

SB

80

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

DATE: 3/3/95

FURTHER:

REPORTED OUT OF

SCC 3-30-95

DATE TURNED INTO OFFICE: 3-30-95

The Finance Committee considered SENATE BILL NO. 80

"An Act relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas."

and recommends:

- be replaced with CS BB 80 (FIN)
- adopt previous CS ()
- attached amendment(s)
- adopt Letter of Intent by Committee
- further referral to the Committee

- Senate Bill:
 - same title
 - new title
- House Bill:
 - same title
 - technical change
 - new: SCR#

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>[Signature]</i>	✓	<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
		<i>[Signature]</i>	✓		
Co-Chair: <i>[Signature]</i>	✓				
Co-Chair: <i>[Signature]</i>		<i>[Signature]</i>			✓

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

PS (TROOPERS)	3/1/95	0	

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

FISCAL NOTE

STATE OF ALASKA

BILL NO.:

No. 1

1995 LEGISLATIVE SESSION

Bill Version: SB 80

(S) Publish Date: 3/3/95

Revision Date: _____ Dept. Affected: Public Safety
 Title: "An Act relating to police protection
service areas in unified municipalities..." BRU: Alaska State Troopers
 Sponsor: Senator Steve Rieger Component: Detachments
 Requestor: S. STA COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
<small>Revenue Code</small>						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
 See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Ronald L. Otto* Date: 3/1/95
 Agency: Ronald L. Otto, Dept. of Public Safety

PREPARER TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE
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SB 80 does not require the Department of Public Safety (DPS) to do anything differently than is currently being done. Only in the event a service area requests Trooper services will there be a fiscal impact. Accordingly, a zero fiscal note is submitted. Included with this analysis, for illustrative purposes only, is an example of Anchorage Hillside possible costs based upon providing 24 hour coverage of 2 troopers. The Department is unable to calculate actual costs as the service area plays a part in determining the level of coverage to be provided by the troopers.

This bill allows residents within a unified municipality to form police service areas that would contract with the Department of Public Safety for trooper police service.

Interested residents within a proposed service area would circulate a petition to gather signatures. The petition must include the boundaries of the proposed service area as well as the additional trooper services to be provided by the Department of Public Safety. Upon receipt of a petition containing at least 10% of the voters living in the proposed area, the municipal clerk will submit it to the Commissioner of the Department of Public Safety. The Commissioner will notify the clerk of the estimated costs to provide the specified trooper services within the proposed area for a three-year period.

An election will be held to determine whether a police protection service area should be formed, and to approve of the related costs. If a majority votes to approve the proposition, the Commissioner will be required to provide those services to the area. The governing body will levy assessments in the area and make the required payments to the Commissioner.

The bill also provides that at least once every three years, the election process is repeated to determine if the service area should be continued. The Commissioner is required to provide revised cost estimates at that time.

The process to recruit, test, and fully train new state troopers takes approximately 18 months. The Commissioner needs adequate time to respond to a potential election. If adequate time is not provided for, the Commissioner may be required to close current trooper posts or significantly under-staff other trooper locations and service areas in order to provide trooper services to newly formed service areas.

This bill applies to several geographic areas in the state. This bill requires several processes to be completed prior to the Department of Public Safety being impacted. Since these conditions are dependent on the petition and election process, the Department of Public Safety anticipates no immediate fiscal impact at this time.

Amendments Proposed:

Section (d) of the bill provides that upon approval of the question by a majority of the voters residing in the service area, the service area will be formed and the Commissioner of the DPS shall provide the additional services in that area. Amend bill to allow the Commissioner of the Department of Public Safety a time period of 18 months to begin providing service after an election. The process to recruit, test, and fully train new state troopers takes approximately 18 months. If the Commissioner is not provided an adequate time period, drastic changes in trooper deployment may be necessary in order to provide the voter mandated services in the newly formed areas. This changes could include closing current trooper posts or significantly reducing staff in trooper posts and service areas that have no other police protection options.

Amendments Proposed (Cont'd.):

Section (f) of the bill provides for a service area to be dissolved within 120 days after certification of an election if the question to continue the police protection services is disapproved by a majority of the residents voting on the question. Amend bill to allow 12 month notice to the DPS before dissolving a service area. The 12 month period would allow for attrition to take care of potential layoffs and allow for gradual redistribution of the workforce. Layoffs would result in vacancies spread throughout the State. The workforce would need to be redistributed in accordance with the bidding procedures and seniority rights in accordance with the collective bargaining agreement.

DEPARTMENT OF PUBLIC SAFETY
ALASKA STATE TROOPERS
"Hillside" Contracting Costs

4-4

	10 x Troopers	1 x Sergeant	Admin Clerk II	Other Costs	TOTAL	Ongoing Costs each year (3)
Personal Services	695.3	79.5	37.0		811.8	695.3
Travel	15.0	1.5	0.0		16.5	16.5
Contractual	128.8	12.9	2.2	93.6 ⁽¹⁾	237.5	237.5
Supplies	30.6	3.1	2.6		36.3	14.1
Equipment	226.4	22.6	7.1	17.4 ⁽²⁾	273.5	0.0
Subtotal	1,096.1	119.6	48.9	111.0	1,375.6	963.7
Recruitment and Training Costs					110.0	10.0
Total Direct Costs					1,485.6	973.7
Management and Administration costs, 15%					222.8	146.1
ESTIMATED TOTAL COSTS					1,708.4	1,119.8

(1) 4,000 sq. ft. @ \$1.95 per sq. ft. x 12

(2) 3 x microcomputers.

(3) Inflation, step increases not reflected.

ASSUMPTIONS: Population approximately 20,000; Suburban Residential; 1 High School, 1 Junior High School, 5 Elementary Schools.

Adopted

AMENDMENT

By: ZHAROFF ; RIEGER

OFFERED IN THE SENATE

TO: SB 80 (FIN)

1 Page 1, line 1, after "in":

2 Insert "certain"

3 Page 1, line 8, after "municipality":

4 Insert "with a population that exceeds 50,000 residents"

5 Page 3, line 14 after "municipalities":

6 Insert "with a population that exceeds 50,000 residents"

SENATE FINANCE
COMMITTEE

Amendment Number: #2

Bill Number: SB80

Sponsor: RIEGER Date: 3/30/95

Logged In By: *[Signature]*

A M E N D M E N T

OFFERED IN THE SENATE
TO: SB 80

BY SENATOR RIEGER

1 Page 2, line 26, after "area.":

2 Insert "However, if the services have never before been provided in the newly formed
3 service area by the Department of Public Safety or if the services are different from those that
4 have been previously provided by the department, the commissioner may phase in the service
5 over a transition period of up to 18 months."

6 Page 3, lines 10 -12:

7 Delete all material.

8 Insert "the question is approved by a majority of the residents voting on the question,
9 the rate of assessments shall be adjusted accordingly by the municipality. If the question is
10 not approved, the service area is dissolved one year after certification of the election. During
11 the one-year transition period, the rate of assessment shall be reduced by 40 percent of the
12 rate that had been in effect before the election and the services shall be phased out in an
13 orderly fashion by the commissioner of public safety."

SENATE FINANCE
COMMITTEE

Amendment Number: 1
Bill Number: SB 80
Sponsor: RIEGER Date: 3/27
Logged In By: [Signature]

FISCAL NOTE

STATE OF ALASKA

BILL NO.:

No. 1

1995 LEGISLATIVE SESSION

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(S) Publish Date: 3/3/95

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service areas in unified municipalities..." BRU: Alaska State Troopers
 Sponsor: Senator Steve Rieger Component: Detachments
 Requestor: S. STA COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES () <small>Reverse Code</small>	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Ronald L. Otto* Date: 3/1/95
 Agency: Ronald L. Otto, Dept. of Public Safety

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DEPARTMENT OF PUBLIC SAFETY
ALASKA STATE TROOPERS
"Hillside" Contracting Costs

4-4

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Equipment	226.4	22.6	7.1	17.4 ⁽²⁾	273.5	0.0
Subtotal	1,096.1	119.6	48.9	111.0	1,375.6	963.7
Recruitment and Training Costs					110.0	10.0
Total Direct Costs					1,485.6	973.7
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- (1) 4,000 sq. ft. @ \$1.95 per sq. ft. x 12
- (2) 3 x microcomputers.
- (3) Inflation, step increases not reflected.

ASSUMPTIONS: Population approximately 20,000; Suburban Residential; 1 High School, 1 Junior High School, 5 Elementary Schools.

3/2/95
(S) STA, FIN

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO: SB 80

REPORTED OUT OF
SFC

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LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES () Revenue Code	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
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Estimate of current year (FY 95) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
See attachment.

Prepared By: Francis C. Allan Phone: 269-5691
 Division: Alaska State Troopers Date: 02/27/95
 Approved by Commissioner: *Del Smith* Date: 3/1/95
 Agency: Ronald L. Otto Dept. of Public Safety

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SB 80

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ALASKA STATE TROOPERS
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ASSUMPTIONS: Population approximately 20,000;
Suburban Residential; 1 High School, 1 Junior High
School, 5 Elementary Schools.

3/30/95
Adopted

Phoned to
Legal
9:30 am

AMENDMENT

By: ZHAROFF ; RIEGER

OFFERED IN THE SENATE

TO: ^{CS}SB 80 (FIN)

1 Page 1, line 1, after "in":

2 Insert "certain"

3 Page 1, line 8, after "municipality":

4 Insert "with a population that exceeds 50,000 residents"

5 Page 3, line 19 after "municipalities":

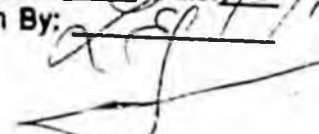
6 Insert "with a population that exceeds 50,000 residents"

SENATE FINANCE
COMMITTEE

Amendment Number: #2

Bill Number: SB80

Sponsor: RIEGER Date: 3/30/95

Logged In By: 

3/30/95
Phoned
Legal
9:30am
9-LS068-AC

CS FOR SENATE BILL NO. 80(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:
Referred:

Sponsors: SENATOR RIEGER

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to police protection service areas in unified municipalities; and
2 to police protection provided by the state in certain municipal areas."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 29.10.200 is amended by adding a new paragraph to read:

5 (54) AS 29.35.495 (police protection service areas).

6 * Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The
8 residents of an area in a unified municipality may file a petition with the municipal
9 clerk for formation of a police protection service area for services to be provided by
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal
13 population, whichever is greater.

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area. However, if the services have never before been
27 provided in the newly formed service area by the Department of Public Safety or if the
28 services are different from those that have been previously provided by the department,
29 the commissioner may phase in the service over a transition period of up to 18 months.

30 (e) The governing body shall levy assessments in the service area to finance
31 the additional police protection services in an amount equal to the estimated total cost

1 provided by the commissioner of public safety plus the amount for administrative or
2 other costs incurred by the unified municipality approved by the voters. Payments
3 shall be made to the commissioner within 60 days of receipt of assessments by the
4 municipality. The municipality may retain from assessments the amount levied for
5 administrative or other costs incurred by the municipality.

6 (f) At least once every three years an election shall be held by the unified
7 municipality in a police protection service area formed under this section on the
8 question of continuation of the service area. The commissioner of public safety shall
9 submit a revised notice of the estimated total cost of providing the services during the
10 next three years prepared in accordance with (c) of this section for inclusion with the
11 question, and the municipality shall indicate the amount for costs of collection incurred
12 by the municipality not to exceed four percent of the revised estimated total cost. If
13 the question is approved by a majority of the residents voting on the question, the rate
14 of assessments shall be adjusted accordingly by the municipality. If the question is not
15 approved, the service area is dissolved one year after certification of the election.
16 During the one-year transition period, the rate of assessment shall be reduced by 40
17 percent of the rate that had been in effect before the election and the services shall be
18 phased out in an orderly fashion by the commissioner of public safety.

19 (g) This section applies to unified municipalities, but not to other home rule
20 or general law municipalities.

NEW BILL IN
COMMITTEE 3/3/95

9-LS0684A

SENATE BILL NO. 80

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY SENATOR RIEGER

Introduced: 2/9/95

Referred: STA, FIN

A BILL

FOR AN ACT ENTITLED

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4 * **Section 1.** AS 29.10.200 is amended by adding a new paragraph to read:

5 (54) AS 29.35.495 (police protection service areas).

6 * **Sec. 2.** AS 29.35 is amended by adding a new section to article 7 to read:

7 Sec. 29.35.495. **POLICE PROTECTION SERVICE AREAS.** (a) The
8 residents of an area in a unified municipality may file a petition with the municipal
9 clerk for formation of a police protection service area for services to be provided by
10 the Department of Public Safety if the area is

11 (1) contiguous; and

12 (2) includes at least 50 residents or three percent of the municipal
13 population, whichever is greater.

14 (b) The petition form shall be supplied by the clerk at the request of a voter.

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area.

27 (e) The governing body shall levy assessments in the service area to finance
28 the additional police protection services in an amount equal to the estimated total cost
29 provided by the commissioner of public safety plus the amount for administrative or
30 other costs incurred by the unified municipality approved by the voters. Payments
31 shall be made to the commissioner within 60 days of receipt of assessments by the

1 municipality. The municipality may retain from assessments the amount levied for
2 administrative or other costs incurred by the municipality.

3 (f) At least once every three years an election shall be held by the unified
4 municipality in a police protection service area formed under this section on the
5 question of continuation of the service area. The commissioner of public safety shall
6 submit a revised notice of the estimated total cost of providing the services during the
7 next three years prepared in accordance with (c) of this section for inclusion with the
8 question, and the municipality shall indicate the amount for costs of collection incurred
9 by the municipality not to exceed four percent of the revised estimated total cost. If
10 the question is not approved by a majority of the residents voting on the question, the
11 service area is dissolved 120 days after certification of the election. If the question is
12 approved, the rate of assessments shall be adjusted accordingly by the municipality.

13 (g) This section applies to unified municipalities, but not to other home rule
14 or general law municipalities.

SENATE COMMITTEE REPORT
First Committee of Referral

John

DATE: 2/9/95

FURTHER: Finance

Date of 5-Day Notice: 2/23/9
 (in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 3-2-95

State Affairs Committee considered SENATE BILL NO. 80

"~~An Act~~ relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas."

Φ FN

and recommends:

- be replaced with _____ CS _____
- adopt previous _____ CS _____
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:
 same title
 new title
 House Bill:
 technical change
 new; SCR# _____

SIGNING <u>DO PASS</u>	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>John A. ...</i>	✓	<i>Roll E. ...</i>	✓		
<i>I prefer allowing for private contract.</i>		<i>James A. ...</i>	✓		
		<i>John ...</i>	✓		
CHAIR:		<i>Ben ...</i>			

NEW FISCAL NOTE(S):
 Department Date Zero Fiscal

Department	Date	Zero	Fiscal
<i>PUBLIC SAFETY</i>	<i>3/1/95</i>	✓	

PREVIOUS FISCAL NOTE(S):*
 Department Date Zero Fiscal

Department	Date	Zero	Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

Alaska State Senate

SENATOR STEVE RIEGER
District I

Senate Finance Committee
Chair, Senate Transportation Committee

Legislative Budget and Audit Committee
Administrative Regulation Review Committee
Legislative Council




During Session:
State Capitol, Room 516
Juneau, Alaska 99801
(907) 463-3879

716 West 4th Avenue, Suite 530
Anchorage, Alaska 99501
(907) 258-8188

MEMORANDUM

TO: Senator Rick Halford, Co-Chair
Senate Committee on Finance

FROM: Senator Steve Rieger 

DATE: March 9, 1995

RE: Senate Bill 80, An Act relating to police protection service areas in unified municipalities

This memo is to request your scheduling of SB 80, an Act relating to police protection service areas in unified municipalities; and to police protection provided by the state in certain municipal areas for a hearing in the Senate Finance Committee at your earliest possible convenience.

SB 80 provides for police protection service areas in unified municipalities, and outlines a structure for levying assessment of these service areas. It is an important bill for the people in my district.

Please contact Bryan Butcher in my office if you have any additional questions.

Alaska State Senate

SENATOR STEVE RIEGER
District 1

Senate Finance Committee
Chair, Senate Transportation Committee

Legislative Budget and Audit Committee
Administrative Regulation Review Committee
Legislative Council



During Session:
State Capitol, Room 516
Juneau, Alaska 99801
(907) 465-3879

716 West 4th Avenue, Suite 530
Anchorage, Alaska 99501
(907) 258-3188

Senate Bill 80

An Act relating to police protection service areas in unified municipalities;
and to police protection provided by the state in certain municipal areas.

Sponsor Statement

SB80 is a measure which will increase local self-determination and provide relief to the state operating budget.

The Department Of Public Safety has a responsibility to provide, among other things, state trooper police protection for the citizenry of the state. In some areas of the state there is a desire and willingness to *pay* for such trooper protection, in order to elevate the amount of coverage. In such a situation both the residents of the area and the department benefit, as there is budget relief for the department, and better service for the area.

SB 80 applies specifically to areas within unified municipalities. It sets forth a mechanism an area to petition for additional trooper protection services, receive a statement of the full cost of all trooper coverage in the area, and then vote it in and pay for it.

This bill represents good government at its best. It allows a citizenry which desires a service, and is willing to pay for it, a way to accomplish their goals. Even areas which are not within the area desiring such service benefit, as the budget pressures on the Department Of Public Safety are lessened and more service can be provided to the rest of the state.

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

Attached is the summary of results of a law enforcement survey conducted in southeast Anchorage in January 1992.

The intent of the survey was to obtain as much feedback as possible on what southeast Anchorage residents want in police protection related to levels of service, costs, and providers, in order that direction would be available to the task force and to elected officials.

The survey was prepared by the Southeast Anchorage Police Protection Task Force, organized in October 1991 to explore alternatives for law enforcement in southeast Anchorage and to work toward alternatives which can be supported by the residents and which may be recommended to elected officials and voters in southeast Anchorage. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners' organization. The contact for the task force is Maribeth Brown, Chair, 345-1468.

The survey was mailed to 10,546 households in southeast Anchorage. The mailing labels were obtained from Motznik Computer Services, Inc., from lists of registered voters in southeast Anchorage who voted in any 1990 or 1991 election or who have registered to vote since October 6, 1990. (Where two or more registered voters with the same last name were shown at the same address, one collectively-addressed form was sent.)

A total of 2,067 responses were received as of January 31.

Responses are summarized in total and are also subtotaled by community council.

(Review copies of survey results by Community Council area are available from your Community Council and at Samson-Diamond Library.)

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

RESULTS OF 2,067 RESPONSES

1. Response totals by community council district:

Question: Please circle the Community Council District in which you live (the attached map indicates those areas)

Abbott Loop	466	Glen Alps	17	Mid-Hillside	295
Basher	21	Hillside East	182	Rabbit Creek	355
Bear Valley	4	Huff-O'Malley	578	Don't Know/missing	110

2. Types of law enforcement identified by respondents as important*:

Question: What types of law enforcement do you see as important for you and your family? Please give a score for each to show how important you think each service is (3=very important, 2=somewhat important, 1=not important)

**Percentages may not total 100% due to rounding*

a) respond to and investigate serious crimes, accidents with injury, crimes in progress

very important	1,935	(94%)
somewhat important	59	(3%)
not important	39	(2%)
no response	34	(2%)

b) conduct regular neighborhood patrols

very important	459	(22%)
somewhat important	779	(38%)
not important	773	(37%)
no response	56	(3%)

c) investigate civil problems, noise/nuisance, disorderly conduct, non-motor vehicle accidents, run-away juveniles

very important	438	(21%)
somewhat important	995	(48%)
not important	571	(28%)
no response	63	(3%)

d) investigate non-violent crimes (e.g., burglary, theft, criminal mischief, trespass, embezzlement) with no immediate suspect

very important	834	(40%)
somewhat important	964	(47%)
not important	221	(11%)
no response	48	(2%)

e) conduct routine traffic patrols and enforcement

very important	409	(20%)
somewhat important	748	(36%)
not important	851	(41%)
no response	60	(3%)

f) establish and support community service programs, such as Neighborhood Watch Program, School Liaison Program

very important	398	(19%)
somewhat important	780	(38%)
not important	817	(40%)
no response	72	(4%)

3. Highest taxes respondents willing to pay for law enforcement indicated as "very important" and "somewhat important" in above question.

Question: What is the most you are willing to pay for the law enforcement you have indicated as "very important" and "somewhat important" in question 2? Please check one.

\$0	213	(10%)
\$100 per \$100,000 assessed value	655	(32%)
\$200 per \$100,000 assessed value	516	(25%)
\$300 per \$100,000 assessed value	302	(15%)
\$400 per \$100,000 assessed value	247	(12%)
no response	135	(7%)

4. Respondents' satisfaction with level of law enforcement in area (after 11-1-91):

Question: Rate your satisfaction with the current (after November 1, 1991) level of law enforcement in your area (the information sheet describes those services). Please check one.

very satisfied	313	(15%)
satisfied	480	(23%)
neutral	574	(28%)
dissatisfied	421	(20%)
very dissatisfied	236	(11%)
no response	43	(2%)

5. Law enforcement agency generally preferred by respondents.

Question: Check the law enforcement agency that you generally prefer for your area.

Alaska State Troopers	1,076	(52%)
Anchorage Police Dept	272	(13%)
It doesn't matter to me	687	(33%)
no response	32	(2%)

6. Respondents' support for law enforcement service alternatives:

Question: Please indicate your support by circling yes or no for each of the following alternatives for law enforcement. (Options a) and b) are the only ones currently available to southeast Anchorage. If high interest is shown in any of the other options, the task force will pursue their legal and political possibilities.)

alternative	yes	no	no response
a) Anchorage Police Dept. at \$380 per \$100,000 assessed value (Oct 1991 ballot)	433 (21%)	1,501 (73%)	131 (6%)
b) Leave things as they are now	618 (30%)	1,264 (61%)	185 (9%)
c) Seek a separate service area using State Troopers, supported by taxes (but lower than \$380 per \$100,000 assessed value)	1,246 (60%)	620 (30%)	20 (10%)
d) Seek a separate service area using State Troopers supported by taxes (but lower than \$380 per \$100,000 assessed value), with a further contribution to the APD of no more than \$50 per \$100,000 assessed value for services we receive from APD when travelling downtown and for APD emergency backup to the Troopers in Southeast Anchorage	749 (36%)	1,094 (53%)	224 (11%)
e) Seek a separate service area using the APD, supported by taxes (but lower than \$380 per \$100,000 assessed value)	732 (35%)	1,108 (54%)	227 (11%)
f) Gradually phase into APD to full service and cost	428 (21%)	1,364 (66%)	275 (13%)

Rank on the totem

The Commission on Salaries and Emoluments increased, effective Jan. 1, 1994, compensation for Assembly members to \$20,400 per year and for the chairman of the Assembly to \$23,400 per year. No increases were approved for members of the School Board or the Anchorage Telephone Utility Board. The mayor's salary will be the subject of the panel's Sept. 29 meeting.

The following list shows how the mayor compares with the top earners on the municipal payroll in 1992. (There are about 3,500 employees in all.)

Job title	Department	Pay and benefits
1. Mechanic foreman	ML&P	\$190,624
2. Journeyman mechanic	ML&P	182,329
3. General manager	ATU	146,936
4. Senior patrol officer	Police	144,310
5. Senior patrol officer	Police	139,461*
6. Senior patrol officer	Police	134,179
7. Senior patrol officer	Police	133,066
8. Senior patrol officer	Police	132,219*
9. Superintendent	ML&P	131,773*
10. Senior patrol officer	Police	126,868*
11. Superintendent	ML&P	125,874
12. Senior patrol officer	Police	125,646*
13. Data technician	ATU	125,093*
14. Senior patrol officer	Police	123,732
15. Senior patrol officer	Police	122,343
16. Paramedic supervisor	Fire	122,268
17. Mechanic's helper	ML&P	119,837
18. Senior patrol officer	Police	119,623*
19. Foreman	ML&P	119,186
20. Foreman	ML&P	119,095
21. Captain	Fire	117,717*
22. Battalion chief	Fire	117,296*
22. Foreman	ML&P	116,973
24. Relay substa foreman	ML&P	116,903
25. Maint. technician	ML&P	116,599
26. Senior patrol officer	Police	116,490*
27. Maint. technician	ML&P	116,454
28. Mechanic foreman	ML&P	116,229
29. Senior patrol officer	Police	115,696
30. Captain	Fire	115,695*
31. Battalion chief	Fire	115,078*
32. Senior Captain	Fire	114,889*
33. Paramedic supervisor	Fire	114,274*
34. Superintendent	ML&P	114,228
35. Lieutenant	Police	113,538*
36. Sergeant	Police	113,352*
37. Senior Captain	Fire	113,335*
38. Maint. technician	ML&P	113,071
39. Foreman	ML&P	112,967*
40. Senior Captain	Fire	112,899*
41. Sergeant	Police	112,880*
42. Senior patrol officer	Police	112,623*
43. Senior patrol officer	Police	112,253*
44. Sergeant	Police	112,209
45. Senior patrol officer	Police	112,124
46. Superintendent	ML&P	112,013
47. Senior Captain	Fire	111,982*
147. Mayor	Mayor	102,048

* includes cash-in of accrued leave time

CS FOR SENATE BILL NO. 80(FIN)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE FINANCE COMMITTEE

Offered:

Referred:

Sponsor(s): SENATOR RIEGER

A BILL

FOR AN ACT ENTITLED

1 **"An Act relating to police protection service areas in unified municipalities; and**
2 **to police protection provided by the state in certain municipal areas."**

3 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

4 *** Section 1. AS 29.10.200 is amended by adding a new paragraph to read:**

5 **(54) AS 29.35.495 (police protection service areas).**

6 *** Sec. 2. AS 29.35 is amended by adding a new section to article 7 to read:**

7 **Sec. 29.35.495. POLICE PROTECTION SERVICE AREAS. (a) The**
8 **residents of an area in a unified municipality may file a petition with the municipal**
9 **clerk for formation of a police protection service area for services to be provided by**
10 **the Department of Public Safety if the area is**

11 **(1) contiguous; and**

12 **(2) includes at least 50 residents or three percent of the municipal**
13 **population, whichever is greater.**

14 **(b) The petition form shall be supplied by the clerk at the request of a voter.**

1 The petition must describe the boundaries of the proposed service area and the
2 additional police protection services to be provided by the Department of Public Safety
3 in the area. It shall be signed by a number of voters residing in the proposed service
4 area equal to at least 10 percent of the number of residents in the area who voted in
5 the last regular election.

6 (c) Upon receipt of a petition that meets the requirements of (a) of this section,
7 the municipal clerk shall submit the petition to the commissioner of public safety.
8 Within 30 days after receipt of the petition the commissioner shall notify the clerk of
9 what the estimated total cost of providing the services in the proposed service area
10 each month will be for a three-year period. The estimate shall be based on the direct
11 costs of troopers to be assigned to the area. If a trooper is expected to routinely cover
12 an area larger than the proposed service area, the cost of that trooper shall be prorated
13 proportionally to the amount of duty time spent within the service area. In addition
14 to the direct costs of troopers, the estimate shall include an amount to cover
15 administrative costs incurred by the department not to exceed 15 percent of the direct
16 costs. The sum of the direct costs and administrative costs equals the estimated total
17 cost for purposes of this section.

18 (d) Upon receipt by the clerk of the estimated total cost prepared by the
19 commissioner of public safety under (c) of this section, during the next regular or
20 special election held in the unified municipality the question of forming the proposed
21 police protection service area and of levying assessments to cover that estimated total
22 cost, plus costs of collection incurred by the municipality not to exceed four percent
23 of the estimated total cost, shall be placed before the voters residing in the proposed
24 service area. If the question is approved by a majority of those voting on the question,
25 the service area is formed and the commissioner of public safety shall provide the
26 additional services in that area. However, if the services have never before been
27 provided in the newly formed service area by the Department of Public Safety or if the
28 services are different from those that have been previously provided by the department,
29 the commissioner may phase in the service over a transition period of up to 18 months.

30 (e) The governing body shall levy assessments in the service area to finance
31 the additional police protection services in an amount equal to the estimated total cost

1 provided by the commissioner of public safety plus the amount for administrative or
2 other costs incurred by the unified municipality approved by the voters. Payments
3 shall be made to the commissioner within 60 days of receipt of assessments by the
4 municipality. The municipality may retain from assessments the amount levied for
5 administrative or other costs incurred by the municipality.

6 (f) At least once every three years an election shall be held by the unified
7 municipality in a police protection service area formed under this section on the
8 question of continuation of the service area. The commissioner of public safety shall
9 submit a revised notice of the estimated total cost of providing the services during the
10 next three years prepared in accordance with (c) of this section for inclusion with the
11 question, and the municipality shall indicate the amount for costs of collection incurred
12 by the municipality not to exceed four percent of the revised estimated total cost. If
13 the question is approved by a majority of the residents voting on the question, the rate
14 of assessments shall be adjusted accordingly by the municipality. If the question is not
15 approved, the service area is dissolved one year after certification of the election.
16 During the one-year transition period, the rate of assessment shall be reduced by 40
17 percent of the rate that had been in effect before the election and the services shall be
18 phased out in an orderly fashion by the commissioner of public safety.

19 (g) This section applies to unified municipalities, but not to other home rule
20 or general law municipalities.