

**HB**

**365**

# Alaska State Legislature

*CHAIR*  
HOUSE HEALTH, EDUCATION  
& SOCIAL SERVICES COMMITTEE

*VICE-CHAIR*  
HOUSE JUDICIARY COMMITTEE

*MEMBER*  
LEGISLATIVE BUDGET & AUDIT COMMITTEE  
HOUSE SPECIAL COMMITTEE ON OIL & GAS  
SELECT COMMITTEE ON LEGISLATIVE ETHICS

*DURING SESSION*  
STATE CAPITOL, ROOM 104  
JUNEAU, AK 99801-1182  
(907) 465-4843 (800) 892-4843

*DURING INTERIM*  
716 V. FOURTH AVE.  
ANCHORAGE, AK 99501-2133  
(907) 258-8168

## REPRESENTATIVE CON BUNDE

District 18

*E-MAIL*  
Representative\_Con\_Bunde@legis.state.ak.us

## SPONSOR STATEMENT

### House Bill 365

**" An Act relating to municipal service areas and providing for voter approval of the formation, alteration, or abolishment of certain service areas."**

HB 365 provides a means of strengthening local control of service areas. This legislation prohibits a borough or municipality from absorbing or abolishing a service area without first requiring a vote of the people covered by the service area.

Typically, local service areas enable residents to assess themselves for the services they require without the overhead that exists if services were provided by a larger governmental entity. HB 365 preserves the right of residents in local service area to control both necessary services and their cost.

# FISCAL NOTE

STATE OF ALASKA  
1998 LEGISLATIVE SESSION

BILL NO. HB365

Revision Date (Note if correction) \_\_\_\_\_ Dept. Affected Office of the Governor  
 Title Relating to voter approval of the formation, BRU Elective Operations  
alteration, or abolishment of certain service areas Component Elections  
 Sponsor Representative Bunde  
 Requester House Community & Regional Affairs Comm Component Serial No #21

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type)						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY98) cost: \_\_\_\_\_

**POSITIONS**

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

Prepared by Gail Fenner Phone 465-3935  
 Division Division of Elections Date 2/20/98  
 Approved by C LI Governor Fran Ulmer Date 2/20/98  
 Agency Office of the Lieutenant Governor

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# FISCAL NOTE

Revision Date: \_\_\_\_\_ Dept. Affected: Community & Regional Affairs  
 Title: An Act relating to municipal service BRU: none  
areas and providing for voter ... Component: none  
 Sponsor: Rep. BUNDE  
 Requestor: House C & RA COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
<b>OPERATING</b>						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>CAPITAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

REVENUE FUND SOURCE:

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FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY98) impact \$ none

**ANALYSIS:** (Attach a separate page if necessary)  
 This bill provides for changes in the way in which service areas within a borough may be offered (abolished, expanded, etc.). Such alterations would be subject to a vote of residents within the service area. This change would not place significant new administrative responsibilities on the department. This legislation would have no fiscal impact on the department.

Prepared by Remond Henderson, Director *Remond Henderson* Phone: 465-1708  
 Division: Division of Administrative Services Date: 2/19/98  
 Approved by Commissioner: Mike Duran *Mike Duran* Date: 2/19/98  
 Agency: Community & Regional Affairs

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# Fairbanks North Star Borough

Office of the Mayor

809 Pioneer Road

P.O. Box 71267

Fairbanks, Alaska 99707-1267

907/459-1300

Fax 907/459-1102

Email [mayor@co.fairbanks.ak.us](mailto:mayor@co.fairbanks.ak.us)

March 7, 1998

Representative Ivan  
Chair, House CRA Committee  
State Capitol  
Juneau, AK 99801-1182

Dear Representative Ivan,

HB365, An Act relating to municipal service areas and providing for voter approval of the formation, alteration, or abolishment of certain service areas causes the Fairbanks North Star Borough many problems. Of the 250 service areas statewide, approximately 110 are in the Fairbanks North Star Borough. It has been our policy to attempt to curb the proliferation of service areas in the Borough. We do so in order to make service delivery more efficient. Fewer service areas provide economies of scale for limited road dollars. There are also increased administrative efficiencies.

Judging from the recent activity of HB365's companion bill, SB208, it is very popular. It is my understanding the legislation stems from recent policing issues in Anchorage. I request that HB365 be amended to exempt second class boroughs. I feel strongly that our current course of action in regards to service areas is in the best interests of borough government, while not infringing on the rights of our residents. Let the administration and Assembly make service area decisions in conjunction with local residents. I appreciate your consideration.

Sincerely,

Hank Hove  
Borough Mayor

cc. Representative Tom Brice  
Representative John Davies  
Representative Jeanette James  
Representative Pete Kelly  
Representative Gene Thernault

0-LS1614E  
Bannister  
3/10/98

**CS FOR HOUSE JOINT RESOLUTION NO. 62(CRA)  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
TWENTIETH LEGISLATURE - SECOND SESSION**

**BY THE HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE**

**Offered:  
Referred:**

**Sponsor(s): REPRESENTATIVE OGAN**

**A RESOLUTION**

1 **Relating to bringing Balto back to Alaska.**

2 **BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

3 **WHEREAS** Balto was the lead dog in the final leg of the serum run to Nome in 1925,  
4 in which he helped to save the lives of many Alaskans, and, for his efforts, Balto became  
5 famous and a part of the state's history; and

6 **WHEREAS** Balto was later sold to a side show in the lower 48 states where he spent  
7 two years and was poorly treated; and

8 **WHEREAS** business persons and children from a school raised money to buy Balto,  
9 and he was housed in a zoo in Cleveland until he passed away in 1933; and

10 **WHEREAS** Balto was preserved by a taxidermist and donated to the Cleveland  
11 Museum of Natural History where he is only exhibited every other year, and, when not being  
12 exhibited, is stored in the archives of the museum; and

13 **WHEREAS** Balto and the serum run to Nome inspired the Iditarod Race, and the  
14 Wasilla Iditarod Headquarters Museum would like to house Balto, at least on a part-time  
15 basis;

16 **BE IT RESOLVED** that the Alaska State Legislature believes that Balto should be  
17 allowed to come home to Alaska to be housed at the Iditarod Headquarters Museum in

1 Wasilla, Alaska.

2           **COPIES** of this resolution shall be sent to the director of the Museum of Natural  
3 History in Cleveland, Ohio; and to the Honorable Ted Stevens and the Honorable Frank  
4 Murkowski, U.S. Senators, and the Honorable Don Young, U.S. Representative, members of  
5 the Alaska delegation in Congress.

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Representative\_Con\_Bunde@legis.state.ak.us

### MEMORANDUM

**DATE:** February 18, 1998

**TO:** Representative Ivan Ivan  
Chairman House Community and Regional Affairs

**FROM:** Representative Con Bunde

**RE:** HB 365

The purpose of this memo is to request a committee hearing for HB 365 as soon as possible.

HB 365 will provide a means of strengthening local control of service areas by prohibiting a borough or municipality from absorbing or abolishing a service area without first requiring a vote of the people covered by the service area.

If you have any questions or concerns please contact my office at your convenience. Thank you for your cooperation with this request.

Board of Supervisors  
R.S.A. #25 Bogard  
P.O. Box 2274  
Palmer, AK. 99645

January 24, 1998

TO: Senator Sean Parnell  
State Capitol Room 504  
Juneau, AK. 99801

Dear Senator Parnell,

The board of supervisors for R.S.A. # 25 Bogard has discussed <sup>House Bill 365</sup> Senate Bill 208 and we enthusiastically support it. We believe it is still important to allow taxpayers to have a voice in the spending of their tax monies. Local control is important to the residents of this road service area. Thank you for your assistance in maintaining it.

Sincerely Yours,

Valen C. Bair  
Primary R.S.A. # 25

Valen C. Bair

William Larkin  
Board R.S.A. # 25

William Larkin

Wrex Diem  
Board R.S.A. # 25

Wrex R Diem

Law Offices of  
**Douglas L. Blankenship**  
406 Cushman Street, Suite 2  
Fairbanks, Alaska 99701  
907-452-4300 fax 456-2523  
E-Mail Address: 104576.2433@compuserve.com

Via Facsimile -- 465-6592

January 26, 1998

JAN 26 1998

Senator Sean Parnell  
State Capitol Room 504  
Juneau, AK 99801

SB208  
HB365

Dear Senator Parnell:

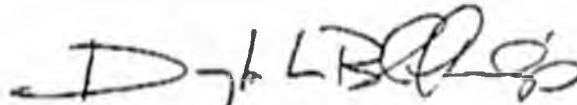
I am chairman of the Scenic Heights Service Area located in the Fairbanks North Star Borough. I support the amendments contained in Senate Bill 208. Several years ago, the Fairbanks North Star Borough mandated that the Scenic Heights Service Area include a noncontiguous subdivision located at approximately one-half mile from the border of the Scenic Heights Service Area. Although our service area objected, we were required to accept the Borough's decision.

The amendments requested in your bill are reasonable because, as you know, the members of the Service Area Commission volunteer their time to assist their community. It is inappropriate for a municipality to impose additional responsibility and time commitments upon the Service Area Commissioners who volunteer their time when the majority of the service area members object to a proposed action.

Thank you for your efforts.

Very truly yours,

LAW OFFICES OF DOUGLAS L. BLANKENSHIP

  
Douglas L. Blankenship

DLB/clm

cc: Senator Gary Wilken via facsimile 465-4714  
Representative John Davies via facsimile 465-3519

---

cc:Mail for: Senator Sean Parnell

---

Subject: SB208

From: vhoefler@mosquidonet.com (Vaughan Hoefler) at CC2MHS1 1/28/98 11:18 AM

To: Senator Sean Parnell at LAA\_TRANS

---

Dear Senator Parnell,

On behalf of the road service area commissioners for the Ester Lump Service Area located near Fairbanks, we support your effort to implement SB 208.

Voter approval for the formation, alteration, or abolishment of certain service areas would allow residents to more fairly decide on such changes. Our service area recently faced an annexation issue in which the Borough sought to add non-contiguous roads several miles distant to our road system. The condition of the roads proposed for annexation were significantly different than our own, built at different times, and subject to

slightly different weather conditions. Nevertheless, the North Star Borough

Rural Services Division presented this annexation issue as the only option to the residents of both areas. Many of our area's residents vented their frustration for not having any "say" in the ability to direct the future of our roads.

After two Assembly meetings, and following the testimony of many residents, the assembly moved for the creation of a separate service area.

Had AS 29.35.450 (voter approval of alteration or abolishment of service areas)

been in effect, our concerns would have been brought forth long before the Borough expended considerable time and funds developing this plan.

Thank you for taking the effort to make these changes, as they will provide service area residents the opportunity to more effectively govern the growth or change of their areas.

Please feel free to call me at 907-452-7955 if you have any questions.

Carol Hoefler

---

SB208 HB365

---

cc:Mail for: Senator Sean Parnell

---

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From: vhoeller@mosquitonet.com (Vaughan Hoeller) at CC2MHS1 1/28/98 11:18 AM

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Carol Hoefler

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SB208 HB365