

**HB**

**239**



House of Representatives

MEMORANDUM

To: Senator Mike Miller  
Senator Steve Frank  
Senator Bert Sharp

From: Representative Con Bunde *CBunde*

Date: April 20, 1993

Subject: House Bill 239- "An Act Relating to Raffles and Auctions of Certain Permits to Take Big Game"

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On April 19th, House Bill 239 successfully passed the House and has been transferred to the Senate. It is my hope that this bill will make it to the Senate floor before the end of this session. This is a win-win bill and I am requesting that you lend your support. The Department of Fish and Game, is approximating revenue from this bill to increase from \$25,000 the first year to \$100,000 in the fifth year. There would be with a minimum amount of expenses.

This bill would allow the Department of Fish and Game to issue, through a competitive auction or raffle, up to two harvest permits each year for each of the following: Dall sheep, bison, musk ox, brown or grizzly bear, moose, caribou, and wolf. The auction or raffle would be conducted by a qualified organization that may retain no more than ten percent of the auction or raffle profits. The remaining amount will be deposited into the Fish and Game fund.

The person who receives a permit shall also receive a complimentary hunting license which will bear the inscription "Governor's License". They will also receive a big game tag. It is up to the discretion of the Department, but it is feasible that hunting guides could donate their services which would bring in an even higher price for the permits. Also the person who receives this permit, license or tag must act in accordance with applicable law and regulations. The Department insists that permits issued under this bill will not diminish hunting opportunities for resident hunters and will not have adverse biological impacts on any wildlife populations.

There are at least 11 Western states that have within their statutes provisions for auctioning or raffling big game harvest permits. Alaska is one of the last states to have such a provision. These other states have raised millions of dollars for state wildlife management programs. The long term potential for generating revenue is substantial. Revenues raised will help create a stable funding base for the Division of Wildlife Conservation and help the department maintain existing research and management programs in the face of declining appropriations to the operating budget.



House of Representatives

MEMORANDUM

To: Senator Mike Miller  
Chair - Senate Resources

From: Representative Con Bunde

Date: April 20, 1993

Subject: House Bill 239- "An Act Relating To Raffles and Auctions of  
Certain Permits To Take Big Game and Providing For An  
Effective Date"

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I would like to request that House Bill 239, be scheduled in Senate Resources at your earliest convenience.

Section (b) of the bill allows the Department of Fish and Game to issue, through a competitive auction or raffle, up to two permits for the following species: Dall sheep, bison, musk ox, brown or grizzly bear, moose, caribou, and wolf. The auction or raffle will be conducted by a qualified organization that may retain no more than 10 percent of the profits. The remaining amount will be directly deposited into the fish and game fund under AS 16.05.100.

In light of the budget cuts to the Division of Wildlife, the additional revenue injected into the fund will enable the Division to continue to deliver programs that are integral to the Department's success. In addition, these funds are a step in the right direction for the Division to become somewhat self-sustained.

If you have any questions please feel free to contact Jenny of my staff at x4843.

MEMORANDUM


STATE OF ALASKA  
DEPARTMENT OF FISH AND GAME

TO: David G. Kelleyhouse  
Director  
Juneau

DATE: December 20, 1993

THRU:

TELEPHONE: 456-5156

FROM: Christian A. Smith   
Regional Supervisor  
Division of Wildlife Conservation  
Fairbanks

SUBJECT: Delta Bison  
Permit Raffle

Robert Fox recently advised me that Wildlife Safeguard will not conduct a raffle for a Delta Bison permit next year. He cannot afford the time commitment, and no one else in Wildlife Safeguard has stepped forward to take this on.

The bison raffle has generated about \$20.0 per year for bison management over the past three years. This is an important component of our total funding for this species. Unless we are prepared to do without this funding for the coming year, we need to take some action.

Under AS 16.05.343, the department is authorized to raffle the permit directly or delegate authority to conduct the raffle to a "qualified organization". AS 16.05.343(c) defines a "qualified organization" as a nonprofit corporation established to promote fish and game law enforcement. To my knowledge, Wildlife Safeguard is the only organization that would qualify in Alaska at this time.

We appear to have two options if we want to maintain this source of funding. One is to conduct the raffle ourselves. While this may be cost effective, I do not have a staff position to which I could assign this task without sacrificing other projects.

The alternative is to seek changes to AS 16.05.343 to broaden the range of groups to whom we can delegate this raffle. I understand that Representative Bundy is considering legislation to authorize raffles for other species. If so, perhaps that bill could be amended to address this problem. If we take this route, we should make sure the language continues to enable us to work

with Wildlife Safeguard in case they decide that they can again take on this responsibility in the future.

Please call me to discuss our next step on this.

cc: DuBois  
Regelin  
Regional Supervisors  
Taylor

# STATE OF ALASKA

## DEPARTMENT OF FISH AND GAME

OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

P.O. BOX 25526  
JUNEAU, ALASKA 99802-5526  
PHONE: (907) 465-4100

January 14, 1994

The Honorable Con Bunde  
Alaska State Legislature  
State Capitol  
Juneau, AK 99801-1182

Dear Representative Bunde:

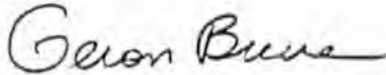
This letter is a follow-up to our recent telephone conversation regarding HB 239, an Act relating to auctions and raffles of certain permits to take big game.

As we discussed, the department proposes two simple amendments to the current version of the bill, CS HB 239(RES). A marked up version of the bill is enclosed for your information.

The reason for the changes is to broaden the definition of "qualified organization" to allow the existing Delta bison permit raffle to be conducted by an organization other than Wildlife Safeguard, which no longer can afford the time commitment to continue conducting the raffle. I have enclosed a copy of a memorandum from Chris Smith, Regional Wildlife Supervisor, further explaining the Wildlife Safeguard situation.

The department is anxious to see this bill succeed and we all greatly appreciate your sponsorship and assistance.

Sincerely,



Geron Bruce  
Legislative Liason

Enclosures (2)

cc: Dave Kelleyhouse  
Chris Smith



# GOLDEN NORTH ARCHERY ASSOCIATION

Box 70254  
Fairbanks, Alaska  
99707

CHARTERED BY: NATIONAL FIELD ARCHERY ASSOCIATION AND ALASKA STATE ARCHERY ASSOCIATION

February 7, 1994

Sen. Mike Miller  
State Capitol  
Juneau, Alaska 99801-1182

RE: House Bill 239.

Dear Senator Miller:

It is always a delight for us to see legislation introduced that will work to enhance our fish and wildlife resource and the sensible use of it. HB 239 is a well thought out bill that we strongly support.

Golden North Archery Association and it's members ask that you as our representative support this bill through the Senate.

We recognize and appreciate your past support on wildlife use issues and hope that we can count on your support for many years to come.

Sincerely,

Ken Vorisek  
President

"ARCHERY-~~Letters of Support~~ began"

LETTERS: SUPPORT



House of Representatives

Sponsor Statement

HB 239

"An Act Relating to Raffles and Auctions of Certain  
Permits to Take Big Game; Providing For an Effective Date"

Section 1 (a) of this bill repeals and reenacts AS 16.05.343. Its contents are unchanged.

Section 1 (b) would allow the Department of Fish and Game to issue, through a competitive auction or raffle, up to two harvest permits each year for each of the following species: Dall sheep, bison, musk ox, brown or grizzly bear, moose, caribou, and wolf. The auction or raffle would be conducted by a qualified organization that may retain no more than ten percent of the auction or raffle profits. The remaining amount will be deposited into the Fish and Game fund under AS 16.05.100.

The person who receives a permit shall receive a complimentary hunting license which will bear the inscription "Governor's license" and a big game tag. It is required that the person who receives the permit, license or tag must act in accordance with applicable law.

There are at least 11 Western states that have within their statutes provisions for auctioning or raffling big game harvest permits. The positive impact on their budgets has been significant.

In light of Department of Fish and Game budget cuts, the additional revenue injected into the fund will enable the Department to continue delivering programs that are integral to the Department's success.

### States That Have Game Permits Auctioned or Raffled

Nevada, Montana, Arizona, Utah, North Dakota, Texas, Idaho, California.

		Sheep	Moose	Goat	Elk	Buffalo
Nevada	1981-1993	\$549,552			\$12,000'93	
Montana	1986-1993	\$789,000	\$35,000			
Arizona	1984-1993	\$742,000			\$79,250	\$2,100
Wyoming	1983-1993	\$540,000	\$10,000			
Utah	1980-1993	\$296,500	\$30,356		\$23,187	\$6,500
North Dakota	1986-1993	\$209,000				
Idaho	1988-1993	\$216,000				
California	1987-1993	\$409,000			\$20,000 '93	
Colorado	1989-1993	\$195,000		\$45,000		
New Mexico	1990-1993	\$238,000				
Oregon	1987-1993	\$215,000				

These numbers are from various sources including: Wildlife Conservation, Foundation For North American Wild Sheep, Safari Club International and the Rocky Mountain Elk Foundation. The dollar amounts listed are an approximation of the actual amount received by the states. The amounts approximated are believed to be quite a bit lower than the actual totals.

Example of a State that auctions the permits to several types of species.

Arizona                      \$1,169,000 since 1984      Average per year \$129,777  
 Antelope, Elk, Buffalo, Mule Deer, Bear and Sheep

## Organizations That Auction or Raffle Big Game Permits

### Foundation for North American Wild Sheep

		Sheep	Moose	Goat
Nevada	1984-1993	\$415,000		
Montana	1986-1993	\$789,000	\$35,000	
Arizona	1984-1993	\$742,000		
Wyoming	1983-1993	\$480,000		
Utah	1983-1993	\$192,000		
North Dakota	1986-1993	\$209,000		
Idaho	1988-1993	\$216,000		
California	1988-1993	\$339,000		
Colorado	1989-1993	\$195,000		\$45,000
New Mexico	1990-1993	\$238,000		
Oregon	1992-1993	\$159,000		

### Safari Club International

Wyoming	Sheep Permit	1990	\$36,000
	Mountain Moose	1990	\$10,000
	Sheep Permit	1991	\$24,500

The Safari Club has been auctioning and raffling permits for many years. Only data from recent years was available.

### Rocky Mountain Elk Foundation

Nevada	Elk Tag	1993	\$12,000
California	Elk Tag	1993	\$20,000
Arizona	Elk Tag	1993	\$42,000

The Rocky Mountain has been auctioning and raffling permits for many years. Only data from recent years was available.

DEPARTMENT OF FISH AND GAME  
POSITION PAPER

Bill No: CSHB-239 (RES)

Sponsor: Representative Bunde

Division: Wildlife Conservation

Bill Title: An Act relating to raffles and auctions of certain permits to take big game, and providing for an effective date.

Department Position: Support

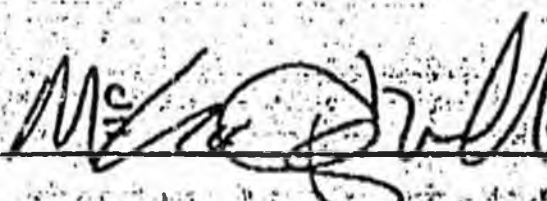
Background/Legislative Intent: This bill would allow the department to raffle or auction up to two permits annually to take selected big game species. The raffle or auction would be conducted by the department or a qualified organization. Up to ten percent of the profits from the raffle or auction could be retained by the organization with the balance deposited into the Fish and Game Fund. Persons receiving permits under this Act would be eligible to receive a complimentary hunting license and big game tag.

Analysis of Bill/Program Effects: Similar raffles/auctions in other western states have raised millions of dollars for state wildlife management programs. Because of the possibilities Alaska has to offer in the way of hunting opportunity and combination hunts, we anticipate that the long-term potential for generating revenue for wildlife management will be substantial. Revenues raised will help create a stable funding base for the Division of Wildlife Conservation and help the department maintain existing research and management programs in the face of declining appropriations to the operating budget.

Permits issued under this bill will not diminish hunting opportunities for resident hunters and will not have adverse biological impacts on any wildlife population.

Amendments Proposed: None.

Commissioner's Signature



Date 4/7/93



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
BILL ANALYSIS

DEPARTMENT Fish and Game	Division Wildlife Conservation	BILL NUMBER CSHB 239 (RES)	SPONSOR Representative Bunde
SHORT TITLE OF BILL Auction or Raffle of Big Game Permits			
DEPARTMENT POSITION Support			
PREPARED BY Wayne Regelin <i>WR</i>	DATE 4/6/93	DATE <i>[Signature]</i>	DATE <i>[Signature]</i>

SUMMARY

OTHER AGENCIES AFFECTED BY BILL none	CONSTITUENT GROUPS AFFECTED BY BILL hunters, wildlife viewers, all persons who benefit from wildlife management programs
ORGANIZATIONAL SUPPORT FOR BILL unknown	ORGANIZATIONAL OPPOSITION TO BILL none known

FISCAL IMPACT:  NONE  FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

This bill would allow the department to raffle or auction up to two permits annually to take selected big game species. The raffle or auction would be conducted by the department or a qualified organization. Up to ten percent of the profits from the raffle or auction could be retained by the organization with the balance deposited into the Fish and Game Fund. Persons receiving permits under this Act would be eligible to receive a complimentary hunting license and big game tag.

ANALYSIS OF BILL/PROGRAM EFFECTS

Similar raffles/auctions in other western states have raised millions of dollars for state wildlife management programs. Because of the possibilities Alaska has to offer in the way of hunting opportunity and combination hunts, we anticipate that the long-term potential for generating revenue for wildlife management will be substantial. Revenues raised will help create a stable funding base for the Division of Wildlife Conservation and help the department maintain existing research and management programs in the face of declining appropriations to the operating budget.

Permits issued under this bill will not diminish hunting opportunities for resident hunters and will not have adverse biological impacts on any wildlife population.

AMENDMENTS PROPOSED

None

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

# FISCAL NOTE

STATE OF ALASKA  
1993 LEGISLATIVE SESSION

BILL NO. CSHB 239(RES)

Revision Date: 5/31/93

Department Affected: Fish and Game

Title: Raffle or Auction of Big Game Permits

BRU: Wildlife Conservation

Component: Wildlife Conservation

Sponsor: Representative Burde

Requestor: House Resources

COMPONENT SERIAL NO. 0473

**EXPENDITURES/REVENUES:**

(Thousands of Dollars)

OPERATING	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	1.0	0.0	1.0	0.0	1.0	0.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>1.0</b>	<b>0.0</b>	<b>1.0</b>	<b>0.0</b>	<b>1.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE: 1024	25.0	25.0	50.0	50.0	100.0	100.0
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**FUNDING:**

(Thousands of Dollars)

	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (1024 Fish & Game Fund)	1.0	0.0	1.0	0.0	1.0	0.0
<b>TOTAL</b>	<b>1.0</b>	<b>0.0</b>	<b>1.0</b>	<b>0.0</b>	<b>1.0</b>	<b>0.0</b>

**POSITIONS:**

	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY93) impact: \$ 0

**ANALYSIS: (Attach a separate page if necessary.)**

See attached page for assumptions used in revenue fund source estimates.

Prepared By: Wayne Regelin *WRK for WR* Phone: 465-4190

Division: Wildlife Conservation Date: March 31, 1993

Approved by Commissioner: *[Signature]*

Agency: Department of Fish and Game Date: 3/31/93

## Assumptions:

Operating Expenditures:

Approximately \$1.0 in contracting, advertising, and postage costs would be spent biennially to establish, develop, and provide opportunities for qualified organizations to participate in the program.

Revenue:

The department anticipates that the Fish & Game Fund will earn between 25.0 and 100.0 annually from the auction/raffle of big game hunting permits, depending on the number of permits offered, state of the economy, other variables.

Anticipated earnings are based on experience of other states and raffle of the Delta bison permit. The single Delta bison permit currently raffled in support of the Alaska Fish & Wildlife Safeguard program earns the F&G Fund between 15.0 and 20.0 per annum. The auction of bighorn sheep permits in different western states has raised amounts varying between 20.0 and 250.0. Permits for other species (e.g., moose, bison, deer, elk, antelope) have earned from 3.0 to 16.0 at auction.

Because of the possibilities Alaska has to offer in the way of hunting opportunity and combination hunts, we expect that as the program develops and becomes well-known, the long-term potential for revenue will increase.