

**HB**

**313**

9-LS1083VG  
Utermohle  
2/19/96

CS FOR HOUSE BILL NO. 313( )

IN THE LEGISLATURE OF THE STATE OF ALASKA  
NINETEENTH LEGISLATURE - SECOND SESSION

BY

Offered:  
Referred:

Sponsor(s): REPRESENTATIVE OGAN

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to big game tags for wolvc; and providing for an effective  
2 date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 16.05.340(a)(15)(J) is amended to read:

5 (J) Wolf, each ..... 30 [175]  
6 A nonresident is not required to have a nonresident wolf tag to take a wolf in a  
7 game management unit if the Board of Game has adopted an intensive management  
8 program under AS 16.05.255 for all or a portion of the game management unit.

9 \* Sec. 2. AS 16.05.340(a)(21)(K) is amended to read:

10 (K) Wolf, each ..... 50 [250]  
11 A nonresident alien is not required to have a nonresident alien wolf tag to take a  
12 wolf in a game management unit if the Board of Game has adopted an intensive  
13 management program under AS 16.05.255 for all or a portion of the game  
14 management unit.

15 \* Sec. 3. This Act takes effect January 1, 1997.

Mar 9,1996

We adamantly oppose the absurd and arrogant anti-wildlife and anti-environment agenda projected in SB77, SB81, SB247, SB230, SB262 and HB313.

They are absurd in their assumption that we can tinker with and manipulate the complex and inadequately understood complexities of nature. They are arrogant in their anthropocentric assumption that we should.

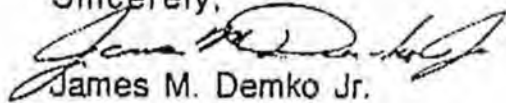
These measures cannot be supported on scientific, economic or moral grounds and reflect short sightedness and mistaken priorities.

In SB77, SB247, SB 81 and HB313, the Legislature assumes for itself the knowledge and responsibilities of the dedicated, experienced and educated scientists of our Fish and Game Dept.. It is not within their duties or their expertise to legislatively micro-manage the departments which we have charged to protect our public recources.

SB262 correlates to the rantings of a spoiled 5 year old. "If you take my toy I'll break 5 of yours." This formula is irrational as applied to any circumstance. Likewise, in SB230, the treatment of ecosystems as playgrounds for big boys with big toys is disturbing and ultimately destructive to all concerned (including hunters).

We implore you to oppose these bills and the philosophies that sponsored them.

Sincerely,



James M. Demko Jr.

Kelly O'connor Demko  
P.O. Box 271  
Petersburg AK 99833



## DICK GUNLOGSON

*Master Guide and Outfitter*

BOX 193

WILLOW, ALASKA 99688

TELEPHONE (907) 495-6434

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FEBRUARY 6, 1996

HOUSE RESOURCES COMMITTEE

TESTIMONY RE: HB 313

I STRONGLY SUPPORT THIS BILL. IT WILL ENCOURAGE AN ADDITIONAL HARVEST OPPORTUNITY FOR THIS READILY RENEWABLE RESOURCE. AS A PRACTICAL MATTER, BASED ON MY MANY YEARS IN THE FIELD CONDUCTING BIG GAME HUNTS, OPPORTUNITIES TO HARVEST A WOLF, WHEN IN THE FIELD HUNTING OTHER BIG GAME SPECIES, DO NOT OCCUR VERY OFTEN. THE PERCENTAGE OF A CHANCE IS LOW ENOUGH THAT I CANNOT IN GOOD CONCIENCE ENCOURAGE A CLIENT TO SPENT \$175.00 OR \$250.00 TO PURCHASE THE TAG. HOWEVER, WITHOUT A TAG, THE CLIENT CANNOT SHOOT EVEN IF AN OPPORTUNITY DOES ARISE.

THIS BILL WOULD MAKE IT PRACTICAL FOR ALL HUNTERS IN THE FIELD TO HAVE A TAG, AND CONSEQUENTLY MORE OPPORTUNITIES FOR HARVEST WOULD BE UTILIZED. CURRENT LEGAL METHOD AND MEANS MAKE IT VERY DIFFICULT TO ACHIEVE AN ADEQUATE ANNUAL HARVEST OF WOLVES, IN SPITE OF THE FACT THAT THEY ARE ONE OF OUR MOST READILY RENEWABLE RESOURCES. WHILE THIS BILL WOULD NOT RESULT IN A LARGE ADDITIONAL HARVEST, IT WOULD PROVIDE MORE OPPORTUNITI ES THAN CURRENT LAW.

I BELIEVE THAT THE ADDITIONAL NUMBER OF TAGS PURCHASED WOULD FULLY OFFSET THE REDUCED VALUE OF EACH TAG. REVENUES MIGHT EVEN INCREASE.

THANK YOU,



DICK GUNLOGSON  
MASTER GUIDE OUTFITTER



## DICK GUNLOGSON

*Master Guide and Outfitter*

BOX 133

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### ALASKA BOARD OF GAME, NOVEMBER 1989 MEETING

#### BOARD MEMBERS:

MY TESTIMONY WILL BE DIRECTED TOWARD ATTEMPTING TO PUT THE WOLF HARVEST INTO PROPER PERSPECTIVE IN RELATION TO ITS IMPORTANCE AND PLACE IN ALASKA'S WILDLIFE MANAGEMENT PROGRAM.

SIMPLY PUT, OUR WOLF POPULATION IS BUT ANOTHER OF OUR RENEWABLE RESOURCES, AND SHOULD BE VIEWED NO DIFFERENTLY FROM THE SALMON FISHING INDUSTRY OR ALL THE OTHER READILY RENEWABLE RESOURCES WE HARVEST EVERY YEAR. AN ANNUAL HARVEST OF ONE THOUSAND WOLVES REPRESENTS AN INCOME OF FROM THREE TO FIVE HUNDRED THOUSAND DOLLARS! VIRTUALLY ALL OF THIS IS NEW MONEY IN THE ALASKAN ECONOMY AND IT STAYS HERE, TO THE BENEFIT OF THE APPROPRIATE ECONOMIC MULTIPLIERS. BEST OF ALL WE HAVE JUST AS MANY WOLVES AGAIN THE NEXT YEAR AND THE HARVEST CAN CONTINUE. IN THESE DAYS OF DECLINING REVENUES THESE DOLLARS REPRESENT A VERY SIGNIFICANT AMOUNT OF MONEY TO BE PUT INTO THE ECONOMY OF THE STATE - ESPECIALLY SINCE IT IS MONEY THAT GOES TO SUPPORT THE AVERAGE ALASKAN WHO MAKES HIS HOME AND HIS LIVING HERE IN ALASKA.

I SUBMIT TO THE BOARD THAT THE WOLF POPULATION CAN AND SHOULD BE PROPERLY MANAGED ON THE BIOLOGICAL PRINCIPLE OF MAXIMUM SUSTAINED YIELD, AS IT RELATES TO THE RENEWABLE RESOURCE CONCEPT. HARVEST QUOTAS WOULD BE ESTABLISHED IN EACH GMU, AND, MOST IMPORTANT, ADEQUATE METHODS AND MEANS WOULD BE ESTABLISHED WHICH WOULD ENSURE THOSE QUOTAS ARE MET. I FEEL THAT THIS BOARD IS DOING A GRAVE INJUSTICE TO THE MAJORITY OF THE WORKING PEOPLE IN ALASKA BY PAYING AN UNDUE AMOUNT OF TIME AND ATTENTION TO A SMALL VOCAL GROUP OF PEOPLE, MOSTLY NEW TO THE STATE, IF EVEN RESIDENTS, WHOSE VIEWS ARE BLINDLY EMOTIONAL IN NATURE AND IN TOTAL DISREGARD FOR THE VALUE OF THIS RESOURCE TO THE PEOPLE WHO LIVE AND MAKE A LIVING HERE IN ALASKA.

THE RENEWABLE RESOURCE CONCEPT IS MUCH MORE TO THE ISSUE THAN IS THE PREDATOR ISSUE CONCERNING THE WOLF POPULATION. IF WOLVES ARE MANAGED AS A READILY RENEWABLE RESOURCE, WHICH WE KNOW THEM TO BE, AND, THEY ARE HARVESTED ON A MAXIMUM SUSTAINED YIELD BASIS, WE WOULD HAVE NEITHER A PROBLEM WITH EXCESSIVE WOLF POPULATIONS, NOR WITH EXCESSIVE PREDATION ON UNGULATE SPECIES. THE ANNUAL WOLF HARVEST WOULD KEEP THE WOLF POPULATION WITHIN LIMITS WHICH IN TURN WOULD HELP TO MAINTAIN AN ADEQUATE POPULATION OF UNGULATES.

*Hunt* **ALASKAN** *Bia Game*



## DICK GUNLOGSON

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PAGE TWO

IF THE BOARD TRULY SEEKS TO MAINTAIN A BALANCE BETWEEN WOLVES AND UNGULATE SPECIES TO THE BENEFIT OF THE GREATEST NUMBER OF ALASKANS THEY CAN DO SO BY PUTTING INTO EFFECT THE MAXIMUM SUSTAIN YIELD CONCEPT. CERTAINLY, WE KNOW THAT OUR STATE BIOLOGISTS CAN MANAGE WOLVES ON THE SAME BASIS AS THEY DO OUR OTHER READILY RENEWABLE RESOURCES OF FISH AND GAME.

I WOULD BE AMONG THE FIRST TO SUPPORT A VIABLE WOLF POPULATION THROUGHOUT THE ENTIRE STATE. AS A PROFESSIONAL HUNTER WE TAKE A GREAT DEAL OF PLEASURE IN BEING ABLE TO SEE AND HEAR WOLVES, ON OCCASSION, AND FOR OUR CLIENTS TO DO THE SAME. I CERTAINLY DO NOT FAVOR WIPING OUT THE WOLF POPULATION. HOWEVER, BY THE SAME TOKEN A GOOD SHARE OF OUR INCOME CAN BE DERIVED FROM HARVESTING SURPLUS WOLVES. NOT ONLY DOES THIS BRING INCOME TO US TO HELP RAISE OUR FAMILIES HERE IN ALASKA, BUT IT ALSO ENABLES US TO MAINTAIN A BALANCE AMONG THE ANIMALS THAT LIVE IN ANY GIVEN AREA.

AND, IN TOTAL CONTRAST TO THE NEGATIVE CASH FLOW BROUGHT ABOUT BY SPENDING THOUSANDS OF DOLLARS OF TAXPAYERS MONEY TO GO OUT AND TO THIS VERY SAME JOB, WE CAN DO IT AT NO COST TO THE TAXPAYER - INDEED, THE RESULT IS A STRONG POSITIVE CASH FLOW INTO THE ECONOMY.

I HAVE HUNTED WOLVES IN MOST AREAS OF THE STATE AT ONE TIME OR ANOTHER OVER THE LAST 25-30 YEARS. A VERY SIMPLE LAW OF ECONOMICS ENTERS INTO THE HARVESTING OF WOLVES, WHETHER BY AERIAL SHOOTING, AERIAL TRAPPING OR GROUND TRAPPING. WHEN THE WOLF POPULATION IN ANY GIVEN AREA IS REDUCED TO WHERE IT IS NO LONGER ECONOMICALLY FEASIBLE TO SPEND THE TIME AND MONEY IT TAKES TO HARVEST THEM, THEN, FOR ALL PRACTICAL PURPOSES ACTIVITIES WILL STOP IN THAT AREA. THE WOLF POPULATION HAS NOT BEEN WIPED OUT. IT HAS JUST BEEN REDUCED TEMPORARILY TO A LEVEL UNECONOMICAL TO HARVEST. HARVEST PRESSURE WILL REMAIN AT A LOW LEVEL IN THAT AREA UNTIL SUCH TIME AS IT ONCE AGAIN BECOMES ECONOMICALLY PRACTICAL TO PURSUE WOLVES ON A COST EFFECTIVE BASIS. WHEN THAT HAPPENS HARVESTING OF THE SURPLUS WILL RESUME.

ACTUALLY, THIS PARALLELS THE CONCEPT OF LETTING NATURE TAKE ITS COURSE WITH NO WOLF HARVEST UNTIL THERE ARE SO MANY WOLVES THAT THEY EAT ALL THEIR AVAILABLE FOOD SUPPLY - AT WHICH POINT THEY EAT EACH OTHER AND THE POPULATION CRASHES. IN EFFECT ABOUT THE SAME THING HAS TAKEN PLACE, BUT WITHOUT ANY OF THE BENEFITS OF A CONTROLLED HARVEST OR THE REVENUE DERIVED THEREFROM.

Hunt ALASKAN Big Game



## DICK GUNLOGSON

*Master Guide and Outfitter*

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PAGE THREE

IT IS A BIOLOGICAL FACT THAT WOLVES WILL REPLENISH THEIR POPULATION IN ANY GIVEN AREA OVER A MUCH SHORTER PERIOD OF TIME THAN WILL A SEVERELY DEPRESSED UNGULATE SPECIE. A BREEDING PAIR OF WOLVES IN A 400 SQUARE MILE AREA CAN, WITHIN 3 YEARS, BECOME 30 WOLVES. I DO NOT HOLD MUCH WATER WITH THE MYSTIC OF THE BREEDING PAIR. WHILE IT MAY BE TRUE THAT ONLY ONE MALE AND ONE FEMALE WILL BREED IN A FAMILY PACK, WE KNOW THAT ADULT WOLVES CAPABLE OF BREEDING WILL SOON SPLIT OFF TO FORM ANOTHER FAMILY GROUP AND THIS CONTINUES UNTIL THE POPULATION OF THE AREA EQUALS OR - IF UNHARVESTED - EXCEEDS THE AVAILABLE FOOD SUPPLY.

ONLY BY HARVESTING WOLVES ON A MAXIMUM SUSTAINED YIELD BASIS CAN WE AVOID THE EXCESSIVELY HIGH WOLF POPULATIONS THAT TRIGGER A CRASH IN THE AVAILABLE FOOD SUPPLY, FOLLOWED BY A CRASH IN THE WOLF POPULATION, ADINFINITUM. WITH A MAXIMUM SUSTAINED YIELD HARVEST WE CAN MAINTAIN AN ADEQUATE SUPPLY OF WOLVES FOR THOSE WHO WISH TO PLAY WITH THEM, WE CAN PROPERLY UTILIZE A RESOURCE IMPORTANT TO BOTH RURAL AND URBAN ALASKANS, AND WE CAN PROTECT THE UNGULATE SPECIES TO ASSURE THEY WILL NOT BE DECIMATED TO LEVELS WHERE IT TAKES MANY, MANY YEARS FOR THEM TO RECOVER TO A NORMAL POPULATION LEVEL

OBVIOUSLY, THERE ARE A SMALL NUMBER OF PEOPLE WHO ARE IRREVERSIBLY OPPOSED TO THE KILLING OF ANY WOLVES - OR ANYTHING ELSE FOR THAT MATTER. THIS BOARD IS CHARGED WITH A MUCH BROADER AND DEEPER RESPONSIBILITY TO ALL ALASKANS, MOST OF WHOM, FOR ONE REASON OR ANOTHER, FIND IT DIFFICULT OR IMPOSSIBLE TO COME TO ANCHORAGE TO TESTIFY ON THESE ISSUES. THE MAXIMUM SUSTAINED YIELD HARVEST SHOULD PROVE ACCEPTABLE TO ANY REASONABLE AND FAIR-MINDED PERSON. I URGE THE BOARD TO TAKE IMMEDIATE STEPS TO ADOPT THIS PROPOSAL.

THANK YOU FOR YOUR TIME.

DICK GUNLOGSON  
BOX 193  
WILLOW, ALASKA

*Hunt* **ALASKAN** *Big Game*

# FISCAL NOTE

STATE OF ALASKA  
1996 LEGISLATIVE SESSION

BILL NO. HB 313

Revision Date: \_\_\_\_\_ Dept. Affected: Fish and Game  
 Title: Big game tags for wolves BRU: Wildlife Conservation  
 Component: Wildlife Conservation  
 Sponsor: Representative Ogan  
 Requester: House Resources COMPONENT SERIAL NO. 473

**Expenditures/Revenues** (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

<b>CAPITAL EXPENDITURES</b>						
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<b>CHANGE IN REVENUES (1024)</b>	<b>(42.5)</b>	<b>(42.5)</b>	<b>(42.5)</b>	<b>(42.5)</b>	<b>(42.5)</b>	<b>(42.5)</b>
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**FUND SOURCE** (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (1024 Fish & Game Fund)						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS:** (Attach a separate page if necessary)

Assumptions: (1) because the number of tags sold annually has remained nearly constant at 215 for nonresidents and 30 for nonresident aliens, the level of harvest of wolves by nonresidents will remain approximately the same; and  
 (2) effective date of bill is changed to 1/1/97.

Prepared by: Wayne Regelein, Director *WR*  
 Division: Wildlife Conservation

Phone: 465-4191  
 Date: 2/2/96

Approved by Commissioner: *Osman Burre*  
 Agency: Alaska Department of Fish and Game

Date: 2/5/96

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1996 LEGISLATIVE SESSION

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Estimate of any current year (FY96) cost: \$ 0.0

**POSITIONS**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

**ANALYSIS:** (Attach a separate page if necessary)

Assumptions: (1) because the number of tags sold annually has remained nearly constant at 215 for nonresidents and 30 for nonresident aliens, the level of harvest of wolves by nonresidents will remain approximately the same; and  
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Prepared by: Wayne Regelin, Director *WR*  
 Division: Wildlife Conservation

Phone: 465-4191  
 Date: 2/2/96

Approved by Commissioner: *Simon B...*  
 Agency: Alaska Department of Fish and Game

Date: 2/5/96

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# Alaska State Legislature

Resources, Vice Chair  
State Affairs, Vice Chair  
House Special Committee on Oil & Gas, Vice Chair  
House Special Committee on Fisheries



State Capitol  
Room 409  
Juneau, Alaska 99801-1182  
(907) 465-3878

Representative Scott Ogan  
House District 27

## Sponsor Statement HB 313 Amendments to Title 16

This bill was introduced by me to give the Game Board and Department of Fish and Game more latitude to manage predators. If the tag fees are lowered for nonresident and nonresident alien hunters, more hunters will be encouraged to purchase tags and the incidental take of these predators should be increased. Generally, these hunters retain the services of a guide. The Game Board will have greater latitude to adjust the wolf harvest by regulating seasons and bag limits, based on recommendations by the Department of Fish and Game. I believe this will be an important tool in managing predators in a non-controversial, determining factor in managing healthy populations of all game animals.

# Alaska State Legislature

Resources, Vice Chair  
State Affairs, Vice Chair  
House Special Committee on Oil & Gas, Vice Chair  
House Special Committee on Fisheries



State Capitol  
Room 409  
Juneau, Alaska 99801-1182  
(907) 465-3878

Representative Scott Ogan  
House District 27

## Sectional Analysis HB 313 Amendments to Title 16

**Section 1.** This change has been proposed to reduce the amount of a nonresident wolf tag from \$175 to \$10.

**Section 2.** This change has been proposed to reduce the amount of a nonresident alien wolf tag from \$250 to \$15.

**Section 3.** This section gives the effective date as January 1, 1996, and the date needs to be amended to January 1, 1997.

9-LS1083\K  
Utermohle  
2/21/96

CS FOR HOUSE BILL NO. 313(RES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - SECOND SESSION

BY THE HOUSE RESOURCES COMMITTEE

Offered:  
Referred:

Sponsor(s): REPRESENTATIVE OGAN

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to big game tags for wolves; and providing for an effective  
2 date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 16.05.340(a)(15)(J) is amended to read:

5 (J) Wolf, each ..... 30 [175]

6 A nonresident is not required to have a nonresident wolf tag to take a wolf in a  
7 game management unit if the Board of Game has adopted an intensive management  
8 program under AS 16.05.255 for all or a portion of the game management unit.

9 \* Sec. 2. AS 16.05.340(a)(21)(K) is amended to read:

10 (K) Wolf, each ..... 50 [250]

11 A nonresident alien is not required to have a nonresident alien wolf tag to take a  
12 wolf in a game management unit if the Board of Game has adopted an intensive  
13 management program under AS 16.05.255 for all or a portion of the game  
14 management unit.

15 \* Sec. 3. This Act takes effect January 1, 1997.

# Alaska State Legislature

Resources, Vice Chair  
State Affairs, Vice Chair  
House Special Committee on Oil & Gas, Vice Chair  
House Special Committee on Fisheries



State Capitol  
Room 409  
Juneau, Alaska 99801-1182  
(907) 465-3878  
1-800-

Representative Scott Ogan   
House District 27

## Amended Sponsor Statement CS HB 313 Amendments to Title 16

This bill was introduced by me to give the Game Board and Department of Fish and Game more latitude to manage wolves. Generally, these hunters retain the services of a guide. If the tag fees are lowered for nonresident and nonresident alien hunters, more of these hunters will be encouraged to purchase tags and the incidental take of these predators should be increased as well as the revenue generated from the sale of these tags. There are approximately 10,000 nonresident and nonresident alien hunters each year. Of those, 245 have purchased wolf tags with 30 wolves being taken. If 2,500 nonresident and 2,500 nonresident alien hunters purchase tags, this would generate \$200,000 to the state fish and game fund. This is three times the amount of revenue generated currently. The Game Board will have greater latitude to adjust the wolf harvest by regulating seasons and bag limits, based on recommendations by the Department of Fish and Game. I believe this will be an important tool in managing wolves with the accepted practice of fair chase hunting.

The changes in the CS should not compromise revenues because the anticipated increase in tag sales will offset the reduction in price. Also, the statute will mandate that the areas that are identified to be intensively managed will have the tag fees waived. This should increase the incidental harvest of wolves in these areas.

# Alaska State Legislature

Resources, Vice Chair  
State Affairs, Vice Chair  
House Special Committee on Oil & Gas, Vice Chair  
House Special Committee on Fisheries



State Capitol  
Room 409  
Juneau, Alaska 99801-1182  
(907) 465-3878

Representative Scott Ogan  
House District 27

## Amended Sectional Analysis CS HB 313 (RES) Amendments to Title 16

**Section 1.** This change has been proposed to reduce the amount of a nonresident wolf tag from \$175 to \$30. Also, additional language has been inserted that will allow nonresident hunters to take a wolf in a game management unit if the Board of Game has adopted an intensive management program for all or a portion of the game management unit.

**Section 2.** This change has been proposed to reduce the amount of a nonresident alien wolf tag from \$250 to \$50. Also, additional language has been inserted that will allow nonresident alien hunters to take a wolf in a game management unit if the Board of Game has adopted an intensive management program for all or a portion of the game management unit.

**Section 3.** This section gives the effective date as January 1, 1997.

