

**HB**

**98**

# FISCAL NOTE

## STATE OF ALASKA 1997 LEGISLATIVE SESSION

No. 4  
Bill Version: HB 98  
BILL NO: (H) Publish Date: 1/31/97

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: An Act relating to the issuance....driver's BRU: Motor Vehicles  
license, and youth assessment for minors. Component: Administration  
 Sponsor: Rules  
 Requestor: Governor COMPONENT SERIAL NO. \_\_\_\_\_

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	5.0					
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>5.0</b>					

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( ) Revenue Code	1086.3	1086.3	1086.3	1086.3	1086.3	1086.3
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**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	5.0					
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>5.0</b>					

Estimate of current year (FY 97) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS: (Attach a separate page if necessary.)**

The revenue projected is derived from the increase of reinstatement fees for first time offenders. It is estimated there are approximately 7,242 individuals who had their driver's license revoked or suspended for the first time during calendar 1996. This bill will increase the reinstatement fee for those individual's from \$100.00 to \$250.00. The increase of the additional \$150.00 per reinstatement of a driver's license will generate approximately \$1,086,300.00 in new revenues. Cost are associated with software maintenance and reprogramming the computer system to reflect the change and increase of reinstatement fee.

Prepared By: Juanita M. Hensley Phone: 465-2650  
 Division: Motor Vehicles Date: 1/6/97  
 Approved by Commissioner: *Ronald L. Otto* Date: 1/9/97  
 Agency: Ronald L. Otto, Dept. of Public Safety

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FISCAL NOTE

STATE OF ALASKA  
1997 LEGISLATIVE SESSION

No. 3  
Bill Version: HR 98  
(H) Publish Date: 1/31/97

Revision Date: \_\_\_\_\_  
Title: Relating to issuance, suspension, limitation  
revocation, and reinstatement of driver's license...  
Sponsor: Rules by Request  
Requestor: Governor

Dept. Affected: Health and Social Services  
BRU: Alcohol and Drug Abuse Services  
Component: ADA Admin  
COMPONENT SERIAL NO. 302  
See also (SN#): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES	92.0	95.0	98.0	101.0	104.0	107.0
TRAVEL	4.0	4.0	4.0	4.0	4.0	4.0
CONTRACTUAL	2.0	2.0	2.0	2.0	2.0	2.0
SUPPLIES	2.0	2.0	2.0	2.0	2.0	2.0
EQUIPMENT	5.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>105.0</b>	<b>103.0</b>	<b>106.0</b>	<b>109.0</b>	<b>112.0</b>	<b>115.0</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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FUND SOURCE

1002 Federal Receipts						
1003 GF Match						
1004 GF	105.0	103.0	106.0	109.0	112.0	115.0
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (please specify)						
<b>TOTAL</b>	<b>105.0</b>	<b>103.0</b>	<b>106.0</b>	<b>109.0</b>	<b>112.0</b>	<b>115.0</b>

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

Estimate of any current year (FY97) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

See Next Page

Prepared by: Loren A. Jones  
Division: Alcoholism and Drug Abuse  
Approved by Commissioner: *Karen Perdue*  
Agency: Department of Health & Social Services

Phone: 465-2071  
Date: 01/08/97

Date: 1/2/97

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**ANALYSIS (cont.):**

This bill would transfer to the Division of Alcoholism and Drug Abuse the responsibility for the approval of alcohol information courses (Alcohol Information Schools (AIS)) for all persons needing such a course as a result of alcohol related crimes, primarily minor consuming, minor in possession and driving while intoxicated. Currently all such AIS classes also contain a driver improvement section and are targeted primarily at adults.

The current curriculum being used has not been reviewed and updated in many years. There are no outcomes or expectations for the AIS (other than to not have repeated the criminal behavior) or for the impact on the individual. It is time that this was updated and specific outcomes and expectations be established.

With the passage of the "Use It and Lose It" law there has been a dramatic increase in the number of minors losing their drivers license and being required to complete an AIS or treatment in order to have their license re-instated. This new law has shown a significant gap in our ability to respond appropriately and to assure that the education received is of value and will result in positive outcomes for the youth.

A number of these youth, like adults, may need more than an AIS to address their needs. In reviewing the number of minors losing their driver's license the number of second or more offenders is about equal to the first time loss. This would indicate that the law, in and of itself is not stopping repeat offenses. An age appropriate AIS will impact this but for some additional services may be needed.

The Division also feels that to provide appropriate AIS a different curriculum and teaching method is need for minors. The Division will locate and/or develop an appropriate model for adult and youth Alcohol/Drug Information School (AIS). These courses would be age appropriate and meet the needs of DMV for driving related issues. There will be a different response for the 18-20 year olds than for those under age 18. One major difference will be information on inhalants for the under 18 age group.

The Division of Alcoholism and Drug Abuse would establish a set of policy guidelines and outcomes for communities to use in developing a local approach to establishing the appropriate entry program for these minors. This would include policies on defining appropriate assessment, referral, defining compliance and completion of appropriate services, and evaluation standards for the program. Thus those who need only AIS would be sent in the correct direction and those who need additional services would also get those.

These policies would include the role of partnership with schools for alternative to suspension programs, for working with courts, working with youth probation, and with local treatment agencies. We would need to address differences for rural villages. We would need to address development of a community based prevention and intervention services.

The Division would require two new positions consisting of 1 probation officer and 1 clerical staff for program & policy development, quality assurance of the AIS classes and staff support. This staff would write the P&P, Regulations and monitor compliance of the AIS providers and the local agencies providing the services.

The Division would propose that an additional \$500,000 be allocated for both assessment projects and to increase the capacity of the youth outpatient services. It is anticipated that each community would need about \$100,000 to fully implement a new service that would include assessment, education, outpatient services, and aftercare. These funds would be issued under AS 47.37.045, the Community Action Against Substance Abuse program.

All Requests for Proposals for substance abuse services should require proposers to specifically discuss prevention strategies either available in the program or in the community. These strategies need to reflect a community-based, risk reduction model and incorporate "best practice" models as supported by the research. There needs to be a targeted prevention effort in rural areas of Alaska dealing with inhalant abuse. This would help also get a prevention message out about alcohol and drugs as inhalants tend to be used by youth at an age prior to first use of alcohol or drugs.

The revenue generated from the increase in the fee charged to reinstate revoked drivers licenses would provide the increase in funds to pay for this new service. The Department of Public Safety has a fiscal note showing revenues of \$1,086,300 with the passage of this legislation.

FISCAL NOTE

STATE OF ALASKA  
1997 LEGISLATIVE SESSION

No. 2  
Bill Version: HB 98  
(H) Publish Date: 1/31/97

Revision Date: \_\_\_\_\_  
Title: Relating to issuance, suspension, limitation  
revocation, and reinstatement of driver's license...  
Sponsor: Rules by Request  
Requestor: Governor

Dept. Affected: Health and Social Services  
BRU: Alcohol and Drug Abuse Services  
Component: CAASA  
CGMPONENT SERIAL NO. 1413  
See also (SN#): \_\_\_\_\_

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS	500.0	500.0	500.0	500.0	500.0	500.0
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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FUND SOURCE

1002 Federal Receipts						
1003 GF Match						
1004 GF	500.0	500.0	500.0	500.0	500.0	500.0
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (please specify)						
<b>TOTAL</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>	<b>500.0</b>

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of any current year (FY97) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

See Next Page

Prepared by: Loren A. Jones  
Division: Alcoholism and Drug Abuse  
Approved by: [Signature] Commissioner: Karen Perdue, Commissioner  
Agency: Department of Health & Social Services

Phone: 465-2071  
Date: 01/08/97  
Date: 1/21/97

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**ANALYSIS (cont.):**

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FISCAL NOTE

No. 1  
 Bill Version: HB 98  
 (H) Publish Date: 1/31/97

STATE OF ALASKA  
 1997 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_  
 Title: "An Act relating to the issuance, suspension, limitation, revocation, and reinstatement of drivers' licenses...":  
 Sponsor: Rules Committee  
 Requestor: Governor

Department Affected: Administration  
 BRU: Public Defender Agency  
 Component: Public Defender Agency  
 COMPONENT SERIAL NO. 1631

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES	***	***	***	***	***	***
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	***	***	***	***	***	***
CAPITAL EXPENDITURES	***	***	***	***	***	***
CHANGE IN REVENUES ( )	***	***	***	***	***	***

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts	***	***	***	***	***	***
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL	***	***	***	***	***	***

Estimate of any current year (FY 97) cost: \$ -0-

POSITIONS:

FULL-TIME	***	***	***	***	***	***
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

Creating a mechanism to monitor compliance of education and treatment requirements for minors may result in additional probation revocation proceedings. Too speculative to quantify.

Prepared by: Barbara K. Brink, Acting Director  
 Division: Public Defender Agency

Phone: (907) 264-4414  
 Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
 Agency: Department of Administration

Date: 1/8/97

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## **Sectional Analysis for HB 98 (Juvenile Alcohol Screening)**

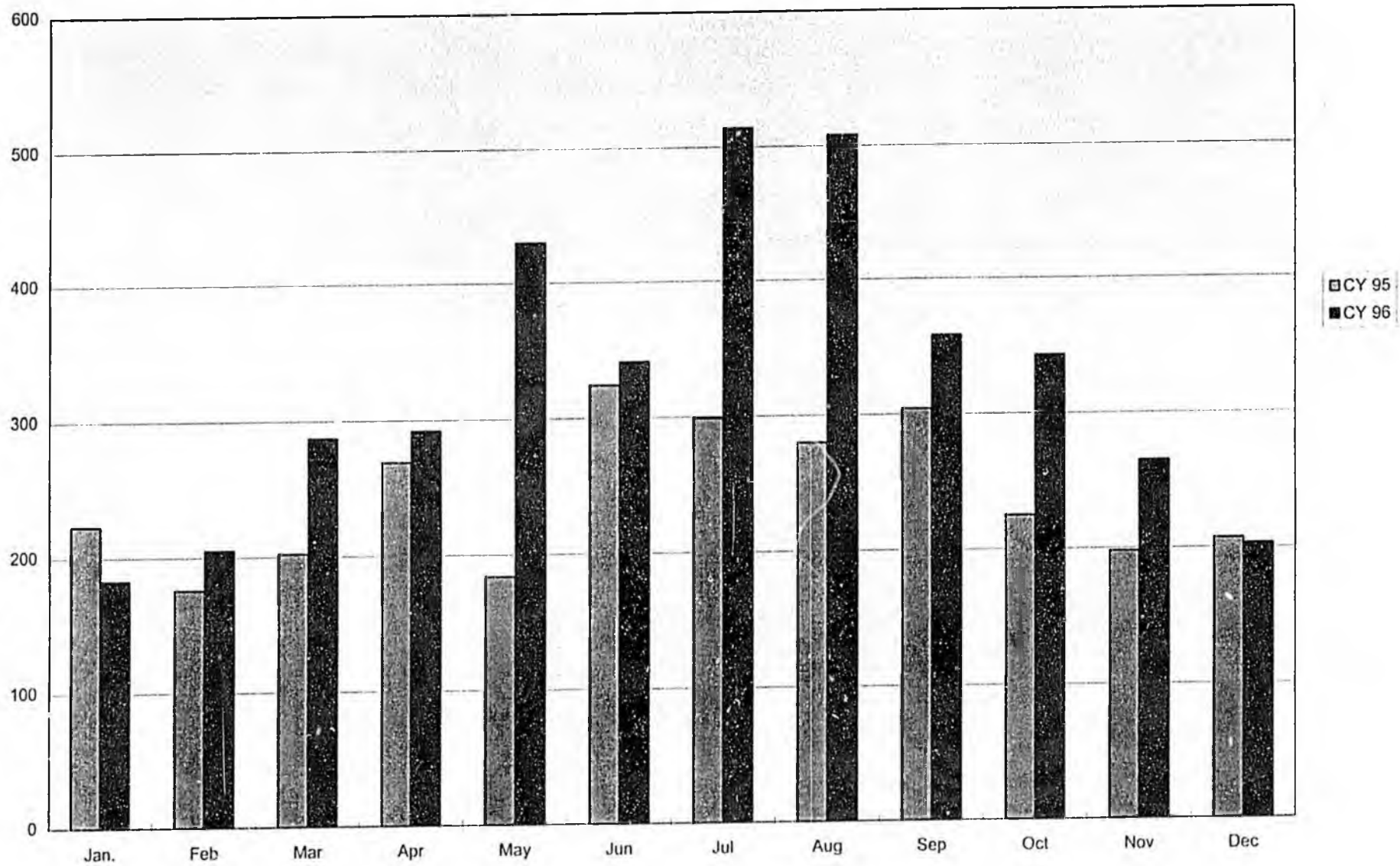
This bill ensures that minors whose driver's licenses have been revoked for alcohol-related offenses are being properly screened and monitored for compliance with education and treatment programs before their licenses are reinstated.

Sections 1-2 and 4-6 amend statutes to require that the alcoholism education or rehabilitation treatment program used by minors whose licenses have been revoked for alcohol or drug offenses be approved by the Department of Health and Social Services.

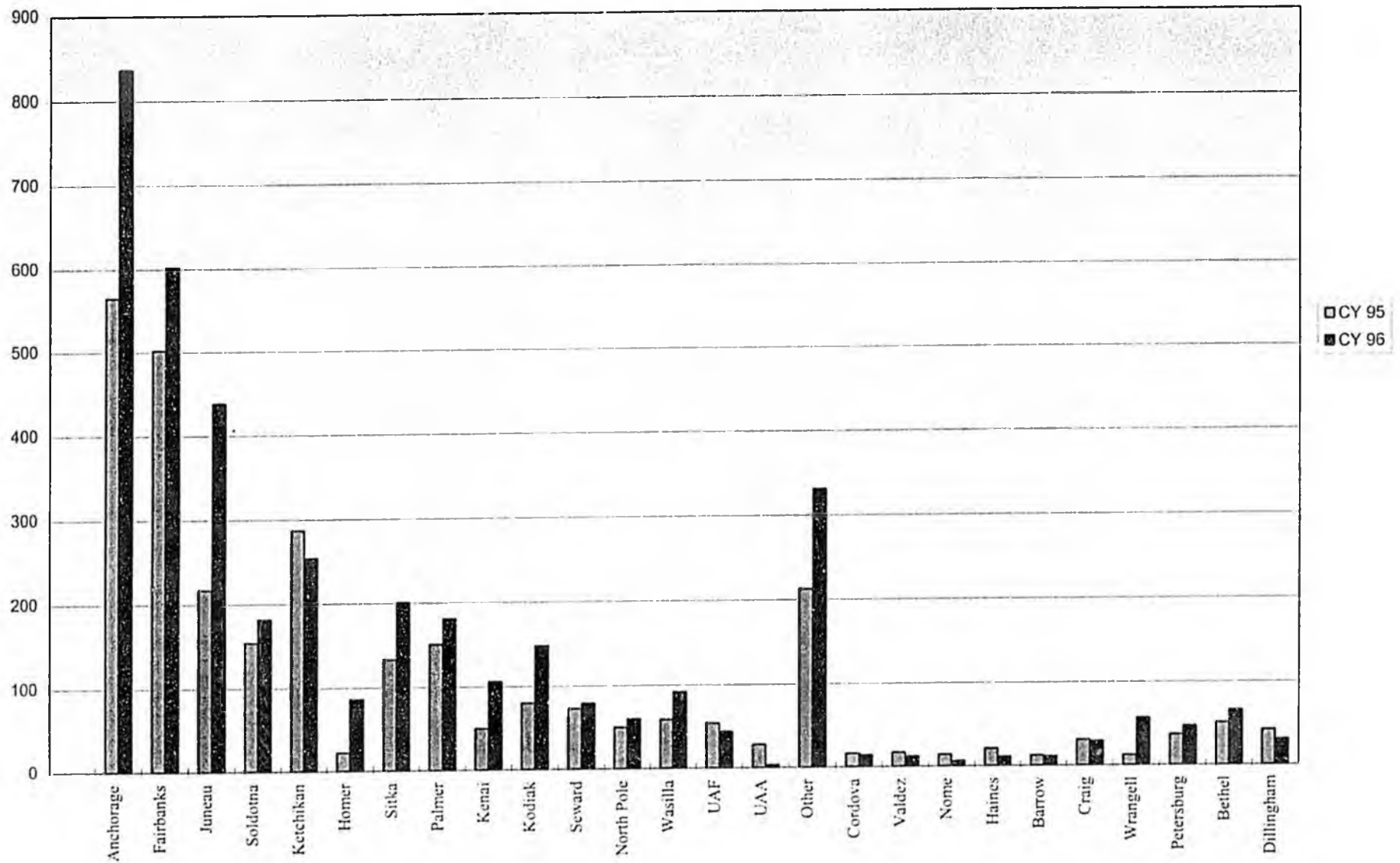
Section 3 increases from \$100 to \$250 the reinstatement fee to be paid by persons whose driver's license have been revoked for alcohol or drug-related offenses.

Section 7 authorizes the Department of Health and Social Services to provide community grants for youth assessment and referral programs to screen and monitor compliance for minors required to participate in alcohol or drug education or treatment programs before their drivers' licenses may be reinstated.

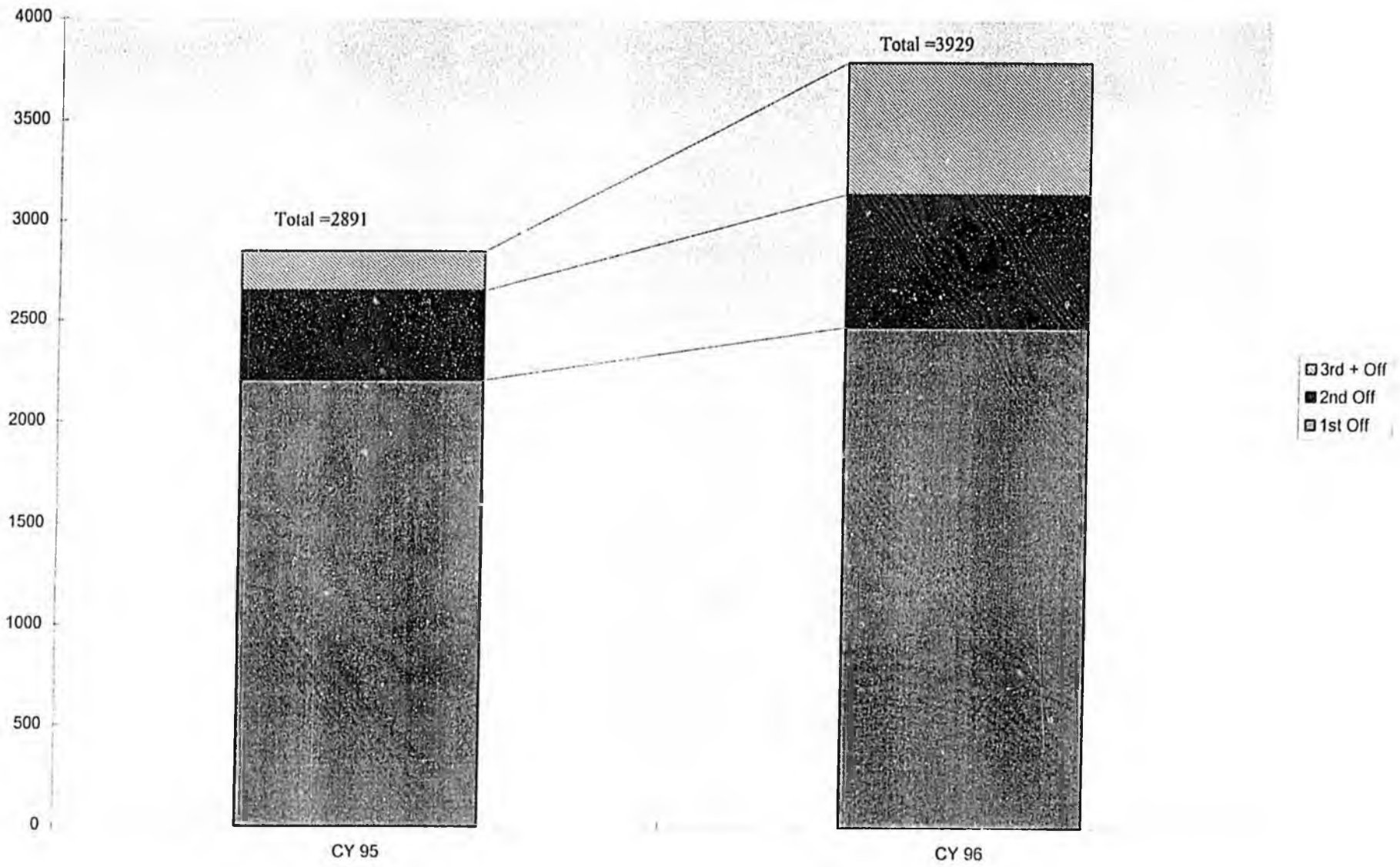
Number Youth Who Lost Drivers License Due to "Use It and Lose It" Law by Month for CY 1995 and CY 1996



Number of Youth Who Lost Drivers License Due to "Use It and Lose It" Law by Community for CY 1995 and CY 1996



Comparison of the Number of Repeat Offenses in CY 95 and CY 96



TONY KNOWLES  
GOVERNOR



HB 98  
P.O. Box 110001  
Juneau, Alaska 99811-0001  
(907) 465-3500  
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STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

January 30, 1997

The Honorable Gail Phillips  
Speaker of the House  
Alaska State Legislature  
State Capitol  
Juneau, AK 99801-1182

Dear Speaker *Gail* Phillips:

Alcohol abuse among minors is one of the most serious and disturbing problems facing this state. It is crucial that we discourage young Alaskans from making the wrong choices about alcohol. This bill helps achieve that goal by enhancing our current laws regarding treatment for underage drinkers. It is part of my package of legislation based on recommendations of the Governor's Conference on Youth and Justice.

This bill ensures that minors whose driver's licenses have been revoked for alcohol-related offenses are properly screened and monitored for compliance with education and treatment programs before their licenses are reinstated. It does so by extending toward minors a treatment program which has proved successful for adult offenders -- the alcohol safety action program, or ASAP.

The state oversees the ASAP which screens offenders, determines what education or treatment is appropriate for them and then monitors their compliance with the recommendations. If the offender fails to comply, further court proceedings are initiated.

My proposal for zero tolerance for underage drinking and driving was passed last year and is now in effect in addition to our "use it, lose it" law. Under the zero tolerance law, a minor's driver's license is revoked if the minor drives a vehicle after consuming any quantity of alcohol. The "use it, lose it" law revokes a minor's driver's license if the minor possesses or consumes unlawful drugs or alcohol, regardless of whether the minor was driving a vehicle at the time. Both laws require the minor complete an education or treatment program before the license may be reinstated. However, there is currently no program for minors similar to the ASAP.

The Honorable Gail Phillips  
January 30, 1997  
Page 2

To fill this gap, this legislation proposes a program for minors that would be housed in the Department of Health and Social Services. The program would be funded with the fees charged for reinstating any driver's license that has been revoked. This bill increases that fee for first-time offenders from \$100 to \$250 -- creating another deterrent to underage drinking and drinking and driving for anyone, at any age. The increased fee is expected to generate more than \$1 million which will easily cover the \$605,000 cost of the youth treatment program.

This bill to address the problem of underage drinking is an integral component of my package on the youth justice system and an attempt to take an aggressive approach toward ending a growing crisis in our state.

Sincerely,



Tony Knowles  
Governor