MH-18. Integrated Planning for CIMHP**

**\$50,000**

BRU Division of Administrative Services

Component Commissioner's Office

Impact Undetermined

Narrative This funding would assist DHSS in continuing the integrated process for developing the Comprehensive Integrated Mental Health Plan and Program, such as, coordinating multi-agency planning, managing the flow of information within the Department, identifying problems in existing infrastructures, assisting in the development of an implementation plan from the planning effort, and evaluating the effectiveness of programs to target populations.

**The following two projects will be administered by the Trust Authority and not by state agencies:**

**MH-19. Alaska Mental Health Trust Small Projects Funding**

**\$ 105,000**

Impact Varied with each group of awards

Narrative These funds support proposals averaging \$ 5,000 each and are selected at the discretion of the Executive Director of the Trust Authority. Funding is intended for projects which directly benefit beneficiaries or otherwise advance the goals and objectives of the Trust Authority, and also provide services outside the regular programs of the state. They are awarded three times per year.

**MH-20. Alaska Mental Health Trust Outcomes Funding**

**\$ 50,000**

Impact Undetermined

Narrative These funds have been earmarked by Trustees to further the interests of the Trust in helping the Boards, departments and providers in the establishment or improve in the establishment and/or improve the outcomes that measure improvement in the quality of life of Trust beneficiaries. These funds are for the provision of trainers and training materials, or to fund any other method the Trustees may choose to improve consumer outcomes.

**MH-21. Medicaid Options for Beneficiaries**

**\$1,150,000**

BRU Medical Assistance

Component Medicaid Non-Facility

Impact 11,730 Medicaid participants in FY95 categorized as AMHTA beneficiaries

Narrative This funding would reestablish the Medicaid options for hearing, vision, acute dental, emergency hospital and occupational therapy services to Trust beneficiaries. They are estimated by DHSS DMA to utilize 37% of the funds expended (\$94.6 million of \$255.4 million), and are approximately 17.6% of Medicaid participants (11,730 of 66,850). Trust funds will be matched equally with \$1,150,000 of GF. Together, the GF and Trust funds will leverage \$2,300,000 in federal funds.

***MH-23. Genetics Clinics***

**\$ 20,000**

Department Health and Social Services  
BRU State Health Services  
Component Maternal, Child and Family Health  
Impact Undetermined

Narrative This project was originally part of a FY97 \$70,000 MHTAAR funding initiative (\$20,000 for pediatrics clinics and \$50,000 for genetics clinics) approved by Trustees on August 8, 1996. Due to start up issues, DHSS expects to spend only \$20,000 of the \$50,000 for genetics clinics in FY97, and is therefore requesting the authority to spend \$20,000 of the \$50,000 in FY98. In turn, they will request the final balance of \$10,000 in FY99. The genetics clinics, in the lower 48, screen the DNA of families with children with unusual health problems, to better predict whether the problems would be passed from parents to children in subsequent pregnancies. Genetics clinics are having difficulty implementing a voucher system for payment, resulting in a slower rate of service delivery. Services are provided on a sliding fee scale basis. Trust funding for these expensive tests is assisting parents with no medical insurance or inadequate insurance. Medicaid pays for genetic testing of the child, but not the parent.

**DESCRIPTIONS OF PROPOSED FY 98 OPERATING BUDGET INCREMENTS**

***O-1. Increased Respite Care for Seniors* **\$400,000****

BRU Senior Services

Component Home and Community Based Grants

Impact New services for six individuals, and increased respite care for 140 people currently receiving services

Narrative This increment would allow for increased hours to existing clients, enable clients limited access to 24 hour respite, and provide respite for new clients in underserved areas. This amount would allow for an additional 20,000 hours of respite. Respite clients are asked to share in the cost of services.

***O-2. Infant Learning Program (ILP) Wait list Reduction* **\$750,000****

BRU State Health Services

Component Infant Learning Program Grants

Impact 177 children would receive new services. Some would receive increased services.

Narrative This increment will enable the Infant Learning Program to serve some of the 586 children on the statewide wait list. This is the first year of a three year request.

***O-3. Increased Respite Care for People with DD* **\$217,000****

BRU Community DD Grants

Component Community DD Grants

Impact Approximately 87 people at an average of \$2,500 per person

Narrative This will purchase increased respite care services for people with developmental disabilities and their families. Respite care keeps families together, maintaining the individual with a serious disability in their own home instead of in residential care.

***O-4. Emergency Services - Seven New Detoxification Beds* **\$254,000****

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 818 encounters with individuals using services for the first time and those who have used services in the past.

Narrative This will replace lost detoxification services in FY94-95. Utilization rates indicate that these services are needed in either western Alaska or the Anchorage bowl area or Southeast Alaska. The placement of these services will be determined in part, by the placement of services from last year's funding process. This operating increment has an associated capital request (C-2).

***O-5. Commitment Legal Costs* **\$50,000****

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 97 individuals will receive new services

Narrative The Advisory Board, during the last legislative session, authored and supported legislation revamping the Involuntary Commitment Statute. This new law had an accompanying fiscal note for \$50,000 to insure that legal costs to families, physicians and

## Proposed FY98 Operating Budget Increments

programs are met. This increment will provide funds to defray those costs via Request for Proposals solicited by the Division of Alcoholism and Drug Abuse.

### **O-6. Inhalant Prevention**

**\$50,000**

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact Undetermined

Narrative This project would focus on the use of media to deliver the prevention message to citizens of the state. Television, radio and print media has a powerful effect on lifestyle and lifestyle change. It can be used to provide outreach by improving service access by educating the public on treatment successes and can provide the public with treatment access information. These funds will be distributed by the Division of Alcoholism and Drug Abuse via the Request for Proposal process.

### **O-7. Mental Health Crisis/Respite Services - New Models**

**\$500,000**

BRU Community Mental Health Grants

Component Crisis Intervention Services (New)

Impact: Undetermined

Narrative This increment will fund the development of new crisis/respite models. In many cases, crisis/respite services are delivered in institutional settings, albeit usually locally and often with some measure of family support. With this increment DMHDD will fund new approaches to crisis/respite such as emergency foster care homes for short-term placements, "small facility-based" crisis/respite in rented homes with on-call staff, and training and support for other residential programs in a community (substance abuse, women's shelter, etc.) to provide mental health care. The last approach has been implemented in Kotzebue. Competitive grants would be available for any clinically appropriate model creatively providing effective client centered care using local resources.

### **O-9. Care Coordination for Seniors**

**\$750,000**

BRU Senior Services

Component Home and Community Based Grants

Impact 26 to 227 Alaskans with Alzheimer's disease will receive new services

Narrative This increment provides Care Coordinators and funds to purchase (broker) services. The number of older Alaskans served in new programs would be dependent on whether funds are allocated to purchase services, hence the large variation in the estimates of number of individuals impacted. Consumers of care coordination services are asked to share in the cost of services.

### **O-10. DD Individualized Vocational Assistance**

**\$167,000**

BRU Community Developmental Disabilities Grants

Component Community DD Grants

Impact 16 individuals, estimated at an average of \$10,000 per person

Narrative This operating increment would assist people with developmental disabilities in securing and maintaining employment. Using these funds, DD service providers would provide job training, employment support and supervision to ensure employment success.

Proposed FY98 Operating Budget Increments

**O-11. Increase Capacity of Aftercare Services by 5% \$46,200**

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 26 individuals will receive new services

Narrative This project will increase aftercare capacity by 5%. Aftercare participation is the single best outcome indicator for treatment success. Aftercare service capacity has traditionally been a place to compensate for losses in program funds. Funding of this increment will offer programs the opportunity to provide innovation in delivery of this service.

**O-12. Vocational Services for substance abusers \$75,000**

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 100 people in treatment will receive new services

Narrative The single most important ancillary service needed by treatment programs is vocational training. This is especially true among chronic alcoholics whose long term addiction has left them homeless, with poor education and often without any job skills. Removing alcohol from their lives does not necessarily insure recovery as their other needs impinge on their recovery. This project will allow programs to develop materials and supplies to enhance delivery of vocational services in conjunction with short term residential programs.

**O-13. Implementation of Services in Accepted Regional Plans \$500,000**

BRU Community Mental Health Grants

Component Crisis Intervention Services (New)

Impact Undetermined

Narrative Regional plans for inpatient psychiatric care are a key element of the API 2000 plan. Plans establish the range of services needed at the community and regional level to permit the treatment of a wide variety of consumers locally, diverting them from more expensive, restrictive care at API. Regional groups with plans accepted by the AMHB could apply for grants to implement services identified in the plan. Because of the wide variety of services that may be requested, various components will need to receive a portion of these funds. Several regions will likely qualify for grants by the time funding is available in FY 98. These plans contain services which will divert patients from the new, smaller API. This increment has an associated capital request (C-4).

**O-14. Disability Law Center - Increase Grant for Mental Health Client Legal Services \$35,000**

BRU Community Mental Health Grants

Component General Community Mental Health Grants

Impact Undetermined

Narrative Individuals with mental illness ineligible for Disability Law Center's (DLC) federal programs experience difficulty obtaining Social Security and Medicaid benefits. Twenty-five percent of DLC's mental health clients report denial of financial entitlements. Legal advocacy for this growing list of individuals is important and many may have to wait

Proposed FY98 Operating Budget Increments

for services. This increment will allow services to be offered to those who may otherwise be placed on a wait list.

**0-16. Conversion of Long Term Care Beds to Dual  
Diagnosis Treatment (MI & Alc) \$81,000**

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 10 individuals with dual diagnoses will receive new services

Narrative This increment will provide for the conversion of 5 existing beds from long term treatment beds to long term treatment of dually diagnosed with mental illness and substance abuse problems. This project will require program changes and the addition of mental health staff or contract services to provide for mental health treatment of chronic alcoholics with an Axis I diagnosis secondary to the alcohol dependency diagnosis. This component will also include medication and medication management.

**0-17. Long Term Care - Domiciliary Care \$300,000**

BRU Alcohol and Drug Abuse Services

Component Alcohol and Drug Abuse Grants

Impact 26 chronic alcoholics will receive new services

Narrative This increment will provide for the establishment of domiciliary care for chronic alcoholics whose physical debilitation is so severe that traditional treatment is not applicable. In this approach rehabilitation will take a back seat to habilitation. Focus will be on the provision of protected living as well as meeting long term health and vocational needs. Treatment will be provided in non-traditional concrete steps. Long term outcomes will be to provide clients with skills necessary to live unsupported in society either through the treatment regimen provided or to transfer from this program to traditional long term care after a course of treatment. This increment has an associated capital request (C-3).

**0-18. DOC Inpatient Psychiatric Unit for Female Mentally Ill  
Offenders \$600,000**

BRU Institutions

Component Inmate Health Care

Impact 140 female offenders with mental illness will receive treatment

Narrative This increment will provide new programming for the treatment of female offenders with mental disorders. The lack of a therapeutic environment undermines effective treatment of female inmates. This issue takes on larger implications since male offenders are provided inpatient mental health treatment services, and the Cleary Settlement requires that mental health services be available to all offenders. Failure to provide these beds requires that these services be provided by API on a correctional transfer basis. There is a waiting list for correctional transfers now. The new API will not have the forensic unit originally envisioned.

## **DESCRIPTIONS OF PROPOSED FY98 CAPITAL PROJECTS**

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### **C-1. Competitive Grants for Grantee Facility Modifications \$1,500,000**

Impact Various impacts

Narrative The Department of Health and Social Services will solicit proposals for competitive grants for grantee facility modifications. These facility modifications will be solicited from and rewarded to service providers who provide services to beneficiary groups. Emphasis will be placed on increasing the quantity and/or quality of services to all four Trust beneficiary groups.

### **C-2. Facility Modifications for Seven New Detox Beds \$150,000**

Impact 818 encounters with individuals using services for the first time and those who have used services in the past.

Narrative This project, when combined with the operating component proposed by Trustees, will provide 7 new detoxification beds in critical areas (Anchorage, Mat-Su, or Western Alaska). The funds will be used to buy capital equipment such as hospital beds or surveillance camera systems for patient monitoring and to renovate facilities to make them appropriate for detox services. This may include tasks such as expansion of heating, ventilation, or utilities, enlarging rooms, establishing nursing stations, purchase of major medical equipment, etc. Projects will be funded based on competitive bids following a Request for Proposal by the DHSS Division of Alcoholism and Drug Abuse. This proposal has an associated operating increment (O-4).

### **C-3. Facility Modifications to Provide Domiciliary Care for Chronic Alcoholics with Psychosis \$300,000**

Impact 28 chronic alcoholics will receive new services

Narrative The federal government will disallow severe alcohol/drug addiction as a primary disability for social security benefits as of 1/1/97. Approximately 398 Alaskans will not receive benefits as a result. A large number of these clients are chronic alcoholics with psychosis, and in light of these cuts, the domiciliary proposed here becomes even more important. This project, when combined with the companion operating increment, would provide domiciliary care for those chronic alcoholics, particularly those with severe cognitive damage, whose primary need is habilitation over a long period of time. These funds will be used to purchase and renovate a suitable building in which to house up to 28 clients at a time and to purchase necessary capital equipment such as a vehicle and major program equipment. The location of this program would likely be in either Anchorage or Fairbanks to ensure access to clients from around the state. The facility would be set up in a supportive living arrangement with a program concentration on developing the necessary skills for independent living given the level of cognitive impairment. This would include job and life skills and attendance to health and medical needs. The project will be funded based on competitive bids following a Request for Proposals by the DHSS Division of Alcoholism and Drug Abuse. This capital proposal has an associated operating increment (O-17).

**C-4. Facility Modifications to Implement Mental Health Regional Plans \$400,000**

Impact Various impacts

Narrative The AMHB and DHSS manage a multi-year process of regional mental health plan development to ensure that community inpatient services are available to complement a downsized API. Other services necessary for a minimum continuum of care are also targeted in this planning process. This funding would pay for competitive grants for capital projects identified in accepted regional plans. Such projects could include facilities for crisis/respite, residential treatment for children, or transitional housing. This proposal has a related operating increment (O-13), but could stand alone without an operating increment through agency reorganization.

**C-5. Competitive Grants for American Disabilities Act Upgrades \$500,000**

Impact Various impacts

Narrative With these funds, the Department of Health and Social Services will solicit competitive grants from service providers for upgrades of facilities used by all four Trust beneficiary groups, to comply with accessibility requirements of the American Disabilities Act.

**C-6. DOT/PF Competitive Grants for Beneficiary Transportation/Vehicles \$250,000**

Impact Various impacts

Narrative The Department of Transportation/Public Facilities will utilize these funds for competitive grants for coordinated transportation services for all four Trust beneficiary groups whenever possible, or to purchase vehicles for beneficiaries where coordinated services are not yet available or appropriate. These vehicles will be purchased with the proviso that if coordinated usage becomes possible within the usable life of the vehicle it shall be used in a coordinated way for as many beneficiary groups as possible.

**C-7. DHSS Competitive Grants for Program Equipment \$750,000**

Impact Various impacts

Narrative The Department of Health and Social Services will solicit competitive grants for program equipment (purchases less than \$25,000) to provide increased quality of services to all four Trust beneficiary groups. These will be solicited from and rewarded to service providers for all beneficiary groups.

**C-8. Special Needs Housing \$4,500,000 AHFC**

Impact Estimated at 45 to 75 individuals with disabilities

Narrative The Department of Health and Social Services will administer these funds for the purchase, construction or renovation of a range of transitional or permanent residential units housing disabled individuals.

Proposed FY98 Capital Projects

**C-9. Completion of renovations to Pioneer Homes \$105,000**

Impact Improves quality of services to 25 individuals with ADRD

Narrative These are grants to the named recipients, Sitka Pioneer Home and Palmer Pioneer Home. DOA-Senior Services/Pioneer Homes will manage these funds to allow the Sitka and Palmer Pioneer Homes to complete the renovations of their dementia units.

**C-10. Hope Cottages ICF-MR Decertification \$480,000**

Impact 40 people with DD currently receiving services

Narrative This is a named recipient grant, managed through DHSS, to Hope Cottages, Inc. Hope Cottages is in the process of closing all five of its ICFs-MR and moving all 40 residents out of the existing facilities into the community of their choice with individualized plans for community-based services. The \$480.0 will be used to leverage financing, remodel as necessary and purchase furnishings and equipment. This proposal will result in cost savings to the state operating budget described in the base adjustments (B-1).

**C-11. DHSS Data Integration Project \$287,500**

Impact This funding allows for better tracking of beneficiaries and services provided to them, but provides no direct increase in services to beneficiaries.

Narrative This project is designed to allow linkage of the Department's more than 70 administrative and program data bases at the client level. DHSS will use these funds for planning and purchase of equipment. This project will enable the Department to track clients across division and program lines for the first time allowing analysis of patterns of service use. This project will provide information about those in multiple beneficiary groups as well as non-beneficiaries. Prior to FY97, the Data Integration Project was funded with one-time Robert Wood Johnson Foundation funds. In FY97, the project received \$75,000 MHTAAR and \$75,000 GF/MH.

**C-12. Trust Land Office - Land and Resource Enhancement \$460,000**

Impact Various impacts

Narrative Provides development funds for Trust land assets. These funds provide:

1. \$60,000 for master planning for the Juneau Subport;
2. \$125,000 for appraisers and/or consultants to prepare parcel/specific information for potential land disposals and/or developments;
3. \$100,000 for consultants to perform tasks associated with Trust timber resources;
4. \$150,000 for contractors to conduct data acquisition and market research to accurately assess site-specific Trust mineral resource potential; and
5. \$25,000 for consultants to provide asset evaluations for coal, oil & gas leasing and exploration programs.

Proposed FY98 Trust Administration

**A-1. Trust Authority Administration** **\$892,800**  
BRU Alaska Mental Health Trust Authority  
Component Alaska Mental Health Trust Authority  
Impact All Mental Health Services funded under the Comprehensive Integrated Mental Health Programs  
Narrative AMHTA has a fiduciary responsibility to enhance and protect the Trust for its beneficiaries and to provide leadership in advocacy, planning, implementing, and funding of a comprehensive integrated mental health program to improve the lives and circumstances of its beneficiaries. AMHTA provides support to the 7 Trustees, coordinates with the 4 beneficiary boards and administrative agencies.

**A-2. Trust Land Office Administration** **\$770,000**  
BRU Department of Natural Resources  
Component Mental Health Trust Land Office  
Impact All Mental Health Services funded under the Comprehensive Integrated Mental Health Programs  
Narrative AMHTA is required by statute to contract with the Trust Land Office of the Department of Natural Resources to manage the land assets of the Trust in conformity with AS 38.05.801. The Trust Land Office provides AMHTA with land management activities for achieving AMHTA's goals, accounting of all income and proceeds generated from land management activities; year-to-date Trust Land Office expenditures; and identification of projected expenditures for specific natural resources activities on Trust Land.

**A-3. Trust Land Office Capital Administration** **\$460,000**  
BRU Department of Natural Resources  
Component Mental Health Trust Land and Resource Enhancement  
Impact All Mental Health Services funded under the Comprehensive Integrated Mental Health Programs  
Narrative Provides development funds for Trust land assets. These funds provide: Juneau Subport master planning; appraisal and consultation to prepare parcel specific information for potential land disposal and developments; perform tasks associated with Trust timber resources; to conduct data acquisition and market research to accurately assess site-specific Trust mineral resource potentials; and to provide asset evaluation of coal, oil and gas leasing and exploration programs.

Proposed FY98 Trust Administration

**A-4. APFC Asset Management (estimate) Administration \$340,000**

BRU No BRU and Component are affected by this transaction.

Component

Impact All Mental Health Services funded under the Comprehensive Integrated Mental Health Programs

Narrative AMHTA is required by statute to contract with the Alaska Permanent Fund Corporation to manage the trust fund under AS 37.13.300. APFC manages the Alaska Mental Health Trust Fund's 3 accounts for an estimated management fee. AMHTA has a memorandum of agreement in place that requires APFC to assess a pro-rata share of the administrative fees for managing AMHTA's accounts. The cost for administration of the AMHTA accounts is taken directly from the earnings by a pro-rata share prior to dissemination of the earnings.