

SB

124

SFIN

FILE

SENATE FINANCE COMMITTEE REPORT

DATE: 4/13/95

FURTHER:

DATE TURNED INTO OFFICE: 4-25-95

The Finance Committee considered **SENATE BILL NO. 124**

"An Act relating to the human services community matching grant program; and providing for an effective date."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:

- same title
- new title
- House Bill:
- same title
- technical change
- new: SCR^{*}

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>Steve King</i>	✓	<i>Roll E Roll</i>		✓	
<i>Bob Sharp</i>	✓	<i>Deputy Attorney General</i>	✓		
		<i>Paul F. Zierhoff</i>	✓		
Co-Chair: <i>Steve King</i>	✓				
Co-Chair: <i>Rick Halford</i>	✓				

NEW FISCAL NOTE(S):

Department	Date	Zero	Fiscal

PREVIOUS FISCAL NOTE(S):*

Department	Date	Zero	Fiscal
#1 <i>DH+SS</i>	<i>7/6/94</i>	✓	

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill

#1 3128195
(S)CRA, FIN

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. SB124

Revision Date: _____
Title: An Act relating to the human services
community matching grant and providing for effective date.
Sponsor: Senator Miller
Requestor: Senate (CRA)

Dept. Affected: Health and Social Services
BRU: Family and Youth Services
Component: DFYS Central Office
COMPONENT SERIAL NO. 259
See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY96	FY97	FY98	FY99	FY00	FY01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGES IN REVENUES ()						
-------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of any current year (FY95) cost: 60.0

ANALYSIS: (Attach a separate page if necessary)

There would be no fiscal impact to the Department if this bill were to become law.

Prepared by: Kathy Tibbles, Acting Director
Division: Family & Youth Services

Phone: 465-3191
Date: 01/21/95

Approved by Commissioner: Karen Priddy, Commissioner
Agency: Department of Health & Social Services

Date: 3/22/95

PREPARER TO PROVIDE ALL DISTRIBUTION COPIES TO GOVERNOR'S LEGISLATIVE OFFICE
For further distribution information, call the Governor's Legislative Office

Alaska State Legislature

SENATOR
MIKE MILLER

Mailing Address

119 N. Cushman, Suite 101

Fairbanks, Alaska 99701

Ph (907) 488-0862

Fax (907) 488-4271



Senate

Write to Senator

State Capitol

Juneau, Alaska

99801-1482

Ph (907) 465-4976

Fax (907) 465-3883

Senate District Q

SPONSOR STATEMENT SB 124 - Human Services Community Matching Grants

by Senator Mike Miller

Senate Bill 124 would permanently set the local match rate for the Human Services Community Matching Grants Program at 30%.

The Human Services Community Matching Grants Program was created to assist municipalities in providing human services via local non-profit agencies. The statute was structured to increase the local match each year for three consecutive years beginning at 10%, increasing the next year to 30%, and leveling out on the third (FY96) and subsequent years at 50%. Unfortunately the 50% match will be extremely difficult, if not impossible for most local governments to accomplish due to declining municipal assistance & revenue sharing as well as reduced federal funds. In addition, non profits are struggling to obtain contributions at levels similar to those received in past years. It should also be noted that all other state/municipal matching grant programs require a 30% match.

This legislation is modeled after SB 368 from 1994 which received broad support and passed both the House (Y31-N5-E1-A3) and Senate (Y13-N3-E1-A3) but was later vetoed.

I appreciate the committee's consideration of SB 124 and urge your support.



Fairbanks North Star Borough

809 Pioneer Road

P.O. Box 71267

Fairbanks, Alaska 99707-1267

907/459-1000

M

April 7, 1995

Senator Mike Miller
State Capitol
Juneau, Alaska 99801-1182

Dear Senator Miller,

Thank you for your efforts in introducing SB 124, which maintains the local match for the Human Services Community Matching Grant at 30%.

Similar legislation was introduced last year by Senator Sharp and passed overwhelmingly by the Alaska Legislature. Unfortunately it was vetoed by Governor Hickel.

The Human Services Community Matching Grant Program is of vital importance to Fairbanks and your sponsorship of SB 124 is sincerely appreciated.

Sincerely,

Jim Sampson
Borough Mayor

Post-it Fax Note	7671	Date	4/13/95
To	Teresa	From	Nanci B.
Co./Dept.	Sen. Miller	Co.	FNSB Clerks
Phone #		Phone #	
Fax #		Fax #	

By: Valerie Therrien
 Introduced: 04/13/95
 Adopted: 04/13/95

RESOLUTION NO. 95-031

A RESOLUTION BY THE FAIRBANKS NORTH STAR BOROUGH SUPPORTING
 PASSAGE OF SENATE BILL 124 OR SIMILAR LEGISLATION WHICH WOULD
 REDUCE THE LOCAL MATCH FOR THE HUMAN SERVICES COMMUNITY MATCH
 PROGRAM FROM 50 PERCENT TO 30 PERCENT

WHEREAS, in 1992 the legislature provided for a program entitled "Human Services Community Match", a program to assist a municipality to provide essential human services through private nonprofit agencies within the municipality. The program provided for a ten percent match the first year, a thirty percent match the second year and a fifty percent grant for all succeeding years; and

WHEREAS, the program is now in its third year and the required match will be fifty percent; and

WHEREAS, all other matching grant programs between the state and municipalities require a maximum of thirty percent match from the municipality; and

WHEREAS, with Federal mandates, State mandates, reduction in Municipal Assistance and Revenue Sharing, and reduced Federal funds, the municipalities entitled to the Human Services Community Grants will be hard-pressed to pay a 50 percent match. At the same time, the organizations and recipients are receiving less funds from all sources. Should the municipalities not be able to fund a 50 percent match, many of the services now offered and necessary, will cease to be provided; and

WHEREAS, a municipality, through its local advisory group is able to accurately determine the needs of a community much better than state officials, thus the local program saves the State thousands of dollars; and

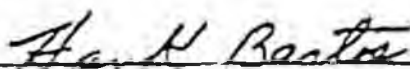
WHEREAS, Senate Bill 124, "relating to the human services community matching grant program; and providing for an effective date", has been introduced in the Alaska State Senate.

NOW, THEREFORE, BE IT RESOLVED that the Fairbanks North Star Borough Assembly respectfully requests that the Alaska State Legislature adopt Senate Bill 124 or similar legislation and that Governor Tony Knowles approves the legislation.

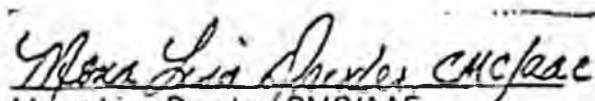
BE IT FURTHER RESOLVED that the Assembly requests the Interior delegation to work with the Anchorage delegation to secure passage of this legislation which would reduce the matching requirement of the Human Services Community Match Program from 50 percent to 30 percent.

BE IT FURTHER RESOLVED that copies of this resolution shall be sent to the Honorable Tony Knowles, Governor, State of Alaska and all members of the Interior Delegation.

PASSED AND APPROVED THIS 13TH DAY OF APRIL, 1995.


Hank Bartos
Presiding Officer

ATTEST:


Madra Lisa Drexler, CMCIAAE
Municipal Borough Clerk

Ayes: Chizmar, Logan, Hackenmiller, Parr, LaSota, St. John, Themien, Kilgore and Bartos
Noes: None

Fax Transmittal Memo 7672

To SHARON
City SENATOR MILLER'S OFFICE

No of Pages 1 Date 4-20-95 Time 1:55 p.m.
From JANA STOVARSKY
Company CITY OF NORTH POLE
Location
Cost Charge

Fax # 465-3883 Telephone # 465-6892 FAX # 488-3002 Telephone # 484-2281
Original Delivery Return Color

By: Mayor Cunningham
Introduced: October 3, 1994

CITY OF NORTH POLE

RESOLUTION 94-14

A RESOLUTION IDENTIFYING AND PRIORITIZING
CAPITAL IMPROVEMENT REQUESTS FOR FY 1996 THROUGH THE
MUNICIPAL CAPITAL PROJECT MATCHING GRANT PROGRAM - AS 37.06

WHEREAS, the State of Alaska has created a municipal capital project matching grant program, AS 37.06.010, and

WHEREAS, the North Pole City Council has identified and prioritized capital improvement needs for the City of North Pole, and

WHEREAS, the proposed capital projects will improve public safety, will allow the city to plan expansion of its water and sewer systems, and will stimulate the local economy and provide employment opportunities, and

WHEREAS, the Municipal Capital Project Matching Grant Program requires participating municipalities to contribute matching funds equivalent to 15% of the amount of the project.

NOW THEREFORE BE IT RESOLVED that the North Pole City Council will contribute matching funds for the following capital improvement projects prioritized as follows:

1 Preliminary engineering - water and sewer expansion, North Star and Baker Subdivisions	\$102,000
2 North Pole Street Improvements, 1995/1996	\$5,000
3 Public Works/Utility Boom Truck Purchase	25,500
4 Fire Tanker Replacement	199,750
5 Public Safety Equipment Upgrade	17,000
TOTAL CAPITAL IMPROVEMENT PROJECT REQUEST	\$429,250

PASSED AND APPROVED BY A DULY CONSTITUTED QUORUM OF THE CITY COUNCIL OF THE CITY OF NORTH POLE, ALASKA THIS 3rd DAY OF OCTOBER 1994

ATTEST



Lute M. Cunningham
MAYOR LUTE M. CUNNINGHAM
Jana Stovarsky
JANA STOVARSKY
CITY CLERK

History of Human Services Community Matching Grant

	State Funds	Local Funds	Combined	Notes
FY 1993				no local requirement
Anchorage	\$ 1,656,600	\$ -	\$ 1,656,600	appropriated individually
Fairbanks	300,700	0	300,700	
Total	\$ 1,957,300	\$ -	\$ 1,957,300	
FY 1994				10% match
Anchorage	\$ 1,467,975	\$ 146,798	\$ 1,614,773	proportioned by population
Fairbanks	489,325	48,932	538,257	(per statute)
Total	\$ 1,957,300	\$ 195,730	\$ 2,153,030	
FY 1995				30% match
Anchorage	\$ 1,348,400	\$ 404,520	\$ 1,752,920	appropriated individually; not
Fairbanks	421,200	127,260	548,460	by population
Total	\$ 1,769,600	\$ 531,780	\$ 2,301,380	
FY 1996 - Hickel				50%
Anchorage	not separated by community			would be proportioned
Fairbanks				by population (per statute)
Total	\$ 1,150,200	\$ 1,150,200	\$ 2,300,400	
FY 1996 - Knowles				50%
Anchorage	not yet announced - rumored to be higher			the rumor is that two individual
Fairbanks	than Hickel request			figures will be proposed, not relying
Total				on proportioning after budget passage

The Human Services Community Matching Grants program became effective with FY 1994. It requires allocation of funds as follows:

- AS29.60.620 (a) If the amount of money .. is not adequate..the money shall be allocated proportionately .. based on the relationship the population of each municipality bears to the total population of the qualified municipalities..
- (b) ..population shall be determined by the Dept. of Community & Regional Affairs..

Local match was not required prior to FY 94. Here is the definition of local match:

AS29.60.600 (b)(1)..other sources may include federal or municipal money or money from other private or public sources; in this paragraph "municipal money" includes money derived from appropriations, allocations, entitlements, grants or other payments from the state other than the state grant under this section but does not include locally contributed staff hours, material, equipment or other in-kind contributions..

In FY94, the local match was satisfied by using a United Way grant to one of the sub-grantees.

Linda C. Anderson
Government Consulting

MEMORANDUM

TO: Rep. Pete Kelly
Rep. Gene Therriault

DATE: 2/27/95

FROM: Linda Anderson, FNSB Lobbyist *LA*

RE: Legislation Request: Dept. of Health & Social Services; Human Services
Community Matching Grants

As you may recall, last year the Legislature passed a bill freezing the required amount of local match for Anchorage and Fairbanks's Health & Social Services block grants at 30% local and 70% state general funds. Current law requires the local match to increase to 50% in FY96. The FNSB would again like to request your assistance in passage of legislation to maintain the required local match amount at 30%.

Last June, the Governor vetoed the legislation even though it passed both bodies overwhelmingly and had no negative fiscal impact to the State. Although we are hoping to maintain the FY95 funding level through the Human Services Community Matching Grant Program BRU, the localities will be required to increase their portion significantly this year. In Fairbanks, it means finding an additional \$200,000 - \$300,000.

Municipal Assistance and Revenue Sharing funds have declined by over 50% since 1986 and demands on local government funds, not unlike state funds, are infinite. It is the goal of the FNSB to make the 30% match in order to secure the state funds to allow the community to receive needed social services through local providers. These funds are competitively awarded to local non-profits. This method of providing social services in the Borough has proven to be extremely cost effective. The Borough is seriously concerned about their ability to increase the local share by 20% in FY96.

Additionally, requiring the Borough to provide 50% of the state funds in order to receive any funding is inconsistent with requirements placed on all other BRU's in the Health & Social Services operating budget. The FNSB has made a significant effort to contribute local funds. In previous years, Anchorage and Fairbanks received "block grants" through their own BRU's with no match requirement. This transition has been made and the local commitment is there, however, if current law prevails and the 50% local match cannot be fully met, the community will receive none of the state funds. Further, Anchorage and Fairbanks now jointly participate in one BRU: Human Services Community Matching Grants. The 70/30 participation is also consistent with the capital budget Municipal Matching Grant Program which was implemented last session.

Thank you for responding at your earliest convenience. I am aware of the House legislation deadlines and would hope to have the bill introduced this week. I will be in Fairbanks at 474-9463 (fax 479-9113) through Friday. The FNSB will be meeting in a work session and this legislation will be discussed at that time.

Municipality
of
Anchorage



P.O. Box 196650
Anchorage, Alaska 99510-6650
Telephone: (907) 843-4431
Fax: (907) 843-4991

Rick Mystrom, Mayor

OFFICE OF THE MAYOR

April 24, 1995

Senator Rick Halford
Alaska State Legislature
Juneau, Alaska 99801-1182

Re: Senate Bill No. 124

Dear Senator Halford:

The Municipality of Anchorage supports Senate Bill 124.

From 1989 and 1992, local nonprofits in Anchorage experienced a series of cuts in the annual Social Services Block Grant Allocation from the State. Those cuts have put a severe strain on the Anchorage nonprofits human services system at a time when the demand for service, particularly in the homeless population, has increased dramatically. Furthermore, the persons served by these programs are generally those who can least afford to lose the services. They include low-income women, children, senior citizens and the homeless.

Senate Bill 124 will leave the local match at the same level as is currently required, allowing the local nonprofits to more effectively leverage their limited resources.

I urge your support of this important bill.

Sincerely,

A handwritten signature in black ink, appearing to read "Rick Mystrom". The signature is stylized and somewhat cursive.

Rick Mystrom
Mayor

Alaska State Legislature

SENATOR

MIKE MILLER

Mailing Address:

119 N. Cushman, Suite 101

Fairbanks, Alaska 99701

Ph: (907) 488-0852

Fax: (907) 488-4271



Senate

Write or Fax to:

State Capitol:

Juneau, Alaska

99801-1182

Ph: (907) 465-3976

Fax: (907) 465-3883

Senate District: 0

SPONSOR STATEMENT SB 124 - Human Services Community Matching Grants

by Senator Mike Miller

Senate Bill 124 would permanently set the local match rate for the Human Services Community Matching Grants Program at 30%.

The Human Services Community Matching Grants Program was created to assist municipalities in providing human services via local non-profit agencies. The statute was structured to increase the local match each year for three consecutive years beginning at 10%, increasing the next year to 30%, and leveling out on the third (FY96) and subsequent years at 50%. Unfortunately the 50% match will be extremely difficult if not impossible for most local governments to accomplish due to declining municipal assistance & revenue sharing as well as reduced federal funds. In addition, non profits are struggling to obtain contributions at levels similar to those received in past years. It should also be noted that all other state/municipal matching grant programs require a 30% match.

This legislation is modeled after SB 368 from 1994 which received broad support and passed both the House (Y31-N5-E1-A3) and Senate (Y13-N3-E1-A3) but was later vetoed.

I appreciate the committee's consideration of SB 124 and urge your support.



Official Business

Alaska State Legislature

SENATE

State Capitol
Juneau, Alaska 99801-1182
(907) 465-3701

April , 1993

MEMO TO FILE

TO: Finance Committee

BILL/RES. NO.: SENATE BILL NO. 124
"An Act relating to the human services community matching grant program; and providing for an effective date."

ATTENTION: Nancy, Joyce, Heidi
Senate Secretary's Office

This bill/resolution has not yet received a do pass recommendation.

Leave this note in the file.

Thank you.

SENATE COMMITTEE REPORT
First Committee of Referral

DATE: 3/10/95

FURTHER: Finance

John

Date of 5-Day Notice: 3/30/95
 (in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4/12/95

CRA Committee considered SB 124

Human services community matching grant program; efd.

Φ/504

and recommends:

- be replaced with _____ CS _____
- adopt previous _____ CS _____
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to the _____ Committee

Senate Bill:
 same title
 new title
 House Bill:
 same title
 technical title
 new: SCR# _____

SIGNING <u>DO PASS</u>	DP	<u>OTHER RECOMMENDATIONS</u>	NR	DNP	AM
		<i>T. Kelly</i>	<input checked="" type="checkbox"/>		
		<i>John Ferguson</i>	<input checked="" type="checkbox"/>		
CHAIR: <i>John Ferguson</i>			<input checked="" type="checkbox"/>		

NEW FISCAL NOTE(S):

Department Date Zero Fiscal

<i>Head Start</i>	<i>7/22/95</i>	<input checked="" type="checkbox"/>	
<i>Success</i>			

PREVIOUS FISCAL NOTE(S):*

Department Date Zero Fiscal

APPROPRIATION -- no fiscal note

*include fiscal notes accompanying Governor's bill