

HCR

19

HFIN

FILE

HOUSE COMMITTEE REPORT

(11)

Date Referred: April 22, 1995

FURTHER REFERRALS:

Date of Committee Action: 5/3/95

The FINANCE Committee considered:

HCR 19

HOUSE CONCURRENT RESOLUTION NO. 19

TASK FORCE ON CORRECTIONS DEPARTMENT

Requesting the Governor to direct the Department of Corrections to establish a task force to study current and future department operations.

recommends it be replaced with the following committee substitute CS HCR 19 (FIN)

the same title
 a new title

additional referral to _____ Committee

attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

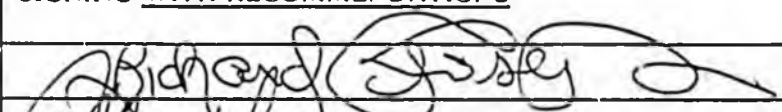

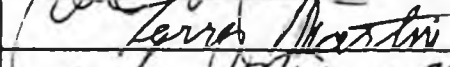
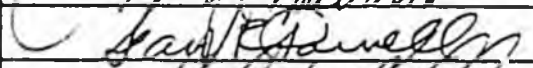
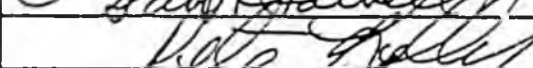
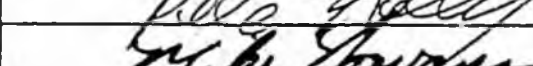
APPROVES PREVIOUS: _____ (Dept/Date)

fiscal note(s) HFC

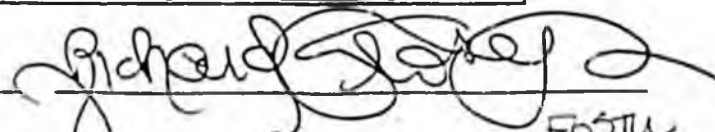
fiscal note(s) _____

zero fiscal note(s) _____

zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS		DP	DNP	NR	AM
	FOSTER	X			
	MULDER	X			
	MARTIN	✓			
	PANNELL	X			
	Kelly	✓			
	NAVARRE	✓			

CHAIR'S SIGNATURE _____


FOSTER

SPONSOR STATEMENT HOUSE CONCURRENT RESOLUTION 19

HCR 19 requests a task force study of the operations and future needs of the Department of Corrections.

During our budget hearings it became clear that the Department of Corrections is and has been running so fast to keep up, it has not been able to spend any time thinking about where it ought to be going. This Resolution and the accompanying fiscal note will allow the Department to do the planning it must do if we expect to get control of the costs of corrections in Alaska. It will provide an opportunity to seriously look at internal operations and compare them to private sector alternatives. It also will look at the capital need of the system and recommend ways of addressing those needs.

The task force recommended by this resolution will provide a broad perspective. The task force would be composed of 4 Legislators, 5 representatives of the administration, 1 representative of the judiciary, and three representatives of the public one appointed by the Senate, one by the House, and one by the Administration.

They are asked to report back by the end of January 1996. Hopefully, we will be able to take advantage of their recommendations in the FY 97 budget.

* Change Pg 2

HOUSE CONCURRENT RESOLUTION NO. 19
IN THE LEGISLATURE OF THE STATE OF ALASKA
NINETEENTH LEGISLATURE - FIRST SESSION

BY REPRESENTATIVES MULDER, G.Davis, Navarre, Rokeberg, Brown

Introduced: 4/22/95

Referred: Finance

A RESOLUTION

1 Requesting the Governor to direct the Department of Corrections to establish a
2 task force to study current and future department operations.

3 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 WHEREAS a growing number of people are being arrested, prosecuted, adjudicated,
5 and incarcerated in the state; and

6 WHEREAS the inmate population in the state's prisons has been steadily increasing
7 over the last several years; and

8 WHEREAS the inmate population in the state's prisons is expected to continue to
9 increase; and

10 WHEREAS several of the state's correctional facilities are in poor condition and in
11 need of substantial repair or replacement; and

12 WHEREAS the cost of operating the prisons and jails is steadily increasing; and

13 WHEREAS advancements in technology are providing new and innovative methods
14 of monitoring and detaining prisoners; and

15 WHEREAS the state's revenue is declining, and capital funding is becoming more
16 difficult to obtain; and

1 **WHEREAS** the private sector has shown significant interest and ability in constructing
2 and operating prison facilities;

3 **BE IT RESOLVED** that the Alaska State Legislature respectfully requests the
4 Governor to direct the Department of Corrections to convene a task force to study current
5 operations and future options for the department, and to develop a comprehensive plan,
6 including options for private construction of prison facilities and private operation of prison
7 facilities; and be it

8 **FURTHER RESOLVED** that the task force should be comprised of two members of
9 the Alaska State House of Representatives selected by the speaker of the house, two members
10 of the Alaska State Senate selected by the senate president, five representatives of the
11 executive branch selected by the Governor, one representative of the judicial branch selected
12 by the chief justice of the supreme court, and three representatives of the public familiar with
13 construction of large facilities or with operations of large organizations selected by the
14 commissioner of corrections; and be it

15 **FURTHER RESOLVED** that the task force should contract with independent
16 consultants with expertise in private and public correction institutions; and be it

17 **FURTHER RESOLVED** that the task force, using appropriate contractors, should
18 study the operations of the Department of Corrections and potential for changes in its facilities
19 and operations, including

20 (1) a cost benefit analysis of the Department of Corrections as it now exists;
21 (2) analysis of the department's population increases, workload changes, and
22 projections of future trends;

23 (3) examination of inmate classification, placement, custody, and programming
24 and their consequences for public safety;

25 (4) a forecast of capital construction needs; and

26 (5) analysis of the opportunities, benefits, and costs of contracting for private
27 construction and operation of prisons; and be it

28 **FURTHER RESOLVED** that the task force is authorized to begin its work
29 immediately and should report its findings and recommendations to the legislature on or before
30 January 31, 1996.

711
Delete
FINANCING
INTER

A M E N D M E N T 2

OFFERED IN THE HOUSE

BY REPRESENTATIVE MULDER

TO: HCR 19

- 1 Page 2, line 13, after "selected":
- 2 Insert "one each"

- 3 Page 2, line 14, after "corrections":
- 4 Insert ", the speaker of the house, and the senate president"

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. HJR 19

Revision Date: _____ Dept. Affected: Corrections
 Title: Request the Governor to direct DOC to establish BRU: Administration and Support
a task force to study current and future department operations. Component: Office of the Commissioner
 Sponsor: Rep. Mulder
 Requester: Rep. Mulder COMPONENT SERIAL NO. #0694

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	350.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	350.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES

CHANGE IN REVENUES ()

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	350.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	350.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

The original estimate for this project was \$ 500.0 for a one year project. The request was reduced to \$350.0 in order to stay within capital budget caps. Compressing the project to six months as suggested in HJR19 - or reducing the requested appropriation will likely require prioritization of the proposed project list since it is not likely all the work could be accomplished in a six month time frame.

The contract funds would be spent to conduct a formal strategic planning process including:

- 1) A cost-benefit analysis of Corrections as it presently exists;
- 2) A public opinion survey which will identify public knowledge about Corrections, public expectations of Corrections, public satisfaction measures of Corrections, and public recommendations about Corrections;

(Continued on Page 2)

Prepared by: Jerry Shriner Phone: 465-4640
 Division: Office of the Commissioner Date: 5/3/95
 Approved by Commissioner: Margaret M Pugh Margaret Pugh Date: 5/3/95
 Agency: Department of Corrections

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Fiscal Note/DOC

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- 3) An analysis of Corrections recent population increases and workloads and a projection of future trends;
- 4) An examination of Inmate Classification, placement, custody, and programming and their consequences for public safety and capacity requirements,
- 5) Identification of Corrections present capacity and least cost policy options and/or requirements for expansion to meet anticipated future population and workload requirements;
- 6) An analysis of the benefits and costs of private Corrections contracting will be solicited.

The Department believes that the Governor and the Legislature as well as the public and other criminal justice agencies will experience permanent and growing frustration about the role and costs of Corrections, unless a comprehensive plan is developed, which has broad bi-partisan and public support, which sets out a framework for dealing with these issues in the future.

FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

BILL NO. HCR 19

Revision Date: 4-22-95
 Title: REQUESTING GOVERNOR TO DIRECT DEPT of
Corrections To establish TASK FORCE To study operations
 Sponsor: Mulder
 Requestor: HOUSE FINANCE

Dept. Affected: Corrections
 BRU: ADMIN + Support
 Components: Office of The Commissioner
 Serial # _____

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous	200.0					
TOTAL OPERATING	200.0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (THOUSANDS OF DOLLARS)

General Fund	200.0					
Federal Fund	0					
Other	0					
TOTAL	200.0	0	0	0	0	0

POSITIONS:

Full-Time	0	0	0	0	0	0
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)

see attached analysis *The Department will be able to contract with experts to assist study, cover travel and per diem for public members, and prepare comprehensive plan.*

Prepared by: Dennis DeWitt

Date: 5-2-95

Rep Edwin Mulder

Phone: 2647

Phone: 2647