

**HB**

**75**

**SFIN**

**FILE**

# SENATE FINANCE COMMITTEE REPORT

DATE: 4/1/96

DATE TURNED INTO OFFICE: 4-26-96

The Finance Committee considered CS FOR SPONSOR SUBSTITUTE FOR HB 75(FIN)  
 Relating to vehicle theft and joyriding; efd.

and recommends:

- be replaced with \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:**
- same title
  - new title
- House Bill:**
- same title
  - technical change
  - new: SCR# \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>20.00 ES 100</i>	✓	<i>[Signature]</i>	✓		
<i>[Signature]</i>	✓	<i>[Signature]</i>	✓		
		<i>(1) [Signature]</i>	✓		
Co-Chair: <i>[Signature]</i>		Co-Chair:			
Co-Chair: <i>Rick Halford</i>	✓	Co-Chair:			

**NEW FISCAL NOTE(S):**

Department                      Date      Zero      Fiscal

Department	Date	Zero	Fiscal

**PREVIOUS FISCAL NOTE(S):\***

Department                      Date      Zero      Fiscal

#6	DHSS (Southcentral)	1/20/96	183.0
#7	DHSS (SF)	1/26/96	61.0
#8	DHSS (Northern)	1/20/96	41.0
#9	DOHHS	1/24/96	146.8
#10	DPS (Driver Serv.)	1/24/96	49.5
#12	Courts	2/5/96	86.7
#14	DOA (POA)	2/9/96	96.2
#15	DPS (Troopers)	2/23/96	8.8
#16	DOC	3/14/96	1,306.7

APPROPRIATION -- no fiscal note

\*include fiscal notes accompanying Governor's bill

# FISCAL NOTE

Version: CSSS HB 75(FIN)

(S) Publish Date: 4-1-96

**STATE OF ALASKA  
1996 LEGISLATIVE SESSION**

Revision Date: 3/14/96 Dept. Affected: Corrections  
 Title: An act related to vehicle theft... BRU: All  
 Component: \_\_\_\_\_  
 Sponsor: Rep. Sanders  
 Requester: Senate Judiciary COMPONENT SERIAL NO. # 0694

**Expenditures/Revenues (Thousands of Dollars)**

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	513.0	520.7	528.5	536.4	544.5	552.6
TRAVEL						
CONTRACTUAL	727.0	727.0	727.0	727.0	727.0	727.0
SUPPLIES	66.7	66.7	66.7	66.7	66.7	66.7
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>1,306.7</b>	<b>1,314.4</b>	<b>1,322.2</b>	<b>1,330.1</b>	<b>1,338.2</b>	<b>1,346.3</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	1,306.7	1,310.8	1,314.9	1,319.1	1,323.4	1,327.7
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>1,306.7</b>	<b>1,310.8</b>	<b>1,314.9</b>	<b>1,319.1</b>	<b>1,323.4</b>	<b>1,327.7</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	10					
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

Based on data supplied by DPS and DOL, the Department of Corrections projects the following fiscal impact :

Thirty-two (32) offenders with a prior felony conviction will be convicted of vehicle theft in the first degree. They will be subject to a presumptive sentence of two years in prison. They will serve 16 months allowing for good time reduction. These people are currently serving an average of 30 days. Thus, they will serve an additional 15 months in prison and 8 months on mandatory parole. Of the additional prison time, it is assumed they will average 3 months in prison and 12 months in a CRC.

CONTINUED ON PAGE 2

Prepared by: Jerry Shriner  
 Division: Office of the Commissioner  
 Approved by Commissioner: Margaret M. Pugh Margaret Pugh  
 Agency: Department of Corrections

Phone: 465-4652  
 Date: 3/14/96  
 Date: 3/14/96

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**Fiscal Note**

**"An Act relating to Vehicle Theft"**

Page 2 of 2

*(Continued from page 1 of 2)*

32 Offenders X 90 days X \$107 per day	= \$ 308,160
32 Offenders X 365 days X \$57 per day	= \$ 665,760
32 Offenders X 240 days X \$4.25 per day	= \$ <u>2,940</u>
<b>TOTAL NEW</b>	<b>= \$1,006,560</b>

Forty-three (43) new "C" Felons will be convicted and sentenced to an average of 30 days in CRC's and 6 months probation. These first time offenders would have been serving an average of 5 days which would have been served in a CRC under the old statute. An average net of 25 additional days will be served per offender and the sentence will be served in a CRC at an average cost of \$ 57.00 per day.

New (43 Offenders X 180 Days X \$ 4.25 per day)	=	\$ 32,895
New (43 Offenders X 25 Days X \$ 57.00 per day)	=	<u>\$ 61,275</u>
<b>TOTAL NEW</b>	=	<b>\$ 94,170</b>

Eighty-five (85) additional "C" felons will be convicted and receive a suspended imposition of sentence for one year. Their conviction will be set aside if these offenders successfully complete their year's probation. The Department assumes that these will be the least serious first time offenders, to be managed at a lower level of probation supervision, and the cost per case will be about ½ the average cost of other probationers in this group of offenders.

New (85 Offenders X 365 days X \$ 4.25 per day) = \$ 131,856 [Probation]

Each felony conviction will require a pre-sentence investigation. While the cases would be spread across the state, the incremental equivalent is 1.4 probation officer positions.

P.O. II (w/benefits) \$ 52,900 X 1.4 = \$ 74,060 for presentence investigations.

A total of four (4) probation officers and an Administrative Clerk will be required to prepare reports and supervise additional cases.

One post will be added to one medium secured facility to take care of the additional inmate load.  
5 x 48.3 = \$241.5 \$66.7 is included in supplies for food and miscellaneous expenses.

**TOTAL NEW COSTS**

**\$ 1,306,646**

**FISCAL NOTE**

No. 15

Bill Version: CSSSHB 75(FIN)

(H) Publish Date: 2/23/96

**STATE OF ALASKA**

**1996 LEGISLATIVE SESSION**

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: Felony Vehicle Theft BRU: Alaska State Troopers  
 Component: Detachments  
 Sponsor: Representative Sanders  
 Requestor: H. Finance COMPONENT SERIAL NO. 0799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)**

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
<b>OPERATING</b>						
PERSONAL SERVICES	8.8	8.8	8.8	8.8	8.8	8.8
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>
<b>CAPITAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CHANGE IN REVENUES ( )</b> Revenue Code	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	8.8	8.8	8.8	8.8	8.8	8.8
1005 GF/Program						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>	<b>8.8</b>

Estimate of current year (FY 96) Impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS: (Attach a separate page if necessary.)**

See Attached

Prepared By: Lt. Dan Lowden Phone: 465-5505  
 Division: Alaska State Troopers Date: February 22, 1996  
 Approved by Commissioner: Ronald L. Otte Date: 2/23/96  
 Agency: Ronald L. Otte, Department of Public Safety

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## FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO: SSHB 75

Revision Date: \_\_\_\_\_

Dept. Affected: Public Safety

## ANALYSIS CONTINUED:

This legislation will amend current state law so that all occurrences of taking a motor vehicle would be a felony. Under existing law the taking of a motor vehicle is only a felony if the vehicle is an emergency vehicle or \$500.00 or more in damage is done to the vehicle or other property.

This bill will have fiscal impact on the Department. Felony cases require more effort from the Department than do misdemeanor cases. That increased effort includes the court time involved by the Troopers worked on the case, increased evidence collection and processing, and increased report documentation with short time limits for report completion. It is difficult to place a precise dollar figure on this type of fiscal impact because of the many variables involved. At the very least, the passage of this bill will require the investigating trooper to attend a grand jury session.

In 1995 the Troopers arrested 89 persons for "joyriding." One third of those cases were removed assuming that the case was investigated by a trooper assigned to day shift and no additional costs would be incurred for that trooper to testify before the grand jury. This leaves about 60 cases worked by swing and graveyard shift troopers who would have to attend the grand jury on overtime with a minimum of three hours pay by contract. This adds up to \$8,820 in overtime costs, using an average figure of \$49 per hour. Note: the average cost of \$49 per hour is just that an average cost. More senior troopers being paid at a higher step, geographic differential, and travel cost for troopers to fly to court from outlying areas would all have an effect on the figures.

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

No. 14  
Bill Version: CSSHB 75(FIN)  
(H) Publish Date: 2/23/96

Revision Date: \_\_\_\_\_  
Title: "An Act relating to vehicle theft and consequences of vehicle theft..."  
Sponsor: Rep. Sanders  
Requestor: (H) FIN

Department Affected: Administration  
BRU: Public Defender Agency  
Component: Public Defender Agency  
  
**COMPONENT SERIAL NO. 1631**

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	86.2	86.2	86.2	86.2	86.2	86.2
TRAVEL						
CONTRACTUAL	7.0	7.0	7.0	7.0	7.0	7.0
SUPPLIES						
EQUIPMENT	3.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>96.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE:** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	96.2	93.2	93.2	93.2	93.2	93.2
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
<b>TOTAL</b>	<b>96.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>	<b>93.2</b>

Estimate of any current year (FY 96) cost: \$ 0

**POSITIONS:**

FULL-TIME	1	1	1	1	1	1
PART-TIME	1	1	1	1	1	1
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary.)

Based on the Department of Law's analysis of this version of the bill it appears there will be a distinct increase in the workload of the Anchorage Public Defender office. See Department of Law fiscal note dated 1/26/96. The PD will absorb this increase by adding 1/2 attorney position and 1 legal intern position to the Anchorage staff.

Prepared by: John B. Salemi, Director  
Division: Public Defender Agency

Phone: (907) 264-4412  
Date: \_\_\_\_\_

Approved by Commissioner: Mark Boyer  
Agency: Department of Administration

Date: 2-9-96

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FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. SSHB 75

ANALYSIS: (continued)

BUDGET ANALYSIS

1/2 Attorney III (Anchorage)	35.6
1 Attorney I (Legal Intern) (Anchorage)	<u>50.6</u>
	86.2
Personal Services	86.2
Contractual (Office Space)	7.0
Equipment (One Time)	<u>3.0</u>
TOTAL	96.2

FISCAL NOTE

No. 13

Bill Version: CSSSHB 75(FIN)

(H) Publish Date: 2/23/96

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

Title: An Act related to vehicle theft...

Sponsor: Rep. Sanders

Requestor: \_\_\_\_\_

Dept. Affected Corrections

BRU: All

Components: \_\_\_\_\_

Serial #: \_\_\_\_\_

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
Personal Services	74.0	75.1	76.2	77.4	78.5	79.7
Travel	0.0	0.0	0.0	0.0	0.0	0.0
Contractual	727.0	727.0	727.0	727.0	727.0	727.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants, Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL OPERATING</b>	<b>801.0</b>	<b>802.1</b>	<b>803.2</b>	<b>804.4</b>	<b>805.5</b>	<b>806.7</b>

CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
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REVENUE	0.0	0.0	0.0	0.0	0.0	0.0
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FUNDING: (THOUSANDS OF DOLLARS)

General Fund	801.0	802.1	803.2	804.4	805.5	806.7
Federal Fund	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>801.0</b>	<b>802.1</b>	<b>803.2</b>	<b>804.4</b>	<b>805.5</b>	<b>806.7</b>

POSITIONS :

Full-Time	1.4	0	0	0	0	0
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)

see attached analysis

Prepared by: House Finance Committee *RF (Bruce Edgman)*

Rep. Mark Hanley, Co-Chair *MH*

Rep. Richard Foster, Co-Chair

Date: 2/21/96

Phone: 465-4939

Phone: 465-3789

COMMITTEE COPY

## Response to HB 75 Fiscal Note

At a minimum, the committee should fund the CRC costs projected in the fiscal note. Those are hard costs for the department. Each bed is an average of less than the \$57 reported because they just negotiated new contracts that will lower the average cost. That number could be changed.

The added costs for 32 offenders for 90 days in institutions will not change the cost of operations that we can detect. They will not add any correctional officers, the cost of electricity will not increase, they probably will not order any additional food. It is certain that if they reduced the prison population by 32 for 90 days we would not get \$308,160 back from the Dept. of Corrections. We are talking about 2,944 man days being added to 1,040,250, a 0.3% variance.

The Dept. has not identified its variable costs. They have not provided their marginal additional cost for each new prisoner, nor at what point we need to add a correctional officer. The most we should fund on the institutional side is the marginal cost. The remainder is covered in the budget appropriation.

The cost of probation services is a similar issue. We are budgeting for between 3100 and 3400 probationers and 1400 and 1550 pre-sentence investigations. We have 76 probation officers and 3 community counselors. That computes to 41 probationers and 19 pre-sentence investigations per person. The fiscal note contemplates 11 probationers and 40 pre-sentence investigations per new employee. The fiscal note numbers say we need 1.4 FTE to do 160 pre-sentence investigations. That leaves 2.6 positions to do the probation work, which they say will be light. Yet, they are proposing to have only 17 probationers per employee.

Since the department budget proposal suggests a range of between 3100 and 3400 felons to supervise, we believe the equivalent of 44 new felons will fall within the range of error proposed by the department and should not receive additional funding. 160 pre-sentence investigations may merit an additional 1.4 FTE and should be funded at \$74,060.

### Recommendation to Committee:

32 offenders in institutions for 90 days	no additional funding
32 offenders x 365 days x \$57 per day	\$665,760
32 offenders on probation	no additional funding
43 offenders on probation 1/2 year	no additional funding
43 offenders x 25 days x \$57 per day	\$61,275
85 offenders on probation	no additional funding
1.4 FTE P.O. II (with Benefits)	74,060
<b>TOTAL NEW COSTS</b>	<b>\$801,095</b>

# FISCAL NOTE

No. 12

Version: SSHB 75

(r) Publish Date: 2/7/96

**STATE OF ALASKA  
1996 LEGISLATIVE SESSION**

Revision Date: \_\_\_\_\_ Dept. Affected: Alaska Court System  
 Title: Vehicle Theft BRU: Trial Courts  
 Component: \_\_\_\_\_  
 Sponsor: Rep. Sanders  
 Requestor: House Judiciary COMPONENT SERIAL NO. 768

**Expenditures/Revenues (Thousands of Dollars)**

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	35.4	35.4	35.4	35.4	35.4	35.4
TRAVEL						
CONTRACTUAL	49.8	49.8	49.8	49.8	49.8	49.8
SUPPLIES	1.5	1.5	1.5	1.5	1.5	1.5
EQUIPMENT						
LAND & STRUCTURES						
GRANTS & CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>
<b>CAPITAL EXPENDITURES</b>						
<b>CHANGE IN REVENUES ( )</b>						

**Fund Source (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	86.7	86.7	86.7	86.7	86.7	86.7
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
<b>TOTAL</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>	<b>86.7</b>

Estimate of any current year (FY 96) cost: None

**Positions**

Full-Time						
Part-Time	3.0	3.0	3.0	3.0	3.0	3.0
Temporary						

**ANALYSIS:** (Attach a separate page if necessary)

See attached analysis.

Prepared by: C. S. Christensen III, Staff Counsel *CSC* Phone: 284-8228  
 Agency: Alaska Court System Date: 02/05/96  
 Approved by: Arthur H. Snowden, II, Administrative Director *AS* Date: 02/05/96  
 Agency: Alaska Court System

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**Alaska Court System**  
**Fiscal Analysis**  
**SSHB 75**

SSHB 75 removes vehicle theft and joyriding from the criminal mischief statutes, and establishes the crime of vehicle theft in the first degree, a class C felony, and vehicle theft in the second degree, a class A misdemeanor. Most of the conduct which the current law classifies as misdemeanor joyriding is reclassified by SSHB 75 as felony theft.

According to the Department of Law, existing vehicle thefts committed by adults and treated as felonies will increase from 100 to 363, or an increase of 263 felonies statewide (these numbers are based upon actual arrests in FY 95). Handling these as felony cases rather than misdemeanor cases will substantially increase the court costs associated with the offense. A misdemeanor joyriding trial can be expected to last one day and is tried before a six member jury. A felony joyriding trial can be expected to average three days in length and will be tried before a 12 member jury. The extra trial time results from the more serious consequences of a felony conviction; attorneys for both sides spend more time on matters such as jury selection, examination of witnesses, and motion practice. In addition, approximately 30 of these cases can be expected to involve defendants subject to presumptive sentencing because of prior convictions, thus bringing up the average trial time and rate. Unlike most misdemeanor joyriding cases, sentence will not be imposed at the time the guilty plea is entered or the verdict is returned; instead, there will be a separate sentencing hearing. This is less efficient and requires additional court time.

Because of the more serious consequences of a felony conviction, the trial rates can be expected to increase substantially. This note assumes that the trial rate will increase from five percent to ten percent (note that the trial rate for misdemeanor joyriding is generally higher than the trial rate for other class A misdemeanors because of the 72 hour minimum sentence and loss of drivers license associated with the offense).

Unlike misdemeanor cases, felony cases require presentment to a grand jury. SSHB 75 will increase the number of cases presented to grand juries each year by approximately 10 percent. There are also grand jury transcript preparation costs associated with indictments.

**Alaska Court System**  
**Fiscal Analysis**  
**SSHB 75**

**Personal Services**

<u>Position</u>	<u>Salary</u>	<u>Benefits</u>	<u>Total</u>
Pro Tem Superior court Judge, 50% vested, Anchorage, PPT, 3 months	\$12,075	\$6,169	\$18,244
In-Court Clerk, range 12A, Anchorage, PPT, 3 months (petit jury trials)	6,777	1,799	8,576
In-Court Clerk, range 12A, Anchorage, PPT, 3 months (grand juries)	6,777	1,799	8,576
Increase in Personal Services Costs (net of existing costs)			<u>35,395</u>

**Contractual**

Increase in petit jury costs:

*Estimated number of trials for the crime as a felony:*

<i>Estimated number of cases to be filed as a felony</i>	263
<i>Estimated trial rate for crime as a felony</i>	10%
<i>Estimated number of felony trials</i>	26

Estimated jury costs for 26 felony trials using 13 jurors for three days with a jury fee of \$25 a day per juror 25,350

*Less estimated number of trials for the crime as a misdemeanor:*

<i>Cases filed as a misdemeanor 1995</i>	263
<i>Estimated trial rate for crime as a misdemeanor</i>	5%
<i>Estimated number of misdemeanor trials</i>	13

Estimated jury costs for 13 misdemeanor trials using 6 jurors for one day with a jury fee of \$25 a day per juror 1,950 23,400

Increase in grand jury costs:

Estimated 10% increase in grand jury costs - fees and expenses 21,400

Estimated increase in transcription costs 5,000

Total Increase in Contractual Costs 49,800

**Supplies**

Cassette tapes, trial forms, juror forms and in-court supplies 1,500

Total Estimated Costs \$86,695

# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

No. 10  
 Bill Version: SSHB 75  
 (H) Publish Date: 1/30/96

Revision Date: January 29, 1996 Dept. Affected: Public Safety  
 Title: An Act relating to criminal mischief BRU: Motor Vehicles  
 Component: Driver Services  
 Sponsor: Representative Sanders  
 Requestor: H. State Affairs COMPONENT SERIAL NO. 0500

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	36.1	36.1	36.1	36.1	36.1	36.1
TRAVEL						
CONTRACTUAL	2.4	2.4	2.4	2.4	2.4	2.4
SUPPLIES	1.0	1.0	1.0	1.0		
EQUIPMENT	10.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>49.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>
<b>CAPITAL EXPENDITURES</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
<b>CHANGE IN REVENUES (1004)</b>	<b>93.8</b>	<b>93.8</b>	<b>93.8</b>	<b>93.8</b>	<b>93.8</b>	<b>93.8</b>
Revenue Code						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	49.5	39.5	39.5	39.5	39.5	39.5
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>49.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>	<b>39.5</b>

Estimate of current year (FY 95) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	1	1	1	1	1
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

SEE ATTACHED

Prepared By: Juanita M. Hensley Phone: 465-2650  
 Division: Motor Vehicles Date: 1/26/96  
 Approved by Commissioner: *Ronald L. Otte* Date: 1/29/96  
 Agency: Ronald L. Otte, Dept. of Public Safety

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# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

**BILL NO. SSHB 75**

Revision Date: January 29, 1996

Dept. Affected: Public Safety

**ANALYSIS CONTINUED:**

Current law, AS 28.15.181 requires the revocation of a driver's license for any felony conviction in which a commission of a motor vehicle was used.

This bill requires the court to revoke a driver's license of a person who has been convicted of vehicle theft. It is estimated that there will be approximately 547 convictions a year.

This bill impacts the Division of Motor Vehicles by resulting in a minimum of 1,094 updates to the driving record of the person's whose license's are being revoked. One computer entry to add the revocation to the driving record; and another entry to end the revocation. Existing law requires the division to notify a person by certified mail any time action is taken to revoke or suspend a driver's license. Reinstating the driver's license will also impact the DMV field offices by reissuing a driver's license to the person when the revocation has ended. It is estimated 90 percent of all persons whose license is revoked will reinstate their driving privilege. A \$100 reinstatement fee is charged anytime a person has had their license revoked within 10 years preceding application for a driver's license. It is estimated 247 individual's will pay the \$100. If the license was suspended or revoked more than one time within the 10 years preceding application for a driver's license, the reinstatement fee is increased to \$250. It is estimated 247 will pay the \$250. A person will also have to pay the license reissuance fee of \$15 prior to the license being issued. The amount of additional new general fund program receipt revenue generated will is approximately \$93.8

Total number of revocations received from the courts to DMV	547
Total number of certified letters mailed	547
Total number of license reinstated 90%	494

<u>OPERATING</u>	<u>FY97</u>	<u>FY98</u>
<u>Personal Services</u>		<u>Salary and Benefits</u>
Motor Vehicle Representative II	\$36.1	\$36.1
<u>Contractual</u>		
Computer line charges (Mainframe connection) \$0.5	\$0.5	\$0.5
Postage Certified Mail 547 @ \$2.52 each	\$1.4	\$1.4
Telephone lease & line charges	\$0.5	\$0.5
<u>Supplies</u>		
Routine office supplies, paper, pencils, pens, etc.	\$1.0	\$1.0
<u>Equipment</u>		
Complete Computer Workstation, desk, chair, file cabinet, monitor, hard drive, printer (One time costs)	\$10.0	
<b><u>TOTAL OPERATING</u></b>	<b>\$49.5</b>	<b>\$39.5</b>
 <u>REVENUE</u>		
494 Reinstatements 247 @\$100, 247 @\$250	\$86.4	\$86.4
494 License reissues @\$15	\$7.4	\$7.4
<b><u>TOTAL REVENUE</u></b>	<b>\$93.8</b>	<b>\$93.8</b>

# FISCAL NOTE

No. 9  
 Bill Version: SSHB 75  
 (H) Publish Date: 1/30/96

STATE OF ALASKA  
 1996 LEGISLATIVE SESSION

Revision Date: 1/26/96 Dept. Affected: Department of Law  
 Title: "An Act relating to vehicle theft and the BRU: Criminal Division  
consequences of vehicle theft..." Component: Criminal Division  
 Sponsor: Representative Sanders  
 Requester: Representative Sanders COMPONENT SERIAL NO. 2085

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	108.5	108.5	108.5	108.5	108.0	108.5
TRAVEL	3.0	3.0	3.0	3.0	3.0	3.0
CONTRACTUAL	14.6	14.6	14.6	14.6	14.6	14.6
SUPPLIES	5.7	3.6	3.6	3.6	3.6	23.6
EQUIPMENT	15.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>146.8</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( )						
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	146.8	129.7	129.7	129.7	129.7	129.7
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>146.8</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>	<b>129.7</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	2.0	2.0	2.0	2.0	2.0	2.0
PART-TIME						
TEMPORARY						

**ANALYSIS:** (Attach a separate page if necessary)

The work draft committee substitute for HB 75 amends various criminal laws to establish the crime of vehicle theft in the first degree, a class C felony, and vehicle theft in the second degree, a class A misdemeanor. These changes have the effect of removing vehicle theft and joyriding from the criminal mischief statutes, and reclassifying this conduct as separate crimes. Moreover, the bill does this in a way that increases the penalty when a person drives, tows away or takes the motor vehicle of another from a class A misdemeanor to a class C felony. Under existing law, this conduct is punishable as a class C felony when the owner of the vehicle incurs reasonable expenses as a result of damages or the loss of use of the vehicle in a total amount of \$500 or more, it is a second offense, or the vehicle is a police or emergency vehicle.

Based upon actual arrests that occurred in the past year, existing vehicle thefts committed by adults and treated as felonies will increase from 100 to 363, or an increase of 263 new felonies statewide, that will be referred to the Department of Law for prosecution. About one-half of these felony referrals (130) will occur

Prepared by: Richard I. Pegues, Director Phone: 465-3672  
 Division: Administrative Services Division Date: 1/26/96  
 Approved by Commissioner: Bruce M. Botelho, Attorney General Date: 1/26/96  
 Agency: Department of Law

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FISCAL NOTE

Work Draft  
1/24/96

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSHB 75 ( )

ANALYSIS CONTINUATION:

in the Anchorage area. This will result in an increase of seven or eight percent in the existing Anchorage felony caseload. As compared to misdemeanor prosecutions, felony prosecutions are far more intensive, requiring grand jury proceedings and extensive pretrial motion practice. This will particularly be the case in 30 or more new prosecutions involving presumptive (enhanced) sentencing because of prior felony convictions. The Department of Law is therefore requesting the addition of one Attorney II and one Legal Secretary I to handle the additional felony caseload that will occur in the Anchorage area if this bill is enacted. Normally, a part-time secretary would be adequate; however, in this case a large number of convictions (40 to 50) may result in a suspended imposition of sentence. When that happens the prosecution is required to prepare a lengthy written sentencing agreement. This additional work, taken together with the scheduling and normal documentation needed for this large a number of felonies, will require the services of a full-time legal secretary.

	<u>Attorney III</u>	<u>Legal Secretary I</u>	<u>Total</u>
Personal Services	71.5	37.0	108.5
Travel	3.0	0.0	3.0
Contractual	8.6	6.0	14.6
Supplies	3.3	2.4	5.7
Equipment	<u>6.5</u>	<u>8.5</u>	<u>15.0</u>
TOTAL	92.9	53.9	146.8

10/13/95

11:00:22.0

PERSONAL SERVICES EXPENDITURES NEW POSITION DETAIL REPORT

PAGE: 11

COMPONENT #: 6501020300 NAME: THIRD JUDICIAL DISTRICT

DEPARTMENT OF LAW

SCENARIO: 1

DRU NAME: PROSECUTION

PCN	UNAUTN PCN	JOB CLASS TITLE	LOCATION NAME	R C	B U	S R&S	MOS BUDG	SALARY	PREM PAY	BENEF	PER.SERV. COSTS	G. F. AMOUNT	
03//001		ATTORNEY III	F ANCHORAGE	A	XE	AA 22A	12	53304	0	18156	71460.70		
<p>**** JUSTIFICATION:</p> <p>This Attorney III position is required to handle the 130 or more new felony prosecutions that will occur in the Anchorage area when the penalty for vehicle theft (currently classified as criminal mischief) is raised from a class A misdemeanor to a class C felony, as a result of the passage of S.B. 111. Felony prosecutions require substantially increased processing, including grand jury proceedings and trial motion practice, compared to misdemeanor prosecutions. This additional work represents about a seven percent increase in the Anchorage felony caseload.</p>													
											TRAVEL COSTS	3000.00	
											CONTRACTUAL COSTS	8600.00	
											SUPPLIES COSTS	3300.00	
											EQUIPMENT COSTS	6500.00	
											OTHER COSTS	0.00	
											TOTAL COSTS	92860.70	71460.70
											**** FUNDING DETAIL:		
											100% GENERAL FUND RECEIPTS	71460.70	
											TOTAL FUNDING		71460.70
03//002		LEGAL SECRETARY I	F ANCHORAGE	A	CG	2A 10A	12	25517	0	11447	36964.06		
<p>**** JUSTIFICATION:</p> <p>This Legal Secretary I will be needed to provide clerical support to the new attorney handling felony prosecutions, as a result of raising the penalty for vehicle theft from a class A misdemeanor to a class C felony. Of particular note will be a large number of convictions resulting in a suspended imposition of sentence. These will all require lengthy sentencing agreements and a considerable amount of secretarial time. Taken together with the normal scheduling and documentation required by the overall felony caseload increase, full-time secretarial services are needed.</p>													
											TRAVEL COSTS	0.00	
											CONTRACTUAL COSTS	6000.00	
											SUPPLIES COSTS	2400.00	
											EQUIPMENT COSTS	8500.00	
											OTHER COSTS	0.00	
											TOTAL COSTS	53064.06	36964.06
											**** FUNDING DETAIL:		
											100% GENERAL FUND RECEIPTS	36964.06	
											TOTAL FUNDING		36964.06
**** COMPONENT TOTALS:													
FULL TIME NEW POSITIONS											2	TOTAL PERSONAL SERVICES	108425.64
PART TIME/SEASONAL NEW POSITIONS											0	TOTAL COSTS INC. ASSOC COSTS	146725.64
NON PERMANENT NEW POSITIONS											0		
OTHER.....											0		
											====		
NUMBER OF NEW POSITIONS IN COMPONENT:											2		
											FUNDING DATA: G.F. & G.F. MATCH:		108425.64
											OTHER FUNDS:		0.00
											TOTAL FUNDING:		108425.64

# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

No. 8  
 Bill Version: SSH 75  
 (H) Publish Date: 1/30/96

Revision Date: \_\_\_\_\_  
 Title: Vehicle Theft  
 Sponsor: Representative Sanders  
 Requestor: House (STA)

Dept. Affected: Health and Social Services  
 BRU: Family and Youth Services  
 Component: Northern Region  
 COMPONENT SERIAL NO. 255  
 See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	54.0	54.8	55.8	56.4	57.3	58.2
TRAVEL						
CONTRACTUAL						
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	6.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>61.0</b>	<b>55.8</b>	<b>56.8</b>	<b>57.4</b>	<b>58.3</b>	<b>59.2</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES ( )						
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**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	61.0	55.8	56.8	57.4	58.3	59.2
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
<b>TOTAL</b>	<b>61.0</b>	<b>55.8</b>	<b>56.8</b>	<b>57.4</b>	<b>58.3</b>	<b>59.2</b>

**POSITIONS:**

FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: \$0.0

**ANALYSIS:** (Attach a separate page if necessary)

The Division looks forward to an increased ability to deal with juveniles who steal cars when these offenses are elevated to felony status. However, increasing the seriousness of the offense does not, in itself, mean that juveniles will actually experience stiffer penalties unless the division has adequate resources to devote to the issue.

According to the Dept. of Public Safety's 1994 UCR, 205 juveniles were arrested for vehicle theft, and 184 of those arrests were for auto theft. There is a strong perception that auto thefts, particularly by juveniles, have increased since then. If DFYS is to take more serious action on these offenses, the division must have additional staff to supervise the penalties. We anticipate a need for an additional probation officer in Fairbanks. The cost of this Juvenile Probation Officer II position is \$54.0 with an estimated 1.5% COLA for each year thereafter. The estimated equipment cost for a new position for a desk, chair, computer and software is \$6.0. Estimated annual supply cost is \$1.0.

Prepared by: L. Diane Worley, Director  
 Division: Family & Youth Services  
 Approved by Commissioner: Karen Perdue, Commissioner  
 Agency: Department of Health & Social Services

Phone: 465-3702  
 Date: 01/26/96  
 Date: 1/26/96

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# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

No. 7  
 Bill Version: SSHB 75  
 (H) Publish Date: 1/30/95

Revision Date: \_\_\_\_\_  
 Title: Vehicle Theft  
 Sponsor: Representative Sanders  
 Requestor: House (STA)

Dept. Affected: Health and Social Services  
 BRU: Family and Youth Services  
 Component: Southeastern Region  
 COMPONENT SERIAL NO. 258  
 See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	54.0	54.8	55.6	56.4	57.3	58.2
TRAVEL						
CONTRACTUAL						
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	6.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>61.0</b>	<b>55.8</b>	<b>56.6</b>	<b>57.4</b>	<b>58.3</b>	<b>59.2</b>

<b>CAPITAL EXPENDITURES</b>						
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<b>CHANGES IN REVENUES</b> ( )						
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**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	61.0	55.8	56.6	57.4	58.3	59.2
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
<b>TOTAL</b>	<b>61.0</b>	<b>55.8</b>	<b>56.6</b>	<b>57.4</b>	<b>58.3</b>	<b>59.2</b>

**POSITIONS:**

FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: \$0.0

**ANALYSIS:** (Attach a separate page if necessary)

The Division looks forward to an increased ability to deal with juveniles who steal cars when these offenses are elevated to felony status. However, increasing the seriousness of the offense does not, in itself, mean that juveniles will actually experience stiffer penalties unless the division has adequate resources to devote to the issue.

According to the Dept. of Public Safety's 1994 UCR, 205 juveniles were arrested for vehicle theft, and 184 of those arrests were for auto theft. There is a strong perception that auto thefts, particularly by juveniles, have increased since then. If DFYS is to take more serious action on these offenses, the division must have additional staff to supervise the penalties. We anticipate a need for an additional Juvenile Probation Officer II in Juneau. The cost of this Juvenile Probation Officer II position is \$54.0 with an estimated 1.5% COLA for each year thereafter. The estimated cost for a new position for a desk, chair, computer and software is \$6.0. Estimated annual supply cost is \$1.0.

*[Signature]*

Prepared by: *[Signature]*  
 Division: Family & Youth Services  
 Approved by Commissioner: *[Signature]*  
 Agency: Department of Health & Social Services

Phone: 465-3702  
 Date: 01/26/96  
 Date: 1/26/96

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# FISCAL NOTE

**STATE OF ALASKA**  
**1996 LEGISLATIVE SESSION**

No. 6  
 Bill Version: SSHB 75  
 (H) Publish Date: 1/30/96

Revision Date: \_\_\_\_\_  
 Title: Vehicle Theft  
 Sponsor: Representative Sanders  
 Requestor: House (STA)

Dept. Affected: Health and Social Services  
 BRU: Family and Youth Services  
 Component: Southcentral Region  
 COMPONENT SERIAL NO. 254  
 See also (SN#): \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY97	FY98	FY99	FY00	FY01	FY02
PERSONAL SERVICES	182.0	184.4	186.9	189.4	172.0	174.6
TRAVEL						
CONTRACTUAL						
SUPPLIES	3.0	3.0	3.0	3.0	3.0	3.0
EQUIPMENT	18.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>183.0</b>	<b>167.4</b>	<b>189.9</b>	<b>172.4</b>	<b>175.0</b>	<b>177.6</b>

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES ( )						
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**FUND SOURCE**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	183.0	167.4	189.9	172.4	175.0	177.6
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
<b>TOTAL</b>	<b>183.0</b>	<b>167.4</b>	<b>189.9</b>	<b>172.4</b>	<b>175.0</b>	<b>177.6</b>

**POSITIONS:**

FULL-TIME	3	3	3	3	3	3
PART-TIME						
TEMPORARY						

Estimate of any current year (FY96) cost: \$0.0

**ANALYSIS:** (Attach a separate page if necessary)

The Division looks forward to an increased ability to deal with juveniles who steal cars when these offenses are elevated to felony status. However, increasing the seriousness of the offense does not, in itself, mean that juveniles will actually experience stiffer penalties unless the division has adequate resources to devote to the issue.

According to the Dept. of Public Safety's 1994 UCR, 206 juveniles were arrested for vehicle theft, and 184 of those arrests were for auto theft. There is a strong perception that auto thefts, particularly by juveniles, have increased since then. If DFYS is to take more serious action on these offenses, the division must have additional staff to supervise the penalties. We anticipate a need for two additional Juvenile Probation Officer II's in Anchorage and one in Palmer. These are the two communities with rampant increase in these juvenile offenses. The cost of these 3 positions is \$182.0. The estimated equipment cost for a new position for a desk, chair, computer and software is \$6.0 per position. The estimated annual cost of supplies per position is \$1.0.

Prepared by: L. Diane Worley, Director  
 Division: Family & Youth Services  
 Approved by Commissioner: Karen Harloe, Commissioner  
 Agency: Department of Health & Social Services

Phone: 465-3702  
 Date: 01/26/96  
 Date: 1/26/96

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SENATE FINANCE COMMITTEE

HB 75 VEHICLE THEFT AND JOYRIDING

PLEASE SIGN IN BELOW

NAME: Diane Worley

Co./DEPT./TITLE: DPYS PHONE: 3191

ADDRESS: \_\_\_\_\_ ZIP: \_\_\_\_\_

DO YOU WISH TO TESTIFY?  YES  NO  RESPOND TO QUESTIONS

NAME: Robert L. Cole or - Terry Smith

Co./DEPT./TITLE: DOC PHONE: 465 4660

ADDRESS: 240 Main ZIP: \_\_\_\_\_

DO YOU WISH TO TESTIFY?  YES  NO  RESPOND TO QUESTIONS

NAME: Anne Carpenter

Co./DEPT./TITLE: law PHONE: 465-3428

ADDRESS: \_\_\_\_\_ ZIP: \_\_\_\_\_

DO YOU WISH TO TESTIFY?  YES  NO  RESPOND TO QUESTIONS

NAME: DEL SMITH

Co./DEPT./TITLE: DEP COM /DPS PHONE: 4322

ADDRESS: \_\_\_\_\_ ZIP: \_\_\_\_\_

DO YOU WISH TO TESTIFY?  YES  NO  RESPOND TO QUESTIONS



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# Alaska State Legislature

Chairman - Economic Development Committee

REPRESENTATIVE  
**JERRY SANDERS**  
District 19

Anchorage  
500 4th Ave  
Anchorage, AK 99501  
907 258-2100  
State Capitol  
600 4th Ave  
Anchorage, AK 99501  
907 465-4945

## SPONSOR STATEMENT

### COMMITTEE SUBSTITUTE FOR SPONSOR SUBSTITUTE FOR HOUSE BILL 75

#### VEHICLE THEFT

Sponsor Substitute for House Bill 75 labels those who take cars belonging to others as what they are – thieves – not joy riders or pranksters. It increases the penalty for the crime of vehicle theft to a C Felony with one minor exception (first offense snow machines) and other off road vehicles.

This bill provides a strong deterrent for those who might otherwise commit vehicle theft. Generally, under current law, those caught "joy riding" can only be convicted of a Class A Misdemeanor. The current law ties the hands of police and provides no deterrent for the car thief unless they cause \$500 damage or it is their second offense.

By increasing the crime of "joy riding" to a felony, SSHB 75 provides a strong deterrent necessary to prevent Alaska's youth from participating in vehicle theft and it gives the justice system the tools with which to make car thieves responsible for their actions.

1. Revocation of drivers licenses.
2. Mandatory restitution to the victim.
3. Raises possible (not mandatory) jail time from one year to five years.
4. Changes possible fines from \$5,000 to \$50,000.



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# Alaska State Legislature

Chairman - Economic Development Committee

REPRESENTATIVE  
**JERRY SANDERS**  
District 19

Anchorage  
718 W 4th Ave  
Anchorage, AK 99501  
907-258-8199

State Capitol  
1100 W 4th Ave  
Anchorage, AK 99501-1182  
907-465-4945

## SECTIONAL ANALYSIS FOR COMMITTEE SUBSTITUTE FOR SPONSOR SUBSTITUTE HOUSE BILL 75

SECTION 1 creates the offense of vehicle theft in the first degree, which prohibits the taking of a car, truck, motorcycle, motor home, bus, aircraft or water craft of another person. Vehicle theft in the first degree is a class C felony and is punishable by five years imprisonment and a fine of \$50,000. It is a class C felony to take a snow machine or other off road vehicle if it is an emergency or police vehicle, damage to the stolen vehicle is more than \$500, or it is the second offense within seven years.

SECTION 1 also creates the offense vehicle theft in the second degree, which prohibits first offense taking of a snow machine or off road vehicle where there is damage of less than \$500. It retains existing law that prohibits keeping a rented vehicle for an unreasonably long time past the agreed upon rental period. Vehicle theft in the second degree is a class A misdemeanor, which is punishable by one year imprisonment and a \$5,000 fine.

SECTION 1 also provides definitions of some vehicles described in vehicle theft in the first and second degrees.

SECTION 2 is a conforming, technical amendment.

SECTION 3 is a conforming, technical amendment.

SECTION 4 provides that a person convicted of either first or second degree vehicle theft must, at sentencing, be ordered to pay restitution to the victim. Under present law only a person convicted of misdemeanor joy riding is required to pay restitution.

SECTION 5 is a technical amendment. Under present law and this bill, a person convicted of misdemeanor vehicle theft is subject to a 72 hour mandatory term of imprisonment. Under present law this mandatory term may be satisfied by community service for all except 24 hours of imprisonment. This bill takes away the ability to substitute community service for 48 hours of the mandatory term.

SECTION 6 is a technical, conforming amendment.

SECTIONS 7 & 8 add vehicle theft to those offenses which are grounds for immediate driver's license revocation by the court, and provides for mandatory driver's license revocation by the court for conviction of vehicle theft. For a first offense, the revocation must be 30 days; for a second conviction, at least one year; and for a third conviction, at least three years.

SECTION 9 and 10 amend Rule 32.1, Alaska Rules of Criminal Procedure by excepting vehicle theft from cases where a presentence report by the Department of Corrections is required. If a defendant is subject to presumptive sentencing for the offense, a presentence report is still required.

SECTION 11 repeals the existing statute allowing substitution of community service for jail time, and other provisions replaced by the new statutes.

SECTION 12 and 13 provide the effective date for the bill.

# LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101

130 Seward Street Suite 409  
Juneau, Alaska 99801-2155

## MEMORANDUM

March 4, 1996

**SUBJECT:** Sectional Summary CSSH B 75(FIN)  
(Work Order No. 9-LS0369\R)

**TO:** Representative Jerry Sanders  
Attn: Jeanne Lovell

**FROM:** Gerald P. Luckhaupt *deB*  
Legislative Counsel

You have requested a sectional summary of the above-described bill. As a preliminary matter, please note that a sectional summary of a bill should not be considered an authoritative interpretation of the bill - the bill itself is the best statement of its contents.

Section 1 of the bill creates the new crimes of vehicle theft in the first and second degrees. These new crimes are similar to the current vehicle theft provisions that are part of criminal mischief in the second and third degrees except that most thefts of vehicles that are airplanes, boats, and true street type motor vehicles will now be punishable as a class C felony.

Sections 2 - 6 of the bill amend various provisions to make various conforming changes necessary to accommodate the changes made in secs. 1 and 11 of the bill.

Sections 7 - 8 of the bill provide that a conviction for vehicle theft in the first or second degree constitutes grounds for revocation of the offender's drivers license and provides periods of revocation for first, second, and third through subsequent offenses.

Sections 9 - 10 of the bill amends Rule 32.1, Alaska Rules of Criminal Procedure, by providing that presentence investigations are not necessary for first offenders convicted of vehicle theft in the first degree.

Section 11 of the bill provides repealers.

Section 12 of the bill provides an applicability section.

Section 13 of the bill provides an effective date.

GPL:klb  
96-155.klb



*Rick Mystrum,  
Mayor*

# ANCHORAGE POLICE DEPARTMENT

4501 South Bragaw Street • Anchorage, Alaska 99507-1699

Telephone (907) 786-8500



*Service since 1921*

January 31, 1996

Representative Brian Porter  
Alaska State Legislature  
State Capitol (MS 3000)  
Juneau, Alaska 99801-1182

Dear Representative Porter,

I appreciate your interests in raising the penalty for the unlawful taking of a motor vehicle. We think taking someone's car without permission is felony behavior and should be charged as such.

Undoubtedly in your deliberations, there will be discussions about how to handle juveniles. Should they be waived into Adult Court, or should they remain under the jurisdiction of the Juvenile Justice system. I would like to offer some opinion that I hope will help in your decisions.

I was in whole hearted support of the sweeping Juvenile Waiver Bill that passed the legislature two years ago. Juvenile Waiver for the most violent of crimes was supported by myself and others, in part, because of our belief that the Juvenile Justice System is not designed to deal with certain violent offenders. We believe that the needs of society are best served by using the Adult System when extreme violence is used. Juvenile Waiver was an idea whose time had come, and I think history will prove that the Legislature made a wise decision.

This does not mean the entire Juvenile Justice System is a failure, nor does it mean that the Adult System is better at treating juveniles in all cases. Certainly, most violent offenders belong in the Adult System. However, we should be cautious in assuming that the Adult System is the appropriate place for all young people to be dealt with. The Juvenile system has more tools available to it for treating youthful, non-violent offenders than the Adult System, provided that it is afforded the appropriate budgetary levels.

There is no evidence I am aware of to suggest that the Adult Court System is better at treating juveniles than the Juvenile System is. I have seen statistics that indicate

# Alaska Association Chiefs of Police



February 2, 1996

Representative Sanders  
House of Representatives  
State Capital, Juneau AK 99801-1182

Honorable Representative Sanders,

I am writing on behalf of Alaska law enforcement in support of HB 75. We believe making vehicle theft in Alaska a class C felony is long overdue.

We have heard of some discussion about an automatic waiver of juveniles into adult court for felony vehicle theft. While law enforcement would agree there are times when that would be appropriate, we ask that you not make it automatic by legislation.

The current system will allow us to move those specific cases into adult court when it is appropriate. In a majority of instances, it will still be appropriate to deal with juvenile offenders within the juvenile system.

Thank you for being concerned and providing the laws necessary to deal with those who choose to violate the rights and property of another.

Sincerely,

A handwritten signature in cursive script, reading "John H. Newell", is written over the typed name.

John H. Newell  
President  
Chief of Police, Sitka

MEMORANDUM

STATE OF ALASKA

COPY

TO: Ron Otte  
Commissioner  
Department of Public Safety

DATE: October 16, 1995

TELEPHONE NO: 465-4322

FROM: Sandy Perry-Provost  
Special Assistant  
Department of Public Safety

SUBJECT: Statewide auto  
theft stats

I was instructed to work with Mr. Dean Guaneli, Department of Law to arrive at numbers that most accurately portray auto theft in the State of Alaska.

Accordingly, the following numbers from "Crime Reported in Alaska/1994" are the most accurate representation.

STATEWIDE MOTOR VEHICLE THEFTS\*

	1990	1991	1992	1993	1994
Reported Offenses	3,311	3,257	3,138	2,889	3,432
Unfounded	308	293	257	300	266
Actual Offenses	3,004	2,964	2,881	2,589	3,166
Adult Arrests	555	430	378	342	403
Juvenile Arrests	227	211	170	203	205
<b>TOTAL ARRESTS</b>	<b>782</b>	<b>641</b>	<b>548</b>	<b>545</b>	<b>608</b>

Of the 608 total, 61 are designated as "other" (ATV, snow machines, motor scooters, motorcycles). These numbers *do not include* farm equipment, aircraft or boats.

If we back out the 61 "other" (see attached): **total arrests would be 547.**  
**It should be noted that the 547 figure is a conservative representation.**

A cross check with PROMIS was not available at this time.

\*In 1994, 29 agencies provided crime information to the DPS. These agencies represent all of the major cities and 95% of the states population.

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. CSSSHB 75 (FIN)

Title: An Act related to vehicle theft...  
 Sponsor: Rep Sanders  
 Requestor: \_\_\_\_\_

Dept. Affected Corrections  
 BRU: All

Components: \_\_\_\_\_  
 Serial #: \_\_\_\_\_

**EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)**

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
Personal Services	74.0	75.1	76.2	77.4	78.5	79.7
Travel	0.0	0.0	0.0	0.0	0.0	0.0
Contractual	727.0	727.0	727.0	727.0	727.0	727.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants, Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL OPERATING</b>	<b>801.0</b>	<b>802.1</b>	<b>803.2</b>	<b>804.4</b>	<b>805.5</b>	<b>806.7</b>

<b>CAPITAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
----------------	------------	------------	------------	------------	------------	------------

<b>REVENUE</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
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**FUNDING: (THOUSANDS OF DOLLARS)**

General Fund	801.0	802.1	803.2	804.4	805.5	806.7
Federal Fund	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>801.0</b>	<b>802.1</b>	<b>803.2</b>	<b>804.4</b>	<b>805.5</b>	<b>806.7</b>

**POSITIONS:**

Full-Time	1.2	0	0	0	0	0
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

**ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)**

see attached analysis

Prepared by:

House Finance Committee

Rep. Mark Hanley, Co-Chair

Rep. Richard Foster, Co-Chair

Date: 2/21/96

Phone: 465-4939

Phone: 465-3789

## Response to HB 75 Fiscal Note

At a minimum, the committee should fund the CRC costs projected in the fiscal note. Those are hard costs for the department. Each bed is an average of less than the \$57 reported because they just negotiated new contracts that will lower the average cost. That number could be changed.

The added costs for 32 offenders for 90 days in institutions will not change the cost of operations that we can detect. They will not add any correctional officers, the cost of electricity will not increase, they probably will not order any additional food. It is certain that if they reduced the prison population by 32 for 90 days we would not get \$308,160 back from the Dept. of Corrections. We are talking about 2,944 man. days being added to 1,040,250, a 0.3% variance.

The Dept. has not identified its variable costs. They have not provided their marginal additional cost for each new prisoner, nor at what point we need to add a correctional officer. The most we should fund on the institutional side is the marginal cost. The remainder is covered in the budget appropriation.

The cost of probation services is a similar issue. We are budgeting for between 3100 and 3400 probationers and 1400 and 1550 pre-sentence investigations. We have 76 probation officers and 3 community counselors. That computes to 41 probationers and 19 pre-sentence investigations per person. The fiscal note contemplates 11 probationers and 40 pre-sentence investigations per new employee. The fiscal note numbers say we need 1.4 FTE to do 160 pre-sentence investigations. That leaves 2.6 positions to do the probation work, which they say will be light. Yet, they are proposing to have only 17 probationers per employee.

Since the department budget proposal suggests a range of between 3100 and 3400 felons to supervise, we believe the equivalent of 44 new felons will fall within the range of error proposed by the department and should not receive additional funding. 160 pre-sentence investigations may merit an additional 1.4 FTE and should be funded at \$74,060.

### Recommendation to Committee:

32 offenders in institutions for 90 days	no additional funding
32 offenders x 365 days x \$57 per day	\$665,760
32 offenders on probation	no additional funding
43 offenders on probation 1/2 year	no additional funding
43 offenders x 25 days x \$57 per day	\$61,275
85 offenders on probation	no additional funding
1.4 FTE P.O. II (with Benefits)	74,060
<b>TOTAL NEW COSTS</b>	<b>\$801,095</b>

# House OKs tough car-theft bill

Measure increases sentences up to five years, fines to \$50,000

By DIRK MILLER  
The Associated Press

JUNEAU — The House unanimously passed legislation Wednesday that would allow tougher sentences to be handed to car thieves, which the sponsor says will help deter joy riding and other auto theft in Alaska.

Rep. Jerry Sanders said the bill also would give the state the option of trying a juvenile car thief in adult court. Last year, Gov. Tony Knowles vetoed a joy-riding bill that required juvenile car thieves to be tried as adults.

"It's a compromise the other body can support and the governor can support," the Anchorage Republican said. "I believe we will put some teeth into the car-theft law."

Sanders said the bill would increase the maxi-

mum sentence allowed for car thieves to five years and raise the maximum fine to \$50,000. The bill would require driver's licenses to be revoked upon conviction and a convict to pay restitution to the car's owner.

Current law provides for a maximum jail term of one year and a fine of up to \$5,000 for car thefts, Sanders said.

Knowles spokesman Bob King said the administration has been working with Sanders and the governor likes the new bill.

Sanders' bill includes theft of cars, trucks, motorcycles, motor homes, buses, aircraft and boats. A first-time offense would be a felony under his legislation.

Under current law, car theft is treated as a felony only when the auto sus-

tains more than \$500 damage or it is the second offense for the defendant. It is also a felony to steal a police or emergency vehicle.

The only opposition to the bill Wednesday came from Rep. Kay Brown, an Anchorage Democrat, who said the measure will result in more people in the state's overcrowded prisons. Brown said the House had not set aside enough money for the state Department of Corrections to handle the increase.

Rep. Eldon Mulder, an Anchorage Republican on the House Finance Committee, said the Legislature had consulted Corrections on the money needed to imprison car thieves sentenced under the bill. That figure was \$800,000, Mulder said.

BILL: HB 75 SHORT TITLE: VEHICLE THEFT AND JOYRIDING  
BILL VERSION: CSSSHB 75(FIN)  
SPONSOR(S): REPRESENTATIVE(S) SANDERS, FINKELSTEIN, KOTT, ROKEBERG; SENATOR(S)  
LEMAN, HALFORD, DONLEY

CURRENT STATUS: (S) FIN

STATUS DATE: 04/01/96

TITLE: "AN ACT RELATING TO VEHICLE THEFT AND THE CONSEQUENCES OF VEHICLE THEFT, INCLUDING REVOCATION OF A DRIVER'S LICENSE, PRIVILEGE TO DRIVE, OR PRIVILEGE TO OBTAIN A LICENSE; AMENDING RULE 32.1, ALASKA RULES OF CRIMINAL PROCEDURE; AND PROVIDING FOR AN EFFECTIVE DATE."

01/06/95	40	(H)	PREFILE RELEASED
01/16/95	40	(H)	READ THE FIRST TIME - REFERRAL(S)
01/16/95	40	(H)	STATE AFFAIRS, JUDICIARY, FINANCE
01/25/95	136	(H)	COSPONSOR(S): FINKELSTEIN
01/19/96	2494	(H)	COSPONSOR(S): KOTT
01/26/96	2540	(H)	SPONSOR SUBSTITUTE INTRODUCED-REFERRALS
01/26/96	2540	(H)	STATE AFFAIRS, JUDICIARY, FINANCE
01/30/96	2564	(H)	STA RPT 5DP 2NR
01/30/96	2565	(H)	DP: JAMES, PORTER, GREEN, WILLIS, OGAN
01/30/96	2565	(H)	NR: IVAN, ROBINSON
01/30/96	2565	(H)	9 FNS (ADM, 2-COR, 3-DHSS, LAW, 2-DPS)
01/30/96	2565	(H)	2 ZERO FISCAL NOTES (LAW, DPS)
02/07/96	2642	(H)	JUD RPT 7DP
02/07/96	2642	(H)	DP: VEZEY, FINKELSTEIN, B.DAVIS, GREEN
02/07/96	2642	(H)	DP: BUNDE, TOOHEY, PORTER
02/07/96	2642	(H)	FISCAL NOTE (COURT)
02/07/96	2642	(H)	8 FNS (2-DPS, ADM, 2-DOC, 3-HES) 1/30/96
02/07/96	2642	(H)	FISCAL NOTE (LAW) 1/30/96
02/07/96	2643	(H)	2 ZERO FISCAL NOTES (LAW, DPS) 1/30/96
02/23/96	2866	(H)	FIN RPT CS(FIN) 9DP
02/23/96	2867	(H)	DP: HANLEY, MULDER, PARNELL, KOHRING
02/23/96	2867	(H)	DP: NAVARRE, BROWN, THERRIAULT, MARTIN
02/23/96	2867	(H)	DP: KELLY
02/23/96	2867	(H)	3 FISCAL NOTES (HFC/COR, ADM, DPS)
02/23/96	2867	(H)	3 FNS (3-DHSS) 1/30/96
02/23/96	2867	(H)	FISCAL NOTE (LAW) 1/30/96
02/23/96	2867	(H)	FISCAL NOTE (DPS #10) 1/30/96
02/23/96	2867	(H)	FISCAL NOTE (COURT) 1/30/96
03/06/96	2999	(H)	RULES TO CALENDAR 3/06/96
03/06/96	2999	(H)	READ THE SECOND TIME
03/06/96	3000	(H)	FIN CS ADOPTED UNAN CONSENT
03/06/96	3000	(H)	ADVANCED TO THIRD READING UNAN CONSENT
03/06/96	3000	(H)	READ THE THIRD TIME CSSSHB 75(FIN)
03/06/96	3001	(H)	PASSED Y37 E3
03/06/96	3001	(H)	EFFECTIVE DATE(S) SAME AS PASSAGE
03/06/96	3001	(H)	COURT RULE(S) SAME AS PASSAGE
03/06/96	3008	(H)	COSPONSOR(S): ROKEBERG
03/06/96	3009	(H)	TRANSMITTED TO (S)
03/08/96	2649	(S)	READ THE FIRST TIME - REFERRAL(S)
03/08/96	2650	(S)	JUD, FIN
03/08/96	2663	(S)	CROSS SPONSOR(S): LEMAN, HALFORD, DONLEY
04/01/96		(S)	JUD RPT 3DP SAME TITLE
04/01/96		(S)	FN (CORR)
04/01/96		(S)	PREVIOUS H FNS (DPS, ADM, COURT,
04/01/96		(S)	LAW, DHSS-3)
04/01/96		(S)	REFERRED TO FINANCE

**SENATE COMMITTEE REPORT**  
**First Committee of Referral**

DATE: 3/8/96

FURTHER: Finance

DATE TURNED INTO OFFICE: 3-29-96

The Judiciary Committee considered CS FOR SPONSOR SUBSTITUTE FOR HB 75(FIN)  
 Relating to vehicle theft and joyriding.

*P.H.F.'s*

and recommends:

- be replaced with \_\_\_\_\_ CS \_\_\_\_\_
- adopt previous \_\_\_\_\_ CS \_\_\_\_\_
- attached amendment(s)
- adopt Letter of Intent by \_\_\_\_\_ Committee
- further referral to the \_\_\_\_\_ Committee

- Senate Bill:**
- same title
  - new title
- House Bill:**
- same title
  - technical title
  - new: SCR# \_\_\_\_\_

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	NR	DNP	AM
<i>Andy Beem</i>	<input checked="" type="checkbox"/>				
<i>Kirk Miller</i>	<input checked="" type="checkbox"/>				
CHAIR: <i>Adrian Taylor</i>	<input checked="" type="checkbox"/>	CHAIR:			

**NEW FISCAL NOTE(S):**

Department	Date	Zero	Fiscal
<i>DOC</i>	<i>3/17/96</i>		<i>1,326.7</i>

**PREVIOUS FISCAL NOTE(S):\***

Department	Date	Zero	Fiscal
<i>Corrections</i>	<i>3/11/96</i>		<i>1,306.7</i>
<i>Public Safety</i>	<i>2/22/96</i>		<i>8.8</i>
<i>Public Defender</i>	<i>2/9/96</i>		<i>96.2</i>
<i>Juvenile Courts</i>	<i>2/5/96</i>		<i>3.0</i>
<i>Dept. Law-Criminal</i>	<i>1/26/96</i>		<i>146.8</i>
<i>DFYS-Northern</i>	<i>1/26/96</i>		<i>61.0</i>

APPROPRIATION -- no fiscal note

*DFYS - Southeast 4/26/96 61.0*  
 \*include fiscal notes accompanying Governor's bill  
*DFYS - Southeastern 4/26/96 183.0*