

HJR

45

HOUSE COMMITTEE REPORT

(7)
Date Referred to Committee: January 12, 1998

FURTHER REFERRALS:

Judiciary
Finance

Date of Committee Action: 4/30/98

The STATE AFFAIRS Committee considered:

HJR 45

HOUSE JOINT RESOLUTION NO. 45

BIENNIAL STATE BUDGET

Proposing amendments to the Constitution of the State of Alaska relating to a biennial state budget, to the appropriation limit, and to appropriations from the budget reserve fund.

recommends it be replaced with the following committee substitute _____ the same title
 a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Data)

fiscal note(s) GOV

fiscal note(s) _____

zero fiscal note(s) _____

zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>			✓	
<i>[Signature]</i>			✓	
<i>[Signature]</i>			✓	
<i>[Signature]</i>	✓			

CHAIR'S SIGNATURE *[Signature]*

04/30/98
08:37:34

LEGISLATIVE TELECONFERENCE NETWORK SYSTEM
PARTICIPANT LIST (TESTIFIERS ONLY)
TCN:80791 SCHEDULED FOR:04/30/98 08:00 TO 10:00
PUBLIC HEARING HOUSE STATE AFFAIRS

LTN1150
BY:JNU
FOR:ALL

LOCATION:ANCHORAGE

HJR 45
HJR 45

KAREN
CHERYL

COWART
FRASCA

THE ALLIANCE

TESTIFY
TESTIFY

LOCATION:KENAI LIO
HB 303 MS.

JODY

JOHNSTON

WRCC

TESTIFY

LOCATION:KODIAK
HB 303 MS

DIANA

BUFFINGTON

TESTIFY

Alaska State Legislature



Official Business
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State Capitol
Juneau, AK 99801-1182
(907) 465-3720
(907) 465-2689

Speaker of the House of Representatives

Sponsor Statement HJR 45 "Biennial State Budget"

Representative Gail Phillips

Beginning in December of one year and ending near the middle of May the next, Alaska's annual budget cycle is an arduous process. Every year, countless hours are spent preparing for hearings, closeouts and floor debates. Without a doubt, the budget is the single most important piece of legislation the Legislature produces.

By shifting to a biennial budget, all legislators could spend one session deliberating the budget and the next session focussed exclusively on substantive legislation. Further, state agencies would have the chance to do advance planning; something the current annual system makes very difficult. A biennial budget process could also work hand-in-hand with the results based budget concept the legislature pursued this year.

Twenty other states operate under a biennial budget system. HJR 45 proposes an amendment to Alaska's Constitution to allow for biennial budgeting. As written, the first session of a Legislature could be dedicated to writing a two-year budget. HJR 45 authorizes the governor to present the legislature with a budget encompassing two fiscal years.

Table 6.1
STATE BUDGETARY CALENDARS

State	Budget guidelines to agencies	Agency requests submitted to governor	Agency hearings held	Governor's budget sent to legislature	Legislature adopts budget	Fiscal year begins	Frequency of legislative/budget cycles
Alabama	September	Nov/Dec	January	February	Feb/May	October	Annual/Annual
Alaska	July	October	November	December	May	July	Annual/Annual
Arizona	June 1	September 1	Nov/Dec	January	Jan/April	July	Annual/Annual (a)
Arkansas	March	July	August	Sept/Dec	Jan/April	July	Biennial/Biennial
California	July/Nov	Aug/Sept	August/Nov	January 10	June 15	July	Annual/Annual
Colorado	June	August 1-15	August/Sept	January 15	May	July	Annual/Annual
Connecticut	July	September	February	February	May/June (b)	July	Annual/Biennial
Delaware	August	Oct/Nov	Oct/Nov	January	June 30	July	Annual/Annual
Florida	June	September	November	December	March	July	Annual/Annual
Georgia	May	September	Nov/Dec	January	March	July	Annual/Annual
Hawaii	July/Aug	September	November	December	April	July	Annual/Biennial
Idaho	June	September	...	January	March	July	Annual/Annual
Illinois	September	Nov/Dec	Nov/Dec	March	June	July	Annual/Annual
Indiana	July	Annual/Biennial
Iowa	June	September	Nov/Dec	January	April/May	July	Annual/Annual
Kansas	June	September	November	January	May	July	Annual/Annual (c)
Kentucky	July	October	...	January	April	July	Biennial/Biennial
Louisiana	September	November	February	February	June	July	Annual/Annual
Maine	July	September	Oct/Dec	January	June	July	Biennial/Biennial
Maryland	June	August 31	Oct/Nov	January	April	July	Annual/Annual
Massachusetts	August	October	October	January	June	July	Annual/Annual
Michigan	October	November	December	(d)	July	October	Annual/Annual
Minnesota	May/June	October 15	Sept/Oct	January (e)	May	July	Annual/Biennial
Mississippi	June	August	...	November 11	...	July	Annual/Annual
Missouri	July	October	...	January	April/May	July	Annual/Annual (f)
Montana	Dec/August	May/Oct	May/Oct	January	April	July	Biennial/Biennial
Nebraska	July	September	Jan/Feb	January	April	July	Annual/Biennial
Nevada	May/June	September	Sept/Dec	January	June	July	Biennial/Biennial
New Hampshire	August	October	November	February	May	July	Annual/Biennial
New Jersey	July/August	October	...	January	June	July	Annual/Annual
New Mexico	July	September	Sept/Dec	January	Feb/March	July	Annual/Annual
New York	July	September	Oct/Nov	January	March	April	Annual/Annual
North Carolina	January	August	Sept/Nov	February	June	July	Biennial/Biennial
North Dakota	March	June/July	July/Oct	December	Jan/April	July	Biennial/Biennial
Ohio	July	Sept/Oct	Oct/Nov	February (g)	June	July	Annual/Biennial
Oklahoma	July	October	Oct/Dec	February (h)	May (i)	July	Annual/Annual
Oregon	Jan/June	September	Sept/Nov	January	Jan/June	July	Biennial/Biennial
Pennsylvania	August	October	Dec/Jan	February (j)	June	July	Annual/Annual
Rhode Island	July	October	Nov/Dec	February	June	July	Annual/Annual
South Carolina	August	September	...	January	June	July	Annual/Annual
South Dakota	June/July	September	Sept/Oct	December	March	July	Annual/Annual
Tennessee	August	October	November	January (j)	April/May	July	Annual/Annual
Texas	March	July/Nov	July/Sept	January	May	September	Biennial/Biennial
Utah	July	September	Oct/Nov	December	February	July	Annual/Annual
Vermont	September	October	Nov/Dec	January	May	July	Annual/Annual (k)
Virginia	April/August	June/Sept	Sept/Oct	December	March/April	July	Annual/Biennial
Washington	April	September	October	December	May	July	Annual/Biennial
West Virginia	July	September	Oct/Nov	January	March	July	Annual/Annual
Wisconsin	June	September	...	January	June/July	July	Biennial/Biennial
Wyoming	May 15	September	November	December	March	July	Annual/Biennial

Source: National Association of State Budget Officers, *Budgetary Processes in the States* (February 1995).

Key:

... — Not applicable

(a) Agencies are divided into major budget units and other budget units. Major budget units submit annual budget requests. Other budget units submit biennial budget requests.

(b) Legislature adopts budget during June of odd years, May of even years.

(c) Twenty agencies are on a biennial budget cycle. The rest are still on an annual cycle.

(d) Within 30 days after legislature convenes in regular session, except when a newly elected governor is inaugurated when presentation must occur within 60 days after legislature convenes.

(e) Fourth Tuesday.

(f) There is a constitutional authority to do annual and biennial budgeting. Beginning in Fiscal 1994, the operating budget has been on an annual basis while the capital budget has been on a biennial basis.

(g) Budget submission delayed to mid-March for new governors.

(h) First Monday.

(i) Last Friday.

(j) Budget is submitted in March when governor has been elected for first full term. In Tennessee, budget may be submitted by March 1 during the first year of a governor's term.

(k) State Constitution prescribes a biennial legislature; in practice, legislature meets annually, in regular and adjourned sessions.

THE BOOK OF THE STATES

VOLUME 31



REFERNCE
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FISCAL NOTE

STATE OF ALASKA
1998 LEGISLATIVE SESSION

BILL NO. HJR45

Revision Date (Note if correction) _____ Dept. Affected Office of the Governor
 Title Const Amend Biennial state budget BRU Elective Operations
 Component General and Primary
 Sponsor Representative Phillips
 Requester House State Affairs Committee Component Serial No #22

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
Personal Services						
Travel						
Contractual	3.0					
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	3.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE

(Thousands of Dollars)

FUND SOURCE	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
1002 Federal Receipts						
1003 GF Match						
1004 GF	3.0					
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
TOTAL	3.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY98) cost: _____

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This figure includes the cost of providing information about this issue in the Official Election Pamphlet, as required by AS 15.58, and the programming costs for counting votes cast on the measure. However, only four measures can be printed on a single ballot card. If this measure requires printing an additional ballot card, the costs will increase by \$56.0

Prepared by Gail Fenwick Phone 465-3935
 Division Division of Elections Date 4/24/98
 Approved by John Edelbach Lt. Governor Fran Ulmer Date 4/24/98
 Agency Office of the Lieutenant Governor

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